MINUTES OF THE MEETING FISH AND GAME COMMITTEE 50TH LEGISLATIVE SESSION HOUSE OF REPRESENTATIVES

February 10, 1987

The meeting of the Fish and Game Committee was called to order by Chairman Orval Ellison on February 10, 1987, at 1:00 p.m. in Room 312 B in the State Capitol.

ROLL CALL: All committee members were present with the exception of Rep. Peterson who was excused.

HOUSE BILL NO. 307: Rep. Hal Harper, District 44, sponsor, stated this is at the request of the residents Unionville, South of Helena, which is basically a small town, not incorporated, and use to have signs posted to protect them from the shooting that takes place in this area. Rep. Harper stated this is an act authorizing boards of County Commissioners to regulate the discharge of firearms in an area of a county upon petition and hearing by residents of the area; and providing the protection of a person or property may not be prohibited and provides for the establishment of a penalty for the violation of the regulations. He stated there has been several problems with this regarding the posting of certain signs to prohibit shooting in these areas. These posting have no effect because they are not backed by law. He pointed out to the committee he realizes that a bill such as this one poses many different view points. He just asks the committee to hear the testimony and consider all sides to the issue before any final decision is made. He felt this is an important issue that must be dealt with sooner or later. stated, hopefully, after amending the bill, they can come out with something that will do the job to protect those people in highly populated areas, regarding the discharge of these firearms, but by not taking away anyone's rights.

He emphasized they may be able to go a step further by offering protection on the other side to people who wish to have a right to discharge firearms in certain areas, and specifically, there is a state land included, and also shooting ranges. Approved shooting ranges is included in his amendments and will be exempted from the provisions of this act. In essence, this act will not be allowed to be used, except on existing shooting ranges, or future shooting ranges, or to affect their operations. He stated that is not the purpose of this bill. This bill merely is to provide protection to those high density areas and in other parts of the state, where currently, no protection now exists. He urged the committee to give this bill

consideration after hearing testimony and after seeing the amendments by the Fish and Game he stated he would be in an acceptable frame of mind, as to whatever amendments would not hinder the basic purpose of this act, which is to get protection for these areas. In no way should this act be allowed to be used to close areas now open to hunting or to protect any sort of species that now is not protected or to shut down any shooting ranges whether it be present or future. This act should be applicable only should the already mentioned situation arise.

REP. ELLISION stated before testimony began, he would point out to the committee, that since there has been many amendments proposed to the bill already, he felt it would be best to put the bill into a subcommittee for further work. He stated this will be his intention, since the committee is getting pressed for time. He felt by putting it into a subcommittee, it could be worked out much faster.

PROPONENTS: David Lackman, representing the Montana Public Health Association, submitted testimony (Exhibit 1). He stated they support the bill because it does involve "public safety." A situation which illustrates the need for this bill has occurred along a stretch of the Bitterroot River in Missoula. There are many homes in this area; however, hunters claim that shot guns do not pose a hazard - only noise. Some hunting is done with rifles and shots from them can easily reach property of residents. Action must be taken before they are faced with a tragedy. The Fish and Game has been reluctant to adequately deal with the problem, and they felt HB 307 was a step in trying to solve the situation. He urged the committee to support HB 307.

RON MARCOUX, representing the Department of Fish, Wildlife and Parks, submitted testimony (Exhibit 2). He stated the Fish and Game has the authority to regulate game and fur seasons, bag limits, possession limits and season closures for the protection, preservation and propagation of wild-The commission and the department can also regulate the type of weapon and ammunition used in a particular area for safety considerations of landowners, sportsmen and livestock. Firearms - related safety concerns on private land or state lands not directly under the commission's control could be addressed by the County Commissioners, as outlined in HB 307. This would include nongame and predatory animal shooting, target shooting and uses of firearms other than those currently under the control of the Fish and Game Commission. Therefore, they were suggesting an amendment to HB 307 which excluded the control by County commissioners of the use of firearms for the taking of furbearers, game animals, migratory game birds and upland game birds. The amendment would also exclude lands under the direct

authority and control of the Fish and Game Commission, since they currently can control all of the uses of firearms on these lands. He stated, with this amendment, they support the bill.

JEANNE KLOBNAK, representing the Montana Wildlife Federation, stated they were in support of HB 307, with the amendments offered by the Department of Fish, Wildlife and Parks. She stated without the offered amendments, MWF would not support the bill as it would appear to be unnecessary legislation.

LINDA STOLL-ANDERSON, Lewis and Clark County Commissioner, stated she took issue with one of the points in the bill. In fact, their problem has less to do with hunting than the problem of the discharge of firearms. She stated in Lewis and Clark County, there are incorporated residential kinds of neighborhoods. Even the many small towns need to have some protection in regard to the discharge of firearms. She felt this was a good proposal and something that does need to be addressed, before they do end up encountering a disastrous situation.

CHUCK O'REILLY, Sheriff, Lewis and Clark County, stated he has been asked to appear and explain some of the problems they have encountered as law enforcement officials. He stated the whole purpose of the bill emanates from the fact that current statutes dealing with discharging of firearms in residential areas, is non-descriptive and non-difinitive and does not give any guidance once you are out of the city limits. He urged the committee to give favorable consideration to this piece of legislation, due to the fact that they certainly need to address the issue.

MR. HARRY ELLIS, a Helena resident, who resides in the Valley, stated support for the bill and commented that he does own some land in the valley, and often times he goes out to shoot the gophers with a .22. He simply would like to be able to shoot these "critters" on his own land without worrying about the law. He urged the committee to pass HB 307.

HOWARD SCHWARTZ, Executive Officer for the Missoula County Board of County Commissioners, submitted testimony signed by the County Commissioners in support of this bill. (Exhibit 3). He stated they have found themselves frustrated in their ability to respond to Citizen's complaints regarding discharge of firearms, since they have no authority to regulate it. Cities already have the authority to control shooting within city limits, but counties do no. As a result of these citizen complaints, they have developed an arrangement with the City of Missoula so that in the urban

area people can petition us to ask the City Council to use its extraterritorial authority to protect health and safety by extending its authority to ban shooting in areas contiguous to the City. They have followed this procedure in a number of areas just outside the City limits. It certainly would be easier if we were simply granted the authority to regulate shooting on our own. For that reason, the Missoula County Board of County Commissioners support HB 307, and urge the committee to look favorable on its passage.

CHUCK STEARNS, representing the Office of the City Attorney, submitted testimony on behalf of the Missoula City Council and Law Enforcement Officials (Exhibit 4). He stated the purpose of the letter submitted is to express the support of the City of Missoula's elected officials and law enforcement for the enactment of HB 307 authorizing County Commissioners to regulate discharge of firearms upon petition and hearing by residents of an area. He stated this bill addresses an issue that has been a significant serious concerns to numerous urban Missoula County residents in recent years who were concerned about them and their children's personal safety on their own residential property as well as on immediately adjacent land areas. City of Missoula officials would like to strongly recommend an amendment on page 1, lines 17 and 18 in Section 1 be deleted. Several City of Missoula residents have expressed alarm and concern about the discharge of firearms in areas immediately adjacent to the city limits. He then stated the Missoula County Board of County Commissioners would go on record as supporting the bill with the suggested amendment.

ALICE AUSTIN, a Missoula resident, submitted testimony in support of HB 307. (Exhibit 5). She stated she is speaking for a group of citizen petitioners which have been involved, since early 1985, in an effort to stop discharge of firearms on a section of the Bitterroot River. She stated that although they had both help and support from the Missoula City Council and the Missoula County Commissioners, they have not yet managed to get the kind of regulation that is needed to protect public safety. She stated 200 people have signed the petitions, and because of the situation described, the Citizen Petition group strongly supports this bill. With that she urged the committee to support HB 307.

REP. BOB REAM, stated he did rise in support of HB 307. He felt they do have a real problem that must be addressed, and he felt the amendments proposed would merely make the bill more workable.

OPPONENTS: Gary S. Marbut, Director, Western Montana Fish and Game Association, stated they do oppose HB 307. He stated they felt it was an ill considered measure. He

stated there is potential in the bill for a great deal of mischief, especially with over zealous county commissioners who might perceive some kind of public need and end up closing these shooting areas within the county. He stated they would all hope this would not happen; however, the history of the situation in Missoula demonstrates the fact that this kind of zealous activity is very possible and may exist. He urged the committee to avoid these types of instances by not passing the bill.

MR. BILL BIGELOW, representing the Billings Rod and Gun Club, submitted testimony (Exhibit 6). He stated this type of legislation opens the back door to denial of access to public lands for shooting and hunting by arrangement of petitioned acts. This legislation conflicts with existing state law that bars political subdivision of the state to pass firearm laws more restrictive than state law. He urged the committee to no pass HB 307.

ROBERT BRAACH, Vice-President, Western Montana Fish and Game Association, stated his organization did oppose the legislation. He stated they felt even the proposed amendments would not cover all the concerns voiced and it was fear by some, that there was the possibility of having some of the ranges shut down, leaving them no where to shoot. He then stated they felt the bill was too loosely constructed, possibly leaving the door open to prohibit people from the use of public lands. They felt the public land is just that, "public land" and they do not want to see this happen to the citizens of Montana. He urged the committee to give this bill a do not pass.

RALPH KNAUSS, a Clancy resident, submitted testimony opposition to HB 307 (Exhibit 7). He stated he felt this bill did exactly opposite of what it was intended to do. He felt it would be used against long organized recreational shooting clubs, thus reducing the opportunity for sport and recreational shooters to use a facility that has regulations for their use. He stated this would almost certainly reduce competitive shooting and force recreational shooters to seek out any place they could shoot. A competitive shooter is aware of the nature of the operation of many of these clubs. He stated in many cases of promiscuous shooting, it could be handled on private lands by existing trespass or nuisance laws or on public lands by approaching the administering agency. He stated since he has purchased his property 23 years ago, the land north of him has been subdivided and he has had to become angry with the adjoining neighbors for cutting his fence to cross his property and that of his neighbor to the south to gain access to Forest Service land. He does not think he is a vindictive person; however, he is certain that his neighbors feel that he is unfriendly simply

because he does not have anything to do with them or he does not let them on his property as they seem to think they have a right to do. He stated so far, he has not had any complaints about his shooting on his own land; however, the people adjacent to him could use a law such as this against him, simply because they perceive him to be unfriendly. He stated if he was ever accused of creating a nuisance, he would prefer to take his chances in court, rather than have to adhere to a law such as this.

LARRY PHILLIPS, stated he is not yet a registered voter but he does stand before the committee to oppose the bill. He stated he is a competitive small boards target shooter and a recreational trap and pistol shooter. He would like to be a competitive pistol shooter. He stated this bill could affect a small group of people who enjoy this type of recreational activity by taking away these areas that are specifically designated for these purposes. He asked the committee to take into consideration the future of Montana which he felt he represented as a teenager right now. He felt this is infringing upon his rights, and he would like to be able to continue with the shooting he has enjoyed. He urged the committee to give this bill a do not pass.

ARNOLD ERHARDT, representing the Montana Muzzleloading Rifle Association, submitted testimony (Exhibit 8). He stated this bill gave dangerous power to a very few people and his organization urged the committee to not pass the bill.

REP. RAPP-SVRCEK stated that Mr. Marbut had mentioned a number of statutes that the purpose of the bill might be accomplished by. He wondered if he could address this by stating, if he was correct, if they in fact had attempted to solve some of the problems by perhaps referring to a different statute. He directed his questions to Sheriff O'Reilly.

SHERIFF O'REILLY stated they have attempted, on several occasions, to use the majority of the statutes defined. However, as stated, some of them obviously just do not apply.

REP. GRADY stated in his opening comments, Rep. Harper had indicated that this could create a problem for the landowners in the valley, merely trying to protect their property. He stated he did see another problem that could arise from the butchering that is done in the valley. He then asked Rep. Harper if he would be willing to work out some amendments that could perhaps exclude these type people, that do have to shoot some of the animals, say, perhaps, for the purpose of butchering or controlling predators on their land.

REP. HARPER stated he would be extremely open to this in order to accomplish this with an amendment.

REP. GRADY, asked Rep. Harper if he felt there were adequate facilities available near the Helena area for the purpose of siting in the rifles for hunters and for the practicing of recreational shooters, as well as general target practice for the average individual.

REP. HARPER stated no, he did not feel there are enough of these areas and felt that was part of the problem along with all the other areas they use to go to, are now no longer available because it is almost too dangerous to shoot in these areas. He stated they need to have some idea where to go, because a person can drive around forever just trying to find a place that he can site in his rifle.

REP. GRADY then asked if he would be willing to work with the subcommittee in trying to locate areas that they could in fact, suggest to make available for these types of activities, and by providing these types of facilities, would in turn, alleviate some of the problems the local law enforcement officials are dealing with.

REP. HARPER closed stating he appreciated the committee's time and consideration when dealing with this bill. He stated it is a difficult subject, with many problems, however, without the needed solutions. He felt the committee was fair in listening to the testimony and stated he would not urge the committee to pass the bill until he would have a chance to work with the subcommittee. He thought it would be best to wait and see if they could work out additional amendment to cover some of the thoughts on establishing additional facilities for this activity.

HEARING CLOSED ON HB 307.

HOUSE BILL NO. 298: Rep. Paul Rapp-Svrcek, District 51, sponsor, stated HB 298 was at the request of the Department of Fish, Wildlife and Parks. He stated the bill does two things. First it states before you can apply for a permit for a special hunt, you have to have purchased a regular hunting license for the same species of animal. Second, the bill states that after the effective date of the act, that person can take only one grizzly bear in their lifetime in the State of Montana. He stated the Department is here to testify and reserved the right to close.

PROPONENTS: DICK JOHNSON, Deputy Director, Department of Fish, Wildlife and Parks, submitted testimony (Exhibit 9). He stated the 1981 legislature eliminated Section 87-2-703, which included requiring sportsmen to have the appropriate

big game license when applying for special drawings. Many sportsmen felt this increase was caused by the deletion of the requirement for an elk license prior to application. The department conducted a survey during the 1986 public hearings. Based on this information, the Fish and Game Commission has recommended, and the department supported, returning to the requirement that sportsmen purchase an elk license before supplying for an elk permit. The department also proposed implementing a limit to the taking of one grizzly bear per lifetime by any one sportsman. Because of public support and our management objectives for grizzly bears, they would like to encourage passage of HB 298.

JEANNE KLOBNAK, representing the Montana Wildlife Federation, submitted testimony (Exhibit 10). She stated MWF supported HB 298 because it proposes to reinstate the permit application procedure as it was implemented previous to 1982. MWF agrees with this procedure which requires applicants for special permits to first obtain a valid bag game license for that species for the current year before applying for such a permit. HB 298 also provides that a person be limited to the taking of one grizzly bear during his or her lifetime. MWF further agrees with this proposal as it allows for greater opportunity regarding hunters who have never received a grizzly permit but would like to do so. MWF urged the committee to do pass HB 298.

DANA FIELD, representing the Montana Audubon Legislative Fund, submitted testimony (Exhibit 11). She stated MALF supported HB 298 because it encourages a fair allocation of a very limited wildlife resource. HB 298 is a small but respectable step towards an equitable apportionment of a precious wildlife resource. MALF urged the committee to do pass HB 298.

ROBERT BRAACH, Vice-President of the Western Montana Fish and Game Association in Missoula, stated their organization supported HB 298, and sees this as a measure to encourage fair allocation to all people in the State of Montana. They also suggest that the same should apply to the bighorn sheep and moose, as to the grizzly bear, with it being once in a life time and asked the committee to consider this as a possible amendment.

NO OPPONENTS

REP. PAVLOVICH asked Mr. Johnson if they would be willing to include an amendment stating what Mr. Braach had brought out in his testimony of adding the bighorn sheep and the moose as a once in a lifetime deal.

MR. JOHNSON stated this gets to be a problem for the Department regarding the amount of people applying for each particular license. He stated it would take hours of work in the books figuring out who could shoot a bear this year, as opposed to who could shoot a sheep and so on. He felt this would be an entirely cumbersome process for the Department.

HEARING CLOSED ON HB 298.

HOUSE BILL NO. 424: Rep. Janet Moore, District 65, sponsor, stated this bill is a very simple bill stating the meat of the bill was found on page 3, subsection (e) stating a person convicted of purposely or knowingly taking, killing, possessing, transporting, shipping, labeling, or packaging a fur-bearing animal or pelt of a fur-bearing animal in violation of any provision of this title shall be fined not less than \$50 or more than \$1,000 or imprisoned in the county jail for not more than 6 months or both. In addition, that person shall forfeit any current license and the privilege to hunt, fish or trap for not less than 24 months from the date of conviction and any pelts possessed unlawfully, must be confiscated. She stated the purpose of the bill was simply no more than to increase the penalty sec-Currently, in statute, it states the penalty is between \$200 and \$250, and she stated they want to move it to \$1,000 because the fur-bearer's value for the pelts varies so radically. \$50 may cover the marten and the mink, and those types of animals, but for instance, the Canadian lynx, currently sells for over \$1,000 a pelt in the Canadian Fur Exchange. We want to give the judge more discretion to administer these fines accordingly. She urged committee's consideration of the bill.

PROPONENTS: Dick Johnson, representing the Department of Fish, Wildlife and Parks, submitted testimony (Exhibit 12). He stated HB 424 revises penalties for the unlawful taking or possession of fur-bearing animals. It increases the maximum fine from \$200 and 30 days in jail in the existing statute, to a maximum of \$1,000 and/or imprisonment in the county jail for not more than six months. DFWP felt the legislation was more reflective of the current situation and requested the committees approval of the bill.

JEANNE KLOBNAK, representing the Montana Wildlife Federation, submitted testimony (Exhibit 13). She stated MWF believed as furbearing animals are a more sought after resource, in that they often attract high prices for their pelts, it is appropriate that they be placed in a separate penalty category to redress their illegal taking. More restrictive penalties may further provide a disincentive to

potential poachers. MWF asks the committee to support HB 424.

WAYNE HARMON, President of the Montana Trappers Association, submitted testimony (Exhibit 14). He stated due to the substantial level of fur prices, the present \$200 maximum fine is little or no deterrent to illegal trapping activities. He urged the committee to give favorable passage to the bill.

DANA FIELD, representing the Montana Audubon Legislative Fund, submitted testimony (Exhibit 15). She stated the Audubon Fund supported increased penalties for illegal taking or trafficking in furbearers, just as they support higher penalties for poaching of other wildlife. The current fine schedules and poor and inconsistent enforcement across the state, are too weak a deterrent to those who would abuse regulations that protect a public resource. Current fur prices surely tempt the unscrupulous to commercialize Montana's wildlife to the detriment of long-term management. Stiffer penalties would preserve the resource by reducing that temptation. For the future of all Montana's wildlife, the Audubon Fund urged that the committee do pass HB 424.

REP. GRADY stated he did not understand all the trapping laws; however, he wondered if this would also or could possibly, include the transporting of these cats from one region to another and asked Rep. Moore if this could also be considered.

Mr. Harmon addressed this question, stating, yes, it would include the transporting, if necessary, and they have done this in the past with seemingly no problems.

HEARING CLOSED ON HB 424.

EXECUTIVE SESSION

HOUSE BILL NO 424: Rep. Pavlovich moved HB 424 DO PASS. Question was called. The motion $\underline{\text{CARRIED}}$ with Reps. Giacometto and Cobb voting NO.

HOUSE BILL NO. 298: Rep. Rapp-Svrcek moved HB 298 DO PASS. He then moved the technical amendment to the title change, and let Dave explain.

MR. COGLEY stated the word "license" in the title should be "permit". He stated he did check with the Department of Fish, Wildlife and Parks and they stated they were in agreement with this.

Question was then called on the amendment. The motion $\frac{\text{CARRIED}}{\text{AS}}$ unanimously. Rep. Rapp-Svrcek moved HB 298 $\frac{\text{DO PASS}}{\text{CARRIED}}$ unanimously. Question was called. The motion $\frac{\text{CARRIED}}{\text{CARRIED}}$ unanimously. See Standing Committee Report No. 1.

HOUSE BILL NO. 339: Rep. Giacometto moved HB 339 DO NOT PASS.

QUESTIONS (OR DISCUSSION) ON HOUSE BILL NO. 339: REP. GRADY stated he had talked with Rep. Gilbert about the bill, and he stated if you really look into it, it is really not as harmful as most of the landowners think it is. He stated he felt Rep. Gilbert is trying to solve a problem, that may really exist out there, with a lot of land not being posted. He stated they should at least try to make an attempt to solve the problem.

Rep. Giacometto stated he felt very strongly about the bill and agrees with what Rep. Grady has said. He felt if this bill was passes, they are starting more problems than they were solving. It starts putting a lot more pressure on the landowner in certain areas. It goes beyond common sense.

Rep. Hanson made a substitute motion to TABLE HB 339.

Question was called. The motion CARRIED unanimously.

HOUSE BILL NO. 394: Rep. Pavlovich moved HB 394 DO PASS.

REP. BRANDEWIE commented that this was a ridiculous bill. The plan that belongs to the State Prison belongs to all the people that most likely purchased the General Fund money. He stated this bill contained something that could take away all the property rights of the potential buyer and they would be losing with this bill because they have nothing to sell. If they want to sell this, why don't they sell it to the Fish and Game Department and get the money back to the General Fund. He felt this would be detrimental to the value of the land.

REP. ELLISON stated as he recalled, there was an amendment proposed to cover this.

REP. BULGER had the amendment and read it to the committee. Page 2, "Purposes. The land may not be sold or leased unless a permanent right of access to adjoining public lands, for non-motorized recreational purposes".

REP. GRADY spoke to the amendment stating it did not actually help anything and still put a restriction on that land. He felt they need not even worry about this, because the ranch may never be sold. If it was sold, the DFWP would

most likely buy it, or it would be transferred to them. However, if it does get sold, this puts some covenants on this land that will restrict the sale of that land and he felt the committee should not even be doing this.

REP. KELLER stated he felt that it was a problem with having these school lands in there and the people have that trust in the school lands. The possibility of this being sold to a private individual, would make it extremely hard to get the highest value for the land.

REP. PHILLIPS pointed out that if the ranch were sold, it would have to be by Legislative approval, and at that time, you would bring up a companion bill, that would cover the sale of this land. He stated there was no need to worry about running this bill through the system, until the need presents itself. He then moved to TABLE HB 394.

REP. ELLISON stated the motion was out of order at that time because they were speaking to the amendment. Rep. Bulger then withdrew his motion to amend.

Since the amendment was withdrawn, Chairman Ellison stated they were back to the Table motion, which is nondebatable. Question was called. The motion <u>CARRIED</u> with Reps. Daily and Rapp-Svrcek voting NO.

HOUSE BILL NO. 307: Rep. Brandewie moved to TABLE HB 307. Question being called, a roll call vote was taken. The motion CARRIED 13-4.

ADJOURNMENT: There being no further business to come before the committee, the hearing was adjourned at 2:30 p.m.

ORVAL ELLISON, Chairman

DAILY ROLL CALL

FISH	I & GAME		<u> </u>	COMMITTEE
50th	LEGISLATIVE	SESSION		1987

Date FEBRUARY 10, 1987

NAME	PRESENT	ABSENT	EXCUSE
ORVAL ELLISON, CHAIRMAN	V		
MARIAN HANSON, VICE CHAIRMAN	<i>V</i>		
RAY BRANDEWIE			
TOM BULGER			
JOHN COBB			
FRITZ DAILY			
GENE DEMARS			
JERRY DRISCOLL			
LEO GIACOMETTO	✓		
ED GRADY	V		
LOREN JENKINS	V		
VERNON KELLER			
JANET MOORE			
BOB PAVLOVICH			
MARY LOU PETERSON	2		<u> </u>
JOHN PHILLIPS			
PAUL RAPP-SVRCEK			
BOB REAM			
STAFF: DAVE COGLEY			

STANDING COMMITTEE REPORT

		PEERUARY 10	19 37
Mr. Speaker: We, the com	mittee on FISH AND	GAME	
report HB 298			
do pass ☐ do not pass	☐ be concurred in ☐ be not concurred in	🏖 as amend 🗆 statemen	ed t of intent attached
	REP.	ORVAL FILLISON	Chairman

1. Title, line 8. Following: "SPECIAL" Strike: "LICENSE" Insert: "PERMIT"

7/A

IRST reading co

ROLL CALL VOTE

OUSE COMMITTEE FISH & GAM	E		
DATE Feb. 10,1987	BILL NO. HB	307 TIME	2:26
IAME	EXCUSED	AYE	NAY
ODVAL BLITCON OVATOWAY		X	
ORVAL ELLISON, CHAIRMAN		ζ.	
MARION HANSON, V. CHAIRMAN			· · · · · · · · · · · · · · · · · · ·
RAY BRANDEWIE		<u> </u>	
TOM BULGER			×
JOHN COBB			Χ
FRITZ DAILY		×	
GENE DEMARS		×	•
JERRY DRISCOLL		X	
LEO GIACOMETTO		×	
ED GRADY		X	
LOREN JENKINS		X	· ·
VERNON KELLER		X	
JANET MOORE	•	X	·
BOB PAVLOVICH		X	
MARY LOU PETERSON	×		
JOHN PHILLIPS		X	
PAUL RAPP-SVRCEK			×
BOB REAM			X
TALLY		13	4
Lion Port	· Qr	val 8 fill	ison
Secretary		Chairman	
MOTION: Rep. Brandewie	e moved to TABLE	HB 30 . Quest	ion being
called, a roll call vote		· · · · · · · ·	

STANDING COMMITTEE REPORT

	,	PESRUARY 10	19
Mr. Speaker: We, the co	mmittee onFISH AND GAME		
report			
∡ rdo pass □ do not pass	☐ be concurred in ☐ be not concurred in	☐ as amended☐ statement o	d f intent attached
	REP.	ORVAL ELLISON	Chairman

NAME ADDRESS	1400 Winne Aver	nue , Helena, MT 59601	443-3494	DATE Feb. 10, '87
WHOM DO	YOU REPRESENT?	Lobbiest , Montana	Public Health	
SUPPORT	XXX	OPPOSE		AMEND
12:30 P.M. Comments	Room 312 B HB 307 (s: Areas upon petit	TATEMENT WITH SECH Hal Harper) County Re- ion of Residents. this ball as it invol	gulate Discharge	of Firearms in
ioners are	familiar with probl	ems within their juri	sdictions; and d	an act expeditiously

A situation which illustrates the need for this legislation has occurred along a stretch of the Bitterroot River in Missoula from the Buckhouse Bridge to confluence with the Clark Fork. There are many homes in this area. In conflict with this are two duck-hunting sites, and deer, along the river. Hunters claim that shot guns don't pose a hazard- only noise. However, some hunting is done with rifles; and shots from them can easily reach property of residents. Then too, there are many children roaming this area along the river. Action must be taken before we are faced with a tradgedy. Fish and Game has been reluctant to adequately deal with the problem; and has moved slowly.

Missoula County Commissioners like this bill !

on petitions-moreso than administrative personnel in Helena.

LACKMAN

DAVID

Thank you.

(1) BL

HB 307

HB 307 February 10, 1987 307

Testimony presented by Jim Flynn, Dept. of Fish, Wildlife & Parks

The Fish and Game Commission has the authority to regulate game and fur seasons, bag limits, possession limits and season closures for the protection, preservation and propagation of wildlife.

The commission and department can also regulate the type of weapon and ammunition used in a particular area for safety considerations of landowners, sportsmen and livestock. Concern for safety regarding the hunting of game or taking fur-bearing animals can be addressed by the Fish and Game Commission through its current authority.

Firearms-related safety concerns on private land or other lands not directly under the commission's control could be addressed by the County Commissioners, as outlined in HB 307. This would include nongame and predatory animal shooting, target shooting and uses of firearms other than those currently under the control of the Fish and Game Commission.

Therefore, we are recommending an amendment to HB 307 which excludes the control by County Commissioners of the use of firearms for the taking of furbearers, game animals, migratory game birds and upland game birds. As the bill now stands, it would infringe on current authority and responsibilities of the Fish and Game Commission. The amendment would also exclude lands under the direct authority and control of the Fish and Game Commission, since they currently can control all of the uses of firearms on these lands.

The attached suggested amendment would take care of these two concerns.

With this amendment, we support passage of the bill.

307

AMENDMENT TO HB 307 INTRODUCED (WHITE) COPY

Requested by the Department of Fish, Wildlife and Parks

Page 1.

Following: line 21

Insert:

"(2) The authority of the board of county commissioners to establish regulations on the discharge of firearms shall not include the use of firearms for the lawful taking of furbearers, game animals, migratory game birds and upland game birds and shall not extend to lands that the fish and game commission has regulatory authority over pursuant to section

87-1-303.

Renumber: subsequent subsection

7/1/ISSOULA COUNTY

BOARD OF COUNTY COMMISSIONERS

• Missoula County Courthouse • Missoula, Montana 59802 (406) 721 5700

(3)

2-10.87

BCC-87-079 February 9, 1987 307

Orval Ellison, Chairman House Fish & Game Commission Montana House of Representatives Capitol Station Helena, MT 59620

Dear Chairman Ellison:

We are writing in support of HB-307, which would authorize boards of county commissioners to regulate the discharge of firearms in an area of a county upon petition and hearing by residents of the area. We have found ourselves frustrated in our ability to respond to citizens' complaints regarding discharge of firearms, since we have no authority to regulate it. Cities already have the authority to control shooting within city limits, but counties do not. We are frequently asked by citizens to designate parts of the county as no shooting areas, and we have from time to time erected signs stating "no shooting," but these signs, of course, have no effect of law. As a result of these citizen complaints, we have developed an arrangement with the City of Missoula so that in the urban area people can petition us to ask the City Council to use its extraterritorial authority to protect health and safety by extending its authority to ban shooting in areas contiguous to the City. We have followed this procedure in a number of areas just outside the City limits. It certainly would be easier if we were simply granted the authority to regulate shooting on our own.

These comments we have just made make sense if this bill were being heard before the House Local Government Committee, and seen as a local government bill since it deals with the authority of local governments. We can appreciate it being heard before the Fish & Game Committee since we have discovered in our County that differences of opinion arise between local government officials and officials of the Department of Fish, Wildlife and Parks over who has jurisdiction over discharge of firearms in areas designated for hunting. Passage of this bill would help us solve a problem experienced by a group of residents and recreationists on one section of the Bitterroot River in having one specific area designated "no shooting" by the Fish and Game Commission. We have supported this citizen-initiated petition from the beginning because it seems clear to us that the area in question is too densely populated and too heavily used by recreationists of all kinds to allow shooting in the same area. no shooting area as defined by the petition has been overwhelmingly supported by the residents of the area and recreationists who are concerned about their safety in living there or using the area. We don't feel that the no shooting area as defined would inhibit the rights of hunters as there appear to be many other areas along the river bottom where they can engage in their sport without endangering the health, welfare and safety of people and property.

EXHIBIT (3)

DATE 2.10.87

HB 307

BCC-87-079 February 9, 1987 Page Two

The Fish and Game Commission is not required by statute to consider health, welfare and safety of people and property in considering no shooting area petitions. We are concerned about this because several incidents involving inappropriate uses of firearms have occurred in this area already. It is too densely populated and the recreation use too heavy to allow shooting there as well. This is a case where public health, welfare and safety are issues that should be seriously considered, and HB-307 would allow these concerns to be considered by the county commissioners through the public hearing process.

This bill may also need to be amended, if needed, to reconcile the overlapping jurisdictions of the county and the Department of Fish, Wildlife and Parks, although from our point of view, it would be preferable to leave it as it is for the City, that local government officials simply have the authority to regulate shooting within their jurisdictional area if questions of public health, welfare and safety are involved.

Sincerely,

MISSOULA BOARD OF COUNTY COMMISSIONERS

Janet L. Stevens, Chairwoman

Barbara Evans, Commissioner

Ann Mary Dussault, Commissioner

BCC/1m

cc: Missoula Legislative Delegation Representative Hal Harper Representative John Cobb Bob Lovegrove, Mayor City of Missoula Jim Nugent, Attorney City of Missoula

307

WITNESS STATEMENT

NAME Chuck Stearns Cty, FM 150, a BILL NO. 307
ADDRESS 201 W Sprace Missoula
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WHOM DO YOU REPRESENT? (A C C C C C C C C C C C C C C C C C C
COMMENTS: Lett Parauel Testimone of City Attorney on behalf of
Missoula (etc. Council and can Enforcement Officials
Cherry Dearns

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Form CS-34 Rev. 1985



OFFICE OF THE CITY ATTORNEY

201 W. SPRUCE • MISSOULA, MT 59802-4297 • (406) 721-4700

DATE 2.10.87

February 6, 1987

Representative Hal Harper " Representative Orval Ellison Montana State Capitol Helena, Montana 59620

Way and House of Representatives () to the House Fish & Game Chairman () House of Representatives Montana State Capitol Helena, Montana 59620

> Representative John Cobb House of Representatives Montana State Capitol Helena, Montana 59620

Re: Support for House Bill 307, authorizing County Commissioners to regulate discharge of firearms upon petition and hearing by residents of an area

Dear Representatives Harper, Ellison and Cobb:

The purpose of this letter is to express the support of the City of Missoula's elected officials and law enforcement for the enactment of House Bill 307 authorizing County Commissioners to regulate discharge of firearms upon petition and hearing by residents of an area.

Several times in recent years many citizens residing in urban areas both outside of Missoula's city limits, as well as citizens residing inside Missoula's city limits near a city limits line, have complained to and/or submitted written petitions to Missoula County Commissioners, as well as the Missoula City Council, expressing alarm, fear and concern about the discharge of firearms adjacent to or within urban residential areas near the Missoula city limits.

HB-307 addresses an issue that has been a significant serious concern to numerous urban Missoula County residents in recent years who were concerned about their and their children's personal safety on their own residential property, as well as on immediately adjacent land areas. Therefore, the City of Missoula would like to urge your support for the enactment of House Bill 307.

City of Missoula officials would like to strongly recommend one important amendment to House Bill 307. The City of Missoula would propose that the following words in Section 1, page 1. lines 17 and 18 be <u>deleted</u> from HB-307:

the description of that is not within the limits of a municipality.

Several City of Missoula Fesidents have expressed alarm. fear and concern about the discharge of firearms in areas immediately adjacent to the city limits. Section 45-8-343(1), M.C.A. of Montana's Criminal Code of 1973, makes it a criminal offense

· Page Two er ...

to willfully sheet or fire off a gun. pistol, or any other firearm within the limits of any town or city, except for the exceptions set forth in Subsections 45-8-343(2) and (3), N.C.A. It appears quite likely that this provision of the Montana Criminal Code does not regulate the shooting or firing off of a gun. pistol. or any other firearm within areas immediately adjacent to outside city limits where the bullet is capable of entering and ending up inside the city limits.

Therefore, a city or town's residents should not be deprived of the opportunity to likewise petition and/or participate in a petition to County Commissioner pertaining to land areas immediately adjacent to a city or ... a limits.

Your support for the enectment of this proposed amendment is strongly urged by City of Missoula officials.

Yours truly.

Sin Dugest

JHIBDS

Missouls County State Representatives Ralph Eudaily, Bud Gould. Marry Frits. Mike Kedas. Stella Jean Hansen, Janet Moore. Bob Ream. Cerolyn Squires and Barl Lory: Bob Lovegrove. Mayor: City Council Hembers: Marvin "Red" Hamilton. Police Chief: Alea Mansen, Montana League of Cities & Towns Executive Director: Missoula County Commissioners Ann Hary Dussault. Janet Stevens and Barbare Evans: Alice Austin. League of Wemen Weter: Legislative File

-P. 201.

Statement to House Fish and Game Committee - Montana Legislature

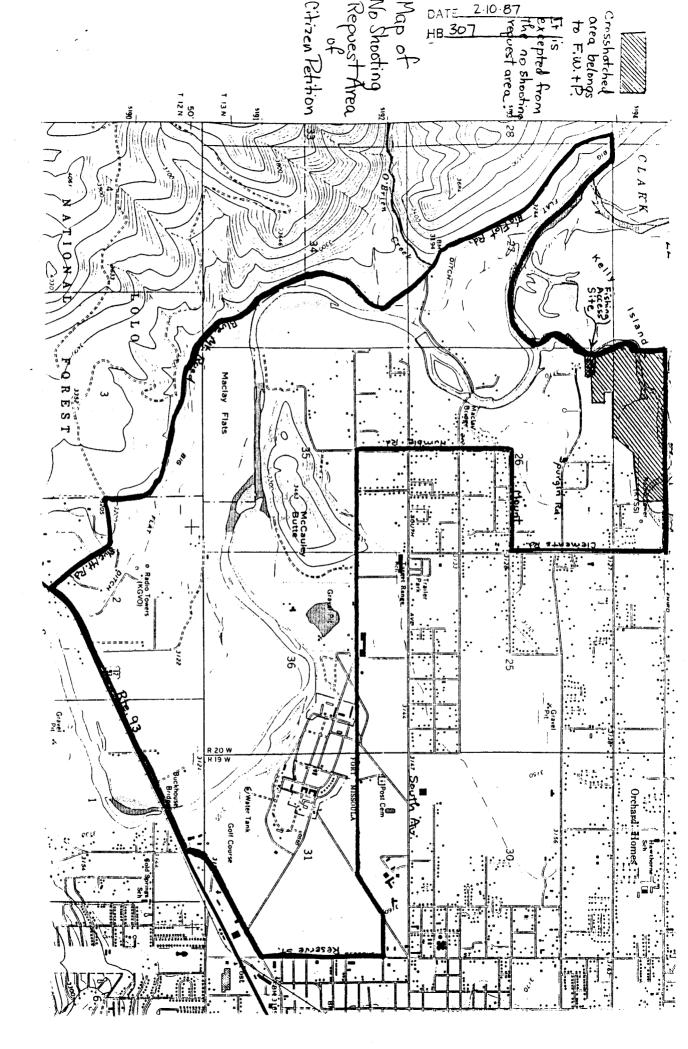
Feb. 10, 1987.

My name is Alice Austin. I live at 4741 Sundown Rd., Missoula, 59801. I am speaking for a group of citizen petitioners which has been involved, since early 1985, in an effort to stop discharge of firearms on a section of the Bitterroot River between Buckhouse Bridge on Route 93 and the Fishing Access downstream at the west end of Spurgin Rd. Although we have had both help and support from the Missoula City Council and the Missoula County Commissioners, we have not yet managed to get the kind of regulation that is needed to protect public safety. The stretch of river in question has far too much use by both those who reside there and many others who come to the area for recreation purposes to be a suitable place for the use of firearms.

200 people have signed our petitions. In addition we have letters of support from the Missoula Country Club, the Missoula High School District, the University of Montana and the United States Department of the Army.

Because of the situation I have described, the Citizen Petition group strongly supports House Bill 307. The sponsors of the bill and Chairman Orval Ellison have received a letter from Jim Nugent, Missoula City Attourney stating the support of Missoula's Mayor, City Council and law enforcement for House Bill 307.

I have a large map of the Missoula area where a no shooting rule is sought and would be glad to show it to the committee if it wishes. I also will be glad to try to answer any questions.



WITHESS STATEMENT	Ha 201
wa Bill Biggions	BILL NO. 307
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Form C6-34 Rev. 1985

RALPH A. KNAUSS P.O. BOX 56 CLANCY, MT. 59634 PH. (406) 933 5602 FEBRUARY 10.1987

HONORABLE CHAIRMAN AND MEMBERS, FISH AND GAME COMMITTEE HOUSE OF REPRESENTATIVES MONTANA LEGISLATURE HELENA. MONTANA

EXHIBIT (7)

DATE 2.10.87

HB 307

GENTLEMEN:

I am opposed to House Bill 307, as introduced by Representatives Harper and Cobb

It is my opinion that this bill will do exactly opposite what it is intended to do. I feel that it will be used against long organized recreational shooting clubs, thus reducing the opportunity for sport and recreational shooters to use a facility that has regulations for their use. This will almost certainly reduce competetive shooting and force recreation shooters to seek out any place that they can to shoot.

As a competitive shooter I am aware of the nature of the operation of many of these clubs. The core of these clubs is the competetive shooter, but there are not enough of them to pay for the operation of the club so they open their facilities to the recreational shooter; the hunter who wants to sight in his rifle or shoot his new shotgun at a few clay targets; the shooter that wants to experiment with his handloads, or the person who wants to teach his youngster the proper use of firearms. In many instances the latter user is able to get insruction for his kids that is much better than he is able to give.

I believe that instances of promiscuous shooting can be handled on private lands by existing tresspass or nuisance laws or on public lands by approaching the administering agency.

In my own case, I practice on my own land. I puchased my property 23 years ago when the land on both sides of me was cattle ranches and most people had a hard time finding where I lived. Since purchasing the property I have shot .22 cal. rimfire rifles almost every week in good weather, and have developed ranges that have good backstops and are safe to my neighbors. On occasions I will shoot center fire rifles that make noise. I have always considered the time that I have shot so that I have not been a nuisance.

Since I have purchased my property, the land to the north of me has been subdivided and I have had to get cross with the adjoiners for cutting my fence to cross my property and that of my neighbor to the south to gain access to forest service land. In one instace I am certain that one fellow purposely did not mend the fence so his horses could graze my land, as he only had a small acreage and insufficeint pasture. In the last instance my house cat was shot by the adjacent property owner on my property.

I don't belive that I am a vindictive person, however, I am certain that my neighbors feel that I am unfriendly simply because I do not have anything to do with them or let them come on to my property as they seem to think they have a right to do.

So far I have not had any complaints about my shooting, but concrevably the people adjacent to me could use a law such as this against me simply because they percieve me to be unfriendly.

If I am ever accused of creating a nusisance I would prefer to take my chances in court.

SINCERELY YOURS.

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RALPH A. KNAUSS

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EXHIBIT_(1) DATE___2:10:127 HB___798

HD 200 February 10, 1987

Testimony presented by Jim Flynn, Dept. of Fish, Wildlife & Parks

We are testifying in support of HB 298. The 1981 legislature eliminated Section 87-2-703, which included requiring sportsmen to have the appropriate big game license when applying for special drawings. Since dropping this requirement, the number of elk applicants has increased significantly. Many sportsmen feel this increase was caused by the deletion of the requirement for an elk license prior to application.

The department conducted a survey during the 1986 public hearings which resulted in 353 sportsmen supporting reinstatement of this requirement with 75 voting against the proposal. Based upon this information, the Pish and Came Commission has recommended, and the department supports, returning to the requirement that sportsmen purchase an elk license before applying for an elk permit.

The department also proposes implementing a limit to the taking of one grissly bear per lifetime by any one sportsman. There are about 7 grissly bears taken each year by hunters. The intent of limiting one grissly per lifetime of the sportsman is to elevate the status of the grissly as a trophy and to allow more sportsman an opportunity to take a grissly trophy.

Because of public support and our management objectives for grissly bears, we would like to encourage passage of HB 298.

2-10-87

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298

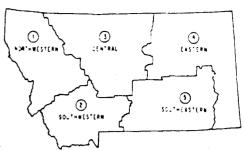
Montana Wildlife Federation

AFFILIATE OF NATIONAL WILDLIFE FEDERATION

Testimony on HB 298

House Fish & Game Committee

February 10, 1987



Mr. Chairman, honorable members, my name is Jeanne Klobnak. I stand before you today on behalf of the Montana Wildlife Federation in their support of HB 298.

The Montana Wildlife Federation (MWF) is a conservation organization dedicated to promoting wildlife, wildlife habitat, and sportsmen's interests.

HB 298 proposes to reinstate the permit application procedure as it was implemented previous to 1982. MWF agrees with this procedure which requires applicants for special permits to first obtain a valid big game license for that species for the current year before applying for such a permit.

Sportsmen recognized that their odds of receiving a special permit significantly decreased as the number of applicants rose when they were no longer required to have a valid license to apply for a permit. It is likely within the best interests of sportsmen, in terms of increasing their chances at receiving a special permit, to revert back to the original system.

HB 298 also provides that a person be limited to the taking of one grizzly bear during his or her lifetime. MWF further agrees with this proposal as it allows for greater opportunity regarding hunters who have never received a grizzly permit but would like to do so.

We urge that this committee do pass HB 298. Thank you.



Montana Audubon Legislative Fund

ebruary HB 298	10, 1987
EXHIB ₁ T	(11)
DATE	2.10.87
HB_29	8

Mr. Chairman and Members of the Committee,

My name is Dana Field and I represent the Montana Audubon Legislative Fund. The Audubon Fund is composed of members of the National Audubon Society, and includes 2500 members in nine chapters throughout Montana.

The Audubon Fund supports House Bill 298 because it encourages a fair allocation of a very limited wildlife resource.

Hunting a grizzly is a remarkable and unusual opportunity offered only in two states, Alaska and Montana. Such a rare opportunity should be a quality experience and treated with due respect. Allowing any single hunter to take more than one of such an uncommon species abuses the nature of the resource and deprives others of the experience. The privelege should been seen as a rare adventure - - who needs to climb Mount Everest more than once?

HB 298 is a small but respectable step towards an equitable apportionment of a precious wildlife resource. Audubon urges that the committee do pass this legislation.

Thank you.

EXA.5.	(12)	_
DATE	2.10.87	
HB 42	<u> </u>	

HB 424 February 10, 1987

Testimony presented by Jim Flynn, Dept. of Fish, Wildlife & Parks

HB 424 revises penalties for the unlawful taking or possession of fur-bearing animals. It increases the maximum fine from \$200 and 30 days in jail in the existing statute to a maximum of \$1,000 and/or imprisonment in the county jail for not more than 6 months.

With the present value of furs at an all-time high, fines have not kept pace with the dollar value of pelts. A \$50 fine for a Canada lynx worth up to \$800 does not act as sufficient deterrent for violators. Bobcats taken from the wild are bringing up to \$380 each. Bobcats raised in private fur farms are worth \$600\$700. This high monetary value puts tremendous strain on the resource.

We feel this legislation is more reflective of the current situation and request your approval of the bill.

DATE 2.10.87

montana wildlife federation

Montana Wildlife Federation

AFFILIATE OF NATIONAL WILDLIFE FEDERATION

Testimony on HB 424

House Fish & Game Committee

February 10, 1987

P.O. Box 3526 Bozeman, MT 59715 (406) 587-1713

Mr. Chairman, members of the Committee, my name is Jeanne Klobnak. I stand before you today to represent the Montana Wildlife Federation (MWF) in their support of HB 424.

MWF is a conservation organization dedicated to promoting wildlife, wildlife habitat, and sportsmen's interests.

As furbearing animals are a more sought after resource, in that they often attract high prices for their pelts, it is appropriate that they be placed in a seperate penalty category to redress their illegal taking. More restrictive penalties may further provide a disincentive to potential poachers.

MWF asks that this committee do pass HB 424. Thank you.



MONTANA TRAPPERS ASSOCIATION

Working Today for a Tommorow in Trapping.
Furbearers are a RENEWABLE NATURAL RESOURCE.

(A) 2:10:87

424

February 10, 1937

Mr. Chairman, my name is Wayne A. Harmon, President of the Montana Trappers Association. The Montana Trappers Association supports H.B. <u>424</u> for the following reason:

Due to the substantial level of fur prices, the present \$200 maximum fine is little or no deterrent to illegal trapping activities.

The price of marten pelts has averaged between \$25 to \$40 over the past three years. Bobcat pelts have averaged between \$150 to \$300 and Canada lynx pelts have averaged between \$250 to \$600. Even beaver, at \$25 a piece, when a trapper can possibly take fifty in two weeks, could become an incentive for unlawful trapping activity when the maximum fine is only \$200.

Montana Audubon Legislative Fund

February 10, 1987 HB 424

EXHISIT (15)

DATE 2:10:81

HS 424

Mr. Chairman and Members of the Committee,

My name is Dana Field and I represent the Montana Audubon Legislative Fund. The Audubon Fund is composed of members of the National Audubon Society, which includes 2500 members in nine chapters throughout Montana.

The Audubon Fund supports House Bill 424. We support increased penalties for illegal taking or trafficking in furbearers just as we support higher penalties for poaching of other wildlife. The current fine schedules and poor and inconsistent enforcement across the state are too weak a deterrent to those who would abuse regulations that protect a public resource. Current fur prices surely tempt the unscrupulous to commercialize Montana's wildlife to the detriment of long - term management. Stiffer penalties would preserve the resource by reducing that temptation. Furbearing species play an important role in the function of natural ecosystems, and therefore their wise management is important to the future of all other species sharing that ecosystem.

For the future of all Montana's wildlife, the Audubon Fund urges that the committee do pass HB 424.

Thank vou.

FISH AND G	AME COMMITTEE		
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BILL NO. 298 SPONSOR Rapp-Surcek.			
NAME (please print)	REPRESENTING	SUPPORT	OPPOSE
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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BILL NO. HB 298;307; 424 DATE FEBRUARY 10, 1987

SPONSOR RAPP-SVRCEK; HARPER; MOORE

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Jack V. Clark	Helena Can Club		×307
Aule StrodTuan	Big Hole Jun Club		307×
Helena R Strodtman	Big Hale Gun Club		307 _X
Rob Braach	MIATRAPASKALCHB	298	3075
Alfred W. Mues	Welena GUN CLUB		307
Zip Eaton	Mont St. Trap Assin		307
Gene Clawron	Maha Mont	798	307
Larry Phillips	Helena junior shoters		×307
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

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	FISH AND GAME	COMMITTEE		
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

FISH AND GAME COMMITTEE					
BILL NO. 424	DATE 2/10/8	<u> </u>			
SPONSOR Janet Moore	· ·				
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