MINUTES OF THE MEETING HUMAN SERVICES SUBCOMMITTEE MONTANA STATE HOUSE OF REPRESENTATIVES

February 20, 1985

The meeting of the Human Services Subcommittee was called to order by Chairman Cal Winslow on February 20, 1985 at 7:07 a.m. in Room 108 of the State Capitol.

ROLL CALL: All members were present.

EXECUTIVE ACTION

DEPARTMENT OF SOCIAL AND REHABILITATIVE SERVICES

Eligibility Determination (EXHIBIT 1)

Representative Rehberg (53:A:022) made a motion to accept the LFA current level of 318.61 FTE in FY86 and 318.61 FTE in FY87.

The motion PASSED.

Representative Rehberg made a motion to accept the LFA current level for personal services of \$6,443,111 in FY86 and \$6,454,195 in FY87.

The motion PASSED.

Representative Rehberg made a motion to accept the LFA current level for operating expenses of \$114,196 in FY86 and \$117,779 in FY87.

The motion PASSED.

Representative Rehberg made a motion to accept 5 FTE in FY86 and 10 FTE in FY87 for additional eligibility technicians in state assumed counties, and the appropriate adjustments be made in the totals.

The motion PASSED with Representative Bradley and Senator Manning voting NO.

Representative Rehberg made a motion to accept 8 FTE in FY86 and 16 FTE in FY87 for additional eligibility technicians in non-assumed counties, and the appropriate adjustments made in the totals.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Two

Senator Manning made a motion to accept Issue #3 for the Existing Staff with the totals of \$68,925 in FY86 and \$70,303 in FY87.

The motion PASSED.

Developmental Disabilities Planning & Advisory Council (EXHIBIT 2)

Representative Rehberg made a motion to accept the LFA current level of 2.0 FTE in FY86 and 2.0 FTE in FY87.

There was discussion following concerning the issue of a third FTE for this division.

Senator Story made a substitute motion to give the council 3 FTE in FY86 and 3 FTE in FY87.

The substitute motion PASSED with Chairman Winslow voting NO.

Representative Rehberg made a motion to accept the LFA current level for personal services of \$46,790 in FY86 and \$47,052 in FY87 with the adjustments made.

The motion PASSED.

Representative Rehberg made a motion to accept the LFA current level for operating expenses of \$34,226 in FY86 and \$35,313 in FY87 with the appropriate adjustments made for the additional FTE.

The motion PASSED.

Representative Rehberg made a motion to accept the LFA current level for grants of \$166,277 in FY86 and \$164,544 in FY87.

Representative Bradley asked Peter Blouke what grants are used for.

Representative Rehberg made a substitute motion to accept the executive request for grants of \$195,000 in FY86 and \$195,000 in FY87.

The substitute motion PASSED.

Representative Rehberg made a motion to include in the appropriations bill the language that was in the appropriations bill last session and 'Option B' that was contained in the LFA analysis regarding the direction from the committee that the grant funds be used for direct services.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Three

The motion PASSED.

Developmental Disabilities (EXHIBIT 3)

Peter Blouke discussed the chart showing all the Developmental Disabilities programs with the FY85 base and the FY86 slots, executive request and the FY87 slots and executive request (EXHIBIT 4). He said the committee has the prerogative to give direction to the department as to what they perceive the priority of services to be.

Chairman Winslow said if the committee accepts the LFA with a 4.5 percent increase, there is approximately a \$100,000 difference between that and the executive request.

Discussion followed concerning the program transfer and slots.

Chairman Winslow said if the committee accepts a specific dollar amount, to give the department the direction that they make adjustments according to most acute needs first.

Dave Lewis said if money is given to address the waiting list, there would not be enough money given to take care of the people that are now receiving services.

Senator Christiaens asked if the \$190,837 program transfer is included in the LFA; it is not. It is included in the executive request.

There was discussion on going from a higher base and asking for more slots from that higher base.

Representative Rehberg made a motion to accept the LFA 4.5 percent increase for Developmental Disabilities Division of \$14,721,433 in FY86 and \$15,316,552 in FY87.

Representative Bradley made a substitute motion to include the program transfer of \$190,837 in the LFA current level for both FY86 and FY87.

Chairman Winslow said if that is done, that would be above the total. He said it would be better to take the executive request.

Representative Bradley changed her motion to accept the executive request for \$15,059,255 in FY86 and \$15,661,624 in FY87 for developmental disabilities.

The motion PASSED with Representative Rehberg and Senator Story voting NO.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Four

Senator Manning made a motion to accept the modified request for Specialized Foster Care and Special Needs grants and benefits of \$209,789 in FY86 and \$218,180 in FY87.

The motion PASSED.

The committee wanted the minutes to reflect that it is the intent of the committee that the department would serve the needs of the most acute cases first.

Senator Manning made a motion to accept the third party revenue for the Montana Conference on Development Disabilities of \$14,338 in FY86 and \$16,605 in FY87. The department is asking for the spending authority to disperse the funds when they are collected. The motion is to include that these amounts are not state funds. they are third party funds.

The motion PASSED.

Upon discussion of the Developmental Disabilities Waiting List reduction, Chairman Winslow asked if the department has corresponding federal funds to compensate if any monies are received up to the \$240,000 general fund amount. He also asked what the difference would be if the committee funded this at a level of \$200,000 of the general fund.

Representative Rehberg made a motion to accept the general funding level for the Reduction in Developmental Disabilities Waiting List of \$200,000 in FY86 and \$200,000 in FY87 with the appropriate adjustments made in the totals.

Chairman Winslow recommended funding only 1 FTE instead of 2 FTE that is asked for. This would give more to the waiting list benefits. He also asked what would happen if the Medicaid waiver were lost.

Chairman Winslow wanted to include in Representative Rehberg's motion the authorization for only 1 FTE and that being the first adjustment.

The motion PASSED.

Senator Christiaens asked the committee if they would reconsider previous action taken on the Domestic Violence program. He said he thought it should be addressed somehow by going back to that budget and ask for the Domestic Violence program to be included at that funding level of four percent that was requested.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Five

Senator Christiaens made a motion to reconsider previous action taken by the committee on the Domestic Violence program by going back and looking at the budget and make the necessary adjustments.

The motion PASSED with Representative Rehberg and Senator Story voting NO.

Senator Christiaens made a motion to accept the executive request for domestic violence funding of \$131,871 in FY86 and \$137,146 in FY87. This is reconsideration of previous action taken by the committee on this program.

The motion PASSED with Representative Rehberg and Senator Story voting NO.

At this point in the meeting, the subcommittee moved to the Old Supreme Court chambers to hear HB 843.

HOUSE BILL NO. 843

Hearing commenced on House Bill No. 843 (53:B:345). Chairman Winslow requested that the opponents of the bill be brief in their testimony.

PROPONENTS

Dave Lewis, director of the Department of Social and Rehabilitative Services (SRS), discussed the Legislative Audit review (EXHIBIT 5) and the difference the department and the auditor had concerning the percentage of out-of-state residents moving into Montana to receive GA. He said this information is not relevant because they are not proposing a residency requirement in the bill.

Lee Tickell (53:B:471), deputy administrator of the Economic Assistance Division of SRS, briefly discussed the major sections of HB 843.

OPPONENTS

Dale Stroschein, a recipient and a member of the Concerned Citizen's Coalition in Butte, spoke from his written testimony (EXHIBIT 6).

Sister Kathleen O'Sullivan (54:A:003), from the Butte Community Union, spoke about the people who are shunned by other people because they are poor. She submitted her written testimony (EXHIBIT 7).

James Dor Johnson said an apology is deserved because of the wrong statistics quoted in regard to out-of-state people coming in Montana to receive GA. He also said this HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Six

proposal to cut all people under 50 years of age is unconstitutional.

Lula Martinez, from the Butte Community Union, spoke from her written testimony (EXHIBIT 8).

Don Robertson said he questioned the morality of cutting off people 50 years of age and under to save several million dollars. He said this would cause many people to be out on the streets looking for the same jobs. He said he opposed the 50 years of age and under cut. He submitted his written statement (EXHIBIT 9).

Lois Durand, a member of the Butte Community Union and the Montana Low-Income Coalition, appealed to the committee not to cut people off of GA. She encouraged the committee to do a study of GA recipients and the whole program from now until the next session to determine basic need levels.

Hawk Lindberg, president of the Montana Concerned Citizen's Coalition, read a letter in opposition to HB 843 and gave a set of letters from people opposing HB 843 (EXHIBIT 10).

Judy Carlson, representing the National Association of Social Workers in Montana, spoke in opposition of HB 843 and in support of Priorities for People, which includes keeping GA at current level. She presented a summary of her testimony (EXHIBIT 11).

Steve Shugrue, a former Montana Senator, discussed the issue of food and rent, and what is going to be done about them. He said everyone's cars, houses, and gardens will be ripped off because these people will try to get money any way they can.

Cathy Campbell spoke from her prepared testimony (EXHIBIT 12).

John Ortwein spoke about people trying to sell their homes in the eastern part of Montana, and said if this bill goes into effect, it is going to cause a great deal of difficulty for people caught where there is nowhere to go.

Lushea Wassberg, from the Butte Community Union, an AFDC recipient and a former GA recipient, asked the committee to oppose this bill.

Richard Carle, from Butte, spoke about the situation that is all over the state in regard to the limited number of jobs.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Seven

Dan Rubik, with the Butte Community Union, said he would rather work at a job instead of fighting for bills.

Jim Smith, with the Human Resource Development Councils, said the bill is wrong and should not get out of this committee and should not leave this room. He said the whole issue of out-of-state residents coming to Montana for GA has prejudiced public opinion. He said he knows from first-hand experience that people want to work and he also said there are many employers that look for those people on workfare that come from everywhere.

Bruce Rudd said that he has been all over the state looking for work and has done all kinds of work.

There were no further opponents and proponents present. Chairman Winslow opened up the hearing to members of the committee to ask questions.

Senator Manning asked Dave Lewis what the dollar figure difference would be with the bill that now exists and the bill with those people 50 years of age and under cut out of it; it is approximately \$5 million.

Representative Rehberg asked Scott Seacat from the Office of the Legislative Auditor what the definitions other states have for 'incapacitated' and 'emergency needs'.

Lee Tickell addressed Representative Rehberg's question. He said they do not have the various plans the other states have.

Senator Christiaens asked Lee Tickell if the bill has set the eligibility requirements at 47 percent of the poverty level.

Representative Bradley said there can be no residency requirement inserted, but there has been discussion on postponing on receiving assistance, or even having off and on months. She asked about the 13.3 percent as being out-of-state recipients on page one of the audit review, and on page three, showing three-fourths county recipients.

Chairman Winslow asked Lee Tickell if under the Butte Community Union court case, the appropriations level made any difference, or if there was an obligation to pay no matter what the appropriation is.

Lee Tickell said that the court case did not address the issue of the constitutionality of whether or not the AFDC payment level as established by the legislature did meed need. He said he never thought that the court did not

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Eight

address the issue of the two constitutional mandates for living within appropriation and the constitutional requirement to meet needs for those who need it.

Chairman Winslow asked if there will be decrease in payments if the legislature appropriated a certain amount, which will make the department live within that in case of increasing rolls of people on GA.

Chairman Winslow also asked if an appropriation was given to the department and the caseload increased, would the department be forced to make adjustments down.

Chairman Winslow asked the department's legal counsel to address this issue.

Russell Cater, chief legal counsel for the Office of Legal Affairs of SRS, discussed the Butte court case, decency and health, and the statutes in that court case.

Chairman Winslow addressed the issue of the growing numbers of young people receiving GA, and what is to be done about this growing number, and is there a way that the workfare programs can help do something about that younger population.

Dave Lewis said that the problem is the loss of jobs in the private sector.

Chairman Winslow asked Judy Carlson if she recognizes that somewhere they are going to have to make adjustments because of all the Priorities for People needs, along with the \$9 million shortfall, together with the limited amount of money. He asked her where do they take this money from.

Judy Carlson said she does understand this problem. She said she refuses to accept that this is the committee's finite budget and that there are loopholes to bring in additional funds. She mentioned channeling those additional funds into work programs, which is serving the same people with what they want; work.

Senator Christiaens (54:B:216) asked Russell Cater to comment on Article 13 of the constitution and the fact of no due process.

At this point, the subcommittee adjourned until 7:00 p.m. which they will then resume their hearing in Room 108 of the State Capitol.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Nine

EXECUTIVE ACTION

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

Medical Assistance Program (EXHIBIT 13)

Representative Rehberg (55:A:001) made a motion to accept the LFA current level of 20.99 FTE in FY86 and 20.99 FTE in FY87.

The motion PASSED.

Representative Rehberg made a motion to accept the LFA current level for personal services of \$622,809 in FY86 and \$623,847 in FY87.

Senator Manning made a substitute motion to add to the original motion the consideration taken for the difference in personal services of 2.5 physician positions.

The substitute motion PASSED.

Representative Rehberg made a motion to accept the LFA current level for operating expenses of \$1,964,948 in FY86 and \$2,060,413 in FY87.

The motion PASSED.

Senator Manning made a motion to accept Issue #1, which is an additional \$24,519 for an accounting transfer in both FY86 and FY87, and an additional \$8,000 for medical contracts for medical review during FY86.

The motion PASSED.

Senator Manning made a motion to accept Issue #2, which is an additional \$5,000 for travel.

The motion PASSED.

Representative Rehberg made a motion to accept Issue #3, which is an additional \$4,937 for rent.

The motion PASSED.

Representative Rehberg made a motion to accept the executive request for equipment of \$230 in FY86 and \$230 in FY87.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Ten

DHES Survey

Representative Rehberg made a motion to accept the totals of \$133,465 in FY86 and \$133,744 in FY87 for supporting certification review of Medicaid facilities.

The motion PASSED.

Indian Health

Representative Rehberg made a motion to accept the Indian Health funding of \$1,577,486 in FY86 and \$1,577,486 in FY87.

The motion PASSED.

Medicare Buy-In

Representative Rehberg made a motion to accept the executive request for Medicare buy-in of \$1,499,040 in FY86 and \$1,745,280 in FY87.

The motion PASSED.

State Medical

Representative Rehberg made a motion to accept the LFA current level for state medical funding of \$3,537,246 in FY86 and \$3,855,717 in FY87.

There was discussion on the projection of caseload growth and the percentage for that growth.

Representative Bradley made a substitute motion to accept a figure halfway between the LFA and executive budgets.

ROLL CALL VOTE

A request for a Roll Call Vote was made (55:A:239). The substitute motion FAILED.

The original motion PASSED.

Medicaid-Institutions

Representative Rehberg made a motion to accept the LFA current level for Medicaid institutions of \$13,688,363 in FY86 and \$14,085,559 in FY87.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Eleven

Medicaid-Nursing Homes

Representative Rehberg made a motion to accept the LFA current level for Medicaid nursing homes of \$42,636,691 in FY86 and \$44,067,623 in FY87. The motion is to include that the figure between the analysts's office and the department would be adjusted to the rate that they have worked together for. The motion accepts the LFA projected nursing home days, but payment is based on the executive's rate proposal.

The motion PASSED.

Jack Ellery gave everyone some language (EXHIBIT 14) the department has worked out regarding the number of nursing home days.

Representative Rehberg made a motion to accept the above language.

The motion PASSED.

Medicaid Other-AFDC (EXHIBIT 15)

Representative Rehberg made a motion to accept the LFA current level for Medicaid other funding of \$25,635,676 in FY86 and \$26,892,302 in FY87.

There was discussion regarding the fact that the department is not relieved of their obligation attempting to contain costs within the appropriated levels, and that the committee was in no sense attempting to obligate any future legislature in costs.

The motion PASSED.

Medicaid Other-SSI (EXHIBIT 16)

There was discussion on the different numbers with the various inflation factors.

The committee decided to postpone taking action on this issue until they see a scenario with the average caseload of 10,700, together with inflation factors of 4 percent in 1984, 1985, and 1986.

Medicaid Waiver

Representative Rehberg made a motion to accept the executive request for Medicaid waiver funding of \$1,196,357 in FY86 and \$1,238,807 in FY87.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Twelve

DEFRA

Senator Manning made a motion to accept the executive request of \$2,053,004 in FY86 and \$1,284,720 (which is the original amount cut in half) in FY87, and also to establish a contingency fund restricted to costs that can be attributable to DEFRA, and that this will be a continuing contingency fund that will be set up in FY86, along with a federal appropriation to match that.

The motion PASSED.

Medicaid Management Information System (MMIS)

Representative Rehberg made a motion to accept the modified level request for MMIS funding of \$1,200,000 in FY86 and that this be a continuing appropriation.

The motion PASSED.

Home & Community Based Services

Discussion followed concerning who is eligible to receive these services.

Representative Rehberg made a motion to accept the modified request level of 200 home and community based slots over the biennium, and the FTE's adjusted accordingly. The motion is a request to take the amount of \$850,000 and bring back what impact that would be, and the appropriate adjustments made in the FTE, grants, and the funding between the two budgets.

Medicaid Cost Containment Pilots

Discussion followed concerning not recommending this program, but fund the Acute Care Reimbursement Program.

Acute Care Reimbursement Program

Senator Manning (55:B:262) made a motion to accept the funding for acute care reimbursement program of \$99,664 in FY86 and \$96,544 in FY87.

The motion PASSED.

There was discussion regarding the action taken by the subcommittee earlier today on the eligibility technicians. The department said they need the full 12 FTE's instead of the 10 FTE's that the committee voted upon; it would average to at least one FTE per county. The department gave everyone a handout showing the amounts for the FTE's that SRS requested, what the subcommittee approved, and showing 1 FTE per county (EXHIBIT 17).

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Thirteen

Representative Rehberg made a motion to reconsider the action the subcommittee took regarding eligibility technicians.

The motion PASSED.

Senator Manning made a motion to accept the 1 FTE per county for eligibility technicians; 6 FTE's in FY86 and 12 FTE's in FY87.

The motion PASSED.

ACTION ON HOUSE BILL NO. 615

Chairman Winslow asked Wade Wilkison, from the Low Income Senior Citizen's Coalition, to address the differences between the Medicaid waiver program and in-home health care services.

Representative Rehberg recommended that the subcommittee consider using some of the social security tax revenue and earmarking it, to the in-home care services.

Representative Rehberg made a motion that HB 615 DO PASS at a level of \$250,000 instead of the original \$450,000 requested. He said if this goal cannot be accomplished of funding it at the lower level, then he withdraws his support.

Senator Story said he thinks this program is a good idea.

Senator Manning made a motion that the committee adopt the amendment Representative Menahan submitted when the bill was heard before the committee.

The motion PASSED.

The motion PASSED on HB 615.as amended.

Representative Bradley (56:A:005) said the committee has to clarify the situation of social workers as Medicaid providers and wanted to know what the department things should be done about this. She read some language that she worked out for this issue: 'It is the intent of the committee for SRS to include licensed social workers as optional Medicaid providers of mental health services by July 1, 1985.' She intends this to be optional and not mandatory.

Jack Ellery said the department would have increased utilization because of more referrals for that type of service.

HUMAN SERVICES SUBCOMMITTEE February 20, 1985 Page Fourteen

Chairman Winslow asked if it would be appropriate to put the intent of the committee, along with the wording, in the minutes.

Representative Bradley said it would be appropriate.

Representative Bradley made a motion to adopt this language and include it in the minutes.

The motion PASSED.

The meeting was adjourned at 8:43 a.m.

CAL WINSLOW, Chairman

DAILY ROLL CALL

Human Services Subcommittee

49th LEGISLATIVE SESSION -- 1985

Date 2-20-85

NAME	PRESENT	ABSENT	EXCUSED
Rep. Dorothy Bradley	×		
Sen. Chris Christiaens-Vice Chair	X		
Sen. Richard Manning	X		
Rep. Dennis Rehberg	X		
Sen. Pete Story	X		
Rep. Cal Winslow, Chairman	X		
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ROLL CALL VOTE

	HOUSE	COMMITTEE Human Services Subo	committee		
Rep. Dorothy Bradley Sen. Chris Christiaens-Vice Chair Sen. Richard Manning Rep. Dennis Rehberg Sen. Peter Story Rep. Cal Winslow, Chairman Collect Jhuston Chairman Cal Winslow Cal Winslow Chairman Cal Winslow	DATE	February 20, 1985 BILL NC).	TIME	7:25 p.m.
Sen. Chris Christiaens-Vice Chair Sen. Richard Manning Rep. Dennis Rehberg Sen. Peter Story Rep. Cal Winslow, Chairman Collean Shugan Chairman Cal Winslow Chairman Cal Winslow	NAME		AYE		NAY
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Sen. Peter Story Rep. Cal Winslow, Chairman Collean Johnson Cal Winslow Cal Winslow Cal Winslow	Sen.	Richard Manning	X		
Rep. Cal Winslow, Chairman X	Rep.	Dennis Rehberg			X
Rep. Cal Winslow, Chairman X	Sen.	Peter Story			X
Secretary Chairman Colleen Johnson Cal Winslow	Rep.	Cal Winslow, Chairman			X
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Motion: A substitute motion to accept a figure halfway	Motion	n: A substitute motion to ac	ccept a figure half	way	
between the LFA and executive budgets for state medical funding.	b	etween the LFA and executive bu	udgets for state me	dical	funding.
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DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES Eligibility Determination

PERSONAL S	ERVICES		198	36		1987
Executiv	ve FTE rrent Level		$\frac{318}{318}$		(318.61 318.61
Differen	ce		==0:	<u>.00</u>		<u>==0.00</u>
Executive LFA Cur	re rrent Level	(\$6,442,4 6,443,1			,453, <u>266</u> ,454,195
Differen	ce		\$ (6	312)	\$	(929)
		- Personal	Services	Issues -		
1. Differen	ces are due	to the calc	ulation of	f vacancy	savings.	
2. Cemmitt	ee Issues					
						
						
Committee Ac	tionPerson	al Services				
			-			·
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OPERATING EXPENS	Base	1986 <u>Inflation</u>			1987 - Inflation	
Executive LFA Current Leve	\$108,241 1 108,493	\$ 2,636 5,703	\$110,877	\$108,241 108,493	\$ 2,636 9,286	\$110,877
Difference	\$ (252)	\$(3,067)	\$ (3,319)	\$ (252)	\$ (6,650)	\$ (6,902)
	C	Operating F	Expenses	Issues		
1. Principa	difference	is in inflat	ion.			

Committee Issues					
mittee ActionPersonal Services					

MODIFIED LEVEL

Additional 54 Eligibility Technicians

The Eligibility Determination Program is requesting an additional 36 FTE in the 1987 biennium to correspond with an increase in caseload and activity. This modification proposes 18 FTE in fiscal 1986 and 36 FTE in fiscal 1987 to meet this need. The original executive request included additions of 18 Full positions each year of the biennium for a cost of \$325,357 (\$97,607 general fund) in fiscal 1986 and \$650,976 (\$195,293 general fund) in fiscal 1987. The department has modified the request to phase in the positions during both years of the biennium according to the following schedule.

Eligibility Technician

	Fiscal	1986	Fiscal	1987
Issue No. 1	General Fund	Other Funds	General Fund	Other Funds
Budget Modification				
- 10 & 20 FTEState Assumed	\$63,461	\$ 49,862	\$161,105	\$126,582
- 8 & 16 FTENon-Assumed	-0-	151,059		302,239
Total Modification	\$63,461	\$200,921	\$161,105	<u>\$428,821</u>
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	Fiscal	1986	Fiscal	1987
Issue No. 2	General Fund	Other Funds	General Fund	Other Funds
Optimum Staff Non-Assumed (29.85 FTE				
in FY 86, 21.85 in FY 87)	\$ -0-	\$518,810	\$ -0-	\$381,027

	Fiscal	1986	Fiscal	1987
Issue No. 3	General Fund	Other Funds	General Fund	Other Funds
Existing Staff				
LIEAP (19 FTE)	\$ -0-	FTE only	\$ -0-	FTE only
Medical Doctors (2.5 FTE)	-0-	FTE only	-0-	FTE only
Food Stamp Issuance (4.0 FTE)*	0-	\$ 68,925	-0-	\$ 70,303
Total 2.5 FTE	\$ -0-	\$ 68,925	\$ -0-	\$ 70,303

^{*}This amount is currently being expended by counties, but the cost is not included in SRS expenditures.

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES Developmental Disabilities Planning and Advisory Council

* *						
PERSONAL SER	VICES		1986			1987
Executive LFA Curre		FTE	$\underbrace{\frac{2.0}{2.0}}$	·		(2.0)
Difference			<u>0.0</u>			<u>0.0</u> _
Executive LFA Curre	ent Level		\$46,789 46,790)		\$47,043 47,052
Difference			<u>\$(1)</u>			<u>\$(9)</u>
	- 	- Personal	Services Is	sues		
1. The difference between the LFA and the executive is in the calculation of vacancy savings.						
2. Committee	Issues					
Committee Actio	nPerson	al Services				
•						
OPERATING EXPENSES		1986			1987 -	
	Base	Inflation	Total	Base	Inflation	Total
Executive	\$57,183	\$1,028	\$58,211		\$1,240	\$57,957
LFA Current Level	32,687	1,539	34,226	32,687	2,626	35,313
Difference	\$24,496	\$ (511)	\$23,985	\$24,030	\$(1,386)	\$22,644

and	In October 1984, the cou of the biennium. Of this 65 percent for grants. utive reflects this increase	s total, 35 percent is The difference bet	used for a	dministration
2.	Committee Issues			
Comr	mittee ActionPersonal Ser	vices		
GRA	NTS	1986		1987
	Executive LFA Current Level	= \$195,000 166,277	-	- \$195,000 164,544
	Difference	<u>\$_28.723</u>		<u>\$ 30,456</u>
		Grants Issues		
1. incre	The difference between eased grant award.	the LFA and the	executive	reflects the
2.	Committee Issues			
Comr	nittee ActionGrants			

PBLEG: dd 2-18-5

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES Developmental Disabilities

PERSONAL SER	VICES		1986			1987
Executive LFA Curre	-	TE	$\frac{30.25}{30.25}$			$\frac{30.25}{30.25}$
Difference			<u>_0.00</u> _			<u>_0.00</u>
Executive LFA Curre	ent Level		\$804,779 805,376			306,773 307,431
Difference			<u>\$597</u>	=	<u>\$_</u>	<u>658</u>
		- Personal	Services	Issues		
1. Differences					v savinos	
	_	101 501 7100	o are auc	tt, (abarro	,, 54411.554	
2. Committee	Issues					
Committee Actio	nPersona	el Services				
						
OPERATING EXPENSES	Base	1986 <u>Inflation</u>		Base	1987 <u>Inflation</u>	Total
Executive		\$10,995			\$13,108	•
LFA Current Level	234,747	9,312	244,059	230,665	17,302	247,967
Difference	\$ 19,722	\$ 1,683	\$ 21,405	\$ 14,009	\$(4,194)	\$ 9.800

Operati	ing Expenses Issues	
1. The executive includes \$1 1986 and \$9,307 in fiscal 1987 additional costs associated wit standards for the community be	This difference is the the adoption and in	primarily due to the
2. The executive includes maintenance. These costs are equipment.	an additional \$2,1 associated with office	
3. Committee Issues		
Committee ActionOperating Ex	xpenses	
EQUIPMENT	1986	1987
Executive LFA Current Level	\$1,750 750	\$ -0- -0-
Difference	<u>\$1.000</u>	=====
	Equipment Issues	
1. The LFA only included f executive also funded \$1,000 in		
2. <u>Committee Issues</u>		
Committee 'ActionEquipment		

BENE	FITS	1986	1987
	Executive LFA Current Level	\$14,845,028 14,253,667	\$15,434,116 14,966,352
	Difference	<u>\$591.361</u>	<u>\$476.926</u>
1.	Committee Issues		
Comn	nittee ActionBenefits		
z.			
	Modifi	ed Requests	
conti conti budg fiscal the	This modification has two finued at a level of \$169,000 in nuing a funding switch from let amendment in fiscal 1984. I 1986 and \$42,420 in fiscal 1986 special needs of clients with ing procedures within a variety	unctions: 1) specialized for fiscal 1986 and \$175,760 in general fund to federal fund; 2) the remaining funds could will allow the department intensive problems requiring	n fiscal 1987, ds begun by of \$40,789 in nt to address
		1986	1987
	Grants and Benefits	<u>\$209,789</u>	<u>\$218.180</u>
	Public Welfare - Grants	<u>\$209.789</u>	<u>\$218,180</u>
1.	Committee Issues		
Comm	nittee Action		

Montana Conference on Developmental Disabilities (MCDD)

This conference has been held yearly since 1980. During the 1983 legislative session it was overlooked. Funds are requested to return these expenses to current level. The conference is funded from donations and registration fees.

		1986	1987
	Grants and Benefits	<u>\$14.338</u>	<u>\$16.605</u>
. :	Third Party Revenue	<u>\$14.338</u>	<u>\$16.605</u>
1.	Committee Issues		
Com	mittee Action		
FUN	iding — 909		·
	General Fund Public Welfare Public Welfare - Grants	\$142,283 122,283 	\$ 636,246 142,997 922,703
	Total	<u>\$264.566</u>	<u>\$1,701,946</u>
1.	Committee Issues		
Com	mittee Action		

Reduction in Developmental Disabilities Waiting List

Funds are requested to remove 285 developmentally disabled adults from the waiting list for community based services, and to convert \$2.6 million of existing state funded services to the maximum allowable under the federal medicaid waiver.

	1986	1987
FTE	2.0	2.0
Personal Services Supplies and Materials Communications Travel Rent Cther Expenses Payments to Group Homes Total	\$48,165 320 $1,315$ $1,640$ $2,754$ 680 $733,003$ $$787.877$	$\begin{array}{r} \$ & 48,186 \\ & 320 \\ 1,407 \\ 1,640 \\ 2,754 \\ & 340 \\ \underline{2,109,640} \\ \\ \underline{\$2,164,287} \end{array}$
FUNDING		
General Fund Public Welfare Public Welfare - Grants	\$ (529,997) 54,874 1,263,000	\$ 770,840 54,647 1,338,800
Total	\$ <u>787.877</u>	<u>\$2.164.287</u>
1. Committee Issues		
Committee Action	·	

		4.58	\$ 2,816,042	1,371,251	1,103,727	835,584	6,209,004	259,355	1,142,735	255,746	35,261	369,589	72,684	845,574	-0-	\$15,316,552	-0-	\$15,316,552
	Fiscal 1987	Executive	\$ 2,816,042	1,371,251	1,103,727	835,584	6,209,004	432,640	1,196,044	254,522	87,474	367,821	73,117	696,218	-0-	\$15,443,444	218,180	<u>\$15,661,624</u>
ies	 - -	4.58	\$ 2,707,732	1,326,203	1,061,276	803,446	5,970,196	418,000	1,093,526	244,733	33,743	353,674	69,555	639,349	-0-	\$14,721,433	-0-	<u>\$14.721.433</u>
Developmental Disabilities	1 1	Slots	408	10	22	232	1,122	30	386	467	10	286	246	1,055				
Developmer	Fiscal 1986 -	Executive	\$ 2,707,732	1,326,203	1,061,276	803,446	5,970,196	416,000	1,150,042	244,733	84,110	353,674	70,305	661,749	-0-	\$14,849,446	209,789	<u>\$15,059,255</u>
	1 1 1	Slots	408	70	57	232	1,122	30	408	467	26	286	250	1,055			18	
	FY 85	Base	\$ 2,445,151	1,072,488	1,000,643	771,356	5,868,655	237,500	1,046,436	253,184	32,290	447,347	092,99	841,886	190,837	\$14,274,333	201,720	\$14.476.05 <u>3</u>
			Adult Group Home	Intensive Group Home	Child Group Home	Semi-Independent	Day Service	Specialized Family	Family Training	Respite.	Vocational Placement	Evaluation & Diag.	Adaptive Equipment	Transportation	Program Transfer	Sub Total	Budget Amendment	Total

STATE OF MONTANA

Office of the Legislative Auditor

Exhibit 5 2-20-85 HB 843



ROBERT R. RINGWOOD LEGISLATIVE AUDITOR

STATE CAPITOL **HELENA, MONTANA 59620** 406/444-3122

February 19, 1985

DEPUTY LEGISLATIVE AUDITORS:

JAMES H. GILLETT FINANCIAL/COMPLIANCE AUDITS

SCCTT A. SEACAT PERFORMANCE AUDITS

STAFF LEGAL COUNSEL

JOHN W. NORTHEY

Representative Francis Bardanouve Chairman, House Appropriations Committee

Representative Cal Winslow Chairman, Joint Subcommittee On Human Services

Members Joint Subcommittee on Human Services

As requested by Representative Bardanouve, we have performed an analysis of general assistance programs for a sample of ten Montana counties. The attached information summarizes the results of our analysis. Please feel free to contact us if we may be of further assistance.

Sincerely,

Deputy Legislative Auditor

Reviewed and approved:

Robert R. Ringwood Legislative Auditor

SAS/jv5j Attachment

OFFICE OF THE LEGISLATIVE AUDITOR LEGISLATIVE REQUEST ANALYSIS OF SAMPLED GENERAL ASSISTANCE PROGRAMS

SAMPLE SELECTION

Ten counties were selected for review. Counties were selected based upon subcommittee interest and based upon Legislative Audit staff already being available or in close proximity to the county at the time of the legislative request.

General assistance files were reviewed in each county sampled for all January 1985 general assistance recipients. A total of 1,857 general assistance files were reviewed as shown in Illustration 1.

GENERAL ASSISTANCE COUNTY SAMPLE JANUARY 1985 SAMPLE RECIPIENTS

	# of Sample				
County	Recipient Files Reviewed				
Cascade	417				
Lewis and Clark	292				
Broadwater	7				
Missoula	369				
Ravalli	33				
Silver Bow	464				
Deer Lodge	146				
Gallatin	. 16				
Yellowstone	45				
Flathead	68				
Total	1,857				

Source: Compiled by the Office of the Legislative Auditor

Illustration 1

RECIPIENT STATE RESIDENCY

For the ten counties reviewed, the overall percentage of January 1985 recipients who we categorized as out-of-state recipients was 13.3 percent. Statewide and individual county information is shown in the following illustrations.

GENERAL ASSISTANCE COUNTY SAMPLE STATE RESIDENCY

Out of State?	Frequency		Percent
Yes	247		13.301
No 1	1,531		82.445
Could not determine	79		4.254
Total	1,857	•	100.000

 $^{^{\}mathrm{1}}$ Sufficient information was not available to determine residency.

Source: Compiled by the Office of the Legislative Auditor

Illustration 2

GENERAL ASSISTANCE COUNTY SAMPLE STATE RESIDENCY BY COUNTY COMPARISON

	Out-of-State Percentage					
County	Yes	<u>No</u>	Not <u>Available</u>			
Cascade	9.35	90.65	0.00			
Lewis and Clark	26.03	62.67	11.30			
Broadwater	14.29	85.71	0.00			
Missoula	17.34	78 . 59	4.07			
Ravalli	9.09	81.82	9.09			
Silver Bow	7.33	91.81	0.86			
Deer Lodge	10.96,	87.67	1.37			
Gallatin	62.50 ¹	37.50	0.00			
Yellowstone	8.892	86.67	4.44			
Flathead	0.00^{2}	70.59	<u>29.41</u> 2			
Overall Weighted Average	13.30	82.44	4.25			

Gallatin had only 16 cases and 6 of these received \$10.26 for gaso-

Source: Compiled by the Office of the Legislative Auditor.

Illustration 3

 $^{^{2}}$ Sufficient information was not available to document residency.

AGE AND SEX OF JANUARY 1985 SAMPLED RECIPIENTS

GENERAL ASSISTANCE COUNTY SAMPLE FREQUENCY DISTRIBUTION FOR AGE

Age Category	Frequency	Percent	Cumulative Percent
18 to 29	761	40.980	41.142
30 to 39	446	24.017	64.997
40 to 49	326	17.555	82.553
50 or older	302	16.263	98.815
Not available	22	1.185	100.000

Source: Compiled by the Office of the Legislative Auditor

Illustration 4

GENERAL ASSISTANCE COUNTY SAMPLE SEX OF JANUARY 1985 RECIPIENTS

Sex	Frequency	Percent
F	415	22.348
M	1,442	77.652

Source: Compiled by the Office of the Legislative Auditor

Illustration 5

COUNTY RESIDENCY

Approximately three-fourths of the January 1985 general assistance recipients that we sampled had lived in the county over one year.

GENERAL ASSISTANCE COUNTY SAMPLE FREQUENCY DISTRIBUTION FOR COUNTY RESIDENCY JANUARY 1985 RECIPIENTS

Length of County Residency	Frequency	Percent	Cumulative Percent
Less than one month	59	3.177	3.177
One up to three months	117	6.300	9.478
Three up to six months	92	4.954	14.432
Six to twelve months	176	9.478	23.910
Over one year	1,386	74.637	98.546
Not available	27	1.454	100.000

Source: Compiled by the Office of the Legislative Auditor

Illustration 6

GENERAL ASSISTANCE PAYMENTS - JANUARY 1985

The overall weighted average general assistance payment for the January 1985 cases we reviewed was \$203.50. The following illustration details the average January payment for each county sampled.

GENERAL ASSISTANCE COUNTY SAMPLE AVERAGE GENERAL ASSISTANCE PAYMENT JANUARY 1985 SAMPLED PAYMENTS

County	# of Payments	Average January Payment
	•	
Cascade	417	\$168.40
Lewis and Clark	292	220.05
Broadwater	7	249.71
Missoula ,	369	212.31
Ravalli	33	217.11
Silver Bow	464	213.09
Deer Lodge	146	226.62
Gallatin'	16	281.27
Yellowstone	45	133.26
Flathead	68	201.51
Total	1,857	\$203.50 overall
		average

Gallatin County average is skewed upward because one of the 16 recipients received a \$3,700 payment for past due house payments.

Source: Compiled by the Office of the Legislative Auditor

The majority of the general assistance payments were for a combination of purposes such as utilities and rent, etc.

GENERAL ASSISTANCE COUNTY SAMPLE PURPOSE OF GENERAL ASSISTANCE PAYMENTS JANUARY 1985 SAMPLED PAYMENTS

			Cumulative
Funds Used for What Purpose	Frequency	Percent	Percent
Food	12	0.646	0.646
Utilities	5	0.269	1.915
Rent	121	6.516	7.431
Transportation	16	0.862	8.293
Personal Needs	33	1.777	10.070
Combination	1.575	81.045	91.115
Other	1-1	0.754	91.869
Not Available	151	8.131	100.000
Total	1,857	100.000	

Source: Compiled by the Office of the Legislative Auditor

Illustration 8

For the January 1985 recipients we reviewed, the majority had been receiving general assistance for less than six months.

GENERAL ASSISTANCE COUNTY SAMPLE DURATION OF GENERAL ASSISTANCE JANUARY 1985 SAMPLED RECIPIENTS

How Long on General Assistance	Frequency	Percent	Cumulative Percent
Less than one month	340	18.309	18.309
One up to three months	520	28.002	46.311
Three up to six months	327	17.609	63.920
Six to twelve months	320	17.232	81.152
Over one year	339	18.255	99.408
Not available	11	0.592	100.000
Total	1,857	99.999	

Source: Compiled by the Office of the Legislative Auditor

WORKFARE EXEMPTION OR DISABILITY

Our analysis included a review to determine the percentage of January 1985 sampled recipients that were categorized as either workfare exempt or disabled. Since some recipients could be considered workfare exempt and disabled, while other recipients could be workfare exempt but not disabled, the categories were combined for the analysis. (Note: Recipients were not double-counted if they were workfare exempt and disabled.)

GENERAL ASSISTANCE COUNTY SAMPLE ANALYSIS OF WORKFARE EXEMPTION/DISABLED JANUARY 1985 SAMPLED RECIPIENTS

Workfare Exempt or Disabled	Frequency	Percent
Yes	428	23.048
No	1,405	75.660
Not Available	24	1.292
Total	1,857	100.000

Source: Compiled by the Office of the Legislative Auditor

Illustration 10

We noted that workfare exempt/disabled percentages varied from county to county as can be seen in the following illustration.

County	Yes	No	Not Available
Cascade	27.58	72.42	0.00
Lewis and Clark	29.45	69.18	1.37
Broadwater	42.86	57.14	0.00
Missoula	29.54	68.02	2.44
Ravalli	54.55	42.42	3.03
Silver bow	3.02	95.91	1.08
Deer Lodge	19.18	80.82	0.00
Gallatin	81.25	18.75	0.00
Yellowstone	64.44	33.33	2.22
Flathead	<u>19.12</u>	75.00	<u>5.88</u>
Overall Weighted			
Average	23.05	75.66	1.29

Source: Compiled by the Office of the Legislative Auditor

OTHER STATES

We were also requested to contact other states surrounding Montana to obtain information concerning "general assistance" in those states. The following chart summarizes the information.

GENERAL ASSISTANCE COUNTY SAMPLE GENERAL ASSISTANCE SURVEY

State	Program Administered By: State/County	Payment Limitations	Residency Requirements	Special Requirements
Washington	State	\$304-1person \$385-2 persons	Identifiable residence	To adults incapacitated for 60 days or more
Idaho	County	Varies ¹	None	Emergency needs only
South Dakota	County (2 - counties)	Varies ¹	None	Emergency needs only
North Dakota	County	Varies ¹	None:	Varies 1
Colorado	County (43 of 63 counties)	Varies ¹	Resident of county	Emergency needs to families eligible for AFDC
Oregon	State	\$223-1 person \$294-2 persons		Adults incapacitated for 60 days or more
Utah	State	AFDC Standard	Identifiable residence	Incapacitated/unemploy-able adults
Wyoming	State	\$145-1 person \$285-2 persons		Assistance maximum of 120 days in any 12 month period
				Transients limited to mileage to first city out of state

¹ Depends upon county

Compiled by the Office of the Legislative Auditor

ADDITIONAL INFORMATION AVAILABLE

At the request of the Joint Subcommittee Chairman, we compiled a number of cross-tabulations between variables. For example, information is available to compare age category percentages with whether or not a recipient is workfare exempt/disabled as shown in the illustration below.

GENERAL ASSISTANCE COUNTY SAMPLE COMPARISON OF AGE CATEGORY BY WORKFARE EXEMPTION JANUARY 1985 SAMPLED RECIPIENTS

Percent Workfare Exempt or Disabled

Age Category	Yes	No	Not Available
18 to 29	19.45%	79.76%	0.79%
30 to 39	19.73%	78.92%	1.35%
40 to 49	25.77%	73.31%	0.92%
50 or older	35.10%	<u>63.25</u> %	1.66%
Overall Weighted Average			
Percent	23.05%	75.66%	1.29%

Source: Compiled by the Office of the Legislative Auditor

Illustration 13

We will be glad to provide additional cross-tabulations to subcommittee members and other legislators upon request.

Exhibit 6
(This sheet to be used by those testifying on a bill.) $2-20-85$
H13 873
NAME: DALE Stroscheiv DATE: 20 FE 685
ADDRESS: 402/22 NOVE SO +134
PHONE: GREAT FOLLS MONT
REPRESENTING WHOM?
APPEARING ON WHICH PROPOSAL:
DO YOU: SUPPORT? AMEND? OPPOSE?
۸
COMMENT: De cant Jing jobs so you
are thenking of taking the only was
The house do diese until things get
Loller.
So I think you should think
- Ilan men.
Theo one.
How about the proper hay ment to
is the money thay well be well out
To non Siller
PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.
PLEASE LEAVE ANT FIGURALD DIFFERENCE WITH THE COURTER SECRETARY.

2-20-85 (This sheet to be used by those testifying on a bill.) HB 843 O'Sullivan athleen () Sullwain APPEARING ON WHICH PROPOSAL: Cuthing GA. Benefits OPPOSE? L SUPPORT? AMEND? DO YOU: We tend to keep persons who are dig ance from us. 10 we protect have a human society, we exitimately exclude or abandon anyone. surplies superfluities to supply the necessities of others PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

Exhibit 7

		Exhibit 8
(This sheet to be used	d by those testifying	g on a bill.) 2-20-85 HB 843
NAME: Jula Marti	Mz.	Martine 2 DATE: 2-20-85
ADDRESS: 128/2 N I	I dako'	
PHONE: 372-5518		
REPRESENTING WHOM? Bur	the Commity	
APPEARING ON WHICH PROPOS	~	Benfeli
DO YOU: SUPPORT?	AMEND?	OPPOSE?
COMMENT: The other	es dayast e	east learting
aubside of as	no her noon to	o- testing on
1 G. A. I hear)	
hall, one was		`
These Across (once to beg.	My response
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	_	an This behave
I would begin for		7/ · B
•		and not Stene
		en 6. A. we will
mener be and	e to Comuna	na una
- Caracascury	- Viet William	(where r mu
PLEASE LEAVE ANY PREPAR	RED STATEMENTS WITH	THE COMMITTEE SECRETARY.

Exhibit 9 2-20-85 HB 843 Robertson

Concerned Citizens' Coalition P.O. Box 2289 211 Ninth Street South Great Falls, MT 59403 761-0310 ext. 25

14, February, 1985

The Committee on Human Resources Montana Stats Legislature Helena Montana

Dear committee members,

I have had the privilege of giving my testimony to you at an earlier meeting. I am still for continuing the General Assistance Program. This program is worth the funds needed to stay effective. The city, county, and community all benefit by the G. A. work program.

I also feel that if you were to look at the statistics reports that are prepared by the Management Information, Centralized Services Division, you the actual increase in G. A. cases, as opposedtto previous reports from past records.

I ask you now, to please hold off on voting to cut the General Assistance Program. The individual payments issued to G. A. people provide them with the money to have their home and be able to do work for the community. For what we receive, we are thankful. Thank you.

Respectfully

Donald Robertson

(This sheet to be used by those testifying on a bill.)

NAME: Donald Robertson DATE: 20 Feb ?
ADDRESS: 10212 1st Ave South
PHONE: No Fhone
REPRESENTING WHOM?
APPEARING ON WHICH PROPOSAL: HB-843
DO YOU: SUPPORT? AMEND? OPPOSE?
COMMENT: There is a question on the morality
on whether it can be justifiable to
cut off G.A at a time when employment
CIVILE CIVILE
PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

Exhibit 10 2-20-85 HB 843 Lindberg

Concerned Citizens' Coalition P.O. Box 2289 211 Ninth Street South Great Falls, MT 59403 761-0310 ext. 25

I oppose the bill to cut S.A.

lligibility. S.A. is a much needed

program which provides people with basic

subsistence S.A. recipients worke off these

benefits on the workfare program.

Cutting people off S.A. would be disastrous,

mimoral and unconstitutional, and I with

the Concerned Clizens Coslition, oppose

all attempts to do so.

il Kanelsong.

I oppose the bill to cut General Assistance elgibility. GA is a much-needed program which provides people with basic subsistence. GA recipients work off these benefits on the workfare program. Cutting people off GA would be disastrous, immore and unconstitutional, and I, with the Concerned Citizens! Galitions, oppose all attempts to do so.

Bubara Anderson

February 19, 1985

Dear Committee Members:

I oppose HB 843 which would cut able-bodied people under 50 from General Assistance. I receive G.A. and work off my benefits on the workfare program— if this program is cut, I will no longer have a job, and will have no money for food, rent, and living expenses. I urge you to continue to fund the G.A. program.

We need jobs or workfare!

#32-4021/2 2ND AUE SO

GREAT FALLS MIT

59405

Mukul Benti

February 19, 1985

Dear Committee Members:

I oppose HB 843 which would cut able-bodied people under 50 from General Assistance. I receive G.A. and work off my benefits on the workfare program -- if this program is cut, I will no longer have a job, and will have no money for food, rent, and living expenses. I urge you to continue to fund the G.A. program.

We need jobs or workfare!

1/2 Drate Falls

elgiblity. It is a much reeled program which Provides people with basic subsistence. If a recipients work of these benefits on the work fare program. Cutting keople off It a would be disgstrous, Immoral and unwnititutional, and I, with the concerned citizens coalition appose all attempts to do so

Edward H Commo

February 19, 1985

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We need jobs or workfare!

Mike Flaherty 402/2 2 Ave So. Great Falls Mont.

February 19, 1985

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We need jobs or workfare! Tovid of Hamila

402 = DNd AUE Bouth Great Falls mont,

February 19, 1985

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We need jobs or workfare!

402-2-2-NDAVE- 50

Lancis Longor

GEART FALLS. MONT

February 19, 1985

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We need jobs or workfare!

AND W Twee
402½ ZAVE S.
GREAT FACCS MONT.

February 19, 1985

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We need jobs or workfare!

P.l. famy. 402 1/2 2ND AVES

GREAT FALL'S

February 19, 1985

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We need jobs or workfare!

Sily D. Khooda S. #43 HO'22 2nd Ave S. #43 GREAT FAILS, MT. 59403

February 19, 1985

Dear Committee Members:

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1702 3 2 are 5 Corahi FALLEG

Robot China a ci

February 19, 1985

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We need jobs or workfare!

P.O. BOX 2775

GREAT, FALLS MT, 59403.

February 19, 1985

Dear Committee Members:

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We need jobs or workfare!

Claience Snelling 402 ½ 22 d 146 50 Court Falls MA 55463

February 19, 1985

Dear Committee Members:

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We need jobs or workfare!

Vernon Williams

402 2 n2 me are Soff 35

Whent Falls, mont, 59405

TESTIMONY ON HB 843 February 20, 1985

NOTES

Speaking against HB 843 and for Priorities for People. Include GA as "current level" -

Problems leading to increase in caseload on GA:

- --underlying unemployment does not show in unemployment figures. People get tired of reporting in with Job Service discouraged. Job Service underestimates. People want to work.
- --people come into the Welfare Office looking for work workfare. Only way they can getjob is to apply for general assistance.
- --federal govt has tightened SSI requirements so fewer borderline disabled folks are getting on SSI comeinto GA program.
- --some deinstitutionalization fall-out -folks that come in and out of mental health facilities and programs can't hold jobs for long.
- --gigantic decrease in public jobs monies just 2-3 years ago we were getting upwards of \$20 million for CETA public service employment lots of those folks now on GA.

SRS trying to address problem - but have they looked at real problems.

Good things about bill - do put into effect flat grants. Also well organized and clear language.

BUT - shouldn't write the actual income levels into the law but do it by rule. Too complicated tho. Will mean more dollars for state office people, for docs, and for lawyers. Notso good for the poor.

This wraps our problem in red tape. Unacceptable to cut off able-bodied under 50 in a civilized society. We would be taking away even the bootstraps people use to pull themselves up.

RECOMMEND:

- 1. More revenue thorugh tax equity bills. Need dollars to feed, clthe andhouse people.
- 2. Development of public service employment program perhaps the Montana Conservation Corps in the mill now.
- 3. For sure, delete the "under 50" section and the grant figures.
- 4. Study over the biennium the entire welfare system and how to develop a coordinated work program.

Judith H. Carlson, National Assn of Social Workers, Montana.

Montana Association of Churches

MONTANA RELIGIOUS LEGISLATIVE COALITION • P.O. Box 745 • Helena, MT 59624

Exhibit 12

2-20-85

February 20, 1985

WORKING TOGETHER:

American Baptist Churches

of the Northwest

American Lutheran Church Rocky Mountain District

Christian Church (Disciples of Christ) in Montana

Episcopal Church Diocese of Montana

Lutheran Church in America Pacific Northwest Synod

Roman Catholic Diocese of Great Falls-Billings

Roman Catholic Diocese of Helena

United Church of Christ MT-N.WY Conference

United Methodist Church Yellowstone Conference

Presbyterian Church (U.S.A.)
Glacier Presbytery

yterian Church (U.S.A.) Yellowstone Presbytery I am testifying to show our concern for those who are the most needy, those who fall through the cracks in other assistance programs, those for whom the General Assistance safety net exists.

We support the funding of social services so as "to provide the necessities of life compatible with decency and health."

According to a 1983 Census Report, every 12 seconds, one more American slips below the poverty level. People below the official poverty line are, by definition, without sufficient resources to purchase the basic necessities of life.

It appears that by proposeing to maintain the benefit level, SRS is fulfilling its responsibility to fund at the level of decency and health. But excluding one group of people because of their age is distressing. Excluding younger people assumes that just because these people are physically able to work, they will be able to find work. In Montana, our unemployment statistics clearly indicate that we do not have a job for every Montanan who wants and needs to work.

The questions confronting the Committee involve the most basic issues of providing the fundamental needs of food, clothing, shelter and medical care.

I urge you to fund General Assistance at a level to meet the needs of the people of Montana.

Sincerely,

Cathy Campbell

Legislative Liaison

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES Medical Assistance Program

;		
PERSONAL SERVICES	1986	1987
Executive FTE LFA Current Level FTE	20.99 20.99	20.99
Difference	<u>_0.0</u> _	<u>_0.0</u> _
Executive LFA Current Level	\$629,012	\$630,036 623,847
Difference	<u>\$6.203</u>	<u>\$6.189</u>
Person	nal Services Issues -	
1. The difference in personal full benefits for 2.5 physician postate Medical Program.		
2. Committee Issues		
Committee ActionPersonal Service	ces	
CPEPATING FYFENSES 1986 Pase Inflati		1987 Inflation Total
	\$1,936,407 \$1,845,829 49 1,964,948 1,812,499	\$ 75,896 \$1,921,725 247,914 2,060,413
Difference \$ 48,546 \$(77,0)	<u>87)</u> <u>\$ (28,541)</u> <u>\$ 33,330</u>	<u>\$(172,018)</u> <u>\$ (138,688</u>)

	Operat	ing Expenses Issues	
\$24, in c fisca	The LFA current level did 519 is fiscal 1986 and 1987. ontracts for medical review a dl 1986. The net effect of th 469 higher in fiscal 1986 and	The executive also inc and audit of the medica nese differences are tha	cluded \$8,000 more id program during at the executive is
to t	The executive is \$5,000 high the annualized cost of tran- vices Program during fiscal 19	sferring social workers	
3. cost	The executive is \$4,937 higher of the transfer of social work	her in rent also related kers during fiscal 1984.	to the annualized
4.	Committee Issues		
Com	mittee ActionOperating Expe	enses	
EQU	IPMENT	1986	1987
	Executive LFA Current Level	\$ (230 18,000	\$ 230
	Difference	<u>\$(17,700</u>)	<u>\$230_</u>
	Equip	oment Issues	-
1.	The LFA includes funds for	purchase of a word pro	cessing system.
2.	Committee Issues		
Com	mittee ActionEquipment		

Benefits

DHI	ES SURVEY	1986	1987
	Executive LFA Current Level	\$142,931 121,855	\$143,050 123,438
	Difference	<u>\$_21.076</u>	<u>\$_19.612</u>
		- Benefits Issues	
1.	\$133,465 In fiscal 1986	propriated to the department and \$133,744 in fiscal 198 cation reviews of medicaid factures.	37. The funds are
2.	Committee Issues		
Con	nmittee ActionBenefits		
IND	DIAN HEALTH	<u>1986</u>	1987
	Executive LFA Current Level	\$1,577,486	\$1,577,486 1,577,486
	Difference	\$	\$
		ndian Health Issues	
1.	This amount is the mprogram is 100 percent	ost recent estimate of ava federal funds.	ilable funds. This
2.	Committee Issues		
Con	nmittee ActionIndian He	alth	

MEL	DICARF BUY-IN	1986	1987
	Executive LFA Current Level	\$1,499,040 1,540,680	\$1,745,280 1,793,760
	Difference	<u>\$_(41,640</u>)	<u>\$(48,480</u>)
	Medi	icare Buy-in Issues	
1.	Both the LFA current le mate the by-in premium fiscal 1987. The differe differences in estimated caseload to be \$7,200 in analysis estimate is 7,400	to be \$17.35 in fiscal nce in the amount of th I caseload. The exect fiscal 1986 and 1987. The	1986 and \$20.20 in le request is due to utive estimates the he LFA current level
2.	Committee Issues		
	,		
Con	mittee ActionMedicare Bu	<u>uy-in</u>	
ST /	ATE MEDICAL		
<u> </u>	TIE MEDICKE	<u>FY 1986</u>	FY 1987
	Executive LFA Current Level	\$3,802,796 3,537,246	\$4,183,831
	Difference	<u>\$265.550</u>	\$328,114
1.	The executive used a 10 fiscal 1987, and a 8 pethen 4 percent for fiscal	rcent inflation between	
	The LFA current level a each year and 4, 4.5 and		
	This program is 100 perc	ent general fund.	
2.	Committee Issues		

Committee Actio	nState Me	dical				
MEDICAID - IN	STITUTION					
		F	<u>Y 1986</u>		FY	1987
Executive LFA Curre	ent Level		3,445,420 3,688,363			98,368 85,559
Differen	ce	<u>\$</u> =	<u>(242,943</u>)		<u>\$(</u>	<u>87.191</u>)
estimated portion of	ence is du average dai f these fu in the stat	ly population	on at the i eposited in	nstitutions	. The	medicaid
2. Committee	Issues					
		·				
	D# 31 - 13	T 1.1.1.				
Committee Action	nMedicald	institution				
	mania voi	* T) C				
MEDICAID - NU	JRSING HON		Y 1986		FY	1987
Executive LFA Curre	ent Level		3,283,989 2,636,691)		57,932 67,623
Differen		٠				
Dilleren	ce	=======================================	<u>647,298</u>			<u>90.309</u>
1. There are	two signifi kecutive:	icant differ	ences betwe	een the LI	FA curre	ent level
a. The e	xecutive has	s recalculate	ed the weigh	hted nursi	ng home	rate.
	FY 86	FY 87	FY 86	FY 87	<u>FY 86</u>	<u>FY 87</u>
Cross Rate	\$ 45.33	\$ 47.03	\$ 44.86	\$ 46.55	\$0.47	CO 4.9
Patient Contrib.	(11.19)	(11.75)	(11.19)	(11.75)	0.00	\$0.48 _0.00

\$ 33.67

\$ 34.80

\$0.47

\$0.48

\$ 35.28

\$ 34.14

Net Rate

It is the intent of this committee that if the number of Nursing Home Days exceeds those funded by the Legislature and adversely impacts the budget for Medicaid, the Department of SRS shall seek a supplemental appropriation from the Legislature.

The difference in rates accounts for \$595,166 in fiscal 1986 and \$607,829 in fiscal 1987.

b. During fiscal 1987 the executive includes 33,517 more nursing care days than the LFA current level. This is due to the executive anticipating that 398 additional beds will come on-line during the biennium. The LFA current level analysis includes 149 additional beds during the biennium.

Pro	jected Nursing Home Days	
. 1	FY 1986	FY 1987
Executive LFA Current Level	1,267,838 1,266,311	1,299,828 1,266,311
Difference	=== <u>1.527</u>	<u>33.517</u>
. Committee Issues		
Committee ActionMedicaio	l Nursing Homes	
MEDICAID OTHER	AFDC	
	FY 1986	FY 1987
Executive LFA Current Level	\$25,865,710 (25,635,676)	\$26,876,576 26,892,302
Difference	\$ <u>230,034</u>	<u>\$15,726</u>

Medicaid Other AFDC

	F	Y 86	_	FY 87
Inpatient	Executive	LFA	Executive	LFA
Number of Services Price per Service	73,832 174.46	73,768 168.80	73,763 181.44	73,697 177.24
Total Cost	<u>\$12.880.731</u>	<u>\$12.452.258</u>	<u>\$13.383.559</u>	<u>\$13.062.651</u>
Outpatient		·		
Number of Services Price per Service	56,392 29.61	56,544 28.65	56,339 30.79	56,496 30.08
Total Cost	<u>\$_1,669,767</u>	<u>\$_1,620,014</u>	<u>\$_1,734,678</u>	<u>\$_1,699,425</u>
Physicians				
Number of Services Price per Service	202,654 26.698	201,785 27.88	202,465 27.76	201,555 29.28
Total Cost	<u>\$_5,408,835</u>	<u>\$_5,625,770</u>	<u>\$ 5.620.428</u>	<u>\$_5,901,537</u>
Other Prac.				
Number of Services Price per Service	77,160	77,208 14.87	77,088 14.81	77,103 15.62
Total Cost	<u>\$_1,098,758</u>	<u>\$_1,148,083</u>	<u>\$ 1,141,673</u>	<u>\$_1,024,360</u>
Drugs				
Number of Services Price per Service	99,723 10.22	99,507 9.89	99,630 10.63	99,457 10.38
Total Cost	<u>\$_1,929,450</u>	<u>\$_2,007,753</u>	<u>\$_2,005,149</u>	<u>\$_2,106,170</u>
Dental		4		
Number of Services Price per Service	88,143 21.89	87,790 22.87	88,061 22.77	87,685 24.02
Total Cost	<u>\$_1,929,450</u>	<u>\$_2,007,753</u>	<u>\$_2,005,149</u>	<u>\$_2,106,170</u>
Other				
Number of Services Price per Service	166,279 11.18	166,297 10.81	166,124 11.63	166,149 11.35
Total Cost	<u>\$ 1.858.999</u>	<u>\$_1.797.674</u>	<u>\$_1,932,022</u>	<u>\$_1,885,794</u>

1. The major difference between the LFA current level and the executive is the inflation rates. The executive inflated the price per service by 8 percent between fiscal 1984 and 1985.

2. <u>C</u>	Committee Issues				
Commit	tee ActionMedicaid of	her AFDC			
MEDIC	ARE OTHER SSI	FY 1986	FY 1987		
	xecutive FA Current Level	\$24,850,294 23,335,641	\$25,848,166 24,502,422		
	Difference	<u>\$_1,514,653</u>	<u>\$ 1,345,744</u>		

- 1. There are two major differences between the LFA current level authorized and the executive request.
 - a. The executive inflated the price per service by 8 percent from 1984-1985 and the 4 percent per year through fiscal 1987. The LFA current level includes inflation factors of 4, 4.5, and 5 percent.
 - b. The executive estimates the average caseload for SSI to be 10,700 each year of the 1987 biennium. The LFA current level held the caseload constant at the fiscal 1984 level of 10,279.

medicaid Other SSI

	Executive	FY 86 LFA	Executive	FY 87 LFA
Inpatient				
Number of Services Price per Service	39,722 243.13	38,159 235.25	39,722 252.86	38,160 247.01
Total Cost	\$9,657,610	<u>\$8.977.079</u>	<u>\$10,044,105</u>	<u>\$9.425.933</u>
Outpatient				
Number of Services Price per Service	18,328 41.75	17,546 40.39	18,328 43.42	17,546 42.41
Total Cost	\$ <u>765,194</u>	\$ <u>708.719</u>	<u>\$ 795,802</u>	<u>\$744.155</u>
Physicians				
Number of Services Price per Service	107,479	$102,756 \\ 20.97$	107,479 20.87	$\frac{102,756}{22.02}$
Total Cost	\$2.157.104	<u>\$2,154,798</u>	<u>\$2,243,087</u>	<u>\$2,262,538</u>
Other Prac.				
Number of Services Price per Service	44,120 13.11	42,360 13.70	44,120 13.63	42,360 14.38
Total Cost	<u>\$ 578,413</u>	\$ <u>580.339</u>	\$601 <u>.356</u>	\$ <u>609,356</u>
Drugs				
Number of Services Price per Service	362,038 12.42	348,083 12.02	362,038 12.92	348,083 12.62
Total Cost	<u>\$4,496,512</u>	<u>\$4.183.959</u>	<u>\$4,677,531</u>	<u>\$4,393,156</u>
Dental				
Number of Services Price per Service	19,967 31.90	18,308 33.33	19,967 33.18	18,308 34.99
Total Cest	<u>\$636,947</u>	\$610 <u>.229</u>	\$ <u>_662,505</u>	\$669 <u>.574</u>
Other				
Number of Services Price per Service Total Cost	$ \begin{array}{r} 914,716 \\ \hline 7.17 \\ \hline \underline{\$6,558,514} \end{array} $	$ \begin{array}{r} 879,229 \\ \hline 6.93 \\ \hline \underline{\$6,093,057} \end{array} $	$\begin{array}{r} 914,716 \\ \hline 7.46 \\ \hline \underline{\$6,823,781} \end{array}$	$ \begin{array}{r} 879,229 \\ 7.28 \\ \hline \underline{$6,397,710} \end{array} $

2. <u>Committee Issues</u>		
Committee ActionMedicaid -	Other SSI	
MEDICAID WAIVER	FY 86	FY 87
· Executive LFA Current Level	\$1,196,357	\$1,238,807 -0-
Difference	<u>\$1,196,357</u>	<u>\$1,238,867</u>
the waiver would reduce the care. This has not occurred 2. Committee Issues		
Committee ActionMedicaid V	Vaiver	
DEFRA	FY 86	FY 87
Executive LFA Current Level	\$2,053,004 -0-	\$2,569,440 -0-
Difference	<u>\$2,053,004</u>	<u>\$2,569,440</u>

1. The LFA current level analysis does not include any costs for the DEFRA impact in AFDC or medicaid. Because there is only limited information upon which to base an estimate of these costs, the current level analysis recommends a contingency fund be established that is restricted to costs that can be directly attributable to the impact of DEFRA.

Modified Requests

Medicaid Management Information System (MMIS)

Funds are requested in fiscal 1986 to complete the MMIS.

	FY 86
Contracted Services	<u>\$1,200,000</u>
FUNDING	
General Fund	\$ 120,000
Public Welfare	1,080,000
Total	<u>\$1,200,000</u>

1.	Committee	Issues
		

Committee Action	

Home and Community Based Services

Funds are requested for an additional 400 home and community based slots over the biennium. Home and community based services provide an alternative to nursing home care. This is an expanded service.

	<u>FY 86</u>	FY 87
FTE	6.0	9.0
Personal Services	\$ 140,782	\$ 207,299
Supplies and Materials	2,000	3,000
Communications	4,000	6,000
Travel	27,354	45,069
Other	220,000	165,000
Grants	1,044,000	2,784,000
Total	<u>\$1,438,136</u>	<u>\$3,210,368</u>

FUNDING	FY 1986	FY 1987
General Fund	\$ 635,169	\$1,180,140
Public Welfare-Grants	802,967	2,030,228
Total	<u>\$1,438,136</u>	<u>\$3,210,368</u>
1. Committee Issues		
Committee Action		
Medicaid Cost Containment Pilots		
Medicard Cost Contamment Friots		
Funds are requested to to education and benefit programs proposal for cost containment in	in an attempt to o	levelop a long-range
	FY 1986	FY 1987
FTE	1.0	1.0
Personal Services	\$26,102	\$26,114
Contracted Services	46,887	20,887
Supplies of Materials	312	312
Communications Equipment	941 809	1,000 -0-
Total	<u>\$75.051</u>	<u>\$48,313</u>

1.	Committee Issues	

General Fund

Public Welfare

Total

FUNDING

FY 1986

\$37,525

37,526

<u>\$75.051</u>

FY 1987

\$24,156

24,157

<u>\$48.313</u>

Committee Action		
Acute Care Reimbursement Prog	gram	
Montana can no longer ut from the medicare system as m a prospective payment system payment system, the department requested for two financial technician and related expenses	edicare has changed from . Unless Montana and must replace lost reanalysts, one cleric	om a retrospective to dopts the medicare sources. Funds are
	FY 1986	FY 1987
FTE	4.0	4.0
Personal Services Contracted Services Supplies and Materials Communications Travel Equipment Total	\$87,905 437 2,288 2,795 3,306 2,933 \$99,664	\$87,943 437 $2,288$ $2,570$ $3,306$ $-0 96.544
FUNDING	FY 1986	FY 1987
General Fund Public Welfare	\$49,832 49,832	\$48,272 48,272
Total	<u>\$99,664</u>	\$96.544
1. Committee Issues		
Committee Action		

Exhibit 17 2-20-85

Eligibility Technicians - State Assumed Counties

	<u>FY86</u>	<u>FY87</u>
SRS Requested - 10 FTE's		
FY86 and 20 FTE's FY87 General Fund Federal Funds	\$ 63,461 49,862	\$161,105 126,582
Total	<u>\$113,323</u>	\$287,687
Sub-Committee Approved - 5 FTE's		
FY86 and 10 FTE's FY 87 General Fund Federal Funds	\$ 31,731 24,931	\$ 80,553 63,291
Total	\$ 56,662	\$143,844
1 FTE Per County - 6 FTE's		
FY86 and 12 FTE's FY87 General Fund Federal Funds	\$ 35,430 27,837	\$ 96,202 75,587
Total	\$ 63,267	\$171 , 789

VISITORS' REGISTER Human Services Sub committee

BILL NO.	DATE 2 20 - 3	<u> </u>	
SPONSOR			
NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Steve Davis	Billings	X	
SUDY CARLSON	HELENA		
Cauli Granau	Hamilton		
Depu Johnstop	Missaula		
James C. Speer Ja	B://ings		
Cathe Kendace	Hilena		
Endora Fald	Bozemin		
Marilya Becker	Hilana.		
Delnis Chrage	Missoula		
Elyde Murkeid Dave Depen	Helena MDEN		
Jan Co Seper	7777.2		

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITORS' REGISTER

Human Services Subcommittee

BILL NO. 415 84/3	DATE 2-20-5	37	
SPONSOR			
NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
LOUISE KUNZ	MT Low INcome		X
2 Donald Robertson	Great Falls		X
Cathy Campbell	Mt assn of Churches		X
Fely Tueton	(1)		1
PRIEN HANE	Helena 211 noglaho IlInad	2 4 2	1 ×
Joes 711 Lurand	Helena Helena	arce)	×
Jones Jon John	Billo		X
Then Jourgeon	Concerned Citizens!		1
Robot Clark	LIGHT Tule		X
Sue Fifield	1/15/a. 111)		\ <u>X</u>
Naumica & Mann	LIGHT INC.		X
GARY Rudolph	Mala MI		\(\times\)
Charles on Co	ilrecorde Ses		

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM
PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITORS' REGISTER

TUCTOCCO SEVERE CONTINUE	Human	Services	Sub	COMMITTEE
--------------------------	-------	----------	-----	-----------

BILL NO. <u>HB</u> 843	DATE 2-20-85		
SPONSOR			
NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Hawk Lindbor	d d C		人
Lychia to Lindberg	eec		X
Nol Alto Sch	CCC		<u> </u>
JUDITH CARLSON	NASW - HELENA		1 7
Frank E Sometimen	GARA CC C		X
Dale W. Green	CCC		V
fath Lines	Kaleffiell		
Jame Dands	Bulle		
X are Fogerty	boute.		
Jelmin Char-	Billings.		
DONNE ELYAND	Victo		1
John Volution	Helen		
Depe D. Smith	ecx Creat Falls		1
Edward J. Boyle	Mt 10 Welen unt		i
Robert Cont	CCC Bleet Talls		1
Sharon Zampich	Greatfalls		
La Kathen O'Sullivan	821 F First Butte		1
Tula Martine.	128 2 NI Jahr. Butte		1

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITORS' REGISTER

Human Services Subcommittee

BILL NO. 413 8413	DATE 2-20-85			
SPONSOR				
NAME (please print)	RESIDENCE	SUPPORT	OPPOSE	
Fris 711 Durand	211710 Idaho B.C. 12.			
Clark Kniger	Helena		V	
Dan Rulick	2N arizona		6	
aline Phillips	3024 Bhus Bind		\	
Lushen Warrheig	3808 Warren Butte			
Lucille Haydon	943 allante Butte			
Richard Cale	107 W. Zworty Butte		<u></u>	
From Sen, Stave Shinger			<u></u>	
Brue A Rulk	107 W. QUANT- STE	utte	1	
Lary Duskmen	107 W Quarlett 4 Buttle	4	1	
<i>f</i>	0		ļ	
			 	
			X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.