MINUTES OF MEETING FISH AND GAME COMMITTEE MONTANA STATE SENATE

MARCH 19, 1981

The Executive Session was called to order by Chairman Smith at 1:10 p.m. in Room 402 of the Capitol.

ROLL CALL: All members of the committee were present with the exception of Senator Severson who was excused. Senator Jacobson arrived at 1:20 p.m.

Also present at the chairman's request were Representative Orval Ellison, sponsor of HB 200, Bob Robinson of the Legislative Fiscal Analyst's office, Terry Williams of the Budget Director's office and Jim Flynn of the Department of Fish, Wildlife, and Parks.

Chairman Smith announced that the purpose of today's meeting is to give the committee an opportunity to consider testimony from the department, the legislative fiscal analyst and the budget director since all three differ in their estimates of revenue which may be expected as a result of the license fee increase in HB 200.

Chairman Smith recognized Bob Robinson of the Legislative Fiscal Analyst's office. Mr. Robinson distributed a memo with several attachments showing the appropriation subcommittee's recommendations and explained the fiscal impact of HB 200 and the methodology used by his office in determining revenue estimates. (Attachment #1)

Chairman Smith recognized Jim Flynn, Director of the Department of Fish, Wildlife, and Parks. Mr. Flynn distributed copies of his tabulations showing the major differences in the Legislative Fiscal Analyst's office and the department on the estimates of number of licenses which may be sold in fiscal years 1982 and 1983. (Attachment #2)

Mr. Flynn said the department has asked for some additional revenues over and above what had come out of the House. Included in this request are 4 FTE's, gasoline money, recovery of the revenue impact of SB 320, and the completion of some partially accomplished capital projects which the legislature has previously authorized. He stated the need to be extremely accurate on revenue estimates if the department is to function at the appropriate level expected by the Legislature. He stated that the department has borrowed money from the Department of Administration to operate the agency because of the cash flow problem. He stated that the agency needs a reserve balance at the end of the year of \$1.2 or \$1.3 million. Mr. Flynn said that he is extremely concerned about the cash situation for the department for the next two years.

Chairman Smith recognized Terry Johnson of the Budget Director's office. Mr. Johnson said that his office used the work papers, figures, and methodology furnished by the Legislative Fiscal Analyst's office. They addressed the sources of licenses that contributed the most revenue to the account and identified approximately 90% of the total revenue.

Chairman Smith opened up the meeting to questions from the committee.

The question was asked about funds to be considered as a result of closing the bird farm at Warm Springs. Mr. Flynn replied that about \$40,000 a year would be realized from that source but that their initial budget request anticipated that source and allowed for it.

The impact of SB 320 was discussed. The House amended the bill to apply to persons 65 and over instead of 62 as initially proposed. This act would not take effect the first year of the biennium, but the second year of the biennium, the impact will be felt.

Chairman Smith said that as a result of extensive criticism which he has experienced personally, he requested and received a letter from the Department of Fish, Wildlife, and Parks identifying the misappropriation of funds. He emphasized that this misappropriation of funds and the resultant effects are not reflections on the new director, Mr. Flynn. Senator Smith distributed copies of the letter to those people attending the hearing. The last page of Mr. Flynn's letter was retyped by Senator Smith's office to show a little more plainly the funds involved, and to cite the pertinent section of the law. Mr. Flynn's letter is marked Attachment #3. Senator's Smith's rewrite of the second page is marked Attachment #4.

Senator Eck stated that the majority of the sportsmen contacted were favorable with the bill as originally introduced and can see no problem with giving the sportsmen what they are asking for.

Chairman Smith asked Mr. Robinson and Mr. Flynn to work together on their differences and return to the next meeting of the committee with a proposal.

The committee will reconvene Tuesday, March 24, 1981, at 1:00 p.m.

The meeting adjourned at 2:45 p.m.

CENATION ED D CMITH

ROLL CALL

FISH AND GAME COMMITTEE

47th LEGISLATIVE SESSION - - 1981 Date 3-19-8/

NAME	PRESENT	ABSENT	EXCUSE
Smith	V		
Galt	V		
Severson		Veku	sed
Lee	V		
Eck			
Berg			
Jacobson	1:20	Vercee	sed

Each day attach to minutes.

Marinert #1

JOHN D. LAFAVER

LEGISLATIVE FISCAL ANALYST

STATE OF MONTANA

Office of the Legislative Hiscal Analyst

STATE CAPITOL HELENA. MONTANA 59601 406/449-2986

March 19, 1981

TO:

Senator Ed Smith, Chairman

Senate Fish and Game Committee

FROM:

Bob Robinson, Senior Analyst

RE:

Appropriation Action on Fish and Wildlife Department Budget

and Fiscal Impact of HB 200 With Committee Amendments.

APPROPRIATIONS

The following table shows appropriation subcommittee recommendations of hunting and fishing license earmarked funds by division.

	FY 1982	<u>FY 1983</u>
Central Services	\$1,668,256	\$1,589,473
Ecological Services	347,426	361,291
Fisheries	1,344,976	1,261,526
Enforcement	2,531,294	2,879,374
Wildlife	925,006	931,412
Parks & Recreation	358,319	386,984
Conservation Ed.	745,709	765,714
Administration	449,976	453,807
Total	\$8,370,962	\$8,629,581

If the above expenditures are approved and a 12 percent pay plan is added, the impact on the license earmarked revenue fund (02131) would be a reduction of the fund balance to a negative \$982,602 by the end of fiscal 1983. The department needs a fund balance of \$800,000 to \$1,000,000 to operate effectively.

#/a

Fish and Game License ERA 02131

	FY 1981	FY 1982	FY 1983
Beginning Balance Revenue		\$1,100,000 8,606,436	\$ 566,648 8,687,185
Total Available		\$9,706,436	\$9,253,833
Expenditures		(8,370,962)	(8,629,581)
Pay Plan		(768,826)	(1,606,854)
Ending Balance		\$ 556,648	\$ (982,602)

If HB 200 is approved as amended in committee the license fee earmarked account would have a balance of approximately \$1.157 million at the end of fiscal 1983.

	FY 1982	FY 1983
Beginning Balance Revenue	\$1,100,000 <u>9,227,332</u>	\$ 1,187,544 10,206,029
Total Available	\$10,327,332	\$11,393,573
Expenditures Pay Plan (12%)	(8,370,962) (768,826)	(8,629,581) (1,606,854)
Ending Balance	\$1,187,544	\$1,157,138

Fiscal Impact of HB 200 as Amended

HB 200 as amended will increase license fee revenue \$1.51 million per year when it is fully implemented in fiscal 1983. Most license increases won't go into effect until fiscal 1983. The conservation card increase and the drawing fee go into effect in fiscal 1982, generating an additional \$620,896. All estimates, except those starred, assume license sales will drop ten percent, as has been the past experience, when the increases go into effect.

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If one assumes the number of license sales rebounds from the ten percent drop the following year, fiscal 1984, the proposed bill would generate an additional \$472,000 over and above the fiscal 1983 increase.

Fiscal Impact of HB 200 as Amended in Committee

	1 1 1 1	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	-1982		!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1983	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Bill	No.	Current	Proposed		No.	Current	Proposed	
Section #	Sold	Revenue	Revenue	Difference	Sold	Revenue	Revenue	Difference
1. Replace Lost Licenses	3,295	\$ 9,041 \$	16,475	\$ 7,434	3,295	\$ 9,041	\$ 16,475	\$ 7,434
Conservation Cards Resident Nonresident	291,620 100,000	291,620 100,000	524,916 180,000	233,396*** 80,000***	298,521 101,000	298,521 101,000	537,337 181,800	238,816 80,800
3. Fishing-Resident	183,859	919,295	992,838	73,543	187,021	935,105	1,009,913	74,808
4. Fishing-Nonres.Season 17,283	17,283	345,660	466,641	120,981	18,194	363,880	491,238	127,358
5. Fishing-Nonres. 2-day 142,570	142,570	285,140	570,280	285,140*	141,937	283,874	567,748	283,874*
6. Paddlefish	4,000	-0-	12,000	12,000*	4,000	0-	12,000	12,000*
7. Game Bird-Resident	62,547	250,188	281,461	31,273	63,252	253,008	284,634	31,626
9. Turkey	4,000	8,000	12,000	4,000*	4,000	8,000	12,000	4,000*
10. Deer - Resident Elk - Resident Bear - Resident	122,000 91,630 10,100	854,000 733,040 60,600	878,400 742,203 72,720	24,400 9,163 12,120	125,000 95,534 10,500	875,000 764,272 63,000	900,000 773,825 75,600	25,000 9,553 12,600
11. Nonres.Big Game Old. New Nonres. Deer only Nonres. Elk only	17,000 15,000 2,000	3,825,000	3,750,000 200,000 300,000	(75,000)* 200,000* 300,000*	17,000 15,000 2,000 2,000	3,825,000	3,750,000 200,000 300,000	(75,000)* 200,000* 300,000*
15. Moose - Nonres. Mtn Goat - Nonres. Mtn Sheep - Nonres. Grizzly Bear-Nonres.	12 22 300 5	1,800 3,300 45,000 750	2,100 3,850 52,500 875	300* 550* 7,500* 125*	12 22 300 5	1,800 3,300 45,000 750	2,100 3,850 52,500 875	300* 550* 7,500* 125*
19. Drawing Fee	71,500	20,000	357,500	307,500***	71,500	20,000	357,500	307,500*
22. Increase in Agent Fees		(130,000)	(260,000)	(130,000)	,	(130,000)	(260,000)	(130,000)
Total Increase				\$1,504,425			07	\$1,518,844
Effective Increase				***968***			07	\$1,518,844

*Assumes no decline in licenses sold due to fee increase. ***Proposed changes that go into effect in fiscal 1982.

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95,534

141,937

18,194

187,021

298,521

1983

Resident 87,728 91,630 68,126 72,466 80,108 72,788 74,916 82,729 82,512 75,557 78,307 79,675 \$72,538 Non-Res. 2/Day Actual 1970-1979 Estimated 1980-1983 Fishing 1/Day 170,148 127,469 143,835 143,202 142,570 154,576 153,325 169,876 136,816 135,253 150,393 \$130,024 145,251 Fishing Non-Res. 16,372 17,283 \$ 6,968 7,925 8,640 9,636 10,286 11,865 13,250 14,100 14,396 15,461 Season 7,457 Licenses Sold by License Year 177,469 170,676 157,926 180,698 183,859 172,645 158,368 167,885 168,317 \$142,079 148,566 154,478 160,510 Resident Fishing Conservation 62,180 230,267 230,759 252,248 256,721 257,704 282,615 284,720 291,620 235,699 \$210,096 217,728 225,104 Cards 1978 1979 1980 1982 1970 1972 1973 1974 1975 1976 1977 1981 1971

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Major Differences

Legislative Fiscal Analyst and

Department of Fish, Wildlife and Parks

Estimates of Number of Licenses Sold

		1982			1983	
	LFA	FWP	Difference	LFA	FWP	Differen
Resident Conservation	291,620	270,981	20,639	298,521	274,504	24,017
Resident Fishing	183,859	174,461	9,398	187,021	175,158	11,863
Elk	91,630	81,634	9,996	95,534	81,634	13,900
Nonres. Season Fishing	17,283	14,001	3,282	18,194	13,840	4,354
Nonres. 1-Day Fishing	142,570	111,309	31,261	141,937	96,951	44,986
Loss of Deer/Elk Drawing Fee	-0-	51,927	51,927	-0-	51,927	51,927

YEAR	
EACH	
30	
APRIL	
OF	
AS	

* <u>1980</u>	, 34	64,893	3,76	,47	3,838	9,22	,79	٦,	,16	2,339	9	4,901	126,626	8,522	6,236	•	3,708	1		17,000	759	359	537	12	777,6	787	61	218	15	12	ω	9	17,146
1979	, 33	282,615	, 65	6,0	4,082	97,795	127,469	3,4	14,396	2,480	80,108	4,903	119,260	8,439	1,197	ı	3,900	ı		17,000	808	401	472	11	6,694	614	111	288	22	112		10	15,855
1978		257,407	9,07	60,030	, 2	7,3	ω,	•	-	Ι,	75,557	4,913	109,290		471	1	3,350	1	1	16,553	875	430	497	7	8,305	4	123	339	56	119		81	20,334
1977	4	256,721	68,3	61,358	, 35	5,	4,	1,5	13,250	2	,46	4,967	109,402	9,308	82	1	3,224	1	ı	13,767	545	440	411	Ŋ	9	7	102	176	27	0	9,239		25,059
1976	$\overline{}$	52,2	167,885	5,9	4,458	9,77	0,39	7	1,86	1,714	68,126	5,126	102,327	659'6	ı	ı	3,014	1	1	12,689	9	507	389	11	7,251	517	70	313	39	124	7,809	58	25,087
1975	, 58	0,5	8,3	ľ	4,366	87,526	5,2	7,4	0,28	,4	9	5,323	\sim	1,27	23,366	9	,	5	3,085	5	671	523	716	13	6,805	286	120	325	44	270	•	1,074	23,189
1974	2,178	230,267	157,926	54,086	4,696	87,328	136,816	16,275	9,636	1,339	82,512	5,483	132,085	12,356	40,348	3,235	2,335	23,486	3,665	20,560	607	2.075	665	18	6,616	259	92	261	50	253	9,875	899	24,494
1973	1,697	235,699	160,510	. 59,965	5,081	99,128	169,876	26,424	8,640	1,352	82,729	5,345	140,375	12,484	48,871	3,904	1,900	18,204	3,473	19,230	589	588	286	15	6,268	241	70	227	47	224	10,342	708	27,813
1972	1,391	225,104	154,478	57,487	4,942	97,465	170,148	26,961	7,925	1,432	74,916	4,795	126,384	11,704	34,976	2,785	2,107	14,587	3,001	13,970	427	616	685	14	4,263	1	1	174	48	261	6,528	531	26,604
1971	924	217,728	148,566	54,173	4,748	87,744	145,251	25,207	7,457	1,191	72,788	4,573	123,051	11,388	29,010	2,486	1,679	13,477	3,331	11,973	382	969	746	22	2,547	1	1	174	217	222	5,370	337	23,151
1970	611	210,096	142,079	53,931	4,687	80,759	130,024	24,007	6,968	1,046	72,538	4,678	120,236	11,071	31,052	2,617	1,262	11,760	3,587	9,501	342	835	1,769	13	1	1	•	172	247	211	4,647	9	21,439
1969	553	204,112	141,347	54,192	4,542	73,244	109,789	23,582	6,828	792	70,236		Ή	-	. 4			σ		ω	249	669	1,473	36	ı	1	,	128	228	164	3,390	69	19,227
LICENSE TYPE	Sportsman	Res. Conservation	Res. Fishing	Bird-Adult	Fes. Bird-Youth	W.R. Conservation	N.R. 1-Day Fishing	N.R. 6-Day Fishing	N.R. Season Fishing	N.R. Season Bird	Elk-Adult	Elk-Youth	Deer A-Adult	Deer A-Youth	Poor B-Adult	B-Youth	Pas/N.R. Turkey	joneer-Conservation	lioneer	Monres. Big Game	Res. Mtn. Sheep	Res. Mtn. Goat	Res. Grizzly	Grizzly Trophy	Res. Blk/Brn Bear	Bos. Mtn. Lion	N. W. Mtn. T.jon	N.R. Mtn. Sheep	N.R. Mtn. Goat	N.R. Grizzly	Bow and Arrow	N.R. Blk/Brn Bear	Res. Antelope

*Partial Year: May 1, 1980-February 28, 1981

*1980	1 1 1	1,233	651 532	- 6	50,528
1979	1 1 1	963	314 563	12 951 1,057	53,312
1978	1 1 1	1,975	1 576	12 994 613 49	43,742
1977	1 1 1	2,195	- 584	18 960 412 44	37,686
1976	1 1 1	2,080	1,011	1,718 287 134	33,259
1975	5,136 10 1,075	2,001	752	39	1,056,046
1974	4,179 21 1,888	- 54 7,322	- 762	39 - 67	1,085,603
1973	1,493	 128 10,617	- 756	42	1,168,752
1972	2,521 1,854 1,292	- 166 13,383	- 641	35	1,096,598
1971	1,826 2,014 1,663	- 519 13,222	- 676	25	1,020,554
1970	1,374 1,556 1,735	695 9,634	- 676	32	967,947
1969	1,460 1,281 1,154	- 543 7,278	- 637	30	909,071
LICENSE TYPE	N.R. Antelope \$10 N.R. Antelope \$35 N.R. Antelope \$36	N.R. Antelope \$50 N.R. Deer \$35 N.K. Deer \$36	N.K. Deer \$50 Res. Moose	N.R. Moose N.R. Bird/Fish N.R. Spring Bear	Deer/Elk Per. Fee

*Partial Year: May 1, 1980-February 28, 1981

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Major Differences Legislative Fiscal Analyst & Dept. of Fish, Wildlife & Parks Revenue Estimates

	1985		1983	
		Additional Impact of		Additional Impact of
	LFA FWP	House Approved Fees	LFA FWP	House Approved Fees
Resident Conservation	291,620-270,981 = 20,639×\$1 = \$20,639	20,639×\$1 = \$20,639	298,521-274,504 = 24,017x\$1 = \$24,017	24,017×\$1 = \$24,017
Resident Fishing	$183,859-174,461 = 9,398\times$5 = 46,990$		187,021-175,158 = 11,863x\$5 = 59,315	11,863×\$1 = 11,863
E]k	$91,630-81,634 = 9,996 \times \$8 = 79,968$		$95,534 - 81,634 = 13,900 \times $8 = 111,200$	13,900×\$1 = 13,900
Nonresident Season Fishing	$17,283-14,001 = 3,282\times$20 = 65,640$		$18,194 - 13,840 = 4,354 \times 20 = 87,080$	4,354×\$10 - 43,540
Resident 1-Day Fishing	$142,570-111,309 = 31,261 \times \$2 = 62,522$		$141,937 - 96,951 = 44,986 \times \$2 = 89,972$	44,986×\$2 = 89,972
Loss of Deer/Elk Drawing Fees*		51 927		51 927
	\$275,759	\$72,566	\$371,584	\$235,219
	Total for 1982 = \$348,325		Total for 1983 = \$606,803	

1982 = \$348,325

Summary:

*Not considered by the LFA

1983 = 606,803

Total for Biennium = \$955,128

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AMENDMENTS TO HB 200

1. Page 2, line 22:

Following: "\$3"

Strike: "\$2"

Insert: "\$3'

2. Page 3, line 3:

Following: "\$10"

Strike: "<u>\$6</u>"

Insert: "\$7'

3. Page 6, line 8:

Following: "\$325"

Strike: "\$250"

Insert: "\$275"

STATE OF MONTANA



DEPARTMENT OF

FISHAND GAME

Helena, MT 59620 February 4, 1981

Senator Ed Smith, Chairman Senate Fish & Game Committee Helena, MT 59620

Dear Senator Smith:

Yesterday you requested information about the following items: (1) computer processing expenditures by the department for the last fiscal year, and (2) an explanation of the "holdback" used by the department in fiscal years 1980 and 1981. This information is provided below.

Computer Services Division Expenses

Attached is a breakdown of the actual Computer Services Division expenditures for the Department of Fish, Wildlife & Parks for fiscal year 1980. These expenditures were paid to the Department of Administration/Computer Services Division. Please note that the average monthly expenses for the department are about \$29,000; average monthly expenses for Centralized Services are about \$21,000. Source of this information is the monthly bills paid to the Department of Administration. It is important to note that, although computer operations expenses for Centralized Services were \$257,437 for FY 80, these expenses are scheduled to decrease by nearly \$100,000 per year to \$160,204 in FY 82 and \$168,715 in FY 83 under the executive budget proposal.

"Holdback" Authority

As you requested, listed below are the amounts of "holdback" authority for the department for both FY 80 and FY 81 and the divisions that used this authority. The amount of "holdback" authority was calculated at 5% of the biennial appropriations for FY 80 and FY 81. This amounted to \$648,028 in FY 80 and \$656,544 in FY 81.

I would like to emphasize to you that the department stayed within its legislative appropriations by accounting entity in utilizing these appropriated amounts. It is my understanding that the "holdback" authority concept was used in FY 80 as a management tool by the previous director to fund high priority projects within the department. In FY 81, however, the purpose of the "holdback" changed to conserve actual cash outlays out of the hunting and fishing license revenue account.

February 4, 1981

Use of "Holdback" Authority

	FY	80	FY	81
	"Holdback" In	''Holdback'' Out	"Holdback" In	"Holdback" Out
Centralized Services	\$ 94,078	\$312,909	\$102,202	\$161,905
Ecological Services	48,335	12,700	50,007	2,949
Fisheries	107,169	12,700	113,293	Ō
Enforcement	120,539	46,500	127,498	39,584
Wildlife	127,790	131,900	139,311	2,984
Parks	95,401	0	94,617	0 .
Conservation Education	36,091	89,000	4,778	3,500
Administration-Special Staff	18,625		24,838	47,000
Unused Balance		55,019		398,622
Total	\$648,028	\$648,028	\$656,544	\$656,544

If I can be of any further assistance, please don't hesitate to call on me.

Sincerely,

James W. Flynn Director

ATTACHMENT

36

Department of Fish, Wildlife, & Parks

Actual Computer Services Division Expenses - FY80

Accounting & Finance Bureau (Centralized Services Division)property control system, warehouse inventory system, vehicle accounting system, budget system, and microfiching budget reports	\$17,625
General Licensing (Centralized Services Division)includes dealer accounting and providing lists of license buyers to Wildlife for hunter harvest surveys	\$139,075 -
Special Licensing (Centralized Services Division)includes all computer operations expense to process drawing applications according to law and processing of nonresident big game licenses.	\$100,737
Wildlife Divisionincludes computer analysis of hunter harvest survey	\$ 1.8,606
Test and Debug Reprogram of Drawings (Centralized Services Division) this is a one-time development cost	\$54,461
Fisheries Divisionincludes fishermen log analysis, lake and stream inventory, fish population statistics and fishery data bank	\$16,385
Enforcement Divisionincludes program to provide lists of hunter safety course graduates and a system to report game violators	\$ 5,497
Miscellaneous	\$ 35 \$352,421

Ultachment #4

USE OF "HOLDBACK" AUTHORITY

This column shows

These columns show the 5% put back into each divi-

These columns show the 5% taken out of each divi-

misappropriated

	sion's appro	sion's appropriated budget	sion's budget.	lget.		funds.
Division	FY80	FY81	FY80	FY81		
Centralized Services	94,078	102,202	312,909	161,905	+	278,534
Ecological Services	48,335	50,007	12,700	2,949	ı	82,693
Fisheries	107,169	113,293	12,700	0	I	207,762
Enforcement	120,539	127,498	46,500	39,584	ı	161,953
Wildlife	127,790	139,311	131,900	2,984	1	132,217
Parks	95,401	94,617	0	0	1	190,018
Conservation Education	36,091	4,778	000'68	3,500	+	51,631
Administration Special Staff	18,625	24,838	0	47,000	+	3,537
Unused Balance	-		55,019	398,622	+	453,641
Total	648,028	656,544	648,028	656,544		

You will note on lines 2 through 6 a total of \$774,643 was taken out of Ecological Services, Fisheries, Law Enforcement, Wildlife, and Parks Divisions. You will then notice that on line 1, \$278,543 additional dollars were put into Centralized Services. On lines 7 and 8, \$55,168 proval, which is in violation of State Law. (Chapter 618-17-8-103, 17-8-104, Montana Consti-Line 9, Unused Balance was \$453,641. These actions had neither Executive or Legislative apadditional dollars were placed into Conservation Services and Special Administrative staff. tution C58 - Section 12.)

3-16-181

Senator Ed Smith Fish & Game Committee Capitol Station Helena, Montana 59620

Dear Senator Smith,

I don't know what the hold up was, but your letter dated March 6, just arrived on Thursday afternoon. It came the same day the hearing was held.

We have been following the news regarding your committee and the Fish & Game Dept. We agree with you completely in letting the department know that you would not countenance any more shuffling of funds within the department as was effected last year. I do believe, however, that Jim Flynn, our new director, will do a much more efficient job than his predecessor. I have met him and am favorably impressed.

As to license fee increases, we have mixed emotions....we are not altegether convinced that they must have the total increase, but do realize that because of inflation, they must have a reasonable increase. For the Wardens, gasoline costs are more, and the cost of replacing cars or trucks is out of sight. I would say that they should be granted some increases and admonished that they must handle their money wisely. Lord knows that those of us in business have to in order to survive.

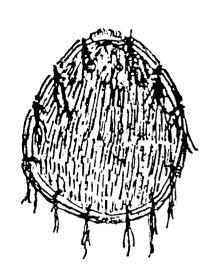
I noticed in the paper that your committee was going to mull this matter over before you made your recommendations. I think this is a smart move. Let these people know that their computer programs pertaining to special seasons, must be simplified. Let them know also, that we're not too much in favor of any more wild and costly ideas such as the plastic card fiasco.

The Sportsmen of this area are a little upset to know that their license fee money held in the banks does not bring interest dividends to the department. This would help a great deal towards keeping the department in the black. After all, this is not tax money, but our money paid for our licenses. Surely the department should be allowed the use of these funds.

I'll sign off for now, but not before I tell you that your bill regarding penalties for shipping out parts of illegally killed game animals, was well received down here. The FW&P Dept. must have some measure of control on the elk antler traffic, but we also feel that they should be provided with some method of controlling game farms. This is going to be a real problem area in the future.

Many thanks for your interest, and your honest desire to get the FW&P Dept. back on the track.

Sincerely,



MONTANA TRAPPERS ASSOCIATION

BOX 29 SEELEY LAKE, MT. 59868

Working today for a tomorrow in trapping. Furbearers are a RENEWABLE NATURAL RESOURCE.

March 19, 1981

WITH CONCERN TO HB 200 PENDING BEFORE YOU, WE -- THE MONTANA TRAPPERS ASSOCIATION (MTA) -- ARE ADDRESSING SECTION 14 AS DELETED BY THE HOUSE. WE ASK YOU, AS A LEGISLATOR, TO SUPPORT THE HOUSE ACTION AND CONTINUE TO REJECT SECTION 14, AS PROPOSED BY THE DEPARTMENT OF FISH, WILDLIFE AND PARKS (FWP), TO INCREASE TRAPPER LICENSE FEES 150% (from \$10.00 to \$25.00) BASED ON THE FOLLOWING FACTS.

- 1. FOR THE LAST 3 YRS. THE MTA, A 700 MEMBER STATEWIDE GROUP OF LICENSED TRAPPERS, HAS TRIED TO WORK COOPERATIVELY WITH THE FWP BY PROVIDING HARVESTOR-FIELD OBSERVER DATA FOR CONSIDERATION AND TO ASSIST IN FURBEARER MANAGEMENT DECISIONS. OUR DATA HAS PRODUCED A 75% SELF-IMPOSED HARVEST RESTRICTION FOR TRAPPERS YET OUR EFFORTS HAVE RECEIVED ONLY TOKEN RESPONSE FROM FWP.
- 2. WE FEEL MISAPPROPRIATION OF ENFORCEMENT FUNDS HAS HAMPERED BEAVER CONTROL AND TRANSPLANT PROBLEMS. WARDENS, WITHOUT FUNDS, TELL LAND-OWNERS TO SHOOT THE BEAVER AND KEEP THEIR MOUTHS SHUT. THIS IS AN EXAMPLE OF THE DEPARTMENTS INABILITY TO FUNCTION PROPERLY, TO KEEP ITS FINANCES IN ORDER AND END UP WITH THE FURBEARER RESOURCE ON THE SHORT END OF THE STICK.

- 3. TRAPPERS SAVE THE TAXPAYERS OF MONTANA A CONSIDERABLE SUM OF MONEY BY PROVIDING PREDATOR, NON-GAME, AND FURBEARER POPULATION CONTROL. IF TRAPPING BECOMES LICENSED-OUT OF BUSINESS THEN GOVERNMENT AGENCIES WILL HAVE TO IMPLEMENT A COMPLETE POPULATION CONTROL EFFORT FOR RABIES, TULERAMIA, & LIVESTOCK LOSSES.
- 4. THE MTA HAS REQUESTED THE DEPARTMENT OF FWP TO PROVIDE THE MTA WITH A BREAKDOWN OF MONIES SPENT FOR FURBEARER MANAGEMENT FROM 1977 to 1981, as WELL AS THEIR PROJECTED BUDGETS FOR 1981 through 1984. TO DATE, THE FWP HAS BEEN UNABLE TO PROVIDE A SATISFACTORY ACCOUNTING OF FUNDS THEY HAVE RECEIVED AND EXPENDED.

IN CONCLUSION, THE FWP'S BID FOR LICENSE FEE INCREASES AND THEIR
"NEW DEALS" SHOULD BE TABLED AT THIS TIME. MANAGEMENT FIRST, THEN
THE MONTANA TRAPPERS ASSOCIATION WILL SUPPORT ADDITIONAL MONEY, FUND
THESE MANAGEMENT PROGRAMS.

Edd Nentwig, President, MTA

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2/9/81

This petition opposes the proposed increase of liscence fees, without proper justification.

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FURTHER RECORD OF LETTERS AND PHONE CALLS RECEIVED BY SENATOR SMITH REGARDING HOUSE BILL 200-LICENSE FEE INCREASE FOR THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS

Attachment to Minutes of March 19, 1981--

PROPONENTS

- Jack Hayne, Dupuyer (letter dated 10 March 1981)
- Fred F. Bahnson, M.D., 300 North Willson Avenue, Bozeman (letter dated 10 March 1981)
- Jerry Piotrowski, President, Anaconda Sportsmen's Club, Box 1375, Anaconda (letter dated 8 March 1981)
- Roland Robertson, Secretary, Red Lodge Rod and Gun Club, P.O. Box 506, Red Lodge, (mailgram dated 5 March 1981)
- Robert W. Hall, 2114 Mariposa Lane, Billings, (letter 23 February 1981)
- Jack Atcheson, 3210 Ottawa Street, Butte (letter 20 February 1981)
 Harry A. Knowlton, Secretary, Noxon Rod and Gun Club, P.O. Box
 1491, Noxon (letter dated 18 February 1981)
- Dr. John P. Weigand, P.O. Box 764, Belgrade (letter 10 February 1981) John H. Ormiston, NW 380 Blodgett Camp Road, Hamilton (letter post-marked 13 February 1981)
- The Wildlife Society, Montana Chapter, NW 380 Blodgett Camp Road)
 Hamilton (letter dated 14 February 1981)
- John S. Gilpatrick, Box 366, Hilger, (letter dated 12 March 1981) Rich Dean, Teton County Sportsmen's Association, Choteau (letter dated 14 February 1981

OPPONENTS

- Dan Neal, 321 27 St, N.W., Great Falls (letter dated 14 February 1981)
- Earl Butler, Box 623, Gibson Route, Big Timber (letter dated 15 March 1981 and newsclippings)

Sen. Ed Smith State Senate Helena, Mt.

Dear Senator Smith.

We are writing in regard your request on input concerning the proposed license fee increases proposed by the Department.

In a rough poll of the residents of this area and members of the Dupuyer Sportsmen, I think it could be said that the consesus is that they favor the House passed schedule. Most people know that inflation calls for more money but would be opposed to the schedule proposed by the Department.

A statement most commonly heard goes something like this, "If we give them all they want all they will do is buy more ranch land." I think it would be a fair assessment of the feeling toward the Department in this area that someone should closely eversee all land purchases made by the Department.

Sincerely

Jack Hayne Dupuyer

Montana

FRED F. BAHNSON, M.D., P.C. 300 NORTH WILLSON AVENUE BOZEMAN, MONTANA 59715

TELEPHONE (406) 587-4506

March 10, 1981

Senator Ed Smith Chairman, Fish & Game Commission State Capital Bldg. Helena, Montana 59601

Dear Senator Smith;

I am writing concerning two House Bills.

The first is House Bill 200, concerning fishing license fees in the State of Montana. Being an avid fisherman and hunter, I strongly support the increase in fishing license fees for the privilege of enjoying the outstanding opportunities of fishing and hunting in Montana. I support the increase to \$7.50, and \$10.00 over the next two years for State Fishing License. This is, indeed, a bargain, and the Fish & Game Dept. should not be deprived of necessary funds to manage them properly. We have too much at stake in our State Fishing & Hunting opportunities to be unrealistic with license fees.

Concerning House Bill 806, I am against using any of the fishing access program fees for other parts of management other than fishing access. Rather than deleting the access program, I believe license fees should be increased. Again, the minimal price that Montanans pay for fishing and hunting should be increased in accordance with the need to protect and supervise the outstanding opportunities we have in our State.

I greatly appreciate your interest, Senator Smith.

Best wishes,

Fred F. Bahnson, M.D.

FFB/jf

cc:Senator Jack Galt
Senator Judy Jacobson
Senator Mike Anderson
Senator Paul Boylan
Senator Dorothy Eck

EANACONDA MARIANTA SESPORTSMEN'S CLUB I OFFICE OF BOX 1375, ANACONDA, MONT. 59711

Irisidad Start 8/8/ Near Senator representing the voters. There quite a force have equal afecate a state department on free ich tent for more years aga! How would this offly to aficalocontine)? Please dent planer the dipartment muciong funds. South the state at ministrate responsible for this! department recommendations. Cloure truly Herry Villing

ROLAND R. ROBERTSON SECRETARY PO BOX 506 RED LODGE MT 59068



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SENATOR ED B SMITH, CHAIRMAN FISH AND GAME COMMITTEE MONTANA STATE SENATE CAPITAL BLDG HELENA MT 59601

DEAR SENATOR SMITH, THE RED LODGE ROD AND GUN CLUB MEETING IN REGULAR SESSION DID ON MARCH 2 1981 PASS A MOTION TO REQUEST THAT YOUR COMMITTEE PASS HB200 AND THAT THE APPROPRIATION FOR ENFORCEMENT OF FISH AND GAME LAWS BE INCREASED FOR THE FOLLOWING BI-ANNUM. THANK YOU ROLAND R. ROBERTSON SECRETARY PO BOX 506 RED LODGE MT 59068

1628 EST

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Senator Edward Smith Capitol Station Helena, Montana 59601

Dear Senator Smith:

You are presently deliberating the merits of the Fish & Game Department budget and funding measures. I solicit your support in the acceptance of the Department's requests. Certainly the people within the Department can be relied upon to provide the best information as to its needs.

Wildlife is one of Montana's prime resources and as such must receive proper attention and funding. A 30% funding reduction is unrealistic.

License fees will have to increase. Every item the sportsman uses has increased in price many times. The few extra, once a year, license dollars that will allow proper funding of the Fish & Game Department is a proposition worth our support.

Very truly yours,

Robert W. Hall 2114 Mariposa Lane

Billings, Montana 59102

TO

FROM

Jack Atcheson & Sons. Inc

INTERNATIONAL HUNTING, FISHING & PHOTOGRAPHIC CONSULTANTS & TAXIDERMISTS

\$210 October Street - Butte. Montana 59701 Talaphona 405-792-3488 406-792-3470

CABLES - "ATCHSAFARI"

SUBJECT: A & 300 FISH & GAME DATE: FEE 3081

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REPLY

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SIGNED



Noxon Rod & Gun Club

NOXON, MONTANA February 18, 1981



The Honorable Ed Smith Montana State Senate The Capitol Helena, Montana 59601

> RE: Proposed Fish and Game License Fee Increases

Dear Senator Smith:

The Noxon Rod and Gun Club would like to support the proposed license fees scheduled for the 1982 season with the exception of the rather high out-of-state mountain lion fee. Due to the fact that the out-of-state fee in Idaho is so much lower we feel that the Montana fee should be more in accord with the surrounding areas.

We would also like to see any surplus revenue received from license fees or other means be applied to the law enforcement division of the Fish and Game Department. Sanders county, particularly the western end, abounds with all of the big game available in the state of Montana with the exception of the antelope. We feel that since our area is so large our game warden really needs an extra hand due to the increased pressure on the game caused by poachers.

We hope you will take our views into consideration. Thank you for your attention to this matter.

Sincerely yours,

Harry A. Knowlton, Secretary

Noxon Rod & Gun Club

P. 0. Box 1491

Noxon, Montana 59853

MA Ed Smith, Chairman Service Francisco Game Committee Helena, Montana 54601

Day Service South and Committee Himbers!

I am writing my concerns for House Bill 200, the request by the Montener Fish, Wildlife and Perks Department for marious in hunting and other license que

must uple at gime harte, der and elk,

and \$4 for the book was, plus I juy the federal generouse to 7.50 for a surjecting and was get 50% more money than Montane does, Since I do all of my watering in Montane, the ray watering is immining on a state metafoul area, Mintanco in being short-changed in meeting my particular furning mude.

564 for more and, and \$40 for food. Of my total \$198.50 immediate expensed, only 2056 and to the invitance Department upon which I depend for my hunting. The margarity of my many (\$156) went to quiette businesses in Whitana. Those expenses are understanded since I use a \$350 shortgum and \$55 rubber wednes, short \$35-50 worth of shortgum shells, and maintain a \$300 boat and \$150 golden retrieves plus other assorticl accessions in my funting.

Personally I enjoy the funting Montana affect me at such low cost, but I am realistic enough to know that Montana and its Fish, Wildlife and Pours Department are being short-changed by few funting few, I would not agent to paying cloude the correct bird hunting license fee, more even to an additional state duck storms fee. After all, I am the main beneficious of the services provided, even though private businesses get most of my money.

Therefore, I more your suffort and note for HB200.

Dr. John P. Feigerel P.o. Box 764 Borgood Monton 56714 Senator Edward Smith Capitol Station Helena MT 59620

Dear Mr. Smith:

Ihave read about and heard on radio the recent actions of the Subcommittee you chair, regarding the organization and budget of the Department of Fish, Wildlife and Parks. I abhor those actions.

I do not believe the wildlife recources of the State of Montana can be intelligently managed in the long term without a strong information and education program, aimed primarily at schools and young people. I do not believe Regional Coordinators have either the expertise or aptitude to carry out these essential programs.

I also believe Wardens should be Wardens and Biologists, biologists. Both are essential to management of the wildlife resource, but each provide separate and individual functions. Wardens enforce laws and are basically of an enforcement aptitude. They are siren, red light and handgun equiped law officers who really don't care about wildlife population dynamics. Biologists are basically of a scientific aptitude and are not interested in red lights, sirens or handguns. They are interested in wildlife populations and the scientific management of wildlife resources. I don't believe the two functions can be combined in one individual.

I would personally rather pay the price, in increased license fees, for the continuation of the present program, than see the quality of wildlife management diminished in our fine state.

Sincerely

John H. Ormiston

cc:James Flynn

THE WILDLIFE SOCIETY MONTANA CHAPTER

February 14, 1981 NW 380 Blodgett Camp Road Hamilton, MT 59840

Senator Ed Smith Capitol Station Helena, MT 59620

Dear Senator Smith:

The Montana Chapter, The Wildlife Society is a statewide organization of professional wildlife biologists from several federal and state agencies and private consulting firms. We very strongly believe it takes the cooperation of people from several disciplines to properly manage the wildlife and fish resources of this state. Well trained and qualified Information and Education Officers are an especially important part of an organization we believe is doing an outstanding job of managing the wildlife and fish resources. We believe funding to continue the present organization should be made available through license fee increases.

Sincerely,

John H. Ormiston President

cc: James Flynn

Sow Cal Amith Leer Fir. some positive things on behalf of,
proper financing for the F. 4 & Dept. weight in the fight and the part directors after bunkle and before Collo left much to be desired knower. the good, loved speakersond people in the field and thelena skuld not pay for political mistakes. Intrat Luck remember Elaufach find that director dut for masone I don't know The may is still them. I believe the Just deanier great made for the successful purpose and the failed people med money to trail relatione deaves redel + support in my opinion. The media effort

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(3) agencie, has come to light They do not now. Analysis of work by warden & biologiste would more effort there than their fee provide. Tropper tragas is a i publem in this area. We need to remember that forward thinking the Sept hept Mont trapped sulling before sweet years ago Had they not lad a helf word management yelow in the works the glads would have shut us off. These modern efforte by the light. Las brought them wite conficul they have been wret moves for the my afaid majorable fivencing will lead to reduction in grounding landowners rely on. I any also of the opinion legislatore have always here subjected to rightie gracion excess of the worth. Hack you for your time.

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Tetor County Sportsmen's Association

WE ARE FOR -- "WILDLIFE CONSERVATION FOR FUTURE USE"

CHOTEAU, MONTANA 59422

DATE: February 14, 1981

FROM: Rich Dean, President, Teton County Sportsmen's Association

TO: Ed Smith /

Orville Ellison
Rex Manuel

RE: House Bill 200, (Increases in hunting and fishing license fees)

The Teton County Sportsmen's Association would like to wholeheartedly endorse the proposed increase in hunting and fishing license fees as proposed by the Montana Department of Fish, Wildlife and Parks.

Our club, which is composed of hunters and fishermen from the Choteau and Augusta areas, voted to <u>unanimously support</u> the proposed increases at our monthly meeting on February 11, 1981.

Montana sportsmen must realize that in order to adequately maintain the work of the department at its present level we should be willing to accept the burden of increased license fees. Certainly, no other government agency, business or individual expects to operate on the same revenue year after year in the face of inflation and gasoline prices fast approaching \$1.50 a gallon. Our licese fees compare very favorable with those of other western states even after considering the proposed increases.

The reasonable sportsmen will not object to increases in fees legislated to enable the department maintain, enforce and protect our Montana "heretige" to hunt and to fish. The responsible sportsmen cannot object.

Kich Denn

Senator Ed Smith Montana Senate Helena. Montana

Dear Senator Smith:

I just completed reading an article in the Monday, Feb. 16, Helena Independent Record relating to funding for the Department of Fish, Wildlife, and Parks. As an employee of that department, I will readily confirmthat for a period of $3\frac{1}{5}$ years it was badly mismanaged. However, I think you should look into the reason for this mismanagement in a little more depth.

During that $3\frac{1}{2}$ year period, our director was Dr. Robert Wambach who was appointed by Governor Judge and confirmed by the Montana Senate. Not long after his appointment, it became very obvious that our new director was not what one would consider an efficient administrator. In fact his lack of accountability in financial matters became legendary.

Wambach initiated the 5% holdback on each division's budget so that he could dispence the funds at his discretion to anyone that happened to be on his good side. The lack of direction and obvious mismanagement lead many people in the department to become dissatisfied with his leadership after little more than a year had passed. This unrest grew until there was a strong movement from within the department to have him resign. Initially, we received very little support from anyone for this effort, either from the governor's office or from legislators. Only after several years of his embarassing everyone in the department and even in hthe state was he forced to resign.

The point of this letter is that we employees of the department recognized the mismanagement several years ago and tried to do something about it. We got very little sympathy or help! Where were you then? Now after we are finally shed of this great burden, are we to continue suffering at the hands of a legislature for a situation that we tried to tell you about and hhich fell on deaf ears? Is there no justice in this world?

Under the leadership of Keith Colbo and Jim Flynn, the Department of Fish, Wildlife, and Parks has again begun to see the light under new and efficient leadership and administration. Please don't stiffle the newfound confidence by slashing our budgets because of the transgressions of a director who is now departed. With few exceptions, we are a group of highly qualified, dedicated and loyal employees. With a little help from you and our new leadership, we will get this outfit back on the right track again.

Thank you for listening.

Sincerely, A Dedicated Employee

Senator Ed Smith Driat dialle mont It comes as no sugaine that the Dept of Frish Wildlife and Parks tax dollars to feed their ever-expanding Bureaucrous. This dept is on of the many of its kind who spend tax dollars and produce nothing I doubt if this de to can prove if the state is much better -off because of much it its expenditures I do not know he many needless positions there are within - the bureoucracy? But next burned, there are some. Or how-At such a time in this when the economy is in trouble and people-income is searcely enough to handle the necessities, should not expect to corry on in it present extragarent manner. Much less ask for more money to spend. - I suggest: we had more gome and fick per lunter and bette.

public relations, when the Sept was less than half the sign

it now is, also-at that time the comparable Licence Fox Her were a more pittance compared to what they now are. If this department cannot aperate on its present budgety let it try doing what tox-payers do, Just out out some of the That that lint moded and there will be no need to raise the Luience Free Taxes. Dan Neal 321 27 st N.W. Theat Felox

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opinions

No etiquette

Ed Smith takes his title of "whip" pretty seriously.

Smith is a state senator from Dagmar, up in northeast Montana. He's one of that body's most prominent Republican members, serves on three major committees and serves as "majority whip." He was also his party's nominee for Governor about nine years ago.

When he's not playing the game of politics, he's plying the game of plowing — he's a tall, generally soft-spoken farmer. But at least one Livingston man has found his disposition takes a different turn when he gets to Helena.

Leverigion collectoria

Tim Peterson of our town was concerned recently with the future of the Fish, Wildlife and Parks budget ... and worried the legislature wouldn't give the department enough money to operate. He favored increases in the

fishing and hunting license fees, and decided to tell somebody so.

So, he wrote to Ed Smith. Smith is chairman of the Fish and Game Committee of the Montana Senate – so it would seem an appropriate place to send his letter

Peterson told the senator he supported the fee increases, and felt others did too. He asked him to compare the fees to those in other states, and questioned some of Smith's comments about the department which were quoted in the media.

What he got back was an angry and insulting reply from Sen. Smith. In a two-page letter, Smith argued his position and railed on and on about the ineptitude of the department.

And he took on Peterson personally,

"You must have your head

in the sand," Smith said at one point. He accused Peterson's comments of being "absurd," and implied the Livingston man was stupid to make his suggestions.

"I don't know what your occupation or business is," Smith concluded, "but you sound like a typical bureaucrat having no knowledge of what elected officials' obligations are."

Peterson is not "bureaucrat," he's a school teacher. Besides that, he's a Montana taxpayer who deserves more courtesy than name-calling and insults from elected official. politicians would just reply with a non-committal thanks for the letter, or perhaps not answer at all. Smith's been in the business since 1967, and he should surely have learned that much political etiquette.

Fur, Fin, Signatur Groner Feather & Folk

By BILL BIGELOW

The Big Timber Fish Hatchery is springing to life again this month as preparations for this year's crop of babies are underway. Thurston Dotson and his crew have already separated the male and female Yellowstone Cutthroats and will be ready on March 18 for the "milking" operation.

With the warmer temperatures this year the job of standing in waders in the middle of flowing spring water was more enjoyable than in some years Thurston can remember. Several hundred fish make up the brood stock. Each year after the spawning operation is over some of the older fish are released into some local lakes in Montana. Last year some were released in the Glasston Lakes. They provided some exciting fishing for those who stumbled on them last year. Part of the stock may be released in Glasston again this year as well as other Montana Lakes.

All of the Yellowstone Cutthroat fingerlings that are produced each year are released in the high mountain lakes, mostly in the Absarokee Beartooth range. These lakes approximate the conditions of the McBride Lake in Yellowstone Park from which the fish originates. The Big Timber hatchery is the only hatchery that produces this fish for the enjoyment of the high mountain fisherman.

Janu Fart Ruller 3/15/

COMMITTEE ON Fish & Game BILL NO. 200

	VISITOR'S REGISTER		
NAME	REPRESENTING	Check Support	
Vim Flynni		18200	
	DIPT FWP	110200	福富
CRAIG SWICK	Montana Trappers ASSOC.		
EDD NENTUCIG	Millitary TEADORS 755		
JANET MOOKE	MUMILE TERRES ASS.		
Rep Ellisón	House FWP Com		
Pip Devlin	House FWP comm	~	
for Williams	O.B.P.P.		
gerry W. Johnson	OBPP		
Janet EDP:	MT Audubon Council	√HB200	
Shuell Diedeth	DELF AS AMENDED	<u></u>	
Bela Than Derven	Self as amended		
Soel W. Bissell	Mand Auduben Council -	NBSO.	
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