## MINUTES OF THE MEETING APPROPRIATIONS COMMITTEE 49TH LEGISLATURE SPECIAL SESSION III HOUSE OF REPRESENTATIVES

The meeting of the Appropriations Committee was called to order by Chairman Bardanouve on Wednesday, June 25, 1986 at 9:00 a.m. in Room 104 of the State Capitol.

ROLL CALL: All members were present. Judy Rippengale, LFA, was also present.

(Tape 18:A:000)

Chairman Bardanouve advised the committee that a subcommittee met last evening to consider questions on HB 36. The amendments are expected soon, and it was Chairman Bardanouve's desire to refer the bill out of committee today.

ACTION ON HB 4: Rep. Swift advised that the subcommittee had a full hearing on HB 4. He said there was very little discussion on the bill; however, it was unanimously decided at that hearing to table the bill.

Rep. Moore (33) moved to <u>TABLE</u> HB 4. The motion was seconded, the question called, and the motion to table <u>CARRIED</u> on a voice vote.

ACTION ON HB 5: Rep. Donaldson moved to TABLE HB 5. The motion was seconded by Rep. Moore and CARRIED on a voice vote.

ACTION ON HB 19: Rep. Moore moved to TABLE HB 19. The motion was seconded by Rep. Bradley. The question was called, and the motion <u>CARRIED</u> with Rep. Quilici and Hand voting no.

ACTION ON HB 20: (61) Rep. Moore moved that HB 20 be TABLED. The motion was seconded, the question called and the motion <u>CARRIED</u> with Reps. Menahan and Quilici voting no.

ACTION ON HB 29: Rep. Spaeth moved to TABLE HB 29. Rep. Moore seconded the motion, the question was called and the motion CARRIED on a voice vote.

ACTION ON HB 42: Rep. Moore moved that HB 42 be TABLED. The motion was seconded and discussed.

Rep. Lory opposed the motion by saying it is the only bargaining tool that we have. He pointed out that if state employees don't accept the pay freeze, HB 42 will die anyway.

Rep. Spaeth said that although he appreciates Rep. Lory's bill, one of the things when you go to a bargaining table, you don't take everything with you. He said that the union hasn't even bothered to come to the table, so why should we put anything on the table.

Chairman Bardanouve pointed out that one week of pay in the state of Montana will cost us \$7 million.

The question was called, and the motion to table <u>CARRIED</u> 14-5. (See roll call vote.)

ACTION ON HB 43: (155) Rep. Cobb, sponsor of HB 43, indicated to Rep. Bardanouve that he wanted the committee to hold HB 43 until the Senate acts on a similar bill.

Rep. Nathe moved that HB 43 be <u>TABLED</u>. The motion was seconded by Rep. Moore. Rep. Nathe pointed out that there is a big differential between this bill and the one that is in the Senate. He said that if we pay the cost of the early retirement right away, the figure is around \$3 million. Over a period of years, there will be no control. The question was called on the tabling motion, and it <u>CARRIED</u> on a voice vote.

ACTION ON HB 46: Rep. Winslow submitted proposed amendments to HB 46 (Exhibit A) and said this was the language that was worked out. Rep. Winslow moved to adopt the amendments. The motion was seconded by Rep. Moore.

Rep. Bardanouve said that if there needs to be a bill at all, this is what the parties have agreed to. The question was called, and the motion to adopt the amendments carried.

Rep. Winslow further moved that HB 46 DO PASS AS AMENDED. The motion was seconded by Rep. Moore, the question was called and the motion CARRIED 13-5. (See roll call vote.)

ACTION ON HB 36: Subcommittee amendments for committee consideration were submitted for review. (See Exhibit 1) Rep. Peck went over the amendments.

Rep. Winslow (425) thought that no one should be exempt from the certificate of need review. The legislature put the law on the books, and they should not exempt themselves from the process.

Rep. Moore said that a certificate of need had been filed and approved. The state would now transfer an approved certificate of need along with the facility.

Rep. Bardanouve said that the waiver would be only for a facility that was built and authorized by the legislature. That would preclude a private corporation from trying to be exempted from the review process.

RECESS: The meeting was recessed at 9:55 a.m.

(Tape 18:B:000)

RECONVENE: Chairman Bardanouve reconvened the meeting at  $\overline{1:35 \text{ p.m.}}$  The committee continued reviewing and discussing the proposed amendments.

Rep. Rehberg expressed concern that there was no deadline as to when the review committee should reach a decision. He felt they should be working on a deadline and should be able to reach a decision in 60 days.

Rep. Nathe moved to insertan "up to 60 day time limit for the committee to act." Rep. Moore seconded the motion, and it CARRIED on a voice vote.

Rep. Winslow (115) said he thought that a representative of the city of Billings should be on the committee. He said this would not be a state project when this is done.

Rep. Miller disagreed. He felt that two representatives from Yellowstone County and a member from the local health care community would be sufficient.

After further discussion, Rep. Winslow moved to have a representative from Billings on the committee. The motion was seconded, and the question called. The motion <u>FAILED</u> on a voice vote. Rep. Winslow, Lory, Nathe, Rehberg and Moore voted in favor of the motion.

Rep. Hand moved to insert "in consultation with the Republican leadership of the House". The motion was seconded by Rep. Moore and CARRIED on a voice vote with Rep. Fritz voting no. (This amendment was made on page 3, subsection 3 of the bill.)

Rep. Nathe moved to amend page 2, following line 19 to include in subsection 3 (v) that a representative of the mental health care profession of Yellowstone County be appointed by the governor. The motion was seconded, the

question called and the motion <u>CARRIED</u> with Reps. Fritz and Moore voting no.

Rep. Moore moved that item (c) "The review committee may not show any partiality or favoritism in making its decision" be removed from the proposed amendments (Exhibit 1). The motion was seconded by Rep. Bradley.

Rep. Rehberg spoke against the motion to take out (c). This is language that was in the contract area of state government and it could apply in this particular case. (290)

Rep. Menahan said this implies that we are being partial, which we aren't and he objects to the language being included.

Rep. Winslow thinks that at least this is an attempt not to be partial because at this point, there has been partiality. There have been articles in the paper that indicate who they intend to sell to.

The question was called on the motion to delete item (c), page 2 from the proposed amendments. The motion <u>FAILED</u> due to a tie vote. (See roll call vote.) (340)

Rep. Spaeth said that since there was a point of controversy at this morning's meeting regarding item 6 on page 2 of the proposed amendments, there should be a motion one way or the other before the committee moves on. Rep. Hand moved to include this particular amendment. The motion was seconded by Rep. Winslow. It was Rep. Bradley's desire to add the following language as a part of Rep. Hand's motion to amend: "and the need to expedite transfer of the facility due to present deterioriation of staff morale and quality of care provided". Rep. Moore seconded the motion to add this language. (This is an amendment to the amendment.) (400) She said this takes care of the second half of the certificate of need. The question was called, and the motion to amend by including item 6, page 2 CARRIED on a voice vote.

Rep. Spaeth continued to explain the amendments.

#### (Tape 19:A:000)

Rep. Moore moved to amend the proposed amendments, page 4, (9), line 3 by striking the word "retraining" and inserting in lieu thereof the word "training". The motion was seconded and CARRIED on a voice vote.

Rep. Spaeth moved that the subcommittee amendments for HB 36 that were amended at this meeting be adopted. The motion was seconded by Rep. Moore. The question was called, and the motion to adopt the amendments (Exhibit 1) <u>CARRIED</u> with Reps. Winslow and Fritz voting no.

Rep. Moore further moved that HB 36 DO PASS AS AMENDED. The motion was seconded by Rep. Swift. Before the vote was taken, Rep. Winslow commented that the committee needs to know that very soon, in fact immediately, we have to start looking at the entire continuum of care of these kids. We don't have it in Montana. The question was called, and the motion CARRIED unanimously. (See roll call vote.)

CONSIDERATION OF HB 28: AN ACT REVISING THE GENERAL RELIEF PROGRAM TO ELIMINATE REFERENCES TO WHETHER A POTENTIAL RECIPIENT IS ABLE-BODIED OR WITHIN A CERTAIN AGE CATEGORY; REPLACING SUCH CRITERIA WITH A DETERMINATION OF WHETHER THE PERSON IS UNEMPLOYABLE, EMPLOYABLE, OR VOLUNTARILY DESTITUTE; PROVIDING DEFINITIONS OF UNEMPLOYABLE AND EMPLOYABLE, RE-STRICTING BENEFITS FOR THE EMPLOYABLE AND REQUIRING PARTI-CIPATION IN JOB TRAINING.

Rep. Dorothy Bradley, House District 79, sponsor of HB 28 (096) submitted a "grey" bill as it was amended in a joint committee of Human Services and a subcommittee on Appropriations. She advised the chairman that a public hearing was held at that time. (See Exhibit 2) She said the amendments don't change anything as far as philosophy and substance; they are simply for clarification purposes.

Rep. Bradley (128) said this bill is an effort to change the system with regard to criteria that determine whether a person gets assistance or not. Through this bill, Rep. Bradley is trying to refine the classification as to who gets state assistance and who does not. She wants to make it as tight as possible in order to stand up to a court challenge. Instead of making a classification based on able-bodied"and according to different age classification, the bill's philosophy is to make a classification of "employable" vs. "unemployable." If the person is classified as "unemployable", the state would have an obligation to take care of that person indefinitely. But if the person is employable and presently out of a job, the state has only a temporary obligation of six months.

Rep. Bradley directed the committee's attention to the "grey" bill and further expounded on the changes made. Rep. Bradley pointed out that on page 12 of the "grey" bill, line 8, "NOVEMBER" should be deleted and "JULY" should be inserted. She said you don't start counting the six months until July 1st.

Rep. Bardanouve (320) asked what the fiscal impact of this bill is compared with the governor's proposal, i.e., HB 33. Rep. Moore answered by saying it is a \$913,119 difference. Rep. Bradley said there would be no significant difference this year, however, because the act would become effective after July 1st. Therefore, a person who is removed, having completed their six months' of support, would be removed on January 1st. The governor's bill is not effective until November 1st -- it only covers two months.

In response to a question by Rep. Nathe, Dave Lewis, director of the Department of SRS, said that they have approximately 400 families presently on general assistance. Rep. Nathe was concerned with some of the stipulations provided in section (3) of page 2 of this bill. He was wondering if the AFDC caseload would increase since perhaps some women who don't wish to work would be given an incentive to have more children. Rep. Bradley said she really didn't know.

In reply to a question by Rep. Swift, Rep. Bradley said the bill's definition of "voluntary poor" are those people who won't seek employment and won't take the appropriate training. She feels these people need to be categorized. (415) Rep. Bradley said that strong language is needed to make known a "compelling state interest." The language provided on page 3, (c) is there in order to justify terminating these people on assistance.

Rep. Moore (590) returned to the infirm or disabled portion. He said there are those people who are intially determined to be disabled, and they will remain that way. There are others who may be determined to be infirm or disabled temporarily. He wanted to know if the eligibility technicians on a sporadic basis check on these people. Mr. Lewis answered by saying that under the law, we presume these people are "able-bodied." If someone claims not to be "able-bodied" then we pay for a medical examination to make that determination.

In response to a question, Mr. Lewis said they estimate that Rep. Bradley's bill (HB 28) will save the state \$463,000. This is based on the assumption that there would be no difference between "employability" and "able-bodied." Rep. Hand's bill (HB 33) will save the state \$1.3 million making a difference of approximately \$900,000 between the two bills.

There were no further questions, and Rep. Bradley closed on her bill. (19:B:25) She said that the risk the legislature takes with Rep. Hand's bill, as opposed to hers, in trying to save \$1.3 million is that we may end up right where we are now. She doesn't feel it would stand a constitutional test.

Rep. Moore wanted to make some technical amendments to the bill. He moved to amend the grey bill, page 12, line 8 by striking "NOVEMBER" and inserting "JULY". He further moved to amend page 6, lines 11 and 12 by striking, "including pregnancy" and on line 15 by striking "prenatal care and". Rep. Bradley objected to the later amendment because it goes beyond the scope of the title in that it is amending something that is supposedly in the statutes. Rep. Bardanouve commented that it is present law. On that basis, Rep. Moore withdrew his motion to amend.

(19:B:118) Mr. Lewis stated that the fee schedules in HB 28 needed to be amended to incorporate the schedule in HB 33. Rep. Lory moved to amend HB 28 so that the two fee schedules are compatible one with another. The motion was seconded by Rep. Moore, the question called, and the motion <u>CARRIED</u> unanimously.

CONSIDERATION OF HB 33: Rep. Bill Hand, House District 73 and sponsor of HB 33 read the title of the bill: "AN ACT REVISING LAWS RELATING TO PUBLIC ASSISTANCE: LIMITING THE DURATION OF ASSISTANCE PROVIDED TO ABLE-BODIED PERSONS: LIMITING THE AMOUNT OF MONTHLY GENERAL ASSISTANCE; REVISING INCOME ELGIBILITY STANDARDS FOR GENERAL RELIEF MEDICAL ASSISTANCE."

PROPONENTS: Dave Lewis, director of the Dept. of SRS, (152) pointed out the differences between HB 28 and HB 33. He said that HB 28 makes a different class as far as determining who is eligible to receive general assistance. HB 33 contains the existing statute which was passed during the 1985 legislative session. Mr. Lewis' concern with HB 28 is in trying to determine whether people have voluntarily chosen to be poor. He is concerned with the issue of employability and the definition of employability as to whether or not the people are able to find those kinds of jobs. Again, that is going to broaden the category of people who are determined to be unemployable, and he feels it would increase the number of people who would be eligible for general assistance. HB 28 broadens the view of who would be eligible for unlimited general assistance. He further feels that sticking the 60 day limitation in HB 33 will probably be challenged by the court, but by removing the age restrictions, there is a fairly good chance it will be sustained. In passing HB 28, the legislature may have to put approximately \$900,000 back into the budget; but by passing HB 33, a change to the budget bill would not be required.

ACTION ON HB 33: Rep. Hand moved that HB 33 DO PASS. The motion was seconded. Rep. Winslow (305) said that although HB 33 would be better budget wise, he thinks an injunction against us will be issued either way. He feels that Rep. Bradley's tight language on page 3 of the bill is the best approach.

Rep. Moore asked if HB 28 were to pass, would it in any way interfere with HB 12's schedule. Russ Cater, chief legal counsel for the Department of SRS, said they would face administrative problems in trying to figure out the difference between those people who are "able-bodied" and those people who are "employable."

(B:387) It was Rep. Thoft's opinion that by amending HB 28 to a two month period, it would stand the test better than HB 33. He questioned if that would be acceptable with Mr. Lewis. Mr. Lewis said he has concerns about the issue of administering that act because of the need to determine who is employable. He thinks there would be more people determined to be "unemployable" than would probably be determined to be not "able-bodied."

Rep. Bradley said her bill will take care of someone who is "unemployable." She feels that the word, "able-bodied" is a vague definition and doesn't accomplish what is trying to be done.

Rep. Thoft asked Mr. Lewis if he would be required to go back and change the rules of implementation of HB 12 if HB 28 were to pass. Mr. Lewis said that would have to be done because they would be dealing with three different classes of people -- the "voluntarily needy;" the "employable" and the "unemployable." Whereas, now they have only two classes of people -- the "able-bodied" and the "employable."

Rep. Moore asked if the committee were to amend HB 28 to October 1 and reduce the six month period to three months, is it possible to change the rules and regulations in that three month period from July until the 1st of October to use the new criteria. Mr. Lewis said they may experience some problems defining some of those areas, but it is certainly enough time.

The question was called on Rep. Hand's <u>DO PASS</u> motion, and it CARRIED 12-7. (See roll call vote.)

(625) Again, Rep. Bradley said she doesn't feel the constitutional amendment will pass, and we will be right back where we started.

ADJOURN: There being no further business, the meeting adjourned at 4:03 p.m.

Francis Sandanaice REP. FRANCIS BARDANOUVE, Chairman

## DAILY ROLL CALL

# APPROPRIATIONS COMMITTEE

49th Legislature Special Session III

Date June, 25, 1986

NAME	PRESENT	ABSENT	EXCUSED
BARDANOUVE, Francis(Chairman)			
DONALDSON, Gene (Vice Chairman)	/		
BRADLEY, Dorothy	K		
CONNELLY, Mary Ellen			
ERNST, Gene	V		
FRITZ, Harry	V <sup>1</sup>		
HAND, Bill	<i></i>		
LORY, Earl	1		
MANUEL, Rex	$\checkmark$		
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NATHE, Dennis	·⁄		
PECK, Ray			
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SPAETH, Gary	$\checkmark$		
SWIFT, Bernie	$\sim$		
THOFT, Bob	$\checkmark$		
WINSLOW, Cal	./		

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# STANDING COMMITTEE REPORT

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Mr. Speaker: We, the co	ommittee on	Appropriati	ons		
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#### June 25, 1986

must be allowed 60 days to submit proposals for purchase from the date the advertisement is published." 5. Page 2.

Following: line 19

Strike: subsection (3) in its entirety

Insert: "(3) To protect and indemnify the state against failure or refusal of a prospective purchasar to consummate the sale, each proposal must be accompanied by security in the amount of 2% of the appraised value contained in subsection (2). The security shall consist of cash, cashier's check, certified check, bank money order, or bank draft, in any case drawa on a bank located in the state of Montana, or a bond or bonds executed by a surety authorized to do business in the state of Montana. If a prospective purchaser fails or refuses to consummate the sale, the security is forfeited to the state and must be deposited in the general fund. The security must be returned to a prospective purchaser whose proposal is not accepted by the state.

(4) (a) A committee shall review the proposals for purchase and recommend a purchaser to the board of land commissioners after meeting and discussing the factors set forth in subsection (4) (b). The review committee must make such a recommendation within 60 days after close of advertising set forth in [section 2]. The committee is comprised of:

(1) the director of the department of institutions, who shall chair the committee;

(ii) the directors of the departments of health and environmental sciences and social and rehabilitation services;

(iii) two members of the senate, one from each party, to be appointed by the committee on committees, one of whom must represent a district in Yellowstone County and the other from a district representing a different county;

(iv) two members of the house of representatives, one from each party, appointed by the speaker in consultation with the republican leader of the house, one of whom must represent a district in Yellowstone County and the other from a district representing different county;

(v) a representative of the mental health care community from Yellowstone County, appointed by the governor; and

(vi) a representative, appointed by the governor, from an organization representing mental health centers.

(b) The review committee shall consider:

(1) various proposals for purchase;

BARDANOUVE

June 25, 1986

HB 36 Page 3 of 4

(ii) conditions of the sale of the Montana youth treatment center, including the quality of care to be provided, continued state responsibilities, treatment costs, accreditation standards, contractual relationships with the state and other governmental entities and the terms of those contracts, and other matters pertaining to the administration of the Montana youth treatment center; and (iii) other matters relating to the sale and subsequent services and costs of a privately operated facility. (c) The review committee may not show any partiality or favoritism in making its decision." Renumber: subsequent subsections 6. Page 3, line 8. Following: "part 3." Insert: "The review provided for in (section 2) and the need to expedite transfer of the facility to prevent deterioration of staff morale and quality of care provided, justifies the exemption of the sale and transfer of the Montana youth treatment center from the certificate of need review provision of Title 50, chapter 5, part 3." 7. Page 3, line 24 through line 1 of page 4. Strike: "If" on line 24 of page 3 through "license." on line 1 of page 4. Insert: "The buyer or any subsequent transferse shall keep reasonable documentation of compliance with this condition. Failure to comply with the provisions of this section may result in the loss of hospital licensure." 8. Page 4, line 2. Strike: "hospital" 9. Page 4, line 3. Following: "license" Insert: "as a psychistric hospital" 10. Page 4, line 4. Following: "facility" Insert: "as defined in 53-21-102(6)" 11. Page 4, lines 12 and 13. Strike: "The" on line 12 through "conditions." on line 13 Insert: "The board of land commissioners may make an exception to these conditions in any subsequent sale or transfer." 12. Page 4, line 17.

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#### IIE 36

Page 4 of 4

Following: "sale." Insert: "The buyer and the state shall each commission an appraisal by a qualified appraiser at the time of sale. The appraised value is the average of the two appraisals." 13. Page 5, line 4. Following: "patients" Insert: "and shall receive no per diem reimbursement from the department of institutions for services provided to youth ordered to the facility by the courts. Such services become the financial responsibility of the buyer who may bill medicaid or private insurers when appropriate" 14. Page 5. Pollowing: line 7. Insert: "(8) "The buyer shall accept applications of all Montana youth treatment center employees who desire to continue amployment with the purchaser. Among the substantially qualified applicants, present employees of the Montana youth treatment center must be given preference in hiring by the purchaser. (9) Montana youth treatment center employees who wish to remain state employees shall be provided relocation assistance of up to \$1000 and any training

relocation assistance of up to \$1000 and any training necessary to qualify for similar vacant positions within the department of institutions."

15. Page 17, line 17. Strike: "filed by" Insert: "delivered to"

16. Page 17, lines 18 and 19. Strike: "with" on line 17 through "recorder" on line 18.

#### ROLL CALL VOTE

APPROPRIATIONS

COMMITTEE

DATE June 25, 1986 BILL NO. HB 36 NUMBER

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NAME AYE NAY BARDANOUVE, Francis (Chairman)  $\checkmark$ DONALDSON, Gene (Vice Chairman) BRADLEY, Dorothy CONNELLY, Mary Ellen  $\vee$  $\overline{\mathcal{N}}$ ERNST, Gene FRITZ, Harry  $\checkmark$ HAND, Bill  $\checkmark$  $\sqrt{}$ LORY, Earl MANUEL, Rex MENAHAN, William MILLER, Ron MOORE, Jack NATHE, Dennis 1 PECK, Ray QUILICI, Joe REHBERG, Dennis SPAETH, Gary SWIFT, Bernie THOFT, Bob  $\checkmark$ WINSLOW, Cal

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Caroline Dykeman Secretary Rep. Francis Bardanouve Chairman

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MOTION: Rep. Moore moved that item (c), page 2 of the proposed

amendments be deleted. The motion was seconded by Rep.

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Bradley and FAILED due to a tie vote.

Form CS-31 Rev. 1985

## ROLL CALL VOTE

APPROPRIATIONS

COMMITTEE

DATE June 25 BILL NO. 36 NUMBER

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BARDANOUVE, Francis (Chairman)	• • •	
DONALDSON, Gene (Vice Chairman)	$\sim$	
BRADLEY, Dorothy		
CONNELLY, Mary Ellen	V	
ERNST, Gene	V	
FRITZ, Harry	~	
HAND, Bill	L	
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Caroline Dykeman Secretary

Rep. Francis Bardanouve Chairman

MOTION: Rep. Moore moved that HB 36 DO PASS AS AMENDED. The

motion was seconded by Rep. Swift and CARRIED 19-0.

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# STANDING COMMITTEE REPORT

				June 25	19 <sup>0<b>6</b></sup>
Mr. Speaker: We, the co report	ommittee on	APPROPRIATIONS			
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	•	REP.	PRANCIS	BARDANOUVE	Chairman

LIMIT GENERAL ASSISTANCE FOR ABLE-BODIED TO TWO MONTHS ---REVISE ELIGIBILITY

## ROLL CALL VOTE

APPROPRIATIONS

COMMITTEE

DATE 6-25-86 BILL NO. 48.33 NUMBER

3:55

NAME AYE NAY BARDANOUVE, Francis (Chairman) DONALDSON, Gene (Vice Chairman) 11 BRADLEY, Dorothy CONNELLY, Mary Ellen \$/ ERNST, Gene FRITZ, Harry HAND, Bill 1/ LORY, Earl MANUEL, Rex MENAHAN, William MILLER, Ron MOORE, Jack  $\overline{\mathcal{N}}$ NATHE, Dennis PECK, Ray QUILICI, Joe REHBERG, Dennis SPAETH, Gary SWIFT, Bernie THOFT, Bob WINSLOW, Cal

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Marcene Lynn Secretary Rep. Francis Bardanouve Chairman

MOTION: Rep. Hand moved that HB 33 DO PASS. The motion was

seconded and CARRIED 12-7.

Form CS-31 Rev. 1985

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# STANDING COMMITTEE REPORT

		June 25	19
Mr. Speaker: We, the con	nmittee on APPROPRIATION	15	
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Insert: "When co state ag be subje of such under th legislat	23 through line 1, page 2. onfidential records and inf ency, the legislative fisc ect to the same penalties f confidential records and i he laws administered by the tive fiscal analyst shall d thorized disclosure of cor	cal analyst and a for unauthorized information proves state agency. develop policies afidential record	staff shall disclosure ided for The to prevent

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## ROLL CALL VOTE

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COMMITTEE

DATE	June	2	5	184	BILL	NO.	/
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BARDANOUVE, Francis (Chairman)	/	
DONALDSON, Gene (Vice Chairman)	V	
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<u>Caroline Dykman</u> Secretary Rep. Francis Bardanouve Chairman

MOTION: Rep. Winslow moved that HB 46 DO PASS AS AMENDED.

The motion was seconded by Rep. Moore and CARRIED.

Form CS-31 Rev. 1985 ROLL CALL VOTE

APPROPRIATIONS

CO'MITTEE

DATE June 25'86 BILL NO. HBH2 NUMBER

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NAME AYE NAY ~ BARDANOUVE, Francis (Chairman) DONALDSON, Gene (Vice Chairman) V BRADLEY, Dorothy ~  $\sim$ CONNELLY, Mary Ellen 7 ERNST, Gene ~ FRITZ, Harry  $\nu$ HAND, Bill 5 LORY, Earl  $\overline{\mathcal{V}}$ MANUEL, Rex v MENAHAN, William 1 MILLER, Ron\_ V MOORE, Jack  $\overline{\mathbf{v}}$ NATHE, Dennis PECK, Ray ~ 2 QUILICI, Joe REHBERG, Dennis 1 SPAETH, Gary \_\_\_\_ × ~ SWIFT, Bernie ~ THOFT, Bob V WINSLOW, Cal 121 5

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Caroline Dykman Secretary Rep. Francis Bardanouve Chairman

MOTION: Rep. Spaeth moved that HB 42 BE TABLED. The motion

was seconded and CARRIED 14-5.

Form CS-31 Rev. 1985

#### PROPOSED AMENDMENTS TO HOUSE BILL 46

House Bill 46 is hereby amended to read as follows:

1. Page: 1 Line: 11 Following: "Office"

> Strike: "May not disclose information obtained in its investigations when publication is prohibited by law."

- Insert: "Is subject to appropriate penalties for unauthorized disclosure of confidential records obtained from state agencies"
- 2. Page: 1

Line: 24

Following: Line 23

Strike: Line 24 through line 1, page 2.

Insert: "When confidential records and information are obtained from a state agency, the legislative fiscal analyst and staff shall be subject to the same penalties for unauthorized disclosure of such confidential records and information provided for under, the laws administered by the state agency. The legislative fiscal analyst shall develop policies to prevent the unauthorized disclosure of confidential records and information obtained from state agencies.

EXHIBIT 1 6-25-86 HB 36 (Amendments)

HOUSE BILL 36 SUBCOMMITTEE AMENDMENTS FOR COMMITTEE CONSIDERATION Afternoon Meeting, Appropriations Committee June 25, 1986 1. Page 1, line 20. Strike: "." Insert: "; and" 2. Page 1. Strike: lines 21 through 24 in their entirety Insert: "WHEREAS, there are many nationally known groups that have shown interest in the purchase of the Montana Youth Treatment Center and all such groups should have a chance to submit a proposal to purchase. THEREFORE, when an appropriate buyer can be found to offer quality care for Montana youth, the State of Montana will discontinue the state operation of the Montana Youth Treatment Center and hereby authorizes the Board of Land Commissioners to sell the facility as provided in this act." 3. Page 2, lines 8 through 11. Following: "center. (1)" on line 8 Strike: the remainder of subsection (1) in its entirety Insert: "The board of land commissioners is authorized to sell the Montana youth treatment center to a private health care provider who has documented experience in providing specialized adolescent psychiatric treatment that includes an educational component. The sale is made pursuant to 77-3-302, except that the 60-day public notice requirement of that section is waived." 4. Page 2, lines 12 through 15. Strike: "For" on line 12 through "providers." on line 15 Insert: "The department of institutions shall advertise the proposed sale in at least one nationally distributed trade publication and shall notify in writing those health care providers that could potentially meet the conditions of the proposed sale. Interested parties must be allowed 60 days to submit proposals for purchase from the date the advertisement is published." 5. Page 2. Following: line 19 Strike: subsection (3) in its entirety Insert: "(3) To protect and indemnify the state against failure or refusal of a prospective purchaser to consummate the sale, each proposal must be accompanied by security in the amount of 2% of the appraised value contained in subsection (2). The security shall consist

of cash, cashier's check, certified check, bank money order, or bank draft, in any case drawn on a bank located in the state of Montana, or a bond or bonds executed by a surety authorized to do business in the state of Montana. If a prospective purchaser fails or refuses to consummate the sale, the security is forfeited to the state and must be deposited in the general fund. The security must be returned to a prospective purchaser whose proposal is not accepted by the state.

(4)(a) A review committee comprised of the following members shall review the proposals for purchase and recommend a purchaser to the board of land commissioners after meeting and discussing the factors set forth in subsection (4)(b):

(i) The director of the department of institutions, who shall chair the committee;

(ii) the directors of the departments of health and environmental sciences and social and rehabilitation services;

(iii) two members of the senate to be appointed by the committee on committees, one of whom must represent a district in Yellowstone County and the other from a district representing a different county;

(iv) two members of the house of representatives appointed by the speaker, wone of whom must represent a district in Yellowstone County and the other from a district representing different county;

(v) a representative of local health care professionals from Yellowstone County, appointed by the governor; and

(vi) a representative, appointed by the governor, from an organization representing mental health centers.

(b) The review committee shall consider:

(i) various proposals for purchase;

(ii) conditions of the sale of the Montana youth treatment center, including the quality of care to be provided, continued state responsibilities, treatment costs, accreditation standards, contractual relationships with the state and other governmental entities and the terms of those contracts, and other matters pertaining to the administration of the Montana youth treatment center; and

(iii) other matters relating to the sale and subsequent services and costs of a privately operated facility.

(c) The review committee may not show any partiality or favoritism in making its decision." Renumber: subsequent subsections

6. Page 3, line 8.

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Following: "part 3."

Insert: "The review provided for in [section 2] justifies the exemption of the sale and transfer of the Montana

youth treatment center from the certificate of need review provision of Title 50, chapter 5, part 3." 7. Page 3, line 24 through line 1 of page 4. Strike: "If" on line 24 of page 3 through "license." on line 1 of page 4. Insert: "The buyer or any subsequent transferee shall keep reasonable documentation of compliance with this condition. Failure to comply with the provisions of this section may result in the loss of hospital licensure." 8. Page 4, line 2. Strike: "hospital" 9. Page 4, line 3. Following: "license" Insert: "as a psychiatric hospital" 10. Page 4, line 4. Following: "facility" Insert: "as defined in 53-21-102(6)" 11. Page 4, lines 12 and 13. Strike: "The" on line 12 through "conditions." on line 13 Insert: "The board of land commissioners may make an exception to these conditions in any subsequent sale or transfer." 12. Page 4, line 17. Following: "sale." Insert: "The buyer and the state shall each commission an appraisal by a qualified appraiser at the time of sale. The appraised value is the average of the two appraisals." 13. Page 5, line 4. Following: "patients" Insert: "and shall receive no per diem reimbursement from the department of institutions for services provided to youth ordered to the facility by the courts. Such services become the financial responsibility of the buyer who may bill medicaid or private insurers when appropriate" 14. Page 5. Following: line 7. Insert: "(8) "The buyer shall accept applications of all Montana youth treatment center employees who desire to continue employment with the purchaser. Among the substantially qualified applicants, present employees of the Montana youth treatment center must be given preference in hiring by the purchaser.

(9) Montana youth treatment center employees who wish to remain state employees shall be provided relocation assistance of up to \$1000 and any retraining necessary to qualify for similar vacant positions within the department of institutions."

15. Page 17, line 17.
Strike: "filed by"
Insert: "delivered to"

16. Page 17, lines 18 and 19. Strike: "with" on line 17 through "recorder" on line 18.

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49th Legislature Special Session 6/86

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6-25-86 HB 28 HB 0028/gray

1	HOUSE BILL NO. 28
2	INTRODUCED BY BRADLEY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE GENERAL
5	RELIEF PROGRAM TO ELIMINATE REFERENCES TO WHETHER A
6	POTENTIAL RECIPIENT IS ABLE-BODIED OR WITHIN A CERTAIN AGE
7	CATEGORY; REPLACING SUCH CRITERIA WITH A DETERMINATION OF
8	WHETHER THE PERSON IS UNEMPLOYABLE, EMPLOYABLE, OR
9	VOLUNTARILY DESPITUTE NEEDY; PROVIDING DEFINITIONS OF
10	UNEMPLOYABLE AND EMPLOYABLE; RESTRICTING BENEFITS FOR THE
11	EMPLOYABLE AND REQUIRING PARTICIPATION IN JOB TRAINING;
12	AMENDING SECTIONS 53-3-108, 53-3-109, 53-3-205, 53-3-208,
13	AND 53-3-209, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
14	DATE."
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
17	Section 1. Section 53-3-108, MCA, is amended to read:
18	"53-3-108. Purpose. (1) The legislature, in order to
19	implement the provisions of Article XII, section 3, of the

Montana constitution, finds that certain persons are in need

of assistance because of misfortune and must be provided

with certain assistance through programs for general relief.

These programs are to be efficiently administered by local

county welfare boards or, whenever responsibility for local

welfare programs has been assumed by the state of Montana,



by the department of social and rehabilitation services. 1 General relief, along with other assistance programs, 2 is 3 made available to provide basic necessities that provide minimum subsistence compatible with decency and health and 4 provide financial assistance for medical services 5 to necessary for serious medical conditions. General relief 6 medical assistance is not intended to provide catastrophic 7 medical insurance to nonindigent persons. 8

9 (2) The legislature finds that assistance under the 10 general relief program should not be available to those 11 persons who have either adequate income or resources of 12 their own or-who-are-able-bodied.

13 (3) The legislature finds that indigent persons may be
14 in such a condition for one of three reasons:

15 (a) employment is not a suitable solution for their 16 indigency because they are mentally or physically incapable 17 of gainful employment or because of the need to care for a 18 dependent minor child;

19 (b) they have become unemployed and lack the necessary
 20 skills to find employment or the necessary experience to
 21 maintain employment; or

# (c) they are voluntarily destitute NEEDY BECAUSE THEY HAVE CHOSEN A LIFESTYLE OF NEED IN WHICH THEY:

24 (I) DO NOT SEEK SUITABLE EMPLOYMENT; OR

25 (II) ARE UNWILLING TO OBTAIN APPROPRIATE TRAINING TO

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1 BECOME EMPLOYABLE.

(4) The legislature, in an effort to apportion
resources where they are most needed, has determined that:
(a) persons described in subsection (3)(a), being
unemployable, must be accorded basic assistance for the
duration of their plight MISFORTUNE;

7 (b) persons described in subsection (3)(b), being
8 unemployed but employable, deserve interim basic monetary
9 assistance and state help in obtaining the necessary skills
10 and experience in gaining employment; and

11 (c) persons described in subsection (3)(c), the 12 voluntarily poor NEEDY, may be afforded 1 month of benefits 13 in any 12-month period, but since their circumstances are 14 the result of a lifestyle they have chosen, such persons are 15 not proper subjects of either state subsidy or state 16 involvement and precious state resources would be more 17 productive as help for the involuntarily poor NEEDY and for 18 other state responsibilities such as education, roads, 19 health, and funding other services benefiting all citizens 20 of the state.

21 (5) When benefits and services are available through 22 other federal or state assistance programs, general relief 23 should not be provided in duplication of such other 24 assistance.

25 (3)(6) The legislature further finds that the purposes

-3-

of the general relief program must be implemented only to 1 2 the extent necessary and allowable by the mandates of 3 Article VIII. sections 12 and 14, of the Montana constitution, regarding financial accountability 4 and 5 expenditure by appropriation."

6 Section 2. Section 53-3-109, MCA, is amended to read:
7 "53-3-109. Definitions. For the purposes of this
8 chapter, the following definitions apply:

9 (1)--"Able-bodied"--means-the-condition-of-a-person-who 10 is-not-infirm-

11 (1) "ABLE-BODIED" MEANS THE CONDITION OF A PERSON WHO
12 IS NOT INFIRM.

13 (2)(1)(2) "Basic necessities" means food, shelter, 14 utilities, and personal needs.

15 (3)(2)(3) "Department" means the department of social 16 and rehabilitation services provided for in Title 2, chapter 17 15, part 22.

18 (3)(4) "Employable" means persons who meet the 19 requirements set forth in [section 3].

(4)(5) "General relief" means, in accordance with this
 chapter, a program of public assistance for basic
 necessities and medical needs to those persons determined to
 be eligible for that assistance.

24 (5)(6) "Household" means all persons who by choice,
 25 necessity, or legal relationship are mutually dependent upon

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each other for basic necessities and who reside in the same
 residence.

3 (6)(7) "Income" means the value of all property of any 4 nature, earned, unearned, or in-kind, including benefits 5 reasonably certain to be received by or available to a 6 household during the month of the receipt of the income.

"Indigent" or "misfortunate" means a person who 7 (7)(8)is lacking the means, financial or otherwise, by which to 8 prevent destitution for himself and others dependent upon 9 10 him for basic necessities and who is otherwise eligible for assistance under this chapter. Except-as-provided-otherwise 11 12 in--53-3-205--and--53-3-209,--the--terms--do---not---include able-bodied--persons--under--the--age-of-50-unless-they-have 13 14 dependent-minor-children-living-in-the-household-

(9) "Infirm" means the condition of a person who is 15 16 diagnosed by a licensed medical or mental health 17 practitioner and confirmed by an appropriate expert medical review to have a physical or 18 mental handicap that 19 significantly impairs the person's ability to be employed.

20 (9)(10) "Lump-sum income" means a nonrecurring source
21 of income received in a single payment by a household during
22 any eligibility period, including but not limited to
23 proceeds from a lawsuit, insurance settlement, inheritance,
24 lump-sum retirement, veterans' or unemployment benefits;
25 benefits received under the federal Social Security Act;

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1 prizes; and tax refunds.

(±θ)(11) "Resource" means all real and personal
property retained after the calendar month of its receipt
and which the household or a member of the household has a
legal right to sell or liquidate.

6 (11)(12) "Secure facility" means any facility in which
7 a person may be lawfully held against his will by federal,
8 state, or local authorities.

(12) "Serious medical condition" means a physical 9 10 condition that causes a serious health risk to a person and which treatment is medically necessary, 11 for including Diagnosis and determination of 12 pregnancy. necessary treatment must be made by a licensed medical practitioner, 13 and the department may confirm it through an expert medical 14 in rome. 15 review. Necessary treatment includes prenatal care and such other elective treatments as determined by department rule 16 17 to be medically necessary.

18 (13)(14) "Unemployable" means a person who is not 19 suitable for employment by reason of infirmity or because of 20 the need to care for a dependent minor child."

21 <u>NEW SECTION.</u> Section 3. Employable persons -22 qualifications -- period of eligibility. (1) An employable
23 person is a person who is not required to care for a
24 dependent minor child and who, by reason of his physical and
25 mental capabilities, is capable of finding and keeping

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1 gainful employment.

2 (2) To be considered employable for the purposes of3 this chapter, a person must:

4 (a) qualify financially as required in this chapter;
5 AND

6 (b)--not--have-been-determined-to-be-employable-or-have 7 made-application-to-be-determined-employable-for--l2--months 8 prior-to-the-date-of-application;

9 (c)(B) not have been disqualified for unemployment 10 compensation benefits unless the department or the county 11 welfare director determines that such disqualification was 12 justifiable under the circumstances;-and.

13 (d)--not-have-been-employed-in-the--30--days--preceding 14 application-for-assistance.

15 (3) A person continues to be considered employable 16 until:

17 (a) the expiration of 6 months after the date of 18 application; or

19 (b) the person is determined to be unemployable:

20 (i) due to subsequent infirmity; OR

(ii) based upon an administrative or judicial finding
under the provisions of this chapter;-or.

23 (iii)-due-to-failure-to-comply-with-the--provisions--of 24 53-3-304-

25 Section 4. Section 53-3-205, MCA, is amended to read:

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1	"53-3-205. Elig	jibility for gen	eral relief. (l) A
2	person or persons	constituting a	household may receive
3	general relief assis	stance for basic	necessities if the
4	household is determi	ned to be eligibl	e under the provisions.
5	of this section and i	ls in need of s	such assistance as a
6	result of their infir	mity, misfortune,	or indigency.
7	(2) A househol	ld is eligible for	general relief if the
8	household income does	s not exceed that	at set forth in the
9	following table:		. <b>-</b>
10	Number of Persons	Monthly I	Income Standard
11	in Household		
12		Fiscal 1986	Fiscal 1987
13	1	\$212	\$219
14	2	284	296
15	3	358	372
16	4	432	449
17	5	506	526
18	6	580	603
19	7	653	679
20	8	727	756
21	9	800	832
22	10 or more	874	909
23			theageof35years
24	-		ng-in-the-household-are
25	not-eligible-for-nom	medical-general-re	elief-assistance.

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1 (4) (3) (a) When the household's income exceeds the 2 monthly income standard for a household of that size because 3 of receipt of lump-sum income, the household will be 4 ineligible for general relief for the full number of months, beginning with the month of receipt, derived by dividing the 5 6 total of the lump-sum income and other income by the monthly 7 income standard for a household of that size. Any income remaining from this calculation will be considered as income 8 9 in the first month following the period of ineligibility. -

10 (b) The period of ineligibility may be recalculated if 11 the household size changes or if a portion of the lump sum 12 was used to pay medical bills for a serious medical 13 condition.

14 (c) Ineligibility due to the receipt of a lump sum 15 does not preclude eligibility for general relief medical 16 assistance.

17 (5)(4) All applicants for and recipients of general 18 relief assistance who reside in the same residence are 19 considered as one household.

20 (6)(5) Prospective income that is reasonably certain
21 to be received by the household during an eligibility period
22 must be considered when determining eligibility.

23 (7)(6) The following resources of a household must be 24 excluded from consideration of resources for eligibility 25 purposes:

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(a) the domicile of the household, including necessary
 appurtement land not exceeding 10 acres:

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appurtenant land not exceeding 10 acres; (b) a motor vehicle that has no more than \$1,500 in

4 equity value;

5 (c) personal items, clothing, household furniture,
6 appliances, and other essential household items, the total
7 equity value of which does not exceed resource eligibility
8 limits established by rule; and

9 (d) tools of a trade that are essential to the current
10 or future employment of a household member.

11 (8)(7) A person who is committed or sentenced by legal 12 process to a state institution or a secure facility or who 13 is incarcerated in a secure facility pending resolution of 14 legal process is not eligible for general relief.

15 (9)(8) A person who resides for a period of 1 day or 16 more in any state or federally operated institution or 17 residence is not eligible for general relief for the period 18 of that residency.

19 <del>(10)</del>(9) For the purposes of an eligibility determination, an 20 applicant for or recipient of general relief may be requested to produce all financial 21 and other 22 information concerning the household.

(11)(10) Whenever practical, an eligibility
determination must be made within 30 days of the date of
application and the applicant must be notified in writing of

1 the eligibility determination and the reasons for the 2 determination.

3 (±2)(11) An alien determined to be illegally within the
4 United States is not eligible for general relief."

5 Section 5. Section 53-3-208, MCA, is amended to read: 6 "53-3-208. Application -- initial payment expedited. 7 (1) Application for general relief must be made in writing 8 to a county welfare department or the department's local 9 office of human services on forms provided for that 10 purpose.

11 (2) If an applicant has not made an application for 12 general relief within the 12 months prior to the date of the 13 application, such application must be handled expeditiously.

14 (2)(3) A person applying in a county other than that 15 of his residency must have his application referred to the 16 county of his residency as soon as possible."

17 Section 6. Section 53-3-209, MCA, is amended to read: 18 "53-3-209. Period of eligibility. (1) The period of eligibility for receipt of general relief 19 for basic 20 necessities is 1 month, except as provided in subsections 21 (2) and (3). A person may seek to establish eligibility for 22 the succeeding month prior to the end of the current month 23 of eligibility.

24 (2) Able-bodied-persons-age--35--through--49--without
 25 dependent--minor-children-living-in-the-household <u>Employable</u>

1 persons are eligible for no more than <del>3</del> 6 months of 2 nonmedical general relief assistance within any 12-month 3 period,-except-that-assistance-received--prior--to--July--17 19857 --- shall--- not--be--counted.---For--these--persons--who 4 5 continuously--meet--eligibility--criteria7--the--period---of eligibility---will---begin---60---days--after--the--date--of 6 ASSISTANCE RECEIVED PRIOR 7 application, EXCEPT THAT TO JULY NOVEMBER 1, 1986, SHALL NOT BE COUNTED. 8

9 neither---employable---nor (3) Persons who are 10 unemployable VOLUNTARILY NEEDY AS DESCRIBED IN 11 53-3-108(3)(C) are eligible for no more than 1 month of nonmedical general relief assistance in any 12-month period. 12 13 (4) Eligibility for general relief medical assistance terminates when the serious medical condition of 14 15 the person has been treated.

16 (4)(5) The period of eligibility for any type of 17 general assistance terminates at any time the county welfare 18 board or the department determines that the household:

19 (a) no longer meets the applicable eligibility 20 requirements; or

21 (b) received general relief by means of fraud or 22 mistake."

23 <u>NEW SECTION.</u> Section 7. Codification instruction.
24 Section 3 is intended to be codified as an integral part of
25 Title 53, chapter 3, and the provisions of Title 53, chapter

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1 3, apply to section 3.

<u>NEW SECTION.</u> Section 8. Extension of authority. Any
existing authority of the department of social and
rehabilitation services to make rules on the subject of the
provisions of this act is extended to the provisions of this
act.

7 <u>NEW SECTION.</u> Section 9. Severability. If a part of 8 this act is invalid, all valid parts that are severable from 9 the invalid part remain in effect. If a part of this act is 10 invalid in one or more of its applications, the part remains 11 in effect in all valid applications that are severable from 12 the invalid applications.

13 <u>NEW SECTION.</u> Section 10. Effective date. This act is
14 effective on passage and approval.

-End-