MINUTES

MONTANA HOUSE OF REPRESENTATIVES 53rd LEGISLATURE - REGULAR SESSION

JOINT SUBCOMMITTEE ON EDUCATION & CULTURAL RESOURCES

Call to Order: By Chairman Royal Johnson, on February 12, 1993, at 10:10 a.m.

ROLL CALL

Members Present:

Rep. Royal Johnson, Chair (R)
Sen. Don Bianchi, Vice Chair (D)

Rep. Mike Kadas (D) Sen. Dennis Nathe (R) Rep. Ray Peck (D)

Sen. Chuck Swysgood (R)

Members Excused: none

Members Absent: none

Staff Present: Taryn Purdy, Legislative Fiscal Analyst

Skip Culver, Legislative Fiscal Analyst

Doug Schmitz, Office of Budget & Program Planning Curt Nichols, Office of Budget & Program Planning

Jacqueline Brehe, Committee Secretary

Please Note: These are summary minutes. Testimony and

discussion are paraphrased and condensed.

Committee Business Summary:

Hearing: VO-TECH CENTERS

Executive Action: VO-TECH CENTERS; VO-TECH SUPPLEMENTALS;

BUTTE VO-TECH CENTER BUDGET; AND

UNIVERSITY SYSTEM

DISCUSSION ON PAST COMMITTEE ACTION

Taryn Purdy, LFA, distributed and explained a table which summarized the committee's action to this point and indicated where the committee was in relation to its target. EXHIBIT 1

REP. MIKE KADAS remarked that he believed the reductions to the Office of Public Instruction budget as listed on EXHIBIT 1 should be larger considering the action which the committee had taken the previous day. Skip Culver, LFA, responded that before the action was taken yesterday the reduction from the 1993 biennium for OPI was \$1.9 million and the reduction from the LFA current level was \$2.6 million. The action of the committee yesterday took \$450,000 from the gifted and talented program and \$1.656

from the secondary vo-ed program. In addition, the committee also added into the budget almost \$2 million for the funding of House Bill 999.

HEARING ON VO-TECH CENTERS

Tape No. 1:A:140

Mr. Culver presented EXHIBIT 2 which summarized the formula funding options requested by REP. KADAS and SEN. CHUCK SWYSGOOD. The adjustment to the average faculty salaries figure to correct for the mistake made by the OCHE was in both REP. KADAS' proposal and in SEN. SWYSGOOD's proposal. He explained that the KADAS proposal included an increase in support of 25% over the current support factor for each center for each year up to a target of \$1650.

Mr. Culver explained that the SWYSGOOD proposal involved bringing the two centers which had the lowest support factors up to the level of Helena and that Billings and Missoula remain unchanged.

Mr. Culver pointed out that the overall increase in the vo-tech center budget over LFA current level would be \$1,095,416 in the KADAS proposal and \$890,481 in the SWYSGOOD proposal. He added that the current budget for the vo-tech centers was \$16.58 million. EXHIBIT 1 The KADAS proposal reduced this by about \$350,000 while the SWYSGOOD proposal reduced it by about \$550,000.

SEN. SWYSGOOD referred to EXHIBIT 1 and noted that presently the committee action has resulted in a vo-tech budget that was about \$1.4 million over LFA current level and either of the proposals would reduce that figure to a degree. He noted his concern for the Butte Vo-Tech Center. Because their enrollment was down, even with an increased support factor, their budget would still receive a major reduction in comparison to the other centers.

EXECUTIVE ACTION ON VO-TECH CENTERS

Tape No. 1:A:266

LFA CURRENT LEVEL

Motion: REP. KADAS moved that the committee return to the LFA current level budget for the vo-tech centers.

<u>Discussion</u>: CHAIRMAN JOHNSON asked if the intent was to return to an LFA current level of \$15,139,016. REP. KADAS said yes.

Vote: The motion CARRIED unanimously.

CORRECTION IN FACULTY SALARY COMPUTATION

Motion: REP. KADAS moved a correction in the faculty salary computation which would cost \$544,669 over the biennium.

Discussion: SEN. SWYSGOOD asked for clarification. REP. KADAS

explained that the legislature had moved the vo-tech centers to a formula in the last session and when the OCHE had applied it, it had mistakenly used a faculty head count rather than FTE. Therefore, schools which used a large number of part-time faculty received a lower figure for average faculty salaries. He added that as a result of this motion, Great Falls would receive the largest adjustment. Butte would not be affected since it has no part-time faculty.

Mr. Culver indicated that the figures in EXHIBIT 2 were all general fund and were all biennial. SEN. SWYSGOOD asked what other funding was available besides general funds. Mr. Culver answered that there were millage funds and tuition, but those sources had already been factored in. REP. KADAS noted that if the full amount of the motion was not passed, the schools would have an incentive for using only full-time instruction.

CHAIRMAN JOHNSON asked if further action on the vo-tech centers was anticipated beyond what was in the two proposals. REP. KADAS said he had no additional actions in mind. SEN. SWYSGOOD said that after this issue was decided, the support factor formula, which differed in the two proposals, would have to be dealt with. He said following that, he would support action to alleviate the situation at the Butte Vo-Tech. REP. KADAS repeated that the correction to the faculty salaries had to be made or the formula made no sense. Two other issues included how to deal with the levels of support and how to handle the Butte Vo-Tech problem.

<u>Vote</u>: The motion CARRIED 5 to 1 with CHAIRMAN JOHNSON opposed.

SUPPORT LEVELS

<u>Discussion</u>: SEN. SWYSGOOD noted that in either proposal the Great Falls Vo-Tech Center received a considerable increase, with which he had some concern. REP. KADAS suggested using the support level at Missoula as the target and bringing the other schools up 25% each year to that target. The result would be that Missoula would not receive an adjustment and the overall increase would be less. SEN. SWYSGOOD requested Mr. Culver to calculate the new figures using \$1,581 as the new target and to supply it to the committee.

While Mr. Culver was making the calculations, CHAIRMAN JOHNSON asked SEN. SWYSGOOD to elaborate on what he intended to propose for the Butte Vo-Tech Center later. SEN. SWYSGOOD replied that under the LFA current level, the Butte Vo-Tech Center took a \$711,000 reduction because of the decrease in its enrollment. As a result, the school had to eliminate five programs. He said he intended to soften the impact of the budget cut by proposing to give the school \$320,000 so that they could retain three programs and begin the waste technology curriculum.

SEN. DON BIANCHI said he had intended to propose giving Butte \$277,000 depending on calculations which were being run by Ms.

Purdy at that time. REP. KADAS asked what the senators expected to get for the money they intended to add back to the Butte budget. SEN. SWYSGOOD replied that a number of factors caused the lower enrollment at Butte as revealed in testimony. Because programs were slated for cuts, a supplemental was presented for about \$122,000 to pay for the buy out of the faculty who would be eliminated when the programs were terminated. If some of the programs were restored, the supplemental would be reduced. He then reiterated the need to fund the implementation of the waste technology program. He noted he would propose to restore half of their cut by the \$320,000 biennial figure. REP. KADAS asked if his intention was to give Butte enough money so that only two of the five programs would be eliminated and so that the waste technology program could be initiated. SEN. SWYSGOOD said yes.

REP. RAY PECK commented that the committee had voted to table the bill which would implement a very thoughtful and worthy dental hygienist program at the Great Falls Vo-Tech. Considering the state's financial crisis, new programs should not be initiated. He added that the Butte Vo-Tech could drop poor programs and redirect resources to initiate the new program. REP. JOHNSON agreed with the high caliber of the proposed program at Great Falls. SEN. SWYSGOOD noted that the committee in the past had softened the financial impact caused by large enrollment decreases in other situations.

Mr. Culver presented the figures requested previously by SEN. SWYSGOOD. The support factor for Missoula of \$1,581 was used as the target and each school was moved toward the target at a rate of 25% each year. The following were the resulting increases over LFA current level: Billings-\$36,892, Butte-\$74,848, Great Falls-\$221,700, Helena-\$99,858. Missoula actually decreased by \$2,044. The overall increase over LFA current level was \$431,224. He mentioned that this figure was about halfway between the two previous proposals.

Tape No 1:B:010

SEN. SWYSGOOD asked how much money the committee would be adding to the current level with the motion that passed and if this option were adopted. Mr. Culver answered that it would be a total of \$975,000 over the biennium. SEN. SWYSGOOD asked Mr. Culver how much money would be entailed in bringing the Great Falls support level to the level of Butte of \$1,261. Mr. Culver said it would amount to \$237,840 over the biennium for Great Falls.

<u>Motion</u>: **REP. KADAS** moved to change the support rate for the Great Falls Vo-Tech Center to \$1,261 for both years of the biennium.

<u>Discussion</u>: SEN. SWYSGOOD noted that the motion being proposed and the motions which have been voted on result in a significant reduction to the vo-tech budget from where it was yesterday.

Vote: The motion passed 5 to 1 with REP. PECK opposed.

SEN. SWYSGOOD noted that neither of the last two motions affected the Butte Vo-Tech budget which presently stood at \$2,335,667.

Mr. Culver agreed and added that on the motion that corrected faculty salaries, all the vo-techs were affected except Butte.

SEN. SWYSGOOD asked for the current figure of what had been added to the LFA current level for the vo-techs. Mr. Culver replied that it would be the sum of \$237,512 and \$544,569 which would result in a total of \$782,081 over the LFA current level and \$778,723 below the 1993 general fund biennium.

SEN. SWYSGOOD requested information concerning the number of days the faculty at the vo-techs work since moving from under the school districts to under the OCHE. Brady Vardemann, Associate Commissioner for Vocational Technical Education, replied that the number of working days dropped from 180 to 170 through the collective bargaining process. The pay stayed the same, but more was being demanded from the faculty compared to the secondary model. She added that when the vo-techs were under the school districts, the number of working days varied from 174-181. Ms. Vardemann explained that the number of contractual days was 170 with 160-162 of those being instructional.

CHAIRMAN JOHNSON reminded the committee that they had discussed paying the supplemental requests this year. Motions would now be in order if the committee was still in agreement on the issue.

EXECUTIVE ACTION ON VO-TECH SUPPLEMENTALS

Tape No. 1:B:408

<u>Motion/Vote</u>: **SEN. SWYSGOOD** moved to reduce the Missoula Vo-Tech Center budget by \$44,644 for the supplemental to be split between the two years of the biennium. The motion **CARRIED** unanimously.

<u>Motion/Vote</u>: **SEN. SWYSGOOD** moved to reduce the Butte Vo-Tech Center budget by \$22,637 to be split between the two years of the biennium. The motion **CARRIED** unanimously.

EXECUTIVE ACTION ON BUTTE VO-TECH CENTER BUDGET Tape No. 1:B:470

<u>Motion</u>: **SEN. SWYSGOOD** moved to add \$280,000 to the Butte Vo-Tech Center budget.

<u>Substitute Motion</u>: REP. PECK moved to add \$200,000 to the Butte Vo-Tech budget.

<u>Vote</u>: The substitute motion CARRIED 5 to 1 with SEN. BIANCHI opposed.

SEN. SWYSGOOD asked for the results of the committee's action on the budget. Mr. Culver replied that the vo-tech budget was now

at \$16,053,917. **SEN. SWYSGOOD** noted this was a reduction of about \$500,000 which left approximately \$444,000 to be met in the committee's overall target.

DISCUSSION ON THE SIX UNIVERSITY UNIT BUDGETS

SEN. BIANCHI reminded the committee of its action on February 8 when it accepted the 1992 base for the university units and its action on February 9 to adjust the base to account for the present student FTE. The result was to significantly reduce the proposed cuts in the UofM budget. Although he at first thought the action was appropriate, he has now reconsidered. He said that in the last session, language was added to HB 2 that would allow the units to reduce their enrollments without being penalized in the budgetary process. Because of REP. KADAS' motion, the committee was actually rewarding UofM for increasing its enrollment while penalizing the other units.

SEN. BIANCHI said FTE should drive the budget to some degree. He presented EXHIBIT 3 which indicated a midpoint option which he was advocating that was halfway between the current subcommittee allocation and the original allocation. He was advocating this position because he did not believe that units should be rewarded for aggressive recruiting practices.

EXECUTIVE ACTION ON UNIVERSITY SYSTEM

Tape No. 1:B:711

<u>Motion</u>: SEN. BIANCHI moved to accept the allocation change as listed in Table 1 of EXHIBIT 3.

<u>Discussion</u>: REP. KADAS stated that using the 89-90 enrollment was not a rational way to distribute the cuts and if this motion were to be accepted, it would still be half wrong. He said he was working on a revised formula and this motion might be premature. He noted that if the general fund was going to be used to educate in-state students, then it would be sensible to base the allocation on in-state student FTE. He said this concept would probably be incorporated into the revised formula and would act to shift dollars away from UofM to the other units. He requested the committee hold any further action until then.

REP. PECK supported REP. KADAS' argument and agreed with the suggestion that the committee wait to take further action. SEN. SWYSGOOD supported SEN. BIANCHI's motion and the rationale for it. He felt that the committee could choose to revisit the issue again. SEN. DENNIS NATHE asked if REP. KADAS envisioned movement of money as it was now distributed in SEN. BIANCHI'S motion once his revised formula was devised. REP. KADAS said that the UofM had the largest percentage of out-of-state students and would therefore take the biggest loss if general funds were distributed according to instate student FTE. SEN. NATHE asked if the enrollment increase at UofM was composed of both in-state and

out-of-state students. REP. KADAS said he believed that about 70% of the increase was due to instate students. SEN. NATHE asked if SEN. BIANCHI'S motion deals with both out-of-state and in-state students. SEN. BIANCHI replied affirmatively. He added that this was a fairness issue. He said that when the motion passed that readjusted the reductions because of increased enrollment, it penalized units which did not recruit aggressively. SEN. BIANCHI said he preferred that the committee adopt his motion and send the figure to the Regents. SEN. BIANCHI said he would support REP. KADAS' plan when he presented it, if it appeared more logical and fairer.

REP. KADAS disagreed that it was a fairness issue in regards to recruitment. He mentioned that half of the student enrollment for 91-92 was already on campus when the last budget was set. REP. PECK argued for a delay in order to be able to review the plan which REP. KADAS was developing.

CHAIRMAN JOHNSON said he regretted voting for the motion which had been proposed on February 9. He reviewed how the committee got to that position. It began by adopting the current funding which was the dollar amount each school spent on educating students in 91-92. It did change the formula funding, but it gave the committee a starting place. He noted that if the committee had stayed at that point, the Regents could make a decision based on that committee action. He felt it was a better solution since the committee seems to be abandoning the formula for this period. He added that if REP. KADAS could devise a more appropriate formula, it could be used for the future. CHAIRMAN JOHNSON said he would prefer to go back to the current funding level for educating students in 91-92 and wait for REP. KADAS' plan. REP. PECK agreed with CHAIRMAN JOHNSON.

<u>Substitute Motion</u>: **SEN. SWYSGOOD** moved to revert to the original motion which was made on February 8. (See figures for **option 2 of Table 1 in EXHIBIT 3**)

<u>Discussion</u>: REP. KADAS argued that the original motion did not acknowledge current student enrollment. No matter how the budget was handled, that enrollment distribution had to be dealt with. SEN. SWYSGOOD said he concurred with CHAIRMAN JOHNSON's arguments and said the Regents could review these figures and respond. SEN. BIANCHI said he felt the enrollments needed to be recognized; however, he was going to support the substitute motion.

<u>Vote</u>: The substitute motion CARRIED 5 to 1 with REP. KADAS opposed.

SEN. NATHE said he was still working on the committee bill for the funding for the Poplar River Project. HOUSE EDUCATION & CULTURAL RESOURCES SUBCOMMITTEE
February 12, 1993
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ADJOURNMENT

Adjournment: 12 noon

REP. ROYAL JOHNSON, Chair

JACQUELINE BREHE, Secretary

jb/

HOUSE OF REPRESENTATIVES

	EDUCATION		COMMITTEE
ROLL CALL		DATE	2-12-93

NAME	PRESENT	ABSENT	EXCUSED
REP. ROYAL JOHNSON, CHAIRMAN		V	
SEN. DON BIANCHI, VICE CHAIRMAN			
REP. MIKE KADAS		<u></u>	
SEN. DENNIS NATHE		✓	
REP. RAY PECK		~	
SEN. CHUCK SWYSGOOD		V	

TABLE A

Comparison of Subcommittee Action to LFA Current Level and 1993 Biennium Initial Reduction Target General Fund, Only

Unit	1993 <u>Biennium</u>	LFA 1995 <u>Biennium</u>	Subcommittee Action As Of 02/11/93	Reductions From 1993 <u>Biennium</u>	Reductions from LFA Current Level	Remaining Reduction
MSU UM EMC NMC WMCUM MCMST	71,320,228 56,350,453 21,226,621 12,199,521 7,009,989 14,686,488	70,905,179 59,089,286 21,388,886 11,871,831 7,207,526 16,182,912	University Units - 62,382,755 51,330,535 18,843,825 10,510,734 6,392,594 14,446,229	(8,937,473) (5,019,918) (2,382,796) (1,688,787) (617,395) (240,259)	(7,758,751) (2,545,061) (1,361,097) (814,932) (1,736,683)	
Total Six Units	182,793,300	186,645,620	163,906,672	(18,886,628)	(22,738,948)	
		Vocatio	nal Technical Ce	enters		
Billings Butte Great Falls Helena Missoula	2,476,634 2,925,601 3,213,251 3,999,019 4,085,416	2,300,841 2,235,666 2,871,311 3,767,182 3,964,016	2,552,666 2,435,383 3,165,076 4,103,667 4,327,687	76,032 (490,218) (48,175) 104,648 242,271		
Total Vo-Techs	16,699,921	15,139,016	16,584,478	(115,443)	1,445,462	
CHE Administration Student Assistance Community Colleges Carl Perkins Admin Board of Regents Bond Payments Vo-Tech Admin	2,236,839 9,529,736 7,565,076 167,333 64,469 1,404,408 196,622	2,094,816 10,365,618 8,802,910 154,025 67,545 1,260,843 208,869	1,957,385 10,122,909 8,434,154 164,293 67,545 1,260,868 200,780	(279,454) 593,173 869,078 (3,040) 3,076 (143,540) 4,158	(242,709) (368,756)	
AES CES FCES MINES FSTS	15,170,666 5,847,494 1,416,555 2,613,671 479,688	15,869,754 5,555,127 1,398,825 2,705,110 496,661	14,292,127 5,575,016 1,405,543 2,594,904 482,319	(878,539) (272,478) (11,012) (18,767) <u>2,631</u>	(1,577,627) 19,889 6,718 (110,206) (14,342)	
TOTAL HIGHER ED	246,185,778	250,764,739	227,048,993	(19,136,785)	(23,715,746)	
OPI* Board of Pub Ed MSDB	91,094,589 209,980 <u>5,504,347</u>	90,428,764 229,268 <u>5,626,423</u>	90,973,497 222,199 <u>4,958,869</u>	(121,092) 12,219 (545,478)	544,733 (7,069) (667,554)	
TOTAL EDUCATION	342,994,694	347,049,194	323,203,558	(19,791,136)	(23,845,636)	

Additional Target (20,328,073) Supplementals Approved/Pending (407,814)

TOTAL ED SUBCOMMITTEE 322,258,807 347,049,194 323,203,558 944,751 (23,845,636) 944,751

EXHIBIT / 2-12-93

^{*}Subcommittee action does not reflect a reduction of administrative expenses of \$358,337 and impact aid of \$9,200, contingent upon the passage of other bills. Total remaining reduction with the incorporation of these reductions is \$577,214.

FEB 12, 1993 APPROPRIATIONS EDUCATION SUBCOMMITTEE VOCATIONAL TECHNICAL CENTER FORMULA OPTIONS GENERAL FUND (BIENNIUM TOTALS)

KADAS PROPOSAL	BILLINGS	BUTTE	GT FALLS	HELENA	MISSOULA	TOTAL
LFA CURRENT LEVEL 95 BIENNIUM	2,300,841	2,235,667	2,871,312	3,767,181	3,964,016	15,139,017
CORRECT FACULTY SALARY	2,408,887	2,235,667	3,137,120	3,820,378	4,081,634	15,683,686
INCREASE OVER LFA CURRENT LEVEL_	108,046	. о_	265,808	53,197	117,618	544,669
SUPPORT ADJUSTMENT	2,358,490	2,326,739	3,121,393	3,893,584	3,989,558	15,689,764
INCREASE OVER LFA CURRENT LEVEL	57,649	91,072	250,081	126,403	25,542	550,747
TOTAL	2,466,536	2,326,739	3,387,201	3,946,781	4,107,176	16,234,433
INCREASE OVER LFA	165,695	91,072	515,889	179,600	143,160	1,095,416

SWYSGOOD PROPOSAL	BILLINGS	BUTTE	GT FALLS	HELENA	MISSOULA	TOTAL
LFA CURRENT LEVEL 95 BIENNIUM	2,300,841	2,235,667	2,871,312	3,767,181	3,964,016	15,139,017
CORRECT FACULTY SALARY	2,408,887	2,235,667	3,137,120	3,820,378	4,081,634	15,683,686
INCREASE OVER LFA CURRENT LEVEL	108,046	0	265,808	53,197	117,618	544,669
SUPPORT ADJUSTMENT	2,300,841	2,274,635	3,178,156	3,767,181	3,964,016	15,484,829
INCREASE OVER LFA CURRENT LEVEL	0	38,968	306,844	0	0	345,812
TOTAL	2,408,887	2,274,635	3,443,964	3,820,378	4,081,634	16,029,498
INCREASE OVER LFA	108,046	38,968	572,652	53,197	117,618	890,481

SUPPORT FORMULA FACTORS:

KADAS	LFA SUPPORT	FISCAL	FISCAL	FISCAL	TARGET
PROPOSAL	LEVEL	FY 94	_, FY 95	FY96 SUI	PPORT LEVEL
BILLINGS	1,450	1,500	1,550	1,600	1,650
BUTTE	1,261	1,358	1,456	1,553	1,650
GT FALLS	1,046	1,197	1,348	1,499	1,650
HELENA	1,322	1,404	1,486	1,568	1,650
MISSOULA	1,581	1,598	1,616	1,633	1,650

SWYSGOOD	LFA SUPPORT	ADJUSTED LFA	SUPPORT	ADJUSTED
PROPOSAL	FY94	FY 94	FY95	FY 95
BILLINGS	1,450	1,450	1,459	1,459
BUTTE	1,261	1,322	1,261	1,325
GT FALLS	1,046	1,322	1,050	1,325
HELENA	1,322	1,322	1,325	1,325
MISSOULA	1,581	1,581	1,585	1,585

FACULTY SALARIES	BILLINGS	BUTTE	GT FALLS	HELENA	MISSOULA
LFA CURRENT LEVEL	30,663	33,809	29,003	34,584	32,215
REVISED	32,545	33,809	32,383	35,294	33,658
INCREASE	1,882	0	3,380	710	1,443

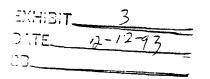
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DATE 2-12-93

TABLE 1
Change from Current Subcommittee Allocation
Initial and Midpoint Allocation
Six Units

<u>Unit</u>	LFA Current <u>Level</u>	Option 1 Current Subcommittee 93 Bienn	Option 2 Initial Allocation <u>Change</u>	Option 3 Midpoint Allocation Change
MSU	115,657,261	8,522,424	1,962,060	981,030
UM	105,293,507	7,758,751	(4,348,343)	(2,174,172)
EMC	34,538,841	2,545,060	1,938,172	969,086
NMC	18,471,363	1,361,097	938,346	469,173
WMCUM	11,059,382	814,931	257,276	128,638
MCMST	23,568,418	<u>1,736,683</u>	<u>(747,512</u>)	(373,756)
TOTAL	<u>308,588,772</u>	<u>22,738,946</u>	<u>(1)</u>	<u>(1</u>)

		TABLE 2		
	Reduction	s from Current Lev	vel by Unit	
		e Allocation Option	•	
	111100	57 modulon opilor		
		Option 1	Option 2	Option 3
,	LFA	Current	Initial	Midpoint
	Current	Subcommittee	Allocation	Allocation
<u>Unit</u>	Level	93 Bienn	Change	<u>Change</u>
	445.057.004	0.700.404	0.500.004	==44.004
MSU	115,657,261	8,522,424	6,560,364	7,541,394
UM	105,293,507	7,758,751	12,107,094	9,932,923
EMC	34,538,841	2,545,060	606,888	1,575,974
NMC	18,471,363	1,361,097	422,751	891,924
WMCUM	11,059,382	814,931	557,655	686,293
MCMST	23,568,418	1,736,683	2,484,195	<u>2,110,439</u>
TOTAL	308,588,772	22,738,946	22,738,947	22,738,947



HOUSE OF REPRESENTATIVES VISITOR REGISTER

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