ROLL CALL VOTE		<b>H</b> OUS	FISH AND	GAME 2-17		COMMITTEE	
		-					
	Date: No: HB 737 SWIFT AMEND	Date: No: HB 737	Date: No: HB 719	Date: No:	Date No:	Date No:	Date: No:
DAILY	ON	ON	YES				
DEVLIN	XXX	XXX	NO				
ELLISON	YES	· ON	NO				
HANSON	YES	YF.S	ON				
НАКТ	ON	YES	YES				
JENSEN	XXX	YES	YES				
MANUEL	ON	YES	YES				
MUELLER	YES	YES	YES				
NISBET	YES	YES	YES				
SALLLIPS	YES	YES	YES				
REAM	YES	YES	YES				
RYAN	YES	NO	NO				
SAUNDERS	NO	NO	ON				
SWIFT	YES	YES	YES				
VELEBER	ON	YES	YES				
SPAETH	YES	YFS	YES				
NOS'IIN	YES	YF.S	YES				
CS-31	10-5	TABLF 12-4	TABI.E 12-5				

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# HOUSE FISH AND GAME COMMITTEE

February 17, 1983

Chairman Nilson turned the meeting over to Representative Bob Ream for the hearing on House Bill 764. Rep. Ream called the meeting to order in room 420 of the Capitol Building at 12:00 p.m., with all members present.

Rep. Ream opened the meeting to a hearing on House Bills: 764, 719, 737, 799, and 801.

HOUSE BILL 764

<u>REPRESENTATIVE LES NILSON</u>, District 37, Great Falls, opened by stating this is the bill that was brought before our committee. It is a committee bill which allows for the transportation of eagle parts and plumage for religious purposes by members of Indian tribes when such possession or transportation is permitted by federal law.

#### PROPONENTS

JOHN CONTWAY, Assistant to Louie Clayborne, State Coordinator of Indian Affairs, said I would like to thank the committee for their support on the bill thus far.

EARL OLD PERSON, Blackfeet Tribe, said we as the Indian people recognize the eagle as one of the highest of the birds, and we acknowledge them as such. This is the reason it is used in many ways within our religious ceremonies and our traditional gatherings. We would like to continue to use it as part of our religious gatherings and traditional ways.

JOHN WINDY BOY, Chippewa Cree Tribe, supported the bill for the above-stated reasons.

HENRY BROCKIE, Fort Belknap Tribes, rose in support of House Bill 764 for the reasons previously stated.

THOMAS E. PABLO, CS and KT Tribes, said this bill would allow the use of eagle feathers for religious purposes and would avoid a lot of unnecessary harrassment and confusion. It would open the lines of communication between the tribe and the state.

CLARA SPOTTED ELK, N. Cheyenne Tribe, said I am happy that the state with deal in accordance with the federal law concerning eagle feathers. Eagle feathers are a very important part of our religion and sacred beliefs.

<u>ROBERT BAILEY</u>, Northern Cheyenne Tribe, said we would like the committee to consider passing the bill in hopes that it would allow the freedom to the tribes to retain religious aspects and artifacts in which the eagle is part of the whole system.

JIM FLYNN, Department of Fish, Wildlife, and Parks, said the department would recommend a do pass on House Bill 764.

ROBERT VAN DER VERE, voiced his support for the bill.

DARREL HANSON, Ashland, rose in support of House Bill 764.

There were no opponents.

Rep. Nilson closed.

There were no questions from the committee.

Rep. Ream closed the hearing on House Bill 764 at 12:10 p.m.

HOUSE BILL 737

REPRESENTATIVE DAVE BROWN, District 83, Butte, said this bill evolved from a newspaper article. In December, Rep. Joe Brand was down in Wyoming discussing the problems of the folks who live in the Sheridan area, but who had their principal employment in Montana at one of the two mines down inside the state border. These people pay full taxes in Montana, live in Wyoming, but don't receive any benefits for those taxes paid. I tried to pick two areas that I think are important. If the principal place of employment is within the state, if that is the principal source of income for the family, if taxes are paid in Montana, and if the person has been a resident for six months preceding application, the immediate family members would be eligible for access to the Montana University System. The applicants must reside within 50 miles of the border. The Wyoming Legislature also has a bill in committee that would provide reciprocity. Other states might look favorably upon this if our state does.

TONI EBZERY, NERCO, said the purpose of House Bill 737 is to make available some benefits to employees who live in the Sheridan area. The basic problem is that of reciprocity. Wyoming has a sales tax and no income tax. Montana has an income tax This puts a double taxation burden on these and no sales tax. employees. At the Spring Creek Mine, there are 150 employees, 90% live in Wyoming. Income taxes paid to the State of Montana Decker contributed \$574,000. to the state in were \$264,575. income taxes alone. Decker paid \$39,000,000. worth of severance taxes, and NERCO paid about \$6,300,000. Rep. Brown insisted that other states have this same reciprocity. Senate Bill 216 was introduced in Wyoming, and is now in committee. The provisions are almost the same as those of this bill. This would cover the employee only, in hunting and fishing, and the university system applies only to the immediate family. I think this would be beneficial as there is a ripple effect. Those people would spend money in Montana.

CLARK IZZARD, NERCO, said we do favor the bill. I would like to have my children be able to come into the Montana University System and pay resident fees. Our children need good schools. Since we are under a double taxation, I feel we should have some compensation.

DON SCHUMAN, Decker Coal, said I would also appreciate the opportunity to be able to put my children in the Montana University System.

#### **OPPONENTS**

JIM FLYNN, Department of Fish, Wildlife, and Parks, presented the committee with written copies of his testimony. (see exhibit 1)

LARRY WEINBERG, Montana University System, said when you change the residency statutes, you are changing the admissions policy. It would be our desire that section 1 of the bill be deleted. This is the part that deals with the university system. There is a program available that permits students to attend community colleges in other states and to obtain fee wavers. The rationale for this bill appears to be that these individuals have contributed to the taxes of the state. This bill is narrowly limited to a 50 mile area, but the concept is equally applicable to any person who contributes to Montana taxes, no matter where they live. Why not let people from California who pay Montana taxes come in too. If the committee intends to give the bill a do pass without deleting section 1, we would request that it be sent to the House Education Committee for consideration, because of it's impact on education.

KEN KNUDSON, Montana Wildlife Federation, said consider the impact it would have with these additional hunters in Montana, as far as dividing up the number of game animals that we have, and also the fiscal impact on the department. We understand these concerns, but times are tough for both the department and the Montana sportsman. We would suggest that an investigation be made into how many people this would address and the potential impact.

Rep. Brown closed by saying what we are talking about is only reasonable and just for money paid in the form of taxes. If it is the committee's desire to strike section 1, at this late date in the session, I would be amiable to that, but I would rather you did not do that.

Questions from committee. Rep. Devlin asked Mr. Brown where the 50 mile limitation originated. The reply was anybody who drives more than 50 miles on a daily basis is a little beyond what I wanted to cover in this bill. It also covers the cases in Wyoming.

Rep. Devlin said if somebody lived 60 miles out, wouldn't they be tempted to challenge this law in court. Rep. Brown replied I think the legislature can statutorily set the limit.

Rep. Daily asked Mr. Ebzery what the number of people working at his firm is, who would be affected by this. The answer was all the white collar employees live in Sheridan and work in the district office.

Chairman Nilson closed the hearing on House Bill 737 at 12:35 p.m.

#### HOUSE BILL 801

REPRESENTATIVE TED NEUMAN, District 33, Vaughn, opened by saying this bill originated out of the controversy that is going on with navigable streams and the rights of landowners. It is an act allowing an owner or lessee of land adjoining a navigable stream to fence or bridge across the stream; requiring the owner or lessee to post and maintain one or more warning signs or This bill is submitted because the statute is unclear devices. as to whether a farmer or rancher has the right to fence across The bill intends to say that it is alright a navigable stream. for him to fence across the stream if he posts a sign. The dates that I have included in the bill are from May 1, to October 31, of each year. This takes care of the floating season, and I can't see any reason to subject the landowner to this time and expense the rest of the year. The sign would have to be four square feet in area, contain the word fence or bridge, and be printed in block lettering at least 16 inches high on a white background. This would be sufficient to warn floaters.

#### PROPONENTS

ROBERT VAN DER VERE, Helena, said in the State of Illinois, I used to trap along the rivers. The farmers would leave a little slack but still be able to hold the livestock in. There were no problems whatsoever.

MONS TEIGEN, Montana Stockgrowers and Cowbells, said this problem is also being addressed in several other proposals. It is a logical approach to a very important and difficult problem facing landowners. We hope you can support this piece of legislation and if not, we hope you can work it in with the other legislation that is being discussed.

FRANK C. THOMAS, Wolf Creek, said this fencing is really a problem because it was never addressed. It is imperative that we have fences across the river because we have to keep our livestock seperate. I think the sign might be a little large to carry on a horse. I have had problems with floaters cutting my fence, it is imperative that we have this bill to protect our rights.

<u>PAT UNDERWOOD</u>, Montana Farm Bureau, voiced the support of his organization and stated we would like to look into any other legislation that would help us in this matter.

JO BRUNNER, Women in Farm Economics, submitted written testimony. (see exhibit 2)

KEN KNUDSON, Montana Wildlife Federation, said if this bill is approved, there might be funds available to help with the sign question and the funding question. It is a necessary part of the landowner's operation.

DARREL HANSON, Ashland, said I support the bill with regard to the rights of the property landowners.

JOHN SCULLY, Bozeman, said the problem is a real one for the landowner. The sponsor of this bill and the sponsors in the Senate have worked very hard in the last month to help the landowners throughout the state. I would hope that these individual bills would not be killed, but that they would be tabled in order to give consideration to the more broad scoped bill. We recognize the need to control and manage livestock.

#### **OPPONENTS**

DENNIS HEMMER, Department of State Lands, presented written copies of his testimony. (see exhibit 3)

Rep. Neuman closed by saying this bill applies only to navigable streams and not to other streams or man made facilities.

Questions from committee. Chairman Nilson asked if this subject is covered in other bills. Rep. Neuman answered yes, we have another bill that several of us have been working on. I introduced these bills early in the session. I hope you do not kill the bill because it may affect what we will inevitably be able to do. The other bill will be heard Monday.

Rep. Daily asked Rep. Neuman what would happen if a rancher did not comply with these regulations. The response was if he didn't comply, he would be held liable but he is already liable under current law.

Rep. Daily asked Rep. Neuman if there is any kind of penalty involved. The reply was no, there is none.

Rep. Daily asked Rep. Neuman if he would have a problem if a penalty clause was inserted. The answer was I wouldn't think it would be necessary, but if the committee is inclined I would agree.

Rep. Daily asked what streams in Montana are navigable and which ones are not. Mr. Scully commented navigability has always been in question since the time of statehood. Most states have expanded navigability to include not only commercial activity, but recreational activity as well. We are trying to narrow the Supreme Court definition down. There is basically three standards of individual types on your land. A trespasser, a licensee, or an There are certain standards of care that the landowner invitee. holds as to those people. That is why it's tough to deal with the fencing issue without dealing with liability. When there is obstruction in river floating which is done with the permission of the landowner and in certain ways, liability can be avoided. If it was done purely for harassing purposes, liability would not be avoided.

Chairman Daily closed the hearing on House Bill 801 at 12:55 p.m.

#### HOUSE BILL 799

REPRESENTATIVE TED NEUMAN, District 33, Vaughn, opened by stating this bill is an act transferring title to the bed of navigable streams between the low-water marks, to the adjoining landowners. Rep. Neuman passed out a sheet of amendments to the bill. (see exhibit 4) This bill attempts to do what I think the state intended to do from the beginning, to give the landowner the right to transport the water over the top of the land. I don't think the state intended to take title of the land for all other rights. I realize that what has gone on in the past is hard to change, so that is why I put in the provision that any stream declared navigable after July 1, 1983, by final decree of the courts, that the title of that land will remain with the landowner.

#### PROPONENTS

PAT UNDERWOOD, Montana Farm Bureau, said we support the concept this bill is trying to address.

JO BRUNNER, WIFE, expressed the support of her organization for House Bill 799.

DARREL HANSON, Ashland, rose in support of the bill.

#### **OPPONENTS**

DENNIS HEMMER, Department of State Lands, submitted written copies of his testimony to committee members. (see exhibit 5)

JOHN SCULLY, Bozeman, said it would be practically impossible for them to know whether this is constitutional or not. The legislature should do the best they can to make legal determinations. I don't think you or I can know what the Supreme Court is going to do. The State Lands Department is concerned with those lands that were navigable at the time of statehood. I

would oppose the bill because I think it is covered in the broader scoped package that will be heard on Monday.

Rep. Neuman closed by saying the broader bill does address this problem, but I would urge the committee to consider these bills and to view the matter closely to come up with a reasonable policy for landowners and ranchers. The fencing issue is not addressed directly in the other bill. Hopefully, with the help of the whole legislative body, we will be able to come to an agreement.

There were no questions from committee.

Chairman Nilson closed the hearing on House Bill 799 at 1:25 p.m.

#### HOUSE BILL 719

REPRESENTATIVE GERRY DEVLIN, District 52, Terry, opened by stating House Bill 719 eliminates the B-10 license and splits it all up into separate elk and deer tags. It allows for the same number of elk as under the old B-10, and makes an allowance for 20,000 class 7 licenses which can be used anywhere in the state. I have an amendment for the effective date to apply to No other neighboring state has a combination the 1984 season. The nonresident hunter who wishes to hunt deer has license. to buy the combination license for both. Under this law, you can still go out separately and buy bird licenses, fishing licenses, etc. This should free up more elk tags in the western part of the state. Many people hunt deer only and have to pay the full \$275. I feel we are getting these fees to a point where only the rich can hunt and the not so rich are held back from it.

#### PROPONENTS

ROBERT VAN DER VERE, Helena, rose in support of House Bill 719.

REPRESENTATIVE MARION HANSON, District 57, Ashland, said I know there are a lot of out-of-state hunters that only go into the eastern fourth of the state. This really is a financial crunch for them.

CLYDE SAYLOR, Brusett, submitted a written copy of his testimony. (see exhibit 6)

TEDDY THOMPSON, Big Timber, submitted written testimony. (see exhibit 7)

REPRESENTATIVE ORVAL ELLISON, District 73, McLeod, said there is a problem in the eastern part of the state. If we pass this bill

we may create a problem in the western part of the state, but perhaps this is a bill that we could compromise on in some way to satisfy the needs of both the poeple in eastern and in western Montana.

#### **OPPONENTS**

JIM FLYNN, Department of Fish, Wildlife, and Parks, submitted written copies of his testimony to committee members. (see exhibit 8)

TAG RITTER, Montana Outfitters, submitted written testimony. (see exhibit 9)

KEN KNUDSON, Montana Wildlife Federation, said there seems to be plenty of deer tags available in eastern Montana. We have been pressing for more information on quotas of deer and elk herds in Montana. We want to be able to find out the status of the deer and elk in the state. We need to know what we have before we start changing.

SMOKE ELSER, Missoula, submitted written testimony. (see exhibit 10)

<u>REPRESENTATIVE ROBERT REAM</u>, District 93, Missoula, said the intent of the bill is to solve a problem in eastern Montana, but in the process it is impacting outfitting in western Montana. I think we could work out some kind of a regional tag.

Rep. Devlin closed by saying the department said they had deer tags left over in eastern Montana. If they would have informed people of this, they wouldn't have a problem, but they haven't made the effort. I want this problem addressed. It is of critical value and we are over run with deer.

Questions from committee. Rep. Daily said we are always faced with the landowner sportsman conflict. You are increasing the number of hunters in the state. Rep. Devlin replied we are increasing the the number of good hunters. The best hunters we get are out of staters. They are the ones who ask permission.

Rep. Phillips asked Mr. Flynn what his views are concerning more deer tags out on the east end. The response was this whole landowner sportsman thing in eastern Montana is very complex. I am concerned with the increased nonresident quota, from 17,000 to 37,000. We now allow more than 17,000, because we issue the extra deer tags, but this doesn't get to the limits we are talking about here.

Rep. Ellison asked Mr. Flynn if the quots is substantially the same this coming year as it was last year. The answer was we

are between the tentative figures that have been advertised and the quotas that will be set. In a number of areas, we have increased the tentative numbers. In March the final decision will be made.

Rep. Ellison said the number we need to know is how many of these B-10 hunters are hunting in Montana. Mr. Flynn replied I think those numbers or reasonable estimates can be arrived at. At this state, I can't commit the time to it, in order to do the research necessary and to come up with these kinds of figures.

Rep. Ream asked Mr. Flynn how many B-7 and B-8 licenses are being sold. The answer was in my testimony I referred to 752 available and 172 used.

Rep. Devlin said I thought this would be an excellent way to find out how many are hunting elk with the B-10 license. Mr. Flynn replied we can get that information but it is going to take some time to find out who, what, when, etc.

Chairman Nilson closed the hearing on House Bill 719 at 2:00 p.m.

#### EXECUTIVE SESSION

#### HOUSE BILL 764

Rep. Nisbet moved House Bill 764, DO PASS, the motion carried unanimously.

#### HOUSE BILL 737

Rep. Hart moved to TABLE House Bill 737. I don't see why anyone in Wyoming couldn't hunt in Wyoming, I don't understand their problem.

Rep. Swift made a substitute motion to strike section 1 from the bill. The motion to amend out section 1 passed with Representatives Daily, Hant, Manuel, Saunders, and Veleber voting no. Representatives Devlin, and Jensen did not vote.

The motion to table passed with Daily, Ellison, Swift, and Nilson voting no. Rep. Devlin did not vote.

#### HOUSE BILL 719

Rep. Hanson moved House Bill 719, DO PASS.

Rep. Daily made a substitute motion to TABLE House Bill 719.

Rep. Daily commented I think they are going to complicate the problem by issuing 20,000 more licenses. The Fish and Game Department committed themselves to doing this study, they can't do that without more time.

Rep. Hart said there are enough problems down there right now between residents and nonresidents. Most residents don't care to see 20,000 nonresidents swarming in. There isn't that big a problem, and they are addressed in certain areas where they are concentrated.

Rep. Phillips said I think we could do something here without upsetting western Montana. I wonder how the committee would feel about issuing so many wide open licenses out there, if eastern Montana is looking for more hunters.

Rep. Jensen said there are a lot of questions here that we don't have any rational basis to answer.

Rep. Muller said we have to leave some flexibility in the commission. You are talking about an extremely complex problem of land ownership and balancing between land owners who want to let them in, and those who don't.

Rep. Swift said this is a management situation. If the department doesn't do something, we have to legislate something.

Rep. Ryan said there is nothing we can do until 1984.

Chairman Nilson said we can go to the department and say that we have got a problem and we want something done about it.

The motion to table passed 12 to 5, with Representatives Devlin, Ellison, Hanson, Ryan, and Saunders voting no.

Rep. Manuel distributed a handout to committee members concerning subcommittee approved license fees for the biennium. (see exhibit 11)

Chairman Nilson adjourned the meeting at 2:30 p.m.

LES NILSON, Chairman

Cheryl Fredrickson, secretary

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NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
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Henry Brokie	Navis	I Belknaphilos	$\checkmark$	
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NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
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Larry Wenter	Helena	Mont. N. Lyp.		$\checkmark$
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NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
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Dave Woodgerd	4	Dept. of State Luce	ł	X.
Dennis Hemmer	11			$\mathcal{X}$
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Ken Knudson	Milling	MTWILdlife Fid		$\checkmark$
Franklin Gasida	Big Timber	52 7	X	
Tag RiTTIK	Wolf Crush	MOGA.		
Shocke Elser	Missoula	56/5		-
Claude Saylon	Brusett	self		
Colum thomas	Sand Springe	Self		
Minon Killer	Sand Springs	self		
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WHEN TESTIFYING PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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Exhibit 7

#### HB 737

#### Testimony presented by Jim Flynn, Department of Fish, Wildlife & Parks

February 17, 1983

House Bill 737 would add a new facet to the residency requirements for fishing and hunting in the State of Montana. While we are aware of the problem to which this bill is addressed, we cannot support its enactment.

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Our primary concern is with the type of criteria listed on page 4, lines 10-24. It would appear that the issuance of each license under this section will require a considerable amount of time and an undue amount of judgment in the issuance of those licenses.

The determination of points (b), (c), and (d) are those which cause us particular concern. It would appear that subsection (d) requiring a determination of whether the individual has paid his taxes in a timely manner and proper amount would be especially cumbersome and time consuming.

If the Committee should decide that it wishes to grant the exception contemplated in this bill, we would suggest that perhaps the employer ought to be required to certify the conditions listed in subsection (4) and that the employer be liable should the certification be invalid for some reason.

If that is not the case, we would urge that HB 737 not be approved.

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Exhilit 7

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TR. CHAIRMAN, MEMBERS OF THE COMMITTEE, MY NAME IS JO BRUNNER AND I SPEAK TODAY FOR THE NEARLY 400 W.I.F.E. FAMILIES WHO BELONG TO THE WOMEN INVOLVED IN FARM ECONOMICS ORGANIZATION.

WE WISH TO SUPPORT HB 801, ALTHOUGH WE WISH THAT IT WAS NOT NECESSARY TO HAVE SUCH A BILL. WE REALIZE THAT OFTEN SITUATIONS ARISE THAT ARE HARMFUL TO ALL INVOLVED, INNOCENT OR NOT. AND WE DO BELIEVE THAT THIS IS A TIME TWAT AND A SITUATION THAT DOES JUST THAT. MANY OF OUR STREAMS, WHICHHAVE BEEN RULED MAYIGABLE, BUT HAVE NEVER IN ANY SENSE BEEN USED FOR MAVIBATION, EXCEPT BY KIDS IN TUBES OR RUBBER RAFTS, AREFENCED. I LIVE ON AN IRRIGATION DISTRICT WHERE DRAINS RUN YEAR AROUND AND WOULD SUPPORT, AND DOES SUPPORT, SUST SUCH WATERCRAFT FROM MAY UNTIL LATE IN THE FALL. QUITE OFTEN THERE ARE 4 TO 6 OWNERS IN A MILE, ALL WITH FENCES THAT SEPERATE ON R LANDS, AND OUR FIELDS. WILL WE HAVETO FUT UF SIGNS, TO BE ALLOWED TO KEEP OUR FENCES. WHAT IF SOME

HIM UP AT THE NEXT MILE? IS IT GOING TO BE NECESSARY TO FUT UP SIGNS OR FLAGS ON EACH FENCE, THAT THE CATTLE MAY NOT TAKE A LIKING TOO---IN ORDER TO KEEP OUR FENCES???? CAN YOU IMAGINE THE COST OF KEEPING UP SIGNS IN A PASTURE\_\_----NOTXAEONXXTWEATXSNEWXAXSIONXWIKEXDOXTOXOUNX TXGHTXKXXXXEEMEEXX.

KID COMES ALONG, GETS INTO THE STREAM ON ONE MILE AND HIS FOLKS PICK

PERHAPS YOU THINK THAT WE ARE NOT ACTUALLY FOR THIS BILL. AGAIN, WE DO NOT BELIEVE THAT THIS SHOULD BENECESSARY, BUT WE DO SUPPORT THE BILL AND ITSINTENT TO ALLOW US TO KEEP OUR LANDS FENCED ACBOSS OUR STREAMS.

WE DO CONSUR WITH HB 801

# DEPARTMENT OF STATE LANDS TESTIMONY ON HOUSE BILL 801

# BEFORE THE HOUSE FISH AND GAME COMMITTEE

The Department of State Lands requests that House Bill 801 be amended to make it clear that no fence or bridge can be placed across a stream which is navigable for title purposes unless an easement or right-of-way is obtained from the state.

If a stream meets the tests laid out by the federal courts for commercial navigability, the bed between the low water marks became state property upon statehood. Any use of the bed of a navigable stream for purposes of a fence or a bridge would require an easement from the state.

In order to prevent unauthorized construction on state property, the bill should contain a warning that an easement is required for all streams where the bed is owned by the state.

1.1.1.2

#### PROPOSED AMENDMENTS TO HB 799

- 1. Page 1, line 7. Following: "MCA" Insert: "; AND PROVIDING AN EFFECTIVE DATE"
- 2. Page 2, line 2. Following: "the" Strike: "lake or" Following: "stream" Insert: "unless the stream has been declared a meandered body of water through government survey or navigable by final judicial decree prior to July 1, 1983"
- 3. Page 2. Following: line 2 Insert: "Section 3. Effective date. This act is effective July 1, 1983."

# DEPARTMENT OF STATE LAND'S TESTIMONY

Exhibit 5

# ON HOUSE BILL 799

### BEFORE THE HOUSE FISH AND GAME COMMITTEE

The Department of State Lands opposes House Bill 799 because it unconstitutionally transfers ownership of state land without compensation. The Montana Constitution in Article X, Section 11 prohibits the disposal of any interest in state land unless the full market value of such interest is paid to the state. The effect of House Bill 799 would be to donate the beds of navigable streams to a relative few adjoining landowners to the detriment of the majority of Montana citizens. These lands are owned by the people of Montana for the benefit of all and cannot be simply given away to adjoining landowners.

The major impact of the loss of these lands would be the impact on the revenues they now generate for the education of Montana children. Although the exact figures are not available, the state currently leases for oil and gas a large number of acres or riverbed lands. The Yellowstone and Missouri Rivers are leased for most of their length in Eastern Montana. The money generated from leases goes to the Superintendent of Public Instruction and is distributed to the schools of Montana. It is safe to say that over the past decades oil and gas leasing on riverbeds have generated hundreds of thousands of dollars for education in Montana. In the future, these riverbeds have the potential of developing millions of dollars for education in Montana and reducing the amount individual taxpayers must pay.

The potential to produce revenue from these riverbed lands lies not only in oil and gas leasing but from other sources as well. The state currently has leases for gems and metalliferous minerals on the Missouri River near Helena. In addition, the state receives money for rights-ofway and for other uses which utilize the bed of the river. In the future other sources of revenue from these lands may be found.

In summary, this bill is unconstitutional and is not in the best interests of the majority of Montana citizens. I urge the committee to reject this bill.

Exhibit 6

WITNESS STATEMENT	
Name Claude Saylon	Committee On
Address Box 10 Brusett mont	Date 2/17/83
Representing	Support
Bill No. 7/9	Oppose
	Amend 🕅

AFTER TESTIFYING, PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments: 1. in regard to Hause Bill no 719 fell it would be in the best interest of the oulfitters in Eastern mont 2. The Dept of fish wildlife and Parks, local Sussinesses, landowners and non-resident hunters to elemente the non-resident big game combination license and area restrictions 3. on non-resident deer licenses, 4. It seems that if they could sell the license seperate, so people could buy a license for the species they wanted to hunt that it would generate more income for local merchants, autitures thank and awners, and give more people a chance to hunt

Itemize the main argument or points of your testimony. This will assist the committee secretary with her minutes.

# Exhibit 7

To: Les Nilson, Chairman, and members of the House Fish and Game Committee

My name is Teddy Thompson, rancher and outfitter from Sweet Grass County.

I am writing you a lettor in support of HB7/9.

The reason I support this legislation is that it will give deer hunters a chance to buy an out-of-state deer permit without buying the regular out-of-state hunting license. Many of our out of state deer hunters do not care to hunt elk or bear, so when they are forced to buy the complete license the elk quoto of 17,000 permits are not all used for elk hunting.

the increased fee and number of elk permits in this Legislation will provide more income for the Montana Fish, Wildlife and Parks Department.

In our thirty five years of outfitting we have found that most elk hunters are only interested in elk. If any of them are interested in deer they will buy the deer license on a seperate basis.

As an outfitter I feel you should give a do pass on this bill. Your support for HB//9 will be appreciated. Thank you for your consideration.

Teddy Thompson

### HB 719

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Exhibits

# Testimony presented by Jim Flynn, Department of Fish, Wildlife & Parks

#### February 17, 1983

I appear here today in opposition to House Bill 719. House Bill 719 would eliminate the nonresident combination license and remove area restrictions on nonresident deer hunters. In its present form, the bill would:

1/ Have an undetermined effect on license revenues.

- 2/ Increase hunting pressure and hunters in some districts.
- 3/ Remove the opportunity for some of the nonresident elk hunters or deer hunters to hunt both species or to hunt those species at a drastically increased cost.

The combination license currently brings the Department \$4,675,000 annually which represents 43 percent of all the Department's license revenues. Although we cannot accurately predict the fiscal impact of eliminating the combination license, we anticipate some factors will cause a reduction.

Some nonresidents buy a combination license now to have unrestricted deer hunting. For this reason the Department would have to sell a number of deer and elk licenses equal to the combination license projections to maintain revenue. Since we do not want to issue that many unrestricted deer licenses because of landowner concerns and uncontrolled harvest, we anticipate a reduction in revenue.

It is not possible to predict what price would be needed on the proposed nonresident elk tag to replace these anticipated losses. For us to maintain the current programs, it is essential for us to meet our revenue estimates of \$4,675,000. Any shortfall would have a detrimental impact on the Department.

Current legislation provides the Department with the ability to accomplish the issuance of nonresident deer tags. Although limited to areas, nonresident A licenses (B-7) can be authorized for more than one hunting district.

In 1982, the Department had available 750 nonresident A licenses (B-7) that could be used in any of 18 hunting districts in southcentral Montana (Region 5). Only 174 nonresidents applied for these licenses in 1982 and a surplus of nearly 500 remained following the season even when sold on a first-come, first-served basis. In addition, 1,875 A licenses and 1,308 B licenses were sold to nonresidents in 1982 through the drawings for other areas of Montana. The opportunity is currently available for nonresidents to hunt deer in those places where the need exists in animal numbers and acceptability by the land-owners.

Since elk hunting is restricted in Montana to the western twothirds of the state, a good portion of the B-10 license holders also hunt deer there. Splitting up the combination license and allowing 20,000 nonresident deer hunters to go anywhere in the state could potentially increase hunter numbers in areas where restrictions are necessary - i.e., private land in eastern Montana. Without control of where these nonresidents hunt, there is a potential to adversely affect our attempt in some areas of eastern Montana to limit hunter numbers at the request of the landowners.

I would also point out that the Department has committed to a review of the nonresident combination license for the next Legislative Session. This commitment was made to the Montana Outfitter and Guides Association in December.

We feel it will take that sort of time to come to at least a responsible estimate of what the fiscal impact of tampering with this revenue source might be.

I would emphasize that our concern and resultant conservatism on the matter is directly related to the importance it plays in our total funding scheme. I would repeat that it represents 43 percent of our total license revenue.

We would request that the Committee allow us the opportunity to review this matter in depth and make a recommendation to the 1985 Session which is based upon more information than we have before us today.

Exhibit 9

1.5.1	WITNESS STATEMENT	
i Na	ame The Ritter	Committee On
Ad	Idress Wolf CREEK	Date 2/10/83
Re	epresenting MONTAUR OUTFITTER:	
Bi	111 No. H. B 719	Oppose
ı	•	Amend

AFTER TESTIFYING, PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

1. WE WOULD LIKE AMENDMENT OR CHANGE THIS BILL TO THE EFFECT OF HAUME SHE 2. MONTAND PARKS-WILDLIFE & PARKS 80 Give EASTERN MONTANA \$0,000 DEER LICENSE. THE ComBinequion LICS DOESN'T WORK IN A ROSA OF DEER. THE ECONOMY OF EASTERN MONTANA WEEDS THE INFLUX OF NON RESIDENT HONSERS THIS HELPS ALL BUSINESSES. AS A ESAMPLE 1754153 40,000 DEELE LICSALUDUCO ENJECT 7 MILLION DELLARS Der The FISH WILDLIFET PARKS. THE STREEM WOULD BENIFIT GREATY. RECREMENDED IS THE 320 LANGEST INDUSTY IN MONTANA. - A VERY CLEMN INDUSTY. WE WOULD LIKE to SEE DEER LICS. AUFICHBLE IN EASTERN MONTANA

Itemize the main argument or points of your testimony. This will assist the committee secretary with her minutes.

Exhibit 10

WITNESS STATEMENT

Name Smoke Elser	Committee On 719
Address 3806 Rattlesnake Dr. Missoula	Date 2/17 1983
Representing $5c/4$	Support
Bill No. <u>H.B. 719</u>	Oppose
	Amend

AFTER TESTIFYING, PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

3.

4.

Combination Licence in Western Montana and at leat 30,000 B7 Deer licences in Eastern 1. MonTana and with no area restrictions.

Western Montana Combination No Resident Non Resident Elk 250,00 Non " Deer 100. Licence 11 17 Firk 35, IEIK 11 1. Uhland 35 Bird P 11 1. Bear P 1420,00 1 Deer 1 BCAr Fish + Unland bird 5 17 75,00

Eastern MoxTana needs The non-vestricted Non resident 30 00 To 40 VDeer Tags because at This Time with The Non-verident Combination Licence The ElK, Bear Tags are wasted when a non resident comesto Moutana for a Deerin Eastern Montana,

Itemize the main argument or points of your testimony. This will assist the committee secretary with her minutes.

FORM CS-34 1-83

# Exhibit 11

License Fund Earmarked Account 02409-02131 FY 1983 - 1985			
Fiscal 1983	Fiscal 1984	Fiscal 1985	
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nce	\$2,755,066 809,000		
	\$1,946,066		
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Ex. 11

# Department of Fish, Wildlife, and Parks License Fees Approved by Subcommittee

License	Fee Increase	Additional Revenue 1985 Biennium
Fishing Residential Nonresidential (2-day)	\$ 1.00 3.00	\$343,664 -0-
Elk Residential	1.00	170,992
Deer Residential	1.00	269,398
Moose Residential Nonresidential	25.00 175.00	13,000 1,250
Big Horn Residential Nonresidential	25.00 175.00	16,750 13,750
Goat Residential Nonresidential	35.00 125.00	12,250 1,875
Grizzly Residential Nonresidential	25.00 125.00	15,400 13,500
Antelope Residential	1.00	21,312
Trapper	10.00	40,000
Mountain Lion Residential Nonresidential Trophy	5.00 200.00 50.00	4,470 12,400 5,000
Total Additional Re	evenue	\$955,011 =======

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# Ex. 11

Fiscal 1985 Balance Total Additional Revenue	\$1,946,0 <b>66</b> 955,011
Fiscal 1985 Balance (with fee increase)	\$2,901,077
Deduct: Fish, Wildlife, and Parks Minimum Balance	<u>\$1,500,000</u>
Total Available Revenue - 1985 Biennium	\$1,401,077 =======

# PROPOSED AMENDMENT TO HOUSE BILL 801

# Introduced Bill

Page 2, line 9
Following: subsection (3) of Section 1
Insert: "(4) An easement from the state is required prior to the construction
 of a fence or bridge across any stream, the bed of which is owned by
 the state."

WITNESS STATEMENT	
Name Calin C. Domos	Committee On
Address Lond Spring Montana	Date 2/11 183
Representing	Support
Bill No. 719	Oppose
	Amend

AFTER TESTIFYING, PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments: 1. I believe it is unfoir the way it stands now To prate non windent hunters but a licens the 2. can't use. Between it would bying more sevening into the state by giving more perplicationer to hunt. ÷ 3.

Would made it betters for the sulfitter as they could book hunters for the same in their areas 4.

Itemize the main argument or points of your testimony. This will assist the committee secretary with her minutes.

FORM CS-34 for uch species, that it writed bertet the intere sconing of the State 1-83

WITNESS STATEMENT	
Name May con Rilly	Committee On
Address And Springs mi	Date 0/17/83
Representing	Support X
Bill No. 14 19 719	Oppose
	Amend

AFTER TESTIFYING, PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

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Itemize the main argument or points of your testimony. This will assist the committee secretary with her minutes.

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# **STANDING COMMITTEE REPORT**

February 17<sub>g</sub> 83

MR. SPEAKER:

We, your committee on ...... FISU AND GAME

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"AN ACT TO ALLOW THE POSSESSION AND TRANSPORTATION OF EAGLE PARTS AND PLUMAGE FOR RELIGIOUS PURPOSES BY MEMBERS OF INDIAN TRIBES WHEN SUCH POSSESSION OR TRANSPORTATION IS PERMITTED BY FEDERAL LAW; AMENDING SECTION \$7-5-201, MCA."

Respectfully report as follows: Th	HOUSE Bill N	10764
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DO PASS

TTO MITTON

Chairman.