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MINUTES OF THE HOUSE APPROPRIATIONS SUBCOMMITTEE ON
INSTITUTIONS
February 8, 1983

Side 53 The meeting was called to order at 8:10 a.m. in Room 108 of the Capitol Building.

Members present were Sen. Mark Etchart, Sen. Bill Thomas, Rep. Bob Thoft, Sen. Donald Ochsner, Rep. Steve Waldron, and Rep. Glenn Roush.

Also present were Norm Rostocki of the Legislative Fiscal Analyst's Office (LFA), Bill Gosnell of the Governor's Office of Budget and Program Planning (OBPP), Carroll South, director of the Department of Institutions, Mike Murray, administrator of the Alcohol and Drug Abuse Division (ADAD), and Pat Emerson, budget analyst for the Department of Institutions.

ALCOHOL AND DRUG ABUSE DIVISION

(010) Carroll South introduced Mike Murray and Pat Emerson. He then gave an overview of the ADAD and some of the programs around the state that receive funding from ADAD. The Department of Health and Environmental Sciences has to approve facilities for treatment centers and the ADAD approves the programs.

(063) Mr. Rostocki gave the LFA's presentation of the budget. He submitted a breakdown of grant funding (see Attachment 1) and explained how these figures were derived. The real difference in the budgets is the distribution and use of earmarked alcohol and block grant funds.

(231) Mr. South discussed the block grant funding. There are some carryover funds that came from block grant monies in FY'83 that the Department was not given authorization to spend. These funds are now available for use. Mr. South requested that the bill include language to allow the Department to substitute block grant funds if there should be a shortfall in liquor revenues to keep the county programs at current level.

The committee discussed the funding options. They discussed the Galen alcohol treatment program and the success rate of that program versus the success rate of the mental health centers.

(641) Dick Baumgartner represented alcoholism programs in Montana. He handed out a letter from Stephen Shumate, president of Alcohol Programs of Montana (see Attachment 2) outlining his concern regarding the alcohol programs funded

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by ADAD. Mr. Baumgartner voiced his concern that it is the county programs that suffer when there is a shortfall in revenues and he feels this is unfair.

Side 54

(011) Mona Sumner of the Billings Rimrock Foundation voiced concern that funds are being used for programs such as the Galen treatment program and the Forensic Science Lab in Missoula and that causes a decrease in the funds that go to the community based programs. She felt that alcohol programs work best when provided close to home in community based programs because these programs not only involve the patient but they get the families involved. She noted that 85% of the people who come out of the Rimrock program that have had the family involved in treatment stay abstinent from alcohol.

Ms. Sumner offered some options for alternative funding such as using DUI fines to pay lab costs. She noted that the community based programs detoxify patients before sending them to Galen. The Galen program duplicates these detoxification services and she felt this was a waste of time and money.

Chairman Waldron asked Ms. Sumner if she felt the State should close Galen. Ms. Sumner responded that she is a proponent of free enterprise and she would rather see the funds being spent at Galen go to community based programs and she further stated that the community based programs could provide the same services for the same cost as Galen.

(082) Chairman Waldron asked Mr. Murray if any community based programs have requested funds to start inpatient programs. Mr. Murray said there haven't been any in the past biennium that required tax funds but there have been some requests that would not require these tax monies. Chairman Waldron asked why they don't ask for tax funding. Mr. Murray explained that, if a program accepts tax funding, that program cannot refuse patients based on the ability to pay.

This is one of the major issues concerning alcohol programs because, if tax monies are provided, a program cannot choose which clients it will treat and which it will not. Many programs do not like this stipulation because it would cause a burden to the program for chronic alcoholics that cannot pay for services rendered.

Mr. South questioned the method used by Rimrock in detoxifying patients then sending them to Galen.

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(169) Rep. Red Menahan, House District #90, felt that some of the programs have lost sight of what they were established for and are too busy trying to compete for funds rather than treating alcoholism.

(207) Jo Cassidy, director of the Boyd Andrews Service Center in Helena, stated that the Center sends 10-15 people per week to Galen and find the programming there very useful. The Center is an outpatient alcoholism treatment center. This program is not funded by tax dollars so they send the patients that cannot pay to Galen.

The meeting was adjourned at 9:30 a.m.

Respectfully submitted:



Steve Waldron, Chairman
Approved

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VISITORS' REGISTER

HOUSE Institutions Sub COMMITTEE

BILL _____

Date February 8, 1983

SPONSOR _____

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
<i>Chel Baumgardner</i>	<i>Helena, Mt.</i>	<i>Alcoholism Program of Mt.</i>		
<i>Mona Sumner</i>	<i>Bellows, Mt</i>	<i>Kennock Ind</i>		
<i>Ja Korte</i>	<i>Helena Mt</i>	<i>Boyd Anderson</i>		

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

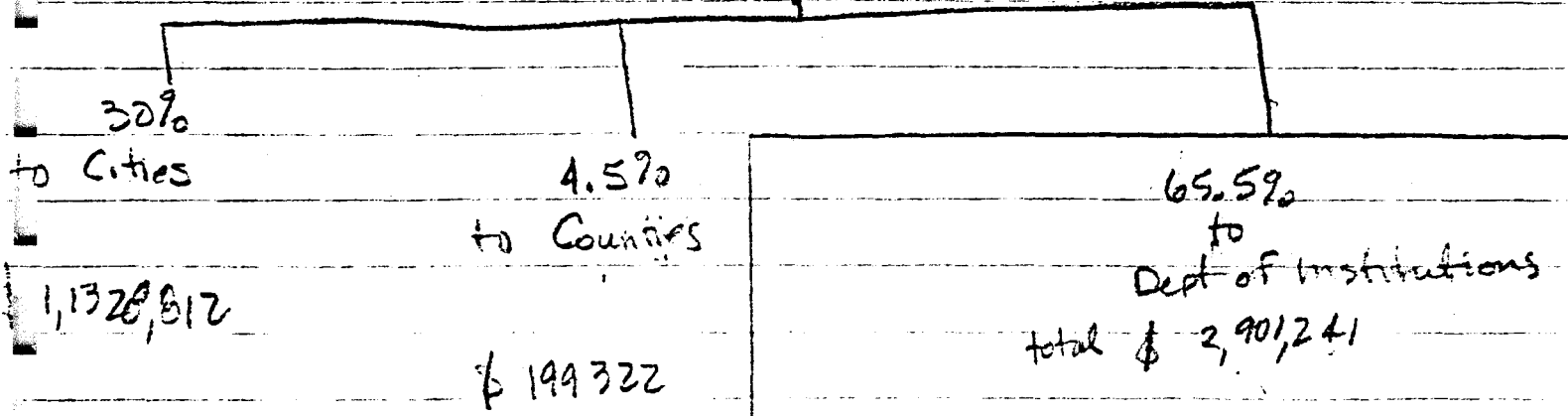
PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

DISTRIBUTION OF BENCHMARKED REVENUES
FROM LIQUOR LICENSE TAX

84

ESTIMATED AMT:

LFA \$ 4429375
OAPP \$ 4503125



crime lab (90,276)
Galen (151,256)
Institutional counselors (74,987)

net available: 1,220,822

use options:

- 1) admin - current level = \$ 444,614
dept req = \$ 401,344
- 2) discretionary grants
current level = \$ 624,636
dept req = \$ 807,018

TOTAL FUNDS AVAILABLE FOR THESE PROGRAMS

ADAD BLOCK	\$1091,132
Alcohol LFA	\$ 1,220,822
	<hr/>
	\$ 2,311,954

discretionary 381,679

\$ 1,899,791

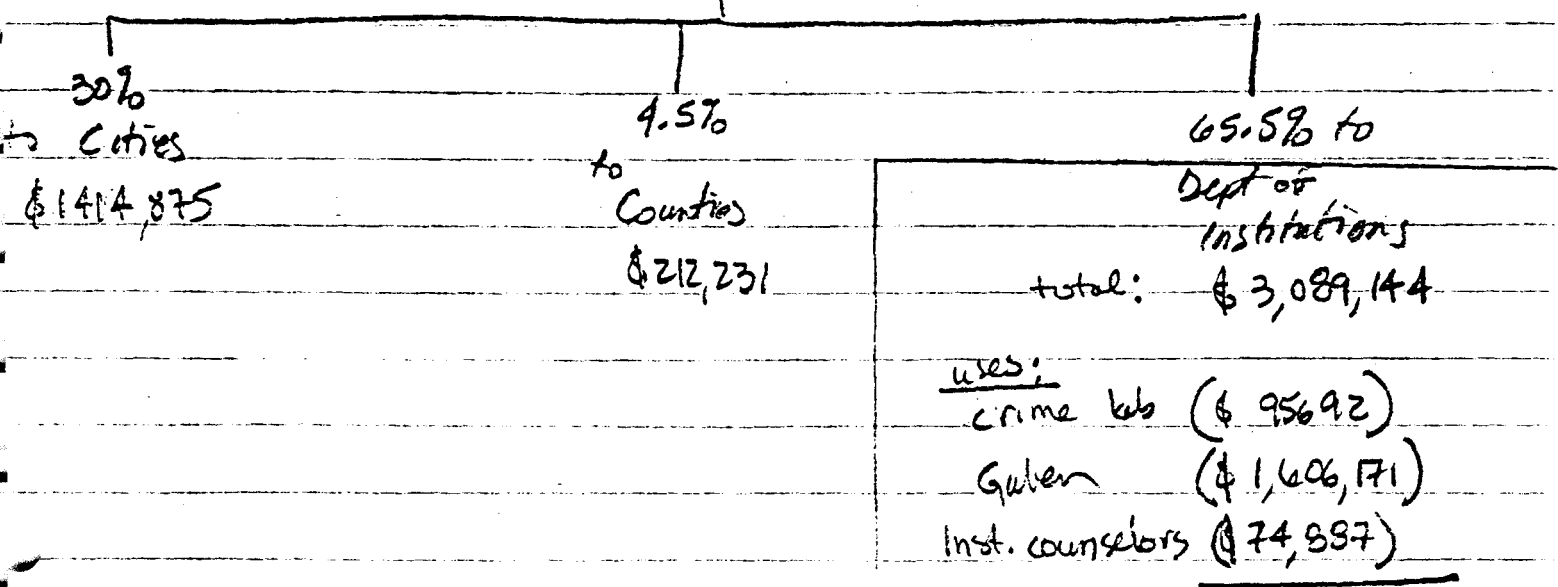
whatever is left goes to counties for use in alcohol programs FY 83 = \$ 1.4 million

Liquor License Tax - FY2

483

Estimated Amt

LFA \$ 4,716,250
OBPP \$ 4738750



TOTAL FUNDS AVAILABLE FOR THESE PROGRAMS:

ADA-BLOCK GRANT: \$665,699
Alcohol CEA \$ 1,312,394

\$1,978,093

use options:

- 1) admin \$ 425,955
- 2) discretionary grants @ current level (6% inflation) \$ 662,114

\$2,015,898

↓
whatever is left goes to counties

Discretionary 496,654

FY83 = \$1.4 million


FEB 05 1983

Attachment 2

Regional Chemical Dependency Programs, Inc.

725 West Alder • Missoula, MT 59801 • (406) 721-1880

February 3, 1983



Steve Waldron, Chairman
House Subcommittee on Appropriations
for the Department of Institutions
House Appropriations Committee
Capital Station
Helena, MT 59601

Dear Representative Waldron:

As president of Alcohol Programs of Montana, an association of 19 member public and non-profit alcoholism treatment clinics throughout Montana, I submit this written recommendation and testimony to the appropriations sub-committee as you consider the Alcohol and Drug Abuse Division budget for the next biennium.

It is the position of Alcohol Programs of Montana that there is one major state source of funds for the community level treatment of chemical dependency: The earmarked tax from alcohol, beer and wine. Short of increasing the liquor, beer and wine taxes, it is the opinion of Alcohol Programs of Montana that the integrity of the earmarked alcohol treatment fund must be restored and therefore we submit the following recommendations:

- 1) That the alcohol portion of Federal Block Grant funds be used to fund the Alcohol and Drug Abuse Division discretionary line item to assist in the support of those programs with insufficient 85/15 formula county revenue. The earmarked tax from alcohol that is presently used for that fund should then be returned to the 85/15 system of disbursement to counties. We oppose any percentage increase, over inflation, in the discretionary fund budget.
- 2) Alcohol Programs of Montana recommends that funding for the Department of Justice Forensic Lab come from sources other than alcohol earmarked tax and that the responsibility for this function rests with the Department of Justice. These funds should then revert to the 85/15 method of disbursement to counties.

Missoula Drug Treatment Program
725 West Alder
Missoula, Mt. 59801
(406) 721-1880

Missoula Alcohol Services
725 West Alder
Missoula, Mt. 59801
(406) 721-1880

Mineral County Alcohol Services
P.O. Box 745
Superior, Mt. 59872
(406) 822-4961

February 3, 1983

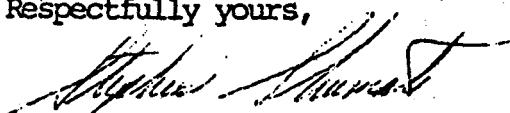
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- 3) Alcohol Programs of Montana recommends that funding for counselors at Montana State Prison, Pine Hills, and the Swan Youth Camp be funded from a source other than the alcohol earmarked tax funds.
- 4) We oppose any dilution or transfer of alcohol or drug block grant funds to other health or social services.
- 5) All general fund support for drug programs and Galen State Hospital should be maintained with the customary increase for inflation.

If you have any further questions, please feel free to contact me at 721-1880 in Missoula or Jo Kaste at 443-2343 in Helena.

Thank you for your consideration.

Respectfully yours,



Stephen G. Shumate, M.S.
President, Alcohol Programs of Montana
Director, R.C.D.P., Inc.

SGS/dc

cc: Jo Kaste