

MINUTES OF THE MEETING OF THE APPROPRIATIONS COMMITTEE
April 9, 1983

The Appropriations Committee met at 8:00 a.m. on April 9, 1983, in Room 104, with Chairman Francis Bardanouve presiding and all members were present except Representatives Menahan and Winslow, who were absent. Judy Rippingale, Legislative Fiscal Analyst and Pam Joehler, Assistant Analyst, were also present. EXECUTIVE ACTION was taken on HOUSE BILLS 558 and 900. John McMaster, Legislative Council, was present.

(Tape 10: Track 4:000)

HOUSE BILL 558: "A BILL FOR AN ACT ENTITLED: 'AN ACT AUTHORIZING THE ISSUANCE AND SALE OF LONG-RANGE BUILDING PROGRAM BONDS; PROVIDING FOR AN AGREEMENT BETWEEN THE BOARD OF EXAMINERS AND THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE" was heard.

Chairman BARDANOUE turned the chair over to Representative Manuel, as he was chairman of the Long-Range Building program subcommittee.

Chairman MANUEL introduced his bill and said it needs a 2/3 vote when it gets to the House floor and the Senate. He said the bill calls for \$39,422,000 in funding and from this amount, \$36.5 million deals with the projects. The rest is Fish and Game bonding accounts for buildings referred to in House Bill 900. House Bill 511 will fund the Fish & Game amount of \$36.5 million.

Chairman MANUEL called on Dave Ashley, Deputy Director of the Department of Administration, to talk about the amendments to the bill. [See "Standing Committee Report" in these Minutes.]

Dave ASHLEY said the intent of the amendment is to give the Board of Examiners authority to issue refunding bonds in the event it is deemed in the best interest of the state to do so. He said it is coordinating language with House Bill 448, the main bond bill. In HB 448 the Board got authority to issue refunding bonds, but the question arose as to whether refunding bonds constituted debt to the state. It was decided to put similar language in HB 558. He said the first part, the title, would include refunding bonds. The second part would allow the Board to authorize refunding bonds. The third part is similar to the first in that it includes refunding bonds with the long-range building bonds. The fourth part is a new section authorizing the refunding bonds and authorizing issuance in an amount sufficient to refund the outstanding long-range building bonds. It also provides that refunding bonds would be general obligation bonds of the state. The second paragraph refers to refunding and the reserves would be released and go to the fund from which they came. It also provides for a special escrow account at a bank.

***EXECUTIVE ACTION:

Representative MANUEL made a motion that the amendments to House Bill 558 be approved. A voice vote was taken and the motion carried unanimously.

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Representative MANUEL made a motion that House Bill 558 as amended do pass. A voice vote was taken and the motion carried, SHONTZ voted "No"

HOUSE BILL 900: "A BILL FOR AN ACT ENTITLED: 'AN ACT TO APPROPRIATE BOND PROCEEDS AND OTHER FUNDS FOR CAPITAL PROJECTS FOR THE BIENNium ENDING JUNE 30, 1985; TO PROVIDE FOR OTHER MATTERS RELATING TO THE APPROPRIATIONS; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE.'" was heard.

Representative MANUEL offered proposed amendments to the bill, [See "Standing Committee Report" in these Minutes.] and (Exhibit 1).

Prison Major Expansion: Chairman MANUEL presented a memorandum from Willard Parrish to the Legislature titled "Critical Analysis of State Prison Expansion Options". (Exhibit 2).

Chairman BARDANOUE noted a difference of opinion on the subcommittee about prison expansion. The subcommittee split 6 to 4 in favor of Plan B of the Parrish report. Representative THOFT said he would not challenge the decision in Committee, but would carry it to the floor.

Chairman BARDANOUE noted that some elements of Plan B are attractive to those who favor use of the old prison.

Cisel Hall Remodel: Chairman MANUEL said this is a high priority item of the University System.

DNRC - New Building: Chairman BARDANOUE said the 1981 Legislators approved the plan for this building.

Tech. - Engineering Lab/Classroom Building: Chairman BARDANOUE said it was approved in the budget that Montana Tech had planned to raise \$2.75 million and the budget will provide matching \$2.75 million; but in view of the economy, that requirement has been reduced to \$1.25 million for the community to raise. He said, "We have to come up with more bonding than was in the budget book."

Representative QUILICI said they have been planning this project since 1978.

Representative DONALDSON asked if the Legislature must give spending authority for the money raised by the school? Judy RIPPINGALE said authority must be granted and it will probably show up in a cash bill somewhere. Representative STOBIE asked if it was reasonable to expect Tech to raise the money? Chairman BARDANOUE said they have \$800,000 already "in hand".

MSU Greenhouse: This is a controlled environment green house.

U of M - Riverfront Land: This is land available from the abandoned Milwaukee Railroad. Neil BUCKLEW, President of U of M said the land

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is just a little over 9 acres. He said there are no plans for immediate use of the land, but they would hold onto it for future expansion. He said other Milwaukee land sold for more than they are asking for this land.

Representative WALDRON spoke for the purchase.

Veterans' and Pioneer Memorial Building Addition - Capitol Complex: Representative MANUEL said this is needed because there is not enough room at the present.

U of M - Social Science Building Renovation: Representative MANUEL said this remodeling is long over-due.

Airport Improvements - Statewide: Representative MANUEL said this project is funded at \$1,300,000 and would generate \$13 million in actual construction state-wide on airport projects and is a 10% matching federal program. Representative DONALDSON offered an amendment to the bill which would make a loan program to local governments to match federal money. [See "Standing Committee Report" in these Minutes.]

NMC - Cowan Hall Remodeling: This is to house their computer system.

Western Triangle Agricultural Research Center - Construct office/lab.: Representative THOFT said this facility was needed. Chairman BARDANOUVE agreed and described the problems in the existing facility.

Creston Springs - Construct Fish Hatchery: This will be a new facility because the water supply is gone at the old facility.

Fish Hatchery - Great Falls: This remodeling project is needed due to flooding.

Fish Hatchery - Big Timber: This remodeling project is needed and there was testimony that the people were willing to pay more for their fishing licenses.

Glasgow Regional Headquarters: Representative MANUEL said this project figure has to be amended from \$67,000 to \$220,000 because a wrong figure was submitted the night the subcommittee took action on the project.

Chairman BARDANOUVE said the subcommittee put in the highest priority items, but there is enough cash to take care of the forensic unit at Warm Springs.

Representative SHONTZ made a motion to strike the airport improvement item. A roll call vote was taken and the motion failed with 13 members voting "No" and 2 members voting "Yes".

Representative HEMSTAD asked about the mistake between \$67,000 and

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\$220,000 in the Glasgow Regional Headquarters for Fish & Game? Representative WALDRON said the person who made the motion in subcommittee was confused.

(Tape 10: Track 4:365)

***EXECUTIVE ACTION:

HOUSE BILL 900: Representative MANUEL offered some amendments to the bill. [See "Standing Committee Report" in these Minutes.] He called on Mr. Ashley to explain the amendments. (Exhibit 3). Mr. ASHLEY said the purpose of the language is to make it clear the Department has the authority to begin project plan and design prior to the bond sale. The other amendment is to make the appropriation required to pay for the debt service of the bond issued under HB 558. He said HB 448 requires an appropriation be made annually to pay for the amortization of the bonds and this is the language that does that.

Chairman BARDANOUE asked for clarification of the language in the bill regarding the appropriation from the General Fund and the Earmarked Revenue Fund. He asked Judy Rippingale and Dave Lewis to draft the proper language providing that the Fish & Game and other participants will be making contributions to the General Fund. He said, "We are making law here and we need more than an administrative agreement".

Representative MANUEL made a motion that the first amendment be approved. A voice vote was taken and the motion carried unanimously.

Representative MANUEL made a motion that the amendments Judy Rippingale is going to write be approved. A voice vote was taken and the motion carried unanimously.

Representative MANUEL made a motion that House Bill 900 as amended do pass. A voice vote was taken and the motion carried, with Representative THOFT asking to be recorded as "passing".

The meeting adjourned at 10:19 a.m.



FRANCIS BARDANOUE
Chairman

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AMENDMENT TO HOUSE BILL 900

Page 3, Following line 6.
Insert:

<u>Agency/Program</u>	<u>BPICA</u>	<u>Other Appropriated Funds</u>
"Major Expansion, Prison	\$14,416,400	
(1) The goal of the Legislature in providing for major expansion of the Montana State Prison is to provide housing for 737 prisoners within the security compound at the prison while achieving the following objectives:		
(a) Inmate housing should be separated into at least three levels of security. The separation should be pursued to the maximum possible extent to prevent communication by personal contact, sight, and sound among the separate areas of the prison. Staff interaction among these security levels should also be minimized to enhance the separation. The legislature regards the separation of maximum security prisoners to be an especially important objective.		
(b) Perimeter security should be improved with the objective of minimizing the prisoner's ability to breach the perimeter. The legislature intends that the fence lines should be straight and provided with adequate guard towers and stations to provide full visual coverage of the entire perimeter on both sides of the fence.		
(c) Interior security is to be improved by designs allowing supervision and movement of small, manageable groups of inmates without threat to staff.		
(d) The expansion should be designed to be compatible with prisoner work and rehabilitation activities to the extent possible.		
(e) The expansion should allow space to build housing for an ultimate total population of 1,150 prisoners within the compound without changes in perimeter security facilities or support facilities.		
(2) (a) There is a Prison Expansion Oversight Committee that consists of four members. The Speaker and Minority Leader of the House shall each appoint one member of the House, and the President and the Minority Leader of the Senate shall each appoint one member of the Senate.		
(b) The Prison Expansion Oversight Committee shall consult regularly with and advise those persons responsible for implementing and planning the major expansion of Montana State Prison. The committee shall participate in the preliminary screening and recommendation of an architect to perform design work. The committee shall monitor the development of plans and advise the planners as to whether plans meet the goals and objectives of the legislature outlined above. The committee shall file a report with the 49th Legislature on its activities, including any analysis or recommendations it may have.		

(c) The appropriation for major expansion of Montana State Prison contains sufficient funds to reimburse committee members as provided in 5-2-302, MCA, while engaged in authorized committee business.

<u>Agency/Program</u>	<u>BPICA</u>	<u>Other Appropriated Funds</u>
Complete Cisel Hall Remodel and Addition, EMC	\$ 625,000	
Construct New DNRC Building Capitol Complex	6,958,000	
Construct Engineering Laboratory/ Classroom Building, Tech	4,250,000	
Expend Greenhouse/Headhouse Complex, MSU	5,302,000	
Purchase Riverfront Land, UM	500,000	
Construct Veterans' and Pioneer Memorial Building Addition Capitol Complex	2,063,295	
Renovate Social Science Building, UM	499,000	
Airport Improvements, Statewide	1,300,000	
Cowan Hall Remodel, NMC	175,000	
Construct Official Laboratory, Western Triangle Agricultural Research Center	121,000	
Construct Fish Hatchey, Creston Springs		455,000
Renovate Fish Hatchery, Great Falls		1,900,000
Renovate Fish Hatchery, Big Timber		500,000
Glasgow Regional Headquarters		220,000 → 67,000
 TOTAL BONDED PROJECTS	 \$ 36,209,695	 \$ 2,922,000

MEMORANDUM

FROM: WILLARD PARRISH
TO: LEGISLATURE OF THE STATE OF MONTANA
DATE: APRIL 2, 1983
SUBJECT: CRITICAL ANALYSIS OF STATE PRISON
EXPANSION OPTIONS

WITH THE INCREASING POPULATION OF THE STATE PRISON SYSTEM AND THE RESULTING NECESSITY TO DEVELOP PLANS TO APPROPRIATELY ACCOMMODATE BOTH PRESENT AND FUTURE ANTICIPATED POPULATIONS. THE LEGISLATURE OF THE STATE OF MONTANA HAS TAKEN THE FOLLOWING RECENT ACTIONS:

- PREPARATION OF FEASIBILITY STUDY OF THE RENOVATION OF THE OLD STATE PRISON (THE PARRISH ARCHITECTS, NOV. '82), HEREIN REFERRED TO AS PART OF PLAN D.
- PREPARATION OF THREE ALTERNATIVE PLANS OF EXPANSION AT THE NEW STATE PRISON BY THE DEPARTMENT OF INSTITUTIONS (MARCH '83), HEREIN REFERRED TO AS PLANS A, B AND C.
- ANALYSIS OF THE ABOVE ALTERNATIVES, PERTINENT PLANNING CONSIDERATIONS AND RECOMMENDATIONS BY THE PARRISH ARCHITECTS - THE SUBJECT OF THIS MEMORANDUM.

IT SHOULD BE STRESSED THAT THE EXTREMELY SHORT TIME AVAILABLE FOR THIS ANALYSIS HAS NOT PERMITTED AN IN-DEPTH STUDY OF ALL FACTORS; THEREFORE, THE COMMENTS HEREIN SHOULD BE CONSIDERED IN A GENERAL CONTEXT. -

WE HAVE RECEIVED THE FULL COOPERATION OF THE DEPARTMENT OF INSTITUTIONS IN ACCESS TO AND JOINT REVIEW OF THEIR MATERIAL. THE READER SHOULD REFER TO THE DEPARTMENT'S LATEST PRESENTATION HAND-OUT FOR SITE PLANS AND DETAILED STAFFING PLANS REFERRED TO IN THIS MEMORANDUM.

EFFORTS HAVE BEEN MADE TO MAKE THE VARIOUS PLANS AS COMPARABLE AS POSSIBLE, SO THAT WE MAY COMPARE ORANGES WITH ORANGES. THIS IS VIRTUALLY IMPOSSIBLE TO ACCOMPLISH IN ALL ASPECTS; THEREFORE, WE SUGGEST THAT PRIMARY CONSIDERATION BE FOCUSED ON THE GENERAL CONTENT OF EACH ALTERNATIVE RATHER THAN MINOR SPECIFICS. EACH PLAN, HOWEVER, DOES PROVIDE 199 ADDITIONAL BEDS (PLAN D HAS 8 ADDITIONAL ISOLATION BEDS).

FUTURE PRISON POPULATIONS

WHILE THERE IS NO GENERAL AGREEMENT AS TO THE ULTIMATE POPULATION OF THE STATE PRISON SYSTEM, THERE IS FULL AGREEMENT OF VIRTUALLY ALL PERSONS DIRECTLY CONCERNED WITH THE SYSTEM THAT THE POPULATION WILL CONTINUE TO EXPAND INTO THE FORESEEABLE FUTURE. THE PRESENT POPULATION IS ABOUT 790 - ALMOST 200 OVER CAPACITY. IT HAS BEEN SUGGESTED THAT AN ULTIMATE DESIGN CAPACITY OF 1300 BE PLANNED FOR AT THIS TIME. WHILE THIS REPRESENTS AN ULTIMATE INCREASE OF 65% OVER THE PRESENT POPULATION, THIS WOULD OCCUR WITH A 10% PER YEAR INCREASE FOR FIVE YEARS.

WE BELIEVE THAT THIS IS A REASONABLE PROJECTION UNDER PRESENT CONDITIONS AND WE RECOMMEND THE ADOPTION OF AN ULTIMATE SYSTEM DESIGN FIGURE IN THIS APPROXIMATE AREA. IT SHOULD BE NOTED THAT PLANS A, B AND C CONTEMPLATE A SYSTEM TOTAL OF 1283, WITH 1098 INMATES WITHIN THE SECURITY COMPOUND.

GENERAL SECURITY

WHILE PRISON POPULATION IS A COMPELLING CONCERN, PRISON SECURITY HAS BEEN AT LEAST AN EQUAL CONCERN TO STAFF, INMATES AND THE PUBLIC. SECURITY PROBLEMS HAVE BEEN THE DIRECT RESULT OF THE LACK OF APPROPRIATE CONCERN AND/OR BUDGET FOR SECURITY DURING THE INITIAL PLANNING PROCESS. THE PRESENT ADMINISTRATION IS WELL AWARE OF THE INADEQUACIES AND HAS VARIOUS IMPROVEMENTS IN PROGRESS TO CORRECT SOME OF THESE PROBLEMS; HOWEVER, SUBSTANTIALLY MORE NEEDS TO BE DONE TO INSURE AN ADEQUATE, DEPENDABLE AND CONSISTENT LEVEL OF SECURITY.

THE PRINCIPAL METHODS OF ACHIEVING THIS ARE -

- SEPARATION OF INMATE CLASSIFICATIONS

AT LEAST THREE LEVELS OF SECURITY - MINIMUM, MEDIUM AND MAXIMUM - SHOULD BE SEPARATED TO THE GREATEST PRACTICAL EXTENT BY CONTACT, SIGHT AND SOUND. THE GREATER THAT SEPARATION IN TERMS OF DISTANCE, THE BETTER; HOWEVER, THE QUALITY OF THE SEPARATION IS OF EQUAL CONCERN. STAFF INTERACTION BETWEEN THESE GROUPS SHOULD BE MINIMIZED TO PROTECT THE INTEGRITY OF THE SEPARATION.

- IMPROVEMENT OF PERIMETER SECURITY

FENCE LINES SHOULD BE STRAIGHT AND PROVIDED WITH ADEQUATE GUARD TOWERS AND STATIONS TO PROVIDE FULL VISUAL COVERAGE OF THE ENTIRE PERIMETER ON BOTH SIDES OF THE FENCE. WHILE A RELIABLE ELECTRONIC SYSTEM SHOULD BE PROVIDED AT THE FENCE LINE. IT SHOULD NOT BE RELIED UPON AS MORE THAN A BACKUP SYSTEM.

THE PRESENT DOUBLE FENCE WITH CONCERTINA WIRE IS TYPICAL OF THOSE USED BY THE MAJORITY OF NEWER PRISONS IN THIS COUNTRY. OPAQUE FENCES HAVE THE ADVANTAGE OF ELIMINATING SIGHT BEYOND THE FENCE - AN ADDITIONAL DETERRENT TO ESCAPE. THEY MAY, HOWEVER, REDUCE GUARD'S FIELD OF VISION. DEPENDING UPON PLACEMENT OF TOWERS.

- IMPROVEMENT OF INTERIOR SECURITY
INTERIOR SECURITY IS PARTLY A MATTER OF THE ABILITY TO SUPERVISE AND MOVE SMALL, MANAGEABLE GROUPS OF INMATES WITHOUT THREAT TO STAFF. THE PRESENT SITUATION IS VERY THREATENING TO STAFF. IT HAS RESULTED IN SERIOUS INCIDENTS AND MUST BE REGARDED AS CRITICAL.

BECAUSE OF THE LACK OF SECURITY AND THE INABILITY TO ADEQUATELY CONTROL INMATE ACTIVITY AT THE NEW PRISON, ANY EXPANSION PLAN UNDERTAKEN, INCLUDING RENOVATION OF THE OLD PRISON, SHOULD INCLUDE MAJOR CHANGES AT THE NEW PRISON INCLUDING -

- EXPANSION OF AND STRAIGHTENING OF THE PERIMETER FENCE, WITH CONSIDERATION FOR FULL OR PARTIAL OPAQUE INTERIOR FENCES.
- FENCE SEPARATION OF INMATE CLASSIFICATION REMAINING WITHIN THE COMPOUND.
- ADDITIONAL FACILITIES TO MINIMIZE COMMON-USE FACILITIES.
- THOROUGH ANALYSIS DURING THE DESIGN STAGE OF EXISTING STRUCTURES TO IMPROVE SEGREGATION CAPABILITIES.
- PROVISION OF ADDITIONAL GUARD TOWERS AND STATIONS TO PROVIDE FULL VISION OF PERIMETER, WITH HIGH INTENSITY LIGHTING FOR ALL AREAS.

SITE PLANNING ANALYSIS

WE BELIEVE THAT THE SITE PLANNING SHOWN ON PLANS A, B AND C GENERALLY CONCURS WITH THE ABOVE CRITERIA AND PROVIDE A BASIC, VIABLE APPROACH TO EXPANSION AND SECURITY IMPROVEMENT UNDER THE PROBLEMS THAT THE EXISTING CONDITIONS PRESENT. IT SHOULD BE UNDERSTOOD THAT THE PROPOSED NEW BUILDING CONFIGURATIONS AND LOCATIONS ARE ONLY REPRESENTATIONS AT THIS TIME AND WOULD BE SUBJECT TO MORE EXACT DEVELOPMENT DURING THE DESIGN PROCESS.

THERE HAS BEEN SOME CONCERN VOICED ABOUT SEWER AND WATER AVAILABILITY FOR FURTHER EXPANSION. ENGINEERING DESIGN HAS BEEN ACCOMPLISHED ON THESE UTILITIES AND TENDS TO ASSURE THAT SEWER AND WATER CAN BE PROVIDED WITHOUT UNDUE PROBLEMS.

WHEN INITIAL PLANNING WAS COMMENCED SOME TEN YEARS AGO, NO ONE COULD HAVE BEEN EXPECTED TO FORESEE THE PROBABILITY OF THIS FACILITY GROWING TO THE SIZE THAT IS NOW BEING CONSIDERED. PLANNING CENTERED AROUND THE UTILIZATION OF THE EXISTING BUILDINGS TO PROVIDE A RELATIVELY SMALL STATE PRISON. BECAUSE OF THIS LIMITED APPROACH, EXPANSION PRESENTS SOME PLANNING PROBLEMS, MAKING IT IMPOSSIBLE TO ACHIEVE THE FUNCTIONAL RELATIONSHIPS THAT WE MIGHT ACHIEVE WITH NEW CONSTRUCTION. THESE PROBLEMS ARE THE PRINCIPAL SOURCE OF OUR COMMENTARY ON THE SITE PLAN, AS FOLLOWS -

- THE EXISTING SERVICE (JOINT-USE) BUILDINGS - FOOD SERVICE, CHAPEL, GYMNASIUM, RECEPTION, INFIRMARY AND ADMINISTRATION - ARE VERY LOOSELY AND REMOTELY RELATED ON THE SITE. THEY MUST HAVE A SECURE SEPARATION FROM THE HOUSING UNITS, YET THEY SHOULD BE EASILY ACCESSIBLE AND PROVIDE FOR SECURE AND EFFICIENT MOVEMENT OF FOOT AND VEHICULAR TRAFFIC MOVEMENT WITHIN THAT "SERVICE CORE." AN EXAMPLE OF COMPLICATED VEHICULAR TRAFFIC IS FOOD DELIVERY SERVICE TO THE VARIOUS UNITS. WE FEEL THAT FURTHER STUDY ON THIS ASPECT OF THE SITE PLAN MAY RESULT IN AN IMPROVED "SERVICE CORE."
- ACCESS OF VISITORS TO INMATES WILL BE COMPLICATED BY THE NEED FOR TWO SEPARATE ENTRANCES TO THE COMPOUND TO THE VARIOUS VISITING AREAS.
- ALTHOUGH EXTENSIVE ADDITIONS IN THE WAY OF GUARD TOWERS ARE PLANNED, NONE HAVE BEEN CONTEMPLATED FOR THE MINIMUM SECURITY END OF THE COMPOUND. WHILE THE ESCAPE RISK OF LOW SECURITY INMATES IS PROBABLY LESS THAN THAT OF OTHER CLASSIFICATIONS, ANY PERSON PLANNING ESCAPE THROUGH THE FENCE WOULD TRY TO REACH THAT AREA. WE BELIEVE THAT THIS PRESENTS A BREACH IN AN OTHERWISE GOOD PERIMETER AND THAT TWO ADDITIONAL GUARD TOWERS BE ADDED ON THE SOUTH SIDE OF THE COMPOUND.
- WE BELIEVE THAT THE POSSIBILITY OF A POPULATION OF 1300 WITHIN THE PRISON COULD BE FACILITATED BY EXTENSION OF THE NORTHERLY AND SOUTHERLY FENCE LINES 200 FEET AT SMALL ADDITIONAL COST.

COSTS OF CONSTRUCTION, STAFFING AND OPERATION

THE COSTS OF CONSTRUCTION, STAFFING AND OPERATION FOR PLANS A, B AND C HAVE BEEN PREPARED BY THE DEPARTMENT OF INSTITUTIONS AND HAVE BEEN REVIEWED BY THE WRITER. THE PARRISH ARCHITECTS DEVELOPED THE COSTS OF PLAN D AND JOINTLY DEVELOPED A MUTUALLY ACCEPTABLE STAFFING PLAN WITH THE DEPARTMENT. THE COSTS HAVE BEEN PROJECTED FOR BIDDING IN MARCH, 1984.

	<u>PLAN "A"</u> 2 COMPOUND	<u>PLAN "B"</u> 3 COMPOUND	<u>PLAN "C"</u> 3 COMPOUND MAX. AWAY	<u>PLAN "D"</u> OLD PRISON RENOVATION
BASIC COST	\$11,821,700	\$14,029,400	\$15,176,700	\$ 8,053,000
ADD'L COSTS	-	-	-	4,311,800
TOTAL CONSTR.	\$11,821,700	\$14,029,400	\$15,176,700	\$12,364,800
STAFF	373.67	380.07	400.87	428.07
APPROPRIATION	\$ 9,307.900	\$ 9,307.900	\$ 9,307.900	\$ 9,307.900
ADD'L COSTS	<u>1,616.400</u>	<u>1,774.700</u>	<u>2,148.600</u>	<u>2,839.000</u>
TOTAL OPER.	\$10,924,300	\$11,082,600	\$11,456,500	\$12,146,900

THE ADDITIONAL COSTS UNDER PLAN D REPRESENT THE COSTS OF THE IMPROVEMENTS RECOMMENDED UNDER PLAN A AT THE NEW PRISON, EXCEPTING THE HOUSING UNITS.

THE ABOVE FIGURES DO NOT INCLUDE ADDITIONAL COSTS NOR ADDITIONAL STAFF FOR ANY RECOMMENDATIONS CONTAINED IN THIS REPORT. WE WILL FURNISH ANY ADDITIONAL FIGURES REQUESTED.

WE RECOMMEND THAT AN ADDITIONAL AMOUNT OF \$400,000 BE INCLUDED UNDER ALL PLANS FOR REVAMPING LOCKING SYSTEMS AND OTHER SECURITY FEATURES WITHIN EXISTING BUILDINGS THAT HAVE BEEN A SOURCE OF PROBLEMS.

WE ARE CONFIDENT THAT THE COSTS PRESENTED ABOVE ARE REASONABLY ACCURATE AND RELIABLE WITHIN THE CONTEXT OF THE PROGRAMS AS PRESENTLY DEVELOPED. BIDS RECEIVED BY THE PARRISH ARCHITECTS DURING THE PAST FIVE YEARS HAVE AVERAGED 1.5% UNDER INITIAL COST ESTIMATES.

ANALYSIS OF PLANS

EACH OF THE PLANS BEING CONSIDERED CONTEMPLATES THE ADDITION OF LESS THAN 200 BEDS. AS OF LAST WEEK, THERE WAS A SHORTAGE OF 190 BEDS. THERE IS A DISTINCT POSSIBILITY THAT BY THE TIME CONSTRUCTION IS COMPLETED, THERE WILL BE ANOTHER SHORTAGE OF 200 BEDS. IF THE DEPARTMENT CAN EXPEDITE THE IMPLEMENTATION OF THE PRE-RELEASE CENTERS PLANNED, SOME RELIEF WILL BE AVAILABLE; HOWEVER, IT APPEARS TO BE AN INESCAPABLE FACT THAT CURRENTLY PLANNED NEW ADDITIONS WILL NOT KEEP PACE WITH DEMAND. WE WOULD, THEREFORE, RECOMMEND THAT ONE ADDITIONAL HOUSING UNIT OF 96 BE FUNDED AT THIS TIME. TO BE INCLUDED IN THE BUILDING PROGRAM, IF AND WHEN THE NEED BECOMES APPARENT.

PLAN A

THIS PLAN, DEVELOPED AT AN EARLIER DATE, DOES NOT PROVIDE THE ADVANTAGES OF THE THREE-COMPOUND DEVELOPMENT. IT DOES NOT ADEQUATELY ISOLATE MAXIMUM SECURITY. IT'S SMALLER ENCLOSED AREA DOES NOT ADEQUATELY PROVIDE FOR EXPANSION TOGETHER WITH DESIRABLE OPEN AREA. THE PLANNING PROBLEMS PREVIOUSLY CITED AS COMMON TO ANY EXPANSION AT THE NEW PRISON APPLY TO THIS PLAN.

WE WOULD NOT RECOMMEND CONSIDERATION OF PLAN A AS A BASIC EXPANSION PLAN. WE WILL, HOWEVER, CONSIDER IT FURTHER AS A PART OF PLAN D.

PLAN B

THIS PLAN PROVIDES FOR THREE SEPARATE COMPOUNDS, EACH BEING SELF-SUFFICIENT TO VARYING DEGREES. COMMON SERVICES WOULD INCLUDE FOOD SERVICE, CHAPEL, INTAKE, INFIRMARY AND ADMINISTRATION. SUPPORT AND TREATMENT STAFF WOULD BE SHARED BY ALL LEVELS OF SECURITY.

AS A GENERAL PRINCIPAL OF SECURITY PLANNING, WE WOULD PREFER TO HAVE THE FEWEST COMMON SERVICES AND STAFF POSSIBLE; HOWEVER, WE MUST REGARD THIS PLAN AS VERY WORKABLE FOR MINIMUM AND MEDIUM SECURITY. SOME DOUBTS CAN REASONABLY BE RAISED REGARDING MAXIMUM SECURITY IN TERMS OF FOOD SERVICE AND INFIRMARY. THE MORE COMMON SERVICES AND STAFF, THE MORE THE POSSIBILITY OF COMMUNICATION WITH OTHER INMATES.

WE BELIEVE THE 200 FOOT SEPARATION OF MAXIMUM SECURITY TO BE CAPABLE OF PROVIDING SEPARATION BY SIGHT AND SOUND, PARTICULARLY WITH THE USE OF OPAQUE FENCES.

THE PLANNING PROBLEMS PREVIOUSLY CITED WOULD APPLY TO THIS PLAN.

WE CONSIDER PLAN B AS A SOUND AND EFFICIENT APPROACH TO THE EXISTING PROBLEMS.

PLAN C

THIS PLAN, REMOVING MAXIMUM SECURITY A MILE AWAY, WOULD SURELY REMOVE ANY DOUBTS ABOUT SIGHT AND SOUND SEPARATION BUT WOULD RETAIN THE SAME POTENTIAL PROBLEMS OF SHARED SERVICES AND STAFF WHILE REQUIRING SOME 20 ADDITIONAL STAFF FOR PERIMETER SECURITY.

WE SERIOUSLY QUESTION THAT THE ADDITIONAL 1500 YARDS REMOVAL IS WORTH THE ADDED COSTS OF OPERATION, LET ALONE CONSTRUCTION COSTS.

IF THE PLAN INCLUDED SEPARATE FOOD SERVICE, WE WOULD TEND TO REGARD IT MORE HIGHLY.

PLAN D

MOST DISCUSSION OF THE RENOVATION OF THE OLD PRISON HAS TENDED TO IGNORE THE FACT THAT IMPROVEMENTS MUST BE MADE AT THE NEW PRISON AS A COMPANION PROJECT. TO MAKE ANY DIRECT COMPARISON TO THE OTHER PLANS, THIS MUST BE DONE.

THE RENOVATION STUDY ESTABLISHED THE FEASIBILITY OF THE PHYSICAL ASPECTS OF THE CONCEPT WHILE QUESTIONING THE ECONOMICS OF THE ADDITIONAL STAFF ANTICIPATED COMPARED TO EXPANSION AT THE NEW PRISON. THIS POINT OF VIEW HAS NOT CHANGED. WE HAVE BEEN ABLE TO FURTHER REFINE THE STAFFING PLAN TO MAKE MORE ACCURATE COMPARISONS TO OTHER ALTERNATIVES.

RENOVATION CAN PROVIDE A VERY ADEQUATE MAXIMUM SECURITY UNIT. IT WILL ALSO PROVIDE THE BEST SEPARATION IN TERMS OF DISTANCE, SEGREGATION, LACK OF SHARED SERVICES AND SHARED STAFF. WHILE EXPANSION AT THIS SITE IS PHYSICALLY POSSIBLE, WE QUESTION WHETHER IT WOULD BE DESIRABLE UNDER THE CONCEPT OF THIS UNIT EVENTUALLY HOUSING ONLY MAXIMUM SECURITY INMATES.

THE ADDED STAFF REQUIRED UNDER THIS PLAN LARGELY RESULTS FROM THE FACT THAT IT IS MORE SELF-CONTAINED THAN THE OTHER SOLUTIONS AND THAT MORE PROGRAM STAFF IS REQUIRED FOR THE MEDIUM SECURITY INMATES THAT WOULD BE HOUSED THERE FOR SEVERAL YEARS, AT LEAST. AS TIME PROGRESSES, WE WOULD EXPECT TO SEE A REDUCTION IN STAFF AND A LESSENING OF THE DISPARITY BETWEEN THIS AND OTHER PLANS.

WE HAVE RECENTLY LEARNED THAT THE CITY OF DEER LODGE WILL NOT GUARANTEE WATER SERVICE FOR THE OLD PRISON, CONTRARY TO THEIR PREVIOUS POSITION. ADDITIONAL COSTS OF OUR PROVIDING THIS SERVICE ARE NOT INCLUDED IN THE COST FIGURES, HEREIN.

A PROBABLE ADVANTAGE TO THE ADOPTION OF THIS PLAN IS A SIGNIFICANT SHORTENING OF CONSTRUCTION TIME. IT IS ANTICIPATED THAT FULL OCCUPANCY OF PLANS A, B OR C WILL REQUIRE ABOUT 33 MONTHS FROM THE TIME OF ADOPTION OF THE PLAN. WITH THIS PLAN WE WOULD EXPECT TO REDUCE THIS PERIOD TO 24 MONTHS.

WE REGARD PLAN D AS A VIABLE SOLUTION WITH THE ADVANTAGE OF SEPARATION, EXCELLENT SECURITY AND SHORTER CONSTRUCTION TIME. THE DRAWBACKS REMAIN - COST OF STAFF, LIMITATIONS OF ARCHITECTURAL PLANNING CAPABILITIES AND THE TECHNICAL ASPECTS OF REAQUISITION OF THE PROPERTY.

FINAL RECOMMENDATIONS

WE BELIEVE THAT THE BEST INTERESTS OF THE STATE WILL BE SERVED BY THE ADOPTION OF PLAN B. THIS PLAN PROVIDES THE BEST COMBINATION OF SECURITY, EXPANDABILITY AND EFFICIENT OPERATION COMPATIBLE WITH CONTEMPORARY CORRECTIONAL PRACTICES. WE WOULD STRONGLY RECOMMEND INCREASING THE SELF SUFFICIENCY OF MAXIMUM SECURITY AS WELL AS OTHER GENERAL SECURITY IMPROVEMENTS PREVIOUSLY MENTIONED.

PLAN D IS OUR SECOND CHOICE FOR THE REASONS PREVIOUSLY CITED.

RECOMMENDATIONS PREVIOUSLY DISCUSSED INCLUDE THE FOLLOWING -

- FURTHER PLANNING ON ''SERVICE CORE''
- ADDITION OF GUARD TOWERS AT MINIMUM SECURITY.
- EXTENSION OF NORTH AND SOUTH FENCE LINES.
- REVAMPING OF LOCKING SYSTEMS AND OTHER SECURITY EQUIPMENT DEFICIENCIES.
- CONTINGENT FUNDING FOR ANOTHER 96 BEDS.


WILLARD C. PARRISH, JR. AIA

PRESIDENT
THE PARRISH ARCHITECTS

PLAN B - MONTANA STATE PRISON

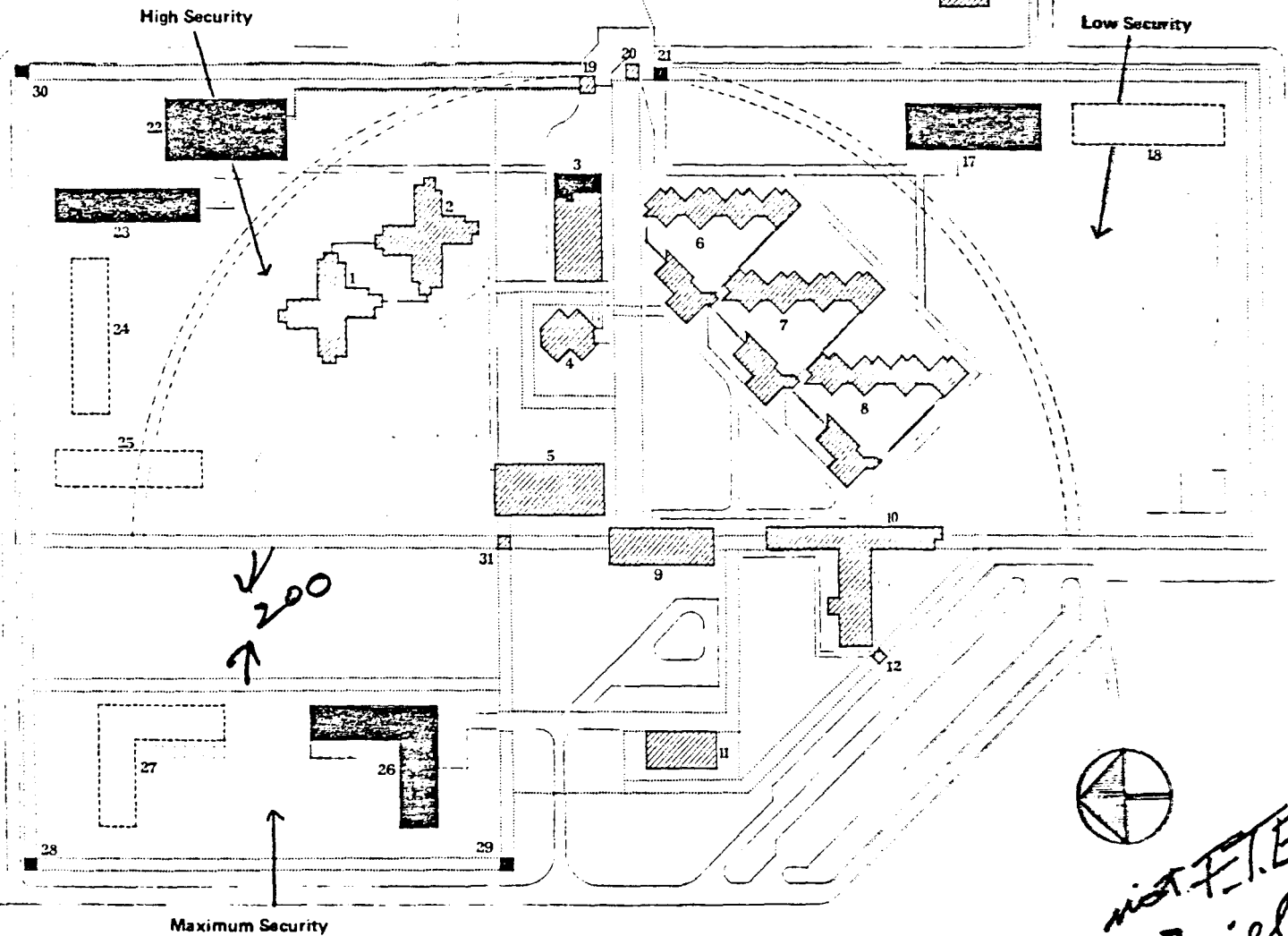
TOTAL PROJECT COSTS (INCLUDING 10% INFLATION)

<u>BUILDING</u>	<u>TOTAL PROJECT COST</u>
Building #17, Gym/Dining	\$ 1,007,600
Building #22, Admin./Library/Visiting	1,414,600
Building #23, High Security Housing	3,767,500
Building #26, Maximum Security Housing	<u>4,299,900</u>
Subtotal Buildings	\$10,489,600
 <u>FENCING</u>	
Including: razor wire, alarms, lighting, and sally ports	<u>\$ 2,025,300</u>
Subtotal All Above	\$12,514,900
 <u>OTHER ITEMS (Excluding Warehouse)</u>	
Food Cart Addition	225,500
Guard Towers (3 each)	627,350
Gate Control House	49,010
Paving & Utilities	<u>612,640</u>
Subtotal	\$ 1,514,500
 TOTAL OF ALL ABOVE	 \$14,029,400

PLAN B

LEGEND

1. HIGH SECURITY HOUSING
2. HIGH SECURITY HOUSING
3. FOOD SERVICE & FOOD CART ADDITION
4. CHAPEL
5. GYMNASIUM
6. LOW SECURITY HOUSING
7. LOW SECURITY HOUSING
8. LOW SECURITY HOUSING
9. RECEPTION BUILDING
10. ADMINISTRATION/VISITING
11. INFIRMARY
12. GUARD STATION
13. INDUSTRIES, AUTO LICENSE FACTORY & PRISON MAINTENANCE SHOPS
14. INDUSTRIES MANUFACTURING
15. VOCATIONAL EDUCATION AND AUTOMOTIVE REPAIR FACILITY
16. FARM MACHINERY REPAIR FACILITY
17. NEW GYMNASIUM/DINING
18. FUTURE LOW SECURITY HOUSING
19. GUARD STATION
20. GUARD TOWER
21. NEW GUARD STATION
22. NEW ADMINISTRATION/LIBRARY/VISITING/ EDUCATION
23. NEW HIGH SECURITY HOUSING
24. FUTURE HIGH SECURITY HOUSING
25. FUTURE HIGH SECURITY HOUSING
26. NEW MAXIMUM SECURITY HOUSING
27. FUTURE MAXIMUM SECURITY HOUSING
28. NEW GUARD TOWER
29. NEW GUARD TOWER
30. NEW GUARD TOWER
31. GUARD TOWER



HIGH AND MAXIMUM SECURITY EXPANSION

MONTANA STATE PRISON

EXHIBIT 3
HB 900
Manuel
4/9/83

Ashley

PROPOSED AMENDMENT TO HOUSE BILL 900

4 5

1. Page ~~9~~, line ~~23~~
Following: "interaccount loans"
Insert: "past 1983 fiscal year-end"

PROPOSED AMENDMENT TO HOUSE BILL 900 - INTRODUCED BILL

1. Page 5.

Following: line 1

Insert: "Section 9. There is appropriated from the general fund to the department of administration an amount sufficient to pay all interest and principal due and owing on bonds issued and sold by the board of examiners pursuant to House Bill 558 and the department of administration is hereby irrevocably instructed to provide for payment of principal, interest and redemption premium on such bonds, if any, from moneys in the general fund and, if the general fund is not sufficient for such purpose, to provide for payment thereof from any other funds of the state legally available for payment thereof."

Renumber: all subsequent sections

VISITOR'S REGISTER

HOUSE

Appropriations

COMMITTEE

BILL

HP 558

DATE _____

4-9-'83

SPONSOR

Manuel

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Ned Gabelman	Mossburn	U of M	✓	
Monte Karcher	Missoula	U of M	✓	
Bill Tietz	Bergman	MSU	✓	
J.D. Holmes	Helena	MT ARTS ADVOCACY	✓	
Tom O'Connell	Helena	AEE	✓	
Phil Harkins	Helena	DIV of AEE	✓	
Roy Williams	Sidney	VISITING		
John Runkle	Deer Lodge	MSU	✓	
Joe Runkle	Deer Lodge			
Alvin Runkle	Deer Lodge	MSU	✓	
Don Runkle	Deer Lodge	MSU		
Wendy Runkle	Helena	GoB Riders Soc / Facult - Radio		
Don J. Runkle	Helena	MSU	✓	
Fred W DeMone	Bozeman	Montana Tech	✓	
Bill Lannan	Helena	Mont. Univ System	✓	
IRVING E DAYTON	HELENA	MT. UNIV. SYSTEM	✓	
Demetrius Adams	Bozeman	Students of MSU	✓	
Ron Adams	Helena	Ed in coll - BYRS		
Jim Flynn	HELENA	LEFT FWP	✓	
Bob Wilson	Bozeman	App. Dist. Ho.	✓	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITOR'S REGISTER

HOUSE Association

COMMITTEE

BILL H-237

DATE 4-9-73

SPONSOR *Manuel*

[illegible]

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

VISITOR'S REGISTER

HOUSE

Appropriations

COMMITTEE

BILL

HB 900

DATE

4-9-'83 a.m.

SPONSOR

Manuel

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Neil Burklin	Missoula	U of M	✓	
Will Tiers	Bozeman	MSU	✓	
J.D. Holmboe	Helena	MT ARTS ADVOCACY	✓	
Dave Lewis		DRPP	✓	
Bill Hauck	Helena	Div. of AFE	✓	
Tom O'Connell	Helena	" " "	✓	
Rich Hillman	Sidney	Self-Using		
John Robertson	Dearborn	MSP	✓	
Tom M. Lee	Dearborn	MSP	✓	
Frank Parker	Dearborn	MSP	✓	
Eric Hemmelen	Dearborn	MSP	✓	
Allen Leavitt	Dillon	WMC		
Leo Beers	Helena	DNRC	✓	
Bob Robinson	Helena	DNRC	✓	
Samuel Smith	Helena	Self	✓	
Dan Russell	Helena	Self	✓	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

STANDING COMMITTEE REPORT

1 of 3

APRIL 9,

93

19.....

SPEAKER

MR.

APPROPRIATIONS

We, your committee on

House

558

having had under consideration Bill No.

First

reading copy (**White**)
color

A BILL FOR AN ACT ENTITLED: "AN ACT AUTORIZING THE ISSUANCE AND SALE OF LONG-RANGE BUILDING PROGRAM BONDS; PROVIDING FOR AN AGREEMENT BETWEEN THE BOARD OF EXAMINERS AND THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

House

558

Respectfully report as follows: That Bill No.

BE AMENDED AS FOLLOWS:

Insert: attached material

XXXXXX
DO PASS


BE AMENDED AS FOLLOWS:

1. Title, line 6.
Following: "PROGRAM BONDS"
Insert: "AND REFUNDING BONDS"
2. Page 1, line 18.
Following: "Title 17, chapter 5, part 4."
Insert: "The board of examiners is also authorized to refund such bonds in accordance with Title 17, chapter 5, part 3, if it is deemed that such refunding would be in the best interest of the state."
3. Page 1, line 21.
Following: "building program bonds"
Insert: "or refunding bonds"
4. Page 1, line 21.
Following: line 21
Insert: "Section 2. Authorization for refunding bonds. The board of examiners is authorized to issue and sell refunding bonds in an amount necessary to refund any or all long-range building program bonds heretofore issued under Title 17, chapter 5, part 4. The refunding bonds are to be issued in accordance with the terms and in the manner required by Title 17, chapter 5, part 3. The refunding bonds shall be general obligations secured by a pledge of the full faith and credit and taxing powers of the state. Any money which may be released from the sinking fund account provided for in 17-5-405 as a result of the issuance of refunding bonds shall revert to the fund of origin to the extent not required to provide for the debt service on the refunded bonds. Money required for payment of debt service on the refunded bonds may be held in trust in a special escrow account at a bank or trust company for the benefit of the refunded bonds."
Renumber: subsequent sections
5. Page 2, line 19.
Following: "pursuant to [section"
Strike: "2"
Insert: "3"

7. B.

6. Page 2, line 22.
Following: "If"
Strike: line 22 and through "]" on line 23
Insert: "House Bill 511"
7. Page 2, line 24.
Following: "to"
Strike: line 24 and through "]" on line 25
Insert: "House Bill 511"
8. Page 3, line 1.
Strike: "and 2"
Insert: ", 2 and 3"
Following: "to"
Strike: line 1 and through "]" on line 2
Insert: "House Bill 511"
9. Page 1, line 15.
Strike: "\$41,598,815"
Insert: "\$39,284,695"

AND AS AMENDED
DO PASS



FRANCIS BARDANOUE, Chairman

AA