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HOUSE BUSINESS & INDUSTRY COMMITTEE

Chairman, Rep. Jerry Metcalf, called the Business & Industry Committee to order on March 1, 1983, at 9:00 a.m. in Room 420 of the Capitol Building, Helena, Montana. All members were present except Rep. Harper who was excused.

SENATE BILL 103

SEN. LEE, District 17, sponsor, opened by saying this bill was enacted last session but was not completely clarified so a few more words are being added to clear it up. This bill is basically for the Farm Bureau in particular and it does not say they may cancel an insurance policy if someone drops out of the Farm Bureau but it says if they drop out they do not have to renew their policy. The government said they could not do this and I am against government interference in areas like this.

PROPONENTS:

JOHN ALKE, Attorney, Montana Farm Bureau: After the 1981 legislation passed and a person disassociated themselves from the association, the insurance company denied renewal. The insurance commissioner said this was discrimination. This company was formed to provide insurance to it's members, and they were forced to do business with the general public. The commissioner said the legislature was the best place to try to solve our problem.

MACK QUINN, President of Montana Farm Bureau: So far as I can determine, Montana is the only state that cannot require membership as a condition for renewal of a casualty and liability insurance policy. I can't understand why the Department of Insurance in Montana will not allow us to do what can be done in all other states. It is not true that requiring membership would jeopardize the financial condition of the Mountain West Farm Bureau Insurance Co. Combining all of the non-member policy holders in the State of Montana, we find that over 50% of the total premium comes from our "country squire policy holders." This type of policy is issued only to the farmers and ranchers. These are the people that really benefit from the activities of Farm Bureau and I can state that very little of this business would ever be lost by requiring membership. (Exhibit #1)

BILL BROWN, Vice President, Montana Farm Bureau: We contacted every non-member policy holder three times before any adverse action was taken against them. There are approximately 1,500 policy holders who do not have membership in the Farm Bureau. (Exhibit #2)

CHRIS JOHANSEN, Montana Farmers Union: We urge favorable consideration of SB 103.

BOB STEPHEN, Montana Grain Growers Association: We do not require membership in the MGGA for a policy. We support SB 103.

BUSINESS & INDUSTRY Page 2 March 1, 1983

SEN. OCHSNER: This law was made two years ago and the Insurance Department says it's no good. We think it is.

OPPONENTS:

NORMA SEIFFERT, Chief Deputy, Montana Insurance Department: Mrs. Driscoll, Chief Deputy in the last session, advised the Senate Business & Industry Committee that she did not think the bill would solve the problems which were intended. The Insurance Department is not ignoring the law - Mountain West Farm Bureau Insurance Company is a legal reserve mutual and falls within the purview of Title 33, Chapter 2 and is not subject to Title 33, Chapter 4, relating to Farm Mutuals. Wyoming absolutely refuses to permit failure to renew such memberships as grounds for cancellation or non-renewal of insurance policies. We are concerned with the solvency of the Mountain West Farm Bureau Insurance Company. The premiums will have to be increased to be actuarily sound. We have concerns for the public, especially older insureds who will have trouble buying another policy. (Exhibit #3)

TERRY MEAGHER, Chief Examiner, Montana Insurance Department: You cannot take one section of law and try to do something with it - you must take them all together. Under Chapter 3 it would not be possible in Montana to make a contingency requirement for the election of a board member of a mutual that they must be a member of some other organization. serving as it may be or for whatever purpose. They must be elected from and by the membership. Under Chapter 18 where it is proposed that this legislation be codified, there are a number of references to fictitious groups. This bill doesn't exempt legal reserve mutuals from that provision. My main concern is the adverse affect this may have on solvency. takes a certain amount of business to pay overhead. The number of policy holders has changed drastically over the past two There could be a minimum of 300 policy holders affected per month. If 100 policies per month were cancelled, the company's net income could be changed from \$600,000 per year to \$500,000. If 300 policies were cancelled each month, the net income would go from \$600,000 to \$200,000 per year. a bill like this passes, unscrupulous companies could take advantage of it to increase the cost of insurance. All charges incurred are subject to premium taxes. The proponents of this bill disagree with that and we are going to have an administrative problem with that. There are between 25 and 50 legal reserves licensed in Montana and I believe the way this bill is written, they could also take advantage of things. (Exhibit #4)

SEN. LEE, in closing, said this is a prime example of our people's perception of state government being totally out of control. The law says "renewed." There is a difference between renewed and cancelled. These added words are not needed in this law but we have to do it to get the bureaucrats to look at it. I don't see where the department has the authority to do this. They should not decide these things for themselves. When we decide a policy, we should stand behind it. If they want to

BUSINESS & INDUSTRY Page 3
March 1, 1983

strike the language, they should introduce a bill to strike it, not just interpret it themselves.

QUESTIONS:

REP. JENSEN: Mr. Brown, what benefits do members enjoy other than being able to carry this insurance? Mr. Brown: We offer pharmaceuticals at wholesale prices and a number of other things.

REP. SCHULTZ: Do you think people are going to drop off in droves? Mr. Brown: No, this is not intended to decrease membership. State Farm recently increased their premiums 11% and we foresee an increase of 4.2%. Rep. Schultz: What do you mean by non-members subsidizing members? Mr. Brown: We must maintain the county offices with dues. If we had more dues, we could open more offices.

REP. JENSEN: Mr. Meagher, does this mean that they are getting an increase in premiums without being taxed? Mr. Meagher: I don't object to that and the amount of insurance would not change but it would cost them more money. Our position is that this additional fee arises out of the insurance contract and it would be taxable unless it's exempt.

REP. ELLERD: Mr. Meagher, do you have the right to do that by law or by regulation? Mr. Meagher: It's a responsibility to the people of this state.

REP. KITSELMAN: Mr. Quinn, you refer to a letter from the management of Mountain West...you are on that board. Do you serve in a supervisory position over the man who wrote the letter? Mr. Quinn: Yes.

REP. KADAS: How would other companies be affected by this? Mr. Meagher: It's hard to say. They may not do anything. There are at least 50 mutuals in the state. They could increase their premiums or charge membership fees and we would have no control over it.

REP. BACHINI: If this passes, is the department going to take the same stand? Ms. Seiffert: We still see a conflict with various sections of the law. I don't feel there was an attempt to correct these sections.

REP. METCALF: The other 25-50 companies that could be affected by this - do they require membership before they provide coverage? Mr. Meagher: They don't require membership but they could if they choose. Rep. Kitselman: Farmer's Insurance Company requires a initial membership fee but not afterwards. Mr. Meagher: They require membership to the insurance company, not any other organization.

SENATE BILL 156

SEN. GOODOVER, District 22, sponsor, opened by saying this bill eliminates the requirement that each product liability insurer must include in his annual report the total number of judgments or verdicts for or against the insurer. Montana is the only state that uses this form and the form is never looked at.

BUSINESS & INDUSTRY Page 4 March 1, 1983

PROPONENTS:

BOB JAMES, lobbiest, State Farm Insurance Company: This information is not used to determine anything. It costs the company a sizeable amount of money compiling this information.

PAT MELBY, Alliance of American Insurers: We support SB 156. Last session this bill was a companion bill to another that was killed. It makes no sense without the other bill. It's meaningless.

TERRY MEAGHER, Chief Examiner, Montana Insurance Department: This form is never looked at and it causes us extra expense to print, mail out and file away. We think the language in the entire section could be struck. We already get this information in another form.

OPPONENTS: none

QUESTIONS:

REP. FABREGA: Would you agree to have the entire section removed? Bob James: Yes. If the committee would like to amend this, we request that it come out of its own bill because we don't want to lose these two sections.

EXECUTIVE SESSION:

SENATE BILL 156

celled?

REP. FABREGA: I move we BE CONCURRED IN SB 156. Question: The motion carried unanimously.

They mean the same?

REP. ELLERD: I move BE NOT CONCURRED IN Senate Bill 103. Their agents don't like it but they can't speak against it. I don't want to turn against our insurance department and what they want to do.

REP. WALLIN: We are not accomplishing anything by this bill because the other one is still on the books. I believe we should have a study committee to look into this.

REP. METCALF: There is a study resolution on insurance and I hope it will look at this.

REP. FABREGA: Why do people pay the membership fee and then renege upon renewal? If the membership fee plus the premium is competitive, they shouldn't mind. They use the fee to cover the overhead and it's not taxable. They obviously offer other services for the fee. I agree with their position. You buy in knowingly and it does not affect life insurance. REP. HART: Isn't the end result of renewed the same as can-

REP. JENSEN: I make a substitute motion of BE CONCURRED IN. REP. ELLERD: The farm people may get some benefits from the fee but town people don't. There is never an outlet for their great offers.

BUSINESS & INDUSTRY Page 5
March 1, 1983

REP. FABREGA: If their premiums are competitive, there doesn't have to be any benefits. I don't see the hang up over this. This bill does not cover whether the membership fee is taxable. The policy should clearly state on the face that the fee is required. If they know, that's it.

REP. KITSELMAN: I have mixed feelings on this. They are not competitive now, especially in the farm market where they should be. The Insurance Department is worried about solvency.

QUESTION: The motion of BE CONCURRED IN failed 9-8.

Rep. Schultz moved that the vote be reversed.

Question: The motion carried unanimously. (Roll Call Vote Attached.)

The hearing adjourned at 10:30 a.m.

REP. JERRY METCALF.

CHAIRMAN

Linda Palmer, Secretary

STANDING COMMITTEE REPORT

	A BILL FOR AN ACT ENTITLED: "AN ACT TO CLARIFY THAT A MUTUBL INSURER PORMED TO PROVIDE INSURANCE TO MEMBERS ASSOCIATION OR OTHER ORGANIZATION MAY REFUSE TO RENEW CONTRACT OF INSURANCE IF THE INSURED WITHDRAWS FROM THAT ASSOCIATION OR ORGANIZATION; AMENDING SECTION 33-18-10			
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BE NOT CONCURRED IN BE 4X5%

JERRY METCALF Chairman.

STATE PUB. CO. Helena, Mont.

STANDING COMMITTEE REPORT

R. SPEAKER:			
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STATE PUB. CO. Helena, Mont.

JERRY METCALF

Chairman.

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Exhibit #1

IN SUPPORT OF SB 103

MR CHAIRMAN AND MEMBERS OF THE COMMITTEE,

I AM MACK QUINN, OF BIG SANDY, PRESIDENT OF MONTANA FARM BUREAU.

I SINCERELY APPRECIATE THE OPPORTUNITY TO PRESENT TESTIMONY, AND URGE
YOU TO CONSIDER FAVORABLY SB 103.

IT IS IMPORTANT IN CONSIDERING SB 103 THAT YOU BE FAMILIAR WITH
THE FARM BUREAU FAMILY AND OUR STRUCTURE. FARM BUREAU IS A VOLUNTARY
ORGANIZATION OF FARM AND RANCH FAMILIES UNTITED TOGETHER TO DO THOSE
THINGS WE CANNOT ACCOMPLISH AS INDIVIDUALS. WE HAVE A MEMBERSHIP IN
MONTANA OF 5393 MEMBER FAMILIES, AND I SHOULD POINT OUT THAT NATIONALLY
WE HAVE A MEMBERSHIP OF OVER THREE AND A QUARTER MILLION MEMBER FAMILIES.

FARM BUREAU IS A NON PROFIT ORGANIZATION. WE PROVIDE ECONOMIC SERVICES
FOR THE BENEFIT OF OUR MEMBERS BY FORMING AFFLIATE PROFIT CORPORATIONS
WHICH ARE CONTROLLED BY THE MEMBERSHIP. OUR BY-LAWS PROVIDE THAT THE
DIRECTORS OF MONTANA FARM BUREAU ALSO SERVE ON THE BOARD OF DIRECTORS
OF OUR INSURANCE AND OTHER AFFLIATE CORPORATIONS.

AS PRESIDENT OF THE MONTANA FARM BUREAU, I WEAR SEVERAL HATS. I HAVE SERVED 7 YEARS AS A DIRECTOR OF THE MOUNTAIN WEST FARM BUREAU MUTUAL INS. CO. OF LARAMIE, WY. AND AM SERVING MY LITH YEAR AS VP OF THAT COMPANY. IT IS LICENSED AND WRITES INSURANCE IN MT., WY., AND AR. I'M SERVING MY 7TH YEAR AS DIRECTOR OF WESTERN FARM BUREAU LIFE INS. COMPANY BASED IN DENVER, CO. AND IT IS LICENSED AND WRITING INSURANCE IN 11 STATES. I'M ALSO A DIRECTOR OF WESTERN AG INSURANCE COMPANY OF PHOENIX, AR. WHICH IS LICENSED AND WRITING INSURANCE IN LICENSED AND WRITING INSURANCE IN LICENSED AND WRITING INSURANCE IN LICENSED AND WRITING

SOME BACKGROUND INFORMATION IN CONSIDERING SB 103. UP TO ABOUT1972
WE REQUIRED MEMBERSHIP IN MONTANA FARM BUREAU AS A CONDITION FOR CARRYING
AN INSURANCE POLICY WITH MOUNTAIN WEST, BUT AT THAT TIME AN INTERPRETATION
OF EXISTING STATUES PROHIBITED US FROM REQUIRING MEMBERSHIP IN MONTANA FARM
BUREAU AS A CONDITION FOR RENEWAL OF THE POLICY. TO CORRECT THAT PROBLEM

WE SUPPORTED SB 242 WHICH WAS PASSED AND WAS SIGNED INTO LAW AT THE LAST SESSION; HOWEVER, WE WERE PROHIBITED BY THE STATE DEPARTMENT OF INSURANCE OF MONTANA FROM IMPLEMENTING THAT BILL EVEN THOUGH I FIRMLY BELIEVE THE INTENT OF THE LEGISLATURE WAS TO ALLOW US TO REQUIRE MEMBERSHIP AS A CONDITION FOR RENEWAL.

I MEET SEVERAL TIMES A YEAR WITH PRESIDENTS AND STAFF FROM ALL OF THE STATE FARM BUREAUS, AND I CAN TELL YOU THAT SO FAR AS I CAN DETERMINE FROM PERSONAL INVESTIGATION MONTANA IS THE ONLY STATE THAT CANNOT REQUIRE MEMBERSHIP AS A CONDITION FOR RENEWAL OF A CASUALTY AND LIABILITY INSURANCE POLICY. THE STATE FARM BUREAUS AND THEIR AFFLIATE INSURANCE COMPANIES WORK IN HARMONY IN THE OTHER STATES WITH NO PROBLEMS. I CAN'T UNDERSTAND WHY THE DEPARTMENT OF INSURANCE IN MONTANA WILL NOT ALLOW US TO DO WHAT CAN BE DONE IN ALL OTHER STATES.

I HAVE MY DUES NOTICE FROM MONTANA GRAIN GROWERS ASSOCIATION. IT STATES "INSURANCE MEMBERS MUST HAVE CURRENT MEMBERSHIP". I ASK, "HOW CAN MONTANA GRAIN GROWERS REQUIRE A MEMBERSHIP AS CONDITION OF CARRYING INSURANCE, AND MONTANA FARM BUREAU CANNOT?". IT IS ALSO MY UNDERSTANDING THAT OTHER ORGANIZATIONS HAVE THE SAME REQUIREMENTS AND HAVE NO PROBLEMS WITH THE DEPARTMENT.

I WOULD FURTHER POINT OUT THAT WE DO REQUIRE A MEMBERSHIP WITH THE INITIAL POLICY, THEREFORE THERE SHOULD BE NO PROBLEM FOR THE AGENT IN REQUIRING MEMBERSHIP FOR POLICY RENEWALS AS PROVIDED FOR IN SB 103.

YOU WILL HEAR THAT REQUIRING A MEMBERSHIP WOULD JEOPARDIZE THE FINANCIAL CONDITION OF THE MOUNTAIN WEST FARM BUREAU INS CO. THIS IS SIMPLY NOT TRUE. WE MAINLY WRITE INSURANCE IN MONTANA AND WYOMING. IN GENERAL WE HAVE FOUND THAT LOSSES IN ONE STATE WILL USUALLY BE OFF SET BY THE OTHER STATE. MOUNTAIN WEST IS A 30 MILLION DOLLAR COMPANY AND HAS ENJOYED A BEST RATING OF A PLUS AS LONG AS I HAVE BEEN ON THE BOARD. THIS IS THE TOP RATE AN INSURANCE COMPANY CAN ATTAIN.

WE SUFFERED A HEAVY UNDERWRITING LOSS IN MONTANA LAST YEAR DUE MAINLY
TO THE TERRIBLE HAIL AND WIND STORMS THAT STRUCK THE STATE. YOU WILL RECALL
THAT THEY WERE ESPECIALLY DEVASTATING IN THE HELENA AREA. DESPITE THESE
LOSSES WE WERE ABLE TO PUT IN EXCESS OF HALF MILLION DOLLARS INTO SURPLUS...
AN OUTSTANDING ACHIEVEMENT AND A TRIBUTE TO EXCELLENT MANAGEMENT OF A
FINANICALLY POWERFUL COMPANY.

COMBINING ALL OF THE NON*MEMBER POLICY HOLDERS IN THE STATE OF MONTANA WE FIND THAT OVER 50% OF THE TOTAL PREMIUM COMES FROM OUR "COUNTRY SQUIRE POLICY HOLDERS". THIS TYPE OF POLICY IS ISSUED ONLY TO THE FARMERS AND RANCHERS. THE AVERAGE PREMIUM ON THESE POLICIES IS \$1444. NOW CONSIDER ADDING OUR CURRENT DUES OF \$35 AND YOU CAN SEE THAT THE INCREASED COST IS VERY SMALL TO THAT POLICY HOLDER ON A PER CENT BASIS. THESE ARE THE PEOPLE THAT REALLY BENEFIT FROM THE ACTIVITIES OF FARM BUREAU AND I CAN STATE THAT VERY LITTLE OF THIS BUSINESS WOULD EVER BE LOST TO THE COMPANY BY REQUIRING MEMBERSHIP AS A CONDITION FOR RENEWAL.

I HAVE A LETTER FROM THE MANAGEMENT OF MOUNTAIN WEST PLEDGING SUPPORT AND COOPERATION WITH THE MONTANA FARM BUREAU IN IMPLEMENTING THE PROVISIONS OF SB 103.

THE BY-LAWS OF MOUNTAIN WEST CLEARLY INDICATES THE MEMBERS ONLY PHILOSOPHY.

FURTHER SB 103 HAS THE SUPPORT OF THE MONTANA FARM BUREAU MEMBERSHIP AS

EXPRESSED IN POLICY ADOPTED IN CONVENTION IN BOZEMAN NOV. 17TH 1982.

COMMITTEE MEMBERS, I HAVE TRIED TO RESPECT YOUR TIME DEMANDS BY BEING AS BRIEF AS POSSIBLE. SB 103 IS VERY IMPORTANT TO MONTANA FARM BUREAU, AND I WOULD RESPECTFULLY ASK FOR YOUR SUPPORT OF THE BILL.

I THANK YOU FOR YOUR TIME AND CONSIDERATION.

OCTOBER 1ST BEGINS EACH NEW MEMBERSHIP YEAR



RETURN THIS CARD WITH YOUR PAYMENT

MAKE CHECKS PAYABLE TO: Montana Grain Growers Association P.O. Box 1165 Great Falls, Montana 59403

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QUINN T M & DOROTHEA

BIG SANDY

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If name or address incorrect, please correct.

DUES SCHEDULE

- \$50 Regular Membership (Producers only).
- \$100 Sustaining Membership (Producers only) Wheat Scoop Honor Roll Listing.
 - \$50 Associate Membership (Agri Business only) Wheat Scoop Honor Roll Listing
- [1]\$5 Annual Wheat Scoop Subscription.
- 13 \$5 Wheat Hearts Meinbership
- Insurance members must have current membership.
 - . Memberships expire October 1st each year.
 - Each membership includes a subscription to the WHEAT SCOOP at a yearly cost of \$5.00 and MGGA REPORT at a yearly cost of \$3.00
 - . MGGA dues are tax deductible.



MONTANA FARM BUREAU FEDERATION

502 SOUTH 19th

Dial 587-3153

BOZEMAN, MONTANA 59715

March 1, 1983

The Honorable Jerry Metcalf, Chairman Business and Industry Committee Montana House of Representatives State House Helena, MT 59601

Dear Sir:

In support of SB 103 I would like to present the following information:

The Montana Farm Bureau is not the only organization faced with the problems which can be corrected by this bill. A search of the Articles of Incorporation and By-Laws of certain other insurance companies shows that they also were established to serve the needs of their members. An excerpt from the By-Laws of the Grange Insurance Association clearly indicating their "member only" philosophy is shown as attachment #1. The Montana Farmers Union, with four insurance companies doing business in the state clearly retains the right to sell to members only in Farmers Union Mutual Insurance Company in Article IV of their By-Laws (see attachment #2) and in National Farmers Union Automobile and Casualty Company (see attachment #3).

The Montana Farm Bureau was organized in 1919. It was not until 1958 that we chose to provide casualty and liability insurance to our members. The By-Laws of Mountain West Farm Bureau Mutual Insurance state in Article II, Section 2. "The insurance policies of this corporation shall be issued to Wyoming Farm Bureau Federation members and Montana Farm Bureau Federation members, or the duly elected Directors of either Federation, in trust for their respective Federation and to no other person or corporation, except units of Government, school districts, churches, community properties, insureds such as would be classed as protected class fire properties and protected commercial class business, and individuals at age sixty-five (65) provided they were a member at age sixty-four (64)." We operated under these provisions until 1972 when an Insurance Department interpretation of the anti-discrimination provisions of the code required us to sell to the public at large. Our support for SB 103 is to restore our previous authority to function within the philosophy in which our insurance companies were organized: To provide a service to Farm Bureau members.

In response to concerns that SB 103 might have an adverse impact on the industry, I called the Departments of Insurance in Wyoming and North Dakota with these results:

- 1. In Wyoming I spoke to Larry Elson, Assistant Commissioner. The substance of his response to my questions was that they do allow the right to require a membership as a condition of purchasing or renewing casualty or property insurance. They have had no problems with fictitious groups. (See attachment #4 for Wyoming bill.)
- 2. In North Dakota I spoke to Greg Morris, Assistant Attorney General who is assigned to represent the Department of Insurance. He said that they have no problems with the situation in North Dakota wherein associations like the Farm Bureau are allowed to require a membership as a condition of purchasing or renewing casualty and/or property insurance. Fictitious groups are not a problem. All groups which he has checked on have proven to be valid groups.

Relative to questions you might have as to the impact it might have on the agency force of our insurance company. In the Farm Bureau we are a very close family organization. The Board of Directors of Mountain West Farm Bureau Mutual Insurance Company are 7 Farm Bureau Members from Wyoming and 5 from Montana. They support this legislation because they know that a strong active Farm Bureau organization is highly visible to potential insurance customers and that the public relations impact is invaluable in aquiring new clients for the agent. They are responsible for the proper management of the companies and want an increasing volume of business with a strong agency force. They would not support any action which would be damaging to our potential for growth. Management of Mountain West Farm Bureau Mutual Insurance Company have indicated their support for this bill.

Sincerely,

William W. Brown

Exec. Vice President.

OF

GRANGE TUSURANCE ASSOCIATION

ARTICLE III.

The object and purposes for which this corporation is forced are:

insurer upon the cash premium plan (asuring only the risks of members in good standing of the Patrons of Busbandry, commonly called the Grange, a fraternal society which conducts its business and secures its membership on the lowe system, and have a ritualistic form of work and ceremony; and for the purpose of insuring risks of corporations, associations and firms owned by and affillated with the said Patrons of Busbandry, and corporations and firms, a majority of whose directors, members or ownership of shares, are members in good standing of the said Patrons of Busbandry; and to accept reinsurance from insurers likewise affillated with and composed of members of the said Patrons of Busbandry; provided, that in states, territories or district of the United States of America shareful wherein law does not provide for the operation of fraternal satual insurers as anoth, this association shall be, and be deemed to be, and shall operate as a matual insurer doing business on the cash premium plan, subject, however, to the peneral restrictions as to scope of operations contained in those articles.

FARMERS UNION MUTUAL INSURANCE COMPANY

BY LAWS

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ARTICLE IV. - INSURANCE

Board, the Secretary, shall determine the character of property that can be insured; the form of the application for insurance and the policy; the term of the policy; the initial policy fee or charge; the time for and rates and amounts or assessment which are to be levied; policy limits and exclusions; restrictions and limitations are to members, the powers, duties and obligations of members;....

MATIONAL FARMERS UNION AUTOMOBILE AND CASUALTY CORPANY

ARTICLE II. - MANAGEMENT AND CONTROL

The affairs and management of the Company, including determination of eligibility for holding stock or for insurances, the acceptance of risks, action on claims and determination of premium rates and of the form of policies and other contracts incidental to the operation of the Company, shall be under the direction and control of the Board of Directors, which may delegate all or such part of such power and authority as it deems necessary or advisable to its Executive Officers.

ARTICLE IV

insurances shall be written only for eligible applicants. Insureds shall way adequate premiums, and all policies shall be participating.

ORIGINAL SENATE FILE NO. 31

ENROLLED ACT NO. 54, SENATE

FORTY-FIFTH LEGISLATURE OF THE STATE OF WYOMING 1979 SESSION

AN ACT to amend W.S. 26-13-108 relating to insurance; providing that an insurer owned or controlled by an association may refuse to renew a casualty or liability policy where nonpayment of dues is a condition to obtaining or continuing the insurance; and providing for an effective date.

Be It Enacted by the Legislature of the State of Wyoming:

Section 1. W.S. 26-13-108 is amended to read:

26-13-108. Boycott, coercion and intimidation prohibited. No person shall enter into any agreement to commit, or by any concerted action commit, any act of boycott, coercion or intimidation resulting in or tending to result in unreasonable restraint of, or any monopoly in, any business of insurance except that an insurer owned or controlled by an association or organization may refuse to renew a casualty or liability policy in the event of nonpayment of dues to the association or organization where payment of dues is a prerequisite to obtaining or continuing such insurance.

Section 2. This act is effective May 25, 1979.

(EMD)

(1.1.1.2)	
President of the Senate	Speaker of the House
Govern	nor
TIME APPROVED:	

DATE APPROVED:

SB 103

Testimony of Norma E. Seiffert, Chief Deputy Insurance Commissioner for the State of Montana in the House Business and Industry Committee on March 1, 1933.

As a practical matter the Montana Insurance Department has done a great deal of research on the feasibility of Senate Bill 103. We are charged with numerous responsibilities and paramount among our responsibilities is the duty of preserving the solvency of the insurance companies admitted to do business in our state. We also enforce fair treatment of the people who purchase insurance and enforce the entire Title 33, M.C.A. The history we have gathered dates back to 1975.

In the material distributed to you (see Exhibit I) please note Harry Maschera, the Chief Deputy at that time, wrote Mr. Paul McLaughlin, the Montana Sales Manager for the Mountain West Farm Bureau in Bozeman, wherein he addressed the conflict with section 40-3520, RCM, 1947 (now section 33-18-207, MCA). Briefly Mr. Maschera stated this section prohibits the writing of group automobile insurance, or the writing of a plan on any form other than as offered to a person not in such a group. He further stated NOT BELONGING IS NOT A REASON FOR CANCELLATION".

Ms. Rita M. Theisen, then Chief Counsel for the Montana Insurance Department, further addressed the issue in her letter dated July 14, 1978 to Mr. James Morrow, a Bozeman attorney and a copy of same is now attached as Exhibit II. She cites various sections of Title 40, R.C.M., 1947. We have made some notations on this letter as to the current number of these sections under Title 33, MCA.

This bill was introduced in the 1981 session and was opposed for the same reasons set forth in the preceding paragraphs. It was, however, enacted into law under the Farm Mutual Section of Title 33-4-510(2), MCA. Mrs. Driscoll, the Chief Deputy in 1981 advised members of the Senate B & I Committee on February 2, 1981 she did not feel the passage of the Bill would resolve the problem for which it was intended.

We bring up this point because at the Senate B & I Hearing on <u>January 21, 1983</u>, the insurance department was cited as ignoring a <u>Legislative Enactment</u> which was also signed by the Governor. This is <u>not</u> the case, the Mountain West Farm Bureau Insurance Company is a legal reserve mutual and falls within the purview of Title 33, Chapter 2. It is not subject to Title 33, Chapter 4, relating to Farm Mutuals.

Another bit of testimony in the Senate Hearing related to this non-renewal program being approved in Wyoming. Please review Exhibit III namely a letter from Commissioner J. T. Langdon of Wyoming and related Wyoming statutes. In paragraph 2, he states Wyoming absolutely refused to permit failure to renew such membership as grounds for cancellation or non-renewal of the insurance policy.

We are, as previously stated, concerned with the solvency of the Mountain West Farm Bureau Insurance Company, and therefore, telephoned them on two occasions for data. Exhibit IV, dated 1-13-83, denotes the percentage of insureds not certified by the Farm Bureau Federation.

Exhibit V, dated 2-18-83, gives some statistics, i.e. 3,900 policies in force for insureds who do not have a current Farm Bureau Federation membership. Of these policies, 351 are City Squire policies which cover homeowners and auto, and the average premium is \$698.00 per year. It is questionable what they would do with a membership to the FBF. How would it serve them? The three remaining catagories are explained in the exhibit.

As you will note the average loss ratio in all lines is over 112.5%. This, in itself leaves no alternative. The premiums will have to be increased to be actuarily sound. This company already has rates which are higher than many of their competitors. As a rule of thumb a 59% loss ratio is the figure our department considers as the safety valve on loss ratios so we can assume an increase will be forthcoming under our file and use rating laws. The increases should be sizable and an additional membership fee would decrease even further, the competative status of the Mountain West Farm Bureau Insurance Company. The additional fee could be the deciding factor, by an insured, to look elsewhere for coverage. We are concerned that a landslide of

non-renewals on the part of the insureds, or that of the insurer, may occur and have a decided bearing on the cash flow of the insurer. It could lead to an insolvency.

In the event of an insolvency the Montana Property and Casualty Guaranty Association would have to weigh the unpaid liabilities for the company involved and access each company admitted to write these lines for their proportionate share of the deficiency. All insureds of other companies will have to bear the burden of the assessment which will be reflected in the over all rate charges. This means those of us in this room will share the cost.

Now, what happens to the insured? He has a non-renewal on his insurance record. When he applies elsewhere for <u>mandatory</u> auto insurance the new insurer will inquire as to why he was non-renewed and the usual pattern is to contact the previous carrier for the reason. The Mounain West Farm Bureau Insurance Company would, no doubt, receive a volume of such inquiries, hence additional expense. It is also required by statute that the insurer provide written notice to the insured 30 days in advance of their intent not to renew coverage. 33-23-214, MCA. More handling is involved in this for the insurer and the means of recovery will again be reflected in the rates.

The insured may be in the questionable years for obtaining automobile insurance and may not meet the underwriting guidelines of other companies. Where does he go?

The agency force would be harmed when their livelyhood is curtailed.

Many legal reserve mutual insurance companies are authorized to do business in Montana and should they choose to follow this type of action the result would be catastrophic.

It would seem the intent of Senate Bill 103 is self serving to the Farm Bureau Federation and is a vehicle for obtaining memberships regardless of the penalty to the insurance buyer or the insurer and the Montana Insurance Department wishes to go on record as OPPOSING THIS BILL.



STATE OF HONTING

OFFICE OF

E. V. "SONNY" OMHOLT

STATE AUDITOR

COMMISSIONER OF INSURANCE INVESTMENT COMMISSIONER CENTRAL PAYROLL SYSTEM

HELENA, MONTANA 59601

May 16, 1975

Mountain West Farm Bureau Mutual Insurance Company 125 West Mendenhall Bozeman, Montana 59715

Attn: Mr. Paul McLaughlin
Montana Sales Manager

This will reply to your letter of May 14, concerning cancellation of auto insurance as a result of not belonging to an organization.

Section 40-3520, R.C.M., 1947, prohibits writing group auto insurance, or the writing of a plan on any form other than as offered to a person not in such a group. Not belonging is not a reason for cancellation.

Health insurance a somewhat different situation. Our laws provide for the sale of franchise or group health insurance to an organization, therefore, belonging to an organization could be required for continuance of the policy.

We trust this has clarified our telephone conversation.

E. V. "SONNY" OMHOLT State Auditor & Ex Officio Commissioner of Insurance

By: Harry Moschera
Harry A. Maschera

Chief Deputy Insurance Commissioner

THE INSURANCE AND INVESTMENT DEPARTMENTS WERE CREATED FOR THE PROTECTION OF THE CITIZENS OF MONTANA. USE THEM!

Exhibit



STATE OF PHONTANA

OFFICE OF

E. V. "SONNY" OMHOLT

STATE AUDITOR

COMMISSIONER OF INSURANCE INVESTMENT COMMISSIONER CENTRAL PAYHOLE SYSTEM

HELENA, MONTANA 59601

July 14, 1978

Mr. James Morrow P. O. Box 1168 Bozeman, Mr 59715

Re: Mountain West Farm Bureau Mutual Insurance Company

Dear Mr. Morrow:

This letter is to confirm our telephone conversation of July 12, 1978 concerning the above-captioned Company. Since that time the Insurance Department has conferred on the question you presented, and our conclusions may vary somewhat from my original statements.

It is the position of this Department that Mountain West may not require Farm Bureau Federation membership of its policyholders. Sections 43-3509 and 40-3512, R.C.M. 1947, prohibit unfair discrimination in the premium or rates charged for insurance, in the dividends or other benefits payable thereon, or in any other of the terms and conditions of the insurance between insureds or property having like insuring or risk characteristics, or between insureds because of race, color, creed, religion, or national origin. Establishing membership in a particular organization as a prerequisite to insurance would be considered a "condition of the insurance", and would constitute discrimination on a basis of other than risk characteristics.

Similary, Section/40-3520 provides that no form or plan of insurance covering any combination of persons shall be written to cover persons or risks in this State at any preferred rate or on any form other than as offered to persons not in such group and to the public generally.

10 W 10 40-3509 — (33-18-206 MCA) 10 40 3512 (33-18-210(2) MCA) 13 · 40-3520 (33-18-207(2) MCA)

THE INSURANCE AND INVESTMENT DEPARTMENTS WERE CREATED FOR THE PROTECTION OF THE CITIZENS OF MONTANA. USE THEM!

Eshibet II

Page 2 July 14, 1978

Mr. James Morrow

It follows, then, that Mountain West may not cancel or fail to renew insurance on policyholders for termination of their Federation membership.

Restrictions as to membership in particular associations are comparable to geographical restrictions known as "red-lining" and will not be tolerated in this State. Such activity is subject to a Cease and Desist Order from the Insurance Commissioner under Section 40-3514 (7)

Mountain West may not attempt to promote or, in effect, require Federation membership by assessing and collecting membership dues as part of the insurance contract. This would constitute a violation of Section 40-3519, E.C.M., prohibiting improper charges for insurance. The statute reads as follows:

"(2) No person shall willfully collect as premium or charge, for insurance any sum in excess of or less than the premium or charge applicable to such insurance, and as specified in the policy, in accordance with the applicable classifications and rates as filed with and approved by the Commissioner . . . "(Emphasis supplied)

If the Company were including Federation membership dues in its policy provisions, and cancelling the insurance for failure to pay, this would appear to be collecting a "charge for insurance" in excess of the charge "applicable to such insurance".

The Company might also find itself entangled in difficulties with Section 40-2821, R.C.M. 1947, which requires authorized insurers to file a report and pay taxes on premium income, including "all other consideration for insurance... whether designated as a premium or otherwise"

Mountain West should be reminded that preferred terms of insurance may not be the foundation of an organization's existence. Even where special terms are allowed under our laws for group or franchise plans, the association must exist for purposes other than that of obtaining insurance.

If this office can be of further assistance to you, please feel free to contact us

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E. V. "SONNY" OMHOLT STATE AUDITOR & EX OFFICIO	•	now
CONTESTONER OF INSURANCE		33-18-1004
Rita M. Theisen		33-18212
Chief Counsel	(6) 40-2821	33-2-705
RMI/mo		Ŷ

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LOCATION
FIRST SECURITY BANK BUILDING
208 EAST MAIN
BOZEMAN, MONTANA 59715

MORROW, SEDIVY & OLSON

PROFESSIONAL CORPORATION

JAMES H. MORROW EDMUND P. SEDIVY, JR. THOMAS A. OLSON

P. O. BOX 1168
BOZEMAN, MONTANA 59715

TELEPHONE. 1406) 586-2349

July 17, 1978

Montana Farm Bureau Federation P. O. Box 1207 Bozeman, Montana 59715

Attn: Mr. Stanley E. Tryon

Executive Vice-President

RE: Dues coupled with insurance through Mountain West

Farm Bureau Insurance Company Our File No. 6-109

Dear Mr. Tryon:

You have asked two questions for legal opinion.

- 1. Can a Farm Bureau member insured under the Mountain West Farm Bureau Insurance Company plan be required to carry a Farm Bureau membership?
- 2. If so, can a policy of insurance be cancelled for failure to pay membership dues?

It would appear that the requirement of Farm Bureau membership, that is the payment of dues, could probably be required providing the insurance policy sets forth the requirement and the payment of the dues as a condition for the maintenance of the policy. Thus, the answer to question I would be yes, providing the policy issued specifies that requirement. However, then such additional premium would probably be subject to premium tax under the law of Montana.

Our Montana Section 40-3703, Revised Codes of Montana, as amended, provides, in part:

"'Premium' is the consideration for insurance, by whatever name called. Any 'assessment,' or any 'membership,' 'policy,' 'survey,' 'inspection,' 'service' or similar fee or charge in consideration for an insurance contract is deemed part of the premium." And under Section 40-2821 of the Montana Code is the provision for taxing of premiums, which provides, among other things:

- "(1) Each authorized insurer. . .shall file with the commissioner, on or before March 1 each year, a report . . .showing total direct premium income including policy, membership and other fees. . ."
- "(2) Coincident with the filing of the tax report referred to in subsection (1) above, each such insurer shall pay to the commissioner a tax upon such net premiums, the tax to be computed at the rate of two and three-quarters per cent (2-3/4%) of such premiums."

For answer to question 2, the answer would probably be no. Section 40-4407, Revised Codes of Montana, as amended in 1971, provides, in part:

- "(1) A notice of cancellation of a policy shall be effective only if it is based on one or more of the following reasons:
- "(a) Nonpayment of premiums; . . . "

None of the other portions for cancellation of the statute would apply to this particular situation. Thus, if you are to have considered the dues as a separate item from the premium, then failure to pay the dues would not be the grounds for cancellation. The only possible arrangement that could be had in this connection would be to have the dues considered as a premium for the purchase of the insurance and then, possibly, to have the insurance company refund the Montana Farm Bureau the amount of money, less tax and handling. This could possibly become an involved situation.

It is to be noted that I have not found any particular Montana cases or other cases exactly in point. I have contacted Mr. Omholt as the Montana Commissioner of Insurance, and have had consultation with a young attorney in his office who is making a research and will further advise.

Very truly yours,

MORROW, SEDIVY & OLSON, P.C.

J. H. Morrow

JHM:t

Enc. - extra copy of letter

P. S. - I am enclosing to you copies of letter received from Mr. Omholt in today's mail.



Insurance Department

CHEYENNE, WYOMING 82002

2424 PIONEER AVE.
TELEPHONE (307) 777-7401
LICENSING DEPT (307) 777-7310

25 January 1983



Honorable E. V. Omholt Commissioner of Insurance Montana Insurance Department Mitchell Building Helena, Montana 59601

Attention: Terrence J. Meagher

Dear Commissioner Omholt:

Through your Chief Examiner, Mr. Meagher, you have asked for the applicable provisions of Wyoming law which deal with the relationship between Mountain West Farm Bureau Mutual Insurance Company, a Wyoming domestic insurer, and the Wyoming Farm Bureau Federation. You specifically asked for our views in the context of W.S. 26-13-122. Also, you mentioned a letter from this department which apparently was mentioned at a legislative hearing in Montana. Let me dispose of this last matter first.

Prior to 1979, this department permitted MWFBM to enforce membership in the Wyoming Farm Bureau as a condition precedent to underwriting a risk [initially,] but absolutely refused to permit failure to renew such membership as a grounds for cancellation or non-renewal of the insurance policy. We believed then, as we do now, that an initial decision to underwrite a risk is, by and large, not subject to regulation. Once there is a contractual relationship, however, such decisions must be in compliance with W.S. 26-13-112(c) (copy enclosed).

As for W.S. 26-13-122 (the fictitious group statute), we do not really feel this applies, since the Farm Bureau Federation was formed for purposes other than that of securing insurance.

At the present time, by its choice and despite W.S. 26-13-108, Farm Eureau has not forced MWFBM to cancel or non-renew for failure to pay dues to the federation. If it began doing so, I would be concerned with the continued growth (and even eventual solvency) of the insurance company. This observation would be equally true were the Montana federation to make payment of dues a condition precedent to renewal. Were both states to take this

Exhibit III

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Honorable E. V. Omholt 25 January 1983 Page 2

approach, solvency would become my first concern. Right now, MWFBM offers a very good product at a competitive price--were the latter to disappear, the former would be but academic.

Copies of the statutes mentioned are attached. If there is anything further you need in this regard, please let me know.

Very truly yours,

J. T. Langdon

Insurance Commissioner

JTL:TEP:dsf
Enclosures

B.P.S. William Brown of the Montana Farm Bureau has asked for much the same information. We haven't answered his letter since we were writing you--but you may want to give him a copy of this letter.

Exhibit III

insurer's liabilities in equal prominence to the statement of capital and assets. (Laws 1967, ch. 136, § 248.)

26-13-107. Defamation prohibited

No person shall make, publish, disseminate, or circulate, directly or indirectly, or aid, abet or encourage the making, publishing, disseminating or circulating of any oral or written statement or any pamphlet, circular, article or literature which is false or maliciously critical of or derogatory to the financial condition of an insurer, or of an organization proposing to become an insurer, and which is circulated to injure any person engaged or proposing to engage in the business of insurance. (Laws 1967, ch. 136, § 249.)

26-13-108. Boycott, coercion and intimidation prohibited, exception

No person shall enter into any agreement to commit, or by any concerted action commit, any act of boycott, coercion or intimidation resulting in or tending to result in unreasonable restraint of, or any monopoly in, any business of insurance except that an insurer owned or controlled by an association or organization may refuse to renew a casualty or liability policy in the event of nonpayment of dues to the association or organization where payment of dues is a prerequisite to obtaining or continuing such insurance. (Laws 1967, ch. 136, § 250; 1979, ch. 147, § 1; eff. May 25, 1979.)

26-13-109. Unfair discrimination prohibited in regard to life insurance, annuities and disability insurance

- (a) No person shall make or permit any unfair discrimination between individuals of the same class and equal expectation of life in the rates charged for any contract of life insurance or of life annuity or in the dividends or other benefits payable thereon, or in any other of the terms and conditions of such contract.
- (b) No person shall make or permit any unfair discrimination between individuals of the same class and of essentially the same hazard in the amount of premium, policy fees, or rates charged for any policy or contract of disability insurance or in the benefits payable thereunder, or in any of the terms or conditions of such contract, or in any other manner whatever.

upon purchase of the other, at the same price and upon the same terms and conditions as where purchased independently. (Laws 1967, ch. 136, § 253.)

- 26-13-112. Unfair discrimination and rebates, favors, etc., prohibited for property, casualty and surety insurers
- (a) No property, casualty or surety insurer or any employee or representative thereof, and no broker, agent, or solicitor shall pay, allow, or give, or offer to pay, allow or give, directly or indirectly, as an inducement to insurance, or after insurance has been effected, any rebate, discount, abatement, credit or reduction of the premium named in a policy of insurance, or any special favor or advantage in the dividends or other benefits to accrue thereon, or any valuable consideration or inducement whatever, not specified or provided for in the policy, except to the extent provided for in an applicable filing with the commissioner as provided by law.
- (b) No insured named in a policy, nor any employee of such insured shall knowingly receive or accept directly or indirectly, any such rebate, discount, abatement, credit or reduction of premium, or any such special favor or advantage or valuable consideration or inducement.
- (c) No such insurer shall make or permit any unfair discrimination between insureds or property having like insuring or risk characteristics, in the premium or rates charged for insurance, or in the dividends or other benefits payable thereon, or in any other of the terms and conditions of the insurance.
- (d) Nothing in this section shall be construed as prohibiting the payment of commissions or other compensation to duly licensed agents, brokers, or solicitors, or as prohibiting any insurer from allowing or returning to its participating policyholders, members or subscribers, dividends, savings or unabsorbed premium deposits. As used in this section the word "insurance" includes suretyship and the word "policy" includes bond. (Laws 1967, ch. 136, § 254.)



26-13-121. Illegal dealing in premiums; excess charges for insurance

- (a) No person shall willfully collect any sum as premium or charge for insurance, which insurance is not then provided or is not in due course to be provided (subject to acceptance of the risk by the insurer) by an insurance policy issued by an insurer as authorized by this code.
- (b) No person shall willfully collect as premium or charge for insurance any sum in excess of the premium or charge applicable to such insurance, and as specified in the policy, in accordance with the applicable classifications and rates as filed with and approved by the commissioner; or, in cases where classifications, premiums, or rates are not required by this code to be so filed and approved, such premiums and charges shall not be in excess of those specified in the policy and as fixed by the insurer. This provision shall not be deemed to prohibit the charging and collection, by surplus lines brokers licensed under chapter 11 of this code, of the amount of applicable state and federal taxes, examination fee, and nominal service charge to cover communication expenses, in addition to the premium required by the insurer. Nor shall it be deemed to prohibit the charging and collection, by a life insurer, of amounts actually to be expended for medical examination of an applicant for life insurance or for reinstatement of a life insurance policy.
- (c) Each violation of this section shall be punishable under section 26.1-15 [§ 26-1-115] of this code (general penalty). (Laws 1967, c. 136, § 262.)

26-13-122. Fictitious groups

(a) No insurer, whether an authorized insurer or an unauthorized insurer, shall make available through any rating plan or form, property, casualty or surety insurance to any firm, corporation, or association of individuals, any preferred rate or premium based upon any fictitious grouping of such firm, corporation, or association.



§ 26-13-123 WYOMING INSURANCE CODE

- (b) No form or plan of insurance covering any group or combination of persons or risks shall be written or delivered within or outside this state to cover persons or risks in this state at any preferred rate or on any form other than as offered to persons not in such group or combination and to the public generally, unless such form, plan of insurance, and the rates or premiums to be charged therefor have been submitted to and approved by the commissioner as being not unfairly discriminatory, and as not otherwise being in conflict with subsection (a) above or with any provision of chapter 14 of this code (rates and rating organizations) to the extent that such chapter 14 is, by its terms, applicable thereto.
- (c) This section does not apply to life insurance, disability insurance, or annuity contracts. (Laws 1967, ch. 136, § 263.)

26-13-123. Prohibited relations with mortuaries, etc.

- (a) No life insurer shall own, manage, supervise, operate, or maintain any mortuary, funeral, or undertaking establishment, or permit its officers, employees, or representatives to own, operate, maintain or be employed in any such business.
- (b) No life insurer shall contract or agree with any funeral director, mortuary, or undertaker to the effect that such funeral director, undertaker, or mortuary shall conduct the funeral of any person insured by such insurer.
- (c) Each violation of this section shall constitute a misdemeanor punishable by a fine of not more than one thousand dollars (\$1,000.00), or by imprisonment for not more than six (6) months, or both such fine and imprisonment in the discretion of the court. (Laws 1967, ch. 136, § 264.)

26-13-124. False applications, claims and proofs of loss

No solicitor, agent, examining physician, applicant, or other person, shall knowingly or willfully make any false or fraudulent statement or representation in or with reference to any application for insurance; or for the purpose of obtaining any VISITOR'S REGISTER

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IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.