MINUTES

MONTANA HOUSE OF REPRESENTATIVES 51st LEGISLATURE - REGULAR SESSION

COMMITTEE ON APPROPRIATIONS

Call to Order: By Rep. Bardanouve, on March 13, 1989, at 8:00

ROLL CALL

Members Present: All

Members Excused: None

Members Absent: None

Staff Present: Judy Rippingale, LFA

Announcements/Discussion: None

HEARING ON HOUSE BILL 433

"AN ACT CREATING A STATE HISTORIC SITES SYSTEM IMPROVEMENT COMMISSION; APPROPRIATING FUNDS FOR THE COMMISSION'S USE; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND A TERMINATION DATE."

Presentation and Opening Statement by Sponsor:

Representative Bachini, House District 14, stated the purpose of the Bill is to conduct a comprehensive study of Montana state owned Historical sites monument and parks system.

Testifying Proponents and Who They Represent:

Bob Clark, Interim Director at the Montana Historical Society. Gloria Hermanson, Montana Cultural Advocacy

Proponent Testimony:

Mr. Clark stated the basic point of the Bill is to help them get a plan developed for the future historical sites. He referred to the fiscal note and explained the funding.

Ms. Hermanson gave testimony as per exhibit 1.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

- Representative Bardanouve stated they have the appropriation but no source of appropriation. Mr. Clark stated the Bill would need to be amended to show that it would have to be approximately \$20,000 and they would provide as a source a portion of their share of the accommodations tax, the bed tax.
- Representative Swysgood asked how much money do they get from the accommodation tax and what is that percentage? Mr. Clark stated they get 1% of the 4% and it nets about \$47,000 a year.
- Representative Cody asked Mr. Clark to explain how they are going to fund it? Mr. Clark stated they are willing to fund this from a portion of the accommodations tax which comes to the historical society for use with historical sites and signage. They can manage to fund this commission from that source as well as carrying out the other things they have to do with the bed tax which involves capitol tours and a signage program for the places that are on the National Register.
- Representative Spaeth stated they do have the authority to spend the bed tax now and Mr. Clark stated yes. Rep. Spaeth then stated they would not be giving them something they don't already have so do they have the power to do what the commission is set up to do? Mr. Clark stated they have the power as an agency to do a study, their feeling is there are three agencies that are involved in historical sites; the commerce in its tourism department, the fish, wildlife and parks in its parks department, and the historical society. They are hoping to have a study that would have a broader input and therefore more credibility than just an agency plan on its own, to try to get cooperation among the three agencies, and get legislative input into it. Rep. Spaeth stated he thinks this could be done without the expense and cost of setting up another commission.
- Representative Bardanouve asked if they would rather have a more formal type of committee? Mr. Clark stated yes, that is right, and they feel the legislative input, which they can't otherwise command, is very important in this process, not just as legislators but as those who represent the people in a way the agencies do not.
- Representative Peck asked Rep. Spaeth in terms of his observation about the composition of the commission, would it be probable that you would save two sets of representatives and a departmental representative? Rep. Spaeth stated they have a 15 member commission but he is wondering if the money could be better spent on the study itself.

Representative Iverson asked how often does the commission meet?

Mr. Clark stated seven times. Rep. Iverson then asked what does he estimate the cost per meeting? Mr. Clark stated he would have to work back through the fiscal note but believes about \$3,000. Rep. Iverson stated about one half of the budget is spent on meetings. Mr. Clark stated that the cost per meeting would be a little less as there is money in there for a consultant and office expenses.

Closing by Sponsor:

Representative Bachini asked the committee to look favorably on this Bill and he believes there will not be a need for an amendment for this to allow the Historical Society to use the funds that were spoken of. He stated he would amend the Bill if necessary. He believes they should do something with the historical sites Montana owns.

HEARING ON SENATE BILL 116

"AN ACT RELATING TO THE STATE BUDGET PROCESS AND THE CONSTITUTIONAL SEPARATION OF POWERS AMONG THE SEPARATE BRANCHES OF STATE GOVERNMENT; PROVIDING THAT JUDICIAL BRANCH BUDGET REQUESTS BE SUBMITTED TO THE LEGISLATURE WITHOUT CHANGES BY THE GOVERNOR; AND AMENDING SECTION 17-7-122, MCA."

Presentation and Opening Statement by Sponsor:

Senator Norman, District 28, stated this Bill relates to the Supreme Court and is a straight forward proposition to the balance of powers. It should neither add nor subtract to the budget but it does address appropriations. Currently the problem is the practice that the Supreme Court submits its budget to the Governor and the Governor may amend the Supreme Court budget, theoretically with consultation. The budget was about \$1.3 million last time and about \$200,000 for Boards and other administrative costs and then there is the \$2.2 million for district courts. He believes there were no supplementals last time and what this Bill would do is direct the Supreme Court to submit their budget just like the legislative budget to the fiscal analyst and then the fiscal analyst could present the Supreme Court budget before the Appropriations and Finance and Claims Committees.

Testifying Proponents and Who They Represent:

Jim Oppedahl, Administrator for the Supreme Court

Proponent Testimony:

Mr. Oppedahl stated there was a Bill earlier in the session where someone was testifying where they described it as just a little Bill with enormous consequences for the state and he describes this as just a little Bill with almost no consequences for the state. He stated it would improve the budgeting process that they go through and this would allow

the Court to clearly present its priorities to the legislature and would allow the legislature to clearly understand the court's proposed budget and it will recognize the court's position as a separate branch of government with equal status in the budgeting process as the legislature has. The current practice is to submit the budget through the governor's office and then it goes to the LFA. They would continue to do that, submitting the budget proposal through the governor's office, going down to the LFA, except this would allow, as with the legislative budget, the Governor's option to make any changes in that. The bottom line is they won't get a penny more in the appropriation process than the legislature cares to give.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Marks asked Mr. Oppedahl if he is suggesting the district courts be included in this or is it strictly Supreme Court? Mr. Oppedahl stated they currently have in the budget they propose at the beginning of each session, five different programs. That is the Supreme Courts, about \$1.3 million dollars, the water courts, the law library and Boards of Commissions along with district courts. What they have in terms of district court budget is the budget for the pay, travel and educational expenses of the district court judges.

Representative Marks stated it is his understanding that in the area of district courts there is always some flexibility in how those district courts are funded and wondered if that would be of interest to the budget office. Mr. Oppedahl stated what they did this time with a couple proposals that were beyond the current level services was to put those in a separate Bill so that the legislature could consider those separately. House Bill 320 which has some improvement funding in it for pilot projects was something they felt was not appropriate for the budget they were submitting to the legislature in terms of their current operating budget.

Representative Bardanouve asked Mr. Oppedahl about in the past when the budgets were submitted through the budget office how did they fare before they saw them? Mr. Oppedahl stated in the last couple bienniums they were reduced slightly and this budget they were reduced slightly overall. The issue they have is the kinds of changes that are made in the process when it goes through the Governor's office reflect the Governor's priorities within that budget. He believes

that the legislature ought to see the Courts' priorities and they ought to come down to where the reduction is made. It is appropriate that the legislature make that reduction. Rep. Bardanouve asked if the budgets for the Attorney General, Secretary of State and the OPI went through the budget office and are they subject to change? Mr. Oppedahl stated yes they do and are not separate branches of government.

Representative Thoft stated if the budget goes through the budget office he does not see why the Bill is so important. Mr. Oppedahl stated they have an opportunity to come back into the subcommittee and present their budget again. They get three different sets of numbers coming through the process, their proposal and the difference between that and the LFA.

Closing by Sponsor:

Senator Norman closed.

HEARING ON HOUSE BILL 614

"AN ACT ESTABLISHING A PROGRAM TO PROVIDE SPECIALIZED TELECOMMUNICATIONS EQUIPMENT AND SERVICES TO THE HANDICAPPED; PROVIDING FOR A STATEWIDE DUAL-PARTY RELAY SYSTEM TO CONNECT PERSONS WHO ARE HANDICAPPED WITH ALL PHASES OF PUBLIC TELECOMMUNICATIONS SERVICE; REQUIRING THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES TO ADMINISTER THE PROGRAM; ESTABLISHING A COMMITTEE THAT INCLUDES MEMBERS OF GOVERNMENT, BUSINESS, REGULATED TELECOMMUNICATIONS SERVICES, AND THE HANDICAPPED TO OVERSEE ADMINISTRATION OF THE PROGRAM; AUTHORIZING A 10-CENT MONTHLY CHARGE ON TELEPHONE CUSTOMERS TO FINANCE THE PROGRAM; PROVIDING A STATUTORY APPROPRIATION; AMENDING SECTION 17-7-502, MCA; AND PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Wyatt, House District 37, passed out Exhibits 1 and 2 and explained House Bill 614 establishes a program to provide specialized communication equipment and services to the deaf, the hard of hearing, and speech impaired people in Montana. This Bill provides for the purchase of this equipment and for the Department of SRS to distribute telecommunication devices and other equipment similar to that to those who require this on a loan basis. The Bill also establishes and funds a third party, a two-party relay system, to connect persons who are so handicapped to hearing persons in public telecommunication services. House Bill 614 was passed as amended on the second reading. The third reading copy assesses a 10-cent per month on the telephone to all customers in the state of Montana to make the program self-supporting. The fiscal note attached indicates that this assessment would raise \$92,000 in FY 1990 and \$416,000 in FY 1991. With the amendment to House Bill 614 the

revenue for fiscal year 1990 should be modified to include collections for three quarters of that fiscal year to \$312,000. The \$416,000 for fiscal year 1991 is correct. (See Exhibit 2 for breakdown of estimated collections for varying monthly charges as may be assessed under Section 12).

Testifying Proponents and Who They Represent:

Representative Grady
Robert LeMieux, Member of the Governor's Committee on Employment
for People with Disabilities, Great Falls
Ben Havdahl, registered lobbyist

Proponent Testimony:

Mr. LeMieux's testimony was read from Exhibit 3

Mr. Havdahl was elected last June to the National Board of Trustees for Self-Help and Hard of Hearing People in Bethesda, Maryland. Mr. Havdahl has a severe hearing impairment and testified regarding his need for telecommunication typewriters with a telephone as an essential tool for him. He uses amplification of all kinds with telephone conversations and feels TDD will benefit the hard of hearing and deaf people in Montana.

Westifying Opponents and Who They Represent:

Nepeesentative Kasten, District 28

Opponent Testimony:

Representative Kasten stated this is very much like 911 that was instituted not long ago in which the rural telephone users cannot and do not want to participate and yet supply money in order for this program to go forth. Midriver's territory covers 25 thousand square miles in Eastern Montana, one of the largest local coops as far as area goes. There are only 5500 users and does not know what Rep. Wyatt means when she stated MCI and AT&T will participate in this program because the local loop, local access, will be charged the 10 cents. People will pay this and just as in 911 you are asking the subscribers of Midriver's Telephone to put in \$6,000 to \$7,000 into a state program that they will not use. In 911 it was \$16,000, so the rural people will be putting \$21,000 In the Midriver's territory there were into these programs. 19 requests for hearing amplifiers, none for any other type of service for disabled people. The hearing amplifiers cost \$15.03 and Midriver's gives this equipment at cost to whoever needs it. It is not an excessive amount to pay for that type of thing. Rep. Bardanouve asked why they cannot use it and Rep. Kasten stated 911 cannot be used. Rep. Bardanouve asked if the people in the area use this assistance and Rep. Kasten stated yes but there has not been any requests in over two years and is supplied at this time at cost and the telephone company would work with any request for any auxiliary equipment that would be needed by anyone in the area. Rep. Menahan asked if any of these coops receive any benefits from the government? Rep. Kasten stated they do and the low interest loans are the REA loans that are given in order to supply telephone service to the rural people and what happens there is such a low density of population that they have to go four or five miles to supply a telephone. Rep. Grady stated he represents a Board for a telephone company that serves a lot of rural areas and they didn't have the equipment for 911 but they are attempting to put it in and a lot more than just 911 and stated the \$15.00 amplifiers she is talking about is different than this program.

Representative Quilici asked Rep. Kasten about her statement concerning no requests for this assistance in over two years and is there an advertising program so the rate payers would know this service is available? Rep. Kasten stated they have a monthly publication for 911 and in there is information. Rep. Quilici asked if there has been some specific incidents with 911 and Rep. Kasten stated they have carried a story concerning a case in their area.

Representative Quilici asked Rep. Wyatt how would she let these hearing impaired know that this service would be available? Rep. Wyatt stated that is one of the situations in terms of SRS, since they already know the population that would need this kind of service and that is why they involved SRS so they would be directly contacting those people who have the handicaps that would need this kind of service. Rep. Wyatt stated she disagrees with Rep. Kasten and Don Steppler testified on the floor that his brother is severely deaf and he was not able to access that kind of service in their particular area. Part of it is ignorance and they can't tell them how many people are going to need this service because they don't know they can get this service.

Tape 1, Side B, 000

Questions From Committee Members:

Representative Kimberley stated he knew the equipment is available on an individual basis and wondered how expensive it was. Rep. Wyatt stated it depends on what the individual person needs but the total cost will be roughly about \$175,000 to \$250,000. Some are more expensive.

Representative Quilici asked about private organizations operating relay systems and how that would be coordinated?

Rep. Wyatt answered she is leaving that up to SRS and to the committee to ascertain how it will be coordinated. She referred to a letter from Julie Robinson saying that as the

new director of the Social Rehabilitation Services she has taken an opportunity to review 614 and interested in establishing an administrative approach in this Bill which would ensure the program's successful implementation. The program is also one that is very amiable to Governor Stephen's privatization initiative. Rep. Quilici asked about the 10-cents per month charge and wondered if it went on all regulated telecommunications companies, such as U.S.West and what about MCI, Sprint and other non-regulated. Rep. Wyatt stated it goes on all telephones access lines in the state of Montana.

Representative Thoft asked if this equipment could be adapted to any system in the state. Rep. Wyatt stated it could be adapted to all systems.

Representative Spaeth stated it is based on equipment charges and most of the personnel service is provided from a voluntary standpoint. He wondered about once they put state dollars into something voluntary things dry up. If this was to happen in two years would they be looking at an additional assessment going into this program? Rep. Wyatt stated she did not think so and was sure it would not be voluntary but they have arrived at enough money in terms of administration that groups can contract or subcontract for this for a set amount to pay employees.

Closing by Sponsor:

Representative Wyatt closed and thanked the committee for hearing them.

HEARING ON SENATE BILLS 192 AND 193

SB 192 "AN ACT TO CLARIFY THAT AN ENTITY OF THE EXECUTIVE, LEGISLATIVE, OR JUDICIAL BRANCH OF STATE GOVERNMENT SHALL SPEND NONGENERAL FUND MONEY WHENEVER POSSIBLE BEFORE SPENDING GENERAL FUND MONEY; AND AMENDING SECTION 17-2-108, MCA.'

SB 192 "AN ACT TO PROVIDE THAT AN ENTITY OF THE EXECUTIVE, LEGISLATIVE, OR JUDICIAL BRANCH OF STATE GOVERNMENT MAY NOT MAKE CHARGES AGAINST ANY APPROPRIATION UNLESS THE BALANCE OF THE APPROPRIATION IS AVAILABLE AND ADEQUATE; AND AMENDING SECTION 17-8-202, MCA."

Presentation and Opening Statement by Sponsor:

Senator Judy Jacobson, District 36, presented the two Bills because they are inter-related. Senate Bill 192 came out of some meetings with some of the members of the legislative auditor's office and also the legislative fiscal analyst office and that is to look at the current law which says that the Department of Administration is responsible for applying expenditures for nongeneral fund money first but as a practical matter the Department of Administration is not in a position to be able to enforce that law as it is

applied against individual agencies so what this Bill is doing is making those individual agencies responsible rather than the Department of Administration. Senate Bill 193 also states that the Department of Administration may not make any charges against an appropriation unless the balance of the appropriation is available and adequate. The Department of Administration has no way to follow that so what SB 193 is doing is again making those individual agencies responsible rather than the Department of Administration.

Testifying Proponents and Who They Represent:

None

Proponent Testimony:

None

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Quilici stated SB 193 stated they may not make any charges against any appropriation unless the balance of the appropriation is available and adequate. He stated they have been doing that a lot and that is one of the reasons they de-earmarked the motor vehicle account because of services put in there and it did not have adequate funding. Sen. Jacobson stated this does not change current law, just changes who is responsible for seeing that those funds are adequate.

Closing by Sponsor:

Senator Jacobson closed and gave the Bills to Representative Cobb who is also on the audit committee to carry.

HEARING ON HOUSE BILL 44

"AN ACT DEFINING TERMS RELATING TO INTERACCOUNT LOANS WITHIN STATE GOVERNMENT; REVISING PROVISIONS CONCERNING INTERACCOUNT LOANS BY THE UNIVERSITY SYSTEM AND VOCATIONAL-TECHNICAL CENTERS; AMENDING SECTION 17-2-107, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Mercer, House District 50, stated this Bill was

introduced at the request of the legislative finance committee. In connection with that same joint work that Sen. Jacobson was just talking about. It deals with some fairly complicated matters but there will be some proposed amendments which the fiscal analyst has which have been worked out with the University System, the Governor's office, the legislative auditor and the legislative finance. In regular government accounts if a particular accounting entity goes negative then the warrants are supposed to be cancelled and that is something that does not work for the University System, so there is a conflict in the current With the amendments that the fiscal analyst will provide, this Bill will state that an accounting entity can be negative but if it does run negative it has to be reported to the legislature, but that the accounting negatives are held within a particular fund.

Judy Rippingale, LFA, stated this has been worked out through the University System now for the interentity loans and there were some problems the University System had trouble complying with in the current law in terms of reporting their loans and they were not doing that and there were some loans that got into a bad debt situation and the University System maintained that bad debt situation for a considerable length of time before it came to light. See Exhibit 1.

Testifying Proponents and Who They Represent:

None

Proponent Testimony:

None

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Bardanouve stated the Finance Committee has done a lot of work on this and reviewing the University loan program they found some very difficult situations. Rep. Peck can probably clarify some of it and they are trying to remedy the situation which is not fiscally desirable.

Representative Quilici asked if this is a spinoff from the problem at MSU that hung on for over a year? Rep. Bardanouve stated MSU was not alone.

Representative Cody referred to Page 2 of Exhibit 1 and asked who

is going to determine what interest will be? Ms. Rippingale referred Rep. Cody to Section 4 of Page 2 and it specifies the interest.

Closing by Sponsor:

Representative Mercer closed.

HEARING ON HOUSE BILL 193

"AN ACT PROVIDING FOR STATE AID TO PUBLIC LIBRARIES; PROVIDING FOR A DISTRIBUTION OF GRANTS TO PUBLIC LIBRARIES BY THE STATE LIBRARY COMMISSION ON A PER CAPITA AND PER SQUARE MILE BASIS; PROVIDING FOR REIMBURSEMENT FOR INTERLIBRARY LOAN LENDING; PROVIDING THAT SUCH AID MAY NOT BE USED TO SUPPLANT LOCAL OPERATING SUPPORT OF LIBRARIES; PROVIDING FOR BASE GRANTS TO LOCAL LIBRARIES FOR SUPPORT OF COOPERATIVE SERVICES THROUGH FEDERATIONS: PROVIDING AN APPROPRIATION: AMENDING SECTION 22-1-301, MCA; AND PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Thoft, House District 63, explained this is a state aid to libraries bill. There are 85 public libraries with 59 additional branches, 17 college and university libraries, 108 special libraries and 384 school libraries. The problem is that the funding has dropped off drastically for libraries because of three things. One is the freeze that occurred under 105, libraries are entitled to 5 mills in a county, 7 mills in a city or town and those mills have been frozen. The other problem is the value of mills has dropped so that has also reduced the revenue. The support from the coal tax has dropped off from \$425,000 in 1985 to less than half of that in the next biennium. There are four parts to the Bill: The state aid to the libraries is based on per capita per square mile. The state interlibrary loan program, reimbursement. State multilibrary card. grants to the federations. He explained a percentage breakdown for those funds: 11.1% would go to the federation, 12% to the multilibrary card, 13.3% to interlibrary loans and 63.6 to the library grant program.

Testifying Proponents and Who They Represent:

Richard Miller, Montana State Librarian Gloria Hermanson, Montana Cultural Advocacy Deborah Schlesinger, Legislative Chair for Montana Library Assoc. Toni Niklas, Montana Education Assn. Don Scanlin, Chairman, Advisory Board, South Central Library Federation Headquarters, Parmaly Library, Billings

Proponent Testimony:

Mr. Miller read from Exhibit 1 and passed out Fact Sheet, Exhibit

Ms. Hermanson read from Exhibit 3

Ms. Schlesinger read from Exhibit 4

Ms. Niklas stated Montanans competing in modern society should keep informed and educated and libraries truly are a vital source of that.

Mr. Scanlin referred to Exhibit 5

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Bradley asked Mr. Miller for more information on what is happening to the coal tax revenues he relied on.
Mr. Miller stated the coal severance tax has been used in the six library federations around the state. The federations attempt to provide cooperative library service to the public library members and the downturn of the amount of money that is available has been so drastic that they are just hanging on by their fingernails at this point.

Representative Swift asked how many of the grant programs that came out of Kellogg funding started up again and how many dollars will be involved to extend that? Mr. Miller stated none of these funds in House Bill 193 are specifically for those Kellogg funding grants, however, they are approaching the Kellogg Foundation for additional funding to extend the number of sites, to ten in each state as opposed to two in each state. This is a pilot program funded by Kellogg Foundation.

Representative Grady asked Representative Thoft about the mill levy and noticed it was 5 for the county and 7 for city and couldn't those be raised? Rep. Thoft stated he did not want to be the one to break 105.

Representative Grinde asked about the interlibrary loan lending and can it be used for brick and mortar? The answer was no. He then asked if someone would explain the multilibrary statewide card? Rep. Thoft stated that basically what it is once you get a library card it is good anywhere in the state. Rep. Grinde asked if there would be a charge for these cards statewide and Rep. Thoft said no. Rep. Grinde asked who administers this program, the state library or local? Mr. Miller stated the card will be issued locally and can be used in any library in the state.

Closing by Sponsor:

Representative Thoft stated there will have to be an amendment to include the state multilibrary card in the title and he passed the amendment out. He stated there is no question that a lot of effort is made to try to attract new industry into the state and a good library system is an important part of that. There has to be additional money put into the library system if it is to operate the way it should.

Tape 2, Side A, 000

HEARING ON SENATE BILL 80

"AN ACT ELIMINATING THE CATEGORY OF "OTHER SPECIAL REVENUE FUNDS" FROM THE STATE TREASURY FUND STRUCTURE; RECLASSIFYING OTHER SPECIAL REVENUE FUNDS AS STATE OR FEDERAL SPECIAL REVENUE FUNDS; AMENDING SECTION 17-2-102, 17-2-111, 17-3-1003, 20-26-1105, 53-24-104, 61-10-226, 75-7-306, 76-13-209, 80-11-203, 80-11-207, 80-11-210, 80-11-310, 81-8-610, AND 81-8-805, MCA; AND PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Senator Himsl, District 3, Kalispell, stated this Bill comes to the committee at the request of the legislative finance committee. What this Bill does is to consolidate the state special other revenues with the state special revenues. This would eliminate one set of figures. The fund structure provides for general fund and then provides for earmarked funds or state special revenues. There is a special category that they have been putting in state special revenue. This proposal is to remove this bracket of "other state special revenue" and consolidate them as state special revenues. They have federal special revenues which are earmarked funds.

Testifying Proponents and Who They Represent:

Teresa Timm, Department of Administration Accounting Division

Proponent Testimony:

Ms. Timm stated she is in charge of preparing the state's comprehensive financial report which Senator Himsl referred to. The 1987 Legislature enacted Section 17-2-111 in the Montana codes which requires the Department of Administration to perform a biennial review of all state and other special revenue and proprietary accounting entities and report the findings and recommendations to the legislative finance committee. Their report contained nine recommendations. Passage of Senate Bill 80 will implement one of those recommendations. Because accounting entities classified as other special revenue cannot be distinguished

from state and federal accounting entities by their number in the statewide budgeting and accounting system the general appropriations act does not recognize their existence. results in a general appropriations act but it is technically incorrect, confusing and misleading to anyone attempting to compare the state's financial statements to the appropriations Bill. The budget amendment law, section 17-7-402 of the Montana codes also appears not to recognize the existence of the other special revenue accounting entities. The law requires no budget amendment be approved for the expenditure of money in the state special revenue fund unless an emergency justifies such an expenditure. Amendments in special revenue accounting entities can be approved to spend funds which are not available for legislative consideration. When applying this law to other special revenue accounting entities some have been required to demonstrate that an emergency exists whereas others have been allowed budget amendments to spend on anticipated revenues.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Bardanouve stated they have worked on this a lot in the Finance Committee to try to simplify the accounting system of Montana and end a lot of unnecessary subfunds and consolidate the accounting system.

Closing by Sponsor:

Senator Himsl closed.

HEARING ON HOUSE BILL 555

"AN ACT TO APPROPRIATE FUNDS TO HAYS-LODGE POLE SCHOOL DISTRICT NO. 50, BLAINE COUNTY, FROM THE STATE EQUALIZATION AID ACCOUNT TO ALLEVIATE ANTICIPATED LOSSES IN FUNDING FOR DISTRICT EMPLOYEE SALARIES AND OTHER NECESSARY EXPENDITURES FOR THE SCHOOL FISCAL YEAR ENDING JUNE 30, 1989; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Bardanouve stated this is a serious Bill concerning the Hays-Lodge Pole school district. They need about \$128,000 to keep this school district operating until

the end of this year. The reason for the problem is there was an administration and past Board members who were not careful with the monies that were allocated. Their budgets were overspent and there was some corruption, some embezzlement of monies. Through the judicial process some people have been punished by the courts for misbehavior but that does not replace the money. The education in areas where there is heavy federal impact is supported by 874 monies. Fort Belknap Reservation is almost 100% federal trust land unlike the reservations in Poplar or the Flathead reservation due to the amount of private land in there. Fort Belknap is 99.9% federal land which means there is no way of raising any revenue because you cannot assess the federal land. It is entirely owned by tribal members and the land is in trust. Congress passed 874 and this is known as 874 money which allocates money to the federal impact This is where Hays-Lodge Pole receives most of its financing plus financial aid from the Montana Foundation program. Too much federal money was sent to Hays-Lodge Pole for a couple of years because of an error and the administration and former Board accepted and spent the money. Finally some auditors from Washington reviewed the 874 monies and found that the Hays-Lodge Pole had been receiving more than they were entitled to. As a result they sent a tremendous bill to Hays-Lodge Pole to pay back the A crisis occurred this fall as the funds are through the county treasurer's office and the county office refused to cash the warrants of Hays-Lodge Pole because they were overdrawn by \$100,000. There was a community meeting in Lodge Pole at which time a new superintendent found the situation in chaos. The budget was in shambles, the accounts overdrawn and the federal government demanded their money back. There were several alternatives, they could have declared bankruptcy of the school district, the teachers did not have pay but through the new superintendent, Mr. Buttons, they negotiated to cash warrants, negotiated with the federal government to pay back payments over a term of years. A new Board has been formed, re-calculations thought out, and the citizens have run a tight ship and have cut the shortfall to finish out the year.

Testifying Proponents and Who They Represent:

Mike Button, Superintendent of Hays-Lodge Pole
John Pehrson, Principal Hays-Lodge Pole High School
Loren "Bum" Stiffarm, Travel education director, Fort Belknap
Community Council

Loretta Hawley, Chairperson of the Hays-Lodgepole School Trustees Claudette Morton, Executive Secretary, Board of Public Education Robert Fox, Trustee, Hays-Lodgepole School Mike Campbell, School Board District 50 Senator Jergeson, District 8, Chinook

- Mr. Button spoke on behalf of the Bill and reiterated some of the things Rep. Bardanouve has spoken of and to assure the committee there is a definite need for finances to carry the school year to its completion so a class of seniors can graduate and that the future generation of students coming along can attend a school in their community. Hays-Lodge Pole is a district that is isolated as far as Montana is concerned which all of Eastern Montana is but especially this district because it is 80 miles to its closest trade center, Havre, Montana. Anytime they need any services they have to pay mileage and have someone transported out to their district to provide those services. At the same time they have no housing available in the private sector in the area so the school had to go out and solicit funds to build housing to provide for the staff. That housing is a serious dent in their budget on a yearly basis. About 1983 a conspiracy began in the school district and was lead by the power structure of the school. There was no way for anyone to get into the school to stop this until the local auditor had exposed what was going on to the Board of Trustees. all the Board was participating in this conspiracy, however, the business officials were to and to the amount of \$121,000 and that is a minimal figure, as to what they got away with. Since that time they have been able to collect approximately \$11,000 in retirement funds that were cashed in by the employees which they were willing to turn over to the school district to offset their loans. The other portions of money that were embezzled were turned over to the federal court system. People were prosecuted, they were convicted and sentenced. The sentences were minimal, the restitution was ordered, however, none of these individuals is working today, therefore, there can be no restitution. These sums of money are uncollectible.
- Mr. Pehrson stated his job is basically to run the educational program on a day to day basis. He oversees 79 high school and 33 junior high students. He is very concerned if Hays-Lodge Pole school folds and no longer able to provide an education for these children that their special needs will not be met. The children come from a very rural area and have to travel many miles for services at all. Most of the adult workforce there is unemployed and have social problems that can only be dealt with through education. Most of the children come from bilingual homes where either Gros Ventre or Assiniboin is spoken in the home. The special needs of these children will not be met in any other school. Not so much that they can't be met but probably will not be met. Their school is tailored to the needs of the community.
- Mr. Stiffarm stated the Council he serves on is the governing body of the reservation and also the home of the Assiniboin-Gros Ventre people. The Council would like to go on record that they fully support the District in their attempts to find funds to keep the school open. He mentioned the 874

applications are submitted by the district and forwarded on to the OPI for review and approval and again forwarded from their offices on to the United States Department of Education. At some point when this application was first filled out by the district, approved by the OPI and U.S. Dept. of Education, something went wrong. The application was not filled out properly and someone should have noticed it, either in Helena or Washington, D.C. They have had meetings with the former OPI administration but of no avail and they do not claim any responsibility for these problems. They have gone to Washington, D.C. and the only thing they would do is come up with a repayment plan. The only Board that has helped them so far is the Board of Public Education and through their legal counsel came up with a solution where they could get early state foundation money released to them to keep them open. The immediate problem they face is how do they keep the school open for the remainder of the school year.

- Ms. Hawley stated each of them has spoken to the students many times concerning what has happened. The morale of the students is terrible and the children want their school kept open rather than attending Boarding school.
- Ms. Morton stated the Board of Education was apprised of this situation in November and they did try to help, although they asked for a clear reporting and understanding of what money they did have coming etc. and how they were going to deal with this issue because their concern is always for the children who are in the educational system. They did not have any help, although they asked, and it is true the state has had some responsibility in this issue and for some reason the OPI did not catch things when they went through and they were not aware of the problems and there was no solution presented to them. It is unfortunate and it is a situation certainly that they do not wish to condone or support the idea of mismanagement of schools, but the important thing is the children who are in that school and they need to have their school year finished and they need to know their school will remain open.
- Mr. Fox stated he feels it is part of their duties and responsibilities to secure help for their school and in any culture the future is the children.
- Mr. Campbell stated at the last meeting they cut three teachers at a savings of about \$75,000 and there has been a lot of improvement since Mr. Button has taken over.
- Senator Jergeson stated the people in the Hays-Lodgepole community are his constituents and feels obligated to help them through this very difficult time. He has always been a proponent of public education because of the children.

Testifying Opponents and Who They Represent:

Ron Bennett, representing himself, a taxpayer Robert Windel, Superintendent of Schools, Havre

Opponent Testimony:

- Mr. Bennett stated he felt somebody had to know what was going on but he feels getting money from the federal and state funds is not the answer, particularly an outright grant. He could see a low-interest or no-interest loan but what assurance is there that it won't happen again, not only at this school district but others in the state and would a precedence be established if they give them the money?
- Mr. Windel passed out Exhibit 2, from which he testified.

Questions From Committee Members:

Rep. Cody asked Rep. Bardanouve how well were the applications scrutinized and is there a possibility of an over amount of money given to other districts besides what happened to his? Rep. Bardanouve stated he had no way of knowing how well they were reviewed and how the OPI or Washington reviewed It is quite clear they were not very well reviewed. them. Mr. Button stated they have had this problem occur before. They were sent a bonus payment again after they received their Fall payment in November which they did return. are 3,000 school districts in the United States who received 874 payments and he believes at any one point in time at least 30% of them are in a situation where they either receive an overpayment or an underpayment. Rep. Cody asked what the dropout rate was in Hays-Lodgepole? Mr. Pehrson stated well under 20%. In 1969 and 1970 he taught in Hays and at that time Hays did not have its own high school and the students were bused to Harlem and of the kids who graduated from the 8th grade the drop out rate was over 75%. With their new high school the drop out rate has decreased rapidly. Rep. Cody asked Mr. Windel from Havre if he has Native Americans in his school system there? Mr. Windel stated they do and it is rather low population in high school but one elementary school is about 30%. Rep. Cody asked what type of educational curriculum do you have to address the Native American students in their special needs? Mr. Windel stated the elementary school he referred to was recognized last summer as being one of the top 20 in the nation for treating on risk students. They believe through involvement in a program that is sponsored in the Northwest Regional Educational Lab that they have a very good program. In addition to that one in the system they have a regular Indian Ed type of educational program that offers various other things for the Native American.

Representative Kadas asked Mr. Button if this is a combined

elementary and high school? Mr. Button stated they are two separate entities but yes they function with the same board and superintendent. As far as House Bill 555 it only applies to the high school district. Rep. Kadas asked what the current expenditures were? Mr. Button stated for the high school budget it is \$601,000 and that is a reduction of \$240,000 from the previous year's budget, so the district is exercising some fiscal responsibility. Rep. Kadas asked what they expect the 874 payment to be this year and next year? Mr. Button stated the 874 payments have averaged about 50% of the total expenditures for the school district. Rep. Kadas referred his question to Rep. Bardanouve and stated it seems to him they are in the process right now of refiguring their Foundation system and Hays-Lodge Pole, because of that, will receive a significantly higher foundation program to begin with than they are receiving now, plus they will receive approximately the same amount under the 874 plan and it seems to him that after 1991 that the problem is gone and in fact, this school district will be funded rather well, because it has access to considerable federal funds and he is wondering if a more sensible solution is to provide a loan for this fiscal year to help them get through this and they pay it back over the next 5 or 10 years? Rep. Bardanouve stated it may be one solution, however, they have a heavy pay back of 874 which has to be paid at the present time in 5 years. This will in itself reduce their cash flow and with 7% interest reduce their cash flow. Rep. Kadas stated just roughly their foundation payment is going to increase in the neighborhood of \$100,000 to \$200,000 a year because of reforming the school foundation program. Rep. Bardanouve stated that at the present time nobody knows what the Foundation program will be that will be passed this legislature.

Representative Grinde stated he is on the Education Subcommittee and one of the things he has been working with OPI on is to try to put together a standard accounting system so they can get the numbers from all these schools to help OPI with their records. He asked Mr. Button about the accounting system they had and why wasn't somebody overseeing this? Mr. Button stated the district has a responsibility to conform with the single audit act and have a private auditor come in and audit the books, however, the district administration refused to allow that to happen by telling the Board they were never ready with their books. postponed that answer for two years. Immediately upon the auditor arriving at the district it was easy for him to find out what was going on and then he went to the Board and exposed what had been happening. From that point on the trustees notified the U. S. Attorney's office and the legal action then began. Rep. Grinde asked Mr. Button what kind of accounting procedures he is using since he became involved in this? Mr. Button stated they are using the same accounting structure that should have been implemented all along. They will have an auditor within the district three

months after the closure of these school books in June. They have a close relationship with the County Treasurer's office and they are well aware of the situation out there and are monitoring it and are going to prevent any overdraft of warrants and they would close them down upon that. They realize that there are inadequate funds to back any warrants that would be issued. Rep. Grinde asked Rep. Bardanouve about paying back 874 monies and getting this school back on line but why in this Bill didn't you designate this money had to be paid back? Rep. Bardanouve stated he felt with the obligation they had that all they could do was get their house in order and pay back the federal dollars. I had no way of knowing how many federal dollars they have to pay back but it would be a large amount. He feels this is a fair way of remedying a very serious situation.

Representative Grinde asked Ms. Morton if they had tightened up their accounting procedure and are overseeing these things and we don't have a recurrence? Ms. Morton explained that the Board of Education would be very happy to tighten up the accounting procedures, however, that is in the Office of Public Instruction and they don't have a way to tell them. They do suggest but since that is run by an elected official they are hopeful they can work with the OPI and encourage that it does not happen again but her office doesn't have that responsibility.

Representative Thoft referred to the testimony and they stated there they have five years to pay back the 874 monies. Mr. Button stated that is correct. Rep. Thoft then asked if they were asking for 10 years and when would they know the answer but Mr. Button did not know the answer to that.

Representative Spaeth stated he realized the situation that happened is a very difficult one and the problems that arose there but other schools over the years have had problems and does he know of any school districts in the past who have come in with a difficult story that they need more money? Rep. Bardanouve stated that Anaconda came to this legislature and received several hundred thousand dollars because of an emergency brought on with the closure of the Anaconda smelter and they had a financial crisis then. Spaeth stated he understands that was a change in the formula in ANB and was a wind down type change in the formula that applied to Anaconda but his question is have they ever granted a specific school a specific Bill additional money without any kind of requirement they pay it back? Rep. Bardanouve stated Anaconda did not have to pay it back.

Representative Kimberley asked Mr. Stiffarm about the financial aspects and one of the assumptions he is familiar with is that the family ties of the Native American families are extremely strong and yet in part of the statements heard here today that the kids would be making the decisions not

to attend Harlem, not to attend Havre and sounds like they would make that determination. Mr. Stiffarm stated he did not intend to mislead him but said they would be reluctant to attend and stated the students and the families have strong ties.

Representative Peck referred to Mr. Button, stating he had a problem with the statement on the audits. The written statement says the program with the problem went from 1983 to 1987 and the audits were postponed for two years, but this is a four year period. How did these audits get postponed for four years? Mr. Button answered it happened just by refusing to hire anyone and they just ignored the Rep. Peck asked if the 874 applications go through law. Mr. Button answered yes. Rep. Peck asked if the payments come back with any distribution through OPI? Button stated no, the money does not go through Helena but the paper work is sent back to Helena. Rep. Peck asked if there is a section in the law that says if you do not complete a certain minimum number of days then you will not qualify for ANB payments? Mr. Button stated if they have to close early they would break the chain and that is exactly what would happen and would fall to the bottom of the list for 874 funding. Rep. Peck asked about the statement "housing is a drag on the budget" and wondered how he meant that? Mr. Button stated they collect rent but as far as any interpretation goes to those rents they would say they are token rents, they amount anywhere from \$25 to \$75 per month per unit and that is part of the collective bargaining with the teachers. Rep. Peck stated in looking over his statement and the requirements on payback that they had to the federal government and other obligations, etc. does he really think he can maintain a school next year? Mr. Button stated the district is going to have to make some assessment as to what program it wishes to offer and the trustees will have to take that action. So far, they have addressed that issue with the tenure teachers by cutting three teachers for the next school year. The non-tenure situation is yet to be addressed and will come up in the March or April Board meeting. The District can turn things around and keep that school going and by reducing its budget from the amount it has already to this school year has shown that it is possible but it is impossible to carry on with anymore loan payments. Mr. Button stated the school has paid back its registered warrants so he would say yes, he thinks they can maintain the school next year.

Representative Thoft asked about the elementary school and Mr.

Button stated the elementary school is in grave danger but
not in any situation as to what the high school is and with
proper management the elementary problem will not compound
any worse than it is now. Rep. Thoft asked how many
students are in the school and Mr. Button stated there are
85 students in the high school. Rep. Thoft asked how many
are on the support staff and Mr. Button stated there are 13

teachers in the high school and they have duties that are assigned back and forth between the two schools. There are 26 teachers for the entire district and 24 auxiliary staff members.

Representative Kadas asked how many 874 dollars do they have to pay back? Mr. Button stated they have to pay back \$408,000 on the elementary side and \$84,000 for the high school and they also have the special ed numbers that are coming out. There are \$119,000 on page 3 of the handout and that is the one that is currently in negotiation. They believe they can make a case of at least \$60,000 of that. Rep. Kadas stated they are looking at \$500,000 in a 5 year payback. Mr. Button stated it is closer to \$600,000.

Representative Peck asked who all is currently bonded in their district? Mr. Button stated no one. They are unable to find insurance based on what has happened in the previous years and with the new bids that are going out for this month they believe they will be bonded at that time.

Closing by Sponsor:

Representative Bardanouve stated they have a serious situation and have alternatives such as closing the schools and make young people ride as far as 75 miles one way. He stated the legislature came to the aid of Anaconda a few years ago, not under the same circumstances, but circumstances of running out of money to operate. He compared the community of Havre and the economy there with the Hays-Lodge Pole community and lack of professional people, jobs, etc. They absolutely do not approve of mismanagement and are highly critical of and do not condone mismanagement. He has received a large number of letters from the young people there who have asked the committee to help them out. There are many Native Americans testifying and are a product of this same education system. They have many social problems, many family problems but there are close ties to their children. In Indian Culture children rate higher than in the white culture. It is sometime difficult to rise out of situations and go on to Universities but many of these children do. stated they need help now and it is essential to keep these people in education and encourage them to finish their academic career.

HEARING ON SENATE BILL 78

"AN ACT ELIMINATING CERTAIN STATE SPECIAL REVENUE FUND ACCOUNTS THAT PERIODICALLY TRANSFER THEIR UNOBLIGATED BALANCES TO THE GENERAL FUND; REQUIRING MONEY IN THOSE ACCOUNTS TO BE DEPOSITED IN THE GENERAL FUND; AMENDING SECTIONS 16-11-124, 17-2-121, 19-11-513, 19-11-514-30-9-403, 30-10-115, 30-10-209, 33-2-708, 33-30-204, AND 33-31-212, MCA; REPEALING SECTIONS 17-2-122, 17-2-123, 19-12-302, AND 30-10-116 THROUGH 30-10-118, MCA; AND

PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Senator Regan, District 47, stated this committee was well aware of the problems that Montana faces and especially when it comes to appropriating money. Much of our money is earmarked, in fact 61% of all the revenue collected last biennium was earmarked. This Bill de-earmarks five accounts and it requires statutory language to do this. See Exhibit I which is a list of accounting entities whose fund balances will be transferred to the general fund on June 30, 1989 in accordance with Section 17-2-111, MCA. The committee recommends that these accounting entities be de-earmarked and reclassified as general fund.

Tape 3, Side A, 000

Testifying Proponents and Who They Represent:

Teresa Timm, CPA, Accounting Systems Manager, Accounting Division Department, Department of Administration Lyle Negel, Montana State Volunteer Firefighters

Proponent Testimony:

- Ms. Timm handed out Exhibit 2 and read from this.
- Mr. Negel stated one of the sections that would be repealed would eliminate a portion of the funding for the volunteer firefighters compensation act. They are allowed to spend 95% of the interest the fund earns on medical benefits and pension funds and repealing this would have put that interest into the general fund instead of their fund. He referred this to Sen. Regan and she worked with them and they found it was an oversight.

Testifying Opponents and Who They Represent:

Tanya Ask, State Auditor's Office/Montana Insurance Dept.

Opponent Testimony:

Ms. Ask stated until 1985 both the insurance and the securities' department submitted all of their regulatory fees collected to the general fund. That was in addition to all premium taxes collected by the insurance department. Premium taxes collection amounts to approximately \$25 million dollars a year and that continues to go directly into the general fund, however, 1985 the legislature did establish two special separate regulatory accounts, one for insurance and one for securities. The purpose of these accounts was to collect the regulatory fees paid by the industry for regulation of those two industries. The regulatory fees collected by the insurance dept. last year amounted to

approximately \$1.3 million dollars and of that amount they were appropriated approximately \$839,000. At the end of the fiscal year a reversion of approximately \$460,000 automatically went back into the general fund. Regulatory fees collected by the securities dept. were even greater. They collected approximately \$2.2 million dollars in regulatory fees and of that they were appropriated \$268,000 with the balance of \$1.9 million dollars reverting into the general fund. They understand that the accounting department can keep track of the fees on a separate accounting basis, however, they feel very strongly that having special regulatory accounts set up helps high light the reason these funds were collected in the first place.

Questions From Committee Members:

Representative Cody asked Senator Regan in going through the budget they have come across several times the fees were commensurate with the cost but they exceeded the cost of the service the fees were being paid for and the rest of that money went into the general fund and has subsidized some other areas. This is a concern of hers and she can see what Sen. Regan is proposing to de-earmark those funds if they allowed the individuals who pay the fees for the service to receive all of what they are paying in or otherwise get a decrease in that. They are going to subsidize the general fund with these fees that are to be de-earmarked and is there not some concern about that? Senator Regan answered She pointed out two things, whether they pass the Bill or not those fees are going into the general fund and they are going to go in there and have gone in always. These two accounts were earmarked until 1985 and were done so at the request of the present auditor who wanted to be able to point to those and say that is all my money and I want to spend it. It is not a very good way of appropriating money and that is the real problem with earmarking, if it was truly an earmarked fund.

Representative Swysgood asked Senator Regan if her Bill just addressed the asterisk marked items in Exhibit 1 and Senator Regan said yes.

Representative Marks stated he was curious about Item 02847, insurance proceeds, Exhibit 1. Clayton Sheets stated several of the agencies did have insurance proceeds accounts, an account where they collected money from damaged claims of certain types and that money was used to pay for repairs or whatever had to be done.

Representative Grinde asked Senator Regan if she would like to see legislation some day that would limit all earmarked accounts. Senator Regan stated she has come to the conclusion they have to do it, reluctantly.

Closing by Sponsor:

Senator Regan stated she does have one reservation and that is the coal trust because that is a commitment they made for future generations and that is something they should be looking at and not de-earmark at all or it will all be gone.

HEARING ON HOUSE BILL 173

"AN ACT TO PHASE IN OVER 5 6 YEARS THE REDUCTION IN A SCHOOL'S MAXIMUM GENERAL FUND BUDGET RESULTING FROM AGGREGATION OF ANNUAL AVERAGE NUMBER BELONGING (ANB) REQUIRED BY CHAPTER 498, LAWS OF 1987; AMENDING SECTION 3, CHAPTER 498, LAWS OF 1987; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Nelson, District 6, stated last session a Bill was passed that required schools to have several different buildings in a certain area to count their ANB on the basis of all the schools, consequently this cut down on the size of the ANB allocation they received instead of doing it as they had previously where each school was counted independently. This put something of a burden on the school districts in trying to absorb that re-allocation in one year time so the Bill allows this to be spread over a five year time.

Testifying Proponents and Who They Represent:

Bruce Moerer, representing the Montana School Board Association Webb Harrington, Hamilton School District
Steve Gaub, Superintendent, District 73, Charlo
Robert Ahlmager, Superintendent of Evergreen School, Kalispell
Tony Tognetti, Superintendent of Schools, Stevensville
Jean Hagan, Superintendent of Schools, Big Fork
Ramona Stout, Superintendent Huntley Project Schools
Kathy Pattee, Principal, Monforton School, Bozeman
Larry LaCounte, Superintendent of Schools, Arlee
Don Wetzel, Superintendent of Schools, Corvallis
Laurene Murphy, Swan River Schools
Daniel Danz, representing the Deer Park Elementary District,
Flathead County

Terry Minow, Montana Federation of Teachers/ Montana Federation of State Employees

Toni Niklas, Montana Education Assn.

Holly Kaleczyc, Office of Public Instruction

Henry Badt, Mt. Association of County School Superintendents

Proponent Testimony:

Mr. Moerer stated this Bill came to the committee through their resolution process through their convention in the fall last year and was a result of some changes made by the last legislature. He passed out and referred to Exhibit 1.

- Ms. Harrington passed out Exhibit 2 and read from it.
- Mr. Gaub passed out Exhibit 3 and read from it.
- Mr. Ahlmager stated the Evergreen School has approximately 770 youngsters, K through 8, elementary school. He gave several problems this school is having and stated they are desperate.
- Mr. Tognetti referred to Exhibit 4 and read from this testimony.
- Ms. Hagan referred to Exhibit 5.
- Ms. Stout referred to Exhibit 6.
- Ms. Pattee referred to Exhibit 7.
- Mr. LaCounte stated his district's needs and funding he feels is essential.
- Mr. Wetzel stated help is needed in his district.

Tape 3, Side B, 000

- Ms. Murphy stated the problems in her district and the help that is needed there.
- Mr. Danz stated the needs for his district to maintain the quality they now have.
- Ms. Minow listed the teachers she represents and for those communities this Bill is very important.
- Ms. Niklas recommended a do pass to help the schools in dire need.
- Ms. Kaleczyc testified on behalf of the teachers and children affected.
- Mr. Badt stated he support HB 173 for reasons the others have given in their testimony.

Testifying Opponents and Who They Represent

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Spaeth stated there seemed to be a small amount of school districts represented and wondered if they are the

only ones affected? Mr. Moerer stated they only heard from one third of them. This only applies when there is more than one building. Rep. Spaeth asked Mr. Wetzel from Corvallis if this is the first time ever a mill levy has been assessed? He stated yes.

Representative Grinde asked Mr. Moerer if the aggregate came around because of 1987 loss of HB 340? Rep. Grinde then asked who sponsored HB340? Mr. Moerer replied Representative Donaldson. Rep. Grinde asked at that time he assumed education, whether OPI, or whoever testified in support of that in the last session and Mr. Moerer stated they opposed that in the last session. They finally consented to the inevitable as long as there was a three year delay in the effective date.

Representative Kadas asked if this is to extend House Bill 340 from last session? Rep. Nelson stated there is a five year leeway for phasing in HB340.

Representative Swysgood asked about the #6 in the title and wondered if that is fiscal years? Mr. Moerer stated the phase-in is designed to start after next year. Rep. Swysgood stated if this is to be phased in in next year's budget with HB340 has anybody taken contingency steps to implement HB340 or is everyone under the assumption that HB173 will pass? Mr. Gaub stated they have already cut two faculty positions and presently have no elementary principal. That position has already been cut so they plan to make more. Ms. Harrington stated Hamilton has not acted upon the non-tenure teachers for next year until they know the outcome of this. Ms. Hagan stated Big Fork is on a holding pattern now until they see what the legislature does regarding this Bill.

Representative Cody stated she has been listening to the debate on education now for three terms in the legislature and almost at the point that they need to say to the people of this state either we are going to support education or not. Mr. Moerer stated there is a problem and that is the courts have determined education is the state's responsibility primarily and they often don't get the support in every local district that they would like and the kids really do deserve and that is guaranteed them from the state constitution. A new funding program may take care of part of that but certainly not going to for next year. Rep. Cody stated she realizes it is a state obligation but all of these people live in the state and all of the taxpayers live in the state and that is where the support is supposed to come from. Ms. Harrington stated the majority of Hamilton's voters are retired senior citizens on fixed incomes and that is their problem. Their idea is to keep taxes low. not have the support and she has tried senior citizen volunteer programs to get them into the schools and get them involved.

Representative Spaeth stated he is concerned about the school districts. Representative Marks asked if there were schools out there that could have come under this loophole that didn't? Mr. Moerer stated one example he gave earlier was Lockwood and they had incorrectly computed their ANB. Technically they did not have the option to calculate the ANB differently. They discovered the error in 1985, corrected it and they calculated it correctly and did not aggregate the ANB the next year, gained the additional money, lost it then in the voted levy, gave that back to the voters, lowered their voted levy and now 105 hit them in 1986.

Representative Spaeth asked Ms. Pattee from the Monforton school district if it is true that the buildings were built separately so they could still qualify for separate buildings? Ms. Pattee stated they added on again in 1976 they did not join them together because of that reason. They are about 100 feet apart and they did not put them together.

Closing by Sponsor:

Representative Nelson closed.

The chairman recessed until adjournment and reconvened at 3:32 p.m.

HB 100

Representative Peck opened with executive action on amendments for E. Other Education.

First amendment, page E-1, Line 23, Strike: "1,039,039 1,039,091" Insert: "1,170,209 1,170,261". Rep. Peck moved to adopt \$4,000 in that respect; \$4,000 added to 1,039,039 so it would be 1,043,039. Motion carried. Vote passed unanimously.

Second amendment, Page E-1, line 21, Strike: "711,326 714,196" Insert "723,920 726,790" Rep. Peck stated the Cobb amendment was applied to both the administrative clerk position and a secretary's position. The secretary's position was open more than 6 months and the administrative clerk's position was the one in question because it was a nine month position where the summer vacation began the beginning of June. The Subcommittee restored the one based on that explanation and they feel the other one falls clearly on the Cobb amendment and should be denied. This is the recommendation of the subcommittee and Rep. Peck so moved. Rep. Peterson asked what the numbers would be and Rep. Peck stated that accepting this motion would take them back to the strike numbers 711,326 and 714,196 and there would be no change.

- Representative Cody made a substitute motion to accept the "723,920. She stated in her subcommittee looked at the positions that Rep. Cobb eliminated and the purpose of that motion was to make these agencies come in and justify those positions as to why they had been vacant and so they put some of the vacancies back in because they did come in and justify those vacancies.
- Representative Peck stated he would resist the motion because there are two positions that fell under the Cobb amendment. On the basis of testimony to the subcommittee they restored the one which is the Cottage Life Attendant on the explanation sheet, and they feel both of them should not be put back.
- The substitute motion failed. The original motion was voted, passed.
- Representative Peck moved to approve Section E as amended.
 Motion carried. Vote passed unanimously.
- Representative Peck referred to the first amendment for Higher Education. Rep. Peck stated when the Governor indicated he would allow \$13,000,000 to be appropriated to higher education the committee put what they thought was correct, \$13,000,000, as recommended by the Commissioner's office into the Bill. The subsequent examination by that by the executive said no you put \$16,000,000 into the Bill because there is a difference over what goes into the total and arriving at that. The Commissioner and his staff then met with the Governor on this and agreed that they would allow \$1.6 million and \$1.4 million had to come out. This represents the recommendation from the Commissioner and the Board of Regents as to what comes out. Rep. Peck moved the adoption of the amendment.
- Representative Cody stated they had a sheet showing how this worked out and this states that if SB287 becomes law the extra money is based on 287? Rep. Peck stated the motion in the subcommittee is a straight up motion to adopt these eight items as they came from the regents, not contingent upon 287.
- Representative Kadas stated he opposed the motion for a number of reasons. It is going to pull out another \$1.4 million out of the budget as the subcommittee originally adopted it. The way the subcommittee worked was, Regents worked with executive to form a proposal and that was brought to the Subcommittee. As it finally came out LFA determined that it was \$16,000,000 instead of \$13,000,000. Rep. Kadas referred to page F-41, the funding sources. He then referred to page F-47 and explained the cutting the motion would affect.

Representative Swysgood stated he assumed the priority list, all of these in the contingency list in case 287 fails are in the

amendment. Rep. Peck stated that is correct and that is the motion to accept this. Rep. Swysgood referred to the list and the two smaller units take the brunt of the cuts and there was also a Bill presented for a \$200,000 law accreditation system at the University of Montana which was cut considerably. He stated he had problems with the way they came up with their hit list. Rep. Peck stated law accreditation was never threatened, it was the pharmacy school. The water research center was cancelled out and President Tietz from MSU indicated there are two activities that are to be carried on and one was an inventory within the system and the development of the water policy and mentioned the use of the Wheeler Center at MSU to work on that now rather than a separate entity.

Representative Marks stated he understands Rep. Swysgood's concern. The situation the subcommittee faced was whether or not they wanted to take bond payments out of the budget. The committee has been operating under the premise that all the operation of Vo-Techs would be inside the budget as the Governor had sanctioned. They are trying to fit that in there.

Representative Cody asked Rep. Peck about the work study and what that means and what is being cut out there. Rep. Peterson asked if there is \$118,000 increase in the work study? Peck stated they put \$230,000 into work study and taking \$58,000 out of it. Rep. Bradley asked if there were 5 more VoTech unit students included in this now? Rep. Peck stated that is correct, about 2500 students. Rep. Bradley asked what is the percentage of students then that are added into this versus the per cent in the work study program. Peck stated there has been about 25,000 students in the system and they are adding about 2500. They are increasing it \$24,863 for VoTech each year. Rep. Bradley stated she had some questions on the new space. It deals with plant operations for those two units and she wondered where they are now? Rep. Kadas stated for U of M they took \$400,000 out of energy last year and moved it into instruction. lost it altogether so they are down \$400,000.

Representative Bradley asked about #8, Support Formula, and Rep. Kadas stated what this amendment does is to change it 1/8 the first year and the second year instead of 1/12 it will be 1/30. Representative Peck stated this is all new money they are talking about.

Representative Quilici asked what the motion is and Rep.

Bardanouve explained it is to adopt a proposal as presented by the Subcommittee.

Representative Cody made a substitute motion to segregate #7, Summary Sheet for Workstudy, out of the proposal. Mr. Wolcott stated there does not have to be a substitute motion just a request to segregate #7. Rep. Marks asked if the \$58,000 is taken out how much increase is there in University related workstudy and how much increase is there in VoTech? Mr. Wolcott stated the increase for the University workstudy program would be \$118,826 that remains there and the amount for VoTechs is \$24,836 each year. Rep. Marks then asked if Item #7 relates to the VoTechs? Mr. Wolcott stated that is correct.

- Representative Kadas stated just so they what they are voting on the question is the reason the Subcommittee put Workstudy in was to offset the significant increases in tuition. They have not reduced tuition at all but are reducing workstudy and leaving tuition where it is.
- Representative Bradley asked Rep. Kadas about his concern for Workstudy to offset the higher tuition but what about the support program and the tuition that goes there that the students want to see such as services, libraries, etc.? Rep. Kadas stated the students will pay about \$10,000,000 on this and the state will pay another \$1.4 million and \$600,000 of that comes out of Support. The student priorities have been in three major areas, faculty salaries, libraries and the Support. Rep. Peck asked Rep. Kadas if he would agree that there is no cut in faculty salaries? Rep. Kadas stated yes.
- Representative Peck's original motion with #7 segregated out passed.
- Representative Cody, said it was important to have the work study money in the budget since with the rise in tuition it often meant the difference as to whether a student could attend or not attend a university. Because #7 was in limbo with the with the remaining amendments having passed, #7 had to be voted on. Representative Cody moved to cut #7, the workstudy program, explaining a no vote would leave the money in the bill. Vote, roll call vote, motion failed and the \$58,664 was left in the workstudy budget.
- Representative Peck referred to Page F-4, line 14, an amendment to insert "Item 18 may not be expended unless the Board of Regents obtains a contract from the school district which insures that the State of Montana receives deed to the vocational-technical center facility for the cost of retiring the outstanding bond." Rep. Peck moved the amendment. Vote passed unanimously.
- Representative Marks moved Page F-4, line 14 amendment be a biennial appropriation for more flexibility. Vote passed unanimously.
- Representative Peck referred to Page F-10, line 7 an amendment to insert "The commissioner of higher education may transfer county millage collections among centers. Millage received by the centers from the 1.5 mill levy that in the aggregate exceeds \$787,000 in fiscal 1990 and \$796,000 in fiscal 1991

must cause a general fund reversion of a like amount each year. Any voted millage funds available for the vocational-technical centers are appropriated." Representative Peck moved the amendment. Motion carried.

- Representative Peck referred to Page F-10, line 20. This amendment increases general fund support by \$15,680 in each year of the biennium to restore the 1988 appropriated level in the Extension Service Budget. Rep. Peck moved the amendment. Vote passed unanimously. Motion carried.
- Representative Cody referred to Page F-4, line 16 and Gold sheet F-21. This amendment addresses the \$8,400 each year of the biennium for the office lease on the fire training service school and how much the volunteer firemen pay in for the resource center and the increase for office space. Rep. Peck stated this is basically a question whether the participants in the training program pay the fee to provide the least dollars or whether it will be done by general The recommendation from the agency was that they do it by fees. He does not see any reason to change that. Rep. Spaeth asked Rep. Cody if her motion would put general fund in it and she stated it would. Rep. Connelly stated she had some calls from volunteer fire departments in Flathead County and they said they had set up small budgets and they talked about the \$35.00 to \$80.00 increases for fees and they had been told it could go that high and they would have to fund it out of their pockets. Rep. Cody stated it may be more than that because if some of them decide not to pay that then those who do will have to pay more than the \$75.00. Motion failed.
- Representative Peck moved the adoption of the Higher Education budget as amended. Vote passed. Representatives Nisbet, Swysgood, Quilici and Swift voted no.
- Representative Spaeth moved to reconsider his particular section because when they passed the motion they found a technical problem in line iteming the Missouri River Reservations and the way it was typed up the general fund left out and was not line itemed. It was a technical error and they want the general fund in there. Motion passed.
- Representative Spaeth moved to adopt Natural Resources action as amended. Motion passed.

Tape 4, Side B, 025

HEARING ON HOUSE BILL 300

"THE MONTANA JOBS ACT; PROVIDING FOR A COMPREHENSIVE EFFORT BY THE PEOPLE AND THE LEGISLATURE OF MONTANA TO ENCOURAGE, DEVELOP, AND PROMOTE THE LONG-TERM ECONOMIC REVITALIZATION OF MONTANA, THE DIVERSIFICATION OF MONTANA'S ECONOMY, AND THE CREATION OF NEW JOBS AND BUSINESSES; REVISING ALLOCATIONS OF COAL SEVERANCE TAX

PROCEEDS; INCREASING TO 50 PERCENT THE SHARE OF THE COAL SEVERANCE TAX PERMANENT TRUST ALLOCATION INVESTED IN THE MONTANA ECONOMY; PROVIDING FOR A BONDING DEVELOPMENT PROGRAM, PROVIDING THAT THE PROPOSED ACT BE SUBMITTED TO THE QUALIFIED ELECTORS OF THE STATE OF MONTANA UTILIZING IN-STATE INVESTMENT FUNDS TO STIMULATE MONTANA'S ECONOMIC GROWTH; AMENDING SECTIONS 15-35-108, 17-5-704, 17-6-305, AND 17-6-306, MCA; AND PROVIDING AN EFFECTIVE DATE AND A TERMINATION DATE."

Presentation and Opening Statement by Sponsor:

Speaker John Vincent, District 80, stated almost all of the individuals who were to testify were not able to make the adjustment and testify at this time. This Bill is called the Montana Jobs Act and it does many different things in regard to making a commitment to half of the state to do more in economic development. It calls for the investment of 25% more coal tax dollars in Montana economy, ups the instate investment fund from 25% to 50% of coal tax dollars currently going in and then allocates the use of that money, some of it to develop existing Montana businesses to expand, some to bring new businesses to Montana, an added value effort, job training, providing a capital equipment pool for advanced equipment needed for educating university students and earmarking some funding for the science and technology alliance. It also asks the next legislature to develop three new programs for economic development, a business infrastructure improvements program, a venture capital program, and an operating capital program. As originally written the Bill called for a referendum to be held in He felt there was no way they could budget November, 1990. in this biennium the \$2.6 million dollars that would be necessary to fund this piece of legislation this time. did have another amendment drafted and suggested whereas the money would go into the Bill but if were taken out the Bill would revert back to a form of referendum and would be voted on in 1990. The Bill has been editorialized on behalf of by the Great Falls Tribune (See Exhibit 1) and has received a great deal of support in its initial hearing in the Business and Economic Development Committee. Everyone seems to believes an effort like this would go a long way towards helping Montana promote innovative economic development in this state and yet we are stuck in a situation where we don't have the money to fund it, at least at this point.

Testifying Proponents and Who They Represent:

Chris Kaufmann, Montana Environmental Information Center Representative Kimberley, District 90 Brian Harlin, representing Associated Students of MSU Mike Craig representing Associated Students of U of M

Proponent Testimony:

Ms. Kaufmann stated they routinely oppose Bills that adjust the

Coal Tax Trust Fund but they are supportive of the concept of this Bill. She stated they are often accused of being anti-business as environmentalists and that is not really the case, in fact, this Bill supports the very kind of business they feel is appropriate for this state.

- Representative Kimberley asked to go on record as a proponent of this Bill. He stated that during the 1988 campaign the top issue was economic development and the longer he has been in the legislature the less he has heard of issues having to do with economic development.
- Mr. Harlin stated they have taken a position on this Bill as they did in Business and Economic Development of strongly supporting it.
- Mr. Craig stated they also support this Bill for the same reasons stated by Mr. Harlin and also it does provide for increasing in funding for equipment that is sorely needed on all the campuses for research.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

- Representative Marks stated trying to look through the changing of the allocations statutes is confusing, starting on page 4, and would like some clarification on it. Rep. Vincent stated he could not give a precise accounting of exactly who wins and who loses. He has assumed from the beginning that in regard to the top half of the pie in those allocations it is safe to assume that you are talking about a general fund impact and that the question is whether they want to commit that kind of funding and target it to an ongoing economic development effort. The fiscal note essentially agrees with that in saying the proposal would divert approximately \$2.6 million dollars in coal tax severance collections from the general fund.
- Representative Bardanouve asked the LFA to chart for them to see where the impacts could be. Rep. Marks stated because this is such a terribly confusing matter to just analyze it without any changes, he was wondering when they do that they could put down three columns, the last being true percentages.
- Representative Bardanouve asked Rep. Vincent if eventually they would use a coal trust for collateral to issue bonds? Rep. Vincent stated the amendments in the Business and Economic

Development committee struck the bonding mechanisms. It would require the legislature to set up the programs called for but they would be essentially the utilization investment programs through the in-state investment fund and not bonding programs.

Representative Swysgood asked Rep. Vincent about the section struck out that was submitted to an electoral vote and Rep. Vincent stated it was either Rep. Simon's or Rep. Thomas' amendment. He thought there was a political consideration there. Last time he had the same Bill in and Rep. Winslow attempted to amend it, saying let's do it now. The attempted amendment got the money from the educational trust fund and attempted to divert it into this. That amendment failed but the Bill subsequently died because of the reservations people had about putting it on the referendum, viewing it as a political instrument rather than an economic development approach. He is frustrated in that the answer to the funding has been no, the answer to the referendum has been no and every two years they lose another two or four just getting something underway that might do a lot to help promote economic development.

Representative Swift referred to Page 5, line 23, a reference to an increase of 5% and wondered how many dollars does that increase? Rep. Vincent stated about \$870,000 a year. That would be in addition to and that is one of the major technical faults with a Bill like this and what it essentially does is earmark that amount and so to find out what the true bottom line effect is then you have to count this \$870,000 as part of the \$1,500,000.

Closing by Sponsor:

Representative Vincent stated it has been quite awhile with the exception of the Science and Tech and there were problems with that in Court it's been really quite awhile in the state of Montana since they have really taken a bite out of the economic development initiative area that other states have taken. It seems that the dialogue comes down to those that believe that innovation is the way to go or whether tax breaks of some kind or workers' comp. or something like that are the ways to go. The answer is both. All this Bill is his research in what other states have done and experienced success with.

HEARING ON HOUSE BILL 600

"AN ACT REVISING THE "MONTANA SMALL BUSINESS LICENSING COORDINATION ACT"; ESTABLISHING A BUSINESS REGISTRATION AND LICENSING SYSTEM; ESTABLISHING A BOARD OF REVIEW; AMENDING SECTIONS 30-16-102, 30-16-103, 30-16-202, AND 30-16-203, MCA; REPEALING SECTION 30-16-201, MCA; AND PROVIDING EFFECTIVE DATES."

Presentation and Opening Statement by Sponsor:

Speaker John Vincent stated he had testimony from the Bozeman Chamber in support of this Bill and a number of people were scheduled to testify but could not given the change they had to make. This Bill is nothing more than a copy of Washington State statute and what they have done on business licensing is recognized around the nation today as best business licensing system in the United States. advanced, most sophisticated and the most cost-effective without any doubt at all. This Bill virtually copies the 1978 statute that Washington had. In reading the Bill, except for the general verbiage in the first couple of pages, it is boiled down to some pretty complex stuff. But essentially what this Bill is designed to do is to reduce red tape, to reduce unnecessary licenses, to expedite the business licensing process. One of the best ways to illustrate that is to take a look at the testimony of the Bozeman Chamber. He has one suggested amendment, a representative from the Department of Health wanted to add one further exemption and that was to add Title 50 to the The exemptions in the Bill are water permitting exemptions and the Department of Health wanted a certificate of need, licensing and certification of health care facilities and ambulance services to be exempt. This Bill is primarily directed at small businesses.

Testifying Proponents and Who They Represent:

Laurie Shadoan, Bozeman Chamber of Commerce

Proponent Testimony:

See Exhibit 1

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Quilici asked about the fiscal note for fiscal 1990 and the total cost for assistance development and would the computer system be set up for fiscal 1991? Rep. Vincent stated they didn't but the Bill has a time frame built into it. It's a step by step process and the entire program essentially would have to be approved by the next legislature to assure that it actually was running. There would be a number of things the Department of Commerce would have to provide for the next legislative assembly. Rep.

Quilici stated he would recommend that someone go to ISD and get an idea what they would try for the assistance development. He did not think it should be that high.

Representative Bardanouve asked how the money would be collected and allocated? Rep. Vincent stated in much the same way as it is now except that checks would be made payable through one agency, the Department of Commerce, rather than through a variety of different licensing agencies. Rep. Bardanouve asked how will the money be allocated back to the communities? Rep. Vincent stated as currently written the city licenses would not be covered, only state licenses. Washington State is trying to find a way to incorporate city and county licenses into the procedure. Rep. Bardanouve asked what the reaction was from the Department of Commerce to this Bill? Rep. Vincent stated he has heard there is no opposition but nobody from the Department of Commerce has ever shown up to support it.

Representative Marks referred to the fiscal note and asked if he had prepared an estimate? Rep. Vincent's answer was no. Rep. Marks then asked what it will cost? Rep. Vincent did not know. He might be able to back through the Department of Commerce and take a look at the original fiscal note and possibly confirm it or offer an alternative but he could not individually do a fiscal note on his own. He offered to have the Department of Commerce take another look at it though and see what their interpretation of the fiscal note is.

John Maloney, Business Assistance Division, Department of Commerce, and for informational purposes came to find out more or less what the Bill would entail. He thinks the committee should be aware that they currently have in place the one-stop licensing center where all license applications are available, however, once the license applications are completed, they are returned to the appropriate agency for processing. This concept of a one-stop master license has surfaced before and they found that in some cases it is very cumbersome to enact. The Department of Health licenses generally require an inspection before the license can be granted. Rep. Vincent referred to the State of Washington and the fact someone can call up and tell them their number and be granted a license and that would be impossible for anybody in Montana that would want to operate a cafe, bar or convenience store because inspection would not have taken place prior to the calling. Their 800 telephone number at the Business Licensing Center deals with approximately 1500 calls per year and sends out many license applications which are all returned to the appropriate agency. They do not receive them, other than those that are processed by the Department of Commerce. They have questions about the dispersal of the fees once they come to the Department of Commerce. Some go to the Department of Revenue, some to the Department of Health, some to the Department of Commerce,

some to the Secretary of State. They have not formed an opinion yet but want to get more information as to exactly what Rep. Vincent has in mind.

Representative Marks questioned section 4, page 7. All the people who are put on this committee are department people with the exception of two legislators and since these people are all licensures have they ever had any licensees or the people who are being regulated? Rep. Vincent stated the language here is with a few changes for just giving the names in agencies and is directly from the Washington state statute. He stated if you start to do that where would you draw the line? He would have no objection to adding people from the business community.

Closing by Sponsor:

Representative Vincent stated that somehow, and some way, this language which is again virtually verbatim from the Washington statute has produced in Washington State what is recognized nationally as the business licensing system in the country. There are not that many differences between Washington and Montana whereby this language would prove to be counter-productive in that sense. We have a one-stop business licensing center now where someone can go get all the applications but that's as far as it goes. simply says let's take the next step and move toward a nationally recognized model and get Montana even more in the forefront of providing businesses in this state a cost effective means to license and boil the licenses down to one, a master license, and get rid of any unnecessary licenses and make it as convenient as possible for businesses to do that.

HEARING ON HOUSE BILL 758

"AN ACT TO PROVIDE SUPPORTED LIVING AND HABILITATION SERVICES TO ADULTS WHO ARE DEVELOPMENTALLY DISABLED; APPROPRIATING FUNDS; AND PROVIDING AN EFFECTIVE DATE."

Tape 5, Side A, 000

Presentation and Opening Statement by Sponsor:

Representative Hannah, House District 86, stated this is aprogram designed to take eight intensely handicapped people over the age of 18 and provide supported living for them. This would be a satellite program where the eight people would be handled by one habilitation aide who would visit them periodically to check on their needs. He feels they have to take a hard look at some creative ideas on how they are dealing with these people because the cost of keeping them in group homes and institutions is exorbitant. This is one of those areas where they can have a supported life program.

On Page 1, line 12 the word "shall" should be changed to "may".

Testifying Proponents and Who They Represent:

Cris Volinkaty, Lobbyist for the Developmental Disabled

Proponent Testimony:

Ms. Volinkaty stated this model project was brought to Rep. Hannah from some people in Billings who would like to see a different service option tried in the state of Montana that would use the medicaid waiver funds. About seven years ago they started specialized family care for children and it has been highly successful and cost effective as far as keeping very severely retarded children in their homes. concept is exactly the same that is being proposed in this Bill only it for adults and families who are willing to keep their children at home but need some help. It builds the service delivery system around what the family can't supply. If the family says they can't keep this person at home because of certain needs, they can give them those segments to maintain that person in the home. It is a pilot program so they have asked for quite a large sum of money considering they are serving eight people. The minimum amount of people this project would serve is eight. feel they will be able to serve a lot more people eventually.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Swysgood noticed the cost of this is \$240,000 a year and if it only serves eight that is \$30,000 a client. That seems like it goes a little further than presented in testimony. Rep. Hannah stated absolutely because they don't really have any idea what it will take to do this. It's going to be cheaper in the long run. They are targeting eight but they should be able to serve a lot more.

Representative Swift asked if they would have a problem with Worker's comp. in the home situation and would this also be duplicating the group home work setting with DD people? Rep. Hannah stated no it would not because the worker's comp. would be under the employer and they would be dealing with somebody in the home and he did not know the answer to the second question. Ms. Volinkaty stated it is not a duplication but would serve a different population that is

currently sitting on a waiting list, a different service option. Rep. Swift stated in other words, they are going to expand the program as it is, only work out of the home? Rep. Hannah stated what happens now is the service program basically falls off when the DD kids are 18, so they are going to eliminate the 18-year old barrier.

- Representative Bardanouve asked what is the difference in this program compared to the one they already have? Ms. Volinkaty stated it is different because those people in independent living are probably high-functioning individuals. This is designed for some very severely involved people. Rep. Bardanouve stated there are some individuals who live in his area but they live in a home and the center provides some counseling service or whatever they need and he can't see a lot of difference. Rep. Hannah stated the main difference is the functioning level.
- Representative Kimberley stated they are kids no matter how old they are and wondered how they would determine which of these eight would be eligible? Rep. Hannah stated that would be the hardest thing to decide but the department would eventually make that decision with a screening committee.
- Representative Thoft asked if they accept this kind of patient at the Center for the Aged in Lewistown? There is an age limit of 45 and over.
- Representative Peterson stated they established about \$30,000 for each of these eight people and it seems like a lot of money if they are going to stay in their own homes. Rep. Hannah stated it is but he would look at any figure the committee presented.
- Representative Grady stated when they were having the hearings on the Boulder and group homes and the waiting lists they had for them, are they talking about the same type of individuals and waiting lists now? Ms. Volinkaty stated they were talking about half of the projects serving those kinds of people, the other half would not be so severely involved. Rep. Grady asked how many statewide would be eligible for something like this? Ms. Volinkaty stated they have 1,066 people currently on the waiting list. With House Bill 100 they feel that 85 will be taken care of.
- Representative Cody asked if this is the same as the Farm in the Dell that the Human Service Subcommittee voted towards? Ms. Volinkaty stated no it is not but it is similar in concept to case management that was used in Butte and Lewistown.
- Representative Bardanouve stated the humanitarian aspect is fine for these programs but then there are the University budgets and they don't provide nearly as much money per year for the young people as they do for these handicapped people? He

wonders at how they weigh their values, how they use their resources.

Closing by Sponsor:

Representative Hannah stated he has come to the position that he believes part of the responsibility of the state of Montana is towards the developmentally disabled who fall into the category of truly needy.

HEARING ON HOUSE BILL 609

"AN ACT ESTABLISHING A WATER QUALITY REHABILITATION ACCOUNT; REQUIRING THAT FINES AND CIVIL PENALTIES COLLECTED FOR VIOLATIONS OF TITLE 75, CHAPTER 5, BE DEPOSITED IN THE WATER QUALITY REHABILITATION ACCOUNT; AUTHORIZING THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES TO SPEND THE FUNDS IN THE ACCOUNT; PROVIDING FOR STATUTORY APPROPRIATION; PROVIDING THAT COSTS AND EXPENSES RECOVERED BY THE DEPARTMENT UNDER SECTION \$\frac{15-5-635}{45-5-635}\$ MCA, THAT WERE FINANCED BY THE WATER QUALITY REHABILITATION ACCOUNT MUST BE DEPOSITED IN THE ACCOUNT; AMENDING SECTIONS 17-7-502, 75-5-634, AND 75-5-635, MCA; AND PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Cohen, District 3, stated House Bill 609
establishes a water quality rehabilitation account, allows
money to be used for clean-up or stabilization of a
pollution event when the Department of Health cannot quickly
identify a responsible party. Section 2 caps the fund at
\$50,000 and allows no more than \$10,000 per year. Once the
fund reaches \$50,000 the remaining money goes into the
general fund. Also any amount over \$10,000 in any one year
goes into the general fund. Section 3 provides for
statutory appropriation which would allow the department to
use this money immediately to respond to the kinds of
emergencies that it was designed to take care of. Section 4
provides for reimbursement to the special fund by the
responsible parties. There was a fiscal note that came out
with the Bill.

Testifying Proponents and Who They Represent:

Stan Bradshaw, Montana Council Trout Unlimited

Proponent Testimony:

Mr. Bradshaw stated the fundamental purpose of this Bill is to simply provide the department of Health and Environmental Sciences with a source of money for which they can institute a quick response to a water pollution event in a situation where they cannot find quickly the responsible party or they simply don't know who the responsible party is. The reason for the cap was, in talking with the Health and

Environmental Sciences, Water Quality Bureau, they said that typically the kind of situation they have is something they can clean up with \$2,000 to \$4,000, the trick being able to have that money available immediately to stop the problem.

Testifying Opponents and Who They Represent:

None

Oppenent Testimony:

None

Questions From Committee Members:

Representative Bradley stated she is tempted to go against this because she is perturbed with the way they keep messing around with the Department of Health budget. It's not because she is angry at the Department of Health but at the legislature for misusing other funds sent over there for similar kinds of purposes. For very good purposes they end up violating the law and using it to balance the budget by putting it in their administration. She would like to know it would not happen here. Mr. Bradshaw stated right now all of these monies that are collected go into the general fund and the difficulty that the Department of Health and Environmental Sciences has that when they come upon an event like this, usually an event that may not involve hazardous waste that may be covered under the Environmental Hazardous Waste Act. They don't have the mechanism in place for the funding to address this.

Representative Marks stated he understood their concern that was expressed but they just passed a Bill that zapped some special revenue accounts for the same reasons Representative Bradley addressed. Rep. Marks asked if they care if the money comes from fines or general fund? Mr. Bradshaw stated that was probably correct. Rep. Marks asked if they found one of these situations described would it be allowable under the Governor's emergency powers to spend some of that money? It has been allocated for major things such as fire, etc. Mr. Bradshaw stated that may be a source as long as there is not the constraint they have to declare a disaster or emergency.

Representative Grady asked if they did go out and use these funds and found out somebody was at fault and then they had to pay for it, would it revert back? Mr. Bradshaw stated there is a reversion in the Bill which says if there is a responsible party they make this expenditure part of the remediation, that responsible party would have to put money back into the fund to bring it back up again.

Closing by Sponsor:

- Representative Cohen stated in Section 4 it specifically says when you do identify the responsible party they must pay, plus some other fines and penalties depending on what the court says, that money would go back into this fund. However, if this fund builds up to the \$10,000 cap within a year or a total cap of \$50,000 then that money would go back to the general fund.
- Representative Bardanouve announced the Hearing was closed.
- Representative Spaeth referred to House Bill 44 and Rep. Swift moved to accept House Bill 44 as amended. Voted, passed unanimously.
- Representative Spaeth referred to House Bills 45 and 47 and stated they were to be tabled and a motion was made to table HB45 and HB47. Voted, passed unanimously.
- Representative Spaeth referred to Senate Bill 78 and the deearmarking. Rep. Menahan moved to pass the amendment. Voted, passed. Rep. Cody voted no.
- Representative Spaeth referred to Senate Bill 80 and Rep. Marks moved to Do Pass the amendment. Vote passed unanimously.
- Representative Spaeth referred to Senate Bill 116, amendment to allow the legislative branch and the judicial branch to submit their budget to the Governor without change. Rep. Swift moved to table Senate Bill 116. Voted, passed. Five nays. Motion passed.
- Representative Spaeth referred to Senate Bills 192 and 193, both legislative finance committees. Rep. Swift moved Do Pass on SB 192. Vote passed. Rep. Menahan moved Do Pass on SB 193. Voted, passed.
- Representative Bardanouve stated these Bills should be carried on the floor. Rep. Bardanouve will carry Senator Regan's Bill 78. Rep. Peck will carry Senator Himsl's Bill 80. Rep. Cobb will carry both SB 192 and SB 193, Senator Jacobson's Bills.
- Representative Spaeth referred to House Bill 296. Rep. Cody moved to table this Bill. Voted, passed.
- Representative Marks moved to Table HB403 because it is incorporated. Rep. Cody asked if this is the Bill that they worked out some sort of compromise? It is included. Voted, passed.
- Representative Spaeth referred to House Bill 530 and it has been incorporated in the University budget. Rep. Menahan moved that the Bill be tabled. Voted, passed.

- Representative Spaeth referred to House Bill 756 that was incorporated. Representative Menahan moved to table. Voted, passed. Representatives Cobb, Marks, Connelly voted no.
- Representative Thoft's Bill #463 added the amendment which strikes appropriation section. Rep. Thoft moved the amendment. Voted, passed. Rep. Thoft moved the Bill as amended. Voted, passed. Representatives Swift and Swysgood voted no.
- Representative Spaeth referred to House Bill 373, Hannah, and was amended to read "the trips home, 5 instead of 4". Rep. Bradley moved the amendments on HB373. Voted, Passed. Rep. Bardanouve voted no. Representative Menahan moved Do pass as amended. Voted, passed. Roll call vote 11 Aye, 5 Nay.
- Representative Spaeth referred to House Bill 325. Rep. Marks moved the Bill. Motion passed.
- Representative Spaeth referred to House Bill 54. Rep. Menahan moved to do pass. Motion passed. Representatives Marks, Cobb and Swysgood voted no.
- Representative Spacth referred to House Bill 240. Rep. Menahan moved do pass. Roll call voted, failed. Rep. Thoft made a substitute motion to table HB 240. Voice vote passed.
- Representative Spaeth referred to House Bill 390. Rep. Iverson moved do pass. Vote passed. Rep. Cobb voted no.
- Representative Spaeth referred to House Bill 532. Rep. Bradley moved to table. Vote passed. Rep. Nisbet voted no.
- Representative Spaeth referred to House Bill 692. Rep. Bradley moved to table. Vote passed. Rep. Nisbet voted no.
- Representative Spaeth referred to House Bill 469. Rep. Marks stated he recalled this Bill is asking for funding for two monitoring stations that are not to be funded by industry. Rep. Thoft asked the analyst to check the RIT. Rep. Swysgood stated they funded \$50,000 last time and he thinks it is an appropriate figure this time. Rep. Marks stated they worked together on this project and it was in relation to Rep. Hannah's Bill which passed last time. If these people don't start trusting each other then there is no reason for the legislature to start sending money down there. Rep. Bardanouve suggested they defer action on this.
- Representative Bradley moved to table House Bill 758. Vote passed. Representatives Nisbet and Kimberley voted no.

ADJOURNMENT

Adjournment At: 6:39 p.m.

REP. FRANCIS BARDANOUVE, Chairman

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DAILY ROLL CALL

HOUSE APPROPRIATIONS COMM	ITTEE
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51st LEGISLATIVE SESSION -- 1989

Date 3/13/89

NAME	PRESENT	ABSENT	EXCUSED
REPRESENTATIVE BARDANOUVE	4		ı i
REPRESENTATIVE SPAETH	V		
REPRESENTATIVE PECK	V		
REPRESENTATIVE IVERSON	V		
REPRESENTATIVE SWIFT	V		
REPRESENTATIVE QUILICI	ν		
REPRESENTATIVE BRADLEY	V		
REPRESENTATIVE PETERSON	V .		
REPRESENTATIVE MARKS			
REPRESENTATIVE CONNELLY			
REPRESENTATIVE MENAHAN	V		
REPRESENTATIVE THOFT	V		
REPRESENTATIVE KADAS	L		
REPRESENTATIVE SWYSGOOD	V		
REPRESENTATIVE KIMBERLEY	V		
REPRESENTATIVE NISBET	V		
REPRESENTATIVE COBB	V		
REPRESENTATIVE GRINDE	V		
REPRESENTATIVE CODY	V		
REPRESENTATIVE GRADY			· .

March 14, 1989 Page 1 of 4

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>HOUSE BILL 44</u> (first reading copy -- white) <u>do pass as amended</u>.

And, that such amendments read:

1. Title, lines 5 and 6.

Strike: "DEFINING" on line 5 through ";" on line 6

2. Title, line 7.

Strike: "INTERACCOUNT" Insert: "INTERENTITY"

3. Title, lines 7 and 8.

Strike: "BY" on line 7 through "CENTERS" on line 8

Insert: "WITHIN STATE GOVERNMENT"

4. Page 1, line 14. Strike: "interaccount" Insert: "interentity"

5. Page 1, line 16.
Strike: "accounts"

Insert: "accounting entities"

6. Page 1, line 18.
Strike: "account"

Insert: "accounting entity"

7. Page 1, line 21. Following: "money" Insert: "or loans"

8. Page 1, line 24. Following: "(2)" Insert: "(a)"

Following: "appropriation" Insert: "from a fund designated in 17-2-102[3] through (1)(c)"

P. Page 1, line 25. Strike: "account" Insert: "accounting entity"

10. Page 2, line 2. Following: "authorize" Strike: "a" through "as" Following: "loan" Insert: ","

11. Page 2, line 3. Strike: "moneys" Insert: "money"

12. Page 2, line 4. Strike: "accounts" through "that" Insert: "accounting entities if"

13. Page 2, lines 5 and 6. Strike: "restore" on line 5 through "transferred" on line 6 Insert: "repay the loan"

14. Page 2, line 6. Strike: "provided" Insert: "if"

15. Page 2, line 7. Following: "."

Insert: "An accounting entity receiving a loan or an accounting entity from which a loan is made may not be so impaired that all proper demands on the accounting entity cannot be met even if the loan is extended.

(b) (i) When an expenditure from a fund or subfund designated in 17-2-102(1)(d)(i)(A) through (1)(d)(vi) is necessary and the cash balance in the fund or subfund from which the expenditure is to be made is insufficient, the commissioner of higher education may authorize a temporary loan, bearing interest as provided in subsection (4), of money from the agency's other funds or subfunds if there is reasonable evidence that the income will be sufficient to repay the loan within 1 calendar year and if the loan is recorded in the state accounting records. A fund or subfund receiving a loan or from which a loan is made may not be so

impaired that all proper demands on the fund or subfund cannot be met even if the loan is extended. (b) (ii) One accounting entity within each fund or subfund designated in 17-2-102(1)(d)(i)(A) through (1) (d) (vi) must be established for the sole purpose of recording loans between the funds or subfunds. This accounting entity is the only accounting entity within each fund or subfund that may receive a loan or from which a loan may be made." Strike: "The" Insert: "(c) A" Following: "loan" Insert: "made under subsection (2) (a) or (2) (b) " 16. Page 2, lines 10 through 12. Strike: "No" on line 10 through "." on line 12 17. Page 2, line 14. Following: "administration" Insert: "or the board of regents" 18. Page 2, lines 14 and 15. Following: "extension" on line 14 Strike: "of" through "loan" on line 15 19. Page 2, line 15. Following: "year" Insert: "for a loan made under subsection (2) (a) or (2) (b) "Strike: "department" through "administration" Insert: "director or board" 20. Page 2, line 21. Following: "from" Strike: "the" through "or" 21. Page 2, lines 22 and 23. Strike: "subsections" on line 21 and "(1)(d)(i)(C)," on line 23 Insert: "17-2-102" 22. Page 2, line 23. Following: "(1)(d)(i)(D)" Strike: "," 23. Page 2, line 24. Strike: "of" through "shall" Insert: "must" 24. Page 3. Following: line 6

- Insert: "(5) If for two consecutive fiscal yearends a loan or an extension of a loan has been authorized to the same accounting entity as provided in subsection (2) or (3), the department of administration or the commissioner of higher education shall submit to the legislative finance committee by September 1 of the following fiscal year a written report containing an explanation as to why the second loan or extension was made, an analysis of the solvency of the accounting entity or accounting entities within the university fund or subfund, and a plan for repaying the loans.
 - (6) If for two consecutive fiscal yearends an accounting entity in a fund or subfund designated in 17-2-102(1)(d)(i) through (1)(d)(vi) has a negative cash balance, the commissioner of higher education shall submit to the legislative finance committee by September 1 of the following fiscal year a written report containing an explanation as to why the accounting entity has a negative cash balance, an analysis of the solvency of the accounting entity, and a plan to address any problems concerning the accounting entity's negative cash balance or solvency."

26. Page 3, line 9. Strike: "an account" Insert: "an accounting entity"

27. Page 3, line 12. Strike: "balances"

28. Page 3, line 13. Strike: "of" through "do" Insert: "balance does"

29. Page 3.

Following: line 20

Insert: "(b) (i) Except as provided in subsection (7) (b) (ii), a
 unit of the university system or vocational-technical center
 shall maintain a positive cash balance in the funds and
 subfunds designated in 17-2-102(1)(d)(i)(A) through
 (1)(d)(i)(D) and (1)(d)(ii) through (1)(d)(vi).

(ii) If a fund or subfund inadvertently has a negative cash balance, the department of administration may allow the

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fund or subfund to carry the negative cash balance for no more than 7 working days. If the negative cash balance exists for more than 7 working days, a transaction may not be processed through the statewide accounting system for that fund or subfund."

30. Page 3, line 21. Strike: "(6)"
Insert: "(8)"

31. Page 4, lines 8 through 23. Strike: subsections (7) and (8) in their entirety

March 14, 1989
Page 1 of 1

Mr. Speaker: We, the committee on Appropriations report that Senate Bill 78 (third reading copy -- blue) be concurred in .

Signed: Francis Bardanouve, Chairman

[REP. BARDANOUVE WILL CARRY THIS BILL ON THE HOUSE FLOOR]

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March 14, 1989
Page 1 of 1

Mr. Speaker: We, the committee on Appropriations report that Senate Bill 192 (third reading copy -- blue) be concurred in .

Signed: Francis Bardanouve, Chairman

[REP. COBB WILL CARRY THIS BILL ON THE HOUSE FLOOR]

March 14, 1989
Page 1 of 1

Mr. Speaker: We, the committee on Appropriations report that

Senate Bill 193 (third reading copy -- blue) be concurred in .

Signed: Francis Bardanouve, Chalrman

[REP. COBB WILL CARRY THIS BILL ON THE HOUSE FLOOR]

March 14, 1989 Page 1 of 1

Mr. Speaker: We, the committee on Appropriations report that Senate Bill 80 (third reading copy -- blue) be concurred in .

Signed: Chairman

[REP. PECK WILL CARRY THIS BILL ON THE HOUSE FLOOR]

March 14, 1989 Page 1 of 1

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>House Bill 463</u> (first reading copy -- white) <u>do pass as amended</u>.

Signed:		3			
	Francis	Bardar	nouve	. Cha	irman

And, that such amendments read:

- 1. Title, line 15. Strike: "PROVIDING AN APPROPRIATION;"
- 2. Page 14, lines 2 through 19. Strike: section 3 in its entirety Renumber: subsequent sections

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STANDING COMMITTEE REPORT

March 14, 1989 Page 1 of 1

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>House Bill 373</u> (first reading copy -- white) <u>do pass as amended</u>.

Signed: Trancis Bardanouve, Chairman

And, that such amendments read:

- 1. Title, lines 4 and 5. Strike: "THE" on line 4 through "AND" on line 5
- 2. Title, lines 8 and 9. Strike: "PROVIDING" on line 8 through "1989;" on line 9
- 3. Pages 1 and 2, line 24 on page 1 through line 1 on page 2. Strike: "A DAILY" on page 1, line 24 through "AS AMENDED" on page 2, line 1
 Insert: "\$50 a day"
- 4. Page 2 and 3, lines 22 on page 2 through 14 on page 3. Strike: section 2 in its entirety Renumber: subsequent section

March 14, 1989
Page 1 of 1

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>House Bill 325</u> (first reading copy -- white) <u>do pass</u>.

Signed	:	***************************************		- :			1 2		~~
		Francis	Ba	rda	an	ou	ve.	Chai	rmar

March 14, 1989 Page 1 of 1

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>House Bill 54</u> (first reading copy -- white) <u>do pass</u>.

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March 14, 1989
Page 1 of 1

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>House Bill 390</u> (first reading copy -- white) <u>do pass</u>.

Signed:					
	Francis	Barda	anouve,	Chairm	an

EXHIBIT_	
DATE 3-	13-89
нв_ <u>433</u>	;

Testimony on HB 433

Historic Sites System Improvement Commission

Mr. Chairman
Members of the Committee

My name is Gloria Hermanson, I reside in Helena. I represent the Montana Cultural Advocacy, a broad, statewide cross-section of citizens committed to the development of our Cultural Resources.

The preservation and maintenance of Montana's historic sites is important. It is also important to make sure it is done in an efficient and appopriate manner. We believe that an interim study commission will help to accomplish that in the least costly way.

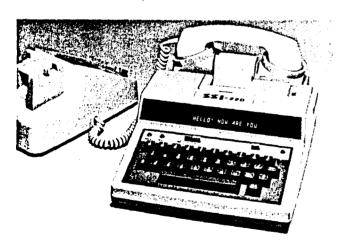
We urge your support of HB 433.

What You Should Know About TDDs

Telecommunication Devices for the Deaf (TDDs) are growing in popularity daily. A TDD lets a deaf person make a telephone call directly to another person having similar equipment, without the need for an interpreter, since the conversation is typed through one machine to another machine instead of spoken. Here's a brief summary of what TDDs can do and how they can help a deaf person. This information was adapted from Telephone Training for the Deaf by Dr. Diane L. Castle (publisher, Alexander Graham Bell Association for the Deaf, Washington, D.C.).

Selecting a TDD

Choosing the right TDD depends on your needs and the environment in which you'll use the TDD. For example, if you have vision problems you may want to choose a TDD with large, clear print. If you have limited space in your home or office, you may select a small TDD that is very quiet. Before buying a TDD, try out different kinds of equipment. Think about the advantages and disadvantages of each piece of equipment. Decide what features are important to you.



TDDs can be portable, semi-portable, or non-portable, depending upon your needs, and can cost from approximately \$230 to \$1,000. Some have a paper print-out and some have large visual display areas so you can actually see the conversation.

For more information about TDDs, contact other deaf TDD users and Telecommunications for the Deaf, Inc. (TDI), 814 Thayer Avenue, Silver Spring, MD 20910. TDI is a non-profit organization with regional representatives who can inform hearing or hearing-impaired persons about different TDDs and couplers and how they can be obtained. Also, TDI publishes a special telephone directory that lists TDD telephone numbers for persons living in the United States and in other countries.



Decide which kind of TDD you want to order: portable or not, paper copy or not, mechanical or electronic. Contact your TDI representative or write directly to one of the companies listed at the end of this brochure. In some states, you can rent a TDD from the telephone company. Call the business office to find out information about renting TDD equipment from the telephone company.

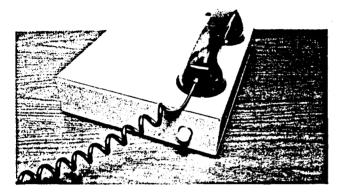


You May Need Additional Equipment

Some telephones won't work with some TDDs. For example, the Slimline or Trimline telephones won't work with reconditioned TDDs. Some TDDs need the standard telephone Series 500 handset to assure transmitting the strongest signal, especially for long-distance calls. You can use a wall or desk telephone. Ask for a private line. Until several years ago, most TDD owners requested an unlisted phone number so they would not be bothered by receiving voice calls. Recently some TDD owners have listed their name and phone number, without the address, in the telephone directory with the

I What You Should Know Co. About TDDs

letters TDD. This plan makes it possible to find TDD numbers in the standard directory.



An acoustic coupler allows the TDD to send and receive typed messages through standard telephone lines. If your TDD does not have a built-in coupler, you need a separate coupler. Order it from your TDI representative or directly from a company that sells couplers.

Most deaf people need a light attached to the telephone to let them know when the telephone is ringing. You can order a signal light from the telephone company when you have your telephone installed. The telephone company will charge a monthly rental for the signal light. This cost will be listed on your telephone bill. You may prefer to buy a signal light from one of several different companies, from a hearing aid dealer, or from your TDI representative. For more information about signaling devices, write for a free copy of Signaling Devices for the Hearing Impaired, available from the Alexander Graham Bell Association for the Deaf, 3417 Volta Place N.W., Washington, DC 20007.

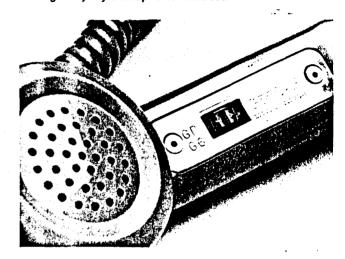
Troubleshooting

TDD calls usually go smoothly, but sometimes problems do occur. It is frustrating to continue a TDD call when the printed message is mixed up. If you understand how different problems can occur, perhaps you will be able to prevent them.

Problem: Using the wrong handset

The older, reconditioned TDD equipment requires a 500 series telephone handset. The 500 series handset has a magnetic conductive microphone. The magnetic microphone gives the strongest transmission of the tones through the telephone. If you are using the wrong telephone handset, you may get a confused message (scrambled letters and numbers). However, some of the

new portable TDDs will transmit typed messages through any style telephone handset.



Problem: The amplifier is not on zero

If you have a volume control dial (amplifier) on your telephone, be sure the amplifier is set on zero. If the amplifier volume is turned higher, you can pick up other sounds in the room which will put extra letters and numbers in your message.

Problem: A bad connection

A bad connection can affect the transmission of sound through the telephone. A bad connection can occur when you talk or type over the phone. If you have a bad connection, your TDD conversation may be confused with extra letters and numbers. You should be able to get a better connection if you hang up and dial again. Before you hang up, explain to the other person that you cannot understand their message. Tell the person that you will call back immediately, or ask the other person to call you back immediately.

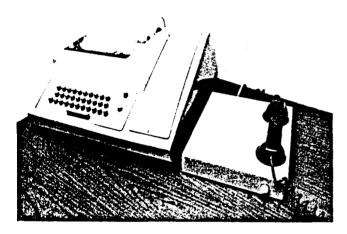
Problem: An old coupler

Many old couplers, purchased for reconditioned equipment, may no longer work correctly. For technical reasons, the coupler does not transmit the TDD code accurately. Therefore, the message is not received clearly. Often, the coupler can't be repaired and the best solution is to buy a new coupler.

Problem: The person did not shift back to letters after using numbers

Like a typewriter, the TDD has a shift key on each side of the keyboard. On the TDD keyboard, these keys may be labeled shift (SHIFT), or figures (FIGS) and letters (LTRS). Press the key to type numbers or characters

printed on the upper part of the key. On some TDDs you must press the key again to change back to letters. Sometimes the person sending the message will forget to press the shift or letters key after using numbers in the message. The message from that point on is a confusion of numbers and punctuation marks. If this happens, explain the problem and tell the person to press the shift or letters key. Sometimes you can press the shift key on your TDD to clear up some of the confused message.



Problem: The mechanical TDD did not start at the left margin

Both people, the caller and the answerer, should begin typing at the left-hand side of the paper or display area. If both people do not begin at the left margin, the letters on one TDD may print on top of each other. For example, one TDD begins at the left-hand margin and another TDD begins at the middle of the line. The TDD starting in the middle of the line will reach the end of the line first. The letters will be printed on top of each other. Before starting a conversation, press the line feed/return keys to be sure you are starting at the left margin.

Problem: The person did not press the line feed/return keys at the end of each line

If you are using a mechanical TDD that requires using the line feed/return keys, you must press line feed/return at the end of each line. Sometimes a person sending the message forgets to press the line feed/return keys at the end of the line. The person receiving the message sees each letter printing on top of the last one. The person receiving the message can quickly press the line feed/return keys to save some of the message from piling up at the end of the line. However, it is the responsibility of the person sending the message to press the line feed/return keys.

Problem: Using a backspace key when both TDDs don't have it

Several of the electronic TDDs have a backspace key. This key can be used instead of typing XX for a spelling mistake. However, both people need to use a TDD that has the backspace key. Otherwise the message is confused.



A New Trend: The Superphone

New TDDs have many fine features you may find attractive. Before you buy a TDD, be sure you are up-to-date on the many new features available today. For example, many TDDs now have one key that can be used to type GA, SK, or XX. As an example of the new electronics currently being built into TDDs, consider one very interesting TDD, called the Superphone. Ultratec, Inc. introduced this TDD product that can be used to call any hearing person—and the hearing person doesn't even need a TDD. That means any deaf person can call a doctor, a hospital, the police, or fire department in an emergency without needing a TDD on the receiving end. Here are two of its features, as described in the company's literature. (We're not making claims...only passing the information along to you.)

Voice Output

The Superphone can be made with an optional electronic voice. This voice sounds like a person talking. When words are typed by the deaf person on the Superphone, the words are spoken into the telephone by the electronic voice. Using this special TDD, a deaf person who cannot use his speech can call a hearing person and type a message on the Superphone. The message is spoken into the telephone by the electronic voice. The hearing person listens to the message. When it is the hearing person's turn to talk, the hearing person

types a reply using the Touch-Tone keys on his telephone. Only the deaf person needs the Superphone. The hearing person does **not** need a TDD.

Touch-Tone Signals

The Superphone can be made with an optional feature for receiving signals from Touch-Tone telephones. Using this TDD, the deaf person can call a hearing friend or family member who does not have a TDD. The deaf person who can use his speech can talk to the hearing person. When it is the hearing person's turn to respond, the hearing person uses the keys on his Touch-Tone telephone to type a message. The Superphone receives the Touch-Tone signals and puts the letters on the Superphone screen. The deaf person can now read the message.



Baudot and ASCII Codes

Superphone contains all the necessary electronics for transmitting and receiving both BAUDOT (5-level) and also ASCII (8-level) codes. The BAUDOT mode transmits at 60 words per minute using the standard frequencies for the deaf TTY/TDD network. The ASCII mode allows the user to originate a call from the Superphone to any ASCII system equipped with an answer modem. The user may call computer systems, information systems, and generally use the Superphone as a computer terminal.

1,000 Character Memory

Superphone has 1,000 characters of memory that can be used to save all or portions of a TDD conversation. The memory may be used to store a message before the call is made. The message can then be transmitted at maximum speed, thereby saving time and long-distance costs. Also, the memory can be used for transmitting emergency messages. The memory can be expanded to 2,000 characters.

Telephone Lamp Flasher

Superphone contains a magnetic sensor which detects when the telephone is ringing. A lamp may be plugged into the socket that is built into the Superphone charger and a light will flash when the telephone rings.

Sensitivity Control

Many times long-distance calls or bad connections cause trouble during TDD conversations. The Superphone has a sensitivity control which lets the user adjust for weak telephone signals.

Printer

Superphone may be equipped with its own printer or connected to an external printer. Many printers are available which will connect to Superphone for this purpose. These printers may be purchased through Ultratec or locally for convenient maintenance.

Sources for TDDs

American
Communication Corp.
180 Roberts Street
East Hartford, CT 06108
Voice and TDD: 203-289-3491

C-Phone, Inc. 553 Wolfner Drive Fenton, MI 63026 Voice and TDD: 314-343-5883

CYBERTECH, Inc. P.O. Box 543 Thornhill, Ontario, Canada L3T 4AZ Canadian TDD

Krown Research, Inc. 6300 Arizona Circle Los Angeles, CA 90045 Voice and TDD: 213-641-4306

Northern Telecom, Inc. Advanced Telephone Products Division 640 Massman Drive Nashville, TN 37210 Voice: 615-883-9220 TDD: 615-889-1627

Phone-TTY Incorporated 202 Lexington Avenue Hackensack, NJ 07410 Voice and TDD: 201-489-7889 Plantronics 345 Encinal Street Santa Cruz, CA 95060 Voice and TDD: 408-462-5606

Specialized Systems, Inc. 11339 Sorrento Valley Road, Dept. TBJ San Diego, CA 92121 Voice: 714-481-6000 TDD: 714-481-6060

Ultratec, Inc. P.O. Box 4062 Madison, WI 53711 Voice and TDD: 608-273-0707

Weitbrecht Communications, Inc. 655 Skyway, Suite 230 San Carlos, CA 94070 Voice: 415-592-1622 TDD: 415-592-1623

For more information about TDDs, contact:

Telecommunications for the Deaf, Inc. (TDI) 814 Thayer Avenue Silver Spring, MD 20910 Voice and TDD: 301-589-3006

California Relay Service

- The California Relay Service (CRS) began operating January 1, 1987. The CRS was established by Legislative act in 1983. The "Telecommunication Devices for the Deaf (TDD) Relay System Act" (Chapter 741), adding Section 2881(b) to the Public Utilities Code requires that the California Public Utilities Commission (CPUC) implement a dual party relay system using third party intervention to connect deaf or severely hearing-impaired persons with persons of normal hearing using the telephone systems within the State of California. Any additional Legislative or Public Utilities information can be obtained by writing CPUC, 505 Van Ness Ave, Room 2002, San Francisco, CA 94102.
- The CRS is open 24 hours a day, 7 days a week. There are 120 positions, 2 Managers, 16 Group Managers, 2 clerks and approximately 227 Communications Assistants. Call volumes are in excess of 6600 calls per day with 7 minutes average talk time per call. All calls placed by the CRS must originate, terminate and be billed within the State of California.
- Toll free 800 (California originated only) numbers are available to connect to the service. Calls are billed at AT&T and/or Local Telephone Company direct dial, or operator handled rates, as appropriate. For example, a call from San Francisco to Sacramento will be billed at the direct dial rate. There are no charges to the calling customer for the connection to the CRS, or for the connection from the CRS to the called party.
- In addition to the technical training, the CRS personnel receive training in the following areas: cultural and linguistic differences between the deaf community and the hearing community; an understanding of how ASL (American Sign Language) and English vary in written form; interpreting and transliterating ASL; coping with difficult situations; and code of conduct, ethics and confidentiality.
- An essential part of telephone service is privacy. CRS personnel must keep all conversations confidential and never give a customer reason to believe that conversations, or the nature of any message, will become known to anyone else through any fault of the CRS or its personnel. The CRS is committed to this policy.
- In order to protect the confidentiality of the users and the specialized nature of CRS communications, there are no public tours permitted.
- CRS does not try to judge whether a call is either obscene or illegal. Enforcement of such a practice is contrary to an individual caller's right to free speech. However, if obscenities or abusive remarks are directed to the CRS Assistant, the Assistant will request the caller to stop, if the caller continues, the Assistant will notify a Manager prior to terminating the call.
- CRS has a public office available to deaf or severely hearing-impaired customers. The hours are 8:00 am 5:00 pm, 7 days a week. The public office has 2 booths, equipped with TDD's, so that the public can place calls to other TDD's or the CRS. All calls placed from the public office require alternate billing: Collect, Calling Card, or Bill to Third number (billing is verified prior to placing the call and must be a California billing number).
- In instances where the CRS receives an emergency call, the CRS Assistant directs the caller to hang up and dial 9-1-1. 9-1-1 is a statewide emergency number for all agencies. The 9-1-1 emergency number has TDD capability and should be called in the event of an emergency. This instruction is given for the users' benefit because dialing 9-1-1 is faster and safer.
- CRS does not replace the TDD/TTY operator used today. (The TDD/TTY operator assists on calls from TDD to TDD only.) A customer should continue to call the TDD operator for: calls placed from a TDD to a TDD that require operator assistance or alternate billing; assistance reaching a number if there are problems with a call; credit in the event of problems on a direct-dial call; telephone numbers not found in the telephone book; and reporting any other telephone service problems.
- The service is funded in part by the surcharge (Communications Devices Funds for Deaf and Disabled) that appears on all California subscribers telephone statements.

The National Information Center on Dealness Callaudet College

ESTIMATES OF THOSE WITH HEARING LOSSES

	ESTINA	tes of those i	ITH HEARING LO	8828	•
	Total		Significant		:
Geographia	General	Heer Ing	Bilateral		Prevocat ionally
Area	Population *	impaired	Loss	Deal	Deaf
HORTHEAST U.S.					
Maine	1,124,000	67,000	29,000	8,000	2,000
New . Mampahire	919,000	55,000	23,000	6,000	2,000
Vermont	511,000	31,000	13,000	4,000	1,000
Massachusetts	5,728,000	342,000	146,000	40,000	10,000
Phode Island	946,000	57,000	24,000	7,000	2,000
Connect last	3,096,000	185,000	79,000	22,000	5,000
New York	17,504,000	1,046,000	446,000	122,000	30,000
New Jersey	7, 342, 000	439,000	167,000	51,000	13,000
Pennsylvania	11,828,000	707,000	301,000	W2,000	20,000
MORTHCENTRAL U.S.		•			
Chio	10,772,000	707,000	363,000	104,000	26,000
Indiana	5,461,000	350,000	184,000	53,000	13,000
Illinois	11,355,000	745,000	303,000	110,000	27,000
Michigan	9,239,000	606,000	311,000	89,000	22,000
Wiscons in	4,694,000	300,000	158,000	45,000	11,000
Minnesota	4,049,000	267,000	137,000	39,000	10,000
Iowa	2,909,000	191,000	98,000	20,000	7,800
Mi sacur i	4,906,000	322,000	165,000	47,000	12,000
Morth Dakota	452,000	43,000	22,000	6,000	2,000
South Dakota	688,000	45,000	23,000	7,000	2,000
Mebraska	. 1,565,000	103,000	53,000	15,000	4,000
Kansas	2,356,000	155,000	79,000	23,000	6,000
SOUTHERN U.S.					
Delaware	595,000	40,000	20,000	5,000	1,000
. Mary land	4,198,000	286,000	143,000	38,000	8,000
Washington, DC	635,000	43,000	22,000	6,000	1,000
· ····Virginia	5, 323, 000	362,000	181,000	40,000	10,000
West Viginia	1,931,000	131,000	66,000	17,000	4,000
North Catolina	5,848,000	394,000	199,000	52,000	11,000
Mouth Caroline	3,070,000	209,000	105,000	27,000	6,000
Georgia	5, 404, 000	344,000	184,000	48,000	11,000
Flor ida	9,540,000	652,000	326,000	86,000	19,000
Kentucky	3,643,000	248,000	124,000	33,000	7,000
Tennesses	4,544,000	309,000	155,000	41,000	9,000
Alabama	3,870,000	263,000	132,000	35,000	8,000
Mississippi	2,511,000	171,000	86,000	22,000	5,000
Ackansas	3,284,000	155,000	78,000	20,000	4,000
Louisiana Oklahoma	4,200,000	286,000	143,000	30,000	8,000
Texas	3,001,000 14,174,000	204,000 965,000	102,000 483,000	27,000 127,000	6,000 28,000
WESTERN U.S.		·			
Montana	784,000	56,000	29,000	7,000	2,000
Idaho	944,000	68,000	35,000	9,000	2,000
Wyoming -	469,000	34,000	17,000	4,000	1,000
Colorado	2,842,000	207,000	106,000	27,000	6,000
New Maxico	1,295,000	93,000	48,000	12,000	3,000
Arizona	2,719,000	195,000	100,000	25,000	5,000
Utah	1,459,000	105,000	54,000	14,000	3,000
Neveda	800,000	57,000	29,000	7,000	2,000
Washington	4,115,000	295,000	151,000	38,000	W,000
weell stid coll			• •	,	-,
Or egon	2,618,000	18#,000	96,000	24.000	5.000
Oregon California	2,618,000 23,545,000	188,000	96,000 864,000	24,000 219,000	5,000 46,000
Or egon			•	24,000 219,000 4,000	5,000 46,000 1,000

^{*} U.S. Bureau of the Census, April 1980.

Bearing Impaired - any degree of hearing loss in one or both ears.

Significant Bilateral Loss - those hearing impaired who have substantial difficulty hearing in both ears.

Prevocationally Deaf * those who became deaf prior to 19 years of Aug.

Prepared by: Office of Demographic Studies; Gallaudet College, Washington, DC.

STATE TOD DISTRIBUTION PROGRAMS & RELAY SERVICES PAGE 1

				•	ELI	618	LE	PROVIDES .		LIHITATIONS AND					
JI	JR1SD1CT1ON	LAU	PUC	FUNDED BY	deaf	нн	OTH	TDD	FLASH	3DPTY RELAY	amps	BRAILLE	OTHER	STATUS	
	AL I FORMIA	X		-SURCHARGE ON TEL LINE OF .03 PER MONTH. -SB 60 AUTHORIZES NEW CAP OF .10 PER LINE PER MONTH.	x	X	X	X	X	X	X	x	X	-TDDS & SIBNALLERS, MESSAGE RELAY CURRENTLY PROVIDEDDISTRIBUTION OF OTHER DEVICES PENDING ACTION OF PUCAPPROX 16,500 TDDS DISTR THRU 12/86AGENCIES SERVING DEAF MAY REQUEST APPROVAL FOR TDDS.	
C	DHECTICUT	X		-SHETCO GIVES \$100,000 A YEAR FOR 5 YEARS (EXP. 12-86) -ALTERNATE FUNDING BEING SOUGHT.	X			X	X	HOTE 1		NOTE 2		-LIMITED FUNDS REDUIRED PRIORITIES. APPROX. 775 TDDS DISTRIBUTED BY 12/31/86.	
R	HODE ISLAND	X		-A .30 surcharge for 6 months on residence phones. (Note 3)	X			X	x	NOTE 8		X	X Note B	-DUR SUPERVISION. APPROX. 400 TDDs DISTRIBUTED (2/87) ABOUT 100 HORE BY 3/31/87)	
A	RIZONA	X		-SURCHE VIA EXCISE TAX ON TEL LINES (NOTE 7)				x	x	X		X		-COUNCIL ON DEAF & HI ADMINSTHESSAGE RELAY BEBINS 3/15/87 -APPROX. 1200 TDDS D1ST (2/87)	
1 2	IEVADA	X		-SURCHG ON TEL LINES (NOTE 3)	X			x	X	NOTE 9				-DEPT OF VOC REHAB ACMINISTAPPROX. 250 TDDS DIST (2/87) -AGENCIES MAY APPLY.	
5	FLORIDA	X		-INITIAL FUNDING IS \$550,000 FROM A PUC FUND. ADDED FUNDING BEING SOUGHT.	X- NOTE	X		X	X	X NOTE 5	X			-COUNCIL OF DEAF & HI ADMINSTINITIAL TODS WILL BE DISTR- UTED BEGINNING 3/15/87MESSAGE RELAY BEING STUDIED.	
	ILLIN01S	X		-SURCHARGE ON ALL TEL LINES (NOTE 3)	X			X	X	X NOTE				-RULEMAKING & HEARINGS WITH SCC, ITA, & DEAF ADVOCATES HELD. REOPENED TO INCLUDE DISCUSSION OF NEW TECHNOLOGY.	

NOTES:

- 1. MESSAGE RELAY PROVIDED BY CONVERSE COMMICATIONS AND FUNDED BY COM ON DEAF AS LINE ITEM -LAW HOW REPUIRES MESS REL.
- 2. COM PLANING LIMITED DISTRIBUTION OF TELE-BRAILLE UNITS WITHIN BUDGET CONSTRAINTS.
- 3. RI, NEV AND ILL HAVE LAWS SIMILAR TO INITIAL CALIFORNIA LEGISLATION.
- 4. FLA COVERS SPEECH-IMPAIRED ALSO SPECIFIES LAW AND EMERGENCY ORGANIZATIONS MUST GET TODS AT DEPARTMENTAL EXPENSE.
- 5. FLA LEGISLATURE BEING ASKED TO FUND A COMPREHENSIVE MESSAGE RELAY STUDY.
- 6. ILL COMERCE COMISSION VILL HOLD HEARINGS ON MESSAGE RELAY SERVICES -SCHE AGENCIES WILL GET TODS UNDER PROGRAM.
- 7. ARIZ INCLUDES SPEECH-IMPAIRED. EACH YR AMOUNT OF TAX TO BE COLLECTED WILL BE DETERMINED. TAX EPIRES 6-30-88.
- B. RI ADVISORY BOARD TO STUDY HESSAGE RELAY. RI COVERS SPEECH-IMPAIRED & NEURO-MUSCULAR IMPAIRMENTS.
- 9. NEV DUR ALSO FUNDS 24 HR RELAY ON CONTRACT BASIS IN MAJOR POPULATION AREAS.

J. B. HEIL. JR. (3-21-87)

STATE 100 DISTRIBUTION PROGRAMS & RELAY SERVICES MGE 2

-			•	EL	616	BLE	PROVIDES			E \$	LINITATIONS		
JURISDICTION	LALI	PUC	FUNDED BY	DEAF	жн	אנט	TDO	FLASH	30PTY RELAY		BRAILLE	OTHER	and Status
WISCONSIN	X		-STATE FUNDING OF \$100,000 PER YEAR (BUDGET CUT TO \$80,000 7-1-86)	X	X		X	X		X	X		-ADM BY HEALTH & SOCIAL SUSVOUCHER PROGRAM \$600 PER FAMILY. EARNINGS LIMITATION TO QUALIFY. DEAF/BLIND MAY DETAIN \$5500 PER FAMILYAPPROX. 375 VOUCHERS BY 7/87
MASS.	X		-INITIAL \$15,000 TO PURCHASE 40 TDDS & SIGNALLERS.COMISSION TO SEEK ADDED FUNDING -RELAY SERVICE FUNDED SEPARATELY.	X			X	X	X		•		-COMM FOR DEAF & HI ACMINTODS CAN BE LEASED, RENTED OR PURCHASED. MIN PRICE 50% OF PURCHASE OR WHOLESALE PRICEPRIORITY SYSTEM DUE TO LIMITED FUNDING43 TODS & SIGNALLERS (2/87)
nev Hampshire	X		-AN INITIAL EQUIPMENT FUND OF \$4000. -APPLYING FOR RENEWAL.	X NOTE 1			X	X	X NOTE 3				-DUR ADMINISTERSINCOME LIMITATIONS & OTHER PRIORITIESLOANED WHILE IN STATE CANNOT BE A DUR CLIENT10 TDDS DISTRIBUTED (2/87).
OKLAHO HA	X		-SURCHARGE .OS PER MO. PER TELEPHONE LINE.	X HOTE 1			X	X	X		х		-DEPT HUMAN SUS ADMINISTERSFINANCIAL LIMITATION 200% OF FEDERAL GUIDELINES FOR NO CHARGE DISTRIBUTION. SLIDING SCALE OF FEES FOR OTHERSAFTER 3 YEARS USER ASSUMES OWNERSHIP OF TODSCONTRACT BIDDING IN PROCESS.
MAINE -	X		-COST SHARING PROGRAM FOR TODS UP TO 50% PAID BY STATE. REMAINDER BY TOWNS, INDIVIDUALS & ORGSA SEPARATE FROGRAM FOR LOANERS.	X NOTE 1					NOTE 4				-BUREAU OF REHAB ADMINISTERSHAY OBTAIN MAX OF \$300 PER TDD FROM STATE. ALSO LOAMERS AVAILABLE-SEPARATE PROGRAMAPPROX. 250 TDDS THRU 3/87.
NEW YORK		X	-PUC ORDERED TELCOS TO PROVIDE MESSAGE RELAY AS PART OF SERVICE COSTS.						X				-HEARINGS AND STUDIES UNDER WAY TO DEVELOP PROVIDER RESPONSIBILITIES AND TO PROPOSE TECHNOLOGY.
utah .	X			X NOTE 1&2			X	X	X	·	X		-EFF DATE OF LEGISLATION IS APR 26, 1987. START-UP EST FOR 6-1-87. TWO YEARS TO COMPLETE. PROG BEING DESIGNED

NOTES:

- 1. SPEECH-IMPAIRED ALSO ELIGIBLE.
- 2. UTAH BILL BROADLY WORDED AND MAY INCLUDE HARD OF HEARING. THIS IS TO BE DETERMINED. I. B. HEIL JR.

STATE TOO DISTRIBUTION PROGRAMS & RELAY SERVICES PAGE 3

				គារ	1611	BLE	PROVIDES					LINITATIONS	
JURISDICTION	LAN	PUC	FUNDED BY				ססד	FLASH	3DPTY		BRAILLE	OTKER	AND Sutates
KINNESOTA	_	X		X	X	X						•	-CUSTOMER MAY BORROW UP TO \$1600 TO PURCHASE ASSISTIVE TELEPHONE DEVICES. APPLIES TO ALL DISABILITIES.
EXAS			-TEXAS COM FOR DEAF PROVIDES RELAY SERV THROUGH CONTRACTS						Х				-CONTRACTS WITH 23 CO-MUNITY BASED NOW-PROFIT ORGS TO PROVIDE RELAY SERVICES.
(ANSAS			-KANSAS COMISSION FOR THE DEAF PROVIDES MESSAGE RELAY SERVICE						X				-STATEWIDE TOD RELAY, HONDAY THROUGH FRIDAY, 8 AM UNTIL 5 PM.
SOUTH DAKOTA	X		-DUR PURCHASES AND DISTRIBUTES TODS AND SIGNALLERS.	X			X	X	X				-OUR PROVIDES FROM GENERAL FUNDS. HAVE DISTRIBUTED ABOUT 300 UNITS (3/87) -24 HOUR RELAY SERVICE PROVIDED.
·													. -
			·										
J. B. HEIL,JR (3-27-87)													. •

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EXHIBIT 2
DATE 3-13-89
HB 614

STATEMENT ON HB 614 TO HOUSE APPROPRIATIONS COMMITTEE

Mr. Chairman, Members of the Committee.

HB 614 establishes a program to provide specialized telecommunications equipment and services to the deaf, hard of hearing, and speech impaired people in Montana. The bill provides for the purchase of this equipment and for the Department of SRS to distribute telecommunication devices and other equipment to those who require it on a loan basis. The bill also establishes and funds a third party relay system to connect persons who are so handicapped to hearing persons and public telecommunications services. HB 614 was passed as amended 29-14 in second reading. The third reading copy provides for a legislative assessment of 10 cents per month on telephone customers to make the program self-supporting. The fiscal note indicates that this assessment would raise \$92,000 in FY 90 and \$416,000 in FY 91. With the amendment to HB 614, the revenue for FY 90 should be modified to include collection for three quarters of that fiscal year for \$312,000. The \$416,000 for FY 91 is correct.

The following is a breakdown of estimated collections for varying monthly charges as may be assessed under Section 12 (1) based on the estimated costs of operating the program for FY 90 and FY 91:

Mon.Chg	Qtr.Revenue	FY90	FY91	TOTAL
.10	\$104,000	\$312,000	\$416,000	\$728,000
.09	\$ 93,600	\$280,800	\$374,400	\$655,200
.08	\$ 83,200	\$249,600	\$332,800	\$582,400
.07	\$ 72,800	\$218,400	\$291,200	\$509,600
.06	\$ 62,400	\$187,200	\$249,600	\$436,800
•05	\$ 52,000	\$156,000	\$208,000	\$364.000

The bill provides for an 11 person committee on telecommunications services for the handicapped to oversee the administration of the program including approval of a budget for administration of the service.

It is obviously not easy to determine at this point, just how many handicapped persons will be served and how much the necessary expenditures will be for the FY 90 and FY 91. The fiscal note is based on service to 400 persons for the biennium with \$31.239 needed in FY 90 and \$414,575 needed in FY 91.

I think the estimate of 400 persons is low for the biennium. I feel that the estimate should be closer to 500 or 600.

Based on the experience in Minnesota, where a similar program was enacted and in operation this year, the budget for operation of the program in Montana is approximately \$470,000.

This is arrived at by assuming that 600 telecommunication devices will be purchased at an estimated cost of \$250 each including a light flasher, for a total cost of \$150,000.

The budget for relay service in Montana is estimated to be approximately \$190,000 to \$200,000. Of this amount, about 47% to 50% is for operator costs while the balance is for phone lines, management, equipment purchase, rent, etc. It is to be presumed that a private organization will operate the relay system. It could be operated on a non-profit basis by the deaf and hard of hearing community or possibly by U.S. West. These options would have to be explored by the committee.

It is estimated that 6 operator stations manned 24 hours per day using 20 to 24 operators working 2 to 4 hour increments would be needed. If operated as a private non-profit operation, this would provide an excellent employment opportunity for students and some handicapped individuals. It is estimated that these operators may be handling 4,000 to 5,000 calls per month initially when the relay is in full operation, and then increase. Experience in California and other states have seen a domino effect in usage. The volume has in fact exceeded expectations by a considerable amount once their program is in effect.

It is presumed that the third party relay system would not be in effect until FY 91 and that it would require an expenditure of approximately \$100,000 for equipment in that year. Costs of operators, rent, and other costs would be about \$90,000 per year. Administrative costs for FY 90 according to the fiscal notes are \$31,239 and in FY 91, \$182,575.

The total estimated budget for the program for the next biennium is arrived at as follows:

FY 90 & 91

600 TDD's \$150,000

Other Equipment 20,000

Equip. 3rd Party Relay & 100,000 (FY 91)

Phone Lines

Operator Costs, Rent, Special

Training, etc. 90,000 (FY 91)

Administration, Personnel Services, Committee Expense (according to revised SRS est) 100,075

Miscellaneous Costs 10,000

TOTAL \$470,000

It would appear from these budget estimates that perhaps the telephone access line assessment might be adjusted to a lower figure. However, I would hope the committee would keep in mind that the budget costs are <u>estimates</u> or may be better described as <u>guesses</u>. I feel that we would be wise to leave the 10 cent assessment as is until the budget determination can be made by the committee and we attain experience in the formulation and operation of the program. The assessment can then be adjusted more realistically in the next session of the Legislature.

Mr. Chairman and Members of the Committee

EXHIBIT 3 DATE 3-13-89 HB 64

I am Robert LeMieux from Great Falls, Montana. I appear before you today as a member of the Governor's Committee on Employment for People with Disabilities for 8 years. Also I have been active member of the Social and Rehabilitation Services Advisory Council for 9 years. In addition, I am a tax-paying citizen of Montana, and have qualified myself as a professional through education and experience--(27 years of teaching at MSDB.)

Prior to 1964, use of the telephone by deaf people was practically unknown except for isolated attempts at devising a crude code or YES-NO type of communication. In 1964, surplus outdated TDD machines made by AT&T were available to handicapped persons who quickly caught on to the use of this communication tool. But within a few years, the supply of available teletypewriters was exhausted, creating a demand for portable TDDs.

The Governor's Committee on Employment for People with Disabilities endeavors in doing to remove the barriers in order to allow disabled people full access to public services and public telephone services.

Yet, handicapped people who still have obsolete TDDs have experienced such frustrations when line noise associated with data creates "garbled" messages which need to be repeated by the users.

Handicapped people strongly support HB 614--TDD bill because it will provide the responsibility to the committee to explore and secure the best technical and assistive devices that are costeffective as well as to eliminating obsolete communicating system. Best tools give disabled people the best advantage of communicating more effectively in their personal, social and work life.

Please give your support to HB 614. Thank you.

ether!

EXHIBIT Cate
DATE 3/13/8/
HB 44

CAUTION: THIS IS A GRAY BILL! FOR DISCUSSION PURPOSES ONLY
HOUSE BILL NO. 44 (MERCER)

A BILL FOR AN ACT ENTITLED: "AN ACT DEFINING TERMS RELATING TO INTERACCOUNT LOANS WITHIN STATE GOVERNMENT; REVISING PROVISIONS CONCERNING INTERACCOUNT INTERENTITY LOANS BY THE UNIVERSITY SYSTEM AND VOCATIONAL-TECHNICAL CENTERS WITHIN STATE GOVERNMENT; AMENDING SECTION 17-2-107, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

"17-2-107. Accurate accounting records and interaccount
INTERENTITY loans. (1) The department of administration shall record receipts and disbursements for treasury funds and for accounts ACCOUNTING ENTITIES within treasury funds and shall maintain records in such a manner as to reflect the total cash and invested balance of each fund and each account ACCOUNTING ENTITY. The department of administration shall adopt the necessary procedures to insure that interdepartmental or intradepartmental transfers of money or loans do not result in inflation of figures reflecting total governmental costs and revenues.

(2)(A) When the expenditure of an appropriation is necessary FROM A FUND DESIGNATED IN 17-2-102(1)(A) THROUGH (1)(C) and the cash balance in the account ACCOUNTING ENTITY from which the appropriation was made is insufficient, the department of administration may authorize a transfer, as a temporary loan bearing no interest, of unrestricted moneys from other accounts ACCOUNTING ENTITIES, provided that IF there is reasonable evidence that the income will be sufficient to restore the amount so transferred REPAY THE LOAN within 1 calendar year and provided IF the loan is recorded in the state accounting records. AN ACCOUNTING ENTITY RECEIVING A LOAN OR AN ACCOUNTING ENTITY FROM WHICH A LOAN IS MADE MAY NOT BE SO IMPAIRED THAT ALL PROPER DEMANDS ON THE ACCOUNTING ENTITY CANNOT BE MET EVEN IF THE LOAN IS EXTENDED.

- (B)(I) WHEN AN EXPENDITURE IS NECESSARY FROM A FUND OR
 SUBFUND DESIGNATED IN 17-2-102(1)(D)(I)(A) THROUGH (1)(D)(VI) AND
 THE CASH BALANCE IN THE FUND OR SUBFUND FROM WHICH THE
 EXPENDITURE IS TO BE MADE IS INSUFFICIENT, THE COMMISSIONER OF
 HIGHER EDUCATION MAY AUTHORIZE A TEMPORARY LOAN BEARING INTEREST
 AS PROVIDED IN SUBSECTION (4) OF MONEYS FROM THE AGENCY'S OTHER
 FUNDS OR SUBFUNDS, IF THERE IS REASONABLE EVIDENCE THAT THE
 INCOME WILL BE SUFFICIENT TO REPAY THE LOAN WITHIN 1 CALENDAR
 YEAR AND IF THE LOAN IS RECORDED IN THE STATE ACCOUNTING RECORDS.
 A FUND OR SUBFUND RECEIVING A LOAN OR FROM WHICH A LOAN IS MADE
 MAY NOT BE SO IMPAIRED THAT ALL PROPER DEMANDS ON THE FUND OR
 SUBFUND CANNOT BE MET EVEN IF THE LOAN IS EXTENDED.
- (II) ONE ACCOUNTING ENTITY WITHIN EACH FUND OR SUBFUND

 DESIGNATED IN 17-2-102(1)(D)(I)(A) THROUGH (1)(D)(VI) MUST BE

 ESTABLISHED FOR THE SOLE PURPOSE OF RECORDING LOANS BETWEEN THE

 FUNDS OR SUBFUNDS. THIS ACCOUNTING ENTITY IS THE ONLY ACCOUNTING

 ENTITY WITHIN EACH FUND OR SUBFUND THAT MAY RECEIVE A LOAN OR

 FROM WHICH A LOAN MAY BE MADE. The
- (C) A loan MADE UNDER SUBSECTION (2)(A) OR (2)(B) must be repaid within 1 calendar year of the date the loan is approved unless it is extended under subsection (3) or by specific legislative authorization. No account shall be so impaired that all proper demands thereon cannot be met even if the loan is extended.
- (3) Under unusual circumstances the director of the department of administration OR THE BOARD OF REGENTS may grant one extension of a loan for up to 1 year FOR A LOAN MADE UNDER SUBSECTION (2)(A) OR (2)(B). The department of administration DIRECTOR OR BOARD shall prepare a written justification and proposed repayment plan for each loan extension authorized and shall furnish a copy of the written justification and proposed repayment plan to the house appropriations and senate finance and claims committees at the next legislative session.
- (4) Any loan from the general fund or the current unrestricted subfund to funds designated in subsections 17-2-102 (1)(d)(i)(C), (1)(d)(i)(D), and (1)(d)(ii) through (1)(d)(vi) of 17-2-102 shall MUST bear interest at a rate equivalent to the

previous fiscal year's average rate of return on the board of investments' short-term investment pool. Except for investment earnings on restricted donations, all designated and restricted subfund investment earnings, other than investment earnings on student activity fees used to support student governments at units of the university system, are credited to the state general fund.

- EXTENSION OF A LOAN HAS BEEN AUTHORIZED TO THE SAME ACCOUNTING ENTITY AS PROVIDED IN SUBSECTION (2) OR (3), THE DEPARTMENT OF ADMINISTRATION OR THE COMMISSIONER OF HIGHER EDUCATION SHALL SUBMIT TO THE LEGISLATIVE FINANCE COMMITTEE BY SEPTEMBER 1 OF THE FOLLOWING FISCAL YEAR A WRITTEN REPORT CONTAINING AN EXPLANATION AS TO WHY THE SECOND LOAN OR EXTENSION WAS MADE, AN ANALYSIS OF THE SOLVENCY OF THE ACCOUNTING ENTITY OR ACCOUNTING ENTITIES WITHIN THE UNIVERSITY FUND OR SUBFUND, AND A PLAN FOR REPAYING THE LOANS.
- (6) IF FOR TWO CONSECUTIVE FISCAL YEARENDS, AN ACCOUNTING ENTITY IN A FUND OR SUBFUND DESIGNATED IN 17-2-102(1)(D)(I) THROUGH (VI) HAS A NEGATIVE CASH BALANCE, THE COMMISSIONER OF HIGHER EDUCATION SHALL SUBMIT TO THE LEGISLATIVE FINANCE COMMITTEE BY SEPTEMBER 1 OF THE FOLLOWING FISCAL YEAR A WRITTEN REPORT CONTAINING AN EXPLANATION AS TO WHY THE ACCOUNTING ENTITY HAS A NEGATIVE CASH BALANCE, AN ANALYSIS OF THE SOLVENCY OF THE ACCOUNTING ENTITY, AND A PLAN TO ADDRESS ANY PROBLEMS CONCERNING THE ACCOUNTING ENTITY'S NEGATIVE CASH BALANCE OR SOLVENCY.
- (5)(7)(A) No accounting entity account AN ACCOUNTING ENTITY IN A FUND DESIGNATED IN 17-2-102(1)(A) THROUGH (1)(C) may NOT have a negative cash balance at fiscal yearend. The department of administration may, however, allow any entity an account AN ACCOUNTING ENTITY to carry a negative balance at any point during the fiscal year subject to the following restrictions:
- (a) Accounting entity if the negative cash balances may of the account do BALANCE DOES not exist for more than 7 working days in the funds provided in subsections (1)(a) through (1)(c) of 17-2-102.

- (b) Units of the university system and vocational-technical centers must maintain positive cash balances in the subfunds provided in subsections (1)(d)(i)(A) through (1)(d)(i)(D) and (1)(d)(ii) through (1)(d)(vi) of 17-2-102.
- (B)(I) EXCEPT AS PROVIDED IN SUBSECTION (B)(II), A UNIT OF THE UNIVERSITY SYSTEM OR VOCATIONAL-TECHNICAL CENTER SHALL MAINTAIN A POSITIVE CASH BALANCE IN THE FUNDS AND SUBFUNDS DESIGNATED IN 17-2-102(1)(D)(I)(A) THROUGH (1)(D)(I)(D) AND (1)(D)(II) THROUGH (1)(D)(VI).
- (II) IF A FUND OR SUBFUND INADVERTENTLY HAS A NEGATIVE CASH BALANCE, THE DEPARTMENT OF ADMINISTRATION MAY ALLOW THE FUND OR SUBFUND TO CARRY THE NEGATIVE CASH BALANCE FOR NO MORE THAN 7 WORKING DAYS. IF THE NEGATIVE CASH BALANCE EXISTS FOR MORE THAN 7 WORKING DAYS, A TRANSACTION MAY NOT BE PROCESSED THROUGH THE STATEWIDE ACCOUNTING SYSTEM FOR THAT FUND OR SUBFUND.
- through (4), the department of social and rehabilitation services may maintain positive cash balances in the federal special revenue fund with long-term repayment whenever necessary due to the timing for transmittal of obligated matching funds if it can be demonstrated to the satisfaction of the department of administration that the total loan balance does not exceed total receivables from federal and county governments and receivables have been billed on a timely basis. The loan must be repaid under such terms and conditions as may be determined by the department of administration or by specific legislative authorization.
- (3), units of the university system and vocational-technical centers may borrow from other accounts to maintain a positive cash balance in the restricted subfund with long-term repayment whenever necessary due to the reimbursement nature of the restricted subfund if it can be demonstrated that the total loan balance does not exceed total restricted subfund receivables.
- (8) For purposes of applying subsections (2) through (7) to units of the university system and to vocational-technical centers, "account" means the unrestricted subfund, restricted subfund, designated subfund, auxiliary subfund, student loan

fund, endowment fund, annuity and life income fund, plant fund,
and agency fund as defined in 17-2-102. For other state agencies,
"account" means an accounting entity."

NEW SECTION. Section 2. Effective date. [This act] is effective on passage and approval.

-End-

Richard Miller, Montana State Librarian

I am here today to speak in favor of HB 193, the "Information Access Montana Act" which provides state aid to local libraries.

Libraries serve in vital roles in our state:

- as a cornerstone of lifelong education of citizens "cradle to grave"
- as an important part of economic development in programs such as the two Kellogg Foundation-funded sites in Libby and Hamilton and the various literacy efforts in libraries around the state
- as a sign of civilization (along with the church/synagogue, post office, bank, grocery store, school)

Andrew Carnegie, the great provider of public library buildings early in this century once said: "It was from my own early experience that I decided there was no use to which money could be applied so productive of good to boys and girls who have good within them and ability and ambition to develop it, as the founding of a public library."

Montana, through the passage of 'HB 193 has opportunity to join other states which have recognized the vital importance of libraries to their citizens:

- CT and ME began state aid to public libraries in 1893
- 10 years ago a national survey found that 34 of 37 responding states were appropriating \$123 million in state aid, and such aid has increased significantly since then.
- Comparable western states have in recent years also provided state aid:
 - -- SD and WY funded statewide library automation systems.
- -- UT has just begun a state aid program linked to library improvement.
 - -- ND appropriated \$1.3 million to state aid in 1987.
- WV, one of the poorest states in the nation, began state aid funding in 1969 and one of the highest per capita expenditures in the nation, and it has also instituted public library construction funding.

The only contribution the state of Montana makes to public libraries is Coal Severance Tax revenues to the operation of 6 public library federations. This source is declining significantly each year.

As Montana State Librarian I call on you to pass HB 193 and to provide funding for its implementation, thereby recognizing the vital importance of libraries to Montana's citizens. I ask you to assume your rightful share of support - along with the local, federal, and private support already provided.

Mark Twain once said: "The man who does not read good books has no advantage over the man who can't read them."

Give all Montanans the opportunity to read good books.

EXHIBIT 19 DATE 3-13-89 HB 193

LIBRARY FUNDING BASED ON \$1 PER CAPITA AND \$1 PER SQUARE MILE

COUNTY	AREA IN SQUARE MILES	POPULATION	TOTAL PROPOSED FUNDING .
•	•	·	
Beaverhead Bighorn Blaine Broadwater	5,529 4,983 4,259 1,188	8,186 11,096 6,999	\$13,718 16,079 11,258
21 000 HO COT	1,100	3,267	. 4,455
Carbon Carter Cascade Chouteau Custer	2,056	8,099	10,155
	3,342	1,799	5,141
	2,699	80,696	83,395
	3,988	6,092	10,080
	3,776	13,109	16,885
Daniels	1,427	2,835	4,262
Dawson	2,374	11,805	14,179
Deerlodge	740	12,518	13,258
Fallon	1,623	3,763	5,386
Fergus	4,340	13,076	17,416
Flathead	5,112	51,966	57,966
Gallatin	2,510	42,865	45,375
Garfield	4,491	1,656	6,147
Glacier	2,995	10,628	13,623
Golden Valley	1,172	1,026	4,429
Granite	1,729	2,700	4,429
Hill	2,897	17,985	20,822
Jefferson	1,656	7,029	8,685
Judith Basin	1,871	2,646	4,517
Lake	1,493	19,056	20,549
Lewis & Clark	3,461	43,039	46,500
Liberty	1,427	2,329	3,756
Lincoln	3,616	17,752	21,368
McCone Madison Meagher Mineral Missoula Musselshell	2,626 3,590 2,392 1,216 2,582 1,871	2,702 5,448 2,154 3,675 76,016	5,328 9,028 4,546 4,891 78,598
	1,071	4,428	6,299

COUNTY	AREA IN SQUARE MILES	POPULATION	TOTAL PROPOSED FUNDING
Park	2,910	12,935	15,845
Petroleum	1,652	655	2,307
Phillips	5,131	5,367	10,498
Pondera	1,632	6,731	8,363
Powder River	3,288	2,520	5,808
Powell	2,329	6,958	9,287
Prairie	1,732	1,836	3,568
Ravalli	2,384	22,493	24,877
Richland	2,081	12,243	14,324
Roosevelt	2,357	10,467	12,824
Rosebud	5,019	9,899	14,918
Sanders	2,749	8,675	11,424
Sheridan	1,681	5,414	7,095
Silver Bow	719	38,092	38,811
Stillwater	1,793	5,598	7,391
Sweet Grass	1,856	3,216	5,072
Teton	2,275	6,419	8,766
Toole	1,931	5,559	7,490
Treasure	975	981	1,956
Valley	4,936	10,250	15,186
Wheatland	1,419	2,359	3,778
Wibaux	888	1,476	2,364
Yellowstone	2,624	108,035	110,659
	Section 1		
TOTAL	145,392	786,690	\$932,082

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N HAPE 153

FACT SHEET -- HB 193

Information Access Montana Bill -- State Aid for Libraries

Prepared for Rep. Robert Thoft

-- Montana has:

- 85 public libraries (with 59 additional branches)
- 17 college and university libraries
- 108 special libraries (e.g., military base, law, and corporate libraries)
- 384 school libraries

In 1987 Montana's public libraries circulated 4,111,248 books, approximately 5.08 volumes for each Montanan.

- -- Under Montana law the maximum mill levies allowed for public libraries are:
 - 5 mills in a county
 - 7 mills in a city or town
- -- Summary of the four sections of HB 193:
 - State aid -- per capita -- per square mile (page 2, lines 11 13. NEW SECTION. Section 3.)

The State Library would distribute to each local library, funds on a formula based on population and square miles. There is a clause in the bill (page 2, lines 3 - 10) to prevent use of these funds to replace local funding commitment.

• State interlibrary loan program -- reimbursement -- eligibility (page 2, lines 14 - 25; and page 3, line 1. NEW SECTION. Section 4.)

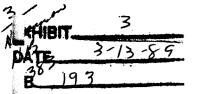
Eligible libraries will be reimbursed for the handling costs of material loaned to libraries in the state. Administrative rules developed by the State Library Commission will provide the mechanism for distribution.

- State multilibrary card (page 3, lines 2 5. NEW SECTION. Section 5.)
 - Provides for a statewide library card. Libraries would be able to issue a card which allows patrons to borrow material from participating libraries outside their areas of residence.
- Base grants [to libraries in federations] (page 3, lines 12 15.
 NEW SECTION. Section 7.)

Direct monies to individual libraries in each federation are to be used to help solve the problems related to the decline in Coal Severance Tax revenue and the unstable funding federations have dealt with since 1980.

The funds for state aid per capita/per square mile to public libraries, for interlibrary loan reimbursement, and for the multilibrary card are to be distributed based on administrative rules promulgated by the State Library Commission.

The base grants for each public library to support federation activities will be determined by how much funding the Legislature appropriates for this section of the bill.



TESTIMONY ON HB 193

State Aid to Libraries

Mr. Chairman
Members of the Committee

My name is Gloria Hermanson, I reside in Helena. I represent the Montana Cultural Advocacy, a broad cross-section of Montanans committed to the development of our State's cultural resources.

At a time when information is one of the most valued commodities in the world, Montana can ill afford to limit our people's access. Our libraries play an integral part in our education system, both for our children and the continuing education and retraining process for adults. Library services must not only be available, but equally available to all.

Our libraries are in trouble. Lack of adequate funding has forced personnel lay-offs, curtailment of time open to the public, and an inability to acquire necessary up-dated materials. House Bill 193 would help a great deal. It provides for statewide access to materials for everyone, regardless of where they live (as it should be) and it allows for sharing of resources.

As Montana moves into it's second century, we need to assure our citizens the resources necessary to remain as connected and knowledgeable as possible. We realize dollars are short, but access to information is something our people cannot afford to be without.

We urge your full support of House Bill 193.

CATE 3-13-89
HB 193

TESTIMONY FOR HOUSE APPROPRIATIONS COMMITTEE HOUSE BILL 193 - MARCH 13, 1989

DEBORAH L. SCHLESINGER 507 5TH AVENUE HELENA, MONTANA 59601

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE, MY NAME IS DEBORAH SCHLESINGER. I LIVE IN HELENA, AND I AM THE CHAIR OF THE LEGISLATIVE COMMITTEE FOR THE MONTANA LIBRARY ASSOCIATION. I SPEAK IN FAVOR OF HB 193, INFORMATION ACCESS MONTANA, STATE AID FOR LIBRARIES.

MONTANA LIBRARIES FACE A NUMBER OF CHALLENGES IN THE COMING THE CAP ON THE PROPERTY TAX. THE DECLINE. IN MANY CASES. OF MILL VALUES, ALONG WITH THE REEVALUATION OF PROPERTY ALL HAVE SERIOUSLY IMPACTED ON THE FUNDING LEVELS OF LIBRARIES ACROSS THE LEWIS AND CLARK LIBRARY IN HELENA HAS LOST A PROFESSIONAL AND A PARAPROFESSIONAL POSITION AND HAS BEEN FORCED TO CLOSE ON MONDAYS, WHILE ALSO CURTAILING COUNTY WIDE EXTENSION SERVICES. SAME KINDS OF SERVICE CUTBACKS HAVE OCCURRED IN LARGE AND SMALL LIBRARIES ALL OVER THE STATE. IN ADDITION, THE LOSS OF REVENUE SHARING, THE SHARP INCREASE IN PRICES FOR BOOKS AND MAGAZINES HAVE ALL CONTRIBUTED TO THE SAD STATE THAT LIBRARIES FIND THEMSELVES IN LOCAL GOVERNMENTS HAVE BEEN HARD PRESSED TO FUND LIBRARIES. COAL SEVERANCE TAX REVENUES HAVE DECLINED AND THIS HAS HAD A SERIOUS EFFECT ON THE KINDS OF SERVICES AVAILABLE FROM LIBRARY THE BROAD VALLEYS FEDERATION, OF WHICH LEWIS AND FEDERATIONS. CLARK LIBRARY IS THE HEADQUARTERS, HAS SEEN ITS BUDGET DROP FROM \$82,000 TO \$26,000. THIS HAS MEANT LOSS OF STAFF AND SERVICES.

LIBRARIES ACROSS THE STATE HAVE SEEN INCREASED PRESSURES FROM FUNDING BODIES TO CHARGE FEES FOR SERVICES. SO FAR, MOST LIBRARIES HAVE BEEN ABLE TO KEEP INFORMATION AVAILABLE TO ALL, REGARDLESS OF STATUS. LIBRARIES HAVE ASSISTED IN THE CONTINUING ECONOMIC DEVELOPMENT OF THE STATE FOR BOTH LARGE AND ECONOMIC BUSINESSES. BUT LIBRARIES ARE STRUGGLING TO MEET THE CHALLENGES OF PROVIDING SOPHISTICATED INFORMATION IN A VARIETY OF FORMATS TO AN EVER MORE DEMANDING PUBLIC. LESS AND LESS MONEY IS AVAILABLE TO PROVIDE THE KINDS OF SERVICES OUR PATRONS NEED. INFORMATION ACCESS MONTANA, WILL PROVIDE AID TO LIBRARIES FOR THE TRANSFER OF MATERIALS ACROSS CITY AND COUNTY BOUNDARIES IN THE FORM OF A STATEWIDE LIBRARY CARD. THIS BILL WILL HELP KEEP INTERLIBRARY LOAN FREE FROM FEES. THIS BILL WILL HELP FEDERATIONS SURVIVE THE STEADILY DECLINING COAL SEVERANCE TAX REVENUES, AND FINALLY, THIS BILL WILL PROVIDE NEEDED PER CAPITA AND GEOGRAPHICAL AID TO LOCAL LIBRARIES SO THAT INFORMATION ACCESS IS AGAIN AVAILABLE, EVEN ON MONDAYS, IN MONTANA.

THE MONTANA LIBRARY ASSOCIATION THINKS THAT THE TIME HAS COME TO ACKNOWLEDGE THAT LIBRARIES PLAY AN IMPORTANT ROLE IN ECONOMIC DEVELOPMENT, EDUCATION, AND QUALITY OF LIFE. THE MONTANA LIBRARY ASSOCIATION MEMBERS KNOW THAT TIMES ARE TOUGH AND MONEY IS SCARCE

BUT WE ASK THAT YOU LOOK AT THE VALUE AND WORTH OF THE LIBRARY TO EACH COMMUNITY IN THE STATE AND THAT YOU VOTE DO PASS ON HB193.

LIBRARIES WILL GET YOU THROUGH TIMES OF NO MONEY BETTER THAN MONEY WILL GET YOU THROUGH TIMES OF NO LIBRARIES.

filename: hb193tes.dls

AIBIT 3-13-8 House Appropriations Committee Hearing: March 13, 1989

House Bill 193: STATE AID TO PUBLIC LIBRARIES by Rep. Thoft

Testimony presented by: Don Scanlin, Red Lodge

Chairman, Advisory Board

South Central Library Federation

Headquarters, Parmaly Library, Billings

"There are 2 sections of HB 193 that pertain to the State Library Federation System, Section 3 and Section 7, which I will address with my testimony.

Section 3: About 30 years ago, Prof. Kranzal, Montana

State University, authored a book entitled The Great Plains

In Transition. Dr. Kranzal vividly presents the high cost of public services in a state like Montana, especially Eastern

Montana. With less than a million people, we are 4th in the Million than the United States. Section 3 faces up to that situation.

Section 7: Actually, Section 7 relates to Federation Auticus
involvement in all other Sections of HB 193. The determination is administrative, locally or by the State Library Commission, Committion. The result can go favorably in either direction, as long as the intent of Section 3 is fulfilled.

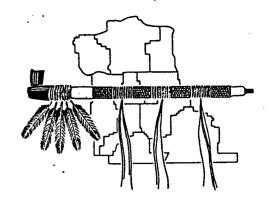
Section 9, dealing with funding for the bill, is most important. Thank you for your attention.

Don X canlin

toproide

SOUTH CENTRAL FEDERATION OF LIBRARIES

Readquarters—Parmly Billings Library 510 North Broadway Billings, Montana 59101-1196 (406) 657-8448



Adopted by the South Central Federation of Libraries Advisory Board at its Saturday, October 15, 1988, meeting.

The South Central Federation Advisory Board, MOTION: composed of members from the counties listed below, supports the Information Access Montana bill. respectfully request legislative consideration and assistance for passage of House Bill # 193 .

Big Horn Golden Valley Petroleum Yellowstone

Carbon Judith Basin Stillwater

Fergus Musselshell Sweet Grass

Motion made by Janet Stevenson, Big Horn County Library Second by Eileen F. Sansom, Lewistown Library Board. Passed unanimously.

3/13/89 Non Scanlin, Chairme South Central Federation of Libraries

Petroleum

Stillwater



EXHIBIT 6 DATE 3-13-89 HB 193

FLATHEAD COUNTY LIBRARY

March 13, 1989

247 First Avenue East • Kalispell, Montana 59901-4598 (406) 756-5690 • (406) 752-5300 Ext. 357

• Telefax (406) 755-4044

TESTIMONY FOR HOUSE APPROPRIATIONS COMMITTEE REGARDING

HB 193, INFORMATION ACCESS MONTANA -- STATE AID FOR LIBRARIES. Georgia Lomax; 94 Grandview Drive; Kalispell 59901. 752-0696.

Mr. Chairman and Members of the Committee:

I speak in favor of HB 193, Information Access Montana - State Aid for Libraries. I have worked in libraries on both sides of the State and have had a chance to see the situations and problems from both viewpoints. One thing that stands out is that regardless of our location or the clients we serve, librarians are committed to insuring the ability of all Montanans to have access to the information they need to make decisions, operate a business, pursue an education or meet personal goals. We all choose to live in Montana; that does not mean we choose to do without information.

HB 193 includes funding of a Statewide Library Card, a progressive and visible service that moves us toward this goal.

While Director of the Miles City Public Library, I had the opportunity to develop and carry out the successful pilot project for this Statewide Library Service. Libraries in thirteen counties opened their doors to any resident of the project area in an effort to expand the availability and variety of information for our residents; and to make more effective use of their tax money by sharing resources.

A Statewide Library Card will allow Montanans to borrow books and use the services of libraries outside their home county or city without being charged a nonresident fee. They could then take the books home, read them, and return them to their local library.

Someone who lives in Rock Springs is only 35 miles from the Miles City Public Library or 48 miles from the Garfield County Library. Unfortunately, this Rock Springs resident lives in neither of those counties and is nearly 80 miles from the Garfield County Library.

People neither understand nor care about these artificial barriers erected by what they see as the bureaucracy. They don't make sense to them. Statewide Library Service does. For just under \$180,000, every resident of our State can have access to the information and entertainment they seek in the library outlet which is most convenient and most appropriate for them.

Libraries can provide relaxation, refuge, or more information about a situation for someone out of town -- staying with an ill family member, for educational purposes, to be a member of our State Legislature, or any number of other reasons.

In Montana, our resources are finite. We do the best we possibly can within these limitations. When we are able to share and cooperate in our efforts to provide service, our bst can be better. Opening our boundaries and our libraries' doors are steps toward better services for Montanans.

Librarians are realistic. We all know the financial situation our State faces, and the difficult decisions with which our legislators must wrestle.

We also know that funding this bill is a way to reach every person in this State in a positive, visible and tangible way. By opening the doors of the libraries of the entire State, we work to expand and build the services and information Montanan's need.

Friends of Missoula Public Library, Inc. 301 East Main Missoula, MT 59802 721-BOOK

METORANDUM: February 16, 1989

TO: Friends of Missoula Public Library

SUBJECT: Impact of House Bill 193, "Information Access Montana"

Information in the form of books, records, magazines, newspapers, articles, government reports, computer data bases, and audio and video tapes impacts everything we do. From the quality of life throughout our city or state's economic development, information provided or withheld can mean success or failure to a business leader, a student, a consumer, a teacher, or a nurse. The Missoula Public Library is in the information business, trying to provide better access to information. However, with the retrenchment of local funds, business is very difficult.

Library hours have been cut from 60 to 49 per week, over 36% of the staff positions have been eliminated in the past 10 years, the "book" or materials purchase budget has been slashed by 37% over the past two years, the three-year old bookmobile is able to operate only one third of the year on donations, one library branch operates expressly on the donations of the high school district and the community residents, and the entire library operation is scheduled to be terminated for two weeks in June with all staff laid off. Access to information has been severely hindered in Missoula County. Improving that access is the purpose of House Bill 193-Information Access Montana, a measure introduced in the 1989 Legislature by Rep. Bob Thoit (R-Stevensville).

If passed, HB 193-Information Access Montana would provide:

- \$78,598 to Missoula County (\$1.00 per capita and \$1.00 per square mile) to directly address some of the

cuts mentioned above;
-- Interlibrary loan service which allows books not owned by Missoula Public Library to be borrowed from other libraries nationwide without charging a fee to the library user;
-- A statewide library card to encourage free borrowing from and return to any library in the state;
-- Improved funding for the six regional library federations that have been supported by diminishing Coal Severance Tax. Missoula Public Library is a member of the Tamarack Federation which has helped with interlibrary loan, continuing education workshops for librarians and trustees, and lending large type and video cassette collections.

Montana is one of only four states in the country which fund public libraries solely from local government resources without any statewide financial support. Funding Information Access Montana-HB 193 would cost each Montana resident \$1.85 per year for the biennium.

HB 193 is currently in the House Appropriations Committee. Supporters of Missoula Fublic Library are urged to write or phone the committee legislators from western Montana to move the bill from the committee to the House for discussion and a vote. Contact:

Mary Ellen Connelly	D	3315 Whitefish Stage Kalispell, MT 59901	.—	
Mike Kadas	D	922 Taylor Missoula, MT 59802		
Mary Lou Peterson	R	Rt. 1, Box 117 Eureka, MT 59917	604 N. Rodney #5 Helena, MT 59601	442-5945
Bernie A. Swift	R	S.E. 206 Rose Lane Hamilton, MT 59840	2121 Fifth Avenue Helena, NT 59601	443-4378
Bob Thoft	R	1520 S. Burnt Fork Road Stevensville, MT 59870	1631 Choteau Helena,MT 59601	442-7821

If you would like, you can write to the legislators at the Montana State Capital, Capital Station, Helena, MT 59620. I hope you can help with this vital job!

Ted Schmidt, Member

Friends of Missoula Public Library

The only way to have a friend is to be one.

Daluk Walda Emerge

"Read Intelligently and You Will Always Be Free"

EXHIBIT.

House Appropriations Committee Capitol Station 59620 Helena, MT

I am writing to you regarding HB 193, State Aid to Libraries.

As a small county library, we have faced poor economic conditions for many years. We have had severe draught, grasshopper infestations, and a ower-all declining farm economy. In addition our county is approximately 1/3 state land. Our mill has been devalued three years consecutively.

Our libraries book circulations, interlibrary loans, and program attendence has increased yearly. We are no longer able to maintain the quality service our patrons demand without a larger income. Even though our county is a rural, isolated area our patrons deserve quality service.

Please support HB 193.

Thank you,

let Kanneng Pat Kanning

EXHIBIT 9

DATE 3-13-89

HB 193

Sidney Public Library

121 3rd Avenue N W Sidney, Montana 59270

Phone: 406/482-1917

March 11, 1989

The Honorable Francis Bardanouve, Chair House Appropriations Committee House of Representatives State Capitol Helena, MT 59620

Dear Chairman Bardanouve:

I am writing to urge your support for House Bill 193, The Information Access Montana Act, sponsored by Bob Thoft.

The patrons of our small, rural, public library have demonstrated over and over how vital and sophisticated their needs for information are. We regularly receive requests for legal materials, medical journals articles, information on funding sources and the grant process, as well as requests for educational, historical, technical, and statistical materials. Our patrons represent all walks of life from the professional to the student, and are of all ages, interests, and levels of sophistication.

And, in this community, this library is one of the only sources for the information they need. The next public library is over 50 miles away.

Despite strong demand for our services and materials, our library and others across the state have been struggling to stay afloat, cutting hours, cutting staff, cutting back on periodicals and book budgets. Our libraries are funded entirely by our communities, and so many of those are seeing difficult economic times.

Certainly the legislature has difficult financial decisions to make. I urge you, however, to recognize the vital role libraries play in maintaining an equitable and democratic society, and take the necessary measures to see that they are adequately funded.

Please help. Please support House Bill 193.

Sincerely,

Marilyn R. LeBlond, Director

navilyn R LeBlon

Sidney Public Library



The are very much in favor of the passage of 148 193- State lists Libraries.

The have an excellant library in Leakey- very helpful to the community and sepecially our school and sepecially our school while our more and could do even more and could do even more feafle with a little boost of with a little lied. I feel since this state lied is the sour state

Jackee

Barbee Shipstead Box 538 Scobey, MT 59263

NB 197 Rogerding: Your Bill 193 watering this letter asking you 4 children in me of the med openerly motion, our likery is very important Fu Children thing, costs of Intiliting of an aniel Crinty Aw on incredibly large P acreage le lu timo. los of Crunty try

fudget in all areas, beliany encluded.
Our deplay is supported in fact
through mill levy.
These support this hill: Singuely Fre Kron Queling mt

Scobey Mt. 9 March 1989

Mr. Francis Bardanoune of other members of the Hause Appropriations Committee,

I am writing to your Committee in regard to house Bill # 193 -"State Did to Public Libraries" I would like you folke to very seriously consider passage of this Bell. I was on the blanche launty Lubrary Board for several years so I know how important these services are to us in Wancele County. We have a small (too small) library but with very dedicated & inthusiastic personell. And having attended many Federation meetings + some State Library Conventions I feel That The people in Montana have this feeling all over our State. Montana is a very large State with many

miles between our towns, We need good library services locally because many people are not able to get to begger libraries to get the many servers we are now getting locally. I think the inter-lebrary loan is very important. I have used it much myself. The Montana libraries have very much improved since I came to Scobey 43 years ago this year Lets keep it that way. I especially like the new Section 5 -State multi-library land. Many times I go to Sidney, Bellings or some other city in Montana & Could check out a back while there I imagine it could be sent back to the out of- Town library through my lebrary & it would save the postage for one way.

regresenting us at the Legislature are all well aware of our library problems but would like you

to consider my point of new on this also. I believe I speak for a lot of people I know here and also many others in our State both in the beggir eities & especially the smaller Towns.

Thanks for your consideration.

Mrs. Earl Leibrard Scabey, ml

Copies to Pete Story, Chr. Senate France + Claims

Ted Schipe, chr.

House Educational &

Cultural Resources

Linda Relson, Rep Dist #19

Dennia Nathe, Senator Wish #10

June Ann Olegard 113/ Whitefuil, mt Yloncually Sirs I am curiting regarding the Gill for state aid for libraries. El un Expondey in favor of such. El live in an extremely rustal area & am working on my Bachaler's Degree Through an External Program. I need, & have used, the library many Jenus et is inded a great primelege to the alle Les hade such services available Because of the cut in coal-severance lax money, our small libaries are 5uffering Thank (jou for your Consideration Sincerely June am Odesurd

HB 193 3/13/89 Scobey, Mr. 9 March 1989

Mr. Francis Bardanouve or other members of the Hause Appropriations Committee,

I am writing to your Committee in regard to Louse Bill # 193 -State Did to Public Libraries" I would like you folke to very seriously consider passage of this Bill I awas on the Daniele County Lubrary Board for several years so I know how important these services are to us in Dancels County. We have a small (too small) library but with very dedicated & enthusiastic personell. And having attended many Tederation meetings + some State Library Conventions I feel That The people in Montana have this feeling all over our State. Montana is a very large State with many

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Thanks for your lossideration.

Mrs. Earl Leibrand Scobey, Mr.

Copies to

Pete Story, Chr.

Senate France + Claims

Ted Schije, Chr.

House Educational +

Cultural Resources

Linda Relean, Rep. Dist #19

Dennis Nathe, Senator Dist #10

House of appropriation Commission Copital Station Helena mt 59620

Phease approve of House Bil 193, concerning State funcing for Rublic Librarie.

Librarie are very vital in our rund

go through.

Sincerly,

Bonnie Tada

House appropriation Committee Capital Station Helena, Mt.

I am writing to express my concern and support for Bill #193. In a community like ours we depend on our library to keep us up to date. If we need something and they don't have it-they'll get it. As parents of 3 children, we definatly feel the library in Scobey is a necessity.

John: Neliss Tade Bx 946 Scobey, WH. 59263

March 9, 1989

Louise appropriation Committee Capital Station Lelena, mt.

Please approve of House Bill 20.193 Concerning state aid to public libraries. I feel the cost is minimal for the benefits we will gain. Shank you.

> Sellen Tade Bot 153 Scrong Mt 59263

House Appropriations Committee State Capitol Helena, Mt.

Dear Sirs;

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I am writing to express my support for HR-I93. I feel our libraries need all support available. The highly increased cost of books and other publications has caused myself and other members of my family to use our library more.

Carl Teng Box 84I

Scobey,Mt.

59263

March 10, 1989

Louse Appropriation Committee Capital Station Lebena, Mt

Please approve House Bill no. 193 Concerning state aid for public libraries. In our area I am especially in favor of the per capita-per square mile funding. He need this bill. Thank you.

Ana Brenchen
Box 313
Secky Montana. 59263

Hease Appropriations Committee State Capitol Helena, Mt.

Dear Sirs;

i

As a disabled person, I feel out libraries need all assistance possible. HR-I93 is a step in the right direction and I support it fully.

Joyce M. Teng P.O. Box 555

Scobey, Mt.

59263

Scobey, Montana March 10, 1989

House Appropriations Committee Francis Bardanouve, Chairman Capitol Station Helena, Montana 59620

Dear Committee Members:

I am writing to you in regards to House Bill 193 which pertains to state aid for libraries. I urge you to support this bill as I feel that it is vital to our Montana libraries. My family and I have always been users of the Interlibrary loan program and this is one area that I think will be in jeopardy if state aid does not materialize. Our county library has been hard hit financially with the poor economic conditions and rising costs and state aid would insure that the quality library service would remain available.

Once again I hope that your committee will vote favorably on this bill. Free access to information is necessary for all Montanans. Thank you.

Sincerely Yours,

Marlene J. Machart

Box 1112

Scobey, Montana 59263

110 110 -(10) 0 1

Our Montana libraries need help in this period of budget cuts, decreased taxes (due to I-105) and the poor economy. We need help to survive.

The decline in the coal severance tax revenues, the loss of Federal revenue sharing and the decreased value of local mills have added to our financial difficulties.

Because of this, local government cannot fund our libraries at the level that guarantees equal access to information for all the people of Montana.

The Information Access Bill will provide assistance to libraries for interlibrary loans. It has been shown that most of the out of state interlibrary loans subject areas are medical sciences, social sciences, education, technology-applied sciences and pure sciences Interlibrary loans are important. It gives the people of Montana free access to information. If we could no longer provide this service free we would have to charge our patrons between \$7 and \$10 for this service. The people who need and use this service the most would not be able to get the information they need.

Interlibrary loans are the most cost effective way of sharing information. We do not have to duplicate material in every library. Reimbursement of interlibrary loans will help share material from a university's collection, special material from a medical or law library, to fiction from a small school or public library.

Our public libraries need help. They depend on the county for funding. Because of the difference in local mills the services of the libraries vary from county to county. The citizens of Montana should not be penalized by lack of information or access to it by where they choose to live.

State aid would allow our public libraries to extend services based on our local needs. It would assure equal access to information.

We also need the funding provided in our Information Access Bill to help our Federations. In 1979 the Legislature designated a portion of coal severance taxes to enable Federations to aid local libraries in providing basic services. As the coal severance tax declines our Federations are operating on a bare bones budget. We are not able to offer the basic services. It is becoming increasingly difficult to keep the Federations functioning because of the declining coal severance tax. If the Federation had stable funding they could help the public libraries through resource sharing and other cooperative efforts.

The funding formula for the state aid bill takes into account the number of people served and the square miles of the area served. Thus both large and small libraries will benefit.

Remember our libraries play an important part in the educational process. We should all have access to information regardless of where we live.

Libraries provide information, information is education, education will help Montana economically. Therefore Montana needs good libraries and House Bill 193 will do just that.

Juine Bucken

Written Testimony in Support of Public Library Funding HB-193 I have choosen to have in Helena, MT. because of the low population density and the outdoor recreation appartunities. However there are many other things that are needed to make my life rich and remording. Lewis and Clark Lebrary is one of them. There are three major aspecta that make the library such a meful resource. First i a good physical plant. For more important is the exceptional staff. The third feature that is important to maintain a hugh level of information is a free inter-library loan program Two years ago il did alat of research about africa This included some very old and alisere books. Of Course our belowy dealn't have alot of what I was interested m, but they were obtained mia the inter-library loan system. I also used the Cornegie Mellom Library of Pattsburgh Pa down this time. The Lewis and Clark Lebrary was much more useful to me because of the merest the staff showed in my project and because they Could access as much as CML with the inter-library loan system. The believes of Montana one very important to the small Comunities they support and deserve full fundrig. Sincerely

Sincerely William E. Damsonto 2915 Country Clubane Helena, MT 59601

HB 193 3/13/89 March 9, 1989

House Appropriation Committee Capitol Station Helena, MT 59620

Dear Sirs:

I just wanted to drop a note to encourage you to vote in favor of House Bill #193 for State Aid to Libraries.

Sincerely,

Mayra Tade

HB 193 3/13/89 9 pcs

EXHIBIT	1
DATE 3	-13-89
#E 5B	80

SENATE BILL #80 - "AN ACT ELIMINATING THE CATEGORY OF "OTHER SPECIAL REVENUE FUNDS" FROM THE STATE TREASURY FUND STRUCTURE; AND, RECLASSIFYING OTHER SPECIAL REVENUE FUNDS AS STATE OR FEDERAL SPECIAL REVENUE FUNDS."

THE 1987 LEGISLATURE ENACTED SECTION 17-2-111, MCA REQUIRING THE DEPARTMENT OF ADMINISTRATION TO PERFORM A BIENNIAL REVIEW OF ALL STATE AND OTHER SPECIAL REVENUE AND PROPRIETARY ACCOUNTING ENTITIES (A/Es) AND REPORT THE FINDINGS AND RECOMMENDATIONS TO THE LEGISLATIVE FINANCE COMMITTEE. OUR REPORT CONTAINED 9 RECOMMENDATIONS: PASSAGE OF SENATE BILL #80 WILL IMPLEMENT 1 OF THOSE RECOMMENDATIONS [RECOMMENDATION #6 ON P. 14 OF OUR REPORT].

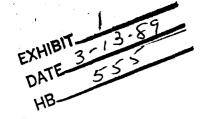
- BECAUSE A/ES CLASSIFIED AS "OTHER SPECIAL REVENUE" CANNOT BE DISTINGUISHED FROM STATE AND FEDERAL A/ES BY THEIR SBAS NUMBER, THE GENERAL APPROPRIATIONS ACT DOES NOT RECOGNIZE THEIR EXISTENCE. THIS RESULTS IN A GENERAL APPROPRIATIONS ACT THAT IS TECHNICALLY INCORRECT, CONFUSING AND MISLEADING TO ANYONE ATTEMPTING TO COMPARE THE STATE'S FINANCIAL STATEMENTS TO THE APPROPRIATIONS BILL.

- THE BUDGET AMENDMENT LAW, SECTION 17-7-402, MCA, ALSO APPEARS NOT TO RECOGNIZE THE EXISTENCE OF THE "OTHER SPECIAL REVENUE" A/Es. THE LAW REQUIRES THAT NO BUDGET AMENDMENT BE APPROVED FOR THE EXPENDITURE OF MONEY IN THE STATE SPECIAL REVENUE FUND UNLESS AN EMERGENCY JUSTIFIES SUCH EXPENDITURE. AMENDMENTS IN FEDERAL SPECIAL REVENUE A/Es CAN BE APPROVED TO SPEND FUNDS WHICH WERE NOT AVAILABLE FOR LEGISLATIVE CONSIDERATION. WHEN APPLYING THIS LAW TO "OTHER SPECIAL REVENUE" A/Es, SOME HAVE BEEN REQUIRED TO DEMONSTRATE THAT AN EMERGENCY EXISTS WHEREAS OTHERS HAVE BEEN ALLOWED BUDGET AMENDMENTS TO SPEND UNANTICIPATED REVENUES.

Teresa Timm CPA ACCO

3/13/89

Teresa Timm, CPA, Accounting Systems Manager Accounting Principles/Financial Reporting Section Accounting Division - Department of Administration



HAYS-LODGE POLE SCHOOLS

In recent years, School District #50 has been under poor management. It can be said that the school district has filed inaccurate federal applications for financial assistance, overspent its budgets repeatedly, hired employees at inflated salaries, made enormous loans to employees that have become uncollectible, allowed employees to embezzle school funds, paid employees for work that was never performed, and failed to enforce accountability district wide.

Between 1983-87, a conspiracy existed in the district. This conspiracy defrauded the school out of thousands of dollars. Loans were granted to employees with and without board approval. Also, duplicate payroll checks were issued by the inner-office staff. As of today, five individuals have been charged with this wrong doing. Four were employees and one was a trustee. The persons owe the school district \$121,062. The court charged the four employees with \$56,492. The individuals have been sentenced to repay the school \$56,492. At this time, none of the persons are working and restitution seems non-existent. However, three of the employees have turned over a total of \$11,000. in retirement funds to offset their "loans". An insurance policy on the school did not exist to cover the losses.

As surplus revenue was arriving from Washington, D.C., the school seems to have gone on a spending spree. A system of checks and balances was not in place to counter the spending. Little communication was used to convey needs and finances between the administration and accounting department.

The 1987-88 high school budget was roughly \$710,000. However, the school unwisely spent \$135,000. beyond that figure. Money it did not have. During the months of April, May, and June, the school was in a deficit situation. Each month the debt grew larger, until it reached \$135,000. at the end of June.

Meanwhile, the school district was expecting its spring 874 payment. But because of the past overpayments, there wasn't going to be another payment for the FY88.

A drop in enrollment over the past several years has meant a decrease in revenue from both the state and federal financing systems. Revenue is either generated by the number of enrolled students or the number attending school on a daily basis, depending upon wheter it is federal or state financing.

During this period of time, services should have been cut back to a lesser amount so that it would reflect the revenue in the school budget. But this did not happen.

The blame for this whole affair rests primarily with the school district and its officials charged with handling finances. It has been negligent in its management responsibilities. But, they should not bear all of the blame. State and national authorities who looked after federal 874 applications are at fault. County staff members are at fault for allowing the debt to be carried into the new school fiscal year.

Late in September, the County Commissioners and Treasurer refused to allow the school district to increase its debt beyond the ceiling of \$175,000. A special meeting was put together in Hays, gathering state, county, and local officials to formulate a plan of action. A temporary solution was to transfer \$150,000. from the elementary school to the high school to repay its dept for not paying its fair share the past several years. At the same time, the county agreed to register warrants up to the \$100,000. figure.

In October, district officials traveled to Washington D.C. with

representatives from the O.P.I. and the Fort Belknap Indian Reservation to negotiate a repayment plan. The Montana congressional representatives were very helpful in successfully completing this endeavor.

The school is open today and operates on 874 funds received in November and equalization payments from the county.

There still is a dispute as to how much money the school district owes the federal government. Calculations by local and state personnel differ from those used by the Department of Education. This is an issue the district will resolve with time.

The immediate problem this year is to find additional money to complete the fiscal year. At present the district is short \$211,460. If a spring federal 874 payment as calculated is paid, the shortage of dollars will be reduced to \$127,682. The latter number is the amount necessary to meet obligations this fiscal year.

The question of finances for 1989-90 rests with the board of trustees. The trustees and the community desire a program equal to the one that has been offered to students in recent years. To accomplish this goal, \$100,470 in additional revenue will be necessary for the high school.

The district has changed. There is a new superintendent, business manager, principal, and five new trustees. Let us hope that solutions can be found so an isolated high school in Montana which serves Native Americans can stay open and continue to educate its students.

CAUSES OF FINANCIAL PROBLEMS

1.	Embezzlement by distr		\$ 56,492.0 64,570.0	
		•	\$ 121,062.0	00
	Total sum collectible	e fall 1988	-11,000.0	00
	Uncollectible balance	• · · · · · · · · · · · · · · · · · · ·	s 110,062.0	ύ
2.	Overpayments Federal High School	874	\$ 84,603.0	ύο
	Elementary			
	FY 87	\$ 248,777.00	•	
	FY 88	+159,227.00		
		\$ 408,004.00	s 408,004.	ύΟ
3.	·	Education Misexpenditure		
	Elementary FY 84 and 85	\$ 80,914.00		
	High School			
	FY 84 and 85	+38,267.00		
		\$ 119,181.00	\$ 119,181.	00
4.	Overspending High Sch	nool 1987-88 Budget	\$ 137,995.	00
	Total liabilities com	nfronting		-
	School District #50 :		\$ 859,845.	00

COURSE OF ACTION

November 1987	Notification of High School 874 overpayment \$65,858.00.
May 1988	Notification of Elementary 874 overpayment \$248,777.00
July 1988	New Superintendent arrives Trustee removed High school overpayment discovered \$35,622.00 Elementary school overypayment discovered \$159,227.00 Inform O.P.I Bob Stockton
August 1988	<pre>Inform O.P.I Lynda Brannon; County Superintendent Carol Elliot</pre>
	Four employees fired for embezzlement
September 1988	Contact John Forkenbrock, Washington, D.C., National Association Impact Schools
	Contact Fort Belknap Education Dept., Loren Stiffarm
	Montana Indian Impact Schools notified
	Meeting with Lynda Brannon; and attorney Chip Erdmann
	Contact Ed Argenbright, O.P.I. Superintendent
	Meeting with county commissioners; and Tribal Council
	Preliminary 874 payments requested
October 1988	Meeting with Fort Belknap Tribal Council
	Meeting in Hays with county, state, local representatives
	Trustees resign
	Elementary payment received into high school
	Washington, D.C meeting with Dept. of Education officials
	- meeting with Congressional delegations
	Meeting with O.P.I. and legislative council representative
	New trustees begin service
	High school debt reduced to \$63,000.00
November 1988	Request early payments from State Board of Education
	Desperate request for 874 funds; funds arrive same day (Nov. 7)
	postpone request for early state payments

December 1988	Extra preliminary payment arrives and is returned after requested by Department of Education officials.
	Trustees confer with U.S. Department of Education on amounts owed and repayment plan
January 1989	Confirmation on overpayments and when repayments must begin
January 1	Request additional state financial help (\$127,682.00 grant)
January 1989	High school debt increased to \$84,603.00
February 1989	5 year repayment plans approved by Depart- ment of Education with 7% interest
February 1989	Request U.S. Congress to waive interest and extend repayment plan to 10 years
March 1989	District appeals \$119,181.00 special education funds

•			
HIGH SCHOOL 1988-8	9 BUDGETS	REVENUES	
General Fund	\$601,550.00	State	\$127,583.00
G.F. deficit	135,035.00	County	151,728.00
Transportation	87,059.00 .	Feds	181,673.00
Comp. Insurance	15,000.00	Other	166,200.00
	\$838,644.00		\$627,184.00
\$838,644.00	Budget 1988-89		
-627,184.00	Revenue ·		
\$211,460.00	Shortage		
·			
\$265,450.00	Federal 874 Enti	itlement	·
-181,672.00	874 Preliminary Payment made in November		
\$ 83,778.00	Balance due; spi	cing 1989	
\$211,460.00	Revenue Shortage	e	
- 83,778.00	Spring 874 Payme	ent, or loan from	Board Investments

requested from State Grant

\$127,682.00

<u>High School</u>	Elementary
\$ 84,602.98	\$408,003.89
38,267.05	special education 80,914.25
\$122,870.03	\$488,918.14

Yearly Payments for 5 years at 7% interest:

\$ 20,188.42		\$	97,360.09
 9,131.49	special education		19,308.20
\$ 29,319.91		\$:	116,668.29

Yearly Payments for 10 years with no interest:

\$ 8,460.30		\$	40,800.39
 3,826.70	special education	•	8,091.43
\$ 12,287.00			48,891.82

HIGH SCHOOL BUDGETS 1989-90

General Fund	\$601,550.00
Transportation	57,600.00
Insurance	7,000.00
Retirement	?
874 Repayment	29,320.00
·	\$695,470.00

HIGH SCHOOL REVENUE

County Equalization	\$152,000.00
State Equalization	78,000.00
Permissive	50,000.00
P.L. 81-874	315,000.00
	\$595,000.00

HIGH SCHOOL SHORTAGE

\$100.470.0	00
-595,000.0	0
\$695,470.0	0

High School Reserves \$0.00

ELEMENTARY SCHOOL BUDGETS 1989-90

General Fund	835,205.00
Transportation	75,200.00
Insurance	13,150.00
Retirement	?
874 Repayment	116,668.00
	\$1,040,223.00

ELEMENTARY REVENUE

County Equalization	180,000.00
State Equalization	110,000.00
Permissive	65,000.00
P.O. 81-874	360,000.00
	\$ 715,000.00

ELEMENTARY SHORTAGE

\$1,040,223.00 - 715,000.00 \$ 325,000.00

Elementary Reserves \$300,000.00

EYHIRI	「 <u>2</u>
DATE	3-13-69
H B	555
7	

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE, my name is Robert Windel. I am superintendent of schools at Havre.

I am an opponent of HB 555 for numerous reasons; some I expect to convey to you today to help influence your decision on this piece of legislation.

All of you are cognizant of the difficulties that have fallen on many school districts across Montana. Difficulties that are reflective, to a large degree, of both local and state economic difficulties. Right here in Helena the problem persists (see attachment 1).

[INSERT: ATTACHMENT 1]

Havre Public Schools has also been a victim of these difficult economic times, yet we did not come to the legislature with the detestable request that HB 555 suggests. No, instead, at the risk of curtailing my "honeymoon period" as the new superintendent at Havre, I immediately presented a two-year expenditure reduction plan to the Board of Trustees and the staff in District 16A (see attachment 2).

[INSERT: ATTACHMENT 2]

I estimated that expenses needed to be reduced by \$566,000 during the next two years, that is 1987-88 and 1988-89 or our district would face a financial crises. The board adopted the plan I recommended and I took immediate action in February of 1987 to reduce expenditures in our district. Those reductions included:

- 1) a moratorium on national travel (including the traditional national convention for the superintendent and the national convention for school board members)
- 2) supply orders were scrutinized and building principals informed that only "essentials" would be purchased during the months of March May of that year
- 3) a custodian's work schedule was revised to fill the gap left by an unexpected resignation
- 4) restrictions were placed on overtime
- 5) a telephone was disconnected to save \$60.00 per month
- 6) modified zero-based budgeting was introduced.

The next year's expenditure budget i.e., 1987-88, was reduced by \$422,000. The 1988-89 budget was reduced by another \$140,000. Total reductions equaled nearly \$562,000 during these past two years. Thirty-three positions were eliminated the first year and five more were eliminated during this year. That translates into a total of thirty-eight fewer positions now than when I first became superintendent during the 1986-87 school year. We have fewer secretarial staff, fewer custodians, fewer teachers, fewer administrators, fewer school nurses, fewer coaching positions, fewer extra-curricular supervisory positions, and fewer teacher aide positions. In my nearly three years as superintendent I have not attended a national convention nor has our

Board of Trustees traveled to a national convention. Career teachers received an embarrassingly trite increase of only 2% during a three year period i.e. less than 1% per year.

Don't misunderstand, I'm not complaining. All I mean to suggest is that our district, like many others, has <u>prudently</u> managed and we expect others to do the same. After all, that's what we get paid for.

What concerns me today is the audacious nature of HB 555. To me it represents a legislative stamp-of-approval for mismanagement of public entrusted dollars. Legislative endorsement suggests that to manage school funds poorly is okay --- we, the legislature, will bail you out if you recklessly overspend.

Let me assure you all, that I would be extremely popular with my staff had I not reduced our budget by \$562,000. If I could hand out appropriate raises, spend money on every supply request, replace eliminated positions, and do other necessary adjustments to keep peace without respect for staying within the budget constraints.

If you support this legislation, and then go back to your home school district with a clear conscience, I will be amazed. Further, if this committee approves HB 555 I will feel inclined to send you a bill in the amount of \$562,000 that is signed by our nearly 300 employees that have "tightened their belts" during these past couple of years.

Need I say more? Please <u>carefully</u> consider the ramifications of this type of legislation. I urge your <u>vigorous</u> opposition to HB 555.

Thank you.

Educatio otts ssibility

Hearing on Thursd

By ANDY BIRD IR Staff Writer

As many as 26 high school teachers could lose their jobs next year under budget slashing options being considered byschool district trustees. Community members will have the chance to add their two cents worth Thursday night at a special public hearing.

neard - 2/15

Also at stake during the hearing, slated for 7 p.m. in the Capital High gym are academic, athletic and music programs, secretarial positions and nursing services.

"This is very serious, even more serious than last year," said Erv Winslow, Helena School District 1 superintendent.

The district must find a way to trim nearly \$850,000 from the 1989-90 high school budget, which was slashed nearly \$700,000 last year.

Declining enrollment — resulting in less foundation money from the state - and teacher's salary increases are responsible for 93 percent of the shortfall in the 8.3 million budget.

Topping the list of options worked up during several special board budget meetings are proposals to eliminate dozens of teaching positions.

The most serious option would "abolish the comprehensive high school philosophy ... and maintain a core cirriculum as outlined by the minimum Montana State Accreditation Standards." according to a report released by Winslow this morning. It would save the district \$622,440 by eliminating 26 high school teaching postitions.

Other options include reducing the academic day to six periods, eliminating 12 teachers and saving \$166,000.

Athletic programs under consideration for elimination include tennis, \$11,000; golf, \$9,900; and swimming, \$10,800.

Also in danger are gymnasium coordinators at each school as well as the district athletic director's postition.

Options involving music activities include eliminating district Music Coordinator Dave Buness' high school postition. and cutting the Capital High Jubilettes and Helena High's Chamber Ensemble.

Also under consideration are staff reductions in the administration and business offices and eliminating one full-time nursing postition, which would leave one nurse to serve both high schools.

The Board of Trustees is scheduled to make decisions on

budget cuts at a special meeting on Feb. 22.

PREDICTIONS REGARDING THE FINANCIAL FUTURE OF HAVRE PUBLIC SCHOOLS

FEBRUARY 1987

PREDICTIONS ARE OUR BEST PRESENT

ESTIMATES...SOMETIMES CIRCUMSTANCES

CHANGE AND PREDICTIONS

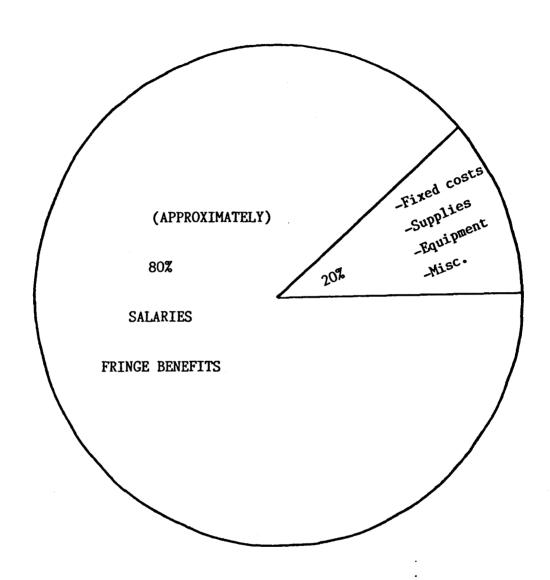
MUST CHANGE ALSO

WHY ARE WE CONCERNED?

\$ 56,000 (estimate) Unpaid taxes

What has happened to expected (anticipated) income?

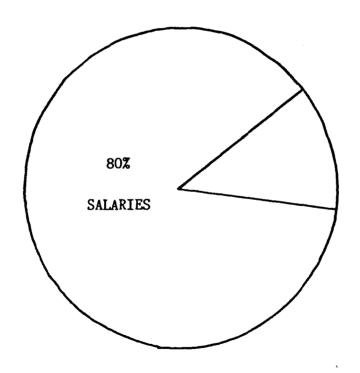
	•		•
·	\$ 40,000	(approximately)	State/federal cuts (special education, transportation, etc.)
	\$ 96,000	(estimate)	money that we expected in the 1986-87 budget that will not be received
	-\$96,000		
	+\$30,000	(estimate)	Additional revenue (state motor vehicle fees, interest, construction reimbursement, etc.)
	-\$66,000		Short this amount of revenue
ALSO	\$500,000		Cash reappropriated to "afford" this year's budget, i.e., 1986-87
	+\$66,000		224gcc, 2.c., 1900 0,
	\$566,000		Total amount neces- sary to maintain this year's budget during next school year, i.e., 1987-88



PREDICTING THAT OUR STATE FOUNDATION AID ...

will not increase, what should we do to meet the challenge?

- Ordinarily we could ask the board to increase the local levy, but C.I. 105...and common sense...
- THEREFORE, our only alternative is to reduce spending during this school year and reduce next year's budget expense.



Salaries = people

WHAT CAN WE/HAVE WE DONE ABOUT THE ANTICIPATED SHORT FALL?

- Administrative realignment (2 central office administrators)
- Telephone disconnected (\$60/month)
- Moratorium on out-of-state travel
- Reassignment of custodial staff
- Modified zero-based budgeting
- Restrictions on overtime

CONSIDERATIONS:

- Special education cooperative membership
- Health insurance premium payment alternatives
- Non-renewal of maintenance contract with JCI
- Not fill vacancies caused by retirement/resignation
- Reduce classified employee hours
- Reduce district transportation costs
 - (a) in-city routes
 - (b) field trips
- Freeze salaries at 1986-87 level
- Other...
- Other...
- Other...
- Lay-off certified staff



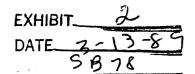
LEGISLATIVE FINANCE COMMITTEE

The following is a list of accounting entities whose fund balances will be transferred to the general fund on June 30, 1989 in accordance with Section 17-2-111, MCA. The committee recommends that these accounting entities be de-earmarked and reclassified as general fund.

<u>A∕E</u>	Account Title	Agency Number	Agency	FY88 Fund Balance
02093	Westlaw	2110	Judiciary	\$ 5,667
02464*	Ag Lien Filing Fees	3201	Secretary of State	162,893
02047	Copying Fees	3202	Comm. of Political Pract.	519
02044*	Securities Regulatory Acct.	3401	State Auditor's Office	244,836
02060*	Insurance Regulatory Acct.	3401	State Auditor's Office	240,108
- 02401×	Police/Fire Robirsment-Fund	- 3401-	State Auditor's Office	103,790
02119	Crime Control Fees	4107	Board of Crime Control	37
02013	Law Enforcement Academy	4110	Department of Justice	16,719
02014	Justice Insurance Clearing Acct.	4110	Department of Justice	-0-
02804	Escheated Estates	4110	Department of Justice	-0-
03141	I.D. Special Services	4110	Department of Justice	7,324
03944	Motor Veh. Prop. Tax Conversion	4110	Department of Justice	14,420
03014	Athletic Program	5113	School for Deaf & Blind	-0-
02059	EMT Certification	5301	Department of Health	(711)
02418*	Subdivision Plat Review	5301	Department of Health	51,289
02847	Insurance Proceeds	5301	Department of Health	56,941
03028	Legal Services	5301	Department of Health	3,361
03817	Rabies Vaccine	5301	Department of Health	6,162
02031	Foresters Nursery	5501	Dept. of State Lands	88,043
02438	Floodway Obstruction Removal	5706	Dept. of Natural Resources	400
03036	Centralized Services	5706	Dept. of Natural Resources	5,344
02441*	Cigarette Enforcement	5801	Department of Revenue	6,277
03902	Vehicle Assessment	5801	Department of Revenue	4,059
02035	MDC Donated Fnds-Prevoc. Ctr.	6402	MT Developmental Center	-0-
02846	MDC Canteen	6402	MT Developmental Center	-0-
02914	OFA-Canteen	6404	Center for the Aged	11,844
02917	MSP Canteen	6409	Montana State Prison	51,655
02918	SRYFC-Canteen	6410	Swan River Youth For. Camp	4,471
02919	SRYFC-Clothing Account	6410	Swan River Youth For. Camp	37,168
02920	Veteran's Home-Canteen	6411	Montana Veterans' Home	326
03113	Third Party Reimb-MVH	6411	Montana Veterans' Home	109,573
03932	Vet's Home Interest & Income	6411	Montana Veterans' Home	218
02921	MHS-Canteen	6412	Montana State Hospital	59,247
03933	MSH-Interest & Income	6412	Montana State Hospital	-0-
02028	Prop Occup Admin Services	6501	Department of Commerce	-0-
02079	Fireworks Wholesalers	6501	Department of Commerce	520
02101	GA Training	6602	Dept. of Labor & Industry	-0-
02915	MUS-Canteen	6911	Dept. of Family Services	737
02916	PHS-Canteen	6911	Dept. of Family Services	3,336
03931	PHS-Interest & Income	6911	Dept. of Family Services	63,967
	Total		<u>\$</u>	1.360.540_

^{*6} A/E's are statutorily established, although fund balances are unrestricted. Legislation has been introduced to remove earmarking requirements.

Regim



SENATE BILL #78 - "AN ACT ELIMINATING STATE SPECIAL REVENUE FUND ACCOUNTS THAT PERIODICALLY TRANSFER THEIR UNOBLIGATED BALANCES TO THE GENERAL FUND; REQUIRING MONEY IN THOSE ACCOUNTS TO BE DEPOSITED IN THE GENERAL FUND."

THE LEGISLATURE'S CONCERN ABOUT THE PROLIFERATION OF SEPARATE ACCOUNTS CREATED FOR EARMARKED REVENUES IS WELL-DOCUMENTED IN MONTANA HISTORY. SINCE 1923, AT LEAST 7 REPORTS HAVE BEEN PRESENTED TO THE LEGISLATURE ON THIS PROBLEM.

THE LATEST REPORT, DATED JUNE 1988, WAS PREPARED BY THE DEPARTMENT OF ADMINISTRATION'S ACCOUNTING DIVISION AS REQUIRED BY SECTION 17-2-111, MCA WHICH WAS ENACTED BY THE 1987 LEGISLATURE. WE MUST PERFORM A BIENNIAL REVIEW OF ALL STATE AND OTHER SPECIAL REVENUE AND PROPRIETARY ACCOUNTING ENTITIES (A/Es) AND REPORT THE FINDINGS AND RECOMMENDATIONS TO THE LEGISLATIVE FINANCE COMMITTEE. THIS STATUTE HAD TWO OBJECTIVES:

- 1. TO REQUIRE TRANSFERS OF UNOBLIGATED BALANCES IN SPECIAL REVENUE ACCOUNTS WHERE POSSIBLE THROUGH ADMINISTRATIVE ACTION; AND
- 2. TO DETERMINE IF AN ACCOUNT SHOULD CONTINUE TO EXIST, BE MODIFIED OR BE ELIMINATED USING STATUTORILY ESTABLISHED OBJECTIVE CRITERIA.

OUR REPORT CONTAINED 9 RECOMMENDATIONS: PASSAGE OF SENATE BILL #78 WOULD PARTIALLY IMPLEMENT 1 OF THOSE RECOMMENDATIONS BY REQUIRING THAT MONEYS IN 5 A/Es BE DEPOSITED (I.E., BUDGETED/RECORDED) IN THE GENERAL FUND, THUS ELIMINATING THOSE 5 SEPARATE A/Es.

THE STATE AUDITOR, SECRETARY OF STATE AND DEPARTMENT OF REVENUE, AS ADMINISTERING AGENCIES OF THESE 5 A/Es, ARE ALREADY REQUIRED TO TRANSFER REMAINING CASH BALANCES TO THE GENERAL FUND UNDER CURRENT STATUTES; HOWEVER, ONLY THE DEPARTMENT OF REVENUE COMPLIED WITH THOSE STATUTORY REQUIREMENTS DURING THE PERIOD COVERED BY OUR REPORT.

WE ALSO RECOMMENDED THAT 35 SIMILAR A/Es, WHICH DO NOT REQUIRE STATUTORY CHANGES, BE DE-EARMARKED AND RECLASSIFIED AS GENERAL FUND.

Jeresa Jimm 3/13/89

Teresa Timm, CPA, Accounting Systems Manager

Accounting Principles/Financial Reporting Section

Accounting Division - Department of Administration

ordance with the provisions of 20-9-805. Attendance for a part of a morn. ing session or a part of an afternoon session by a pupil shall be counted as attendance for one-half day. In calculating the ANB for pupils enrolled in a program established under 20-7-117 prior to January 1, 1974, or pursuant to 20-7-117(1), attendance at or absence from a regular session of the program for at least 2 hours of either a morning or an afternoon session will be counted as one-half of a day attended or absent as the case may be. If a variance has been granted as provided in 20-1-302, ANB will be computed in a manner prescribed by the superintendent of public instruction, but in no case shall the ANB exceed one-half for each kindergarten pupil. When any pupil has been absent, with or without excuse, for more than 10 consecutive school days, including pupil-instruction-related days, his absence after the 10th day of absence shall not be included in the aggregate days of absence and his enrollment in the school shall not be considered in the calculation of the average number belonging until he resumes attendance at school.

(2) If a student spends less than half his time in the regular program and the balance of his time in school in the special education program, he shall be considered a full-time special pupil but shall not be considered regularly enrolled for ANB purposes. If a student spends half or more of his time in school in the regular program and the balance of his time in the special education program, he shall be considered regularly enrolled for ANB purposes.

(3) The average number belonging of the regularly enrolled, full-time pupils for the public schools of a district shall be calculated individually for each school, except that when:

(a) more than one school of a district, other than a junior high school in an elementary district which has been approved and accredited as a junior high school, is located within the incorporated limits of a city or town, the average number belonging of such schools shall be based on the aggregate of all the regularly enrolled, full-time pupils attending such schools located within the incorporated limits of a city or town;

(b) a junior high school which has been approved and accredited as a junior high school is located within the incorporated limits of a city or town in which a high school is located, all of the regularly enrolled, full-time pupils of the junior high school shall be considered as high school district pupils for the purposes of calculating the average number belonging of the high schools located within the incorporated limits of such city or town;

(c) a middle school has been approved and accredited, in which case! pupils below the 7th grade shall be considered elementary school pupils for ANB purposes and the 7th and 8th grade pupils shall be considered high school pupils for ANB purposes; or

(d) a school has not been accredited by the board of public education, the regularly enrolled, full-time pupils attending the nonaccredited school shall not be eligible for average number belonging calculation purposes, nor will an average number belonging for the nonaccredited school be used in determining the foundation program for such district.

(4) When 11th or 12th grade students are regularly enrolled on a part-time basis, high schools may calculate the ANB to include an "equivalent ANB" for those students. The method for calculating an equivalent ANB shall be

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NEW LAW

- (2) If a student spends less than half his time in the regular program and the balance of his time in school in the special education program, he shall be considered a full-time special pupil but shall not be considered regularly enrolled for ANB purposes. If a student spends half or more of his time in school in the regular program and the balance of his time in the special education program, he shall be considered regularly enrolled for ANB purposes.
- (3) The average number belonging of the regularly enrolled, full-time pupils for the public schools of a district must be based on the aggregate of all the regularly enrolled, full-time pupils attending the schools of the district, except that when:
- (a) a school of the district is located more than 3 miles beyond the incorporated limits of a city or town or from another school of the district, all of the regularly enrolled, full-time pupils of the school must be calculated individually for ANB purposes;
- (b) a junior high school has been approved and accredited as a junior high school, all of the regularly enrolled, full-time pupils of the junior high school shall be considered as high school district pupils for ANB purposes;
- (c) a middle school has been approved and accredited, in which case pupils below the 7th grade shall be considered elementary school pupils for ANB purposes and the 7th and 8th grade pupils shall be considered high school pupils for ANB purposes; or
- (d) a school has not been accredited by the board of public education, the regularly enrolled, full-time pupils attending the nonaccredited school shall not be eligible for average number belonging calculation purposes, nor will an average number belonging for the nonaccredited school be used in determining the foundation program for such district.
- (4) When 11th or 12th grade students are regularly enrolled on a part-time basis, high schools may calculate the ANB to include an "equivalent ANB" for those students. The method for calculating an equivalent ANB shall be determined in a manner prescribed by the superintendent of public instruction.

History: En. 75-6902 by Sec. 252, Ch. 5, L. 1971; amd. Sec. 1, Ch. 345, L. 1973; amd. Sec. 1, Ch. 343, L. 1974; amd. Sec. 3, Ch. 352, L. 1974; amd. Sec. 1, Ch. 373, L. 1974; amd. Sec. 1, Ch. 132, L. 1975; R.C.M. 1947, 75-6902(part); amd. Sec. 8, Ch. 288, L. 1979; amd. Sec. 1, Ch. 498, L. 1987.

Compiler's Comments

1987 Amendment: Substituted present introductory clause of (3), (3)(a), and (3)(b) for former introductory clause of (3), (3)(a), and (3)(b) that read: "(3) The average number belonging of the regularly enrolled, full-time pupils for the public schools of a district shall be calculated individually for each school. except that when:

(a) more than one school of a district, other than a junior high school in an elementary district which has been approved and accredited as a junior high school, is located within the incorporated limits of a city or town, the average number belonging of such schools shall be based on the aggregate of all the regularly enrolled, full-time pupils attending such schools located within the incorporated limits of a city or town;

(b) a junior high school which has been approved and accredited as a junior high school is located within the incorporated limits of a city or town in which a high school is located, all of the regularly enrolled, full-time pupils of the junior high school shall be considered as high school district pupils for the purposes of calculating the average number belonging of the high schools located within the incorporated limits of such city or town".

Cross-References

School fiscal year, 20-1-301.

Released time for religious purposes to be counted as part of school day, 20-1-208.

Preschool program to be included in calculation of ANB, 20-7-117.

County of Yellowstone



SUPERINTENDENT OF SCHOOLS

BILLINGS, MONTANA

January 16, 1989

Mr. Bruce Moerer Montana School Boards Association #1 South Montana Helena, MT 59601

Dear Bruce,

There are two school districts in Yellowstone County that are financially effected by 20-9-311, i.e., the funding of middle schools.

Lockwood, District No. 26, will have a loss in foundation program revenue of approximately \$58,952 using enrollment of the October 1st Fall Report. Adding the permissive of \$14,738 creates a total loss of revenue in the amount of \$73,690.

Huntley Project, District No. 24, has a similar loss. Using the enrollment on the Fall Report of 1988 the loss would be \$75,620.72 including the permissive of \$15,124.15.

Hopefully legislation will be passed to assist these districts in spreading their loss over a period of years. With restrictions of I-105, they will be unable to recover any of the lost dollars through special levies.

Please advise this office of hearings scheduled to address the issue - HB173.

Sincerely,

H. C. "Buzz" Christiansen

HCC/n.ib

cc: School Districts No. 24 and 26

MT. SCHOOL LUARDS ASSOCI

IMPACT OF MONTANA LAW #20-9-311-3 FLATHEAD COUNTY SCHOOLS SCHOOL BUDGET 1988-1989

s.D. #	SCHOOL	SCHOOL BUDGET 1988-1989	1988-1989 SCHOOL BUDGET UNDER MONTANA LAW 20-9-311-3	DIFFERENCE LOSS/(GAIN)
2	Deer Park School Foundation Permissive TOTAL	\$195,168.64 \$48,792.16	\$163,996.80 \$40,999.20	\$31,171.84 \$7,792.96 \$38,964.80
4	Swan River School Foundation Permissive TOTAL	\$238,657.76 \$59,664.44	\$205,224.21 \$51,306.05	\$33,433.55 \$8,358.39 \$41,791.94
()	Kila School Foundation Permissive TOTAL	\$117,248.80 \$29,312.20	\$117,730.08 \$29,432.52	(\$481.28) (\$120.32) (\$601.60)
38	Bigfork School Foundation Permissive TOTAL	\$685,113.57 \$171,278.39	\$638,227.71 \$159,556.93	\$46,885.86 \$11,721.46 \$58,607.32
50	Evergreen School Foundation Permissive TOTAL	\$1,009,604.22 \$252,401.06	\$994,710.40 \$248,677.60	\$14,893.82 \$3,723.45 \$18,617.27
54	Marion School Foundation Permissive TOTAL	\$175,793.44 \$43,948.36	\$163,263.68 \$40,815.92	\$12,529.76 \$3,132.44 \$15,662.20
	TOTAL FOUNDATION			\$138,433.55
•	TOTAL PERMISSIVE		•	\$34,608.39
X.	TOTAL DIFFERENCE			\$173,041.94

LAKE COUNTY SCHOOL DISTRICTS LOSS OF FUNDING IF AGGREGATE AND UNDER 3 MILES

1988-89 BUDGETS

SCHOOL DISTRICT NO. 7-J, CHARLO

ANB	Foundation Program	Foundation Program
K-6 151	with Separate Bldg.	Under 3 mile rule
7 0 20	Funding for 7 0	

7-8 39 Funding for 7-8

Foundation \$356,373.12 Foundation \$279,215.09 Permissive 89,093.28 Permissive 69,803.78

Loss: \$96,447.53

SCHOOL DISTRICT NO. 8-J, ARLEE

ANB	Foundation Program	Foundation Program
K-6 244	with Separate Bldg.	Under 3 mile rule
7-8 86	Funding for 7-8	

Foundation \$565,813.54 Foundation \$437,341.31 Permissive 141,453.38 Permissive 109,335.33

Loss: \$160,590.28

As Lake County and these school districts have a low taxable value, the difference in the permissive amount figures would all be part of the State's share of the permissive funding.

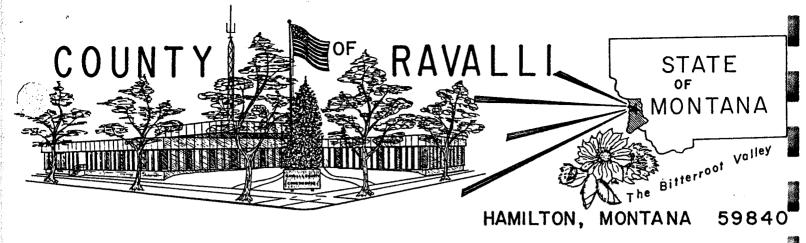
Glennadene Ferrell

Lake Co. Supt. of Schools

RECEIVED

JAN 101989

NT. SCHOOL DOARDS



January 16, 1989

Bruce Moerer, Attorney M.S.B.A.

1 So. Montana
Helena, Montana 59601

Dear Bruce:

Rachel Vielleux, Missoula County Superintendent just informed me that there may be hope for modifying H.B.340, and that you were collecting information regarding its' effects on fiscal 1990 schools. To keep it simple, the figures represent what each K-8 school district would lose under 340, assuming that the current A.N.B. does not change.

				K-6 enrollment	/-8 enroll
Corvallis, Dis	trict	#1	\$152,307.	228+188	+143
Stevensville,	н	#2	109,208	264+232	+190
Hamilton,	ŧI	#3	134,047	300+136+141+54	+192

I hope this is a help. (The rest of the districts in Ravalli County are not affected.)

Sincerely,

Greq Danelz

Superintendent of Schools

Ravalli County, Montana

RECEIVED

JAN 1 0 1989

MT. SCHOOL BOARDS

Missoula County School Districts

Projected Revenues for 1989-90 State and County Equalization

District	1988-89 Found. Prog.	2 Est. 1989-90 Found. Prog.	Difference Incr.(Decr)	Incr.(Decr) Due to HB 340	Incr.(Decr. From Enroll.
1	10,013,857	9,996,369	(17,488)	(70,614)	53,126
4	1,375,753	1,301,163	(74,590)	(56,925)	(17,665)
7	954,750	954,099	651	(83,569)	84,220
11	278,418	207,241	(71,177)	(55,271)	(15,906)
14	621,190	632,933	11,743	0	11,743
18	169,159	124,821	(44,338)	(79,759)	35,421
20	234,299	175,358	(58,941)	(74,850)	15,909
23	827,040	774,325	(52,715)	(34,684)	(18,031)
30	33,042	20,158	(12,884)	0	(12,884)
32	501,586	475,043	(26,543)	0	(26,543)
33	208,143	165,759	(42,384)	(34,328)	(8,056)
34	479,527	414,552	(64,975)	(90,003)	25,028
40	969,058	906,511	(62,547)	(84,083) 664,085	21,536
40 HS	532,782	479,202	(53,580)	0	(53,580)
мснѕ	8,020,745	7,831,976	(188,769)	0	(188,769)
		·	Older & man	(244 229)	

CLASS 3 TOTAL (244, 208) CHASS 3 K-8 CANCERSION (77,510) WALDITICH

- 1988-89 Foundation Program taken from approved budgets.
- (2) Estimated 1989-90 Foundation Program amounts were calculated with 1989 fall enrollment figures, adjusted for PIR days.
- 3 Total change in Foundation Program from FY 89 to FY 90.
- 🐔 Effects of HB340 on funding in 1989-90. Constant ANB assumed.
- (5) Effects of enrollment changes on funding in 1989-90.

Notes:

State of Montana

County of Gallatin

Bozeman



To: Legislative Committee on Education

From: Mary Ann Brown, Gallatin County Superintendent of Schools MATS

Re: House Bill 173

Date: January 20, 1989

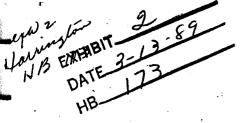
I have two school districts in Gallatin County that will be affected by HB 173. My initial request would be for the statute 20-9-311 (3a) to be changed to not include from another school of the district.

Anderson and Monforton School Districts will lose approximately \$3,000.00 and \$24,500.00 respectively. This amount of money to lose at all is significant and even more so if lost all in one year. These losses will be 2% for Anderson and 8% for Monforton School Districts from their foundation program alone. I urge you to approve this bill to allow the school districts to anticipate this loss over a 5 year period. One must realize that these districts will not be able with the constraints of C.I. 105 to receive this money except through an emergency levy.

These two school districts have with the passage of this bill in 1987 lost a significant amount of operational monies and put more tax liability on to the local taxpayer.

I urge you to approve HB 173.

MT. SCHOOL SOLLS



INFORMATION COMPILED FOR TESTIMONY ON HB 173

Monday

March 13, 1989

8:00 a.m.

FOR:

House Appropriations Committee

RE:

HAMILTON SCHOOL DISTRICT #3

NEED FOR HB #173

The following is information based on 1988-89 funding and 1st semester enrollments:

SCH00L	FTE	ANB	FOUNDATION PROGRAM	PERMISSIVE AMOUNT
Daly	17	314	\$ 375,795.20	\$ 93,948.80
Grantsdale	6	139	\$ 197,589.06	\$ 49,397.26
Washington	7	157	\$ 219,242.34	\$ 54,810.58
Westview - 6	2	49	\$ 48,516.48	\$ 12,129.12
Westview 7-8	13	203	\$ 383,296.48	\$ 95,824.12
			\$ 1,224,439.56	\$ 306,109.88

TOTAL

\$1,530,549.44

UNDER HB 340 HAMILTON'S FUNDING WOULD BE:

K-6 Foundation Program 7-8 Foundation Program	\$788,691.20 \$323,663.20				
,	\$1,112,354.40		,530,549.4 ,390,443.0		
K-6 Permissive Amount 7-8 Permissive Amount	\$197,172.80 \$ 80,915.80	\$	170,106.4	44	(loss)
	\$ 278,088.60				
TOTAL	\$ 1,390,443.00				

HAMILTON WOULD LOSE \$170,106.44 IN ONE YEAR WITHOUT THE ASSISTANCE OF HB 173. THIS WOULD RESULT IN POSSIBLE REDUCTION OF STAFF, PROGRAMS, AND MATERIALS. HB 173 WOULD ALLOW THE DISTRICT TO PLAN AND BETTER PREPARE FOR THE REDUCTION IN FUNDING.

REASONS FOR DISTRICT'S SUPPORT OF HB #173:

- 1) LOW COST PER STUDENT AT BOTH HS AND ELEMENTARY
 - -see attached "RANK ORDER" of A-AA schools (pink)
- 2) POSSIBLE LEVY FAILURE
 - -majority of voters in our district are retired on fixed incomes
 - -depressed economic area
 - other local levies failing
- 3) FIXED COSTS IN BUDGET
 - -salaries, buildings and maintainance, etc.
- 4) EFFECTS OF 1 105
 - -budget freeze vs. raising costs (fuel, utilities, supplies)
 - -can't keep up with inflation or cost of living
- 5) ALREADY LOW EXPENDITURES THE CUTS WOULD HAVE TO AFFECT PROGRAMS

FACTS WE WOULD LIKE YOU TO BE AWARE OF:

\$170,106.44 15 -

10% of our general fund budget (\$1,803,692.18)

AND

12% OF OUR AVERAGE PER PUPIL AMOUNT

On behalf of the Hamilton Board of Education I urge you to endorse House Bill 173.

CHIBIT 3 13 8 9 HB TECTIMONY

TESTIMONY BEFORE HOUSE APPROPRIATIONS COMMITTEE; H.B. 173
MARCH 13, 1989

STEVE GAUB, SUPT. DISTRICT 7J, CHARLO, MT

Mr. Chairman, Ladies and Gentleman of the House Appropriations Committee. I am here testifying on behalf of House Bill 173. If you do not do something to mitigate the effects of House Bill 340 that was passed by the 50th Legislature the Charlo Elementary School will lose \$96,447.53 out of it's elementary general fund budget of \$542,274, or apprx. 18%. We are not a rich District, we spent 2,484 per child in the elementary school in 1987-88. This in a school of 205 students. We currently levy 36.02 mills in total for the elementary budget. If we lost the monies currently received for Junior High funding, we would have to levy an additional 89.55 mills to recoup the loss. Obviously we could not do that, consequently our program would have to be cut by 18% to make up for the loss in revenue. This would have a drastic effect on the children of our community. We have already cut one teaching position and the elementary principal's position, so that any further cuts would be of a programatic nature.

A laundry list of potential cuts might be: Kindergarten, art, music. p.e., and some vocational programs. Because our high school program and junior high programs are so inter-related, any junior high cuts would also seriously hurt secondary programs. Many of the junior high staff that

teach the above discipines also teach in the high school, any cuts in those programs would reach deep into the secondary program as well. We have several elementary classes that either meet or exceed the state minimums in terms of teacher/student ratio. Loss of these monies would force us to cut all aide positions so that we could not meet current standards let alone the new Project Excellence standards that the BPE has proposed. Example; next years first grade has 30 students the current standards dictate that a first grade classroom be no larger than 26, without at least an instructional aide, we would not meet minimum state standards. This really hits home when you are involved as both an educator and a parent as I am, I will have a son in that first grade class next year.

The current junior high building in Charlo was built in good faith in 1976. It would not have been built without the current funding system. It is not fair to punish today's students in 24 schools accross Montana for the astute management that occured when Boards and administrators took avantage of the "loophole"that is closed by HB 340. When the legislature changed the drinking age from 19 to 21, it did not tell the then 19 year olds that they must discontinue the legal consumption of alcohol, the legislature in it's infinte wisdom "grandfathered" those Montanans into the genre of legal drinkers. I am asking for similar treatment, at best we would request to continue to receive the non-agregated junior high funds and that HB

173 be amended to reflect such an action. Failing that, we would request the passage of HB 173 in it's current form.

It is obvious that the loss of this revenue would be devastating to the Charlo Schools. The even more depressing concept is our inability to make this revenue up from other sources. It is not as if the patrons of our District do not support the school, over the last four years every voted levy has passed by at least a 2 to 1 margin and our rate of delinquent taxpayers is below 1% of the total taxpaying public of District 7J. We do receive PL 874 monies in lieu of the non-taxable government land in our District, but it amounts to a total of \$10,199 for 1988, certainly not a replacement for the loss of over \$96,000. I 105, the Governor's budget which freezes K-12 educational funding, and our District's low tax base all make losing the \$96,000 even more unpalatable.

The 1987 Montana Legislature did a great disservice to schools accross Montana. You have the unique chance to change the decision of your predecssors.

Members of the committee, please vote to maintain the Charlo Schools as a viable entity, give a resounding DO PASS reccomendation for an amended version House Bill 173, Thank you.

EXHIBIT 3/13/89

EXHIBIT 3/17/3/89

HB

WHAT ARE THE EFFECTS OF HB 173 TO STEVENSVILLE SCHOOLS?

As you know, HB 340 eliminated special funding for schools outside of city limits after this year, even though we were following the laws of Montana as written regarding funding of rural schools. If HB 340 had not passed, the following approximate income would be generated from Foundation plus Permissive funds.

<u>School</u>	Projected ANB For 1989-90	MGFB W/O Vote - Amount
K-3 4-6 7-8	274 214 180	\$ 422,503 352,325 442,219 \$774,828
(K-8) Totals	668	\$1,217,047

With the passage of HB 173 the following would take place in 1989-90 budgeting:

School	Projected ANB For 1989-90	MGFB W/O Vote Amount	HB 340 Loss	MGFB W/O Vote W/HB 173	Reduced 1/5 Loss
K-6 7-8	488 180	\$ 730,048 \$ 358,740	(\$ 44,780) (\$ 83,479)	\$ 765,872 \$ 425,523	(\$ 8,956) (\$16,696)
K-8	668	\$1,088,788	(\$128,259)	\$1,191,395	(\$25,652)
			(26.25 mill	.s)	(5.26 mills)

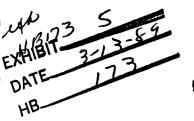
Status of Ed at Stevensville

We have not increased our textbooks or supplies for the last 5 years. Salaries are below state averages for all positions.

We have only 1 counselor and librarian for 3 buildings. We have a half time art teacher to meet Junior High certification

Possible areas of cuts could include:

- 1. Two Elementary music teachers.
- 2. One K-8 Counselor.
- 3. Two Elementary P.E. teachers.
- 4. Half time art teacher (Junior High).
- 5. Textbooks
- 6. Supplies





School District No. 38, Flathead & Lake Counties BIGFORK, MONTANA

TO: House Appropriations Hearing Committee

FROM: Jean Hagan, Bigfork Superintendent of Schools

RE: HB 173...phase-in financial impact to schools resulting from

aggregation of ANB

DATE: March 13, 1989

If present law is not reversed, Bigfork Elementary School District will lose approximately \$50,000 in foundation and permissive revenue in the next fiscal year alone.

Though there may have been valid questions regarding the basic equity of the previous law which allowed for differentiated funding, there is no equity or fairness in the present law because the rules changed at the same time I-105 became effective. At this time, districts do not have any recourse.

There is virtually no place, which is fiscally sound, to turn, to make up the loss. Because I-105 froze what could be asked of property taxpayers, affected districts are unable to plead their cases locally, to make up the deficits.

Bigfork has already "tightened its belt", examples include -

- Bigfork was one of the first to require students to "pay to play" in extracurricular activities.
- 2. Two of the elementary classes presently exceed the 30 student state standard recommendation for class sizes; and, other class loads are either at the limit or near the limit.
- 3. Last year, teachers' negotiations extended through 15 months...basically because of the minimal increase in salary the board was able to offer.

- 4. Volunteers are recruited from the community to assist in the classroom, as well as to perform major safety related renovations and to address general maintenance. Increasingly, the Bigfork Public Schools operate as private schools in respect to relying on the community for volunteer services.
- 5. The value of the mill has not appreciated over the past three years. Because of obligations drawing on the mills levied from other budgets, i.e. transportation, insurance, (debt service), and tuition, the general fund is the one to suffer. The total number of mills assessed property owners of Bigfork School Districts has remained the same over the past three years.

IN SUMMARY:

Because there is virtually no recourse due to the ramifications of I-105, districts are not able to compensate for the loss in revenue. "Belt tightening" has already taken place.

Your approval of appropriations for HB173, and its passage, will recognize that the affected districts were indeed caught in untenable circumstances. Your assistance in this matter will be most appreciated.

DISTRICT OFFICE Ramona Stout - Superintendent Darlene Ostrum - Clerk PRINCIPALS
T. J. Phillips - High School
Nicholas Scheuring - Jr. High
Ron Scherry - Elementary

March 10, 1989

House Appropriations Committee

Dear Legislators:

Huntley Project Schools urges you to support funding for middle schools which is addressed by HB 173. A change in the law has caused the situation in which our middle school funding would be decreased by \$ 75,620.72 which includes the permissive of \$15,124.15. These figures are taken from the fall 1989-90 enrollment figures and current ANB tables.

We do not have a way to recover these losses because of I-105. The District has had to use the provisions in Senate Bill 71 in each of the years after 1986 as our District valuation deceased by over the 5% requirement in each of the two years. Our enrollment has also declined but not to the point where we can layoff any more personnel. We have already laid off one teacher and did not fill another position created by a retirement. We also dropped one custodial position.

Some of the funds could be taken from reserves but reserves in the lementary are low at 9.6%. We have already had to use reserves because of the large amount of protested and delinquent taxes.

What does \$75,620 mean to us? First of all in our long range planning we were not to worried about the new proposed accreditation standard of Project Excellence as we are already meeting most of them. With these dollars we are able to have a full-time elementary guidance counselor as well as a full-time high school guidance counselor. We have two full years of health enhancement, full year courses in art, music, shop and home-ec. Without these funds, some of these programs are in jeopardy.

Second, our 7th and 8th grade is housed in a completely separate building with all the separate maintenance costs. We have a separate building principal and office for students and staff. We believe these people are essential to the educational program, teacher supervision, student discipline and overall learning environment.

In conclusion, Huntley Project School District #24 would like to go on record in support of HB173. We would like to be grandfathered in as a first choice but if that is not

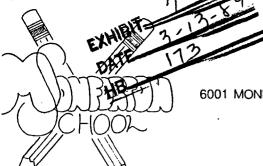
possible, then the proposed graduated loss of funding over a five year period would be better economically than a total loss of the funding. We understand that there is a possible 4% increase in the foundation program for 1989-90, but that will not even cover half of the funding loss. We also are aware of the HB203 and its funding provisions, but as it looks to us now, those provisions will not go into effect until the 190-91 school year.

We ask your consideration to continue this funding for middle schools. We are not asking for an increase as this money is already part of the current funding. We know that your tasks as legislators are difficult ones, but we believe that we have been using Foundation Program money effectively in providing a solid education program for Huntley Project Students.

Sincerely.

Ramona Stout

Superintendent



6001 MONFORTON SCHOOL ROAD ● BOZEMAN, MONTANA 59715 ● PHONE (406) 586-1557

TO: House Appropriations Committee

FROM: Kathy Pattee, Principal

RE: HB 173

DATE: March 13, 1989

My name is Kathy Pattee. I am the Principal of Monforton School. Monforton School is a rural school five miles west of Bozeman. I am representing the Monforton Board of Trustees, District #27 of Gallatin County.

I am here today to speak in support of HB 173. HB 173 is of direct interest to Monforton School District because Monforton has two buildings within 100 feet of one another. Based on the revised Foundation and Permissive schedules, beginning July 1, 1989, the aggregation of ANB for fiscal year 1989-90 will cause our foundation program payments to drop by approximately \$32,000.00. This is approximately 7.5% of our general fund budget.

Although, I do not wish to reargue the case for or against aggregation of ANB, I feel that a brief review of Monforton's history will be valuable in your deliberations concerning the financial impact of the aggregation of ANB addressed in HB 173.

In 1971 and 1972 Monforton School District was faced with an overwhelming influx of students mainly due to the building boom in the Four Corners area west of Bozeman. At that time the trustees had never levied a local levy and had depended entirely on foundation and permissive funds for the operation of their district. In reviewing state laws it was obvious that the amount per child derived from the foundation program would be greater if any new facilities were built separate from the existing facility which was originally built in 1888 thus lowering or eliminating the need for any special levy. The trustees, therefore, at that time built a separate facility which now houses eight classrooms.

In 1987 SB 71 and IlO5 capped the amount we could tax our individual tax payers. Because of this, we are unable to recoup any drop in revenues which places an additional hardship on our district.

HB 173 will delay the effect of the bill for our district and allow us time to adjust to the lower funding. Monforton School has approximately 200 students in a K-8 classroom setting. We employ 17 certified teachers with an equivalent of approximately 13 FTE. We have no gymnasium or lunchroom. We have no extracurricular programs except for boys and girls basketball.

Monforton School has taken pride in the fact that through heads-up management

local voters have only had to contribute 9% to the funding of their school district.

Our board realizes its responsibility to both their taxpayers and children. We feel that our prudent decisions in the past have kept local levies to a minimum for our taxpayers. We are now asking you to assist us with our responsibility to our children by mitigating the effect of a recent change in Montana Law and by supporting HB 173.

Thank you.

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Amendments to House Bill No.100 First Reading Copy

For the Committee on Appropriations

Prepared by LFA March 13, 1989

1. Page C-14, line 10.

Strike: "2,357,180 2,873,986 92,000 2,377,280" Insert: "2,275,752 2,533,986 50,000 2,295,146"

2. Page C-14, following line 12.

Insert: "C. Missouri River Reservations:

Fiscal 1990

General Fund 81,428
State Special Revenue 340,000
Federal Special Revenue 42,000
Fiscal 1991
General Fund 82,134

3. Page C-14, line 23.

Following: "5b," Insert: "5c,"

This amendment line-items the Missouri River Reservation appropriation and makes it a biennial appropriation.

Amend House Bill 100

First Reading Copy

1. Page E-1, line 21. Strike: "711,326 71 714,196" "734,120 736,990" Insert:

2. Page E-1, line 23.

"1,039,039 1,039,091" "1,170,209 1,170,261" Strike: Insert:

Amend House Bill 100

First Reading Copy

1. Page E-1, line 21. Strike: "711,326 71 714,196" -> lave #3 Peck

"723,920 726,790" Insert:

Sub #4 Cody or insert the above leave or insert the

②

1ST PRIORITY

1) \$1,447,973 - VO-TECH BOND PAYMENTS
Use 2 Mill Levy Proceeds if SB 287 becomes law and conversion of title agreements is obtained

CONTINGENCY LIST IN CASE SB 287 FAILS

ITE	<u>em</u>		AMOUNT CUT	AMOUNT REMAINING
1)	Law Accreditation	\$	75,000	\$ 75,000
2)	Water Research Center	 \$	225,000	-0-
3)	Transition Funding:		•	
	NMC WMC	\$ \$	200,000 75,000	\$300,000(1) \$125,000(1)

(1) provide biennial appropriation for remaining amounts

XXX	·4)
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New Space:

U of M	\$ 125,000	\$225,000
MSU	\$ 25,000	\$ 50,000 \$ 20,000
EMC	\$ 10,300	\$ 20,000
	•	

5) Spring Wheat Breeder \$ 18,140 \$170,000(1)

(1) (Continues on-going program)

6) MBA Program \$ 38,926 \$260,000(1)

(1) (Continues on-going program)

(-/(Continues on-going program)

State Workstudy \$ 58,664

S) Support Formula \$ 600,000 (2nd year)

TOTAL REDUCTIONS \$1,451,030

\$118,826

21,836 h



Amendments to House Bill No.100 First Reading Copy

Requested by Rep. Peck
For the Committee on Appropriations

Prepared by LFA March 13, 1989

1. Page F-2, line 23.

Strike: "391,586 391,586 391,587 391,587" Insert: "364,520 364,520 364,520"

2. Page F-10, line 12.

Strike: "6,603,749 8,634,884 6,821,902 8,853,037" Insert: "6,509,679 8,540,814 6,727,832 8,758,967"

3. Page F-10.

Following: Line 12

Insert: "2. Spring Wheat Breeding 170,000 170,000"

Renumber: subsequent items

Following: line 17

Insert: "Item 2 above is a biennial appropriation."

4. Page F-11, line 7.

Strike: "27,207,422 283,296" Insert: "26,942,094 548,624"

Page F-ll, Line 13.

Strike: "13,607,536 13,607,536" Insert: "13,342,208 13,342,208"

5. Page F-11, line 7.

Strike: "24,847,656 832,035 27,207,422 283,296" Insert: "24,735,156 944,535 27,094,922 395,796"

Page F-11, line 9.

Strike: "710,259 710,259 710,463 710,463" Insert: "597,759 597,759 597,963 597,963"

6. Page F-11, line 17.

Strike: "4,196,954 5,760,299 5,187,256 5,989,211" Insert: "4,184,454 5,747,799 5,174,756 5,976,711"

Page F-12, line 5.

Strike: "18,741,011 19,690,173 20,308,372 21,323,321" Insert: "18,815,351 19,764,513 20,120,106 21,135,055"

Following: Line 22

Insert: "Included in Item 1 under fiscal 1990 general fund is \$260,000 for the MBA extension program which is appropriated for the biennium."

8. Page F-12, line 5. Strike: "20,308,372 1,014,949" Insert: "20,091,120 1,232,201" Page F-12, line 11. Strike: "11,048,816 11,048,816" Insert: "10,831,564 10,831,564" 9. Page F-12, line 15. Strike: "3,971,207 5,450,462 4,903,409 5,661,481" Insert: "3,908,707 5,387,962 4,840,909 5,598,981" 10. Page F-13, line 7. Strike: "299,910 4,897,856" Insert: "266,950 4,864,896" 11. Page F-13, line 11. Strike: "1,531,400 2,122,728 1,911,510 2,207,031" Insert: "1,526,250 2,117,578 1,906,360 2,201,881" 12. Page F-13, line 21. Strike: "4,239,888 4,239,888 4,466,100 4,466,100" Insert: "3,989,888 3,989,888 4,216,100 4,216,100" Following: Line 21 Insert: "2. Transition Funding" 300,000 300,000 Renumber: subsequet items Page F-14, line 15. Insert: "Item 2 above is for the biennium." 13. Page F-13, line 25. Strike: "284,738 2,402,463" Insert: "276,583 2,394,308" 14. Page F-14, line 17. Strike: "2,262,893 2,262,893 2,398,465 2,398,465" Insert: "2,162,893 2,162,893 2,298,465 2,298,465" Following: Line 17 Insert: "2. Transition Funding" 125,000 125,000 Renumber: subsequent items Page F-15, line 9. Insert: "Item 2 above is for the biennium." 15. Page F-14, line 19. Strike: "183,427 1,404,954" Insert: "164,133 1,385,660" 16. Page F-15, line 15.

2,759,922"

Strike: "530,170 2,821,464"

Insert: "468,628

Amend House Bill 100

First Reading Copy

Page E-1, line 23. ike: "1,039,039 : ert: "1,061,039 : 1,039,091" 1,061,091" Strike: Insert:



Amendments to House Bill No.100 First Reading Copy

Requested by Rep. Peck For the Committee on Appropriations

Prepared by LFA March 11, 1989

1. Page F-4, line 14.

Insert: "Item 18 may not be expended unless the Board of Regents obtains a contract from the school district which insures that the State of Montana receives deed to the vocational-technical center facility for the cost of retiring the outstanding bond."

MONTANA SCHOOL FOR THE DEAF AND BLIND

Vacant Positions Deleted for 1991 Biennium

Deleted by Committee

Position 424 - Administrative Clerk - 0.82 FTE - \$9,708 per year

Fiscal 1989 - Vacant year to date - vacated 6-17-1988 Fiscal 1988 - Filled all year

Fiscal 1987 - Filled all year

Added Back by Subcommittee

Position 3323 - Cottage Life Attendent - 0.77 FTE - \$9,628 per year

Fiscal 1989 - Vacant Year to Date

Fiscal 1988 - Vacant all Year

Vacancy Savings - Fiscal 1988

Program	Realized	Budgeted	<u>Net</u>
Administration General Services	\$ 3,256 - 0 -	\$ 5,639	\$ (2,383)
Student Services	73,640	3,713 23,623	(3,713) 50,017
Education	22,346	<u>- 0 -</u>	22,346
Total	\$99,242 ======	\$32,975 ======	\$66,267 ======

Use of Vacancy Savings - Fiscal 1988

I and I Revenue Shortfall Operating Expenses - Administration General Services Education Equipment - General Services		\$20,403 3,905 13,459 21,665 1,324

(b)

Amendments to House Bill No.100
First Reading Copy

Requested by Rep. Peck
For the Committee on Appropriations

Prepared by LFA March 13, 1989

1. Page F-10, line 7.

Insert: "The commissioner of higher education may transfer county millage collections among centers. Millage received by the centers from the 1.5-mill levy that in the aggregate exceeds \$787,000 in fiscal 1990 and \$796,000 in fiscal 1991 must cause a general fund reversion of a like amount each year. Any voted millage funds available for the vocational-technical centers are appropriated."

s 6 Passel

Amendments to House Bill No.100 First Reading Copy

For the Committee on Appropriations

Prepared by LFA March 10, 1989

1. Page F-10, line 20.

Strike: "2,146,188 4,199,540 2,303,698 4,383,273" Insert: "2,161,868 4,215,220 2,319,378 4,398,953"

This amendment increases general fund support by \$15,680 in each year of the biennium to restore the 1988 appropriated level in the Extension Service budget.

A July

Amendments to House Bill No.100 First Reading Copy

Requested by Rep. Cody
For the Committee on Appropriations

Prepared by LFA March 11, 1989

1. Page F-4, line 16,

Strike: "212,958 35,972 202,822 33,133" Insert: "221,358 27,572 211,222 24,733"

vides an enduring

The House Business and Economic Develop- welcoming centers around the state. 3. Simeconomy.

Speaker John Vincent, D-Bozeman, after four years of research and a disappointing defeat in the 1987 session. A similar bill won handy approval in the House that year but was killed by the Sénate.

The legislation — dubbed the Montana Jobs Act - would earmark 25 percent more coal tax trust fund money to help small businesses expand, lure new business to the state, provide advanced job training, obtain state-of-the-art technology and equipment for university system research and provide more money for state Science and Technology Alliance loans. A companion bill now being drafted would promote atourism, Vincent adds.

Using coal-tax trust money for those purposes would require voter approval in the 1990 election, the Bozeman lawmaker notes. The longterm cost: up to \$50 million, although a portion would be used for bonding collateral and would inot be an outright expenditure.

Vincent has six other bills pending that deal with economic development:

Two which have been approved in committee deal with creating a value-added products -commission and holding an annual state business conference. Four others will be introduced soon — 1. A bill to provide low-interest loans, in the \$5,000 to \$25,000 range, to small businesses. 2. Establishment of six "world-class" tourist

ment Committee will hold a hearing Monday on plification of the state business licensing system. a comprehensive job-development bill that could 4. A program to allow parents to prepay their go a long way toward revitalizing Montana's children's college tuition. Funds collected would finance bonds to construct a new business school at the University of Montana, a science The measure, HB300, was prepared by House complex at Montana State University and a classroom addition at Eastern Montana College.

> The primary job-development bill, HB300, doesn't face easy sledding even if legislators approve it. There's no guarantee the state's citizens will vote to fund it from the coal tax trust. Many feel the trust should continue to receive 50 percent of coal tax proceeds as a legacy for future generations.

We support Vincent's proposals for two reasons: 1. They represent the only complete (and workable) package under current consideration. 2. Although there may be a reluctance to "raid" the coal tax trust, this longterm program can readily be justified as the most important legacy of all — future jobs for Montanans...

The bill has only slight influence on the state budget for the next blennium, which is obvously the biggest problem that lawmakers face this session. There have been proposals to divert more coal revenue to operating budgets, but most lawmakers agree the necessary threefourths approval of the Legislature cannot be obtained for budget relief.

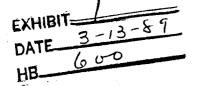
It's also obvious that such a major jobs package can't be included in the next state budget.

HB300 deserves legislative approval. We think it also deserves support from the people in a 1990 funding referendum.

sick cartoon

Whatever your political per-

I am saddened by the Jan. 25 currently yields between II and 12 letter to the Tribune by Dr. Ray- percent interest. Almost all of the





TESTIMONY BY LAURIE SHADOAN BOZEMAN AREA CHAMBER OF COMMERCE

BEFORE THE APPROPRIATIONS COMMITTEE HOUSE BILL 600 MARCH 13, 1989

Chairman Bardanouve, Members of the Appropriations Committee, I am Laurie Shadoan of the Bozeman Chamber of Commerce. I would like to go on record in support of HB 600. The Bozeman Chamber has a membership of 650 businesses. Our position statement supports reductions in state spending and the streamlining of regulatory agencies. This bill would send a positive message to businesses by trying to eliminate some of the red tape involved in the licensing (new or renewals) process.

As a restaurant and bar owner, I have 9 different licenses for my business. The following is the breakdown of these licenses-

Federal license

Beer and Wine (\$250.00)

State licenses

State liquor license (\$1050.00)

State poker license (100.00)

License to sell food (\$30.00)

Store license (\$11.00)

Annual incorporation fee (\$15.00)

City licenses

City liquor license (\$500.00)

City poker license (\$100.00)

City business license (\$125.00)

Although this bill would take an appropriation, it would be money well spent in the long run. We urge your support of HB 600.

EXHIBIT

Amendments to House Bill No. 463 Third Reading Copy

Requested by Representative Thoft of 7 For the House Committee on Appropriations

March 10, 1989

1. Title, line 15.

Strike: "PROVIDING AN APPROPRIATION;"

2. Page 14, lines 2 through 19. Strike: section 3 in its entirety Renumber: subsequent sections

EXHIBIT_1 DATE_3-13-89 HB_373

Sponsor of H.B. 373 Representative Hannah

said he would suggest to the committee that they amend the amendments that were put on in State Administration committee by taking them out of the bill.

The bill was introduced to deal specifically with the motion that was passed on the House floor with the feed bill to provide for two extra trips home for members of the Legislature. He said the Fiscal Note deals specifically with that. He said in the State Administration Committee, on lines24 and 25 of page 1, and line 1 of page 2, amended the bill to include a per diem increase to the allowable federal level appliable this session and sessions going forward. He said to strike the part on per diem. He said what he would recommend to the committee is to leave the portion of the bill which is line 2, page 15 where we have 5 additional round trips which are already funded in the feed bill. He said he did not know if the new Section 2 was done in committee, or was in the bill that way. (Rep. Bardanouve said the Fiscal Analyst will check that)

Rep. Marks asked if Section 2 was necessary now, and Rep. Hannah said Rep. Marks may be right, it is obviously a coordination clause. He did not know if it relates to the bill they killed on the floor, or other folks killed on the floor. (Bardanouve said the fiscal analyst will check that.)

Rep. Hannah said the bill as introduced was simply to codify what we approved in the feed bill which was adding two additional trips. It was drafted improperly and we had to cut it back to 5. That is line 15. He said in looking at the Title, the underlined on lines 8 and 9 would indicate it should come out.

Emered

Amendments to House Bill No. 373 Second Reading Copy

For the Committee on Appropriations

Prepared by Robert Person March 7, 1989

1. Title, lines 4 and 5.

Strike: "THE" on line 4 through "AND" on line 5

2. Title, lines 8 and 9. Strike: "PROVIDING" on line 8 through "1989;" on line 9

3. Pages 1 and 2, line 24 on page 1 through line 1 on page 2. Strike: "A DAILY" on page 1, line 24 through "AS AMENDED" on page

2, line 1

Insert: "\$50 a day"

4. Pages 2 and 3, lines 22 on page 2 through 14 on page 3.

Strike: Section 2 in its entirety

Renumber: subsequent section

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BILL NO. 433	DATE March 13,	1989	
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Bob Clark	Mangana Historical Society	V	
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BILL NO. <u>H8193</u>	DATE 3-13-0	89	
SPONSOR			
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Colli-Solom	Helen	V.	
Marilia R LeBlond	Sidney	X	
Manen a. Lilds	Solney	X	
Man Bushing	Billingo	X	
Martha Davis of	Dellon	X	
Lawise Nils bens)	Reerless	X	
Roberta Dreen	Pacta	X	
Lorette Sand	Blasgam	X	
Caroly Eladt	Jelen	X	
Don Scanlin	Red Lodge	X	
Diana Loble	Kelena	X	
Joan Bishon	Helena	Ý ×	
Dannett Hels	Thean	X	
Welliam Claums	Helena	X	
Natalee E. Rice	Helena	X	
Joan L. Sn. K	missorla	X	
TedSchmidt	Missoula	X	
Nicolet G. Whearty	Helena	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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Appro	priations	COMMITTEE

BILL NO. 193	DATE	3-13-89	
SPONSOR			

NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Robert Bigant	Missouls, mi	×	
Mary alsen	Townsend, 4ml	X	
More Derbudya	Sozeran MT	X	
Lisa Dunn	Butte, MT	<u> </u>	
Joanne Lerud	Butte MT	<u> </u>	
Gloria Verninson	Mr Cultural alev	LX_	
Florence Kettering	Lewstown	<u> </u>	
Jim feellel	Gt Faces	X	
James Inlian	6 Jasgow	X	
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Balbara Kidgway	Helena	X	
Darlen H. Haffeldt	East Helena	X	
Helmon Lee	Plenty wood	X	
Speila Lee	'11	X	
Reila Cates	Helena	X	
Dana Hall	-Yownsend	Ϋ́	
Sharon Bores	u	X	
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Richard Miller	Helena - MT Stark	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

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NAME (please print)	RESIDENCE	SUPPORT OPPOSE
Teresa Timm	Dept. Admin.	

Appropriation COMMITTEE

BILL NO. <u>HB 555</u>	DATE March 13, 1989
SPONSOR	

AME (please print)	RESIDENCE	SUPPORT	OPPOSE
Robert Windel	1175 16th St Harre		V
Bruce W. Muerer	MSBA	<u></u>	
Ron Barnetto	1801 16 d ave 5		-
LOCEN BUM' STIFFARM	BOX 848 HARLEM MT	·	
Mike Button	Hays MT POB880	V	
JOHN PEHRSON	Box 870, Hays, MT.	<u></u>	
Mika V/ Parybull		1/	
Lorota Doney Idamber	Hays, your PBB 1926		
Robert Fox	Hays, Mt Bex351	~	
Cloudette Worton	Board of Pablic Co		
Toni Noklos	Montana Education Assoc.		
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Lyle Nagel	Ded. Admir. Bi-St. Vol. fire lighters		
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Larry La Courte	Arlez	V	
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BOB Aughaus	FUELSLOWA		
Laurene Murphy	Swan River	V	

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HOUSE APPROPRIATIONS	COMITTEE		
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Sylvia Kinsey Repre	sentative Bardanouve Chairman
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HOUSE APPROPRIATIONS	COMMITTEE	
DATE 3/13/89 BILL NO. 240	NUMBER	
NAME	AYE	NAY
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