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WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

MINUTES OF THE MEETING OF THE JOINT APPROPRIATIONS SUBCOMMITTEE ON HUMAN SERVICES
January 18, 1983

Tape 11 Side One

The meeting was called to order at 8:10 a.m. in Room 436 by Chairman John Shontz. Committee members were all present.

Also present were Dr. John Drynan, Ron Hoffman, Suzanne Nybo, Yvonne Sylva and Dr. Pratt from the Department of Health and Environmental Sciences and Ron Weiss from the Budget office and Norm Rostocki from the Fiscal Analyst's office.

The committee then heard testimony from three remaining areas, Child Nutrition, the WIC Program and Family Planning Programs.

Mr. Dave Thomas, Program Supervisor for the Department of Health and Environmental Sciences Nutrition Program gave a presentation on the <u>nutrition programs</u> which seek to improve the nutritional status of pregnant women, infants and children through the provision of comprehensive nutrition consulation provided to community health nurses, handicapped children's services, family planning, dental and health promotion/education programs. <u>WIC</u> is the major component of the nutrition program. This program is 100% federally funded, serving more people now as the current economic conditions have worsened.

The child nutrition program provides cash reimbursement for meals meeting specific nutritional requirements served to children enrolled in licensed or approved child care centers such as Head Start, Day Care, etc. (exhibit 1)

Rep. Winslow asked if the department dealt with the elderly on food distribution programs and he replied they were not. Rep. Aklestad asked what type of contract services they had and who they were with and he replied that they contract with local agencies, usually public health departments, day care centers, etc. In the child nutrition program the participating day care centers receive a cash payment from the department for serving meals meeting certain requirements, giving them technical assistance and menu planning etc. Sen. Regan asked questions about the administrative costs of 18.7% and he explained Sen. Regan asked this was because the aids who work with the program, cooks etc are under this budget also. Rep. Winslow asked who was eligible for the WIC and was told those who qualify are low income and if they qualify nutritionally and come to the department for aid. Sen. Aklestad asked about the travel portion of the budget and Mr. Thomas replied it was for the support of travel to monitor local agencies regarding payroll, vouchers etc. which is audited by the federal government yearly. Mr. Ray Hoffman told the committee that there is no cap from the federal government regarding this program and that the state is reimbursed if the funds go over. This program is from the Department of Agriculture.

Suzanne Nybo, Health Services Supervisor of the Statewide Family Planning Program explained that this program is a preventative health program whose goal is to improve the overall reproductive health of Montanans. See exhibit 2 They contract with 15 family planning programs in the

Minutes of the Meeting of the Joint Appropriations Subcommittee on Human Services
January 18, 1983 Page 2

state to provide services to the public. The objectives of the program are to provide educational, social and comprehensive medical services to individuals to freely determine the spacing and number of children and to promote the health of mothers and children. They receive Federal Title X grant funds from the U.S. Department of Health and social service block grant funding through the Department of Social and Rehabilitation Services. These funds are allocated to 15 local programs in the state to provide reimbursement for health care services and no Title X funds are retained at the state office.

Rep. Winslow asked if there were reimbursement scales paid back to the department for these services and Suzanne Nybo replied they use a sliding scale based on the clients ability to pay.

Sen. Aklestad asked Ron Weiss from the budget office to explain why the SRS is not allocating block grant funds for family planning. He replied since family planning is no longer a mandated service and in order to ease the administration costs they tried to keep it all under the SRS program.

Ms. Nybo said the Title X program started in 1970 on a national level and in 1972 that the department of health became the grantee for this program. Norman explained that originally this program was funded with Title X and Title XX which required a 10% match from the general fund. The Dept. of Health has no block grant funds in the budget request and the LFA has \$232,000 from SRS and the 10% general fund match. The LFA has kept the general fund as it was and the Title XX or SRS block grant as it was. The options are whether the committee wants to fund it from the MCH block grant that is now in the health department or all general fund or if they want to take funds from SRS social services block grant.

Sen. Regan asked what the total MCH block grant amounted to and was told it was \$1,378,481 for each year and Ray Hoffman pointed out that this was correct but there is also \$138,000 that is still available for the committee's consideration that had not been allocated for 1984.

Dr. Drynan in closing told the committee that in the budget presentation as they have given it to the committee they reduced \$258,000 out of health services administration out of the general fund base of the department allocating that within programs where they felt services should continue to the people. Sen. Story asked if the department had let the counties know the amounts they might receive yet and he replied they had not. Last year they received \$900,300 and in the 1984 and 1985 biennium they are allocating \$786,451 or a 13% increase, and on the FTE levels they have gone from 62 to 35 for 1984.

Exhibit 3 from the Department of Health was then presented for review which showed a comparison of general fund dollars for FY 82, 33, 84 and 85. He explained that even though the department has cut back in FTE with the general funds savings they put it back into programs they felt were necessary. He said the current level general fund base 09 has not changed except for family planning and inflationary increases and there is no

Minutes of the Meeting of the Joint Appropriations Subcommittee on Human Services
January 18, 1983

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increase over and above the current level.

Celinda Lake from the Women's Lobbyist Fund testified in favor of full funding for family planning programs in Montana at the current level recommended the executive budget because of its importance to the health of Montana's families.

Kathy Karp from the League of Women Voters of Montana also testified in favor of the Governor's proposed budget for family planning as a support service to people on income assistance. Sen. Aklestad asked the League if there were not enough funds to go around if they were in favor of having taxes raised to fund the program and if so in what area. Sandy Merdinger from the Leage said they were testifying against the last option of not funding family services and while the League cannot favor one type of funding over another they did understand there were federal funds available for this and they favored funding family services.

Begin Tape 11 Side two

After a short break the committee held a discussion on the health department issues. Chairman Shontz explained the committee has to realize that there are not enough dollars to go everywhere and there are some dollars which will go elsewhere depending on what the committee decides to do. If they chose to reduce programs where there is a match required then another choice is are they going to put the program an a level where it won't really be functionable and therefore isn't worth keeping at all or if there is a match and the program is changed or cut down the road does the department have the authority to spend the general fund match if there are no federal funds to match it at all or not.

A discussion on the presentation of materials by the LFA and the Department of Health was held and the committee determined they would look at exhibits 4 from January 17, 1983 from the LFA as A, exhibit 5 from January 17, 1983 apread sheet as B and exhibit 5 from January 18, 1983 as C to Norman Rostocki explained that the committee can make determinations. see all the maternal child health block grant can be used for the programs that are under the old MCH program plus the director's office, and these programs are reflected on the spread sheets. The preventative health block grant issues are not all presented on the sheet because there are many other options in other programs and they cannot 1 solate the uses of the preventative health block into one program. Decisions may have to be held off in this area till the committee hears the other budgets. the committee has all the MCH block grant options before them but in the Preventative Health Block all the options are not all in one program. The family planning funds are the most varied whereby the funds can come from Title X, Title XX and the general fund in whatever mix the committee This is no longer a mandated program for the new SRS Block Grant so basically the difference between the LFA and executive is how much general fund do they wish to use in the program. The way the LFA presents it it takes money from the SRS and the way the Department presents it it does not take SRS money, it uses more money proportionately from the genera The committee has to decide how much goes to each program. fund.

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Sen. Story MOVED that the committee not use the SRS block grant monies for family planning. Sen. Regan questioned not using SRS funds. She felt it made more sense to go ahead and put it in Title XX where it was before which will least impact the remainder of the programs. Chairman Shontz asked Ron Weiss if in the Title XX program if it was about \$5 million they were overmatched and he replied it was about \$3 to \$5 million where they are over-allocated into Title XX services which included all the Social Services programs that they have used money in the past, social work, salaries etc. Sen. Story clarified that this is what we used to call Title XX monies but since we are overmatched we are really talking general fund monies.

Sen. Regan asked Story if we excluded these SRS funds what his proposal would be. Sen. Story replied this would cut off that branch and get down to looking at the grants and deciding whether we want to put in general funds money or block grant money. On a roll call vote Sen. Story, Sen. Aklestad and Rep. Winslow voted yes and Sen. Regan, Rep. Menahan and Chairman Shontz voted no and the Motion did not pass.

Rep. Winslow stated he didn't want to cut out family planning because he felt it was important but if he understood Norman Rostocki correctly that the committee could replace \$232,000 Title XX with \$400,000 from the block grant that has not been allocated for MCH. Chairman Shontz felt it was important to remember that the LFA may not have allocated these dollars and the department's budget has. There is also the \$138,000 the department has which is a one time funding source which could be used and we could use it here or somewhere else.

Chairman Shontz asked if the block grant dollars which are currently going into the county programs if they could potentially be used for funding family programs and Ray Hoffman answered they could.

Sen. Regan expressed concern about how these programs got to be generally funded going from small programs to bigger programs and that she felt committed general funds which as far as she was concerned were never allocated to be this large. Chairman Shontz felt he hoped the committee give as much consideration to every tax dollar federal and state as well as just the general fund. Sen. Story said he was just trying to determine just which programs could be cut without hurting the most people. Chairman Shontz again stated that this is truly one of the safety net programs which catchs the group of people who do not qualify for medicaid but who may not have insurance etc, and it is the lower middle class people. End of Tape 11 Side 2

Chairman Shontz asked Norman if on his spread sheet it pointed out current level where federal dollars have dropped off he plugged in general fund money. Norman explained that was not always the case as in Newborn Transport program he put in Preventative Block Grant money. He tried to show the committee what each program costs. In a lot of the programs the difference between the LFA and executive budgets is in how the program is to be funded. Chairman Shontz stressed that the committee separate themselves from both the LFA and executive budget and make decisions.

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Dr. Drynan again told the committee they are not asking for an increase in general fund because they did reduce those dollars in administration to continue the services in the programs they identified. The only increase in general funds is family planning. The department has deleted the 4 FTE and taken those dollars and reprioritized them to the three programs they felt were most vital.

Chairman Shontz closed the meeting by stating that the committee has to determine where the money should go such as funding administrative costs for these programs through general fund moneys and what kinds of repercussions might be expected down the road in direct versus indirect costs. The committee was urged to study these matters and to try and sort out the solution being whether or not they can fund programs or if they can be funded through various sundry methods.

Tape 12 Side 1 to 210

The meeting was adjourned at 10 a.m.

John Shontz Chairman

Carol Duval, Secretary

Chairman Shontz, Senators and Representatives of the committee:

My name is Dave Thomas and I am Program Supervisor for Department of

Health and Environmental Sciences Nutrition Programs.

The Nutrition Programs seek to improve the nutritional status of pregnant women, infants, children, adolescents, adults and the elderly through provision of comprehensive nutrition services to local agencies and communities, and nutrition consultation provided to community health nurses, handicapped children's services, family planning, dental and health promotion/education programs.

The Special Supplemental Food Program for Women, Infants and Children (WIC) is a major component of the Nutrition Program, serving about 10,538 clients per month in state fiscal year 82. However, 11,930 clients were served in December 1982, an apparent indicator of current state and national economic conditions. WIC provides low income, pregnant, postpartum and lactating women, children up to age 4, at nutritional risk, with selected foods to supplement inadequate diets; nutrition education and counseling; access to preventive health programs; and referral to private and public health care providers. It is 100% federally funded.

The Child Nutrition Program provides cash reimbursement (also 100% federal funds) for meals meeting specific nutritional requirements served to children enrolled in licensed or approved child care centers, Head Start Programs, day care home and outside-school-hours programs. In state fiscal year 1982, 2,549,645 meals were served to 7,785 children.

TESTIMONY

STATEWIDE FAMILY PLANNING PROGRAM

January 17, 1983

Chairman Shontz, Senators and Representatives of the Committee, I am Suzanne Nybo, Health Services Supervisor of the Statewide Family Planning Program.

The Statewide Family Planning Program is a preventive health program whose goal is to improve the overall reproductive health of Montanans.

Services are directed toward the accomplishment of the following major health goals:

- o Improve and maintain the emotional and physical health of men, women and children, particularly through the detection and prevention of cancer and venereal disease with women.
- o Prevent birth defects and mental retardation.
- o Reduce the incidence of abortion by preventing unplanned pregnancies.
- o Assure that more children are "wellborn" by decreasing the incidence of prematurity and birth defects.
- o Decrease maternal and infant mortality and morbidity.
- o Assist couples who want to have children but cannot.
- o Prevent unplanned pregnancies (particularly in child abuse and poverty situations).
- o Improve pregnancy outcome by correction of health problems between pregnancies and by proper spacing and timing of pregnancy.
- o Assist couples in having the number of children they desire so that every child is intended and loved.

The Department of Health and Environmental Sciences (DHES) contracts with 15 family planning programs in the state to provide services. Each program functions under the medical supervision of a licensed physician. Some of the

services offered are: health education, counseling, physical examinations, cervical cancer screening, breast self-exams, pregnancy testing, blood pressure recordings, blood testing, dispensing of contraceptives, screening and treatment for gonorrhea, and referral for other problems.

In 1981, 20,522 persons from every county in the state were served by the program, a 464% increase in caseload since the program's inception in 1972.

71% of all persons served were from low income families.

In 1981 the program detected and referred for treatment: 390 positive pap smears for cervical cancer; 1,361 cases of anemia; 152 cases of gonorrhea; 825 cases of breast diseases or other physical findings (heart, thyroid, etc.); 2,064 cases of vaginal infections; and 490 cases of high blood pressure.

It is widely documented that 1) many low income people do not have equal access to family planning services, and 2) repeated, closely spaced childbearing—or childbearing that occurs very early or late in life—often has adverse health, social and economic consequences for mothers and their children and for society. Therefore, a national goal of the program is to assist in making comprehensive voluntary family planning services available to all persons desiring such services with priority on serving persons from low income families.

The objectives of the program are to provide educational, social, and comprehensive medical services necessary to enable individuals to freely determine the number and spacing of their children and to promote the health of mothers and children.

According to the Alan Guttmacher Institute, a corporation for research, policy analysis and public education, Family Planning has one of the highest documented benefit/cost ratios of any federally funded health program in the nation. It meets the needs of those who otherwise cannot afford services and could eventually become dependent on government agencies.

- o The cost to the government for a mother on welfare and an unplanned child averages \$3348 per year plus food stamps and medicaid.
- o The short-term benefits (savings) to federal, state, and local governments are estimated to be \$2 for each dollar invested in family planning.
- o The long-term benefits are estimated to be \$26 for each dollar invested.

DHES receives Federal Title X grant funds from the U.S. Department of Health and Human Services and social service block grant funding (formerly Title XX) through the Department of Social and Rehabilitation Services. The social service block grant funds are directly allocated to the 15 local programs in the state to provide reimbursement for health care services to 3,060 eligible low-income women. No Title XX administrative dollars are retained at the state office.

I would be happy to answer any questions you may have regarding the program. Budget questions should be addressed to Mr. Hoffman.

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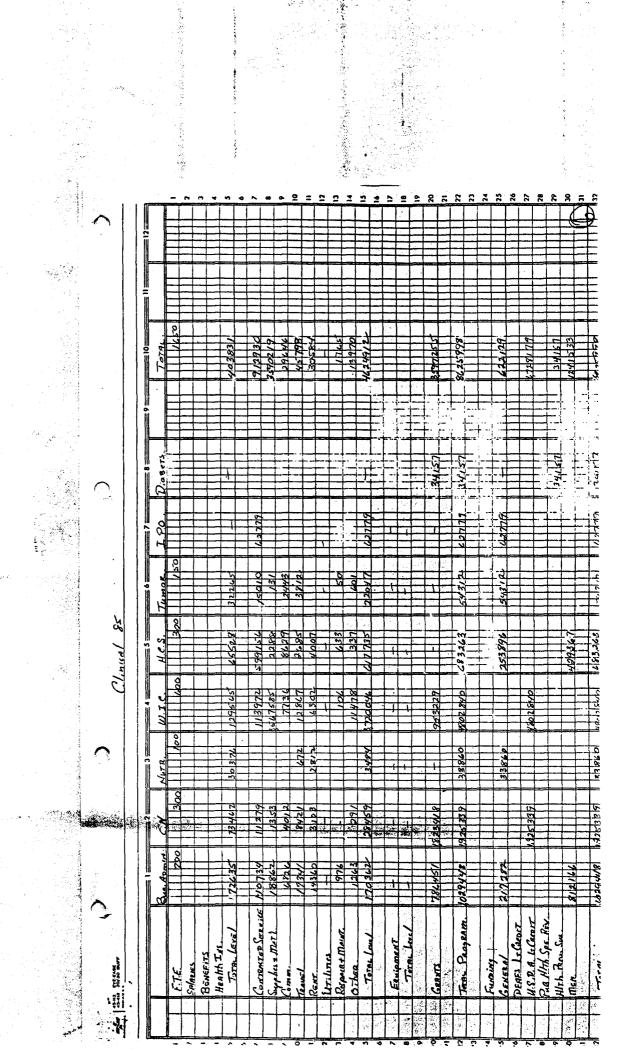
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Itemize the main argument or points of your testimony. This will assist the committee secretary with her minutes.