MINUTES OF THE MEETING JOINT SUBCOMMITTEE ON EDUCATION APPROPRIATIONS MONTANA STATE HOUSE OF REPRESENTATIVES

January 14, 1985

Tape 7 Side A

The meeting of the Joint Subcommittee on Education was called to order by Chairman Gene Donaldson at 8:00 A.M. on Monday, January 14, 1985, in Room 104 of the State Capitol.

All members were present.

The budgets of the <u>Board of Regents</u> and <u>Office of the Commissioner of Higher Education</u> were the topics before the <u>Subcommittee on this date</u>. <u>Executive Action</u> was taken on the budget of the Board of Regents.

A presentation was made by <u>Sib Clack</u> (7:A:082) of the <u>Budget Office</u> (EXHIBIT #1). As formulated by the Constitution of the State of Montana, the Board of Regents has the authority to supervise, coordinate, manage and control the Montana University System. There is one program that is involved in the Board of Regents agency, and this is the administration program, which is 100 percent general funded. The Executive recommends adoption of 98 percent of the total agency request for the 1987 biennium. The personal services area of the budget represents per diem and no decrease is recommended, and only minor decreases are recommended in some of the operating expenditures.

A presentation by <u>Bill Sykes</u> (7:A:092) of the <u>Legislative</u> <u>Fiscal Analyst's Office</u> followed (EXHIBIT #2). He stated that 75 percent of the Board of Regents' budget is comprised of per diem and travel. The budget allows 13 meetings of approximately two days' duration for the 1987 biennium. The difference between the Executive and LFA operating expenses is \$516 for FY 1986 and \$57 for FY 1987.

There was a brief discussion between the members of the Subcommittee and <u>Jeff Morrison</u>, <u>Chairman of the Board of Regents regarding the Board's budget (7:A:105).</u>

Representative Moore (7:A:120) moved that LFA current level for personal services for the Board of Regents in the amount of \$5,525 for each year be accepted. The motion also included the LFA recommendation for operating expenses. The vote was unanimous in favor of the motion.

A presentation was made by Sib Clack (7:A:130) of the Budget Office (EXHIBIT #3) on the budget for the Commissioner of Higher Education. The Commissioner of Higher Education is the chief administrative officer of the Montana University System. There are several programs involved in the Commissioner's office: the administration program, which is 100 percent general funded, and several federally funded programs. The staff of the administration program performs the following functions: planning and curriculum review, budgetary planning and control, legal services, and labor negotiation policies and procedures. The administration program funded by the Executive represents 91% of the Agency's request. There is a 4 percent personal services reduction across the board. There are also some reductions in the areas of contract services, and there are reductions in supplies, materials and travel. The communications budget and the rent and utilities budget are recommended at 100 percent of the Agency's request. The only reduction to the Agency's request is a 4 percent decrease in personal services, Ms. Clack said.

The Montana Career Information Service was established by budget amendment in FY 82 to provide education information, guidance counseling and referral service to all of the people in the state of Montana. The Executive recommends 97 percent of the Agency's budget request, Ms. Clack said.

The final program discussed by Ms. Clack was the Guaranteed Student Loan Program. The staff of this program provides administrative coordination of the state's authorized student loan program. The program began in July 1980. Its purpose is to make improved educational opportunities available to students with guaranteed loans from private agencies and institutions. The Executive recommends adoption of 99 percent of the Agency's request.

A presentation by <u>Bill Sykes</u> (7:A:207) (EXHIBIT #4 and #5) of the <u>Legislative Fiscal Analyst's Office</u> followed. In the personal services budget for the Commissioner of Higher Education, there are only minor differences between the Executive budget and the LFA's recommendations. In operating expenses for the administration program, the major difference occurs in inflation, and there are also higher contracted services amounts in the Executive budget, primarily for janitorial services and snow removal. The Executive is also \$9,603 higher for rent. The Commissioner's budget included a rent increase on

their current office space from \$6.73 per square foot paid in the 1983 biennium to \$9.16 per square foot in the 1987 biennium. In the current level budget, inflation was applied to the actual fiscal 1984 rental rate to derive a total cost of \$74,547 in each year of the 1987 biennium. The Commissioner's office paid \$66,580 for rent in fiscal 1984. The LFA is higher in other minor budget items. There is also a difference in the equipment budget, with the LFA including minor equipment items.

Mr. Sykes said that under the <u>Student Assistance Programs</u>, the amount in current level for <u>WICHE</u> represents the actual fiscal 1984 enrollment of 136.5 students funded at the fiscal 1986 and 1987 support rates. The Commissioner's office is requesting funding for an increase in WICHE enrollment of 9.5 students in fiscal 1986 at a cost of \$119,150, and an increase of 615 students in fiscal 1987 at a cost of \$64,650.

Mr. Sykes said that the Executive is higher in funding for the state Work Study Program by \$9,210 in each year of the 1987 biennium. The LFA current level analysis presents options for phasing out or reducing the size of the Rural Dentistry Program for the following reasons: Montana ranks third highest in WICHE "sending" states in practicing dentists per 100,000 population; the state ranks 14th nationally in practicing dentists per 100,000 population and is 113 percent of the national average; and the federal government projects an oversupply of dentists in relation to demand until at least the year 2000. The LFA's office presents the following Options:

- (1) Phase-out of Minnesota Rural Dentistry for a General Fund savings of \$43,200 in FY 86 and \$88,800 in FY 87.
- (2) Reduce beginning students to two in each year at a General Fund savings of \$21,600 in FY 86 and \$44,400 in FY 87.
- (3) Reduce beginning students to three in fiscal 1986 and two in fiscal 1987, at a savings of \$10,800 and \$33,300 respectively. (The Commissioner's office indicated that three beginning students have been accepted by the University of Minnesota for fiscal 1986.)

The last issue in the Student Assistance Program relates to Executive estimates of interest from the Education Trust Fund. The Executive is higher in FY 86 by \$61,185 and \$54,613 in FY 87, Mr. Sykes said.

Mr. Sykes said that the <u>Talent Search Program</u> reflects almost identical figures from the Executive and the LFA's office. In the area of operating expenses, the Executive is higher in contracted services, supplies and materials, travel expenses, and some other expenses.

Mr. Sykes said that in regard to the Montana Career Information Service, there is an agreement between the Commissioner's office and the Department of Labor and Industry to move this program from the Commissioner's budget to Labor and Industry's.

Regarding the Guaranteed Student Loan Program, the major difference in personal services between the LFA and the Executive has to do with the Executive's including one FTE lender reviewer that was budget amended in the 1985 biennium at a cost of \$23,452 for FY 86 and \$23,458 in FY 87, Mr. Sykes said. In the operating expenses area, the major differences relate to inflation where the Executive is higher. The Executive is also higher in travel expenses and contains higher operating expenses relating to the lender reviewer.

Jeff Morrison (7:A:359), Chairman of the Board of Regents, and Jack Noble of the Office of the Commissioner of Higher Education appeared before the Subcommittee and answered questions.

Jeff Morrison stated that the major difference in the administrative budget for the Commissioner's office appears to be the rent issue. The current rent had not been increased for the past nine years. The Commissioner's office thinks the building is adequate for its purposes and that the rent is reasonable.

The other issue, which was not approved by either the Executive or the LFA, is the facilities planner, Mr. Morrison said. Mr. Morrison said that the Board needs someone to coordinate activities and provide expertise for all Montana campuses, especially the smaller schools.

A question and answer session followed between the Sub-committee member, Mr. Morrison and Mr. Noble regarding the above two issues (7:A:409). Mr. Noble stated that the building they are in is probably the best buy for them.

He also stated that the owner of the building was able to negotiate better janitorial and snow removal contracts than the state was able to do. Mr. Noble further stated that in checking on whether or not the rent for their building is appropriate, he was told that the price is fair and that it is unlikely that a smilliar facility could be found in Helena.

Tape 7 Side B

Regarding the facilities planner, Chairman Donaldson pointed out that this expense is not included in either the Executive or LFA budgets. Mr. Morrison stated that, especially on the smaller campuses, the Board needs the expertise to see what is most needed and where is the best place to spend their money as far as buildings are concerned. Some coordination is needed within the system, he said. One full-time person would be a wise investment to get the most out of what they already have.

A discussion followed between the Subcommittee members, Mr. Morrison and Mr. Noble (7:B:160) regarding the student assistance issues. Mr. Morrison stated that the basic issue as far as WICHE is concerned is what kind of effort the state wants to put into it. He stated that if there is a feeling that too much is being spent on WICHE, the dentistry program is the only one where a reduction should be made. He stated that the total number of students has been declining in the WICHE program. Mr. Noble pointed out the necessity to continue to fund those students already in the WICHE program (EXHIBIT #6).

A discussion followed next between the members of the Subcommittee, Mr. Morrison, Mr. Noble and Ed Nelson, Director of the Student Loan Program (7:B:181) regarding the Guaranteed Student Loan Program and Talent Search. Mr. Morrison stated that these two programs are 100 percent federally funded. Ed Nelson stated stated that the lender reviewer will continue doing what was already being done, by contract, but will be a Montana employee rather than an out-of-state contract employee. This position would be federally funded

Tape 8 Side A

<u>of the WICHE Committee</u>, spoke in behalf of WICHE. Dr. McGregor feels the program should be funded. He stated

that there is a huge need for practitioners in dentistry and medicine in the armed services and said that these people need to be educated somewhere.

Dr. Irving Dayton (8:A:170) Commissioner of Higher Education, discussed the WAMI program. Under the program there is a contract with the University of Washington School of Medicine for 20 Montanans. These students are accepted by the University of Washington and must meet the same standards as any other students. They take their first year of medical school at Montana State University and then go to Seattle to join their classmates. The program is for students from Washington, Alaska and Idaho as well as Montanans, Dr. Dayton said.

Following a five-minute break, Sandy Norris (8:A:207), Executive Director of the Family Practice Residency Satellite Program, appeared before the Subcommittee. Ms. Norris explained that the Residency Satellite Program is a graduate medical program that the state funded in 1983. It was funded as a pilot program, developed out of a study funded from an Old West Regional Commission Grant. It was funded for \$65,000 during the first fiscal year and for \$70,000 during the second fiscal year. The program also receives some private funding. One or two month rotations are offered residents who are in the second or third year of their residencies. number of residents involved in this program has grown from seven to eighty-five in the last year and a half. The Satellite Program has two objectives: (1) to be involved in medical education on a graduate level and (2) to expose physicians to the state and practice opportunities in Montana. Ms. Norris stated that the organization plans to ask \$100,000 from the state for the biennium.

Following her presentation, Ms. Norris answered questions from the Subcommittee (8:A:520).

There being no further business, the meeting was adjourned at 9:45 A.M.

Gene Donaldson, Chairman

DAILY ROLL CALL

EDUCATION SUB COMMITTEE

49th LEGISLATIVE SESSION -- 1985

Date January 14, 1985

NAME	PRESENT	ABSENT	EXCUSED
Rep. Gene Donaldson, Chair	X		
Sen. Judy Jacobson, Vice	X		
Sen. Jack Haffey	X		
Sen. Swede Hammond	X		
Rep. Bill Hand	X		
Rep. Jack Moore	X		
Rep. Ray Peck	X		
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VISITOR'S REGISTER

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SPONSOR				

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NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
JEFF MORRISON	1/ELGNA	BOARD OF REGENTS		
VARK HOBLE	//	CommissioNER of HIBHEL	X	
Mark Blewett	Helena	Associated Students USM		
Michelle Wing	Heleno	Assoc, Students MSU	·	
Dennis Swald	13670mac	Pross		
Ed Nelson	Helena	Office of Comm. Higher Ed		
Jacki Unigg	Helena	Office of Comm Higher Ed		
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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.
WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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EXHIBIT 1 1-14-85

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE: 01/07/85 TIME: 17/44/56

CES ONLY	SUB-CMT. FY 87																
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COMMENTS:

BOARD OF REGENTS

PERSONAL SERVICES	1986	1987
Executive LFA	\$ 5,525 5,525	\$ 5,525 5,525
Difference	<u>\$0</u>	<u>\$0</u>
OPERATING EXPENSES		
Executive LFA	\$19,613 19,097	\$19,795 19,738
Exec. over (under) LFA	<u>\$516</u>	<u>\$57</u>
Operating Expen	ses Issues	-
1. Executive higher in minor operating expense items.	<u>\$516</u>	<u>\$57</u>

EXHIBIT 1-14-85

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OFFICE OF BUDGET & PROGRAM PLANNING T - A EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

EBSR106 01/07/85 17/44/56

REPORT DATE: TIME

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OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE: 01/07/85 TIME: 17/44/56

SUB-CMT. FY 87 CURRENT LEVEL SERVICES ONLY Diff. FY 87 8841 139,999 LFA FY 87 791,787 08PP FY 87 791,787 SUB-CMT. FY 86 DIFF. FY 86 18,061 791,556 LFA FY 86 809,607 OBPP FY 86 809,607 COMMISSIONER OF HIGHER ED ADMINISTRATION PROGRAM TOTAL PROGRAM DESCRIPTION 01100 GENERAL FUND AGENCY : 5102 PROGRAM : 01 CONTROL : 00000 COMMENTS: AE/0E

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106

DATE: 01/07/85

TIME: 17/44/56

AGENCY/PROGE

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OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

EBSR106	01/07/85	17/44/56
REPORT	DATE:	TIME :

AGENCY PROGRAM CONTROL	CY : 5102 COMMISSIONER OF HIGHER ED RAM : 07 MONTANA CAREER INFORMATION ROL : 00000	ED ION SYS					CURREI	CURRENT LEVEL SERVICES ONLY	CES ONLY
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1400	EMPLOYEE BENEFITS	11,502	11,502	0		11,539	11,539	0	
1500	HEALTH INSURANCE	000'9	00079	0		6,000	900	0	
1600	VACANCY SAVINGS	-3,777	-3,776	<u> </u>		-3,778	- 3,778	O	
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2022	SUPPLIES & MATERIALS-INFLATION	115	548	- 134		115	400	- 291	
2023	COMMUNICATIONS-INFLATION	1,003	240	_		1,590	382	1,208/1	
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2027	REPAIR & MAINTENANCE-INFLATION	6	30	11-		6	33	124	
2028	OTHER EXPENSES-INFLATION	225	18k	-261		225	793	-568	
2100	CONTRACTED SERVICES	18,130	18,365	- 235		18,130	101 181	29)	
2200	SUPPLIES & MATERIALS	2,888	2,880	0		2,888	2,888	0	
2300	COMMUNICATIONS	8,364	8,304	4) 0		8,364	8,364	0 (
2400	TRAVEL	5,676	5,623	23 /4/		5,676	5,623	23	
2500	RENT	6,366	1862	1/2921/-		998'9	1862	1,565	
2700	REPAIR & MAINTENANCE	236	236	0		236	7370	0	
2800	OTHER EXPENSES	5,635	5,625	0		5,635	5,435	0	
	TOTAL LEVEL	49,741	255115	11811-		50,328	22,975	-2,647	
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OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET REPORT EBSR106 DATE: 01/07/85 TIME: 17/44/56

S ONLY	SUB-CMT. FY 87								
CURRENT LEVEL SERVICES ONLY	DIFF. FY 87 -2,647	-2,647	1						
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	0ВРР FY 87 141,008	141,008 141;008							
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	LFA FY 86 145,197	145,197							
ED TION SYS	OBPP FY 86 143,385	143,385 143,385							
AGENCY : 5102 COMMISSIONER OF HIGHER ED PROGRAM : 07 MONTANA CAREER INFORMATION SYS CONTROL : 00000	AE/OE DESCRIPTION TOTAL PROGRAM	03804 MONTANA LEARNING SERVICES TOTAL PROGRAM	COMMENTS:						

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE: 01/07/85 TIME: 17/47/35

CES ONLY	SUB-CMT. FY 87				,,,					
MODIFIED LEVEL SERVICES ONLY	D1FF. FY 87									
MODIFIED	LFA FY 87					-				
	08PP FY 87	1.09	21,604	3,200	1,200	-1,040	54,964	24,964	24,964	24,964
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AGENCY: 5102 COMMISSIONER OF HIGHER ED PROGRAM: 07 MONTANA CAREER INFORMATION SYS CONTROL: 51026 FTE BASE ADJUSTMENT	AE/OE DESCRIPTION	0000 FULL TIME EQUIVALENT (FTE)	1100 SALARIES	1400 EMPLOYEE BENEFITS	1500 HEALTH INSURANCE	1600 VACANCY SAVINGS	TOTAL LEVEL	TOTAL PROGRAM	03804 MONTANA LEARNING SERVICES	TOTAL PROGRAM

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE: 01/07/85 TIME: 17/44/56

AGENCY PROGRAM CONTROL	SY : 5102 COMMISSIONER OF HIGHER ED RAM : 12 GUARANTEED STUDENT LOAN PROGRA ROL : 00000	ED IN PROGRA	1. Te				CURREN	CURRENT LEVEL SERVICES ONLY	ICES ONLY
AE/0E	E DESCRIPTION	08PP FY 86	LFA FY 86	DIFF. FY 86	SUB-CMT. FY 86	08PP FY 87	LFA FY 87	DIFF. FY 87	SUB-CMT. FY 87
0000	FULL TIME EQUIVALENT (FTE)	2.90	2.40	0		2.90	2.90	0	
1100	SALARIES	83,201	83,201	0		83,303	83,303	0	
1400	EMPLOYEE BENEFITS	12,271	12,271	o		12,428	82h ¹ 21	0	
1500	HEALTH INSURANCE	3,480	3,480	0		3,480	3,480	Q	
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	TOTAL LEVEL	466'46	ት66'176	0		95,243	Lh2'Sh	7-	
2021	CONTRACTED SERVICES-INFLATION	13,560	347	13,213		15,760	795	15,196	
2022	SUPPLIES & MATERIALS-INFLATION	88	୬)	/ 87 -		93	272	/ 621-	
2023	COMMUNICATIONS-INFLATION	726	441	785 (N		1,150	277	_	
2024	TRAVEL-INFLATION	303	407	- 99 (33		303	529	-352	1
2025	RENT-INFLATION	316	B	224 23		316	021		1 1 1
2027	REPAIR & MAINTENANCE-INFLATION	140	303	-163		140	ከሪት	-354	
2028	OTHER EXPENSES-INFLATION	130	511	-4s		130	h82	121-	
2100	CONTRACTED SERVICES	340,680	340,680	0		395,680	364,000	1,080	, , ,
2200	SUPPLIES & MATERIALS	2,206	१,९५६	760		2,320	<i>ሳ</i> ታሪ')	344	
2300	COMMUNICATIONS	6,055	6,795	0		6,055	6,795	\rightarrow	, ,
2400	TRAVEL	12,634	9190	5,714 VO		12,634	6,920	17) HIL'S	
2500	RENT	7,885	7,885	40		7,885	7,885	15'	
2700	REPAIR & MAINTENANCE	3,500	3,500	0		3,500	3,560	٥	
2800	OTHER EXPENSES	548,250	247,780	1 02.4		548,250	242,780	S,470	
	TOTAL LEVEL	936,473	917,432			994,216	966,971	27,245	Company of the contract of the
3100	EQU! PMENT	9,500	91200	۵		۵	o	٥	,
	TOTAL LEVEL	9,500	9,500	0		o	0	•	

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE: 01/07/85 TIME: 17/44/56

5102 COMMISSIONER OF HIGHER ED AGENCY PROGRAM CONTROL

PROGRAM: 12 CONTROL: 00000	: 2102 CUMPLESTONEN OF HIGHEN ED : 12 GUARANTEED STUDENT LOAN PROGRA : 00000	LOAN PROGRA					CURRENT	CURRENT LEVEL SERVICES ONLY	ICES ONLY
AE/0E	DESCRIPTION	08PP FY 86	LFA FY 86	DIFF. FY 86	SUB-CMT. FY 86	08PP FY 87	LFA FY 87	DIFF. FY 87	SUB-CMT. FY 87
	TOTAL PROGRAM	1,040,967	1,021,926	14041		1,089,459	1,062,218	27,241	
03400 CN	03400 GUARANTEED STDT. LOAN-ADMIN.	1,040,967	7 \	19,041		1,089,459	_	17121	
	TOTAL PROGRAM	1,040,967	₽			1,089,459	₽	11 ~ 1, ~	
COMMENTS:	: LFM 03400		521,926				562,218		
	03808 GSL RESERVE	SERVE	560,000				200,000		
			1,021 926				312'290'1		

MODIFIED LEVEL SERVICES ONLY

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE : 01/07/85 TIME : 17/47/35 AGENCY : 5102 COMMISSIONER OF HIGHER ED PROGRAM : 12 GUARANTEED STUDENT LOAN PROGRA

CONTR	CONTROL: 51025 LENDER REVIEWER						 		
AE/0E	DESCRIPTION	0BPP FY 86	LFA FY 86	D1FF. FY 86	SUB-CMT. FY 86	08PP FY 87	LFA FY 87	DIFF. FY 87	SUB-CMI. FY 87
0000	FULL TIME EQUIVALENT (FTE)	1.00				1.00			
1100	SALARIES	20,077				20,077			
1400	EMPLOYEE BENEFITS	3,152				3,162			
1500	HEALTH INSURANCE	1,200				1,200			
1600	VACANCY SAVINGS	-977				116-			
	TOTAL LEVEL	23,452				23,462			
2022	SUPPLIES & MATERIALS-INFLATION	80				ھ			
2023	COMMUNICATIONS-INFLATION	336				562	4.		
2024	TRAVEL-INFLATION	215				215			
2200	SUPPLIES & MATERIALS	200				200			
2300	COMMUNICATIONS	2,800				2,960			
2400	TRAVEL	12,767				12,767			
	TOTAL LEVEL	16,326				16,712			
	TOTAL PROGRAM	39,778				40,174			
400	03400 GUARANTEED STDT. LOAN-ADMIN.	39,778				40,174			
	TOTAL PROGRAM	39,778				40,174			

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106 DATE : 01/07/85 TIME : 17/44/56

PAGE 186 SUB-CMT. FY 87 CURRENT LEVEL SERVICES ONLY CURRENT LEVEL SERVICES ONLY 28,940 24,940 29,940 DIFF. FY 87 29,960 54,613 25,847 0 0 O o 210,000 210,000 4,836,178 821'082'7 821198814 56,000 26,000 4,57C, 178 2,626,760 814'666'1 LFA FY 87 56,000 56,000 4,650,138 4,916,138 2,024,765 2,681,373 210,000 4,916,138 210,000 4,860,138 08PP FY 87 OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET SUB-CMT. FY 86 DIFF. FY 86 128,360 128, 360 le1,185 128,360 521127 128,360 0 0 0 0 4,618,775 23,000 210,000 4,671,775 4,468,775 2,360,457 4,671,775 53,660 20,000 2,101,318 LFA FY 86 4,800,135 2,168,493 4,747,135 4,800,135 53,000 53,000 4,537,135 2,421,642 210,000 210,000 OBPP FY 86 COMMISSIONER OF HIGHER ED STUDENT ASSISTANCE PROGRAM COMMISSIONER OF HIGHER ED STUDENT ASSISTANCE PROGRAM 03164 STATE STUDENT INCENTIVE GRANT TOTAL PROGRAM TOTAL PROGRAM TOTAL LEVEL TOTAL LEVEL 02022 REGENTS COAL TAX FUND FROM FEDERAL SOURCES FROM STATE SOURCES 5100 FROM STATE SOURCES **DESCRIPTION** 01100 GENERAL FUND 5102 02 02 00000 5102 02 REPORT EBSR106 DATE: 01/07/85 TIME: 17/44/56 AGENCY PROGRAM CONTROL AGENCY AE/0E 6100 6200

CONTROL : 00000	STODEN ASSISTANCE INCOLUNI						כסוויבון בנירב טבוויו כנט סוובי	יבט טוובי
AE/OE DESCRIPTION	0BPP ON FY 86	LFA FY 86	D1FF. FY 86	SUB-CMT. FY 86	08PP FY 87	LFA FY 87	DIFF. FY 87	SUB-CMT. FY 87
COMMENTS:								
NOTE: World Study	300,000	290,790	9,210		300'002	300,000 290,790 9,210	9,210	
•								

OFFICE OF BUDGET & PROGRAM PLANNING EXECUTIVE BUDGET SYSTEM AGENCY/PROGRAM/CONTROL --- BUDGET WORKSHEET

REPORT EBSR106
DATE : 01/07/85
TIME : 17/44/56
AGENCY/PROGRAM/

SUB-CMT. FY 87 CURRENT LEVEL SERVICES ONLY DIFF. FY 87 290,637 3,300,290 LFA FY 87 3,590,927 3,590,927 OBPP FY 87 3,590,927 3,590,927 3,590,927 SUB-CMT. FY 86 DIFF. FY 86 155,179 3 3,286,669 LFA FY 86 = -3,441,848 3,441,848 3,441,848 3,441,848 3,441,848 0BPP FY 86 AGENCY: 5102 COMMISSIONER OF HIGHER ED PROGRAM: 04 COMMUNITY COLLEGE ASSISTANCE CONTROL: 00000 TOTAL PROGRAM TOTAL PROGRAM TOTAL LEVEL 5100 FROM STATE SOURCES DESCRIPTION 01100 GENERAL FUND COMMENTS: AE/0E

COMMISSIONER OF HIGHER EDUCATION

Administration

PERSONAL SERVICES	1986	<u>1987</u>
Executive LFA Current Level	\$585,863 _585,889	\$587,075 587,105
Difference	\$ <u>(26)</u>	<u>\$(30)</u>
OPERATING EXPENSES		
Executive LFA Current Level	\$223,744 205,273	\$204,712 202,587
Exec. over(under) LFA	<u>\$ 18,471</u>	<u>\$2.125</u>
Operating Ex 1. Inflation	penses Issues	
Executive LFA Current Level	\$ 9,497 8,656	\$ 10,625 13,310
Exec. over(under) LFA	<u>\$841</u>	<u>\$_(2,685)</u>
2. Higher contracted services in exec.	<u>\$_10.782</u>	\$ <u>553</u>
3. Higher rent in executive.	<u>\$_9.603</u>	<u>\$9.603</u>

The commissioner's budget request included a rent increase on their current office space from \$6.20 per square foot paid in the 1983 biennium to \$9.16 per square foot in the 1987 biennium. In the current level budget, inflation was applied to the actual fiscal 1984 rental rate to derive a total cost of \$74,547 in each year of the 1987 biennium. The commissioner's office paid \$66,580 for office rent in fiscal 1984. Options the committee may want to consider include: (a) Approve the commissioner's request for \$9.16 per square foot. This option would result in an additional general fund cost of \$16,137 in each year; or (b) Appropriate rent at the current level rate. This would require the commissioner to renegotiate the lease or seek different office space. The rent issue is discussed on pages 753 and 754 of the analysis.

4.	LFA higher in	other minor	budget	
	items.		<u>\$2,755</u>	\$ <u>5,346</u>

EQUIPMENT

Executive	\$ -0-	\$ -0-
LFA Current Level	<u>394</u>	307
Exec. over(under) LFA	<u>\$_(394)</u>	<u>\$_(307)</u>

--- Equipment Issue ---

5. Miscellaneous office equipment included in current level

 \$ 307

Student Assistance

Grants

Executive	\$4,800,135	\$4,916,138
LFA Current Level	4,671,775	4,836,178
Exec. over(under) LFA	<u>\$128.360</u>	\$ <u>79.960</u>

6. Increased WICHE enrollment in exec. \$\frac{119,150}{}\$

\$ 70.750

The amount in current level for WICHE represents the actual fiscal 1984 enrollment of 136.5 students funded at the fiscal 1986 and 1987 support rates. As indicated in Table 3 on page 759 of the analysis, the commissioner's office is requesting funding for an increase in WICHE enrollment of 9.5 students in fiscal 1986 at a cost of \$119,150 and an increase of 6.5 students in fiscal 1987 at a cost of \$64,650. Options include: (a) Increase current level enrollment by 9.5 students in fiscal 1986 and by 6.5 students in fiscal 1987 at a general fund cost of \$119,150 and \$64,650, respectively; or *(b) Increase WICHE enrollment by 7.5 students in fiscal 1986 and 3.5 students in fiscal 1987 at a general fund cost of \$90,350 and \$23,950, respectively.

7. Higher funding of state work study in Executive.

\$9.210

\$9,210

The LFA current level analysis presents options for phasing out of or reducing the size of the rural dentistry program as (a) the state ranks third highest in WICHE "sending" states in practicing dentists per 100,000 population, (b) the state ranks 14th nationally in practicing dentists per 100,000 population and is 113 percent of the national average, and (c) the federal government projects an over supply of dentists in relation to demand until at least the year 2000. Issues 8, 9, and 10 present options for

phasing out of or reducing the size of the Minnesota Rural Dentistry Program.

8. Phase-out of Minnesota Rural Dentistry

Savings in General Fund

<u>\$43,200</u>

<u>\$88,800</u>

9. Reduce beginning students to two in each year

Savings in General Fund

<u>\$21,600</u>

<u>\$44,400</u>

*10. Reduce beginning students to three in fiscal 1986 and two in fiscal 1987. The commissioner's office indicated three beginning students have been accepted by the University of Minnesota for fiscal 1986.

Savings in General Fund

\$10,800

\$33,300

Funding from Regents Coal Tax Fund

Executive LFA Current Level

\$2,421,642 2,360,457 \$2,681,373 2,626,760

Exec. over(under) LFA

<u>\$ 61.185</u>

\$___<u>54.613</u>

11. Higher interest earnings from coal tax included in executive.

<u>\$61,185</u>

\$54,613

Talent Search

PERSONAL SERVICES

Executive	\$116,062	\$116,113
LFA Current Level	116,063	116,112
Exec. over(under) LFA	\$ <u>(1)</u>	\$1

^{*}Options presented in the commissioner's response.

OPER.	ATING	EXPENSES

	Executive LFA Current Level	\$46,299 34,808	\$46,751 35,794
	Exec. over(under) LFA	<u>\$11.491</u>	<u>\$10.957</u>
	Operating Expens	es Issues	
12.	Inflation		
	Executive LFA Current Level	\$1,528 1,735	\$1,942 2,955
	Exec. over(under) LFA	<u>\$_(207)</u>	<u>\$(1,013)</u>
l3.	Higher contracted services in exec.	<u>\$2,139</u>	<u>\$2.373</u>
14.	Higher supplies and materials in exec.	<u>\$1,657</u>	<u>\$1,657</u>
15.	Higher travel in executive.	<u>\$2,350</u>	<u>\$2.350</u>
16.	Higher other expenses in exec.	<u>\$5.552</u>	<u>\$5.590</u>
	Montana Career Inform	nation System	

There is an agreement between the commissioner's office and the Department of Labor and Industry to move this program (expenditures and funding) from the commissioner's budget into labor and industry's.

PERSONAL SERVICES

Executive	\$115,597	\$115,644
LFA Current Level	90,645	90,680
Exec. over(under) LFA	<u>\$_24,952</u>	<u>\$_24,964</u>

17. Information analyst and MBA coordinator (total of 1.09 FTE) included in executive.

<u>\$24,952</u>

<u>\$24,964</u>

OPER.	ATING	EXPENSES

Executive	\$49,741	\$50,328
LFA Current Level	51,552	52,975
Exec. over(under) LFA	<u>\$(1.811)</u>	<u>\$(2.647)</u>
Operatin	g Expenses Issues	
18. Inflation		
Executive LFA Current Level	\$2,446 2,510	\$ 3,033 4,197
Exec. over(under) LFA	<u>\$(64)</u>	<u>\$(1,164)</u>
19. LFA higher in minor operating of	expenses.	
	<u>\$1.747</u>	<u>\$1,483</u>
Guaranteed	Student Loan	
PERSONAL SERVICES		
Executive	\$118,446	\$118,705
LFA Current Level	94,994	95,247
Exec. over(under) LFA	<u>\$_23,452</u>	<u>\$_23.458</u>
	nal Services Issues	
20. 1 FTE lender reviewer included	in executive.	
	<u>\$23,452</u>	<u>\$23,458</u>
OPERATING EXPENSES		
Executive	\$952,799	\$1,010,928
LFA Current Level	917,432	966,971
Exec. over(under) LFA	<u>\$_35,367</u>	<u>\$43.957</u>

	Operation	ng Expenses Issues -	
21.	Inflation		
	Executive LFA Current Level	\$15,263 1,926	\$17,892 3,145
	Exec. over(under) LFA	<u>\$13,337</u>	<u>\$14.747</u>
22.	Higher travel in exec.	<u>\$5.714</u>	<u>\$5.714</u>
23.	Difference in minor operating e	expenses.	
	Executive LFA Current Level	\$730 <u>740</u>	\$7,524 740
	Exec. over(under) LFA	<u>\$(10)</u>	<u>\$6,784</u>
24.	Higher operating expenses in e	executive	
	TOT I FIE Tender Teylewer.	<u>\$16.326</u>	<u>\$16.712</u>

BSLEG:jt:CHE 1-10-5

COMMISSIONER OF HIGHER EDUCATION

1987 Biennium Budget Hearing January 14, 1985

ADMINISTRATION PROGRAM (Current Level)

LFA Recommendation + \$16,137 each year for rent.

 1986
 1987

 \$807,693
 \$806,136

Our office facility serves both the Board of Regent's and the Board of Education's staff. The office was designed and built in 1975 to accommodate our office function and provide public meeting space for approximately 100 people.

Conversations with the State A & E Division indicate that the proposed rent is fair in light of current building costs. A & E knows of no space available in Helena that would accommodate us.

Any projected savings in rent would have to be offset by moving costs and utility hookup. Such a move would most likely require a separate SL-l phone switch as we are currently wired into the Department of Labor's switch down the street. In addition, our computer room would require additional one-time costs to reconstruct in another location.

STUDENT ASSISTANCE PROGRAM

Comments: Dentistry

In our opinion, the Minnesota Rural Dental Program could be phased out without seriously affecting student educational opportunity for Montana students. It should be emphasized, however, that the Minnesota school has done and continues to do an excellent job of educating dentists. There are several active alumni in Montana that would prefer the Minnesota school over all dental schools in the WICHE region. Minnesota has contractually agreed to tie its rates to the WICHE rate so it does not cost any more per student to participate in the Minnesota program than in the WICHE program. Thus, eliminating the Minnesota program will not save any money. Only eliminating student slots saves money.

We have historically funded four freshmen at Minnesota and a similar amount in WICHE. The attached Exhibit A shows that the total number of WICHE supported dental students has declined from twenty-one in 1979 to nine in 1985. We have requested three beginning positions in WICHE for the next two years. (See Exhibit B.) Our total budget for beginning students in dentistry is seven--four at Minnesota and three in WICHE.

We called the University of Minnesota on Wednesday, January 9, 1985. The Dean informed us that they have accepted three students for next Fall. We informed him to hold any further acceptances. Our contract does provide for a twelve-month notice to the school if we decide to terminate the program. However, our contract contains "subject to appropriation" language so the Legisature is not foreclosed from curtailing the program in 1986 if, in your opinion, circumstances warranted that it be closed.

We would recommend the following in lieu of a phase out:

- 1) Admissions at Minnesota be held to three students next Fall.
- 2) Admissions at Minnesota be held to two students in 1987.
- 3) Admissions in WICHE be held to one student next Fall.
- 4) Admissions in WICHE be held to two students in 1987.

Savings:

1986 -	3 students @ \$10,800 ea.	\$32,400
1987 -	3 continuing @ \$11,100 ea.	33,300
	3 freshmen @ \$11,100 ea.	33,300
TOTAL SA	VINGS	\$99,000

Other WICHE Programs

Fxhibit A shows that the total number of WICHE supported students has declined from 161 in 1978 to 137 in 1985. Exhibit B provides the pattern of entering freshmen. Our request reflects a steady state policy. We do not think that we are providing excess opportunity for Montana residents. We believe our request is conservative and responsible and provides a reasonable balance between available dollars and the need to provide student access in health related fields.

TALENT SEARCH PROGRAM (Federal)

The federally funded Talent Search program grant request from the federal government for 1986-87 is \$165,472. We would recommend that the appropriation authority for the program be raised from \$150,871 and \$151,906 to the above amount.

MONTANA CAREER INFORMATION SERVICE (MCIS)

We have met with the Department of Labor and both parties have agreed that the MCIS program be transferred to the labor department.

GUARANTEED STUDENT LOAN PROGRAM (GSL)

The appropriation authority for this program should be raised to \$1,132,947 in 1986 and \$1,195,119 in 1987. (See attached report.)

MONTANA UNIVERSITY SYSTEM

Total WICHE Students Supported by Field 1975/76 Through 1984/85

•						Of				
Year	Dental Hygiene	Dentistry	Medicine*	Therapy	Optometry	Therapy	Podiatry	Public Health	Medicine	TOTAL
975/76	. 13	18	52	4	24	7	7	0	40	160
71/916	S.	16	52	. 9	29	6	က	0	38	158
87///8	ස	17	46		34	9	2	0	43	161
67/8761	9	21)	37	9	33	7	***	0	47	158
08/6/61	. 0	20	40	ហ	34	က	0	-	46	149
1980/81	0	20	39	9	37	0	0	0	. 49	151
1981/82	0	16	37	4	25	0	O	2	48	132
1902/03	0	13	30	C	24	0	6	~	48.6	134.6
1903/84	0	7	42	,	24	0	4	2	51	138
1084/86	0	O	. 48	2	23	0	က	-	51	137
				•						

* Includes Osteopathic Medicine

WICHE PROGRAM

Beginning Freshman - 1983-1987

<u>Field</u>	1986 Cost	Actual 1983	Actual 1984	Actual 1985	1986	1987
Medicine	\$21,500	10	9	11	. 9	9
Osteopathic Medicine	\$ 9,700	0	3	4	2	2
Dentistry	\$10,800	4	2	. 2	3 ^{1*}	3 2*
Veterinary Medicine	\$13,900	13	12	12	13	13
Optometry	\$ 5,900	3	7	6	6	6
Occupational Therapy	\$ 3,800	0	1 .	1	1	1
Public Health	\$ 5,000	1	1	0	1	1
Podiatry	\$ 6,700	0	2	0	1	1

^{*} Suggested Revision for WICHE Dentistry

Amended Guaranteed Student Loan Program Budget Proposal

	<u> 1986</u>	1987
Original Request	\$1,112,312	\$1,160,735
Amended Request	\$1,132,947	\$1,195,119

The Montana Guaranteed Student Loan program began on July 1, 1980. It is operated as a self funding agency. Expenditures for the program are a function of loan volume. Since 1980 the loan volume each year has increased dramatically. For example, 1983-84 loan volume was \$26.0 million an increase of 26% over the prior year. Current growth rates reflect another annual increase of more than 25%.

Program financial requirements include:

- Program reserves.
- 2. Central office expense including servicing fees paid to our servicer--United Student Aid Funds.

Program reserves are required in our agreements with over 170 Montana lenders who are active in the program. Also, we now have a fully functioning secondary market that will purchase loans from our lenders. The secondary market is privately financed by revenue bonds. These funds provide the liquidity needed by Montana lenders who originate student loans. This will assure a continued high level of student loan activity. The bond issue does require reserves to be established by the Guarantee Agency.

Central office staff includes a Director, School and Lender Review Specialist, Administrative Assistant and Clerk Typist.

Servicing fees are a significant budget item and are based on total loans outstanding. Current loans outstanding are in excess of \$86 million. The service contract calls for the following:

First \$2.5 million at 1/16 of 1%	==	\$ 1,562.50
Next \$2.5 million at 1/24 of 1%	=	1,041.75
Balance at 1/32 of 1%	=	25,312.50
Present Monthly Total Fee		\$27,916.75

The program growth has exceeded our expectations. Program earnings will cover anticipated expenditures.

COMMISSIONER'S OFFICE COMPARATIVE SCHEDULE OF 1987 BIENNIUM BUDGET REQUEST GUARANTEED STUDENT LOAN PROGRAM

			REVISED	REVISED	
	1984 Actual	1985 Budgeted	1986 <u>Requested</u>	1987 Requested	
FTE Employees	- 3.4	3.9	4.9	4.9	·•
Personal Services	\$ 92,591	\$134,000	\$ 124,379	\$ 124,638	
Contracted Services Supplies and Materials Communications Travel Rent Utilities Repair and Maintenance Other	265,062 1,746 6,795 6,920 4,927 -0- 818 175,818	375,000 3,500 10,000 20,000 10,000 -0- 2,000 50,000	354,48736, 3,105 11,822 -27,17927, 8,200 -0- 3,640 570,180	3,224 12,375	420,00°
Equipment	6,602	1,500	9,500	70,000	
TOTAL	\$ <u>561,279</u>	\$606,000	\$ <u>1,112,312</u> 1132,947	\$1,160,735 1,19511	



THE MONTANA UNIVERSITY SYSTEM

33 SOUTH LAST CHANCE GULCH HELENA, MONTANA 59620-2602

(406) 444-6570

EXHIBIT 6 1-14-85

COMMISSIONER OF HIGHER EDUCATION

WICHE PROGRAM

SCHEDULE OF FUNDS AVAILABLE FOR BEGINNING STUDENTS

1986 - 1987

TOTAL AMOUNT RECOMMENDED BY LFA	FY86	\$1,888,950.	FY87	\$1,938,950.
LESS CONTINUING STUDENTS	No.	Amount	No.	Amount
Medicine	. 33	709,500.	30	660,000.
Osteopathic	7	67,900.	9	89,100.
Dentistry	6	64,800.	5*	59,200.
Veterinary Medicine	38	528,200.	37	529,100.
Optometry	20	118,000.	18	109,800.
Occupational Therapy	1	3,800.	2	7,800.
Public Health	1	5,000.	1	5,100.
Podiatry	$\frac{4}{110}$	26,800. \$1,524,000.	$\frac{3}{105}$	20,700. \$1,480,800.
REMAINING FUNDS FOR BEGINNING STUDE	NTS	\$ 364,950.		\$ 458,150.
BEGINNING STUDENTS (Regents revised	request)			
Medicine	9	193,500.	9	198,000.
Osteopathic	2	19,400.	2	19,800.
Dentistry*	1	10,800.	2	25,900.
Veterinary Medicine	13	180,700.	13	185,900.
Optometry	6	35,400.	6	36,600.
Occupational Therapy	1	3,800.	1	3,900.
Public Health	1	5,000.	1	5,100.
Podiatry	$\frac{1}{34}$	6,700. \$ 455,300.	$\frac{1}{35}$	6,900. \$ 482,100.
DEFICIT	•	(\$ 90,350.)		(\$ 23,950.)

^{*}Revised downward from original Regent request