MINUTES OF THE MEETING HOUSE TAXATION COMMITTEE 50TH LEGISLATIVE SESSION

February 6, 1987

The meeting of the Taxation Committee was called to order by Chairman Jack Ramirez on February 6, 1987 at 8:00 a.m. in Room 312-B of the State Capitol.

ROLL CALL: All members were present. Also present was Dave Boyer, committee researcher. Bills to be heard were HB 216, HB 315, HB 285, HB 494, HB 513.

HOUSE BILL 216

Rep. Fritz Daily, House District 69 Butte, sponsored HB 216. He explained the bill is an act establishing a mechanism for appropriation for education support of a portion of coal severance tax proceeds and of the portion of the permanent trust earnings allocated to the permanent trust; amends 17-5-703, 17-5-704, and 20-9-343; MCA; and provides an immediate effective date. Rep. Daily said HB 216 would take new money going into the permanent coal tax trust fund and will use it to provide additional funding for education support in Montana for the 1988-89 biennium. It is intended to provide funding for the university system, community colleges, votech centers, foundation program, special education, adult education. He said his intention was to bring the level of funding for all of these educational areas up to the appropriations in July of 1987. The reason for the permanent coal tax money is to provide for the people in the future generations. He said this was a method to fund education in Montana. (Exhibit #1)

PROPONENTS - None.

OPPONENTS

Eric Feaver, President of the Montana Education Association, said HB 216 is one of many proposals before this legislature that would suggest there was a pot of money available. He said this would be moving money from one pocket to another and would be an improper solution.

Jamie Zink, representing Associated Students of Montana University, spoke in opposition to HB 216. She pointed out the architectural students that were leaving the state to find a better future. She urged the committee to adopt a long-term funding that would be good for the people and the universities.

QUESTIONS FROM THE COMMITTEE - None.

Rep. Fritz Daily closed saying the problems faced in this state were also a national economic condition.

HOUSE BILL 513

Rep. Fritz Daily, House District 69 Butte, sponsored HB 513. He said the bill was an act providing that certain proceeds received from the settlement of disputed taxes from the mines net proceeds tax and the metal mines gross proceeds tax do not constitute the payment of delinquent taxes or money arising from the taxation of property; authorizing such proceeds allocated to school building funds or used to secure bonds for local government facilities; and providing an applicability date and an immediate effective date. He said that in February 1986 the Butte Silver-Bow school district received a disputed tax settlement from the Atlantic Richfield Corporation for nonpayment of taxes. The school district requested an opinion as to how they could spend those taxes from the Montana Attorney General. The opinion stated that the proceeds from the settlement must be allocated to each taxing jurisdiction within the county. He explained that HB 513 would allow the local government the option to use this money for economic development purposes. He discussed the uses of the money by Butte-Silver Bow.

PROPONENTS

Don Peoples, from Butte, testified in support of the bill. He distributed handouts including the attorney general's opinion, the payment schedule on the tax settlement, and other revenue background (Exhibits #2, #3, and #4).

Bruce Murr, representing Montana School Board Association, testified in support of HB 515. He said it was necessary to allow the local school board to do long-range planning with flexibility.

Alec Hanson, representing the Montana League of Cities and Towns, spoke in support of HB 515. He said they support flexibility for local governments in the use of funds.

OPPONENTS - None.

QUESTIONS FROM THE COMMITTEE

Rep. Ramirez asked if this was for a particular settlement, could a termination date be used.

Rep. Sands asked about the distribution of money in the various funds.

Rep. Daily said the way the money had to be distributed now was proportionate in the various funds.

Rep. Raney asked if this was taking money out of the education building fund to use for economic development. Rep. Daily said this was asking for the option. He said the Butte school district, in his opinion, would not be able to use that money for the high school, but to provide educational services. He said Butte Silver-Bow local government would probably use the money for economic development. Don Peoples discussed the money distribution.

Rep. Williams said since there was concern about the bill being amended to apply only to the situation in Butte, would there be objections to applying it for one year, 1993. Rep. Daily said there was no problem.

Rep. Daily closed. He said this bill would provide some options.

HOUSE BILLS 285, 315, 494

Chairman Ramirez explained that these three bills would be introduced by their sponsors together to save time.

Rep. Dorothy Cody, House District 20 Wolf Point, Poplar, introduced HB 285. She explained that the bill would eliminate the ad valorum tax levied on livestock and sets in place per capita tax for the enforcement of the livestock She pointed out that she had received mail from laws. livestock owners who did not know until the legislation came up that they were paying up to 75 mils extra on their taxes for the purposes of enforcement. She said the bill corrects an unfair and unjust tax on a group of citizens. She discussed the lean times and poor prices received for She said they were competing in a market with products. high imports from foreign countries yet are continued being taxed when they least can afford it.

Rep. Robert Hoffman, House District 74, presented HB 315. He said the bill would repeal the average inventory basis of assessment of livestock and to require the assessment of livestock as of March 1 of each year. He proposed an amendment to the bill (Exhibit #5). He pointed out the amount of work for the assessors to calculate the average number of livestock. He discussed the hidden mechanisms of local county government, the variety of processing methods, and the cost to government just to process one calculation.

Rep. John Patterson, House District 97 Yellowstone County, introduced HB 494. He said the bill deals with exempting from property taxation swine less than 6 months of age and

all other livestock less than 20 months of age. He said the bill would correct a problem in his area. He mentioned the feedlot in Ballantine that went broke. He said the property is now in the possession of the Federal Farm Home Administration. He said the problem is the property leaves the tax rolls. He mentioned the problem of surplus grains. He said rather than shipping grain overseas or putting in government warehouses, grain should be supplied to the livestock industry for feed. He mentioned the closed packing plants. He said this was a disadvantage to the Montana livestock industry because they have to ship their cattle out-of-state.

Chairman Ramirez mentioned that proponents or opponents could testify for any of the three bills.

PROPONENTS

Fred Johnson, from Augusta and chairman of the taxation committee of the Montana Stockgrowers Association, spoke in support HB 285 and the alternative HB 494. He said both bills represent the economic condition of the livestock industry. He pointed out that last year agriculture in the state lost \$232 million. He said that the agriculture business has to borrow money to pay property taxes which increases their debt. He said HB 285 would have a major effect and would be appropriate for business. He pointed out the difficulty of attracting business into Montana with the tax put on the cattle when they come into the state. He said the industry needs relief.

Bob Gilbert, representing the Montana Woolgrowers Association, supported HB 285 and HB 494. He said he also supports Rep. Hoffman's bill, HB 315. The assessors have concerns about the average inventory method of taxation.

Robert Watterman, representing Montana Stockgrowers Association, spoke in support of HB 285 and HB 494. He said HB 285 was designed to view livestock as any other inventory of businesses.

George Post discussed the livestock business. He said there was a discriminatory tax placed on livestock. He spoke in favor of HB 285. He said that costs needed to be cut and do away with the tax upon livestock and other farm products. He discussed his herd of 300 head and the tax bill of 38 percent. The mil levy for the last five years in Ravalli County have risen 82.6 percent.

Claribel Bonine, representing WIFE, testified in support of HB 285. She said the inventory on all small businesses should be taxed less. Taxing the inventory on livestock is

taxing the inventory of farm agriculture. She said that HB 315 would eliminate some of the book problems.

Stuart Doggett, representing the Montana Chamber of Commerce, spoke in support of HB 285 and HB 494. He said the Chamber has many businesses that depend on the economic health of the agricultural community. He agreed that this was an issue of fairness. He said the bills would help reform the state's tax structure.

Fred Boedecker, representing the Montana Forward Coalition, spoke in support of HB 285 and HB 494.

Marvin Barber, representing the Montana Assessors, spoke in favor of HB 315. (Exhibit #6)

Terry Murphy, representing the Montana Farmers Union, spoke in support of HB 494. He pointed out that business inventory should be taxed on the same basis as agricultural inventory.

Carol Mosher, speaking for the Montana Cattlemen, testified in support of HB 285 and HB 494. She said they were especially in favor of HB 285. She said the inventory tax is unfair according to the other standards of the state. She said they were opposed to HB 315. She said the agricultural business should be allowed to keep their numbers running since they vary. She said good cattle ranchers know how many cattle they have.

Norm Haaland, president of the Montana cattle feeders and owner operator of a cattle feedlot, spoke in favor of HB 285. He said there was a very unfair way of taxing inventory. He pointed out that the neighboring states did not have any cattle taxes. He was also in favor of HB 494.

Steven Page, a rancher in Glasgow operating a ranch in Phillips County, spoke in support of HB 285 to eliminate the livestock inventory tax in order to be more competitive. He said the livestock business in Montana was going downhill and could not afford to pay this tax.

Henry Wischenfelder, owner of Yellowstone Breeders of Montana, spoke in support of HB 285.

Leroy Gabel, farmer from Yellowstone valley, spoke in support of HB 285 and HB 494 to put the cattle industry in a better situation.

Rep. Dean Switzer, representative of House District 28, spoke in support of HB 285. He said the FHA was the lender of last resort of hard luck farmers and one significant

benefit to agriculture would be a reduction of property taxes.

OPPONENTS

Gordon Morris, with the Montana Association of Counties, discussed the three bills. He said the Montana Association of Counties is supportive of substantial property tax relief and at the same time insure local governments full dollar replacement of lost revenue.

Eric Feaver, MEA, spoke in opposition to the bills. He said if the bills passed then public education would suffer through lack of funds. He said the reform of property taxes is necessary but should be equitable. He said that public education was the primary consumer of property tax in the state. He said revenue would have to be replaced if these bills passed.

Jamie Zink, representing Montana Associated Students, spoke in opposition to the bills.

Fred Johnson, Montana Stockgrowers, spoke in opposition to HB 315 which would repeal the use of the averaging inventory method. He discussed the history of averaging inventory. He discussed the problem of moving cattle to a different feedlot in another county and having them taxed twice under the proposed bill.

Rep. Ellison spoke in opposition to HB 285. He said the bill would not correct the tax system.

Greg Groepper, from the Department of Revenue, said the department was neither for or against the bill but offered technical information. He mentioned HB 284 going through the Department of Livestock. He said that HB 315 should have the date changed from March 1 to January 1. He pointed out that January 1 was the base assessment date for all other forms of personal property and would allow consistency. HB 494 should consider the effective date. He said that local government relied on the revenue that would be coming in on these forms of personal property. He said they had built their budgets predicated on receiving that money.

QUESTIONS FROM THE COMMITTEE - None.

Rep. Cody closed on HB 284. She pointed out that when one county exported more cattle than were on the tax rolls there would be a question as to how good of job that would be. She offered an amendment which addresses the special livestock mil levy. She said the board should be able to support predatory and animal health control. Also the

imports from Canada are 30 percent discount on the money which effects livestock people. She said the livestock industry does not have any control over the forces of the weather or the prices. A retail store can set the price of their own product and this is not fair.

Rep. Hoffman closed on HB 315. He said that stockgrowers don't like it and assessors can't police it. He said if there is a question about the number of livestock turned in they can't go out in the field and take a count. He said that because of the average inventory method of assessment, commissioners are required, under budgeting periods, to set up a reserve fund to accommodate these adjustments. He said the commissioners are put in a bind since they have no basis on which to do this. He pointed out the March 1 assessment date for livestock was because of the financial situation that most stockgrowers are in when they report their income taxes and set up their financial programs. Traditionally they have held a part of their livestock over into the next year before marketing that stock. In a cow/calf operation they hold the light calves in the fall to get more weight on them then after the first of the year they get rid of those calves also. He said the date moving to January 1 would help the Department of Revenue administration but the issue is to consider what the livestock people want. He pointed out that livestock is the only property that are treated special. They have their own assessment base.

Rep. Patterson closed on HB 494. He commented on the request by the Department of Revenue on changing the date. He said he opposed that because the form is not returned to the county assessor's office until the first of March or the fifteenth. The county commissioners do not set their budgets or their spending level until July 1.

EXECUTIVE SESSION

HOUSE BILL 213

Rep. Ellison moved to Table HB 213 which is the tax on the sale of soft drinks. He mentioned that Rep. Compton, the sponsor, wanted this tabled. The motion carried unanimous-ly. (Exhibit #7)

HOUSE BILL 245

Rep. Williams moved to Table HB 245. The motion carried unanimously.

HOUSE BILL 216

Rep. Williams moved DO NOT PASS. The motion carried unanimously.

HOUSE BILL 260

Rep. Harp moved to Table HB 260. The motion carried unanimously.

HOUSE BILL 315

Rep. Hoffman moved to DO PASS HB 315. Rep. Williams moved a substitute motion to DO NOT PASS HB 315. He said that the history showed the program worked and the testimony from the livestock people reveals that they are happy with it. He said it was the county assessors that have trouble with it in their system of handling the assessments.

Rep. Gilbert said it was important to mention that section 2 deals with moving cattle from county to county so the taxes are prorated not double taxed.

Rep. Patterson mentioned the burden on the assessors office shuffling paper work. He said it was important to keep doing it the same way so counties did not have a problem dividing it with other counties.

Rep. Ellison pointed out that the county line ran through the middle of his place. He said he could maneuver the numbers and the assessors could not determine which side of the fence his cattle were on. He said he was against the bill.

Rep. Hoffman discussed the taxation of migratory livestock which was different law and method of which livestock were assessed. He said that HB 315 deals with a method in which livestock are assessed. He pointed out the signatures on the bill from the Montana Stockgrowers Association. He said the bill should be acted on even if the other two livestock bills do not pass.

A roll call vote was taken on Rep. Williams' do not pass motion. The motion failed 6-10. Rep. Patterson made a substitute motion to Table HB 315. The motion failed.

Rep. Patterson moved the amendments. The motion carried unanimously. The question was called on Rep. Hoffman's motion of DO PASS AS AMENDED HB 315 in a roll call vote. The motion carried 9-7.

HOUSE BILL 288

Chairman Ramirez noted that this was Rep. Pistoria's bill denoting 5 percent of the coal tax to local government.

Rep. Harrington moved to Table the bill. The motion passed unanimously.

HOUSE BILL 289

Rep. Hanson moved to Table the bill. The motion carried unanimously.

HOUSE BILL 387

Rep. Keenan moved DO PASS HB 387. She moved an amendment to delete the public hearing part of the bill. She said the Department doesn't supply hearings in any other area. The motion carried unanimously.

Rep. Ramirez asked Rep. Keenan on page 2, line 22-25, whether the Department would be asking for more people to do the work. Rep. Ramirez moved to amend the bill and strike 22-25, and renumber subsequent subsections.

Rep. Ellison spoke in favor of the amendment. Rep. Keenan said she would prefer to leave it in. She pointed out the example of a tax break for a solar program and the fact that it was not working. Rep. Raney pointed out that the bill only had the Department outlining the available data necessary to determine the effectiveness.

Rep. Sands spoke against the amendment. He said we do not need more information compiled without an analysis.

The question was called on the amendment. The motion failed with Reps. Asay, Ramirez, Gilbert, Ellison voted Yes.

The motion do pass as amended carried with Reps. Asay and Gilbert voting NO.

HOUSE BILL 513

Rep. Harp mentioned that Terry Johnson of the Office of Budget and Program Planning had pointed out the fiscal impact from the settlement. Rep. Ramirez said the termination date would have to be amended. Rep. Williams said to apply that just to 1993.

ADJOURNMENT:

The meeting was adjourned at 12:10 a.m.

Chairman R (EP.

DAILY ROLL CALL

HOUSE TAXATION COMMITTEE

50th LEGISLATIVE SESSION -- 1987

Date Rel. 6, 1957

NAME	PRESENT	ABSENT	EXCUSED
REP. RAMIREZ	r.		
REP. ASAY	1		
REP. ELLISON	/		
REP. GILBERT	~		
REP. HANSON			
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REP. HARRINGTON			
REP. HOFFMAN	/		
REP. KEENAN	/		
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STANDING COMMITTEE REPORT

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Mr. Speaker: We, the co	mmittee on HOUSE TAX	ROITA		
report	BOUSE BILL 216			
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STANDING COMMITTEE REPORT

	·	February 6	1987
Mr. Speaker: We, the committee	on Bouse Taxation		
report House Bill 315	<u></u>		
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	Repres	entative Jack Ramir	2,Chairman
<pre>1. Page 2, line Following: "the" Insert: "(1)"</pre>	б.		
2. Page 2.			

Pollowing: Line 10 Insert: "(2) The livestock number being fed in pens or feed lots may be computed by adding the numbers of livestock 9 months of age or over that were fed on the last day of each month since the last assessment date and dividing the total number by 12."

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STANDING COMMITTEE REPORT

		February 6	19 87
Mr. Speaker: We, the	committee on Bouse Taxation		
report	House Bill 387		
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ROLL CALL VOTE

HOUSE TAXATION	IOUSE	TAXATION
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HOUSE TAXATION COMMITTEE DATE Jule 6, 1947 BILL NO. H 6 315

NAME	ABSTAIN	AYE	NAY
RAMIREZ, REP. JACK			
ASAY, REP. TOM			L -
ELLISON, REP. ORVAL		V	
GILBERT, REP. BOB		V	
HANSON, REP. MARION		\checkmark	
HARP, REP. JOHN			
HARRINGTON, REP. DAN		\checkmark	
HOFFMAN, REP. ROBERT		\checkmark	
KENNAN, REP. NANCY			
KOEHNKE, REP. FRANCIS			
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Joann B	anschbach	Rep. Jack	Ramirez
Secretary		Chairman	n
Motion:	Le Pass	ax Emunded -	Motion carries

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ROLL CALL VOTE

HOUSE TAXATION

COMMITTEE

DATE Fib. 6, 1997 BILL NO. HP 315

NAME	ABSTAIN	AYE	NAY
RAMIREZ, REP. JACK		v	
ASAY, REP. TOM		V	
ELLISON, REP. ORVAL			V
GILBERT, REP. BOB			~
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HARP, REP. JOHN			r
HARRINGTON, REP. DAN			V
HOFFMAN, REP. ROBERT			~
KENNAN, REP. NANCY		~	
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Joann Banschbach	Rep. Jack Ramirez
Secretary	Chairman
Motion: Bep. William	2 substitute motion to
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ROLL CALL VOTE

HOUSE TAXATION

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COMMITTEE

DATE Feb 6, 1987 BILL NO. HB315

NAME	ABSTAIN	AYE	NAY
RAMIREZ, REP. JACK			\sim
ASAY, REP. TOM			\sim
ELLISON, REP. ORVAL		V	
GILBERT, REP. BOB		\mathbf{V}	
HANSON, REP. MARION		<u>\</u>	
HARP, REP. JOHN		\checkmark	
HARRINGTON, REP. DAN		N	
HOFFMAN, REP. ROBERT		N	
KENNAN, REP. NANCY			V
KOEHNKE, REP. FRANCIS			V
PATTERSON, REP. JOHN			~
RANEY, REP. BOB		-	~
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Joann Banso	hbach	Rep. Jack Ramin	ez
Secretary		Chairman	
Motion:	Hoffman-	Do Pass A	Amended
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COMMITTEE

DATE <u>Feb 6, 1987</u> BILL NO. HB315

NAME	ABSTAIN	AYE	NAY
RAMIREZ, REP. JACK		\sim	
ASAY, REP. TOM		\mathbf{V}	
ELLISON, REP. ORVAL			V
GILBERT, REP. BOB			N
HANSON, REP. MARION			N
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Wms - Do Not Pass

Joann Banschbach

Secretary

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Rep. Jack Ramirez Chairman

No.

Motion:

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#12: #1 Office of the Legislative Fiscal Analyst HB_3/6-87 STATE CAPITON

HELENA, MONTANA 59620 406/444-2986

January 27, 1987

JUDY RIPPINGALE LEGISLATIVE FISCAL ANALYST

> **Representative Fred "Fritz" Daily** Seat #62 Montana House of Representatives

Dear Representative Daily:

In response to your request, Table 1 compares the original appropriation for fiscal 1987 with LFA current level for fiscal 1988 and fiscal 1989 for educational programs that provide direct services to students.

Table 1 Comparison of Original Appropriated Level for Fiscal 1987 to LFA Current Level for Fiscal 1988 and 1989									
* <u></u>	Orig Approp	Current Level	Current Level	Diffe	rence				
Program	Fiscal 1987	Fiscal 1988	Fiscal 1989	FY87 to FY88	FY87 to FY89				
University-6 Units	\$116,625,918	\$108,357,123	\$108,994,712	\$ (8,268,795)	\$ (7,631,206)				
Vo-Tech Centers	8,709,831	8,485,448	8,438,882	(224,383)	(270,949)				
Community Colleges	3,218,412	3,135,791	3,130,518	(82,621)	(87,894)				
School Deaf & Blind	3,168,493	2,860,037	2,835,134	(308,456)	(333,359)				
Secondary Vo-Ed	500,000	450,000	450,000	(50,000)	(50,000)				
Gifted & Talented	100,000	95,000	95,000	(5,000)	(5,000)				
Adult Basic Ed	155,962	147,523	147,523	(8,439)	(8,439)				
Foundation Program	296,940,000	285,360,000	286,843,000	(11,580,000)	(10,097,000)				
Special Education	29,201,733	27,761,646	27,761,646	(1,440,087)	(1,440,087)				
TOTAL	\$458,620,349	\$436,652,568	\$438,696,415	\$(21,967,781)	\$(19,923,934)				
Ed coal trust int.									
Adult basic ed	\$ 155,962	\$ 147,523	\$ 147,523						
Vo-tech centers	1,000,000	795,637	856,904						
School foundation	7,440,000	6,366,000	6,780,000						
Subtotal Coal	\$ 8,595,962	\$ 7,309,160	\$ 7,784,427						
Non-coal tax funds	450,024,387	429,343,408	430,911,988						
TOTAL FUNDING	\$458,620,349 ********	\$436,652,568 ==========	\$438,696,415 =========						

The LFA current level is above the fiscal 1987 appropriation level by \$22 million in fiscal 1988 and \$20 million in fiscal 1989. To bring those programs up to the original fiscal 1987 level for fiscal 1988 and 1989 you would have to add \$42 million for the biennium.

#2 <u>3-6-87</u> <u>3-6-87</u> <u>3-513</u> RECEIVED JUN 1 7 1986

MIKE GREELY JUSTICÉ BUILDING, 215 N. SANDERS. HELENA, MONTANA 59620 TELEPHONE (406) 444-2026

STATE OF MONTANA ATTORNEY GENERAL

VOLUME NO. 41

taxes

OPINION NO. 67

COUNTIES - Budget allocation of proceeds from settlement of mines net and gross proceeds taxes; MINES AND MINING - County budget allocation of proceeds from settlement of mines net and gross proceeds taxes; SCHOOL DISTRICTS - Lawful use of proceeds from county settlement of mines net and gross proceeds taxes; TAXATION AND REVENUE - County budget allocation of

proceeds from settlement of mines net and gross proceeds

MONTANA CODE ANNOTATED - Sections 7-6-2318(1), 15-8-601, 15-16-102, 15-23-106, 15-23-107, 15-23-501, 15-23-803, 15-23-804, 15-23-806, 20-9-502, 20-9-503, 20-9-508.

- HELD: 1. Proceeds under the February 1986 Atlantic Richfield Company settlement agreement payable to Butte-Silver Bow County must be allocated to each taxing jurisdiction within the county proportionally to the mill levies of all such jurisdictions' funds in effect during the fiscal year when such proceeds are contractually required to be paid.
 - 2. Proceeds under the February 1986 Atlantic Richfield Company settlement agreement may be allocated in proper portion to any appropriately established building reserve fund of school districts within Butte-Silver Bow County. Such proceeds may not be allocated to any building fund of those school districts.

41 Op. Att'y Gen. No. 67 Page 2 16 June 1986

Robert M. McCarthy Butte-Silver Bow County Attorney Butte-Silver Bow County Courthouse Butte MT 59701

Dear Mr. McCarthy:

You have requested y opinion concerning several questions which I have ephrased as follows:

- 1. How should payments to Butte-Silver Bow County up or a settlement agreement compromising alleged tax obligations under the m es net proceeds and metal mines gross coceeds taxes be allocated for county b jet purposes?
- 2. To the exten portions of such payments are properl apportioned to school district func within Butte-Silver Bow County, under nat conditions may they be allocated to a particular school district's building reserve fund or its building fund?

Your questions arise as a result of a February 1986 settlement between the Montana Department of Revenue, Butte-Silver Bow County, Anaconda-Deer Lodge County, and the Atlantic Richfield Company resolving a controversy over revised assessments affecting (1) the metalliferous mines license tax, §§ 15-37-101 to 117, MCA; (2) the resource indemnity trust tax, §§ 15-38-101 to 112, MCA; (3) the mines net proceeds tax, §§ 15-23-501 to 523, MCA; and (4) the metal mines gross proceeds tax, §§ 15-23-801 to 807, MCA. Butte-Silver Bow County receives revenue only under the last two taxes whose amounts are calculated in the same manner as personal property taxes, i.e., they are based upon application of a mill levy against a taxable assessed value. See §§ 15-23-106(1)(d), 15-23-501, 15-23-803, 15-23-806, MCA. The revised assessments as to those taxes were made in accordance with section 15-8-601, MCA.

Under section 15-8-601(1), MCA, the Department of Revenue is authorized to make revised assessments of taxable property which has escaped or been omitted from taxation or has been erroneously assessed. The Department thereafter issues a revised assessment to 41 Op. Att'y Gen. No. 67 Page 3 16 June 1986

county officials for the involved tax year. \$\$ 15-8-601(5), 15-23-107, MCA. Appropriate revisions must then be entered into the county's assessment roll book, and the treasurer issues a tax notice for any additional amounts which, when collected, will be allocated to the various taxing jurisdictions within the county in the same proportion as such taxes would have been distributed had they been timely paid. However, an aggrieved taxpayer as to centrally assessed taxes, such as the mines net and gross proceeds taxes, may institute proceedings before the state tax appeal board to challenge the revised assessment. § 15-8-601(3)(c), Atlantic Richfield initiated such an action, and MCA. the Department determined that issuance of the revised assessment to Butte-Silver Bow County should be delayed until its validity was established. Thus, in this matter no modifications were made in the County's roll book to reflect the revised assessments.

subsequent settlement agreement with The Atlantic Richfield established a payment procedure independent of the statutory scheme. It provided that \$12,245,000 will be paid to Butte-Silver Bow County over a seven-year period, with the first annual payment due on the third to the last business day of June 1987. The payments in succeeding years must also be tendered by such day. Butte-Silver Bow County and Atlantic Richfield have the right to modify the time and amount of payments without consent of the other parties if the latter's payments will be unaffected. Should a required payment not be made by the last day of June, a 10 percent penalty and interest at 1 percent per month will be assessed. In return for such payments Atlantic Richfield received, In inter alia, a full and complete liability release from the disputed taxes for all years to the date of settlement.

While the settlement proceeds are clearly derivative of alleged tax obligations, the agreement's provisions governing payment operate independently of relevant statutory provisions. Most importantly, (1) there are no entries in Butte-Silver Bow County's assessment book reflecting the disputed valuations; (2) the proceeds are not apportioned to previous tax years in which the Department's revised assessment determined taxes were owing; (3) the payment schedule differs from that applicable to mines net and gross proceeds taxes with respect to time of payment (§§ 15-16-102, 15-23-501, 15-23-804, MCA); (4) the agreement's penalty and interest provisions differ from relevant statutory provisions (§ 15-16-102, MCA); and (5) the County and 41 Op. Att'y Gen. No. 67 Page 4 16 June 1986

Atlantic Richfield are given the discretion to modify the time and amount of payments. The settlement proceeds cannot, therefore, be characterized as payment of delinquent taxes which must be apportioned to earlier tax years on the basis of then-applicable mill levies.

Montana statutes are silent with respect to the proper allocation within the county budget of income like the present settlement proceeds. Nonetheless, because Butte-Silver Bow County's portion of the settlement derives from alleged liability under the mines net and gross proceeds taxes, such amounts should logically be allocated among the various county taxing jurisdictions proportionately on the basis of mill levies for the fiscal year during which they are payable under the agreement or any subsequent amendment thereto. This result comports with the County's presumed intent in resolving the disputed tax claims, which was to benefit each taxing jurisdiction through an expeditious and certain settlement.

Although the settlement proceeds must be allocated among Butte-Silver Bow County's taxing jurisdictions proportionally to their mill levies, such amounts clearly do not arise from "the taxation of property" for the purpose of calculating projected fund cash flow under section 7-6-2318(1), MCA. The term "taxation of property" has obvious reference to those revenues deriving from the property tax collection procedure specified under sections 15-16-101 to 704, MCA, and cannot be construed to include the settlement proceeds. Precise calculation of the amounts which should be allocated to the various taxing jurisdictions from the proceeds will, therefore, be difficult since the determination of the mill levies themselves should the settlement proceeds' proper precede fixing allocation. Nonetheless, reference to mill levies in the previous fiscal year and reasoned judgments as to the relative effect of the proposed budget on those levies should permit a substantially accurate approximation of the projected fund cash flow from the settlement proceeds.

Your second question is largely answered by the above analysis. School finance procedures are extremely detailed and specify the manner in which building reserve funds and building funds may be created and financed. Section 20-9-502, MCA, permits creation of a building reserve fund, which is financed through annual mill levies, and requires elector approval of the fund's establishment. Under section 20-9-503, MCA, trustees 41 Op. Att'y Gen. No. 67 Page 5 16 June 1986

must include within the school district's budget the levy so authorized. Building funds are, in contrast, financed principally through issuance and sale of school bonds and may not be financed through additional mill levies. See § 20-9-508, MCA. Consequently, proceeds from the settlement agreement may accrue to the benefit of a properly authorized building reserve fund but may not be placed into a building fund.

THEREFORE, IT IS MY OPINION:

- 1. Proceeds under the February 1986 Atlantic Richfield Company settlement agreement payable to Butte-Silver Bow County must be allocated to each taxing jurisdiction within the county proportionally to the mill levies of all such jurisdictions' funds in effect during the fiscal year when such proceeds are contractually required to be paid.
- 2. Proceeds under the February 1986 Atlantic Richfield Company settlement agreement may be allocated in proper portion to any appropriately established building reserve fund of school districts within Butte-Silver Bow County. Such proceeds may not be allocated to any building fund of those school districts.

Very truly yours, MIKE GREELY Attorney General

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COMPARISON OF THE ORIGINAL DEPROPRIATED LEVEL FOR FISCAL 1987 TO EXECUTIVE FOR FISCAL

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OF TECH CENTRES	9,709,831	7,727,223	7,669,605	982,608	1,040,226	P. 5-32
Sumanity Colleges	3,218,412	3,119,852	3,093,392	98, 560	125,020	· · · · · · · ·
Der & Buno	3, 168, 493	2,946,449	2,913,039	222,044	255, 454	P. 5-93
SCONDORY VO. 50.	500,000	400,000	400,000	100,000	100,000	·····
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EXAIBLE 4 DATE 2-6-87 HB.

1986-87 ALLOCATION OF ACM SETTLEMENT

Settlement Proceeds Due 6/30/87		\$2,000,000
STATE:	MILLAGE	REVENUE
State Assumption University	12.00	54,286 27,143
Total State	18.00	\$81,430
SCHOOL DISTRICT:		
Elementary General High School General High School Transportation High School Retirement Net Employee Retirement Elementary Transportation Bus Tuition Debt Service Adult Education Comprehensive Insurance Vo-Tech	127.6267.933.1714.5532.659.972.380.0513.641.194.341.50	577,335 307,306 14,341 65,822 147,704 45,103 10,767 226 61,705 5,383 19,634 6,786
Total School District	278.99	\$1,262,113
BUTTE-SILVER BOW:		
General Port Authority Bridge Weed Control District Courts Civic Center Transit System Senior Citizens Airport Developmentally Disabled Damages and Judgements Comprehensive Insurance Fire Road Mile High Soil Conservation	69.40 1.00 3.96 0.91 15.41 2.51 1.36 1.73 0.96 0.32 2.46 2.78 36.91 4.95 0.45	313,956 4,524 17,914 4,117 69,713 11,355 6,152 7,826 4,343 1,448 11,129 12,576 166,976 22,393 2,036
Total Butte-Silver Bow	145.11	\$656,458
TOTAL JURISDICTION	442.10	\$2,000,000

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				<u></u>	<u> </u>	
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TAL VALUE ALL LIVESTOCK (Subject to the Livestock Levy)

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE. FOR THE RECORD, MY NAME IS MARVIN BARBER, I REPRESENT THE MONTANA ASSESSORS.

This bill is one the assessors are very much in favor of giving their attention, and are asking the same of you. They have requested this legislation in the past sessions. We support HB 315 for the following reasons:

1. A very small percentage of cattle ranchers are using the average inventory method of reporting their livestock.

2. Many of the ranchers reporting with this method are showing about the same numbers, as they would have on a March first inventory.

3. The average procedure is time consuming and isn't any more effective. More time is spent working up these assessments than any other type of property.

4. There isn't any way that the assessor can verify the livestock numbers, as they are numbers from the past years tally. All other personal property has an assessment date and is valued at that time. WE ASK FOR A DC FASS FOR HE 315.

Thank you, Manin Baba Marvin Barber

3-6-87

-N. 2. 15 - 87 113_285

Amendment H.B. 285

Page 9

Line 4 Omit "Less than 100% or"

Line 6 Omit "1986 taxable year" Insert "The average of previous three years"

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DATE	É	- 4.		<u>V</u>	4
HB		-	*****		

AMENDMENT - HB 315

Page 1, Line 14 after assessment. (1)

Page 2, Line 10 -

after year." (2) the livestock number being fed in pens or feed lots may be computed by adding the numbers of livestock nine months of age or over that were fed the last day of each month since the last assessment date and dividing the total number by twelve.

E 2.6. 194

HOUSE BILL 494

Page 1 line 25 Following: "..January 1.". Insert: "(2) livestock between the ages of 9 to 20 months are not exempt from taxation for the support of the Department of Livestock".

Page 2
line 1
Interline: "{2}"
Insert: "(3)"



We the undersigned OPPOSE House Bill #213, an excise tax on all soft drinks.

House Bill #213 calls for a excise tax on all soft drinks in the amount of 30¢ per gallon on pre-mixed products and \$1.80 per gallon on post-mix products. This computes out at 68¢ per case of 12 oz cans, \$1.50 per pre-mix tank and \$9.00 per post-mix tank.

A tax of this nature would have an adverse effect on the soft drink industry in Montana.

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TANA STOCKGROWERS ASSOCIATION

P. O. BOX 1679 - 420 NO. CALIFORNIA ST. - PHONE (406) 442-3420 - HELENA, MONTANA 59624

OFFICERS: IACK FIDEL

WM. J. BROWN, JR.	
JAMES COURTNEY	
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KIM ENKERUD	

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HELENA

GREAT FALLS PRESIDENT SAND SPRINGS FIRST VICE PRESIDENT SECOND VICE PRESIDENT EXECUTIVE VICE PRESIDENT NATURAL RESOURCES COORDINATOR



EXECUTIVE COMMITTEE: CLASENCE BUINT BILL CHRISTENSEN M.E. EDOLEMAN JOE ETCHART WM T HARRER

REG HOLDER VALIER HOT SPRING neaci JOLIET WORK HARRISON GLASGO BUSBY FORT BENTON AAR TINSDALF EXHIBIT .6.87 2 285

January 23, 1987

The Honorable Jack Ramirez Chairman, Legislative Taxation Committee Capitol Station Helena, Montana 59620

Dear Jack,

Due to the fact that I, as well as many of the leaders of the Montana cattle industry, will be in attendance in Reno at the National Cattlemen's Association convention next week, I would appreciate it if you could insure that no committee hearings will be held on House Bill 285 by Cody relating to livestock taxation or House Bill 315 repealing the average inventory assessment law. Both of these measures are of great interest to our organization and we would appreciate you giveing us this slight delay. Any time after the first of February would be fine.

Thanks for your cooperation.

Sincerely yours,

Mons L. Teigen Lobbyist

MLT:ejr

WITNESS STATEMENT

NAME John ASAY BILL NO. HB 28 ADDRESS //09 DATE 2/6/ WHOM DO YOU REPRESENT? MT. Cattle Jecters Assoc OPPOSE AMEND SUPPORT PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY. comments: the Montaux Cattle feedles Association support. this bill because: - the inventory Tax his been removed from other inverting - the investory TAX and LivesTock CONTRIBUTES To ExporTATION MONTANY CATTLE To other States is feeding. - No STATE burchering MONTANA IMPOSES A Tax on LivesTock INVENTOR estiming attle in Mostana for fisishing is a source of an estimate increase in the economic Activity in the State of Montana -

NAME JOHN ASAY _____ BILL NO. H<u>R 494</u> ADDRESS 1109/11.26#ST-Billings MT _____ DATE 2/6/87 WHOM DO YOU REPRESENT? MONTAUA Until exceeded Assa Cottle and feedlot OPPOSE SUPPORT AMEND PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY. Comments: - The TAX OU LIVESTICK in NOUTANA discourages feeding in Month NA And contributes To the eldering of Montana - oursed Cattle - For every 500,000 calver Retrived in Montant for gattening The potential in crease in value, in a period of his To sight Months, would Approximate \$175,000,0000 - Many join and this selected convice values could be invalided To sucress This increase in value - addiff within the State, using Mortana produced convodition end abor. - Elemination of the investock Tap will, Montana feedlate To Retain Montana Little within the STate and help improve the economy of the state



P.O. Box 6400 502:98:01:00:09:0	Bozeman, Montana 59715 Phone (406) 587-3153
TESTIMONY BY:	Alan Eck
BILL # <u>HB-285</u>	DATE_2/6/87
SUPPORT XXXX	OPPOSE

Mr. Chairman and members of the committee, for the record my name is Alan Eck. I'm a staff member for the Montana Farm Bureau. We would like to go on record as supporting HB-285. We feel that it treats livestock producers like other businesses with regards to their business inventory. The Farm Bureau would appreciate a "do pass" recommendation on HB-285,

SIGNED: Alan Eck

----- FARMERS AND RANCHERS UNITED -------



P.O. Box 6400 502-800041049910	Bozeman, Montana 59715 Phone (406) 587-3153
TESTIMONY BY:	Alan Eck
BILL #	4 DATE 2/5/87
SUPPORT XXX	OPPOSE

Mr. Chairman and members of the committee, for the record my name is Alan Eck. I'm testifying on behalf of the Montana Farm Bureau. We believe HB-494 is a better approach to livestock taxation than is now being used. It may encourage more cattle producers to keep their calves in Montana and feed them out, which would increase the local market for Montana grain. The Farm Bureau would support a "do pass" recommendation on HB494.

SIGNED: Alar E. A

------ FARMERS AND RANCHERS UNITED -------

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BILL NO. 413 216 SPONSOR Cep. Frien Dail			
NAME (please print)	REPRESENTING	SUPPORT	OPPOSE
Jaime Zink	Associated Students MSLL	they -	X
Varin Haaland	Mit Cattle Jesters		
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

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VISITORS' REGISTER alatin COMMITTEE BILL NO. 1/12 285 6 2 DATE SPONSOR SUPPORT OPPOSE REPRESENTING NAME (please print) montan is the source - motel V mill Aller \checkmark an Hold 1 1956A х $\boldsymbol{\gamma}$ 5 G TUDENTS MISL attle MT. Dairymen's Avrn. P 1 string MSGA et C IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM. PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITORS' REGISTER House Idation COMMITTEE

BILL NO. H.B 285	DATE 2-6-	87	
sponsor Cody			
NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Bob Stephons	mi. Juain Growens	1	
Alan Eck	MI Farm Bureau	L	
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BREHA BOEDECKER	Nurt. FOWARD	-	
MATTHEW THIEL	Asr. strants		X
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Franklin Grafield	BigTimbor	V	
Staurl Daget	MI Champer of Comminge	V	
Bob Gilbert	MT Woolgrowers	V	
M. chael Mathison	Assoc Students of ll of M		
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM. <u>PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY</u>.

	S' REGISTER	
BILL NO. <u>HB 513</u> SPONSOR <u>Lep. Fricts</u> D	DATE Felru ily	unif 6, 1987
NAME (please print)	RESIDENCE	SUPPORT OPPOSE
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COMMITTEE

BILL NO. SPONSOR

DATE ______6/2

NAME (please print) REPRESENTING SUPPORT OPPOSE Shu Julion Centel 111 UTENE ma C 51. 15. 1187 MT. L MSGA Grain Granes arm Bureau \mathcal{X} IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

VISITORS' REGISTER House Jolation COMMITTEE BILL NO. HB 494 DATE 2-6-87 SPONSOR Patterson

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