#### MINUTES

#### MONTANA HOUSE OF REPRESENTATIVES 51st LEGISLATURE - REGULAR SESSION

#### COMMITTEE ON HIGHWAYS AND TRANSPORTATION

Call to Order: By Chairman Stang, on March 7, 1989, at 3:00 p.m.

ROLL CALL

Members Present: All with exception of:

Members Excused: Rep. Harrington

Members Absent: None

Staff Present: Paul Verdon, Researcher

Claudia Johnson, secretary

Announcements/Discussion: Rep. Stang announced that Rep. Hannah

wanted the Committee to table HB 713 without a hearing.

# EXECUTIVE ACTION:

DISPOSITION OF HOUSE BILL 713

Motion: Rep. Campbell made the motion to TABLE HB 713.

Discussion: None

Amendments, Discussion, and Votes: None

Recommendation and Vote: The question was called. The motion CARRIED unanimously to TABLE HB 713.

#### HEARING ON SENATE BILL 61

## Presentation and Opening Statement by Sponsor:

Rep. Stang opened for Senator Harp. Rep. Stang stated there are two separate statutes regarding performance bonding; 1). 2-9-602, MCA, requires all officers or employees of State government to be bonded; and 2) 60-2-102, MCA, requires the Highway Commissioners be bonded at \$10,000 each. During a recent audit at the Dept. of Highways the auditors pointed out duplication and suggested the dept. seek legislation to repeal 60-2-102. Rep. Stang stated this bill would repeal the duplicate statute and retain the requirement that the Highway Commissioners be bonded under the blanket statute.

## Testifying Proponents and Who They Represent:

Bill Gosnell, Dept. of Highways

## Proponent Testimony:

Mr. Gosnell stated this bill results from a legislative audit that was conducted and completed last summer. Mr. Gosnell said the auditors found there were two statutes that required bonding of state employees and commissioners. Mr. Gosnell stated there is specific bonding language under the highway act that recommended they repeal the bill. This bill repeals duplicate language that is already in the statutes, 2-9-602 stays in the book and that is the blanket statute that covers all state employees and 60-2-102 would be repealed.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members: Rep. Campbell asked Mr.

Gosnell why Highway Commissioners need bonding? Mr. Gosnell replied that way back when the bill was passed the Commission had a lot of judiciary responsibility that has been done away with and do not need this any longer.

Closing by Sponsor: Rep. Stang closed.

#### EXECUTIVE ACTION:

DISPOSITION OF SENATE BILL 61

Motion: Rep. Bachini made the motion to adopt SB 61.

Discussion: None

Amendments, Discussion, and Votes: None

Recommendation and Vote: Rep. Bachini called the question. The motion CARRIED unanimously to BE CONCURRED IN.

DISPOSITION OF SENATE BILL 98

Motion: Rep. Bachini moved to adopt SB 98.

Discussion: None

Amendments, Discussion, and Votes: None

Recommendation and Vote: Rep. Aafedt called the question. The motion CARRIED unanimously to BE CONCURRED IN. Rep.

Campbell will carry SB 98 on the floor of the House of Representatives.

#### DISPOSITION OF SENATE BILL 148

- Motion: Rep. Bachini moved to adopt SB 148.
- <u>Discussion:</u> Rep. Patterson wanted to make the motion to have the 10 day waiting period before the local district judge sends the driver's license to the Dept. of Justice for suspension.
- Rep. Bachini asked Mr. Jewell to comment on Rep. Patterson motion for a 10 day waiting period. Mr. Jewell stated that maybe the Committee could change the waiting period to 7 days after the appearance date, because the chances are slim that the individual will show up after that time.
- Mr. Funk suggested that it be more specific like "no sooner than 10 days", because they will need to guarantee a 10 day period before the judge acts. Mr. Funk stated that to be explicit it could read "10 days from the missed appearance the court will forward the license to the Dept. of Justice" that will give a statutorily direction for the 10 days.
- Mr. Verdon stated that "if the person fails to appear and his failure is unexcused by the court, 10 days after his failing to appear, the court shall send the license to the Dept. of Justice".
- Amendments, Discussion, and Votes: Rep. Bachini moved to adopt amendments. Rep. Steppler called the question to adopt the first amendment. The motion PASSED unanimously.
- Motion: Rep. Bachini moved to adopt the second amendment. The motion PASSED unanimously.
- Rep. Stang asked Mr. Funk if the Committee puts the 10 days on if he still wanted the 30 day suspension if that person doesn't show up in the extra 10 days. Mr. Funk replied that it would be helpful if there was a set 30 day suspension period, because it would eliminate a lot of the potential problems with the bill of trading notices back and forth.
- Motion: Rep. Stang moved to adopt this amendment for the 30 day suspension if that individual does not show up in the 10 days grace period. Rep. Stang withdrew the motion on his amendment.
- Recommendation and Vote: Rep. Bachini made the motion to TABLE SB 148. Roll call vote was taken. The motion CARRIED 9/5 to TABLE SB 148.

## Presentation and Opening Statement by Sponsor:

Senator Pinsoneault, Senate District 27, opened stating his bill is an act to continue in effect for an additional 2 years the provision that precludes the Dept. of Highways and local authorities from restricting the operation of vehicles carrying perishable agricultural seeds on a public highway if certain conditions are met. Rep. Pinsoneault stated the transporting of potatoes out of the state to Washington and other points west are particular commodities that are perishable and this is a window of opportunity during which they can be moved expeditiously and without delay or the crop could be lost. Sen. Pinsoneault said the Dept. of Highways came in with some concerns regarding that Montana has not experienced any road breakup in the last two years and this extends the sunset for another two years to give it a chance to be put through a test period to see if spring breakup is affected by the trucks.

Sen. Pinsoneault stated that out of the 1987 and 1988 hauling periods, there were a total of 7,838 trucks hauling out of the area during this period 93 tickets were issued, 30 were work related, and 6 were considered by the Highway Dept. to be significant and stated that makes it below 1 percent of violations that occurred. See Exhibit 1.

#### Testifying Proponents and Who They Represent:

Jess Munro, Acting Dir. Dept. of Highways
Joline Jackson, standing in for Dr. Mikeson, Plant Pathologist
for Montana Seed Potatoes, Montana State University
Ron DeYoung, Montana Farmers Union
Roy Lake, seed grower from Ronan
Rep. Westlake, Ronan
Herb Koenig, potato grower from Kalispell
Sid Schutter, potato grower from Manhattan
Wayne Maughan, Ronan

#### Proponent Testimony:

- Mr. Munro stated they are in support of this bill as it is now written. In the original bill the dept. had concerns because the last two winters were mild and were not able to get a good check on the damage to the highways. Mr. Munro stated they met with the growers and haulers involved and decided to extend the sunset for another two years and stated that the dept. would probably be able to get a good check this year with the winter we have just gone through.
- Mr. Munro stated the dept. did issue 30 overweight tickets for the 1987 and 88 season, and 4 of them were in excess of 10,000 lbs over the 80,000 lbs. Mr. Munro stated one of the reasons they went along with this bill is if they find anyone in excess of 80,000 lbs. the dept. will turn the haulers around and escort them back to where they came from.

- Ms. Jackson said she was representing MSU in support SB 81. Ms. Jackson stated the University supports any measure that the state Legislature may establish to help Montana's agriculture and economy. Ms. Jackson stated that SB 81 is needed for rapid shipping of perishable agriculture products to market without causing shipping increases. Ms. Jackson stated the potatoes must be shipped to market around the month of April after this time the potatoes are worthless.
- Mr. DeYoung stated that potatoes are a very important industry for Montana and this bill is for Montana's benefit economically to make sure the industry stays alive and viable and urged the Committee's support.
- Mr. Lake stated he didn't see that there is a problem with the trucks bothering the roads in the last several years and urged the Committee to support SB 81.
- Rep. Westlake stated the potato industry is in his district and he has spoken with the commissioners in his district and they felt by keeping the speed limit posted on roads that are affected that there shouldn't be a problem.
- Mr. Koenig stated as a potato grower he is in support of SB 81 and it certainly has been a help to the industry.
- Mr. Schutter urged the support of this bill because Canada has lower shipping rates and they are on the rise of shipping potatoes into Washington.
- Mr. Maughan urged the Committee's support for SB 81.

# Testifying Opponents and Who They Represent:

Rep. Stang

#### Opponent Testimony:

Rep. Stang stated his reason for opposing the bill was because of the overweight loads. Rep. Stang stated he lives on one of the roads they use every day and can visibly watch the damage being done. Rep. Stang stated he comes from a logging district and they have to cut down on their loads at that time of the year and are having as tough of a time as the potato haulers.

Questions From Committee Members: Rep. Stang asked Mr. Munro if the meeting the dept. had with the potato haulers if they made a deal to be put into administrative rules or just an agreement with all the haulers. Mr. Munro replied that the dept. has asked the potato growers to give them one person as a contact and there will be a signing of a memorandum of understanding so there will be something on record and will have a Highway Dept. policy that will state that if they

- catch a seed potato truck that is in excess of 80,000 lbs, it will go back to its origination point. Mr. Munro stated if they catch it again on a different route they will be unloading it on the spot.
- Rep. Stang asked Mr. Munro that now they have a weigh station at the Montana/Idaho border will it slow some of these people down or catch more of them? Mr. Munro stated there are still some routes they could cut across to get away from the weigh stations, but the weigh stations will have better control.
- Rep. Stang asked Mr. Lake if he was aware of this agreement with the Highway Dept.? Mr. Lake stated not that one specifically. Mr. Lake stated the growers have tried to encourage the truckers to not overload the trucks, and feels they are honestly trying to stay within their limit and are trying to put a load on to make it pay.
- Rep. Aafedt asked Mr. Munro where the truck haulers get their permits to haul. Mr. Munro stated they come in and buy trip permits for \$10 a trip.
- Rep. Owens asked Mr. Munro what happens during spring break up and the load limits go on and the Highway Dept. and Legislature says they can haul. Rep. Owens also asked when spring break up starts to put restrictions on those roads and force them to take main roads. Mr. Munro stated the dept. likes that option and feels it is a viable alternative. Mr. Munro stated in the last two years they have pulled restrictions whenever possible and as soon as they can when they see that road falling apart. Mr. Munro stated that three years ago they had made a mistake in the dept. and held onto some restrictions beyond when they should have pulled them, but working with these growers has helped to pull off restrictions sooner.
- Closing by Sponsor: Sen. Pinsoneault closed stating they didn't have easy sledding in the Senate either. Sen. Pinsoneault stated that he is helping put the memorandum in place before he leaves Helena. The three issues that came out of the hearing: 1) The County Commissioners testified in the Senate hearing, and stated they reported there was not significant damage to the roads in 1986 and 1987. 2) There is competition from Canada. 3) Jump scales can be made available to further insure that the haulers aren't overloading. Sen. Pinsoneault stated this bill also further promotes employment and asked the Committee to support this bill for another 24 months. Rep. Westlake will carry SB 81.

#### HEARING ON SENATE BILL 62

# Presentation and Opening Statement by Sponsor:

Senator Farrell, Senate District 31, stated his bill will

provide explicit rule making authority for the Dept. of Highways regarding Chapter 10, Title 61, Gross Vehicle Weight statutes. Sen. Farrell stated in 1988 the dept. began revising certain rules under this assumption that because the dept. has a restriction to determine necessary conditions under permitting authority, the dept. believes that the discretion provided for the dept. to give it rule making authority. The Administrative Code Committee disagreed and contends that rule making goes down merely interpreting the statutes. The Code Committee recommended that the dept. seek explicit rule making authority. Farrell stated that the department's GVW Div. has not had much luck with audit reports the last 4 years, the auditor made a statement "that the dept. has failed to seek in the past few regular sessions of the Legislature, what would be a simple and noncontroversial cleanup bill granting specific and explicit title".

## Testifying Proponents and Who They Represent:

Ben Havdahl, Montana Motor Carriers Bill Gosnell, Dept. of Highways

## Proponent Testimony:

Mr. Havdahl wanted to go on record in support of SB 62.

Mr. Gosnell stated they have broke rules over the years with the rule making authority statute. Mr. Gosnell stated that the GVW statutes is a separate portion and the Code Committee had determined that the dept. did not have that specific rule making authority.

## Testifying Opponents and Who They Represent:

None

## Opponent Testimony:

None

Questions From Committee Members: Rep. Bachini asked Mr. Gosnell why does the dept. need this and give an example of authorizing the dept. to adopt rules. Mr. Gosnell stated the laws are very clear as to what they can deal with. The intent statement on the bill is very clear that the directions the administration can take for GVW fee, GVW implementation and regulation of the permit system authorized by statute and regulation of vehicle movement with oversized or overweight loads. Mr. Gosnell stated at this time the dept. is very limited under the statute in those areas, and gave an example, that the dept. would be doing it to fit the trucking industry at the time and when the changes take place.

- Rep. Stang asked Mr. Gosnell if this bill passed would it allow the dept. to increase the length of triple trailers, or do away with the speed limit for triple trailers, or increase the length of any other trucks that are not statutorily set. Mr. Gosnell stated they could not because Montana is also subject to federal laws and regulations, and Montana could not exceed what is allowed by federal regulations or in state statutes.
- Rep. Westlake asked Mr. Gosnell if that meant they have been illegal all these years enforcing GVW regulations, etc. Mr. Gosnell replied that is basically right. Mr. Gosnell stated the dept. has been promulgating rules under what the mistaken belief they had the authority.
- Rep. Patterson asked Mr. Gosnell with this bill dealing with size and weight, he wanted to know of a specific example where the United States Government has changed their rules that had required the state of Montana to piggyback the federal laws with Montana laws. Mr. Gosnell gave an example of the 53 foot trailer where the federal government changed from 48 feet to 53 feet, and Montana had to enact a law to comply. Mr. Gosnell stated if that had been in a rule making procedure the dept. could have held an administrative hearing and changed that to conform with the federal government. Mr. Gosnell stated if it isn't done that way: It would cost Montana federal highway money. Changing the formula. Mr. Gosnell stated when they had the formula printed in the codes, the dept. printed it wrong, and if there had been rule making authority the dept. could have changed it without coming to Legislature. Mr. Gosnell stated another thing this bill would do is when the dept. signs compacts with 7, 8, 13 or 14 states for the Commercial Vehicle Safety Alliance that would allow the dept. to conform by rule with what is happening in the other states and allows the dept. to participate without having to come back to Legislature so the vehicles that are involved in this can become uniform with those compact states.

Closing by Sponsor: Sen. Farrell closed and urged the Committee's support for SB 81.

### EXECUTIVE ACTION:

#### DISPOSITION OF SENATE BILL 81

Motion: Rep. Bachini moved for SB 81 to BE CONCURRED IN.

Discussion: Rep. Stang stated he lives in a district where the potato haulers drive through year after year and beat up the highways. Rep. Stang stated he would not have a problem with this bill if the Dept. of Highways had the discretion to route the trucks. Rep. Stang said if we allow these trucks to tear up the roads between exit 33, Flathead Lake

and Glacier Park, Montana will lose tourism because they will be finding other highways to use.

Rep. Owens offered an amendment that if these trucks are 10,000 lbs. overweight to fine them \$1,000.

Amendments, Discussion, and Votes: None

Recommendation and Vote: Rep. Campbell called the question.

Roll call vote was taken. The motion CARRIED unanimously to BE CONCURRED IN 11/2. Rep. Clark and Rep. Stang voted no.

#### HEARING ON SENATE BILL 73

## Presentation and Opening Statement by Sponsor:

Senator Meyer, Senate District 17, stated this is a simple bill that corrects an error in the bridge formula.

### Testifying Proponents and Who They Represent:

Bill Gosnell, Dept. of Highways Ben Havdahl, Montana Motor Carriers

## Proponent Testimony:

- Mr. Gosnell distributed a handout on the bridge formula showing the error. See Exhibit 2.
- Mr. Havdahl stated the Highway Dept. has had this formula from the Federal Government for the last twenty-five years. Mr. Havdahl suggested the way the formula is stated it would be a reduction of 15 percent in the terms of gross weight that hauled in the combination vehicles.

## Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members: None

Closing by Sponsor: Sen. Meyer closed.

#### DISPOSITION OF SENATE BILL 73

 $\underline{\underline{\text{Motion:}}}$  Rep. Campbell made the motion for SB 73 to  $\underline{\text{BE CONCURRED}}$ 

Discussion: None

# Amendments, Discussion, and Votes: None

Recommendation and Vote: The question was called. The motion CARRIED unanimously to BE CONCURRED IN. Rep. Campbell will carry SB 73 on the floor of the House of Representatives.

There being no further business the Committee was adjourned.

#### **ADJOURNMENT**

Adjournment At: 4:45 p.m.

REA . Barry Stang, Chairman

BS/cj

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# DAILY ROLL CALL

# HIGHWAYS AND TRANSPORTATION COMMITTEE

51st LEGISLATIVE SESSION -- 1989

Date <u>March 7, 1989</u>

NAME	PRESENT	ABSENT	EXCUSED
Chairman Stang, Barry "Spook"	<b>V</b>		
Vice Chairman Linda Nelson	✓		
Rep. Bachini, Bob			
Rep. Davis, Ervin		· · · · · · · · · · · · · · · · · · ·	
Rep. Harrington, Dan			
Rep. O'Connell, Helen			
Rep. Steppler, Don			
Rep. Westlake, Vernon			
Rep. Aafedt, Ole			
Rep. Campbell, Bud			
Rep. Clark, Robert			
Rep. Owens, Lum Rep. Patterson, John			
Rep. Roth, Rande			
Rep. Zook, Tom	i i		

		DATE: March 7, 1989
MR. SPEAKER: REPORT THAT,	COMMITTEE C HB 713	SIGNED: BARRY STANG, CHAIRMAN

March 7, 1989
Page 1 of 1

Mr. Speaker: We, the committee on <u>Highways and Transportation</u> report that <u>SENATE BILL 61</u> (third reading copy -- blue) be concurred in .

Signed:			
	Barry	Stang,	Chairman

[REP. STANG WILL CARRY THIS BILL ON THE HOUSE FLOOR]

March 7, 1989
Page 1 of 1

Mr. Speaker: We, the committee on <u>Highways and Transportation</u> report that <u>SENATE BILL 98</u> (third reading copy -- blue) <u>be</u> concurred in .

Signed:			<i>.</i>
	Barry	Stang,	Chairman

[REP. CAMPBELL WILL CARRY THIS BILL ON THE HOUSE FLOOR]

		DA	TE: March 7, 1989	
MR. SPEAKER: REPORT THAT,			ghways and Transportation WAS TABLED ON THIS DATE GNED: May June 11 BARRY STANG, CHAIRMAN	/

March 7, 1989
Page 1 of 1

Mr. Speaker: We, the committee on <u>Highways and Transportation</u> report that <u>SENATE BILL 81</u> (third reading copy -- blue) <u>be</u> concurred in .

Signed:				
	Barry	Stang,	Chairma	n

[REP. WESTLAKE WILL CARRY THIS BILL ON THE HOUSE FLOOR]

March 7, 1989
Page 1 of 1

Mr. Speaker: We, the committee on <u>Highways and Transportation</u> report that <u>SENATE BILL 73</u> (third reading copy -- blue) <u>be</u> concurred in .

Signed:		<u> </u>	,
	Barry	Stang,	Chairman

[REP. CAMPBELL WILL CARRY THIS BILL ON THE HOUSE FLOOR]

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Exhibit 2 march 7,1989 SB 73

Federal Bridge Formula:

$$W = 500 \left( \frac{L/N}{N-1} + 12N + 36 \right)$$

Was codified incorrectly as:

$$W = 500$$
 (LN/N minus 1 plus 12N plus 36)

Should have been:

$$W = 500 ((LN/(N-1)) + 12N^{-} = 36)$$

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Differences in the Formula results in significant differences in the answers:

Correct method: 
$$W = 500 \quad ((LN/(N-1)) + 12N + 36)$$
 L = 10 Feet  $N = 2$  Axles  $= 500 \quad ((10X2/(2-1)) + 12X2 + 36)$   $= 500 \quad ((20 / (1)) + 24 + 36)$   $= 500 \quad ((20) + 24 + 36 + 36 + 36)$   $= 500 \quad (80)$   $W = 40,000$ 

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Incorrect Method: W = 500 (LN/N minus 1 plus 12N plus 36)

L = 1C Feet

= 500 (10X2/2 - 1 plus 12X2 plus 36)

= 500 (20/2 - 1 plus 24 plus 36)

= 500 (10 - 1 plus 24 plus 36)

= 500 (9 plus 24 plus 36)

= 500 (69)

W = 34,500
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As noted above, the incorrect codification of the bridge formula results in a difference of 5,500 pounds, or an error of almost 14% under this example.

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Sighways	COMMITTEE
HB713 1 BILL NO. 5B73,61,62,81	DATE Murch 7

SPONSOR \_\_\_\_\_

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NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Bill GOSNELL	MD of Hi homes	1875, 61,62	
RON DE YONE	MT. EARNERS UNION	SB 81	
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Tom Han Alken	Whitedisk	5881	
Herb Koening	Kolispell	SB 81	
Yack Take	Roman	5881	
Mayne Maughen	Roxan	51381	
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Ben Hardoul	MT Motor derver Assix	SB 62/5873	
Jesse Munko	MDOH	ZB 81	
SidSchatter	Manhatton, MI	5895/	
Jose Jackson	Bizman	SB81	ļ
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

# ROLL CALL VOTE

Highways and Transportation	COMMITTEE	
ATE March 7, 1989 BILL NO. SB 148	NUMBER	<del></del>
NAME	AYE NA	ΔV
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Rep. Bachini, Bob	L	_
Rep. Davis, Ervin		_
Rep. Harrington, Dan		
Rep. O'Connell, Helen Rep. Steppler, Don		
Rep. Westlake, Vernon		
Rep. Aafedt, Ole	- L	
Rep. Campbell, Bud		
Rep. Clark, Robert		
Rep. Owens, Lum		
Rep. Patterson, John		_
Rep. Roth, Rande		
Rep. Zook, Tom		—
Chairman Stang, Barry "Spook" Vice Chairman Linda Nelson		
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# ROLL CALL VOTE

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DATE N	March 7, 1989 BILL NO. SB 81	NUMBER	2
NAME		AYE	NAY
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Rep. I	Bachini, Bob		
Rep. D	Davis, Ervin	V	
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