

MINUTES OF THE MEETING  
APPROPRIATIONS COMMITTEE  
50TH LEGISLATIVE SESSION

The meeting of the Appropriations Committee was called to order by Chairman Rep. Gene Donaldson on February 16, 1987, at 1:30 p.m. in Room 104 of the State Capitol.

ROLL CALL: All members were present at the meeting except Reps Winslow, Connelly, Iverson, Menahan, and Nathe who were late and Reps. Poulsen and Spaeth who were absent. Also present at the meeting were Judy Rippingale, LFA; Tom Cleary, Legislative Intern; and Denise Thompson, Secretary.

(24:A:1.15)

HB 732:

Rep. Dan Harrington of HD #68 stated he was introducing the bill on behalf of the Butte Community Union. The bill sets forth a job program in the state with the pay being the minimum wage pay.

He stated the he felt the idea behind the bill was great. He also realized that the impact was a large one and he knew at this time it may be difficult.

PROPONENTS:

Mr. Tim Carney, Butte Community Union stated that he supported the bill for a general relief committee of the Butte Community Union, they have been working on this for a long time. A full employment bill is a realistic and affordable goal that would benefit all of Montana that would provide jobs that pay livable wage and medical insurance benefits as necessary. To continue to ignore growing poverty is unacceptable. We must address poverty in the universities, and the highways and other non-critical needs must follow the needs for those who are in critical situations.

We must restore the dignity that poverty steals from families and communities. All of the needy should be taken care of.

(24:A:9.30) Mr. Carney stated that some of the savings are going to come out of the federal budget in programs such as food stamps.

Mr. Dennis Sullivan, representing the Butte Community Union, GR committee and the Citizens Advocate for Social Justice, quoted Jim Tracy in the Montana Standard. In the standard, the budget was broken down at Institutions at 16 percent, human services at 25 percent, and education 43 percent. He spoke in support of the bill, he believed it is designed to recognize that social justice requires action on the part of all of us, rich, poor, and any shades between. A free nation, state, or county can never be truly healthy so long as one of its citizens is suffering from malnourishment or loss of dignity along with the economic disadvantages of having no decent paying job.

Rep. Harrington closed on the bill by saying our society needs to start working toward this type of bill.

HB 724:

(24:A:28.00) Rep. Miller presented his bill stating he was trying to get a good definition of vacancy savings. He has tried to address problems with the bill by making amendments (Exhibit 1). He tried to put a halt on the university vacancy savings. Rep. Miller explained his amendments to the committee.

1. Using 50 percent of the vacancy savings monies to be set aside into a pool and then they have the flexibility with the remaining 50 percent.

2. Gives the three designee parts of government the flexibility to expend money.

3. Page 4, Line 23 (ii) inserts and vacancy savings which means the governor must present his vacancy savings to the legislature in the next session by using historical data and to take an honest look at it.

PROPONENTS:

(24:A:34.00) Terri Minnow representing the Montana Federation of Teachers and Montana Federation of State Employees, spoke in support of the bill. Imposed and artificial vacancy savings have been detrimental to efficient state government in several instances. They support the concept of somehow addressing the problems that artificially imposed vacancy savings have created.

Mr. Tom Schneider representing the Montana Public Employees Association, stated they are a proponent to the bill. The only thing he pointed out was page 3 line 15, section D, he was a little concerned about that section because the courts are also involved in upgrades and step increases. He was

wondering if there could maybe be an amendment in there that would exclude court ordered upgrades.

(24:B:6.20) Rep. Donaldson asked if this would mean personal services would be line itemed. Rep. Miller stated yes pretty much. Rep. Donaldson asked if severance pay would be covered under this. Rep. Miller stated it does cover that.

EXECUTIVE ACTION:

(24:B:11.58) Rep. Thoft moved to TABLE HB 732. The question was called. Reps. Quilici, Menahan and Connelly voted NO. The motion CARRIED.

Action was delayed on HB 724 for Ms. Rippingale to draft an amendment.

HB 309: (24:B:14.00)

Rep. Rehberg stated that the bill was heard in subcommittee and there were no objections from the Workers' Comp people or the Board of Crime Control. It would necessitate a transfer of a full-time FTE supervisor from the Workers' Comp budget and then in the Human Services Subcommittee, be sure to appropriate reduction to be taken from his area and put into the Board of Crime Control. There is also a question as to what the other two persons are doing in Workers' Comp and that may need to be addressed. Rep. Rehberg stated that the subcommittee recommended the bill DO PASS as amended. They did want authority to hire one additional FTE, a grade 8 secretary.

At the request of the committee, the action was postponed pending additional information Rep. Quilici was going to gather and present to the committee.


HB 277:

(24:B:20.44) Rep. Rehberg stated that the subcommittee had changed HB 277 substantially. Rep. Connelly's bill had to do with having a \$50 fee put on to the reinstatement of driver's licenses for those people convicted of driving under the influence. It would have been put into a special revenue account. The subcommittee felt it was not the time to be creating new earmarked revenue accounts. The subcommittee amended the bill to place the \$50 fee into the general fund for a period of two years and this law would go into effect on July 1, 1987. There would be a statement of intent placed on the front of the bill saying that the 1989 legislature should look seriously at creating a program that was generally funded as a pass through to the local governments for the purposes of this bill which is education, law enforcement, and driving under the influence.

Action was delayed on the bill until the amendments were available to the committee.

ADJOURNMENT:

There being no further business before the committee, the meeting was adjourned at 2:20 p.m.

  
Rep. Gene Donaldson, Chairman

DAILY ROLL CALL

APPROPRIATIONS COMMITTEE

50th LEGISLATIVE SESSION -- 1987

Date 2/16/87

NAME	PRESENT	ABSENT	EXCUSED
DONALDSON, GENE (Chairman)	✓		
THOFT, BOB (Vice Chairman)	✓		
WINSLOW, CAL (Vice Chairman)	✓	late	
BARDANOUE, FRANCIS	✓		
BRADLEY, DOROTHY	✓		
CONNELLY, MARY ELLEN	✓	late	
DEVLIN, GERRY	✓		
IVERSON, DENNIS	✓	late	
MANUEL, REX	✓		
MENAHAN, WILLIAM "RED"	✓	late	
MENKE, LARRY	✓		
MILLER, RON	✓		
NATHE, DENNIS	✓	late	
PECK, RAY	✓		
POULSEN, HAROLD		✓	
QUILICI, JOE	✓		
REHBERG, DENNIS	✓		
SPAETH, GARY		✓	
SWIFT, BERNIE	✓		
SWITZER, DEAN	✓		

1  
2/16/87  
724

Page 4, Line 23

Following: Line 22

Insert: "Section 5. Section 17-7-111, MCA, amended to read:

17-7-111. Agency program budgets -- form distribution and contents. (1) In the preparation of a state budget, the budget director shall, not later than July 1 in the year preceding the convening of the legislature, distribute to all state offices and departments, including the judicial branch and the legislative branch, the proper forms necessary for the preparation of budget estimates. These forms shall be prescribed by the budget director to procure the information required by subsection (2).

(2) The agency budget requests, when completed by the budget office, must set forth a balanced financial plan for the agency completing the forms for each fiscal year of the ensuing biennium. The plan must consist of:

(a) a consolidated agency budget summary for current level expenditures and for each modification request setting forth the aggregate figures of the full-time equivalent personnel positions (FTE) and the budget in such manner as to show a balance between the total proposed disbursements and the total anticipated receipts, together with the other means of financing the budget for each fiscal year of the ensuing biennium, contrasted with the corresponding figures for the last completed fiscal year and the fiscal year in progress. The consolidated budget summary must be supported by schedules classifying receipts and disbursements contained therein by fund and, where applicable, organizational unit.

(b) a schedule of the actual and projected receipts, disbursements, and solvency of each accounting entity within each fund for the current and subsequent biennium;

(c) a detailed schedule of receipts, by accounting entity within each fund, indicating classification and source of funds;

(d) an agency schedule summarizing past and proposed spending plans and the means of financing the proposed plan. Information presented shall include the following:

(i) a statement of agency goals and objectives and a statement of goals and objectives for each program of the agency. Such goals and objectives must include, in a concise form, sufficient specific information and quantifiable information to enable the legislature to formulate an appropriations policy regarding the agency and its programs and to allow a determination, at some future date, on whether the agency has succeeded in attaining its goals and objectives.

(ii) actual FTE and disbursements and vacancy savings for the completed fiscal year of the current biennium, estimated FTE and disbursements and vacancy savings for the current fiscal year, and the agency's request for the ensuing biennium, by program; and

(iii) actual disbursements for the completed fiscal year of the current biennium, estimated disbursements for the current fiscal year, and the agency's recommendations for the ensuing biennium, by disbursement category;

(e) any other information the budget director feels is necessary for the preparation of a budget.

**Amend House Bill 724**

**Page 2, after line 23**

**Insert:** (2) An agency, other than the Montana university system, a postsecondary vocational-technical center, or a community college will by June 30th of each fiscal year revert to the appropriate vacancy savings pool, 50 percent of any vacancy savings realized in excess of the vacancy savings calculated in the appropriation for the year.

**Renumber:** Subsequent subsections

**Page 3, line 23, after authority.**

**Strike:** subsections (1), (2), and (3)

**Insert:** (1) The Governor or his designee is authorized to increase the expenditure authority of executive branch agencies for fiscal 1989 from the executive branch vacancy savings fund only if money exists in the vacancy savings fund and money and expenditure authority are given to the agency at the same time.

(2) The Legislative Finance Committee is authorized to increase the expenditure authority of legislative branch agencies for fiscal 1989 from the legislative branch vacancy savings fund only if money exists in the vacancy savings fund and money and expenditure authority are given to the agency at the same time.

(3) The Chief Justice of the Supreme Court or his designee is authorized to increase the expenditure authority of judicial branch agencies for fiscal 1989 from the judicial branch vacancy savings fund only if money exists in the vacancy savings fund and money and expenditure authority are given to the agency at the same time.

VISITOR'S REGISTER

BILL(S) HB Appropriations  
200, 724, 732

COMMITTEE

DATE 3/16/97

SPONSOR(S) \_\_\_\_\_

NAME	REPRESENTING	BILL NO.	SUP-PORT	OP-POSE
Tim Kearney	Butte Comm. Simon	732	X	
Lyle Burgett	" " "	"	X	
J. D. Spotted Wolf	" " "	"	X	
Loayan Medicine Top	" " "	"	X	
Dennis Sullivan	" " "	"	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR VISITOR'S STATEMENT  
 IF YOU HAVE WRITTEN COMMENTS, PLEASE GIVE A COPY TO THE SECRETARY.