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MINUTES OF THE HOUSE APPROPRIATIONS SUBCOMMITTEE ON
INSTITUTIONS

January 20, 1983

Side 20 The meeting was called to order at 8:10 a.m. in Room 108 of the Capitol Building.

Members present were Sen. Mark Etchart, Sen. Bill Thomas, Rep. Bob Thoft, Sen. Donald Ochsner, Rep. Steve Waldron, and Rep. Glenn Roush.

Also present were Peggy Williams of the Legislative Fiscal Analyst's Office (LFA), Bill Gosnell of the Governor's Office of Budget and Program Planning (OBPP), Carroll South, director of the Department of Institutions, Dick Heard, superintendent of Boulder River School and Hospital (BRSH), and Jim Curry, business manager of BRSH.

(025) Mr. South introduced Mr. Heard and Mr. Curry. He then provided the history, purpose, and a general overview of the institution. There are 58 buildings on the campus, 40 of which are heated. There is over 1 mile of steam tunnels under the campus. Deinstitutionalization has reduced the population substantially in recent years.

(079) Rep. Bob Marks, House District #80, provided his support for this facility which is in his district. He attributes the inefficiency of the campus to its age. Rep. Marks recommended that there be some planning to make the facility more efficient, including some construction. The people housed at BRSH need to be institutionalized. He felt BRSH should be used to train staff who would later go into group homes. He noted that BRSH has some buildings on campus that could be used for group homes. Rep. Marks stated that BRSH is a much better place now than it was in the recent past and the residents are receiving fine care at BRSH.

(153) Ms. Williams presented the committee with the current level comparisons between the OBPP budget and the LFA budget (see Attachment 1). She outlined the position changes that would take place if 25 residents are moved out of BRSH (see Attachment 2). There would be about a 10% reduction in overall operating costs to deinstitutionalize these 25 residents.

The LFA would recommend a 4.5% vacancy savings. The OBPP recommended \$193,227 for overtime and the LFA recommended \$49,702. The LFA felt the way the institution handled overtime was very inefficient and expenditures could be decreased if it was handled better. Other institutions use aggregate positions to alleviate excessive overtime. There was some discussion regarding alternatives to overtime.

Ms. Williams then went over the operating expenses for BRSH.

(429) Mr. South addressed the LFA's presentation. The LFA left in one .5 FTE Title I position. Mr. South would like this position deleted with language to fund this position with Title I funding should it become available.

Mr. South strongly disapproved of the LFA's analogy for overtime. There was a great deal of discussion regarding aggregate positions as opposed to the institution's present method of filling in for employees on sick leave or vacation with employees that require overtime. In some cases, an employee will have to work two shifts back to back to fill in for sick leave and vacation.

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The committee discussed the institution's doctors. There is a contracted doctor who supervises the staff doctor. The committee discussed different options that may be used to save money. Rep. Bardanouve asked why the institution can't hire a doctor that does not need a supervisor. Mr. South responded that they have tried to get a qualified doctor but have not been successful.

In the area of Supplies and Materials, the base used by the LFA for clothing was faulty due to the use of surplus state clothing in FY'82. That surplus has since been used up.

Mr. South told the committee that there would be a savings if the institution went to the attends program but he did not want to commit himself as to how much of a savings would be generated. He said he would delete staff if the attends program did save enough to do so. (Attends are disposable diapers that have been used in other institutions at a cost savings.)

Mr. South said there was not any funding included in the travel budget for patients who will transfer to Eastmont. The Department presented the committee with a memo which outlined those costs. (see Attachment 3). The committee felt the Department should look at other commercial charter services for lower fees. Ms. Williams noted that the last time patients were transported from Boulder to Eastmont, the National Guard transported them as part of their training. Chairman Waldron assured the committee that Mr. Heard would look into that possible mode of travel. Mr. Heard then addressed the institution's request for travel.

The committee discussed the high utility costs at BRSH and the 40 building that are currently being heated. Rep. Bardanouve asked if all 40 of these building have to be heated. Mr. Heard

stated that all 40 of the buildings are being used at this time.

Chairman Waldron opened the hearing to public testimony.

(390) Clyde Muirhead of the Developmental Disabilities Planning and Advisory Council (DDPAC) presented the committee with the goals and objectives of the DDPAC Alternative Services Task Force (see Attachment 4). Mr. Muirhead provided an overview of the council's purpose and duties.

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The Task Force compiled a report that looked at the needs of the patients at Boulder and Eastmont and what facilities would fit those specific needs. This report is not available at this time.

(036) Bob Laumeyer, chairman of a subcommittee to study BRSB, spoke in support of the institution. BRSB is the cornerstone of the Boulder community and employs many of the citizens of Boulder. Mr. Laumeyer did not approve of the movement of 25 residents out of BRSB. He did not feel the movement would necessarily save any money. He suggested a contingency plan.

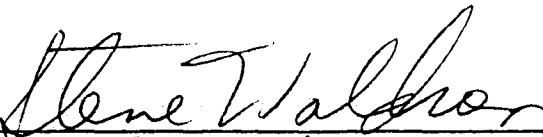
Mr. Laumeyer wanted the treatment at other facilities to which these people would go to be as good, if not better, than the treatment they would receive at BRSB. He addressed the subject of having substitute workers in-lieu-of excessive overtime. He did not feel someone could just walk into the job and do it properly. He strongly supported increasing the staffing at BRSB.

Mr. Laumeyer felt BRSB could be the best training facility for institutional care and would have the most expert staff if given the chance.

(204) Joe Geraghty, president of Montana State Employees, Local 971, AFSCME, AFL-CIO, presented written testimony in support of BRSB (see Attachment 5). His opposition was mainly focused on decreasing the FTE level at BRSB.

The meeting was adjourned at 10:30 a.m.

Respectfully submitted:



Steve Waldron, Chairman
Approved

SW/lt

VISITORS' REGISTER

HOUSE Institutions SUB COMMITTEE

BILL _____

Date January 20, 1983

SPONSOR _____

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Don Saville	Boulder, mt.	City of Boulder	✓	
Geo. H. Christensen	Boulder MT	✓ ✓ ✓	✓	
Robert L. Laumeyer	Boulder Mt.	Boulder Cent. Sch.	✓	
Miranda Schye	Glasgow	self		
Kathy Xarp	Helena	LWV of Mont.		
Art Fairbank	Helena	Mont. Fed. of Teachers	✓	✓
Joe McCarthy	Butte	self	✓	
Julius Dillon	Boulder	self	✓	
Dave Coulter	Boulder	self	✓	
Terry Minow	Boulder	Mont. Fed of Teachers		
Langot Harris	Helena	OBPP		
JACK ELLERY	HELENA	DEPT of SRS		
Joe Roberts	Helena	DD/LAC		
CLYDIE MUIRHEAD	Helena	DDPAC		
DOUGLAS K. SCHWITZ	JEFFERSON CITY	COMMISSIONER JEFFERSON COUNTY		
Della M. Bullock	Jefferson Co.	comm.		

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Boulder - Position Changes to Current Level

	Exec.	LFA	
Current FTE	485.4	485.4	
- Behav. Mod. Ther. (1200, 2070)	0	-1.5	Title I
- Custodial Sup. (#2074)	-1.0	-1.0	} Vacant
- Cosmetologist (#2080)	-0.5	0	
- Equip. Oper. (#2081)	0	-1.0	
- Nurse (#5405)	-1.0	0	
- Warehouse Wkr (#1076)	0	-1.0	
- Warehouse Wkr (#6055)	-0.5	0	
- Painter (#2176)	-1.0	-1.0	
- Teacher (#9855, 9879, 9880)	-3.0	-3.0	} OCR positions
- Teacher Aide (#9881, 9862, 9857, 9858)	-4.0	-1.0/-2.0	
- Occup. Ther.	-0.5	0	
- Rehab. Aide	-0.5	0	
New # FTE	473.4	476.4/475.4	
# FTE Reduced by Exec		12.0	
LFA		9.0/10.0	

Boulder - Current Level Comparisons

	-84-		-85-		Comments	
	Exec	LFA	Exec over (under) LFA	Exec	LFA	Exec over (under) LFA
Contracted Services	195,000	141,845	53,156	186,537	130,183	56,354
						Physical Therapist - There were 2 vacant PT. positions which were not deleted
						Medical Doctor - This money was requested because of a vacant dr. position. LFA (left in both dr. positions (currently vacant))
Supplies + Materials	867,934	787,149	80,785	912,737	838,004	74,733
						Cost of Attends
						LFA calculated cost of food by increase of no.
						LFA used 3 yr average for medical supplies
						LFA used 3 yr average for carpentry supplies
						LFA used 3 yr average for kitchen supplies
Communications	86,578	84,772	1,806	102,496	100,374	2,122
						LFA applied inflation to actual usage
Travel	16,820	14,016	2,804	17,067	14,221	2,846
						LFA reduced out-of-state travel from \$3,548 to \$745
Rent	22,344	22,305	39	23,685	23,640	45
Utilities	673,143	666,433	6,710	817,489	809,278	8,211

Comparisons

Current Level

Boulder

	84		85		Comments
	Exec	LFA	Exec	LFA	
Repair + Maintenance	77,232	72,413	81,867	76,745	LFA used current level
Other Expenses	13,927	9,504	14,762	10,069	LFA did not include \$4382 for Registration Fees.
Goods Purch. for resale	12,200	12,206	12,400	12,427	(27)
TOTAL OPERAT.	1,165,779	1,110,643	2,169,040	2,014,941	154,099
Equipment	67,585	44,585	47,476	48,818	(1342)
GRAND TOTAL	1,781,555	1,781,555			

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32

Boulder - Positions which can be deleted if
25 Residents are moved

Position Title	Position No.	Grade	No. FTE	Approx. Salary Savings
<u>Hab Aide I</u>				
	5271	7	.8	} 9.8 FTE
	5174		1.00	
	5220		1.00	
	5228		1.00	
	5233		1.00	
	5234		1.00	
	5235		1.00	
	5241		1.00	
	5252		1.00	
	5253		1.00	
<u>Hab Aide II</u>				
	5156	8	1.00	} 6 FTE
	5873		1.00	
	5884		1.00	
	5885		1.00	
	5888		1.00	
	5989		1.00	
<u>Hab Aide III</u>	5856	9	1.00	} 3 FTE
	9237		1.00	
	9238		1.00	
<u>LPN I</u>	4513	9	1.00	
<u>Food Serv. Worker</u>				
	2071	6	1.00	} 3 FTE
	8220		1.00	
	8221		1.00	
<u>Cottage Superv.</u>	6028	14	1.00	
<u>Hab Train. Spec</u>	6027	12	1.00	
<u>Custodial Worker</u>	9207	6	1.00	
Total			258 FTE	\$330,475

Boulder - Personal Services Savings if 25 Residents are Moved

Deleted Positions

Hab Aide I	9.8 FTE
Hab Aide II	6 FTE
Hab Aide III	3 FTE
LPN II	1 FTE
Food Serv Worker	3 FTE
Cottage Supervisor	1 FTE
Hab Training Specialist	1 FTE
Custodial Worker	<u>1 FTE</u>

Total 25.8 FTE

Approximate Salaries	\$330,475
Approximate Overtime	15,543
Approximate Differential	3,307
Approximate Longevity	3,105
Approximate Holidays Worked	10,981
Approximate Benefits	75,662
Approximate Health Ins.	<u>24,768</u>

Total Savings
for Pers. Serv \$463,841

Boulder - Savings if 25 Residents are moved

Category	Approx. Savings (FY84)		
Personal Services	463,841		
Contracted Services	382		
Supplies	72,757		
Utilities	40,572		
Repairs	372		
Equipment	3,620		
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Total	581,544	597,396	

DEPARTMENT OF INSTITUTIONS
BOULDER RIVER SCHOOL AND HOSPITAL

TED SCHWIDEN, GOVERNOR

P.O. BOX 87

STATE OF MONTANA

CITY OF BOULDER

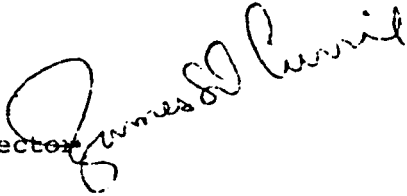
BOULDER, MONTANA 59002-0087

To: R. L. Heard
Superintendent

From: James D. Currie
Fiscal Services Director

Date: January 19, 1983

Subject: Additional Travel Requirements



As you know, both the Executive and the LFA budget proposal neglected to include the funding required to transfer ten residents to Eastmont and fifteen residents to the community. The following is an analysis of the cost of these transfers:

Ten Residents to Eastmont:

All weather aircraft \$2,155 x 3 trips =	\$6,464
Staff Lodging (2 staff, 2 nights ea/trip, 3 trips) =	144
Staff Meals (2 staff, 2 nights ea/trip, 3 trips, one meal per day at Eastmont) =	120
Commercial Air Fare (2 staff Glendive to Helena) =	<u>248</u>
Total	\$6,976

Sixteen Residents to Community:

Staff Lodging (2 staff, three nights each placement) =	\$2,304
Staff Meals (2 staff, three nights each placement, figure includes lunch and dinner first day, and three meals second and third day) =	<u>1,200</u>
Total	\$3,504

Total Travel Costs for movement of 25 residents \$10,480

Should you have any questions concerning these figures, please contact me.

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DDPAC ALTERNATIVE SERVICES TASK FORCE
December 10, 1982 - March 17, 1983

- GOAL #1: Review and respond to agency proposals and plans for alternative services to the populations of Boulder River School and Hospital and Eastmont Human Services Center and to persons on the community waiting list.
- GOAL #2: Conduct public review of initial Council recommendations and guidelines for alternative services to persons at BRSH and EHSC and on community waiting lists.
- GOAL #3: Transmit final Council report to the Governor of the State of Montana and to those state operating agencies responsible for alternative service development and implementation.

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE:

For the record, my name is Joe Geraghty. I come before you speaking for myself as the guardian of a developmentally disabled young man. I have been a direct care employee for the past 8½ years of Boulder River School & Hospital, and as President of Montana State Employees, Local 971, AFSCME, AFL-CIO, which represents approximately 70% of the Institutions employees. I will provide a written text of my remarks at a later time and apologize for not having it with me today.

I rise today in general support of the Boulder River School and Hospital Budget. I have serious reservations concerning the cuts in FTE's in the educational program. Setting a logical age deadline for the mentally retarded to stop receiving educational services is unrealistic considering their individual needs. After the statutory age, I realize there is no longer a legal obligation. I would appeal to you that because the mentally retarded benefit from and need education beyond the legal age, there is a moral obligation which should be given equal consideration. To curtail or eliminate the education program as a birthday present would do a serious disservice to those residents. As you are aware, the education program at Boulder was chosen as an exemplary program of particular benefit to disabled people. I can't help but be reminded of the incident several years ago of the Montana teacher of the year who was fired the next year. The education program is beneficial and recognized; I urge you to retain it.

In the matter of the anticipated reduction of 25 residents from the Boulder River School & Hospital population, please do not fund the institution as if this is an established fact. The bienium previous to this, such a reduction was anticipated and led to a large supplemental budget when the resident movement did not happen. The past two years there has been little change in the Boulder population and now does not seem to be the time to radically cut the staff in anticipation of such resident movement.

I would suggest maintaining the current staffing levels with the possible addition of two (2) food service workers, one cook and one food service truck driver position. Because of an actual staff shortage, due to previous cuts on this area, a great deal of overtime and provisional appointments have been necessary just to maintain the minimum level of service. Additionally, direct care workers, many times, have to assume food service duties to get the job done. It is also critical that employee wages be fully funded. The legislature must bite the bullet and not cop out on a vacancy savings plan for finding that can only stifle the progress of former years, while looking good on paper.

As to the issue of overtime usage, it must be understood that the one to one ratio of direct care refers to total numbers. It does not take into account three (3)-eight (8)hour shifts per day, seven (7) days per week. It does not address vacations, holidays or sick leave. The Institutions does pull trained staff from one area to another, but overtime by trained direct care staff is necessary.

We would also ask that you reject any requests to tear down existing buildings and focus instead on making the physical plant more energy efficient. Alternatives such as solar or geothermal power should be explored. It is too early to tell if the current insulation and weatherization has been effective, but employees feel the buildings done are warmer and less draft. Some long range building programs should be initiated to improve the physical plant and cut future utility and maintenance costs.

One of the finest components of the BRS&H program is the excellent staff Development Department and Boulder Training Center. These are responsible for training staff in the care and training of the developmentally disabled residents. It would behove the legislature to explore the possibility of providing all the training for all Montana staff dealing with the developmentally disabled at this established and proven program. Currently community service providers are trained with moneys from SRS, thus duplicating a service available at the Institutions.

This is the year for the legislature to recognize that there is a need for a long-term care and training facility for the developmentally disabled. Every two years the Institutions have had to "prove" it has a "right" to exist. This places a nearly impossible burden on the staff and upon the residents. The Institution should become not only a long-term care facility for those developmentally disabled people who require this type of care; but, a resource for the care, treatment and training of developmentally disabled individuals in the state of Montana.

It should serve as a model for community programs, a research center if you will to "iron out the bugs" in conjunction with community programs. It has the resources to assist community programs in staff and client training purchasing, medical treatment, etc. The Institution should be the principal resource in the efforts to assist its developmentally disabled citizens. Cooperation not competition with community services should be the system in a continuum of care from Institution aligating the way to independent living for Montana's developmentally disabled citizens.