#### MINUTES

#### MONTANA SENATE 52nd LEGISLATURE - REGULAR SESSION

#### COMMITTEE ON TAXATION

Call to Order: By Senator Mike Halligan, Chairman, on April 12, 1991, at 8:30 a.m.

#### ROLL CALL

#### Members Present:

Mike Halligan, Chairman (D)
Dorothy Eck, Vice Chairman (D)
Robert Brown (R)
Steve Doherty (D)
Delwyn Gage (R)
John Harp (R)
Francis Koehnke (D)
Gene Thayer (R)
Thomas Towe (D)
Van Valkenburg (D)
Bill Yellowtail (D)

Members Excused: None

Staff Present: Jeff Martin (Legislative Council).

Please Note: These are summary minutes. Testimony and

discussion are paraphrased and condensed.

Announcements/Discussion: None

#### EXECUTIVE ACTION ON HOUSE BILL 312

#### Amendments, Discussion, and Votes:

Senator Doherty moved the amendments as per the attached standing committee report.

The motion CARRIED.

The motion CARRIED.

#### Recommendation and Vote:

Senator Doherty moved SB 312 Be Concurred In As Amended.

#### EXECUTIVE ACTION ON HB 781

#### Amendments, Discussion, and Votes:

Senator Doherty moved to adopt the amendments as proposed by the Northern Plains Resource Council (Exhibit #1).

He said everyone wants this bill and he felt the coalition is not the only interested party. Montana needs the bill for primacy and the Air Quality Bureau wants some degree of flexibility in establishing enforcement procedures.

Senator Eck asked if there is a need for studies, who will pay for them?

Jeff Chaffee, Department of Health, said the DHES would have to seek state or federal funding. At present, there is only money available to continue monitoring effort in Billings.

Senator Towe said the amendments are critical to implementation of studies. The studies must be completed before new industry can be developed.

Senator Gage asked if fees are included in HB 2.

Mr. Chaffee replied fees are included in the DHES budget in the Governor's budget bill. The would take effect in the fall of 1991 and are the basic operating fees.

Senator Halligan said the sponsor feels the amendments put the bill in jeopardy. However, Senator Halligan feels the primacy issues are extremely important and he supports the amendments.

Senator Doherty asked when the \$25 per ton of pollutant fees would take effect if state primacy is not enacted.

Mr. Chaffee replied the EPA would sanction the state and would come in and impose the fees. Without the bill, which establishes primacy, the fees would be imposed somewhere in the three to five year time period.

The motion to amend HB 718 CARRIED on a roll call vote (attached).

## Recommendation and Vote:

Senator Towe moved HB 781 Be Concurred In As Amended.

The motion CARRIED on a roll call vote (attached).

#### **EXECUTIVE ACTION ON HOUSE BILL 1012**

#### Amendments, Discussion, and Votes:

Eddye McClure, Legislative Council, presented proposed amendments to the committee (Exhibits #1 and #1a). She explained amendments #1a are modeled after SB 428 and would require the tax to be collected and negotiations to take place between the tribes and the state and establishing an immediate effective date. The amendments #1 would mandate negotiations between the tribes and the state and a report to the interim Committee on Indian Affairs before the tax is implemented and collected.

Senator Harp and Senator Towe said it is not reasonable to start collecting the tax and then negotiate the collection.

Senator Harp said a compromise was reached based on similar language in gas and severance tax bills. He said people are deliberately evading taxes and the situation needs to be brought under control.

Representative Elliott said the method used to collect taxes on non-Indians is being negotiated the first year. These people are already evading the tax. He said he would support the amendment.

The motion to adopt the amendments (#la) FAILED on a roll call vote (attached).

Senator Harp moved to adopt the amendments as per Exhibit #16 (amendments numbered 101202).

The motion CARRIED unanimously.

#### Recommendation and Vote:

Senator Harp moved HB 1012 Be Concurred In As Amended.

The motion CARRIED unanimously.

#### EXECUTIVE ACTION ON HOUSE BILL 973

#### Motion:

Senator Brown moved to Reconsider action on HB 973.

The motion CARRIED unanimously.

#### Discussion:

Jeff Martin presented proposed amendments to the bill (Exhibit #2).

Jean Riley said the amendments would remove commercial diesel tanks from the present fund and cover all heating oil tanks and farm and residential tanks. There will be fees on all tanks but the commercial diesel tanks.

Senator Halligan asked what would be the effect of adopting amendment #8 only.

Rep. Stang said it would take longer to build up the fund by taking the truckers out of the fund. He said he does not want the amendments and would prefer to leave it the way it came to the Senate from the House.

Mr. Havdahl said the amendments are an overreaction to his testimony. He said they go far beyond what he advocated. The only concern he had was a question about using highway funds for the payment of the insurance fees for small tank clean up. He said the amendments are not in the best public interest for the protection of the environment.

#### Amendments, Discussion, and Votes:

Senator Eck moved to strip the Harp 50% - 50% amendments from the bill which were adopted in previous committee action on April 11.

The motion CARRIED with Senators Harp, Gage, Thayer, and Brown voting no.

Senator Doherty moved to amend the bill as per the amendments presented by Jeff Martin (Exhibit #2).

The motion CARRIED unanimously.

## Recommendation and Vote:

Senator Doherty moved HB 793 Be Concurred In As Amended. The motion CARRIED unanimously.

#### **ADJOURNMENT**

Adjournment At: 9:20 a.m.

SENATOR MIKE HALLIGAN, Chairman

JILL D. ROHYANS, Secretary

MH/jdr

## ROLL CALL

SENATE TAXATION

COMMITTEE

SA LEGISLATIVE SESSION

NAME	PRESENT	ABSENT	EXCUSED
SEN. HALLIGAN	X		
SEN. ECK	X		•
SEN. BROWN	X		
SEN. DOHERTY	. X		
SEN. GAGE	X		
SEN. HARP	X		
SEN. KOEHNKE	X		
SEN. THAYER	X		
SEN. TOWE	X		
SEN. VAN VALKENBURG	X		
SEN. YELLOWTAIL	X		

Each day attach to minutes.

<b>Northern Plains Resource</b>	COULTELLO /
· · · · · · · · · · · · · · · · · · ·	DATE 4/1×/1/
	BILL NO. HB 78/

#### AMENDMENT TO HB 784 FOR SPECIAL GEOGRAPHIC STUDIES FOR NON-ATTAINMENT AREAS April 10, 1991

The Yellowstone Valley Citizens Council, a local affiliate of the Northern Plains Resource Council, is offering an amendment to HB 781 to ensure that the Montana Air Quality Bureau will have the authority to conduct special geographic studies that could be needed for the following reasons.

Permitting new industries in non-attainment areas

Existing industries in Yellowstone County argue that their monitoring indicates that progress has been made in cleaning up the Billings/Laurel area voluntarily through the efforts of the Billings/Laurel Air Quality Technical Committee (BLAQTC). However, according to the Air Quality Bureau, "The minimum number of monitors needed [In confunction with a special study] to conclusively predict ambient air impacts from existing industries [In the Billings/Laurel area] would be about 20 sites." Since BLAQTC was created, however, there have been only 5 monitors. So while current monitoring may indicate limited improvement in air quality, the data being relied upon to make this claim is inconclusive.

Even if the industries have made limited progress in cleaning up the air, the EPA will not look at actual emissions to determine whether new industries may be permitted in a non-attainment area. Instead, they will review whether allowable emissions would need to be reduced in order to site new industry sources. Allowable emissions for existing industries in the Billings/Laurel area are likely to cause exceedences of federal air quality standards, and so could block the permitting of new industries. Special geographic studies may be needed to site new industries in non-attainment areas like Yellowstone County in order to allow for new economic development in Montana.

Existing polluters are lobbying vigorously against this amendment because they effectively have a lock and key on the airsheds in non-attainment areas. The state does not have strong technical or legal grounds to make them clean up either for siting new industries, or for enforcement of air quality standards.

#### Bolstering the Air Quality Bureau's enforcement authority

According to the Air Quality Bureau, a source apportionment study is likely to be needed in Yellowstone County because:

Although the Billings/Laurel area has an EPA-approved state implementation plan (SIP) which contains an SO2 control plan, it is difficult (if not impossible) to show that the area can meet and maintain ambient standards with the current SIP [plan]. [Air Quality Bureau Special Studies Fact Sheet.]

Special geographic studies may be needed in other potential non-attainment areas such as East Helena, Butte, Columbia Falls and Thompson Falls.

Ensuring that only polluters responsible for non-attainment pay for needed special studies

With the current language in HB 781, the Air Quality Bureau would probably have to charge all industrial sources across the state to pay for a special study needed in a non-attainment area. The proposed amendment would give the department the authority to charge only those polluters within a non-attainment area for the needed studies.

# DON'T TIE MONTANA'S AIR QUALITY PROGRAM TO THE WHIMS OF THE EPA

HB 781 as currently drafted unnecessarily ties the fate of Montana's air quality program to the uncertain whims of the EPA. Without the proposed special studies amendment, the Air Quality Bureau's hands may be unnecessarily tied by new rules that EPA is scheduled to implement for the Clean Air. Act Amendments next fall. The new EPA rules may not\_be flexible enough to allow the state to move ahead with special studies even if the state determines that they are necessary to permit new industries, or to enforce air quality standards.

Additionally, EPA may delay implementation of the Clean Air Act. (The EPA has still not yet fully implemented the Resource Conservation & Recovery Act which was passed in 1976.) The proposed amendment would allow the state to move forward with special studies for permitting new industries, or for enforcement purposes, if EPA should delay implementation of the Clean Air Act Amendments.

#### Amendments to House Bill No. 781 Reading Copy

#### For the Committee on Taxation

# Prepared by Lee Heiman April 1, 1991

1. Title, line 13. Following: "PERMITS;"

Insert: "ALLOWING FEE ASSESSMENTS TO FUND DEPARTMENTAL AIR QUALITY ACTIVITIES FOR PARTICULAR GEOGRAPHIC AREAS;"

2. Page 3.

Following: line 23

Insert: "This bill also allows for the assessment of those fees necessary to fund activities of the department that are intended to address specific air quality problems in the state. For example, it may be necessary to conduct additional ambient monitoring in a particular geographic area in order to determine the compliance status of that area with applicable ambient air quality standards. The legislature intends that this provision be used only to fund those activities that examine specific problems in particular geographical areas. The assessments for funding should be levied in an equitable fashion and only upon those sources whose emissions are both of the type being focused upon and thought to impact the geographical area."

3. Page 8. Following: line 4.

Insert: "(5) In addition to the fee required under subsection (4), the board may order the assessment of additional fees required to fund specific activities of the department that are directed at a particular geographic area, including emissions or ambient monitoring, modeling analysis or demonstrations, or emissions inventories or tracking. Additional assessments may be levied only on those sources that are within or are believed by the department to be impacting the geographical area and whose emissions are of the type within the focus of the activities to be funded. Before the board may require the assessments, it shall first determine, after opportunity for hearing, that the activities to be funded are necessary for the administration or implementation of this chapter and that the assessments apportion the required funding in a equitable manner." Renumber: subsequent subsections

4. Page 9, line 13.

Strike: "(8)(A)" Insert: "(9)(a)"

5. Page 9, line 17.

Strike: "(8)" Insert: "(9)"

- 6. Page 10, line 6. Strike: "(6)"
  Insert: "(7)"
- Strike: "(11)"
- Insert: "(12)"
- 7. Page 10, line 19.
  Strike: "(12)"
- Insert: "(13)"
- 8. Page 11, line 5.
- Strike: "(12)"
- Insert: "(13)"
- 9. Page 11, line 24.
- Strike: "(5)"
- Insert: "(6)"
- 10. Page 12, line 4. Strike: "(6)"
- Insert: "(7)"
- 11. Page 12, line 13.
- Strike: "(15)"
- Insert: "(16)"

# ROLL CALL VOTE

te <u>4/12/1/ 1/16</u> Bill	1. No. <u>78/</u> T:	ime
ME	YES	<u>NO</u>
SEN. HALLIGAN	X	
SEN. BROWN		X
SEN. ECK	<u> </u>	
SEN. GAGE		X
SEN. VAN VALKENBURG	X	
SEN. HARP	·	X.
SEN. YELLOWTAIL	X	
SEN. THAYER		X
SEN. TOWE	1 +	
SEN. KOEHNKE	1 }	
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# ROLL CALL VOTE

SENATE COMMITTEE ON TAXATION				
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SEN. HALLIGAN		X		
SEN. BROWN			l k	
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SEN. GAGE			<i>y</i>	
SEN. VAN VALKENBURG		X		
SEN. HARP			X	
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SENATE TAXATION lature

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HB 1012/02

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INTRODUCED BY ELLIOTT

BY REQUEST OF THE HOUSE TAXATION COMMITTEE

COLLECTION OF CIGARETTE TAXES; PROVIDING A CIVIL PENALTY FOR OF REVENUE FOR FISCAL WHARE LOOF AND 1993 TO ADMINISTER A BILL FOR AN ACT ENTITLED: "AN ACT TO-APPSY APPLYING APPLICABILITY DATE, AND A TERMINATION DATE." 3 THE POSSESSION OF UNSTAMPED CIGARETTES; REQUIRING PROVIDING AN INCREASE IN THE APPROPRIATION TO THE DEPARTMENT CIGARETTE SALES TAX TO ALL USE AND CONSUMPTION OF CIGARETTES 16-11-111, 16-11-113, 16-11-119, 16-11-131, CREDIT FOR TAXES PAID ON CIGARETTES SOLD TO TRIBAL MEMBERS; TRIBE ON AN INDIAN RESERVATION; PROVIDING FOR A REFUND OF OR ON AN INDIAN RESERVATION EXCEPT BY MEMBERS OF AN INDIAN 53RD LEGISLATURE; PROVIDING Ž IMMEDIATE EFFECTIVE AMENDING SECTIONS 16-11-133, A REPORT

if sold by an Indian retailer; and reservation have a Montana cigarette tax stamp affixed cigarettes businesses operated off the reservations by requiring that offerating on Indian reservations in direct competition with competitive WHEREAS, the Legislature proposes to eliminate unfair sold to non-Indian purchasers on business advantages now enjoyed by retailers an Indian

> tribes in Montana also view certain state taxes unlawful; and assessed against the tribes and tribal members reservation, including fuel and alcohol taxes, as WHEREAS, the Legislature also recognizes that Indian on th being

discussion and negotiation with Indian tribes in Montana on the reservations, it also recognizes the need resolution of all reservation taxation issues affecting authorities in collecting cigarette taxes from non-Indians its constitutional authority to seek assistance from tribal the state and the tribes. avoid WHEREAS, although the Legislature proposes to exercise dual taxation and to develop a comprehensive

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: NEW SECTION. Section 1. Definitions. As used

[sections 1 through 3], the following definitions apply: (1) "Indian reservation" means Indian lands federally

government or the United States government or established by the executive branch of the United States acts of the United States congress or by formal decision between declared to be a reservation for an Indian tribe by treaty the tribe and any territorial government or state

that is wholly owned and operated (2) "Indian retailer" means a business or enterprise Ьy Indian tribe i i

Montana or a business or enterprise that is wholly owned and operated by one or more members of a tribe in Montana on whose reservation the business or enterprise is located.

NEW SECTION. SECTION 2. STAMPS AFFIXED ON ALI
CIGARETTES -- EXCEPTION. EXCEPT FOR CIGARETTES SOLD ON
MILITARY RESERVATIONS, ALL CIGARETTES SOLD IN MONTANA MUST
HAVE A MONTANA CIGARETTE TAX STAMP APPLIED PRIOR TO SALE.

Section 3. Section 16-11-111, MCA, is amended to read:

TO INDIANS. There--is--hereby (1) A tax on the purchase of cigarettes for consumption, use, or any purpose other than resale in the regular course of business is levied, imposed, and assessed at the following rate and there shall must be collected precollected by the wholesaler and paid to the state of Montana upon-cigarettes-sold-or-possessed-in-this state of Montana upon-cigarettes and, when packages contain more or less than 20 cigarettes, then a tax on each cigarettes equal to 1/20th the tax on a package containing 20 cigarettes.

(2) The tax imposed by this section does not apply to cigarettes sold by an Indian retailer to members of a federally recognized Indian tribe within the boundaries of the tribe's reservation located in Montana.

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(3) The tax imposed by this section must be precollected, subject to refund or credit as provided in subsection (4), on all cigarettes entering Montana Indian reservations.

SUBSECTION (5), WHOLESALERS making sales of cigarettes to Indian retailers may apply to the department for a refund of or credit for taxes precollected on cigarettes sold by the retailers to members of an Indian tribe on whose reservation the retail sale is made. The elaim for credit for taxes precollected on cigarettes sold by the retail sale is made. The elaim for credit for trefund must be made on the retail sale is made. The elaim for credit for return for the reporting period is made in the retail of the credit of refund is lost.

MUST BE IMPLEMENTED THROUGH A SYSTEM OF PREAPPROVED,
MUST BE IMPLEMENTED THROUGH A SYSTEM OF PREAPPROVED,
MHOLESALER SHIPMENTS. LICENSED MONTANA WHOLESALERS SHALL
CONTACT THE DEPARTMENT FOR APPROVAL PRIOR TO SHIPMENT OF THE
UNTAXED CIGARETTES. THE DEPARTMENT MAY AUTHORIZE SALES BASED
ON WHETHER THE QUOTA FOR THAT PARTICULAR SERVICE AREA HAS
BEEN MET. IF THE SALE IS AUTHORIZED AS TAX EXEMPT, THE
WHOLESALER, UPON PROVIDING PROOF OF ORDER AND DELIVERY TO AN
EXEMPT RETAILER, MUST BE PROVIDED A CREDIT OR A REFUND. ONCE
THE ALLOCATION FOR THE PARTICULAR SERVICE AREA HAS BEEN
FILLED, THE DEPARTMENT SHALL IMMEDIATELY NOTIFY ALL

on-reservation-business-conducted-by-each-wholesaler-to--the reduced --- proportionally --- based -- on -- the -- total -- amount -- of the-amount-computedy-the-claims-by-the-wholesalers--must--be sales are made. THE DEPARTMENT SHALL DETERMINE THE AMOUNT OF the -- total -- amount - of - refunds - claimed - by - wholesalers - exceeds REFUNDS OR CREDITS FOR EACH INDIAN RESERVATION AT a-manner-provided-by--department--rule, multiplied by the amounts--necessary-to-make-the-total-of-all-the-claims-equal AND OTHER DATA ISSUED BY THE UNITED STATES GOVERNMENT. credit under subsection (4) for any reporting--period MONTH tribal member population of the reservation on which the average may not exceed an amount that is equal to the tax due on the TRANSFERABLE BETWEEN MONTHS OR BETWEEN INDIAN RESERVATIONS. BONORED FOR THE REMAINDER OF THE MONTH. ALLOCATIONS ARE NOT BE TAXED AND THAT CLAIMS FOR REFUND OR CREDIT WILL NOT BE BEGINNING OF EACH FISCAL YEAR, USING POPULATION ESTIMATES MBOLESALERS THAT ALL FURTHER SALES ON THAT RESERVATION MUST the department to all wholesalers claiming the refund or (5)(6) The total amount of refunds or credits allowed individual consumption of cigarettesy-determined-in BHT

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revenue sharing of digarette taxes with tribal governments. (1) In order to prevent the possibility of dual taxation Cooperative agreement

OF.

credit or refund has been passed on to the Indian retailers

16-11-132(2) that the economic benefit of the

wholesaler unless the wholesaler certifies to the department

to-the-allowable-meximum;

(6)(7) A refund or credit may

not

be allowed to a

PURSUANT

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Following: line 8

NEW SECTION. Section 5.

HB 1012

cigarettes purchased on Indian reservations, the department.

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agreement or proposed legislation to the interim committee on Indian affairs prior to the 53rd legislative session.

(2) The legislature also directs the interim committee on Indian affairs to work with the Montana tribal chairman's association, the state coordinator of Indian affairs, and individual tribes to:

(a) monitor tax collection made pursuant to 16-11-111;

(b) consider alternatives for cigarette tax collection, including possible cooperative agreements to avoid dual taxation by state and tribal governments;

(c) identify other unresolved taxation issues, including but not limited to the imposition of fuel and alcohol taxes on Indian reservations, between the state and Montana Indian tribes; and

(d) propose legislation to the 53rd legislature that would facilitate a cooperative government-to-government resolution of all Indian reservation taxation issues.

SECTION 6. SECTION 16-11-113, MCA, IS AMENDED TO READ:

"16-11-113. Tax insignia. (1) Within 72 hours after receipt by the distributor or dealer of any cigarettes, except as hereinafter provided, he shall cause to be securely affixed thereto the required insignia denoting the tax thereon. A--person--specifically--exempted--under--the provisions-of-16-11-132(2)--may--not--be--considered--to--be acting-unlawfully-under--this-section

(2) Said insignia shall be properly canceled prior to sale or removal for consumption, under such regulations as the department may prescribe.

(3) Each package shall have the required insignia to affix thereto in such a manner that the insignia will be destroyed when the package is opened.

(4) Wholesalers and retailers licensed under this part may buy, sell, or have in their possession only digarettes which have the insignia provided for in this part on each package. The insignia provided for in this part shall be sold to and affixed by licensed wholesalers and licensed retailers only.

business of any unlicensed wholesaler, retailer, or other person without the insignia affixed and canceled or not marked as having been received by the unlicensed wholesaler, retailer, or person within the preceding 72 hours, the presumption shall be that such cigarettes are kept therein in violation of the provisions of this part."

SECTION 7. SECTION 16-11-119, MCA, IS AMENDED TO READ:

"16-11-119. Disposition of taxes -- retirement of bonds. Alt (1) Except as provided in subsection (2), all moneys collected under the provisions of 16-11-111, less the expense of collecting all the taxes levied, imposed, and assessed by said section, shall be paid to the state

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**HB** 1012

1, and the provisions of Title 16, chapter 11, part 1, apply codified as an integral part of Title 16, chapter 11, part NEW SECTION. Section 10. codification instruction. fSection-ij-is [SECTIONS 1, 2, AND 4] ARE intended to be considered-to-be-acting-unlawfully-under-this-section." exempted--under--the--provisions--of-16-11-132(2)-may-not-ba as hereinafter providedy-except-that-a--person---specifically fsection-if (SECTIONS 1, 2, AND 4 AND APPROVAL AND APPLIES TO SALES MADE BY A effective ARE intended to be duty--t7--1991 The star of

capital projects fund type.

16-11-111, is appropriated to the department

(2) The following money,

collected

56,872

building program fund in the debt service fund type and

treasurer and deposited as follows: 70.89% in the long-range

29.11% in the long-range building program fund in the

NEW SECTION. Section 12. Termination.

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terminates July 1, 1993.

all effective i T Sections \*\*\*

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state, taken from a package which does not bear the required every person who uses or consumes a cigarette within this

insignia, is guilty of a misdemeanor and shall be

HB 1012

punished

HB 1012

#### Amendments to House Bill No. 1012 Third Reading Copy (Blue)

Requested by Sen. Harp For the Senate Committee on Taxation

Prepared by Eddye McClure April 11, 1991

1. Title, line 10. Following: line 9

Insert: "REQUIRING THE DEPARTMENT OF REVENUE TO PROVIDE A MECHANISM FOR REVENUE SHARING WITH A TRIBAL GOVERNMENT THAT HAS ENACTED A CIGARETTE TAX IDENTICAL TO THAT IMPOSED BY THE STATE;"

2. Title, line 11. Following: "FISCAL"

Strike: "YEARS 1992 AND"

Insert: "YEAR"

3. Title, line 16. Strike: "IMMEDIATE" Following: "EFFECTIVE"

Strike: "DATE"
Insert: "DATES"

4. Page 6.

Following: line 8

Insert: "NEW SECTION. Section 5. Cooperative agreement -- revenue sharing of cigarette taxes with tribal governments.

- (1) In order to prevent the possibility of dual taxation of cigarettes purchased on Indian reservations, the department and an Indian tribe may enter into a cooperative agreement. The agreement must provide:
- (a) that under conditions specified in this section, the state and the tribe will cooperate to collect only one tax that is at the same level as the tax outside the boundaries of the reservation and will share the revenue as provided in this section; and
- (b) that the state and the tribe are not forfeiting any legal rights to apply their respective taxes by entering into an agreement, except as specifically provided for in the agreement.
- (2) If a tribal government in the state adopts an ordinance imposing a cigarette tax on cigarettes sold on the reservation and requires the tax to be paid to the state under identical terms and conditions as those imposed by the state, the department shall collect the tax for the tribe. The consumer is not required to pay both the state tax and the tribal tax but shall pay only one tax to the state in an amount equal to the tax paid on cigarettes pursuant to 16-11-111.
- (3) After deducting administrative expenses equal to 5% of the amount determined under subsection (2) and the amounts necessary for refunds, the department shall, on a monthly basis,

distribute the remaining amount to the tribal government.

NEW SECTION. Section 6. Tribal cigarette administration account. (1) There is a special revenue account called the tribal cigarette administration account.

- (2) The administrative expenses and refund amounts deducted by the department under [section 5(3)] must be deposited in the tribal cigarette administration account.
- (3) The tribal cigarette administration account may be expended by the department only for the purposes of administering the cigarette tax and providing for refunds under [section 5].

NEW SECTION. Section 7. Tribal cigarette tax account. (1) There is a special revenue account called the tribal cigarette tax account.

- (2) The tax collected under [section 5], except the administrative expenses and refund amounts deducted under [section 5(3], must be deposited in the tribal cigarette tax account.
- (3) The money in the tribal cigarette tax account must be disbursed on a monthly basis to the tribe, as provided for in the agreement entered into pursuant to [section 5]."
  Renumber: subsequent sections
- 5. Page 6, line 17.

Following: "representatives"

Insert: ", the Montana tribal chairman's association, and the state coordinator of Indian affairs"

6. Page 9, line 7. Following: line 6

Strike: line 7 in its entirety

7. Page 10, lines 5 and 8.

Following: "4"

Insert: "through 7"

8. Page 10, line 9.

Following: "Effective"

Strike: "date"
Insert: "dates"

9. Page 10, lines 10.

Following: "APPLICABILITY."

Strike: "[This act] is"

Insert: "(1) [Sections 5 through 8 and this section] are"

10. Page 10, lines 11 and 12.

Following: "APPROVAL"

Strike: remainder of line 11 through "1991" on line 12

11. Page 10.

Following: line 12

Insert: "(2) [Sections 1 through 4, 9 through 13 and 15] are effective July 1, 1992, and apply to sales made by the

## wholesaler after June 30, 1992.

12. Page 10, line 13. Following: "Termination." Strike: "[This act]" Insert: "[Section 8]"

wholesaler after June 30, 1992.

12. Page 10, line 13. Following: "Termination." Strike: "[This act]" Insert: "[Section 8]"

# Amendments HB101202 GRAY BILL

52nd Legislature

NEGOTIATIONS BETWEEN THE STATE

25 24 23 22 21 20 THE THE > TO ¥C. if sold by an Indian retailer; and reservation have a Montana cigarette cigarettes operating on Indian reservations in direct competition with ARRICABILITY DATE, AND A TERMINATION DATE." COLLECTION OF CIGARETTE TAKES, PROVIDING A CIVIL PENALTY FOR CREDIT FOR TAXES FAIR ON CIGARETTES SOLD TO TRIBAL MEMBERS; OF REVENUE FOR FISCAL YEARS 1992 AND 1993 TO ADMINISTER DROVEDING AN INCREASE IN THE APPROPRIATION TO THE DEPARTMENT A BILL FOR AN ACT ENTITLED: WHEREAS, the Legislature proposes to eliminate unfair BY REQUEST OF THE HOUSE TAXATION COMMITTEE sold to operated TWO INSTANTED CHORESTED PROPOSE LCO'S LAND FOR SIGNATURES SOLD ON TRAINS PEROPERTY OF REPORT OF REPORTED ON AND TRIBAL GOVERNMENTS CIGARETTE PROVIDING usiness advantages now enjoyed by retailers REQUIRING LEGISLATURE; INTRODUCED BY ELLIOTT Ž SALES TAX he reservations by requiring that "AN ACT TO-APPLY APPRIENCE IMMEDIATE purchasers tox stamp affixed even From NON-INDIAN FOR COLLECTION 2 21 20 S CONCERNAC MEGOTIATIONS TO THE INTERIOR fthat is wholly owned and operated tribes in discussion and negotiation with Indian tribes in Montana to assessed against the tribes and tribal members the executive branch of the United States. government or the United States government of established by between the tribe and any territorial government or state declared to be a reservation for an Indian tribe by treaty [sections 1 through 3], the following definitions apply: resolution of all reservation takation issues affecting both avoid dual taxation on the reservations authorities in col its constitutiona unlawful; and reservation, acts of the United States congress or by formal the state and the tribes. , WHEREAS, the Legislature also recognizes that Indian IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: WHEREAS, (1) "Indiany NEW SECTION. Section 1. Definitions. As used (2) "Indian retailer" means a business or Montana also view certain state taxes although the Legislature proposes to exercise including fuel and alcohol taxes, reservation" means

authority to seek assistance from tribal lecting cigarette taxes from non-Indians it also recognizes the need for

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/develop a comprehensive

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**Indian lands federally** 

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cigarett cigapettes cigarette contain more/or less than 20 cigarettes, then each package containing 20 cigarettes and, state-the-following/excise-tax-which-shalt-be-paid-prior--to state collected federally recognized Indian tribe within the boundaries the--time--of--saye--and-delivery-of-cigarektes: 18 cents on cigarettes for consumption, opelated by one or more members of a tribe in Montaina on resale in the regular course HAVE A MONTANA CICARETTE TAX STAMP AFFIXED PRIOR TO SALE. HILITARY RESERVATIONS, CIGARETTES whose ontana or a business or enterprise that is wholly owned/and NEW Section 3. assessed of eservation the business or enterprise is located. SECTION. The tax imposed by this section does not appl equal to 1/20th the tax on a package conbaining 20 precollected by Montana upgá-cigarettes-sei sold by There--ts-at the following Section 16-11-111, MCA, EXCEPTION. Cigare SECTION 2. STAMPS an te sales ta ALL CIGARETTES SOLD IN MONTANA MUST Indian retailer EXCEPT FOR CIGARETTES SOLD ON the wholebaler and paid to the reby (X) A tax on the purchase of business is levied, imposed, rate and there shall must be or any purpose other -- EXEMPTION FOR |-or-possessed-in-this is amended to read: AFFIXED to members when packages a\tax on each S ALL

> retailer. If not claimed, the credit or refund is lost. which--the--cigarettes-reporting-period-immediatelythe retail sale is made. or credit for taxes precollected on cigarettes sold by Indian retailers may apply to the department for a refund of BEEN MET CONTACT THE DEPARTMENT FOR APPROVAL PRIOR be--made--on--the--whotesate retailers to members of an Indian/tribe on whose reservation SUBSECTION (5), reservations subsection JNTAXED CIG HOLESALER SHIPMENTS. precoli WHETHER (4) Whotehaters PURSUANT TO THE PROCEDURE cted, subject to refund or credit as THE DISTRIBUTION OF TAX-FREE IF THE SALE IS AUTHORIZED AS TAX IMPLEMENTED RETTES. THE DEPARTMENT MAY AUTHOR (4), on all cigarettes entering Montana Indian THE QUOTA FOR THAT PARTICULAR SER WHOLESALERS making sales of cigarettes to LICENSED THROUGH fere--sold--by-the-wholesaler-to-the The-chim-for-credit-or-refund-must "s-cigarette-tax-return-for-the by ollowing--the--period--during MONTANA SYSTEM CIGARETTES TO MHOLESALERS section ę SHIPMENT OF TH ZE SALES BASEL PREAPPROVED PROVIDED provided TCE AREA HA Must be INDIANS

FILLED, EXEMPT RETAILER, MUST BE PROVIDED A CREDIT OR A REFUND HOLE ALLOCATION FOR THE SALER, UPON PROVIDING PROOF OF ORDER AND DELIVERY THE DEPARTMENT SHALL PARTICULAR SERVICE AREA HAS IMMEDIATELY NOTIFY 2

HB 1012

he tribe's reservation located in Montaha.

23 22 HB 1012

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wholesaler unless the wholesaler certifies to the depl on-reservation-Musiness-conducted-by-each-wholesaler-to--the a-manner-provided-by--demartment--rule, multiplied by the credit under subsection (4) for any reporting--period MONTH by the department to all wholesalers claiming the refund or HONORED BE TAXED AND THAT CLAIMS FOR REFUND OR CREDIT WILL NOT, to-the-allowable-maximum. amounts--necedsary-to-make-the-total-of-all-the-claims-equal reduced---proport/onally---based--on--the-total--amount--of the-amount-computedy the-claims-by-the-Yholesalers--must--be the -- total -- amount - of fefunds -claimed by -wholesalers -exceeds AND OTHER DATA ISSUED BY/THE UNITED BEGINNING REFUNDS OR CREDITS FOR EACH sales are made. THE DEPARTMENT SHALL DETERMINE THE AMOUNT OF tribal member population average individual consumption of cigarettes, -determined-in may not exceed an amount that is equal to the tax due on the TRANSFERABLE BETWEEN MONTHS OR BETWEEN INDIAN RESERVATIONS. credit or refund has been passed on to the Indian MUCHESALERS THAT ALL FURTHER SALES ON THAT RESERVATION MUSA £5)(6) FOR THE REMAINDER OF THE MONTH. ALLOCATIONS ARE NOT OF EACH FISCAL YEAR USING POPULATION ESTIMATES A refund or credit may not be The total amount of refunds or credits allowed 16-11-132(2) that the economic benefit of of the reservation on which the INDIAN RESERVATION AT STATES GOVERNMENT. retailers Itment 0

89	7	6	5	4	w	N	-
PARTIAL PACK OF UNSTAMPED CIGARETTES.	UNSTANDED CIGARETTES AND \$10 FOR EACH ADDITIONAL FULL (	PENALTY OF \$250 FOR THE FIRST FULL OR PARTIAL PACK (	ASSESS A PERSON POSSESSING UNSTAMPED CIGARETTES A CIVI	PROVIDED IN TITLE 16, SHAPTER 11, PART 1, THE DEPARTMENT MA	OF UNSTANPED CYCARETTES. IN LIEU OF THE CRIMINAL PENALTIF	NEW SECTION. SECTION 4. CIVIL PENALTY FOR POSSESSI	to whom the sales were made."

12 10 on the methods of implementing [this act]; legislature directs the department of revenue to: tribal negotiations --(a) negotiate with individual tribes within the state NEW SECTION. Section 5. Revenue oversight report to legislature. 3 ᅾ

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collection of cigarette taxes, including the possibility of future tribal taxation, with the tribal governments of case the Mf fribal character of association. (b) discuss and negotiate alternative methods for the their designated representatives;

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state-tribal cooperative agreements; and and alcohol issues, including but not limited to the imposition of fue in Montana the possibility of resolving other state taxation discuss and negotiate with individual Indian triber taxes 9 Indian reservations, through

authorities (d) report its findings on the collection of o sevent to 16-11-111 and on negotiations with triba 9 a comprehensive state-tribal taxation

cigorette Call ection ciq orette taxat en 1012/02 providica クロン・ノイススタ I stick Sales 12000 by the state. 25.55 56000 include atruca

0+ to r

agreement or proposed legislation to the interim committee on Indian affairs prior to the 53rd legislative session.

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acting-unlawfy#ly-under-this-section: provisions-of-16-12-132f2}--may--not-\be--considered--to--be securely affixed thereto would facilitate a cooperative receipt by the distributor or dealer alcohol taxes on Indian reservations, between the state and resolution of all Indian reservation taxation issues Montana Indian tribes; and including but not limited to the imposition of fuel and taxation by state and tribal governments; including individual tribes to: Conducted pursuant to (1)(a) for association, the state coordinator of Indian affairs, on Indian affairs to work with the Montana tribal chairman's (2) The legislature also directs the interim committee 1 identify propose legislation to the 53rd legislature that consider alternatives for cigarette tax collection, monitor tax collection made pursuant to 10-11-111; possible cooperative agreements hereinafter SECTION 16-11-113, MCA, IS AMENDED TO READ other unresolved taxation insignia. provided required insignia denoting the (1) Within plly--exempted--under--the government-to-government S T shall cause of any cigarettes, to 72 hours after avoid dual issues,

(2) Said insignia shall be properly canceled prior to sale or removal for consumption, under such regulations as the department may prescribe.

HB 1012/62

(3) Each package shall have the required insigna to affix thereto in such a manner that the insignia will be destroyed when the package is opened.

brobosea?

(4) Wholesakers and retailers licensed under this part may buy, sell, o have in their possession only cigarettes which have the insignia provided for in this part on each package. The insignia provided for in this part shall be sold to and affixed by licensed wholesalers and licensed retailers only.

business of any unlicensed thologaler, retailer, or other person without the insigning affixed and canceled or not marked as having been received by the unlicensed wholesaler, retailer, or person within the preceding 72 hours, the presumption shall be that such bigarettes are kept therein in violation of the provisions of this part."

SECTION 7. SECTION 16-11-119, MCA, IS AMENDED TO READ:

"16-11-119 bisposition of taxes -- retirement of bonds. All [1] Except as provided in subsection [2], all moneys collected under the provisions of 16-11-111, less the expense of collecting all the taxes levied, imposed, and assessed by said section, shall be paid to the state

18 19 20 21 21 23 23 24

HB 1012/02

treasurer and deposited as follows: 70.89% in the long-range building program fund in the debt service fund type and 29.11% in the long-range building program fund in the capital projects fund type.

(2) The following money, collected parsuant to 16-11-111, is appropriated to the department:

Fiscal year 1993

Fiscal year 1993

56,872"

required by this part, -- except shall be punished as/hereinafter provided." provisions of this seckion is guilky of a misdemeanor and exempted----in---16-11-130(2). commerce, any cigarettes within this state, transport into, receive misdemeanor. It shall "16-11-131. SECTION 8. Transporting cigarettes without insignia a SECTION 16-11-131, MCB, except be unlawful for any person carry, or move from place to place hich do not bear the insignia -for--a--person--specifically ny the course of interstate person violating the IS AMENDED TO READ: ťo

insignia, is guilty of a misdemeanor and shall which does pot bear the insignia required unlawful. Every person who sells any package of cigarettes every SECTION 9. \*16-11-133. peyson who uses or consumes a cigare baken from a package which does not beat Sale and use of cigarel SECTION 16-11-133, tes without insignia IS AMENDED TO READ Wy this part and te within this the required be punished

> to fsection-1 (SECTIONS 1, 2, l, and the provisions of Tith exempted -under--the--provisions--of-16-11-162(2)-may-not-be codified fSection-1}-is [SECTIONS as hereinafter provided, except-that-a--person--specifically considered-NEW SECTION. Q-be-acting-unlawfully-under-this-section." an integr Section 11. Effective Section 10. part of Title 16, chapter 11, part , AND 4] ARE intended Codffication 16, chapter 11, part 1, apply instruction. ť

9 NEW SECTION. Section 11. Effective date
0 APPRICABILITY: [This act] is effective duly--ly--1991 ON
1 PASSAGE AND APPROVAL AND APPLIES TO GALBO MADE BY K
2 WHODESALEN AFTER TUNE 30, 1791.

13 NEW SECTION. Section 12. Termination. [This act]
14 terminates July 1, 1993.

-End-

# Amendments to House Bill No. 973 Third Reading Copy

For the Committee on Taxation

Prepared by Jeff Martin April 11, 1991

- 1. Page 14, line 5.
- Strike: "and"
- 2. Page 14, line 8.
  Following: "purposes"

Insert: "; and

- (iii) a tank used for storing diesel fuel sold as motor fuel for commercial highway use"
- 3. Page 14, line 9.

Strike: "(C)"
Insert: "(3)"

4. Page 14, line 11. Following: "FROM"

Insert: "the following"

5. Page 14, line 12.

Strike: "LISTED IN SUBSECTION (2) (B) ONLY"

Insert: ":

- (a) a tank used for storing heating oil for consumptive use on the premises where stored; and
- (b) a farm or residential tank that is used for storing motor fuel for noncommercial uses"
- 6. Page 21, line 7.

Strike: "(2)(b)"

Insert: "(3)"

7. Page 23, line 5.

Strike: "AND"

8. Page 23, line 6.

Following: "railroad"

Insert: "; and

(e) special fuels sold for highway use"

# ROLL CALL VOTE

	COPHILE ON TAXATION	•	
ate	4/12/91 - 1/11/11/ Bill Bill N	o. <u>///</u>	Time
IAME		YES	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
SEN.	HALLIGAN		· X
SEN.	BROWN	X	
SEN.	ECK	У	
SEN.	GAGE		<u> </u>
SEN.	VAN VALKENBURG		X
SEN.	HARP	X	
SEN.	YELLOWTAIL	X	
SEN.	THAYER		X
SEN.	TOWE		X
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	Ly Senates Hayb 1.  General Mayb 1.  General Mayb 1.		Lalligar 1
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#### SENATE STANDING COMMITTEE REPORT

Page 1 of 1 April 12, 1991

#### MR. PRESIDENT:

We, your committee on Taxation baving had under consideration House Bill No. 312 (third reading copy - blue), respectfully report that House Bill No. 312 be amended and as so amended be concurred in:

1. Title, line 15. Strike: "USE ALL" Insert: "A FORTION"

Strike: "VEHICLE OFTION" Insert: "OPTION VEHICLE"

2. Title, line 16.

Fellowing: "FURFOSES;"

Insert: "TO PROVIDE FOR THE DISTRIBUTION OF A PORTION OF THE TAX TO THE COUNTY AND HUNICIPALITIES."

3. Page 22, lines 21 through 23.

Strike: "in" on line 21 through "county" on line 22

Insert: "as follows:

(a) 50% to the county; and

(b) the remaining 50% to the county and the incorporated effices and towns within the county, appointed on the basis of population. The distribution to a city or town is determined by multiplying the amount of money available by the ratio of the population of the city or town to the total county population. The distribution to the county is determined by multiplying the amount of money available by the ratio of the population of unincorporated areas within the county to the total county population."

Mike Halligan, Chairman

Sec. of Senate

#### SENATE STANDING COMMITTEE REPORT

April 12, 1991

#### MR. PRESIDENT:

We, your committee on Taxation baving had under consideration House Bill No. 1012 (third reading copy - blue), respectfully report that House Bill No. 1012 be amended and as so amended be concurred in:

1. Title, lines 5 through 13.

Following: "APPLY"

Strike: remainder of line 5 through "CIGARETTES;" on line 13
Insert: "REQUIRING NECOTIATIONS BETWEEN THE STATE AND TRIPAL
GOVERNMENTS FOR COLLECTION OF A CIGARETTE SALES TAX FROM
NON-INDIAN EURCHASERS FOR CIGARETTES SOLD ON INDIAN
RESERVATIONS; PROUIRING THE DEPARTMENT OF REVENUE TO REPORT
FINDINGS CONCERNING NEGOTIATIONS TO THE INTERIM COMMITTEE ON
INDIAN AFFAIRS:"

2. Title, line 13.

Following: "REQUIRING"

Strike: "A REPORT"

Insert: "THE INTERIM COMMITTEE ON INDIAN AFFAIRS TO PROPOSE LEGISLATION"

3. Title, lines 14 through 17.
Following: "LEGISLATURE;" on line 14
Strike: remainder of line 14 through "HCA;" on line 16
Following: "DATE" on line 16
Strike: remainder of line 16 through "DATE," on line 17

4. Page 1, line 19 through page 6, line 8.

Strike: page 1, line 19 through page 6, line 8 in their entirety Renumber: subsequent sections

5. Page 6, lines 12 and 13. Following: line 11 Strike: subsection (a) in its entirety Renumber: subsequent subsections

6. Page 6, line 17.

Following: "representatives"

Insert: ", the Montana tribal chairman's association, and the state coordinator of Indian affairs"

7. Page 6, lines 23 and 24. Following: "on" on line 23. Strike: remainder of line 23 through "on" on line 24.

8. Page 7, line 7. Following: "monitor"

Insert: "negotiations conducted pursuant to subsection (1)(n) for proposed cigarette"

Following: "collection"

Strike: remainder of line / through "16-11-111"

9. Page 7, line 11. Following: line 10

Insert: "(c) after public hearings and consultation with tobacco wholesalers and retailers, propose tegislation to the 53rd legislature to provide for collection of the eigerette sales tax from non-Indian purchasers for digarettes sold on Indian reservations. The legislation must include a mechanism to prevent dual taxation by providing for revenue sharing between the state and a tribal government that has adopted an ordinance imposing a digarette tax that is identical to that imposed by the state."

Renumber: subsequent subsections

10. Page 7, line 18 through page 10, line 8. Strike: sections 6 through 10 in their entirety Renumber: subsequent sections

11. Page 10, lines 9 and 10. Following: "date"
Strike: "-- APPLICABILITY"

12. Page 10, lines 11 and 12. Following: "APPROVAL" on line 11 Strike: temainder of line 11 through "1991" on line 12

Signed:

Mike Halligan, Chairman

And Coord

B\_418-91

Sec. of Senate

12: 5

#### SENATE STANDING COUNTITIES REPORT

Page 1 of 1 April 12, 1991

HR. PRESIDENT:

We, your committee on Taxation having had under consideration House Bill No. 973 (third reading copy - blue), respectfully report that House Bill No. 973 be amended and as so amended be concurred in:

1. Page 7, line 10.

Following: "15-70-201."

Insert: "For the purposes of this chapter, gaseline does not include JP-4 jet fuel sold to the federal defense fuel supply center."

Signed:

Hike Halligan, Chairman

Ma. Coord.

11/2 11-12 3:55