MINUTES

MONTANA HOUSE OF REPRESENTATIVES 51st LEGISLATURE - 1st SPECIAL SESSION

COMMITTEE ON NATURAL RESOURCES

Call to Order: By Chairman Raney, on July 7, 1989, at 11:15 a.m.

ROLL CALL

Members Present: All with the following exceptions:

Members Excused: Reps. Hannah, McDonough

Members Absent: None

Staff Present: Hugh Zackheim, Environmental Quality Council

Greg Petesch, Legislative Council Terri Dore, Committee Secretary

Announcements/Discussion: Rep. Addy distributed copies of a memo he had received pertinent to SB 22 (Exhibit 1). Rep. O'Keefe distributed copies of three separate memos he had received pertinent to SB 22 (Exhibit 2, 3, 4).

EXECUTIVE ACTION

DISPOSITION OF SENATE BILL 22

Motion: Rep. Giacometto moved SB 22 Do Pass.

- Discussion: Rep. Giacometto spoke in support of his motion stating that there has been many actions in both the Special Session and the Regular Session in support of property tax relief to help spur economic growth in Montana. All other options have been killed and this bill can be an overall restructuring of property taxes in the state. It is a fair and equitable way to get the restructuring done.
- Rep. Addy opposed the motion for three reasons it is unbalanced, irresponsible and unacceptable. It is unbalanced because beginning 1991 there is almost a \$13 million hole, in 1992 (when the severance tax rate drops to 15%) there will be an \$18 million hole. It is irresponsible because the constitutional validity of this mechanism is highly suspect. Renaming the severance tax to a privilege tax to avoid a section of the Constitution approved overwhelming by the people is the height of cynicism. It is unacceptable because property taxpayers of the past could have raided the trust so we could be paying for this. This state recognized in the 1970's that we are on a boom/bust

cycle and the trust evolved to help stop that cycle. This bill digs a sales tax hole and he won't vote to return this state to colonial status.

- Rep. Harper asked the status of the information that was requested by committee members at the hearing, especially the individual breakdowns for each district. Chairman Raney stated that, with the committee's permission, he would allow questioning by committee members to members of the audience. Rep. Gilbert requested that objections be allowed to be raised for each person to be questioned. He did not object to questioning of the LFA, Legislative Council and some others but did object to opening the questioning to all members of the audience. Rep. Raney agreed to the request and stated that if any member of the committee objected to a person being questioned then the person would not be questioned.
- Rep. Harper asked Dave Darby if the information requested at the hearing was now available. Mr. Darby stated that he understood there to be six pieces of information and he was prepared to provide two of them, Steve Bender of the Department of Revenue will provide three of them and Karen Barclay, Director of the Department of Natural Resources, will provide the last one.
- Mr. Darby began with the request from Rep. Kadas to discuss the funding of the proposal in the out years. prepared a sheet which shows the funding of personal property tax relief at 6% through the 1992-93 biennium. Mr. Darby stated that the assumptions at the bottom of the exhibit are fairly straightforward. Because the effective date is not until January 1, 1990 there is a phase-in situation in fiscal year 1990. Interest loss is shown in 1990 and 1991 because programs are funded with that interest and those programs would have to be The program would be in balance through FY made whole. The continuing revenue stream beyond FY 93 would not fund the replacement revenues identified. the business climate in the state improves, then there would be many variables in balancing and putting together state budgets in the future. There is no hole based on continuing revenue in this bill for a four year period, as indicated in this exhibit.
- Mr. Darby stated that the second piece of information (Exhibit 6) requested at the hearing was a fiscal note on the bill at 6% as the bill is currently before the committee. It is not customary practice but because of the tight time frames, the Budget Office staff prepared this fiscal note. Mr. Darby had not had a chance to discuss this document with the staff, therefore, it is not signed by him nor has it been sent to Sen. Gage.

- Rep. Raney asked Mr. Darby why it would not take more income tax revenue as the coal tax revenues are decreasing to replace it. Mr. Darby stated that what is shown is a four year balance. The General Fund amounts vary from year to year and in effect, if using the continuing revenue stream it cannot be applied to this bill except for \$1.467 million in the first biennium. What happens is that the General Fund reserve in the state rises by that continuing revenue stream. The larger requirement from the General Fund in the second biennium drops the General Fund balance down to a stable situation. the last year, FY 93, the coal severance tax would be decreasing especially when it is considered that the tax in the estimated FY '90 column is only 3/4 of the revenue for that year as applied to this bill and does not include the \$5.6 million that the Governor had proposed from the revenue stream that would go into additional school funding for next year.
- Rep. Kadas asked Mr. Darby to explain why the \$5.6 million was originally scheduled but it no longer appears. Mr. Darby stated that the \$5.6 million had never been shown on the personal property tax bill spreadsheets. Footnote #5 indicates the \$5.6 million is available over and above the coal tax stream. It would be additional revenue going to the General Fund and would be available for the school year. Rep. Kadas asked about the FY 92-93 General Fund obligation (\$13 million and \$14 million in those two years) and why the revised revenue estimates do not show those increases. wanted to know if the money would be taken from the General Fund without any way to replace it. Mr. Darby explained that, for a four year period, they would not be using an additional revenue stream for the first two years of the four year balance sheet. That plus the continuing stream would be used for the second two years. The continuing income tax portion of that stream (refer to Legislative Fiscal Analyst's table) shows a fairly stable projected increase in income tax (about \$6.7 million per year). project that in a straight line, it would be \$6.7 per year for 4 years adding up to \$26.8 million to fund the General Fund replacement revenue in this bill. If it is projected into a fifth year at \$6.7 million for that year, then in five years it could be construed that the \$6.7 million will not pay \$14.1 million needed in FY 94 for replacement revenue.
- Rep. Kadas stated that it appeared that it is being done over four years rather than on an annual basis. It also appears that that increased revenue will not be used for anything else as it is in other bills, particularly the equalization bills. Mr. Darby agreed that he is showing a four year balance because the question was whether or not this bill would balance in out years. He stated that Rep. Kadas is

correct in assuming that the continuing revenue stream will not balance in the out years if more than one of these bills depending on that stream is passed.

- Rep. Harper stated that it appeared to him that Mr. Darby was indicating that the money was already earmarked for this purpose. In actuality, General Fund money is being discussed that could otherwise be used to fund institutions, medical payments, schools and other government functions. It would be money that would not be available for those functions because it would be taken for this purpose. Mr. Darby stated that it is additional General Fund money that would be available for whatever appropriations the Legislature saw fit.
- Rep. Owens discussed what this bill would do for the people of Montana. Eighty percent of the people affected would be small business people the service stations, the farmers and the garages. Trucking companies are leaving Montana because it is cheaper to operate in other states. A vehicle must be found to give the small businessman some help. The small businessman cannot be helped without helping the large corporations too. An amendment can be added on the House floor limiting the size of deduction available through the bill but it should get to the House floor to be debated.
- Rep. Raney stated that Rep. Owens point is well taken and most would agree that personal property tax relief is needed.

 But this bill has two parts. The personal property tax relief portion would likely receive unanimous approval. The second half of the bill is the funding for that relief and that is where the arguments begin.
- Rep. Owens requested that the bill be sent to the House floor for debate.
- Rep. Roth pointed out that utility companies do not get a break under this bill and will remain at 12% so there is no need to be concerned about the possible benefits to them. been opposed to breaking and capping the Coal Tax Trust in the past but it is critical that a change be made and that personal property tax relief be given. It is irresponsible to take no action. Rep. Roth stated that Rep. Addy seemed to have no problem with voting for an equalization bill that had a \$150 million black hole and with the State relying on a boom and bust cycle but he did have problems with this bill citing the same reasons. Rep. Roth argued that that is precisely why this bill should be passed so that our economy is not so dependent on businesses that fluctuate. economy should be diversified and add new business and not be so dependent on so few business. The irresponsible action would be to vote against this bill and throw away the future of this state. Many citizens have told him that they

- are awaiting the results of this Special Session to determine whether or not they will stay in business in Montana.
- Rep. Raney asked that the other information requested at the hearing on July 6 be presented before there is more discussion on the passage of the bill. The representatives of the state departments have spent a great deal of time in getting the information and it should be presented.
- Karen Barclay addressed the requirement of a 3/4 vote on this bill. It is her opinion and that of their bond counsel that the 3/4 vote is not required because the debt was incurred on HB 778 of the regular session and therefore, only a simple majority is needed on this bill which would appropriate the moneys to cover that debt.
- Rep. O'Keefe stated that he thought it was a 2/3 vote required. Ms. Barclay agreed. Rep. O'Keefe made reference to a written memo from that bond counsel stating that a 2/3 vote is necessary. Unless Dorsey & Whitney has a new interpretation of section 4, page 30 of the bill dealing with the bonds issued for the water development program, he was still very concerned that there is no water development program without a 2/3 vote. He asked Ms. Barclay why the Department's and the bond counsel's interpretation changed overnight. Ms. Barclay stated that no interpretation was given at the last meeting but only some recommendations given after a quick review. They have worked closely with them because it is critical that they receive their bond counsel's opinion. A facsimile was received during the meeting concerning this issue and HB 778 stating their opinion. Copies were made (Exhibit 7) and Mr. Bender from the Department of Revenue began his presentation while committee members read it.
- Steve Bender, Deputy Director, Department of Revenue, stated that he would address three subjects the amount of property tax relief provided by property class (Exhibit 8), the impact on individual districts (Exhibit 9), and the constitutionality of the privilege tax. Mr. Bender felt that the privilege tax is constitutional and can be levied on federal coal because it is levied on the operator for the privilege of mining coal in the state. It is not levied on the federal government. If this tax is unconstitutional then all other taxes imposed on the federal government would be unconstitutional also.
- Rep. Harper asked Mr. Bender if the reason that it is the same effect as a severance tax is because there is no difference between this and the former severance tax except the name change. Mr. Bender stated that the tax is administered and levied the same as the current severance tax.

- Rep. O'Keefe remarked to Ms. Barclay that in the memo from the bond counsel, he could not find where it stated that a 2/3 vote is not needed. He found two places where it stated that it is arguable that a 2/3 vote is not required. He then asked Ms. Barclay if they were, therefore, concluding that a 2/3 vote is not required. Ms. Barclay responded affirmatively because they believe the debt had already been incurred in HB 778 and it received the required number of votes to incur that debt. The concern when they first approached their bond counsel was that SB 22, as originally proposed made no reference to those bonds. They took a very conservative approach and suggested amendments which have been added, that covers those existing bonds. The bill now pledges the monies in SB 22 to cover that debt and it only requires a simply majority.
- Rep. O'Keefe asked Mr. Petesch if he, as legislative counsel, would comment. Mr. Petesch stated that he thought the memorandum pointed out that this is an issue that has never been addressed by the Supreme Court. He was unaware of any case where the State of Montana had issued bonds in this manner without a test case for its' validity. That will take time and it points out clearly that the water projects would be jeopardized because those bonds are not going to be sold until that issue is resolved. The bill pledged the coal severance tax money for payment of those bonds. This bill, as it exists, would obviate the flow of that money to back those bonds. This memo points out that an argument could be made but it is doubtful that buyers could be found for those bonds until the issue is resolved.
- Rep. O'Keefe asked if he could question Caralee Cheney who works directly with the bonds. Ms. Barclay stated that Ms. Cheney was not present but she would try to answer his question. Rep. O'Keefe requested Ms. Cheney be present at the committee meeting to talk with her about her direct dealings with bond buyers and the banks that deal with those bonds. Rep. Giacometto stated that the director of that department is present and any decisions are ultimately the director's. He felt the questions should be directed to her. Rep. O'Keefe complied and asked Ms. Barclay to describe the difference in the reserve ratio between the bonds under the coal severance tax and the coal privilege tax and what banks backed the 1981-1987 issues of these bonds and what the interest rates are in the security of those bonds. Barclay stated she was unable to answer specifically but the issue had been addressed. Both the department and the bond counsel felt that as long as the flow of the dollars is the same in both holding accounts, there would not be any impact on the rating of those bonds and therefore, no problem in selling those bonds.
- Rep. O'Keefe asked Ms. Barclay if the flow of the dollars (the reserve ratio) under the privilege tax is reduced from 4 to 1 to 2 to 1 as indicated in a telephone conversation to him

with Patrick Born, the chief financial counselor. That reserve ratio will affect the impact of the interest rates received for water development programs. Ms. Barclay replied that in follow-up discussions with the bond counsel indicated that the bond counsel does not believe that there would be an impact in terms of the interest rate or the rating on those bonds. However, interest rates are very difficult to estimate since they would not be sold for about six months.

- Rep. O'Keefe stated that the point he was attempting to make is that from discussions and information that he had received, the financial counsel to the State feels that there is a serious threat to the bond rating and to the interest rates available for the agricultural community to do water development projects. Ms. Cheney had that information and if the committee needed that information, Rep. O'Keefe wanted to be sure that it was available.
- Rep. Gilbert asked Rep. O'Keefe if Ms. Cheney's testimony would influence his vote on this issue. Rep. O'Keefe replied that it would not influence his vote but he thought it could influence the vote of those that would be affected if those water projects were jeopardized. It could impact votes on the House floor and he thought the information was important.
- Rep. Gilbert stated that the bill should be passed out of committee to the House floor since there are many in the full House that will be impacted and would like the opportunity to vote on the issue.
- Rep. Cohen stated that the purpose of committee hearings is to try to bring out relevant facts on issues and try to bring out the kind of details that are before this committee. It would not be possible to get the kind of detail and data on the House floor that is available in committee. Rep. Cohen also stated that this same bill had been amended into another bill and that the issue will probably be discussed on the House floor. The information needs to be presented not just for the committee but the general public as well, who have a right to know.
- Rep. Cohen asked Mr. Bender to refer to the end of the spreadsheet where it cannot be predicted what will happen with a property tax reduction. Rep. Cohen asked Mr. Bender if the weighted average of all similar property was used to make predictions that it is very likely that the railroads and airlines' taxes will be decreased by slightly over \$1 million. Mr. Bender stated that during the regular session, comparisons were made to existing law where "settlement" taxes were used to back into a market value. The market value or the assessed value of a company was essentially "plugged" so the department could do that. It can be done for future years but the question would be how much a

company is willing to pay in future year and how much the State is willing to let them pay before it goes to federal district court. There are simply too many unknowns to solve that equation.

- Rep. Cohen asked Mr. Bender about the loss of nearly \$9 million in Class 8 taxes to the various jurisdictions and asked what sort of manufacturing machinery was included in class 8. Mr. Bender stated that in Rep. Cohen's district it would be primarily lumber mills. Mr. Bender said that the \$9 million could be broken down further with a significant amount of work and that would not be evenly distributed around the Rep. Cohen asked Mr. Bender if nearly 50% of that amount would be in Missoula and Flathead counties. Mr. Bender stated that if Rep. Cohen had computed that figure from the Department's book then that is a correct figure. Rep. Cohen remarked that the lumber mills have never complained to him about high property taxes but they have complained about the availability of timber. Mr. Bender disagreed saying that he staffed former Governor Schwinden's Council on Economic Development and Stoltz Lumber was represented on the council and they constantly brought up the high property taxes. Mr. Bender stated that this bill does not consider any other equalization bills.
- At Rep. Giacometto's request Ms. Barclay addressed Rep. O'Keefe's concern regarding the total dollar amount. Ms. Barclay stated that even though the dollar amount is going down, in the existing system of the coal severance tax, because the rate is decreasing the ratio will also decrease. The problem is not with the privilege tax. The problem exists today if, in fact, there is a problem with the ratio.
- Rep. Giacometto stated that many people are discussing the possibility that the coal tax money could be funding schools. This is an existing source of revenue that could be used to give a tax break. This bill will help everyone in the state as well as soften the blow on those faced with a substantial increase from the proposed equalization bill (70% are projected to receive decreases while the remaining 30% are facing a substantial increase). Everyone wants jobs and the ability to provide a good standard of living for their children as well as quality education for them. coal tax is not a new source of revenue and no one's taxes will be raised with this bill. A similar bill passed from the Taxation Committee and the bill has now disappeared. is irresponsible to have placed this bill in the Natural Resources Committee and games are being played with Montana's schools, property taxes and Montanans.
- Rep. Moore stated that her district has some timber companies and they have not complained to her about the high cost of property taxes.
- Rep. Owens called the question.

- Rep. Harper objected stating that he needs more time to digest the information that has been presented regarding this bill. Rep. Owens moved that the question be called and a vote be taken and moved the question be called. Roll call vote was taken and the motion FAILED by a vote of 7-9.
- Rep. Harper stated that the motion is indicative of what has been going on with this bill and the entire Special Session. With this bill local governments are receiving the short end and this bill is out of balance by \$13 million per year. questioned what would happen when the Legislature fails to replace that money to the local jurisdictions. governments will again suffer. This bill is being railroaded and muscled through committee. The reason that the people are justified in their fear of government is exemplified by this bill. By changing one word in the Constitution that the people adopted is subverting. changing that one word it eliminates the 3/4 vote requirement and apparently, the 2/3 bonding requirement The Constitution states that no bill can be so changed or altered through the legislative process as to change its' original purpose. The Republican majority (meaning the Senate and the Governor) have subverted the Constitution in three different ways with this bill. reason that the people of Montana are so mistrustful is because they realize that even their Constitution will not protect them from government.
- Rep. Giacometto stated that the control is in the House majority's hands. The initial call for the Special Session included tax reform and is not being addressed. This is a taxation bill and should not be in this committee. This bill deserves a vote and should go to the House floor.
- Rep. Addy discussed the merits of the coal tax stating that it is being called many different names but this bill amounts to raiding the coal tax trust.
- Rep. Moore stated that games are being played but the biggest game is government itself. There is no option but to place a 3% tax on everything.
- Rep. Kadas remarked that though property tax relief was included in the call for a Special Session, the first duty of the session is to education and future generations regardless of the call. The coal tax trust fund was set up in the Constitution for a reason. Coal is a nonrenewable resource and something of value should be retained with the removal of that resource. It is the present generation's responsibility to leave something for future generations and that idea is just as good today as it was when the Coal Tax Trust was created. This type of argument does damage to the spirit of Montana.
- Rep. Moore made a motion to move the previous question.

Rep. Cohen cited Article 13 of the Montana Constitution regarding the Code of Ethics and to the Joint Rules of the 51st Legislature. Rep. Cohen reminded the committee that legislators should consider disclosing or eliminating conflicts of interest or abstaining from voting on such conflicts. He felt that some members may have a substantial conflict of interest.

Rep. Kadas made a substitute motion to TABLE SB 22.

Amendments, Discussion, and Votes: None

Recommendation and Vote: Roll call vote was taken. The motion CARRIED 9-7.

ADJOURNMENT

Adjournment At: 12:30 p.m.

Bob Kanoy
REP. BOB RANEY, Chairman

BR/td

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DAILY CALL VOTE

HOUSE NATURAL RESOURCES COMMITTEE

DATE 7/7/89

NAME	PRESENT	ABSENT	EXCUSED
REP. ADDY	V		
REP. BROOKE	\wedge		
REP. CLARK	X		
REP. GIACOMETTO	X		
REP. GILBERT	X		
REP. HANNAH			X
REP. HARPER	X		
REP. KADAS	X		
REP. McDONOUGH	,		X
REP. MOORE	$X \cup X$,
REP. O'KEEFE	\perp \times \perp		
REP. OWENS			
REP. ROTH	X		
REP. SMITH	X		
VICE-CHAIRMAN COHEN_	\perp		
CHAIRMAN RANEY	X		

The Big Sky Country

MONTANA HOUSE OF REPRESENTATIVES

July 7, 1989

Honorable John Vincent Speaker House of Representatives State Capitol Helena, Montana 59620

Dear Mr. Speaker:

This is to inform you that the House Natural Resources Committee TABLED Senate Bill 22 on this date.

Sincerely,

REP. BOB RANEY

Chairman

TO:

Rep. Kelly Addy

Seat #45

FROM:

Curt Nichols

Deputy Fiscal Analyst,

SUBJECT:

Senate Bill 22

Senate Bill 22 in its third reading form: 1) converts all but 1 percent of the coal severance tax to a privilege tax; 2) allocates the coal privilege tax in the same manner as the coal severance tax except that the 50 percent that previously went to the constitutional trust now goes to the general fund; and 3) consolidates property from current classes 8, 9, 10, 16 and a portion of class 7 into class 8. This new class 8 is taxed at 6 percent of market value compared to the current 11 percent for class 8 and 16, 13 percent for class 9, and 16 percent for class 10. The fiscal impacts of the bill are summarized in Tables 1 and 2.

7/7/89 SB 22

Table 1 illustrates the reallocation of coal taxes from the constitutional trust to the general fund will be \$25.4 million in fiscal 1990 and \$22.3 million in fiscal 1991.

Table 1 SB 22 Coal Severance and Privilege Taxes 1990 and 1991

		Fiscal 1990			Fiscal 1991	
Allocation	Current	SB22	Change	Current	<u>5822</u>	Change
Constitutional Trust	50.000%	2.000%	\$(25.392)	50.000%	2.500%	\$(22.263)
General Fund	15.390	63.390	25.392	15.390	62.890	22.263
Education Trust	7.600	7.600	0.000	7.600	7.600	0.000
Coal Board	6.650	6.650	0.000	6.650	6.650	0.000
School Equalization	3.800	3.800	0.000	3.800	3.800	0.000
Parks Trust	1.900	1.900	0.000	1.900	1.900	0.000
Renewable Resources	0.475	0.475	0.000	0.475	0.475	0.000
Water Development	0.475	0.475	0.000	0.475	0.475	0.000
County Land Planning	0.380	0.380	0.000	0.380	0.380	0.000
Library Commission	0.380	0.380	0.000	0.380	0.380	0.000
Conservation Districts	0.190	0.190	0.000	0.190	0.190	0.000
Highway Construction	12.000	12.000 1	0.000	12.000	12.000	0.000
Growth-Through-Ag.	0.760	0.760	0.000	0.760	0.760	0.000
Total	100.000%	100.000%	\$ 0.000	100.000%	100.000%	\$ 0.000

HJR 13 Coal Tax Estimates (Millions) - Fiscal 1990 \$52.900 Fiscal 1991 \$46.870

Table 2 details the \$120 million reduction in taxable valuation that result from Senate Bill 22. At an average mill levy of 260 mills, the lost revenue to all taxing jurisdictions in fiscal 1991 would be \$31.2 million. A loss of \$9.3 million to all taxing jurisdiction would occur in fiscal 1990 as the bill effects unsecured personal property in fiscal 1990.

Table 2
SB 22 Property Tax Changes
(Millions)

	Cı	ırrent		SB 22	
Affected Class	Rate	<u>Value</u>	Rate	<u>Value</u>	Reduction
7 Tools	88	\$ 4.376	68	\$ 3.282	\$ 1.094
8 Machinery and Equipment	11	188.115	6	102.608	85.507
9 Furniture and Fixtures	13	45.413	6	20.960	24.453
10 Broadcasting and Other	16	13.468	6	5.051	8.417
16 Other	11	1.247	6	680	<u>567</u>
Total		<u>\$252.619</u>		<u>\$132.581</u>	<u>\$120.038</u>

Loss in Tax Collections @ 260 mills 120,038,000 X 260 mills = \$31.21 million

Table 3 illustrates that while the bill has a positive impact on the general fund in the 1991 biennium, its ongoing impact would be negative if the added revenue from diversion of coal taxes from the constitutional trust were to be used to replace lost revenues due to the property tax reductions. The positive impact results primarily because the additional revenue from the privilege tax is collected for both fiscal 1990 and 1991 while the property tax relief is effective in fiscal 1991 and only a portion of fiscal 1990. In addition, the reduction of deposits to the constitutional trust fund will reduce interest earnings which currently go to the general fund. This loss would be approximately \$1.3 million in fiscal 1990 and \$3.8 million in fiscal 1991.

Table 3
Summary of SB 22 Fiscal Impacts to General Fund*
(Millions)

	Fiscal	Fiscal	1991
	1990	1991	<u>Biennium</u>
Coal Taxation Changes	\$25.4	\$ 22.3	\$ 47.7
Constitutional Trust Interest Loss	(1.3)	(3.8)	(5.1)
Property Tax Reductions*	(9.3)	(31.2)	(40.5)
Gain (Loss)	<u>\$14.8</u> _	<u>\$(12.7)</u>	\$2:1_

^{*}Assuming property tax reductions are made up with general fund.

This analysis does not include House Bill 50. We will continue our work on House Bill 50 and inform you of the coordination between the two bills and any fiscal problems which are not resolved in this coordination.

The coal privilege tax rate falls to 14 percent in fiscal 1992 further widening the gap between the lost revenue resulting from property tax reductions and the general fund gained through reallocation of revenues from the permanent trust fund to the general fund.

· in the second EXHIBIT # 2 7/7/89 SB 22

MEMO

VIA FACSIMILE

To:

Karen Barclay, Director

Department of Natural Resources & Conservation

Dave Ashley, Director

Department of Administration

a % vate is needed on 3B22 in order to authorize the plate debl required for bonds

Caralee Cheney, Chief

Water Development Bureau

From:

Dorsey & Whitney

Mae Nan Ellingson ME

Date:

June 28, 1989

Rei

Amendments to 5.B. 22

We have attached hereto a copy of some proposed amendments to S.B. 22. The purpose of these amendments is to try to avoid a challenge to S.B. 22 on the grounds that it impairs the state's contractual obligations with the holders of the state's outstanding coal severance tax bonds.

We do not feel we have had adequate time to fully consider all of the implications of the legislation, particularly its constitutional implications. Consequently, in proposing these amendments we have done our best, under the circumstances, to address the impairment of contract issue and to enable the DNRC to issue the bonds authorized by H.B. 778. We cannot and do not represent, however, that if 5.B. 22 is adopted even with these amendments it will be constitutional or that it will work as intended.

We are somewhat concerned about what additional issues or problems might arise in trying to issue the coal sales tax bonds under the outstanding general resolution under which the coal severance tax bonds have been issued. There is obviously not enough time to fully focus on that. We hope that what we have proposed will work.

Please call if there are any questions or concerns about this memo or the amendments. They are quite straightforward I think. Please let Mr. Bender or anyone from the Governor's office or budget office know that they are welcome to call us directly if that is more convenient for people.

MNE: jh Enc.

Proposed Amendments to S.B. 22

AMEND pg. 8, line 10, by inserting a new subsection to Section 7[5] as follows:

> *(a) to the coal sales tax bond fund created by [section 10] hereof, 50% of the total sales tax collections. The state treasurer shall from time to time transfer to the general fund all money in the coal sales tax bond fund in excess of the amount necessary to meet all principal and interest payments on bonds payable from the coal sales tax bond fund and to satisfy the requirements of the general resolution pursuant to which such bonds were issued."

and renumbering the consecutive subsections.

AMEND pg. 10, line 10, by inserting a new section as follows:

> *Section 10. Creation of Coal Sales Tax Bond Fund, Pledge of Sales Tax, Authorization of Coal Sales Tax Bonds.

- (1) There is hereby created a coal sales tax bond fund into which shall be deposited the amount set forth in [section 7[5](a)] hereof.
- (2) The money deposited in the coal sales tax bond fund is pledged to and secures the payment of principal of and interest on all state of Montana coal severance tax bonds issued pursuant to Title 17, Part 5, Chapter 7 and coal sales tax bonds authorized by [this section].
- The board of examiners, upon approval of the legislature as provided in Title 17, Chapter 5, Part 7 may issue and sell coal sales tax bonds for the purposes and subject to all of the terms and conditions for the issuance of coal severance tax bonds as set forth in Title 17, Chapter 5, Part 7.

All bonds issued pursuant to Title 17, Chapter 5, Part 7, after the effective date of this Act, including those bonds authorized to be issued by H.B. 778, enacted by the 51st Legislature, shall be called "state of Montana coal sales tax bonds" and the money in the coal sales tax bond fund shall be pledged to pay the principal of and interest thereon.

(5) For purposes of Title 17, Chapter 5, Part 7, deposits into the coal sales tax bond fund shall be treated as deposits into the coal severance tax bond fund."

and renumbering consecutive sections.

AMEND pg. 10, line 10, by inserting after the previous section a new section as follows:

Spel7:

*Section 11. Appropriation.

to date.

(1) The legislature, through the enactment of this section by a vote of two-thirds of the members of each house, pledges, dedicates and appropriates from the coal sales tax all money necessary for the payment of principal and interest not otherwise provided for on the coal severance tax bonds and coal sales tax bonds authorized to be issued pursuant to Title 17, Chapter 5, Part 7 and this [Act]."

and renumbering the consecutive sections.

AMEND pg. 10, line 10, by inserting after the previous section a new section as follows:

*Section 12. Continued tax deposit.

The legislature shall provide for the continued assessment, levy, collection, and deposit into the coal sales tax bond fund of the sales tax which, together with other revenues, assets, and money as may be deposited to one or more special bond funds pledged for the benefit of the coal severance tax bonds or the coal sales tax bonds, will be sufficient to produce an amount that is at least necessary to pay, when

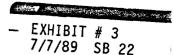
--- & WOLLINEY-MOLH ; 6-28-89 12:39PM ;

14065430863>

- EXHIBIT # 2 7/7/89 SB 22

due, the annual debt service charges on all outstanding bonds payable from the coal sales tax bond fund."

and renumbering the consecutive sections.



DORSEY & WHITNEY

MEMORANDUM

TO: Caralee Cheney

Department of Natural Resources

and Conservation

PROM: Mae Nan Ellingson

Dorsey & Whitney

DATE: June 20, 1989

RE: House Bills 10, 11, 12 and 18

You have asked us to look at the above-referenced pieces of legislation and to offer our comments as to whether they affect any pledges the state has made with respect to its outstanding coal severance tax bonds (the Bonds).

House Bill 10

This bill should have no impact on the Bonds. It simply is a reallocation of the non-trust fund allocation of the coal severance tax.

House Bill 11

As you know, the holders of existing Bonds have a first claim on 50% of the annual coal tax revenues received by the state and required by the Constitution to be deposited into the trust fund.

The Constitution can be amended to provide for a lesser deposit to the trust fund, but not with respect to outstanding bonds without violating the impairment of contract clause of the United States States Constitution. In its present form, this bill, if ultimately approved by the electorate, would violate the state's pledge. Fifty percent (50%) of the coal tax receipts needs to continue to flow to the trust fund and be available to pay debt service on outstanding bonds.

- EXHIBIT # 3 7/7/89 SB 22

DORSEY & WHITNEY

Ms. Caralee Cheney June 20, 1989 Page 2

The bill can be made to work by inserting in the legislation a statement to the effect that this change is subject to the prior obligations of the State pledging the coal severance tax. There are several alternative ways to draft this language and if anyone wishes us to do so, please let me know. Either to accompany this bill or to implement the amendment if approved, there should then be an amendment to the Coal Severance Tax Bond Act which would mirror this change and provide that bonds issued after a certain date, i.e., January 1, 1990, can only be secured by a pledge of \$5% of the coal severance tax revenues.

Another way of accomplishing the goal of the legislation would be to amend Article IX, Section 5 to provide as follows:

"After December 31, 1989, at least fifty percent (50%) of the severance tax shall be dedicated to the trust fund. Any moneys remaining in the trust fund after payment of principal of and interest on any obligations of the state payable from the trust and incurred prior to January 1, 1990 shall be apportioned equally between the permanent trust fund and the school aid equalization program of the State."

If no changes were made in the Coal Severance Tax Bond Act, this alternative would allow additional bonds to be secured by the 50% pledge, which the Governor may object to. The Coal Severance Tax Bond Act could also be amended, however, to restrict the amount of coal severance taxes to be pledged or the amount of bonds to be issued.

House Bill 12

This bill should have no impact on the Bonds. Like H.B. 10, it is a reallocation of the non-trust fund portion of the coal severance tax.

EXHIBIT # 3 7/7/89 SB 22

DORSEY & WHITNEY

Ms. Caralee Chaney June 20, 1989 Page 3

House Bill 18

I need more time to study this bill and speak with the drafter. It is very confusing to me. I hope it is not being heard at the same time as HB 11. I will call you as soon as I can in the morning.

MNE:mb

800 - 328 - 8200 EXHIBIT "
7/7

TOL

Dave Ashley, Interim Director Montana Department of Administration

Karen Barkley, Director

Montana Department of Natural Resources

& Conservation

FROM:

Patrick P. Born - Evanstar Doolge - Minn

DATE:

June 23, 1989

RE:

Bondholder Concerns Regarding Proposed Coal Tax

Legislation

This memorandum provides background information and a preliminary analysis of three legislative proposals relating to the coal severance tax.

Legislative Proposals

We are aware of the following legislative proposals:

- Reduce the amount of the coal severance tax which 1. is deposited into the coal severance tax trust fund from 50% to 25% (House Bill 11).
- Appropriate for school equalization purposes 2. amounts which are now deposited into the coal severance tax permanent trust fund account after satisfying the financial requirements of the coal severance tax trust fund bond account (House Bill 18).
- 3. Replace the coal severance tax with a new tax in order to make more funding available for school equalization aids.

Memorandum June 23, 1989 Page Two

There may be other proposals which are forthcoming and we are available to review and comment on these proposals as well.

Preliminary Conclusions

The second of the above listed legislative proposals appears to present no problems with respect to the outstanding coal severance tax bonds. The first and third proposals, however, appear to present more serious concerns. While we believe that a more thorough legal analysis is required these two proposals appear to place the State in a situation where the contracts that it has made with bondholders may be impaired. If a legal analysis confirms this problem the State should seek other methods by which to accomplish the purposes intended so as to avoid bondholder lawsuits or a suspension of the credit ratings of the coal severance tax bonds.

Bondholder and Credit Rating Concerns

The State has authorized and issued approximately \$50,000,000 in coal severance tax bonds. The bonds are secured and paid from a pledge of the coal severance tax revenues which are deposited into the trust fund. Neither the trust fund nor the other portion of the coal severance tax is pledged to the coal severance tax bonds services. Annual debt service requirements is approximately \$7,000,000 per year. The final series of bonds matures in 2018,

There are three primary parties which have a financial interest in the coal severance tax bonds:

 Individuals and institutions which own coal severance tax bonds (the bondholders). Memorandum June 23, 1989 Page Three

- 2. Banks which have guaranteed payment of certain series of coal severance tax bonds. Two series of coal severance tax bonds are guaranteed by letters of credit issued by the Long-Term Credit Bank of Japan and the Sumitomo Bank. These series carry letters of credit due to the variable rate nature of these two bond issues.
- 3. The credit rating services, Moody's Investors Services and Standard & Poor's Corporation, have assigned credit ratings to the outstanding coal severance tax bonds.

If the State takes action to impair it's ability to honor its contractual obligations with the coal severance tax bonds, the bondholders and banks may file a lawsuit claiming the State has impaired its contract with bondholders and the credit rating services may suspend, withdraw or downgrade the credit ratings. If any of these actions are taken, there would be severe consequences for the State on both a long and short-term basis.

While there are a number of potential bondholder and rating agencies concerns, most fall into one of the following categories:

- The amount of revenues available and pledged for payment of principal and interest on coal severance tax bonds is less than anticipated (minor problem) or less than sufficient to make debt service payments (major problem).
 - Actions by the legislature, voters, the courts, or other State officials which prevent the State from being able to honor the State's contractual obligations with bondholders.

Memorandum June 23, 1989 Page Four

The two most important bondholder covenants (contractual obligations) are:

- 1. Under MCA Section 17-5-709, "the legislature shall provide for the continued assessment, levy, collection, and deposit into the coal severance tax bond fund of the coal severance tax which, together with other revenues, assets, and money as may be deposited to one or more special bond funds pledged for the benefit of coal severance bonds, will be sufficient to produce an amount that is at least the amount necessary to pay, when due, the annual debt service charges on all outstanding coal severance tax bonds."
- 2. Under State law, the State shall deposit 50% of the coal severance tax revenues in the coal severance tax trust fund bond account and such funds are pledged and available to make debt service payments. Under the general resolution which authorizes the issuance of coal severance tax bonds there is a procedure by which amounts in the trust fund bond account may be declared excess and thus deposited in the trust fund permanent account. The funds in the permanent account are not pledged or available as security for the coal severance tax bonds.

Recommendations

We recommend that a careful legal analysis be performed of each of the bills involving the coal severance tax and the trust fund so that the Legislature and the Governor may be well informed concerning possible adverse reactions from bondholders and the credit rating services. We are prepared to continue reviewing other legislative proposals and would be available to meet with those who may wish to consider other methods by which to accomplish the purposes they intend.

PPB:cjs

- EXHIBIT # 5 7/7/89 SB 22

Office of Budget & Program Planning Personal Property Tax Reform Figures In Millions

	Estimated FY 1990	Estimated FY 1991	Estimated FY 90-91	Estimated FY 1992	Estimated FY 1993	Estimated FY 92-93
Funding For 6%, Senate Bill 22						
Balance Carryforward	\$0.000	\$8.949	\$0.000	\$0.000	\$0.000	\$0.000
Coal Severance Tax	18,610	21.689	40.299	16.370	15.600	31.970
General Fund	0.000	1.465	1.465	13.330	14.100	27.430
Income Tax Impact	0.000	1.469	1.469	1.469	1.469	2.938
Lost Interest Earnings	(0.310)	(2.403)	(2.713)		 	0.000
Total Revenues	\$18.300	\$31.169	\$40.520	\$31.169	\$31.169	\$62.338
Personal Property Reform @ 6%	\$9.351	\$31.169	\$40.520	\$31.169	\$31.169	\$62.338
Balance Carryforward \$8.949	\$8.949	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000
جدة بيدة جدة سنة بيدة شدة خطة شدة خطة من أبدة عندة من أبدة أبدة خطة عندة عندة حدة جدة بيدة خطة عندة مندة عندة خطة خطة خطة حدة حدة حدة حدة حدة حدة حدة حدة حدة حد						

Footnotes:

- Assumes 1% tax effective July 1, 1989 (3 quarters of receipts).
 - Water bond subsidy of \$.605m per year accounted for.
- Personal property taxable valuation base effected is \$118.340m.
 - 30% of total impact is reflected in FY90 due to effective date. \$5.6m for public schools 2% schedule increase not included.
 - Available over and above FY90 amount shown. Interest earnings of \$4.439m in FY92 and \$6.057m in FY93 will be foregone. 9

SB 22 EXHIBIT # 6

STATE OF MONTANA - FISCAL NOTE

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Form BD-15 Biscal Note for SB22, on third reading. Form BD-15

DESCRIPTION OF PROPOSED LEGISLATION:

imposing a tax on the receipts from the sale of coal and allocating the money to state equalization aid; reducing An act reducing to a single rate the property tax rate on personal property; combining personal property classes; revising county classifications and debt and levy limitations of local governments, including school districts; the severance tax on coal to 1 percent; and providing an effective date and applicability dates.

ASSUMPTIONS:

- The taxable value of the state will be \$1,903,008,000 in FY90 and \$1,882,194,000 in FY91. (HJR13) Reclassification of property will reduce the taxable value of personal property in the state by
 - \$118,340,000.
- Due to the applicability date, the reduced rate for reclassified, unsecured personal property (30 percent of all reclassified personal property) will impact FY90 revenues. 7
 - Coal severance tax receipts are estimated to be \$52,902,000 in FY90 and \$46,871,000 in FY91, with 3.8% each year available for state equalization aid. Debt service payments for water development bonds amount to \$605,000 annually. (HJR13)
 - There is no impact on Department of Revenue expenditures.

FISCAL IMPACT:

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		FY90			FY91	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
University Levy	\$11,418,000	\$11,205,000	(\$213,000)	\$ 11,293,000	10,583,000	(710,000)
Foundation Program 85,635,000	am 85,635,000	84,037,000	(1,598,000)	84,699,000	79,374,000	(5,325,000)
Total	\$97,053,000	\$95,242,000	(\$1,811,000)	\$95,992,000	\$89,957,000	(\$6,035,000)
Individual						
Income Tax	\$256,617,000	\$256,617,000	0	\$274,732,000	\$275,511,000	\$ 779,000
Corporation						
License Tax	51,044,000	51,044,000	0	51,574,000	52,264,000	000,069
Coal Severance Tax 52,902,000	ax 52,902,000	14,878,688	(38,023,313)	46,871,000	2,338,411	(44,532,589)
Coal Sales Tax	0	38,023,313	38,023,313	0	44,532,589	44,532,589
Coal Trust						
Interest	42,988,235	42,678,235	(310,000)	45,465,882	43,062,882	(2,403,000)
	\$403,551,235	\$403,241,236	\$(310,000)	\$418,642,882	\$417,708,882	(\$ 934,000)

DATE

OFFICE OF BUDGET AND PROGRAM PLANNING

W. DAVID DARBY, BUDGET DIRECTOR

DELWYN GAGE, PRIMARY SPONSOR

DATE

Fiscal Note for SB22, as introduced

Fiscal Note Request <u>SB22 on third reading</u> Form BD-15 Page 2

INFORMATION:	SEVERANCE TAX
Z	SE
FUND	COAL

		FY90			FY91	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Coal Tax Trust Fund \$25,846,000	\$25,846,000	\$7,439,344	(\$18,406,656)	\$22,830,500	\$1,169,205	(\$21,661,295)
Highway Reconstr.	6,348,240	1,785,443	(4,562,798)	5,624,520	280,609	(5,343,911)
Local Impact	3,517,983	989,433	(2,528,550)	3,116,922	155,504	(2,961,417)
Education Trust	4,020,552	1,130,780	(2,889,772)	3,562,196	177,719	(3,384,477)
Foundation Program	2,010,276	565,390	(1,444,886)	1,781,098	88,860	(1,692,238)
County Land Planning	201,028	56,539	(144,489)	178,110	8,886	(169,224)
Renewable Resource	251,285	70,674	(180,611)	222,637	11,107	(211,530)
Cultural/Aesthetic	1,005,138	282,695	(722,443)	890,549	44,430	(846,119)
State Library Com.	201,028	56,539	(144,489)	178,110	8,886	(169,224)
Conservation Dist.	100,514	28,270	(72,244)	89,055	4,443	(84,612)
Water Development	251,285	70,674	(180,611)	222,637	11,107	(211,530)
Agriculture Act	402,055	113,078	(288,977)	356,220	17,772	(338,448)
General Fund	8,141,618	2,289,830	(5,851,788)	7,213,447	359,882	(6,853,565)
TOTAL	\$52,902,000	\$14,878,688	(\$38,023,313)	\$46,871,000	\$2,338,411	(\$44,532,589)
*Debt Service payments for water development bonds	its for water	develpment bond	s of \$605,000 annually.			
COAL PRIVILEGE TAX						
		i			. (

	Difference	0\$	5,343,911	2	3,384,477	1,692,238								29,] C
FY91	Proposed Law	\$0	5,343,911	2,961,417	3,384,477	1,692,238	169,224	211,530	846,119	169,224	84,612	211,530	338,448	29,119,860	47. 527 500
	Current Law	0\$	0	0	0	0	0	0	0	0	0	0	0	0	-
	Difference	0\$	4,562,798	2,528,550	2,889,772	1,444,886	144,489	180,611	722,443	144,489	72,244	180,611	288,977	24,863,444	¢30 073 313
FY90	Proposed Law	0\$	4,562,798	2,528,550	2,889,772	1,444,886	144,489	180,611	722,443	144,489	72,244	180,611	288,977	24,863,444	¢ 18 073 212
	Current Law	Coal Tax Trust Fund \$0	Highway Reconstr. 0	Local Impact 0	Education Trust 0	Foundation Program 0	County Land Planning 0	Renewable Resource 0	Cultural/Aesthetic 0	State Library Com. 0	Conservation Dist. 0	Water Development 0	Agriculture Act 0	General Fund 0	TOTA C

Fiscal Note Request, <u>SB22 on third reading</u> Form BD-15 Page 3

Difference	\$ 453,378 247,722 77,900 \$ 779,000	\$ 441,600 172,500 75,900 \$ 690,000	(\$2,042,550) (360,450) (\$2,403,000)
FY91 Proposed Law	\$160,347,305 87,612,445 27,551,083 \$275,510,833	\$ 30,606,861 11,955,805 5,260,554 4,335,133 \$ 52,158,353	\$ 36,603,450 6,459,432 \$ 43,062,882
Current Law	\$159,893,927 87,364,723 27,473,183 \$274,731,833	\$ 30,165,261 11,783,305 5,184,654 4,335,133 \$ 51,468,353	\$ 38,646,000 6,819,882 \$ 45,465,882
Difference	0 0 0	0 0 0 0 \$	(\$ 263,500) (46,500) (\$ 310,000)
FY90 Proposed Law	\$149,350,575 81,603,923 25,661,611 \$256,616,109	\$ 29,932,020 11,692,195 5,144,566 4,270,867 \$ 51,039,648	\$ 36,276,500 6,401,735 \$ 42,678,235
Current Law	General Fund \$149,350,575 Foundation Program 81,603,923 Debt Service 25,661,611 Total \$256,616,109	Corporation License Tax General Fund \$ 29,932,020 Foundation Program 11,692,195 Debt Service 15,144,566 Local Government 4,270,867 Total \$ 51,039,648	Coal Trust Interest \$ 36,540,000 General Fund \$ 448,235 Coal Trust Fund \$ 42,988,235 TOTAL \$ 42,988,235

LOCAL GOVERNMENT IMPACT:

The personal property tax provisions in the proposal reduce revenues to local schools by \$4,376,000 in FY90 and \$14,585,000 in FY91 and subsequent years. County revenues decrease \$2,444,000 in FY90 and \$8,148,000 in FY91 and subsequent years. Cities and towns lose \$720,000 in FY90 and \$2,401,000 in FY91 and subsequent years.

DORSEY & WHITNEY

MEMORANDUM

VIA FACSIMILE

TO: Karen Barclay, Director

Department of Natural Resources & Conservation

Dave Ashley, Director

Department of Administration

Caralee Cheney, Chief Water Development Bureau

FROM:

Dorsey & Whitney

Mae Nan Ellingson The You Kelingon

DATE:

July 7, 1989

RE:

S.B. 22

In connection with our memorandum to you dated June 28, 1989 and the proposed amendments to Senate Bill 22, you have asked for clarification as to why we concluded that the sections of the bill pledging and appropriating the coal privilege tax to the payment of the outstanding and authorized coal severance tax bonds required approval by a 2/3 vote of each house of the legislature.

In drafting the proposed amendments, we recommended proceeding in the most conservative manner possible to resolve any doubts that the act of reducing the coal severance tax and replacing it with the coal privilege tax did not violate the State's contractual obligation with the bondholders and did not violate the State constitutional requirement that debt be authorized by-a 2/3 vote of each house of the legislature.

Ms. Karen Barclay Mr. Dave Ashley

Ms. Caralee Cheney

July 7, 1989 Page 2

This specific issue, i.e., what is required by the constitution to substitute one stream of revenue for another stream of revenue pledged to the repayment of a duly authorized debt, has not been addressed by the Montana supreme court.

We believe it is arguable that a 2/3 vote is not required to substitute the source of payment for a debt that has been duly authorized and approved by the requisite majority, as is the case with the State's outstanding and authorized coal severance tax bonds and those authorized to be issued by H.B. 778.

Sections 17 and 18 of S.B. 22 do not attempt to create a new debt, but rather pledge the coal privilege tax to the payment of the coal severance tax bonds and authorize the previously approved coal severance tax bonds to be issued as coal privilege tax bonds, and thus it is arguable that these sections do not require approval by a 2/3 vote of each house of the legislature.

It should be noted that the concern raised in our earlier memorandum regarding the ability to issue bonds authorized by H.B. 778 dealt more with the fact that S.B. 22 as originally proposed made no reference to those bonds, and without the amendments we suggested, which have now been incorporated into S.B. 22 at Section 17 and 18, those bonds could not be issued.

MNE:mb

IMPACT OF PROPERTY TAX RELIEF UNDER SB 22 BY PROPERTY TYPE AND CURRENT CLASS Change From 1988

	Proposed Tax	Taxes Levied by State	Taxes Levied by	Taxes Levied by	Taxes Levied by Cities	Total Taxes
Property lype	11 11 11 11 11 11 11 11 11 11 11 11 11	- H H H H H H H	## ## ##		- 11	-
	က (0			
Locally Assessed Co-op Per Prop	•		00	-	0 0	5 6
New Industry - Other Property R R D Dersonal Droperty	100.E		0 0	0 0	0 0	0 0
Locally Assessed Co-op Vehicles			0	0	0	0
All Gasohol Related Property			0	0	0	0
		21 21 31 31 31 31 31	H H H H H H	61 81 81 81 81 83 84 84	 	## ## ## ## ##
Subtotal Class 5		0	0	0	0	0
Cattle	4.00%		0	0	0	0
	•		0	0	0	0
Rental Equipment	•		00	0 (0 6	0 (
0*1ne 0+5pr - 1:00+005	4.00.4 %00.4 %00.4		-	o C	o C	> C
Horses		0	0	0	0	0
		H C	H C	H C	H C	# C
SUDTOTAL Class o		5	5	5	•	5
Independent Tele. Co. Per Prop	6.00%	(2,133)	(3,054)	(5,009)	(105)	(10,302)
	(11 11 14 13 14 14 14	11 12 13 14 14 14 14	81 81 81 81 81 81	11 11 11 11 11 11	# # # # # # # # #
Subtotal Class 7		(2,1	(3,05	(5,00	5	(10,3
Ag Implements	6.00%	(1,280,906)	(1.703.774)	(2,763,794)	(4,856)	(5,753,330)
Tack Equipment	E			•		•
Oil Field Equipment	6.00%	(458,94	.53	- 4	(4,793)	m 1
Watercraft ATV Back Taxor	•	.8.	• 4	(23,73)	(27. 778)	~ "
Machin, other than Farm, Min., Manuf.	%00.9 %00.9	(579)	(648,788)	(1, 184	. 4	6
		, _	(249,542)	(436	.84	(920,5
Rental Equipment	6.00%	(36,	(58, 161)		(54,376)	(251,383)
	6.00%	(105.0	_	197)	, ,	(554,4
manolacioning machinely Supplies and Materials	%00.9 9.00%	(156.65	(192,670)	(371,993)	(41,657)	62.9
Mining Machinery	•	(30,76	(42,	(84,123)	Ξ	4
			## ## ## ## ## ## ##	H H H	11 11 11 11	11 11 11 11 11
Subtotal Class B		(4,554,211)	(5,903,196)	(10,391,221)	(595,782)	(21,444,411)
Trucks 1 to 1 1/2 Tons	6.00%	(103	(147,363)	(265,048)	(48,653)	4.
CB's and Mobile Phones Buses	% 		(6,760)	(12,257)	 	9 6
ture and Fixtures		(1,133,	.815,	430,45	,739,62	119,
Subtotal Class 9		(1,247,134)	(1,975,964)	(3,718,889)	(1,791,580)	(8,733,566)

Change From 1988

					Taxes	
	Proposed	Taxes Levied	Taxes	Taxes	Levied by	Total
	Tax	by State	Levied by	Levied by	Cities	Taxes
Property Type	Rate	(51 Mills)	County	Schools	and Towns	Levied
	11 11 11 11					
Coal and Ore Haulers	6.00%	(102,791)	(87,691)	(155,289)	(75)	(345.846)
All Other Property	6.00%		(7,878)	(10,830)	(4,417)	(28,484)
Off Road Vehicles	6.00%	•	0	0	0	0
Cable TV Systems	6.00%	(54,502)	(86,560)	(159,472)	(69,234)	(369,768)
Theatre and Sound Equipment	6.00%		(6,170)	(11,722)	(4.725)	(26.186)
Radio and TV Broadcasting Equip.	6.00%	_	(59, 298)	(115,908)	(33,079)	(245,248)
		11 11 11 11 11 11 11 11 11 11 11 11 11	H	11 11 11 11 11 11 11 11 11 11 11 11 11		11 11 11 11 11 11
Subtotal Class 10		(203,184)	(247,597)	(453,221)	(111,529)	(1,015,532)
Telerowm Co. Der Drop	12.00%		C	c	c	c
) ()) () (
Gas and Elec. Per Prop	12.00%		0	0	0	0
Electric Companies Per Prop	12.00%		0	0	0	0
	12.00%	0	0	0	0	0
Natural Gas Companies Per Prop	12.00%	0	0	0	0	0
		## ## ## ## ## ## ## ## ## ## ## ## ##	11 11 11 11 11 11 11	H H H H H H H H	11 11 11 11 11 11	\$1 11 11 14 14 14 14 14 14
Subtotal Class 11		0	0	0	0	0
Month of Homes	%98°E		C	c	C	C
Mobile Homes - Retired and Disabled	2 23%		C	· C	C	·c
	: : :	11 11 11 11 11 11) [] [] [] [] [] [] [] [] [] [] []	11 11 11 11 11 11)) 42 14 16 17 17 18 18
				0	0	0
Railroads Airlines (includes Flight Pron)	Settlement *					
===== <u>}</u>		======== (6,006,662)	======== (8,129,811)	(8,129,811)(14,568,340)	======== (2,498,996)	======================================

* These taxpayers do not pay taxes based on the existing tax rate formula because it violates the 4-R Act due to the inclusion of net and gross proceeds. Therefore, since their taxes are subject to negotiation, the the impact is unknown. This also applies to increases in the mandatory mandatory school levy.

The analysis is based on 1988 foundation schedules, 1988 district mills, 1988 taxable values. The analysis does not include any proposed changes to the foundation program.

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COLLINOUR H. S
COLLONG BLEM
COLLONG BLEM
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ROLL CALL VOTE

DATE $7/7/89$ BILL NO.	VOTE NUMBER	
NAME	AYE	NAY
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REP. BROOKE		X
REP. CLARK		
REP. GIACOMETTO	X	
REP. GILBERT	X	
REP. HANNAH	X	
REP. HARPER	, ,	<u> </u>
REP. KADAS		<u> </u>
REP. McDONOUGH		<u> </u>
REP. MOORE		X
REP. O'KEEFE		<u> </u>
REP. OWENS	X	
REP. ROTH	X	
REP. SMITH	X	
VICE-CHAIRMAN COHEN		X
CHAIRMAN RANEY		\sim
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