

MINUTES OF THE MEETING
HUMAN SERVICES SUBCOMMITTEE
MONTANA STATE
HOUSE OF REPRESENTATIVES

February 4, 1985

The meeting of the Human Services Subcommittee was called to order by Chairman Cal Winslow on February 4, 1985 at 8:00 a.m. in Room 108 of the State Capitol.

ROLL CALL: All members were present.

Chairman Winslow said the committee will continue on with Social Services and will go into executive session tomorrow.

Norma Harris discussed aging services provided and the money distribution (EXHIBIT 1).

The Community Services Division has several programs in domestic violence. The most common service they provide is shelter for victims; there are six shelters located throughout the state. The services provided with this are: Training volunteers, telephone crisis and support lines, support groups, peer counseling, and food and clothing.

Supplemental Security Income (SSI), which is general fund and supplements the federal SSI payment. There are five different categories that SRS supplement:

- 1) Residential care
- 2) Mentally ill group homes
- 3) Developmentally disabled group homes
- 4) Children and adult foster homes
- 5) Developmentally disabled semi-independent homes

The Indo-Chinese refugee program is 100 percent federally funded. This program provides services to refugees to promote independence and to assist them in resettlement. They are located in Missoula and Billings.

The Big Brothers & Sisters program has 10 contracts throughout the state and involves volunteers working with youths who are from single parent families.

The department has a small contract with West Yellowstone; this contract supplements other funds for a Human Services Coordinator responsible for developing a youth services system.

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She also discussed training that the department handles internally. Those four main areas that the training funds would be used for:

- 1) General orientation
- 2) Skill development
- 3) Specialization for staff; i.e. sexual abuse
- 4) Provider training; i.e. foster and group care

Bonnie Frey (32:B:079), the Field Services Bureau Chief from the Economic Assistance Division of SRS, spoke on the training issue. She said the University of Montana Social Work department has provided this training for the department in skill development areas. She gave everyone a class booklet on the various areas U of M offers training (EXHIBIT 2). She said the \$31,000 biennium request will provide policy training to 250+ county workers. She pointed out that the contract with U of M does not require any general fund, and the U of M cannot provide them with their specific policy training, thus the department needs the request in order to have staff to provide this training.

Linda Lefavour (32:B:161), Chairman of the State Federation of Big Brothers & Sisters of Montana, gave to everyone a handout with information on the program (EXHIBIT 3). Their goal is to intervene before these problem children enter into the juvenile justice system.

Discussion followed concerning if the training fund dollars is a first-time request and what the \$15,500 per year covers.

Chairman Winslow asked for clarification on the term Home Health Contract; this is to better coordinate home-maker services to all groups who needed it. This was done by contracting it out to an agency who provided it. This is different from Home Health services through Medicaid.

Senator Fuller, along with Senator Van Valkenburg, testified in support of Big Brothers & Sisters. Senator Fuller said it is very cost effective; a person can actually be rehabilitated through the program.

Discussion followed concerning the spouse abuse program and how many shelters are throughout the state. There are also 15 providers throughout the state with whom the department contracts with. Discussion followed concerning the marriage license fee going towards the displaced homemakers program.

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There was additional discussion on the SSI payment program and the West Yellowstone contract. West Yellowstone represents a single stop service program. It coordinates all programs so the people involved do not have to travel.

Discussion followed for clarification of the home health care programs run on the Medicaid waiver and senior citizen's centers and home health contracts, which involve Title III and Title XX funds; there are the same kinds of services performed, but going to different homes.

There was additional discussion on the homemaker services and if they were available for virtually anyone.

Cathy Campbell, representing the Montana Association of Churches, did not speak before the committee, but submitted a prepared statement (EXHIBIT 4).

E X E C U T I V E A C T I O N

(Economic Assistance Division)

Aid to Families with Dependent Children (AFDC)

Peter Blouke discussed the various scenarios that the committee requested concerning AFDC (EXHIBIT 5).

Senator Christiaens asked Peter if the funding scenarios would involve those counties that are not state assumed and would it increase those amount of mills that would have to be raised by the counties that are not state assumed.

Peter Blouke also discussed the language the committee requested to direct the department in the event that the funds that are appropriated are inadequate to meet the 50 percent of the poverty level (EXHIBIT 6).

Representative Rehberg made a motion to accept the language presented in EXHIBIT 6.

The motion PASSED.

Discussion followed concerning general assistance and if there is a constitutionality problem in changing the general assistance program, and requiring residency requirements in relation to general assistance.

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Dave Lewis mentioned a Supreme Court case dealing with welfare, and specifically, general assistance. He said he would bring in Russell Cater from the department and Mona Jamison from the governor's office to speak on this specific case.

Senator Manning said he would like to have someone speak on residency requirements in relation to general assistance.

Representative Bradley made a comment that the only place where there could be a residency requirement is in the county with county money. She said there were prior cases that showed durational requirements were simply unconstitutional; Montana went along with that assumption and inserted the word 'inhabitation'. She said our state constitution and the federal constitution would make it impossible to have a residency requirement. She said they should not try to attempt to force this or else it would get thrown out and put into court. She went on to say that if it is county money, there can be some kind of a county requirement.

The meeting was adjourned at 9:00 a.m.



CAL WINSLOW, Chairman

COMMUNITY SERVICES DIVISION
Aging Services

	<u>SFY 1984</u>	<u>% OF TOTAL</u>
Title IIIB Supportive Services	\$1,193,558	26.89%
Title IIIC ₁ Congregate Meals	\$1,719,933	38.75%
Title IIIC ₂ Home Delivered Meals	\$ 340,760	7.68%
Cash-in-Lieu	\$ 403,723	9.10%
IV-A Advocacy and Training	\$ 89,763	2.02%
In-Home Services	\$ 275,000	6.20%
Information and Referral	\$ 126,685	2.85%
Area State Grants	\$ 185,000	4.17%
Jobs Bill (one time expenditures)	\$ 98,960	2.23%
Legacy Legislature	\$ 4,828	.11%
TOTAL Aging Services	<u>\$4,438,210¹</u>	100%

¹ Includes a budget amendment of \$266,035.

Under Title III of the Older Americans Act, these services were provided to seniors across the state.

<u>Social and Supportive Services</u>	<u>Individuals Served</u>
Escort	1,249
Transportation	35,758
Outreach	2,422
Information/Referral	16,944
Homemaker	2,930
Home Health Aide	5,405
Visiting/Telephone Reassurance	1,791
Chore Maintenance	895
Legal Assistance	820
Health Screening	2,307
Senior Centers: Community Services	38,578

Congregate Meals - 31,146 Elderly Served or 977,012 meals
Home Delivered Meals - 4,501 Elderly Served or 473,140 meals

HOME HEALTH (In-Home Services)

This contract provides services to assist elderly and disabled adults in utilizing community based resources to stay in their own homes. This is done through in-home services such as homemaking, personal care, home health, meals on wheels and senior companion programs.

Aging Services
21.92% of Total CSD Expenditures for
State Fiscal Year 1984

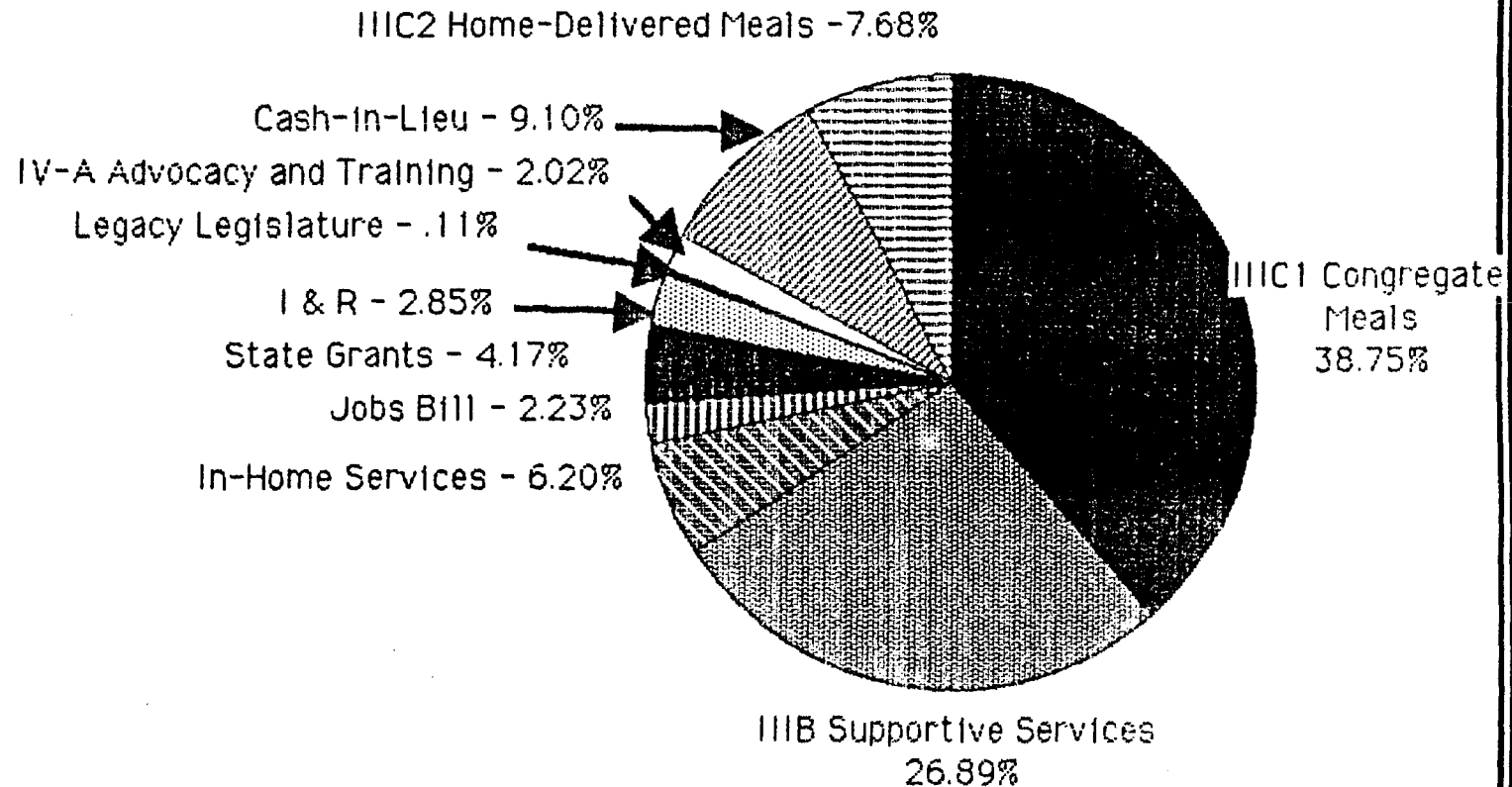


Exhibit 2
2-4-85

TITLE 10-A TRAINING

presented by

**MONTANA STATE DEPARTMENT OF
SOCIAL & REHABILITATION SERVICES**

AND

**CENTER FOR CONTINUING EDUCATION
UNIVERSITY OF MONTANA**

October 1, 1984 to August 31, 1985

Continuing Education Programs for:

**Eligibility Technicians
Eligibility Technician Supervisors
County Directors
Clerical Staff**

**Please keep this booklet for your
future reference. Additional copies may
be requested from Freda Rodgers, Staff
Development.**

WHAT IS BIG BROTHERS & SISTERS

- * It is a youth program designed to help children living in single parent families. Through the utilization of community volunteers, trained and counseled by a professional staff, children in need are matched with a caring adult to provide one to one role modeling, friendship and guidance.

Studies have shown that children from Single Parent Families are a high risk group for developing emotional and/or behavioral problems. With a significant other adult introduced into their lives they have a much better chance of growing up to become self-sufficient adults.

- * It is a professional social service where all potential volunteers are thoroughly oriented, interviewed and trained. All parents and children are also thoroughly oriented and interviewed. Matching, follow up services, group activities and match counseling are major components of our service.
- * It is an organization that has been functioning nationally since 1903. There are presently twelve agencies in Montana covering over thirty communities. Programs are located in Missoula, Helena, Great Falls, Cutbank/Shelby, Bozeman, Billings, Butte, Anaconda, Havre, Livingston, Kalispell and Lake County. Eleven of these twelve programs receive funding from SRS.

Submitted By:

Linda Lefavour
Chairman
State Federation of
Big Brothers & Sisters
of Montana

2100 South Higgins
Missoula, Montana 59801

WE OFFER A PREVENTION PROGRAM....

- * Big Brothers and Sisters programs are one of few prevention programs for children. We work to keep children out of the juvenile justice system.
- * We have a proven track record of helping kids improve:
 - school-related behavior problems
 - home-related behavior problems
 - community-related behavior problems

(A comprehensive compilation of our last quarters evaluation component is located at the end of this report.)

- * Several programs provide a variety of additional services such as Parent Support Groups, Volunteer Support Groups, Kids Groups, Sexual Abuse Prevention Training and Communication Workshops.

WE ARE A COST EFFECTIVE PROGRAM...

- * Big Brothers and Sisters programs are among those few social services that utilize one very cost-effective resource - VOLUNTEERS.
- * For an approximate cost of \$25/month per child, we can provide a minimum of 12 hours, and as many as 80 hours per month of one-to-one adult attention focused on that child in need.

SO LITTLE MONEY SERVES SO MANY...

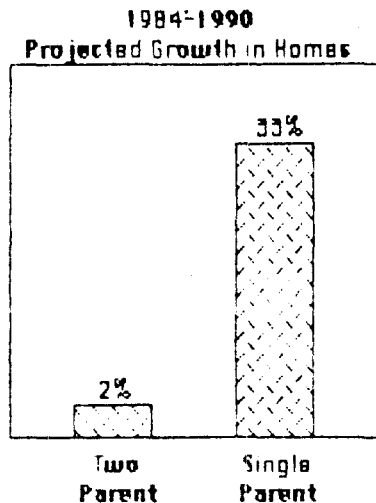
- * Less than 1% of the Community Services Budget serves:
 - 11 programs statewide
 - 1,344 Montana children
 - 1,147 of whom are SRS income eligible children

SRS BUDGET FY 84	\$ 196,407,955
Community Services FY 84	\$ 20,561,701
Big Brothers & Sisters Designation	\$ 149,816 (.7%)

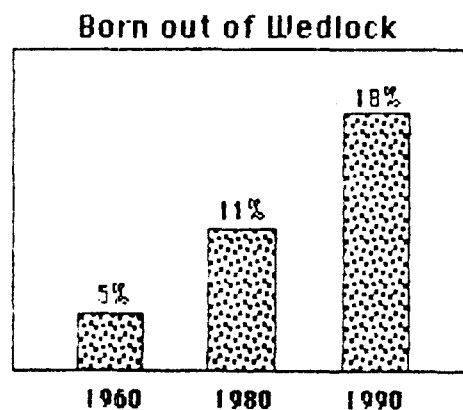
FY 84 Program Budgets BB&S Statewide	\$ 511,460
Portion funded by SRS	\$ 149,816 (29%)

PERCENTAGE OF EACH BUDGET THAT IS SRS FUNDED:			
Yellowstone County	33%	North Montana-Havre	19%
* Butte	42%	Missoula	19%
Gallatin County	34%	Helena	33%
Park County	39%	* Anaconda	20%
Great Falls	38%	Flathead County	23%
* North Country-Shelby	49%		
* without SRS funding, these programs will be forced to close.			

One of the striking figures we found is the projection of a significant increase in single parent homes by the end of this decade. This is dramatically higher than the projected increase in two parent homes

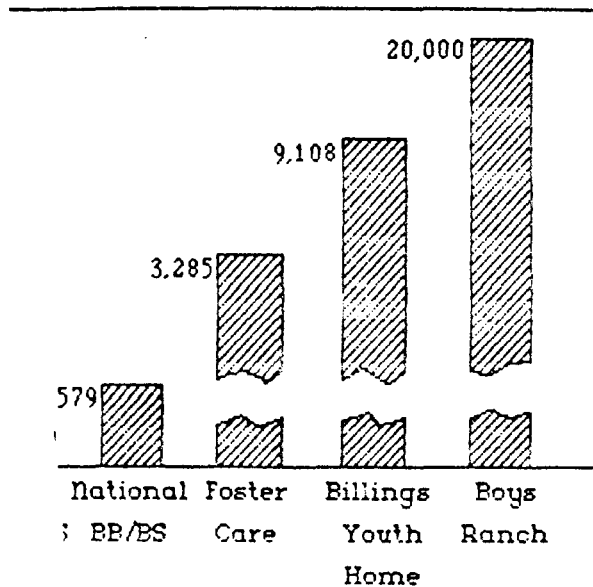


It has been shown that a tremendous increase has occurred in the last three decades of children born out of wedlock. This figure is continuing to grow.



One big concern for our organization is that an estimated 60% of juvenile offenders come from single parent homes. Many of these children, as well as those involved with Social Rehabilitation Services, must be placed in alternative living situations or undergo extensive counseling. However, national studies show that there is a reduced involvement with juvenile authorities for those children involved with a Big Brother or Sister. Also, 90% of our children show improvement in identified problem behaviors after being placed with a Big Brother or Sister.

Annual Cost per Child Served



We feel it is imperative to point out that the cost of the one-to-one program furnished by Big Brothers and Sisters in relation to other programs is relatively low. To provide a youth with counseling costs approximately \$40.00 per hour. Big Brothers and Sisters has estimated that it costs approximately \$2.44 per hour to provide 30,720 volunteer hours in support of our children.

BIG BROTHERS AND SISTERS
QUARTERLY REPORTING AND EVALUATION

For the _____ quarter ending: _____

MONTANA FEDERATION OF BIG BROTHERS AND SISTERS

PROBLEM AREAS
IDENTIFIED AT ENROLLMENT

Schools:

attendance problems
classmate relationships
teacher relationships
classroom behavior
poor grades
lack of effort
other

Home:

disobedience
adjustment to loss of parent
lack of trust in adults
lack of self-confidence
maturity
need for positive role model
difficult to supervise or control
doesn't get along with other members of family (sib-
lings, parents)
ability to communicate
other

Community:

lack of recreational and leisure time interests
has trouble making friends
problems with alcohol
problems with drugs
contact with juvenile authorities
shoplifting
running away
curfew violation
other

TOTALS

RATE OF IMPROVEMENT AT MINIMUM OF 6 MONTHS				
TOTALS	NONE	SOME	MARKED IMPROVE.	BEHAVIOR ELIMINATED
20	3	6	6	5
36	7	12	15	2
30	6	11	12	1
42	6	23	11	2
53	11	22	16	4
52	8	27	14	3
8	3	2	3	0
53	7	29	13	4
41	5	21	10	5
49	6	31	11	1
83	11	41	29	2
49	9	25	14	1
89	15	34	33	8
46	15	20	11	0
49	10	28	11	0
54	4	30	17	2
18	5	6	4	3
75	11	29	29	6
42	10	18	11	3
8	1	4	1	2
11	7	3	0	1
10	1	4	2	3
6	0	0	2	4
7	1	2	1	3
7	1	3	2	1
4	0	3	1	0
942	163	434	279	66

Do you feel the Big Brother or Sister has had a positive influence on your child? 142 ☒ Yes 3 ☒ No

Title XX Percentage: 89% Number of children evaluated: 145

QUARTERLY REPORT FORM

Program: MONTANA FEDERATION OF BIG BROTHERS AND SISTERS

Total No. of Title XX Matches Contracted for per Month in FY _____ = _____

	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	TOTAL
Total no. of Title XX matches at beginning of quarter		548			
Total no. of non-Title XX matches at beginning of quarter		131			
Total no. of unmatched littles at beginning of quarter		384			
1. <u>Volunteers:</u>					
Volunteer inquiries		488			
Volunteer application		220			
Volunteer interviewed/screened		152			
Volunteer oriented/trained		249			
Volunteer assigned		118			
2. <u>Children:</u>					
New littles referred/inquiries		136			
New littles applied/interviewed		80			
New littles accepted		82			
Littles rejected		1			
<u>Referral Source:</u>					
a. Schools		9			
b. Probation		9			
c. Welfare		5			
d. Parent		79			
e. Other		27			
<u>Age:</u>					
a. 5 - 7		31			
b. 8 - 10		49			
c. 11 - 12		26			
d. 13 - 15		23			
e. over 15		1			
<u>Sex:</u>					
a. Male		65			
b. Female		54			
Littles re-opened during quarter		30			
Total no. of new matches during quarter		97			

3. Terminations:

Length of Relationship:

- a. 1 - 3 months
- b. 4 - 7 months
- c. 8 - 12 months
- d. 13 - 18 months
- e. 19 - 24 months
- f. over 24 months

Reason for Termination:**a. Volunteer:**

1. Moving from area
2. Loss of interest
3. No time
4. Family situation
5. Loss of contact
6. Health reasons
7. One-year commitment met/successful closure
8. Other

b. Child / Parent:

1. Moving
2. Goals met
3. Over age
4. Uncooperative child
5. Uncooperative parent
6. Other

c. Agency:

1. Incompatible
2. Other

d. Total unmatched terminations

e. Total matched terminations

4. Totals:

Total matches at end of quarter

Total unmatched at end of quarter

5. Activities: (number of)

- a. Group activities offered
- b. Speaking engagements conducted
- c. Newsletters published
- d. Media sources utilized
- e. Fund-raising activities

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	TOTAL
	6			
	16			
	22			
	6			
	12			
	17			
	21			
	3			
	6			
	0			
	3			
	0			
	19			
	6			
	8			
	14			
	0			
	3			
	0			
	2			
	10			
	0			
	28			
	64			
	688			
	330			
	58			
	35			
	28			
	49			
	10			

Montana
Association of
Churches

MONTANA RELIGIOUS LEGISLATIVE COALITION • P.O. Box 745 • Helena, MT 59624

Exhibit 4
2-4-85

February 4, 1985

WORKING TOGETHER:

American Baptist Churches
of the Northwest

American Lutheran Church
Rocky Mountain District

Christian Church
(Disciples of Christ)
in Montana

Episcopal Church
Diocese of Montana

Lutheran Church
in America
Pacific Northwest Synod

Roman Catholic Diocese
of Great Falls-Billings

Roman Catholic Diocese
of Helena

United Church
of Christ
MT-N.WY Conference

United Methodist Church
Yellowstone Conference

Presbyterian Church (U.S.A.)
Glacier Presbytery

Presbyterian Church (U.S.A.)
Yellowstone Presbytery

MR. CHAIRMAN AND MEMBERS OF THE JOINT HUMAN SERVICES
APPROPRIATIONS SUBCOMMITTEE:

I am Cathy Campbell of Helena representing the
Montana Association of Churches and speaking in support
of funding for Home and Community Based Services.

In 1979, the Montana Association of Churches,
which consists of nine denominations, unanimously
adopted a position paper supporting the expansion of
home health services.

We believe that home health care should be available
and easily accessible to all Montanans and urge the
Montana Legislature to give high priority to home
health care services.

Our modern preoccupation with the organization,
equipping and financing of institutional health care,
however, has led us to a disproportionate investment
of economic and manpower resources in this area.

With the ever increasing cost of institutional
health care, the need for low-cost alternatives is
great. Home health care can often provide such an
alternative. And it can improve the quality of life
for many ill or disabled person.

I urge you to fund home health care services
as determined by the Priorities for People package.

AFDC Grant Scenarios*

	<u>FY 86</u>	<u>FY 87</u>	<u>Biennium</u>
<u>47% of Poverty - 4% Inflation</u>			
General Fund	\$ 8,976,739	\$ 9,127,084	\$18,163,823
County Funds	584,286	607,268	1,191,554
Federal Funds	<u>18,468,952</u>	<u>19,338,164</u>	<u>37,807,116</u>
Total	<u>\$28,029,977</u>	<u>\$29,132,516</u>	<u>\$57,162,493</u>
<u>49% of Poverty - 4% Inflation</u>			
General Fund	\$ 9,353,241	\$ 9,579,569	\$18,932,810
County Funds	608,792	625,661	1,234,453
Federal Funds	<u>19,243,574</u>	<u>20,149,410</u>	<u>39,392,984</u>
Total	<u>\$29,205,607</u>	<u>\$30,354,640</u>	<u>\$59,560,247</u>
<u>50% of Poverty - 4% Inflation</u>			
General Fund	\$ 9,563,368	\$ 9,787,291	\$19,350,659
County Funds	622,469	639,227	1,261,696
Federal Funds	<u>19,675,895</u>	<u>20,586,327</u>	<u>40,262,222</u>
Total	<u>\$29,861,732</u>	<u>\$31,012,845</u>	<u>\$60,874,577</u>
<u>51% of Poverty - 4%, 4.5%, 5% Infl.</u>			
General Fund	\$ 9,796,234	\$10,111,938	\$19,908,172
County Funds	637,626	668,401	1,306,027
Federal Funds	<u>20,155,000</u>	<u>21,284,915</u>	<u>41,439,915</u>
Total	<u>\$30,588,860</u>	<u>\$32,065,254</u>	<u>\$62,654,114</u>

*All calculated using a 92 percent relationship between the maximum and average payment levels.

It is the intent of this committee that if changes in the composition of the AFDC caseload, the size of the AFDC caseload, or the inflation rate adversely impact the budget for AFDC, the Department of SRS shall adjust the AFDC payment levels as necessary to remain within the overall AFDC appropriation level established by this committee. However, in no case shall the AFDC payment level be set lower than 47 percent of the poverty index. In the event that AFDC caseload or economic factors would require an adjustment of the payment level below 47 percent of the poverty index, the Department of SRS shall seek a supplemental appropriation from the legislature.

In no case shall AFDC payment levels exceed 50 percent of the poverty index.

VISITORS' REGISTER

Human Services Sub COMMITTEE

BILL NO. _____

DATE 2-4-85

SPONSOR _____

NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Boice Fowler	17 W. Florence	✓	
Robert Bartholomew	1205 Bulte, Helena	X	
Donna Troy	2400 Sunlight Circle	✓	
Jane Anderson	605 E. Front Anaconda	X	
Linda Lefavour	107 E. Kent Missoula	X	
LARRY F. Lussy	107 E. KENT, Missoula	X	
Molly Munro	Helena - MONTANA	X	
JUDITH CARLSON	N.A.S.W. HELENA	X	
Jeanne Mueller	Polson Mt	X	
Gale Graham	Vanilla Mt	X	
Jean C. Johnston	Missoula Mt	X	
Cathy S. Campbell	Mt Assn of Churches	X	
Jeanne F. Johnson	Friendship Center		
Cathy St John	Great Falls	✓	
Dorothy Keller	Great Falls	X	
Jodie H. Johnson	Great Falls	X	
Leslie V. Hill	St. Falls	✓	
Caryl Wickes Bochers	St. Falls	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.