MINUTES OF THE MEETING GENERAL GOVERNMENT AND HIGHWAYS SUBCOMMITTEE 50TH LEGISLATIVE SESSION HOUSE OF REPRESENTATIVES

The meeting of the General Government and Highways sub-committee was called to order by Chairman Rehberg on February 18, 1987 at 8:00 a.m. in Room 132 of the State Capitol.

ROLL CALL: All committee members were present. Sen. Gage arrived late as he had a bill to introduce. Also present were Flo Smith, Budget Analyst and Norm Rostocki, Budget Analyst from the Office of Budget and Program Planning (OBPP) and Pam Joehler, Senior Fiscal Analyst and Clayton Schenck, Senior Fiscal Analyst from the Office of the Legislative Fiscal Analyst. (LFA)

91A:0.00

House Bill 28

Rep. Loren Jenkins, District 13, Chouteau County, introduced HB 28. (Exhibit No. 1) The bill states all G.V.W. fines written on county maintained roads will go to the county road fund. This fine is not only punitive, but it is also a maintenance fine. Rep. Jenkins said it was his feeling the fine should go directly to the roads affected. He urged the support of the committee.

Chairman Rehberg called for proponents.

There were no proponents.

Chairman Rehberg called for opponents.

There were no opponents.

The hearing was closed on HB 28.

House Bill 221

Rep. Bob Gilbert, District 22, Richland County, introduced HB 221. (EXhibit No. 2) This bill would move the fuel collection responsibility from the Department of Revenue to the Department of Highways and allows the formation of a one-stop motor fuel payment for interstate carriers. The bill will allow the acquistition of fuel bonds for different states in the home-based state and the payments will be made there also. The information for prorated trucks is now in the Department of Highways and this move would eliminate duplication. Rep. Gilbert said he had been assured the Department of Highways had the capability

and the ability to handle this system and, in the long run, it would save money.

Rep. Gilbert referred to a letter from the LFA office stating the information contained in the fiscal note was reasonable. There has been some concern over the administrative fee. At this point, he did not have an answer. He said he was looking at approximately \$50,000 savings in the biennium on basic items such as rent, janitorial services and vehicles. He also said when Norris Nichols retired as Administrator of the Motor Fuel Division, he will probably not be replaced.

Three important factors regarding this bill:

- 1. Simplification of government.
- 2. There would be no additional cost to the state.
- 3. Save the state money in the long run.

Rep. Gilbert urged the support of the committee.

Chairman Rehberg called for proponents.

There were no proponents.

Chairman Rehberg called for opponents.

There were no opponents.

In answer to Sen. Keating's question, Rep. Gilbert said this bill had already been heard in Highways. The Department of Revenue appeared and stated they had instituted a computer system that was very costly and spoke a different language. Rep. Gilbert said everything was on the mainframe and a possible solution would be a computer operator that could run both systems.

There was discussion regarding the increase to the Department of Highways of, at least, \$710,497 in FY 88 and \$707, 973 in FY 89 and the integration of the current system in the Department of Revenue with income tax and all the other systems. If transferred to Highways, there would have to be a transfer between departments. This would be a little more difficult according to Norm Rostocki from the OBPP.

In answer to Rep. Quilici's questions, Pam Joehler, LFA, said the \$118,500 in the fiscal note speaks to the amount to be spent in the current year 87. The \$710,000 and \$707,000 does include some computer processing charges paid to the Department of Administration for the new system and that apparently would be transferred to the Dept. of Highways.

Jim Haubein, LFA, expressed concern as to what would be pulled out of the Department of Revenue and how it would fit into the Department of Highways. Chairman Rehberg asked Jim and Pam to get together with the two departments and develop information as to what the adjustments will be and do it with the intention that it will be a wash and perhaps some general fund savings.

Rep. Gilbert said he believed this would make the state function more efficiently in this area and there would be a savings realized in audit costs. He also said this would be a great time savings factor to the motor carriers and they are one of the largest taxpayers in the state.

Sen. Stimatz asked if the warrant for distraint power was being transferred. He said this was a very powerful procedure and this would be the first time the Department of Highways would have to deal with this. He stated the idea of the bill might be fine, but there are so many complexities it would be defeated before it could be solved and the costs would escalate.

Sen. Keating pointed out page 6 of Exhibit No. 2 stated the warrant of distraint power remained with the Department of Revenue, but would be done at the request of the Department of Highways.

Rep. Gilbert closed by saying he felt it was an excellent idea.

He questioned the charge of an administrative fee by the Department of Revenue for collecting the money and then transferring the money to the Department of Highways, where the money was spent and the functions handled.

Sen. Stimatz suggested the two departments discuss this with the committee. Chairman Rehberg said this would be discussed on Friday as the Department of Revenue was coming in then to present their proposals for the ten percent cut. Rep. Quilici said the fiscal problems connected with the move should be addressed.

The hearing was closed on HB 221.

House Bill 28 EXECUTIVE ACTION

Rep. Quilici moved HB 28 DO PASS. A voice vote was taken and the motion PASSED unanimously.

91B:0.00

LEGISLATIVE AGENCIES:

Legislative Auditor

EXECUTIVE ACTION

Sen. Keating moved the committee adopt the LFA budget with adjustments.

A voice vote was taken and the motion PASSED unanimously.

Chairman Rehberg told the committee the issue of salaries needed to be addressed. He pointed out the LFA and the EQC froze salaries at the 86 matrix and the Consumer Counsel stated they would be willing to do the same. The Legislative Council members agreed this issue should be addressed. Legislative Auditor, Scott Seacat, reminded the committee when the executive pay plan went into effect after the June Special Session, the office did not give the automatic one step like the executive branch was authorized to do. The audit committee put the staff of the Legislative Auditor on the executive matrix at least ten years ago. The matrix did go into effect, but the one step did not. The management staff of the office is currently on a salary freeze. He said there was no increase for FY 88 and FY 89 in terms of salaries built into the budget. He said they anticipated moving some travel money up, if a savings is realized in that area, to give raises at some time this year and this would be reflected in the base. He said he has not gone to the audit committee with a salary increase proposal. The legislative auditor is currently on the 87 matrix.

Rep. Quilici said he understood the need for step increases, but if salaries are frozen for other state employees, he would be bothered if the legislative employees received a raise. This would not be fair. Scott said it bothered him that his staff did not receive the step increase the executive branch received in July.

Rep. Quilici said he did not condone what the executive branch did regarding salaries. You cannot go back and take away a raise. He said other agencies should not be penalized for playing by the rules. There has to be some continuity and fairness in the whole process for pay freezes and raises.

Clayton Schenck said he felt there had been some differences even within the executive branch, with the majority taking

the increases. He said the committee did not consider the funding or the flexibility to be available for either the pay increase or the step increase in the LFA office and they are still on the 86 pay matrix. Judy Rippengale explained the salaries for the LFA office are the same as they were in 1986.

Deborah Schmidt, Executive Director of the Environmental Quality Council, said their agency was not on any pay matrix and, the bottom line is they have all had the same salary since July of 1985 and there is no money built into the budget for any increases.

Chairman Rehberg said the committee should treat salaries in general. In order to be fair, perhaps the committee should not accept any step increases for those agencies already on the 87 matrix and raise the LFA and EQC to the 87 matrix, with no step increases.

Jim Paine, Consumer Counsel, said the last increase for the Consumer Counsel was July 1, 1985.

Judy Rippengale, Legislative Fiscal Analyst, told the committee state employees received their last increase generally in July 1986 when the new matrix took affect. The step increases will be granted in FY 87 on various anniversary dates. The legislative employees of EQC and the LFA office got their last matrix related raise in July 1985. The Legislative Auditor's office got a matrix raise, but not a step raise, in July 1986. The Legislative Council got a raise in July 1986.

The directors of the various legislative agencies were directed by Chairman Rehberg to get together and list the current salaries, matrix and step levels of their respective agencies.

The committee discussed another area while the directors were compiling the list.

Clayton Schenck, Senior Fiscal Analyst, explained the two possible adjustments to be made to the budget. The payroll service fees as submitted by the State Auditor included fees charged for both general fund employees and nongeneral fund employees. There was a decision to not have the State Auditor collect payroll service fees on general fund. Therefore, there is an amount that could be backed out in the Legislative Auditor's budget. The amounts are \$2,079 in FY 88 and \$2,027 in FY 89.

EXECUTIVE ACTION

Sen. Keating moved the committee reduce contracted services by \$2,079 in FY 88 and \$2,027 in FY 89.

A voice vote was taken and the motion PASSED unanimously.

The other consideration is as presented by the Legislative Auditor. After the budget was presented, they got together and reached an agreement with the OBPP and others on the statewide audit procedure. If the committee accepts the proposal presented during the hearings, there would be a need for a shift in the funding. The total difference in FY 88 and FY 89 would be zero, but the LFA current level general fund would be increased by \$67,800 and State Special Revenue funding would be decreased by \$67,800. The increase would be reimbursed by the bonding agencies.

Scott Seacat gave the committee Exhibit No. 3, Funding Statewide Audit. Clayton said the general fund for LFA current level would be raised to \$1,151,528 and it would correspondingly reduce the legislative audit. Scott Seacat said the numbers on the exhibit include the amount they have to pay Fish, Wildlife and Parks and that accounts for the difference.

EXECUTIVE ACTION

Sen. Keating moved the committee accept the increase of \$67,800 per year to the LFA current level general fund and the decrease of \$67,800 per year to State Special Revenue Fund.

A voice vote was taken and the motion PASSED unanimously.

92A:0.00

Lottery Audit - Modified

EXECUTIVE ACTION

Rep. Quilici moved the committee grant the Lottery Audit Modified in the amounts of \$74,256 in FY 88 and \$53,456 in FY 89 and that it be line-itemed.

Sen. Keating suggested in order to make sure of the legislative intent there be only lottery funds involved, the amounts should be line-itemed for the protection of the Legislative Auditor.

Rep. Quilici asked if there should be some flexibility in case problems developed with the lottery.

Scott Seacat said, as he understood Sen. Keating's comments, it would be a line-item in the budget of Commerce to reserve these monies to pay the audit costs. By law, agencies cannot be billed for more than actual costs. He said if there was a problem, he would go back to the audit committee and put some performance audit resources on it and perhaps go back in for a supplemental. He felt the flexibility is there and this would just ensure the minimum amount would be reserved at Commerce in lottery proceeds to pay for audit costs.

A voice vote was taken and the motion PASSED unanimously.

(5.30)

Legislative Fiscal Analyst Office

EXECUTIVE ACTION

Rep. Quilici moved the committee adopt the LFA budget.

A voice vote was taken and the motion PASSED unanimously.

Legislative Council

Clayton Schenck handed the committee Exhibit No. 4. Budget Adjustments Approved by Legislative Council. He explained the exhibit to the committee stating it was a summary of the agency's proposal. This is a breakdown by program of the adjustments made. The total adjustments for the three programs appropriated decreased from the original request 9.5% in FY 88 and 5.08% in FY 89. Pages 2 and 3 are simply revisions of the second level comparisons, substituting the Agency's revised budget for the LFA column. The last page shows where they are in terms of prior years on a percentage basis. It is a new main table which can be compared to the main table in the LFA book.

For Legislative Council - Operations, even with the decreases, they are still at 11.5% increase in that program primarily because of the upgrade of data processing. In the Interim Studies and Conferences Program, there is a 49.3% decrease from the 87 to the 89 biennium. The total agency shows a .5% decrease from the 87 to the 89 biennium.

Sen. Keating asked about the eleven percent increase in operations. Clayton said the bulk of the increase was in data processing. The agency is faced with an upgrade of the legislative computer processing system.

(16.30)

In answer to committee questions regarding the data processing equipment, Bob Person said there were two parts of capital expense to think about:

- 1. The mainframe program upgrade. (Text DBMS)
- 2. Personal Computers.

He explained Text DBMS. This is an upgrade of the word processing system. The Text part is the equivalent of the old ALTER upgrade and the Data Base Management System. This resulted in a different cost structure for the mainframe and these were estimated in the proposed budget. The functions include preparation of the code. The agency will be able to continue these functions even if they cannot get this at the present time. Mr. Person said the reason for getting this now is during the upgrading process, the company providing the program will also provide tailored services that may not be available at a later time. The \$5,000 is a fee for training and installation. He said they would not be buying the DBMS if it was not a two-part system. There has been a reduction of \$10,000 in the cost and Mr. Person will see if there can be a further reduction.

Mr. Person said the agency has been slowly working their way into more automation of the text drafting. This would relate to all the work the professional staff does. The personal computers with the word processing programs and writing aids available has offered the opportunity to increase the productivity of knowledge workers. The application of these systems has allowed them to produce results faster. In the bill drafting area, the staff worked more than the equivalent of one FTE in overtime in two pay periods. Three of the staff using PC's said their work efficiency had increased significantly.

(36.40)

The cost involved with the PC's amounts to \$60,000 in FY 88 and DBMS amounts to approximately \$31,000 in FY 88. In the total of \$91,360, there is some office equipment included.

Under equipment, the bottom line requested without the Text DBMS and the personal computers amounts to \$8,860 in FY 88 and \$8,500 in FY 89.

Sen. Keating was excused to introduce a bill.

The committee recessed at 10:00 a.m.

The committee reconvened at 10:10 a.m.

92B:0.00

Bob Person pointed out an additional error on the agency's proposed budget. The green proposal should have an additional \$11,355 reduction in operating expenses related to registrations.

EXECUTIVE ACTION

Rep. Quilici moved the committee adopt the LFA budget with agency adjustments.

A voice vote was taken and the motion PASSED unanimously.

Clayton explained that \$82,500 in FY 88 was related to systems upgrades, with \$60,000 for PC's, \$20,000 for DBMS system and \$2,500 for installation of the system. \$8,860 represented small equipment replacement. For FY 89, the entire \$8,500 is related to small equipment replacement. Under operating expenses, the increased costs for systems upgrade would be \$58,700 in FY 88 and \$84,300 in FY 89. The total costs of the systems upgrade would be \$141,200 in FY 88 and \$84,300 in FY 89.

EXECUTIVE ACTION

Chairman Rehberg moved to defer equipment purchase of the Text DBMS system and the personal computers, to decrease equipment by \$82,500 in FY 88 and to decrease operating expenses by \$58,700 in FY 88 and \$84,300 in FY 89.

A voice vote was taken and the motion PASSED unanimously.

EXECUTIVE ACTION

Chairman Rehberg moved the committee approve \$7,000 per year for the funding of the Forestry Task Force, with a two member committee.

A voice vote was taken and the motion PASSED unanimously.

In the area of interim studies, Mr. Person suggested if the committee considered some interim studies worthwhile, they give the Legislative Council some flexibility regarding their authority in serving those committees so the Council will be able to get a more specific budget from them. The budgets could be tailored to the needs of the individual studies that come in rather than creating a lot of little appropriations that add up to a lot of money without any

flexibility. He felt this was an important issue and should be considered by the Legislature.

EXECUTIVE ACTION

Rep. Quilici moved the committee reduce operating expenses by an additional \$11,355 in FY 89 for registration costs.

A voice vote was taken and the motion PASSED unanimously.

EXECUTIVE ACTION

Rep. Quilici moved the committee approve a reduction in payroll service fees of \$3,667 in FY 88 and \$3,575 in FY 89.

A voice vote was taken and the motion PASSED unanimously.

Clayton gave the committee Exhibit No. 5 referring to position adjustments and cost savings. Clayton explained the analysis shows there is potential excess in the budget of \$65,023 in FY 88 and \$162,158 in FY 89. The agency has already suggested a reduction in salaries of \$18,903 in FY 88 and \$91,247 in FY 89 after the adjustments and this was done through the committee's action today by accepting the agency's revised budget. The analysis does not consider funds for pay raises or promotions in the 88 and 89 biennium. The salaries on the PPP reflect the 87 pay increase taken by the Council and this is what the LFA used for the analysis. It is not the intent of the committee to lower salaries, but to bring conformity to the legislative agencies.

93A:6.20

After calculating, Clayton advised the committee \$18,288 in FY 88 and \$63,213 in FY 89 represent the excess in personal services over and above what will be necessary to pay the current staff at the current level, plus allowances for promotions. This was based on the computer print out of staff and wages from the PPP of salaries as of Jan. 1, 1987. Amounts were included for vacant positions to allow for forty-two FTE in FY 88 and 55.5 FTE in FY 89.

Bob Person said the difference in the requested amount and the actual could be accounted for as he forgot to include some benefit money in his calculations. The one concern he had was the overtime for non-exempt staff fit in terms of the total budget. It was pointed out Mr. Person had not been working with this budget very long and did not put it together. He inherited the function after Diana Dowling resigned earlier this year.

Clayton explained \$20,000 for the session year only was included for overtime. The overtime for the 85 session was \$17,225 and this allowed for a sixteen percent increase. This also included the benefits.

EXECUTIVE ACTION

Chairman Rehberg moved the committee reduce personal services by \$18,288 in FY 88 and \$63,213 in FY 89.

A voice vote was taken and the motion PASSED, with Rep. Quilici voting no.

Rep. Quilici said he would have to look into this to make sure the forty-two FTE in 88 and 55.5 FTE in 89 are adequately funded. Chairman Rehberg agreed that funding at those levels was very important and there be no reductions in current salaries.

Bob Person will work closely with Clayton and bring back any concerns he might have regarding the budget.

(14.00)

Consumer Counsel

EXECUTIVE ACTION

Rep. Quilici moved the committee adopt the LFA budget with adjustments.

A voice vote was taken and the motion PASSED unanimously.

EXECUTIVE ACTION

Rep. Quilici moved the committee reduce personal services by the amounts included for salaries.

A voice vote was taken and the motion PASSED unanimously.

(18.00)

Environmental Quality Council 🥕

EXECUTIVE ACTION

Rep. Quilici moved the committee adopt the LFA budget.

A voice vote was taken and the motion PASSED unanimously.

Clayton presented the committee with the Pay Levels for Legislative Agencies at Fiscal 1987 Matrix to be equivalent with Executive Branch, 1989 Biennium. (Exhibit No.6) This figure would put all Legislative agencies on the same level for the 89 biennium. The offices of the

Legislative Council, the Legislative Auditor and the Consumer Counsel would keep their raises and the Environmental Quality Council and the Legislative Fiscal Analyst would be commensurate to those raises.

(23.40) EXECUTIVE ACTION

Chairman Rehberg moved the committee grant the pay levels for the Legislative Agencies at the 87 Matrix, to be equivalent with the Executive Branch.

A voice vote was taken and the motion PASSED unanimously.

Rep. Quilici's vote was tentative. He will review the figures presented thoroughly.

Chairman Rehberg explained the intent of his motion was to accept the pay levels for Legislative Agencies at the 87 Matrix only and does not include promotions.

ADJOURNMENT: The meeting was adjourned at 11:10 a.m.

Dennis R. Rehberg, Chairman

DAILY ROLL CALL

GENERAL	GOVERNMEN	T &	HIGHWAYS	SUBCOMMITTEE
DATE	Feb. 18, 1	987		

NAME	PRESENT	ABSENT	EXCUSED
REPRESENTATIVE DENNIS REHBERG	7		
SENATOR LARRY STIMATZ	. \		
SENATOR DEL GAGE	chsent	until ,	OAM.
SENATOR THOMAS KEATING			
REPRESENTATIVE HAROLD POULSEN	1		•
REPRESENTATIVE JOE OUILICI	1	. ·	
		•	:
		-	
		·	
	÷	·	·
			·
7			:
•			
			,

Form CS-30A Rev. 1985 ż

APPROVED BY COMMITTEE ON HIGHWAYS & TRANSPORTATION

HOUSE BILL NO. 28

INTRODUCED BY JENKINS, IVERSON, AKLESTAD, KOLSTAD

DISTRIBUTION OF FINES AND FORFEITURES FOR GROSS VEHICLE THE STATE MAINTENANCE SYSTEM; AMENDING SBGTEON SECTIONS 61-10-148 AND 61-12-701, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." CHANGING IN THE NOT INCLUDED ACT ENTITLED: "AN ACT WEIGHT VIOLATIONS ON ROADS AN A BILL FOR

IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA; BE

2 11 12 13 14 15 16 17 18 19 20 21 22 23 24

of the laws and regulations relating to the use of state the operation of vehicles thereon, if the paid to the state treasurer and by him credited to the Section 1. Section 61-12-701, MCA, is amended to read: 61-10-148(2), all fines and forfeitures collected in any court for violation apprehension or arrest was by a highway patrolman, must be general fund of the state or, if the apprehension or arrest "61-12-701. Disposition of fines and forfeitures. (1) a sheriff or deputy sheriff, must be paid to the county treasurer for deposit in the county general fund, except for that portion of the fines otherwise allocated by law which must be paid into the appropriate accounts in the Except as provided in subsection-(2) state special revenue fund. highways and þy was Ałł

tana Legislative Council

(2)--If--the-apprehension-or-arrest-was-for-a-violation

(b)--108--to--the--state--treasurer--for-deposit-in-the of-Title-617-chapter-107-and-if-the-offense--occurred--on--a road--or--highway--not-included-under-60-2-105-and-60-2-2037 (a)--90%-to-the-county-treasurer--for--deposit--in--the state-highway-account-in-the-state-special-revenue-fundthe-fine-or-forfeiture-must-be-distributed: county-road-fund;-and S 9

filed with the appropriate the fines or forfeitures received or incurred, giving the title 9 ö of of the court and cause, and subscribed to by the person the fine treasurer a complete statement showing the total payment of οĘ forfeiture, there must be officer making the payments." (2)(3)(2) At the time

10

1

13 14 15 16

12

bonds for violations of Title 61, chapter 10, must be the state state special revenue fund. The remaining half, less the SECTION 2. SECTION 61-10-148, MCA, IS AMENDED TO READ: "61-10-148. Disposition of fines and forfeited bonds. one-half of all the money collected as fines and forfeited in the county Except as provided in 61-12-701 and subsection (2), deductions required by law, must be deposited in the treasurer for deposit in the state highway account to remitted monthly by the county treasurer road fund. (1)

> 18 19 20 21

17

the apprehension or arrest was for a violation ö occurred of Title 61, chapter 10, and if the offense ΙĘ

25

2-18-

22

HB

23 24

EXHIBIT.

DATE___

SECOND READING

HB 28

road or highway not included under 60-2-105 and 60-2-203,	c	ighway	not	includ	ed und	er 6(1-2-10	5 and	60-2	-203,
all money collected as fines and forfeited bonds must be	ŏ	ollect	ed as	fines	and f	orfei	ted	bonds	mus	t be
distributed to the county treasurer for deposit in the	ted	to	the	county	treas	urer	for	depos	it i	n the
county road fund."	oad	fung	*							

NEW SECTION. Section 3. Extension of authority. Any existing authority of the department of highways or department of justice to make rules on the subject of the provisions of this act is extended to the provisions of this

10 NEW SECTION. Section 4. Effective date. This act is
11 effective on passage and approval.

1

-

-3-

HB 28

- FISCAL NOTE STATE OF MON

In compliance with a written request, there is hereby submitted a Fiscal Note for HB028, as introduced

ŧ

DESCRIPTION OF PROPOSED LEGISLATION:

An act changing the distribution of fines and forfeitures for gross vehicle weight violations on roads not included in the State maintenance system.

ASSUMPTIONS:

It is assumed that in FY88 and FY89, 125 summons (100 Highway Patrol; 25 County Sheriff) will be issued in violation of Title 61, Chapter 10, and the average fine collected will be \$50.

FISCAL IMPACT:
Expenditures:
N/A

Revenues:		FY88			FY8	6
!	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
General Fund	\$ 2,850	\$ 356	(\$5,494)	\$ 2,850	\$ 356	(\$5,494)
State Special	\$ 2,150	\$ 269	(\$1,881)	\$ 2,150	\$ 269	(\$1,881)

EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

N/A

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION: N/A

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION: N/A

(, BUDGET DIRECTOR DAVID L. HUNT

Office of Budget and Program Planning

LOREN JEKKINS, PRIMARY SPONSOR

HB028, as introduced Fiscal Note for

APPROVED BY COMMITTEE ON HIGHWAYS & TRANSPORTATION

BILL NO. 221

INTRODUCED BY

THE DEPARTMENT OF HIGHWAYS THE TAXES AND LICENSE TAXES ON VEHICLES PROPELLED BY LIQUEFIED PETROLEUM AMENDING SECTIONS 15-1-201, 15-1-301, 15-1-702, 15-70-211, 15-70-312, 15-70-334, AND 15-71-101, MCA; AND FROM "AN ACT TRANSFERRING FUNCTIONS RELATING TO GASOLINE AND VEHICLE FUELS THE PROVIDING AN EFFECTIVE DATE." οſ A BILL FOR AN ACT ENTITLED: REVENUE DEPARTMENT OF

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

07

12 13 14 15 16 17 18 19 20 21 22

end that all assessments of property be made relatively just equal at true value in substantial compliance with law. the their of any of the laws of this state relating to taxation to the department of revenue shall have and exercise general supervision over the administration of the assessment $\overline{ ext{of}}$ having any duties to perform under administration of all revenue laws of the state, except Section 1. Section":15-1-201, MCA, is amended to read: "15-1-201. Administration of revenue laws. (1) (a) The and tax laws of the state, except Title 15, chapters 70 and 71, and over its agents and any officers supervise in assist department may make rules to and 71, and 70 municipal corporations chapters 15, The property

enforcement.

adopt rules specifying which types of property within the several classes are considered "comparable property" as described in department of revenue shall (b) The 15-1-101 The department shall also adopt rules specifying ratio studies and in determining the value-weighted mean sales assessment commercial and industrial the methodology to be used in conducting sales assessment ratio for all real property and improvements. (c)

(2) The department shall confer with, advise, and to their with respect to taxation, under the statutes e S officers of municipal corporations duties, state.

11 12 13 14 15 16 17 18 19

public funds for all purposes, and such other information as be needful and helpful in the work of the department in prescribe. It shall be the duty of all public officers so department all blanks so transmitted and in every way aid The department shall collect annually from the proper officers of the municipal corporations information receipts from licenses and other sources, the expenditure of such form and upon such blanks as the department shall called upon to fill out properly and return promptly to the the department in its work. The department shall examine the property, collection of taxes, about the assessment of (3)

SECOND READING #8 22/

24

23 24

DATE HB

2-18-8

Montana Legislative Council

as purposes records of all municipal corporations for such considered needful or helpful." are

are ₽ ₽ ₽ for those cases involving Title 15, chapters 70 and is amended to read: where or violation of the laws for taxation of property, proceeds, occupation, or business is alleged, complained of, are improperly or negligently administered. laws cases ascertain wherein existing department. 71, the department of revenue may examine all 15-1-301, MCA, þλ Investigations Section discovered and or "15-1-301. Section 2. ineffective evasion

and the are the has the or audited and shall be paid into the state treasury. If the paid, the attorney general shall institute expenses incurred by the department to secure the necessary the same shall be the proper court against the municipality an inspection and examination of the records of proper official of the municipality a statement of examination, the department shall transmit to the clerk and examine information required by 15-1-201 within the time set π/I ρλ corporation return properly officer such inspection receipt officers of any municipality whenever such the inspect the municipal municipality of the above statement, failed, neglected, or refused to information. Within 60 days after of may completion (a) The department audited as other claims of Upon statement is not action in department. other

> 17 18 19 20 21 22 23 5.4

recover the same.

jointly The officers responsible for the furnishing of the the municipality may for salary or on any other account until the cost of peen into the treasury or to the proper officers of such be made inspection and examination as provided above has municipality. They shall also be subject to the other shall be suffer through their delinquency. No payment may information collected pursuant to 15-1-201 loss for any penalties as prescribed by severally liable (p) them and

and to furnish facts which may enable the department to ascertain the value information concerning their capital, funded or other debt, earnings, operating and other expenses, taxes, and all other current assets and liabilities, cost and value of property, property persons of of the relative burdens borne by all kinds require department may occupations in the state. The (3)

10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25

10

12 13 14 15 91

or

The department may summon witnesses to appear and documents relating to any matter which the department has papers, records, books, authority to investigate and determine. give evidence and to produce (4)

to investigate and determine, it may cause the deposition of In any matter which the department has authority absent party, Ö to be taken upon notice to the interested state without the within or witnesses residing therefrom (8)

t

25

if any, in like manner that depositions are taken in actions
pending in the district court."

Section 15-1-702, MCA, is amended to :

Section 3.

him payment is received within 30 days of the date "15-1-702. Issuance of warrant. (1) If a tax collected paid within 30 days of the due date, the department of days after the date of the notice, the department of revenue Thirty tax, administered and collected by the department of revenue the department of highways under Title 15, ...pter 70 notifying other than inheritance or estate of the notice a warrant for distraint may be issued. issue a warrant if payment is not received. taxpayer the revenue may issue a notice to or a tax, unless that тау

section does not preclude use of the procedure under this 15-1-703 if the department of revenue determines that it is appropriate to utilize 15-1-703."

13 14 116 116 117 119 20

12

10

Section 4. Section 15-70-211, MCA, is amended to read:

"15-70-211. Warrant for distraint. If all or part of the tax imposed by this part is not paid when due, the department may request the department of revenue to issue a warrant for distraint as provided in Title 15, chapter 1, part 7. The resulting lien has precedence over any other claim, lien, or demand filed or recorded thereafter. No action may be maintained to enjoin the collection of all or

any part of the license tax."

Section 5. Section 15-70-312, MCA, is amended to read:
"15-70-312. Fees for temporary permits -- duration of temporary permits. (1) The temporary special fuel permits shall cost the special fuel vehicle user a fee of \$30. The permit shall be valid for a period of time not to exceed 72 hours and will be automatically void should the vehicle leave the state of Montana during the 72-hour period.

operating agricultural harvesting equipment shall cost \$30 per unit for the calendar year in which the fee is collected. The permit shall not be transferable. A unit shall be defined as:

10

11

(a) one truck suitable for hauling produce;

13

·*

(b) one harvesting machine; and

15

16

(c) pickup trucks and any other accessory vehicles.

(3) All fees collected shall be remitted--to--the department--or deposited directly in the state special revenue fund for the department of highways."

20

21 22 23 24 24 25

Section 6. Section 15-70-334, MCA, is amended to read: for distraint. If all or part of the The resulting lien has precedence over any other chapter due, 15, paid warrant for distraint as provided in Pitle request the department of not the tax imposed by this part is "15-70-334. Warrant may department part

77

25

22

21

claim, lien, or demand thereafter filed or recorded."

Section 15-71-101, MCA, is amended to read: Section 7.

vehicles (1) The department of highways shall, under the its rules issued--by the--department-of-revenue, collect or cause to be collected any liquefied petroleum gas an annual license tax fee on each 0 quarterly basis and may be paid quarterly, semiannually, o from owners or operators of motor vehicles powered by prorated petroleum gas. motor is o such vehicle, which license tax fee collected a liquefied þe "15-71-101. Tax to þγ annually according self-propelled

gross passenger cars and pickups whose licensed to the following schedule:

10 1,1 12 vehicle weight is 10,000 pounds or less, \$60; 13

less than tractors whose licensed ponuds and motor trucks and truck gross vehicle weight is over 10,000 18,000 pounds, \$80; (p) 14 15 16

(c) motor trucks and truck tractors whose licensed than gross vehicle weight is 18,000 pounds or more and less \$200; 48,000 pounds,

17 18 19 20 21 22 23 24 25

trucks and truck tractors whose licensed gross vehicle weight is 48,000 pounds or more, \$1,000. (d) motor

(2) Upon payment of the tax required by this section, ' the department of highways shall provide a certificate to be no less than a calendar quarter or for such further calendar period carried in each vehicle, which is valid for a period

for which the tax is paid."

of functions Certain Section 8. NEW SECTION.

department of revenue transferred to department of highways.

of revenue and the department the of functions (1) The

director of the department of revenue contained in Title 15,

of the department chapters 70 and 71, are transferred to

highways and the director of the department of highways.

(2) Unless inconsistent with this act, any reference

α

revenue) to the "department of revenue" or "department" (of Title 15, chapters 70 and 71, 7-14-301, and 7-14-303 is Ľ. 0.1

jo) "department" 0 highways" οĘ changed to "department 11

shall conform internal highways). The code commissioner 12

references to reflect these changes. 13

The governor by executive order may assign to

14

50th department of highways in a manner consistent with this act 15

functions allocated to the department of revenue by the 16

legislature and not transferred by this act. 17

1.5 Section 9. Effective date. This act NEW SECTION.

effective July 1, 1987. 19

18

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB221, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An Act transferring from the Department of Revenue to the Department of Highways the functions relating to gasoline and vehicle fuels taxes and the license taxes on vehicles propelled by liquefied petroleum gas; and providing an

Effect on Expenditures:

(DOH) would reduce DOR's costs by \$710,497 in FY88 and \$707,973 in FY89. Highway's costs are expected to increase The transfer of the Motor Fuels Tax Division from the Department of Revenue (DOR) to the Department of Highways by at least these amounts. Additional costs to the Department of Highways over the amount budgeted in Revenue can be expected due to the bill. DOH would have to increase their cashiering and mailroom functions to handle the increased volume of mail and tax Therefore the bill would require duplication of DOR administrative overhead. payments.

Rather than scrapping the new system, it is assumed \$30,000. Additional data processing costs would be incurred by DOH. The system is written in a language that is that the system would be transferred to Highways. This would require removing the motor fuels system from the DOR Approximately \$238,000 has been spent on the project thus far. Another \$118,500 will be required to have the integrated database. The computer time costs of removing and re-installing the system will cost approximately The DOR has implemented a major portion of a completely new computer system for the Motor Fuels Tax Division. not utilized by the Department of Highways. Additional training and/or contracting costs may be incurred system fully operational by the beginning of next fiscal year. Highways to re-install and maintain the system. DOR is appropriated approximately \$100,000 from motor fuels tax receipts to pay for the administrative overhead for cashiering, mailroom and data processing services. Historically, this appropriation has not been sufficient to fully pay for the services provided; implying even greater costs to the DOH.

DATE

BOB GILBERT, PRIMARY SPONSOR

Fiscal Note for HB221, as introduced

Office of Budget and Program Planning

DAVID L. HUNTER, BUDGET DIRECTOR

EXHIBIT 3

DATE 2-18-87

OFFICE OF THE LEGISLATIVE AUDITOR Funding Statewide Audit

	4***	iscal Year 19 Special	88******	********	iscal Year Special	1989******
	General Fund	Revenue Fund	Total	General Fund	Revenue Fund	Total
LFA's Budget OLA Budget	\$1,082,133 1,082,133	\$1,037,240 1,037,240	\$2,119,373 2,119,373	\$1,073,895 1,073,895		\$2,099,135 2,099,135
Difference	<u>\$0</u>	<u> </u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Revised Proposal LFA's Budget	1,149,933 1,082,133	969,440 1,037,240	2,119,373 2,119,373	1,141,695 1,073,895	957,440 1,025,240	2,099,135 2,099,135
Difference	\$67,800	<u>(\$67,800</u>)	\$0	\$67,800	(\$67 , 800)	\$0

LEGISLATIVE COUNCIL BUDGET ADJUSTMENTS APPROVED BY LEGISLATIVE COUNCIL

BUDGET ADJUSTMENTS APPROVED BY LEGISLATIV	E COUNCIL	DATE 2
ADJUSTMENTS TO OPERATIONS PROGRAM	FISCAL 88	FISCAL 89
LFA CURRENT LEVEL Add back - payroll service fees (to be adjusted out)	\$3,667	\$2,230,956 \$3,575
ADJUSTED LFA CURRENT LEVEL	\$1,867,634	\$2,234,531
PERSONAL SERVICES ADJUSTMENTS: -Reductions due to staff changes -Reduce secretarial services 88/89,	(\$12,067)	(\$10,336)
eliminate 4 session drafters fy 89, personnel reductions, legislative services -Add 3 session editing staff	(\$18,506)	(\$118,057) \$25,260
-change 1 secretary to general office clerk	\$11,670 	\$11,886
Net adjustment to personal services	(\$18,903)	(\$91,247)
OPERATING EXPENSE ADJUSTMENTS: -Curtail travel, staff training, conference registrations -Reduce data processing costs (prior reduction) Other minor adjustments -Establish bill drafting internship	(\$32,967) (\$8,686) (\$360)	
with U of M Law School	\$0	\$50,000
Net adjustment to operating expenses	(\$42,013)	\$23,889
EQUIPMENT ADJUSTMENTS: -Reduced purchase price for system upgrade -Reduce small equipment replacement needs	(\$12,500) (\$5,375)	(\$5,845)
	(\$17,875)	(\$5,845)
NET ADJUSTMENTS TO OPERATIONS PROGRAM	(\$78,791)	(\$73,203)
REVISED TOTAL, OPERATIONS PROGRAM	\$1,788,843	
PERCENT REDUCTION	-4.23%	
ADJUSTMENTS, INTERIM STUDIES/CONFERENCES PROGRAM LFA CURRENT LEVEL ADJUSTMENTS -Reduce dues to CSG by 50% -Reduce dues to NCSL by 50% -Reduce CSG travel by two-thirds -Reduce NCSL travel by two-thirds -Reduce Five-State Conference travel -Reduce Canadian Province Boundary funds -Reduce Interim Studies -Reduce statewide issues NET ADJUSTMENTS REVISED TOTAL, INTERIM STUDIES/CONF PROGRAM PERCENT REDUCTION	-51.34%	(\$23,861) \$0 \$0 \$0 \$0 \$0 \$0 (\$44,611)
LEGISLATIVE COUNCIL TOTAL ADJUSTMENTS		
LFA CURRENT LEVEL	\$3,051,860	\$2,320,178
ADJUSTMENTS	(\$290,555)	(\$117,814)
REVISED AGENCY TOTAL		\$2,202,364
PERCENT REDUCTION	-9.52%	-5.08%
	E:=======	2222222222

ACENCY/PROGRAM/CONTROL -- BUDGET DETAIL COMPARISONS

REPORT EBSR99 UATE: 01/07/87 TIME: 17/23/43

ICES ONLY	DIFF FY 89	3.05	\$80,740 \$11,887 (\$1,380)	\$91,247		Υ .		\$18,776 \$0 \$0		(\$23,889)	\$5,845	\$5,845	\$73,203	\$73,203	\$73,203
CURRENT LEVEL SERVICES ONLY	AGENCY REVISED FY 89	52.45	\$1,271,274 \$189,960 \$59,340	\$1,520,574		\$437,213	\$32,57	\$10,118 \$58,366	\$18,535	\$632,254	\$8,500	\$8,500	\$2,161,328	\$2,161,328	\$2,161,328
CURRENT	082P	55.50	1,352,014 201,847 57,960	1,611,821		394,548	32,573	58,366	18,535	608,365	14,345	14,345	2,234,531	2,234,531	2,234,531
	DIFF FY 88	(r.)	\$19,860 \$423 (\$1,380)	\$18,903		989'89\$	0\$	0\$	\$11,215	\$102,013	(\$14,625)	(\$45,125)	\$78,791	\$78,791	\$78,791
	AGENCY REVISED FY 88	42.7	\$1,083,495 \$151,901 \$59,340	\$1,304,736		\$249,102	\$30,856	\$27,452 452 015	\$8,310	\$392,747	\$63,860 \$27,500	\$91,360	\$1,788,843	\$1,788,843	\$1,788,843
	0BPP FY 88	42.00	1, 103, 355 162, 324 57, 960	1,323,639		317,788	30,856	27,452	19,525	11911,760	49,235	119,235	1,867,634	1,867,634	1,867,634
	BUDGET FY 87	56.00	1,525,281	1,525,281	624,464					464,479	13, 141	13, 141	2,032,901	2,032,901	2,032,901
11	ACTUAL FY 86	41.50	995,419.68 195,677.29	1,191,096.97		133,254.24	25, 725, 16	27,838.80	8,626.25	253,430.86	58,215.88 6,071.34	64,287.22	1,508,815.05	1,508,815.05	1,508,815.05
ACLUCY : 1104 LEGISLATIVE COUNCIL PROCKAM : 10 LEGISLATIVE COUNCIL CONTROL : 00000	•	0000 FULL TIME EQUIVALENT (FTE)	1000 PERSONAL SERVICES 1100 SALARIES 1400 EMPLOYEE BENEFITS 1500 HEALTH INSURANCE	101AL LEVEL	2000 OPERATING EXPENSES 2021 CONTRACTED SERVICES-INFLATI 2022 SUPPLIES & MAICRIALS-INFLAT		2300 COMMUNICATIONS 2400 TRAVEL		_	TOTAL LEWEL	3000 EQUIPMENT & INTANGIBLE ASSE 3100 EQUIPMENT 3400 INTANGIBLE ASSETS	TOTAL LEVEL	TOTAL PROGRAM	01100 GENERAL FUND	TOTAL PROGRAM

OFFICE OF BUDGET & PROGRAM PLANNING
EXECUTIVE BUDGET SYSTEM
AGENCY/PROGRAM/CONTROL -- BUDGET DETAIL COMPARISONS

REPORT EBSR99 DATE: 01/07/87 TIME: 17/23/43

ERVICES ONLY	AGENCY REVISED DIFF FY 89 FY 89	2.00			\$64,611 \$53,611	\$44,611 \$53,611	\$44,611 \$53,611	\$44,611 \$53,611	\$44,611 \$53,611
CURRENT LEVEL SERVICES ONLY	. 08PP RE FY 89 F	2.00			98,222 \$4	98,222 \$4	98,222	98,222 \$4	98,222 \$4
	D1FF FY 88				\$220,764	\$220,764	\$220,764	\$220,764	\$220,764
. 200	REVISED FY 88	2.00			\$200,738	\$200,738	\$200,738	\$188,738 12,000	\$200,738
	0BPP FY 88	2.00			421,502	421,502	421,502	1109, 502 12, 000	1121,502
	BUDGET FY 87	2.00			70,017	710,017	70,017	70,017	70,017
CONFERENCES	ACTUAL FY 86	2.00	34,400.85 2,625.24	37,026.09	5,410.65 7,832.79 2,944.59 67,317.24 75,501.00	159,006.27	196,032.36	188,036.30 3,875.18 4,120.88	196,032.36
AGENCY : 1104 LEGISLATIVE COUNCIL PROCHAM : US INFERIM STUDIES & CONFERENCES CONFERENCES	AE/OE DESCRIPTION	0000 FULL TIME EQUIVALENT (FTE)	1100 SALARIES 1400 EMPLOYEE BENEFITS	TOTAL LEVEL	2000 OPERATING EXPENSES 2100 CONTRACTED SERVICES 2200 SUPPLIES & MATERIALS 2300 COMMUNICATIONS 2400 TRAVEL 2800 OTHER EXPENSES	TOTAL LEVEL	TOTAL PROGRAM	01100 GENERAL FUND 02445 LOCAL IMPACT 05007 LONG RANGE BUILDING PROGRAM	TOTAL PROGRAM

REVISE	AGENCY PROPOSAL			MCIL - OPERATIONS		
	Budget Item	Actual Fiscal 1986	Appropriated Fiscal 1987	Current L Fiscal 1988	Fiscal 1989	I Change 1987-89 Biennium
	F.1.E	41.50	56.00	42.70	52.45	3.55
	Personal Services	\$1,191,096	\$1,525,281	81,304,734	\$1,520,574	4.0
	Operating Expense	\$253,434	\$494,479	\$392,747	1432,254	37.0
	Equipment	\$44,287	\$13,141	691,360	18,500	27.0
	Total Expenditure	61,508,817	12,032,901	\$1,700,843	62,161,328	11.5
	Fund Sources					
	General Fund		\$2,032,701	\$1,788,843	\$2,161,328	11.5

		INTERIN STUD	IES AND CONFERENCES		
Budget Item	Actual Fiscal 1986		Current L Fiscal 1989		
F.T.E	2.00	2.00	2.00	2.00	(
Personal Services	\$37,136	\$0	\$0	\$0	-100.0
Operating Expense Equipment	\$149,725 \$0	\$276,676 \$0	\$200,738 \$0	116,648 08	-45.0
-4			***************************************		-
Total Expenditure		\$276,676	\$200,738	\$44,611 *********	-49.3
Fund Sources					
Seneral Fund	\$188,038	\$260,997	\$188,738	\$44.611	-48.0
State Special	\$3.875	\$3.125	\$12.000	ŠÚ	0.0
Federal and Other	\$0		80	\$4)	
Ciher		67,55+	10	\$0	-100.4
		\$276,676		\$44.311	
=		***********	EIPENDED IN FY 8a -	######################################	•

18-Feb-87

D AGENCY PROPOSAL	Actual	LEBISLATIVE CO Appropriated		vel	I Change
Budget Ites		Fiscal 1987		Fiscal 1989	•
F.T.E	43.50	58.00	44.00	57.50	6.5
Personal Services	\$1,228,232	\$1,525,281	\$1,304,736	\$1,520,574	2.6
Operating Expense		\$1,427,411	\$1,368,876	\$476,865	-5.4
Equipment	\$64,592	613,141	191,360 ;	\$8,500	28.5
Total Expenditure	\$2,028,422	\$2.9A5.833	\$2,764,972	12.205.939	-0.5
•		********	*********	02,000,101	7
Fund Sources					

General Fund	\$1.696.855	\$2,293,898	\$1,977,581	12,205,939	4.8
State Special	\$315.519	\$654.381	\$787,391	50	-19.7
Federal and Other	10	\$0	\$0	SÚ	ERR
Ether	\$14,743	\$7.55+	\$0	\$0	-100.9
Total Funds			\$2.764,572	12.205,939	-0.5
FY 87 INCLUDES ANGUN		**********	***********	Z 7 2 4 2 4 2 4 2 4 4 8	

LEGISLATIVE COUNCIL PERSONAL SERVICES - 1989 BIENNIUM

Positions Changed	F1 FY 88	E FY 89	FY 88	FY 89
Editor to Proofer		0.25		\$4,725
Clerical	0.70	0.70	\$11,670	\$11,886
Status Input Tech to Editors		0.00		\$7,218
Status Input Tech		-0.50		(\$5,458)
Proofer		-0.50		(\$5,458)
Data Entry Operator		-1.00	And the second second	(\$11,682)
Session Drafters		-2.00		(\$58,240)
Total Salary Adjustment Benefits Adjustment Health Insurance Adj	0.70	-3.05	\$11,670 \$1,747 \$1,380	(\$57,009) (\$8,534) \$1,380
Total Adjustment for FTE changes			\$14,797	(\$64,163)
Position Salary Adjustments			(\$12,067)	(\$10,336)
Excess Psnl Svcs for current staff			(\$67,753)	(\$87,659)
Total reduction possible from LFA C/L			(\$65,023)	(\$162,159)
Revised Agency Request reduction			\$18,903	\$91,247
Additional reduction possible			(\$46,120)	(\$70,911)

Base data obtained from agency, salaries taken from P/P/P.

Above analysis does not consider funds for pay raises or promotions.

.

2.18-87

PAY LEVELS FOR LEGISLATIVE AGENCIES AT FISCAL 1987 MATRIX TO BE EQUIVALENT WITH EXECUTIVE BRANCH 1989 Biennium

Agency	Cost (Savings)		
Environmental Quality Council Legislative Fiscal Analyst Legislative Council Legislative Auditor Consumer Counsel	\$ 14,664 32,000 (155,412) -0- .(9,000)		
Total	<u>\$(117,748)</u>		
Funding			
General Fund Consumer Counsel Tax	\$(108,748) (9,000)		
Total	\$(117,748)		

VISITOR'S REGISTER

SUBCOMMITTEE

GENERAL GOVERNMENT & HIGHWAYS

AGENCY (S)	Legislative Agend	cies	DATE Feb.	1 8,]	L987
				SUP-	OP-
NAME		REPRESENTING		PORT	
Bob Per	sory				
Delionas		EOC			
Quelis	Reppingale	LFA	7		
Scot :	Seacat	Leg Aud.			
<u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>			*		
	•	ž.			

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEME IF YOU HAVE WRITTEN COMMENTS, PLEASE GIVE A COPY TO THE SECRETARY.

FORM CS-33A Rev. 1985