MINUTES OF THE MEETING BUSINESS AND LABOR COMMITTEE 50TH LEGISLATIVE SESSION

February 19, 1987

The meeting of the Business and Labor Committee was called to order by Chairman Les Kitselman on February 19, 1987 at 8:00 a.m. in Room 312-F of the State Capitol.

ROLL CALL: All members were present.

HOUSE JOINT RESOLUTION NO. 32 - Joint Resolution Welcoming Delta Airlines To Montana; Encouraging Support, sponsored by Rep. John Vincent, House District 80, Bozeman. Rep. Vincent stated that the resolution welcomes Delta Airlines to Montana hoping the airlines will expand service, lower fares, and help the business community.

PROPONENTS

Bob Correa, representing the Montana Chamber of Commerce, and city of Bozeman. Mr. Correa stated this bill was important for business recruitment.

OPPONENTS

None.

QUESTIONS

None.

CLOSING

Rep. Vincent stated this is a serious and important resolution. He said he is submitting some amendments.

EXECUTIVE ACTION

ACTION ON HOUSE JOINT RESOLUTION NO. 32

Rep. Driscoll moved that House Joint Resolution No. 32 DO PASS.

Rep. Driscoll moved amendments on page 1, title, line 4, insert, "House " before the "Senate", to read, "Joint Resolution of the House and the Senate", and on page 2, line 12, strike "Montana tax credits", and on page 3, line 6, insert "House" before the "Senate". The motion carried unanimously.

Rep. Glaser moved that House Joint Resolution No. 32 DO PASS AS AMENDED. The motion carried unanimously.

HOUSE BILL NO. 803 - Revise Insurance Agents Licensing Laws, sponsored by Rep. Bud Campbell, House District 48, Deer Lodge. Rep. Campbell stated this was a license bill, and the intent of the bill was not to alter existing statutes but to streamline the process.

PROPONENTS

Robert Throssell, Chief Legal Counsel, State Auditor's Office. Mr. Throssell stated that the purpose of the bill was to streamline insurance agents' licensing procedures as administered by the Insurance Commissioner's office. He submitted written testimony. Exhibit No. 1.

Roger McGlenn, Executive Director, Independent Insurance Agents Association. Mr. McGlenn stated the Association has concerns with the bonding requirements. He said it appears to be a cash guarantee bond, but in checking with several bonding companies, it has been estimated there will be an annual minimum premium per licensed agent of \$100. He said clarification of multiple licenses was needed, if an agent would be required to have a bond for each one of those licenses. He commented the additional financial expense would be a burden to agents to purchase these bonds. He said the agents would like to find a more equitable method to protect the consumer and not unnecessarily burden the agent financially to purchase these bonds.

OPPONENTS

None.

QUESTIONS

Rep. Simon asked Mr. Throssell to explain the section that repeals the general qualifications of life or disability insurance agents. Mr. Throssell responded the general qualifications have been consolidated within one section. He said the bonding requirement is a new bonding requirement on agents.

Rep. Brandewie commented that it was difficult to obtain bonds. Mr. Throssell replied that the Insurance Department recognizes the concerns about the bonding requirement and the proposal was a way of having a certain amount of self regulation by the insurance industry of its people. He said that it is the recommendation of the Department that some financial guarantee be in place for the protection of the consumers.

Rep. Thomas asked Mr. Throssell to comment on the problems that led to requiring such a bond. Mr. Throssell said that the Department faces the situation where an agent absconds with someone's money. He said this is infrequent but does occur.

CLOSING

Rep. Campbell made no further comments.

HOUSE BILL NO. 799 - Regulate Preferred Provider Arrangements, sponsored by Rep. Earl Lory, House District 59, Missoula. Rep. Lory stated this bill was at the request of the State Auditor and Insurance Commissioner, and was referred to as the Preferred Provider Arrangement Act. He said this allows an insurer that offers group insurance to negotiate a contract with licensed health care providers to furnish that service at a reduced rate or arrange for a set fee for health care providers. He said the preferred provider is an insurer that enters into a contract with the provider and gives that to the group insurance, and the provider can be any health care agency, hospital, group of doctors, or any licensed health care provider.

PROPONENTS

None.

OPPONENTS

Steve Waldron, representing community mental health centers. Mr. Waldron commented that with this bill there is the possibility of inappropriate arrangements made to provide services, and impose penalties for not utilizing a specific provider. He said another possibility for inappropriate dealings that could exist is that the insurer could individually contract with one provider and require that the insured individuals go to that particular provider.

Ann Scott, Administrator, Rocky Mountain Treatment Center, Great Falls. Ms. Scott stated that the concerns in the mental health and chemical dependency treatment areas are that it would take away freedom of choice for the consumer. She commented that people that go to treatment for chemical dependency often go to centers out of town or possibly out of state, sometimes for the amenity that they require to make them more comfortable in seeking treatment. She said the bill may actually decrease the number of people seeking treatment when they really need it.

QUESTIONS

Rep. Driscoll asked what protection there was for the employee if a large group institutes this plan and the employee has no freedom of choice of a health care provider. Rep. Lory replied that he can go to whom he wants, but he would have a reduced rate with the preferred provider.

CLOSING

Rep. Lory stated he wanted to emphasize that there is a freedom of choice with this bill. He said all it does is that if a person is in a group insurance policy with a preferred provider, he can go to a preferred provider that has a contract with the insurance company, and pay the reduced rates. He said the person is free to go to another provider, but he has to pay the difference in the rates. Rep. Lory said the reason that the preferred providers can offer the reduced rates is volume. If they get the volume, they can afford to reduce the rates.

HOUSE BILL NO. 801 - Generally Revise Group Coverage for Mental Illness, Alcohol, Drug Addiction, sponsored by Rep. Stella Jean Hansen, House District No. 57, Missoula. Rep. Hansen explained that the bill amends the mandated mental health and alcohol treatment insurance law to insure that employer self insurance plans meet the same insurance requirements as other group insurance plans. She said the legislature has determined that it is good public policy to make sure that treatment for alcoholism and mental illness is available to group policy holders. She submitted written testimony. Exhibit No. 2 and 3.

PROPONENTS

Steve Waldron, Executive Director, Montana Counsel of Mental Health Centers. Mr. Waldron stated there was a drafting problem in the bill, on page 3, line 17, and was proposing an amendment that would reinstate the number of providers that was eliminated. He said in order to treat all group plans fairly, the employer self insurance plans should be included. He presented a list of definitions of mental illness.

Mona Jamison, Rocky Mountain Treatment Center. Ms. Jamison stated the Rocky Mountain Treatment Center is under the statute, a mental health treatment center and receives insurance reimbursement when treating people for addictive behavior. She referenced page 3, line 17, of the bill, and explained that the amendment returns the section to the status quo. She said that if this amendment was not included, then the result would be that the treatment centers

would go out of business since they rely on the reimbursement from the insurance companies when they treat addictive behaviors on an out-patient basis.

Ann Scott, representing the chemical dependency programs in Montana. Ms. Scott stated they support the bill.

Holly Kaleczyc, representing the Montana Psychological Association. Ms. Kaleczyc stated that mental illness is as important as other illnesses and is as serious, and this is an equity issue. She said that self insured plans should be treated the same as other plans.

OPPONENTS

None.

QUESTIONS

Rep. Thomas asked Steve Waldron to comment regarding the employers health coverage plans complying with other plans. Steve Waldron replied that the way the law was worded, if an employer had a self insurance plan, he is not required to provide mandated benefits, and this would ensure that he does.

Rep. Thomas questioned Kathy Irigoin if this bill would affect individual policies purchased out of a group policy and if the bill changed the mental disorder coverage for every policy in Montana. Kathy Irigoin replied that the suggested changes would not change that, but she questioned whether adding the word employer would since most self insurance is regulated by a federal act called ARISA.

Rep. Driscoll asked Steve Waldron about the definition of disorders of impulse control. He questioned whether this might be a way to get around the \$4-8 thousand limitation on alcohol treatment. Steve Waldron replied the intention was to list the disorders that are classified in the diagnostic and statistical manual.

Rep. Driscoll questioned the section on alcohol and drug abuse. Steve Waldron replied the intention was to list all those disorders that are classified in the diagnostic manual, and the change the definition of mental illness to the current standard definition.

Rep. Wallin asked if the bill was mandated would every policy sold in the state have to include this. Kathy Irigoin replied that this might happen because by including the word employer, the employer had to see to it that all of the mental health, drug and alcohol addiction limitations

stated in the statute would have to be provided to the employee.

Rep. Simon asked whether the state group health insurance plan offered this coverage now or would this expand the coverage. Steve Waldron replied that the current state plan has to meet the mandated mental health and alcohol benefits that are in the law as do all group plans, and they are meeting them currently.

CLOSING

Rep. Hansen said that the bill provides that the payments be the same for mental illness as they are for other physical illnesses. She commented that it was important that equity was provided in the area of mental illness.

HOUSE BILL NO. 806 - Revising Montana Life and Health Guaranty Act, sponsored by Rep. Bob Pavlovich, House District 70, Butte. Rep. Pavlovich stated that this bill is an act to generally revise the laws relating to the Montana Life and Health Insurance Guaranty Association Act.

PROPONENTS

Mike Mulroney. Mr. Mulroney stated he supported the bill.

Robert Throssell, chief legal counsel from the State Auditors Office. Mr. Throssell submitted written testimony. Exhibit No. 4.

HOUSE BILL NO. 789 - Revises Definition of Hazardous Waste Management Facility, sponsored by Rep. Hal Harper, District 44, Helena. Rep. Harper stated the act deals with defining and licensing of a transfer facility, and that SRM was already operating. He said the concern of the people translates into business risk. He said the way to reduce the risk is to get the public involved.

PROPONENTS

Roger Thorvilson, Solid and Hazardous Waste Bureau, Department of Health and Environmental Sciences. Mr. Thorvilson stated that they had a lot of input about concerns relating to the transportation activities as defined in the bill. He said that there is no existing approval or permitting and licensing process for this kind of hazardous waste operation and the transporter can establish this without having to go through any required public input or approval process and be in business without setting up a system to deal with concerns and potential problems. He said the department would be able to accommodate the rule making requirements and

develop regulations similar to those that already exist for longer term storage facilities. He commented that would require contingency planning, emergency preparedness, training for employees, and safe waste management.

George Ochenski, representing the Montana Environmental Information Center, Helena. He said the bill addresses a fundamental problem in Montana's structure for dealing with hazardous waste. He commented inspections could not be done because of a transport loophole. He said the permitting law was flexible and suggests that rules be developed by both sides on how to handle temporary storage facilities. He commented that it costs a lot more money to clean up a hazardous waste accident than it would to correctly handle it in the first place. He submitted petitions from Yellowstone County. Exhibit No. 5.

OPPONENTS

Art Whitik, representing Special Resource Management, Inc. Mr. Whitik stated that these facilities are transportation centers and regulated under ICC and DOT regulations. He said the least of the regulations were stringent insurance and financial responsibility requirements and it was erroneous that the Department of Health did not have the ability to inspect them. He said the Department can inspect the facilities. He said it is not a loophole but a well thought out decision by the Environmental Protection Agency who was trying to determine the fine line between regulation and practicality for compliance. He said the ten days' exemption was for facilities that were the necessary part of transporting between the generator and the ultimate disposal facility. He commented that the bill is a large deviation from the federal standards and not justified. He added that the rule making under the bill is too open ended and would give the Department of Health broad authority.

Chris Cull, Special Resource Management, Inc. submitted written testimony. Exhibit No. 6.

QUESTIONS

Rep. Cohen asked Mr. Thorvilson to explain the applicable regulations for temporary storage of hazardous wastes. Roger Thorvilson replied there were regulations through Interstate Commerce Commission, Department of Transportation, and Department of Health before instituting a business.

Rep. Cohen asked about the problems associated with hazardous waste, such as corrosive or reactive that could arise if a barrel leaks or is mixed with another. Roger Thorvilson replied that potential adverse interactions do exist.

Rep. Simon asked if a transport company would be required to have a permit to operate and asked for examples of how solvents were shipped to a dry cleaner. Mr. Thorvilson responded that new solvents coming into the state are not required to have permits. He said at the present time the Department has no permitting for any transporters, including hazardous waste transporters, for less than ten days and do not have a requirement to issue permits or regulate distributors or transporters of a virgin chemical.

Rep. Simon asked how the Department differentiated between transporters of used chemicals and new chemicals. Mr. Thorvilson replied that the program was a regulatory program of hazardous waste.

Rep. Cohen asked Chris Cull to explain the differences in the business of collecting waste. Mr. Cull responded that arrangement with disposal facilities had to be made to dispose of the material. He said it was difficult to coordinate the movement from the point of generation through a transport point to the ultimate disposal point. He commented that all waste could not go to any given disposal facility and that properly trained people were needed, as well as work with the community, to develop contingency plans in the event of an emergency. Mr. Cull added that the company was opposed to the proposed legislation because they felt there was adequate regulation both at the state and federal level, and that regulations being adopted and not knowing what they might be and their impact is difficult.

Rep. Cohen asked George Ochenski about the regulations for small quantity generators that have only been in effect for less than a year and asked about the history of abuse in other states. Mr. Ochenski quoted President Reagan as saying that hazardous waste was the single greatest problem facing the environment in the United States. He commented that the difference between the virgin product and hazardous waste is a matter of economics, and there were economic incentives to recover some of the wastes and some had great liabilities and were difficult to destroy and store. He said that the economics of the situation were the reason the laws were tightened down.

Chairman Kitselman stated that due to the controversy on the bill, especially with the rule making authority, he would refer it to a subcommittee consisting of Reps. Simon, Grinde, and Brown. He asked that they write a statement of intent to cover some of the rules.

CLOSING

Rep. Harper commented that hazardous waste was not a surface problem but a very complicated one. He said the rules just went into effect the 22nd of September of 1986. He stated the regulations listed provide no on-site inspection unless an accident occurs.

HOUSE BILL NO. 66 - Licensing Manufacturers and Distributors of Video Poker Machines, sponsored by Rep. Bob Pavlovich, House District 70, Butte-Silver Bow. Rep. Pavlovich stated that the bill was at the request of the Department of Revenue and dealt with the manufacturers and distributors of poker machines. He said this bill would impose a \$1,000 license fee on them to operate in the state of Montana and allow the Department to check their equipment to ensure that their requirements are met. He added that this would ensure that the Department would govern the distributors and manufacturers.

PROPONENTS

John Willems, Video Poker Control Bureau, Department of Revenue. Mr. Willems stated he would be available to answer questions.

OPPONENTS

None.

QUESTIONS

Rep. Simon asked what the problem was regarding the manufacture and distribution of the video poker machines. Rep. Pavlovich replied that the problem has been machines that do not meet specifications and there is no recourse from the distributor. He said this bill provides that the Department can require that it meet specifications or the machine can be confiscated.

Rep. Simon asked if video poker machines are manufactured outside the state and brought in and if they needed a license. Rep. Pavlovich responded that they are, and this bill would require that they be licensed.

Rep. Simon asked if the Department would have to inspect the facilities that are out of state. Rep. Pavlovich replied that they would not, but the companies coming into the state would have to contact the Department, and then the Department would inspect the machine at the expense of the company.

Rep. Swysgood asked if the \$1,000 was an additional permit fee. Rep. Pavlovich replied that it was.

HOUSE BILL NO. 796 - Limiting Hours of Play and Numbers of Bingo Machines; Capping License Fees, sponsored by Rep. Jerry Driscoll, House District 92, Billings. Rep. Driscoll stated this was a committee bill that limited the amount of machines any establishment could have to five, and limits the hours of operation from 8:00 a.m. to 2:00 a.m., and allows the local government to do the licensing.

PROPONENTS

None.

OPPONENTS

Tim Clavin, president of a poker machine manufacturer in Helena. Mr. Clavin stated the bill would limit 99 percent of the potential market. He commented that his company has invested their entire asset base in the development of a new Bingo machine in anticipation of a bigger market. He said the employees would be affected if the bill passes, and that the cities and towns already have the authority to determine the number of machines that can be put into play in any given premise.

QUESTIONS

None.

CLOSING

Rep. Driscoll stated that the casinos needed some control of the number of machines and the hours they could operate. He said that some food establishments in Billings were going under because of the casinos.

HOUSE BILL NO. 817 - An Act to Establish Independent Liability Funds for the Protection of Public And Small Businesses in Montana, sponsored by Rep. Driscoll, House District 92, Billings. Rep. Driscoll stated that the bill addresses the problems that small companies have with liability insurance problems.

PROPONENTS

Mary Westwood said the bill allowed small businesses to accumulate funds on a tax deductible basis and to set these funds aside to cover liability contingencies. She commented that it also allows non-profit organizations to do the same and protects the general public by setting up a system where the funds are regulated.

Carl Englund, representing the Montana Trial Lawyers Association. Mr. Englund stated that all businesses should have the assets or a good insurance policy in effect. He suggested an amendment in section 4 after establishing the rights, state that the right exists if liability is unavailable or unaffordable so that if there is liability insurance, it is preferred.

Judy Carlson, representing a number of different groups. Ms. Carlson stated that this type of bill is needed.

Kathy Irigoin, State Auditor's Office. Ms. Irigoin stated she was available to answer any questions.

OPPONENTS

None.

QUESTIONS

None.

CLOSING

Rep. Driscoll made no further comments.

HOUSE BILL NO. 802 - Revise Processing Procedure for Workers' Compensation Plan, sponsored by Rep. Paul Rapp-Svrcek, House District 51, Thompson Falls. Rep. Rapp-Svrcek stated the bill would require that the Workers' Compensation Division bring all their claims, that the state is liable for, current within 90 days of the effective date of the act. He said it also requires that the initial contact with an injured worker be made within five days of the receipt of a claim. He added a major problem is that injured workers are not being contacted, and some were hiring attorneys because they were not kept informed, and this would save some costs, and require the Division to keep current.

PROPONENTS

Carl Englund, Montana Trial Lawyers Association. Mr. Englund stated that people hire lawyers because of

inattention from the Division or the state fund. He said this would limit lawyer involvement in the workers' compensation system.

OPPONENTS

None.

QUESTIONS

Rep. Smith asked Mr. Murphy to explain the bill and about their request for a bill to give them more claims managers. Jim Murphy, Bureau Chief for the state Workers' Compensation Insurance Fund, stated the payment of the medical bill of the claim is 37-40 days, and their goal was to get below 30 He said the Department will implement a computer system sometime before the end of the fiscal year, and the compensation pay lag must be measured by when the necessary reports come in. He said there are three reports, the claim from the claimant, the employers report, and the medical report. He commented that from the date of the last report the Department is well within the 90 days and that there are some claims that need investigating and won't be completed. He stated that funds were being requested for six positions to accomplish what the bill was suggesting. He added he agrees with the concept of early contact with the claimant.

Rep. Swysgood asked for clarification regarding the difficulty in completing all claims within 90 days. Rep. Rapp-Svrcek clarified the intent of the 90 day provision. He said there are a number of claims that are back logged and that the purpose of the provision was that enough people be utilized to get rid of the backlog within the 90 days.

Rep. Driscoll asked if the Division has thought of changing the form to make it easier for the injured worker or the employer, that was not familiar with the Workers' Compensation Act, to complete. Jim Murphy replied that the reason for putting the claimant report on the bottom of the employer's form was to speed up the process rather than completing separate reports.

Rep. Driscoll asked if an employer accepts responsibility and does not protest the claim, is there a need for the employee to also complete the report. He said it would simplify the process if it wasn't required. Jim Murphy replied that that would need a statutory change.

Rep. Smith asked Mr. Murphy regarding the 5 day requirement, as employees with minor injuries may not contact the employer right away. Mr. Murphy responded that his concern with the requirement of 5 days is the requirement in the law to

contact every injured worker that files a claim within the 5 days because there are a number of injured workers that are not necessary to contact. He said the Department is planning to contact the seriously injured, when there is an extended period of lost time.

CLOSING

Rep. Rapp-Svrcek said the 90 day provision would be incentive for the department to lessen the time for medical payments. He said regarding the requirement of 5 days, the greatest impetus for the injured worker to hire an attorney was the failure of the Division to contact the person.

HOUSE BILL NO. 784 - Creating Office of Industrial Attorney to Represent Workers' Compensation Claimants, sponsored by Rep. Clyde Smith, House District 5, Kalispell. Rep. Smith stated this bill was an act establishing the office of the State Industrial Attorney to represent claimants in legal proceedings concerning their entitlement to workers' compensation or occupational disease benefits. He said the office would be allocated to the Department of Administration, and the Governor would appoint the industrial attorney to a term of four years.

PROPONENTS

Hiram Shaw, Division of Workers' Compensation. Mr. Shaw stated the the program was modeled on a similar system of the state of Nevada. He said that this would be separate from Workers' Compensation and the Department of Labor and Industry. He commented that would be available to any claimant under either the Workers' Compensation Act or the Occupational Disease Act. He commented that it can help injured workers for uninsured employers, who at the present time have a difficult time obtaining legal assistance.

OPPONENTS

Carl Englund, representing the Trial Lawyers Association. Mr. Englund stated that the state would be in direct competition with small businesses that represent injured workers. He commented that lawyers would be needed all over the state and would be expensive to the state.

QUESTIONS

Rep. Driscoll asked Hiram Shaw about the number of cases the attorneys would handle. Mr. Shaw replied there were 9,500 lost time accidents a year so approximately 30 attorneys would be needed.

Rep. Driscoll said that if the state industrial attorneys were appointed by the Governor what would be their incentive to work for the injured worker and not for the state. Mr. Shaw responded that it was not uncommon for the state to provide funds for legal assistance.

Rep. Brandewie asked approximately how much of the claims were spent on attorney fees. Mr. Shaw replied that 24 percent were attorney fees. Rep. Brandewie questioned whether the amount that could be saved by the program could be used by the injured worker.

Rep. Grinde asked Mr. Englund about his concerns for private enterprise whether it excluded him from practicing on any of those cases. Mr. Englund replied that it did not, but creates a competitor who doesn't charge for their services and does not pay overhead in order to stay in business.

Rep. Grinde asked if there were many attorneys in the state that worked solely with the workers' compensation industry. Mr. Englund replied that there were a few lawyers who confine their practice solely to workers' compensation cases.

Rep. Nisbet asked Mr. Shaw to explain section 5, sub 3, line 24, concerning the claimant reimbursing the state industrial attorney, and on section 6, it says the state industrial attorney will represent the claimant without fee. Mr. Shaw responded that the claimant would pay for the cost.

Carl Englund explained that the word fees was the wrong word to use. He said that costs are either out-of-pocket expenses or attorney fees.

CLOSING

Rep. Smith stated that there was 57 percent attorney involvement in workers' compensation cases. He believes that a combination of this and hiring more claims adjustors would help some of the workers' compensation problems.

EXECUTIVE ACTION - February 19, 1987 - 10:20 a.m.

ACTION ON HOUSE BILL 784

Rep. Smith moved that House Bill No. 784 DO PASS.

Rep. Smith commented that there were some language problems in the bill regarding the term fees. He said this should be eliminated, because the intent of the word fees was the cost of expenses such as meals and hotels, but not salaries for the attorneys.

Rep. Smith moved the amendment to strike "fees" on page 4, line 2. The motion on the amendment carried unanimously.

Rep. Kitselman moved an amendment to insert, "and be licensed to practice law in Montana", following "appointment" on page 1, line 21. The motion carried unanimously.

Rep. Brandewie commented that the state provides attorneys to defend criminals who have committed acts of violence against society.

Rep. Simon stated that the goal should be to try to reduce litigation by getting claims processed quickly and accurately and get the money to the claimant. He said the ultimate goal would be to make sure the benefits are paid to the worker and not to the attorney.

Rep. Smith said that the problem was too much attorney involvement in the workers' compensation cases. He pointed out that Idaho had 2 percent attorney involvement and had much lower rates and nearly as large of benefits paid.

Rep. Brandewie moved that House Bill No. 784 DO PASS AS AMENDED. The motion carried with a vote of 8 to 10.

Rep. Thomas moved the statement of intent for House Bill No. 784.

Rep. Driscoll moved to amend the statement of intent to say that if the attorneys are terminated by the government they should get a year's severance pay. He said that what would probably happen is that as soon as they start winning they would get terminated. The motion failed 10 to 8.

Rep. Thomas's motion to move statement of intent was voted on and the motion carried 10 to 8.

ACTION ON HOUSE BILL NO. 802

Rep. Brandewie moved that House Bill No. 802 DO NOT PASS.

Rep. Brandewie stated that they had already passed a bill similar to this sponsored by Rep. Darko.

Rep. Nisbet moved a substitute motion that House Bill No. 802 BE TABLED. The motion carried unanimously.

ACTION ON HOUSE BILL NO. 817

Rep. Brandewie moved that House Bill No. 817 DO PASS.

Rep. Brandewie moved the proposed amendments. The motion carried unanimously. See Standing Committee Report.

Rep. Simon moved the amendment to insert "unavailable" or "unattainable at reasonable cost" in sub. 4, page 3, line 22, 23. The motion failed.

Rep. Simon commented that there was a limit as to how much money could be put away since the bill says five times the gross sales of a small business, otherwise it would be considered tax avoidance.

Rep. Brandewie moved that House Bill No. 817 DO PASS AS AMENDED. The motion carried with Rep. Thomas opposed.

ACTION ON HOUSE BILL NO. 796

Rep. Driscoll moved that House Bill No. 796 DO PASS.

Rep. Simon asked about the legality of allowing no more than five bingo machines if someone already had 35-40 machines. He said this takes away a person's property. He recommended a license fee so the economics would not be there for them to have the machines.

The motion was voted on and carried with Reps. Swysgood and Jones opposed.

ACTION ON HOUSE BILL NO. 806

Rep. Pavlovich moved that House Bill No. 806 DO PASS. The motion carried unanimously.

ACTION ON HOUSE BILL NO. 801

Rep. Hansen moved that House Bill No. 881 DO PASS.

Rep. Hansen moved the amendments to reinsert "the private facilities" in the bill. The motion carried with Rep. Cohen opposed.

Rep. Wallin commented that the bill was not needed.

Rep. Hansen commented that the bill updated the information to comply with the federal definitions.

Rep. Swysgood moved that House Bill No. 801 BE TABLED. The motion carried with Reps. Hansen, Nisbet, Brown, McCormick opposed.

ACTION ON HOUSE BILL NO. 799

Rep. Driscoll moved that House Bill No. 799 DO NOT PASS.

He said that the problem with the preferred provider is the group raises the deductible which increases the cost to the person who is insured.

Rep. Grinde moved a substitute motion that House Bill No. 799 BE TABLED. The motion carried with Reps. Cohen and Thomas opposed.

ACTION ON HOUSE BILL NO. 803

Rep. Thomas moved that House Bill No. 803 DO PASS.

Rep. Thomas moved the amendment to strike the new section on page 27 regarding the bond requirements, beginning on line 18. He said this is excessive and there is no proof that it is needed. The motion carried unanimously.

Rep. Brandewie said he agreed with Rep. Thomas, and that bonds were getting impossible to acquire.

Rep. Thomas moved the statement of intent. The motion carried unanimously.

Rep. Thomas moved that House Bill No. 803 DO PASS AS AMEND-ED. The motion carried unanimously.

ACTION ON HOUSE BILL NO. 417

Rep. Brown moved that House Bill No. 417 DO PASS.

Rep. Brown moved the amendments. The motion carried unanimously. See Standing Committee Report.

Rep. Brown moved that House Bill No. 417 DO PASS AS AMENDED. The motion carried unanimously.

Rep. Brandewie moved the statement of intent. The motion carried unanimously.

ADJOURNMENT

The meeting was adjourned at 11:30 a.m.

REP. LES KITSELMAN, Chairman

DAILY ROLL CALL

BUSINESS & LABOR COMMITTEE

53th LEGISLATIVE SESSION -- 1987

Date February 19, 1987

NAME	PRESENT	ABSENT	EXCUSED
REP. LES KITSELMAN, CHAIRMAN	1		
REP. FRED THOMAS, VICE-CHAIRMAN			
REP. BOB BACHINI	<u></u>		
REP. RAY BRANDEWIE	L-		
REP. JAN BROWN	-		
REP. BEN COHEN	L-		
REP. JERRY DRISCOLL	• —		
REP. WILLIAM GLASER	<u></u>		
REP. LARRY GRINDE	-		
REP. STELLA JEAN HANSEN	1		
REP. TOM JONES	L-		
REP. LLOYD MCCORMICK			
REP. GERALD NISBET	<u></u>		
REP. BOB PAVLOVICH	L		
REP. BRUCE SIMON	<i></i>		
REP. CLYDE SMITH	-		
REP. CHARLES SWYSGOOD	~		
REP. NORM WALLIN	W		

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10) Page 9, lines 7 and 8 Striker Section 9 in its entirety Ranumber: subsequent section

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12) Page 9, line 12

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Chairman.

STATEMENT OF LUTENT

A statement of intent is required for this bill because section 8 authorizes the department of administration to adopt rules necessary to administer the preferences provided in Title 18, chapter 1, part 1. The legislature intends that the rules should prevent bidders from circumvesting the preference provisions by creating business entities specifically to obtain residency status or to gain an award of a public contract for goods after being disqualified for public contract for goods after being disqualified for publishing a felse affidavit. The rules should also specify the contents of an affidavit to be submitted by a bidder as required under section 7.

Chairman.

			February	19 19 19 19 19 19 19 19 19 19 19 19 19 1	₹ 7
Mr. Speaker: We,	the committee on	BUSINESS A	nd labor		
report	HOUSE BILL NO.	784			
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STATEMENT OF PRITENT 88 784

A statement of latent is required for this bill because in process a new state agency, one office of state industrial apportuge, that has the authority to adopt rules regarding the provision of legal services to injured workers who are pursuing claims for workers' compensation or occopational disease banelits.

It is the intent of the legislature that the state promulgate rules concerning industrial accorner seimburgament by the claimant of the scate industrial attorney of the reasonable value of legal services rendered by the scate industrial ettorney if a claimant replaces him with private counsel, and for costs. In representing a claiment, the State industrial atterney is free to use his professional judgment as to the best makes to accomplish the ropresentacion.



Chairman.

			Februs	cy 19	19_ 37
Mr. Speaker: We, th	ne committee on	BUSINESS A	D LABOR		
report	HOUSE BILL	NO. 803			
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Page 2 of 2

STATEMENT OF INTENT

A statement of intent is required for this bill because section 15 authorizes the commissioner of insurance of the state of Montana (commissioner) to determine by rule the instances in which an insurance agent may place insurance coverage with an insurer as to which he is not then licensed or appointed as an agent and because section 16 authorizes the commissioner to determine the instances in which a life or disability insurance agent may place excess or rejected risks in an insurer that has not appointed him as agent. The legislature intends that the rules that the commissioner adopts to implement this bill be designed to protect Mothana life and disability insurance consumers.

The legislature further intends that the commissioner adopt those rules in accordance with 33-1-313, which grants the commissioner general rulemaking authority and which permits the commissioner:

- (1) to make only reasonable rules that do not extend, modify, or conflict with any law of this state or with any reasonable implication of those laws; and
- (2) to make or amend those rules only after a hearing of which notice has been given as required by 33-1-703.

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Mr. Sp	eaker: We, the	committee	e on		BUSINES	S AND LABOR	-	
report		HOUSE	BILL A	ю.	317			
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Written Testimony Submitted in Support of HB 803	
By the State Auditor and Commissioner of Insurance	
Presented by Robert R. Throssell, Chief Legal Counse	1

EXHIBIT
DATE
HB

LC 1096

HOUSE BILL NO. 803

REVISION OF AGENTS LICENSING

The purpose of this bill is to correct problems the State Auditor has identified in the Insurance Agent's Licensing Chapter of the Insurance Code. The bill does not change the requirements to obtain a license as an insurance agent, consultant or adjuster. solicitor. The bill contains clarification of terms and procedures which have come into question over the past two years. The purpose of these clarifications is not to alter the intent or the application of the licensing statutes by the State Auditor's Office. clarifications are designed to eliminate ambiguities and to streamline the licensing process.

Section one of HB 803 amends the definition portion of the agents' licensing chapter by adding the definition of a consultant. The definition is not a new description of consultant activities but rather a concise statement of the term. The other substantive change in this section substitutes the word partnership for the word firm. Firm is not a legally accepted or defined word in the Montana Code. Partnership is the correct legal term. The remaining changes deal with format and style. As long as the statute is being amended, the stylistic changes adopted by the Code Commissioner are being incorporated.

Section two of the HB 803 amends Section 33-17-201, MCA. first change is the inclusion of the word validated before the word appointment. Before an agent may begin to sell insurance, an admitted insurance company must appoint him as an agent. What frequently happens is that the company will notify the agent of the appointment well in advance of notifying the Insurance Commissioner. The agent believes he can start selling when in fact the papers formally appointing him have yet to be filed with the Department. Until the agent is on record as having been appointed, the company is not responsible If an agent does something wrong, the for his actions. insurance company could deny having appointed him. The formal appointment is one of the strongest safeguards for the consumer.

Sections 3 and 4 of the HB 803 provide for one uniform section on the general qualifications of agents and solicitors. Sections 3 and 4 combine Sections 33-17-202, MCA, on general qualifications for agents and 33-17-203, MCA, on general qualifications for life and disability insurance agents. The purpose is to have one uniform section for the licensing of all agents and solicitors. More detailed provisions relating to the specific types of insurance being sold by the licensee are included elsewhere in the code.

Section three of the HB 803, eliminates the requirement that anyone having an insurance agent's license must actively solicit or negotiate the sale of insurance to the general public. Currently the law limits the percentage of business an insurance agent may conduct with his immediate family. The proposed changes eliminates the Insurance Commissioner's responsibility for policing these types of transactions. An agent is appointed by a company to represent that company. If the company believes it is unwise to accept someone's business for sound insurance reasons, it is up to that company to reject the business.

Section 5 of HB 803 amends Section 33-17-204, MCA. First, the amendment clarifies the licensing of a partnership of corporation as an insurance agency. The current wording of the statute makes it permissible for a partnership or corporation to be licensed. The amendment will require them to be licensed if they wish to sell insurance. The purpose is obvious. Anyone selling a insurance, be it an individual or a business, should have a license. The bill also adds a requirement that the business entity be properly registered with the Secretary of State. This requirement will assist both offices in assuring businesses have met all the statutory obligations.

Sections 6, 7, and 8 of HB 803 amend Sections 33-17-211, 33-17-212 and 33-17-213, MCA, to change the way the insurance agent's examinations are given. Agents will still be required to pass a licensing exam on the type of insurance they intend to sell. The changes in these sections are to give the Commissioner of Insurance the flexibility to contract with private testing service. After reviewing the testing system that has been in place for many years, the Commissioner believes that there are better alternatives to having the Department develop, administer and grade the examinations.

The Commissioner is concerned that the tests are fair. Fairness includes a test that is well written, covers current topics of insurance, and is administered in a workable fashion. The Insurance Commissioner retains the right to determine the contents of the test, its difficulty and the passing score. The testing service will assist the Department in developing the questions and administering the test. By utilizing a testing service, the examinations can be updated in a more timely fashion and will not be tied to one study manual or system.

Currently the tests are given weekly in Helena and every other week in Billings. A private testing service would have the resources to give the tests more frequently and in more locations throughout the state. A private testing service would be able to promptly provide the applicant with his test results. The cost of taking the test would be paid by the applicant directly to the testing service. It is fully anticipated that the cost of taking the test will increase. But it is the firm belief of the Insurance Commissioner that improved accessibility of testing sites, the better quality of the tests and the prompt issuance of the results will more than offset the additional expense.

Section 9 of HB 803 amends Section 33-17-231, MCA. The specific term of a license has never been clearly established in the statute. The term that is specified, June 1 of each year through May 31 of the next, is the term currently enforced. It was arrived at by working through the various dates previously used in the law. This change states the term of the license so there can be no confusion.

Section 10 of HB 803 amends Section 33-17-401, MCA, to mandate the issuance of a non resident license. The state of Montana cannot deny out of state residents the opportunity to engage in business in this state. It can however enact laws placing reasonable requirements on those wishing to come into Montana and sell insurance. By requiring that a non resident license be obtained, out of state people must meet the same requirements as residents to sell insurance. The same laws apply and the same sanctions are in place in the event of violations.

Section 11 of HB 803 includes in the definition of Administrator the servicing of property and casualty insurance coverage. This change is necessitated by the changes taking place in the insurance industry. An administrator is someone who for a fee takes over and handles the day to day contacts with the insureds on behalf of a company or insurance arrangement. This same trend is developing in the property and casualty side of the insurance industry. The amendment to 33-17-601 simply expands the definition to apply the same rules to those administering property and casualty programs.

Section 12 of HB 803 amending Section 33-17-1001, MCA, is requested to address a situation that the State Auditor's Office encountered in one of its recent actions against an insurance agent. The matter is on appeal before the Supreme Court at the present time. The agent in question, was convicted of a felony. This conviction allows the Insurance

Commissioner to suspend or revoke the agent's license. The agent, however, has put forth the argument that the provisions of Title 37, Chapter 1, Part 2, MCA, on the licensing of people convicted of crimes overrides the Commissioner's authority to suspend or revoke based on the conviction.

The changes requested by the Insurance Commissioner will permit her to suspend, revoke or refuse to continue a license of anyone convicted of a felony involving moral turpitude without the investigations and findings contemplated in Title 37. The provisions of Title 37, Chapter 1, Part 2 will apply if someone who has had their license suspended or revoked for a felony reapplies. This change will allow the Commissioner to quickly take action against an agent who has been convicted of a felony and prevent them from continuing to sell insurance. The person will not be denied a license indefinitely unless the crime warrants it and they are given a hearing on the matter.

Section 16 of HB 803, amends Section 33-17-1101, MCA. A non-resident agent cannot be prohibited from maintaining an office in this state. The state of Montana cannot place unreasonable restrictions on commerce. If a person qualifies for a non-resident agent's license, they have met the same qualifications as a resident agent. The same laws apply to them in the operation of their insurance business.

Section 17 of HB 803 amends Section 33-17-1102, MCA. section provides that all agents must maintain a separate trust account for the monies they receive from their clients. provides that there can be no commingling of the insurance agent's own business accounts and the monies being held on behalf of clients. The trust account requirement is a step to assure that insurance agents properly account for the monies There is no guarantee, of course, that given them by clients. an agent who intends to defraud or take money from a client will be prevented from doing so even with the trust account The trust account will hopefully provide an requirement. accounting record and trail which will be easier to follow in the event that an agent does defraud his clients.

Sections 17 and 18 of HB 803 amend Sections 33-17-1103 and 1104, MCA. These two sections of law are in place to allow agents to seek coverage for clients with companies they are not appointed to represent. The statutes deal with the two general types of insurance, life and health and property and casualty. They are worded differently to reflect the way the two categories of insurance are offered in the market. The change is to allow the commissioner rule making authority to control the sharing of commissions and placing of coverage in the

excess or rejected markets. The Insurance Commissioner has identified these two areas as ones having a potential danger to consumers. Most agents use the exceptions as they are intended to assist clients. Without any controls however, the statutes as worded can be used to circumvent the statutory protection consumers now enjoy.

Section 19 of HB 803 establishes a bond requirement for insurance agents. This bond requirement makes an agent show financial responsibility before being issued a license. bond is for the state to be able to recover from an agent who violates the law the fines and restitution payments that may be levied. This is a new requirement in Montana law. requirement that the state of North Dakota and the National Association of Insurance Commissioners have adopted. Again it is no guaranty that an agent will act in a responsible fashion. It does provide some safety for the public in the event an agent acts improperly. The proceeds of the bond will be available to cover losses incurred by the consumer. bond requirement would apply to every person, either as an individual or as an agent appointed under an agency license.

The purpose for these amendments is to clarify some of the existing procedural problems in licensing insurance agents. The changes are also designed to provide the Insurance Commissioner with the authority to explore alternatives to the current examination procedure. Finally, the amendments statutes are necessary to correct problems that the department has identified in the last several years. Ultimately the aim of any changes in the agents licensing is to provide a uniform and fair licensing system which will protect the consumers of this state and provide for reasonable regulation of insurance agents.

EXHIBIT 2 DATE 2/19/87 HB 801

HB 801

HB 501 amends the mandated mental health and alcohol treatment insurance law to insure that employees of an employer self insurance plan meets the same insurance requirements as other group insurance plans. The legislature has determined that it is good public policy to make sure that treatment for alcoholism and mental illness is available to group policy holders. Employer self insurance plans are group insurance plans and should meet the same requirements as other group plans.

On page three, lines 17 through 24, the definition of "mental health treatment center" is tied to the definition in the mental health law, section 53-21-201.

Page four and five amends the definition of mental illness to comply with the most current definitions of mental disorders as noted and defined in the DSM III (Diagnostic and Statistical Manual of Mental Disorders, Third Edition). DSM III is the official reference and definition manual of mental disorders as determined and recognized by the American Psychiatric Association.

Last the bill recognizes that mental illness is equally as serious an illness as is physical illness. The current law allows the copayment paid by a group policy holder for mental illness to be greater than the copayment for physical illness. The bill proposes to eliminate this inequality by requiring that the copayment be the same for mental illness as it is for physical illness. HB 801 also requires that the benefit level for mental illness coverage be at least equal to the benefit level for physical illness.

It is an equality issue. Mental illness can be as serious an affliction as is physical illness. Mental disorders can require extensive hospitalization. Mentally ill persons can even die if certain forms of the illness are untreated. It is unfair to discriminate against someone because they have a mental illness. HB 801 removes the discrimination.

I urge your support for HB 801.

EXHIBIT	3
DATE	2/19/8.
HB	1807

DSM-III CLASSIFICATION: AXES I AND II CATEGORIES AND CODES

All official DSM-III codes and terms are included in ICD-9-CM. However, in order to differentiate those DSM-III categories that use the same ICD-9-CM codes, unofficial non-ICD-9-CM codes are provided in parentheses for use when greater specificity is necessary.

The long dashes indicate the need for a fifth-digit subtype or other qualifying term.

DISORDERS USUALLY FIRST EVIDENT IN INFANCY, CHILD-HOOD OR ADOLESCENCE

Mental retardation

(Code in fifth digit: 1 = with other behavioral symptoms [requiring attention or treatment and that are not part of another disorder], 0 = without other behavioral symptoms.)

317.0(x) Mild mental retardation, _ 318.0(x) Moderate mental retarda-

tion, _____

318.1(x) Severe mental retardation, _____

318.2(x) Profound mental retardation, _____

319.0(x) Unspecified mental retardation, ———

Attention deficit disorder

314.01 with hyperactivity 314.00 without hyperactivity 314.80 residual type

Conduct disorder

312.00 undersocialized, aggressive 312.10 undersocialized, nonaggressive

312.23 socialized, aggressive

312.21 socialized, nonaggressive

312.90 atypical

Anxiety disorders of childhood or adolescence

309.21 Separation anxiety disorder 313.21 Avoidant disorder of childhood

or adolescence

313.00 Overanxious disorder

Other disorders of infancy, childhood or adolescence

313.89 Reactive attachment disorder of infancy

313.22 Schizoid disorder of childhood or adolescence

313.23 Elective mutism

313.81 Oppositional disorder

313.82 Identity disorder

Eating disorders

307.10 Anorexia nervosa

307.51 Bulimia

307.52 Pica

307.53 Rumination disorder of infancy

307.50 Atypical eating disorder

Stereotyped movement disorders

307.21 Transient tic disorder

307.22 Chronic motor tic disorder

307.23 Tourette's disorder

307.20 Atypical tic disorder

307.30 Atypical stereotyped movement disorder

Other disorders with physical manifestations

307.00 Stuttering

307.60 Functional enuresis

307.70 Functional encopresis

307.46 Sleepwalking disorder

307.46 Sleep terror disorder (307.49)

Pervasive developmental disorders

Code in fifth digit: 0 = full syndrome present, 1 = residual. state.

299.0x Infantile autism, __

299.9x Childhood onset pervasive developmental disorder,

299.8x Atypical, -

Specific developmental disorders Note: These are coded on Axis II.

315.00 Developmental reading

disorder
315.10 Developmental arithmetic disorder

315.31 Developmental language disorder

315.39 Developmental articulation disorder

315.50 Mixed specific developmental disorder

315.90 Atypical specific developmental disorder 16

TORGANIC MENTAL DISORDERS 🥍 Section 1. Organic mental disorders whose etiology or pathophysiological process is listed below (taken from the mental disorders section of ICD-9-CM).

Dementias arising in the senium and presenium

Primary degenerative dementia, senile onset,

290.30 with delirium

290.20 with delusions

290.21 with depression

290.00 uncomplicated

Code in fifth digit:

1 = with delirium, 2 = with delusions,

3 =with depression, 0 =uncomplicated.

290.1x Primary degenerative dementia, presentle onset, _

Multi-infarct dementia, _

Substance-induced

290.4x

Alcohol

303.00 intoxication

idiosyncratic intoxication 291.40

291.80 withdrawal

291.00 withdrawal delirium

291.30 hallucinosis

291.10 amnestic disorder

Code severity of dementia in fifth digit:

1 = mild, 2 = moderate, 3 = severe,

0 = unspecified.

291.2x Dementia associated with alcoholism, ____

> Barbiturate or similarly acting sedative or hypnotic

305.40 intoxication (327.00) 292.00 withdrawal (327.01)

withdrawal delirium (327.02) 292.00

amnestic disorder (327.04) 292.83

Opioid

305.50 intoxication (327.10)

292.00 withdrawal (327.11)

Cocaine

305.60 intoxication (327.20)

Amphetamine or similarly acting sympathomimetic 305.70 intoxication (327.30)

delirium (327.32) 292.81

292.11 delusional disorder (327.35) 292.00 withdrawal (327.31)

Phencyclidine (PCP) or similarly acting arylcyclohexylamine

305.90 intoxication (327.40)

292.81 delirium (327.42)

292.90 mixed organic mental disorder (327.49)

Hallucinogen

305.30 hallucinosis (327.56)

292.11 delusional disorder (327.55)

292.84 affective disorder (327.57)

Cannabis

305.20 intoxication (327.60)

292.11 delusional disorder (327.65)

Tobacco 292.00 withdrawal (327.71)

Caffeine

305.90 intoxication (327.80)

Other or unspecified substance

intoxication (327.90) 305.90

withdrawal (327.91) 292.00

292.81 delirium (327.92)

292.82 dementia (327.93)

amnestic disorder (327.94) 292.83

delusional disorder (327.95) 292.11

hallucinosis (327.96) 292.12

affective disorder (327.97) 292.84

personality disorder (327.98) atypical or mixed organic 292.89

292.90 mental disorder (327.99)

Section 2. Organic brain syndromes whose etiology or pathophysiological process is either noted as an additional diagnosis from outside the mental disorders section of ICD-9-CM or is unknown.

293.00 Delirium

Dementia 294,10

Amnestic syndrome 294.00

Organic delusional syndrome 293.81

Organic hallucinosis 293.82

Organic affective syndrome 293.83

Organic personality syndrome 310.10

Atypical or mixed organic 294.80 brain syndrome

PARANOID DISORDERS SUBSTANCE USE DISORDERS Code in fifth digit: 1 = continuous, 297.10 Paranoia 2 = episodic, 3 = in remission, 0 =297.30 Shared paranoid disorder 298.30 Acute paranoid disorder unspecified. 297.90 Atypical paranoid disorder 305.0x Alcohol abuse, _ 303.9x Alcohol dependence PSYCHOTIC DISORDERS NOT 🖟 (Alcoholism), _ ELSEWHERE CLASSIFIED 305.4x Barbiturate or similarly acting sedative or hypnotic abuse, 295.40 Schizophreniform disorder 298.80 Brief reactive psychosis 304.1x Barbiturate or similarly acting 295.70 Schizoaffective disorder sedative or hypnotic de-298.90 Atypical psychosis pendence, _ 305.5x Opioid abuse, ____ 304.0x Opioid dependence, ___ NEUROTIC DISORDERS: These are in-305.6x Cocaine abuse, __ cluded in Affective, Anxiety, Somato-305.7x Amphetamine or similarly form, Dissociative, and Psychosexual Disorders. In order to facilitate the acting sympathomimetic identification of the categories that in 304.4x Amphetamine or similarly DSM-II were grouped together in the class of Neuroses, the DSM-II terms are acting sympathomimetic dependence, _ included separately in parentheses 305.9x Phencyclidine (PCP) or similarly after the corresponding categories. acting arylcyclohexylamine These DSM-II terms are included in ICDabuse, _____ (328.4x) 9-CM and therefore are acceptable as 305.3x Hallucinogen abuse, alternatives to the recommended DSM-III terms that precede them. 305.2x Cannabis abuse, Cannabis dependence, ___ 304.3x 305.1x Tobacco dependence, AFFECTIVE DISORDERS 305.9x Other, mixed or unspecified Major affective disorders 4 substance abuse, _ 304.6x Other specified substance Code major depressive episode in fifth dependence, _____ digit: 6 = in remission, 4 = with304.9x Unspecified substance psychotic features (the unofficial nondependence, __ ICD-9-CM fifth digit 7 may be used 304.7x Dependence on combination instead to indicate that the psychotic of opioid and other nonfeatures are mood-incongruent), 3 = alcoholic substance, with melancholia, 2 = without melan-304.8x Dependence on combination of cholia, 0 = unspecified. substances, excluding opioids and alcohol, _____ Code manic episode in fifth digit: 6 = in remission, 4 = with psychotic SCHIZOPHRENIC DISORDERS features (the unofficial non-ICD-9-CM fifth digit 7 may be used instead to indi-Code in fifth digit: 1 =subchronic, cate that the psychotic features are 2 = chronic, 3 = subchronic with acute exacerbation, 4 = chronic with acute mood-incongruent), 2 = without psychotic features, 0 = unspecified. exacerbation, 5 = in remission, 0 = unspecified. Bipolar disorder, 296.6x mixed, _ 296.4x manic, __ Schizophrenia, 295.1x disorganized, _____ 295.2x catatonic, _____ 295.3x paranoid, ____ 295.9x undifferentiated, ____ 295.6x residual, ____ 296.5x depressed, _ Major depression, 296.2x single episode, ____ 296.3x recurrent, _____

Other specific affective disorders

301.13 Cyclothymic disorder 300.40 Dysthymic disorder

(or Depressive neurosis)

Atypical affective disorders

296.70 Atypical bipolar disorder 296.82 Atypical depression

ANXIETY DISORDERS

Phobic disorders (or Phobic neuroses)

300.21 Agoraphobia with panic attacks 300.22 Agoraphobia without panic

attacks
300.23 Social phobia
300.29 Simple phobia

Anxiety states (or Anxiety neuroses)

300.01 Panic disorder

300.02 Generalized anxiety disorder 300.30 Obsessive compulsive disorder (or Obsessive compulsive neurosis)

Post-traumatic stress disorder

308.30 acute 309.81 chronic or delayed

300,00 Atypical anxiety disorder

SOMATOFORM DISORDERS

300.81 Somatization disorder
300.11 Conversion disorder
(or Hysterical neurosis, conversion type)
307.80 Psychogenic pain disorder

300.70 Hypochondriasis (or Hypochondriacal neurosis)

300.70 Atypical somatoform disorder (300.71)

DISSOCIATIVE DISORDERS (OR HYSTERICAL NEUROSES, DISSOCIATIVE TYPE)

300.12 Psychogenic amnesia 300.13 Psychogenic fugue

300.14 Multiple personality

300.60 Depersonalization disorder (or Depersonalization neurosis)

300.15 Atypical dissociative disorder

PSYCHOSEXUAL DISORDERS Gender identity disorders

Indicate sexual history in the fifth digit of Transsexualism code: 1 = asexual, 2 = homosexual, 3 = heterosexual, 0 = unspecified.

302.5x Transsexualism, _____ 302.60 Gender identity disorder of childhood

302.85 Atypical gender identity disorder

Paraphilias

302.81 Fetishism

302.30 Transvestism

302.10 Zoophilia

302.20 Pedophilia 302.40 Exhibitionism

302.82 Voyeurism

302.83 Sexual masochism

302.84 Sexual sadism

302.90 Atypical paraphilia

Psychosexual dysfunctions

302.71 Inhibited sexual desire

302.72 Inhibited sexual excitement

302.73 Inhibited female orgasm 302.74 Inhibited male orgasm

302.75 Premature ejaculation

302,76 Functional dyspareunia

306.51 Functional vaginismus

302.70 Atypical psychosexual dysfunction

Other psychosexual disorders

302.00 Ego-dystonic homosexuality 302.89 Psychosexual disorder not elsewhere classified

FACTITIOUS DISORDERS

300.16 Factitious disorder with psychological symptoms

301.51 Chronic factitious disorder with physical symptoms

300.19 Atypical factitious disorder with physical symptoms

DISORDERS OF IMPULSE CONTROL NOT ELSEWHERE CLASSIFIED

312.31 Pathological gambling

312.32 Kleptomania

312.33 Pyromania

312.34 Intermittent explosive disorder

312.35 Isolated explosive disorder

312.39 Atypical impulse control disorder

ADJUSTMENT DISORDER 309.00 with depressed mood

309.24 with anxious mood

309.28 with mixed emotional features

309.30 with disturbance of conduct 309.40 with mixed disturbance of

309.40 with mixed disturbance of emotions and conduct

309.23 with work (or academic) inhibition

309.83 with withdrawal

309.90 with atypical features

* PSYCHOLOGICAL FACTORS ** AFFECTING PHYSICAL CONDITION

Specify physical condition on Axis III. 316.00 Psychological factors affecting physical condition

PERSONALITY DISORDERS

Note: These are coded on Axis II.

301.00 Paranoid

301.20 Schizoid

301.22 Schizotypal

301.50 Histrionic

301.30 HISTIONIC

301.81 Narcissistic

301.70 Antisocial

301.83 Borderline

301.82 Avoidant

301.60 Dependent

301.40 Compulsive

301.84 Passive-Aggressive

301.89 Atypical, mixed or other personality disorder

V CODES FOR CONDITIONS NOT ATTRIBUTABLE TO A MENTAL DISORDER THAT ARE A FOCUS OF ATTENTION OR TREATMENT

V65.20 Malingering

V62.89 Borderline intellectual functioning (V62.88)

V71.01 Adult antisocial behavior

V71.02 Childhood or adolescent antisocial behavior

V62.30 Academic problem

V62.20 Occupational problem

V62.82 Uncomplicated bereavement

V15.81 Noncompliance with medical treatment

V62.89 Phase of life problem or other life circumstance problem

V61.10 Marital problem

V61.20 Parent-child problem

V61.80 Other specified family circumstances

V62.81 Other interpersonal problem

ADDITIONAL CODES

300.90 Unspecified mental disorder (nonpsychotic)

V71.09 No diagnosis or condition on

799.90 Diagnosis or condition deferred on Axis I

V71.09 No diagnosis on Axis II 799.90 Diagnosis deferred on

Axis II

EXHIBIT 4 DATE 2) 19/87

Robert R. Throssell Chief Legal Counsel State Auditor and Insurance Commissioner Written Testimony Submitted in Support of HB 806

The State Auditor and Commissioner of Insurance through her counsel appears in support of HB 806. The changes to the Montana Life and Health Insurance Guaranty Association Act which are proposed by this bill are in line with the model Life and Health Guaranty Fund Act of the National Association of Insurance Commissioners. Those that do not come from the model act, particularly Section 1 of the bill, recognize the unique situation Montana faces by not having employees of insurance companies serve on the board.

Section 1 of HB 806 adopts the language other states use to define the extent of coverage provided by the guaranty fund. On passage of this bill, the Montana fund will only be responsible for residents of this state. In all pending actions, and particularly the Life of Montana situation, coverage will still be provided under existing law.

Section 2 of HB 806 allows for compensation of the board of directors of the fund who are not full time employees of an insurance company. Montana's board is unique in that it is made up entirely of insurance agents. As agents, they do not receive compensation for serving on the board. Service on the board requires a substantial commitment of time. The compensation provision of the bill recognizes the service given the state and its citizens by the board members.

Sections 3 and 4 of HB 806 are an extension of the change in the scope of coverage in Section 1. By limiting coverage to policies of Montana residents, it is no longer necessary to distinguish between domestic and foreign insurers. The policies of only Montana residents are covered regardless of the location of the company issuing those policies.

Section 4 of HB 806 also includes a new provision on the type of protection the guaranty fund may offer Montana residents. The guaranty fund, with the approval of the Commissioner of Insurance, may offer replacement or substitute policies to residents if the company they were previously insured with fails. This is an option that could benefit a Montana resident depending on their circumstances at the time the original insurer fails.

Section 5 of HB 806 is a minor change in the references to other code provisions necessitated because of the deletions in Section 4 of the bill.

Section 6 of HB 806 is a change that is the result of the scope of coverage change in Section 1 and the elimination of the distinction between domestic and foreign insurers in Sections 3 and 4. By creating only one type of coverage there is no longer a need for three classes of assessments. The Class A assessment remains for general administrative expenses. The Class B assessment becomes the only assessment necessary when the members of the guaranty fund are assessed to pay on covered claims of Montana residents.

Section 7 of HB 806 establishes the write-off provisions of the assessments made for Class B assessments. In the future, only those assessments directly related to paying on covered policies of Montana residents will qualify for the premium tax off-set.

Section 8 of Hb 806 extents the Commissioner's rule making authority to include the changes incorporated in this bill. Section 9 establishes an applicability date so that any action filed before the effective date of this act will not be governed by these changes. Since Montana and other states have made decisions and assurances based on the current status of the law, those actions will be governed by existing law.

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Special Resource Management (SRM), a subsidiary of Montana Power Company, is planning to build a hazardous waste transportation facility just west of Billings. At the request of the area people, a public meeting was held with SRM on December 2nd, 1986. The concerns, as outlined in the enclosed petition, were voiced repeatedly not only by local residents, but by residents of the greater Billings area. Several points were clarified at the meeting:

First, the decision to locate this facility in the Yellowstone Trade Center along Goodman Lane was made September 13th. The area residents and the people of Billings were not notified of this decision until November 13th when a press conference was held and the final decision received media coverage.

Second, the Yellowstone Trade Center is zoned "controlled industrial", therefore SRM is able to locate this facility there, in spite of the fact that it is near the Yellowstone River and near a density of population. The City County Planning Board noted that the zoning in Yellowstone County has not been updated to meet the current needs of the county. When the Yellowstone Trade Center was zoned "controlled industrial", no one foresaw the problem of a hazardous waste transportation facility arising. Therefore, the zoning simply does not address this situation.

Third, SRM intends to go ahead with construction at this location, despite the expression of public concern.

And fourth, the people of Yellowstone County essentially have no voice in the final decision to locate this facility. Though county commissioners and city county planning board members were present at the meeting, no official at the local level has the authority to intervene on behalf of the concerns of private citizens.

The signatures on the petition represent an effort to gather names during a short two-week time period. The petition concludes that "because this site has the potential to adversely impact large numbers of people and the Yellowstone River environment, we strongly object to the location of this facility". We feel the issue of hazardous waste is a broad problem that needs to be addressed at both the county and state level. We enclose the petition to bring to your attention the problems and concerns already developing in Yellowstone County. We hope that the Legislature will address these problems in its upcoming session.

Sincerely,

Marlene Zentz

Ad Hoc Committee Chair

PETITION

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EVIDER

We, the undersigned, wish to express our concern regarding the Toxic and Hazardous Waste Terminal to be built by Special Resource Management, a subsidiary of Montana Power Company, and to be located just west of Billings city limits on Goodman Lane. We strongly object to the location of this site for the following reasons:

- The city of Billings is approximately 2 miles east of this site and directly downwind of it.
- 2) Many residential dwellings already exist around the site, and the long-term projections for population growth in this area are high.
- 3) It is less than one mile from the Yellowstone River.
- 4) The site is adjacent to the irrigation ditch network which runs through the surrounding farmland and down to the Yellowstone River.
- 5) The ground water in this area is less than 15 feet from the surface.
- 6) Elysian School is very close to this site and directly downwind of it.
- 7) Businesses located on the southwest fringe of Billings (the Homestead Business Park area, the Holiday Inn West and Midland Road business complex, and the Rimrock Mall and 24th Street West business area) are all near this site.
- 8) Productive irrigated agricultural land borders the site.

We understand that this type of facility involves a risk factor, and that the possibility for contamination via spills, leakages, explosions, fires, etc. cannot be ruled out.

Because this site has the potential to adversely impact large numbers of people and the Yellowstone River environment, we strongly object to the location of this facility and request that regulations governing the location of toxic and hazardous waste terminals and/or storage sites be reviewed.

THE UNDERSIGNED:

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I HEREBY CERTIFY THAT I AM RECISTERED TO VOTE IN YELLOWSTONE COUNTY.

please check beside your name if you plan to attend the meeting at Elysian School, Tuesday, December 2, 7:00 p.m..

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HOUSE BILL 789

I. TRANSFER FACILITIES ARE ALREADY ADEQUATELY REGULATED.

Special Resource Management (SRM) opposes HB 789, which amends the Montana Hazardous Waste Management Act. Specifically, SRM opposes the amendment that would mandate the Montana Department of Health and Environmental Sciences (DHES) to adopt permitting requirements for transfer facilities. It is assumed the desire to establish such permitting requirements is based on the erroneous conclusion that transfer facilities such as those planned by SRM in Billings and Butte are unpermitted and/or unregulated. Such is not the case.

Before operating a transfer facility to accommodate the movement of hazardous waste, a firm must be a recognized transportation entity and have appropriate operating authority from the Interstate Commerce Commission (ICC). That operating authority constitutes a permit to operate in the manner described in the application for such authority. Several criteria must be met before the ICC can or will approve an application, not the least of which are stringent insurance and financial responsibility requirements. Once the operating authority is granted, the full gamut of applicable ICC and Department of Transportation (DOT) regulations take effect. Additionally, in keeping with the general RCRA mandate, the EPA has entered into a cooperative agreement with the DOT to regulate the transport of hazardous waste.

In addition to the regulations and permit requirements mentioned above, the DHES has the authority to inspect a transfer facility at any time without prior notice. These inspections are to ensure against the holding of waste at the facility in violation of the 10-day limit. The DHES also has the authority to cite a facility owner for operating a storage facility without a permit if waste is held at a transfer facility for longer than 10 days. The owner would then be subject to civil and/or criminal enforcement action depending on the nature of the violation.

II.. THE 10-DAY EXEMPTION FOR TRANSFER FACILITIES WAS AN ANALYZED, CONSCIOUS DECISION BY EPA.

The 10-day exemption for holding (not storing) hazardous waste at a transfer facility was recognized by EPA as necessary to accommodate the reasonable transport of waste from the point of generation to its ultimate disposal. Imposition of the 10-day limitation actually strengthened, rather than weakened, the control of hazardous waste movement. Prior to the limitation, a transporter could actually hold waste at a transfer point for an indefinite period of time, thus effectively skirting the storage requirements and regulations. The 10-day time limit eliminated that loophole, while recognizing the practical nature and vital need for the proper and timely transport of regulated waste.

Also, it should be remembered that the Resource nservation and Recovery Act (RCRA), and the implementation of that act by EPA is full of "line-drawing" (i.e, the 1000 kg threshold between "large quantity generators" and "small quantity generators," the 90 day versus 180 day versus 270 day accumulation rules, etc.). The exemption of 10-day transfer facilities from the federal permit requirements was not a careless oversight by EPA, but instead well thought out and conscious decision of drawing another line. By formulating the exemption, EPA struck the delicate balance between excessive regulation and the practicality of compliance.

III. "HAZARDOUS WASTES", AND THE FACILITIES TO AID IN THE TRANSPORTATION OF THOSE WASTES, ARE JUST A SMALL FRACTION OF THE HAZARDOUS MATERIALS IN MONTANA TODAY.

A final point must be made to maintain a proper perspective of the hazardous waste situation in Montana and the surrounding states. The recently published DHES report on hazardous waste management options indicates approximately 1800 tons of "hazardous waste" are generated in Montana annually. This total includes that quantity of waste generated by both regulated and conditionally exempt businesses, but excludes waste oils. The volume of waste

would constitute 90 truckloads per year, or less than two (2) trucks per week.

For the sake of comparison, approximately 280,000 tons of "hazardous materials" are transported into or through Montana per year by rail and truck. A portion of that hazardous material stays in Montana as raw material for a broad spectrum of businesses. Approximately 250 tons of hazardous material is transported along the southern BN line through Billings per day. An average of 36 trucks carrying an estimated 720 tons of hazardous materials travel east and west on I-90 each weekday. An unmeasured quantity of the hazardous materials may spend several days or even weeks at either a railroad switchyard or truck terminal.

There are no regulations which preclude such storage and no requirements for permits. The materials are regulated and the transport controlled by ICC and DOT in virtually the same manner as hazardous waste - except for the 10-day limitation on waste transfer facilities. Therefore, if <u>all</u> of the hazardous waste generated in Montana were to pass through one of the SRM transfer facilities, that waste would equal only one-tenth of one percent (0.01%) of the volume of hazardous materials and substances moving through the state on a daily basis.

Passage of HB 789 into law will significantly delay implementation of a workable system to properly manage and dispose of hazardous waste in Montana. HB 789 will create a situation where the regulated business community of this state will be stuck with limited options for complying with state and federal regulations. In the near term, the impact of HB 789 could actually exacerbate problems associated with improper waste disposal and compound environmental problems.

Special Resource Management, Inc. Chris Cull

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