### MINUTES

### MONTANA SENATE 51st LEGISLATURE - REGULAR SESSION

### COMMITTEE ON JUDICIARY

Call to Order: By Chairman Bruce D. Crippen, on February 1, 1989, at 10:00 a.m.

### ROLL CALL

Members Present: Chairman Crippen, Vice Chairman Bishop, Senator Beck, Senator Brown, Senator Halligan, Senator Harp, Senator Jenkins, Senator Mazurek, Senator Pinsoneault, Senator Yellowtail

Members Excused: None

Members Absent: None

Staff Present: Valencia Lane, Legislative Staff Attorney,

Rosemary Jacoby, Committee Secretary

Announcements/Discussion: There was none.

### HEARING ON HOUSE BILL 146

### Presentation and Opening Statement by Sponsor:

Representative Strizich of Great Falls, representing District 90, opened the hearing. He explained that HB 146 was brought by the Peace Officer's Standards and Training Advisory Council. The bill amends the statute to specify who can attend the Montana Law Enforcement Academy. The purpose of the bill is to allow people like criminal justice students the ability to attend the Law Enforcement Academy prior to being hired by law enforcement agencies, he said. Current law requires this training occur at the expense of the hiring agency. The bill would allow prospective employees to have completed the basic course before they are hired. He said the "post" council will establish the criteria for these people, then maintain a pool of basic, trained recruits that would be available for employment by the agencies.

### List of Testifying Proponents and What Group they Represent:

Clayton Bain, Board of Crime Control Sheriff Chuck O'Reilly, Montana Sheriffs and Peace Officers Association

### List of Testifying Opponents and What Group They Represent:

None

### Testimony:

Clayton Bain, Executive Director of the Peace Officers Standards and Training Advisory Council appeared as a proponent. (See Exhibit 1).

Sheriff Chuck O'Reilly, representing the Montana Sheriffs and Peace Officers Association, stated that he has been in law enforcement for 25 years. He felt that, even though money is a factor, the importance of this bill is that law enforcement will not have to wait one year for the new employee to have an officer trained. explained his department has a system where they have a two-year reserve program, so that they always have a pool. But, he said, most departments do not have that facility, and that this bill would help them considerably. He said that, even with training, there is concern hoping that the new officer won't run into a situation he won't know how to handle. He feels that it is critical that the liability problem be solved by allowing the individuals who are not in law enforcement be able to enter into the Law Enforcement Academy and be trained before being hired. He asked the committee to support HB 146.

Questions From Committee Members: Senator Halligan asked if present law enforcement personnel would lose their jobs to persons who took this training as civilians. He would not want to see that happen. Representative Strizich replied that there had been many discussion about this and the result was clarification language which was added on the Floor of the House. He pointed out that paragraphs 2 and 3 address those concerns.

Senator Mazurek asked if there was any discussion about the possibility of having a pool of potential candidates who may

not be able to afford to go to school who would be good candidates. Will law enforcement look exclusively to people who have been already trained, he asked. Clayton Bain replied that people falling into that category could be sponsored by a law enforcement agency, a sheriff or police chief, for instance; then, he stated, they could be put on the eligibility list to attend. The Academy would give them a higher eligibility classification to attend than someone who doesn't have that sponsorship, he said.

Senator Mazurek asked if the sponsor would pay for the training. Clayton Bain stated that the county could hire the individual and they pay for the training. That wouldn't be required, he stated. He said many officers like to select their own men and then train them.

Senator Mazurek asked if he would perceive a problem if Sheriff O'Reilly, when needing a new recruit for the officer position, will only consider someone who has already paid his own way and been trained, because it would save his department the expense of having to send someone. Clayton Bain did not see that being a problem.

Sheriff O'Reilly replied that there were many sources of funding for this training. Montana Sheriffs and Peace Officers Association every year gives out scholarships for high school and college students. He said they are waiting to see what happens with this bill before giving these scholarships to the academy. In addition there is vocational rehab funding available, VA money for Veterans, and grants from US West. Also, he said, the department could sponsor the individual.

Senator Crippen asked if the academy would take out-of-state people into the academy. Sheriff O'Reilly said they had, but that the individuals would have to pay the full cost. The way things presently stand, local law enforcement pays their salary and room and board. He didn't know how many the academy could take. While he was there, they took a maximum of 10 people over a two year period, filling vacant slots. For specialized school, the county department pays tuition in addition, he said.

Senator Crippen asked if North Dakota, South Dakota and Wyoming had an academy. Sheriff O'Reilly stated that they did. They are utilized by Montana law enforcement for specialized courses, he said. Wyoming has a beautiful facility, he said, and they take outsiders if they have room.

Clayton Bain stated that several members of the "post" council are professors in the University System. Dawson College has lost about 22 students as well as the state university losing some who went to North Dakota get their training.

Closing by Sponsor: Representative Strizich closed by asking the committee to draw attention to the Statement of Intent.

### DISPOSITION OF SENATE BILL 146

<u>Discussion:</u> Senator Mazurek said he would not resist the motion but saw some danger in the bill. He felt that local law enforcement might quit paying for people to receive the training.

Amendments and Votes: There were none.

Recommendation and Vote: Senator Halligan MOVED that Senate
Bill 146 BE CONCURRED IN. The MOTION CARRIED
UNANIMOUSLY. Senator Halligan said he would carry the
bill on the Floor of the Senate.

### HEARING ON SENATE BILL 269

Presentation and Opening Statement by Sponsor: Senator
Nathe of Redstone, District 10, opened the hearing. He stated that SB 269 would allow that psychological or psychiatric evaluation may be entered into evidence in a court proceeding, only if signed by a psychologist or psychiatrist licensed by the Board of Psychology or the Board of Medical Examiners. He said there are a lot of capable, qualified people with Masters Degrees acting as counsellors. But, he felt the criteria should be stringent for court proceedings, so the court has confidence in the evaluation.

List of Testifying Proponents and What Group they Represent:

List of Testifying Opponents and What Group They Represent:

Steve Waldron, Montana Council Judith Carlson, Montana Social Workers Association

Testimony:

None

Steve Waldron, representing Montana Council, stated that the court still has the opportunity to weigh the evidence into testimony of experts. When expert witnesses appear the attorneys on one side or the other will question those experts as to their competence or background of education and their expertise. The court is expected to take that into account. He stated that there are a number of problems with this bill in that it would prevent masters of Social Work from caring to testify in cases. He thought this bill was aimed specifically toward child custody cases, although the bill does not say that. The bill also has ramifications as to where it is going to be codified, but was not sure of what the effects would be. It would also prevent licensed professional counselors from doing evaluations. In some parts of the state, he said, there are no licensed psychologists or psychiatrists. If there is a limitation on who can resolve court cases, it could become very expensive for the people involved. Another problem is that there is no definition of "psychological." The Department of Family Services will have problems in child custody cases simply because this law would be in the books, he said. does not state where it would be codified and there are places all over the codes where evaluations are provided In the area of mental health law, certified professional person work on court commitment cases. addition, the bill does not define psychiatrist, he added, nor does the Board of Examiners license psychiatrists to be psychiatrists, but only licenses physicians.

Judith Carlson, representing Montana Social Worker's Association, stated that the potential problem was that social workers at the masters degree level is licensed in the State of Montana now to do court reports, evaluations of various kinds of family problems, situations such as child custody, mental health and individual stability and issue reports to the state. They are allowed to do that under 37-22-102 of the codes in the licensing act. The association wants to make sure this bill doesn't do anything to prohibit their continuing to carry out the other part of the bill. She said there would be less confusion if this bill were not on the books. (See Exhibit 2.)

Questions From Committee Members: Senator Mazurek asked if the bill would not allow anyone except the psychologists or psychiatrists to testify in court procedures. Senator Nathe responded that if evidence is submitted to court, it would have to be signed by a licensed psychologist or psychiatrist. He said the other professionals could continue to do the work, but that the reports would have to be signed by those named. He said it was done that way in North Dakota.

Senator Mazurek asked if this involved child custody cases. Senator Nathe replied it related to a case where a psychological report was made by a counsellor who was allowed to use the term "psychologist" behind their name. He said that, in a hour and a half, a psychological evaluation was made by two people who were counsellors. And, he said, it is going to follow that young lady for the rest of her life as she lost four little girls because of it. Senator Nathe said the husband and his girl friend knew how to manipulate the system to accomplish their end. Had a certain standard professionalism been maintained within the court system, the results would have been entirely different, he felt.

Senator Mazurek stated that there are many physicians in this state to whom they have to send thiir claimant clients; and, on the basis of a 5-minute evaluation, they will say the person has no problems, even though his treating physician says he's 100% impaired. He thought it should be left to the judge and jury to make that determination. It is their purpose is to sort those things out, he said. Senator Nathe responded that it was the responsibility of the state to be licensed. When someone can pass themselves off as a professional, the public perceives a certain level of proficiency, he said. This bill would make sure that a psychiatrist or psychologist has to put his name on a document, rather than someone who is not licensed. Pinsoneault felt that, if the court ordered an evaluation, it would seem less confusing if the wording "court ordered evaluation" were used.

Senator Crippen asked if the "board licensing" referred to state licensing. Senator Nathe said yes. Senator Crippen said that would preclude a person from bringing in an expert from another state. Senator Nathe said that would have to be corrected to include out-of-state experts.

Closing by Sponsor: Senator Nathe Closed.

DISPOSITION OF SENATE BILL 269

Discussion: There was none.

Amendments and Votes: There were none.

Recommendation and Vote: Senator Harp MOVED that Senate Bill 269 BE TABLED. The MOTION CARRIED UNANIMOUSLY HEARING ON SENATE BILL 258

45B258

Presentation and Opening Statement by Sponsor: Senator Pinsoneault of St. Ignatius, District 27, said he was carrying the bill as a favor to Senator Hammond. The purpose of the bill was to revise provisions of parole and revise the board of pardons decisions, etc. He said the use of "shall" and "may" had been challenged and ended up in the Supreme Court. The board felt it had no alternative but to place a person on parole if he had met all statutory requirements and felt the law should be clarified in that statute.

List of Testifying Proponents and What Group they Represent:

Nick Rotering, Department of Institutions and Montana Board of Pardons

List of Testifying Opponents and What Group They Represent:

None

<u>Testimony:</u> Nick Rotering testified before the committee and submitted written testimony (See Ex. 3).

Questions From Committee Members: Senator Pinsoneault asked, if a man is on parole and commits another crime, he is returned to prison. Would that time count for the original offense, he asked. Mr. Rotering gave a example of a non-dangerous convict sentenced to a 10-year sentence, had done 1/4 of his time on good time, went on parole. While out on parole, he might commit a new offense and be found guilty, said Mr. Rotering, thus receiving an additional 10 years. Because he had been released before the expiration of the first sentence, the board would give him a revocation of the parole on the first 10 years, requiring him to serve out the remaining 6 years. Any future parole would have to be on the second sentence, he said.

Closing by Sponsor: Senator Pinsoneault thanked the committee for a favorable consideration and closed the hearing.

### DISPOSITION OF SENATE BILL 258

- <u>Discussion:</u> Senator Mazurek asked about the retroactive date. Senator Crippen felt that portion should be deleted.
- Amendments and Votes: Senator Mazurek MOVED to strike

  Section VI in its entirety and to reflect it in the title on line 13. The MOTION CARRIED UNANIMOUSLY.
- Recommendation and Vote: Senator Pinsoneault MOVED that
  Senate Bill 258 DO PASS AS AMENDED. The MOTION CARRIED UNANIMOUSLY.

### EXECUTIVE SESSION

### DISPOSITION OF SENATE BILL 209

<u>Discussion:</u> Senator Brown said he had obtained some additional information on the entry level salaries for nearby states. While Montana's entry level salary for court reporters is \$16,000, Wyoming's is \$30,086, Idaho's is \$27,000, North Dakota is \$23,700, and South Dakota is \$19,406, he stated. He said the average of those is \$25,046 so he thought \$25,000 would be fair.

Senator Beck asked what the average salary is presently for a court reporter. Jerome Anderson, lobbyist for the Court Reporters Association, said \$23,000, and that none were at the \$16,000 level.

Senator Beck asked how much money a court reporter made other than the salary. Mr. Anderson said some additional money is made on transcripts on their own time. Some districts have a lot of transcripts, and some have none. If the volume of work is large, the reporter hires someone else to do the transcripts.

Senator Yellowtail felt the amendment should cut the salaries on both ends. Senator Jenkins felt the raises would impact the counties.

### Amendments and Votes:

Senator Brown MOVED to AMEND the bill on page 1, line 14, striking \$25,000 and inserting \$23,000, striking \$35,000, and inserting \$32,000. The MOTION CARRIED on a vote of 6 to

4 with Senators Halligan, Beck, Yellowtail and Jenkins voting NO.

Senator Beck MOVED to further amend the bill with \$23,000 as the bottom figure and \$30,000 for the top figure.

Senator Pinsoneault asked to SEGREGATE the lower figure and proposed lowering the \$25,000 to \$22,000. The committee agreed upon the segregation.

A vote on the portion of the amendment making the \$25,000, \$23,000 PASSED UNANIMOUSLY. The portion of the amendment reducing the \$32,000 upper figure to \$30,000 was voted upon and CARRIED UNANIMOUSLY.

There was a question on the steno fee, and Mr. Anderson said that a \$2.00 fee was charged in each civil case that goes to trial. He felt raising that to \$10 was a fair increase. Senator Mazurek said some cases never use a court reporter, yet would have to pay. Mr. Anderson said that judges were requiring court reporters to record more even in uncontested cases, the reason being that the case might be reopened.

Recommendation and Vote: Senator Brown MOVED that Senate Bill 209 DO PASS AS AMENDED. The MOTION CARRIED UNANIMOUSLY.

### DISPOSITION OF SENATE BILL 232

Senator Mazurek said that the sponsor of the bill, Senator Keating was doing further research as to whether a bond purchased by a North Dakota notary would provide protection to a Montana resident and vice versa. It was the consensus of the committee to hold action on the bill until a further meeting.

### DISPOSITION OF SENATE BILL 229

Discussion: Senator Crippen said there was real concern about p. 2, line 20. Senator Mazurek said he had concerns about the \$10,000 bond being too small. Senator Mazurek asked if there was any interest in changing the bill to repeal the section entirely. He thought people could use debt adjustment, instead of putting in regulatory language on what can be charged in a statutory section which prohibits debt adjusting. He also thought the 10% could be raised to 15%.

Amendments: Senator Jenkins MOVED to increase the \$10,000 on line 7, page 2 to \$50,000. The MOTION CARRIED UNANIMOUSLY.

Senator Jenkins MOVED on line 19, after "contact" to delete line 20 and 21. Valencia said the amendment is essentially to delete "or" on line 19, and all the way through 21, then any technical corrections. The MOTION CARRIED UNANIMOUSLY.

Recommendation and Vote: Senator Harp MOVED that Senate Bill 229 DO PASS. The MOTION FAILED on a vote of 3 to 7 with Senators Brown, Harp and Yellowtail voting YES.

Senator Harp MOVED a substitute motion to TABLE THE BILL. There was no vote taken.

Senator Beck MOVED that Senate Bill 229 DO PASS AS AMENDED. The MOTION CARRIED UNANIMOUSLY.

### DISPOSITION OF SENATE BILL 84

Discussion: The committee discussed the amendments prepared by Senator Vaughn. (See Exhibit 4.) Valencia Lane said the first amendment changed the title. A new section was added requiring internal changes. The first major amendment (#4) requires the district court, rather than the Department of Institutions, to obtain the place of residence an offender had following release from prison, she said. The committee felt there were problems with that. (See Motion A below.) Valencia said that registration laws have been upheld in Utah and California, but probably would be struck down if indecent exposure were included, which was considered to be less serious. We presently have a registration of arsonists, she said.

Valencia explained the amendment (#5) requiring the local law enforcement to forward the new address (if he moves) to the department and to the local law enforcement at the new place of residence.

She explained New Section 9 which restricted places of employment. See Motion below.

Amendment #3 would strike 45-5-504, which would remove indecent exposure from the bill, Valencia told the committee (p.1, line 23). (See Senator Jenkins MOTION B below.)

Amendments and Vote: MOTION A. Senator Mazurek MOVED that the committee DELETE Amendment #4 from the Vaughn set of amendments. The MOTION CARRIED UNANIMOUSLY.

MOTION B. Senator Jenkins MOVED Amendment #3. The MOTION CARRIED UNANIMOUSLY.

Senator Pinsoneault MOVED New Section 9 and the title be corrected. The MOTION CARRIED by a vote of 9 to 3, with Senators Mazurek, Crippen and Yellowtail voting NO.

Senator Crippen MOVED Amendments #9 and #10 (educational requirement). The MOTION CARRIED by a vote of 8 to 2, with Senators Yellowtail and Pinsoneault voting NO.

Valencia said that Nick Rotering had suggested an amendment on p. 1, line 25, that subsection 3 should be inserted following 45-5-503. Senator Crippen MOVED that amendment. The MOTION CARRIED UNANIMOUSLY.

(All amendments except #4, plus the Rotering amendment Passed.)

### Recommendation and Vote:

Senator Halligan MOVED that Senate Bill 84 DO PASS AS AMENDED. The MOTION CARRIED UNANIMOUSLY.

### DISPOSITION OF HOUSE BILL 91

<u>Discussion:</u> Senator Mazurek thought the suggested raise in price for copies of death certificates was too high.

Amendments and Votes: Senator Halligan MOVED to amend allowing a \$5.00 copy fee.

Senator Jenkins MOVED a SUBSTITUTE MOTION allowing a \$5.00 fee for the first copy and a \$3.00 fee for copies thereafter.

Recommendation and Vote: Senator Jenkins MOVED that Senate Bill 91 BE CONCURRED IN AS AMENDED. The MOTION CARRIED UNANIMOUSLY.

### DISPOSITION OF HOUSE BILL 38

Discussion: There was none.

SB 196 Amendments and Votes: Senator Harp MOVED amending to \$6,000 the first year and \$6,000 the second year. He WITHDREW his motion.

Senator Beck MOVED the 6 and 6 raise and asked that it be spread out over the two-year period, in addition to including district judges and associate justices (p.1, lines 18 and 19, p. 2, lines 22 and 24). The MOTION CARRIED UNANIMOUSLY.

Recommendation and Vote: Senator Brown MOVED that Senate Bill 196 DO PASS AS AMENDED. The MOTION CARRIED by a vote of 8 to 2 with Senators Bishop and Jenkins voting NO.

### **ADJOURNMENT**

Adjournment At: 12:05 p.m.

SENATOR BRUCE D. CRAPPEN, Chairman

BC/rj

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# ROLL CALL

JUDICIARY	COMMITTEE

51st LEGISLATIVE SESSION -- 1989

Date July

NAME	PRESENT	ABSENT	EXCUSED
SENATOR CRIPPEN	V		
SENATOR BECK	V		
SENATOR BISHOP	V		
SENATOR BROWN	<b>√</b>		
SENATOR HALLIGAN	V		
SENATOR HARP	<b>√</b>		
SENATOR JENKINS	<b>✓</b>		
SENATOR MAZUREK	<b>√</b>		
SENATOR PINSONEAULT	. V		
SENATOR YELLOWTAIL	$\checkmark$		
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Each day attach to minutes.

Pebruary 1, 1989

HR. PRESIDENT:

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We, your committee on Judiciary, having had under consideration HB 146 (third reading copy -- blue), respectfully report that HB 146 be concurred in.

Sponsor: Strizich (Walligan)

BE CONCURRED IN

11.0.89 21:45 3:p.m.

February 1, 1989

### MR. PRESIDENT:

We, your committee on Judiciary, having had under consideration SB 258 (first reading copy -- white), respectiblly report that SB 258 be amended and as so amended do pass:

1. Title, line 13. Following: line 12 Strike: line 13 through "DATE"

2. Page 4, line 7. Strike: section 6 in its entirety

AND AS AMENDED DO PASS

Signed: Bluce F. Chippen, Chairman

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Pebruary 1, 1989

### ME. PRESIDENT:

We, your committee on Judiciary, having had under consideration SB 209 (first reading copy --- white), respectfully report that SB 209 be amended and as so amended do pass:

1. Fage 1, line 14. Strike: "\$25,000" Insert: "\$23,000" Strike: "\$35,000" Insert: "\$30,000"

AND AS AMENDED DO PASS

Signed Rince D. Chippen, Chalingen

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February 1, 1989

### MR. PRESIDENT:

We, your committee on Judiciary, having had under consideration SB 229 (first reading copy -- white), respectfully report that SB 229 be amended and as no amended do pass:

- 1. Page 2, line 7. Strike: "\$10,000" Insert: "\$50,000"
- 2. Page 2, line 15. Following: "\$75;"
  Insert: "and"
- 3. Page 2, line 16. Strike: ";"
  Incert ";"
- 4. Page 2, line 17 Strike: "(<u>E)</u>"
- 5. Page 2, lines 19 through 21

Folloving: "contract;"

Strike: remainder of line 19 through line 21

AND AS AMERDED DO PASS

Bruce D. C. Legen Chail mate

1/2 / 9 m.

page 1 of 2 February 1, 1989

### HR. PRESIDENT:

We, your committee on Judiciary, having had under consideration SB 84 (first reading copy -- white), respectfully report that SA 84 be amended and as so amended do pass:

1. Title, line 9.

Following: "FRISON;"

Insert: "RESTRICTING EMPLOYMENT OF PERSONS REQUIRED TO REGISTER;"

2. Page 1, lines 14 and 17.

Page 2, lines 6 and 17.

Page 3, lines 2, 7, 16, 17, 20, 22, and 24.

Page 4, lines 2 and 4.

Strike: "8" Insert: "9"

3. Page 1, line 23.

Polloving: "45-5-502"

Insert: "(3)"

Stxike: "45-5-504."

4. Page 3, lines 11 through 14.

Pollowing: "department" on line 11

Strike: remainder of line 11 through "residence" on line 14

Insert: "and the local law enforcement agency having local jurisdiction over the new place of residence"

5. Page 4, lines 5 and 6.

Following: line 4

Strike: line 5 through "felony" on line 6

Insert: "may be sentenced to a term of imprisonment of not less than 90 days or a fine not to exceed \$250, or both"

6. Page 4, line 7. Pollowing: line 6

Insert: "NEW SECTION. Section 9. Employment restrictions. (1) A person required to register under [sections 1 through 9] may not be employed in or own or operate a child day-care facility or be employed by a school district for the duration of the registration.

(2) A person required to register under [sections 1 through 9] who holds a teacher or specialist certificate shall have that certificate suspended for the duration of the registration."

Renumber: subsequent rections

7. Page 7, line 11.

Strike: "8" Incert: """

8. Page 7, line 14.

Fellowing: "the"

Invert: "educational phase of the"

9. Page 7, line 15. Strike: "treatment"

10. Fage 7, line 20. Following: line 19

Insert: "REW SECTION. Section 12. Severability. It a part of [this act] is invalid, all valid parts that are reverable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications."

Renumber: subsequent section

AND AS AMENDED DO PASS

Brose to Crippen, Medican

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February 1, 1989

MR. PRESIDENT:

We, your committee on Judiciary, having had under consideration HB 91 (third reading copy -- blue), respectfully report that HB 91 be amended and as so amended be concurred in:

Sponsor: Roth (Jenkins)

1. Page 3, line 7.
Pollowing: "for"
Strike: "each"
Insert: "the first"

2. Page 3, line 8. Pollowing: "\$5" Insert: "\$5, and" Following: "\$3"

Insert: "for each subsequent certified copy"

AND AS AMENDED BE CONCURRED IN

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Bruce D. Crippen, Mairman

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Petruary 1, 1989

### MR. PRESIDERT:

We, your committee on Judiciary, having had under consideration HB 38 (third reading copy -- blue), respectfully report that HB 38 be amended and as so amended be concurred in:

Spongore Eudaily (Warurck)

1. Page 2, line 1.

Following: "bankruptcy"

Strike: "proceedings filed"

Insert: "petitions in which discharge takes place on or"

AND AS AMENDED BE CONCURRED IN

Brace to Citypen Chelimen

J.C. 89 31,145 M

February 2, 1989

### MR. PRESIDENT:

We, your committee on Judiciary, having had under consideration SB 196 (first reading copy -- white), respectfully report that SB 196 be amended and as so amended do pass:

- 1. Page 1, line 15. Strike: "\$61,722" Insert: "\$57,722"
- 2. Page 1, line 16. Strike: "\$64,222" Insert: "\$63,722"
- 3, Page 1, 1ime 18 Strike: "\$60,452" Insert: "\$56,452"
- 4. Page 1, line 19. Strike: "\$62,952" Insert: "\$62,452"
- 5. Page 2, line 23. Strike: "<u>\$59,178</u>" Insert: "\$55,178"
- 6. Page 2, line 24 Strike: "\$61,678" Insert: "\$61,178"

AND AS AMENDED DO PASS

Signeda C. Crippen, Chairman

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SENATE JUDICIA	RY
EXHIBIT NO.	<u> </u>
DATE 2-1-	39
BILL NO. HE	B 146

### Comments in Support of House Bill 146

### Pre-Service Law Enforcement Training at MLEA

by Clayton Bain, Executive Director Peace Officers Standards and Training Advisory Council

Montana's POST Council and the Board of Crime Control have taken the first step toward opening the Academy's Basic training programs to students who are not employees of law enforcement agencies.

At meetings in July, the Council and MBCC approved proposed legislation that would pave the way for launching a pre-service training program.

If the Legislature agrees, non-agency students may be eligible to sign up for the Basics program as soon as the rules for qualification are promulgated and applicants complete the qualifying process.

The proposal to provide pre-service training has been rapidly gaining support in Montana in response to several developments.

Montana's resource pool is being depleted as potential students in the Dawson Community College and Montana State University criminal justice programs enroll in pre-service training programs in North Dakota and other states.

In the North Dakota program, developed in 1987, academic work is provided by several community colleges. The skills portion of the training is provided by the state law enforcement academy.

The North Dakota plan, in which training is paid for by students, is attractive in part because students are POST-certified upon graduation. They are then placed in a manpower pool for employment as peace officers.

Pre-service training proposals are also well received by smaller law enforcement agencies. These agencies suffer from a chronic problem: high recruit turnover.

As a result, these agencies frequently find themselves in a costly revolving door. They hire recruits and send them to the Academy for Basic training, only to lose them before long to better jobs elsewhere.

DATE 2-1-89

For these agencies, the prospect of a pool of trained recruits is welcome, particularly now when budgets are tight and resources scarce.

There has also been a change in the approach of people seeking a career in law enforcement. They realize that these days they are more employable if they are trained and POST-certified. More students are willing to pay tuition costs because they know they will have a better opportunity to obtain a job.

The Academy experimented with training a civilian student in Basic 65. An applicant who had passed the POST written and physical ability tests and had no convictions was enrolled. He graduated high in his class and has been accepted by the Highway Patrol.

After a lengthy examination of this experiment, study of other plans and consultation with law enforcement associations such as the MSPOA, the POST Council agreed on the outlines of the pre-service training program.

Here is how the program would work. Entry would be on a dual-track system: submission of an application to a law enforcement agency, or submission of an application to MLEA or POST.

Applicants would be given the POST written and physical ability tests. Fingerprints would be taken and a search conducted for conviction records. Applicants would undergo a medical examination, in compliance with the Academy's requirement.

Applicants who meet the standards for enrolling in Basics-pass the POST exams, have no convictions and meet the medical standards -- would be placed in a selection pool. Preference would be given first to agency applicants. The remaining applicants would be permitted to enroll on a space available basis. Civilian trainees would pay their tuition.

Upon graduation, civilian trainees would be placed in an employment pool. Agencies would be given the first opportunity to hire those who had applied through their agency.

If they choose not to hire these trainees within a reasonable length of time, they would be available to any agency.

The trainee's name would remain in the pool three years. If trainees are employed by an agency after being removed from the pool, they would be required to complete the Basic Equivalency Test process.

SENATE JUDICIARY

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BALL NO. HR 146

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The POST Council adopted the proposal at its July 7 meeting and recommended several amendments to MCA 44-10-202 and 44-10-301 to implement the plan. The MBCC ratified their action July 14.

These amendments will authorize the Attorney General to promulgate administrative rules for establishing qualifications for applicants seeking admission to the Academy.

The amendments will also clearly grant the academy authority to enroll non-service students.

Educational qualifications have not been discussed in this concept, but should be considered when qualification standards are determined.

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DATE	2-1-89
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SENATE J	

### WITNESS STATEMENT

NAME - WDITH H CARLSON BUDGET 5B 269
ADDRESS JELENA
WHOM DO YOU REPRESENT? MT CHPTR, NAT ASSN OF SOCIAL WORKE
SUPPORT OPPOSE X AMEND ?
COMMENTS:
LICENSED SOCIAL WORKERS ARE TRAINED TO
PERFORM + DO PERFORM EVALUATIONS FOR
(P) EAMILY PROBLEMS
(2) MENTAL ISEALTH
(3) INDIVIDUAL STABILITY -
WE WANT TO BE SURE THIS BILL WILL NOT
PROMIBIT ONE DOING THESE READERS TO
COURT.
AMEND TO SAY - NOTHING IN THIS BILL IS CONSTINED
TO PROBBIT OSHER LICENSED PROFESSIONALS FROM
CAPPING OUT DUTTES WHICH ARE PART OF
THEIR CAPABILITIES - 37-22-102
PSYCHOLOGICAL OR PSYCHOSOCIAL EVALUATION
ADD - SIGNATURE BY L.S.W.
BUT IS THIS NEEDED? ATTYS SHOULD ESTABLISH
CLEDENTIALS OF WITNESSES

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Form CS-34A Rev. 1985

SENATE JUDICIARY

EXH DIT NO.

DATE

58258

The following is the legal impact regarding SB 258 by Senator Pinsoneault at request of the Board of Pardons.

The legal impact regarding this bill is to generally revise the provisions regarding the granting of parole.

Section 1 clearly will indicate that decisions of the Board of Pardons must be by a majority vote of the Board and that the orders of the Board are not reviewable as far as appeals through the administrative procedures act, or appeals to the district courts. This does not mean that due process or equal protection issues cannot be filed with the courts as writs of habeas corpus. This will essentially clarify a growing concern of frivolous suits by rejected inmates through the district courts. The case law will support this change.

Section 2: This section contains the major impact of this legislation. Aside from grammatical changes, the changing of the word "shall" to "may" throughout the act, will offset the liberty interest that the United States Supreme Court found in the existing legislation. The word "shall" was construed by the United States Supreme Court to create a constitutionally protected "liberty interest" which meant that an inmate, if eligible, had an entitlement to release on parole after meeting the statutorily specified minimum time of incarceration. The Court concluded that the present statute did create such an interest and that the liberty interest expectation could only be removed after a constitutionally sufficient notice and hearing by the Board. See the attached Attorney General's position.

Section 3 helps clarify the continuing problem of construing sentences that are incurred by parolees. They must be served consecutive to the original sentence that the inmate was paroled upon. However, if he is returned as a parole violator with a new sentence, he still will remain eligible for parole consideration on the first sentence in order not to extinguish a liberty interest that was created in that scenario. It will help clarify a continuing problem that has resulted in a lot of litigation with no real clarity.

Section 4: Section 4 is the extension of the rule making authority of the bill.

Section 5: Section 5 makes the act effective upon passage and approval.

Section 6: Section 6 makes it retroactive within the meaning of Section 1-2-109 to sentences imposed before the effective date of the act. That particular portion of the bill may, in fact, cause some problems.

AME: NICK A ROTERING	DATE: 2-1-89
•	38258
DDRESS:	
HONE:	
REPRESENTING WHOM? DEPT. OF INSTITUT	110N5
APPEARING ON WHICH PROPOSAL: 5B 258	
OO YOU: SUPPORT? AMEND?	OPPOSE?
COMMENTS: <u>See ATTACL</u> Exhibit	-3

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

SENAIL JUDICIARY EXHIBIT NO BILL NO.

Amendments to Senate Bill No. 84 First Reading Copy (WHITE)

Requested by Senator Vaughn For the Committee on Judiciary

Prepared by Connie Erickson 1/9/89 (Revised by Valencia Lane 1/30/89)

1. Title, line 9. Following: "PRISON;"

Insert: "RESTRICTING EMPLOYMENT OF PERSONS REQUIRED TO REGISTER;"

2. Page 1, lines 14 and 17.

Page 2, lines 6 and 17.

Page 3, lines 2, 7, 16, 17, 22, and 24.

Page 4, lines 2 and 4.

Strike: "8" Insert: "9"

3. Page 1, line 23. Strike: "45-5-504,"

4. Page 2, lines 7 through 9. Following: "sentenced." on line 7

Strike: remainder of line 7 through "sentence." on line 9 Insert: "Upon sentencing, the district court shall obtain the address where the person expects to reside during the term of his sentence, upon release or discharge of his sentence, or during the term of his suspension and shall notify the

5. Page 3, lines 11 through 14.
Following: "department" on line 11

Strike: remainder of line 11 through "residence" on line 14

Insert: "and the local law enforcement agency having local jurisdiction over the new place of residence"

6. Page 4, lines 5 and 6.

department."

Following: line 4

Strike: line 5 through "felony" on line 6

Insert: "may be sentenced to a term of imprisonment of not less than 90 days or a fine not to exceed \$250, or both"

7. Page 4, line 7. Following: line 6

EXHIBIT NO. 4 PSA:

DATE 2-1-89

BHL NO. 51384

Insert: "NEW SECTION. Section 9. Employment restrictions. (1) A person required to register under [sections 1 through 9] may not be employed in or own or operate a child day-care facility or be employed by a school district for the duration of the registration.

(2) A person required to register under [sections 1 through 9] who holds a teacher or specialist certificate shall have that certificate suspended for the duration of the

registration."

8. Page 7, line 11.
Strike: "8"
Insert: "9"

9. Page 7, line 14. Following: "the" Insert: "educational phase of the"

10. Page 7, line 15.
Strike: "treatment"

11. Page 7, line 20.
Following: line 19

Insert: "NEW SECTION. Section 12. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications."

Renumber: subsequent section

Amendment proposed by Nick Rotering of the Department of Institutions

A. Page 1, line 23. Following: "45-5-502" Insert: "(3)"

to reside duting the term reasonably listed in subsection (3)(a). person expects to reside. NEW SECTION. NEW SECTION. federal government NEW SECTION. from 23 24 25 22 13 15 16 17 18 13 20 21 11 12 14 REQUIRING MANDATORY TREATMENT FOR SEXUAL OFFENDERS
RESTRICTING EMPLOYMENT OF PERSONS
IMPRISONED IN THE STATE PRISON, AMENDING SECTION 46-18-201, REGULARED aypraine. any violation of 45-5-502, 45-5-503, 45-5-504,-"Sexual offender" means a person who has been OF SEXUAL OFFENDERS BY THE DEPARTMENT OF INSTITUTIONS AND LOCAL LAW ENFORCEMENT AGENCIES; PROVIDING through | may be cited as the "Sexual Offender Registration ij (1) "Department" means the department of institutions any violation of a law of another state or the THAT REGISTRATION CANNOT BE WAIVED IN IMPOSING SENTENCE; BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: [Sections [sections 1 through ], the following definitions apply: ACT REQUIRING NEW SECTION. Section 2. Definitions. As used Section 1. Short title. provided for in Title 2, chapter 15, part 23. "AZ MCA; AND PROVIDING AN EFFECTIVE DATE." great BILL NO. 45-5-505, 45-5-507, or 45-5-625; or "Sexual offense" means: AN ACT ENTITLED: convicted of a sexual offense. INTRODUCED BY LIA NEW SECTION. REGISTRATION A BILL FOR (a) (p) (2) (3) Act", 24 17 19 20 21 22 23 25 10 12 13 15 16 18 14 7

register under [sections 1 through 19] by the court in which he is sentenced. The department shall obtain the address where the person experts where the person experts. of his sentence, upon offender shall, within 14 days of coming into a county in or suppension of his scharge of his sentence, or law enforcement agency having local jurisdiction where the A sexual offender who is released from the custody of the services must be informed in writing prior to release of his duty to register under [sections 1 through ] by the official in charge of the place of confinement. The official shall obtain the address where the person expects to reside upon his release and report the address to the department of Section 5. Duty to register. A sexual place of confinement -- duties of official in charge. department of institutions or the department of family informed in writing at the time of sentencing of his duty to Section 4. Release of sexual offender duties of court and department. A sexual offender must be violation Section 3. Release of sexual offender -the appropriate law enforcement agency having luding the term of his suspension and ٦ institutions. The department shall inform the jurisdiction where the person expects to reside. ţ, equivalent

through [], with the chief of register, county police of the municipality or the sheriff of the he resides in an area other than a municipality which he resides or is temporarily domiciled, [sections required under

information, forward it to the department changes his residence, he shall within 10 days give written notification of his new address to the law enforcement agency with whom he last registered. The law NEW SECTION. Section 6. Change of address -- duty to inform. If a person required to register under (sections 1 enforcement agency shall, within 3 days after receipt -shall forward the information local juncancion place of residence. enforcement agency through 4

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> shall comply with [sections 1 through [ ] for a period of 10 years after conviction, if not imprisoned during that a person required to register under [sections ] shall comply with the provisions of [sections 1 through Section 7. Duration of registration. (1) through 8] is imprisoned during the initial 10-year period, l for a period of 10 years after release from prison. NEW SECTION. period. If 22 19 20 21 16 18 17

again 10-year period the convicted sexual offender does not become subject to [sections 1 through 8].

Section 8. Penalty. A sexual offender

VEW SECTION.

Whenever a person has been found guilty of an offense upon a through 8 be imposed. Section 46-18-201, MCA, is amended to fails to register under [sections verdict or a plea of guilty, the court may: may that or 90 day Sentences Section 8. Section "46-18-201. WEW.

driving under the influence of alcohol or drugs, for a period, except as otherwise provided, not exceeding 1 year for any misdemeanor or for a period not exceeding 3 years for any felony. The sentencing judge may impose upon the reasonable restrictions or conditions during defer imposition of sentence, excepting sentences Such reasonable the deferred imposition. restrictions or conditions may include: defendant any the period of (a) for

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(i) jail base release;

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(ii) jail time not exceeding 180 days;

(iii) conditions for probation;

iv) restitution;

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payment of the costs of confinement;

payment of a fine as provided in 46-18-231; (vi)

provided in 46-18-232 and **a**S costs (vii) payment of

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through date of initial registration, provided that during the

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(2) Liability for noncompliance with (sections

- 46-18-233;
- as counsel (viii) payment of costs of court appointed
  - provided in 46-8-113;
- (ix) community service;
- conditions considered protection the for reasonable or rehabilitation other for (x) any necessary
- society; or
- (xi) any combination of the above.
- (b) suspend execution of sentence up to the maximum sentence allowed for each particular offense. The sentencing judge may impose on the defendant any reasonable 0 1
  - restrictions or conditions during the period of suspended sentence. Such reasonable restrictions or conditions may include any of those listed in subsections (1)(a)(i) through (1)(a)(xi).12 13 7.4

12 13 14 15 16 17

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impose a fine as provided by law for the offense; require payment of costs as provided in 46-18-232 (၁) (p)

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- of costs of court-appointed counsel as provided payment ŏ 18
  - in 46-8-113; 19
- correctional institution, with or without a fine as provided by law for æ defendant to the (e) commit the offense; 20 21 22
- (1)(p)(f) impose any combination of subsections

through (1)(e).

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any financial obligation is imposed

- deferred period not exceeding 2 years for any misdemeanor or felony, regardless of whether any other conditions are imposed. condition under subsection (1)(a), sentence may be any 6 years for period not exceeding for
- shall consider any elapsed time and either expressly allow part or of it as a credit against the sentence or reject all or part as a credit and state its reasons in the order. Credit, (3) If any restrictions or conditions imposed under however, must be allowed for jail time already served. court the subsection (1)(a) or (1)(b) are violated, a11 10
- (4) Except as provided in 46-18-222, the imposition or execution of the first 2 years of a sentence of imprisonment imposed under the following sections may not be deferred or suspended: 45-5-103, 45-5-202(3) relating to aggravated assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2) and (3), 45-9-101(2) and (3), 45-9-102(3), and 45-9-103(2).
- of (5) Except as provided in 46-18-222, the imposition or be deferred or sentence imprisonment imposed under 45-5-102 may not ۵ years of of the first 10 execution suspended.

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was imposed, imposition of sentence in a felony case may not be deferred in the case of has been convicted of a felony on a prior imposition of the sentence was deferred, or execution of the (6) Except as provided in 46-18-222, occasion, whether or not the sentence a defendant who

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sentence was suspended.

imposition or execution of the first 30 days of a sentence of imprisonment imposed under 45-5-502(3), 45-5-503, 45-5-504, 45-5-505, or 45-5-507 may not be deferred or suspended. Section 46-18-222 does not apply to the first 30 days of such imprisonment.

days of such imprisonment.

(8) In imposing a sentence on a defendant convicted of a sexual offense as defined in [section 2], the court may not waive the registration requirement provided in [sections 1 through ].

in [section 2], and sentenced to imprisonment in the state prison shall enroll in the prison's sexual offender

Lecebase program."

existing authority to make rules on the subject of the provisions of [this act]: sextended to the provisions of [this act]: Section 12. Severability.

NEW SECTION. Section 14. Effective date. [This act]

is effective July 1, 1989.

see andr

# Amendments to Senate Bill No. 196 First Reading Copy (WHITE)

For the Committee on Judiciary

Prepared by Valencia Lane February 1, 1989

1. Page 1, line 15.
Strike: "\$61,722"
Insert: "\$57,722"

2. Page 1, line 16.
Strike: "\$64,222"
Insert: "\$63,722"

3. Page 1, line 18. Strike: "\$60,452" Insert: "\$56,452"

4. Page 1, line 19. Strike: "\$62,952" Insert: "\$62,452"

5. Page 2, line 23. Strike: "\$59,178" Insert: "\$55,178"

6. Page 2, line 24. Strike: "\$61,678" Insert: "\$61,178"

EXHIBIT NO. 5 DATE 2-1-89

ments are

used

05/00 08/108/

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB196, as introduced.

# DESCRIPTION OF PROPOSED LEGISLATION:

nonpartisan judicial officers from salaries of partisan elected officials; amending Sections 2-16-405, 3-2-104 and An Act increasing salaries paid supreme court justices and district court judges; separating salaries of 3-5-211, MCA; and providing an effective date. ASSUMPTIONS:

The salary of the chief justice of the supreme court is \$61,722 for FY90 and \$64,222 for each fiscal year thereafter.

The salary of a justice of the supreme court is \$60,452 for FY90 and \$62,952 for each fiscal year thereafter.

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The salary of each district judge is \$59,178 for FY90 and \$61,678 for each fiscal year thereafter. 3

Expenditures:  Supreme Court Operations FTE  Personal Services \$1	• (□ u	FY90 Proposed Law 32 \$1,097,544	Difference -0- \$74,558	Current Law 32 \$1,024,953	FY90 Proposed Law 32 \$1,118,149	Difference -0- \$93,196
	295,390 15,000 4,600 \$1,337,976	295,390 15,000 4,600 \$1,412,534	-0- -0- -0- \$74,558	276,712 -0- -0- \$1,303,665	2/8,/12 -0- -0- \$1,396,861	-0- -0- -0- \$93,196
Funding Source: General District Court Operations FTE	Funding Source: General Fund District Court Operations 36 FTE 36	36	-0-	36	36	-0-
,	113,886 -0-	,2,4,2,746 113,886 -0-	-0-	114,928	114,928	-0-
2,2	\$2,203,378 General Fund	\$2,568,634	\$383,256	\$2,209,604	\$2,688,656	\$479,052

RAY/SHACKLEFORD, BUDGET DIRECTOR DATE OFFICE OF BUDGET AND PROGRAM PLANNING

WM (10 Jawa and 1/26/89
BILL YELLOWTALL, PRIMARY SPONSOR DATE

Fiscal Note for SB196, as introduced

COMMITTEE ON Judiciary Cammittee

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SEN PINSONEAULT		
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SEN. CRIPPEN	V	
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Motion: Brown amendment from \$35,000 to \$	32,000 · Pass	ed 6 to 4

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SENATE COMMITTEE JUDICIARY	•	
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