# MINUTES OF THE MEETING LABOR & EMPLOYMENT RELATIONS COMMITTEE MONTANA STATE SENATE

February 21, 1985

The sixteenth meeting of the Labor and Employment Relations Committee was called to order on February 21, 1985, at 5:10 p.m. in Room 413/415, State Capital Building.

ROLL CALL: All members were present except for Senator Towe, who was excused.

#### CONSIDERATION OF SENATE BILL 452:

Chairman Lynch called on Senator Dorothy Eck, sponsor of Senate Bill 452. Senate Bill 452 is the Employee and Community Hazardous Chemical Information Act, popularly known as the "Right-To-Know Act." Senator Eck summarized the bill.

#### PROPENENTS OF SENATE BILL 452:

Don Judge, representing Montana State AFL-CIO, rose in support of Senate Bill 452.

(Exhibit No. 1)

Gene Fenderson, representing Montana State Building Construction Trades Council, passed out testimony that he was asked to give to the committee for Mill Morton, representing Montana Painters District Council #59. (Exhibit No. 2)

Mike Walker, representing Montana Council of Professional Fire Fighters, said that last session what killed this bill was that it was not made relative to Montana because we are not an industrious state and we have a low population. Since last session, we have had two fires at Montana State University, each one of them involving chemicals. He encouraged the committee to vote for Senate Bill 452.

Howard Rosenleaf, representing the business manager of Carpenters Local #88 in Anaconda, Montana State Council of Carpenters, and Robert Kokoruda, submitted testimony.
(Exhibit No. 3)

Dan Figgins, representing the Farm Marshall in Bozeman, said there were two incidences in Bozeman that have happened in the past, both dealing with chemicals. His group supports this bill strongly.

Russ Brown, representing Northern Plains Resource Council, submitted testimony and said his organization urges the passage of this bill. (Exhibit No. 4)

Joe Brand, representing the Brotherhood of Railway and Airline Clerks, Brotherhood of Locomotive Engineers Brotherhood of Maintain of Wade Employees, and the United Transportation Union. These groups concern is, when hazardous materials are on trains, the people of the comminities along the route should be notified far in advance that there are going to be hazardous materials on that train and where they are in the train. They think this is much needed.

Judy Olson, representing Montana Nurses' Association, said her group supports the legislation because of three reasons:

1) The welfare of the people; 2) Knowing how to treat the exposed patient; and 3) Problems that they are experiencing in the profession.

Ben Havdahl, representing Montana Motor Carriers Association, said the bill is not without its problems. It impacts the transportation of hazardous materials, especially by motor carriers, throughout the state. He would like to suggest that certain requirements of the bill, particularly those that make certain requirements of OSHA, should also be covered under the requirements of the Department of Transportation. He handed out a book, EMERGENCY RESPONSE GUIDEBOOK. (Exhibit No. 5)

George Ochenski, representing the Environmental Information Center, said his group is in strong support of this bill. (Exhibit No. 6)

Mike Fennegon, Anaconda, said employees have not been aware of hazardous wastes. He is in favor of the Right-To-Know Act. (Exhibit No. 7)

Mike Stotts, State Fire Marshall Bureau, rose in support of Senate Bill 452. He is the project manager of the state reporting system. The state reporting system is a system that mandates all fire services in the state to report their calls. He presented some statistics: in 1981 the fire service in Montana responded to 1,650 hazardous conditions; in 1982 they responded to 1,632; in 1983 they responded to 1,979; and in 1984 they responded to 1,458

Tom Brown, representing Burlington Northern Railroad, sain BN supports Senate Bill 452. He gave reports of Burlington Northern Railroad. (Exhibit No. 8)

Al Sampson, City of Missoula, said there are two things extremely scary about the fireman's job: 1) kids; 2) when something is burning and you have no idea what that is.

Butch Turk, representing the Peace Legislative Coalition, rose in support of Senate Bill 452.

C.B. Pearson, Executive Director of the Montana Public Interest Research Group, submitted testimony in support of Senate Bill 452. (Exhibit No. 10) Bob Anderson, Common Cause, rose in support of Senate Bill 452.

Ray Blihm, representing Montana State Fireman, spoke about hazard areas in Billings.

#### OPPONENTS OF SENATE BILL 452:

None were present.

#### QUESTIONS FROM THE COMMITTEE:

Senator Keating referred to page 17, line 14. He said, "A person found to be in violation of [this act] is guilty of a misdemeanor. Each day a violation is a separate offense. What point in time does the violation begin?"

John MacCaster said the court would rule that it is from the day you, knowingly violate.

Senator Keating said that in some cases, the knowledge of the danger comes after the fact, after the bad things had happened. He wasn't sure that PCB was understood to be a hazard when it was used. He asked if this bill is going to prevent unknown hazardous substances from being hazardous.

Senator Eck, said she didn't think so; we are relying on the OSHA list.

Senator Eck said, "I would like to ask John MacMaster; we talked about the matter of Department of Transportation regulations. I don't see that they are referred to any place."

Hugh Zackheim, staff member for the Environmental Quality Council, said heworked on drafting the bill. They worked up another bill called the Deleware Bill and didn't specifically address the issue.

Senator Keating saind he didn't find in this bill a period of time for correction of a violation before someone is in violation. He didn't see how it is going to be helpful to file everything with the clerk and recorder.

George Ochenski, said these things can be recorded on mico-fiche. MSDS is one sheet of paper that lists the fire and explosive hazards and health hazards. (Exhibit No. 11)

Senator Keating said that doesn't tell him how it is going to help anybody.

Mike Walker said that it helps because the emergency response personnel can go to the public office and get that information without having to harass any people. It is a central place where no one would be harassed. They can put all the information in one location. Most fire services pre-plan every major building throughout the city.

Senator Keating asked if there is a regular form for this.

Mike Walker said yes.

Senator Keating said he would like to remind the public for the record that it cost five dollars a page to file anything with the clerk and recorder. He asked if this means anybody handling this is going to have to pay for their own filing.

Senator Eck affirmed that that is genreally the procedure of the clerk and recorder.

Senator Blaylock said you would like to have the DOT, which requires in the division, the motor carriers.

Ben Havdohl said his concern is complying with the statute as it is written.

Senator Eck closed on Senate Bill 452, saying we should someplace, rest the DOT regulations.

The hearing was closed on Senate Bill 452.

#### CONSIDERATION OF SENATE BILL 447:

Chairman Lynch called on Senator Richard Manning, sponsor of Senate Bill 447. Senate Bill 447 is an act to amend section 39-51-2304, MCA, of the Montana Department Insurance Law to conform it to Federal Unemployment Tax Law as required by federal law; and providing an immediate effective date. What this bill does in essence is take care of the problem in Senate Bill 70.

#### PROPONENTS OF SENATE BILL 447:

Dave Wanzenried, Commissioner, Montana Department of Labor and Industry, said on page 3, subsection 4, the stricken material there is in conflict with the preceding section. The test that the federal government sets out for this is defined in subsection (3)(d) on the preceding page.

#### OPPONENTS OF SENATE BILL 447:

None were present.

There were no questions from the Committee.

#### EXECUTIVE ACTION ON SENATE BILL 447:

Senator Haffey made a motion that Senate Bill 447 Do Pass. On a voice vote, the Committee voted unanimously, except for Senator Aklestad who voted no, that Senate Bill 447 DO PASS.

ADJOURNMENT: The Committee having no further business adjourned at the hour of 6:50 p.m.

Senator/J.D. Lynch, Chairman

# **STANDING COMMITTEE REPORT**

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MR. PRESIDENT			•
We, your committee on	LABOR AND EXPLO	YMENT RELATIONS	
having had under considerati	ionSENATE.BILL		No. 447
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SUITABLE WORK TO FED. LAW	FOR UNEMPLOYNES	ft comp. Purposes,	CONFORM STATE
Pagagetfully report as follow	or That SENATE RT	r.T.	No. <b>447</b>

DO PASS

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SENATOR J.D. LYNCH Chairman.

#### ROLL CALL

# Labor and Employment COMMITTEE

48th LEGISLATIVE SESSION -- 1985

Date 2/21/85

NAME	PRESENT	ABSENT	EXCUSED
Senator Aklestad	X		
Senator Blaylock	X		ļ
Senator Haffey	X		
Senator Keating	X		
Senator Manning	Х		
Senator Thayer	X		
Sentor Towe		A	
Chairman Lynch	x		
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Each day attach to minutes.

SENATE COMMITTEE	LABOR AND	EMPLOYMENT	RELATI	ONS	
DATE February 21	1985	BILL	NO. SB	356	TIME
NAME			YES		NO
SENATOR ALKESTAD			Х		
SENATOR BLAYLOCK					X
SENATOR HAFFEY					Х
SENATOR KEATING			Х		
SENATOR MANNING					Х
SENATOR THAYER			X		
SENATOR TOWE					Х
CHAIRMAN LYNCH			X		
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SENATE COMMITTEE	LABOR AND	EMPLOYMENT	RELATIO	ONS	
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SENATOR HAFFEY			Х		
SENATOR KEATING					X
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SENATE COMMITTEE	LABOR AND	EMPLOYMENT	RELATI	ONS	
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SENATOR HAFFEY					Х
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----- Box 1176, Helena, Montana -

JAMES W. MURRY EXECUTIVE SECRETARY

ZIP CODE 59624

TESTIMONY OF DON JUDGE ON SENATE BILL 452, BEFORE THE SENATE LABOR AND EMPLOYMENT RELATIONS COMMITTEE, FEBRUARY 21, 1985.

Mr. Chairman and members of the committee, for the record, I am Don Judge, representing the Montana State AFL-CIO. I am here to testify in support of Senate Bill 452.

For the past three years our conventions have passed resolutions supporting a Montana Right-to-Know Law. Workers are the ones who suffer from exposure to unknown substances, and who will tell you of the vital need for this important legislation. A Newsweek article of December 17, 1984 asks the disturbing question: Could the Bhopal tragedy that killed thousands, and injured tens of thousands happen here?

The article reports that:

"An estimated 6,000 U.S. facilities make possible hazardous chemicals. There are approximately 180,000 shipments by truck or rail every day in the United States of everything from nail polish remover to nuclear weapons."

"...The 1976 Toxic Substances Control Act requires that new chemicals be reviewed before they go on the market. But only 20 percent of those already in use have been tested even to minimal standards, according to the National Research Council."

Government studies report that there are over one-half million chemicals being used today in America's workplaces, and new chemicals are being introduced daily, (OSHA).

- -In 5,200 plants surveyed, workers were exposed to 85,000 different trade name products. At 90 percent of those workplaces, workers did not know what actual chemicals were contained in those products, (NIOSH).
- -17 percent of working mothers may be exposed to occupational factors that represent reproductive risks, (NIOSH). Nobody seems to know how many birth defects, miscarriages, abortions or other reproductive problems are caused by the hazardous substances to which mothers and fathers are exposed on the job.
- -100,000 Americans die each year from occupational diseases, (U.S. DOL), which is the equivalent of a jumbo jet crashing everyday. These Americans die silently without the concern or press attention focused on the deaths caused when the Russians shot down the Korean Airliner or on the tragedy in Bhopal.
- -Up to 38 percent of all cancers are related to work hazards, (NIOSH). The World Health Organization estimates that over 75 percent of all cancers are caused by environmental including occupational, exposures.



-Nearly two million Americans are suffering form disabling occupational diseases, (U.S. DOL) and yet only three percent of those Americans are receiving any type of workers compensation benefits. It is not known how many people receiving social security or welfare disability payments are receiving those payments because of a disabling occupational disease. It is not known how much social security and welfare payments subsidizing worker compensation.

It is far past the time that our advanced civilization has demanded information basic to the survival of workers and our communities. The lives of too many workers and the environments of too many citizens and communities are being put on the line daily by exposure to hidden chemicals.

There is no conceivable circumstance that should allow any employer to deny hazard information to any employee. It is a basic human right to be advised of risks. Every employer has a moral obligation to guarantee that he and his employees are fully protected and completely knowledgable of any possible hazards.

We in Montana need Senate Bill 452 because:

- -Doctors and health professionals can not adequately diagnose and treat patients unless and until they have full knowledge of what that patient has been exposed to.
- -Citizens and the community need facts to prevent problems from toxics in the environment.
- -Workers cannot protect themselves from workplace hazards unless and until they know and understand those hazards.
- -Fire fighters, disaster and emergency personnel need information to protect themselves and to better protect property and the community in the event of fires, spills, accidents or disaster.
- -State, county, city and local governments need to know about real and potential hazards to make rational decisions affecting the lives and property of citizens and taxpayers.

The U.S. Department of Labor, Occupational Safety and Health Administration has produced a "Hazard Communications" standard that will take effect this fall. That federal standard is deficient in many respects. It is limited in its scope and coverage, which is restricted only to manufacturing industries. The OSHA standard would only cover about 25,000 of the more than three hundred thousand people in Montana's workforce and it provides no right or benefit to the community. Senate Bill 452 would extend the benefits and protection of the OSHA standard to all Montana workers and their communities. We urge you to support this much needed legislation. Thank you.

NAMEBILL_MORTON	BILL NO. <u>S.B. 452</u>
ADDRESS BOX 666, GREAT FALLS, MONTANA 59403	DATE 2-21-85
WHOM DO YOU REPRESENT MONTANA PAINTERS DI	STRICT COUNCIL #59
SUPPORT XXXXXXX OPPOSE	AMEND
PLEASE LEAVE PREPARED STATEMENT WITH S	EECRETARY.
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Comments:

40 Years ago the chemical hazards in the painting field were very few in comparison to today.

Today the chemistry is changing so fast in the painting industry that it's impossible to stay abreast of it.

We live in a post World War II chemical revolution. From 1,500-2,000 new chemicals enter the market every year.

Some of these substances have been found to be linked to birth defects, genetic defects and miscarriages. These products are used by Painters or anyone else who uses paint products containing these chemicals, such as lead, benzene, benzidene, zinc, urethane and vinyl chloride.

There are other chemicals which effect the nervous system and the brain.

Disorders and diseases of the brain and nervous system due mainly to solvents ranks #1 among painters.

In a Mt. Sinai School of Medicine study, 84% of the epoxypainters reported disorders and diseases due mainly to solvents.

Epoxy paints are widely used today and are good products which are very durable, but they are harmful.

The solvents used in epoxy's and some of these other paints are real chemical culprits such as:

Aromatic Hydrocarbons, Esters, Glycols, Ketones-such as Methyl-Ethyl-Keytone, Methylene Chloide, Mineral Spirits, Naphtha, Toluene, Acetone, Carbin Tetrochloride.

Some of these solvents also effect the kidneys and liver. Some have long range effects. Some of our people are finding now that chemicals they used 20 years ago are causing them, or their children, to have children with birth defects.

Some of these products are good products and we can be thankful for them and for the progress made in the field of chemistry in the past 40 years.

We need these products in the painting industry today, but they are dangerous and harmful and we feel that the user, not only the professional painter, but anyone who uses these products needs to know what they are using, the dangers involved and the protective equipment necessary to use the product safely.

This problem has become so serious to our people that out International President has put out a pamphlet for our members to give to our Family Doctors, advising them of some of the chemicals we are working with so they might be aware of the problem. He also has a short letter to the Physician.

For these reasons Painters District Council #59 supports this bill.

Wheezing, dyspnea, bronchospasm PFT before and after work PFT before and after work	Polymethane (toluene diisocyanate)  Epoxies (epichlorohydzin, bisphemol A)	Asthma
testing. Urinary arsenic level; neuro exam; neurophysiologic testing	Arsenic	
Weakness of distal extensor muscles, Blood lead levels, ZPP, neurological exam, neurophysiological	Lead*	Peripheral neuropathy
Urinary hippuric acid levels CBC Urinary trichloroacetic acid (TCA); expired air analysis	toluene benzene trichloroethylene	
Euphoria, headache, stupor, loss of coordination, lassitude Carboxyhemoglobin levels;	Organic solvents methylene chloride	Acute narcosis (possible coma, death)
GI pain, nausea, metallic taste Blood lead levels, blood zinc protoporphyrin level (ZPP), neuropsychological and neurophysiological tests	Lead*	
Neuropsychological and neurophysiological tests; neuro exams	(toluene, xylene, styrene, methylene chloride, trichloroethylene, methyl ethyl ketone, etc.)	(organic brain syndrome) (chronic painters' syndrome) (certain forms of dementia)
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Carboxyhemoglobin levels; EKG and other tests EKG and other tests EKG and other tests	? Fatigue; C.B.C., blood lead level, zinc protoporphyrin level
Methylene chloride. Trichloroethylene and other chlorinated hydrocarbons Toluene	Lead* Benzene

Hematopoeitic

Fatigue; C.B.C., blood lead level, zinc protoporphyrin Pallor, fatigue, reduced WBC count, infections		ENT exam	Skin exam	Skin exam, urinary arsenic level	Skin exam, patch testing	Opthalmic exam	
Lead* Benzene		Chromates, arsenic	Chromates	Arsenic	Epoxies	Styrene	
Aplastic anemia, leukemia	Skin and Mucous Membranes	Nasal septal perforation	Skin ulcers	Increased pigmentation	Eczematous dermatitis	Conjunctivitis	

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	PROTECTION OF THE PARTY OF THE

# nal Brotherhood of Painters and Allied Trades Washington, D.C. Intern

Dear Physician:

Your patient is a painter employed in construction and maintenance.

Painters are exposed to thousands of often at concentrations in excess of chemical and mineral substancesthose permitted by law.

polyesters and alkyds. Solvents used with industrial paints may also be coatings are epoxies, urethanes, chromates, vinyls, lead primers, Perhaps the most hazardous highly toxic.

especially neurological and respiratory may adversely affect human health in encephalopathy in painters significant conditions. For example, a clinical inenough to label as "chronic painters" vestigation of 2,000 U.S. painters by neurotoxic symptoms due to occupathe Mount Sinai School of Medicine tional exposures, and Scandinavian Exposure to paints and coatings known to suffer high incidences of numerous ways, and painters are showed that up to 86% exhibited researchers found a work-related certain diseases and disorders, syndrome.

As president of the 200,000 member International Brotherhood of Painters medical surveillance. Please maintain this in your patient's file. Sources of and Allied Trades, I must call attention to work-related health problems among our members. This pamphlet additional information about occupa etiologic agents and recommended tional illnesses are printed on the contains an incomplete table of disorders of painters, potential

Sincerely,

William A. Duvall General President

Health Effects of Paints and Coatings

Occupational Health Program Boston, Massachusetts 02115 655 Huntington Avenue Harvard University 617) 732-1260

about the health

For informati

reffects of paints and coatings:

For emergency information about severe acute effects:

National Poison Center (412) 681-6669 This material has been funded in part with funds rom the Occupational Safety and Health Adminpolicies of the U.S. Department of Labor. Menmaterials do not necessarily reflect the view or organizations does not imply endorsement by istration, U.S. Department of Labor. These tion of trade names, commercial products or the U.S. Government.

materials, and current bibliographies For paint formulations, educational of relevant clinical, animal and epidemiological research

- neurotoxicity of paints cancer and paints
- lung diseases and paints

international Brotherhood of Painters and Allied Trades 750 New York Ave., N.W Washington, D.C. 20005 202) 637-0745



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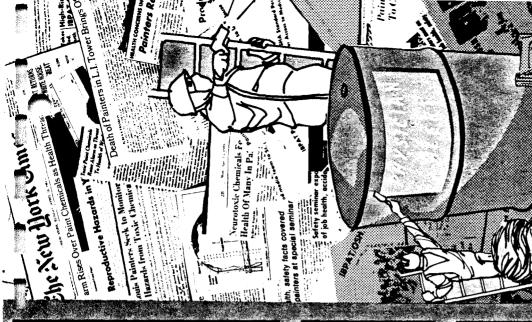
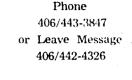


Exhibit No. 3 February 21, 1985

# Montana State Council of Carpenters<sup>B 452</sup>

Robert G. Kokoruda Executive Secretary P. O. Box P East Helena, MT 59635 United Brotherhood of Carpenters and Joiners of America





February 21, 1985

Senate Bill 452 Senate Committee on Labor and Employment Relations I am Howard Rosenleaf, business manager for Carpenters Local #88, Anaconda. Our members are supporting Senate Bill 452, because we believe that it will help prevent the health problems that worker experience from exposure to dangerous substances.

I'd like to tell you about one such experience. I had a friend who was burying a 50-gallon container of beryllium with a caterpillar, when the container broke. He inhaled the fumes. Within one month he experienced nosebleeds, nausea, dizziness, and weight loss. He was on and off work for the next year. His weight dropped from 220 pounds to 110 pounds and he died at work in the seat of his caterpillar.

The saddest thing of all is that he was never warned of the dangers of

this chemical, and what was even more frightening was that he never knew what was happening to him. Now that we have some information about dangerous chemicals, we realize what caused his death. But there are still too many substances we are not informed about.

This bill will allow us to know about the dangers we face, how to prevent them and how to get treatment. We can prevent needless suffering and death like my friend experienced.

I ask that you vote in favor of Senate Bill 452. Thank you.

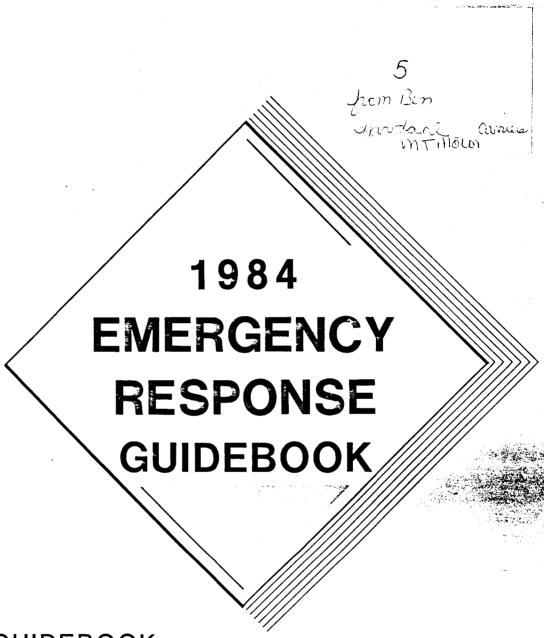
# TESTIMONY of MONTANA Agri Business Ass. IN Support of S.B. 452

The MONTANA Agri Business Ass. IS AN ASSOCIATION of Approximately 200 chemical and fertilizer dealers, Retailers and manufactures.

The M.A.B.A. supports the concept of this "Right to Know" legislation. The Industry seeks to support legislation that insures safety for workers and the public but that is at the same time workable for the industry.

Because this bill was introduced and A HEARING Set within Such a SHORT TIME frame the industry has not had time to Carefully Review all provisions of the Bill, for possible amendments.

We urge the passage of S.B. 452 with the Knowledge and hope that the other supporters of the bill will work with the Industry in the House to amend the bill, if need be, to make it workable for the publicand industry.



GUIDEBOOK FOR

HAZARDOUS MATERIALS

INCIDENTS



READ INSTRUCTIONS
ON FIRST PAGE

#### SD 452

#### WHAT IS SB 452 ?

Commonly known as the Right-to-Know Bill, SR 452 creates the "Employee and Community Hazardous Chemical Information Act." It requires employers who use, store, process or manufacture toxic or hazardous substances to provide employees with information concerning hazardous chemicals in the workplace. It also requires county clerk and recorcers to maintain and provide public access to the information.

THIS IS A NEW RIGHT-TO-KNOW BILL

The major objectionable parts of last session's Right-to-Know bill, HB 850, have been removed or streamlined in SB 452.

\* HB 850 required employers to deal directly with the public.

\* SB 452 requires the public to go through their local government, and employers simply to file the information with the local government.

\* HB 850 required employers to maintain information on 5,700 chemicals.

\* SB 452 requires employers to keep a Material Safety Data Sheet (MSDS) on chemicals listed by the Occupational Safety and Health Administration (OSHA). OSHA has recently passed a rule which takes effect this year that requires the chemical producers to send with any hazardous materials an MSDS to the company who is using it. Employers need only to keep a file of these MSDSs.

#### HOW SB 452 MORKS

\* SB 452 requires a simple and quick way for the public, employees and emergency response personnel to obtain access to information on hazardous materials. Employers using such substances record an MSDS with their county clerk and recorder, which is then available to public access.

ty clerk and recorder, which is then available to public access.

\* The fact that the whole process goes through the local, rather than the state government is an important part to the bill because while it provides employees and emergency response personnel and the community the right to information about hazardous substances, it relieves eployers and

the state of burdensome paperwork and expense.

\* Employers send the state only a list of the substances in use at their facilities. The MSDS on record locally would be available to anyone.

\* Trade secret confidentiality will be honored in legitimate circumstances.

\* Employers will post notice of the workers' right to know, maintain a workplace chemical list and MSDS on any hazardous material, and label all

hazardous material containers.

\* The local Fire chief is permitted on-site inspection of work places for emergency preparedness and compliance with the law.

#### WHY WE NEED SB 452

Chemical exposures are linked to a host of adverse health effects: cancer, birth defects, miscarriages, sterility, lung disease, central nervous system damage, kidney damage, skin disease, and chemical sensitization. Spouses and children of asbestos workers have been stricken by cancer caused by asbestos brought home in the workers' clothes.

The Federal OSHA programs regulate worker exposure to a number of chemical substances, and set exposure levels. SB 452 would smoothly mesh with the Federal program and provide valiable health information to workers and emergency response personnel as well as community planners and residents.

Montanan workers are exposed to potentially thousands of hazardous chemicals in their workplace.

OVER 20 STATES HAVE ALREADY PASSED RIGHT-TO-KNOW LEGISLATION, AND MANY MORE ARE CURRENTLY CONSIDERING IT.

#### \*\* VOTE YES

ON SB 452 \*\*

MONTANANS HAVE THE RIGHT TO KNOW THE HAZARDOUS SUBSTANCES THEY ARE EXPOSED TO IN ORDER TO PREVENT ACCIDENTS AND ILLNESSES OR TO OBTAIN PROMPT AND ACCURATE DIAGNOSIS AND TREATMENT.

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COMMENT:	
PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE CO	OMMITTEE SECRETARY.

(This sheet to be used by those testifying on a bill.) February 21, 1985

Exhibit No. 7

SB 452

# ermit OKed

e two hi-volume air monitormrk ... ing stations are to be installed and operated, one outside of the rits -ARCO main gate, the other in on - the Mill Creek area. They will operate on a one-in-six day schedule, sampling for the total suspended particulate, arsenic, lead, cadmium and zinc.

•the permit will be valid from the date it was issued through completion of the flue dust processing from the Anaconda Smelter site for a period of no longer than five years. If additional material is to be processed, a new permit will be required.

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oif all of the required conditions do not adequately control dust emissions the State Health Department can require further controls.

The firm plans to process the flue dust by moving it from various locations on the smelter to a hydrometallurgical processing facility which will produce cathode copper, commerical grade copper/silver concentrates and tailings which will be deposited in the existing Anaconda tailings pond

The plant is designed to process 200 tons of flue dust per day

and is intended to operate seven days per week, 48 weeks per year. It will required approximately four years to process all of the material at the site,

The major potential source of emissions from the project are from the handling of the flue dust prior to the actual processing. This involves the remove of the material from piles, ponds and buildings and transporting it to the screening

At the screening plant the material is dumped into hoppers and conveyed to screens. Iron oxide and magnanese dioxide ore is added at the screening plant to be blended with the fluc dust as part of the initial pro-cessing. The screening operation will be entirely enclosed except the top of the hopper bins where water sprays will be located. Water sprays will also be located at the discharge of the bins and at the top of the screens. The material will be slurried to the process plant from that point. The flue dust will go through a wet process at the plant, which will be fully enclosed, and no significant emissions are expected.

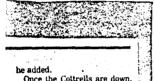
The other source of potential emissions would involve the tailings facility. A wet surface will be maintained through the life of the plant and will be covered upon abandonment.

The Environment Protection Agency monitor at the smelter will also have the responsibility to monitor the activities of the flue dust process.

Approximately 67 tons of uncontrolled particulate will be released into the air each year from the plant. This compares to 13,000 tons per year when the smeiter was in operation.

With the application of water to the flue dust as required in the controls, it is estimated that emissions will be reduced to

see PERMIT page three



the 585 foot high smelter smoke stack may be demolished. A power house, which stood to the south of the stack, has already

The stack is scheduled to be demolished in the spring of 1984 unless the organization working to save it, the Anacondans to Preserve the Stack, can ready a proposal for its preservation by Feb. 1.



# Linked to smelter worker mortalities

by Walter Mundstock

Exposure to arsenic has been found to be strongly related to respiratory cancer mortality in a sampling of 1.642 former smelter workers, according to a University of Michigan School of Public Health study. Smelter workers were found to have three times the death rate expected from respiratory cancer for white men living in the State of Montana.

The Higgins, Welch and Burchfield study, "Mortality of Anaconda Smelter Workers in relation to arsenic and other exposures," made use of data from a 1969 National Cancer Institute study of 8,047 employees at the Anaconda Smelter from 1938 to 1963. That study was updated to include workers

Employees at the smelter were divided into several arsenic exposure catagories, low, medium, high or very high, by the department in which the men had spent at least 30 days, to obtain their average exposures. Their history of smoking was also studied.

Depending on which of the 35 departments at the smelter a er was employed at, there was found to be a clear dose/response relationship, from no apparent increased risk

#### Three times the death rate expected from respiratory cancer

among men exposed to low concentrations of arsenic to a roughly seven fold excess risk in those exposed to the highest concentrations, particularly for those that smoked.

Those in low and medium catagories had a risk close to that expected for most U.S. born white males.

The report found that brief exposures to high concentrations of arsenic may be more important with respect to respiratory cancer than an employees average exposure over a length of time in several different departments.

The arsenic roaster, arsenic refinery, Cottrells and main flue were classed as "very high exposures." Classed as high exposures were the ore roaster, reverberatory furnaces, miscellaneous crusher and masons and the maintenance surface shops. The tram, converter and zinc roaster and zinc plant were classed as medium exposure while the the remainder of the smelter and the City of Anaconda were said to have low exposure to arsenic.

For example, those working in the arsenic roaster were found to be exposed to 20,228 micrograms per cubic meter, while those in the city were exposed to .45 micrograms per cubic meter.

"Exposure to arsenic appears to be the principle factor in the increased risk," the report notes. "Exposure to other occupational contaminants, such as sulfur dioxide and asbestos, does not appear to account for respiratory cancer

excess in this population."

The study found that while smelter workers appeared to be a relatively heavy smoking group when compared with the rest of the U.S. population, that would only explain a small fraction of their excess respiratory cancer mortality.

An association between country of origin and respiratory cancer death rates was also found. Those of foreign birth had a higher death rate for respiratory cancer than native born Americans, except in the highest arsenic exposure group

For U.S. born white males, the study found in a group of 834 that had a life time ceiling exposure to arsenic of 500 to 4,999 micrograms per cubic meter, there were 32 cases of mortality from all respiratory diseases compared to 14.6 for all white nales in the U.S. For non U.S. born males, which had an identical exposure, there were nine mortalities in a group of 135 compared to the 5.5 that could be expected.

For a group of 223 smelter workers who smoked that were exposed to arsenic exceeding 5,000 micrograms per cubic meter, there were 28 deaths compared to the 3.6 that were expected. In a group of 46 nonsmokers, that had the same arsenic exposures, there were three deaths compared to the .8 that was expected.

The smelter workers were also found to have increased mortality from cardiovascular diseases, cerebrovascular diseases, cirrhosis of the liver, urinary cancer and all respiratory diseases, but they were not related to the measures of arsenic exposure used in the study. The study did find however, that cardiovascular disease mortality increased for those exposed to higher levels of arsenic for smokers than nonunokers. Further study of that relationship

The 232-page report, which was financed by the Anaconda Company, contained 165 pages of tables and appendixes.



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IF MATERIAL NOT INVOLVED IN FIRE

KEEP MATERIAL OUT OF WATER SOURCES AND SEWERS

BUILD DIKES TO CONTAIN FLOW AS NECESSARY

NEUTRALIZE SPILLED MATERIAL WITH CRUSHED LIMESTONE, SODA ASH, OR LIME PERSONNEL PROTECTION

AVOID BREATHING VAPORS

KEEP UPWIND

AVOID BODILY CONTACT WITH THE MATERIAL

WEAR BOOTS, PROTECTIVE GLOVES, AND GOGGLES

DO NOT HANDLE BROKEN PACKAGES WITHOUT PROTECTIVE EQUIPMENT

WASH AWAY ANY MATERIAL WHICH MAY HAVE CONTACTED THE BODY WITH COPIOUS AMOUNTS OF WATER OR SOAP AND WATER

IF CONTACT WITH THE MATERIAL ANTICIPATED, WEAR FULL PROTECTIVE CLOTHING ENVIRONMENTAL CONSIDERATIONS - LAND SPILL

DIG A PIT, POND, LAGOON, HOLDING AREA

TO CONTAIN LIQUID OR SOLID MATERIAL

DIKE SURFACE FLOW USING SOIL. SAND BAGS.

FOAMED POLYURETHANE, OR FOAMED CONCRETE

ABSORB BULK LIQUID WITH FLY ASH OR CEMENT POWDER

NEUTRALIZE WITH AGRICULTURAL LIME (SLAKED LIME), CRUSHED LIMESTONE, OR SODIUM BICARBONATE

"VIRONMENTAL CONSIDERATIONS - WATER SPILL

NEUTRALIZE WITH AGRICULTURAL LIME (SLAKED LIME), CRUSHED LIMESTONE, OR SODIUM BICARBONATE

ENVIRONMENTAL CONSIDERATIONS - AIR SPILL

APPLY WATER SPRAY OR MIST TO KNOCK DOWN VAPORS

\*\*CONTINUED\*\*

076 BURLINGTON NORTHERN RAILROAD COMPANY 074

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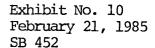
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(This sheet to be used by those testifying on a billEebruary 21, 1985 SB 452

AME: Butch Turk	DATE: 2/21/85
address: 514 Sherwood St.	
PHONE: 543-8461	
REPRESENTING WHOM? Peace Legislative Coa	11470n
APPEARING ON WHICH PROPOSAL: 58 46	52
DO YOU: SUPPORT? AMEND?	OPPOSE?
COMMENT:	
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PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE	E COMMITTEE SECRETARY.





#### **Montana Public Interest Research Group**

**729 Keith Avenue ● Missoula, MT. 59801 ● (406) 721-6040** 532 N. WARREN • HELENA, MT 59601 • (406)443-5155

#### TESTIMONY IN FAVOR OF S B 452

CHAIRMAN AND MEMBERS OF THE COMMITTEE, MY NAME IS C.B. PEARSON. I AM SPEAKING TODAY ON BEHALF OF MONTPIRG, THE MONTANA PUBLIC INTEREST RESEARCH GROUP. MONTPIRG IS A NON-PROFIT, NON-PARTISAN RESEARCH, EDUCATION AND ADVOCACY ORGANIZATION ESTABLISHED AND DIRECTED BY UNIVERSITY OF MONTANA STUDENTS. IT IS FUNDED BY CPTIONAL STUDENT FEES AND SMALL DONATIONS FROM MONTANANS AND DOES WORK PERTAINING TO THE ENVIRONMENT, CONSUMER PROTECTION AND GOVERNMENTAL RESPONSIBILITY. WE SUPPORT SB 452.

FOR MUCH OF 1983, MONTPIRG CONDUCTED A "CRADLE TO GRAVE" STUDY OF HAZARDOUS MATERIALS IN MISSOULA COUNTY. THE REPORT HAS NOT YET BEEN RELEASED FOR PUBLIC DISTRIBUTION. THE STUDY FOCUSES ON SMALL HAZARDOUS WASTE GENERATORS THAT WERE NOT SUBJECT TO FEDERAL REGULATION. AS A RESULT OF THIS INFORMATION, THE GROWING NATIONAL PROBLEM OF HAZARDOUS WASTES, AND THE GENERAL DIFFICULTY IN GETTING INFORMATION ON HAZARDOUS MATERIALS WE ADVOCATE STRONG COMMUNITY "RIGHT-TO-KNOW" PROVISIONS.

MONTPIRG'S STUDY INCLUDED 100 BUSINESSES THAT PRODUCE,
TRANSPORT, OR DISPOSE OF HAZARDOUS MATERIALS IN MISSOULA COUNTY.
THE BUSINESSES WERE IDENTIFIED THROUGH THE TELEPHONE BOOK BASED
UPON PREVIOUSLY STUDIED BUSINESSES DETERMINED TO GENERATE HAZARDOUS
MATERIALS. THESE BUSINESSES WERE CONTACTED BY MAIL AND ALSO BY
FOLLOW-UP PHONE CALLS TO COMPLETE A SURVEY. TEN BUSINESSES RESPONDED,
TWO SURVEYS CONTAINED INFORMATION OF SUBSTANTIAL VALUE. MANY
REFUSED TO COMPLETE THE SURVEY.

OUR GOAL IN CONDUCTING THIS SURVEY WAS TO IDENTIFY THOSE BUSINESSES THAT POSE A HAZARD TO THE WORKER AND THE COMMUNITY AND TO DETERMINE IF THE BUSINESS HAD TAKEN ANY SPECIAL PRECAUTIONS FOR THE WORKER OR THE COMMUNITY. WE HAD LITTLE LUCK WITH THE EFFORT.

THE NATIONAL CANCER INSTITUTE ESTIMATES THAT UP TO 20% TO 40% OF ALL CANCERS ARE ATTRIBUTABLE TO OCCUPATIONAL FACTORS. ALL INDIVIDUALS



IN AN AREA OF POTENTIAL EXPOSURE SHOULD KNOW THE POTENTIAL RISK AND WHAT CAN BE DONE ABOUT LESSENING THAT RISK. SB 452 SERVES TO PROVIDE THE COMMUNITY AND THE WORKER WITH MUCH NEEDED INFORMATION ABOUT THE HAZARDOUS MATERIALS AND WHAT PRECAUTIONS SHOULD BE TAKEN TO CURB ANY HARMFUL CONSEQUENCES OF EXPOSURE.

\*ALLOWING PHYSICIANS IMMEDIATE ACCESS TO INFORMATION AS TO WHAT CHEMICALS A PATIENT MAY HAVE BEEN EXPOSED TO HELP DIAGNOSE AND TREAT THE PATIENT EARLIER AND MORE EFFECTIVELY,

\*PROVIDING EMERGENCY PERSONEL WITH INFORMATION ON WHAT CHEMICALS THEY ARE RESPONDING TO ALLOWING FOR QUICKER CLEAN-UPS WITH MINIMUM DAMAGE TO THE ENVIRONMENT AND REDUCED EXPOSURE TO HUMANS, AND

\*PROVIDING CITIZENS WITH A MEANS TO ENABLE THEM TO IDENTIFY POSSIBLE PROBLEMS AND TO TAKE ACTION ON THEIR BEHALF.

ONCE IN PLACE, PROVISIONS IN SB 452 WILL BE EASY TO MAINTAIN. THE SYSTEM ESTABLISHED BY SB 452 SETS UP A REASONABLE AND WORKABLE MEANS WHICH INTERESTED INDIVIDUALS, AS WELL AS EMERGENCY RESPONSE PERSONEL, CAN GAIN ACCESS AND MAKE USE OF BENEFICAL INFORMATION.

SB 452 SIMPLY PROVIDES AN INVENTORY OF HAZARDOUS MATERIALS -- THE FIRST STEP IN SOLVING PROBLEMS THAT SURFACE WHEN HAZARDOUS SUBSTANCES ARE IN USE OR STORED.

THANK YOU.

# GEO. OCHEDSKI - ENV. INF. CENTER

#### WHAT IS SB 452 ?

Commonly known as the Right-to-Know Bill, SR 452 creates the "Employee and Community Hazardous Chemical Information Act." It requires employers who use, store, process or manufacture toxic or hazardous substances to provide employees with information concerning hazardous chemicals in the workplace. It also requires county clerk and recorcers to maintain and provide public access to the information.

THIS IS A NEW RIGHT-TO-KNOW BILL

The major objectionable parts of last session's Right-to-Know bill, HB 850, have been removed or streamlined in SB 452.

\* HB 850 required employers to deal directly with the public.

\* SB 452 requires the public to go through their local government, and employers simply to file the information with the local government.

\* HB 850 required employers to maintain information on 5,700 chemicals.

\* SB 452 requires employers to keep a Material Safety Data Sheet (MSDS) on chemicals listed by the Occupational Safety and Health Administration (OSHA). OSHA has recently passed a rule which takes effect this year that requires the chemical producers to send with any hazardous materials an MSDS to the company who is using it. Employers need only to keep a file of these MSDSs.

#### HOW SB 452 MORKS

\* SB 452 requires a simple and quick way for the public, employees and emergency response personnel to obtain access to information on hazardous materials. Employers using such substances record an MSDS with their county clerk and recorder, which is then available to public access.

\* The fact that the whole process goes through the local, rather than the state government is an important part to the bill because while it provides employees and emergency response personnel and the community the right to information about hazardous substances, it relieves eployers and the state of burdensome paperwork and expense.

\* Employers send the state only a list of the substances in use at their

facilities. The MSDS on record locally would be available to anyone.

\* Trade secret confidentiality will be honored in legitimate circumstances.

\* Employers will post notice of the workers' right to know, maintain a workplace chemical list and MSDS on any hazardous material, and label all hazardous material containers.

\* The local fire chief is permitted on-site inspection of work places for emergency preparedness and compliance with the law.

#### WHY WE NEED SB 452

Chemical exposures are linked to a host of adverse health effects: cancer, birth defects, miscarriages, sterility, lung disease, central nervous system damage, kidney damage, skin disease, and chemical sensitization. Spouses and children of asbestos workers have been stricken by cancer caused by asbestos brought home in the workers' clothes.

The Federal OSHA programs regulate worker exposure to a number of chemical substances, and set exposure levels. SB 452 would smoothly mesh with the Federal program and provide valuable health information to workers and emergency response personnel as well as community planners and residents.

Montanan workers are exposed to potentially thousands of hazardous chemicals in their workplace.

OVER 20 STATES HAVE ALREADY PASSED RIGHT-TO-KNOW LEGISLATION, AND MANY MORE ARE CURRENTLY CONSIDERING IT.

#### \*\* VOTE YES

ON SB 452 \*\*

MONTANANS HAVE THE RIGHT TO KNOW THE HAZARDOUS SUBSTANCES THEY ARE EXPOSED TO IN ORDER TO PREVENT ACCIDENTS AND ILLNESSES OR TO OBTAIN PROMPT AND ACCURATE DIAGNOSIS AND TREATMENT.

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