

**MINUTES**

**MONTANA HOUSE OF REPRESENTATIVES  
53rd LEGISLATURE - REGULAR SESSION**

**JOINT SUBCOMMITTEE ON HUMAN SERVICES & AGING**

**Call to Order:** By CHAIRMAN JOHN COBB, on January 14, 1993, at  
8:00 A.M

**ROLL CALL**

**Members Present:**

Rep. John Cobb, Chairman (R).  
Sen. Mignon Waterman, Vice Chairman (D)  
Sen. Chris Christiaens (D)  
Rep. Betty Lou Kasten (R)  
Sen. Tom Keating (R)  
Rep. David Wanzenried (D)

**Members Excused:** None

**Members Absent:** None

**Staff Present:** Lisa Smith, Legislative Fiscal Analyst  
Lois Steinbeck, Legislative Fiscal Analyst  
Connie Huckins, Office of Budget & Program  
Planning  
John Huth, Office of Budget & Program Planning  
Billie Jean Hill, Committee Secretary

**Please Note:** These are summary minutes. Testimony and  
discussion are paraphrased and condensed.

**Committee Business Summary:**

Hearing: JOB TRAINING OPTIONS FROM DEPARTMENT OF  
LABOR AND INDUSTRY AND DEPARTMENT OF  
SOCIAL AND REHABILITATION SERVICES;  
CHANGES TO THE JOBS PROGRAM; JOB  
TRAINING OPTIONS FROM DEPARTMENT OF  
LABOR AND INDUSTRY AND DEPARTMENT OF  
SOCIAL AND REHABILITATION SERVICES;  
GENERAL ASSISTANCE AND PROJECT WORK  
PROGRAM; AND MONTANA FOOD STAMP  
EMPLOYMENT AND TRAINING PROGRAM

Executive Action: NONE

**HEARING ON JOB TRAINING OPTIONS FROM DEPARTMENT OF LABOR AND  
INDUSTRY AND DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES**

Tape No. 1:Side 1

CHAIRMAN COBB explained the Job Training Programs which would be on the agenda and introduced Ingrid Danielson, Safety and Training Division, Department of Labor. Ms. Danielson presented three handouts: BOS Adult, CEP Adult and a statewide roll-up for both of them for three and six month follow-up. EXHIBITS 1, 2 AND 3

Ms. Sue Mohr, Executive Director, Montana Job Partnership, Inc. and Ms. Gail Howell, Director, Career Futures, Butte Displaced Homemaker Center discussed the issue and answered questions.

HEARING ON CHANGES TO THE JOBS PROGRAM

Tape No. 1:Side 1

Ms. Marylis Filipovich, Team Leader, Self-Sufficient Teams, JOBS Program, Department of Social and Rehabilitation Services, addressed EXHIBIT 4.

Ms. Filipovich, Dr. Peter Blouke, Director of SRS, and Mr. Roger La Voie, Administrator, Family Assistance Division, responded to questions from committee members.

HEARING ON JOB TRAINING OPTIONS FROM DEPARTMENT OF LABOR AND INDUSTRY AND DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

Ms. Gail Howell, Career Futures, Displaced Homemakers Program, Butte, presented an overview of the employment and training programs currently run by the member agencies of the Montana State Displaced Homemaker Network.

Sheila Hogan, Director, Career Training Institute, Helena, shared the perspective of a displaced homemaker's center, JOBS operator in a larger area in the state.

Ms. Kate Cholewa, Montana's Women's Lobbying; Ms. Judy Smith, WORD; Mr. Dan Shea, Montana Low-Income Coalition, discussed various aspects of the program. Dr. Blouke and Mr. La Voie presented an administrative view of the options.

HEARING ON GENERAL ASSISTANCE AND PROJECT WORK PROGRAM

Tape No. 1:Side 1

Roger La Voie, Administrator, Family Assistance Division, discussed this program. EXHIBITS 5 AND 6 and LFA Packet Racicot Budget Analysis Vol. 1, B 56

Ms. Linda Currie, GA/PWP Specialist, and Mr. Jack Lowney responded to questions from the committee.

HEARING ON MONTANA FOOD STAMP EMPLOYMENT AND TRAINING PROGRAM

Tape No. 1:Side 2

Mr. La Voie presented EXHIBIT 7.

Julie Chriske, Chemical Dependency Counsellor, Project Work

January 14, 1993

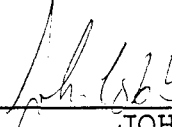
Page 3 of 3

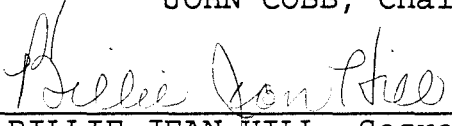
Program, Lewis and Clark County, discussed the program. EXHIBIT  
8

Mr. Norman Larson, who said he was a chronic alcoholic, and Ms. Bobbie Dawson, former PWP and GA recipient and currently Administrative Assistant to Mr. Garbarino, talked about their involvement in the PWP program. Robert Garbarino, Silver Bow County, Vocational Specialist in PWP, and Laura Rose, Program Manager, Job Quest, PWP in Missoula County, talked about the cost of the GA program in Missoula (EXHIBIT 9). Mr. Neil Haight, Montana Legal Services, and Mr. Dan Shea expressed their support for the program.

ADJOURNMENT

Adjournment: 12:10 P:M

  
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JOHN COBB, Chairman

  
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BILLIE JEAN HILL, Secretary

JC/bjh

# HOUSE OF REPRESENTATIVES

HUMAN SERVICES

SUB-COMMITTEE

ROLL CALL

DATE

1-14-23

NAME	PRESENT	ABSENT	EXCUSED
REP. JOHN COBB, CHAIRMAN	✓		
SEN. MIGNON WATERMAN, VICE CHAIR	✓		
SEN. CHRIS CHRISTIAENS	✓		
SEN. TOM KEATING	✓		
REP. BETTY LOU KASTEN	✓		
REP. DAVID WANZENRIED	✓		

BOS Adult 1731

	PERCENT	SERVED
Economically Disadvantaged		754
Female	64%	1114
Handicapped	32%	560
Offender	6%	109
Dropout	8%	147
Welfare	30%	511
AFDC		
JOBS		
G.A.		
Single Parent	38%	661
Veteran	17%	219
U.C. Claimant	8%	144
Displaced Homemaker	36%	615
Race		
Indian	11%	189
Minorities	3%	51
Age 55+	2%	36

-9-92

EXHIBIT 1

MJTP, INC. BALANCE OF STATE SDA DATE 1-14-93  
 PROGRAM OPERATOR PERFORMANCE REPORT  
 JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

## TITLE IIA Adult

Job Service	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Plc Wage	Welf Terms	Welf Placed	Welf Pl Rate
Billings	264	163	129	79%	\$5.66	57	45	79%
Bzeman	25	16	10	63%	\$5.91	4	3	75%
But Bank	11	8	5	63%	\$8.12	3	1	33%
Casgow	13	10	9	90%	\$5.17	5	4	80%
Cendive	9	4	4	100%	\$5.71	2	2	100%
Great Falls	109	88	69	78%	\$6.38	20	12	60%
Milton	33	18	10	56%	\$6.55	3	1	33%
Nvre	35	14	12	86%	\$7.07	6	4	67%
Olispell	136	91	58	64%	\$5.56	27	16	59%
Swistown	39	25	23	92%	\$6.93	3	3	100%
Tbby	41	34	21	62%	\$5.74	12	6	50%
Wvngston	17	10	6	60%	\$5.75	3	1	33%
Wiles City	36	18	12	67%	\$7.85	9	5	56%
Wssoula	76	55	44	80%	\$6.26	7	6	86%
Wlson	35	26	25	96%	\$5.98	8	8	100%
Welby	11	5	4	80%	\$6.13	1	1	100%
Wdney	19	10	7	70%	\$5.86	7	5	71%
Wompson Falls	13	8	6	75%	\$6.04	1	1	100%
Wlf Point	21	16	12	75%	\$5.38	6	4	67%
Total J.S.	843	619	466	75%	\$6.29	184	128	70%

## Displaced Homemakers

Billings YWCA	84	52	45	87%	\$5.74	18	16	89%
Bzeman CT	54	43	31	72%	\$5.87	14	10	71%
Great Falls YWCA	78	40	29	73%	\$6.45	17	11	65%
Nvre HRDC	41	24	17	71%	\$6.23	14	7	50%
Olispell HRDC	40	38	29	76%	\$5.86	19	17	89%
Swistown HRDC	29	15	11	73%	\$5.06	7	5	71%
Wiles C.C.	47	27	24	88%	\$7.17	15	12	80%
Wssoula YWCA	64	38	29	76%	\$6.80	6	3	50%
Cendive AFEM	21	12	7	58%	\$6.57	6	2	33%
Total D.H.	438	289	222	77%	n/a	116	83	72%

Swistown Rural	21	14	12	86%	\$8.20	2	2	100%
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## SRS

Billings	102	17	11	65%	\$8.40	2	1	50%
Great Falls	104	30	26	87%	\$9.39	4	3	75%
Nvre	15	2	2	100%	\$6.16	0	0	0%
Olispell	44	16	11	69%	\$7.83	1	0	0%
Wiles City	42	9	9	100%	\$6.80	0	0	0%
Wssoula	52	22	15	68%	\$10.50	5	4	80%
Bzeman	17	8	7	88%	\$6.56	0	0	0%
Total SRS	376	104	81	78%	n/a	12	8	67%

## TITLE IIA ADULT

DUPLICATED TOTAL	1731	991	748	75%	\$6.39	293	202	69%
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EXHIBIT 1  
DATE 1-14-93

9-9-92

MJTP, INC. BALANCE OF STATE SDA  
PROGRAM OPERATOR PERFORMANCE REPORT  
JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

TITLE 6A ADULT

Adult	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Plc Wage	Welf Terms	Welf Placed	Welf Pl Rate
Kalispell HRDC	12	12	10	83%	\$5.09	12	10	83%
Lewistown HRDC	16	16	9	56%	\$5.78	5	1	20%

TITLE 6A YOUTH	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Plc Wage	Actual Enhance	Enhance Rate
Kalispell HRDC	18	16	1	0.06%	\$6.95	0	0
Lewistown HRDC	10	2	0	0%	\$0.00	0	0

TITLE 6H ADULT	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Plc Wage	Welf Terms	Welf Placed	Welf Pl Rate
Havre HRDC	10	10	4	40%	\$6.45	9	4	44%
Billings Job Servi	5	5	4	80%	\$5.05	1	1	100%
Lewistown Rural	15	15	8	53%	\$10.84	3	1	33%

TITLE 6H YOUTH	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Plc Wage	Actual Enhance	Enhance Rate
Billings HRDC	7	7	2	28%	\$4.25	5	77%
Bozeman HRDC	12	12	1	0.08%	\$6.00	10	83%
Lewistown HRDC	7	7	3	43%	\$4.41	1	14%

9-9-92

MJTP, INC. BALANCE OF STATE SDA  
FOLLOW-UP REPORT FOR PY 1991  
TERMINATION PERIOD APRIL 1991 - MARCH 1992

EXHIBIT 1  
DATE 1-14-93  
SB \_\_\_\_\_

		WKLY EARN EMP RATE		Welfare Welfare	
		=====	=====	=====	=====
TITLE IIA ADULT Standard		\$191.76	62%	\$180.34	51%
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BILLINGS	BJ004	\$226.03	80%	\$206.38	77%
BOZEMAN	BJ005	\$193.13	71%	\$232.67	75%
GLENDIVE	BJ011	\$265.48	83%	\$222.00	100%
CUT BANK	BJ012	\$263.37	60%*	\$233.60	100%
GREAT FALLS	BJ013	\$242.81	74%	\$272.89	68%
HAVRE	BJ015	\$307.13	83%	\$293.78	75%
GLASGOW	BJ016	\$155.70 *	67%	\$111.00 *	50%*
HAMILTON	BJ018	\$373.97	67%	\$805.40	67%
KALISPELL	BJ019	\$226.64	71%	\$213.34	64%
LEWISTOWN	BJ023	\$280.66	64%	\$0.00 *	0%*
LIVINGSTON	BJ025	\$183.16 * <sup>910</sup>	<del>73%</del>	\$127.50 *	75%
MILES CITY	BJ027	\$226.67	73%	\$207.49	71%
MISSOULA	BJ029	\$240.53	80%	\$237.55	80%
POLSON	BJ030	\$234.12	78%	\$250.80	86%
SHELBY	BJ034	\$342.90	80%	\$220.00	50%*
SIDNEY	BJ035	\$215.81	89%	\$235.50	100%
WOLF POINT	BJ039	\$265.11	88%	\$226.40	100%
LIBBY	BJ046	\$194.54	72%	\$175.94 *	77%
THOMPSON FALLS	BJ047	\$225.25	70%	\$275.83	75%
JOB SERVICE		\$236.39	75%	\$236.15	71%
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CAREER TRN	BH061	\$204.77	72%	\$204.92	62%
BILLINGS Y	BH062	\$218.16	81%	\$201.32	83%
MILES C.C.	BH063	\$292.00	71%	\$223.69	70%
MISSOULA Y	BH064	\$230.29	62%	\$255.00	57%
GREAT FALLS Y	BH066	\$166.98 *	82%	\$132.12 *	80%
ACTION E. MT	BU074	\$168.33 *	46%*	\$0.00 *	0%*
LEWISTOWN HRDC	BU075	\$210.46	73%	\$330.00	33%*
KALISPELL HRDC	BH078	\$219.65	85%	\$193.13	82%
HAVRE HRDC	BH079	\$259.57	69%	\$217.51	63%
LEWISTOWN RURAL	BU098	\$211.07	70%	\$403.92	100%
MILES CITY SRS	BS101	\$255.46	100%	\$0.00 *	0%*
GREAT FALLS SRS	BS102	\$311.56	91%	\$548.80	50%*
BILLINGS SRS	BS103	\$374.60	53%*	\$318.00	50%*
HAVRE SRS	BS104	\$0.00 *	0%*	\$0.00 *	0%*
MISSOULA SRS	BS105	\$199.27	88%	\$131.11 *	75%
KALISPELL SRS	BS106	\$356.89	88%	\$0.00 *	0%*
BOZEMAN SRS	BS107	\$420.04	71%	\$0.00 *	0%*
SRS		\$309.33	81%	\$252.03	56%
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UNDUP AVERAGE		\$237.21	76%	\$223.84	69%
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TOTAL RESPONSE RATE:			83%		80%
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\* INDICATES BELOW STANDARD PERFORMANCE



9-9-92.

MJTP, INC. BALANCE OF STATE SDA  
PROGRAM OPERATOR PERFORMANCE REPORT  
JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

TITLE IIA Youth

Job Service	Total Enroll	Total Terms	Actual Placed	Place Rate 45%	Avg Plc Wage	Actual Enhance	Enhance Rate 33%	Multiple Barriers 50%
Billings	107	81	55	68%	\$6.08	51	64%	80%
Bozeman	19	12	11	92%	\$5.07	5	42%	64%
Cut Bank	13	11	4	36%*	\$9.11	3	33%	75%
Glasgow	11	6	6	100%	\$5.14	0	0%*	100%
Glendive	10	9	9	100%	\$5.07	9	100%	83%
Great Falls	60	43	25	58%	\$5.81	27	64%	68%
Hamilton	34	22	13	59%	\$5.15	10	45%	85%
Havre	32	18	11	61%	\$5.73	7	41%	64%
Kalispell	57	41	28	68%	\$5.16	26	63%	57%
Lewistown	17	11	9	82%	\$5.28	4	36%	56%
Libby	15	10	3	30%*	\$7.62	7	70%	80%
Livingston	10	6	6	100%	\$7.75	4	67%	67%
Miles City	44	27	18	67%	\$4.99	16	59%	94%
Missoula	89	60	39	65%	\$6.05	29	48%	69%
Polson	23	13	12	92%	\$5.57	7	54%	100%
Shelby	11	6	5	83%	\$4.64	2	33%	100%
Sidney	16	15	9	60%	\$6.25	9	60%	78%
Thompson Falls	15	11	6	55%	\$4.90	0	0%*	100%
Wolf Point	12	10	5	50%	\$4.50	0	0%*	80%
Total J.S.	595	412	249	60%	\$6.11	216	53%	76%

HRDC

Billings	41	30	19	63%	\$4.56	19	76%	95%
Bozeman	38	35	19	54%	\$5.08	24	77%	95%
Glendive AFEM	44	40	20	50%	\$5.07	21	54%	90%
Great Falls Opp	21	20	11	55%	\$5.05	9	45%	100%
Havre	19	9	9	100%	\$4.60	5	56%	100%
Kalispell	62	62	41	66%	\$4.78	26	42%	100%
Lewistown	25	25	18	72%	\$5.07	9	36%	100%
Missoula	45	44	36	82%	\$5.76	16	37%	91%

TITLE IIA YOUTH

UNDUPLICATED TOTAL	888	677	445	66%	\$5.46	344	51%	84%
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\* INDICATES LOWER THAN PERFORMANCE STANDARD

9-9-92

MJTP, INC. BALANCE OF STATE SDA  
PROGRAM OPERATOR PERFORMANCE REPORT  
JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

EXHIBIT 1  
DATE 1-14-93

Multiple Barriers	
=====	
TITLE IIA ADULT Standard	50%
=====	
BILLINGS	90%
BOZEMAN	67%
GLENDIVE	100%
CUT BANK	60%
GREAT FALLS	94%
HAVRE	75%
GLASGOW	89%
HAMILTON	30%*
KALISPELL	76%
LEWISTOWN	83%
LIVINGSTON	50%
MILES CITY	92%
MISSOULA	81%
POLSON	76%
SHELBY	100%
SIDNEY	100%
WOLF POINT	75%
LIBBY	75%
THOMPSON FALLS	100%
JOB SERVICE	83%
CAREER TRN	71%
BILLINGS Y	84%
MILES C.C.	88%
MISSOULA Y	82%
GREAT FALLS Y	93%
ACTION E. MT	83%
LEWISTOWN HRDC	95%
KALISPELL HRDC	89%
HAVRE HRDC	88%
LEWISTOWN RURAL	75%
MILES CITY SRS	100%
GREAT FALLS SRS	100%
BILLINGS SRS	100%
HAVRE SRS	100%
MISSOULA SRS	93%
KALISPELL SRS	100%
BOZEMAN SRS	100%
SRS	99%
=====	
UNDUPLICATED TOTAL	85%
=====	

\* INDICATES BELOW STANDARD PERFORMANCE

ECONOMIC DEVELOPMENT ACTIVITY/PLACEMENT RATE  
=====

TOTAL BOS SDA	57%
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9-9-92

BALANCE OF STATE SDA  
 PROGRAM OPERATOR PERFORMANCE REPORT  
 JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

TITLE III EDWAA  
 AFL-CIO

=====	Total	Total	Total	Place	Place
	Enroll	Termed	Placed	Rate	Wage
3F Formula Funds				67%	
=====					
Billings PCWA	74	41	35	85%	\$10.13
Bozeman PCWA	31	13	10	77%	\$10.03
Eastern MT PCWA	82	52	42	81%	\$10.05
Great Falls PCWA	92	53	43	81%	\$9.09
Hi-Line PCWA	13	9	9	100%	\$8.87
Kalispell PCWA	153	91	80	88%	\$9.29
Libby PCWA	44	27	24	89%	\$10.67
Missoula PCWA	83	52	45	87%	\$10.93
Total 3F	572	338	288	85%	\$9.88
=====					

3D Old Discretionary

=====					
Missoula Champion	49	49	37	76%	\$9.31
=====					

3D New Discretionary

=====					
Eastern MT PCWA	10	3	2	67%	\$14.83
Missoula PCWA	79	42	34	81%	\$11.41
Libby PCWA	40	19	10	53%	\$9.98
=====					

TITLE 3D/3F

=====					
UNDUPLICATED TOTAL	751	452	350	77%	\$10.03
=====					

9-9-92

MJTP, INC. BALANCE OF STATE SDA  
FOLLOW-UP REPORT FOR PY 1991  
TERMINATION PERIOD APRIL 1991 - MARCH 1992

EXHIBIT 1DATE 1-14-93

SB \_\_\_\_\_

TITLE 3F EDWAA		AVERAGE WKLY EARN	FOLLOW-UP EMP RATE
=====		=====	=====
BILLINGS	BP121	\$349.10	81%
BOZEMAN	BP122	\$302.88	69%
GREAT FALLS	BP124	\$363.47	76%
KALISPELL	BP126	\$407.00	81%
MISSOULA	BP127	\$484.75	76%
EASTERN MT	BP128	\$387.48	88%
HI LINE	BP129	\$272.92	68%
LIBBY	BP132	\$515.92	70%
=====			
TOTAL BOS TITLE 3F		\$389.26	78%
=====			
MISSOULA	BP127	\$638.66	100%
EASTERN MT	BP128	\$766.00	100%
LIBBY	BP132	\$640.00	100%
CHAMPION	BP131	\$339.42	65%
=====			
TOTAL BOS TITLE 3D		\$368.96	67%
=====			

\* INDICATES BELOW PERFORMANCE STANDARDS

DATE 7-14-57

TIME: 7 : 53

--- ADULT BARRIERS OF THOSE WHO ENT. EMPLOYMENT ---

## COUNT OF BARRIERS

BS105-MISSOULA SRS

31	1	1	1	0	1	0	1	0	5	10	0	9	0	0	31	10	0	14	10	8	5	8	67.7
41	2	0	5	6	0	1	7	28	1	9	5	0	40	13	0	23	6	9	4	21	82.9		
24	3	0	1	1	0	0	5	10	0	4	3	0	24	12	0	13	3	7	6	8	87.5		
24	3	1	5	1	1	6	2	16	2	1	8	0	20	3	0	14	3	3	5	12	83.3		
24	1	0	1	0	1	3	5	21	1	7	0	0	24	8	0	15	2	5	7	10	91.6		
20	3	1	0	0	1	1	5	8	3	0	0	1	20	6	0	15	1	6	5	8	95.0		
37	7	0	5	0	2	2	9	13	1	20	5	0	37	26	0	25	4	4	6	23	89.1		
21	1	1	0	1	0	0	8	9	0	0	1	0	21	10	1	14	3	3	5	10	85.7		
127	14	0	25	14	42	0	22	41	9	28	8	0	127	43	0	94	13	23	26	65	89.7		
8	1	0	2	1	1	0	0	2	0	0	0	0	8	1	0	3	3	1	2	2	62.5		
4	0	0	1	0	0	0	2	3	0	1	0	0	4	2	0	3	0	1	1	2	100.0		
5	0	0	0	0	0	0	1	1	0	0	0	0	5	1	0	2	2	1	2	0	60.0		
66	5	0	10	15	4	0	6	15	0	6	11	0	66	9	1	50	7	20	17	22	89.3		
12	1	0	1	0	1	0	1	6	1	0	0	0	12	3	1	8	3	3	2	4	75.0		
9	2	0	0	0	1	0	2	7	0	0	0	0	8	4	0	7	1	2	1	5	88.8		
10	0	0	1	0	0	0	0	1	0	1	0	0	10	1	0	2	7	1	1	1	30.0		
57	3	0	3	5	0	3	14	1	4	3	0	57	15	0	35	14	17	16	10	75.4			
22	5	0	2	3	2	0	0	3	2	0	1	0	22	1	0	14	4	8	6	4	81.8		
6	0	0	3	1	1	1	0	0	0	0	0	0	6	0	1	2	3	1	1	1	50.0		
10	1	0	2	0	1	1	1	3	0	0	0	0	10	3	0	5	1	5	1	3	90.0		
41	3	0	10	2	2	1	2	14	1	3	3	0	37	4	2	27	6	11	14	8	80.4		
24	3	0	7	4	2	0	2	2	1	0	1	0	23	3	4	16	6	6	4	8	75.0		
4	0	0	1	0	0	0	0	1	0	0	0	0	4	1	0	1	0	4	0	0	100.0		
7	1	0	0	1	0	0	0	5	0	2	1	0	7	3	2	6	0	1	2	4	100.0		
10	0	0	0	0	1	0	2	2	0	0	1	0	10	2	2	5	3	1	4	2	70.0		
20	1	0	1	1	0	0	3	4	0	1	0	0	19	6	0	15	5	5	6	4	75.0		
6	2	0	0	0	0	0	1	5	0	0	0	0	6	1	0	5	0	1	3	2	100.0		
4	0	0	4	0	0	0	0	0	0	0	0	0	4	0	0	1	0	3	1	0	100.0		
26	0	0	26	0	0	0	0	6															



DATE: 07/09/92  
TIME: 8 : 15

MONTANA BALANCE OF STATE SDA  
JOB TRAINING PARTNERSHIP ACT

REPORT PERIOD  
FROM : 07/01/91

RPT: RPBARY90  
TO: 06/30/92

DATE: 1-14-93

--- YOUTH BARRIERS OF THOSE WHO ENT. EMPLOYMENT ---

BARRIERS

SUBRECIPIENT NAME	COUNT OF BARRIERS																									
BH075-LEWISTOWN HRDC	21	3	1	4	1	2	2	1	17	0	0	2	5	20	4	0	11	0	5	8	8	100.0				
BH078-KALISPELL HRDC	38	2	0	6	11	6	8	2	36	6	1	9	1	36	4	0	9	0	8	8	22	100.0				
BH079-HAVRE HRDC	9	1	0	4	1	5	4	3	8	1	0	1	0	9	3	0	7	0	0	1	8	100.0				
BH083-GREAT FALLS OPPORTUNITIES	5	1	0	0	0	0	0	0	5	0	0	1	0	5	0	0	5	0	0	4	1	100.0				
BJ004-BILLINGS J.S.	55	12	2	4	4	15	2	1	14	0	0	1	5	55	5	1	24	11	19	12	13	80.0				
BJ005-BOZEMAN J.S.	11	4	0	0	1	2	0	1	2	0	1	0	3	11	2	0	2	4	1	3	3	63.6				
BJ011-GLENDAVE J.S.	9	3	1	1	0	3	0	0	5	0	0	0	0	9	0	0	8	0	1	5	3	100.0				
BJ012-CUT BANK J.S.	4	0	0	0	0	0	0	0	3	0	0	0	0	4	0	0	3	1	0	3	0	75.0				
BJ013-GREAT FALLS J.S.	25	2	0	0	1	1	0	1	9	0	1	2	0	25	4	0	10	8	10	4	3	68.0				
BJ015-HAVRE J.S.	11	1	0	0	1	2	0	2	4	0	0	0	1	11	2	1	6	4	2	1	4	63.6				
BJ016-GLASGOW J.S.	6	0	0	0	0	0	0	0	4	0	0	0	0	6	1	0	4	1	2	2	1	83.3				
BJ018-HAMILTON J.S.	13	0	0	0	0	1	0	0	10	0	0	0	0	13	0	0	6	2	6	4	1	84.6				
BJ019-KALISPELL J.S.	28	3	0	1	3	2	0	0	3	0	0	0	1	28	4	0	9	12	9	5	2	57.1				
BJ023-LEWISTOWN J.S.	9	2	0	0	0	0	0	0	3	0	0	0	1	9	0	0	5	4	1	3	1	55.5				
BJ025-LIVINGSTON J.S.	6	2	0	0	0	0	0	0	1	0	0	0	0	6	0	0	3	2	3	0	1	66.6				
BJ027-MILES CITY J.S.	18	6	0	3	2	2	0	0	14	0	1	0	2	18	3	0	14	1	2	6	9	94.4				
BJ029-MISSOULA J.S.	36	3	0	4	2	0	2	0	6	0	1	2	2	35	1	0	14	10	17	8	1	72.2				
BJ030-POLSON J.S.	12	4	0	3	1	2	0	0	2	6	0	3	0	12	3	1	6	0	2	4	6	100.0				
BJ034-SHELBY J.S.	5	0	0	0	0	0	0	0	4	0	0	0	0	5	0	0	3	0	3	2	0	100.0				
BJ035-SIDNEY J.S.	9	0	0	0	0	1	0	0	4	0	0	0	2	9	0	0	7	2	1	5	1	77.7				
BJ039-WOLF POINT J.S.	4	1	0	0	0	1	0	0	1	0	0	0	0	4	0	0	3	1	0	3	0	75.0				
BJ046-LIBBY J.S.	3	1	0	0	0	1	0	0	0	0	1	0	0	3	0	0	1	1	0	2	0	66.6				
BJ047-THOMPSON FALLS J.S.	6	1	0	0	0	1	0	0	5	1	0	0	0	6	0	0	6	0	1	4	1	100.0				
BU074-ACTION FOR EASTERN MONTANA	13	1	0	2	1	2	3	2	10	0	0	0	2	13	3	1	1	2	4	3	4	84.6				
BU076-BILLINGS HRDC	18	6	0	6	5	8	8	1	11	3	0	4	1	18	2	0	14	1	1	3	13	94.4				
BU081-MISSOULA HRDC	35	7	0	3	6	3	5	2	21	0	0	2	3	35	4	0	26	4	5	10	16	88.5				
BU088-BOZEMAN HRDC BOS	20	5	0	5	5	3	3	1	17	0	0	1	1	20	5	0	5	1	3	6	10	95.0				
FINAL TOTALS	429	71	4	46	45	63	39	19	223	11	9	25	31	425	50	4	212	72	106	119	132	83.2				

EXHIBIT 2  
DATE 1-14-93  
SB \_\_\_\_\_

CEP Adult

336

	PERCENT	SERVED
Economically Disadvantaged		
Female	70%	235
Handicapped	17%	57
Offender	12%	40
Dropout	14%	46
Welfare	50%	169
Single Parent	41%	137
Veteran	12%	41
U.C. Claimant	7%	24
Displaced Homemaker	37%	124
Race		
Indian	4%	15
Minorities	2%	7
Age 55+	.08%	3



9-9-92

MTJTP, INC. CONCENTRATED EMPLOYMENT PROGRAM SDA  
 FOLLOW-UP REPORT FOR PY 1991  
 TERMINATION PERIOD APRIL 1991 - MARCH 1992

TITLE IIA ADULTS	WEEKLY EARN	EMP RATE	Welfare WEEKLY EARN	Welfare EMP RATE
Job Service	Standard: \$182.75	62%	\$176.93	51%
ANACONDA	CJ001	\$205.89 81%	\$199.32	80%
BUTTE	CJ007	\$226.39 57%*	\$179.46	48%*
HELENA	CJ017	\$244.57 67%	\$237.75	75%
DILLON	CJ040	\$266.14 70%	\$216.00	100%
Total J.S.	\$250.08	71%	\$208.41	63%
Displaced Homemakers				
HELENA-CAREER-TRN	CH065	\$241.66 100%	\$233.32	100%
BUTTE CAREER FUT	CH068	\$186.55 73%	\$206.90	67%
HELENA-SCHOOL-DIST	CU054	\$243.34 90%	\$233.77	100%
UNDUP AVG IIA CEP	\$224.12	68%	\$209.98	66%

TOTAL RESPONSE RATE:

83%

81%

TITLE III EDWAA 3F

 AVG WEEKLY FOLLOW-UP  
 EARN EMP RATE

		67%
BUTTE	CP125	\$566.05 77%
HELENA	CP123	\$423.54 83%
TOTAL CEP TITLE III	\$491.40	80%

\* INDICATES BELOW STANDARD PERFORMANCE

EXHIBIT 2  
DATE 1-14-93

9-92

MJTP, INC. CONCENTRATED EMPLOYMENT PROGRAM SDA  
PROGRAM OPERATOR PERFORMANCE REPORT  
JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

TITLE IIA Adult

Job Service	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Pl Wage	Welf Terms	Welf Placed	Welf Rate	Pl Barr	Mult
Maconda	52	25	20	80%	\$6.50	9	6	67%		100
Butte	139	90	64	71%	\$6.43	42	26	62%		88
Helena	83	56	39	70%	\$6.02	28	21	75%		87
Millon	15	11	10	91%	\$6.47	2	2	100%		70
Total J.S.s	289	189	133	70%	\$6.52	81	55	68%		88
Helena School Dist	26	16	12	75%	\$6.06	6	5	83%		83
Displaced Homemakers										

Helena CT	27	19	16	84%	\$6.02	9	9	100%		94
Butte CF	25	11	11	100%	\$5.29	10	10	100%		100

TITLE IIA ADULT										
UNDUPLICATED TOTAL	336	209	157	75%	\$6.24	99	73	74%		88

TITLE III EDWAA										
F Formula Funds	Total Enroll	Total Termed	Total Placed	Place Rate	Place Wage					
Butte PCWA	89	53	45	85%	\$13.23					
Helena PCWA	63	42	32	76%	\$10.15					
Total 3F	152	95	77	81%	\$11.92					

TITLE III EDWAA										
Discretionary	Total Enroll	Total Termed	Total Placed	Place Rate	Place Wage					
Butte PCWA	22	4	4	100%	\$11.09					

ECONOMIC DEVELOPMENT ACTIVITY/PLACEMENT RATE

TOTAL CEP SDA: 54%

9-92

MJTP, INC. CONCENTRATED EMPLOYMENT PROGRAM SDA  
PROGRAM OPERATOR PERFORMANCE REPORT  
JULY 1991 - JUNE 1992 PROGRAM YEAR 1991

TLE IIA Youth =====	Total Enroll	Total Terms	Actual Placed	Place Rate	Avg Pl Wage	Actual Enhanc	Enhance Rate	Mult Barrier
b Service	Standard:			45%			33%	50%
aconda	19	10	10	100%	\$5.28	7	70%	80%
tte	47	21	16	76%	\$4.77	12	57%	88%
lena	43	26	18	69%	\$5.32	10	38%	83%
llon	8	2	1	50%	\$6.92	2	100%	100%
Total J.S.	117	59	45	76%	\$5.65	31	52%	84%

DC

lena Rocky Mtn	20	20	16	80%	\$4.76	16	94%	100%
zeman	3	3	2	67%	\$4.62	3	100%	100%
tte	30	29	20	69%	\$4.50	13	48%	100%

TLE IIA YOUTH DUPLICATED TOTAL	169	110	82	75%	\$4.90	62	54%	91%
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EXHIBIT 2  
DATE 1-13-93  
SR

RPT: RPBARY90  
TO: 06/30/92

REPORT PERIOD  
FROM : 07/01/91

MONTANA CEP SDA  
JOB TRAINING PARTNERSHIP ACT

DATE: 07/08/92  
TIME: 14 : 7

--- YOUTH BARRIERS OF THOSE WHO ENT. EMPLOYMENT ---

		BARRIERS																										COUNT OF BARRIERS	
		TOT																											
SUBRECIPIENT NAME		P	D	L	H	O	R	M	L	L	H	S	P	\$	L	T	U	N	O	T	H	R	4	=	OR	2	>		
CJ001-ANACONDA J.S.		10	1	0	1	0	0	0	1	3	0	0	0	10	6	1	5	2	4	1	3	80.0							
CJ007-BUTTE J.S.		16	1	0	1	0	3	0	2	8	0	1	0	15	4	0	13	1	1	11	2	87.5							
CJ017-HELENA J.S.		17	3	0	2	0	0	1	1	3	0	2	1	3	17	5	1	8	3	2	9	3	82.3						
CJ040-DILLON J.S.		1	0	0	0	0	0	0	0	1	0	0	0	1	0	0	1	0	0	1	0	100.0							
CU084-HELENA ROCKY MTN. DEV. COU		16	3	1	2	4	3	2	3	15	0	0	6	16	3	0	11	0	4	2	10	100.0							
CU086-BUTTE HRDC		20	4	0	0	2	8	8	4	19	1	2	1	3	20	6	0	12	0	0	8	12	100.0						
CU087-BOZEMAN HRDC CEP		2	0	0	1	0	2	1	0	1	0	0	0	2	0	0	1	0	0	1	1	100.0							
FINAL TOTALS		82	12	1	7	6	16	12	11	50	1	5	8	6	81	24	2	51	6	11	33	31	91.4						



EXHIBIT 3  
DATE 1-14-93  
83

MONTANA JTPA  
FOLLOW-UP REPORT  
PY90 FINAL

July 90 - June 91

TITLE: 2A BOS & CEP COMBINED

	ADULT =====	ADULT WELFARE =====	TITLE III =====
Employment Rate at Follow-up	68.1%	57.8%	
Avg. Wkly/Hrly Wage at Follow-up	\$217.71	\$201.13	
Avg. Weeks Worked in Follow-up	9.1	7.6	
Sample Size	537	246	
Response Rate	81.8%	77.2%	

Note: Follow-up for PY90 was held up during July, August and September  
due to down time during our conversion to a new P.C. based system.  
Therefore, we over sampled in other months to make up for the difference.

EXHIBIT 3  
DATE 1-14-93  
SB

## 26 WEEK FOLLOW-UP REPORT

TERMINATIONS FROM APRIL 1, 1991 TO MARCH 31, 1992

Follow-up Response Rate	= 78%
26 Week Follow-up Employment Rate	= 87%
26 Week Follow-up Average Weekly Earnings	= \$248.93
Working for the same employer after 26 weeks	= 88%

**CHANGES TO THE JOBS PROGRAM**

The Family Assistance Division has already considered options and has begun work on changes within the JOBS program. The changes are designed to help the program attain the following goals:

- to maintain current funding levels while assisting a greater number of AFDC families to become self-sufficient.
- to ensure non-duplication of services.

Representatives of SRS, the Department of Labor and Industry, and MJTP, Inc. met to develop options for the JOBS program in coordination with JTPA. OPI and some JOBS operators were invited to comment on the options. Following are options we believe can be accomplished and that we hope to have in place by SFY94. These options do not require specific legislative approval, but will be of interest to this subcommittee.

**1. Increase the numbers of JOBS participants who enter employment.**

As we analyze outcomes and more adequately use community resources to develop and place AFDC recipients in employment, we believe an increased employment rate can take place.

**2. Increase the duration of employment and average wage of JOBS participants placed in employment.**

SRS recognizes that when an AFDC recipients gets and keeps a minimum wage job it is a success and a positive step towards self-sufficiency. We also know that a family must have long-term employment at greater than minimum wage if they are to climb out of poverty. Two options are designed to increase the length of employment and earnings of AFDC recipients who are served by JOBS and/or JTPA.

- JOBS contractors will be required to follow up on participants for at least 60 days after they are placed in a job. New performance standards will encourage contractors to place participants in above minimum wage employment.
- Subject to approval by the Job Training Coordinating Council and BOS and CEP Private Industry Councils, AFDC percentage of total adult enrollment in JTPA will be increased from the SFY92 level. This may represent a small decrease in actual numbers served because it assumes an estimated decrease in JTPA funding of 15-25%. If no decrease in funding occurs, the goal will be to enroll a greater number of AFDC recipients in JTPA.



During the current program year, slightly fewer AFDC recipients are enrolled in JTPA than were in SFY92 because the focus has shifted from AFDC to long-term AFDC recipients. Long-term recipients may have more barriers to employment, making them more difficult and expensive to serve.

3. **Improved coordination between employment and training programs.**

Since the inception of the JOBS program, there have been coordination efforts at both the state and local level. Through the efforts already made to coordinate service delivery, we have realized the necessity of concentrating on this area at the state level. It is vital that Montana's employment and training programs ensure that service delivery systems are not duplicated.

A coordination work group was established in November, 1992. Representatives of SRS, Dept. of Labor, MJTP, Inc., Office of Public Instruction, and Higher Education are members of the work group. The mission of the work group is to coordinate employment and training programs in a concrete manner driven by a customer focus. The goals are to identify commonalities and differences in programs, to enhance service to clients through a more coordinated delivery system, and to maximize funding for client services. In May, a training for all JTPA and JOBS operators will be presented. The training will focus on six issues:

- Intake and assessment. The goal is to allow a client to enter the employment and training system at any point and receive an assessment that will be honored by all other programs. Common tests and forms are being developed.
- Development of common definitions. We must speak the same language. A glossary will be developed for all programs.
- Planning/management. Program planning will be done in a coordinated manner with service to the client as the top priority. This group will identify the planning occurring in the communities, will define a process for ensuring each agency is aware of all other agency activities, and produce an evaluation model to be used to determine the effectiveness of coordination activities.
- Fiscal. All JOBS contractors have multiple funding sources. The goal is to develop common fiscal forms. Contractors will be able to divert time spent on confusing fiscal matters to time spent on participants.
- Data collection. Data collection needs to be efficient and, wherever possible, systems need to be compatible.

We plan to eliminate data entry duplication whenever possible.

- Monitoring. Joint monitoring may be an efficient and effective way to determine if contractors are meeting performance standards and if local coordination is successful. MJTP and JOBS currently jointly monitor the two Teen Parent demonstration projects.

**4. Increased staffing for the management of the JOBS program.**

The JOBS program is seriously understaffed. The inadequate staffing makes program management extremely difficult. More adequate staffing or an administrative entity would allow SRS staff the time to better analyze program outcomes, obtain funding for self-sufficiency projects through grant writing, and ensure the JOBS program is meeting its goals. No additional general fund would be needed. However, funding for either additional staff or an administrative entity will be obtained by reducing expenditures to contractors. Options for the resolution of the staffing problem are:

- contracting with an administrative entity to handle daily management tasks for the program. An administrative entity would be chosen through the RFP process. Work on an RFP has begun.

Federal regulations require SRS to remain responsible for the administration of the JOBS program. Daily management tasks that could be contracted to an administrative entity include monitoring, fiscal management, and data collection. SRS would release an RFP for an administrative entity. State agencies, non-profits, and for-profit agencies could present proposals. The successful proposal would need to provide an advantage to the JOBS program. For example, advantages presented by proposers could possibly include streamlined administrative costs, more JTPA slots, proven fast track to employment component, or additional services to AFDC recipients.

- if submitted proposals are not acceptable to SRS because they are not cost effective or because the services the proposer can provide are not adequate, an addition of three contract staff assigned to the JOBS program will be needed.

### **JOBS OPTIONS**

The following options will require legislative action.

**Use of UI Admin. funds to serve additional JOBS participants or provide better services to participants:**

- The Montana JOBS program is matching all available federal funds for SFY93. SRS has requested legislative authority to spend all federal money that may become available to the JOBS program. If additional federal funding becomes available in SFY94 or SFY95, private and county sources of match will be used. However, the legislature may also consider allowing the use of UI Admin. funds as match.
- Additional JTPA slots could be funded with UI Admin. funds and targeted for AFDC recipients.

SSTeam\jobsopt.mjf

# **GENERAL ASSISTANCE**

**Basic Necessities  
for  
Minimum Assistance**

**Compatible  
With  
Decency and Health**

EXHIBIT 5  
DATE 1-14-93  
SP

GENERAL ASSISTANCE

**PROGRAM GOAL:** To provide indigent Montanans financial assistance for basic necessities compatible with decency and health.

**PROGRAM DESCRIPTION:**

General Assistance (GA) is a program which provides cash assistance and medical benefits to persons in need of such assistance. The goal of GA is to provide basic necessities that allow minimum subsistence compatible with decency and health. Cash payments provide recipients with money to purchase food, shelter, utilities and personal needs. Medical assistance provided under the program is called State Medical, and is used to provide medical services to recipients with serious medical conditions. General Assistance is available in the twelve state assumed counties of: Cascade, Deer Lodge, Flathead, Lake, Lewis and Clark, Lincoln, Mineral, Missoula, Park, Powell, Ravalli and Silver Bow. GA is 100% general fund and each of the 12 counties transfers 12 mills to the general fund for administration of welfare programs, including General Assistance.

To be eligible for General Assistance, a person must be a Montana resident. Eligibility for General Assistance is based upon recipients' income and resources. The amount of time an individual can receive GA benefits is based upon their employability classification. Unemployable recipients may receive General Assistance for as long as the condition rendering them unemployable continues. Employable recipients may receive General Assistance

for four months out of twelve. Employable recipients who have serious barriers to employment or chemical dependency problems recipients may receive General Assistance for six months out of twelve, as long as they are willing to participate in a program to help them overcome their serious barrier, chemical dependency or the condition which renders them temporarily unemployable. Serious barriers include, illiteracy, lack of high school diploma or GED and lack of skills, experience or training necessary to secure employment.

The GA caseload has diminished with program changes which began in January, 1990. Attachment #1 shows caseload statistics from FY84 through mid-December of this year. Attachment #2 shows total expenditures and cost per case averages for FY89 through mid-December of this year. Costs per case are down in FY93 due to fewer persons on each case.

The sharp decrease in FY91 occurred because of the time limits placed on recipients and their mandate to participate in Project Work for forty hours each week. The trend toward decreasing has continued, but the recession and lack of available employment in Montana caused caseloads to be slightly higher than in FY91. It is significant, however, that for the last available information from the Department of Labor and Industry (April, 1991 to June, 1992), persons who were closed from the Project Work Program earned and paid taxes on earnings of 1.6 million dollars.

**POPULATION SERVED:**

GA demographics show that men make up approximately two-thirds of the caseload. Men and women aged 36-55 years old comprise the majority of recipients. Both sex and age facts are revealed in attachments #3 and #4. These individuals are often dislocated workers or displaced homemakers. Some are also Vietnam Veterans and some of these suffer from chemical dependency problems. Lewis and Clark County PWP is the only PWP site to keep statistics by veteran status. For the first quarter of this fiscal year, 43% of the PWP participants served (60 persons) were veterans. Lewis and Clark County PWP also has an onsite chemical dependency counselor and this PWP site shows a good employment success rate because of this added assistance.

Attachment #5, showing Individuals Receiving Benefits, reveals that the number of non-employable persons on General Assistance continues to grow. The need to fund the Department's proposed General Relief Assistance Self-sufficiency Program (GRASP) is very evident. This program could place many of these individuals on time-limited benefits and assist many others in becoming employable. Potential savings of GRASP are shown on attachment #6.

Some applicants for GA are new to Montana. Attachments #7 through #10 deal with unduplicated Client Migration Residency and show that in FY92, 31% of all persons applying for GA were from out-of-state.

Of this 31%, 19% applied within their first month of coming to Montana. Overall, however, 69% of all applicants (nearly 5,000 persons) are Montanans who are needy. These persons are often seasonably employed and rely on GA for subsistence when employment is not available. Attachments on migration also reveal applicants' previous state of residence.

Persons are closed from General Assistance for various reasons. Attachments #11 and #12 (one for FY92 and one for FY93) show Project Work statistics which resulted in a GA closure. Time-limited benefits closures are of particular interest. In the past two fiscal years as well as in the current fiscal year to date, only about one-fourth of persons closed due to time-limited benefits come back onto GA at a later date. This is illustrated in Attachment #13.

#### **RECENT CHANGES:**

Because of efficient management and changes made to the program in the last year, General Assistance caseloads appear to be declining in FY93. Initial payment only after participating 20 working days in PWP, changes in sanction periods and reductions in standards (for both regular and new to Montana recipients) appear to be reducing GA cases. PWP offices report more Montanans and fewer New to Montanans being served, but it is too soon to verify this information. These changes have also forced Montanans who are GA recipients to seek other sources of assistance, go without or leave

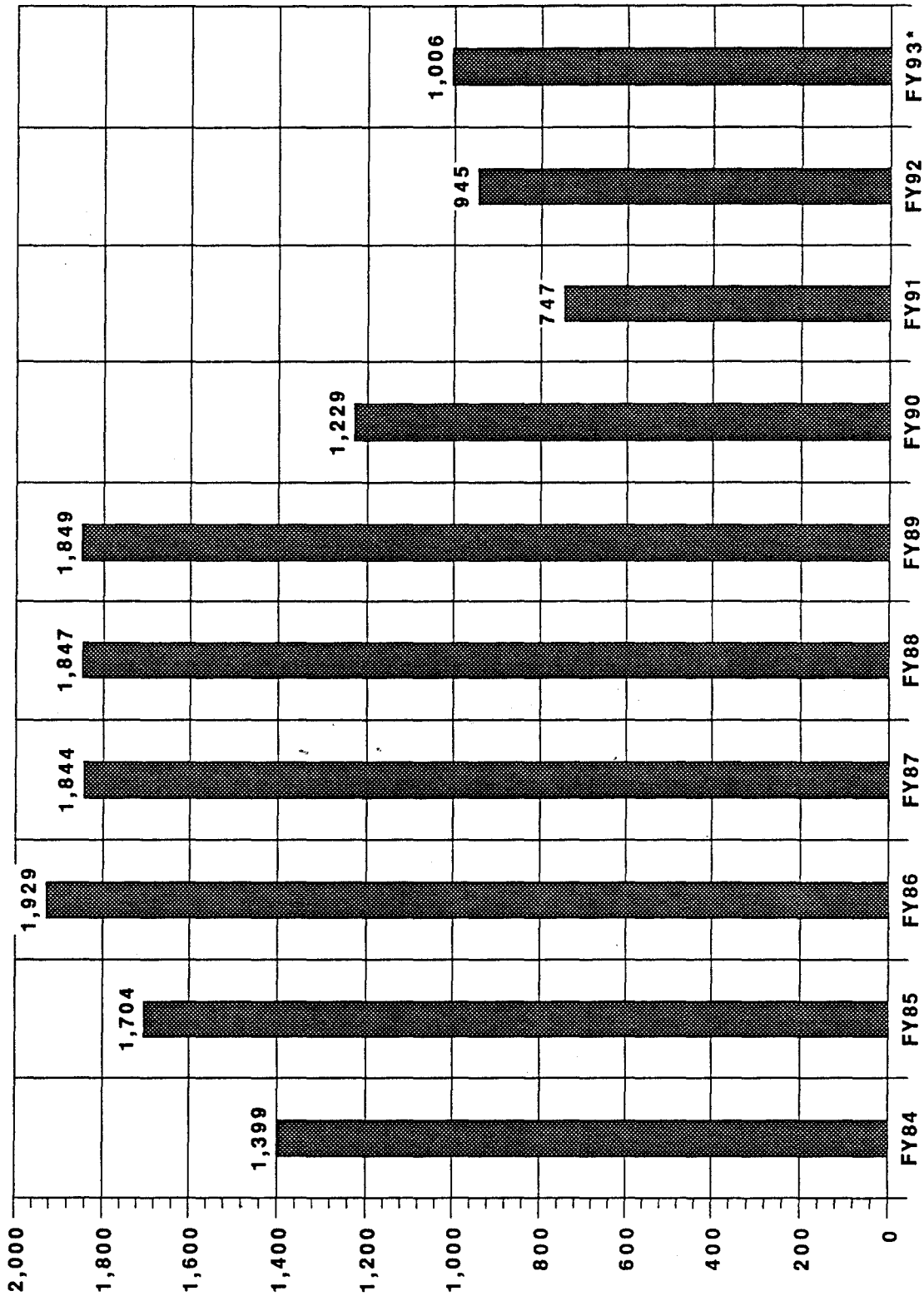


DATE 1-14-93  
SB                     

because the reduction in benefits does not cover such things as housing in areas with limited housing available such as Missoula and Helena. Such trends will be reviewed as information becomes available and projections calculated.

fadata\lindac\gatest.lkc

# General Assistance Average Monthly Caseload State Fiscal Years 84 - 93\*



\*July, 1992 to January 4, 1993.

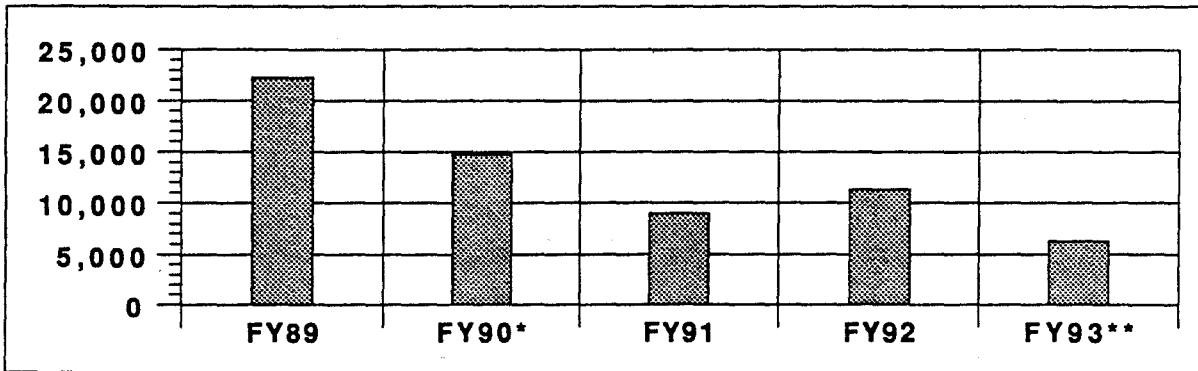
DATE 1-14-93  
50

**GENERAL ASSISTANCE—CASES, EXPENDITURES, AVERAGE COST PER CASE**  
**FY89-90-91-92-93**

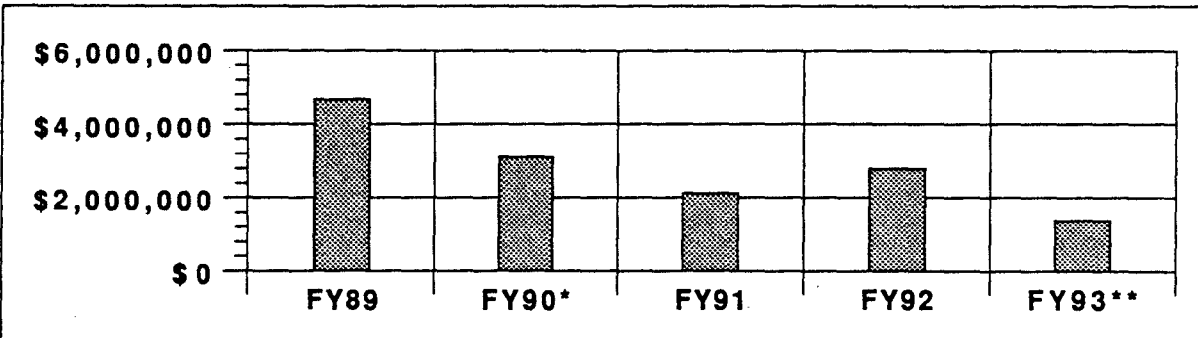
EXHIBIT 5  
 DATE 1-14-93  
 \$8

	FY89	FY90*	FY91	FY92	FY93**
CASES	22,193	14,750	8,966	11,342	6,261
EXPENDITURES	\$4,678,243	\$3,118,814	\$2,122,505	\$2,802,115	\$1,366,657
AVG COST/CASE	\$210.80	\$211.45	\$236.73	\$247.06	\$218.28

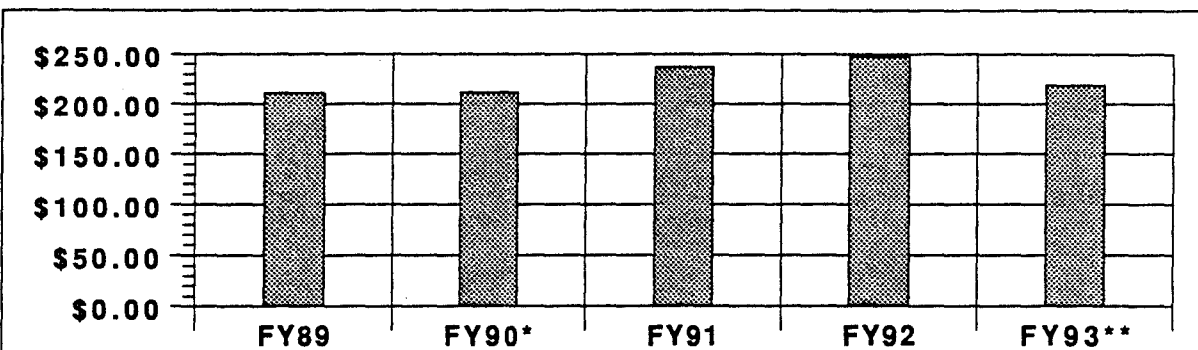
**CASES**



**EXPENDITURES**



**AVG COST/CASE**



\*Program changes began January, 1990

\*\*Mid-December figures (figures for November and December not complete)

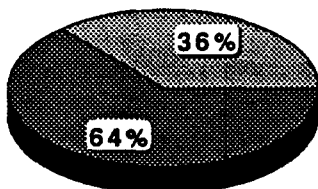
# GENERAL ASSISTANCE—PERCENT OF FEMALE AND MALE

	1991	1992	1993*
FEMALE	36%	33%	32%
MALE	64%	67%	68%
TOTAL	100%	100%	100%

through 12/17/92 - Incomplete.

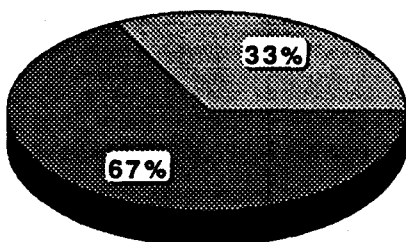
EXHIBIT 5  
DATE 1-14-93  
SB \_\_\_\_\_

1991



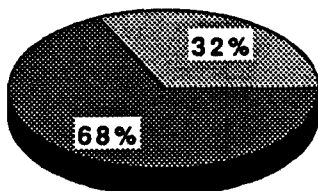
■ FEMALE  
■ MALE

1992



■ FEMALE  
■ MALE

1993\*

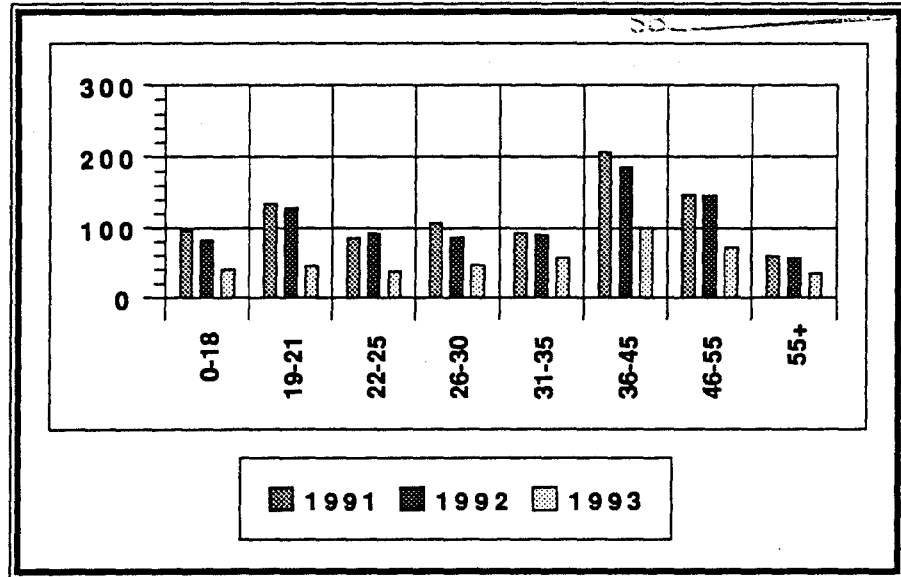


■ FEMALE  
■ MALE

# GENERAL ASSISTANCE RECIPIENTS--FEMALE

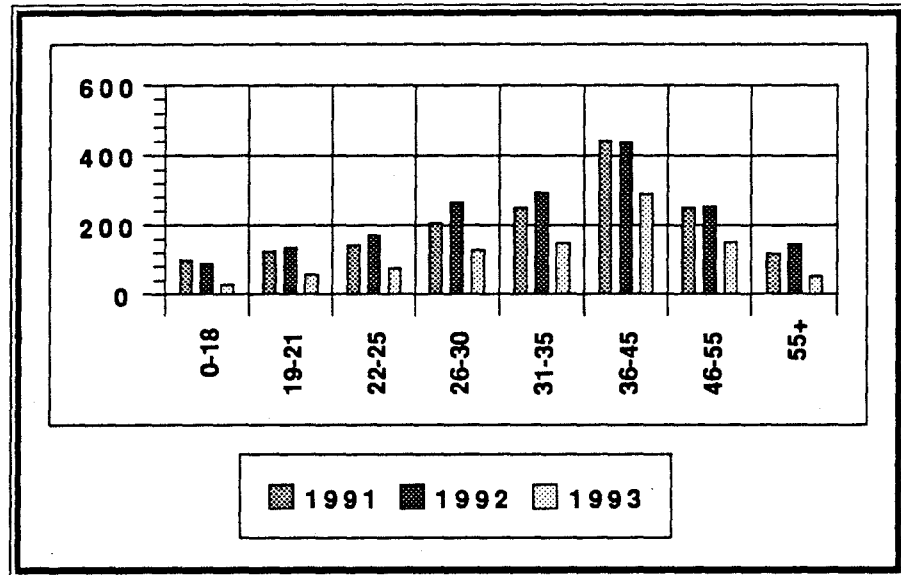
DATE 1-14-93

AGE	1991	1992	1993
0-18	95	82	40
19-21	134	129	45
22-25	85	92	38
26-30	107	86	46
31-35	93	90	57
36-45	207	186	101
46-55	147	146	71
55+	59	57	34
TOTAL	927	868	432



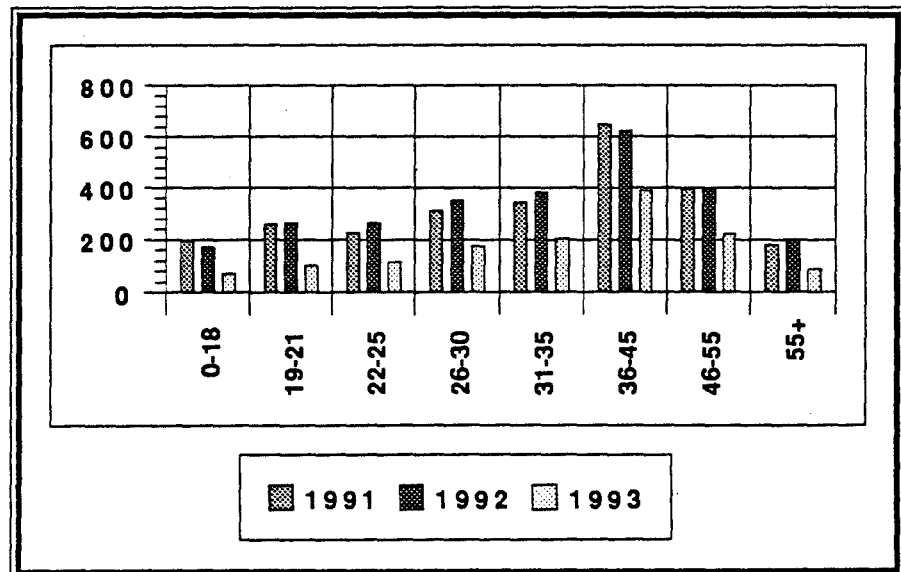
# GENERAL ASSISTANCE RECIPIENTS--MALE

AGE	1991	1992	1993
0-18	99	90	30
19-21	124	135	56
22-25	143	172	76
26-30	204	265	128
31-35	250	293	148
36-45	442	437	288
46-55	249	253	149
55+	119	145	53
TOTAL	1,630	1,790	928



# GENERAL ASSISTANCE RECIPIENTS--TOTAL

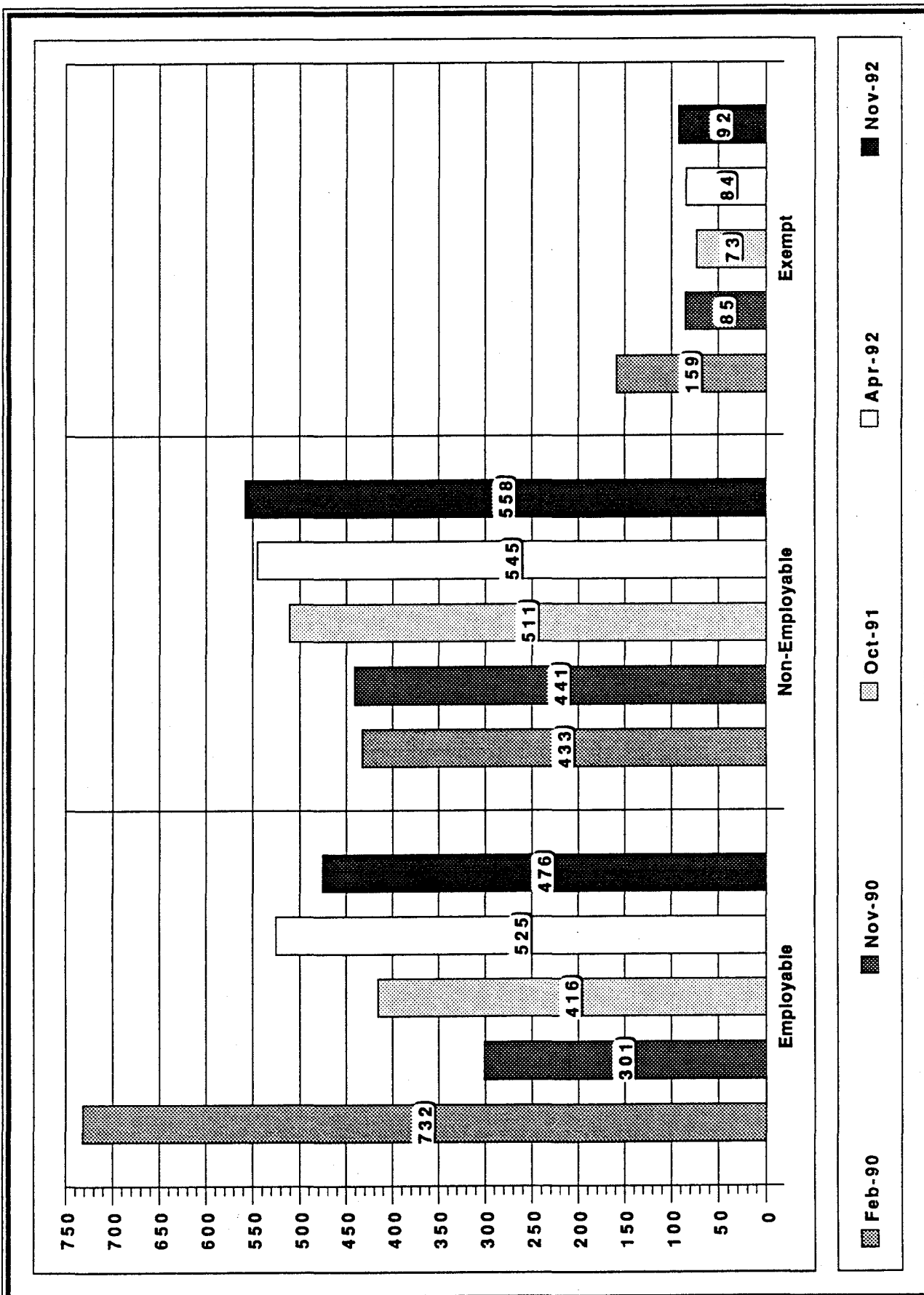
AGE	1991	1992	1993
0-18	194	172	70
19-21	258	264	101
22-25	228	264	114
26-30	311	351	174
31-35	343	383	205
36-45	649	623	389
46-55	396	399	220
55+	178	202	87
TOTAL	2,557	2,658	1,360



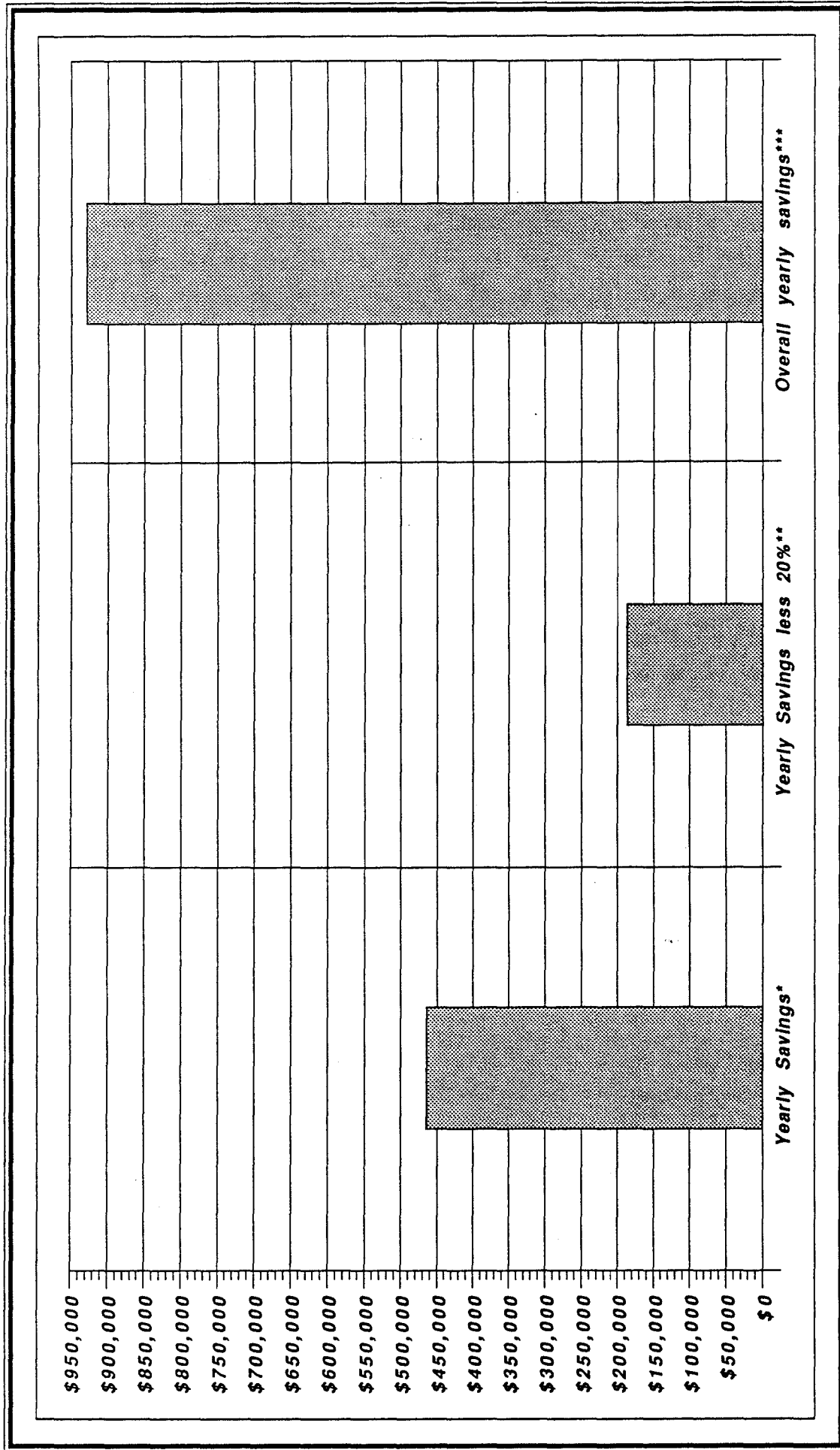
.93 figures are through  
12/17/92 - Incomplete.

# General Assistance in State-Assumed Counties Individuals Receiving Benefits

DATE 1-14-93



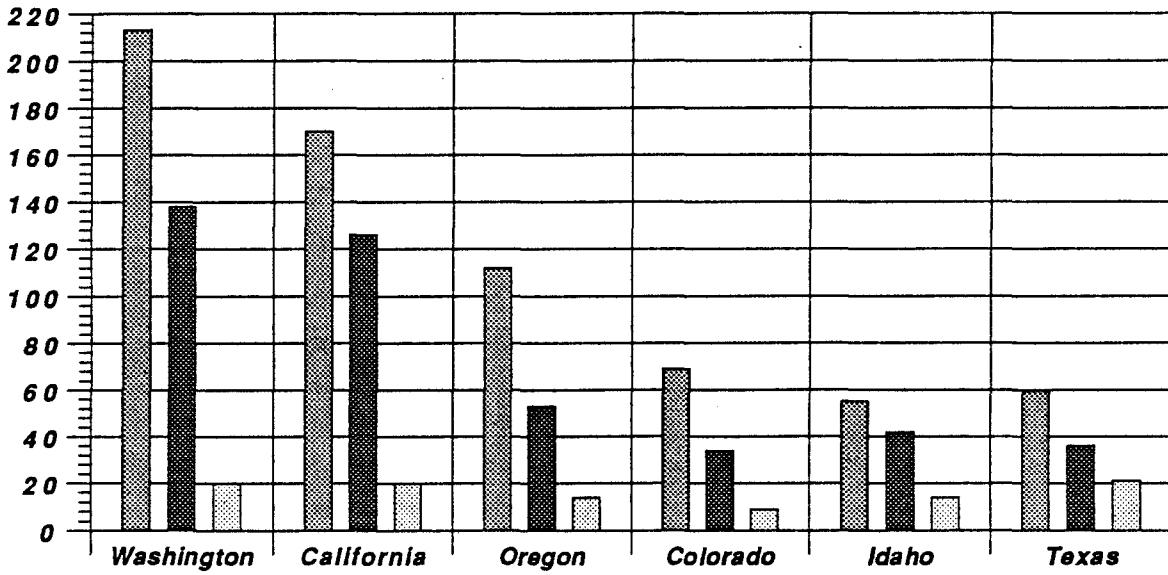
# GRASP Potential Savings 338 clients to be served



\*Potential yearly savings if only time limited benefits occurred (\$464,412)  
 \*\*Potential yearly savings if 20% found employment (\$186,864) (338 X .20 X \$229 X 12)  
 \*\*\*Overall yearly potential for savings (\$928,824)

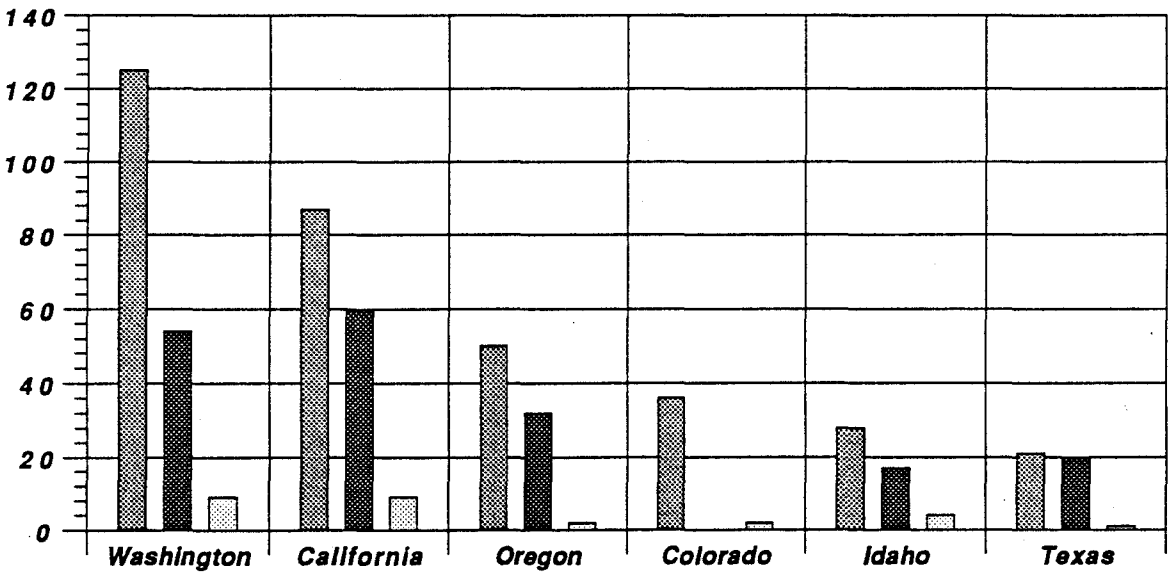
# GENERAL RELIEF ASSISTANCE FY92 AND FY93\*

EXHIBIT 5  
DATE 1-14-93  
SB \_\_\_\_\_



**FY92**

■ 1 mo or less ■ 1 to 6 mos ■ 6 to 12 mos



**FY93**

■ 1 mo or less ■ 1 to 6 mos ■ 6 to 12 mos

\*FY93 through November 1992



<b>FY92</b>	<b>1 mo or less</b>	<b>1 to 6 mos</b>	<b>6 to 12 mos</b>
<b>Washington</b>	<b>213</b>	<b>138</b>	<b>20</b>
<b>California</b>	<b>170</b>	<b>126</b>	<b>20</b>
<b>Oregon</b>	<b>112</b>	<b>53</b>	<b>14</b>
<b>Colorado</b>	<b>69</b>	<b>34</b>	<b>9</b>
<b>Idaho</b>	<b>55</b>	<b>42</b>	<b>14</b>
<b>Texas</b>	<b>60</b>	<b>36</b>	<b>21</b>

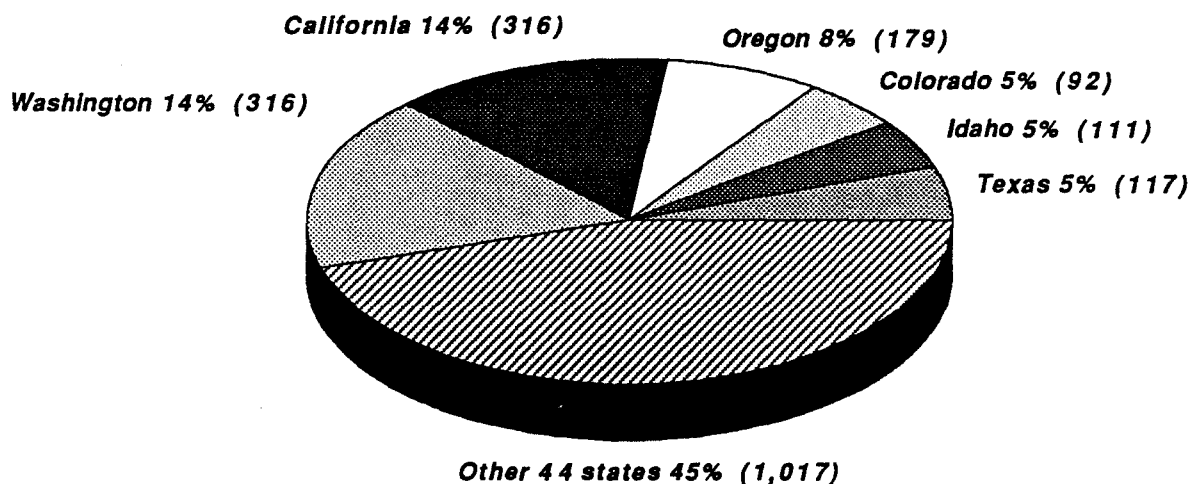
EXHIBIT 5  
DATE 1-14-93  
SS \_\_\_\_\_

<b>FY93</b>	<b>1 mo or less</b>	<b>1 to 6 mos</b>	<b>6 to 12 mos</b>
<b>Washington</b>	<b>125</b>	<b>54</b>	<b>9</b>
<b>California</b>	<b>87</b>	<b>60</b>	<b>9</b>
<b>Oregon</b>	<b>50</b>	<b>32</b>	<b>2</b>
<b>Colorado</b>	<b>36</b>	<b>0</b>	<b>2</b>
<b>Idaho</b>	<b>28</b>	<b>17</b>	<b>4</b>
<b>Texas</b>	<b>21</b>	<b>20</b>	<b>1</b>

DATE 1-14-93  
SB \_\_\_\_\_

**GENERAL RELIEF ASSISTANCE**  
**Client Migration Residency Summary**  
**Unduplicated client residency for Fiscal Year**

**Residency of Migrating Clients  
as percent of US total 2,241**



*This graph represents this piece of the pie*

**Migrant Applications  
1 to 12 months  
13% (941)**

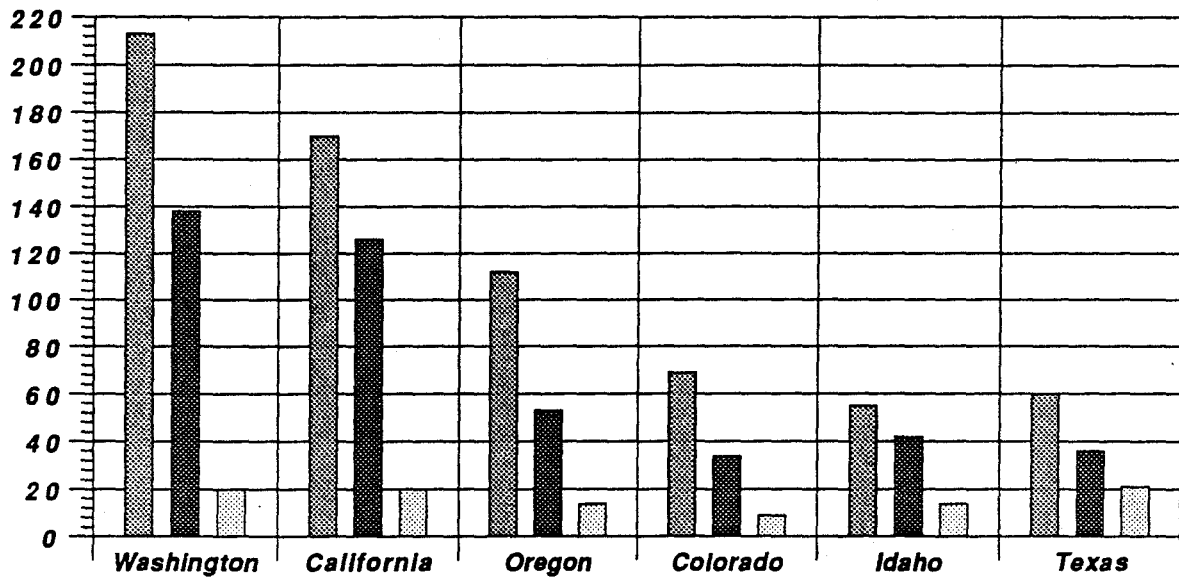
**Migrant Applicants  
1 month or less  
19% (1,327)**

**Montana Applicants  
69% (4,922)**

**Total General Assistance Relief Applicants (7,163)**

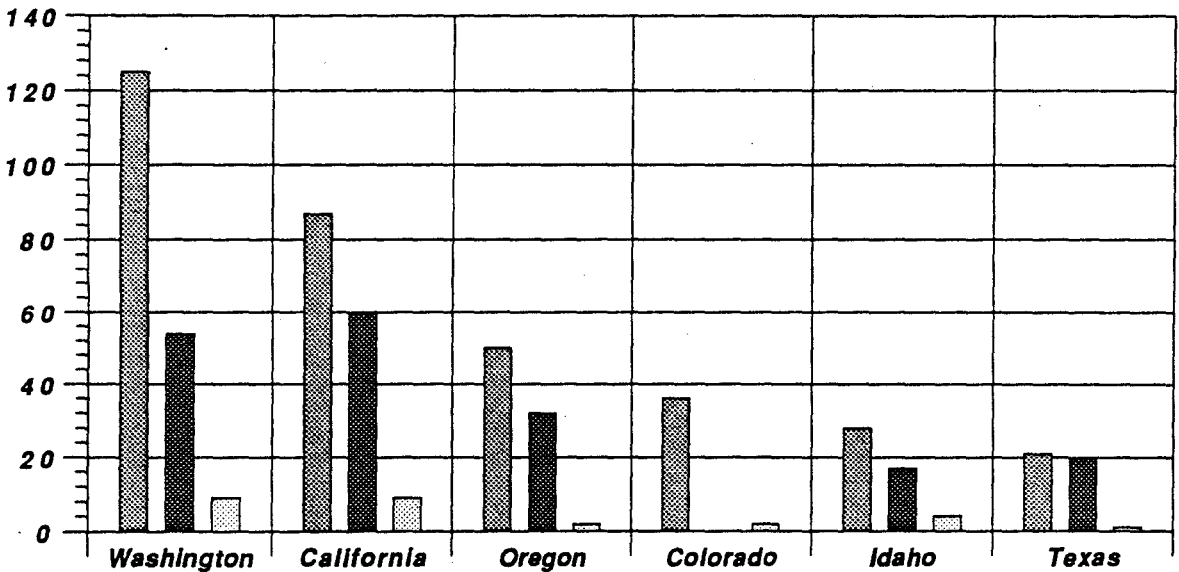
# GENERAL RELIEF ASSISTANCE FY92 AND FY93\*

DATE 1-14-93



FY92

1 mo or less 1 to 6 mos 6 to 12 mos



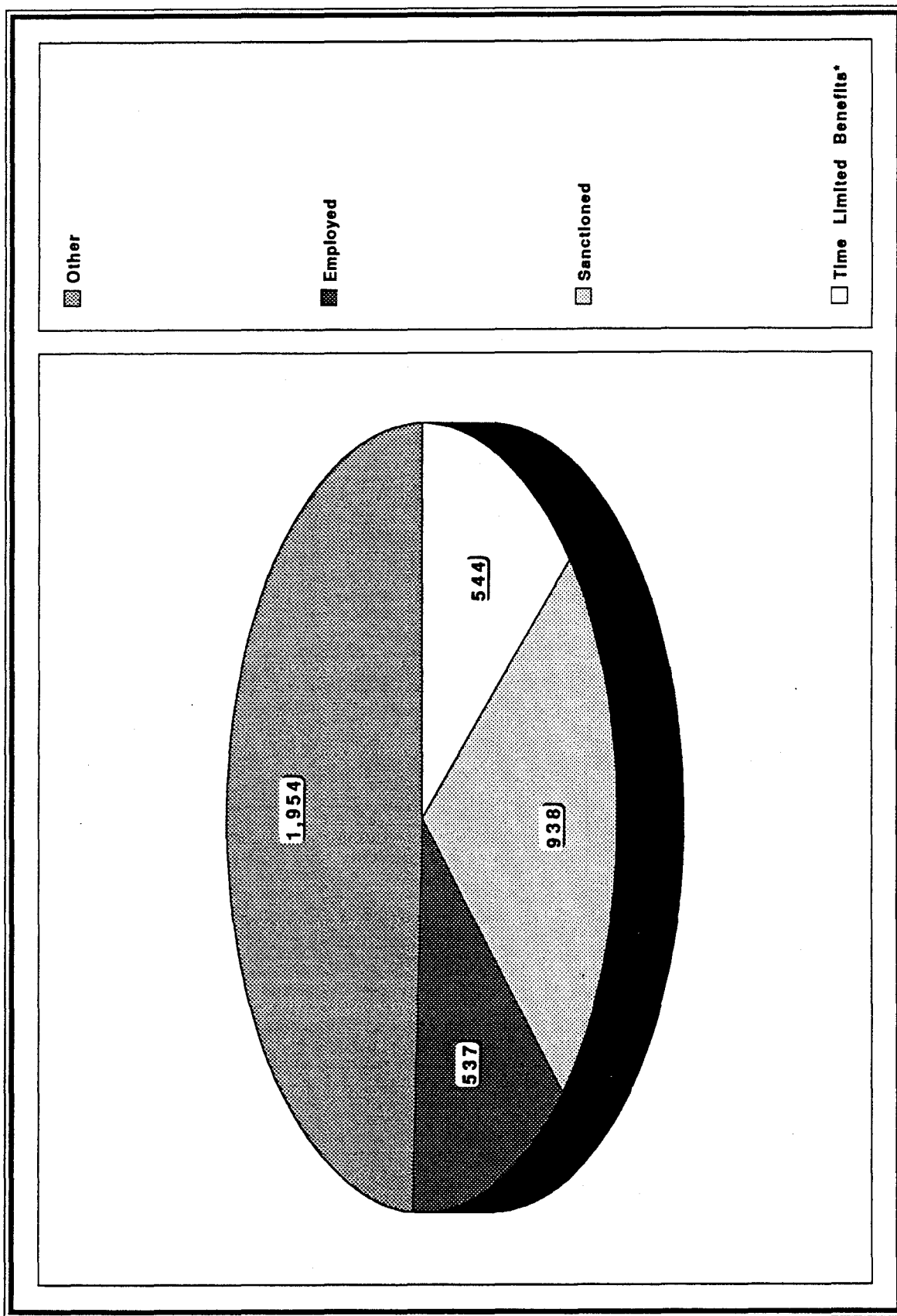
FY93

1 mo or less 1 to 6 mos 6 to 12 mos

\*FY93 through November 1992

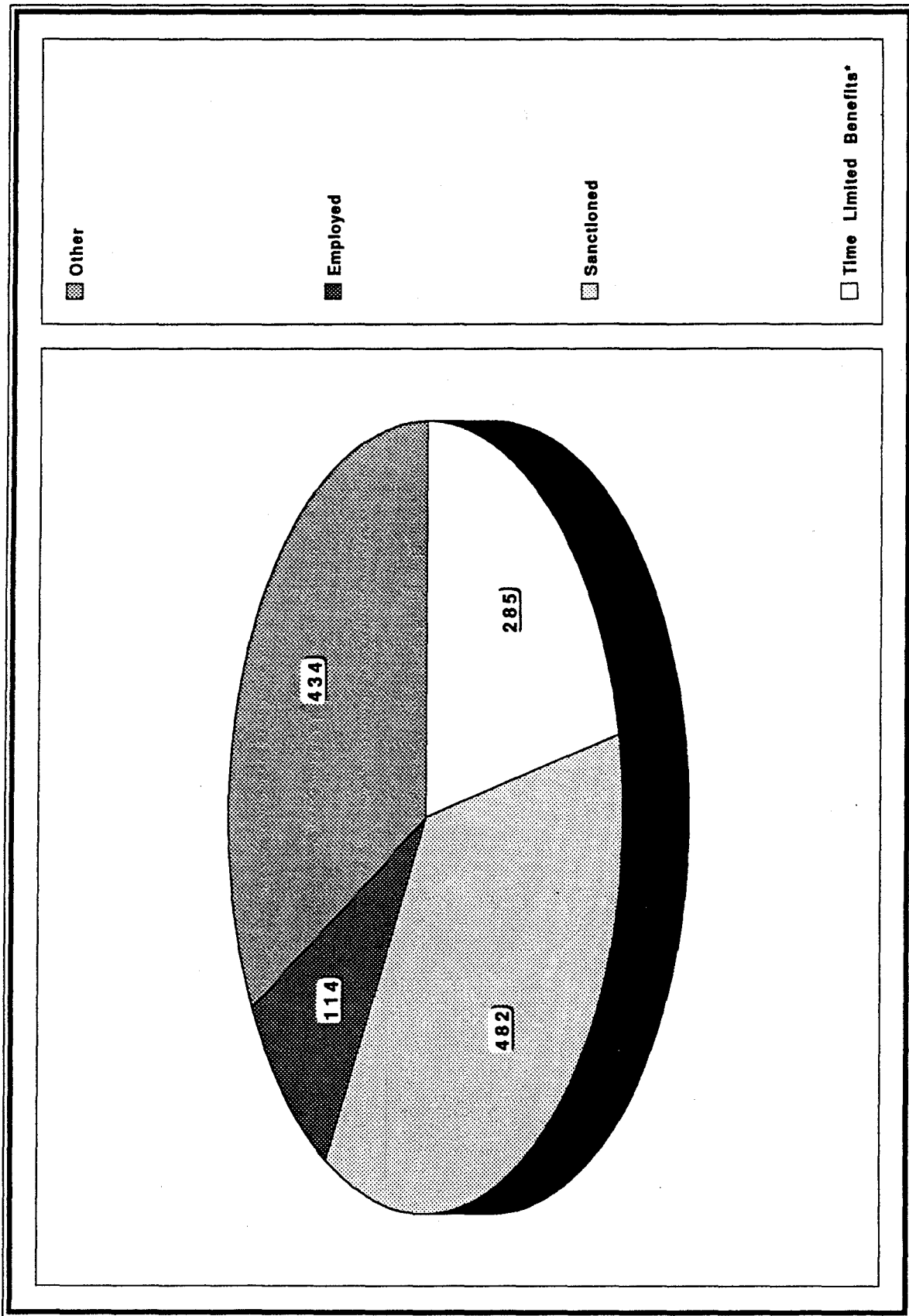
**Project Work Program  
Terminated from General Assistance  
State Fiscal Year 92**

DATE 1-14-93  
SE \_\_\_\_\_



\*4 to 6 months

Project Work Program  
Terminated from General Assistance  
July 1, 1992 to November 20, 1992 (FY93)



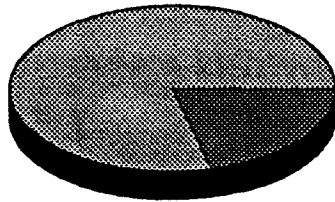
\*4 to 6 months

**GRA--RECIDIVISM**  
**Persons closed due to exhaustion of time**  
**limited benefits and who come back on GRA.**

	<b>FY91</b>	<b>FY92</b>	<b>FY93*</b>
<b>Closed</b>	<b>391</b>	<b>544</b>	<b>285</b>
<b>Reopened</b>	<b>105</b>	<b>150</b>	<b>71</b>
<b>% Reopened</b>	<b>27%</b>	<b>28%</b>	<b>25%</b>

\*YTD - Nov, 1992

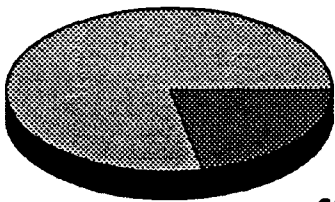
**FY91 Closed and Reopened**



**27% Reopened**

**Closed**  
**Reopened**

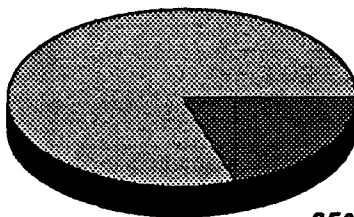
**FY92 Closed and Reopened**



**28% Reopened**

**Closed**  
**Reopened**

**FY93 Closed and Reopened**



**25% Reopened**

**Closed**  
**Reopened**

DATE 1-14-93

SE

HUMAN SERVICES SUBCOMMITTEE  
ALTERNATIVE PROPOSALS

OPTIONS DUCK

*Mike. Need to discuss*  
*201*

GENERAL ASSISTANCE

1. **Provide General Assistance Only to Unemployable:** Under this option, General Assistance would be provided only to individuals determined either permanently or temporarily unemployable.

Individuals Impacted: 578 cases per month.

Savings:	FY 94	FY 95	Biennium
General Fund	\$1,458,470	\$1,458,470	\$2,916,940
Federal Fund	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
Total	\$1,458,470	\$1,458,470	\$2,916,940

2. **\$50.00 Reduction for New Residents:** Under this option, General Assistance for clients who had not lived in Montana for at least one year their monthly payment level would be reduced by \$50.00.

Individuals Impacted: 455 cases per month.

Savings:	FY 94	FY 95	Biennium
General Fund	\$227,365	\$227,365	\$454,730
Federal Fund	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
Total	\$227,365	\$227,365	\$454,730

3. **Completely Eliminate the General Assistance Program:** Under this option, the General Assistance program would be completely eliminated.

Individuals Impacted: 1229 cases per month.

Savings:	FY 94	FY 95	Biennium
General Fund	\$3,103,127	\$3,103,127	\$6,206,254
Federal Fund	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
Total	\$3,103,127	\$3,103,127	\$6,206,254

*4 to 1 Year*  
*2000*

**4. General Assistance as Emergency Assistance Only:** Under this option, General Assistance would be limited to one month of cash benefits per 12 month period for all clients.

Individuals Impacted: 578 employable cases  
651 unemployable cases

Savings:	FY 94	FY 95	Biennium
General Fund	\$2,600,667	\$2,600,667	\$5,201,334
Federal Fund	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
Total	\$2,600,667	\$2,600,667	\$5,201,334

**5. Limit General Assistance to One Month for Employables:** Under this option, General Assistance would be limited to a maximum of one month benefits in any 12 month period for employables. Individuals deemed unemployable would continue to receive benefits as currently administered.

Individuals Impacted: 578 cases would receive one month instead of four months benefits (reduce caseload by 433 cases).

Savings: Biennium	FY 94	FY 95
General Fund	\$1,093,290	\$2,186,580
Federal Fund	<u>-0-</u>	<u>-0-</u>
Total	\$1,093,290	\$2,186,580

### Self-initiated Day Care

**1. Limit Program to 24 Months:** Under this option, participation in the Self-initiated Day Care program would be limited to a total of 24 months for AFDC recipients. Currently, there is no limit on the amount of day care a recipient may receive if they are participating in an accredited training program.

Individuals Impacted: Reduce AFDC caseload by 171 cases monthly in the second year.

Savings:	FY 94	FY 95	Biennium
General Fund	\$-0-	\$211,108	\$211,108
Federal Fund	<u>-0-</u>	<u>517,352</u>	<u>517,352</u>
Total	\$-0-	\$728,460	\$728,460



EXHIBIT 7  
DATE 1-14-93  
SB                     

# **MONTANA FOOD STAMP EMPLOYMENT AND TRAINING PROGRAM**

**Intensive Food Stamp Job Search  
Independent Food Stamp Job Search  
Project Work Program**

MONTANA'S FOOD STAMP EMPLOYMENT AND TRAINING PROGRAM

**PROGRAM GOAL:**

The goal of this program is to improve the employability of Food Stamp household members through training or actual work experience, or both, and to enable individuals in such a program to move promptly into regular public or private employment.

**PROGRAM DESCRIPTION:**

The Montana Food Stamp Employment and Training Program joins two programs, the Food Stamp Job Search and the General Assistance/Project Work Program into a complete package that provides employment and training services to both Food Stamp and General Assistance recipients.

Food Stamp Job Search

The federal government requires that all states operate a Food Stamp Job Search program. Montana operates this program for food stamp only recipients who reside in: Cascade, Custer, Deer Lodge, Flathead, Lake, Lewis and Clark, Lincoln, Mineral, Missoula, Park, Powell, Ravalli, Silver Bow, and Yellowstone Counties. These counties are population centers as well as employment centers for the state.

Food Stamp Job Search in Yellowstone and Custer counties is a single segment called Independent Supervised Job Search. Montana

uses the minimum federal limits for this component. These limits include at least twenty-four (24) job search contacts, but no more than twenty-four hours of total participation each month during their eight week Food Stamp Job Search period. Included in the 24 hours participation a month are other activities designed to help food stamp clients find a job or become more employable.

As of July 1, 1992, Food Stamp Job Search in the state assumed counties consists of the same elements as PWP. Participation for Food Stamp Job Search in these counties is 30 hours per week for the eight weeks in the program.

**POPULATION SERVED:**

Food Stamp Job Search will serve approximately 3,429 food stamp only clients this federal fiscal year (October 1, 1992 - September 30, 1993). Supportive services of up to \$25.00 per month plus up to \$160 per month for child care are available to assist participants in finding employment. This program, except for supportive services, is 100% federally funded. Supportive Services are funded at a 50/50 match.

General Assistance/Project Work Program (GA/PWP)

In 1989, the General Assistance/Project Work Program (GA/PWP) was changed. Immediate employment became the goal. The GA program encompasses the needs of both employable and unemployable persons.

The Project Work Program is required for employable General Assistance recipients who reside in the 12 state-assumed counties. They are required to take part in the program for forty (40) hours each week. Employable persons take part for four months and employable persons with serious barriers take part for six months. Unemployable persons do not have a time limit for getting benefits. The demographics for this group are the same as for the GA population as charted in that section.

PWP consists of three separate and sequential components: the Intake, Assessment and Work Experience component; the Initial Month's Training component; and, the Successive Months Training component.

During the first month, participants complete an intake interview and cooperate in establishing their employability classification. Participants can be determined to be employable, employable with serious barriers to employment or unemployable. Persons determined to be unemployable receive no services from PWP. Employable participants begin activities in Structured Job Search, supervised Job Search, Work Experience, Job Readiness Training, Job Skills Training, Remedial Education, Overcoming Chemical Dependency programs, and Peer Counseling.

#### POPULATION SERVED:

In FY92, 3,045 persons were employable and 628 of these (21%) found

employment with wages ranging from \$4.10 to \$6.77 an hour. The average wage was \$5.05 an hour. This is illustrated in the attachment on PWP Employment and Wages. It is also notable that in information available from The Department of Labor and Industry, persons who had participated in PWP earned nearly 1.6 million dollars in the last five reported quarters.

**RECENT CHANGES:**

Taking into account the limited fiscal resources of the state, the Department has streamlined both segments of the Food Stamp Employment and Training programs. Co-location of the JOBS Unemployed Parent programs, Food Stamp Job Search and PWP and improved fiscal and management controls have resulted in a savings of \$642,156 in FY92.

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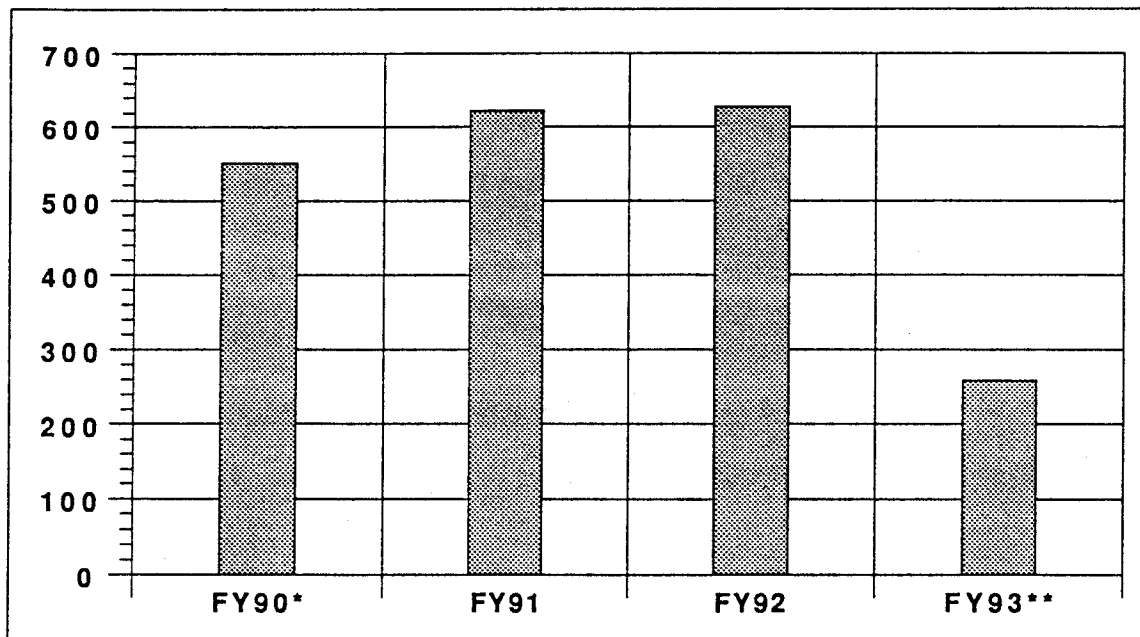
**PWP (Unduplicated Count) Employment and Wages  
FY90-91-92-93**

EXHIBIT 7

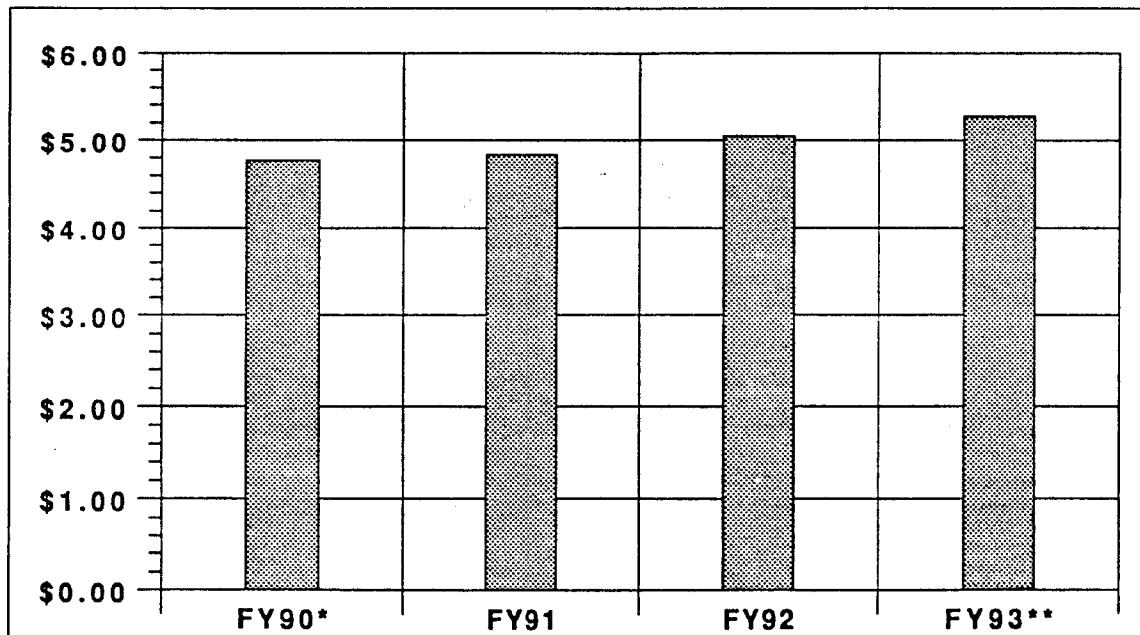
DATE 1-14-93

	FY90*	FY91	FY92	FY93**
Found Employment	551	623	628	259
Average Wages	\$4.77	\$4.84	\$5.05	\$5.28

**Found Employment**



**Average Wages**



\*Program began mid-year January, 1990

\*\*Mid-Oct figures (figures for September and October not complete)

**UNEMPLOYMENT RATE IN FOOD STAMP EMPLOYMENT  
AND TRAINING COUNTIES**

	1990 Annual Unempl. Avg.	1991 Annual Unempl. Avg.	1990-1991 Change
Cascade	5.0	5.8	0.8
Custer	4.2	4.2	0.0
Deer Lodge	8.1	9.5	1.4
Flathead	7.5	9.4	1.9
Lake	7.9	9.1	1.2
Lewis & Clark	4.5	5.6	1.1
Lincoln	11.5	15.1	3.6
Mineral	10.3	12.4	2.1
Missoula	5.0	6.5	1.5
Park	7.6	9.3	1.7
Powell	5.2	7.6	2.4
Ravalli	8.4	10.4	2.0
Silver Bow	7.4	8.9	1.5
Yellowstone	4.8	5.3	0.5

\*\* Statistics taken from Montana Employment and Labor Force Trends, First Quarter 1991 & 1992 (respectively) published by Montana Department of Labor and Industry.

## General Assistance Myths and Facts

---

**Myth:** All G.A. recipients are transients who come to Montana from other states, simply to collect benefits.

**Fact:** People on G.A. include - Montana natives  
Pregnant Teens  
Couples  
Veterans  
Older Women (age 45-69)  
Borderline Functioning People  
Learning Disabled Persons  
Person's with minimal Education  
People with Graduate degree's  
Criminal Offenders  
Substance Abusers  
The Homeless  
Mentally Ill

**Myth:** Project Work Program is not necessary for G.A. distribution.

**Fact:** P.W.P's existence is imperative for continued removal of GA recipients from the welfare rolls.

Because:

- It is a single point of entry for referral and community service.
- Job Search Training
- Resume creation
- Employment
- Accountability of Participants
- Supports community infrastructure
- Clear direction and assisting of clients to other programs thereby removing them from GA rolls. (SSI, SSDI, etc.)
- Substance Abuse treatment
- Assistance for GED's and literacy needs
- Basic Living Skills
- Housing assistance
- Legal assistance
- Empowerment through human contact and Carefrontation



**Myth:** If the program is cut, or benefits are reduced; costs to the State will be cut, and people will find employment on their own, or move away.

**Fact:** Cutting out P.W.P. or reducing benefits further will impact Montana and our economy in a negative manner bringing about costs in the following ways:

- Increased homelessness
- Crime increases
- Increased problems with law enforcement
- Domestic violence increase
- Increase in child abuse
- Mental health cost increases
- Substance abuse problems increase
- Increase in mortality
- Increase in suicides
- Additional burden placed on legal system
- Shelter needs will increase
- Additional costs transferred to medical systems
- Additional workers will be needed in other Human Service agencies to compensate for overflow of persons in need.

9

Missouri

EXHIBIT 9  
DATE 1-14-93  
20

COST OF GA PROGRAM • PER DAY -

\$ 7.13 FOR medical  
\$ 3.21 FOR BENEFITS  
" .64 FOR PWP

TOTAL: \$ 3.85 NOT INCLUDING medical  
\$ 11.98 INCLUDING medical

(1992 COST FIGURES: \$ 2,493,597 GA BENEFITS  
560,910 PWP  
6,206,532 medical costs)

7259 PARTICIPANTS FOR 4 MOS OR  
120 DAYS = 871,080 PARTICIPANT DAYS)

COST PER DAY IN JAIL = \$ 40.00 AVER = 14 days = \$ 560.

COST PER DAY IN COMMUNITY HOSPITAL = \$ 346.00

COST PER DAY LOCAL MENTAL HEALTH UNIT = \$ 800.00

COST PER DAY AT WARM SPRINGS = \$ 200.00

(AVERAGE LENGTH OF STAY = 2 MOS = \$ 12,000/person)

COST PER DAY AT GALEN DETOX = \$ 212.00

(TYPICAL LENGTH OF STAY = 3 days = \$ 600/person)

HOUSING SHELTER IS AT CAPACITY - \$ 12/day

FOOD BANK IS STRETCHING NOW - \$ 14/day

SALVATION ARMY - \$ 50/day

NATIVE AMERICAN SERVICES - \$ 60/client

HOUSE OF REPRESENTATIVES  
VISITOR'S REGISTER

Hu. Sent COMMITTEE BILL NO. \_\_\_\_\_  
DATE 1-14-93 SPONSOR(S) \_\_\_\_\_

PLEASE PRINT

PLEASE PRINT

PLEASE PRINT

NAME AND ADDRESS	REPRESENTING	SUPPORT	OPPOSE
<u>Don. G. M.</u>	<u>WALC/POST</u>		
<u>NORM LARSON</u>	<u>RMD: PWP</u>		
<u>SUE M. LAR</u>	<u>M. T. D.</u>		
<u>Bobbie Dawson</u>	<u>Butterfield B. D.</u>		
<u>Julie Chase</u>	<u>PWP</u>		
<u>GUESKIN</u>	<u>SPS-JOBS</u>		
<u>Shirley H. C.</u>	<u>---</u>		
<u>B. L. L. L.</u>	<u>---</u>		
<u>Judith L. L.</u>	<u>HEPC</u>		
<u>Laura Rose</u>	<u>WORD</u>		
<u>Jody Smith</u>	<u>WORD</u>		
<u>---</u>	<u>---</u>		
<u>Neil Aaight</u>	<u>Mt. Legal Services</u>		

PLEASE LEAVE PREPARED TESTIMONY WITH SECRETARY. WITNESS STATEMENT FORMS  
ARE AVAILABLE IF YOU CARE TO SUBMIT WRITTEN TESTIMONY.

HOUSE OF REPRESENTATIVES  
VISITOR'S REGISTER

HU Serv

COMMITTEE

BILL NO.

DATE 1-14-93

SPONSOR(S)

PLEASE PRINT

PLEASE PRINT

PLEASE PRINT

NAME AND ADDRESS	REPRESENTING	SUPPORT	OPPOSE
Ingrid Danilov	DU		
445 Pine St	445 Pine St		
Kate Cholewa	MT Women's Lib		
Ken Freeman	MT Human Conf		
Linda Curtis	SRS		

PLEASE LEAVE PREPARED TESTIMONY WITH SECRETARY. WITNESS STATEMENT FORMS  
ARE AVAILABLE IF YOU CARE TO SUBMIT WRITTEN TESTIMONY.