

HOUSE HUMAN SERVICES SUB COMMITTEE

Date January 14, 1983

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MINUTES OF THE MEETING OF THE JOINT APPROPRIATIONS SUBCOMMITTEE  
ON HUMAN SERVICES  
January 14, 1983

Begin Tape 8 Side 2

The meeting was called to order at 8:00 a.m. in Room 436 by Chairman John Shontz.

All committee members were present. Also present were: Norman Rostocki, Fiscal Analyst's office; Dr. John Drynan, Head of the Health Department, Drew Dawson from the EMS State Health Department; John Bartlett from the State Department of Health and George Fenner and Ray Hoffman from the Department of Health.

The first order of business concerned left overs from the executive session yesterday and Chairman Shontz noted first of all that the committee did not choose to take any vacancy savings from the Department of Labor.

In Personal Services the executive budget reflects an averaging of personal services so that in actual dollars the executive budget is underfunding personal services. Rep. Menahan made a MOTION that they accept the LFA figures in the personal services area. Motion carried.

#### HEALTH DEPARTMENT

Norman Rostocki presented an overview first on some of the problems that will override all the budgets themselves. Often the LFA analysis current level is higher than the executive request but as a general rule the LFA general fund is lower. This is because the Department of Health has maintained that the federal funds are capped at "x" level and therefore any increases that would come into the program they felt should be funded with general funds. The executive budget reflects this in many programs they have chosen as capped. The LFA felt that if there was a decision to supplant general funds for decreasing federal funds the committee should be aware so where the LFA has more federal funds than the Department has, it is because most of the time they felt their funds were capped. The LFA has as a general rule kept the funding proportions the same as experienced in FY 82. He felt the committee should be aware that there are a lot of bills that are going through and some are appropriations bills and some are not but they could affect this budget.

For example there is one for \$135,000 for resident doctor training; \$208,000 for a Waste Cleanup Act, \$61,000 for a supplemental for subdivisions; a requested fee increase for obtaining birth certificates, a fee increase for junk vehicles, and funds for hazardous waste program for this biennium. There will be some changes because the department just reorganized this past week and this will affect the way the budget unit is heard.

#### PREVENTATIVE HEALTH BLOCK GRANT

Norman Rostocki told the committee he chose to present the Preventative Health Block Grant first because the committee will be dealing with

this particular block grant in about 6 different budgets to every time a decision is made to use block grant funds this precludes the other opportunities to use it. Page 749 of the 1985 LFA budget analysis shows the various programs which the committee will be dealing with and showed items he felt that the Preventative Health Block Grant could be used for. Some have been funded in the past by special session and some haven't been and they have the option of transferring money from the preventative block grant to the MCH block grant. There are some mandated programs such as hypertension and rape crisis, the committee has to watch out for. The way the program is being presented will present more of a forum for discussion and brings out a lot more policy issues than has been brought out in the past.

Dr. John Drynan, Director of the Health Department first highlighted the Department. The Department promotes the health and environment of the people of Montana by implementation of beneficial public health and environmental programs and the enforcement laws for same.

In the promotion of this program in this time of decreasing dollars and of increasing concerns and needs they have been compelled to decrease the FTE in their Department and do this in a manner which had no significant impact on the programs and assistance given to the citizens. He believed they have been able to accomplish this objective. They have reduced the Department's FTE's to 221.85 or a 15.7% reduction over the fiscal year of 1983. As a result the department's recommended budget for 1984 and 1984 is reduced by a total of \$7,940,000 or 17.9% from fiscal year 1982. He feels they have maximized federal dollars and are not able to expand or increase programs at the present time. If the legislature enacts further reductions within this department it is important that the legislature identify programs to be cut. They are at a point now where they cannot remove any more FTE without looking at the entire program as having to be deleted.

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Ray Hoffman, Administrator of Central Services told the committee that the department has a lot of major issues that must have direction from this committee for its operation in the upcoming biennium. It has to do with specific funding as far as EPA funds, specific intent as far as the legislature telling them what to do with programs that are either percentage funded by general funds or if the federal funds come in at lower levels.

The department submitted a balanced budget based upon their knowledge of either categorical or block grants to the executive and at that time inflationary figures were then tacked onto it. The department's budget was recreated based upon available funding not on prior expenditures.

On the reorganization issue he stressed that the department is willing to go through the budget that was presented to the LFA and it was at the direction of the subcommittee chairman that they present a budget based upon the reorganization. There will be no dollar change.

They have taken the grant awards that they currently have and used that to project forward what the department receives in the future. In the last biennium this department received about \$3.7 million excess spending authority which they currently have sitting that the legislature determined or assumed would be used to fund the department with. These dollars did not materialize. The department will revert about \$144,000 general fund this year because of the reduction of FTE.  
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Norman Rostocki explained there are two health block grants which the committee is dealing with the Preventative Health Block and the Maternal and Child Health Block Grant. The Preventative Health Block Grant affects many more programs and the Maternal Child Health Block Grant is more isolated.

Dr. John Drynan informed the committee that the bulk of the grant money went for education programs, for emergency medical services, for the diabetes program and to the counties for educational purposes.  
See exhibits 1,2,3,4,5 & 6

Ray Hoffman then gave an explanation of the handouts the Department gave the committee to consider. He explained portions of the Omnibus Reconciliation Act. He told the committee that the block grant is good for two years that upon it's initial award that any excess funds can be carried over to another year's period without having any impact upon federal government. He pointed out another area that 10% of a block grant can be used for administration and that right now the department is proposing that 10% of the total grant go to the director's program. The remainder of the grant would be for program costs. Page 195 of the Omnibus Reconciliation Act shows mandated services which must be funded under the block grant and it talked specifically about hypertension and the percentage which must go each year. This act only goes through September 30, 1984 and the mandated program the department has is only going through that period of time. One of the most important areas of concern he wanted to mention was the supplanting clause on page 196 of exhibit 1.  
End of Tape 8 Side 2 Begin Tape 9 Side 1

Sen. Aklestad asked if the department was prepared to make or set priorities as to where the block grant money should go and Drynan replied he felt the department had been doing just that and have continued to cut and not it is up to the legislature to decide which programs must be cut.

Ray Hoffman told the committee the department would ask direction from the committee as far as funding for all of the categorical and block grants having to do with allocation to the counties. Their proposal is that if a block grant comes in excess of the dollar amount they anticipate that this excess be allocated to the counties and that the basic programs that they are requesting stay at current level and if they come below what they anticipate that that decrease be also passed on to the counties.

Ray Hoffman also pointed out that on the MCH Block Grant there is currently \$138,904 that they have which the legislature will have to decide what to do with. See page 753 of the LFA analysis.

He explained there are approximately 28 funding sources in the Department of Health that are inter-related throughout the majority of the programs. Every categorical grant that the department receives has what is called an indirect dollar taken against it which funds the centralized services.

Sen. Story asked him whether or not any of the departments had a maintenance of effort and if any of these programs had been increased by even a dollar and he replied specifically Air Quality. Norman has tried to follow this closely. Tape 9 288 Side one

#### EMERGENCY MEDICAL SERVICES

Mr. Drew Dawson from the EMS Bureau then gave a presentation of the proposed uses of preventative health services block grant money for Emergency Medical Services. They are funded from the general fund and the Preventative Health Block Grant funding. This is used directly in support of training efforts of emergency medical services across the state. The predominant use of the money is to train local emergency instructors who in turn go back to their local communities and train more people. The specific types of programs they have are EMS technical assistance to aid in developing bids for ambulances, designing communications systems, assisting with EMS systems planning etc., EMT course coordinator programs, EMT instructor's programs, EMT testing and certification, first responder provider/ course manager programs, EMT exam administrator's workshops, MEMSA newsletter, ambulance driving programs, statewide education programs, paramedic instructor coordinator programs, Montana emergency nurse education programs, technical assistance manuals, films and training aids, Governor's advisory council, advanced trauma life support courses and EMS bureau support and he provided a brief explanation of each. See exhibit 2 This is the Preventative Health Block part of the EMS bureau.

Sen. Aklestad asked how many FTE there were in this area and was told the Bureau had 10.3 FTE and of these 4 would be proposed to be funded by the Preventative Health Services Block Grant.


Chairman Shontz asked if of the regions that were developed for the state of Montana if all had gone through the basic EMS program. Dawson replied that there were six developed originally and each of these areas received some funding under the categorical grant program for basic life support training. He said everyone had received some support for the basic life support level and he doesn't anticipate that all areas will go to intermediate and advanced life support programs.

Rep. Winslow asked if any use had been made of satellite programs from the colleges and he replied they had but they found they still needed someone there to help with the training.

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The meeting was adjourned at 10 a.m.  
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John Shontz, Chairman



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Carol Duval, Secretary

6/23/82  
RJA

# PREVENTIVE HEALTH BLOCK

## BASED ON \$562,289

FY 84

	July-Sep	Oct-Jun	Total
Hypertension (60% 124,000)	21,700	55,800	77,500
Rape	2,565	7,695	10,260
Director 10%	14,057	42,172	56,229
Diabetes	17,907	26,250	34,157
EMS	57,428	172,284	229,712
Countries	30,211	90,631	120,842
Lab	-0-	-0-	-0-
V.D.	-0-	-0-	-0-
Risk Reduction	6,704	26,885	33,589
Total	140,572	421,717	562,289

FY 85

Hypertension (60% 124,000)	18,600	-	18,600
Rape	2,565	7,695	10,260
Director 10%	14,057	42,172	56,229
Diabetes	17,907	26,250	34,157
EMS	57,428	172,284	229,712
Countries	30,211	90,631	120,842
Lab	-0-	-0-	-0-
V.D.	-0-	-0-	-0-
Risk Reduction	9,804	-0-	9,804
Hypertension / Risk Reduction		82,685	82,685
Total	140,572	421,717	562,289

take effect as provided under paragraph (1) of this subsection.

(7) The following provisions shall take effect on the date of the enactment of this Act:

(A) the amendments made by subsections (a) and (b) of section 803 and the provisions of subsections (c) and (d) of section 803;

(B) the amendment made by section 815;

(C) the amendment made by section 816; and

(D) the provisions of section 818.

(b) The Omnibus Reconciliation Act of 1980 (Public Law 96-499) is amended—

(1) by striking out subsection (a) of section 201 effective September 1, 1981, or the first day of the first month following the month in which this Act is enacted, whichever is earlier;

(2) by striking out subsection (a) of section 202 effective July 1, 1981; and

(3) by striking out subsections (a) and (b) of section 203 effective on the date of the enactment of this Act.

(c) Not later than 60 days after the date of the enactment of this Act, the Secretary of Agriculture shall promulgate regulations to implement the amendments made by this title.

## **TITLE IX—HEALTH SERVICES AND FACILITIES**

### **Subtitle A—Block Grants**

#### **PREVENTIVE HEALTH, HEALTH SERVICES, AND PRIMARY CARE HEALTH BLOCK GRANTS**

SEC. 901. Effective October 1, 1981, the Public Health Service Act is amended by adding at the end the following new title:

### **“TITLE XIX—BLOCK GRANTS**

#### **“PART A—PREVENTIVE HEALTH AND HEALTH SERVICES BLOCK GRANT**

##### **“AUTHORIZATION OF APPROPRIATIONS**

“SEC. 1901. (a) For the purpose of allotments under section 1902, there is authorized to be appropriated \$95,000,000 for fiscal year 1982, \$96,500,000 for fiscal year 1983, and \$98,500,000 for fiscal year 1984.

“(b) Of the amount appropriated for any fiscal year under subsection (a), at least \$3,000,000 shall be made available for allotments under section 1902(b).

##### **“ALLOTMENTS**

“SEC. 1902. (a)(1) From the amounts appropriated under section 1901 for any fiscal year and available for allotment under this subsection, the Secretary shall allot to each State an amount which



bears the same ratio to the available amounts for that fiscal year as the amounts provided by the Secretary under the provisions of law listed in paragraph (2) to the State and entities in the State for fiscal year 1981 bore to the total amount appropriated for such provisions of law for fiscal year 1981.

"(2) The provisions of law referred to in paragraph (1) are the following provisions of law as in effect on September 30, 1981:

"(A) The authority for grants under section 317 for preventive health service programs for the the control of rodents.

"(B) The authority for grants under section 317 for establishing and maintaining community and school-based fluoridation programs.

"(C) The authority for grants under section 317 for preventive health service programs for hypertension.

"(D) Sections 401 and 402 of the Health Services and Centers Amendments of 1978.

"(E) Section 314(d).

"(F) Section 339(a).

"(G) Sections 1202, 1203, and 1204.

"(b) From the amount required to be made available under section 1901(b) for allotments under this subsection for any fiscal year, the Secretary shall make allotments to each State on the basis of the population of the State.

"(c) To the extent that all the funds appropriated under section 1901 for a fiscal year and available for allotment in such fiscal year are not otherwise allotted to States because—

"(1) one or more States have not submitted an application or description of activities in accordance with section 1905 for the fiscal year;

"(2) one or more States have notified the Secretary that they do not intend to use the full amount of their allotment; or

"(3) some State allotments are offset or repaid under section 1906(b)(3);

such excess shall be allotted among each of the remaining States in proportion to the amount otherwise allotted to such States for the fiscal year without regard to this subsection.

"(d)(1) If the Secretary—

"(A) receives a request from the governing body of an Indian tribe or tribal organization within any State that funds under this part be provided directly by the Secretary to such tribe or organization, and

"(B) determines that the members of such tribe or tribal organization would be better served by means of grants made directly by the Secretary under this part,

the Secretary shall reserve from amounts which would otherwise be allotted to such State under subsection (a) for the fiscal year the amount determined under paragraph (2).

"(2) The Secretary shall reserve for the purpose of paragraph (1) from amounts that would otherwise be allotted to such State under subsection (a) an amount equal to the amount which bears the same ratio to the State's allotment for the fiscal year involved as the total amount provided or allotted for fiscal year 1981 by the Secretary to such tribe or tribal organization under the provisions of law referred to in subsection (a) bore to the total amount provided or allotted for such fiscal year by the Secretary to the State and entities (in-

cluding Indian tribes and tribal organizations) in the State under such provisions of law.

"(3) The amount reserved by the Secretary on the basis of a determination under this subsection shall be granted to the Indian tribe or tribal organization serving the individuals for whom such a determination has been made.

"(4) In order for an Indian tribe or tribal organization to be eligible for a grant for a fiscal year under this subsection, it shall submit to the Secretary a plan for such fiscal year which meets such criteria as the Secretary may prescribe.

"(5) The terms 'Indian tribe' and 'tribal organization' have the same meaning given such terms in section 4(b) and section 4(c) of the Indian Self-Determination and Education Assistance Act.

"(e) The Secretary shall conduct a study for the purpose of devising a formula for the equitable distribution of funds available for allotment to the States under this section. In conducting the study, the Secretary shall take into account—

"(1) the financial resources of the various States,

"(2) the populations of the States, and

"(3) any other factor which the Secretary may consider appropriate.

Before June 30, 1982, the Secretary shall submit a report to the Congress respecting the development of a formula and make such recommendations as the Secretary may deem appropriate in order to ensure the most equitable distribution of funds under allotments under this section.

#### "PAYMENTS UNDER ALLOTMENTS TO STATES

"SEC. 1903. (a)(1) For each fiscal year, the Secretary shall make payments, as provided by section 203 of the Intergovernmental Cooperation Act of 1968 (42 U.S.C. 4213), to each State from its allotment under section 1902 (other than any amount reserved under section 1902(d)) from amounts appropriated for that fiscal year.

"(2) Any amount paid to a State for a fiscal year and remaining unobligated at the end of such year shall remain available for the next fiscal year to such State for the purposes for which it was made.

"(b) The Secretary, at the request of a State, may reduce the amount of payments under subsection (a) by—

"(1) the fair market value of any supplies or equipment furnished the State, and

"(2) the amount of the pay, allowances, and travel expenses of any officer or employee of the Government when detailed to the State and the amount of any other costs incurred in connection with the detail of such officer or employee,

when the furnishing of supplies or equipment or the detail of an officer or employee is for the convenience of and at the request of the State and for the purpose of conducting activities described in section 1904. The amount by which any payment is so reduced shall be available for payment by the Secretary of the costs incurred in furnishing the supplies or equipment or in detailing the personnel, on which the reduction of the payment is based, and the amount shall be deemed to be part of the payment and shall be deemed to have been paid to the State.

**"USE OF ALLOTMENTS**

**"SEC. 1904. (a)(1)** Except as provided in subsections (b) and (c), amounts paid to a State under section 1903 from its allotment under section 1902(a) and amounts transferred by the State for use under this part may be used for the following:

**"(A)** Preventive health service programs for the control of rodents and community and school-based fluoridation programs.

**"(B)** Establishing and maintaining preventive health service programs for screening for, the detection, diagnosis, prevention, and referral for treatment of, and follow-up on compliance with treatment prescribed for, hypertension.

**"(C)** Community based programs for the purpose of demonstrating and evaluating optimal methods for organizing and delivering comprehensive preventive health services to defined populations, comprehensive programs designed to deter smoking and the use of alcoholic beverages among children and adolescents, and other risk-reduction and health education programs.

**"(D)** Comprehensive public health services.

**"(E)** Demonstrate the establishment of home health agencies (as defined in section 1861(m) of the Social Security Act) in areas where the services of such agencies are not available. Amounts provided for such agencies may not be used for the direct provision of health services.

**"(F)** Feasibility studies and planning for emergency medical services systems and the establishment, expansion, and improvement of such systems. Amounts for such systems may not be used for the costs of the operation of the systems or the purchase of equipment for the systems.

**"(G)** Providing services to rape victims and for rape prevention.

Amounts provided for the activities referred to in the preceding sentence may also be used for related planning, administration, and educational activities.

**"(2)** Except as provided in subsection (b), amounts paid to a State under section 1903 from its allotment under section 1902(b) and amounts transferred by the State for use under this part may only be used for providing services to rape victims and for rape prevention.

**"(3)** The Secretary may provide technical assistance to States in planning and operating activities to be carried out under this part.

**"(b)** A State may not use amounts paid to it under section 1903 to—

**"(1)** provide inpatient services;

**"(2)** make cash payments to intended recipients of health services,

**"(3)** purchase or improve land, purchase, construct, or permanently improve (other than minor remodeling) any building or other facility, or purchase major medical equipment,

**"(4)** satisfy any requirement for the expenditure of non-Federal funds as a condition for the receipt of Federal funds, or

**"(5)** provide financial assistance to any entity other than a public or nonprofit private entity.

Except as provided in subsection (a)(1)(E), the Secretary may waive the limitation contained in paragraph (3) upon the request of a

State if the Secretary finds that there are extraordinary circumstances to justify the waiver and that granting the waiver will assist in carrying out this part.

"(c) A State may transfer not more than 7 percent of the amount allotted to the State under section 1902(a) for any fiscal year for use by the State under parts B and C of this title and title V of the Social Security Act in such fiscal year as follows: At any time in the first three quarters of the fiscal year a State may transfer not more than 3 percent of the allotment of the State for the fiscal year for such use, and in the last quarter of a fiscal year a State may transfer for such use not more than the remainder of the amount of its allotment which may be transferred.

"(d) Of the amount paid to any State under section 1903, not more than 10 percent paid from each of its allotments under subsections (a) and (b) of section 1902 may be used for administering the funds made available under section 1903. The State will pay from non-Federal sources the remaining costs of administering such funds.

#### "APPLICATION AND DESCRIPTION OF ACTIVITIES

"SEC. 1905. (a) In order to receive an allotment for a fiscal year under section 1902 each State shall submit an application to the Secretary. Each such application shall be in such form and submitted by such date as the Secretary shall require. Each such application shall contain assurances that the legislature of the State has complied with the provisions of subsection (b) and that the State will meet the requirements of subsection (c).

"(b) After the expiration of the first fiscal year in which a State receives an allotment under section 1902, no funds shall be allotted to such State for any fiscal year under such section unless the legislature of the State conducts public hearings on the proposed use and distribution of funds to be provided under section 1903 for such fiscal year.

"(c) As part of the annual application required by subsection (a), the chief executive officer of each State shall certify that the State—

"(1) agrees to use the funds allotted to it under section 1902 in accordance with the requirements of this part;

"(2) except as provided in subsection (e), shall make grants for fiscal year 1982 to each entity within the State which received a grant or contract under section 1202, 1203, or 1204 in fiscal year 1981 and which would be eligible to receive a grant or contract under such section (as in effect on September 30, 1981) for such fiscal year if such grants or contracts were made under such section;

"(3) agrees to establish reasonable criteria to evaluate the effective performance of entities which receive funds from the allotment of the State under this part and procedures for procedural and substantive independent State review of the failure by the State to provide funds for any such entity.

"(4) agrees to make grants for preventive health service programs for hypertension in amounts equal to—

"(A) for fiscal year 1982, 75 percent of the total amount provided by the Secretary in fiscal year 1981 to the State and entities in the State under section 317 for such programs,

"(B) for fiscal year 1983, 70 percent of such total amount, and

"(C) for fiscal year 1984, 60 percent of such total amount.

"(5) agrees to permit and cooperate with Federal investigations undertaken in accordance with section 1907;

"(6) has identified those populations, areas, and localities in the State with a need for the services for which funds may be provided by the State under this part;

"(7) agrees that Federal funds made available under section 1903 for any period will be so used as to supplement and increase the level of State, local, and other non-Federal funds that would in the absence of such Federal funds be made available for the programs and activities for which funds are provided under that section and will in no event supplant such State, local, and other non-Federal funds; and

"(8) has in effect a system to protect from inappropriate disclosure patient and rape victim records maintained by the State in connection with an activity funded under this part or by any entity which is receiving payments from the allotment of the State under this part.

The Secretary may not prescribe for a State the manner of compliance with the requirements of this subsection.

"(d) The chief executive officer of a State shall, as part of the application required by subsection (a), also prepare and furnish the Secretary (in accordance with such form as the Secretary shall provide) with a description of the intended use of the payments the State will receive under section 1903 for the fiscal year for which the application is submitted, including information on the programs and activities to be supported and services to be provided. The description shall be made public within the State in such manner as to facilitate comment from any person (including any Federal or other public agency) during development of the description and after its transmittal. The description shall be revised (consistent with this section) throughout the year as may be necessary to reflect substantial changes in the programs and activities assisted by the State under this part, and any revision shall be subject to the requirements of the preceding sentence.

"(e) A State shall be required to make a grant to an entity as prescribed by subsection (c)(2) unless—

"(1) the State recommends on the basis of—

"(A) any Federal finding, Federal administrative action, or judicial proceeding with respect to any such entity, or

"(B) a review of such entity in accordance with the criteria and procedures required under subsection (c)(3), that the State not be required to make such grants; and

"(2) the Secretary approves the recommendation of the State under paragraph (1) based upon a substantive and procedural review of the record made by the State in making its recommendation under paragraph (1).

#### "REPORTS AND AUDITS

"SEC. 1906. (a)(1) Each State shall prepare and submit to the Secretary annual reports on its activities under this part. Such reports shall be in such form and contain such information as the Secretary

determines (after consultation with the States and the Comptroller General) to be necessary (A) to determine whether funds were expended in accordance with this part and consistent with the needs within the State identified pursuant to section 1905(c)(6), (B) to secure a description of the activities of the State under this part, and (C) to secure a record of the purposes for which funds were spent, of the recipients of such funds, and of the progress made toward achieving the purposes for which the funds were provided. Copies of the report shall be provided, upon request, to any interested person (including any public agency).

"(2) In determining the information that States must include in the report required by this subsection, the Secretary may not establish reporting requirements that are burdensome.

"(b)(1) Each State shall establish fiscal control and fund accounting procedures as may be necessary to assure the proper disbursement and accounting for Federal funds paid to the State under section 1903 and funds transferred under section 1904(c) for use under this part.

"(2) Each State shall annually audit its expenditures from payments received under section 1903. Such State audits shall be conducted by an entity independent of any agency administering a program funded under this part and, in so far as practical, in accordance with the Comptroller General's standards for auditing governmental organizations, programs, activities, and functions. Within 30 days following the date each audit is completed, the chief executive officer of the State shall transmit a copy of that audit to the Secretary.

"(3) Each State shall, after being provided by the Secretary with adequate notice and opportunity for a hearing within the State, repay to the United States amounts found not to have been expended in accordance with the requirements of this part or the certification provided by the State under section 1905. If such repayment is not made, the Secretary shall, after providing the State with adequate notice and opportunity for a hearing within the State, offset such amounts against the amount of any allotment to which the State is or may become entitled under this part.

"(4) The State shall make copies of the reports and audits required by this section available for public inspection within the State.

"(5) The Comptroller General of the United States shall, from time to time, evaluate the expenditures by States of grants under this part in order to assure that expenditures are consistent with the provisions of this part and the certification provided by the State under section 1905.

"(6) Not later than October 1, 1983, the Secretary shall report to the Congress on the activities of the States that have received funds under this part and may include in the report any recommendations for appropriate changes in legislation.

"(c) Title XVII of the Omnibus Budget Reconciliation Act of 1981 shall not apply with respect to audits of funds allotted under this part.

Preventive Health Services Block Grant  
Emergency Medical Services Bureau

The Emergency Medical Services (EMS) Bureau is involved in a wide range of activities in support of local emergency medical services training programs. The elimination of federal categorical grant programs has terminated regional EMS programs with a subsequent increased demand for EMS Bureau assistance to locals. While general fund provides some basic staff and office support, the proposed preventive health block grant funding supports nearly all training and technical assistance activities. The emphasis is on the training of local personnel who, in turn, train others locally. As requested during testimony at the last legislative session, we now help to offset some travel costs for selected individuals from each community. Following are those activities to be supported predominantly by preventive health block grant funding during FY 84 and 85. Most is used in direct support of local programs.

EMS Technical Assistance

All staff are involved with travelling to local areas to aid in developing bids for ambulances, designing communications systems, assisting with EMS system planning, working with a variety of training programs and other functions. There is an increasing demand for this activity.

EMT Course Coordinator Programs

The local EMT Course Coordinator is the key element in the success of the local EMT training program. Considerably more time and effort must be devoted to the improved training of these individuals. Their training will be expanded to include use of makeup/moulage, standard use of scenarios, and improved instructional techniques. Four (4) 2-day EMT Course Coordinator programs will be held each year. Several people from each community may attend, assistance is provided to offset their travel and per diem. These individuals go back to their communities and conduct EMT programs.

EMT Instructors Program

These courses will train selected local EMT personnel in standard methods of teaching selected portions for their local EMT course. Specialized courses might include airway management, auto extrication, spinal immobilization, etc. We plan four of these classes each year. Some funding is budgeted to offset student travel costs. All programs are on weekends to facilitate volunteer attendance.

EMT Testing and Certification

We administer seven (7) EMT exams, two days each on weekends each year. This is done under the auspices of the Board of Medical Examiners. The exams are both written and practical. Revenue generated does not always cover costs. Rather than increase fees to volunteers, block grant money budgeted to help offset costs. The management of EMT testing and certification requires a substantial amount of work. As of January 1983, there are 21 local EMT programs being conducted which will yield 500 new EMT's prior to June, 1983. Currently, there are approximately 1200 certified EMT's.

#### First Responder Provider/Course Manager

The First Responder Course, approximately 40 hours in length, is designed, on a national basis, primarily for public safety personnel such as law enforcement, fire, rescue, and others. The Montana Law Enforcement Academy, Fire Services Training School, EMS Bureau and Disaster and Emergency Services have, via an Interagency Committee, agreed to voluntary certification standards for the First Responder Program. Funding is requested to train excellent local instructors to conduct this program in their communities. This is accomplished by: 1) conducting two 7-day provider and course managers programs (individuals go through a high quality course themselves and are trained as local instructors), and 2) conducting two (2) 2-day course manager programs where individuals who complete an approved local program are then trained as instructors.

#### EMT Exam Administrators Workshop

To assure that each of the individuals assisting with the administration of the EMT examination is well trained, consistent and reliable, we train them each year. Not only does this allow re-training of existing examiners, it also allows for a cadre of new examiners. During these sessions, the examiners watch video tapes of exam stations, and their reliability is checked. We also review any new exam stations and make recommendations for improvement of the entire exam process. This two-day workshop is essential to the objectivity and reliability of the entire EMT examination process.

#### MEMSA Newsletter

For the past several years, the Department has contracted with Montana Emergency Medical Services Association for the publication of "Vitals" - an educational newsletter going to EMT's and other emergency health care providers in Montana. Rather than the Department publishing a separate EMS newsletter, this has allowed coordination of efforts toward a single, quality publication. The EMS Bureau is a regular contributor; this serves as the primary avenue of communicating with individual health care providers. This funding would provide a portion of the costs of its distribution.

#### Ambulance Driving Program

Driving of an ambulance is often an almost ignored part of EMT training. This program, offered in conjunction with the Office of Public Instruction, is taught at the driving course in Lewistown. There are two different levels - Basic and Advanced. Some individuals are also trained to go back to their home communities and instruct the basic portion of the course.

#### Statewide Educational Programs

Although most of the EMS Bureau's efforts are aimed toward better training of local instructors and course managers, it is important there be at least several educational workshops each year that individual EMT's may attend. This helps to address major educational issues, and provides an outstanding opportunity for the exchange of information. One workshop would be sponsored and coordinated directly by the Department. The other workshop would be co-sponsored with the Montana Emergency Medical Services Association; we would provide a portion of the costs.



#### Paramedic Instructor/Coordinator Program

The Advanced EMT program (intermediate and paramedic) is beginning to be implemented in Montana. Rules and regulations for the implementation of this program will be adopted by March, 1983. Because this is just being implemented, and recognizing the need for excellent medical control, at least one (1) four day instructor/coordinator training program is necessary each year. This will allow those communities interested in progressing to Advanced Life Support systems to have appropriate technical assistance.

Also, recognizing the substantial difference from Basic Life Support, funding is requested for on-site technical assistance and evaluation for those communities initiating paramedic training programs. Thus, the expertise of those with advanced life support experience can be shared.

#### Montana Emergency Nurse Education Program

The Montana Emergency Nursing Education (MENE) program student and instructor manuals have been developed in Montana as a cooperative effort between the EMS Bureau and an R.N. Advisory Committee. This is a program specifically designed for the rural Montana nurse. The final documents must still be printed, and will need to be updated each year. Funding is requested to continue publishing the manuals, and to conduct two (2) MENE Coordinator courses each year. While the Department does not have sufficient resources to conduct provider courses for the MENE program, time and effort can be spent in training the local nurse coordinators how to conduct the MENE program.

#### Technical Assistance Manuals

Technical assistance manuals are most often written by EMS Bureau personnel, utilizing other outside expertise as necessary. They are designed to provide standardized, written technical assistance, in a variety of topics, to local EMS personnel. Examples might include products relating to communications, transportation, evaluation, protocols, and others. Specific manual needs will be identified each year in conjunction with advisory committees.

#### Films and Training Aids

With the assistance of the film library, we disseminate films and other training aids to local training programs.

#### Governor's EMS Advisory Council

At this time there is no statewide advisory council. We rely upon a multitude of separate groups to provide necessary advice. As identified in the "Montana State Health Plan", we plan to create this council in the fall of 1983 and have it operational through FY85. During this time, and with their input, a new state EMS plan will be developed, and will serve as the basis for future EMS activities.

Preventive Health Services Block Grant  
Emergency Medical Services Bureau  
January 13, 1983

Advanced Trauma Life Support Course (ATLS)

The ATLS Course is an intense two-day program offered to rural Montana physicians in cooperation with the American College of Surgeons, Montana State University, and Montana Medical Association. Four (4) programs are conducted each year. No block grant monies are requested for this program. Indirect support is offered through the staff coordination. All direct expenses are paid by the Montana Medical Association through fees charged to the physician.

EMS Bureau Support

Funding is requested to provide some operational support to the EMS Bureau. This is used for funding FTE's involved with EMT training, First Responder training and Paramedic training. To support technical assistance functions, funding would be used for travel and telephone expenses as well as supplies for conducting of training programs.

# DIABETES

The American Diabetes Association Montana Affiliate receives \$31,628 of the Preventive Health Services Block Grant to provide Diabetes Education in the schools. The primary thrust of this grant is to reach the teachers and school personnel, educating them in the basic information about diabetes, thus enabling them to work more comfortably with students with diatetes.

With the grant, one full-time and one part-time health educator were hired, a presentation was developed, materials gathered and prepared to leave at each school and the schools were contacted. The presentations were given across Montana. During the summer months when no school programs could be made, a mailing was prepared of useful information for educators regarding the diabetic students. Every school in Montana received this mailing.

A video is being prepared to be used in schools presenting this same basic education on diabetes -- what it is, what to expect of a student with diabetes, and how to work with that student daily in a school setting. This video will be available to all schools in Montana. The Health Educator is still visiting schools and personally presenting the information.

## Statisticsl Summary January 1, 1982 - June 30, 1982

Formal School Presentations	89
Counties	16
School Student Population Affected	32,541
Interest Group Formal Presentations	18
Estimated General Population Affected	30,000
Average Weekly Contacts Resulting From Grant	20 - 30

HYPERTENSION PROJECT  
PROGRAM BRIEF

FY83 Budget: \$92,350

Manager: Robert W. Moon, M.P.H.

BASIC ELEMENTS:

The goal is to aid in planning, implementation, and evaluation of coordinated and comprehensive high blood pressure programs in Montana designed to reduce the risks of death, disease, and disability associated with uncontrolled high blood pressure. Activities include:

- Increasing public awareness of the risks associated with high blood pressure.
- Promoting and support programs designed to reduce the risk factors associated with high blood pressure.
- Planning and implementing worksite high blood pressure programs.
- Developing professional and consumer high blood pressure education programs.
- Strengthening existing programs and developing new approaches for reaching people at risk for high blood pressure.
- Encouraging every adult citizen in the state to have his/her blood pressure checked every year and to provide education about blood pressure.
- Developing a follow-up system for all people identified as having elevated blood pressure.
- Strengthening existing and establishing new types of support systems needed to encourage hypertensive individuals to adhere to treatment.
- Developing a statewide and local referral network for hypertensives.
- Developing a data system which will monitor the incidence and prevalence of high blood pressure.
- Evaluating hypertension programs and activities in terms of reduction and control of blood pressure.
- Securing funding for ongoing and future operation of high blood pressure programs in Montana.

RWM:cmh  
HSD 10/82

HEALTH EDUCATION-RISK REDUCTION PROJECT  
PROGRAM BRIEF

FY83 Budget: \$45,850

Manager: Robert W. Moon, M.P.H.

BASIC ELEMENTS:

The goal is to establish a statewide focal point for health education-risk reduction activities and assist in initiating, strengthening, implementing and evaluating programs which voluntarily allow Montana residents to consider replacing undersirable lifestyle behaviors, aimed at reducing the incidence/prevalence of chronic disease. Activities include:

--Updating and maintenance of an inventory of existing Health Education/Risk Reduction activities ongoing in the State.

--Maintenance of working liaisons directed toward developing cooperative strategies with voluntary health agencies, professional organizations, and education groups which have potential for positively affecting risk reduction activities.

--Maintenance of consistent methods and procedures to obtain risk factor prevalence and other data on a systematic basis.

--Development and/or improvement of surveillance systems to identify and record the morbidity and mortality of chronic diseases and their related risk factors.

--Provision of technical and management consultation to communities to establish, maintain and improve an organized approach to Health Education/Risk Reduction by:

- facilitating coordination of a community health promotion event emphasizing use of community resources;

- promoting health of individuals in an occupational setting;

- implementing experimental or innovative community health promotion efforts which may become models for similar programs elsewhere in Montana that enable people to reduce health risks;

- enhancing existing community health promotion events.

RWM:cmh  
HSD 10/82

FEB 1983

MONTANA DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES  
PREVENTIVE HEALTH AND HEALTH SERVICES  
BLOCK GRANT FUNDS

ibit 6  
January 14, 1983

COUNTY	AGENCY	AMOUNT	CONTACT	STATEMENT OF PURPOSE OR USE
BEAVERHEAD	BEAVERHEAD COUNTY	\$1,801	JOHN L. ELLER, CHAIRMAN, CO COMMISSIONERS	CONDUCT HLTH FAIR, SMOKING CESSATION CLINICS, PURCHASE FILM, HYPERTENSION SCREENING
BIG HORN	BIG HORN COUNTY HLTH DEPT	\$2,219	DOLLEAN LIND, NURSING SUPERVISOR	HEALTH EDUCATION & TRAINING AIDS
BLAINE	BLAINE COUNTY	\$1,516	WESLEY MADON, CHAIRMAN, CO COMMISSIONERS	ADDITIONAL NURSE, TRAIN & ED. RISK RED. PCM
BROADWATER	BROADWATER COUNTY	\$1,261	WILLIAM F. RUDE, CHAIRMAN, CO COMMISSIONERS	EMS, PUBLIC HEALTH SERVICES
BUTTE-SILVER HORN	BUTTE-SILVER HORN HLTH DEPT	\$3,433	WILLIAM R. NURKE, DIRECTOR	EMS TRAINING, EXISTING HYPERTENSION PROGRAM
CARBON	CARBON COUNTY	\$1,404	NORMAN L. DEVELL, EMS COORDINATOR	EMT TRAINING
CARTER	CARTER COUNTY	\$1,042	M. A. MARKUSON, CHAIRMAN, CO COMMISSIONERS	VIDEO EQUIPMENT FOR HOSPITAL
CASCADE	CASCADE CITY-CO HLTH DEPT	\$8,376	DONALD F. PIZZINI, HEALTH OFFICER	HYPERTENSION & SR. CITIZENS SCREENING PROGRAM
CHOUTEAU	CHOUTEAU COUNTY HLTH DEPT	\$1,319	HENRY GROSSMAN, CHAIRMAN, CO COMMISSIONERS	BLOOD PRESSURE CLINICS & PUBLIC EDUCATION
CUSTER	CUSTER CO. COMM & HLTH DEPT	\$2,334	MAURICE FLEMING, CHAIRMAN, CO COMMISSIONERS	RDM CONTRACT
DANIELS	DANIELS COUNTY	\$1,161	MORRIS BILLEUS, CHAIRMAN, CO COMMISSIONERS	EMS TRAINING & EDUCATION
DAWSON	DAWSON COUNTY HLTH DEPT	\$1,923	ALVIN MATHEUSON, CHAIRMAN, CO COMMISSIONERS	BLOOD PRESSURE PROGRAM & HEALTH EDUCATION
DEER LODGE	ANACONDA-DEER LODGE COUNTY	\$1,504	DANIEL J. WORSDELL, CITY-COUNTY MANAGER	EMS TRAINING PROGRAM
FALLON	FALLON COUNTY	\$1,488	VICKEY JOHNSON & OR COUNTY COMMISSIONERS	PROMOTION OF LOCAL HEALTH SERVICES
FERGUS	FERGUS COUNTY	\$2,400	OTTO JENSEN, COUNTY COMMISSIONER	CEN MT HLTH DIST, HLTH ED MATERIALS, FMS
FLATHEAD	FLATHEAD CITY-COUNTY HLTH DEPT	\$7,099	ALTHEA GINNEBAUGH, PUB. HLTH ADMINISTRATOR	PUBLIC HEALTH NURSING FRINGE & SALARIES
GALLATIN	GALLATIN CO HLTH DEPT (SANITARIANS)	\$5,141	EDWARD L. KING, HEALTH OFFICER	LOCAL SANITARIAN SERVICES
GARFIELD	GARFIELD COUNTY	\$1,014	KENNETH COULTER, CHAIRMAN, CO COMMISSIONERS	EXPAND PUBLIC HEALTH NURSING
GLACIER	GLACIER COUNTY	\$1,879	DONALD KOEPKE, CHAIRMAN, CO COMMISSIONERS	EMS TRAINING & EDUCATION
GOLDEN VALLEY	GOLDEN VALLEY COUNTY	\$ 513	AILEEN MATTHEIS, CLERK & RECORDER	EMT TRAINING & EQUIPMENT
GRANITE	GRANITE COUNTY HEALTH DEPT	\$1,169	FRANK WALDBILLIG, CHAIRMAN, CO COMMISSIONERS	RISK REDUCTION, BLOOD PRESSURE, EMT, PUBLIC HEALTH & NUTRITION PROGRAMS
HILL	HILL COUNTY HEALTH BOARD	\$2,787	ARTHUR RAMIRO, CHAIRMAN, CO COMMISSIONERS	PART-TIME NURSE, HEALTH ED. MATERIALS-EQUIPMENT
JEFFERSON	JEFFERSON COUNTY	\$1,189	LESLIE J. SOROFF, CHAIRMAN, CO COMMISSIONERS	PREVENTIVE & EMS SERVICES FOR PRISONERS
JUDITH BASIN	JUDITH BASIN COUNTY	\$1,185	ARNOLD HADACK, CHAIRMAN, CO COMMISSIONERS	EMS & LOCAL SANITARIAN SERVICES
LAKE	LAKE COUNTY PUBLIC HEALTH DEPT	\$2,454	E.A. BURLEY, CHAIRMAN, CO COMMISSIONERS	DEVELOPMENT OF WATER QUALITY TESTING LAB.
LEWIS & CLARK	LEWIS & CLARK CITY-CO HLTH DEPT	\$5,586	ROBERT R. JOHNSON/PATTI SCOTT	SUPPORT EMT & FIRST RESPONDER TRAINING IN LEWIS & CLARK COUNTY
LIBERTY	LIBERTY COUNTY HOSPITAL	\$1,009	RICHARD BROWN, ADMINISTRATOR	HOSPITAL PATIENT EDUCATION SYSTEM
LINCOLN	LINCOLN COUNTY HEALTH DEPT	\$2,921	KAROL SPAS, LINCOLN COUNTY NURSE	SATELLITE HOME HLTH AGENCY, HYPERTENSION
MCCONE	MCCONE COUNTY	\$1,319	LYLE QUICK, CHAIRMAN, CO COMMISSIONERS	AMBULANCE SERVICE TRAINING PROGRAM
MADISON	MADISON COUNTY	\$1,199	ROBERT L. STOREY, CHIEF EXECUTIVE	COMMUNITY INTERVENTION, EMS TRAINING
MEAGHER	MEAGHER COUNTY	\$1,077	A. C. GRANDE, JR. CHAIRMAN, CO COMMISSIONERS	PREVENTIVE HLTH PROGRAMS FOR COMMUNITY & SCHOOL
MINERAL	MINERAL COUNTY HLTH DEPT	\$1,360	EDWIN F. BERNEKING, CHAIRMAN, CO COMMISSIONERS	HYPERTENSION, FMS, HLTH ED/RISK REDUCTION
MISSOULA	MISSOULA CITY-CO HEALTH DEPT	\$7,971	DAVID A. PFEFFER, HEALTH OFFICER	PUBLIC HEALTH NURSING, LAB SERVICES
MUSSELSHELL	MUSSELSHELL COUNTY	\$1,751	ROY W. MCCAFFREE, CHAIRMAN, CO COMMISSIONERS	HEALTH EDUCATION/RISK REDUCTION EQUIP FOR CEN. MT HLTH DISTRICT SANITARIAN
PARK	PARK COUNTY COMMISSIONERS	\$2,083	PETE KNUTSON, CHAIRMAN, CO COMMISSIONERS	EQUIP FOR NEW ADDITION TO CLINIC LOCAL SANITARIAN SERVICES

FFY 1983  
MONTANA DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES  
PREVENTIVE HEALTH AND HEALTH SERVICES  
BLOCK GRANT FUNDS

COUNTY	AGENCY	AMOUNT	CONTACT	STATEMENT OF PURPOSE OR USE
PETROLEUM	PETROLEUM COUNTY	\$ 401	BRENDAN J. MURPHY, CHAIRMAN, CO COMMISSIONERS	EMT TRAINING PROGRAM
PHILLIPS	PHILLIPS COUNTY	\$1,307	INGELEF I. SCHWARTZ, CLERK & RECORDER	ADULT HLTH SCREENING, PREV. HLTH ED., COMM. HLTH PROMOTION
PONDERA	PONDERA COUNTY	\$1,152	LEONARD C. JOHNSON, CHAIRMAN, COUNTY COMMISSIONERS	FOOD HANDLERS TRAINING PROGRAM, INCLUDING SUPPLIES & TRAINING MATERIALS
PONDER RIVER	PONDER RIVER COUNTY	\$1,298	EUGENE WOOD, CHAIRMAN, CO COMMISSIONERS	EQUIP & MATERIALS FOR PREVENTIVE HEALTH PROGRAM
PONELL	PONELL COUNTY	\$1,288	SANDY O. RETERSON, CHAIRMAN, CO COMMISSIONERS	CPR, ORU ED., LAB SERVICES, FOOD POISONING INVESTIGATION
PRAIRIE	PRAIRIE COUNTY	\$ 873	CHARLES J. BREEN, CHAIRMAN, CO COMMISSIONERS	DEV. OF HOME HLTH & ADDITIONAL PHN
RAVALLI	RAVALLI COUNTY HEALTH DEPT	\$3,128	HAROLD WHITE, CHAIRMAN, CO COMMISSIONERS	SANTARIAN, PUBLIC HEALTH NURSING
RICHLAND	RICHLAND COUNTY HLTH DEPT	\$1,913	MARY ALICE REHBEIN, ADMINISTRATOR	DIABETES CONTROL EDUCATION
ROOSEVELT	ROOSEVELT COUNTY	\$1,760	JAMES R. HALVERSON, CHAIRMAN, COUNTY COMMISSIONERS	EMS & EMT
ROSEBUD	ROSEBUD COUNTY HLTH DEPT	\$2,027	MALCOLM McRAE, COUNTY COMMISSIONER	HEALTH ED. & EQUIP., PUBLIC HEALTH NURSING
SANDERS	SANDERS COUNTY	\$1,592	ROY M. DeLONG, CHAIRMAN, CO COMMISSIONERS	INSERVICE TRAINING, WELL CLINICS, PAMPHLET EXPLAINING SERVICES
SHERIDAN	SHERIDAN CO AMBULANCE ASSOC.	\$ 986	JIM DeTIENNE, EMS DIRECTOR	TRAINING & EDUCATION OF EMT'S
STILLWATER	STILLWATER COUNTY	\$1,027	WILLIAM F. BRINKEL, CHAIRMAN, COUNTY COMMISSIONERS	EXPAND PUBLIC HEALTH NURSING
SWEET GRASS	SWEET GRASS COUNTY	\$1,372	DAVID E. WILSON, CHAIRMAN, CO COMMISSIONERS	EMS TRAINING
TETON	TETON COUNTY	\$1,222	MYRON A. WHEELER, CHAIRMAN, COUNTY COMMISSIONERS	EMERGENCY MEDICAL SERVICES, FOOD SERVICE TRAINING
TOOLE	TOOLE COUNTY	\$1,037	J.C. GOTTFRED, CHAIRMAN, CO COMMISSIONERS	EMS TRAINING AND EDUCATION
TREASURE	TREASURE COUNTY	\$ 478	KAY REXFORD, COUNTY CLERK & RECORDER	CPR CLINIC, POISONING DISCUSSION, HYPERTENSION, DIABETIC SCREENING & BLOOD TYPING CLINICS
VALLEY	VALLEY COUNTY	\$2,074	PATRICIA M. BONDY, PUBLIC HEALTH NURSE	COMMUNITY EDUCATION & HYPERTENSION SCREENING
WHEATLAND	WHEATLAND COUNTY	\$1,006	EDGAR LANGSTON, CHAIRMAN, CO COMMISSIONERS	EMS TRAINING, GEN. MT HLTH DISTRICT LAB.
WIBAUX	WIBAUX COUNTY	\$ 630	DEY SCHLAPIA, CHAIRMAN, CO COMMISSIONERS	NUTRITION EDUCATION
YELLOWSTONE	YELLOWSTONE CITY-CO HLTH DEPT	\$10,404	GEORGE F. SHECKLETON, M.D., DIRECTOR	DEVELOP, IMPLEMENT AND EVALUATE PROGRAMS WHICH FOCUS ON RISK REDUCTION, COMMUNITY EDUCATION, PREVENTION WITH ELDERLY, MAINTENANCE OF HYPERTENSION PROGRAM, DEVELOP A MARKETING STRATEGY FOR PREVENTIVE HEALTH SERVICES TO INDUSTRY, GROUPS &/OR INDIVIDUALS.