March 19, 1987

The thirty-eighth meeting of the Business and Industry Committee was called to order by Chairman Allen C. Kolstad at 9:37 a.m. on Thursday, March 19, 1987 in Room 325 of the Capitol.

ROLL CALL: All committee members were present.

The following bill, House Bill 648 by Rep. Holliday was rereferred to the Business and Industry Committee after having been defeated on the Senate Floor, therefore, a new hearing was posted on the bill.

RECONSIDERATION OF HOUSE BILL NO. 648: Rep. Gay Holliday, House District 31, Roundup, chief sponsor, submitted a short fact sheet for reconsideration of the bill, concerning the calcutta auction (EXHIBIT 1). She submitted a letter from Tom Dowling of the Dowling Law Firm (EXHIBIT 2) and pointed out the fact that Mr. Dowling had been the Lewis and Clark County Attorney for nine years and had been contacted several times throughout those years as to whether a calcutta was legal or not. His advice to those people was that it was not legal and if it came to their attention they would have to enforce the laws of Montana. He also stated in his letter that legalization of the calcuttas, in light of the expanded legalization of gambling, would relieve the problems generated by these auctions. She then referred to EXHIBIT 3, an article from the July 30, 1986, Roundup Record Tribune concerning a proposed calcutta on a rodeo in Roundup. These people were informed it was not a legal activity and state law makes it a misdemeanor punishable by a fine of between \$100-1000 or three months to a year in jail, or both. Therefore, those people were told it would not be tolerated under any conditions, she said.

DISCUSSION OF HOUSE BILL NO. 648: Chairman Kolstad informed the committee he had been off the floor of the Senate the day the action was taken and asked for any information concerning this bill.

Sen. Neuman said the problem was in the way the bill was drafted and some of the calcuttas, like the Cattlewomens' beef performance calcutta, would still be illegal under this bill, without some amendments. As he understood the intent of the bill, these calcuttas were to be included in the bill.

Rep. Holliday replied that she recognized those concerns but she did say an animal is a contestant. Her concern with amending animals into the bill was it would come under the parimutuel statute. As far as the Cattlewomens' calcutta, testimony was given in the House hearing that you do not bid on the animal

itself; the bidding is on the ability to perform in pounds gained and rate of gain.

Chairman Kolstad said he understood the incident in Roundup prompted the bill. He asked Rep. Holliday if her main interest was to see that these groups are included in the bill; if they aren't included in the bill the purpose of the bill hasn't been served.

Sen. Neuman pointed out that the bill says "contestants of a sports event" and he didn't see how it could be construed to be a sports event when it is gains on cattle. Rep. Holliday told Sen. Neuman that she had talked to Tom Gomez of the Legislative Council and he would look into that but she said she didn't want to jeopardize this by going into the act that covers parimutuel betting. Mr. Gomez felt that an amendment could be made to take care of the concerns of the committee.

Chairman Kolstad asked for Ms. McCue to comment on the bill. Ms. McCue agreed that it was a problem and if it is intended to address the contest of raising beef, this bill does not do that.

Sen. Williams asked if Mr. Dowling would be back in town in order that he could have more input into this. He wondered if Mr. Gomez, Mr. Dowling and Ms. McCue could get together with Rep. Holliday and see if they could work something out concerning this. Chairman Kolstad felt that Mr. Gomez and Ms. McCue could handle that very adequately and there should be no problem. It was agreed that that was the direction that should be taken.

Rep. Holliday was totally agreeable with the above suggestion and said if there is no limited time frame there would be no problem. In answer to a question from Sen. Weeding, she said it was not her intent to include college athletic functions nor exclude them; those people are adults. However, if that was a concern she told the committee to feel free to amend it to exclude college events. Chairman Kolstad noted that the bill certainly had some complexities that were not discovered when it was first heard in the committee and they would try to iron those out with the researchers and Rep. Holliday.

Sen. Boylan pointed out that the National Finals Rodeo was in Bozeman and they have had calcuttas to support the rodeo program at MSU; this is a rodeo event, the same as the rest of them, and he felt if the universities are eliminated from the bill the university collegiate rodeo calcutta would be illegal and that would cause problems.

Sen. Williams felt what caused the defeat on the floor of the Senate was that somebody brought up the fact they were not illegal now so why pass a bill to make them legal but he said the answer from Mr. Dowling would certainly take care of that, that they do

have to be legalized. He said that the problem with the universities could be worked out in committee.

Sen. Weeding responded to Sen. Boylan and said he knew more about high school rodeos than college rodeos but believed the college rodeos were sanctioned by a national college rodeo association. Maybe this could be confined to events that are sanctioned by the national college athletic association or something of that nature; maybe rodeos could be included but football and basketball excluded from the bill. Rep. Holliday responded that there are millions of dollars bet on college games but said if that would be the only way for HB 648 to get through the Senate, that would be fine. However, if it was to be confined to certain events she felt they would run into more difficulties than they already have.

There being no further questions, Chairman Kolstad informed Rep. Holliday they would try to work something out with the bill and make it workable.

RECESS: The committee took a short recess before taking up HB 519.

The committee reconvened at 10:04 a.m.

CONSIDERATION OF HOUSE BILL NO. 519: Rep. Helen O'Connell, House District 40, Great Falls, chief sponsor, said it was her feeling that the financial stress be lifted that the legislature inflicted on the young people in 1983. House Bill 519 asks for the repeal of the unisex law. She said the bill was requested by people throughout the state of Montana. She pointed out that the bill was heard in 1983, again in 1985 with an unsuccessful attempt at that time to repeal it before it went into effect and now in 1987. That repeal was lost by She said the original intent was to prevent discritwo votes. mination on basis of sex or marital status but, in reality, thousands of women were victimized by the discriminatory nature of this law. Insurance rates increased for women while rates for males decreased which, according to Rep. O'Connell, was discriminatory by any definition. Some of those rates for young girls increased 100%. She said people had told her they moved their insurance to other states rather than in the state of Montana with the unisex law.

Young married couples, she said, are completely lost when they receive their insurance premiums and don't know what to do because they don't have the money. Some of the young people had also told her they can no longer afford to carry liability insurance and were driving without that coverage. Some parents cannot afford to insure their daughters on the family car because of the unisex law, according to Rep. O'Connell. She said when the bill was passed in 1983, the legislators were told by a womens' group that they were going to set the pace for the nation and every state would have a unisex law. Now, four years

later, Montana is still the only state with the law. Even though there were four or five states that had unisex, those states have all repealed the act at this time. She said the insurance commissioner had conducted a survey to determine the impact of unisex on consumers. A copy of that survey and a letter from Andrea Bennett, Insurance Commissioner is attached as EXHIBIT 4. She again reiterated the economic stress that this has brought to these young people; she said the legislature had made a mistake and asked that it be corrected with the repeal of the unisex law.

<u>PROPONENTS</u>: Robert Vandevere, registered, concerned, citizen lobbyist, said this was one of the biggest mistakes the legislature has ever made. He asked the committee to pass HB 519 to correct that mistake.

Judith Mintel, State Farm Mutual Automobile Insurance Company, who insures more than 150,000 cars and pickup truck in the state and the drivers who drive them. She read her written testimony attached as EXHIBIT 5. She said that HB 519 requires insurance companies to substantiate bonafide statistical differences in risk or exposure and said they could live with that. as there are such differences. She said the bill, if enacted, would allow companies to base rates more closely on actual costs of providing coverage which would result in significantly lower rates for young women drivers and young married people. Ms. Mintel read several complaints from people concerning the setting of insurance rates.

Josephine Driscoll, Vice President of Regulatory Affairs, Standard Insurance Company of Portland, Oregon, submitted her written testimony in favor of HB 519. (EXHIBIT 6) She said they had been doing business in Montana since 1962 and what was at issue in this law is risk classification and not just gender. She said the insurance industry provides products vital to the basic needs of our economy and should be given the opportunity to fairly price those products. She urged support of HB 519.

Steven M. Daniel, Montana Association of Life Underwriters, Butte, said they had taken a very strong stand in favor of amending the current unisex insurance law. He said they did not have anything against unisex itself; their problem with mandatory unisex pricing was that as long as the state continues to oppose the rest of the nation, the consumers would continue to have fewer options available when choosing insurance protection for themselves and their families. He said the end result would be less competition and ultimately higher costs. They also believed that the state loses badly needed revenue when the residents are forced to go out of state for their insurance. He said that Bonnie Tippy, their Association lobbyist, would be happy to answer any questions. He said they felt very strongly about the bill because mandatory unisex insurance reduced their ability to do what was best for the policyholders. He asked that

the Association members stand to show their support for HB 519. (Approximately 15 persons stood in support). He urged the committee to give the bill a do pass recommendation.

Carol Mosher, Montana Stockgrowers and Montana Cattlewomen spokesman, said the two associations were in support of HB 519 and submitted written testimony. (EXHIBIT 7)

Marilyn Maney, Butte, presented testimony on her own behalf and many other women who had felt the impact of the non-gender insurance law. Most of the women who talked to her about this law are working women in society's lowest paid and least secure jobs. Ms. Maney presented her written testimony also, which is attached as EXHIBIT 8.

Peter W. Sullivan, Northwest National Life Insurance Company, Helena, read written testimony to the committee (EXHIBIT 9).

Frank Cote, Butte, submitted numerous signed petitions by registered voters in the state of Montana voicing their disapproval of the unisex insurance law. Those petitions are attached to the minutes as EXHIBIT 10, containing over 700 names.

Lorna Frank, Montana Farm Bureau Federation, presented her written testimony in support of HB 519. (EXHIBIT 11) She said she was representing approximately 3500 members throughout the state and asked that the committee give a do pass recommendation to HB 519.

Marie Deonier, Registered Health Underwriter representing over 20 companies, Billings, submitted her written testimony which she went over for the benefit of all present. (EXHIBIT 12) She said that many markets left the state two years ago when unisex went into effect; other markets limited product lines; other markets place a minimum of 6 months waiting period on their disability income lines and limits were placed on the "qualifying levels of income" for those applying for disability income coverage. The marjority of markets consider a \$1500 per month income the minimum. She asked for support of HB 519.

Chairman Kolstad announced that the allotted 40 minutes for those testifying as proponents had expired, however, since many of those present had traveled long distances he asked them to present their written testimony which would be included as part of the record. (See EXHIBITS A through H attached).

OPPONENTS: Marcia Youngman, Insurance Project Director for the Women's Lobbyist Fund, appeared as an opponent to HB 519. She said they represent over 7,000 persons throughout the state of Montana who united in support of Montana's non-gender insurance law and submitted written testimony in opposition to HB 519. (EXHIBIT 13) She referred to an article from the Great Falls Tribune attached to the Exhibit 13 describing the insurance

industry's efforts to manufacture opposition to the law by funding a phone campaign to residents in key Senate districts and giving people inadequate information with which to judge the relative value of the law. This turned out to be a front for the insurance industry - Rep. O'Connell interjected that she was not representing the insurance industry when she introduced the bill. Ms. Youngman read her testimony for the committee and offered to answer any questions.

Mike Meloy, appearing on his own behalf, said he had an interest in the issue from a constitutional standpoint. He said he was a teacher of constitutional law at Carroll College and had litigated cases before the Human Rights Commission involving discrimination. He suggested that the committee would be confused following the hearing concerning the facts. One side has said it is a good law, the other said it is not. The belief that it is a good idea will not pass constitutional muster in Montana because of the provision in the Constitution that says no person can discriminate on the basis of certain factors, among them, sex. The Supreme Court has said if there is a right in the Constitution guaranteed in Article II, Section 4, then there must be a compelling interest in permitting that kind of distinction. He pointed out that the arguments given at the hearing were economic arguments and would not pass a constitutional challenge. House Bill 519 would not stand a court test. He also said there was a practical reason HB 519 was not a good idea. That reason is because the people have said, in the Constitution, that there are things more important than money. He urged a do not pass recommendation.

Dr. Mary W. Gray, President, Women's Equity Action League, Washington, D.C., and also a statistician and attorney at American University in Washington, D.C., appeared as an opponent. She read her written testimony before the committee and that is attached as EXHIBIT 14. She said we have to be concerned about the women referred to by Ms. Maney; those women who cannot get insurance through their employers and who are still suffering discriminatory rates, women who cannot get all kinds of insurance through their employers. That is the people for whom the Montana law was designed to protect and urged a do not pass recommendation.

Opal Fladstel, Conrad farmwife, appeared in opposition to HB 519 and submitted written testimony (EXHIBIT 15). She explained the Tables I and II pertaining to annuities which was part of her testimony, she went through the charges of Blue Cross/Blue Shield which decreased for women following the non-gender insurance law. She went through the rates supplied by her Farmers Union Insurance Agent, also included as part of Exhibit 15. She read page 1 and 2 of her testimony to the committee.

Carol McCann, representing herself, said she appeared at the hearing to strongly oppose HB 519. She said as a single parent

the health insurance rate has dropped due to the non-gender insurance law. A recent survey showed, for single mothers, that annual premiums dropped which allowed savings of up to \$367 per year. She urged the committee to not pass HB 519.

Barbara Archer, speaking for herself, asked the committee to vote against the bill and said that the non-gender law made it possible for her to be able to afford health insurance. She said the law had not had a chance to prove its worth and asked the committee to give the law a chance.

Rosa Frey, State Coordinator for the Montana National Organization for Women, Inc., (NOW), submitted written testimony which she read to the committee. (EXHIBIT 16) She said the law did not set the rates; the rates are the revenge of the insurance companies for passing the law and that could be handled through the administrative process that is already present in state government.

Chairman Kolstad stated that would conclude the testimony by the opponents and asked all opponents present to stand and also for anyone that was unable to testify to submit their . written testimony. (See EXHIBITS I through N attached.)

DISCUSSION OF HOUSE BILL NO. 519: Chairman Kolstad called for questions from the committee.

Sen. Walker asked Ms. Driscoll how she measured what was "fair" discrimination and what wasn't. Ms. Driscoll replied there was a great deal of discrimination every day in everyone's life; discrimination in what is paid for shoes. Discrimination is part of the insurance principle because rates are based on the expected losses for a particular class. She said it was impossible for insurers to rate individual by individual and as a result, classes have to be put together. She said she wanted to pay less for her life insurance because she expected to pay for a longer period of time. The result, she said, would be that she would probably pay just as much as a man in the long run. The same would be true with an annuity. So, Sen. Walker said, she was using money as the yardstick. She responded that it was dollars that had to be collected and an insurance company has to collect enough money to pay off the losses.

Sen. Walker also asked Tanya Ask, Insurance Commissioner's Office, referring to the testimony of Marcia Youngman, Exhibit 13, and said according to that the insurance rates went up 48% in 1985 while neighboring states went up 4-8%, if those figures were valid. She replied that A.M. Best was a very well respected reporting institution that does a lot of insurance reporting. He then asked if inflation and loss experience are similar in Montana and neighboring states, is that 48% rate increase justified? Ms. Ask responded that Montana is a "file and use state"

for rates and they are charged, by law, for auto insurance rates, having those rates filed with them and to review those rates for adequacy, making sure they were not excessive or unfairly discriminatory. They have a half time person in the office, she said, who is responsible for that. In 1985 there were a number of rate increases submitted by auto insurance companies. They are required to submit substantiating data when they file their rates, however, because of staff, her office is not able to look at all those increases. If their loss ratios appear to be in line, her office files those rates.

Sen. Walker asked, based on evidence presented at the hearing, could much of the increases in the auto rates be in violation of the insurance codes and if so, did her office have the ability to investigate that and did they plan to. Ms. Ask said it was possible that rates filed with their department could be in violation of the law being excessive or inadequate. She said they did not feel they have the staff to go in and look at every single rate filing that is made with them.

Sen. Williams noted in Marcia Youngman's testimony she said the insurers have engaged in political ratemaking in our state, and asked Ms. Ask what she would interpret as political ratemaking and if there was a penalty for it. Ms. Ask said she thought that meant rates have been raised more than would be justified by substantiating data to show that they did not want the non-gender statute. If it was determined that a rate filing was excessive or inadequate, the company could be penalized for filing excessive or inadequate rate filing by removing that filing and they would no longer be able to use that in the state.

Chairman Kolstad asked Mr. Loble to address the constitutional question that was brought forth by Mr. Meloy, however, Randy Gray, lobbyist for State Farm Insurance, responded to Mr. Meloy's statement. Mr. Gray said the Constitution does prohibit discrimination by a state or any person. The Montana Supreme Court has never construed that language to apply beyond the usual federal equal protection question, even though they have had that opportunity. There has been some misinformation, he said, on HB 519; this is not an outright repeal of unisex. It provides that no company can prohibit a person from acquiring insurance or can avoid offering insurance to people. It does say that companies can use actuarial data to distinguish their ratemaking process when that is justified and that basically complies with the rational basis test.

Sen. Thayer asked Judy Mintel for her response to the opponents' claim that the insurance costs have gone up dramatically for women. Ms. Mintel referred to the letter of Robert Hunter of the National Insurance Consumer Organization and said it was the first time she had seen that letter. Since the unisex law

went into effect October 1, 1985 to the present, State Farm has increased its over-all income level to the company in Montana 3% - a very modest amount and similar or less than the rate increases that have been implemented by State Farm in some of the surrounding states. State Farm's rates, currently in Montana, are not in violation of the insurance rating code and they are not excessive.

Sen. Boylan asked if they repealed the non-gender law would auto rates for young women go down to where they were before the unisex law. Ms. Mintel said there were no guarantees of that. If the prohibition against the use of sex in the rating classification was lifted, they would be able to more accurately reflect their actual costs and the actual costs for young women and young marrieds in Montana are significantly less than the unisex law requires them to charge now. There may be other factors affecting the rate level so it couldn't be said it would go back to what it was but she felt there would be significant rate decreases in those groups.

Sen. Weeding asked Ms. Mintel for the statistical history of the woman 25-60 - over 25, in driving history. She replied they have no rate differential based on sex over the age of 25. She did say that several companies give rate decreases to women over 25 but State Farm did not. Sen. Weeding also asked about the history of accidents for that group of women. Ms. Mintel repeated that State Farm didn't have any rate differentials over 25 based on sex so they didn't have any experience that had been collected on women over 25, so to the extent there was information, it was not State Farm cost information. Sen. Weeding said he would like someone present at the hearing to comment on the actuarial reflections for that age woman and said he was trying to ascertain if this was being consistent. Ms. Mintel said that both ISO and Allstate have a 10% discount for sole women operators over the age of 25 in their auto insurance rates. That was based on their actual past experience so the accident experience was lower.

Sen. Walker said his insurance premium increased 100% last September and asked Ms. Mintel if that had no bearing on unisex. She asked if it was auto insurance with State Farm and Sen. Walker replied it was auto insurance but not with State Farm, therefore, Ms. Mintel said she could not explain it and she didn't know.

Sen. Walker asked Ms. Gray if she knew of Robert Hunter and if she could reply to the statement he made in his letter (Exhibit 13) that this was political ratemaking. Ms. Gray said it would seem very peculiar if it was not; the large increase reported by A.M. Best had no other foundation that was obvious. If the rates go up for women, the rates for men should go down just as much. She said she couldn't make the judgment that it was political but she couldn't see any other explanation and said that Mr. Hunter was a property and casualty actuary and would be Business & Industry Company March 19, 1987 Page 10

better qualified in that area than she.

Sen. Williams said he had some information he would like to go over with Ms. Gray and said if this was political ratemaking in Montana he would like to know what it was in Wyoming and asked Ms. Gray if she could go over it with him. (EXHIBIT 17) She replied that she would be glad to go over the information with him.

Sen. Weeding stated that the loss experience on that middle aged woman was in the magnitude of 50% of the equivalent age of man, yet, they heard they got only a 10% discount and in some cases none. He asked Ms. Driscoll to respond to that. She replied when an insurance company files a rate with a regulator, they give the premiums that were taken in for that class, the losses that were paid out, and even sometimes their expenses, etc.. She said she hadn't seen any experience figures filed with her association for the various age groups other than what was felt to have been a special aging group that does have a direct impact on experience. Over 25, people seem to moderate.

In answer to a question from Sen. Thayer concerning men and women in sports, Ms. Youngman replied that equity in sports had been addressed by the legislature and didn't believe it was related to the insurance problem. She said people should be judged by performance and not by facts.

Sen. Hager asked Ms. Youngman if political ratemaking was illegal to which she answered affirmatively. He then asked her if she intended to pursue this in court. She replied that they had not yet discussed that. She said they hoped someone would pursue it as it was a basic violation of Montana law. They weren't saying they were sure and neither was Mr. Hunter; he said it looks like it and they were saying it ought to be explored if that is the reason for the increase. Sen. Hager said it would seem to be a benefit to all Montanans if would be pursued, to which she agreed.

There being no further questions, Rep. O'Connell closed on HB 519, said the people most affected by the non-gender law were young women, young married couples and married couples with young female drivers. They were affected because nongender did away with the standard discount for married couples and because young women, overall, experienced a substantial increase in their premium rates. She said that was a quote from the insurance commissioner's office. She emphasized that she introduced the bill as a representative of the people and not a special interest group, nor did she have the expertise of the insurance agents. She asked that the discrimination against the young people be stopped. The past year and a half has proved what equality and justice are. She asked the committee to get together with the attorneys and find out about the

constitutional problem and find out why Montana was the only state in the U.S. that has unisex insurance as Montana has it.

The hearing was closed on HB 519.

Chairman Kolstad expressed his thanks to those present for the well organized testimony that was presented.

The next meeting of the Business and Industry Committee was announced for Friday, March 20, 1987.

The meeting was adjourned at 12:05 p.m.

L. Kestat KOLSTAD, CHAIRMAN

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# ROLL CALL

Business & Industry COMMITTEE

50th LEGISLATIVE SESSION -- 1987

Date 3/19/87

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SENATE BUSINESS & INDUSTRY
EXHIBIT NO.
DATE 2-19-87
BILL NO. HB 648

Calcutta Pool Legislation

House Bill 648 Holliday (Williams)

Please consider the following information for re-consideration of the calcutta bill.

- Because calcuttas are illegal in the state of Montana, HB 648 was introduced. Constitution - any gambling event must be identified in the statutes to be legal. Calcuttas are not identified.
- 2. Most law officials simply ignore the fact that calcuttas are being conducted. Some are officially notified and then must take appropriate action.
- 3. The following calcutta events have been closed down in various places in the state.
  - A. Rodeo
  - B. Bowling tournaments
  - C. Golf tournaments
  - D. Pool tournaments
- 4. Number one fund raiser of the Montana Cattlewomen (formerly Cow Bells). In jeopardy of conducting another calcutta, thats purpose is to promote beef.
- 5. Supported in hearings by:

Montana Stockgrowers Montana Cattlewomen Montana Farm Bureau National Rodeo Association

- 6. No opposition in either hearing.
- 7. No opposition in House floor action.

Signed:

#### DOWLING LAW FIRM, P.S.C.

3030 N. MONTANA AVE. VALLEY BANK BUILDING HELENA. MONTANA 59601

THOMAS F. DOWLING

PHONE 442-9000 AREA CODE 406

March 13, 1987

SENATE	BUSINESS	&	INDUSTRY
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EXHIBIT NO. DATE N

Honorable Gay Holliday House of Representatives Capital Building Helena, Montana 59620

Dear Representative Holliday:

In response to your inquiry relative to the legality of "Calcuttas" in the State of Montana. Please be advised that I offer the following:

- The Constitution of the State of Montana, Article 3, Section 9 prohibits all forms of gambling, lotteries, and gift enterprises unless authorized by acts of the legislature or by the people through initiative or referendum.
- Turning to legislatively authorized gambling games, one finds that the only legislatively sanctioned games are bingo and raffles, sports pools, video draw poker machines and the newly authorized State lottery.
- 3. No where can legislative authorization of the game known as "Calcutta" be found. It could be argued that a "Calcutta" is a lottery. However, lotteries are specificly prohibited except as operated by the State of Montana through the Department of Commerce.
- 4. It may be urged that a "Calcutta" is "a raffle". If so, the "Calcutta" can only award prizes intangible personal property and not in money cash or other evidence of indebtedness. In addition a raffle must not exceed the value of \$1000 for each individual event. Certainly a "Calcutta" is not a sports pool nor sanctioned under the video draw poker statutes.

As you know I was Lewis and Clark County Attorney for nine

Honorable Gay Holliday March 13, 1987 Page 2

years. During these years religious and social organizations made inquiry as to whether a "Calcutta" was legal. It was always my advice to them that it was not, and if the organizations conducted such an event and the information came to law enforcement officials we would have no choice but to enforce the laws of the State of Montana, confiscate the funds being generated and possible prosecute those involved. Needless to say this caused some consternation among the citizens of the county and had adverse political effect on both the then sheriff and myself as County Attorney.

With the expanding liberalization of Montana's statutory scheme relative to gambling, it would appear to me that legalization of "Calcuttas" would relieve the problems generated under these circumstances. Charitable and religious organizations could engage in this form of fund raising and local law enforcement would be relieved of the owners duty of frustrating their hopes if knowledge of the proposed event comes to the law enforcement community.

I hope this is of some help to you.

Very/truly yours, Thomas F. Dowling

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EXHIBIT NO	<u>2</u>	
DATE	3-19-8	7
BILL NO.	H.B. 6	48

Wagers made on Fair events, prohibited on Old Cowpokes

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One of the more popular activities at this year's Tri-County Roundup was the placing of bets on the out-

come of events like the pig wrestling and demolition derby. During these contests spectators were invited by an announcer to wager money on their favorite team. For the sum of \$2.00 per ticket a spectator could place as many bets on a contest as desired.

placed and on the number of bets placed in favor of each team, the Based on the total number of bets payoff in each event was calculated by officials at the betting booth in the granstand. Some people won as This past weekend a similar much as \$20 or \$30 on the events.

the Old Timer's Rodeo where people could place bets on their favorite cowboy to win the various events. A promoter of the betting told the Record-Tribune that such "cowboy throughout Montana and that in one wagering process was planned for commonplace recent old timer rodeo in Absarokee, nearly \$10,000 was involved. are auctions"

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The promoter of the rodeo betting was told to check with County Attor-

JULY 30, 1986

ney John Pratt before going forth with the "cowboy auction" plans last weekend. According to the promoter, Mr. Pratt stated that the betting was illegal and would not be tolerated under any conditions.

the Record-Tribune that he had visited with the county attorney about the Old Timer's Rodeo golfing and bowling events several times a year, and that he had brought that information to the A Roundup businessman also told "cowboy auction" and the betting activities held at the fair. He said that like wagers are held at local county attorney's attention.

aking place during the fair, even though there were two or more According to the businessman, Mr. Pratt denied that such betting any knowledge that gambling was Pratt is also reported to have denied police officers present in or near the grandstands while the betting was in takes place during golf events. Mr. Drogress

punishable by a fine or between \$100 in jail, or both a fine and jail, to engage in unauthorized gambling in Montana. The statutes also require or concerning whom they may be in-formed or whom they may have and \$1000 or three months to a year seace officers, including the county attorney, to make complaints and to prosecute persons "whom they know reasonable cause to believe to be offenders" against the state gambling statutes.

County attorneys and peace officers who neglect their duties with respect to state gambling statutes are guilty of misdemeanors and subect to fines, imprisonment, and forfeiture of office.

about these also be fair for others and that no The people who contacted the wagering activities said they are not trying to be critical of the Tri-County Roundup or of the golfers or bowlers. But, they say, what is fair or one element of society should State law makes it a misdemeanor double standards should exist. Record-Tribune

SENATE BUSINESS & INDUSTRY EXHIBIT NO 3 DATE

BILL

SENATE BUSINESS & INDUSTRY
EXHIBIT NO. 7
DATE 5-19-0

MEMORANDUM

TO: Members of the Senate Business and Industry Committee

Andrea "Andy" Bennett FROM:

SUBJECT: Non-gender Survey conducted by the Montana Insurance Department

DATE: March 17, 1987

The Montana Insurance Department recently conducted a survey to determine the impact of Montana's non-gender insurance legislation on consumers. We contacted the 25 insurance companies writing the largest volume of life, health and automobile insurance in Montana and requested them to provide us with premiums they charged consumers before and after October 1, 1985. This information was then compiled and reviewed by this office. The following is a summary of that information.

Health insurance premiums for women decreased substantially while men experienced a proportionately similar increase. The average decrease for a female, based on her age, was between 13 to 16 percent. The average increase for a male, based on his age, was 22 to 28 percent.

Life insurance premiums for women increased substantially while men experienced only a slight premium decrease in whole life products and a slight increase in term life products. The average increase for a female, based on her age, was between 10 to 15 percent. The average decrease for a male purchasing a whole life product was 3 percent while the average increase for a male purchasing a term life product was 4 percent. Of those companies surveyed, only seven reported a reduction in the number of life products offered, resulting in a decrease of products available from those seven companies to Montana residents of approximately 37 percent after passage of the non-gender legislation. For this survey, only premium information was requested. We did not compare cash values or dividends of specific products because we had received no complaints in that area. Price and product availability were the two areas in life insurance which generated public comment to this office.

Auto insurance premiums showed the most dramatic change, although most adult drivers (age 25 or older) were not affected by the non-gender law. Because discounts could no longer be given to married couples, their premiums increased drastically. The premium for young females (those under age 25) also increased an average of 49 percent. The average premium for a young male only decreased 16 percent. This disproportionate increase/decrease, coupled with the absence of a discount for married couples, caused young married couples to experience the largest premium increase as a result of the non-gender legislation. It should also be noted that general overall rate increases were implemented by most companies during this time period to compensate for unacceptable loss history.

The non-gender law also affected families with youthful drivers (those under the age of 25) living in their home. The average premium for a family with a young female driver living at home increased 33 percent. The average premium for a family with a young male driver living at home decreased 8 percent.

The non-gender legislation has affected many Montana consumers in one way or another. For some people the affects have been beneficial while others have experienced increases in their insurance costs. The law, however, has accomplished its primary objective to eliminate discrimination solely on the basis of sex or marital status in the rates charged or benefits available through insurance coverage.

AB/tae(170)

SENATE BUSINESS & INC EXHIBIT NO. 4 3-19-87 DATE 4.R 519 

## NON-GENDER SURVEY

The Montana Insurance Department recently conducted a survey to determine the impact of the Non-gender legislation on Montana consumers. In order to obtain an accurate computation, a questionnaire was sent to the Life, Health and Auto insurance companies that write the majority of business in our state. These companies were asked to provide us with information about the rates they charged and the number of products they offered in Montana before and after the Non-gender law went into effect. The following are the results of this survey.

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#### NON-GENDER - LIFE INSURANCE

Term Life insurance premiums for a 30-year old female have increased between 1% to 110%. The average rate increase for a 30-year old female was 10%.

Term Life insurance premiums for a 30-year old male have increased between 0% to 47%. The average rate increase for a 30-year old male was 4%.

Whole Life insurance premiums for a 30-year old female have increased between 4% to 34%. The average rate increase for a 30-year old female was 15%.

Whole Life insurance premiums for a 30-year old male have decreased between 0% to 11%. The average rate decrease for a 30-year old male was 3%.

The number of Life Insurance products available in Montana has decreased approximately 37% since the passage of the Non-gender Legislation.

Information on Cash Value Proceeds and Benefit payments was not included in the survey. The main concern expressed by most Montana consumers was the increase in policy premiums. Our survey, therefore, was designed to address this issue.

LIFE INSURANCE RATES: As reported by the various companies.

Bankers Life	\$50,000 Annual		\$50,000 Wh	
Company	Renewable Term		Life Polic	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	77.00	105.00	630.00	690.50
Man age 30	90.00	105.00	699.00	690.50
Woman age 50	289.00	386.50	1413.00	1576.00
Man age 50	356.50	386.50	1600.50	1576.00

Offered 6 Life products in Montana before the Non-gender Legislation. Offered 6 Life products in Montana after the Non-gender Legislation.

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SENATE BUSINESS & INDU EXHIBIT NO. 4 DATE 3-19-87

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Lincoln National	\$50,000	Annual	\$50,000 W	Whole			
Life Renewable	Term	Life Policy					
	Before	After	Before	After			
	Non-gender	Non-gender	Non-gender	Non-gender			
Woman age 30	82.50	92.50	48.00	78.00			
Man age 30	92.50	92.50	78.00	78.00			
Woman age 50	199.50	320.00	180.00	234.00			
Man age 50	320.00	320.00	234.00	234.00			

Offered 20 Life products in Montana before the Non-gender Legislation. Offered 7 Life products in Montana after the Non-gender Legislation.

Northwestern \$50,000 Annual \$50,000 Whole National Life Renewable Term Life Policy Before After Before After Non-gender Non-gender Non-gender Non-gender Woman age 30 105.50 00.00 325.00 369.00 Man age 30 398.00 369.00 108.00 00.00 Woman age 50 207.50 00.00 733.00 938.00 Man age 50 278.50 00.00 1006.00 938.00

Offered 14 Life products in Montana before the Non-gender Legislation. Offered 4 Life products in Montana after the Non-gender Legislation.

United of	50,000 Annual		\$50,000 Whole	
Omaha	Renewable Term		Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	122.50	152.50	480.00	553.50
Man age 30	130.50	152.50	533.50	533.50
Woman age 50	298.00	495.00	1175.50	1392.00
Man age 50	387.50	495.00	1392.00	1392.00

Offered 10 Life products in Montana before the Non-gender Legislation. Offered 10 Life products in Montana after the Non-gender Legislation. -3- SENATE BUSINESS & INDUSTRY

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Mutual of	50,000 Annual		\$50,000 Whole	
New York (MONY)	Renewable Term		Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	99.50	101.00	448.50	468.50
Man age 30	101.00	101.00	456.00	468.50
Woman age 50	136.00	149.50	1026.50	1158.50
Man age 50	149.50	149.50	1146.00	1158.50

Offered 18 Life products in Montana before the Non-gender Legislation. Offered 13 Life products in Montana after the Non-gender Legislation.

Northwestern 50,000 Annual \$50,000 Whole Mutual Life Renewable Term Life Policy ٩. Before After Before After Non-gender Non-gender Non-gender Non-gender Women age 30 80.00 86.50 668.50 628.00 Men age 30 87.00 706.00 628.00 86.50 Women age 50 1499.50 1419.00 232.00 275.50 Men age 50 278.00 275.50 1632.00 1419.00

Offered 16 Life products in Montana before the Non-gender Legislation. Offered 19 Life products in Montana after the Non-gender Legislation.

Western Life	50,000 Annual Renewable Term		\$50,000 Whole Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	91.50	95.50	143.00	192.00
Man age 30	95.50	95.50	182.00	192.00
Woman age 50	146.00	187.00	448.90	649.80
Man age 50	187.00	187.00	685.00	649.80

Offered 3 Life products in Montana before the Non-gender Legislation. Offered 4 Life products in Montana after the Non-gender Legislation.

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Western States	50,000 Annual		\$50,000 Whole	
Life	Renewable Term		Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30 Man age 30	40.00 41.00	41.00 41.00		
Woman age 50 Man age 50	78.50 106.00	103.50 103.50		

Offered 5 Life products in Montana before the Non-gender Legislation. Offered 8 Life products in Montana after the Non-gender Legislation.

Mutual Benefit 50,000 Annual \$50,000 Whole Life Renewable Term Life Policy Before After Before After Non-gender Non-gender Non-gender Non-gender Woman age 30 85.00 88.00 545.00 571.00 Man age 30 571.00 571.00 88.00 88.00 Woman age 50 193.50 215.00 1313.50 1443.50 Man age 50 215.00 215.00 1443.50 1443.50

Offered 13 Life products **before** the Non-gender Legislation. Offered 13 Life products **after** the Non-gender Legislation.

Massachusetts	\$50,000 A		\$50,000 Whole	
Mutual Life	Renewable		Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	121.00	123.50	628.00	653.00
Man age 30	123.50	123.50	653.00	653.00
Woman age 50	342.50	375.00	1341.50.	1463.00
Man age 50	375.00	375.00	1463.00	1463.00

Offered 12 Life products in Montana before the Non-gender Legislation. Offered 11 Life products in Montana after the Non-gender Legislation.

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Washington	\$50,000 Annual		<b>\$</b> 50,000 Whole	
National	Renewable Term		Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	140.00	00.00	599.00	657.25
Manage 30	145.00	00.00	681.00	657.25
Woman age 50	313.75	00.00	1233.25	1422.75
Man age 50	417.75	00.00	1503.75	1422.75

Offered 47 Life products in Montana before the Non-gender Legislation. Offered 5 Life products in Montana after the Non-gender Legislation.

\$50,000 Whole Equitable Life \$50,000 Annual Assurance Society Renewable Term Life Policy Before After Before After Non-gender Non-gender Non-gender Non-gender 497.00 619.00 Woman age 30 102.00 214.00 Man age 30 145.00 214.00 631.00 619.00 Woman age 50 249.00 991.00 1276.00 440.00 Man age 50 1311.00 1276.00 404.00 440.00

Offered 22 Life products in Montana before Non-gender Legislation. Offered 22 Life products in Montana after Non-gender Legislation.

Equitable Variable Life			\$50,000 W Life Poli	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	80.85	106.50	489.00	652.00
Man age 30	106.50	106.50	621.50	652.00
Woman age 50	205.50	299.55	1174.50	1608.00
Man age 50	299.55	299.55	1578.00	1608.00

Offered 9 Life products in Montana before the Non-gender Legislation. Offered 10 Life products in Montana after the Non-gender Legislation.

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State Farm Life	\$50,000 Annual Renewable Term		<b>\$</b> 50,000 Whole Life Policy	
	Before	After	Before	After
	Non-gender	Non-gender	Non-gender	Non-gender
Woman age 30	118.50	123.50	630.00	505.50
Man age 30	129.00	123.50	659.00	505.50
Woman age 50	373.50	323.00	1598.50	1454.00
Man age 50	426.00	323.00	1718.00	1454.00

Offered 23 Life products in Montana before the Non-gender Legislation. Offered 13 Life products in Montana after the Non-gender Legislation.

NOTE: The renewable term and whole life policy premiums contained in this survey are not for identical products. Each companies policy contains a variety of possible options and this accounts in large for the difference in the premiums quoted in the survey.

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#### NON-GENDER HEALTH INSURANCE - MAJOR MEDICAL

Individual Major Medical health insurance premiums for a 25-year old male have increased between 5% to 38%. The average rate increase for a 25-year old male was 22%.

Individual Major Medical health insurance premiums for a 25-year old female have decreased between 8% to 28%. The average rate decrease for a 25-year old female was 16%.

Individual Major Medical health insurance premiums for a 40-year old male have increased between 18% to 45%. The average rate increase for a 40-year old male was 28%.

Individual Major Medical health insurance premiums for a 40-year old female have decreased between 11% to 19%. The average rate decrease for a 40-year old female was 13%.

The above figures were compiled from six companies that write individual Health insurance business in Montana. The top 25 health writers were surveyed but either they do not write individual Major Medical policies in Montana or they are phasing individual Major Medical products out of their book of business.

HEALTH INSURANCE RATES: As reported by the various companies.

## Major Medical \$500 deductible

Mutual of Omaha	Before Non-gender	After Non-gender
Single Man 25	378.00	524.00
Single Woman 25	575.00	524.00
Single Man 40	492.00	715.00
Single Woman 40	809.00	715.00

Hospital

	Before Non-gender	After Non-gender
Single Man 25	237.00	332.00
Single Woman 25	414.00	332.00
Single Man 40	376.00	495.00
Single Woman 40	613.00	495.00

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# Aetna Life Insurance Co.

All sales discontinued on October 1, 1985. Sales continue in 49 other states on sex-distinct basis.

# Major Medical \$500 deductible

Federal Home Lif	e Before Non-gender	After Non-gender
Single Man 25	418.00	517.00
Single Woman 25	585.00	517.00
Single Man 40	671.00	817.00
Single Woman 40	931.00	817.00

# Major Medical \$500 deductible

Bankers Life	Before	After
and Casualty	Non-gender	Non-gender
Single Man 25	504.00	529.00
Single Woman 25	742.00	529.00
Single Man 40	738.00	874.00
Single Woman 40	1,031.00	874.00

Major Medical \$500 deductible

State Farm Mutua	l Before Non-gender	After Non-gender
Single Man 25	279.00	336.00
Single Woman 25	393.00	336.00
Single Man 40	391.00	<b>491.00</b>
Single Woman 40	592.00	<b>491.00</b>

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# Major Medical \$500 deductible

Blue Cross of	Before	After
Montana	Non-gender	Non-gender
Single Man 25	31.92	39.48
Single Woman 25	42.63	39.48
Single Man 40	46.20	56.07
Single Woman 40	56.91	56.07

# Major Medical \$500 deductible

Blue Shield of	Before	After
Montana	Non-gender	Non-gender
Single Man 25	37.12	37.12
Single Woman 25	37.12	37.12
Single Man 40	51.12	51.12
Single Woman 40	51.12	51.12

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#### NON-GENDER - AUTO INSURANCE

Individual Auto insurance premiums for a 20-year old male have decreased as much as 47% and increased as much as 20%. The average rate for a 20-year old male decreased 16%.

Individual Auto insurance premiums for a 20-year old female have increased between 4% to 91%. The average rate for a 20-year old female increased 49%.

Auto insurance premiums for a married couple with 16-year old male driver decreased as much as 31% and increased as much as 30%. The average rate for a married couple with a 16-year old male driver decreased 8%.

Auto insurance premiums for a married couple with a 16-year old female driver have decreased as much as 2% and increased as much as 107%. The average rate for a married couple with a 16-year old female driver increased 33%.

Economic factors other than the Non-gender Legislation have caused Auto, premiums to decrease as much as 12% and increase as much as 38%. The average rate for Auto insurance has increased 12% due to factors other than Non-gender Legislation.

The people most affected by the Non-gender law were young women, young married couples, and married couples with young female drivers. These people were affected most because Non-gender did away with the standard discount for married couples and because young women overall experienced a substantial increase in their premium rates.

AUTO INSURANCE RATES: As reported by the various companies.

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Policy Holder	GL Four Standard \$5000 Me Comprehe	d Tempo - Helena, MT Door Sedan Liability Limit (25/05/5) dical payment nsive - \$100.00 Deductible n - \$100.00 Deductible
All Nation	Before	After
Insurance Co.	Non-gender	Non-gender
Man age 20	128.00	154.00
Woman age 20	90.00	154.00
Man age 40	80.00	97.00
Woman age 40	80.00	97.00

SENATE BUSINESS & INDUSTRY EXHIBIT NO. 4 DATE <u>3-19-87</u> BILL NO. <u>H.B. 519</u>

Man age 65 Woman age 65	78.00 78.00	97.00 97.00	
Homan age 00	78.00	97.00	
M/F Couple -			<u>.</u>
Boy age 16	135.00	166.00	-
M/F couple -			
Girl age 16	80.00	166.00	•
Guaranty Nation	al Before	After	
Insurance Co.		Non-gender	
Var. 200	2 124 00	2 460 00	
Man age 20 Woman age 20	2,124.00 1,544.00	2,460.00 2,460.00	
noman age zo	1,311.00	2,400.00	
Man age 40	875.00	994.00	*
Woman age 40	875.00	994.00	
	-		
Man age 65	875.00	983.00	-
Woman age 65	875.00	983.00	
M/F Couple -			•
Boy age 16	2,220.00	2,290.00	
M/F Couple -			
Girl age 16	1,620.00	2,290.00	
	-,	-,	·
<u></u>	<u> </u>	<u> </u>	
Mountain West	Before	After	
Farm Bureau	Non-gender	Non-gender	
Man age 20	579.00	637.00	
Woman age 20	371.00	637.00	
Man age 40	199.00	226.00	
Woman age 40	199.00	226.00	-
Man age 65	199.00	226.00	
Woman age 65	199.00	226.00	
M/F Couple -			
Boy age 16	488.00	586.00	
		200100	
M/F Couple -		· .	
	307.00	586.00	

National FarmersBeforeAfterUnionNon-genderNon-genderMan age 20753.00527.00Woman age 20401.00527.00-12--12-

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Man age 40 Woman age 40	220.00 220.00	221.00 221.00
Man age 65 Woman age 65	200.00	211.00 211.00
M/F Couple - Boy age 16	411.00	327.00
M/F Couple - Girl age 16	291.00	327.00

Aetna Casualty	Before Non-gender	After Non-gender
Man age 20	528.00	519.00
Woman age 20	277.00	519.00
Man age 40	173.00	212.00
Woman age 40	156.00	212.00
Man age 65	138.00	169.00
Woman age 65	138.00	169.00
M/F Couple - Boy age 16	398.00	403.00
M/F Couple - Girl age 16	285.00	403.00

Auto Ins. Co. of	Before	After
Hartford CT	Non-gender	Non-gender
Man age 20	656.00	654.00
Woman age 20	343.00	654.00
Man age 40	215.00	267.00
Woman age 40	194.00	267.00
Man age 65	172.00	213.00
Woman age 65	172.00	213.00
M/F Couple - Boy age 16	495.00	508.00
M/F Couple - Girl age 16	354.00	508.00

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State Farm Mutual	Before	After
N	on-gender	Non-gender
Man age 20	614.00	480.00
Woman age 20	331.00	480.00
•		
Man age 40	173.00	188.00
Woman age 40	173.00	188.00
Man age 65	165.00	179.00
Woman age 65	165.00	179.00
M/F Couple -		
Boy age 16	378.00	351.00
M/F Couple -		
Girl age 16	259.00	351.00

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State Farm Fire	Before	After
& Casualty	Non-gender	Non-gender
Man age 20	805.00	677.00
Woman age 20	488.00	677.00
Man age 40	268.00	292.00
Woman age 40	268.00	292.00
Man age 65	256.00	278.00
Woman age 65	256.00	278.00
M/F Couple - Boy age 16	536.00	517.00
M/F Couple - Girl age 16	402.00	517.00

Mid-Century	Before	After
Insurance Co.	Non-gender	Non-gender
Man age 20	1,014.00	829.00
Woman age 20	591.00	829.00
Man age 40	<b>462.00</b>	502.00
Woman age 40	<b>462.00</b>	502.00
Man age 65	451.00	489.00
Woman age 65	451.00	489.00
M/F Couple - Boy age 16	859.00	758.00

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M/F Couple		
Girl age 16	617.00	758.00

Safeco Insurance Co. of America		After Non-gender
	-	-
Man age 20	792.00	800.00
Woman age 20	616.00	800.00
Man age 40	352.00	400.00
Woman age 40	352.00	400.00
Man age 65	334.00	380.00
Woman age 65	334.00	380.00
M/F Couple -		
Boy age 16	792.00	800.00
M/F Couple -		• •
Girl age 16	616.00	800.00

United Services	Before	After
Auto Assc.	Non-gender	Non-gender
Man age 20	844.00	621.00
Woman age 20	514.00	621.00
Man age 40	337.00	328.00
Woman age 40	323.00	238.00
Man age 65	296.00	288.00
Woman age 65	296.00	288.00
M/F Couple -		
Boy age 16	666.00	568.00
M/F Couple -		
Girl age 16	501.00	568.00

Farmers Insuran	ce Before	After
Exchange	Non-gender	Non-gender
Man age 20	657.00	475.00
Woman age 20	324.00	475.00
Man age 40 Woman age 40	233.00 233.00	281.00 281.00 -15-

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Man age 65 Woman age 65	212.00 212.00	252.00 252.00
M/F Couple - Boy age 16	489.00	487.00
M/F Couple -	409.00	407.00
Girl age 16	354.00	487.00
Northwestern		After
Natl. Casualty	Non-gender	Non-gender
Man age 20	437.00	230.00
Woman age 20	221.00	230.00
Man age 40	168.00	139.00
Woman age 40	152.00	139.00
Man age 65	142.00	111.00
Woman age 65	142.00	111.00
M/F Couple -		
Boy age 16	446.00	306.00
M/F Couple -		
Girl age 16	312.00	306.00

Dairyland Ins.	Before	After
Company	Non-gender	Non-gender
Man age 20	224.00	191.00
Woman age 20	126.00	191.00
Man age 40	101.00	95.00
Wcman age 40	101.00	95.00
Man age 65	74.00	81.00
Woman age 65	74.00	81.00
M/F Couple - Boy age 16	224.00	191.00
M/F Couple - Girl age 16	126.00	191.00

Transamerica In	ns. Before	After
Company	Non-gender	Non-gender
Man age 20	501.00	477.00
Woman age 20	290.00	477.00
Man age 40	156.00	169.00

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Woman age 40	156.00	169.00
Man age 65 Woman age 65	135.00 135.00	146.00 146.00
M/F Couple - Boy age 16	318.00	323.00
M/F Couple - Girl age 16	262.00	323.00

St. Paul Guardian Insurance Co. N		After Non-gender
Man age 20	709.00	719.00
Woman age 20	544.00	719.00
Man age 40	330.00	369.00
Woman age 40	330.00	369.00
Man age 65	264.00	295.00
Woman age 65	264.00	295.00
M/F Couple - Boy age 16	561.00	608.00
M/F Couple - Girl age 16	496.00	608.00

Allstate	Before	After
Insurance Co.	Non-gender	Non-gender
Man age 20	1464.00	1232.00
Woman age 20	840.00	1232.00
Man age 40	478.00	486.00
Woman age 40	444.00	486.00
Man age 65	444.00	486.00
Woman age 65	444.00	486.00
M/F Couple - Boy age 16	922.00	858.00
M/F Couple - Girl age 16	614.00	858.00

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United Pacific	Before	After
Insurance Co.	Non-gender	Non-gender
Man age 20	471.00	512.00
Woman age 20	309.00	512.00
Man age 40	223.00	222.00
Woman age 40	223.00	222.00
Man age 65	212.00	211.00
Woman age 65	212.00	211.00
M/F Couple - Boy age 16	493.00	437.00
M/F Couple - Girl age 16	385.00	437.00

The Home	Before	After
Insurance Co.	Non-gender	Non-gender
Man age 20	911.00	839.00
Woman age 20	400.00	839.00
Man age 40	320.00	390.00
Woman age 40	288.00	390.00
Man age 65	288.00	312.00
Woman age 65	288.00	312.00
M/F Couple - Boy age 16	863.00	858.00
M/F Couple - Girl age 16	559.00	858.00

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Horace Mann	Before	After
Insurance Co.	Non-gender	Non-gender
Man age 20	548.00	473.00
Woman age 20	270.00	473.00
Man age 40	147.00	157.00
Woman age 40	147.00	157.00
Man age 65	147.00	157.00
Woman age 65	147.00	157.00
M/F Couple -		
Boy age 16	376.00	367.00

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M/F Couple - Girl age 16	229.00	367.00	
Western Ag	Before	After	· .
Insurance Co.	Non-gender	Non-gender	
Man age 20	1,207.00	1,587.00	
Woman age 20	693.00	1,587.00	
Man age 40	514.00	759.00	
Woman age 40	514.00	759.00	
Man age 65	402.00	627.00	· · ·
Woman age 65	402.00	627.00	•
M/F Couple -			
Boy age 16	1,207.00	1,587.00	
M/F Couple -			· · ·
Girl age 16	693.00	1,587.00	

American Economy Insurance Co.		After Non-gender
Man age 20	521.00	407.00
Woman age 20	272.00	407.00
Man age 40	182.00	192.00
Woman age 40	182.00	192.00
Man age 65	156.00	154.00
Woman age 65	156.00	154.00
M/F Couple - Boy age 16	521.00	416.00
M/F Couple - Girl age 16	443.00	416.00

Farmers Alliance Mutual Ins. Co.	Before Non-gender	After Non-gender
Man age 20	704.00	563.00
Woman age 20	472.00	563.00
Man age 40	298.00	344.00
Woman age 40	269.00	344.00
Man age 65	204.00	277.00
Woman age 65	204.00	277.00

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M/F Couple -Boy age 16 515.00 579.00

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M/F Couple -Girl age 16 414.00 579.00

NOTE: The Auto Rates provided by the various companies were for Preferred Risks, Standard Risks, and Sub-Standard Risks. This accounts for the large difference in the premiums quoted in this survey. Also, the average Non-gender Auto Insurance premium decrease or increase was obtained from a weighted average with due consideration given to the companies writing the majority of business in Montana.

SENATE BUSINESS & INDU EXHIBIT NO. 4 DATE 3-19-87 4.R .S. BILL NO

(This sheet to be used by those testifying on a bill.)

NAME: Judith Mintel 19/87 DATE : Bloomination 61701 One State Faxm Maxa ADDRESS: 766 - 3520PHONE : REPRESENTING WHOM? State Farm Mutua NDUSTRY EXHIBIT NO. APPEARING ON WHICH PROPOSAL: <u>HB519</u> BILL NO. DO YOU: SUPPORT? X AMEND? OPPOSE? because we Support COMMENT: in Montana insurance rates that are MONC (1) will bil enaoteo they are now lho reasena marp Classin 19,09 base actua Companies to result in Significantly This will อนาย CNINGOC. - woridina Women marrie ano xivore 10tos orina

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

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SENATE BUSINESS & INDUSTRY
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3/9/87
BILL NO. 48519

## MONTANA SENATE HEARING

HOUSE BILL 519

### MARCH 19, 1987

CHAIRPERSON, MEMBERS OF THE COMMITTEE, THANK YOU FOR THE OPPORTUNITY TO APPEAR BEFORE YOU. IT'S GOOD TO BE BACK.

MY NAME IS JOSEPHINE DRISCOLL. I AM VICE PRESIDENT, REGULATORY AFFAIRS, FOR STANDARD INSURANCE COMPANY, OF PORTLAND, OREGON. STANDARD IS A MUTUAL COMPANY, FOUNDED IN 1906. FOR MOST OF OUR 80 YEAR HISTORY WE HAVE LIMITED OUR OPERATIONS TO THE WEST, DOING BUSINESS IN MONTANA SINCE 1962. WE ARE ONE OF THE FEW COMPANIES WHO HAVE CONTINUOUSLY MAINTAINED THE TOP RATING BESTOWED BY A.M. BEST COMPANY SINCE BESTS FIRST STARTED THEIR RATING SYSTEM NEARLY 60 YEARS AGO. WE HAVE MORE THAT \$19 BILLION OF LIFE INSURANCE IN FORCE AND ASSETS IN EXCESS OF \$1.3 BILLION.

THE PAST 21 YEARS OF MY LIFE HAVE BEEN SPENT IN THE REGULATION OF INSURANCE - 1966 TO 1981 IN MONTANA, 1981-1987 IN OREGON.

I BELIEVE THE ISSUE BEFORE YOU TODAY GOES BEYOND THE IDEOLOGICAL PREMISE THAT INVOLUNTARY CHARACTERISTICS SUCH AS GENDER SHOULD NOT BE CONSIDERED IN THE CHARGE FOR INSURANCE.

IT IS JUST NOT THAT SIMPLE. WHAT IS AT ISSUE HERE IS ONE OF THE FUNDAMENTAL PRINCIPLES OF INSURANCE, -- RISK CLASSIFICATION. WHAT MAY BE LOOKED UPON AS "SOCIALLY UNACCEPTABLE" SHOULD NOT BE CONFUSED WITH ACTUARIALLY ACCEPTABLE SOUND BUSINESS PRACTICES.

DISCRIMINATION EXISTS NOT ONLY IN INSURANCE MATTERS, BUT EVERYWHERE IN OUR DAILY LIVES. (SHOULD WOMEN AND MEN BE REQUIRED TO PAY THE SAME PRICE FOR A PAIR OF SHOES, FOR EXAMPLE?)

THE PROCESS OF RISK CLASSIFICATION SEEKS TO DISCRIMINATE--THAT IS, TO RECOGNIZE PROVEN

SENATE BUSINESS & INDUSTRY EXHIBIT NO.\_\_\_\_6 DATE 3-19-87 BILL NO. H.B. 519

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DIFFERENCES. IT TRIES TO PROVIDE A DISCRIMINATION THAT IS FAIR, RATHER THAN UNFAIR.

AFTER SPENDING MANY, MANY YEARS AS A REGULATOR OBEYING THE MANDATES OF THE LEGISLATURE AND PROHIBITING "UNFAIR" DISCRIMINATION, IT TROUBLES ME TO SEE EFFORTS TO PROHIBIT "FAIR" DISCRIMINATION.

ALL LINES OF INSURANCE DO NOT TAKE GENDER INTO CONSIDERATION IN PRICING. BASICALLY, IT IS LIFE, HEALTH, ANNUITIES AND AUTOMOBILE INSURANCE.

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IN AUTOMOBILE INSURANCE, FOR EXAMPLE, THE PRESENT RATING SYSTEM HAS EVOLVED GRADUALLY. WHEN I FIRST STARTED IN THE BUSINESS, WE HAD THREE CLASSES, -- I BELIEVE THERE ARE NOW OVER TWO HUNDRED. THIS HAS BEEN DONE IN AN EFFORT TO MEET THE COMPETITIVE DEMANDS OF THE MARKETPLACE. RISK CLASSIFICATIONS ARE DEVELOPED IN ORDER TO SET THE PRICE BASED ON -EXPECTED COST, AN ECONOMIC NECESSITY FOR ANY COMPANY. A COMPANY THAT DEVISES BETTER CLASSIFICATION SYSTEMS CAN IDENTIFY POTENTIAL INSUREDS WHOSE EXPECTED LOSSES ARE OVERESTIMATED BY OTHER INSURANCE COMPANIES AND OFFER INSURANCE TO THEM AT A LOWER PRICE.

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AS AN EXAMPLE, IN THE EARLY 1950'S A FEW LIFE COMPANIES DEVELOPED DATA THAT SHOWED WOMEN WERE BEING OVERCHARGED FOR LIFE INSURANCE - SO THEY REDUCED RATES FOR WOMEN. OTHER COMPANIES FOLLOWED SUIT, FOR BOTH COMPETITIVE AND EQUITY REASONS. THERE WERE NO COMPLAINTS THAT IT WAS UNFAIR TO RECOGNIZE THE BETTER MORTALITY EXPERIENCE OF WOMEN<sup>-</sup> BY CHARGING THEM LOWER PREMIUMS. IN FACT, CALIFORNIA PASSED A LAW REQUIRING COMPANIES TO TAKE GENDER INTO ACCOUNT IN SETTING PRICES BECAUSE IT WOULD BE UNFAIR NOT TO DO SO.

BESIDES BEING NECESSARY FOR INSURANCE COMPANIES, RISK CLASSIFICATION ALSO BENEFITS THOSE WHO ARE INSURED. DIFFERENCES IN PRICING REFLECT DIFFERENCES

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IN EXPECTED LOSSES SO PRICES PAID BY THE INDIVIDUAL INSURED ARE FAIRER.

I BELIEVE THAT FREEDOM OF CHOICE FOR THE BUYER AND SELLER OF INSURANCE WILL SEE THE RISK CLASSIFICATION SYSTEM CONTINUE TO DEVELOP AND ENABLE THE INSURANCE BUYING PUBLIC TO OBTAIN INSURANCE AT PRICES THAT MORE ACCURATELY REFLECT THEIR EXPECTED LOSSES FOR THEIR PARTICULAR CLASS.

MANDATING ARTIFICIAL PRICING OF INSURANCE PRODUCTS DEFEATS THE PRESENT CONCEPTS THAT HAVE BEEN REFINED OVER THE YEARS. "SHIFTING" COSTS FROM ONE RISK

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CLASSIFICATION TO ANOTHER BECAUSE OF SOCIETAL VIEWS CONSTITUTES "UNFAIR" DISCRIMINATION.

THE ESTABLISHED ACTUARIAL PRINCIPLES OF INSURANCE PRICING CANNOT BE IGNORED IF INSURANCE REGULATION IS TO PROTECT THE INTERESTS OF THE PUBLIC AS A WHOLE. CHARGES FOR INSURANCE MUST BE BASED ON SOUND ACTUARIAL PRINCIPLES, SUPPORTED BY FACTUAL EXPERIENCE. I SINCERELY BELIEVE THE LIFE INSURANCE INDUSTRY, AND THE MANY ORGANIZATIONS WHO GATHER SUCH INFORMATION, HAVE CREDIBLE, VALID DATA TO SUPPORT THIS POSITION.

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IT MAY BE ARGUED THAT CLASSIFICATIONS COULD BE BROKEN DOWN AS TO RACE, COLOR, CREED AND EVEN BLUE EYES AGAINST BROWN EYES, AND THESE WOULD SHOW DIFFERENTIALS. HOWEVER, SUCH CLASSIFICATIONS ARE TOTALLY IMPRACTICAL BECAUSE THE VARIATIONS THAT

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SENATE BUSINLOS & INDUSTR EXHIBIT NO.\_\_\_\_\_ DATE\_\_\_\_\_\_3 -19-87 BILL NO.\_\_\_\_\_\_H. B. 519 COULD BE DERIVED ARE SO NUMEROUS THAT THE EXPENSE OF GATHERING THE INFORMATION WOULD DEFEAT THE PURPOSE. ADDITIONALLY, THE NUMBERS NECESSARY AND THE VERIFICATION OF DATA REQUIRED BY ACTUARIES TO ACCURATELY PREDICT LOSS IN EACH CATEGORY WOULD BE ALMOST IMPOSSIBLE TO OBTAIN.

BENEVOLENT ASSOCIATIONS ARE AN EXAMPLE OF WHAT HAPPENS WHEN PROPER RISK CLASSIFICATIONS ARE NOT APPLIED. EVERYONE PAID THE SAME REGARDLESS OF AGE, HEALTH OR ANYTHING ELSE. AS THE GROUP AGED, ASSESSMENTS BECAME MORE FREQUENT, MAKING IT DIFFICULT TO GET NEWER, YOUNGER MEMBERS. BENEFITS DETERIORATED AND SOME WHO HAD BEEN ASSESSED FOR MANY YEARS ENDED UP WITH LITTLE OR NOTHING IN RETURN. AS

> SENATE BUSINESS & INDUST EXHIBIT NO.\_\_\_\_\_\_ DATE\_\_\_\_\_\_\_\_\_\_ E.I. 107\_\_\_\_\_\_\_\_\_\_\_ H.B. 519

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A RESULT, FORMATION OF NEW BENEVOLENTS FOR MANY YEARS HAS BEEN PROHIBITED BY LAW.

IN MY OPINION, IT IS NECESSARY THAT WE PRESERVE THE SYSTEM OF RISK CLASSIFICATION AND, IN SO DOING, PROVIDE THE ESSENTIAL FAIRNESS THAT RESULTS ONLY WHEN EVERY INSURED PAYS HIS OR HER FAIR SHARE OF THE RISK HE OR SHE BRINGS TO THE GROUP. NO ONE CLASS SHOULD BE REQUIRED TO PAY FOR ANOTHER'S RISKS.

AS A FORMER MEMBER AND PRESIDENT OF THE NATIONAL ASSOCIATION OF INSURANCE COMMISSIONERS, (NAIC), LET ME ASSURE YOU THAT ACTUARIAL TASK FORCES AND VARIOUS

SENATE BUSINESS & INDUSTRY EXHIBIT NO. 6 DATE\_ 3-19-87 RELINA 1/R CIO

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COMMITTEES HAVE STUDIED THIS SUBJECT THOROUGHLY. THE RESULT WAS THAT THE NAIC ALMOST UNANIMOUSLY PASSED A RESOLUTION IN FAVOR OF GENDER BASED PRICING AS BEING IN THE BEST INTEREST OF THE INSURANCE BUYING PUBLIC. AS A REPRESENTATIVE OF THE NAIC, I HAVE TESTIFIED IN CONGRESS IN OPPOSITION OF UNISEX LEGISLATION.

TO SUM UP, -- IDEALLY, RISK CLASSIFICATION SHOULD SERVE THREE PRIMARY PURPOSES:

1. IT SHOULD BE FAIR

2. IT SHOULD HELP PROTECT FINANCIAL

SOUNDNESS OF THE INSURANCE SYSTEM, AND

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# 3. IT SHOULD PERMIT ECONOMIC INCENTIVES TO OPERATE, AND THUS ASSURE WIDESPREAD AVAILABILITY OF INSURANCE AND A COMPETITIVE MARKETPLACE.

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\_\_\_\_\_CHAIRPERSON, MEMBERS OF THE COMMITTEE, / PROHIBITING THE USE OF GENDER IN RISK CLASSIFICATION DEFEATS THESE PURPOSES. THE INSURANCE INDUSTRY PROVIDES PRODUCTS VITAL TO THE BASIC NEEDS OF OUR ECONOMY, AND SHOULD BE GIVEN THE OPPORTUNITY TO FAIRLY PRICE THOSE PRODUCTS.

THEREFORE, I RESPECTFULLY REQUEST APPROVAL OF THE PROPOSAL BEFORE YOU.

> SENATE BUSINESS & INDUSTRY EXHIBIT NO.\_\_\_\_\_\_ DATE\_\_\_\_\_\_3-19-87\_\_\_\_\_ DULL NO.\_\_\_\_\_\_R 519

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THANK YOU. I'D BE HAPPY TO ANSWER ANY QUESTIONS YOU MAY HAVE.

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SENATE BUSINESS & INDUSTRY EXHIBIT NO. \_\_\_\_\_ DATE \_\_\_\_\_3 - 19 - 81BILL NO. 4B - 519

Narch 19, 1937

Hr. Chairman and members of the Committee, for the record, my name is Carol Mosher and I am speaking for the Montana CattleWomen and the Montana Stockgrowers Association.

The additional high cost of unisex auto insurance has been a hardship for our young ranch families who are already under a heavy financial burden. The Unisex insurance law has caused women with low risks to subsidize those in the higher risk category, and this has not been fair.

We sincerely ask for your support in voting for HB 519. Thank you.

Carol Mosher

#### INSURANCE **TESTIMONY:** NON GENDER

To SJ

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With Sepington 182-26-31 MR. CHAIRMAN. MEMBERS OF THE COMMITTEE, I AM MARILYN MANEY FROM BUTTE AND I AM HERE THIS MORNING TO PRESENT TESTIMONY ON MY OWN BEHALF AND ON BEHALF OF MANY OTHER WOMEN WHO HAVE FELT THE IMPACT OF THE NON-GENDER INSURANCE LAW. I AM NOT HERE AS AN APOLOGIST OR DEFENDER FOR THE INSURANCE INDUSTRY NOR AM I HERE AS A REPRESENTATIVE OF ANY WOMEN'S GROUP. MANU I AM HERE SIMPLY TO RELATE WHAT HAS HAPPENED TO WOMEN WHO LIVE AND WORK IN MY HOMETOWN SINCE THE PASSAGE OF THE NON-GENDER INSURANCE LAW.

THE WOMEN WHO HAVE TALKED WITH ME ABOUT THIS ISSUE LIVE IN BUTTE. BUT I BELIEVE THEIR COUNTERPARTS LIVE IN EVERY CITY AND TOWN OF THIS STATE. MOST OF THEM ARE WORKING WOMEN....WOMEN WHO WAIT TABLES IN RESTAURANTS; WOMEN WHO CLEAN OFFICE BUILDINGS; WOMEN WHO DO THE LAUNDRY AND WASH THE DISHES IN HOSPITALS, NURSING HOMES AND DAY CARE CENTERS; THE FILE CLERKS AND RECEPTIONISTS IN BUSINESS OFFICES; THE CLERKS WHO STAFF EVERY RETAIL BUSINESS AND ALL THE OTHER WOMEN WHO ARE STRUGGLING TO SUPPORT THEIR FAMILIES ON THE INCOME EARNED IN THIS SOCIETY'S LOWEST PAID, LEAST SECURE THESE WOMEN ARE EMPLOYED AT THE LOWEST END OF THE WAGE-SCALE IN JOBS JOBS. THAT PAY BETWEEN \$3.35 and \$5.00 PER HOUR. THEY ARE EMPLOYED IN JOBS THAT PROVIDE THE LEAST JOB SECURITY. SOME ARE FORTUNATE ENOUGH TO WORK FOR BUSINESSES OR FIRMS LARGE ENOUGH TO PROVIDE EMPLOYEE GROUP INSURANCE BENEFITS - MOST ARE NOT! THEY ARE NOT HERE TODAY BECAUSE WHEN YOU ARE WORKING AT THE LOWEST END OF THE PAY SCALE YOU CAN'T AFFORD TO DUMP A SHIFT IN ORDER TO COME TO HELENA. I AM HERE TODAY TO TELL YOU WHAT NON-GENDER INSURANCE MEANS TO THEM.

THROUGHOUT THE ENTIRE DEBATE ON THIS ISSUE BOTH SIDES HAVE USED STATISTICS TO PROVE THEIR CASE. I WOULD LIKE TO PRESENT TO YOU ANOTHER KIND OF STATISTIC....THE ONLY KIND OF STATISTIC THAT HAS ANY MEANING TO THE LIVES SENATE BUSINESS & INDUSTRY OF MOST WORKING WOMEN IN THIS STATE. EXHIBIT NO.

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DATE 3-19-82 AUTO INSURANCE RATES UNDER THE NON-GENDER LAW FOR MY 16 YEAR OLD BILL NO. DAUGHTER ARE \$208.00 A YEAR MORE THAN I WOULD PAY UNDER THE OLD RATES. LIKE MOST OTHER PARENTS OF ATEEN-AGE DAUGHTER I PAY FOR HER INSURANCE. LIKE MOST 16 YEAR OLDS MY DAUGHTER IS A FULL-TIME HIGH SCHOOL STUDENT AND STILL FINANCIALLY DEPENDENT ON HER PARENTS. I AM FORTUNATE ENOUGH TO BE ABLE TO PAY THAT INCREASE. FOR A MOTHER WORKING AS A WAITRESS OR A JANITRESS OR A FILE CLERK AT \$3.35 AN HOUR, THAT INCREASE OF \$208.00 TRANSLATES INTO AN ADDITIONAL 62 HOURS, OR 8 SHIFTS OF WAITING TABLES. CLEANING BUILDINGS OR DOING OFFICE WORK JUST TO COVER THE INCREASED COST OF AUTO INSURANCE FOR HER DAUGHTER. FOR A WOMAN SUPPORTING HER FAMILY ON A MINIMUM WAGE JOB THAT ADDITIONAL \$208.00 PER YEAR IS A FINANCIAL CATASTROPHE! THE INCREASE EFFECTIVELY ELIMINATES HER FROM THE INSURANCE MARKET. SHE CAN'T PAY THE RATES; HER DAUGHTER CAN'T DRIVE AND THE WHOLE FAMILY LOSES. FOR THAT MOTHER, EQUALITY FOR SOME HAS BEEN PURCHASED AT THE PRICE OF FAIRNESS FOR HER FAMILY.

SENATE DULLE.

EXHIBIT NO.

ALL OF THE ARGUMENTS STRESSING EQUALITY OR LONG-TERM FINANCIAL GAINS FROM THE NON-GENDER INSURANCE LAW SOUND VERY MUCH LIKE "LET THEM EAT CAKE" TO WOMEN WHO CANNOT PROVIDE SECURITY FOR THEIR FAMILIES TODAY. INSURANCE, OF ALL KINDS, AUTO, HEALTH, LIFE, IS AN ABSOLUTE NECESSITY IN OUR SOCIETY FOR ANYONE STRIVING TO RAISE A FAMILY IN A SECURE ENVIRONMENT. THE SEGMENT OF OUR SOCIETY MOST IN NEED OF THAT SECURITY- WOMEN, AND ESPECIALLY SINGLE MOTHERS AT THE LOWEST END OF THE WAGE SCALE ARE BEING EXCLUDED FROM THE INSURANCE MARKET. THEY SIMPLY CAN NO LONGER AFFORD INSURANCE; DO NOT BUY IT AND, THEREFORE, ARE NO LONGER EVEN REPRESENTED IN THE STATISTICS BEING USED BY BOTH SIDES IN THIS DEBATE.

MAY I CONCLUDE MY TESTIMONY BY GIVING SOME PERSONAL OBSERVATIONS ON THE DEBATE WHICH HAS SURROUNDED THIS ISSUE. NON-GENDER INSURANCE HAS BEEN IDENTIFIED AS A FEMINIST ISSUE...ONE THAT DEALS WITH EQUALITY. PERHAPS IT DOES. BUT EQUALITY DOES NOT ALWAYS MEAN FAIRNESS OR JUSTICE OR EVEN

SOMETIMES THE PURSUIT OF EQUALITY WITHOUT REGARD TO THE -DEAL. FAIRNESS OF THE CONSEQUENCES ON ALL AFFECTED PARTIES ONLY SERVES TO some PERPETUATE INJUSTICE. IT SADDENS ME THAT ON THIS ISSUE WE FEMALESTS HAVE CHOSEN TO CHAMPION EQUALITY WITHOUT ANY REGARD TO FAIRNESS OR JUSTICE. MANdatory NON-GENDER INSURANCE MAY INDEED MEAN EQUALITY BUT IT DOES NOT MEAN FAIRNESS OR AN EQUAL CHANCE FOR THOSE WOMEN ON THE LOWEST END OF THE ECONOMIC LADDER, THE CHOICE BETWEEN EQUALITY AND FAIRNESS HAS ONLY SERVED TO POLARIZE allow the purchase WOMEN ON THIS ISSUE AND HAS PITTED MIDDLE-CLASS WOMEN AGAINST POOR WOMEN; 9er WELL-EDUCATED, PROFESSIONAL WOMEN AGAINST THOSE LESS WELL-EDUCATED; Marth) aendu SKILLED AGAINST UNSKILLED AND HAS FURTHER DAMAGED THE CREDIBILITY OF THE Insul FEMINIST CAUSE IN THE EYES OF THOSE WOMEN MOST IN NEED OF THE CONCERN AND CARE OF THE WOMEN'S MOVEMENT.

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The revision in the by HB 519 would proposed, allow for the purchase of U gender r insurance desired as Am al ase non-gende ore important acound ai) e lea an e) pro

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BILL NO. H.B. 519	

## HB 519

## UNISEX REPEALER

When this bill was heard in the House, a lot was said about how the unisex law has benefited women insofar as health insurance is concerned. You can probably expect to hear more of the same today.

This committee should recognize that the effect of unisex on health insurance is really a non-issue. The unisex law does not affect group policies. The unisex law does not affect Blue Shield or Blue Gross policies.

Our figures indicate that approximately 3.2% of Montana's population are covered by health policies which have been affected by the unisex law. Assuming the population to be evenly split between men and women, we see a maximum of 1.6% of the population who are women and who, according to the opponents of this bill, have had their health insurance premiums reduced.

You have all seen the study done by the Insurance Commissioner's office. Taking the arithmetic average of the reductions in women's rates and comparing them to the arithmetic average of the increases in men's rates, we see that women's rates have decreased by \$105.50 and that men's rates have increased \$104.60. Thus, the benefit decrease for women is, for all intents and purposes, completely subsidized by a corresponding increase in rates for men.

The figures I have heard bandied about and the results of the study do not take into consideration the fact that as women get older, and reach the age of about to years, their coverage, relative to men's coverage, becomes <u>less</u> expensive. The unisex law artificially eradicates this advantage and increases the comparative rate which older women pay.

The group which is hardest hit is the widow over so years old who has been covered by her deceased husband's group medical plan. Upon his death, she suddenly finds herself in the market for individual health insurance. Instead of being benefited by the unisex law, she ends up being harmed by it and paying much more than she should, by rights, pay. Thus unisex has raised the rates for those most likely to go into the market for individual insurance. The beneficial effect is limited to younger women --that is, to women who are more likely to be group members and who therefore get no advantage from unisex.

I would like to emphasize, the lowering effect of unisex on health insurance rates is illusory. Its beneficial effect is extended to a <u>maximum</u> of only 1.6% of the population; the beneficial effect for women is subsidized, almost dollar for dollar, by a detrimental effect on men's rates; additionally, the figures which are bandied about do not take into consideration the rates paid by older women. These rates are actually increased by unisex.

Even though health insurance is really a non-issue, and the area least affected by the unisex law, the opponents of the repealer have seized on it and have attempted to base a major port of their case on it.

The real issue, the real place where impacts have been felt, is in areas other than health insurance. **SENATE BUDANESS &** 

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## PETITION TO PASS H.B. 519

WE, THE UNDERSIGNED REGISTERED VOTERS OF THE STATE OF MONTANA, WISH TO VOICE OUR DISAPPROVAL OF THE "UNISEX" INSURANCE LAW. WE FEEL THAT THE LAW HAS NOT ACCOMPLISHED ITS PRIMARY OBJECTIVES, AND INSTEAD, HAS PROVEN TO BE UNFAIR AND A MAJOR BURDEN TO MONTANA CONSUMERS. WE URGE THE 1987 MONTANA LEGISLATURE TO PASS H.B. 519.

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Bozeman, Montana 59715 (406) 587-3153

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TESTIMONY BY:	Lorna Frank
BILL # <u>HB-519</u>	DATE March 19, 1987
SUPPORT XXX	OPPOSE

SENATE BUSINESS & INDUSTRY EXHIBIT NO.\_\_\_\_\_ DATE 3-19-87 BILL NO.\_H.B. 579

Mr. Chairman, members of the committee, for the record, my name is Lorna Frank, representing approximately 3500 Montana Farm Bureau members throughout the state.

Farm Bureau members support the repeal of the Unisex law. Since this law went into effect 2 years ago, auto insurance rates for married couples with a 16 year old daughter have increased on the average of 33%, while a married couple with a 16 year old son have decreased on the average of 8%. As mentioned in The Insurance Commissioners re

These drastic changes cannot all be due to inflation. With inflation premiums for all groups should increase the same percentage, but they have not.

Farm Bureau members believe the enactment of the Unisex law is the main reason for such a wide difference and feel this is discrimination against women, not equality.

We hope you as members of the Senate Business committee and of the 50th. Legislature will agree with Farm Bureau members throughout the state and repeal the Unisex law by giving HB-519 a do pass recommendation. Thank you.

na Trank

— FARMERS AND RANCHERS UNITED ====

SENATE BUSINESS & IN 1981. EYH SIT MO. DATE J-BILL NO.

PAGE 1

TESTIMONY IN FAVOR OF HOUSE BILL NO. 519 "AN ACT REVISING THE LAWS RELATING TO DISCRIMINATION IN INSURANCE AND RETIREMENT PLANS: LIMITING PROHIBITION AGAINST DISCRIMINATION ON THE BASIS OF SEX OR MARITAL STATUS TO THE ISSUANCE OR AVAILABILITY OF INSURANCE: REPEALING SECTION 49-2-309. MCA; AND PROVIDING AN APPLICABILITY DATE AND AN IMMEDIATE EFFECTIVE DATE."

PRESENTED BY: MARIE DEONIER, REGISTERED HEALTH UNDERWRITER AN INDEPENDENT AGENT FROM BILLINGS, MONTANA REPRESENTING OVER 20 COMPANIES FOR LIFE, HEALTH & DISABILITY INCOME

I AM HERE TODAY TO DISCUSS WITH YOU THE EFFECTS OF THE PRESENT UNISEX LEGISLATION ON THE DISABILITY INCOME MARKET: HOW COMPANIES REACTED AND THE EFFECT ON THE CONSUMER:

- 1. MANY MARKETS SIMPLY LEFT THE STATE 2 YEARS AGO WHEN UNISEX WENT INTO EFFECT.
- 2. OTHER MARKETS LIMITED PRODUCT LINES ELIMINATING <u>D</u> <u>I</u> (DISABILITY INSURANCE) FROM THEIR FORTFOLIO OF PRODUCTS OFFERED.
- 3. OTHER MARKETS PLACED A MINIMUM OF 6 MONTHS WAITING PERIOD ON THEIR <u>D</u> <u>I</u> PRODUCT LINES.
- 4. LIMITS WERE PLACED ON THE "QUALIFYING LEVELS OF INCOME" FOR THOSE APPLYING FOR <u>D</u> <u>I</u> COVERAGE. THE MAJORITY OF MARKETS (AND THOSE AVAILABLE TO ME) CONSIDER A <u>\$1,500</u> <u>PER MONTHLY INCOME THE MINIMUM!</u>

THE ABOVE RESTRICTIONS PLACED ON THIS DISABILITY INCOME MARKET HAVE BEEN DEVASTATING TO THE CONSUMER. THE HARDEST HIT MARKET HAS BEEN THE BLUE COLLAR WORKER AND THOSE EARNING LESS THAN \$1,500 PER MONTH! THESE PEOPLE ARE VIRTUALLY WITHOUT A MARKETPLACE ! HURTING BOTH MEN AND WOMEN BY THESE LIMITATIONS! HOW MANY SECRETARIES DO YOU KNOW WHO EARN MORE THAN \$1,500 PER MONTH?? THIS LAW THAT WAS SUPPOSED TO HELP WOMEN HAS NOT HELPED - IT HAS HURT BOTH MEN AND WOMEN!

SENATE BUSINLOS & INDUSTRY EXHIBIT NO. 12 DATE <u>3-19-87</u> BILL NO. <u>H.B.519</u>

PAGE 2

PLUS, WITH MANY MARKETS PLACING A 6 MONTH ELIMINATION (OR WAITING PERIOD) BEFORE ONE IS ELIGIBLE TO RECEIVE BENEFITS AND POSSIBLY ANOTHER ONE OR TWO MONTHS BEFORE BENEFITS ARE RECEIVED ---HOW MANY PEOPLE TODAY COULD SURVIVE THAT LONG WITHOUT ANY INCOME??? WHEN STATISTICS SHOW US THAT THE AVERAGE FAMILY TODAY IS WITHIN 90 DAYS OF BANKRUPTCY! EVEN MANY PROFESSIONALS WOULD HAVE A HARD TIME WAITING 6 MONTHS FOR DISABILITY BENEFITS WHEN THE INCOME STOPS!!

IT IS IMPORTANT TO HAVE THIS VALUABLE COVERAGE AVAILABLE TO ALL PERSONS, REGARDLESS OF INCOME...THE AVERAGE WAGE EARNER, THE SECRETARY, THE BLUE COLLAR WORKER, THE TRUCKERS, ETC. STILL HAVE MONTHLY BILLS TO PAY, HOUSE PAYMENTS, CAR PAYMENTS, NOT TO MENTION THE NECESSITY OF BEING ABLE TO PUT FOOD ON THE TABLE FOR THEIR FAMILIES.....WITHOUT THE AVAILABILITY OF A <u>D</u> <u>I</u> MARKET TO SERVE THEIR NEEDS, THESE SAME PEOPLE COULD BE FACED WITH FINANCIAL DEVASTATION AND COULD BE PLACED ON OUR WELFARE ROLLS - A FUND THAT IS ALREADY IN SERIOUS TROUBLE! IS THIS FAIR??? NO!

TRUE, SOME EMPLOYERS PROVIDE DISABILITY INCOME COVERAGE FOR THEIR EMPLOYEES - BUT THIS MARKETPLACE HAS ALSO BEEN AFFECTED AS MANY COMPANIES ARE NO LONGER OFFERING THIS BENEFIT TO THE SMALL GROUPS - AND IN MONTANA THIS HURTS, AS THE AVERAGE GROUP IS UNDER 10 PEOPLE! PRIOR TO UNISEX THIS WAS NOT A PROBLEM, BUT, WITH MANDATING <u>D</u> <u>I</u> COVERAGE TO INCLUDE NORMAL MATERNITY, THE MARKETS HAVE SIMPLY DECLINED TO

PAGE 3

WRITE THE BUSINESS---AGAIN HURTING BOTH MEN AND WOMEN!

SENATE BUSINESS & INDUS

3-19-87

EXHIBIT NO.

DATE\_\_\_\_ PAGEN P NO

THE REASON FOR THE COMPANIES REACTION, TO ME IS SIMPLE, <u>D</u> <u>I</u> WAS NOT MEANT TO BE A "BONUS PROGRAM" FOR HAVING A BABY! FOR THE YOUNG MOTHER WHO PLANS TO QUIT HER JOB AND STAY HOME TO RAISE HER BABY, SHE IS NOW ENCOURAGED TO REMAIN ON THE JOB AND TO FORMALLY TERMINATE HER EMPLOYMENT <u>AFTER</u> HER BABY IS BORN AND SHE HAS RETURNED TO WORK FOR A BRIEF PERIOD OF TIME....LONG ENOUGH SO THAT SHE HAS BEEN ABLE TO COLLECT THE <u>D</u> <u>I</u> BENEFITS FOR HER "LOSS OF TIME".....THIS IS WRONG!!!!! TODAY, PREGNANCY IS A CHOICE THAT MOST PEOPLE HAVE AN OPPORTUNITY TO MAKE AND IS PLANNED FOR - THIS IS NOT AN <u>UNEXPECTED</u> ILLNESS OR INJURY; AT THE SAME TIME, THERE ARE SOMETIMES COMPLICATIONS THAT DO ENTER INTO A PREGNANCY, AND THESE SHOULD CONTINUE TO BE PAID FOR AS AN ILLNESS.

PLEASE DON'T MISUNDERSTAND ME, I AM FOR MOTHERHOOD AND THE JOYS OF HAVING AND RAISING CHILDREN - I AM THE MOTHER OF 3 BEAUTIFUL CHILDREN, AND THIS WAS MY CHOICE, I EXPECTED NO FRINGE BENEFITS FROM MY EMPLOYER.

WHY UNISEX ISN'T A GOOD THING FOR MONTANA CONSUMER - IT IS LIMITING THE PRODUCT AVAILABILITY AND BY SO DOING, THE PRODUCTS THAT SOME PEOPLE NEED ARE SIMPLY NO LONGER AVAILABLE.

IN MONTANA WE REPRESENT ONLY 1/3 OF 1 PERCENT OF THE ENTIRE MARKETPLACE FOR INSURANCE IN THE U.S. WE SIMPLY CANNOT EXPECT THE COMPANIES TO RESPOND AND CHANGE BECAUSE A MINORITY GROUP DECIDED THAT IT WOULD BE A GOOD THING.

MONTANA SIMPLY DOES NOT HAVE THE WEIGHT TO PUSH AROUND WHEN

IT COMES TO CHANGING THE WAY MAJOR COMPANIES DO BUSINESS. THE UNISEX LEGISLATION THAT WAS INTENDED TO HELP MONTANANS HAS BACKFIRED ON US WITH DISASTROUS EFFECTS.

I WOULD LIKE TO GO ON RECORD AS RECOMMENDING PASSAGE OF THIS BILL AS SUBMITTED TO YOU TODAY. PASSAGE WOULD ENCOURAGE THE MUCH NEEDED RETURN OF THE DISABILITY INCOME MARKET AND OTHER PRODUCT LINES TO THOSE WHO NEED IT MOST -THE CONSUMER!!

ONE OTHER COMMENT THAT I WOULD LIKE TO MAKE TO YOU TODAY - YOU HAVE HEARD THE OPPOSITION PREVIOUSLY STATE THAT THEY REPRESENT ALL OF THE WOMEN WHO BELONG TO VARIOUS WOMEN'S ORGANIZATIONS, I BELONG TO ONE OF THOSE ORGANIZATIONS AND I HAVE FOUGHT AGAINST THIS FOR OVER 6 YEARS NOW - THIS OBVIOUSLY SHOWS THAT THEY DO NOT REPRESENT ALL OF THE WOMEN IN THOSE GROUPS THAT THEY SUPPOSEDLY REPRESENT!

 SENATE BUSINESS & INDUST

 EXHIBIT NO
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 DATE
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 BUL NO
 H.B. 519

# WOMEN'S LOBBYIST

March 19, 1987

TESTIMONY IN OPPOSITION TO H.B. 519

FUND

to: Senate Business and Industry Committee by: Marcia Youngman, Insurance Project Director, Women's Lobbyist Fund

I represent the Women's Lobbyist Fund, a bi-partisan coalition of 40 organizations representing almost 7,000 individuals from all over Montana who unite in support of Montana's non-gender insurance law. Addozen:state groups are also on record in support of the law, including the Montana Federation of Teachers, the AFL-CIO, and other groups you'll hear from today.

Box 1099

449-7917

Helena, MT 59624

As this shows, support for the law is very broad-based and has been growing steadily as people have had a chance to examine the facts about it.

I know some of you have come into this hearing today already thinking that you'll vote for repeal. Perhaps your major concern is the large auto insurance rate increase experienced by some young people. We have startling new information to present this morning-just uncovered in the past few days--which we hope will cause you to take a fresh look at the law and what happened to auto rates.

First I'd like to comment on the widespread campaign of misinformation that has stirred up most of the opposition to the law that some of you have been hearing from constituents.

Thousands of Montanans have been given false information about the law by their companies. Many agents use the law as a scapegoat. Three of the top eight auto insurers sent misleading statements to their policy holders, incorrectly blaming rate increases on the law. Other insurers issued similar statements. One company even blamed the law for a homeowners policy increase, and this is ridiculous, since the law has no impact on homeowners insurance. Added to this is the fact that companies have rarely given credit to the law for the many decreases it has caused.

An article in this morning's Great Falls Tribune describes the latest insurance industry effort to manufacture opposition to the law by funding a phone campaign to residents in key Senate districts. We understand that people were hired to make these calls and given essentially no information on the non-gender law, just brief sales training. They were told they'd be representing a group called Montanans against Unisex, but if they asked about the group they were given no information. And no wonder, since it turns out to be a front for a segment of the insurance industry. Calls lasted a maximum of five minutes, and the purpose was to convince people to contact their senators in support of repeal. One thousand brochures were sent out to people who favored repeal. I don't have time to criticize the brochure point by point, but it is outrageously misleading, and in several cases actually dishonest.

This secretive, deceptive campaign is typical of industry tactics designed to promote repeal. You have to question the motives of insurers for supporting repeal when they choose to mislead people to influence their opinion.

SENATE BUSINESS & INDUSTRY EXHIBIT NO AU 1 10

Despite all this misinformation, most Montana consumers recognize the value of the non-gender law when they have a chance to see the big picture of all the law's impacts. The insurance industry never provides this overview because it disproves its claim that the law is a failed experiment that has hurt most people.

The reverse is true! The non-gender law--now and in the future--will economically benefit most Montana insurance consumers--women, men, and families. Furthermore, the law promotes more just treatment of insurance consumers. Sex discrimination by businesses violates the Montana Constitution. The industry claims it's justifiable to differentiate between men and women if there are actuarial grounds. We don't deny that insurance tables show differences between men and women. An even greater difference is shown between races, and it was used as a rate setting factor until it was clearly identified as socially unacceptable. Religious groups also show differences, and Vietnam veterans show a much higher risk profile than other peers. It is not acceptable to discriminate against any of these groups in rate setting. Sex discrimination is no different.

What has happened to rates since the law went into effect? We are very encouraged by initial results. Some rates went up and some went down for both men and women, but the rate picture is generally much fairer than before.

We conducted a rate study to find out the impacts of the law on auto, health, and whole and term life insurance, plus annuity payments. We surveyed a majority of the market, and we used policies typically carried by Montanans. Rates before and after the law went into effect were studied for men and women, single and married. Rates were compared with changes in Wyoming to account for factors unrelated to the law.

I ask you to look first at the chart on lifetime impacts, which shows what women paid on an average compared to men for auto, health, disability insurance, life insurance, and annuities before the non-gender law took effect. A lifetime of insurance coverage cost women \$16,888 more than men in increased premiums and reduced benefits. Don't you find that shocking? No actuarial tables can justify this appalling difference. We know most women didn't carry all these kinds of insurance at once, but any way you look at these numbers, they come out poorly for women. Women have much lower earning power in Montana than men. Affordable insurance is vital.

Since the law took effect, the overall picture of insurance affordability has improved greatly for women. You have received our fact sheet, which describes our findings. I'll just mention a few highlights now.

Health insurance: Our survey showed that over 84% of women, families, and men experienced rate decreases since the law took effect. This is tremendous! The attached chart uses the example of a \$500 major medical policy. Note that rates went down for everyone but 45-year-old single men. Comparison with Wyoming's rates showed that Montana's average rates dropped 3.2% more during the same period.

Affordable health insurance is vital to Montanans in this era of soaring health care costs. Only 37% of non-military workers in Montana are covered by employer health insurance, the lowest percentage in the country.

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Life insurance: The results of our survey were as expected on term insurance, modest increases for women and moderate decreases for men, a difference of only a few dollars a year. Whole life premiums, dividends, and cash values went up for both men and women. The term and whole life policies we studied are now a better value in Montana for both men and women than the same policies in Wyoming. Any claim that companies are losing life insurance business to border states does not make sense.

The figure regarding decreased life insurance availability in the Insurance Commissioners rate survey has been repeatedly misused. Only 14 companies are included in the survey, out of 640 in the state, and only half of the 14 reported decreases. Even if there has been a substantial reduction in the number of life insurance products, there are still literally thousands to choose from. Also, the trend nationwide is consolidation of product lines to offer fewer but better and more competitive products.

Annuities: There has been a significant improvement in annuity values for all women and some men since the law took effect.

Disability income: We haven't studied this market in the same way we have the others, but we've done some checking on claims that it's been harmed by the law. Many affordable choices with low waiting periods are available for men and women. We also discovered that three of the four major providers of disability insurance nationally went non-gender three years ago by dropping women's excessive rates down to men's lower rates. These companies have not passed on an increase since then, so it has clearly been a profitable move. Two of these companies are in Montana.

Auto insurance: Rate changes in this category are what people have generally been the most aware of. For the 83.5% of Montanans in the adult driver category, any rate increases were due to other factors such as inflation. The attached pie chart shows the percentages of drivers in the young singles and young marrieds categories. The impacts on young marrieds have been serious, but several things need to be taken into account.

1. Less than 3.5% of Montana's drivers are young marrieds, and this percentage is dropping. For a young married couple or a young single mother, the health insurance decrease offsets the auto increase.

2. When it was allowed, marital status was used by some auto insurance companies as a discriminatory factor to surcharge divorced men and women much higher rates. With 5 out of 9 Montana marriages ending in divorce, this is many more people potentially benefited by the elimination of marital status than the young marrieds who received rate increases.

3. Both our study and the Insurance Commissioner's survey show a tremendous range in rates and percentage of changes. By shopping around, even young marrieds can pay just minor increases over their old rates.

4. The rates did not need to go up as they did. None of the four other states that have eliminated gender and marital status for auto insurance rate setting experienced the kinds of increases Montana young single women and young marrieds did, due to innovative company approaches such as redefining the adult driver category to include 23 and 24 year olds, which gave most young marrieds the

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same low rate as when marital status was considered, and safe driver programs involving rebates and reduced rates.

5. It must be recognized that Montana insurance companies did not introduce new rating factors when gender and marital status were eliminated. No direct causal relationship has been demonstrated between gender, marital status, and risk in auto, health, or life insurance. These factors have been substitutes for causal factors such as mileage and driving records in the case of auto insurance. These factors still allow pooling of risk but would base rates more accurately on performance and behavior rather than the uncontrollable factor of gender. We think this makes sense! It allows companies to reward people for safe and healthybehaviors--both married and single, male and female--not one or the other.

6. My final point in regard to the auto rate increase is evidence which has just been shared with our organization indicating the strong possibility that much of this increase is illegal for some companies under Montana Insurance Codes. We asked automobile insurance actuary Robert Hunter, who is president of the National Insurance Consumer Organization, former Federal Insurance Administrator, and a member of the American Academy of Actuaries, to review Montana's auto insurance rate increases. First he reviewed the data we collected on young singles and young marrieds and found evidence of windfall profits. Then he turned to a study in A.M. Best and Company's Insurance Management Reports.

A letter summarizing his findings is attached to this testimony. The Best study shows Montana's rates skyrocketing 47.8% the year the non-gender law took effect, compared to Montana's neighboring states, whose rates only went up 4-8%. He also found that the loss experience and return on equity in these states was similar to Montana's. This means there is no legitimate reason for such a drastic increase.

Here is what Mr. Hunter states:

I can draw only one conclusion from these startling facts: the insurers have engaged in political ratemaking in your small state to send a signal to the rest of the nation to "back off of gender neutral pricing."

... The insurers and their cartel have punished Montana for having gone against their wishes.

Investigation of this claim is vital, because it could mean that some companies have violated Title 33-16-203, the section of Montana law which addresses rate filing. If these increases are excessive, passed on to stir up opposition to the law, Montanans need to learn that their target is not the non-gender law. And surely this should be resolved before repeal is considered, especially since the auto increase is the main reason people give for supporting repeal.

When you're deciding how to vote on H.B. 519, please consider some of the negative impacts repeal of the non-gender law would have:

1. Women who have been able to afford health insurance for the first time thanks to the non-gender law will have to give it up.

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- 2. Low-income women will have a harder time getting off welfare and into employment because of the high cost of gender-based health insurance to women.
- 3. Divorced men and women will be surcharged much higher auto insurance rates by some companies.
- 4. Annuities will become a much poorer value for women, even though they have the same basic living expenses as men.
- 5. Auto rates will not drop to their previous levels. No company has promised this.
- 6. States that are trying to follow in our footsteps will have a harder time if we give up our leadership role after only a year and a half.
- 7. Expensive class action lawsuits are probable, because sex discrimination violates the Montana Constitution.
- 8. Finally, a clear message will be sent to the insurance industry that it does not have to introduce more accurate rate setting factors. It can get away with manipulating public opinion through deceptive practices and violate both Montana Insurance Codes and the Montana Constitution and be rewarded for this unethical behavior with the repeal of a just and beneficial law. Is this the message you want to send?

Please oppose H.B. 519.

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Thursday, March 19, 1987 Great Falls Tribune 9A

# **Unisex insurance law supporters object to industry lobbying tactics**

By SUE O'CONNELL Tribune Capitol Bureau

HELENA — A group supporting Montana's "unisex" insurance law has taken issue with insurance industry lobbying efforts, saying a group formed to fight the law did not clearly indicate its ties to the industry.

But Bonnie Tippy, who represents the Alliance of American Insurers, contends no misrepresentation was involved.

She said industry organizations formed a coalition called "Montanans Against Unisex" to conduct a "grass-roots campaign" urging people to support a repeal of the unisex insurance law.

Tippy said her Helena public relations firm ran the campaign and that she does not see the group's name as misleading.

"Basically, it's the title of a public relations campaign," she said.

The unisex insurance law prohibits the use of gender or marital status in setting insurance rates and benefits. It went into effect Oct. 1, 1985, after surviving a repeal attempt in the 1985 Legislature.

House Bill 519 by Rep. Helen O'Connell, D-Great Falls, was introduced this session to repeal the law. It has been passed in the House and will be heard in the Senate Business and Industry Committee today.

Tippy said Montanans Against Unisex used a "phone-bank" a few weeks ago, calling people to tell them about the law. The group then sent brochures to people who appeared interested in repeal. The brochure basically lists some areas of insurance in which rates have gone up and contends the increases were caused by the unisex law, which it says prohibits companies from recognizing legitimate risk factors based on gender.

The group also urged people to ask their senators to support repeal of the law.

"What we are doing is not untoward for any type of industry," Tippy said, noting numerous groups use phone banks to contact people and ask their involvement in an issue.

But Debra Jones of the Women's Lobbyist Fund contended the industry groups have portrayed themselves — through Montanans Against Unisex — as "a spontaneous grassroots effort to oppose the law."

The group's efforts could lead legislators to believe constituents were calling on their own to oppose the law, she said, but added: "People have to realize that in fact, it's industry-instigated."

The industry groups also have an unfair advantage in lobbying because they have lists available of possible contacts, due to the number of people they insure, she said.

The Women's Lobbyist Fund was largely responsible for the passage of the law in 1983 and has since worked against its repeal.

Jones acknowledged that the Women's Lobbyist Fund and many other groups use similar phone-bank lobbying tactics, but she said her organization generally contacts its own members. She contended the efforts of Montanans Against Unisex are part of the "misinformation and secrecy campaigns of the industry," saying insurers have blamed many rate increases on the non-gender law that were really the result of other factors.

Tanya Ask of the state Insurance Comissioner's Office said she has examined the brochure sent by the group to people it contacted and has found no substantial problems with it.

In addition, she said descriptions she has heard of the calls made by Montanans Against Unisex did not appear to misrepresent the facts. In general, those calls focused on the history of the law and the general effects of it, she said.

Montanans Against Unisex has not filed any information with the state, but Commissioner of Political Practices Dolores Colburg said the organization would not be required to do so under the existing law on lobbyist disclosure.

That's because the law requires reports only from groups that hire and pay a person more than \$1,000 to lobby, she explained.

"What they're doing is not necessarily lobbying legislators," she noted, saying that the group instead encouraged other people to lobby on the issue.

Tippy said all of the groups behind Montanans Against Unisex are registered with the office for their other lobbying activities, but declined to identify them.

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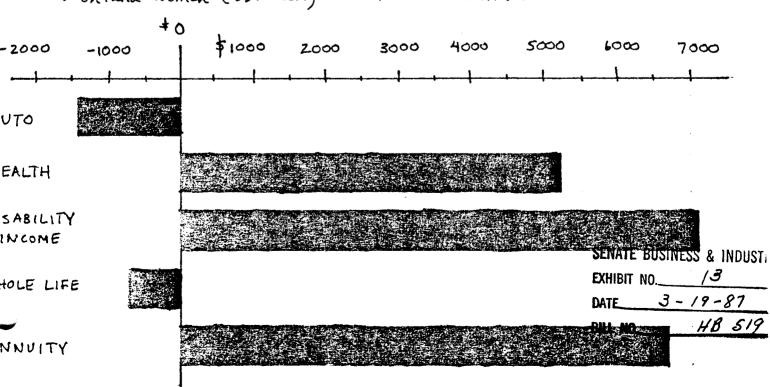
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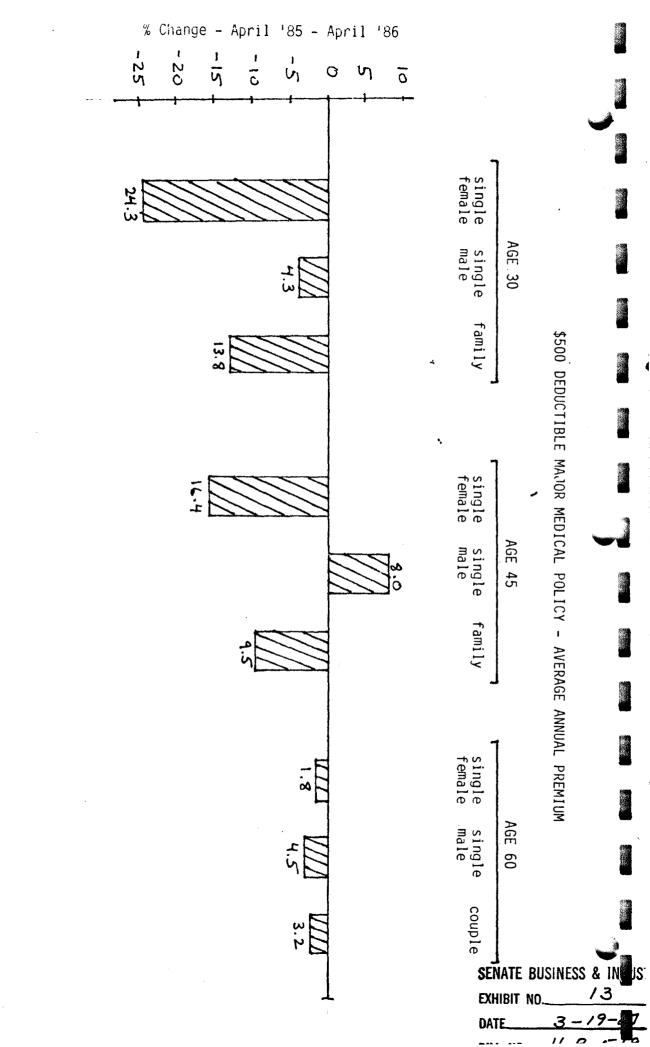
Before the non-gender law went into effect, women paid on an average (using data from major Montana insurance companies on actual policies):

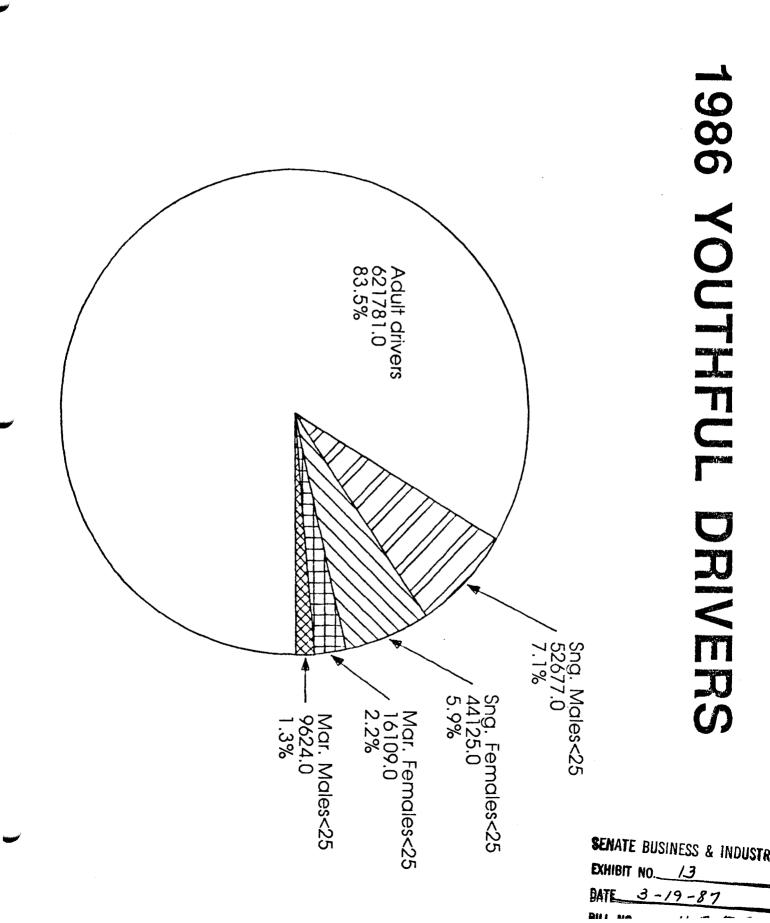
- \$ 1443 less than men for auto insurance for the 9 years, ages 16-25
  - + 5256 more for 34 years of major medical insurance
  - + 7100 more for 34 years of disability income insurance
  - 745 less for \$100,000 whole life (counting premiums, dividends, and cash values); \$50,000 whole life comes out similarly, at \$600
  - + 6720 received this much less from a 10-year annuity converted from the \$100,000 whole life policy.
- \$ +16888 A lifetime of auto, health, disability, and annuity coverage cost women this much more than men in higher premiums and lower paybacks.
  - + 3813 Just auto and health insurance cost women this much more.

These numbers are conservative, not extremes. Calculations by national groups show whole life policies also in the more-expensive category, with women paying more for less due to larger cash value, dividend, and premium differences than our sample showed.

Average Difference in Lifetime Insurance Rates Paid By Montana Women (US. Men) Before Non-Gender Insurance







NATIONAL INSURANCE CONSUMER ORGANIZATION



March 9, 1987

Marcia Youngman Women's Lobbiest Fund 9 Placer Street Helena, Montana 59601

Dear Ms. Youngman:

You asked me to review the change in rates for the youthful operators under the gender neutral system of Montana. I was surprised at the magnitude of the changes. In fact, when I reviewed the data it showed, under any assumption I could make, massive rate increases.

To get to the bottom of this, I went to A.M. Best and Company's Insurance Management Reports. I recalled that the gender neutral system was put into effect in 1985.

As you can see from the attached study, A.M. Best notes that, of all states "the largest increase was that of Montana, whose average premium rose more than 47% to \$353.80 per vehicle, bringing the state's ranking up 23 places from 47th in 1984 to 24th in 1985."

Consider Montana's statistics vs. continguous states and countrywide:

	Average	Premium		
<u>State</u>	1984	1985	% Change	\$ Change
Montana	\$239.42	\$353 <b>.</b> 8Ø	+47.8%	\$+114.38
Idaho	262.58	281.94	+ 7.4	+ 19.36
North Dakota	252.41	241.96	4.1	- 10.45
South Dakota	215.91	225.74	+ 4.6	+ 9.83
Wyoming	276.39	298.44	+ 8.Ø	+ 22.Ø2
Countrywide	\$343.42	\$391.28	+13.98	\$+ 47.86

I thought that this gigantic rate increase might be due to adverse experience. According to the 1985 NAIC <u>Report on</u> <u>Profitability By Line and By State</u>, Montana's operating profit for private passenger cars was -2.8% (which translates roughly into a return on equity of +3%). The countrywide operating profit was -1.8% (ROR of +5%).

121 N. Payne Street Alexandria, Virginia 22314 (703) 549-8050 SENATE BUSINESS & INDUS EXHIBIT NO. 13 DATE 3-19-87 H R 519 Here are the figures for the same jurisdictions as above:

State	OP Profit <u>Per NAIC</u>	Estimated ROR
Montana	-2.8%	+38
Idaho	-2.9	+3
North Dakota	-Ø.9	+7
South Dakota	Ø.4	+9
Wyoming	-3.6	+1
Countrywide	-1.8%	+5%

I can draw only one conclusion from these startling facts: the insurers have engaged in political ratemaking in your small state to send a signal to the rest of the nation to "back off of gender neutral pricing."

Instead of trying to innovate to ease any changes in price (mileage use could do that since gender is a surrogate for mileage -- see attached study), the insurers and their cartel have punished Montana for having gone against their wishes.

Very truly yours,

Bob Hunter

J. Robert Hunter President

JRH/m attachment

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## NON-DISCRIMINATION IN INSURANCE

Testimony of

Dr. Mary W. Gray

President, Women's Equity Action League 1255 I Street, N.W. Washington, D.C. 20005 202-898-1588

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Professor Department of Mathematics, Statistics and Computer Science American University Washington, D.C.

19 March 1986

In the last century a few pioneer states gave women the right to vote. The courageous vanguard in the fight to open up the political process to women were not deterred by the failure of the rest of the country to join them. In fact, it was not until a scant sixty years ago, after many years of struggles, that a federal constitutional amendment assured suffrage for women throughout the country. But the leaders didn't falter--they did not say: let's renege on the promise of equality. They knew that they were right and that eventually the rest of the coutry would come to its senses.

I do not mean to imply that the right to fair insurance practices is as fundamental as the right to vete. However, to protect oneself, at reasonable cost, from the consequences of disability, illness or accident is essential to women's economic and physical welfare--and as such, its time is coming, albeit slower than those who believe in fair treatment would like.

The federal non-discrimination in insurance bill will be introduced agoin this session of Congress. Perhaps this time it has a better chance, for the industry is preoccupied with the potential repeal of the McCarran-Ferguson Act and may spend its time and millions on fighting that reapeal instead of fighting to maintain its policy of sex discrimination. But if the bill does not pass, we'll be back--in Congress and in the states. Missouri and Maryland have failed to pass bills this session--but their sponsors will try again. A bill has been introduced in Texas; tomorrow I'll be speaking to a committee of the Oregon House of Representatives, urging passage of a non-discrimination in insurance bill under consideration there. Next week, there will SENATE BUSINESS & IN

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be hearings in Massachusetts, where the non-discrimination in insurance bill has the strong support of the Boston-based John Hancock Insurance Co. The other states that prohibit discrimination in auto insurance rates show no signs of altering their position. Montana is still a leader, but the gap will close--<u>if</u> you remain true to the principles of non-discrimination in insurance as in every other aspect of life.

No one really wants to be considered the average man. In almost any tabulation of characteristics, nearly everyone describes himself or herself as above average; when teachers are evaluated by their students an amazing number are rated as "one of the best" and only thorough incompetence or obnoxiousness leads to a rating a low as "average." Even less does anyone want to be the average woman, particularly when it leads to discrimination on the basis of characteristics attributed to the average woman. In most aspects of life Congress and the states have outlawed discrimination based on stereotypic notions. Womeri cannot be denied admission to graduate schools because, on average, they are more likely to drop out; women cannot be denied employment because on average, they take off more days to care for sick children.

It is only in insurance that such discrimination still is permitted—only in insurance can a woman who never goes near a doctor be charged more for health insurance than a hypochrondiac man because young women—<u>on the average</u>— visit doctors more often than men do. Only in insurance can a woman who shampoos and cuts your hair be charged more for disability insurance than a man who does the same because—<u>on the average</u>, so insurers SENATE BUS.MLSS & INDUS <u>EXHIBIT NO\_\_\_\_\_/4</u>

claim--a woman is more likely to quit work on the slightest pretext and stay at home to draw disability benefits. Only in insurance is the stereotype of woman as a casual, marginal worker legally allowed to prevail over the reality of the woman who works to support her family.

Although in most cases it is women who suffer from discrimination in insurance, mean can also be victims. In most states insurance rates are based far more on the sex of a young driver than on individual driving records, the number of miles driven, or the type of weblicle. Tust being a young male driver can cost more in contrance cases that being a young male driver driver. Ocegon now has a chance to remove discrimination in all times of insurance by pointed 1.3.8714.

As a statistician I recognize that there is a certain tension between the probability principle underlying insurance and the control of the principle of buildings or whatever according to risks. However, real risk factors can be used, not invidious proxies. A few years ago a federal agency found that buildings in ZIP codes that were predominantly black uniformly cost more to insure against fire than did buildings with fire code violations located elsewhere. If life insurance were based on real risk factors, women would still on Decemper pay less, but because of their lifestyles, not merely because they are woment the man who doesn't smoke, doesn't drink, and isn't overweight would also be charged on the basis of his own characterisites, not on the basis of those of the average self-destructive male. STRATE Bb. 2003

SENATE BUSINESS & IN EXHIBIT NO. 14 DATE 3-19-87 BILL NO H.B.51

When challenged on their discriminatory practices, insurers claim that business necessity and actuarial considerations, not as intend to discriminate, motivate them. In fact, where using sex as a risk factor would aid women--e.g., in life insurance-the longevity differences are understated so that women being) less than actuarial considerations would dictate. In Pennsylvania it was found that there was no actuarial basis for discriminatory disability insurance rates; in other cases the actuarial considerations simply use sex as a proxy. The business necessity defense asserts that it is only fair that those who as a group cost more to insure should pay more, regardless of their individual contributions to the cost. By the same taken, should men pay higher an tales because on the average they weigh moje and thus cost more to transport? True, each passenger could be weighed the about wet another line at the alepent? () few accent charging men more for hotel rooms? Data show that they are none likely to smalle an best and cause costly free.

Ibs make by access that it end to be the end of a very structure of the own it is unwieldly, costly, impractical--or all three--to use real risk factors; the system would never work. In fact, it does work. Massachusetts, Michigan, and several other states have unisex rates for auto insurance, rates that have worked very well for a number of years. It is true that some Montana insurers have initially raised rates unreasonably, to an extent unfustified by actuarial considerations and possibly illegally. The example of a Michigan woman whose rates went up 350% is always cited; what the defenders of discrimination fail to mention is that she married a man with convictions for reckless SEMALE BUSINESS & INDU. EXHIBIT NO. /4

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driving.

Since women's rights advocates won a long court battle several years ago, all employment-related insurance and pensions must be non-discriminatory. Companies are coping very well--virtually overnight a major insurer, a defender in the litigation, turned from dire predictions of doom to featuring their unisex rates in their advertising copy--Equal Rates Amendment, as if they invented the notion of non-discriminatory rates. The same health insurance that costs women twice as much as it does men on an individual basis costs econyone the case mend relationed the option statistical costs women twice as much as it does men on an individual basis costs econyone the case can be experience-cated, out sex cated cound with no case in solution and option option and.

Why, you may well ask, does it matter that individual insurance is discriminatory if employment-related insurance is constant only different states of a different of the fact employment-related insurance, but let Montana insurers--like others--discriminate in all other insurance? It matters because many women are unemployed, self-employed, or employed by small businesses who do not provide insurance coverage as a benefit. Not only must women pay more for basic coverage, they must pay an extra amount for pregnancy and childbirth coverage. This raises the basic question of shy women close should pay the cost or bearing the children for whose conception they are surely not solely responsible. Aside from that, the fact is that the high cost of insurance forces many to do without coverage and hence without adequate press and postnatal care, leading to costly solely responsible. Aside from that are the did to costly as a surely solely as a surely sole to be a surely and the sole of the state of th

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health complications. Another group of women particularly hard hit by discrimination in health insurance are displaced homemakers who have lost, through death or diverce, the coverage they previously had through their husbands? employment. Interestingly, at age 45 to 50 men become and remain heavier dents of health services than womens but the rates generally do not shift--younger women use doctors more and pay more; older women use doctors less and pay more.

Why should Montana alone be asked to right this wrong? There are federal (in some cases state as well) laws prohibiting sex discrimination in education, employment, credit. In additionality insurance back however, bern an area of state regulation. When federal transferror has been beta of complete the the past, insurers have argued that the tradition should continues. Now they have a chosen to support cost state does of they have no sected interest on continuing to any information if have great fully in the inductory's ability to ident of transfer Why, if there is is nothing in it for them, should insurers insist on discrimination? If there is something in it for them, why should they be allowed to continue to profit from discrimination?

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leadership role and not succumb to the self-interest of the insurance industry and a few others.

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TO THE FOUTAMA SENSTE PUSIGEDS AND INDUSTRY OOL ITTEE

Before the non-gender law, vehicle insurance for the unmarried 20 year old man was paid at the rate of 255, of the basic rate and women paid 150%. Now they both pay at the rate of 205. . Nomen are paying higher than before but men are paying lower. Doesn't any of these farm families that are complaining about higher rates for their young daughters, have any young sons they must pay on? Our agent said he writes many more policies on young boys with cars than young girls with cars. Most girls drive their parent's car. Most farm families ray more insurance than they should have to because of low mileage on many farm vehicles. We have four vehicles which have very low mileage such as a fuel and spray pickup with 2100 miles a year, a second fuel pickup with under 500 miles, a water truck with less than a 1000 miles and a fertilizer truck with less than 500 miles. Even with this low mileage, we pay the same insurance rate on those trucks and pickups as we do on the trucks and pickups that travel 5 to 10 thousand miles a year. The non-gender law could lead insurance companies to start using mileage voluntarily for rate setting now that they can not use gender because mileage is the main factor that causes some people to be low risk and others to be high risk. If mileage is used this will have a very positive impact on farm families. Maybe farm families should demand better lower rates for those low mileage vehicles or better yet, laws should be passed to demand lower rates for those vehicles. I do not think we should be asking for rates that discriminates against one sex or the other to save ourselves some insurance.

For health insurance, the opposite was true. Young women under 25 had to pay 39.66 more a month for their health insurance before the non-gender law. Thirty year old women had to pay \$12.18 more a month. Now they pay the same rate as young men. On an annuity policy, the pay out is lower for a woman than a man on any policy sold before the non-render law went into effect. On my annuity which I purchased before the law went into effect, I will receive 07335.05 less on my investment than a man would receive, if I take it at are 70. This amounts to a lot of money.

Under the old law women were charged more on some types of policies and less on others. Under the non-gender law the rate is the same for both. We have not given the law a chance to work. It is possible that after insurance companies see how they are coming out on their insurance rates, the rates could be adjusted. Why should anyone be charged a different rate because they are a man or woman, married or single, black or white, short or tall? It is all a form of discrimination. Thank you.

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This annuity policy was an investment with a single premum. It has drawn interest from 14.25% & 9.75%. This interest accumulational the same sate for men or women but at the time the annuity starte the pay out, it is entirely different. Digung an interest starte the pay out, it is entirely different. Digung an interest nate of 10% for the balance of the years to age 70, there would a to a 200 for the balance of the years to age 70, there would be \$ A7, 374. 56 in This annihity

Tables I and II below specify the minimum amount of monthly retirement annuity that the Company guarantees to pay for each \$1,000 of Annuity Purchase Value.

		TABLE I MALE LIVES	
Male Annuitant's Age*	Life Annuity	Life Annuity with 10 Years Certain	
65	\$6.93	\$6.49	
66	7.13	6.64	
67	7.36	6.79	
68	7.60	6.95	
69	7.85	7.11	
70	8.13	7.28 × 12 = 87.3	6 × 10 yrv = 873.60× 77.374
71	8.43	7.45	\$67.593.9.
72	8.75	7.63	
73	9.10	7.80	
74	9.47	7.98	
75	9.88	8.15	
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	TABLE II	
Female Annuitant's	Life	TABLE II FEMALE LIVES Life Annuity with 10	SENATE RIIGINESS & INDUSTRY
Female Annuitant's Age*	Life Annuity	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain	SENATE BUSINESS & INDUSTRY
Female Annuitant's Age* 65	Life <u>Annuity</u> \$6.08	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84	EXHIBIT NO. 15
Female Annuitant's Age* 65 66	Life <u>Annuity</u> \$6.08 6.23	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96	EXHIBIT NO 15 DATE 3 - 19 - 8 7
Female Annuitant's Age* 65 66 67	Life <u>Annuity</u> \$6.08 6.23 6.38	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08	EXHIBIT NO. 15
Female Annuitant's Age* 65 66 67 68	Life <u>Annuity</u> \$6.08 6.23 6.38 6.55	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08 6.21 6.25	EXHIBIT NO. 15 DATE <u>3-19-87</u> BILL NO. <u>11 B. 519</u>
Female Annuitant's Age* 65 66 67 68 69	Life <u>Annuity</u> \$6.08 6.23 6.38 6.55 6.73	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08 6.21 6.25	EXHIBIT NO. <u>15</u> DATE <u>3-19-87</u> BILL NO. <u>11 B. 519</u>
Female Annuitant's <u>Age*</u> 65 66 67 68 69 70	Life Annuity \$6.08 6.23 6.38 6.55 6.73 6.93	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08 6.21 6.25	EXHIBIT NO. <u>15</u> DATE <u>3-19-87</u> BILL NO. <u>11 B. 519</u>
Female Annuitant's Age* 65 66 67 68 69 70 71	Life Annuity \$6.08 6.23 6.38 6.55 6.73 6.93 7.13	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08 6.21 6.35 $6.49 \times 12 = 79.8$ 6.64	EXHIBIT NO. 15 DATE <u>3-19-87</u> BILL NO. <u>H. B. 519</u> 8 × 10 ym = \$778.80 × 77.374 \$60,258.
Female Annuitant's Age* 65 66 67 68 69 70 71 72	Life Annuity \$6.08 6.23 6.38 6.55 6.73 6.93 7.13 7.36	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08 6.21 6.35 $6.49 \times 12 = 79.8$ 6.64	EXHIBIT NO. 15 DATE <u>3-19-87</u> BILL NO. <u>H. B. 519</u> 8 × 10 ym = \$778.80 × 77.374 \$60,258.0
Female Annuitant's Age* 65 66 67 68 69 70 71	Life Annuity \$6.08 6.23 6.38 6.55 6.73 6.93 7.13	TABLE II FEMALE LIVES Life Annuity with 10 Years Certain \$5.84 5.96 6.08 6.21 6.35 $6.49 \times 12 = 79.8$ 6.64 6.79 6.95 6.95	EXHIBIT NO 15 DATE 3 - 19 - 87

\*Age means the age nearest birthdate at the retirement annuity commencement date.

Amounts for ages not shown will be furnished by the Company upon request.

The Monthly Retirement Annuity Amounts shown in Table I and II above are guaranteed for the first 20 Contract Years. 7

## Termers Union Incurance Co.

Under the old law

Cur spent had discarded his old rate books but he could remember most of the rates. Insurance rates start cut with a base rate of 075.00 for 6 months for liability.

Married Single		75% of base rate for men and women 25% of base rate for men and women
Single Single		150 of base rate for men 85% of base rate for women
Married Married		105% of base rate for men 85% of base rate for women
Single Single		255% of base rate for men 150% of base rate for women
Married Married	•	130% of base rate for men 85% of base rate for women

Under the new non-gender law

Married or Single Over Age 30 - 85% of base rate for men or women Married or Single Age 25 - 29 - 95% of base rate for men or women Married or Single Age 21 - 24 - 135% of base rate for men or women Married or Single Age 20 - 205% of base rate for men or women

SENATE B	USINESS & INDUST
EXHIBIT NO	15
DATE	3-19-87
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BILL NO. H.B. 519

## BLUE CROSS OF MONTANA COMPREHENSIVE MAJOR MEDICAL DEPOSITOR DUES CONCEPT PROGRAM EFFECTIVE OCTOBER 1, 1985

	EFFECTIVE OCTOB	BER 1, 1985		
🛩 \$100 DEDUCTIBLE	AGE	MONTHLY DUES		
	Under 25	\$70.98		
	25 - 29	75.60		
	30 - 34	81.69		
	35 - 39	91.14		
	40 - 44	103.53		
	45 - 49	118.86		
	50 - 54	128.52		
	55 - 59	144.06		
	60 and Over	166.53		
	1 Child Dues + \$36.12 * Carve-Out - \$36.54	2 or More Children + \$75.39		
\$300 DEDUCTIBLE	AGE	MONTHLY DUES		
	Under 25	\$49.77 ~		
	25 - 29	53.55		
	30 - 34	59.01		
	35 - 39	67.20		
	40 - 44	76.23		
	45 - 49	83.58		
	50 - 54	89.67		
	55 - 59	100.59		
	60 and Over	116,97	1	
	1 Child Dues + \$28.56 *Carve-Out - \$36.54	2 or More Children + \$59.64		
\$500 DEDUCTIBLE	AGE	MONTHLY DUES		
· · · · · · · · · · · · · · · · · · ·	Under 25	\$36.75		
	25 - 29	39.48		
	30 - 34	43.47		
	35 - 39	49.14		
	40 - 44	56.07		
	45 - 49	61.32		
	50 - 54	65.94		
	55 - 59	74.13		
	60 and Over	86.10		
	1 Child Dues + \$23.10 * Carve-Out - \$36.54	2 or More Children + \$47.67		
\$1,000 DEDUCTIBLE	AGE	MONTHLY DUES		
· · · · · · · · · · · · · · · · · · ·	Under 25	\$31.08		
	25 - 29	33.39		
and the deriver	30 - 34	36.54		
and the second second second	35 - 39	41.37		
and there to berein	40 - 44	47.04		
	45 - 49	51.66		
e an and an house the	50 - 54	55.44		
	55 - 59	62.37		
rease rople	60 and Over	72.45		
rease to a raple of forderinge.		SER		NESS & INDU
miner lage.	1 Child Dues + \$18.27 *Carve-Out - \$36.54	2 or More Children + \$40.32x		
		DAT	ГЕ <u> </u>	17-8/

\*The Medicare Carve-Out amount is deducted from the above dues for each person of the for Medicare.



### DEPOSITOR AGE RATES **EFFECTIVE JANUARY 1, 1985**

#### \$100 DEDUCTIBLE CMM

	MALE	FCIVIALE
Under 25	57.54	76.23
25 – 29	62.16	82.95
30 – 34	68.25	91.56
35 — 39	77.70	102.06
40 – 44	90.09	110.67
45 — 49	105.42	115.92
50 – 54	119.49	119.49
55 — 59	133.98	133.98
60 and Over	159.18	153.09

1 Child Rate - 33.60

2 or More Children - 70.14

COMALE

FEMALE

### \*Carve-Out - 34.02

#### \$300 DEDUCTIBLE CMM

Under 25	40.11	53.13
25 — 29	43.26	57,96
30 - 34	47.67	64.05
35 – 39	54.18	71,19
40 - 44	63.00	77.28
45 - 49	73.71	81.06
50 — 54	83.37	83.37
55 – 59	93.45	93.45
60 and Over	111,09	106.89

MALE

1 Child Rate - 26.46

2 or More Children - 55.44

\*Carve-Out - 34.02

#### \$500 DEDUCTIBLE CMM

MALE FEMALE Under 25 29.61 39.27 25 - 29 31,92 42.63 30 - 34 35.07 47.25 35 - 39 40 - 44 39.69 52.29 46.20 56.91 45 - 49 54.18 59.43 50 - 54 61,32 61.32 55 - 59 68.88 68.88 60 and Over 81.69 78,54 1 Child Rate - 21.42 2 or More Children - 44.31

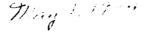
\*Carve-Out - 34.02

#### \$1,000 DEDUCTIBLE CMM

Medicare.

	MALE	FEMALE	
Under 25 25 – 29 30 – 34	24.99 26.88 29.40	32.97 35.91 39.69	
35 - 39 40 - 44 45 - 49 50 - 54	33.39 38.85 45.57	44.10 47.88 49.98	
50 – 54 55 – 59 60 and Over	51.45 57.96 68.67	66 1E	Senate Business & Indust Exhibit no <i>1.5</i>
1 Child Rate — 17.01 *Carve-Out — 34.02	2 or More	e Children - 37.38	DATE <u>3-19-87</u> BILL ND. <u>H. B. 519</u>

BILL NO ... \*The Medicare Carve-Out rate is deducted from the above rates for each person over 65 and eligible for \$500 DEDUCTIBLE CMM



	MALE	FEMALE			
Under 25	\$23.94	\$35.70			
25 – 29	25.83	38.85			
30 – 34	28.77	43.05			
35 – 39	32.76	47.67			
40 - 44	38.43	51.87			
45 - 49	45.36	54,18			
50 – 54	53.55	55.86			
55 — 59	62.79	61.11			
60 and Over	74.34	67.62			
1 Child Rate - 18.90	2 or More C	hildren – 39.27			

Carve-Out - 30.03

March 30, 1984

RE: Concept Program \$500 Deductible Group 1050

Dear Subscriber:

This is a reminder that the anniversary date of the Blue Cross of Montana Bank Depositor program that you are currently covered under is May 1.

For those of you who had a birthday in 1983, or in 1984 prior to May 1, 1984, and whose applicable age bracket changed, your dues will be adjusted effective May 1, 1984, to reflect the appropriate age bracket rate.

A table of age rating structures is enclosed for your convenience. Please refer to this table as rates for several age brackets were modified slightly.

If you have any questions, or need further explanation, please contact the Blue Cross Plan office in your area or our Customer Service Department in Great Falls at 727-0500.

Very truly yours,

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Terry Screnar President Blue Cross of Montana

TS:wpt/0572c-2

SENATE BU	SINESS & INDUSTR
EXHIBIT NO	15
DATE	3-19-81
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# **BLUE CROSS OF MONTANA** BANK DEPOSITOR RATES (Based on Age Rating)

#### \$100 DEDUCTIBLE CMM

	MALE	FEMALE
Under 25 25 – 29	46.50 50.55	69.45 75.65
30 - 34 35 - 39	55.95 63.90	83.55 93.00
40 - 44 45 - 49	74.90 88.35	100.95 105.75
50 - 54 55 - 59	104.05 122.15	108.85
60 and Over	145.11	131.60
1 Child Rate – 29.65	2 or More Ch	nildren – 62.00
Carve-Out - 30.00	Students Ad	ditional — 5.00

#### \$300 DEDUCTIBLE CMM

	MALE	FEMALE
Under 25	32.40	48.40
25 – 29	35.20	52.90
30 – 34	39.10	58.30
35 – 39	44.65	64.95
40 – 44	52.25	70.40
45 – 49	61.70	73.80
50 – 54	72.70	75.95
55 — 59	85.26	83.10
60 and Over	101.25	91.95
1 Child Rate 23.45	2 or More C	hildren 49.00

Carve-Out - 30.00

Students Additional - 5.00

FEMALE

FEMALE

#### \$500 DEDUCTIBLE CMM

Under 25	23.90	35.65
25 – 29	25.90	38.95
30 - 34	28.70	42.95
35 — 39	32.76	47.75
40 - 44	38.45	51.80
45 49	45.30	54.25
50 - 54	53.50	55.80
55 — 59	62.80	61.11
60 and Over	74.40	67.60
1 Child Rate - 18.90	2 or More C	hildren – 39.25

MALE

Carve-Out - 30.00

Students Additional - 5.00

#### \$1,000 DEDUCTIBLE CMM

Under 25	20.10	29.95
25 29	21.80	32.76
30 - 34	24.15	36.10
35 – 39	27.55	40.15
40 - 44	32.30	43.55
45 — 49	38.10	45.60
50 - 54	44.95	46.90
55 - 59	52.75	51.35
60 and Over	62.50	56.80
1 Child Rate 15.10	2 or More Ch	ildren – 33.00

MALE

SENATE BUS.NLSS EXHIBIT NO. 15 3-19-87 DATE H.R. BILL NO.\_\_\_ 51

1 Child Rate - 15.10

Carve-Out - 30.00

Students Additional - 5.00

Blue Cross.

of Montana



Concept 5 \$500 Deducte lo Ma (231,1982

P. O. Box 5004 3360 10 Avenue South Great Falls, Montana 59403 Phone: 761-7310

March 31, 1982

RE: Group 1050

Dear Subscriber:

It is a pleasure to inform you that the benefits under your Blue Cross of Montana contract will be increased effective May 1, 1982.

The hospital-medical-surgical fee schedule will be increased from the 1981 to the current Blue Cross of Montana Fee Schedule.

The dental fee schedule will be increased from the 1980 to the current Blue Cross of Montana Dental Fee Schedule.

The vision fee schedule will be increased from the 1980 to the current Blue Cross of Montana Vision Fee Schedule.

The benefit changes described above will be made effective May 1, 1982, in conjunction with the following adjustment in your monthly membership dues: 5ac b ducteble

Single Male	\$29.95
Single Female	\$29.95
Two-Party	\$59.90
Family	\$79.95

Student coverage will remain available for an additional \$5.00 per month on family contracts only.

For each person covered under the Blue Cross Medicare Carve-Out Program, the above monthly membership dues will be reduced by \$5.00 per month.

Please place this letter with your current contract as a new contract will not be issued. If you have not received a contract, please contact your local Blue Cross office or our Customer Service Department.

Your health care protection is now more important than ever. As health care costs continue to increase, your Blue Cross coverage provides the additional protection regardless of cost. The average cost of one day of hospital care is now well over \$250.00. The cost of physician services has increased over 10% during the past year. Protect yourself and your family by keeping your coverage in force.

Sincerely,

Virgd É. Miller President Blue Cross of Montana

VEM/TLZ:wph

SENATE BUS.N. 3 & INDUSTR EXHIBIT NO. 15 DATE 3-19-87 BHL NO. 4.8.519

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# NATIONAL ORGANIZATION FOR WOMEN, INC. SENATE BUSINESS & INDUSTRY

EXHIBIT NO. DATE BILL NO.

MONTANA STATE

Rosa Free

Testimony of Montana NOW Senate Business And Industry Committee Montana State Legislature March 19, 1987

Montana NOW opposes the repeal of the non-gender insurance law otherwise known as HB 519. The fact that this bill is today being debated in this committee places all of us at a crossroad in the journey toward equality in the State of Montana. As is true of all crossroads, there is a choice that must be made. Either we continue forward on the road that leads to full equality for our citizens or we take the road that benefits corporate structures, a road which will force our citizens to pay the toll. The National Organization for Women asks this committee to chose equality and justice.

Montana NOW conducted a price survey between September, 1985 and March, 1986.

#### AUTO INSURANCE

The auto insurance survey shows no change based on sex for adult drivers. But there was a general rate increase of up to 18%.

For younger drivers the survey shows rate increases of from 0-73% for young women and decreases of 2-30% for young men. What is most interesting in these numbers is the range of increases and decreases for the different companies. Not all young women driver's rates went up.

The real problem with auto insurance rates is that they are not based to any significant degree on mileage. Therefore, women on the average continue to be overcharged at every age for auto insurance as they drive on the average about half the number of miles that men do. In the auto insurance survey data -- Company B-- you can see that before October 1, 1985, men age 45 were charged \$181. and women age 22 were charged \$287 or 59% more even though the young women's accident rates were lower. (The accident rate tables are attached.) After October 1, 1985 women age 22 had a premium increase to \$373. which is now 97% more than the \$189. charged men and women age 45.

The information packet entitled "Perspectives on Auto Insurance" provides more information on mileage and accident statistics that support our argument that women on the average are being overcharged for auto insurance. Charts A and B show that women drive an average of half the number of miles driven by men, at all ages. Chart D shows that on a per mile basis, average accident involvement rates of women and men are virtually the same. Chart F puts the price factors together with the average annual mileage to show the nature of the overcharge to women that we estimate at \$7 million per year in Montana.

What is the solution to the problem? It is not to repeal the law! The law fixed no rates -- the rates are the insurance companies revenge on our passing the law. This rate revenge can best be handled through administrative action by Montana State Government. Montana NOW Testimony page 2

#### LIFE INSURANCE

The Montana NOW survey shows clearly the benefit for women in paying equal premiums with men and receiving the higher cash values and dividends that men have been receiving all along. For example, Company C in the survey raised women's premiums from \$793. to \$880. but also increased women's cash dividends to men's level's and raised cash savings for women by nearly \$4,000. at age 65.

and the second

It is interesting to note in the survey the wide variations in prices between companies for both whole life and term insurance. Insurance companies set their own rates; it pays to shop around.

HEALTH INSURANCE

Overall, women claerly benefitted from a reduction in their health insurance rates.

But, the most shocking finding in our study is that companies who were not providing pregnancy coverage in their basic policies before October 1, 1985 still are not providing this coverage. To us this seems to be a blatent violation of the law as it is clear that the proponents of the law in 1983 intended that normal pregnancy be covered in all health insurance policies. We are working on this problem through the Human Rights Commission.

Everyone knows that if a basic health insurance policy does not cover pregnancy, a person can usually buy a maternity rider. But, do you know what such a rider costs? \$1,000. to \$1,300. per year is fairly typical and remember that you must buy this rider before the pregnancy and pay the premium every year. This cost is obviously prohibitive for most people.

It is a simple question of fairness and the encouraging of families to spread the cost of pregnancy through all health insurance policies. I think it is quite similiar to everyone paying taxes to support public schools even though not everyone has children in school.

The Federal Government has required employer sponsered plans to provide pregnancy coverage in health insurance policies. However, Montana has the smallest percentage in the United States of employees covered by employer health insurance. Montana families need health insurance coverage for normal pregnancy and they need the cost to be affordable.

We urge this Legislature to hold tight to the road of equality and justice -- to not waver, to not turn back no matter how attractive that road backwards is made to look by those who make huge profits on discrimination. Let us move forward together.



AUTO INSURANCE PRICES: INSURERS' RESPONSE TO THE LAW PROHIBITING SEX AND MARITAL STATUS DISCRIMINATION Survey by Montana NOW, October 1985

	···· · - · · · · · · ·	ANNUAL PREMIUM *					
		Co. "	'A"	Co, "C" .		Co. "K"	
BEFORE OCT 1, 1985	Age <sup>1</sup>	women	men	women	men	women	men
Unmarried, pleas. use**	18	\$ 358	\$ 526	\$ 367	<b>\$ 4</b> 76 ·	<b>\$</b> 200	\$ 387
Unmarr, 4 miles to work	<sup>.</sup> 22	287	455	277	394	182	285
Drive 4 miles to work	45	181	181	213	213	157	157
Pleasure use	68	163	163	177	177	157	157
PRICE CHANGE		women	men	women	men	women	men
Unmarried, pleas. use	18	+33%	-10%	+27%	-2%	+73%	-10%
Unmarr, 4 miles to work	22	+30%	-18%	0	-30%	+45%	-8%
Drive 4 miles to work	45	+4%	+4%	0	0	+18%	48%
Pleasure use	68	+4%	+4%	0	0	+1%	+1%
General incr.		+8% 0%			)۶		
AFTER OCT 1, 1985 <sup>2</sup>		women &	men	women 8	men	women 8	men
Pleasure use**	18	\$ 475 \$ 467		<b>\$</b> 34	17		
Drive 4 miles to work	22	373		27	7	26	53
Drive 4 miles to work	45	18	39	213		185	
Pleasure use	68	17	70	17	רו	15	58

Only 2 companies of 11 asked for price information through their Montana offices cooperated with the survey. The out-of-state headquarters of a third company provided the survey information in response to a special request.

\* For a 1982 Ford Escort with insurance coverage: 25/50/25 liability, \$5,000 medical expense, 25/50 uninsured motorist, full comprehensive, \$100 deductible collision. Little or no recognition in prices is given to mileage differences. Company "C" introduced an under/over 15 miles/day differential for insuring cars with any under age 25 drivers.

\*\* Premium reflects a "good student" discount for a "B" grade or higher average. (This discount discriminates against lower-income households, and has been outlawed in Pennsylvania.)

<sup>1</sup> For price calculations insurers use the age (and before October 1985 the sex and marital status) of the highest-rated driver in the household, who is not necessarily the driver who uses the car the most, as in driving to SENATE BUS. (Note: A INDUS

<sup>2</sup> Marital status as well as sex-based discrimination was outlawed.

EXHIBIT	NO	16	=
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LIFE INSURANCE PRICES & PAYOUTS: INSURERS' RESPONSE TO THE LAW

# PROHIBITING SEX AND MARITAL STATUS DISCRIMINATION

Survey b	)Y	Montana	NOW,	Octol	ber	1985
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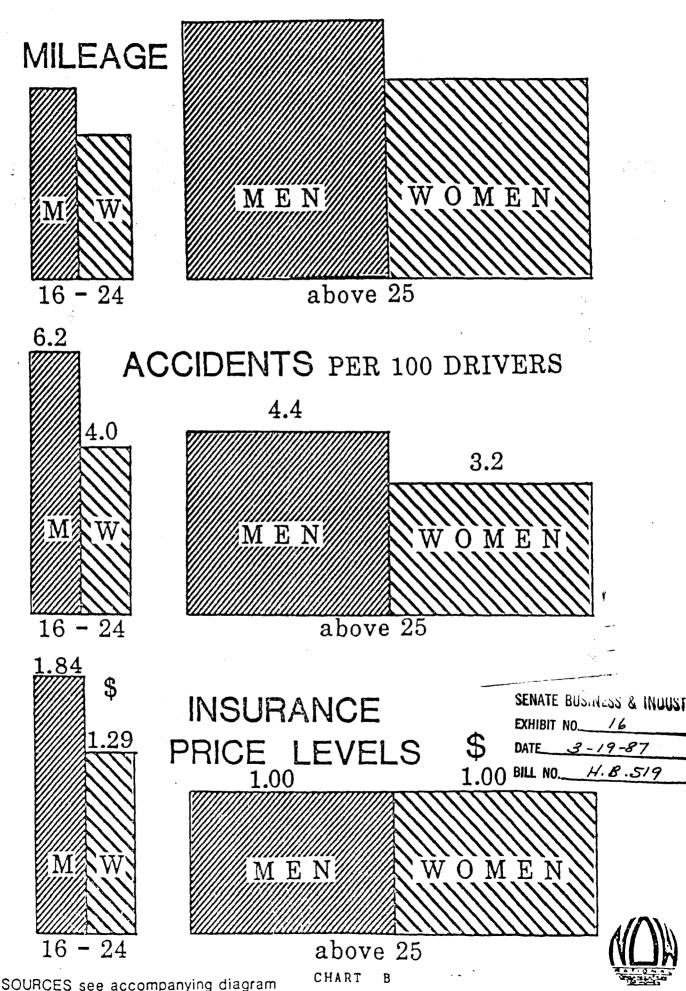
	\$100,000 LIFE INSURANCE POLICY								·····		
•			Started at						Start at 3		
·	<u>    Co.  "A"                                 </u>		<u>Co. "C"</u>		<u>Co. "D"</u>		<u>Co. "F"</u>		<u>Co</u>	"A"	ţ
BEFORE OCT 1, 1985	women	men	women	men	women	men	women⊥	men	women	men	100
Whole Life											
Premium Dividends*	\$ 861	\$ 971	<b>\$</b> 793	\$ 880	\$1104	\$1164	\$ 904	\$1046	\$1138	\$1289	
Savings at 65 Annuity at 65	47734 248	54234 311	50600 `287	54500 309	53598 295		49600 284	53600 332	43179 225	49466 283	
Term Life Prem. 1st year	\$ 173	\$ 209	<b>\$</b> 107		\$ 125	<b>\$</b> 138	\$ 141			\$ 211	
CHANGES	women	men	women	men	women	men	women	men	women	men	
Whole Life											
Premium	+13%	0%	+11%	0%	+5%	0%	+16%	60	+13%	0%	
Dividends** Savings at 65	+2%	-10%	+ +8%	0%		_	+ +8%	0%	+-+2%	-11%	
Annuity at 65	+2%	-18%	+8%		+2%		+13%	-3%	+2%	-19%	*
Prem. 1st year	+21%		0%	0%	+10%		0%	0%	+7%	0%	
AFTER OCT 1, 1985	women & men		women & men <sup>2</sup>		women & men		women & men		women & men		1
Whole Life	\$ 971 48790 254										
Premium Dividends*			\$ 880 54500 309		\$ 1164 53598 ?		\$ 1046 53600 321		\$ 1289 44255 230		
Savings at 65 Annuity at 65 Term Life											
Prem. 1st year	\$ 209		\$ 107		\$ 138		\$ 141		\$ 211		

- \* Dividends increase with the age of the policy. For about half of the whole life policies sold, women's year end dividends are less than men's for the same amount of insurance.
- \*\* The policies that discount women's savings values also usually pay smaller dividends than paid for men's policies. Insurers generally equalize policies by increasing women's dividends to the levels of men's policies.

- Sex-based values for women and men from the industry handbook: 1986 Best's Flitcraft Compend.
- <sup>2</sup> Assumes men's sex-based values used for unisex values.

Table C (Life Insurance)







MEDICAL EXPENSE INSURANCE PRICES: INSURERS' RESPONSE TO THE LAW

## PROHIBITING SEX AND MARITAL STATUS DISCRIMINATION

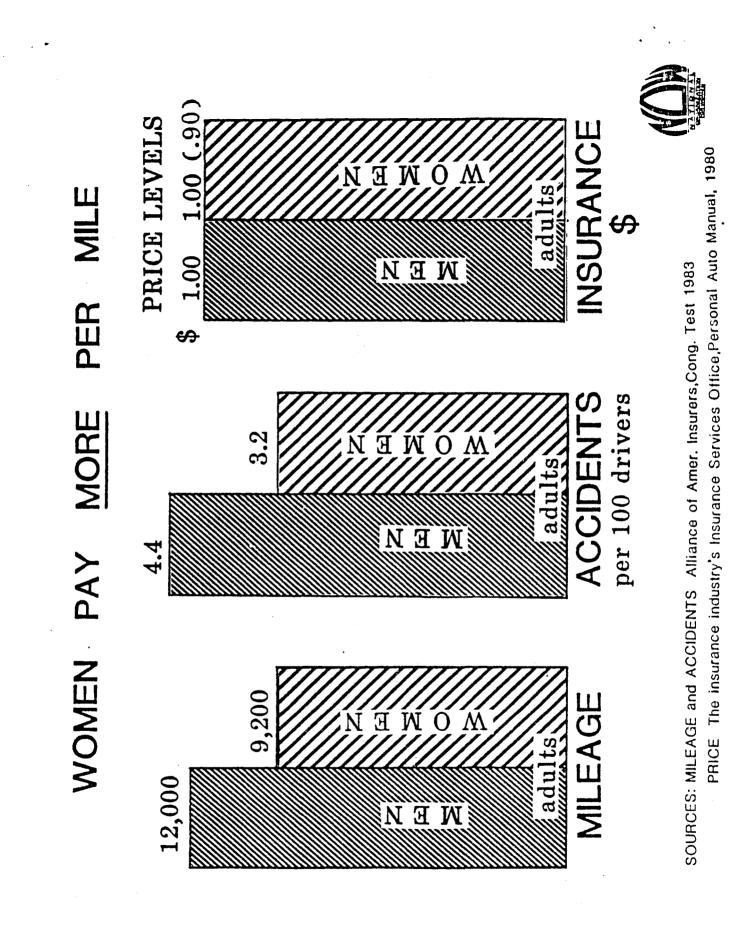
Survey by Montana NOW, October 1985

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		ANNUP	L PR	EMIUMS	
	Co. "A"	Co. "B"	Co. "D"	Co. "G"	Co. "J"
BEFORE OCT 1, 1985	women men	women men	women men	women men	women men
single age 25	\$ 409 \$ 409	\$ 638 481	\$ 474 \$ 367	\$ 551    327	<b>\$</b> 578 \$ 399
single age 55	816 816	1121 1121	1104 1236	1127 1105	1058 1072
family *		<b>\$</b> 2172	<b>\$</b> 1600	<b>\$</b> 1858	<b>\$</b> 2050
pregnancy coverage?	yes	yes	yes	no	no
PRICE CHANGE	women men	women men	women men	women men	women men
single 25	0% 0%	-6% +24%	-13% +13%	-20% +34%	-16% +23%
single 55	0% 0%	-48 -48	+6% -5%	-1% +1%	+1% -1%
general incr.	0	?	?	+	0
AFTER OCT 1, 1985	women & men	women & men	women & men	women & men	women & men
single 25	\$ 409	\$ 597	\$ 414	\$ 439	\$ 489
single 55	816	1076	1170	1116	1065
family *		2328	1593	1859	2050
pregnancy coverage?	yes	yes	yes	no	no

\* Family consisting of 2 children and 2 age 35 adults.

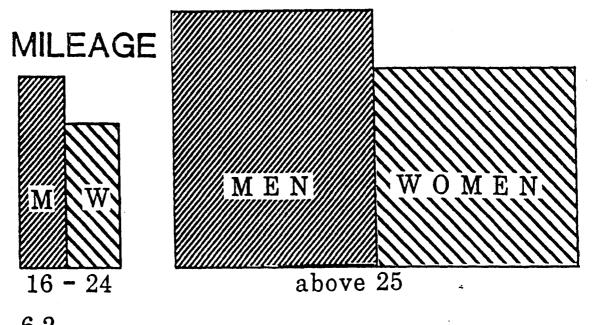
Note: In the price survey form, the basic policy was specified as a major medical expense plan, \$100 deductible, 20% co-payment up to \$1,500, \$1 million lifetime maximum for person in good health. The prices in the table generally apply to the specifications except that the deductible amounts vary from \$150 to \$500.

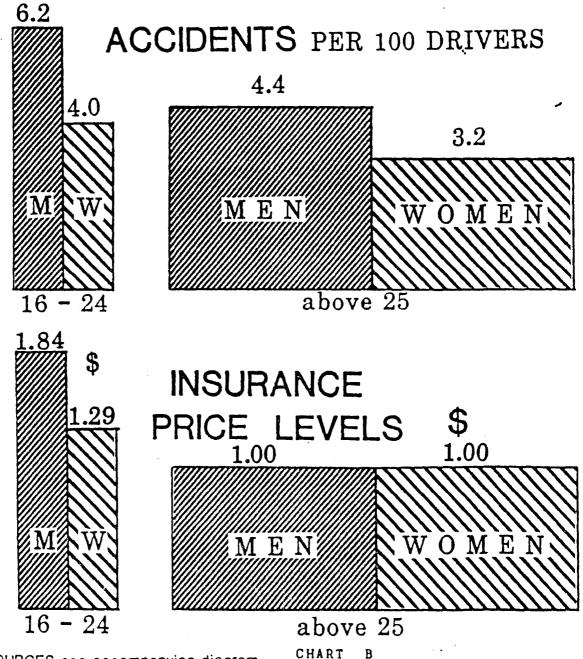
Table D (Med. Expense Insurance)



SENATE BUS	SINESS & INDUSTRI	Y
EXHIBIT NO.	16	
DATE	3-19-87	~
	H.B 519	^

# AUTO INSURANCE NOT COST-BASED





SOURCES see accompanying diagram

senale business & industry
EXHIBIT NO7
DATE 3-19-87
BILL NO. H.B. 519
DATE 3-19-87

THE BANKERS LIFE

Cost Comparison - \*Montana Unisex vs. Wyoming Non-Unisex Adjustable Life Policy - \$100,000

Age Policy Bought	Male 55	Female 55	Unisex 55	Loss With Unisex
Yearly Premium	2000	2000	2000	
Cash Value After 20 yrs.	43,457	69,363	47,157	-Women Lose \$22,206. Men gain - \$3,700 with Unisex. IS IT WORTH IT?
Death Benefit After 20 Years	100,000	111,592	100,000	-Women Lose \$11,592 in benefit, men gain nothing

\*PLEASE NOTE: The ONLY difference between Montana & Wyoming Rates is UNISEX INSURANCE

### AID ASSOCIATION FOR LUTHERANS

Cost Comparison - \*Montana Unisex vs. Wyoming Non-Unisex Adjustable Life Insurance Policy - \$100,000

	UNISEX	NON UNISEX	MONEY LOST WITH UNISEX
Age Policy Bought	45	45	\$ 3,780.00
Yearly Premium	\$1260	\$1260	
Age Policy Paid Up	70	67	
Cash Value at Age 70 Death Benefit at Age 70	74,460 107,633	90,020 137,384	\$15,560.00 <u>\$29,751.00</u> <u>\$49,091.00 Total</u> <u>Loss</u>
Age Policy Bought	35	35	\$ 2,004.00
Yearly Premium	668	668	20,807.00
Age Policy Paid Up	65	62	<u>40,364.00</u>
Cash Value at Age 70	106,773	127,580	<u>\$63,175.00</u> Total
Death Benefit at Age 70	194,707	154,343	<u>Loss</u>
Age Policy Bought	25	25	\$ 1,768.00
Yearly Premium	442	442	40,211.00
Age Policy Paid Up	57	53	<u>\$76,107.00</u>
Cash Value at Age 70	182,774	222,985	<u>\$118,086.00 Total</u>
Death Benefit at Age 70	264,204	340,311	<u>Loss</u>

\*PLEASE NOTE: The <u>ONLY</u> difference between Montana & Wyoming Life Insurance Rates is UNISEX

SENATE BUSINESS & INDUSTRY EXHIBIT NO. 17 3-19-87 DATE Il R

### TRANSAMERICA INSURANCE COMPANY

Cost Comparison - \*Montana Unisex vs. Wyoming Non-Unisex Term Life Insurance - \$200,000

	UNISEX	NON UNISEX	MONEY LOST WITH UNISES
Age Policy Bought	55	55	
Premiums Paid AFTER 10 Years	18,522	14,736	\$ 3,786.00
Premiums Paid AFTER 15 Years	41,419	32,877	* 8,542.00 <sup>.</sup>
Premiums Paid AFTER 20 Years OR AT Age 75	84,368	63,718	\$20,650.00 Total Loss
Age Policy Bought	35	35	
Premiums Paid AFTER 10 Years	4,778	4,056	722.00
Premiums Paid AFTER 15 Years	9,685	7,875	1,810.00
Premiums Paid AFTER 20 Years	17,696	13,960	3,736.00
Premiums Paid at 75	126,866	95,692	\$31,174.00 Total Loss

\* PLEASE NOTE: The only difference between Montana & Wyoming Life Insurance Rates is UNISEX

SENATE	BUSINESS & INDUSTRY
EXHIBIT	NO17
DATE	3-19-81
	H.B. 519

NAME: ELJON L. HANSON DATE: 3-19-87 ADDRESS: POBX 2549 Missoula, MY 59806 SENATE BUSINESS & INDUSTRY PHONE: 721-3120 EXHIBIT NO. DATE 3-19-87 REPRESENTING WHOM? Self BILL NO APPEARING ON WHICH PROPOSAL: HIS 519 DO YOU: SUPPORT? K AMEND? OPPOSE? COMMENT: The UNisex LAW CAused the CompANY I Work For to with draw All LiFe Products except one From the MONTANA MAYKEK PLACE. This MAde it impossible to Cover the Needs For those MEN, WOMEN, + Children who needed only A small policy, or who Could only AFFord the least expensive term Policy. The only Product ANAilAble WAS The Adjustable life with ASO,000 minimum For Adults And # 15000 For Childnen through Age 15. The current law has prevented Some People From Securing the Coverage They want + aleed.

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

SENATE BUSINESS, & INDUSTRY EXHIBIT NO. BILL NO. 7/C

NAME: \_\_ Guy C. Siegel \_\_\_ DATE: 3/19/82 ADDRESS: 4 Wakonda Ct Missoulami SENATE BUSINESS & INDUSTRY PHONE: 406-251-2611 EXHIBIT NO. DATE. REPRESENTING WHOM? Self BILL NO. APPEARING ON WHICH PROPOSAL: HB 519 DO YOU: SUPPORT? \_\_\_\_\_ AMEND? \_\_\_\_\_ OPPOSE?\_\_\_ COMMENT: It's very interesting that those opposing this bill quate buge number of policy holders or consumers. I an an insurance agent and after 2 full years under the ament uniser the system I have not had one of my clients friendes of anyone else ever mention that they were pleased with either their new rates or lack of choice. \_ they ale Registered.

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY

SENATE BUSINESS & INDUSTRY EXHIBIT NO. DATE 3 -/ BILL NO. 1

NAME: Richard V Clearman DATE: 3/19/87 ADDRESS: 128 Fairway Du, Miccoula, Mt 59802 SENATE BUSINESS & INDUSTRY . . . PHONE: 5497132 EXHIBIT NO. DATE REPRESENTING WHOM? Never Youk Lite Agent BILL NO\_ APPEARING ON WHICH PROPOSAL: AB 519 DO YOU: SUPPORT? Y AMEND? OPPOSE? COMMENT: Sinse uniser lave has been in effect prosonal expressionce several insurance companies have It the state and others have ucdured the number of products offered.

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

SENATE BUSINESS & INDUSTRY EXHIBIT NO ... BULL NO.

NAME: Kenneth L. Hassler LUTCF DATE: 3/19/87 ADDRESS: Box 43 Blue 5Ky Heights Clanter EXHIBIT NO. PHONE: 933-8201 BILL NO. REPRESENTING WHOM? Self as an insurance agent APPEARING ON WHICH PROPOSAL: HB 5-19 DO YOU: SUPPORT? X AMEND? OPPOSE? COMMENT: I am an agent for numerous life and health insurance companies. Two years ago when there was some sanity in the pricing of insurance I was able to sit down with a client and after determining what Their needs were I was able to fit an insurance program into their budget using Their circumstances. Now rather than being able to fit a certain product or combination of products arounda client's needs I have to fit the client around an individual product, liken uniser rates became effective I lost 31 life insurance products, Three Major Medical Products, and Thirteen Disability Income products with one of the companies I represent PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

SENATE BUSINESS & INDUSTRY EXHIBIT NO DATE 3-19-87 BILL NO. HA

I also lost four life insurance products and more that twenty disability income products with another company. In addition to the life and health products I no a longer have access to, there are namerous annuity contracts that are no longer have access to clients I don't blame the companies entirely for this desision, when you consider that less than 2% of their premiums com from Montana it is amazing that they just didn't suspend doing business like many companies did. I fear quite fortunate that I still had a job after Oct1, 1985 There not had one client, be they male or female, say uniser legislation has been a good things In fact They have all asked how in the world did it ever pass in Th first place. Unisex has certainly hurt my business but more than that it has limited my clients in their insurance programs because of lack of availability. Here are two examples of the difference between baying my products in Montana or buying them in another state. These and, by the way, actual Gases. Disability Income insurance for a 34 year old mala: Surrounding states: 286.20; Montana premium: #479.40. Adjustable Life insurance for a 45 year old female Surrounding states premium \$1,919 Montana premium \$2,651.00. This coinsides with the insurance commissioners office survey. I and the clients who can not be here to Speak for themselves will appreciate your favorable action on HB 519,

Semeth. Stanler

NAME: RELLIE GOOD DATE: (SMARS) ADDRESS: P.O. BOX 708 GREAT FALLS MT SENATE BUSINESS & INDUSTRY PHONE: 453-5143 EXHIBIT NO .\_ DATE\_ REPRESENTING WHOM? \_\_\_\_\_ BILL NO. APPEARING ON WHICH PROPOSAL: HB 519 DO YOU: SUPPORT? \_\_\_\_\_ AMEND? \_\_\_\_\_ OPPOSE? COMMENT: UNISEV is unfair to carsumes I quoted vater for a 54 yrold female for ten life Minie value were 10<sup>56</sup> zer 1000. Warens rates were love than "100 per 1000. My chest Couldn't get Top lover rate because she live in Monta Joecently Wrote life insurance on a 54 year old herele. Her premiume were 45% higher then he would have payed with the same company in a 1 Lato THANKS FOR THE RAISE !

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

SENATE BUSINESS & INDUSTRY EXHIBIT NO. 4 DATE 3-19-8 BILL NO. HB S

SENATE BUSINESS & INDUSTRY FYU'BIT NO. 🗡 19-87 114 NO. 14 15-519

Mr. Chairman and Committee Members:

Lan Joe Shoemaker and I have been as individual lise, heilth and disability insurance agent for 24 years in Butte. I have both a Chartered Life Underwriter and Chartered Financial Consultant's degree.

I come here to testify, not representing any insurance company, organization or political group, but for my 1500 or so clients. I know for a fact that the insurance-buying public is being hurt by the existing Unisex Law! I want to site just a few of my own cases.

1. My daughter, who is 20 years old and attending college, has had to pay a 30% increase in auto liability insurance, only because of Unisex rates.

2. A single female, age 25, who came to my office, cannot purchase the investment type life she wants in Montana but she can buy this type of insurance in 49 other states.

3. The young married couple who needs life insurance and wants to invest a small amount of money with it cannot buy this combined product from their agent.

4. The 45-year old mother on a cattle ranch with 3 sons who needs debt coverage and estate planning life insurance. She can purchase the same identical coverage 90 miles down the road in Idaho for \$975.00 a year less.

5. Next case is the 65-year old female who, upon retirement, had to convert her \$10,000 group life insurance to personal insurance as it is the only insurance she has and has to pay over a \$100.00 a year more in Montana than she would in 49 other states.

I honestly tell you that in working day to day in the insurance business for the past 15 months, I have not had one situation where Unisex rates were of any benefit to the Insured but I have had many cases that it has caused Insureds of Montana to pay more for nothing. IN Retyen

Thank you.

SENATE BUSINESS & INDUSTRY EXHIBIT NO. G DATE 3-19-8 Farmers Insurance Group of companies BIL NO. H

Mr. Chairman. Members of the committee. I am Klaas Tuininga from Bozeman. I am an agent with FIG. I have been in the insurance business for 15 years and I have over 3200 policies in force in my agneyc. I am in this business because I like serving people.

I am opposed to Unisex because it does not serve people, instead it hurts them.

When Unisex went into effect in 1985 the life insureance rate for women jumped to the male rate. For a woman age 30 this increases her premium by 15% with little to no increase in the cash value or any other benefits in her policy. Over her lifetime her extra cost due to this unisex law would be \$4,000 and a 100,000 policy.

Unisex has increased the auto ins. premium for young women under 25 by 50%, while the young mans rate has only come down by 20%.

Unisex has increased the auto ins. premium for young married couples under 25 by 45%.

How do you explain to these young people who are struggling tying to make ends meet? How do you explain to them when they have a clean driving record, that their insurance premium has just taken a radical increase because of a Unisex law? How do you explain to your daughter that unisex is the reason her premium has jumped from \$180 to \$270?

Next, when they want to know what unisex is (they do know what sex is), how do you explain something to them that makes absolutely no sense? How do explain to them that the government with all of its infinite wisdom created such economic chaos and hardship from a concept that is devoid of any reason?

It is easy to pass laws when they do not pertain to you and you don't have to "face the music."

If you really want to help young people in Montana and Montana, lets create a businsess atmosphere which attracts new business into Montana. Let's make a healthy economic climate so young people can start having good jobs so they can pay their bills. All Unisex has done, is create a hardship for these young people.

Let's be smart enough to know that we have made a mistake and correct it. Let's repair the damage that has been done with this frivilous law. Let's really help Montana. Let's repeal the Unisex law.

Please support HB 519. It's a move toward a better Montana.

SENATE BUSINESS & INDUSTRY
EXHIBIT NO. H
DATE 3-19-87
BILL NO ABS19

# THE REAL FACTS AND FICTIONS REGARDING MONTANA'S UNISEX INSURANCE

X. 1

Over the last several weeks, members of the Montana Senate and the House of Representatives have been inundated with facts and figures on the impacts of the unisex insurance law. The real facts point out strongly that the Montana consumer has been hard hit by this law. Opponents of House Bill 519 seek to cloud the issue by accusing the insurance industry of misrepresenting the facts. The only facts being used, however, are those that are found in the report which Insurance Commissioner Andy Bennett issued on the subject in February of this year. Following are the fictions you have been hearing as well as the facts that can be found in the Commissioner's report.

FICTION: That there is a "widespread and shameful" campaign of misinformation about the law, and that this information is being generated by the insurance industry.

FACT: The survey done by our own Insurance Commissioner was not in any way generated by the insurance industry. In order to obtain an accurate computation, a questionnaire was sent to the Life, Health and Auto insurance companies that write the majority of business in our state. These companies were asked to provide information about the rates they charged and the number of products they offered in Montana before and after the Non-Gender law went into effect. The bottom line numbers also include factoring for other things affecting the rates besides Unisex insurance. This study, is, indeed, an impartial document.

FICTION: Before Unisex insurance, women paid \$16,888. more in their lifetimes for the same products as what men paid.

<u>FACT:</u> Using the Insurance Commissioner's survey, it becomes apparent that this simply is not the case, particularly when one considers <u>all</u> of the facts. Based on the <u>fact</u> that life insurance premiums have gone up as high as a third for women, that automobile insurance has increased as much as 91% for young women, and that, even figuring in a slight decrease in health insurance for women between the ages of 25-50, women still wind up the losers. Our very conservative estimates, again using the Commissioner's report, show a lifetime loss of at least \$8,500.00 for women, and no benefit for men whatsoever.

.....

FICTION: A huge majority of Montana men, women and families have experienced rate decreases in their health insurance premiums due to the unisex insurance law.

<u>FACT:</u> Although women buying <u>individual</u> health insurance policies have experienced an average rate decrease of 16%, very, very few women fall into this category. Only 1.6% of Montana's women are buying individual policies. The rest are under group coverage, which is non-gender and has been for a long time. In addition, although this 1.6% may experience decreases now, they will not enjoy the lower rates that women over the age of 50 have experienced prior to the unisex insurance law. In the area of health insurance, younger women, that is, ages 25 to 50, have paid higher rates than have men, and women over the age of 50 paid much less than men. Actuarially speaking, young men do <u>not</u> incur the same medical costs as young women, even when the factor of child bearing is removed from the ratemaking process. After the age of 50, women are much healthier than men, and thus, in the past, the rates have reflected those differences.

FICTION: Life insurance rates went up slightly for women, but that is made up for by bigger dividends and cash values.

<u>FACT:</u> Life insurance policies did not go up slightly--they went up dramatically, and we see no evidence of cash values being higher at the other end, rather, they are less because of the high dollars which have to go into covering the risk. Women are paying as much as 110% more for term life insurance and as much as a third for whole life insurance. Although the Commissioner's survey only made assumptions based on term and whole life, all other products, variable life and universal life increased dramatically. Not only did rates rise, but many companies withdrew products directly as a result of the Unisex insurance law. The commissioner's survey shows a 37% reduction in available products. This is a real problem for the Montana consumer.

<u>FICTION:</u> Although automobile insurance increased a great deal for young marrieds and young single women, it's all the insurance companies fault for not using other rating factors such as mileage and safe driving records.

FACT: Insurance companies use <u>many</u> factors when rating someone for auto insurance, including mileage, driving records, smoking, type of car, city living in, etc. This argument is a smokescreen to try and cover up the real problem--that teenage girl's rates

SENATE BUSINESS & INDUSTR EXHIBIT NO.\_\_\_\_H DATE 3-19-87 SI μR DHI NO

have increased as much as 107%, with the <u>average</u> increase being one third. The average increase for a young married couple has been one third as well.

FICTION: Montana is a national leader in this area, and many other states will follow that leadership in implementing a unisex insurance law.

FACT: Since 1983, when Montana first passed this law, NO OTHER STATE HAS PASSED ANY KIND OF A UNISEX INSURANCE LAW!! In fact. the state of Pennsylvania had a very interesting brush with this type of situation just last year. In October of 1985, the Insurance Commissioner of the State of Pennsylvania made a ruling that the current rating law would not allow for use of gender in the insurance rate-setting process. This ruling would have, in essence, forced unisex insurance upon the people of the state of Pennsylvania. The legislature met in January of 1986, and, with Houses as evenly divided between the two parties as Montana, overwhelmingly passed legislation amending the rating laws so that gender could be used as a rating factor. After this huge vote, the Governor of the state vetoed the bill. The veto was overridden, again by the huge majority necessary for this to take The people of Pennsylvania have spoken loud and clear that place. they do not want Unisex insurance.

FACT: The Unisex insurance law has most heavily impacted those who can least afford it--our young people and women in general. Men and women are equal but different, and insurance rates must reflect thoses differences in order to have fairness for all. This law must be repealed.

SENATE BUSINE	SS & INDUSTRY
EXHIBIT NO	
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SENATE BUSINESS & INDUSINY T NO.

March 19, 1987 Testimony in opposition to HB 519, for the Senate Business & Industry Committee From: Norma Boetel, Life & Health Insurance Agent P.O. Box 1511; Bozeman, MT 59715

Sex discrimination in insurance affects the availability of insurance to women, the terms and conditions of some types of insurance, and the rate structure. This discrimination damages millions of women whose need for <u>affordable</u> insurance coverage is greater now than ever before. Projections indicate that by the year 1990, 95 percent of American women age 16 and over will be in the **Wo**rkforce, compared with more than 50 percent today. Despite this trend, the insumance industry continues practices and policies which reinforce the current <u>inferior</u> legal and economic status of women.

Most insurance discrimination involves the use of sex-based statistical tables. Since women, <u>as a class</u>, live six to nine years longer than men, <u>as a</u> class, the insurance industry uses tables to set rates in life insurance. While the industry claims that the longevity difference between women and men is biological, a 1983 study published by the Department of Health and Human Services found that "differential rates of cigarette smoking are apparently the <u>overwhelming</u> cause for the male-female longevity difference".

In life insurance, before non-gender insurance, women had a slight advantage in the rates they paid. However, they usually buy, for various reasons, smaller policies than men. Since most companies charge more per thousand dollars coverage for smaller policies, any advantage women had is lost.

Other examples of discrimination include health insurance. Before non-gender insurance, women paid higher rates than men for identical coverage. Many health insurance plans exclude maternity coverage, or if it is included, it is extremely expensive and limited in scope. Women frequently have greater difficulty getting disability **C**overage than men, and before the 1985 legislation, disability insurance for women was extremely costly. The industry justifies higher rates for women in disability and health insurance by pointing out that women, as a class, have a higher use rate for these types of insurance. Published data, however, does not substantiate this assertion. Again, before October, 1985, in auto insurance young women generally paid less than young men because, <u>as a class</u>, young women are safer drivers. These differentials narrow with age, and any sex-based rate differentials disappear by age 25-30. When factors other than sex--such as mileage--are used, the driver's sex has little if any impact on driving performance.

SENATE BUSINESS & INDUSTRY

3-19-81

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EXHIBIT NO.

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The use of sex-based tables to set rates and benefits is a blatant distortion of the concept of the "average" man and the "average" woman. Statistically, it is only a small group of women who live longer than a small group of men. If insurance is supposed to spread risks over a participating population, surely the industry can develop nonsex-based rates and payments, which has happened in MONTANA. since 1985, which reflect the experience of the participating population as a whole.

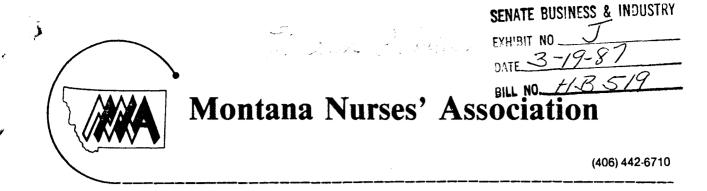
Sex discrimination in insurance costs women throughout their lifetime. Any "advantage" they enjoyed in life insurance rates is more than offset by the higher rates/lower benefits in health and disability insurance, pensions and annuities.

Since sex discrimination is prohibited by the Montana Constitution, insurance companies doing business in the State of Montana <u>must</u> adopt <u>other</u> factors in rate making.

Best's Review, January, 1987. the magazine recognized by the insurance industry as "the authority" indicated, "Certainly, all insurance ratemaking is, by its nature, discriminatory. Ratemaking procedures are actually an effort to be fair to policyholders--the purpose is to price the policy for each individual relative to the coverage and risk being purchased."

It went on to say: "... accuracy and efficiency do not justify an offensive practice.... Sex discrimination should not be tolerated in any form if its sole just fication is the facilitation of accurate and efficient rate-making...."

Please oppose HB 519.



P.O. BOX 5718 • HELENA, MONTANA 59604

### <u>HB 519</u>

The Montana Nurses' Association, a labor organization which represents over 1400 registered nurses in Montana, strongly opposes HB 519, the repeal of our landmark non-gender insurance law.

One of MNA's three major goals is to "promote the economic and general welfare of nurses". Our legislative platform includes continued:

- . "elimination of sex based discrimination in pension plans, social security, and <u>health insurance programs</u>", and
- . "equal rights for all individuals"...

House Bill 519, if passed, would allow Montana insurance companies to discriminate against some purchasers and many of our members in rates of insurance based on sex and marital status. It would tell the citizens of Montana that the legislature, one year after ending discrimination in insurance, decided to revert back to discriminating against women. It makes no sense for the legislature to allow discrimination in insurance rates, especially when Montana law explicitly rejects it in most other areas. Why should women — some single mothers, some divorced -- suffer an excessive economic burden in order to obtain insurance coverage?

Gender-based insurance rates are <u>clearly unconstitutional</u> under the Individual Dignity clause of the Montana consititution. Classifying people by sex is illegal and socially unacceptable.

The MNA urges that insurance rates be set according to objective criteria with a direct relationship to the risk involved in the insurance. For example: mileage driven; driving records; health practices such as smoking, exercise habits, obesity; etc.

A recent survey clearly showed the effect of the 1983 law on reducing past discrimination in health insurance benefits. For a single 30 year old nonsmoker, who buys major medial insurance with a \$250. deductible; prior to non-gender legislation a woman would have paid \$912. for the same policy a man could purchase for \$639. After October 1, 1985, both a man and woman would pay the same rate of \$753. for the insurance. <sup>1</sup> Although the male insurance rate increased, it is only fair that on the basis of sex, both males and females pay the same rate for the same coverage.

At the hearing in the house labor committee no insurance company guaranteed that insurance rates will decrease if non-gender is repealed. If non-gender is repealed, insurance companies will no doubt use the repeal law as another excuse to increase insurance rates further.

There are no valid reasons for reinstituting discrimination against women in insurance rates.

I urge you to give this bill a DO NOT PASS recommendation.

Respectfully submitted, Eileen C. Robbins, R.N. March 19, 1987

SENATE BUSINESS & INDUST EXHIBIT NO. JDATE 3 - 19 - 87BILL NO. H.B.519

1 <u>Health and Disability Income Insurance</u> brochure, published by the Montana Public Interest Research Group and the Women's Lobbyist Fund.

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MONTANA LEAGUE OF WOMEN VOTERS

The League of Women Voters supports equal rights for all. The League supports laws which eliminate sex discrimination in pensions and insurance. For these reasons we oppose HB519.

Lath ar.

JIM HILL MARION. POLK & LINN COUNTIES DISTRICT 16

REPLY TO ADDRESS INDICATED: Senate Chamber Salem, Oregon 97310-1347

3 4584 12th Place S
 Salem, Oregon 97302



COMMITTEES Chairman: Business, Housing and Finance Member: Judiciary Trade and Economic Development

OREGON STATE SENATE
SALEM, OREGON
97310-1347

SENATE BUSINESS & INDUSTRY
EXHIBIT NO.
DATE 3-19-87
BILL NO AB 519

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s,

March 17, 1987

The Honorable Allen Kolstad, Business and Industry Committee, Chair c/o Secretary of the Senate Capital Station Helena, MT 59620

Dear Senator Kolstad:

We are writing to inform the Montana Legislature of Oregon's actions to legislate genderless insurance. Our Legislature first began to address the issue in 1981. During the current session, we have introduced two proposals to remove gender and marital status from the code.

As Oregon Legislators, we do not feel it is our position to instruct the Montana Legislature. However, we would like to express our appreciation to the State of Montana for taking a lead on this issue of fairness.

We understand that there are those who would have you believe that Montana is "all alone on this issue because we made the wrong decision." To the contrary, if Montana is alone it is only temporary. The Montana statutes enacted two years ago make your state a leader in the introduction of fairness to insurance codes across America.

To us, the core issue is equality. We oppose the setting of insurance rates based on characteristics beyond an individual's control. The practice is reminiscent of "red-lining" formerly used to deny insurance to individuals because they lived in black neighborhoods.

We suggest that using sex based classification in determining rates and coverage is merely custom. Today's information systems allow more precise assessment of individual risk than the unfair generalities that belong in the past. Although the inequalities of sexual discrimination in insurance may be less emotional and less obvious than those of race and religion, we should not overlook the impact of an industry with tax-free reserves and assets of \$400 to \$500 billion in the lives of Americans.

Thank you for taking time to consider our statement. We simply wish to express our appreciation to Montana for moving out front, and request that you not turn back the clock. Oregon is soon to follow your lead.

Sincerely,

mHill

OREGON STATE SEN. JIM HILL OREGON STATE REP. NANCY PETERSON DISTRICT 52

Mancy

DISTRICT 16

JH/NP:ww

Enclosures

SENATE BUSINESS & INDUST ム EXHIBIT NO. 7-19-87 DATE H.B.519 BILL NO .\_

# House Bill 2714

Sponsored by Representatives PETERSON, BARILLA, BAUMAN, CARTER, CEASE, DIX, DWYER, EACHUS, FAWBUSH, FORD, HOSTICKA, HUGO, KOTULSKI, MASON, McCRACKEN, McTEAGUE, SPRINGER, Senators BRADBURY, CEASE, COHEN, DUKES, HAMBY, J. HILL, KERANS, McCOY, ROBERTS, RYLES (at the request of Women's Rights Coalition)

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Prohibits discrimination in availability of certain types of insurance or in application of certain insurance rates based on race, religion, sex, marital status, color or national origin. Authorizes Commissioner of Bureau of Labor and Industries to process complaints of insurance discrimination. Applies to policies issued or renewed on or after January 1, 1988.

#### A BILL FOR AN ACT

2 Relating to insurance; creating new provisions; and amending ORS 659.045.

3 Be It Enacted by the People of the State of Oregon:

1

4

SECTION 1. Section 2 of this Act is added to and made a part of ORS chapter 746.

5 SECTION 2. (1) No person shall make or permit any discrimination in the availability of in-6 surance, in the application of rates for insurance, in the dividends or other benefits payable under 7 insurance policies or in any other terms or conditions of insurance policies on account of race, re-8 ligion, sex, marital status, color or national origin for insurance defined under ORS 731.154, 731.156, 9 731.158, 731.162, 731.166 and 731.170.

10 (2) The commissioner shall cause subsection (1) of this section to be enforced in the same man-11 ner as ORS 746.015 is enforced.

12 SECTION 3. ORS 659.045 is amended to read:

659.045. (1) Any person claiming to be aggrieved by an alleged distinction, discrimination or 13 restriction on account of race, religion, sex, marital status, color, national origin or age if the indi-14 vidual is 18 years of age or older made by any place of public accommodation as defined in ORS 15 30.675 or by any person acting on behalf of such place or in violation of ORS 30.685 or any person 16 claiming to be aggrieved by a violation of ORS 345.240 or any person claiming to be aggrieved by 17 a violation of ORS 659.033 or any person claiming to be aggrieved by a violation of section 2 18 of this 1987 Act may, personally or the attorney of the person may, make, sign and file with the 19 Commissioner of the Bureau of Labor and Industries a verified complaint in writing which shall 20 state the name and address of the person, the place of accommodation or the vocational, professional 21 or trade school or the insurer alleged to have committed the act complained of and which com-22 plaint shall set forth the particulars thereof. The complainant may be required to set forth in the 23 complaint such other information as the commissioner may deem pertinent. A complaint filed pur-24 suant to this section shall be filed no later than one year after the alleged distinction, discrimination 25 or restriction. 26

(2) The Attorney General or the Commissioner of the Bureau of Labor and Industries may make,
sign and file a complaint in a like manner as a complaint filed under subsection (1) of this section
whenever the Attorney General or commissioner has reason to believe that any place of public ac-

NOTE: Matter in **bold face** in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.

SENATE BUS.NESS & INDUSTRY EXHIBIT NO. DATE 3-19-87 C10 11 0

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commodation or any person acting on behalf of such place or any person aiding or abetting such place or person has denied any person rights under ORS 30.670 or 30.685 or has violated ORS 659.037 or that a violation of ORS 345.240 has occurred or that any person has violated the provisions of ORS 659.033 or has violated section 2 of this 1987 Act. The person claiming to be aggrieved by a violation of section 2 of this 1987 Act is not required to exhaust the procedure specified in ORS 746.015 before making a complaint under this section.

7 SECTION 4. Section 2 of this Act applies to policies issued or renewed on and after January
8 1, 1988.

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# Senate Bill 720

Sponsored by Senator J. HILL, Representative PETERSON

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Adds insurance to definition of "public accommodation" for purposes of unlawful discrimination provisions.

#### A BILL FOR AN ACT

2 Relating to insurance; amending ORS 30.675.

#### 3 Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 30.675 is amended to read:

5 30.675. (1) A place of public accommodation, subject to the exclusion in subsection (2) of this 6 section, means any place or service offering to the public accommodations, advantages, facilities or

7 privileges whether in the nature of goods, services, lodgings, amusements, insurance or otherwise.

8 (2) However, a place of public accommodation does not include any institution, bona fide club 9 or place of accommodation which is in its nature distinctly private.

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DATE 3-19-87	
BILL NO	H.B. 519

NOTE: Matter in **bold face** in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.

I was not able to give testimony do to time -Cendy Stergar from Butte representing WEAC, Women in Employment adversaring Council. We piperent the State of Montana in the essues of employment, We standenate BUSINESS & INDUSTRY EXHIBIT NO.\_\_/// 0 prosen to AB 519, DATE 3-19-87 BILL NO. H.R. 519 Saleo work at Derector of Career Futures, an agency which works dereitlig with low-income women to help them reenter The job Market. It is VITAL for Them to secure quality health insurance + AffordABIE health insurance. Non gender has made this possible. As a Butte woman representing this group & stand oppossed to AB 519. For the record, as a women of 30 yrs old s'm paying 111,00 month buto insurance,

Cendy Stergar 2636 Floral Butte 723-9101

DATE: 3/19/8 NAME: Jue Bastlett ADDRESS: 416 N Beattie, Aclence 59601 SENATE BUSINESS & INDU PHONE: 443-1010 EXHIBIT NO. DATE 3-19 REPRESENTING WHOM? \_\_\_\_\_ BILL NO. TA APPEARING ON WHICH PROPOSAL: AB 519 DO YOU: SUPPORT? \_\_\_\_\_ AMEND? \_\_\_\_ OPPOSE? COMMENT: Morepuder insurance has not affected they auto insurance premium rates and has made possible los the first time, for me to purchase anci when I pay the same rates higher rates boy the some benefits as men. rely keeping the insurance industry's welled manpulation they issue, blaming nonginder for sale increases which replite were caused by long management derive nodi he the industry.

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.