

MINUTES OF THE LONG RANGE BUILDING COMMITTEE
April 6, 1983 7:30 p.m.

ROLL CALL: MANUEL, DONALDSON, THOFT, WALDRON, BARDANOUVE, OCHSNER, THOMAS, HAFFEY, HIMSL, ETCHART - Present
None - Absent.
Staff Present: PAM JOEHLER, LFA; PATTI SCOTT, SECRETARY

Also present were PHIL HAUCK, Administrator of the Architecture and Engineering Division, and TOM O'CONNELL, Chief of the Facility Planning Bureau

(Tape #64-001)

HOUSE BILL 895 "FLATHEAD VALLEY COMMUNITY COLLEGE REQUEST"

REPRESENTATIVE JOHN HARP introduced his bill. The College is asking for \$3.5 million, which would be matched 50-50 by the community. He stated the College is the largest Community College in the State. He presented some picture for the Committee to show how inadequate the current facility is. They propose to build the new facility north of Kalispell.

PROPONENTS

DR. DONALD GATZKE, President of Flathead Valley Community College, stated there was widespread support in Flathead Valley for the new College. He then introduced each of the following proponents:

- JEFF ELLINGSON, Attorney in Kalispell, and graduate of the College.

DALE HARDY, Faculty Member, and coordinator of the College Long Range Building Committee.

MARY SPEAR, representing the student body. She stated the average student is 32, married, and a woman. The current facility has many physical problems, including parking.

JANET KELLY, Kalispell Businesswoman, stating support from Kalispell businesses.

ROBERTA WOLFE, stated Flathead County is the fourth largest county in population in the State; and has asked for the least from the State. She urged support.

GENE HANSEN, Director of Vocational Education at the College.

JEAN ROEBACKER, farmer, urged support.

RAY TOME, Architect, stated his firm has been trying to hold the present facility together. He felt there is a great need for a new facility.

Minutes of the Long Range Building Committee
April 6, 1983
Page Two

BILL KING, Whitefish businessman, stated the business community looks to the College for new talent, and urged support.

JIM LUDWIG, businessman, has helped in coordinating grants and bonds for the College, and will continue to help in this way.

DR. JUDSON FLOWER, President of the Miles City Community College, stated the wide spectrum of money previously available for Community College, is no longer there. He has no objection to Flathead College receiving money, and does not feel this will set a precedence for this type of funding.

(Tape #64-342)

BILL LANNAN, Community College Coordinator - Commissioner of Higher Education Office, urged support for the new facility.

LOUISE W. KEHOE, Bigfork, Chairman of the Board of Trustees for the College, urged support.

GARY MEYERS, President of the Student Body, urged support.

REPRESENTATIVE MARY ELLEN CONNELLY and REPRESENTATIVE RAY LYBECK stated the full Flathead delegation supports this bill.

SENATOR MATT HIMSL appeared as a proponent and urged support.

OPPONENTS

None.

DISCUSSION (Tape #64-397)

PRESIDENT GATZKE presented Exhibits 1 and 2. He stated over 10% of the voters signed an endorsement of the mill levy for the new campus site. This mill levy passed with the highest vote of any mill levy for the college. He stated they do have the land.

REPRESENTATIVE DONALDSON asked Mr. Lannan if this was on the Regents' priority list. MR. LANNAN stated the Regents, as a matter of policy, have never included Community Colleges in the Long Range Building Program, and suggested Flathead College approach the Legislature directly.

REPRESENTATIVE BARDANOUVE asked what would be built. PRESIDENT GATZKE stated one very basic building, with 50,000 square feet. REPRESENTATIVE BARDANOUVE asked how he came up with the figure of \$7 million. PRESIDENT GATZKE stated he hired a planner, and they estimated \$95-110/sq. ft. He stated it is a "no frills" facility, two stories. The College has

Minutes of the Long Range Building Committee

April 6, 1983

Page Three

40 acres available, which they are purchasing through student building fees. The building site is annexed into the city.

REPRESENTATIVE BARDANOUVE asked if the need "all or nothing." PRESIDENT GATZKE stated if they construct only half of the building, the cost per square foot would go up. Everything is figured into the one building, such as heating. He asked the Committee to give consideration to the fact that the community is willing to put up half of the funding, a substantial amount.

SENATOR OCHSNER was concerned about setting precedence for supporting junior colleges. PRESIDENT GATZKE pointed out that the vocational schools have been receiving 40-50 funding, and that precedence has already been set.

(Tape #65-001)

SENATOR OCHSNER pointed out that many voters dislike junior colleges.

REPRESENTATIVE DONALDSON was concerned that the Board of Regents have not identified the role of Community Colleges. MR. LANNAN stated Community Colleges are unique in that they elect a Board of Trustees, which govern and control. The Board of Regents' role is to supervise and coordinate. So when the Trustees come to the Legislature requesting funds, the Regents feel it is within their (the Trustees) realm. REPRESENTATIVE DONALDSON asked what is the educational role. MR. LANNAN stated the Regents recognize the Community College role as traditionally having the first two years of a four-year college educational program; plus the vocational program.

SENATOR HIMSL stated the Community College concept is of a transfer program; a vocational program; and a community service program. This concept has been accepted throughout the country, and has taken the pressure off of enrollment. He stated there are many Community Colleges throughout the country that are larger than Montana's colleges.

SENATOR HIMSL went on to site the history of Community Colleges in Montana.

REPRESENTATIVE BARDANOUVE pointed out there are 800,000 people in Montana, with six units of the University trying to get every dollar available. There are also three Community Colleges; and five Vo-Tech Centers. There is the WAMI program. He feels there is a lot of education for the population.

A philosophical discussion followed. (Tape #65-031 - 111)
PRESIDENT GATZKE closed with a request for consideration.

Minutes of the Long Range Building Committee
April 6, 1983
Page Four

(Tape #65-111)

HOUSE BILL 820 - "AIRPORT IMPROVEMENT PROJECTS"

REPRESENTATIVE ASAY introduced his bill. He stated this bill was for match money for the \$14 million available from the Airport Improvements Act. This money is collected in Montana from fuel, airline boarding taxes, freight, etc. The money can be used for paving, lighting, but not general maintenance. The money requires a 10% match. The match money would be loaned to the airports, and would be repaid from the two mill assessment available for airport improvements. If Montana does not use the \$14 million, it will go to other airports throughout the country. It will not go back into Montana.

PROPONENTS

SENATOR PAT GOODOVER stated he has been working with a group of people to try and get this money. The smaller airports have a problem getting the Federal money, because their mill levy is not established. If Montana does not use this money, it will leave the State. The proposal is to set up a revolving fund. There is a 1-10 match; spend \$1.3 million, and get \$13 million back. The State Aeronautics Division would work with the smaller airports to help them secure the money. The larger airports have their own expertise.

GARY BUCHANAN, Director of the Department of Commerce, appeared in support. He felt this "leverage" money was important in order to get the Federal Funds into the State where they belong.

OPPONENTS

None.

DISCUSSION (Tape #65-237)

REPRESENTATIVE DONALDSON asked if the 10% match would be repaid at the same interest rate the bonds were sold at. SENATOR GOODOVER stated this hasn't been worked out.

CHAIRMAN MANUEL asked if the intent was the "feed" the revolving fund at the \$1.3 million level. MR. BUCHANAN stated the original proponents wanted a grant program; a replenishable fund. The exact rates and terms have not been worked out. The object is to pay back into the fund, so money is available for other airports. MR. BUCHANAN stated a community did not have to go through this fund to get the Federal money. If they are financially able, they may receive the funds directly.

Minutes of the Long Range Building Committee
April 6, 1983
Page Five

SENATOR GOODOVER clarified that the original money (\$1.3 million) loaned by the State would be in a fund. The airports would pay back the loans on a low-interest basis. This fund would grow from interest. In two years, when another \$17 million is available from the Federal Government, this money and interest in the fund would provide the match for the \$17 million. Again, two years down the road, and \$20 million becomes available, there will be matching funds for this.

REPRESENTATIVE BARDANOUVE stated the people involved with air travel do not want to pay a tax, and yet want the people who smoke cigarettes to pay this from Long Range Building. SENATOR GOODOVER stated the Montana Pilots Association has supported the \$.01 tax, but some others are opposed. The tax does not benefit major air carriers, nor do major carriers use the small airports. Yet they are being asked to support the smaller airports.

REPRESENTATIVE DONALDSON stated this was a "backdoor" approach to use cigarette tax money.

(Tape #65-437)

REPRESENTATIVE BARDANOUVE asked what the term of the loans would be to the small airports. MIKE FERGUSON, Administrator of the Aero-nautics Division, stated they were looking at 10 years at 5% interest. REPRESENTATIVE BARDANOUVE stated this repayment schedule would not be enough to keep enough money coming into the fund available for match.

SENATOR GOODOVER stated the original bonding that would start with this program, would be a continuous part of the overall State bonding program. This \$150,000 would be available next year to reloan.

REPRESENTATIVE BARDANOUVE stated that if all the money went out the first year, there would only be \$150,000 available for match the next time. So the State would have to make up the match difference.

REPRESENTATIVE ASAY closed by saying the improvement money was badly needed.

(Tape #65-620)

HOUSE BILL 849 "FWP - LEASE WAPLES RANCH"

REPRESENTATIVE SPAETH introduced his bill.

(Tape #66-001)

PROPOSAL

JIM FLYNN, Director of the Department of Fish, Wildlife and Parks, submitted Exhibit 3, explaining the FWP's reasons for wanting to

Minutes of the Long Range Building Committee
April 6, 1983
Page Six

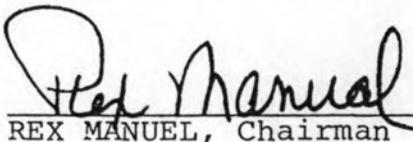
lease the Ranch for use as a wildlife management area. MR. FLYNN explained that the funding could be provided as part of FWP request for game range acquisition authority in HB 833. The total request was for use of \$300,000 of license money. This would authorize \$6,000 for the Waples lease and leave \$924,000.

MR. FLYNN submitted Exhibit 4, which details FWP's capital program to be funded with license revenues.

OPPONENTS

None.

The meeting adjourned at 10:00 p.m. (Tape #66-160)


Rex Manuel
REX MANUEL, Chairman

VISITOR'S REGISTER

HOUSE

VISITOR'S REGISTER
Long Range Bldg

COMMITTEE

DATE 4-6-83

BILL

SPONSOR

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITOR'S REGISTER

HOUSE

HOUSE Long Range Bldg COMMITTEE

BILL

DATE

4-6-83

SPONSOR

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

шопор

-ISPELL

FLATHEA

"Also Endorse The Location Of The Proposed Campus Site For FVCC, C

Due to press deadlines, this list is necessarily incomplete. We regret it!

VOTE YES TUESDAY

This ad sponsored by Citizens in Support of FYCC. G. George Ostrom, Chairman

SEPTEMBER 14!

The omission of any names, and appreciate all your support

SUNG A SAN-CHUAN Chairman

Program brings medical students to rural areas

By HUGH CONKLIN

A few years ago the University of Washington entered into an agreement with Montana, Idaho and Alaska — all states that had one thing in common. They did not have a medical school within their borders.

The agreement, named WAMI, called for the university, located in Seattle, to guarantee 20 seats in its medical school each year for students from the three states. The university is paid by the states for the students and in return it places students in communities throughout the region.

FOR THE LAST SIX WEEKS, WHITEFISH HAS seen the benefits of the program. Pat Connely, a former Whitefish student, and soon-to-be UW medical student graduate has been practicing at the Family Physicians' Clinic as part of his final year of studies. Connely is the first local student to return to Whitefish as part of the clerkship segments the university has developed, according to Dr. Ron Miller of the Family Physicians' Clinic. The clerkships are six week segments, Miller said, and are the main basis of the students' final two years of medical school.

Traditionally, these segments were done in university or county hospitals in metropolitan areas, but with WAMI, Miller said, the students now do their course work in outlying areas.

THE FAMILY PHYSICIANS' CLINIC IS PART OF the university, Miller said, and all doctors in the office are assistant clinical professors for the school. Each student who comes to Whitefish, of which there have been 50 since the program was started seven years ago, is taking a specific class and is evaluated and graded by the local physicians, Miller said.

The program was started for several reasons, but basically, Miller explained, it began as an attempt to get physicians into outlying areas, and to provide students with more opportunity to deal with patients. It is also a benefit for local doctors. "It keeps you on

your toes when somebody is questioning every move you make," Miller said. It has also given the physicians an opportunity to attend seminars they otherwise would not have, and to keep them aware of new findings in health care.

In the academic year 1981-82 the program cost the state \$1,845,000. Of that, 27 percent was spent in the state for tuition at MSU for the students' first year, plus travel expenses and fees paid to the four clinics in the state participating in the program.

THE REMAINDER WAS PAID TO THE UNIVERSITY of Washington for the students' tuition. By participating in the program, the state reduces tuition for the students from \$2,000 per quarter to \$1,100 or the same as an in-state student. Connely attended Whitefish schools through ninth grade then transferred to Kalispell after his family moved. His mother, Mary Ellen, is a local state representative in Helena for District 15. Connely left Whitefish early this week to return to Seattle to finish his final weeks of school before graduation June 4.

He plans to do his residency, a program expected to last four years, in obstetrics and gynecology at the University of Wisconsin. When finished, he will enter family practice.

AS FAR AS RETURNING TO WHITEFISH FOLLOWING HIS RESIDENCY, Connely has not ruled it out, but said it all "depends on the availability of a position."

A 1975 graduate of Flathead High School, Connely attended Flathead Valley Community College for two years and decided while studying there, he would attend medical school.

THE FAMILY PHYSICIANS' CLINIC IS PART OF the university, Miller said, and all doctors in the office are assistant clinical professors for the school. Each student who comes to Whitefish, of which there have been 50 since the program was started seven years ago, is taking a specific class and is evaluated and graded by the local physicians, Miller said.

The program was started for several reasons, but basically, Miller explained, it began as an attempt to get physicians into outlying areas, and to provide students with more opportunity to deal with patients. It is also a benefit for local doctors. "It keeps you on



first local student to return to Whitefish as part of the WAMI program.

Connely, who married Roberta McCabe of Whitefish five years ago, speaks highly of the WAMI program. It gives students in the region, he said, the opportunity to attend one of the best medical schools in the country and the program has given much back to the participating states as far as the quality of health care.

Pat Connely was in Whitefish the last several weeks working at the Family Physicians' Clinic. Connely is the first local student to return to Whitefish as part of the WAMI program.

They made me realize it was possible," Connely spent the final two years of his undergraduate studies at Montana State, and after being accepted in the WAMI program spent his first year of medical school at MSU before moving to Seattle. Attending an in-state institution like the Bozeman school, he said, cuts the cost of medical school for

48
125 / 6000
500
1000
1000
0

Four miles from Red Lodge 'lel'

HB 849

Testimony Presented by James W. Flynn
Director, Department of Fish, Wildlife and Parks
Before the Long Range Building Committee

April 6, 1983

Exhibit 3
4-6-83

Mr. Chairman, my name is Jim Flynn. I'm director of the Department of Fish, Wildlife and Parks. I appear before you in support of HB 849 which would appropriate \$6,000 to lease the Waples Ranch near Red Lodge for use as a wildlife management area.

The Waples Ranch is one of five areas in the Red Lodge vicinity which are used by a 125 animal elk herd. Presently, the animals move onto the property for a few days in late January or early February. But their stay is brief because the animals are being herded off the area, and they spend the remainder of the winter on other public and private land to the south. The animals usually move back to the Waples Ranch in the spring and use the area to calve in June.

This elk herd is presently subject to increasing human pressures due to the subdivision activity throughout the area; disturbance and harassment by recreationists, especially in the winter by cross-country skiers; and due to the fact that they must occupy private land and are kept on the move by at least some of the landowners.

Leasing the Waples Ranch would eliminate some of these conflicts and harassments. We anticipate, as the elk become accustomed to this undisturbed area, they will make longer use of it each year and thereby eliminate some of the pressures on other landowners. Elimination of domestic stock competition on this property creates the potential for increasing the size of the herd from the present 125 animals to perhaps as many as 200. Finally, control of this property would open a small amount of additional access to U.S. Forest Service land.

Funding for this acquisition could be provided as part of our request for game range acquisition authority in HB 833 which appropriates money for the Long Range Building Program. Mr. Chairman, I respectfully refer you to my March 10, 1983, letter for further clarification of the details of our request to restore the \$300,000 of license money to the Long Range Building Program appropriation. The Waples Ranch lease has been identified in that request as partial justification for restoration of this acquisition authority.

Thank you, Mr. Chairman.

F-4
4-6-83
Exhibit 4
4-6-83



MONTANA

DEPARTMENT OF FISH, WILDLIFE AND PARKS

Helena, MT 59620
March 10, 1983

The Honorable Rex Manuel, Chairman
Long Range Building Committee
State Capitol
Helena, MT 59620

Dear Representative Manuel:

This is a recap of where we stand with our department's capital program to be funded with fishing/hunting license revenue. I will also address the questions you asked Ron Holliday on March 1 about potential uses of the money we've requested for game range acquisition.

It is my understanding the Long Range Building Committee has to date approved the following projects from fishing/hunting license revenue.

<u>License Money -- Earmarked for Acquisition</u>	
Fishing Access Acquisition	\$ 745,000

<u>License Money -- Cash Account</u>	
Fishing Access Site Protection	\$ 250,000
Headquarters Renovation and Repair	25,000
Region 1 (Kalispell) Headquarters	30,000
Storage Building	
Wildlife Area Maintenance	50,000
Lake and Stream Improvements	50,000
TOTAL	\$ 405,000

<u>License Money -- Bonded Program</u>	
Creston Hatchery Relocation	\$ 455,000
Big Timber Hatchery Renovation	500,000
Great Falls Hatchery Renovation	1,900,000
TOTAL	\$2,855,000

We have calculated that the bond retirement payments for the three approved hatchery projects will total \$869,000 for the biennium. This assumes no reserve.

March 10, 1983

After analyzing our funding situation, we believe ample license revenue will be available to fund our operations program, to fund the projects you have approved to date, to fund the game range acquisition request, and to construct the Glasgow headquarters from the cash account. Therefore, I respectfully ask the committee to reconsider the Glasgow headquarters and to fund it from the license cash account. The projected building cost is \$220,000.

The above funding scenario anticipates a pay plan to be absorbed by the operations appropriation. We also anticipate the license account will be in a deficit for a part of the biennium because of the cyclic nature of our license revenue collections.

The following is a response to the questions you asked Ron Holliday about the game range acquisition proposal we presented.

We currently have \$900,000 of authority to spend federal funds for game range acquisitions. This has been granted by previous legislatures. Although there is no money available at this time to utilize this authorization, we anticipate ample funding will be available by the end of the upcoming biennium. Because this is federal money, it can only be used for specific items benefitting wildlife such as land acquisition (for which it is now approved) or developing existing wildlife areas which were acquired using federal money.

Our request for \$300,000 of license money during the coming biennium was intended to match the \$900,000 existing appropriation and would provide a total of \$1.2 million for land acquisition during the coming biennium.

There are several options for the use of this money other than land acquisition, in fee, provided new authorization is passed by this legislature. Some of these options which you could consider include the following.

- A. Authorize the purchase of a specific property utilizing the full \$1.2 million. During the initial discussion of this item, a real estate broker from Columbus, representing the Marshall family, presented you a proposal to sell us what has been referred to as the Marshall Ranch southwest of Billings. This has been for sale before and we have been very interested in it. It is strategically located and it winters substantial numbers of big game animals. This property is now for sale, and the family has offered to sell it to us. This property is our #1 priority in the Billings administrative region and is high on our statewide list.
- B. Authorize the purchase of a specific property utilizing the \$900,000 of federal authority and requiring the \$300,000 donation as the state's matching share.

March 10, 1983

To pursue this option, we would have to find a property with high wildlife values worth \$1.2 million or less and a seller who is willing to donate at least one-fourth of the appraised value.

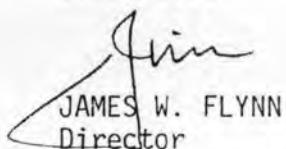
- C. Use the \$300,000 state request for items other than a large land acquisition but still focus on emphasizing game range preservation.
- D. Use of a portion of this money to purchase a 17 acre tract with easements in the Pablo vicinity adjacent to our Ninepipe Management Area. This acquisition has the support of the local community and sportsmen. The price is estimated at \$40,000.

House Bill 849 would direct the department to lease the Waples property near Red Lodge as a winter elk range. The \$6,000 lease money could come out of this \$300,000 request.

- E. A combination of the preceding options whereby the Pablo property could be acquired, the Waples property leased, and the remainder of the \$300,000 used to match as much of the \$900,000 as possible and that be applied to the Marshall Ranch property. This option would require some donation from the Marshall Ranch owners.
- F. Funds could be used to obtain options for big game range preservation. These could be for easements or purchase and would be brought before the next legislature for final approval and funding.
- G. Portions of this money could be used as a source of funds for a pilot program dealing with incentives for private landowners to maintain and enhance wildlife habitat. We have an internal committee working on this and hope to come into the next legislature with some recommendations.

If you have any specific questions, please let us know.

Sincerely,



JAMES W. FLYNN
Director

JWF:sue

cc Long Range Building Committee Members
Carolyn Doering

Red Lodge Area
CHAMBER OF COMMERCE

Telephone (AC 406) 446-1718

P. O. Box 998



RED LODGE
MONTANA
59068

April 4, 1983

Gary Spaeth, Representative
District 71
Montana House of Representatives
State Capitol
Helena, Montana 59605

Representative Spaeth:

Montana's wildlife is a resource as important as minerals, land, water, or any of the other natural commodities which private and government interests manage for present and future use. Preservation of wildlife is a goal of a very broad spectrum of political and ideological segments of Montana's diverse population. People understand how closely linked Montana's cultural traditions and economic heritage are to the natural resources so important to the settlers of the state.

The Red Lodge Area Chamber of Commerce wholeheartedly supports your bill to appropriate monies from the state budget to lease the Vern Waples ranch, located south of Red Lodge, as a refuge for a herd of elk during the harsh winter season. The constant encroachment of human use into the habitats of big game populations has created pressures which must be reversed before we lose these valuable resources. By investing a very small amount of state dollars now, leasing the ranch, and setting aside a feeding ground for the elk for the next two years, a management plan for the herd can be developed and funds to purchase the property can be sought. This will lessen the possibility of the herd's numbers decreasing dramatically before more permanent action can be taken.

We appreciate your efforts on behalf of this particular herd of elk. More importantly, though, your bill represents the necessary diligence required of Montana to recognize the importance of its abundant resources and its need to manage them for today as well as for tomorrow.

Sincerely,

E.C.S.
Ernest C. Strum
President

ADDRESS ALL COMMUNICATIONS TO THE SECRETARY



April 4, 1983

Representative Gary Spaeth
House District 71
Capitol Station
Helena, Montana 59602

Dear Gary,

On behalf of the members of the Red Lodge Rod and Gun Club I urge you to press on with your efforts to obtain funding for the lease of the Waples Ranch for elk winter range.

As you know, this project has gained overwhelming public support throughout the Red Lodge area. This support is evidenced by the fact that our members, working with a large group of unaffiliated citizens, raised \$3,000.00 from contributions to lease the property for 1983. Many other outdoor organizations, including the Billings Rod & Gun Club and the Southeastern Sportsman's Association, also support this endeavor.

Access to this range is vital to the survival of the Silver Run elk herd of about 300 animals. The herd is one of the few remaining herds outside National Parks that can regularly be observed from the highway. This fact, coupled with its proximity to Montana's largest population center, make it a uniquely valuable wildlife resource.

Thanks to the generosity of hundreds of local people the range is available to the elk in 1983. The ultimate solution is ownership of the property by the State of Montana. Since this goal is not yet in sight, temporary leasing of the property while working toward acquisition is imperative.

I appreciate your efforts on behalf of this project.

Sincerely,

Huck

Huck Hutson
President