

VISITOR'S REGISTER

HOUSE HUMAN SERVICES SUB COMMITTEE

BILL _____

DATE January 25, 1983

SPONSOR _____

NAME	RESIDENCE	REPRESENTING	SUP-PORT	OP-POSE
Row Weiss	Helena	OBPP		
Charles Landman	Helena	MEIC		
Harold Robbins	Helena	Dept of Health		
Steve Pilcher	Helena	DHES		
John Bartlett	Nuvia	D.H		



IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.
 WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

MINUTES OF THE MEETING OF THE JOINT APPROPRIATIONS SUBCOMMITTEE
ON HUMAN SERVICES
January 25, 1983

Begin Tape 20 Side One

The meeting was called to order at 7:30 a.m. by Chairman John Shontz. All subcommittee members were present.

The visitor's register showed: Ron Weiss, from the Budget office; Charles Landman from M.E.I.C., Harold Robbins, Steve Pilcher and John Bartlett from the Department of Health and Environmental Sciences; Dr. John Drynan and Ray Hoffman from the Department of Health and Norman Rostocki, Fiscal Analyst.

FOOD/CONSUMER SAFETY

Norman Rostocki reviewed for the committee first that this program was general funded and there is not much difference between the LFA and the executive bottom line. Norman noted there was a federal grant which was for grain elevator inspections that was replaced in special session with \$34,000 general fund. Sen. REGAN MOVED that we strike the general fund for grain elevator inspections for moneys that didn't come through by the federal government.

Mr. Ray Hoffman explained that it had to do with training of the counties and not grain elevator inspections and asked Mr. Sloan to explain. He told the committee that the majority of the funds were to go toward training programs for the local health department regarding how to inspect elevators and warehouses. They maintain they are saving the state about \$65,000 from the loss of grain because of these inspections. The MOTION carried with Rep. Menahan voting no.

MOTION was made by Sen. STORY to adopt the executive budget for the remaining balance. MOTION carried. For clarification Norman stated the committee wants the \$34,000 taken out of operating expenses and not out of grants to counties. This was agreed to by the committee.

OCCUPATIONAL HEALTH BUREAU

In this program there were several budget amendments where a lot of the program was supported by federal funds. Norman took the 1982 actual expenses and inflated them forward and his bottom line is \$23,000 less than executive request except for travel which was increased to reflect the vacant FTE position. The department maintains that many of the expenses were charged off to federal grants and should have been general funds. They have requested a substantial request in repair or a difference of \$18,000. Federal funds have historically been used for FHA, and HUD contracts for checking houses for radioactivity. In 1983 the department main-

tained that there would be no federal funds available so the program was reduced and it was all generally funded.

Mr. Larry Lloyd explained that the federal funds are dead after June 30, 1983 and they expect no federal funds for the future. Sen. Aklestad inquired about the addition of 3 FTE in 1982. Mr. Lloyd explained they were added for the HUD and FHA program and are not included now and they have reduced these.

Chairman Shontz wanted to entertain a motion to general fund this program and if the federal funds came in to revert an equal amount. Sen. Aklestad asked how much of the general fund figure was actually budget amendment. Norman explained the 1982 expenditures increased by inflation factor and there are no budget amendments funds in the budget. The executive feels that some expenses were charged to federal grants which would normally have been picked up by general fund. Norman explained the type of personnel they have to hire are not easily located in Montana and require a greater salary. This person requires a good deal of travel also. Larry Lloyd explained that the position of health physicist was in charge of the medical x-ray program and the other person was for an industrial hygienist who spends about 50% of his time in lab preparations.

Rep. Winslow questioned the \$14,000 for repair and maintenance. Mr. Lloyd explained this was a one-time expenditure. For service contracts they expect this to remain about \$2300 per year and \$1200 per year for the portable equipment. If he had to prioritize he felt he would have to maintain the portable equipment and try to keep the Wide Beta Spectrometer in operation because they use the gamma spectrometer often for testing the air. The \$14,000 is to replace a component part of this piece of equipment. Sen. Regan asked what the life expectancy of this piece of equipment was and why the need for it and he replied it was 15 years. WINSLOW MOVED that we pull the \$14,000 out of repairs and maintenance. The MOTION carried with Sen. STORY voting no.

Sen. REGAN MOVED that we accept the executive budget on the remainder of the budget on repairs. MOTION carried.

The next issue was the general fund replacement of federal funds issue. Sen. Regan thought we should go with Option B which says if federal funds come in the program would continue and if they don't materialize the program would be reduced accordingly. She so MOVED. End of Tape 20 Side 1

For clarification Norman asked if the motion should also add that if federal funds become available for radiation studies then these sums will be budget amended and Sen. Regan concurred that this is what she intended.

On the issue of travel for occupational health there is one position that was not filled for awhile during FY82 and the department maintains their travel should be increased to \$19,000. Sen. REGAN MOVED we go with the executive budget on travel expenses. MOTION carried with Sen. Aklestad voting no.

On the issue of rent Norman told the committee the LFA figures represent what was exactly spent from the general fund in FY82. Sen. REGAN MOVED that we accept the executive budget for rent. MOTION carried.

Rep. Winslow wanted a clarification on the piece of equipment which costs \$9,500. Larry Lloyd explained it was for an x-ray analyzer which would enable the department to do some of the tests in minutes rather than hours to make them more efficient and cover more machines per year. Sen. REGAN made a MOTION we pay for the analyzer. Motion Carried.

Sen. STORY made a MOTION we accept the LFA budget for the balance of the budget on occupational health. Motion carried.

On the licensing program Chairman Shontz explained the department has asked that we either fund the licensing program as required by the statute or else repeal the radioactive licensing law. Chairman Shontz felt we should ask the house appropriations committee to sponsor a committee bill to repeal the radioactive licensing law. Sen. STORY made this MOTION. Sen. Regan suggested we go into Senate Finance and Claims and address the issue.

AIR QUALITY BUREAU

Norman explained that in Air Quality the issues are similar as the occupational health bureau only this has a minimum maintenance of effort. They have to have \$246,193 to receive federal EPA funding from general fund. The issue before the committee is whether they want to keep the program at minimum maintenance of effort or if they want to increase the general fund. The executive maintains that the federal funds are capped so if the program increases it will have to be at the expense of the general fund. The Scobey project is not included in minimum maintenance of effort. So the committee has to consider the base program and whether or not they want it to increase and address the Scobey issue as a separate issue. Ray Hoffman pointed out that the EPA level is a \$550,000 grant and if the indirects are taken off it is \$514,197. Chairman Shontz asked if the department took \$514,197 federal funds and \$247,193 general fund or \$761,390 what would the department priorities be. Dr. Drynan explained that at this point they would be addressing if they could get along without reducing FTE and reduce air quality monitoring around the state. Sen. STORY MOVED we go with the basic program for maintenance of effort. MOTION died.

Rep. Menahan felt with the way the air conditions are now in the State, the number of lung problems, wood burning, etc. that we have to have some air quality. He made a MOTION we go with the \$294,085 for \$47,000 for air quality control. There was a discussion on what the maintenance of effort included.
End of Tape 20 Side Two

Ray Hoffman explained the way the grant reads is that the level of effort is equal to recurrent expenditures of the prior year or if the general fund is increased for the base level program this will become the new level. \$247,193 has to be put into the program to receive any funds at all. Any figure put into this program above this we are locked into. The motion is that we go with the executive program and the MOTION failed. Sen. STORY then made a MOTION we accept the minimum amount of \$247,193 and \$514,197. MOTION carried with Menahan voting no.

Chairman Shontz explained that on the public health special revenue source the LFA is higher because of the way step and grade is computed because this amount of money comes from state lands and funds 1 FTE for surface mine inspections for air quality run surface mine operations. Rep. WINSLOW made a MOTION we accept the LFA budget for this request. MOTION carried with MENAHAN voting no.

The last issue was the Scobey project for the monitoring of the air because of the Canadian projects across the border. A discussion ensued about how long the project would have to be continued. Rep. MENAHAN made a MOTION we fund \$30,000 for the Scobey project for the biennium for continued monitoring when both power plant units go into operation. Charles Landman from M.E.I.C. explained how the department had decided where they would monitor and for how long. Ron Weiss suggested that a recommendation of the budget office would be to appropriate it to the department for the biennium and this would give them the flexibility to use it either year dependent on when the two units go into operation and if the funds are not spent it would be reverted back. MOTION carried.

WATER QUALITY/SUBDIVISIONS

Norman explained the issue in water quality (exhibit 1 and 2) is broken down into subprograms, those that have maintenance of effort, and those with a 25% match. On water quality management the budget originally came in that all the federal funds were gone and there was an additional general fund requested by the department. Now EPA has stated that there will be additional funds available from 205 (j). They anticipate \$236,000 in FY84 some of that being carried from FY83 and approximately \$118,000 in FY85.
Begin Tape 21 Side Two

When you compare the department sheet with the LFA's in safe drinking water the LFA is higher by \$8,000 and construction grant management LFA is lower. Most issues are in water quality management. The department has a higher general fund request there. The LFA and Executive agree on how much is coming from the federal but where it is going to be spent and when is the issue. The basic issue is how much general fund will be used in the program and if all the federal funds will be used there or some transferred to take care of administration expenses. Chairman Shontz asked the department if there were no general funds in the program what the \$164,000 in federal funds would enable them to do. Sen. Aklestad asked if this was still funded by the 208 program. Steve Pilcher said that 208 funds are no longer and at the end of the current fiscal biennium these are finished and the program has been reduced from the 8FTE to 4.75 proposed for the biennium. The new funding source is 205 (j). Steve Pilcher stated that under the 208 program they were required to inventory and assess all sources of water pollution in the state of Montana, develop management plans and agencies to implement these plans. Section 205 (j) funding have a narrower limitation of use and is designed to deal with specific water quality problems and not get into the broad brush non-point source area but to deal with problems such as evaluating impact from projects such as the Helena Waste Water Treatment Plant. They are geared toward tasks and responsibilities dealing with water quality problems.

Rep. MENAHAN MOVED to go with the executive budget on water quality. Sen. REGAN made a SUB-MOTION we subdivide and look at the programs one at a time. Sen. REGAN made a MOTION we go with the LFA budget on water quality management. Motion carried.

Water Pollution Control has a maintenance of effort of \$80,326. Sen. Regan asked what was the difference, why the \$3,000 more in general fund in water pollution control. Ray Hoffman told the committee one level of effort is equal to what was expended in 1977. To receive funding the department must provide a match for the water pollution 106 program, an amount of non-federal funds at least equal to the expenditures during FY ending June 30, 1971. At that time it was \$68,164. To receive funds under 205 (j) or construction grant management a state must expend what was spent for recurrent expenditures in FY77. The department spent \$184,614.

Ray Hoffman said that in 1976 it was lower and in 1978 it was lower but somehow the expenditures in 1977 got up to a high level and it cannot be substantiated. So to summarize neither the LFA or executive has a minimum maintenance of effort according to the Department's interpretation. They feel that \$68,164 is the minimum maintenance of effort.

Sen. REGAN made a MOTION we go with the executive request on the

on the general funds maintenance of effort and the LFA on the remaining balance. MOTION carried.

Safe Drinking Water Program was next on the agenda. Chairman Shontz explained there is required a 25% general fund match from federal dollars, or \$103,875 general fund and \$311,626 federal funds in FY84. Regan MOVED that we go with the executive budget request with the understanding that step and grade adjustments will be LFA. MOTION carried.

On the construction grants program Norman explained this is where there are pass through funds from the federal government to build such things as wastewater treatment plants at the local level. Sen. STORY MOVED we go with the executive budget request on this issue. MOTION carried.

Norman explained Waste Water Operators is the program which licenses them and is run off an earmarked account. Rep. MENAHAN MOVED we go with the executive budget on this. MOTION carried.

Norman explained the subdivisions proposals are budgets based on current level, not on how much they will receive. The \$30 fee or \$50 if HB118 passes times the number of lots they review will generate the revenue needed to provide the revenue for this budget. End of Tape 21 Side 2
Begin Tape 22 Side 1

Sen. STORY made a MOTION we move with the executive budget on subdivisions. Sen. Regan asked if we went with the executive budget and if the fees don't come in what happens. Dr. Drynan responded they would have to shut down again. MOTION Carried.

Ray Hoffman asked that the subcommittee put in some type of language within the subdivision bureau that specifically states that this bureau is solely funded from earmarked revenue gained from subdivisions fees and funds within the department cannot be transferred from other sources and the committee concurred.

Environmental Administration was the last issue of the meeting. Norman explained there were 3 FTE in the program; the administrator and his staff of a technical writer and secretary. Don Willems explained what a technical writer's job consisted of, writing environmental impact statements etc.

The major issue of this program was the way the program was funded. The LFA viewed it as an administration staff which supported bureaus. Sen. REGAN MOVED that we go with the LFA budget on administration MOTION carried.

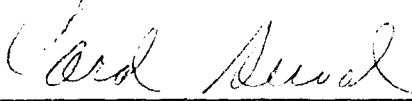
The meeting was adjourned at 10:15 a.m.
Tape 22 Side 2 at 206

Minutes of the Meeting of the Joint Appropriations Subcommittee
on Human Services
January 25, 1983

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John Shontz, Chairman



Carol Duval, Secretary

Water Quality F-184

Account Number City 2063	Water Quality Right	Water Quality Control	Safe Drinking Water	Conservation Credits	Water Sales Credits	Total	DEC 84		LFD 85		CAL 85	
							12/31	12/31	12/31	12/31	12/31	12/31
Quesada PK	1175	710	80	80	915	2375	2375	3725	3725	3725	3725	3725
request in 64 mill	11075	35663	21975	21975	19003	90058	90058	208749	208749	208749	208749	208749
BS inc. return	4294	8409	8100	4723	6411	19176	119637	16810	16810	16810	16810	16810
Contracted services	377	425	378	210	1072	1199	1199	1603	1603	1603	1603	1603
supplies	657	716	710	888	1439	3300	3300	4099	4099	4099	4099	4099
communications	1191	1193	1193	3910	921	4273	4273	5219	5219	5219	5219	5219
travel	371	1087	1106	9294	1266	1632	1632	14883	14883	14883	14883	14883
rent	219	502	418	1	1	1251	1251	11398	11398	11398	11398	11398
utilities	50	509	123	2983	139	3068	482	5248	5248	5248	5248	5248
repair	185	208	150	1143	413	3449	1428	3076	3076	3076	3076	3076
other	31444	71982	12022	42619	11711	205572	205572	30732	30732	30732	30732	30732
operating exp.	6147	7162	8106	14000	2112	2112	1554	3100	3100	3100	3100	3100
equipment	20326	15429	41502	39501	21514	131194	10905	22226	22226	22226	22226	22226
grants	3282	8006	11085	29257	21700	77000	77000	81803	81803	81803	81803	81803
total	11335	21576	31166	29257	62112	214235	11248	22226	22226	22226	22226	22226
grand fund	15007	45792	11552	2751	21514	15007	11251	22226	22226	22226	22226	22226
ERA 106	20362	11579	11552	2751	21514	13719	12905	14301	14301	14301	14301	14301
205 j												
earmarked												
total												

Exhibit 1
January 20, 1985

NOTE
29,500,000,000
22,614,700,000

	Water Qual Mgmt	Water Pol Control	Water Delivery Water	Construction Gen. Exp.	Operation Water Control	TOTAL
F.T.E.	475	11200	800			3325
Per. Service	111253	365765	210849	208227	11385	897477
Contract Serv.	19552	633004	58253	13736	4077	158922
Supplier Maint.	2128	4149	4025	4085	817	15204
Communication	3263	12066	8076	10173	1135	32723
Travel	8306	12343	11981	15385	702	49217
Rent	4518	14688	12650	7578	925	42735
Utilities		679	588			1167
Maint. Repara.	464	687	800	2887	64	4882
Other	818	318	1554	1777	106	3472
Equipment	530	900	1001	1001		3936
Grants	4200		72868	40000		155068
TOTAL	193332	464689	383184	304624	19251	1355090
Funding General	58096	83117	95791			237004
Waste Water Opn F.P.A.	135231	371582	287488	304624	19251	1098830
TOTAL Funding	193332	454700	487488	304624	19251	1355090
left current for op						28511
Funds						2511
						10

1

Water Quality Bureau
Fiscal Year - 88

	Water Exp.	Water Cont.	Water	Consumed	Unmetered	Total
	1	2	3	4	5	6
F.I.E.	111495	355880	210986	208214	11355	897190
Per Service	111495	355880	210986	208214	11355	897190
Contract Svc.	20724	54503	42727	14560	4077	139591
Supplies Mat'l.	2244	3397	4267	4331	817	16076
Communication.	3616	11718	7406	11837	1135	32911
Traffic	8630	12838	12391	14541	702	51123
Rent.	4789	17680	13469	7349	965	41823
Utilities	-	725	747	-	-	1482
Maintenance	272	223	898	700	67	5087
Other	337	336	1287	1175	106	3197
Equipment	563	900	1500	1000	-	3963
Grants	43000	-	72703	40000	-	155703
Total	196108	461020	391673	387111	19221	1379533
Funding	58096	93117	37518	-	-	339131
General	58096	93117	37518	-	-	339131
Water Utility Dept.	138012	378503	293755	308711	19221	1189861
E.P.A.	-	-	-	-	-	-
Total Funding	196108	461020	391673	308711	19221	1379533

10-15-88