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MINUTES OF THE HOUSE APPROPRIATIONS SUBCOMMITTEE ON  
INSTITUTIONS  
February 4, 1983

Side 51 The meeting was called to order at 8:05 a.m.  
in Room 108 of the Capitol Building.

Members present were Sen. Mark Etchart, Sen. Bill Thomas,  
Rep. Bob Thoft, Sen. Donald Ochsner, Rep. Steve Waldron,  
and Rep. Glenn Roush.

Also present were Norm Rostocki of the Legislative Fiscal  
Analyst's Office (LFA), Bill Gosnell of the Governor's  
Office of Budget and Program Planning (OBPP), Carroll  
South, director of the Department of Institutions, John  
LaFaver, director of the Department of Social and  
Rehabilitation Services (SRS), and Rep. Bob Marks.

(007) The Chairman handed out a letter to the committee  
members from John LaFaver explaining the administration's  
position on deinstitutionalization (see Attachment 1).  
Chairman Waldron then introduced John LaFaver.

(017) Mr. LaFaver explained the sequence of events  
leading to the issue of closing Boulder River School and  
Hospital. The Governor's Council on Management reviewed  
the institution and recommended that Boulder be closed and  
the residents be moved to Galen State Hospital. The staffs  
of the Departments of Institutions and SRS conducted a joint  
assessment of the patients at Boulder. The conclusions  
of this joint assessment were that there were a number of  
clients at Boulder that would benefit from community based  
services that now exist. They further recommended that  
another 100 residents could come out of Boulder and be  
placed in an intensive community based arrangement that  
does not exist at this time.

The Developmental Disabilities Advisory Council reviewed  
the results of the Council on Management and formed a task  
force to study the issue. This task force recommended that  
a long range plan be developed for caring for residents now  
housed at Boulder as well as people not currently in Boulder  
but needing the same kind of treatment.

With all of the competing recommendations, the Budget  
Director, Dave Lewis, formed a recommendation on behalf  
of the administration. The recommendation is to continue  
to support the recommendation made in the Executive Budget  
to move 25 residents to Eastmont Training Center as  
recommended by this committee. The administration further  
recommended that the Developmental Disabilities Council  
be mandated both by the Governor and by the Legislature to  
conduct a long range study to assess how many people should

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remain in a hospital intensive care facility (around 80-100 patients). The other 100 or so other patients should go to a service structure of a noninstitutional type setting. The Council should further look at the various alternatives in terms of what the structure looks like and the location of the facility. The study would also look at the physical and program structure at Boulder and recommend long range building money for the 80-100 patients that need intensive hospital care treatment.

(073) Chairman Waldron asked whether an intensive care group home does exist at this time. Mr. LaFaver responded that it is questionable whether the 80-100 intensive care residents at Boulder can fit in a group home setting. The administration is looking for a medium between the intensive group home and an institution. Mr. LaFaver stated that the administration feels that no more residents should leave Boulder until the study by the Developmental Disabilities Council has completed their study.

Chairman Waldron asked if it is the position of the administration to halt deinstitutionalization until the study is complete. Mr. LaFaver said there shouldn't be any further deinstitutionalization until a study can be made as to what sort of service structure the remaining residents of Boulder will require.

Chairman Waldron quoted from the Great Falls Tribune a statement of the Governor that a study often "is sort of an excuse we use for a lack of ability to make a decision or unwillingness to take a stand." Mr. LaFaver felt that the statement the Governor made was in relation to another issue. The administration does remain committed to deinstitutionalization.

(140) Rep. Bob Marks stated that the task force was organized by SRS late in the year after the Governor's Council on Management recommended the closure of Boulder. He felt the conclusion that the task force reached had a lot of merit but Rep. Marks feels the study should be done by the Legislature because there have been problems in the past with studies done by the Executive branch. He feels the legislative studies are much more informative and the Legislature is the policy maker in this state and they are the ones who should "take the ball" on this issue. He feels the Developmental Disabilities Council will be given a set of instructions on how to cut patients from Boulder. He feels there should be a fact-finding endeavor to look at the

alternatives to taking residents from Boulder and base their recommendations on those alternatives. Rep. Marks further stated that he felt whoever does the long range planning study should consider the individuals involved as the priority instead of simply the cost.

It was discussed that there will need to be a special education component to take care of those people outside and there will be a cost for those education components.

Rep. Marks submitted some forms signed by concerned citizens regarding the closure of Boulder for the committee's review (see Attachment 2).

(231) Rep. Roush compiled the cost of people in the various institutions and submitted the figures to the committee. Rep. Roush felt it was the duty of the subcommittee to take a good look at the cost of institutionalization to the people of Montana in relation to the cost of care in a group home (see Attachment 3).

Medical Services (315)

Mr. South explained that the cost for medical services, which has always been included in the individual institution's budgets, should be budgeted separately because medical expenses are so unpredictable.

The committee decided to have one medical budget for the correctional area (Prison, Swan River, Women's Corrections, all Pre-release Centers, and all juveniles who are not in either Pine Hills or Mountain View). This budget will be line itemed so any funds not needed will be reverted.

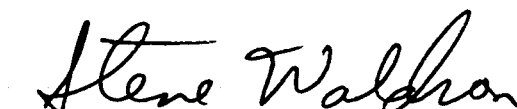
Mr. Rostocki handed out a worksheet with the original medical services expenditures (see Attachment 4). The OBPP and the LFA then took actual FY'83 expenditures to date, pro rated them, and applied inflation factors. The committee discussed the method used to arrive at these figures.

Sen. Thomas moved to authorize \$701,433 for FY'84 and \$743,520 in FY'85 for medical expenses.

The motion was passed unanimously.

The meeting was adjourned at 8:45 a.m.

Respectfully submitted:



Steve Waldron, Chairman

Approved

DEPARTMENT OF  
SOCIAL AND REHABILITATION SERVICES

Attachment 1

TED SCHWINDEN, GOVERNOR

P.O. BOX 4210

STATE OF MONTANA

HELENA, MONTANA 59604

January 31, 1983

Honorable Steve Waldron  
State Representative  
Capitol Post Office  
Helena, MT 59620

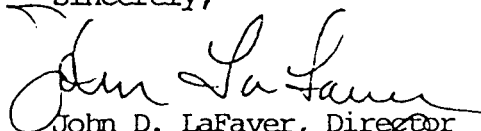
Dear Representative Waldron:


The department of institutions and the department of social and rehabilitation services have been examining alternatives for providing the full range of needed services to developmentally disabled Montanans. During the past few months, this joint examination has focused particularly on service options available should Boulder River School and Hospital be closed as recommended by the Governor's Council on Management. In addition, the state developmental disabilities council formed an alternative services task force composed of legislators and other knowledgeable individuals to examine the issues. The report of the task force which was adopted by the full council on January 28, 1983, recommends a comprehensive study to develop a long-range plan for improving services to the developmentally disabled. Before further changes are contemplated in reducing the Boulder population below the level recommended in the executive budget, we would agree with the state council that this comprehensive long-range plan be established.

We also urge that the development of the plan be mandated by the legislature as a first priority responsibility of state developmental disabilities, planning and advisory council. The council is composed of legislators, agency officials and knowledgeable laymen and is constituted for just this purpose.

We would be happy to discuss these matters with you and your subcommittee at your convenience.

Sincerely,

  
John D. LaFaver, Director  
Department of SRS

  
Carroll V. South, Director  
Department of Institutions

cc Chairman Himsel  
Chairman Bardanouve  
Representative Shontz  
Members, DDPAC

We oppose the closure or any change in the status of Boulder River School and Hospital as an integral part of treatment, training, education and medical care for developmentally disabled and we support a program of stability with continuity for the benefit of developmentally disabled, their families, caring staff who work with the disabled, and the citizens of Montana.

We site Twin Bridges closure as an example of swallowing a bill of goods and ending up with nothing.

Therefore, before any decisions are made to change the status of BRS & H as an integral part of the care and training for developmentally disabled clients we request an in-depth study of existing and alternative programs.

All the clients in group homes and other facilities are not receiving physical therapy, speech therapy, occupational therapy, etc. How much will it cost to provide these necessary services in all facilities for those who require them? Please include increased costs to local school districts.

Many of the proposals suggested seem to indicate the unrealistic attitudes that there will never be another retarded child born in the State of Montana. In the future where are the severely and profoundly retarded to live? What kind of care is proposed.

What are the costs per client in nursing homes, personal care facilities, and alternate care proposals. Comparing costs of Group Home Care to BRS & H care is not valid since the needs and services are different for moderately retarded and profoundly retarded. We would like to see valid fiscal comparisons of same services and same clients.

Furthermore, we want to know what costs would be involved in providing new facilities? What is to be done with present facilities?

When Twin Bridges was closed the community was devastated, people were demoralized, businesses failed, homes for sale lined the streets, and those empty facilities still stand EMPTY. But most important, those proposed group homes and foster-care facilities for children are essentially non-existent. We do not want history repeated for the developmentally disabled and handicapped.

NAME

ADDRESS

Ronda S. Zising

Box 243 Whitehall, Mt.

Meri Novan

Rt 2 Box 2222 Whitehall

Jan Burnett

Box 522 Whitehall, MT 59759

Geraldine A. Boster

P.O. Box 188  
Whitehall, Mt.

Jan F. Nagelski

P.O. Box 12, Whitehall, MT

Richard E. Seaver

P.O. Box 157 Whitehall, Mt

NAME

ADDRESS

NAME	ADDRESS
Shelma Deibel	Whitehall Mont.
A.M. Walverton	" "
Margaret Irish	R.R. 1 Whitehall, Mt.
Hera J. Jilgaw	Whitehall 1117
Avis Erickson	Whitehall, MT.
Jeanne Spear	Whitehall, MT.
Robert L. Tomayer	Boulder, MT.
Grand M. Nelson	Whitehall, Montana
Picky Hausman	Whitehall, Montana
Ernest M. Bunn	Whitehall, Montana
Gene Dore	Whitehall Mont.
Georgia Skov	Box 36 Whitehall
Antony Siemens	Whitehall, MT.
Therese Jensen	Box 275 Whitehall, Mont.
Ronald E. Jensen	Box 398 Whitehall, MT.
Raymond Jensen	Box 679 Whitehall, MT.
Victor J. Jensen	Box 679-Whitehall, MT.
Ruth Mecklenburg	Box 16 Whitehall, MT.
Walter Mecklenburg	Box 16 Whitehall, MT.
Judith L. Regan	Rt 2 Box 2358 Whitehall, MT.
Ernest A. McGearty	Box 100 Whitehall, Mont.
Ernest A. McGearty	27 1/2 Box 100 Whitehall 59757

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NAME

ADDRESS

<u>James M. Donchy</u>	<u>725 Zandella</u>	<u>Butte</u>
<u>Leo Hanley</u>	<u>500 S Main</u>	<u>Butte</u>
<u>Al Luebeck</u>	<u>2415 Elm</u>	<u>Butte</u>
<u>Fred W. Holdorf</u>	<u>2610 State</u>	<u>Butte</u>
<u>Dave Hanson</u>	<u>315 Granite Mt. Rd</u>	<u>Butte</u>
<u>Steve Wilson</u>	<u>2837 State St</u>	<u>Butte</u>

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NAME

ADDRESS

David A. Lubel

3105 QUINCY BUTTE

Charles A. Atterfield

2020 Sherman Butte

Robert [unclear]

2807 locust Butte

Kenneth M. Romney

1880 Schley Butte

Dan J. Lean

803 S. Washington - Butte

John A. McElroy

2700 Evans Butte



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NAME

ADDRESS

John F. Hoop Jr.

2701 Ottawa St. Butte MT.

John Arto

2927 Edison St - Butte MT

Ross Ruben

1250 W. Waldman - Butte MT.

Ed Spear

Et 1 Box 108 - Butte

Alan Eliason

1457 Sunset Rd, Butte

Robert Murch

2920 Burke Lane

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NAME	ADDRESS
<u>Rosemarie Demme</u>	<u>725 Laredo Butte</u>
<u>Kathleen Demme</u>	<u>725 Laredo Butte</u>
<u>Leo McCarthy</u>	<u>1116 North Alabama</u>
<u>Margaret McCarthy</u>	<u>1116 North Alabama</u>
<u>Cathy McCarthy</u>	<u>1116 N. Alabama</u>
<u>Timothy McCarthy</u>	<u>1116 N. Alabama</u>

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NAME:

ADDRESS:

<u>David E. Senior</u>	<u>Rt. 1, Box 10 Butte</u>
<u>Francis Donnelly</u>	<u>225 Jambal St. Butte</u>
<u>Mary J. Walsh Sr</u>	<u>724 N. Excelsior Butte</u>
<u>Craigton J. Walsh Sr</u>	<u>724 N. Excelsior Butte</u>
<u>Mary J. Walsh Jr</u>	<u>724 N. Excelsior Butte</u>
<u>David J. Walsh</u>	<u>P.O. Box 3693 - Butte</u>

*Walsh*

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NAME	ADDRESS
<u><i>John G. [Signature]</i></u>	<u>4615 Alabama - Butte</u>
<u><i>Earl J. Fairman</i></u>	<u>105 W. Quartz - Butte</u>
<u><i>Ted Bury, Sr.</i></u>	<u>719 Javelina - Butte</u>
<u><i>Mike Bury</i></u>	<u>719 Javelina - Butte</u>
<u><i>Catherine Bury</i></u>	<u>719 Javelina - Butte</u>
<u><i>Lade Ogren</i></u>	<u>722 Javelina - Butte</u>

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ADDRESS

<u>Dolores Barsanti</u>	<u>608 West Daly St.</u>
<u>Mike Maloughney</u>	<u>323 W. Daly St.</u>
<u>Kevin Maloughney</u>	<u>323 W. Daly St.</u>
<u>Margaret McGuire</u>	<u>517 W. Daly St.</u>
<u>Edward A McGuire</u>	<u>" " " "</u>
<u>Nelson Macindoe</u>	<u>1625 N. Main St</u>
<u>Emma Casapovic</u>	<u>5039. Daly</u>
<u>Ray Van Swearingen</u>	<u>521 W. Daly St.</u>
<u>Don Van Swearingen</u>	<u>521 W. Daly</u>

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NAME

ADDRESS

Jim McCarthy

1116 N. Alabama P

Margaret Holland

815 Empire Butte

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NAME:

ADDRESS:

Barbara Siefert

3701 Augusta, Butte MT 59701

Mary Snyder

P.O. Box 2524, Whitlow

Marie E. Powell

Box 710, Whitlow, Montana 59459

Bill Siefert

3701 Augusta, Butte

Sharon Siefert

Rt 1 Box 2524 Cardwell, MT

Penelope D. Tripp

Box 32 Cardwell, Mt.

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ADDRESS

<u>Richard H Robbin</u>	<u>Box 209, Whitehall</u>
<u>Mary Lou Hale</u>	<u>Box K Whitehall</u>
<u>Rayna M. Rudy</u>	<u>Box 541 Whitehall</u>
<u>Joyce M. Lynch</u>	<u>Box 10 Whitehall</u>
<u>Sarah M. Lamm</u>	<u>Box 133 Whitehall</u>
<u>Nerb Anderson</u>	<u>Box 453 Whitehall</u>
<u>Inez Anderson</u>	<u>Box 453 Whitehall</u>



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<u>Eilene Diebin</u>	<u>Whitehall, mt.</u>
<u>John C. Williams</u>	<u>" "</u>
<u>Opal J. Welch</u>	<u>" "</u>
<u>Todd Clark</u>	<u>Whitehall, Mt.</u>
<u>Dwayne K. Weidenbrouck</u>	<u>Whitehall, Mt.</u>
<u>Jan Ambler</u>	<u>Whitehall, Mt.</u>

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<u>W J M Stadden</u>	<u>12 Brook Whitehall</u>
<u>Loraine M. McFadden</u>	<u>1 N Bridge Whitehall</u>
<u>Tene M. Brasche</u>	<u>110 7<sup>th</sup> St E</u>
<u>Louis C Oldrich</u>	<u>300 S Division</u>
<u>Joy Holloway</u>	<u>1 1/2 S Lincoln, Whitehall</u>
<u>Lain R Rupp</u>	<u>107 N Jefferson</u>
<u>Darlene Patracini</u>	<u>R.R. Box 1490 - Whitehall</u>

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ADDRESS

Jane Dillon

RT 1 Box 1380 Whitehall Mt.

Dick Howard

Box 592 Whitehall, Mt.

Jeff Funderdale

Box 588 Whitehall, MT

William Neil Churchill

Box 51 Whitehall MT

Dennis Saing

Box 559 Whitehall

Harold W. Diazzola

Box 404 Whitehall

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<u>Therese M. Spears</u>	<u>Box 17, Whitehall</u>
<u>Donald P. Spear</u>	<u>P.O. Box 17 Whitehall</u>
<u>Thomas Delia</u>	<u>P.O. Box 452 Whitehall</u>
<u>Digna Light</u>	<u>P.O. Box 556 Whitehall Mt.</u>
<u>Jerry Light</u>	<u>" " " " "</u>
<u>Edna Ellis</u>	<u>P.O. Box 452 Whitehall, Mt.</u>
<u>Sue Jay</u>	<u>Rt. 1 Box 1012 " "</u>
<u>John W. Jay</u>	<u>Rt. 1 Box 1012 Whitehall, MT</u>

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Carol R. Brueser

Whitchell MT

Sylvia J. Jones

Whitchell, MT

Col. Huson

Whitchell MT

Robert L. Turquist

Whitchell, MT

Daniel R. Ness

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<u>Virginia Jean Sampson</u>	<u>RT 1 Box 1806 Whitehall MT</u>
<u>Clayton E. Powell</u>	<u>Box 576 Whitehall, MT 59759</u>
<u>Darlene News</u>	<u>Rt 2 Box 2275 Whitehall, MT 59759</u>
<u>Margaret Ward</u>	<u>Box 674 Whitehall, MT 59759</u>
<u>Maureen P. Novak</u>	<u>Rt 2 B2222 Whitehall MT</u>

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<u>Harold Hansen</u>	<u>25 W Legion Whitehall Mont</u>
<u>Beverly Peterson</u>	<u>P.O. Box 404 Whitehall Mt.</u>
<u>Sandra F. Bering</u>	<u>301 2nd W Whitehall MT</u>
<u>_____</u>	<u>_____</u>
<u>_____</u>	<u>_____</u>

Donna Clark  
Don Dillman  
Michael J. Lasker  
Ama Piazola  
Joy Piazola  
Thea Blackman  
Margaret Ann Kelley  
Sam Piazola

Landi Fisher  
Margaret Jones  
Joe Tuzze

James M. Trovada  
A. J. Trovada  
William D. Fisher

Dale Treght  
Cathy R. Holloway  
Beatrix Conner  
Linda Brown  
Bruce J. Rhinckel

Sharon Wardlaw  
Robert L. Fisher  
Jack Adams  
Hein Adams  
Marie Wardlaw  
Hugh D. Mosier  
George J. Fera

Box 14 Cardinal  
P.O. Box Whitehall  
P.O. Box 483 Whitehall, MT.  
PO Box 573 Whitehall, MT.  
Box 573 Whitehall, MT.  
Box 108 Whitehall, MT.  
Box 104 Whitehall, MT.  
Whitehall

Box 573 Whitehall, MT.  
Box 433 Whitehall, MT.  
Box 411

2905 Jerome Butte  
7 N. Stanley St Whitehall

203 E 2nd St Whitehall  
PT 11 Box 1024  
303 W. Ucker Whitehall, MT. 5975

Cherise Bremner  
Box 123 Whitehall, MT.  
Box 333 Whitehall, MT. 59759  
Box 215 Whitehall  
Box 251 Whitehall

Box 575 Whitehall  
Whitehall, MT.  
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<u>Karen Murray</u>	<u>P.O. Box 279</u>
<u>Debbie Lenz</u>	<u>Bowder, Mt.</u>
<u>Ursula Wassberg</u>	<u>Rt. 1 Box 1346, Whitehall</u>
<u>Jeanne L. Fisher</u>	<u>Whitehall, Mont.</u>
<u>And L. Bohren</u>	<u>Whitehall Mont</u>
<u>Arthur Wassberg</u>	<u>Rt 1 Box 1346 Whitehall</u>
<u>Karen Lundwall</u>	<u>Rt. Box 1456 Whitehall</u>
<u>Ronald Lee Robertson</u>	<u>Rt 2 Box 2260 Whitehall Mont</u>
<u>Jane Hansen</u>	<u>Box 143, Whitehall Mt.</u>
<u>Mary Ann Logan</u>	<u>Rt. 1 Box 1462</u>
<u>Olga Wheeler</u>	<u>Box 322 Whitehall Mont.</u>

INSTITUTIONAL OPERATING COSTS  
Fiscal 1983

	<u>Population</u> <u>2-1-83</u>	<u>Avg. Oper.</u> <u>Cost Per</u> <u>Res. Year*</u>	<u>Avg. Operating</u> <u>Cost Per</u> <u>Resident Day*</u>
<b>Mental Institutions:</b>			
Boulder River School & Hospital	223	\$50,242	\$138
Eastmont Human Services Center	48	40,228	110
Warm Springs/Galen	531	<u>37,908</u>	<u>104</u>
Weighted Average Cost		\$41,476 =====	\$114 =====
<b>Penal Institutions:</b>			
<b>Adult Facilities</b>			
Montana State Prison	769	\$15,447	\$ 42
Swan River Youth Forest Camp	53	16,005	44
Womens Prison	19	<u>39,650</u>	<u>109</u>
Weighted Average Cost		\$16,029 =====	\$ 44 =====
<b>Juvenile Facilities</b>			
Mountain View School for Girls	38	\$42,261	\$116
Pine Hills School for Boys	120	<u>24,654</u>	<u>68</u>
Weighted Average Cost		\$28,889 =====	\$ 79 =====
<b>Institutions for the Elderly:</b>			
Center for the Aged	188	\$12,591	\$ 34
Montana Veterans Home	115	<u>12,378</u>	<u>34</u>
Weighted Average Cost		\$12,510 =====	\$ 34 =====

\* The operating costs are based on the population in the facility on 2/1/83.

Attachment 4

Comparison of medical expense bases  
(both LFA & EXEL are adjusted for population increases) 2/2

	1982 base LFA	base EXEL	difference	Revised - considering 83 to date	Revised 84	Revised 85
<b>Corrections-</b>						
lab	62	2000	1938			
medical	24212	54636	25418			
optometry	208	2200	1932			
dental	402	4435	4033			
security	—	—				
<b>total</b>	<b>24944</b>	<b>63265</b>	<b>33321</b>	<b>22618</b>	<b>25413</b>	<b>26936</b>
<b>Prison - lab</b>	<b>503</b>	<b>100</b>	<b>403</b>			
medical	413250	417318	4068			
optometry	17936	17305	(571)			
dental	34292	32300	(828)			
security	18365	46647	1718			
<b>total</b>	<b>514246</b>	<b>513930</b>	<b>416</b>	<b>513930</b>	<b>527432</b>	<b>612099</b>
<b>Nonon - lab</b>	<b>668</b>	<b>11210</b>	<b>642</b>			
medical	37726	57957	17031			
optometry	198	3726	3286			
dental	5019	12979	7960			
security	0	5495	5493			
<b>total</b>	<b>44111</b>	<b>77027</b>	<b>29912</b>	<b>74657</b>	<b>84110</b>	<b>89157</b>
<b>Swan</b>						
lab	0	0	0			
medical	2763	8125	142			
optometry	1565	1597	32			
dental	3340	3409	69			
security	—	—				
<b>total</b>	<b>12268</b>	<b>13131</b>	<b>263</b>	<b>12868</b>	<b>14458</b>	<b>15326</b>
<b>lab</b>	<b>1233</b>	<b>3410</b>	<b>2177</b>			
med	488351	535530	46679			
optometry	20267	24746	4679			
dental	43057	53523	10270			
security	48365	52640	4275			
<b>total</b>	<b>601249</b>	<b>669349</b>	<b>68000</b>	<b>624279</b>	<b>701433</b>	<b>743520</b>