MINUTES OF THE HOUSE APPROPRIATIONS SUBCOMMITTEE ON EDUCATION March 7, 1983 - First meeting of two meetings -

The House Appropriations Subcommittee on Education met at 8:00 a.m. on Monday, March 7, 1983 in Room 104 of the State Capitol. With Chairman Rep. Esther G. Bengtson presiding, all members were present. Several "loose ends" were addressed: language changes in the appropriations bill, line-iteming of audit costs, vacancy savings recommendations, the school lunch program funding level and possible budget cuts.

The first item addressed was the proposed <u>shifting of</u> <u>funds from the Instruction Program to the Support area in</u> <u>Westerm Montana College's budget</u>. A letter had been addressed to the Subcommittee from <u>Glen Leavitt</u>, Director of Fiscal Affairs at WMC; see <u>Exhibit "A." Sen. Haffey moved</u> to approve the request as presented in Exhibit "A." <u>Motion carried unani-</u> mously.

It was brought out that the Legislative Auditor preferred to have <u>audit costs</u> line-itemed at each unit in the University System. Rep. Donaldson so moved; motion carried unanimously.

Mr. Curt Nichols, LFA, distributed copies of <u>language</u> which needed to be included in the appropriations bill regarding the <u>University System</u>; see <u>Exhibit "B." Rep. Peck moved</u> that the language contained on the Exhibit be approved; <u>motion</u> carried unanimously.

Bill Sykes, LFA, said vacancy savings needed to be addressed for the Cooperative Extension Service, the Forestry Experiment Station, and the Agricultural Experiment Station. No savings were recommended for the Bureau of Mines, or the Units of the University System. The LFA recommended 3.5% for the Commissioner of Higher Education, 3.5% for the Agricultural Experiment Station, excluding the Range Station; 3.5% for the U.S. Range Station; 3% for the Coop. Ext. Service; and 3% for the Forestry Ex. Station. Mr. Nichols said it was his understanding that whatever figures the Committee adopted would be considered as only recommendations to the full Appropriations Committee. He said that the LFA recommendations were based on what had been experienced by the agency in the past, as regarded vacancy savings. Mr. Crosser said the OBPP budget had not recommended any vacancy savings rate, primarily because of uncertainty about the level of funding which would be available for the pay plan.

Jack Noble, Deputy Commissioner for Management and Fiscal Affairs, University System, said that if the Committee assigned a vacancy savings rate, it would become a self-fulfilling prophecy, or the budget would be overspent. In 1981 Education Subcommittee Minutes March 7, 1983

when the Agricultural Experiment Station had vacancy savings applied by the Education Subcommittee, it had additional vacancy savings applied by the pay plan. His concern was to avoid this happening again.

Mr. Nichols explained how vacancy savings came about. If personal services are budgeted at 100%, and the agency doesn't fill all the positions but spends the money elsewhere, when the budget is developed in the next biennium, the base is increased. The vacancy savings adjustment is to reflect the shift from personal services to other areas. The other alternative to taking vacancy savings would be to lineitem personal services, and provide for reversion of vacancy savings to the general fund.

Dr. J. R. Welsh, Agricultural Experiment Station, said that a 6.2% vacancy savings ended up being applied to his agency in 1981. This was a forced savings which they met through the budgeting process. About \$350,000 per year in personal services was not available for them to utilize as a result. They cut back on graduate students and technicians as the positions became vacant, with the end result being the programs which the vacancies occurred in were not carried out to the extent they had wanted. The impact was especially significant at the research centers.

Sen. Tveit rose in support of having more uniform vacancy savings rates (i.e., less than a 6% differential), so that one area would not be penalized against another.

Mr. Nichols said that this year, vacancy savings wouldn't be taken out of the agencies' budgets in subcommittee, as it had been done in 1981. Rep. Donaldson expressed reluctance to apply any vacancy savings until there was more certainty regarding the pay plan.

No motion was made regarding vacancy savings.

Mr. Sykes then presented the Committee with language he had worked up regarding the <u>Community Colleges</u>; see <u>Exhibit "C."</u> <u>Sen. Hammond moved</u> approval of the language; <u>motion carried</u> unanimously.

Sen. Jacobson said she felt the Committee should indicate that no vacancy savings were being recommended rather than not addressing vacancy savings. She said it was her feeling that the Appropriations Committee should be informed that the vacancy savings shouldn't be applied for the time being, until other issues such as the pay plan could be resolved. Education Subcommittee Minutes March 7, 1983

There was general agreement that the Subcommittee's position was that no vacancy savings should be recommended due to the uncertainty of the pay plan and the future cuts that may have to be made.

Pam Joehler, LFA, then brought up the subject of language in the appropriations bill regarding the Vo-Techs. She explained that in 1981 the appropriations bill had contained language which required the counties to levy 1.5 mills before the Vo-Techs could receive State funds. This was in response to the possibility that some of the counties wouldn't pass their levies, and the fact that not all of them were levying the full 1.5 mills. The language also imposed a limit to the amount of millage revenue that could be collected, with any excess being reverted to the general fund. <u>Rep. Donaldson</u> moved to include both provisions in the appropriations bill. <u>Motion carried unanimously</u>.

Ms. Joehler distributed language regarding <u>Special</u> Education funding; see Exhibit "D." The top half of the Exhibit showed what was contained in the 1981 appropriations bill. The Chairman said that if no cap was put on Special Education, they could go to the foundation program and there would be no limit as to the amount of money that could be spent on Special Education.

Judy Johnson, OPI, had requested that language be contained in the appropriations bill which would give the Superintendent of Public Instruction the authority to appropriate money from the Special Education budget directly to the Special Education Cooperatives; see the bottom half of Exhibit "D." No. 1 is what the Committee had approved. Mr. Nichols said he believed the language made an appropriation, and he thought the Committee probably only wanted to provide for the authority to spend the appropriation. The LFA hadn't been able to work out with OPI yet how this should be worded. The Chairman confirmed that this hadn't been the Committee's intent. They had wanted the Cooperatives to be able to avoid going through the school districts for their funding; they wanted OPI to be able to allocate the money directly to the Cooperatives. Mr. Nichols said they would work on getting the language appropriately drafted. Sen. Jacobson moved that the language be adopted, with the necessary revisions to bring it in line with what the Committee wished. Ms. Joehler said that OPI's lawyer felt the word "appropriated" had to be included in the language; therefore, a way to say what was desired still needed to be worked out.

The question was called for; motion carried unanimously.

Education Subcommittee Minutes March 7, 1983

Regarding language in the appropriations bill regarding the Office of Public Instruction, Ms. Joehler said Mr. Tom Chesbro, OPI Budgeting and Accounting Director, wanted to get his way of accounting for indirect costs back into the The biggest problem the LFA had with this was that budget. during the funding structure change, the Accounting division had put the indirect costs into the general fund. The LFA didn't want general fund authority for the indirect costs, because it would remove the incentive to recover the indirect costs. Mr. Chesbro had in the meantime taken care of the matter so that the indirect costs would remain in a special revenue account rather than be in the general fund. She had worked up the numbers, and added that there was no impact on the general fund, although some of the expenditures would be double counted. She distributed copies of her figures; see Exhibit "E." Five of the six programs would transfer their indirect cost recoveries into a special revenue account that would enable their indirect cost function to be supported by those indirect costs. The language would cause general fund to revert to the extent that federal indirect cost revenues are collected beyond a certain point. I.e., it sets the amount of expenditure for the indirect cost pool.

Mr. Nichols explained how the expenditures would be doubled if a special revenue account was used. Indirect costs are listed once as an expenditure when they are transferred and again when they are spent by the pool.

Sen. Hammond moved that the OPI would be allowed to transfer the indirect costs into an indirect cost pool, and that language be provided to revert any excess monies to the general fund. Motion carried unanimously.

Regarding <u>School Lunch funds</u>, the Chairman said a new formula was being worked on. The Subcommittee had appropriated the minimum appropriation, but the School Lunch Program would lose \$50,000 if the Subcommittee didn't appropriate an additional amount. The Chairman suggested that a motion could reflect that the Committee's intention was to give the lowest amount necessary to meet the federal match. She said it was not the intent of the Committee to cause the School Lunch Program to lose any federal monies because the matching amount was not adequate.

Sen. Tveit moved that the Chairman's suggested motion be adopted, with the amount of the matching requirement worked out between the LFA and OPI, when Mr. Brisbin Skiles could meet with the LFA. Motion carried unanimously.

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Chairman Bengtson said she had reviewed the education budgets with the LFA; she presented a listing of all the areas where modified requests had been approved; see Exhibit "F."

Rep. Ernst expressed concern that more of the unit modified requests for the University System couldn't be adopted due to the lack of monies.

In regard to the weed research modified request, Mr. Nichols said the Cooperative Extension Service would have to cut existing programs in order to implement the modified from within their budget. Sen. Hammond was in support of the weed control modified request.

Dr. Carl Hoffman, Cooperative Extension Service, said that Montana in extension resources ranked 50th in the nation. At present 23 of 56 counties are operating with one agent. There is no room in their budget to implement the modified request for the weed researcher.

In response to Rep. Bengtson, Mr. Nichols said that in 1981 a substantial increase was given to the Cooperative Extension Service and the Agricultural Experiment Station.

Exhibit "F" was referred to and the contents reviewed. The Chairman explained that the items listed were either modified requests or items upon which there was not a unanimous vote. It was brought out that the suggested increase in vo-tech. tuition in 1985 would be about a 10% increase over 1984, which would be comparable to the tuition increase in the University System.

Rep. Donaldson questioned whether the figures for the University System regarding funding instruction at 95% of the peers were accurate, since the funding level for the past hadn't been at 100%. Mr. Nichols said the faculty salaries in 1982 had been lower than 100%, but it was possible that in 1983 they would be at or near 100%. The salary increases granted by Montana in the past two years had been gaining relative to the peer group, he pointed out.

Mr. Nichols explained that the last option listed for the University System (Exhibit "F," p. 1) represented a break from the formula. Colleges and Universities would be being treated the same as other State agencies. \$16 million would be taken out of the budget if this approach were taken. This approach would be ignoring the enrollment increases which have taken place.

Rep. Donaldson said he would like to see the bottom

Page six

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lines for the total budget before the Subcommittee took any action on the proposed reductions listed on Exhibit "F." Discussion took place regarding how the Committee's actions would affect the total budget and how the total budget would affect the Committee's decisions.

The Chairman asked Mr. Crosser to go over the items listed on Exhibit "F" with the LFA and give his input.

Discussion took place regarding the state of the Budget. The Chairman announced that the Subcommittee had spent a total sum of \$276 million, about 39% of the total general fund, and this was outside the Foundation Program. She asked the Subcommittee to think about reconsidering some of the appropriations which had been made, in order to present a solid budget to the Appropriations Committee. Sen. Jacobson was in support of at least maintaining the level of funding established for the University System in 1981. In addition, she stressed the importance to the State of the weed research, mineral economist, and water resources modifieds. She submitted that the Committee would be lack in what it was trying to do if these areas weren't at least discussed.

Sen. Haffey pointed out that the Committee was about 1% above what the OBPP had recommended, and 4-5% above the LFA.

In response to Rep. Donaldson, Mr. Crosser said that some revised revenue estimates would soon be provided from the OBPP.

Rep. Donaldson stressed that he didn't feel the Committee should reconsider any of its actions until the revised estimates were available.

The meeting adjourned at 9:30 a.m.

Rep. Esther G. Bengton - Chairman

VISITORS' REGISTER

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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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ESTERN MONTANA COLLEGE OF THE MONTANA UNIVERSITY SYSTEM

March 4, 1983

Joint Appropriations Subcommittee on Education State Capitol Helena, MT 59620

Subcommittee Members:

Western Montana College is requesting that the subcommittee shift funds from the instruction program to the support area in the following amounts:

<u>FY 84</u> <u>FY 85</u>

\$344,742 \$340,801

Last biennium, the subcommittee chairman requested that each unit allocate the preliminary totals generated by the formula to its programs. This reallocation came to be known as the "blue book." The final appropriation was allocated according to ratios from the blue book. Western Montana College, at that time, reallocated funds to the support area.

At a small institution a larger proportion of support is a fixed cost. Since Western Montana College is smaller than its peers, the allocation between support and instruction does not quite fit the average. Strict allocation by the formula causes an increase in the instruction budget of \$489,995, but a corresponding decrease in the support area of \$208,510.

This requested reallocation would allow an increase in instruction commensurate with our increase in enrollment, while also allowing an increase in the support areas. Incidentally, we plan no increase in staff in the support areas. Most of any real increase would go into library and computer resources.

Sincerely,

Hen D Leave

Glen D. Leavitt Director of Fiscal Affairs

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cc: Jeff Morrison

3/7/83 EXHIBIT "B

F. HIGHER EDUCATION

We want the second state of the

For units of the university system other than the office of the commissioner of higher education, the appropriations made under the column heading "Other Appropriated Funds" are from funds within current unrestricted funds unless otherwise indicated.

current unrestnicled funde funds, other than plant funds and those specifically A11 appropriated herein, may be spent and are appropriated contingent upon approval by the board of regents by July 1 of each year of a comprehensive program budget containing a detail of revenues and expenditures and anticipated fund balances of current funds, loan funds, and endowment funds. A11 movement of funds between the current unrestricted subfund and the designated subfund accounting entities shall be clearly identified in the state budgeting and accounting system.

Programs for the university budgets include instruction, organized research, public service, academic support, student services, institutional support, and operation and maintenance of plant.

Included within other appropriated funds to the six

13,074,000 institutions is the sum of \$12,488,450 in fiscal year 1988 and \$13,579,453 in fiscal year 19835 from revenues generated Under the provisions of House Bill 191, 46th legislature.

Education Subcommittee March 7, 1983 Exhibit "C"

RE: Community Colleges

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"The above appropriation provides 53 percent of the total unrestricted budgets for the community colleges that shall be approved by the Board of Regents.

The general fund appropriation for each Community College includes 53 percent of the total audit cost. The remaining audit costs shall be paid from local funds. Audit costs are not to exceed \$17,000 \$20,000 for each unit for the biennium."

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Language: Special to cation funds are for foundation and permissive store for the maximum-budget-without-a-vote for store education.	Special Education contingency funds are for emergencies that may arise in special education programs at local dis- tricts. A district's board of trustees may apply for an allocation from these funds by presenting to the super- intendent of public instruction a child-study team report and an individual education of plan for each child relating to this unforseen expense, a current listing of programs, case loads, and related costs. The contingency appro- priation is for the biennium and the specific amounts may be transferred between fiscal years.	Notwithstanding other provisions of law, the superintendent may not approve a maximum-budget-without-a-vote for special education which, in the aggregate, exceeds \$54,447,251 in the 1985 biennium.	AV nevervues received in the state traffic reducation account yoder provision of Section 2007-500 MCA, and Appropriated as provided in Section 2007-500 MCA, and Appropriated as provided in Section 20-7-500. MCA.		LANGUAGE FOR DIRECT PAYMENT OF STATE SPECIAL EDUCATION FUNDS TO SPECIAL EDUCATION COOPERATIVE.	^{t 1} There is appropriated to the Superintendent of Public Instruction from the earmarked revenue account sufficient funds to pay the Special Education Cooperatives directly, if requested by the participating districts in accordance with Section 20-7-451 (3), MCA.	42 Special Education funds include funds for the Superintendent of Public Instruction to pay the special education 42 cooperatives directly if requested by the participating districts as provided in Section 20-7-451, MCA.		7 8 3 XHIBIT	

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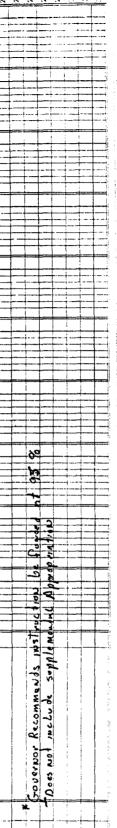
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742.1	18899	18899	22101	10/22	0\$\$6/	19550	10401	Vekor	
wwersty, of Mautauk									
Powerstell Countries	112621	13951	134692	134682	139701	13970/	134683	134683	
Assesses	757541	767561	57179	62165	183438	183138	61018	G/p/B	
	955	955	0		ב <i>וסו</i>	10/2	+ 0 -)	1 + 6 + 1	
Tetal	213092	313092	298161	191862	151452	15/75	185731	195731	
ENSION MONTANA College			, , , , , , , , , ,						
PERSONAL SERVICES	12561	19571	79494	20494	125.61	19571	20494	6600C	
Operating Expenses	2/494	3 1497	18809	18309	2323/	12225		00200	
Eavis mer]	0029	0007	20	5.30	0009	6200	556	550	
/ ToTal	59522	57624	39833	39823	49002	19002	4/344	41344	
Vorthere Moutova College									
Personal Sources	6926	9769	7639	2639	9784	4826	7639	7639	
Operative Expenses	7272	2727	メルトピ	27/4	2916	2916	2893	2893	
	-1	-1		T -0 -(+ • 1		101	+0+	
ToTAL	12496	76451	1/0353	16353	12700	12700	10532	10532	· · · · · · · · · · · · · · · · · · ·
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Fiscal 1984								
LFA AT 100 %	13583016	478EC5101 910	1 453233/	7696206	154491	2234247	Scool 20 51	
	912524181	2		1978437	1067744	3/1377986	33967085	
% 56	59859621	1		1937645	1039953	30738/2	3326,3625	
. 93%	2632205			1896852	29/8/01	3009637	321566643	
. 30%	AVLARCEI	• 		1835663	98547S	29/3376	C/80C5/E	
RECOUTS AT 100 %	11285211	26110501 413	4536385	3082309	1/60861	oScycce	36033515	
	14092659	59 10187602		0486100	1126346	9928215	34957233	
. 95%	13802088			1978194	103336	306 1331	37239623	
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95%	01648151		5576244	20009956	1062593	3487016	34349081	856826 78
93%	12907333			1966 662	2060401	341/26/	336.20276	33 750 641
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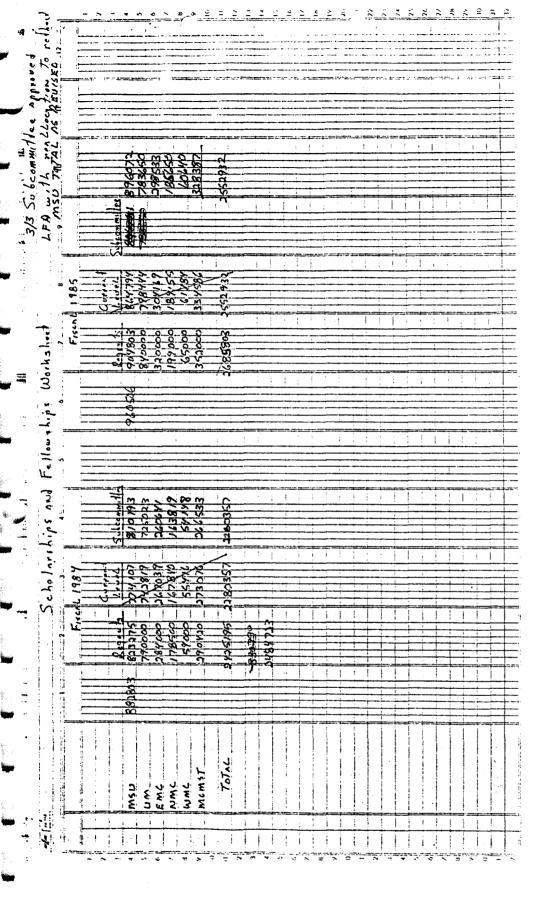
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Mawhawa State University									
Percoval Sources	150/265	1501365	1486 145	1485145	1503977	1462051	1485145	1485/45	
	010071 2	21 599 40	27279	2150000	2/87473	CL22878	244722	3687572	
			00000	600001	00007	00007	104 431	106431	
Man. Sasa	390524	292479	204641	90467C	2000	4/1044	2/27/8/2	3/6738	
	th	8 . J. U. 23	4-2,0954	501 Mana	146372	5650775	SRR184	15/5/97/886	-0%
1.0176	┨─┤								
MURYSITY OF MOULANA									
Personal Services	1163173	1163173	1977701	1097 791	1167814	1164814	197791	162260/1	
Operating Erpinses	3597950	3597950	225/262	346/804	404998	4049788	3686673	39083/2	
Eavement and Other	243644	243644	241430	201430	26000	26000	קוונרנ		
New Soace	228VY	92800	1 5025	15045	22525	192993	138252	218998	
TotAL	5027611	5025595	4626033	4836070	5700359	5657395	8-86415	55033/3	
Eastern Moutnes College									
Personal Sarvices	530806	530806	020164	491090	531514	531514	080144	491090	
OPENNING Expenses	1178462	1198462	1420021	1200741	1356 222	1356222	1358552	1358551)
Famoural ned of her	26100	26/00	33604	33604	1/100	00/11	35618	35618	
Nem Sance	<	57375	24054	42075	81 458	53205	48345	83505	
Total	54/1/1/8/	1812743	1767510	0152.721	440861	1982341	1933605	1968765	
27 Nouthern Manthux (a))ese									
Personal Societies	372468	372469	362351	36235/	372989	3729.69	362.35/	1/52 05/2	
Onevalue Exoruses	483258	483258	438330	002.064	56//30	561/30	5/349/	56234	1
Eau pmentoned Other	8500	8500	7345	734/5	9800	9800	7784	- 7761	
Now Snace	14053	13755	 -0 1	8314	C (84 1	14505	+ 0 -	15750	-
	01010	011001	0.000			0 COUNT	101000	0110	

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Woster W. Moulara College Percenal Severces	292934	292934	286538C	WC278C	293375	293375	74238C	142.385
Operating Expenses	309811	309811	307927	307927	368486	369496	366109	366109
Equipment nied Other Main Cance	14830	19830	1330	72807	1,486,6	292 C/	10-1	11730
Total	150929	C54 NE 9	079419	628537	599262	29/1/62	CE273	699162
10 11 Mowhwa Calleye of Mikenal Science	ince nul Te	chuc les v						
Personal Sar VICES	050212	6/7750	651195	652425	6 18073	6/8073	364239	652495
Operating Zaperces	516009	516009	457338	45733A	600669	600003	535333	1 5359:3
Equipment and Other	29000	2900	9569	6256	2005	20056	10143	10142
New Space	107	1	101	1	10.		1	1 0 1
ToTAL	1162259	1162259	Cat 6/11		/238792	1238792	1198630	4
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