MINUTES OF THE MEETING STATE ADMINISTRATION COMMITTEE MONTANA STATE SENATE

February 6, 1985

The subcommittee meeting of the State Administration was called to order by the selected Chairman, Senator John Mohar, at 2:00 p.m., Wednesday, February 6, 1985 in room 331 of the State Capitol.

ROLL CALL: The following members selected to this subcommittee were all present. Senator John Mohar, Senator William Farrell, Senator Ethel Harding and Senator Dick Manning.

The purpose of the meeting was to consider and review SB 210, statement of intent and any amendment. Others to be considered are SB 228 and SB 229.

Senator Mohar asked Valencia Lane, Staff Attorney, to explain the statement of intent of the licensing bill, which is SB 210 and what the committee can do in the committee's deliberation on the bill to effect rule making authority as far as they have intent.

Valencia Lane mentioned what the Committee has addressed and summarized various areas of the bill.

Senator Mohar stated that his concern was the smaller contractors, or any contractor, who would not have the slightest idea on what they would be tested on in applying for a contractor's license. He asked Barbara Martin if there would be any trouble in putting in certain guidelines saying that it is the intention of the legislature that those applying for contractor's licenses are notified and their intent is along with that notification that they will receive a reasonable amount of material on the test and sample questions on what they will be tested on.

Barbara Martin, Administrator of Buildings Council, stated that she does not have any trouble with that. She passed out pamphlets that showed what procedures other states have, such as Nevada and Utah.

Senator Mohar referred to the section of the bill that indicates a "written or oral exam".

Barbara Martin said that there is nothing in the bill that states the State must prepare the applicant for any licensing

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or tests.

When asked if she thought if this should go into the Statement of Intent or the Bill itself, Valencia stated that she believed it should go into the bill.

Wayne Edsall with Edsall Construction and on the Governor's Council said that what he believes the bill to say is the contractor would be licensed in their discipline. Electrical contractors take a electrical test, bricklayers will take a bricklayers test and etc. You can take several tests and hold several licenses.

Senator Farrell referred to section 3, which talks about the 25% of the fee of the initial application and the fact that you must pay a fee but questioned whether it says, if you are a licensed plumber and wish to become a general contractor, you would have to take all the tests.

Senator Mohar said that it occurs to him that in other states you need to license yourself as a general contractor by passing a proficiency test on all the different aspects of the contract. He asked if in a general contracting examination, is it normal to take a test as a plumber, electrician, etc. if you are a general contractor.

Wayne Edsall said that you would not.

Senator Farrell remarked that if you don't have those other licenses you will have to have someone with you that does. You would not have to have these to build your own house.

When asked how they would come up with the questions, Barbara Martin said you could do it several ways. Some states that do licensing choose to develop their own questions and then they go out into the industry and find out what are the most important and then come up with a battery of questions. Some states and firms just develop their own questions. There is an organization of contracting licensing agencies that are trying to get together and come up with a complete battery of questions where the state could pull questions pertaining to a certain specialty.

Senator Farrell asked if they were aware that Missoula County license contractors?

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Page 3

It was brought out that the cities as well as the counties license contractors.

Senator Mohar state that he has no doubt that it will be opposed on the part of the smaller contractors.

Mr. Edsall said that no contractor could knowlingly oppose this bill as it is for their benefit.

Senator Mohar said he would like to see what other areas of concerns the subcommittee has concerns with and ask Valencia to draft amendments that give some guidlines to the testing procedure so anyone taking the test will have an idea of what kind of questions they will be asked.

Senator Harding stated that she has three areas of concerns:
1. Board. This is a seven member board, appointed by the governor at the consent of the Senate is highly political, and that in itself is setting up another bureaucracy. 2. A small contractor that is trying to do a good job, is not going to want the hassel, nor can he afford it. 3. Is what it does to the general fund. Senator Harding stated that she would like to have the fiscal note explained.

Barbara Martin said that the Department of Commerce put the fiscal note together. In reference to the \$485,000 loss to the general, that on the top of page 2, they estimate \$550,000 currently goes into the general fund and this money is the result of fees currently collected. The reason there is such a loss is it is a paper fault because if this new bill passes that money is never going into the general fund. This fund will take care of the seven person board.

Claude C. Wilson, Claude Wilson & Co., said it is unfortunate and it points out the trouble with the lisencing today there is no inspection on the collections, it is no more than a taxation that may end up in the general fund but is bad as far as far as building is concerned. It is the wrong way to collect money for the general fund, so if there is money lost to the general fund it should be in a way of legitimate taxation not hidden to the contractor's license charge.

Senator Manning said that he understands that the money is being put into a special revenue fund and the actual cost of running the program comes out of the program fund.

Question was raised why this same program be run by an administrative agency.

Senator Mohar stated that the Department of Commerce administers many different boards with specialty fields so there

STATE ADMINISTRATION February 6, 1985 Page 4

some president in creating a board to help administer these type of thing.

Eugene Fenderson, Laborers 254, stated that they feel that the industry self regulating theory attitude is much more credence to this and that is why the original suggestion of the study commission was an internal self-regulating board, and non-paying board, and the money collected for the fees is now going to the support staff. He stated that in reference to keeping small contractors out because of this bill, he represents alot of construction workers in this state and all of their intentions are to be a business person themselves. He pointed out page 14, regarding the oral examination and said that there are very few testing mechanism that allow oral testing, although said he is not opposed to the oral testing here.

Barbara Martin stated that in Utah there is the department of business regulation and they have a advisory council there and the proceedings that go on in Utah are handled by the administrative law judge.

California has a board that has no public members. People are licensed there and take tests on specialties. There are schools offered to contractors there. The board is strictly contractors. There are also field personnel throughout the state to carry out inspections and handling complaints. Most of the work in California is done in the provate sector. There is a oral interview in front of the board and it is difficult.

Senator Mohar referred to other areas of the bill that he would like to address such as the rule making authority, page 14 of the bill, subsection 5 on line 20 and the financial responsibility of licensee must be established by the rules established by the board. This is another place where they are granting broad rule making authority to the board.

Bonding and financial statements of the contractors were discussed.

The meeting closed at 3:15 p.m. and the Chairman stated that they would meet at noon the following day.

Subcommittee Chairman, Senator Mohar

Leona Williams, secretary

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COMMITTEE ON 5

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BY RECEIST OF THE GOVERNOR'S STATE

BUILDING CONSTRUCTION ADVISORY COUNCIL

RECIPROCAL PREFERENCE LAW FOR BIDDERS ON CONSTRUCTION PROVIDING AN IMMEDIATE EFFECTIVE DATE." FOR SUCH BIDDERS; AMENDING SECTION 18-1-102, MCA; AND PROJECTS AND TO ELIMINATE THE CURRENT 3 PERCENT PREFERENCE A BILL FOR AN ACT ENTITLED: "AN ACT oī ESTABLISH A

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20 19 14 7 with the responsibility for the execution of the contract or board, commission, officer, or individual charged by law and-public-works-of-all-kinds; it shall be the duty of each materials, supplies, and equipment, construction, repair, business of the state of Montana in awarding contracts for (1) In order to provide for an orderly administration of the Section 1. "18-1-102. State contracts to lowest resident bidder. Section 18-1-102, MCA, is amended to read:

state of Montana and whose bid is not more than 3% higher corporation of the state of Montana to award such contract subdivision, agency, school district, or behalf of the state, board, commission, political the lowest responsible bidder who is a resident of the (Montana Legislative Council a public

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12 and equipment are comparable in quality and performance. produced, provided that such products, materials, supplies, materials, supplies, or equipment are not so manufactured or of the lowest responsible resident bidder whose offered manufactured or produced in this state by Montana industry officer, or individual shall award the contract to any such materials, supplies, or equipment, such board, commission, and labor and whose bid is not more than 3% higher than that resident whose offered materials, supplies, or equipment are (2) In awarding contracts for purchase of products,

nonresident bidders are subject to the same 3 preference, is on THAT APONT PERCENT

16 any, that applies to a Montana bidder in the award of public and contracts in the nonresident bidder's state of residence. (3) In awarding contracts for construction, repair, public WOIKS of all kinds, bids received from

regulations adopted pursuant thereto." expressly prohibited by the laws of the United States or involving funds obtained from the federal government unless advertisement for bids, and it shall apply to contracts requires advertisement for bids or does not require (3)(4) This requirement shall prevail whether the law

existing authority of the department of administration to NEW SECTION. Section 2. Extension of authority. Any

INTRODUCED BILL

make rules on the subject of the provisions of this act is

extended to the provisions of this act.

NEW SECTION. Section 3. Effective date. This act is

effective on passage and approval.

-End-

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SB-210 2-6-85

STATE OF MONTANA

Experi	ence	Questic	onnaire,	Financial	Statement
		and A	Applicat	ion for	
Pu	blic (Contract	or's Lic	ense, Clas	SSA

	NUMBER5905	
TO: DEPARTMENT OF COMME ATIN: PUBLIC CONTRA 1424 9TH AVENUL HELENA, MT 59620	ince.	December 3 19 84
Gentlemen:		
The applicant herein desires the iss Title 15, Chapter 50, Montana Code A	uance of one Class <u>A</u> innotated.	License under the terms of
Name Applicant Desires on License Fleet C	onstruction, Inc.	
Contractor's Federal Identification Nur If contractor has never had any employ list social security number(s) of owner	vees and therefore not required to obta	
SIGN HI Address:	ERE 🖝	<u> </u>
31675 Frontage Rd.	Business Phone:	
Bozeman, MT 59715		587-8212
	Helena, Montana,	.19
The within application has this day to the within named applicant.	y been approved and a Class	License ordered issued

EXPERIENCE QUESTIONNAIRE

By Fleet Construction, Inc.	······································	••••••••••••••••••••••••••••••••••••••	A Corporation	A Corporation A Co-partnership An Individual
Principal Office 31675 Frontage	e Road - Bozem	an, MT 597	15	·····
How many years has your organization t	been in business as	a general conti	actor under your present b	usiness name?
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Amount Received Date of Last Paym	nent Class of We	ork	Name and Address of C	₩ mcz
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Name and address of Surety Company execu	iting bonds guarante	eeing performa	nces within two years last p	past
None	***********	••••••••	•••••	
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Give name and P. O. address of your Monta	ina resident agent		resident 31675 Fronta	
authorized to accept service of process.			ice President 419 W. Ha ecretary 419 W. Harri	
Sharon Shields			eretary 419 W. Harri	
31675 Frontage Road - Bozen	nan, MT 59715	Address of Ti	saprist. Tank to traffit	.son bozeman,

FINANCIAL STATEMENT

Close of Business December 31, 19.....

ASSETS

LIABILITIES

Cash		Notes Pavable					
Notes Receivable		Accounts Payable.		***************************************			
Accounts Receivable		Real Estate Encumbrances					
Sums Earned on Uncompleted Contracts		Other Liabilities					
Deposits for Bids.		Reserves					
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Real Estate		-	•				
Stocks and Bonds		- •					
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	Affidavit for Individual	- •
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	Affidavit for Corporation	
STATE OF MONTANA	5.5.	
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President of the	leet Construction, Inc. the corp	ooratio
described in and which executed the for	egoing statement; that he is familiar with the books of the said corporation is financial statement, taken from the books of the said corporation, is a tration of said corporation as of the date thereof and that the answers to the form.	showing rue and
Sworn to before me this		
day of	19	
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COMMERCE DEPARTMENT OF

- STATE OF MONTANA

34537

PUBLIC CONTRACTORS LICENSE NO. ..

5905A

RENEWAL CERTIFICATE FEE \$ 125.00

This is to certify that the contractor listed below having made application, paid the statutory fee, and furnished qualifying and financial statements as provided by law is hereby granted a renewal of license to engage in the business of public contracting in the State of Montana subject to terms and conditions set forth on the original license.

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THIS RENEWAL CERTIFICATE ISSUED PURSUANT TO THE PROVISIONS OF TITLE 15, CHAPTER 50, M.C.A. EXPIRES

DECEMBER 31, 1985



Fleet Construction, Inc. 31675 Frontage Road Bozeman, MT 59715

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ATTEST:

on 15 minus

ATTORNEY

DATED AT HELENA, MONTANA Jan. 1, 1985
DEPARTMENT OF COMMERCE

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SB-210 2-6-85

NAME_B	ill Mo	orton					BILL	NO.	<u>SB_#2</u>	10	
ADDRESS	Box	666	Great	Falls,	Mt	59403			DAT	E <u>2-6-85</u>	
WHOM DO	YOU	REPI	RESENT	Monta	na	Painters	District	Counc	cil	#59	
SUPPORT	·····	X	0	PPOSE_	······································		AME	ND			

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments: Mr. Chairman, members of the committee:

Montana Painters District Counsil #59 rises in support of this bill because we feel that this bill will give the state of Montana and it's people a better construction industry.

We feel that the "Board of Public Contractors" with a member from the different facets of the construction industry as well as two members from the public, is a good cross-section of our industry which also includes the public. Because of the structure of this Board we feel that it should be able to make sound, intelligent decisions, creating continuity within the industry and the state.

We feel that this bill will not only protect the state but will also protect the contractor, the sub-contractor and the working men and women within the various crafts in the state of Montana.

We also feel that this bill will promote more pride and better craftsmanship and a better working relationship between the contractor, the state and organized labor.

Therefore, Montana Painters District Council #59 supports SB #季义/の

We would like to see this bill include the private sector.

Thank-you.