MINUTES OF THE MEETING 49TH LEGISLATURE THIRD SPECIAL SESSION LOCAL GOVERNMENT COMMITTEE MONTANA STATE SENATE

June 18, 1986

The first meeting of the Local Government Committee during the Third Special Session of the 49th Montana Legislature was called to order on the above date in Room 410 of the State Capitol Building by Chairman Fuller at 1:35 p.m.

ROLL CALL: The following Senators are members of the Local Government Committee: Pete Story, Pat Regan, Dick Pinsoneault, George McCallum, Les Hirsch, Ethel Harding, Dorothy Eck, Bruce Crippen, John Mohar, Vice Chairman and David Fuller, Chairman.

Karen Renne, Legislative Council Rita Tenneson, Secretary

Senator Story was absent. All other members were present.

CONSIDERATION OF SB 1: Senator Joseph Mazurek, Senate District 23, Helena, sponsored the bill. The bill was introduced at the request of the Montana Sheriffs and Peace Officers Association. The bill allows sheriffs to continue hiring nonsworn jailers as they have been doing for a number of years. Senator Mazurek referred the committee to the Attorney General's interpretation in the handout, Exhibit #1 (letter to Clarence Belue from Attorney General Mike Greely).

The problem came to light after the last session when a private jail bill was passed allowing counties to contract with private entities to run their jails. Sheriffs, especially in larger counties, would have to hire sworn deputies. Jailers would now have to go to the Law Enforcement Academy to be trained in all aspects of law enforcement when they only work as jailers. Their salaries are set by statute. Most sheriffs have not been paying jailers the same salaries they have been paying deputies on the beat because they don't have the same law enforcement responsibilities. This bill amends the statute to allow sheriffs to hire either deputies or nonsworn individuals as jailers. It also specifies that the same salary is not required to be paid nonsworn jailers as other deputy sheriffs.

The final page of Exhibit #1 is an impact statement estimation put together by the Sheriffs and Peace Officers Association showing what the fiscal impact would be in this coming fiscal year. The figures on the sheet are about \$200,000 less than the fiscal note. If the bill is not passed, this is what the additional cost will be to county governments. The costs are mainly associated with sending sworn deputies to the Law Enforcement Academy, initial salaries, uniform requirements, etc. This may also have significent effects on the Law Enforcement Academy should all the people hired as jailers need to go there for training.

Local Government June 18, 1986 page 2

PROPONENTS: Chuck O'Reilly, Lewis and Clark County Sheriff and Past President of the Montana Sheriffs and Peace Officers Association, presented Exhibit #2 pointing out the letters from sheriffs around the counties, saying they didn't have time to poll all the sheriffs. The impact shown is \$972,000 which is from the 24 counties they had contacted. He said the reason the option for sheriffs to hire sworn individuals vs nonsworn was left in the law was because many of the smaller counties do not hire civilian employees. They may have from one to ten deputies and they have to use these people in all facets of law enforcement, including jailers.

Sheriff Mike Schafer, 1st Vice President, Montana Peace Officers Association, supported the bill saying the effect it would have on Yellowstone County would be \$125,000. When they move into their new center within a year, they expect to have 31 jailers. Consequently it would have a terrific impact on Yellowstone County.

Sheriff Bob Butorovich, Butte/Silver Bow, said the bill, if allowed to remain the same, would cause them drastic problems in the future. He anticipated that, when Silver Bow got a new jail, the staff would double in size. It would have an impact of somewhere around \$82,000.

OPPONENTS: None.

COMMITTEE QUESTIONS: None.

DISPOSITION OF SB 1: Senator Regan moved SB 1 DO PASS. Motion seconded by Senator Harding. Motion carried unanimously.

There being no further business, the meeting adjourned.

SENATOR DAVE FULLER, Chairman

ROLL CALL

LOCAL (OVERNMENT	1
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COMMITTEE

48th LEGISLATIVE SESSION -- 1985 Date 6-18-86

NAME	PRESENT	ABSENT	EXCUSE
SENATOR DAVE FULLER, Chairman	V		
SENATOR JOHN MOHAR, V. Chrmn.			
SENATOR BRUCE CRIPPEN			
SENATOR DOROTHY ECK			
SENATOR ETHEL HARDING	V		
SENATOR LES HIRSCH	V		
SENATOR GEORGE McCALLUM	V		
SENATOR DICK PINSONEAULT			
SENATOR PAT REGAN	. 🗸		
SENATOR PETE STORY		V	

Each day attach to minutes.

DATE	June	18,	1986			
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COMMITTEE ON LOCAL GOVERNMENT

VISITORS' REGISTER				
/ NAME	REPRESENTING	BILL #	Check Support	One Oppose
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Exhibi+ #/

PRESIDENT

Waily Schumacher, Deputy Sheriff Bozeman, MT 59715 586-2315

PAST PRESIDENT

Chuck O'Reilly, Sheriff Helena, MT 59601 442.7880

SECRETARY-TREASURER

Tony Harbaugh, Sheriff 1010 Main Street Miles City, MT 59301 Office: 232-2237

Home: 232-6299

OFFICIAL PUBLICATION "THE MONTANA SHERIFF AND PEACE OFFICER"

Sheriffs and Peace Officers Association

OFFICE OF THE SECRETARY

1st VICE PRESIDENT

Mike Schafer, Sheriff Billings, MT 59101 252-0588

2nd VICE PRESIDENT

Curt Petty, Deputy Sheriff Heiena, MT 59601 442-7880

3rd VICE PRESIDENT

Rick Later, Sheriff Dillon, MT 59725 683-2383

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Jim DuPont 755-5311 Kalispell, MT 59901

538-3415 Jack Barney Lewistown, MT 59457

May 21, 1986

Senator Joe Mazurek Sheriff Mike Schaffer Sheriff Bob Butorovich

GOUGH, SHANAHAM. JOHNSON & WATERMAN

For your update I have prepared a packet for each of you for our presentation to the legislature on the jailer issue. I took the liberty of polling the Sheriffs around the state trying to determine the extent of the impact dollarwise should legislation fail to be passed. As you can see from the fifth document in the package, a \$972,358.00 impact will be felt by only 11 counties. The other counties listed do have civilian jailers but did not provide dollar figures. Several departments did not respond and I have no idea if they have civilian jailers or not. However, if you average out the costs I think you can see there would be an additional impact of at least \$616,845.00 for a total minimum impact statewide of \$1,589,203.00.

The packet is in what I felt to be a logical order for presentation to the committee but I'm certainly open to suggestions on that.

So that everyone is tracking along the same path, I would like to reiterate the process as I understood it from our last meeting. I will be out of the state from 5/31/86 through 6/15/86. I'll be in my office on 6/16-17, 86 and will then be in Bozeman at the MSPOA Convention (Grantree Inn) from 6/18/86 through 6/21/86, as will Sheriffs Mike Schaffer and Bob Butorovich. I will further be out of the state from 6/22/86 through 6/23/86. In the interim Senator Mazurek will pre-file the proposed legislation. tance is needed or problems arise, Senator Mazurek will contact Sheriff Butorovich as chairman of the MSPOA, Legislative Committee for resolution of the problem.

During the week the legislature is in session all of us

SENATE LOCAL GOVERNMENT EXHIBIT NO.___ / 6-18-86 BILL NO. SB 1

Re: Sworn jailer issue 5/21/86
Pg. 2

on the committee as well as several other sheriffs, geographic and population representative, will be available to testify by traveling from Bozeman to Helena. I would suggest that Senator Mazurek or Sheriff Butorovich make contact with one another just prior to the legislature meeting to firm up whatever arrangements Senator Mazurek feels will be necessary for the successful passage of our proposal. Hopefully the committee hearing will be scheduled sufficiently in advance to allow us time to be contacted and to travel to Helena. I recall also that consensus was the sooner the hearing could be held the better.

I would be willing to make the primary presentation to the committee with followup from everyone else, unless someone else prefers to be the main speaker. Please let me know your thoughts on this.

Sincerely,

CHARLES M. O'REILLY,

Sheriff

CMO:ss encls.

SENATE LOCAL GOVERNMENT
EXHIBIT NO.

DATE 6-18-86

BILL NO. SBI

regarding judiers

STATE OF MONTANA

ATTORNEY GENERAL MIKE GREELY

JUSTICE BUILDING, 215 N. SANDERS, HELENA, MONTANA 59620 TELEPHONE (406) 444-2025

21 February 1986

Clarence Belue
Big Horn County Attorney
Big Horn County Courthouse
Hardin MT 59034

Dear Mr. Belue:

You requested an opinion on whether the sheriff's department can employ a person who is not a deputy sheriff as a jailer when the county jail is the responsibility of the sheriff.

In your letter, you explained that the sheriff has employed persons who are not qualified as deputies, and who are being paid less than deputy sheriffs.

The answer to your question is found in Title 7, chapter 32, Montana Code Annotated.

Section 7-32-2121(7), MCA, requires the sheriff to "take charge of and keep the county jail and the prisoners therein, unless the jail is operated by a private party under an agreement entered into under 7-32-2201 or by a jail administrator."

Section 7-32-2123, MCA, provides:

Appointment of deputy sheriff to act as jailer. A sheriff who operates a county jail may appoint two deputies in counties of the first, second, or third class and one deputy in counties of the fourth, fifth, sixth, or seventh class who shall act as jailer and receive the same salary as other deputy sheriffs.

At first glance, the word "may" suggests the sheriff is not required to appoint a deputy to act as jailer.

However, the legislative intent of the language was to enable, not require, the sheriff to expand his force of deputies, if necessary, because the enactment of this statute imposed a new requirement that all jailers be deputies. Hogan v. Cascade County, 36 Mont. 183, 187, 92 P. 529, 531 (1907). It is clear, therefore, that

SENTE LOCAL GOVERNMENT

6-18-86 BILL NO. S.A. Clarence Belue Page 2 21 February 1986

unless a private jailer or jail administrator is obtained pursuant to section 7-32-2201, MCA, the jailer must be a deputy sheriff, receiving the same pay as other deputy sheriffs.

Section 7-32-2201, MCA, was amended in 1985 (1985 Mont. Laws, ch. 447) with the addition of subsection (2), which provides:

A county, or two or more counties acting together, may provide for the jail required by subsection (1) by:

- (a) establishing in the county government the position of jail administrator and, with the sheriff's concurrence, hiring a person, who is answerable to the governing body of the county, to fill the position; or
- (b) entering into an agreement, with the concurrence of the sheriffs of all participating counties, with a private party under which the private party will provide, maintain, or operate the jail.

In the event a county should decide to participate in an agreement for a private party under subsection (b), the agreement must comply with requirements enumerated in section 7-32-2232, MCA. The private party jailer under this section has powers described in section 7-32-2234, MCA.

In summary, when the sheriff has responsibility for and operates the county jail, and is not proceeding under section 7-32-2201(2), MCA, the jailer must be a deputy sheriff, and must receive the same pay as other deputy sheriffs.

Very truly yours,

MIKE GREELY

Attorney General

SENATE LOCAL GOVERNMENT

EXHIBIT NO. /

DATE 6-18-86

BILL NO. 58 1

BILLINGS, MONTANA 59101

YNTY ATTORNEY'S OFFICE, YELLOWSTONE COUNTY COURTHOUSE, ROOM 508 (406) 256-2870

> ☐ Victim/Witness Assistance ☐ Child Support Enforcement

Criminal Division
Civil Division
Deferred Prosecution

April 11, 1986

Board of County Commissioners
Courthouse
Billings, Montana

Re: Attorney General's Opinion to Big Horn County 21 February '86 Deputies as Jailers

Dear Commissioners:

Last week I furnished you with a copy of the above referenced opinion. On Friday of last week, I met briefly with the sheriffs who were having a meeting here in Billings. It was determined that I would meet with the Attorney General to ascertain whether or not his opinion would be modified.

I did meet with the Attorney General and his assistant Dorothy McCarter who drafted the opinion on Tuesday, April 8, 1986, at which time we discussed the opinion in depth.

It is the Attorney General's opinion that his letter of February 21, 1986, represents an accurate statement of the law based on the case of Hogan v. Cascade County cited in the opinion.

In addition to the discussion with the Attorney General and his staff person, I have reviewed the law and I am satisfied that this opinion is legally correct. If the question were to be relitigated in court, the only argument that could be made in overturning the Hogan decision would be that the factual situation surrounding both the qualifications for deputies and for jailers is totally different than it was in 1907. This is, of course, more of a legislative problem and it is a legal question.

I believe that if you and the sheriff do not follow this legal interpretation for fiscal 1986-87, it would be most

SENATE LOCAL GOVERNMENT EXHIBIT NO. /
DATE 6-18-86

BILL NO

I believe that if you and the sheriff do not follow this legal interpretation for fiscal 1986-87, it would be most difficult to defend that position from a legal standpoint. There are obviously serious financial impediments if you staff the jail with qualified deputies. There are also secondary problems such as the existing union contract and the fact that some of the civilian jailers might not be qualified to meet the minimum requirements to be employed as a deputy sheriff.

Because of the serious impact on not only this county, but probably most of the counties in Montana, it would be my recommendation that every effort be made to encourage the legislature to address this problem in the June session. As a practical matter, the legislative change would be very simplistic and would simply provide that jailers would not have to be deputy sheriffs. Based on the comments at the Friday meeting with the sheriffs, it is obvious there would be considerable support for this approach. In my meeting with the Attorney General, we discussed the advisability of a legislative solution and his office is in the process of preparing draft legislation.

If you concur in this recommendation, I would be pleased to work with the sheriff and coordinate an effort for legislative change.

Yours very truly,

Harold F. Hanser County Attorney

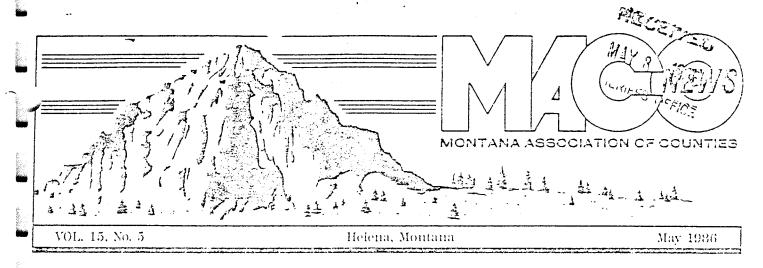
HFH/cr

cc: Mike Schafer, Sheriff President of Sheriffs and

Peace Officers Association

SENATE LOCAL GOVERNMENT EXHIBIT NO.

BILL NO. SB 1



AG: Jailers Must be Deputies

In an informal letter to Big Horn County Attorney Clarence Belue, Attorney General Mike Greely said that unless a private jailer or jail administrator is obtained under a new law that allows for privatization of jails, the jailer must be a deputy sheriff, receiving the same pay as other deputy sheriffs.

Citing Sec. 7-32-2123, MCA, Greely id the word "may" regarding appointing deputies as jailers refers only to allowing a sheriff to expand his force, rather than to suggest that the sheriff is not required to appoint a deputy to act as jailer.

Greely's opinion does not address the definition of "jailer" as an administrative position, as opposed to hose civilians who work under the appointed jailer.

Also, Sec. 7-32-2123 limits a heriff to appointing two deputies in counties of the 1st, 2nd, or 3rd class, and one deputy in counties of the th, 5th, 6th, or 7th class to act as 🖦 jailers." However, jail operations "clearly require more than one or (wo persons to staff a 24-hour shift.) ommented Gordon Morris, MACo executive director. It appears that regardless of the requirement under reely's opinion that jailers must be eputies, with a deputy's salary (and training), counties are limited in the mber of persons they may ap-Int as jailers.

If Greely's opinion stands, or the low is not clarified, Morris said, ounty jail management will be impossible.

Compensatory Time Addressed By Attorney General

Although many persons, including officials of the state's Dept, of Labor and Industry, have assumed that Montana's more stringent law concerning compensatory time takes precedence over federal law, Attorney General Mike Greely has ruled that state and local government employees covered under the Fair Labor Standards Act are not subject to the provisions of the Montana Minimum Wages and Maximum Hours Act.

In most cases, states may enact more stringent laws than those enacted by Congress, which sets minimum standards. However, Montana's Sec. 39-3-408, MCA, clearly states that the MWMHA provisions are not applicable to employees covered by the FLSA. Greely stated, "the legislature has expressed its clear intent to defer to the federal act."

Therefore, the attorney general concludes that the recent amendments to the federal law permitting government employees and employers to agree to payment of compensatory time-and-one-half in lieu of cash overtime will apply as of April 15, 1986. On the question of law enforcement and fire protection employees of state and local governments, these employees are covered by the FLSA unless the agency employs less than five persons. Any employees who are exempt from the FLSA are governed by the MWMHA.

FLSA WORKSHOP

Dick Perkins, assistant area administrator, Wage and Hour Division, U. S. Dept. of Labor, has informed MACo that because the public comment period on the proposed regulations will not close until June 2, the publication of the final regulations will not take place until after the comments have been reviewed.

When the regulations have been published, MACo again will sponsor a workshop as a follow-up to the one held in January for city, county, school, road, law enforcement and fire department personnel. Perkins said, sometimes publication is delayed for several months, depending on the number and type of comments received.

In the meantime, if the regulations are published before the MACo annual meeting in Red Lodge, we will invite Patricia Murray, Billings Field Station Compliance Officer, US-DOL, to give our delegates a brief preview of the final regulations.

Congressional Budget Hearing

On March 14 U.S. Rep. William H. Gray, HI, chair of the Committee on the Budget, U.S. House of Representatives, held a hearing at the state Capitol in Helena. Montana Rep. Pai Williams is a member of the committee, and was instrumental in bringing the hearing to Montana.

Speakers include the Arcovernment Director Alec Transen, Montana League of Cities Exhibitionals, Madison County Commissioner Marie MeAlear, 62 (Continued on page 8)

Bill NO.

Counties Impacted by Attorney General's Opinion On Sworn vs Non-sworn Status

COUNTY	NO. OF JAILERS	BUDGET INCREASE
Beaverhead	2	\$ 25,000.00
Missoula	17	113,403.00
Flathead	10	114,829.00
Cascade	6	82,170.00
Fergus	6	111,706.00
Lewis & Clark	11	131,115.00
Yellowstone	17	125,136.00
Ravalli	4	45,810.00
Valley	4 .	78,189.00
Custer	2	15,000.00
Gallatin	14	130,000.00
TOTALS (11 counties)	93	\$972,358.00 Increase

Other counties also impacted - no figures available:

Silver Bow	6
Hill	6
Granite	5
Fallon	7
Big Horn	7
Blaine	5
Richland	5
Toole	2
Lake	4
Dawson	1
Roosevelt	3
Probable impact due to using	dispatchers as jailers:
Daniels Co.	4
Wibaux	SENATE LOGAL GOVERNMENT EXHIBIT NO:
	BATE 6-18-86
	BILL NO. SBI

1	BILL NO.
2	INTRODUCED BY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT ALLOWING A SHERIFF WHO
5	OPERATES A COUNTY JAIL TO APPOINT NONSWORN INDIVIDUALS AS
6	JAILERS; PROVIDING THAT NONSWORN JAILERS NEED NOT RECEIVE
7	THE SAME SALARY AS DEPUTY SHERIFFS; AMENDING SECTION
8	7-32-2123, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
9	
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
11	Section 1. Section 7-32-2123, MCA, is amended to read:
12	"7-32-2123. Appointment of deputysheriff-to-act-as
13	jailer. A sheriff who operates a county jail pursuant to
14	7-32-2121 may appoint two-deputies-in-counties-of-the-first,
15	second,orthirdclassand-one deputy in-counties-of-the
16	fourth,-fifth,-sixth,-or-seventhclasswhoshallactas
17	jailerand sheriffs or nonsworn individuals as jailers. A
18	nonsworn individual appointed as a jailer need not receive
19	the same salary as other a deputy sheriffs sheriff."
20	NEW SECTION. Section 2. Effective date. This act is
21	effective on passage and approval.

-End-

SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

MOBRENDANG GISTATURE COUNCIL S.B.

Counties Impacted by Attorney General's Opinion On Sworn vs Non-sworn Status

COUNTY	NO. OF JAILERS	BUDGET INCREASE
Beaverhead	2	\$ 25,000.00
Missoula	17	113,403.00
Flathead	10	114,829.00
Cascade	6	82,170.00
Fergus	6	111,706.00
Lewis & Clark	11	131,115.00
Yellowstone	17	125,136.00
Ravalli	4	45,810.00
Valley	4	78,189.00
Custer	2	15,000.00
Gallatin	14	130,000.00
TOTALS (ll counties)	93	\$972,358.00 Increase

Other counties also impacted - no figures available:

Silver Bow	6
Hill	6
Granite	5
Fallon	7
Big Horn	7
Blaine	5
Richland	5
Toole	2
Lake	4
Dawson	1
Roosevelt	3
Probable impact due to using	dispatchers as jailers:

4

SENATE LOCAL GOVERNMENT

BILL NO. 381

EXHIBIT NO. 2

Daniels Co.

Wibaux



SHERIFF'S DEPARTMENT

221 Breckenridge Helena, MT 59601 406-433-1010 Business 406-442-7880 Emergency Only

CHUCK O'REILLY, SHERIFF

Cost increases to Lewis & Clark County Sheriff's

Department for elevating non-sworn jailers to Deputy

Sheriff status:

ll Jailers to Patrolman III	53,129
Longevity Payments Employer Contribution	3,982 10,279
Overtime (increase in rate of pay) Employer Contribution	2,530 380
Vacation Replacement (rate of pay inc.) Employer Contribution	406 41
Basic School (234 ea.) Replacements while at Basic (88 weeks)	2,574 34,452
Uniforms (1452 per man)	15,972
Uniform cleaning	1,320
Physical exams (150.00 ea.)	1,650
Employment Background checks - Salary of deputy to do checks	4,400
Grand total -	131,115

ENATE LOCAL	GOVERNMENT
XHIBIT NO	<u>a</u>
DATE	,-18-86
DILL NG	501

Dispatcher

EUGENE A. COUCH
Captain

ALBERT L WESTBURG Sargent

ARLES A. GIRVIN
Deputy Sheriff

ARNOLD R. CASTER
Deputy Sheriff

DAVID R. SIRUCEK
Deputy Sheriff

JACK M. BARNEY
Deputy Sheriff

KEN L DONEY Deputy Sheriff

Phone (406)538-3415 538-3416

Sheriff's Department Fergus County

LEWISTOWN, MONTANA 59457

Radio HECEIVED MAY 8 1986

" ICHES OFFICE

May 7, 1986

Sheriff Chuck O'Reilly Lewis & Clark County Helena. Montana 59601

Sheriff O'Reilly;

Additional cost to Fergus County to elevate Civilian Jailers to Deputy Sheriffs;

Wages - Co. Contribution & Longivity	\$26,115.00
Uniforms	900.00
Basic school & mileage	\$1,807.00
Replacement while at Basic 48 wks	\$81,984.00
Physicals at \$150.00	900.00
· -	

TOTAL \$111.706.00 lst year

Respectfully yours, Jack & Songer, Sheriff

SENATE	FOCAL	GOVERNMENT	•
EXHIBIT	MO.	-14-8b	
DATE		501	
BILL N	J		

From: The Office of the Sheriff Glenn G. Osborne, Sheriff

County of Cascade State of Montana

Sheriff Chuck O'Reilly Helena, Montana

Dear Sheriff,

The following is a breakdown of the projected additional costs to

Cascade County to promote six civilian jailers to Deputy Sheriff III.

Additional salary 42,912
Longevity costs 2,730
M.L.E.A. Basic 1,404

Total additional cost.

Physical Examinations

Uniforms

Replacement while at Basic

18,792

6,900

900

\$82,170

SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

CHARLES "CHUCK" RHODES SHERIFF — CORONER

800 S. MAIN - KALISPELL, MONTANA 59901
Phone 752-6161

AY 1 4 1986

May 12, 1986

Sheriff Chuck O'Reilly Lewis and Clark County Sheriff Helena, MT 59601

Dear Sheriff O'Reilly,

In answer to your letter of May 6, 1986 regarding the jailers.

Our increase for 1986-87 budget year would be as follows:

17 Jailers salary and Longevity \$ 47,896 Employer Contribution \$ 8,019

Basic School requirement \$ 7,268 Replacement while at Basic \$ 49,096

Physical Exams @ \$150 each \$ 2,550

Grand Total \$114,829

This figure is different than we discussed over the telephone on may 12, 1986. I forgot to divide the 136 weeks by 2 for our pay periods. Sorry if this inconvenienced you.

Sincerely,

herch -

SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

BILL NO. 581

DANIEL L MAGONE

SHERIFF

7/1/SSOULA COUNTY!

11AY 1 4 1986

WORLD OFFICE

OFFICE OF SHERIFF

MISSOULA MONTANA 59802

T. GREGORY HINTZ UNDERSHERIFF

May 13, 1986

Sheriff Chuck O'Reilly

Lewis & Clark County Sheriff's Dept.

Lewis & Clark County Courthouse

Helena, Montana 59601

SUBJ: Staffing of Jails

Dear Sheriff O'Reilly:

Per your request I have prepared approximate cost increases that would occur for Missoula County if the Missoula County Sheriff's Department Jail Division would change from civilian jailers to deputized jailers. Those costs are listed below:

Civilian Jailers to Deputized Jailers - \$87,550.00

Longevity - 4,500.00

Basic Law Enforcement Academy - 3,978.00

Uniforms - 9,350.00

Physical Examination - 680.00

Employee Background Checks - 7,345.00

For an estimated total of

\$113,403.00

If I can be of any further assistance please feel free to contact me. My telephone number is 721-5700, extension 306.

Sincerely,

DANIEL L. MAGONE

SHERIFF

T. Gregory Hintz Undersheriff

T. Lugory Hents

TGH/ms

SENATE LOCAL GOVERNMENT

EXHIBIT NO.__

DATE 6-18-86

BILL NO. 5132

OFFICE OF THE SHERIFF

RICHARD E. "RICK" LATER BEAVERHEAD COUNTY SHERIFF

BEAVERHEAD COUNTY

DILLON, MONTANA

K DOERING, UNDEASHERIFF

"H REEDER, OILLON

Y TASH, DILLON ZHANSEN, DILLON

IG McCLOSKEY, WISDOM

YSON PHIPPS, LIMA

DATE: May 12, 1986

PHONE 406 683 2383 POST OFFICE BOX 109 ZIP CODE 59725

TO:

Chuck O'Reilly, Sheriff Lewis & Clark County 228 East Broadway Helena, Montana 59601

Dear Chuck:

In regards to the non-sworn employees as Jailers. We are a very small County in population, but very large in area. We are primarily agriculture, and the ranchers & farmers are in serious trouble financially. If we have to hire sworn personnel for Jailers, it will cost \$25,000.00 plus, to keep our facility to any kind of standard. There are only seven sworn employees now in our County, and it will take them all to cover the Jail. I can't see where the Commissioners will spend the money to hire sworn personnel. With the Garcia Decision, I can see the citizens of Beaverhead County with very little law enforcement protection.

I sincerely hope, the Governor and the Legislature will address this matter immediately. Keep in touch and let me know if there is anything I can do to help on this matter.

Sinceraly.

Beaverhead County Sheriff

SENATE LOCAL GOVERNMENT EXHIBIT NO.

DATE

BILL NO.

County of Vellowstone



OFFICE OF THE SHERIFF

P.O. BOX 35017 BILLINGS, MONTANA 59107

May 13, 1986

Sheriff Bob Butorovich, Legislative Chairman Butte Silver Bow Law Enforcement Butte, Montana 59701

RE: Increased operational costs if jailers in Yellowstone County are appointed deputies

Dear Bob:

Based upon a 2,080 hour year with an overtime factor of twelve per cent built in, the total operating cost to Yellowstone County would be \$125,136 per year, figuring the base personnel figure of seventeen.

In June of 1987, an additional fourteen jail staff will be hired to operate the new facility in Yellowstone County. This will increase our total operating cost to a minimum of \$225,000 per year if the statute is not changed.

If you need a breakdown for these figures, please feel free to contact me.

Sincerely,

MIKE SCHAFER, SHERIFF

YELLOWSTONE COUNTY

Mike Shefu

lr

Fig. 6-18-86 23 382



BUTOROVICH
Sheriff

PH E. LEE

EAN RILEY Secretary Sheriff's Office

Butte - Silver Bow 120 S. Idaho Butte, Mont. 59701



RADIO KNHC 284

406/782-4224

May 12, 1986

Sheriff Chuck O'Reilly Lewis & Clark County 221 Breckenridge Helena, Montana 59601

Dear Chuck,

The figures you will find in this letter reflect a close approximation of the increase that Butte-Silver Bow would experience over the next three years if sworn officers were to replace the civilian jailers. These figures are based on one officer vs. one jailer. All the fringe benefits such as clothing, overtime, etc. are reflected as 30 percent of salaries.

These figures reflect the salaries of our highest paid civilian jailer compared to our lowest paid sworn officer. In 1986 the cost increase would be (per person) \$6,483.00, in 1987 - \$7,075.00 and in 1988 - \$7,745.00.

If you roll in the costs of hiring these civilians as sworn officers with all the expenses incurred in the testing, background investigations and education, the figure would be astronomical and quite prohibitive.

6-18-86 582

Yellowstone County Sheriff's **Detention Facility**

May 13, 1986 DATE

MEMO

FROM Lt. Rickard A. Ross, Division Commander

Sheriff Mike Schafer TO_

SUBJECT Projected increase in operational cost ie: Correctional Officers at Deputy Sheriff Status

The following information is based on a 2080 hour year per employee with an actual overtime factor of 12%.

F/Y '86/'87	at correctional officer wages	at deputy sheriff wages	Increase
4 Sergeants	\$ 86,493	\$ 109,782	\$ 23,289
12 Correctional Officers	230,421	285,561	55,140
Longevity at actual years of service (48 x 19.83 x 12)	-0-	11,422	11,422
Employer's Contribution *@ 6.5% **@ 7%	20,600*	28,474**	7,874
Uniform expense	1,600	2,400	800
•		sub total	\$ 98,525

Additional cost of transition from Correctional Officer to Deputy status

Overtime cost for training at the Montana Law Enforcement Academy Basic Course (projected sending four officers at a time over a year period) [\$406,765 \times 16 x 4 \times 52 x 8 x 1.5]	23,467	23,467
M.L.E.A. Basic Training Cost @ \$234/ officer 16 physical examinations @ \$150 ea.	3,744 2,400	3,744

Projected Total Cost \$ 125,136

In addition, beginning May 1987 we will increase our staff by 16 correctional officers/deputies, an increase of 48.4% This would multiply the increase by a factor of two.

County of Yellowstone



COMMISSIONERS

(406) 256-2701

Box 35000 Billings, MT 59107

May 5, 1986

Mike Schafer Sheriff P.O.Box 35017 Billings, Montana 59107

Re: Correctional staff salary

Dear Mike:

We strongly support the position that a Sheriff who operates a jail pursuant to M.C.A., Section 7-32-2121, may appoint a deputy or non-sworn individual to operate the County Jail. When a non-sworn individual is appointed by the Sheriff, the salary should not have to be the same as that of a Deputy Sheriff.

The recent Attorney General's opinion will have disastrous consequences for Yellowstone County. Unless the Legislature clarifies the Statute, we may be forced to cut our patrol division in half to accommodate the increased jail salaries. We also recognize that public safety is of extreme importance to all our citizens and we want to protect what law enforcement we have.

Very truly yours,

BOARD OF COUNTY COMMISSIONERS
YELLOWSTONE COUNTY, MONTANA

Dwight Mackay, Chairman

Dave Gorton, Member

Grace M. Edwards, Member

DM:qp

SENATE LOCAL GOVERNMENT
EXHIBIT NO. 2
DATE 6-18-86
BIEL NO. 3 B1

JR J058

M.MT0010000.K185.*NICKY KT MESSAGE NBR. 296 051986

DILLON SO WELENA SO

ATTN: CHUCK O'REILLY

§ILLON S.O. EMPLOYS ONE CIVILIAN JAILER.

WUTH: RICK LATER, SHERIFF, BEAVERHEAD CO. DILLON, M1010 HRS

ETPUT MEG 028.

FROM J185

M.MT0410000.K138.*132VH XT MESSAGE NBR. 531 051984 AVELLI COUNTY SHERIFF HAMILTON EW & CLARK COUNTY SHERIFF HELENA TTN: SHERIFF CHARLES O'REILLY

IF YOUR TWX - CIVILIAN JAILERS

AVAILI COUNTY CURRENTLY HAS THREE CIVILIAN JAILERS, TO BE INCREASED TO FOUR ₹1/86.

F/UNDERSHERIFF RON FISHER THE DALE E. DYE. SHERIFF1043 HRS

TRUT MSG 104,

FROM J139

SECURE LOCAL COVERNMENT 100 m 2 BATS 6-18-86 BILL NO. SBI

J058

]0150003.J058.*HELEN

MESSAGE NBR. 0519000001 051984

SEAD COUNTY SHERIFF

& CLARK SHERIFF

FLOY CIVILIAN JAILERS AND HAVE 9 JAILERS PLUS A SUPERVISOR AT THIS

THIS IS WHAT YOU NEED.

CHUCK RHODES, SHERIFF

33

MSG 027.

FROM JO7S

MSG 112.

FROM J21S

_0000.J058.*SHARDN

MESSAGE NBR. 078 051986

- 'N COUNTY SHERIFF DEPARTMENT, BOZEMAN, MONTANA
- O CLARK SHERIFF DEPARTMENT, HELENA, MONTANA
- LN: CHUCK O'REILLY
- : 13 FULLTIME CIVILIAN DETENTION OFFICERS AND ONE HALF TIME THAT

WITH THE DUI PROGRAM.

TON CUTTING, SHERIFF GALLATIN COUNTY BOZEMAN MONTHA

SENATE LOCAL COVERNMENT EXHIETT NO. 2 DATE 6-18-86 BILL N. 38/

7R J058 JT0150000.J07S.*BROOKS TXT MESSAGE NBR. 0124 FATHEAD COUNTY SHERIFF KALISPELL, MT. WIS AND CLARK SHERIFF HELENA, MT. THIS OFFICE EMPLOYS 10 CIVILIAN JAILERS. A SO. WE ARE BUILDING A NEW JUSTICE CENTER AND IT SHOULD BE DONE IN APPROX. 1 YEAR AND WE ARE EXPECTING TO HIRE ABOUT 5 MORE WHEN WE MOVE INTO OUR NEW CENTER. ATTN: CHUCK O'REILLY. ARTH/CHUCK RHODES SHERIFF

1:47 HR3

OUTPUT MSG 107.

FROM J079

FOR JOSE ^{3M}∤MT0140100.K08P.*LB MESSAGE NBR. 731 051986 FERGUS COUNTY SO LEWISTOWN.MT EWTT AND CLARK COUNTY SO E JIVILIAN JAILERS

EMUS COUNTY HAS 4 FULL TIME CIVILIAN JAILERS AND 2 PART-TIME CIVILIAN AILERS

JUL RUSS DUNNINGTON COP LB 1006 HRS MDT

6-18-86

958 530000.J<mark>0</mark>58.*RITA MESSAGE NBR. 643 951986 MESSAGE NBR. 643 051986 MEMPLOYEES 4 FULL TIME CIVILIAN JAILERS.

HERIFF DANIEL R TAYLOR

∃Ξ

MSG 121,

FROM J208

58 .F0000.K14P.*SOUTH . MESSAGE NBR. 2507 051986 CUSTER COUNTY SHERIFF WCK O'REILLY

COUNTY EMPLOYS TWO CIVILIAN JAIL PERSONNEL. IT WOULD INCREASE CETARY COSTS APPROXIMATELY \$15,000. PER YEAR.

and the second of the control of the stage of the second o

INY HARBAUGH, SHERIFF R COUNTY, MILES CITY

MSG 115.

FROM J14P

058
56000.J038.*DARLENE
MESSAGE NBR. 002 051986
YELLOWSTONE CO SC. BILLINGS. MONTANA
EWIS AND CLARK SO. HELENA. MONTANA
CIVILIAN JAILERS
EPT DOES EMPLOY 17 CIVILIAN JAILERS.

MICHAEL A. SCHAFER, SHERIFF YELLOWSTONE CO. BILLINGS, MONTANA

MSG 108.

FROM Joss

SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

BILL NO. S. 5/

-F**ü**k J058 AM.MT0430000.RT78.*MARILYN TX1 MESSAGE NBR. 278 051986 ROSEVELT CO SHERIFF DEPT -TT CHUCK D'REILLY WE WISED WE EMPLOY THREE CIVILIAN JAILERS AT THIS TIME AU DEAN MAHLUM SHERIFF ROOSEVELT OD 8.0. WOLFPOINT MT DUTPUT MSG 122. FROM J17S F@R J058 AM_MT0100000.J058.*ANNIE TXT MESSAGE NBR. 566 051986 ATT: CHUCK O' REILLY AL PRISONERS ARE BOOKED IN AND RELEASED BY OFFICERS. DISPATCHERS ARE ACHING JAILERS WHEN AN OFFICER IS NOT PRESENT.IF PROBLEM ARISES WE CALL TWO , L. WARNER HARRISON SHERIFF DANIELS CO 139 HRS NITHUT MEG 120. FROM J378

IBAN COUNTY SHERIFFS' OFFICE EWIS & CLARK COUNTY SHERIFFS' OFFICE HELENA, MONTANA

- WIBAUX, MONTANA 05-19-86

TTENTION: CHARLES O'REILLY, SHERIFF. E: CIVILIAN JAILERS.

IR ** ** SPATCHER'S DO THE JAILING FOR US. THE SHERIFF OR MY SELF DO THE BOOK! AND OUT. SENATE LOCAL GOVERNMENT

IM \$ NUCKLE . UNDERSHERIFF.

.TH: SO WIBAUX CO - WIBAUX, MONTANA TOM/OPR

DATE 6-18-86 1325 HRS

EVHEIT NO 2

¹⁻ MSG 113.

FROM J069

Jose

0240000.J058.*RICH .
MESSAGE NBR. 949 051986
LAKE COUNTY SHERIFFS OFFICE-POLSON MT
WIS AND CLARK SHERIFF-HELENA MT
CHUCK O'REILLY
GENCY EMPLOYS 4 CIVILIAN JAILERS.

PAT KIRWAN: UNDERSHERIFF

JOS GELDRICH, SHERIFF, LAKE COUNTY, POLSON MT

==

LT MSG 114.

FROM J158

9100.K16P.*PAT
MESSAGE NBR. 001
MSON COUNTY SHERIFF
JNE CIVILIAN JAILER
JCUS
COUNTY SHERIFF
E. MT 59330

051984

≥SG 119.

FROM J16P

SENATE LOCAL GOVERNMENT
EXHICIT NO. 2

DATE 6-18-86

ENLL NO. 381

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50R J058
 AM MT0510000.K218.*DANNA
 TXT MESSAGE NER. 003
TQ. TWIS AND CLARK OFFICES
 FR TOOLE COUNTY SHERIFF OFFICE
 REFERENCE TO EMPLOYED JAILORS:
 WENTEDY TWO CIVILIAN JAILERS AT THIS TIME.
 PUTH: VERN L ANDERSON, TOOLS COUNTY SHERIFF DMA 1055 MST
 952 HRS
 UTLUT MSG 109.
                              FROM J24S
Fd: J058
M. T0420000.K27S.*LIZ
TKT MESSAGE NBR. 139 3
RIG LAND SO SIDNEY MT
EW AND CLARK SO HELENA MT
-TN/CHUCK O'REILLY
TES WE EMPLOY 5 CIVILIAN JAILERS.
EFER/MARVIN JOHNSON, UNDERSHERIFF
*UTH/HN GRINOLDS, SHERIFF
○57 HRS
:ui<del>P</del>UT MSG 110.
                              FROM J278
FOR J058
7.MT0030000.J058.*MOLLIE .
YT MESSAGE NBR. 001 051986
LA∰NE COUNTY SHERIFFS DEPT, CHINOOK,MT 051986
EWIS AND CLARK SO, HELENA, MT
PSMIAL ATT: CHUCK O'REILLY
E EMPLOY CIVILIAN JAILER, THERE ARE FIVE OF THEM
JTF GLENN HUESTIS, SHERIFF BLAINE COUNTY CHINOGK. MT ME 10:52 MDT
                                                            SENATE LOCAL GOVERNMENT
```

EXHIBIT NO______

DATE 6-18-86
BHL NO 581

~430100.J058.*393 MESSAGE NBR. 001 | COUNTY SHERIFFS OFFICE AND CLARK COUNTY SHERIFFS OFFICE

LOY 7 CIVILIAN JAILERS AT OUR DEPT.

ELAND GUNDLACH EHERIFF BAKER MT

KS.

:33

MSG 023.

FROM J39P

758 20000.J228.*PAT MESSAGE NBR. 102

051984

LHUCK O'REILLY

RDIN SHERIFF OFFICE EMPLOYS 5 FULL TIME JAILERS AND 2 PART TIME JAILER ARE CIVILIAN

LLIAM H JOY SHERIFF

OPR PAT

MSG 133.

FROM J228

SENATE LOCAL GOVERNMENT EXHEST NO 2 2 DATE 6-18-86 331 BUL NO.

1 170210000.J058.*SMITH (T MESSAGE NBR. 002

051986

WIS AND CLARK SHERIFF

HELENA . MT 5-19-85

H JAILERS : HAVE 4 FULL TIME AND 2 PART TIME CIVILIAN JAILERS EMPLOYED WITH OUR

PARTMENT.

HOWARD C. TAYLOR SHERIFF

HAVRE .MT

GS

1043

45 HRS

ITP**e**t MSG 105,

FROM J128

M. T0200000.J058.*CHAR XTE MESSAGE NBR. 001 051986 CALEWIS AND CLARK COUNTY SHERIFF TO COMMITTE COUNTY SHERIFF & CRITCH DEPARTMENT. AT THE PRESENT TIME E DEPARTMENT. AT THE PRESENT TIME E RAVE 5 EMPLOYEES. ROW GRANITE COUNTY SHERIFF'S OFFICE

UT: MARVIN W. DAGEL SHERIFF

311 HRS

THUT MEG 031.

FROM J46S

THE COS

SENATE LOCAL GOVERNMENT

EXHIBIT NO. S.B./

promit entrings and the configuration of the first continues the second consequint and the little to the conti

UT**P**UT MSG 126.

FROM J458

FC 1058

4M.MT0470000.J058.*VOOK

MESSAGE NBR. 002

BUT E SILVER BOW LEA

.EWTS & CLARK SHERIFF OFFICE

E: CIVILIAN/UNIFORMED JAILERS

E WAVE 6 CIVILIAN JAILERS

JT@:: R.BUTOROVICH, SHERIFF, BSBLEA

UTPUT MSG 127.

FROM JOIP

SENATE LOCAL CONTRAMENT

BILL MOLL 581

DA (OCCOLO DE CATTEARA DO C ERRADE MERO MADE DIMERA LO LO TO EARRÍFFA-AVAILMENT AND DLAG CUQUATO CARRETTAN EL E

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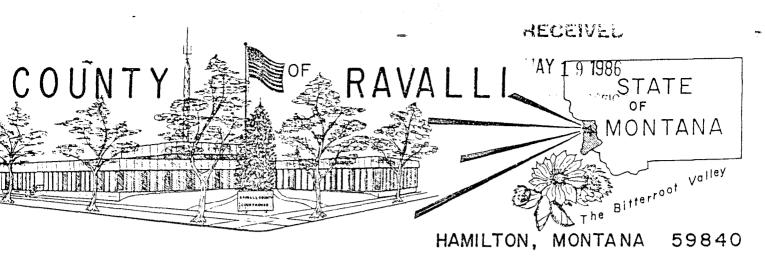
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6-18-86

561



May 15, 1986

Chuck O'Reilly, Sheriff
Past President, Montana Sheriffs & Peace Officers
Lewis & Clark County Courthouse
P.O. Box 1685
Helena, Montana 59601

Dear Chuck:

RE: Deputies as Jailers

Below is the information for Ravalli County if we had to conform with MCA 7-32-2123, and a recent Attorney General Opinion:

4 Jailers to Deputy 3rd Class Employee Contributions at 20%	\$23,112.72 4,622.54
Vacation & Sick Replacements	4,133.14
Employee Contributions at 20%	826.63
Basic School at \$234.00 each	936.00
Travel to Basic	420.00
Replacements while at Basic	8,133.14
Employee Contributions at 20%	1,626.62
Uniforms-initial purchase-\$500 each	2,000.00

Total

\$45,810.79

Very truly yours,

DALE E. DYE, Sheriff "76" NA

CP/ J. J. Committee

By Ron F. Fisher, Undersheriff

RFF/ts

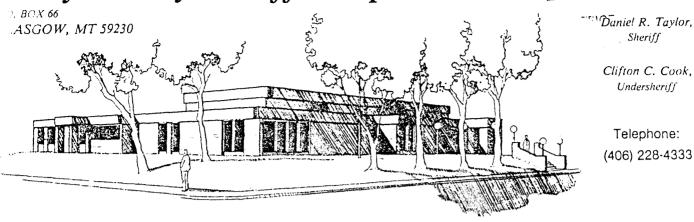
SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

RECEIVEL

alley County Sheriff's Department AY 1 5 1986



iir:

ditional costs to County to make 5 Civilian Jailer Positions aputy Sheriff's:

Tailers to Deputies Dongevity Payments Employer Contribution Tresently have 4 jailers & part-time for All inLaw would not allow part-time Deputies.	\$40,973.00 3,547.00 11,575.00
vertime (increase in rate) Employee contributions	1,200.00 312.00
asic School (280.00) ileage to & from (153.72 @) Replacements while at Basic (40 weeks)	1,400.00 769.00 13,663.00
Iniforms (\$500.00 @)	2,000.00
/sical Exams (150.00 @)	750.00
oyment background checks alary of Deputy to do checks	2,000.00
and Total	\$78,189.00

present Jail Personnel Budget----\$78,518.54

iel R. Taylor, Sheriff

SENATE LOCAL GOVERNMENT

DATE 6-18-86

BILL NO. SB/

State of Montana

RECEIVEL

MAY 22 1986

County of Gallatin

Bozeman



LAW AND JUSTICE CENTER 615 SOUTH SIXTEENTH BOZEMAN, MONTANA 59715 (406)586-4971

Chuck O'Reilly, Sheriff
Past President
Sheriff's and Peace Officer's Assocaiton
Lewis and Clark County Sheriff's Department
Helena, MT 59601

Dear Sheriff O'Reilly:

Please find attached an estimate of costs to the Gallatin County Sheriff's Department if it becomes necessary for the jailers to become sworn deputy sheriff's. I feel that this proposal should be approached with great caution as it could cause a great financial strain for county governments. I feel that to most counties, the cost increases would be impossible to meet.

If I am able to be of further assistance, please do not hesitate to call upon me. \Box

C. RON CUTTING, SHERIFF GALLATIN COUNTY, MONTANA

CRC/s1

SEMATE LOCAL CHYPROMENT

EXHIBIT NO. 2

DATE 6-18-86

WILL ALL SBI

Additional costs to Gallatin County to make 12 civilian jailer positions deputy sheriff positions:

12 Jailers \$ Longevity payments (none for first year)	86,400.
Employer Contributions Increase in vacation and sick pay Overtime increase	17,280. 6,000. 3,000.
Basic School Replacement while at basic school (there would be none	7,200.
Uniforms	1,800.
Physical examinations	1,800.
Increase liability insurance	1,200.
Badges, brass etc	1,200.

Grand total

\$ 125,880.

This is based on using the present personnel if they could qualify and pass all of the required testing, written, physical, etc. which is questionable. If we had to hire from the outside, the costs would be greater and there would be a question of liability to the present employees.

SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

BILL NO. 582

SENATE LOCAL GOVERNMENT

EXHIBIT NO. 2

DATE 6-18-86

BILL NO. 581

事的是有一种,但是不是一种多个的企业的情况,并不是一种的一种,但是这种的人的大概是不是一种的一种,也不是一种的。

STANDING COMMITTEE REPORT

	Jana 18	19 ⁵ 5
MR. PRESIDENT		
We, your committee on		
having had under consideration	SENATE BILL	No
reading copy (mitter) color		
HOMENORM INDIVIDUALS AS JAILER		
Pennantfully report on follows: That	Senate bill	1

DO PASS

DO NOT PASS

SENATOR DAVID PULLER,

Chairman.