

MINUTES OF THE MEETING OF THE JOINT APPROPRIATIONS
SUBCOMMITTEE ON LONG RANGE BUILDING
March 3, 1981

The meeting was called to order by JACK K. MOORE, Chairman, at 5:05 p.m., in Room 108 of the Capitol Building. All committee members were present except Rep. Hurwitz (Excused). Also in attendance was BOB ROBINSON, Legislative Fiscal Analyst.

Testimony was given by Phil Hauck, Director of Architecture and Engineering; Curt Chisholm, Deputy Director of Department of Institutions; Dan Russell, Director of Correction Division; and Bill Unger, Superintendent of Mountain View School.

THE CHAIRMAN stated he would like to first discuss the Water Tower Maintenance at the Institutions; second the Correction Facility at Mountain View School, and then the proposal for a new cottage at Mountain View.

WATER TOWER MAINTENANCE

MR. CHISHOLM gave a brief slide presentation of the Spruce Building at Mountain View, the proposed correctional facility; In regard to #20, Water Tower Maintenance, and several water towers around the state he noted on 6 out of 10 institutions a water tower is maintained. Those six are: Boulder, where last maintenance was 1976; Galen 1979; Mountain View School 1973; Pine Hills 1977; Montana Veteran's Home 1978; Warm Springs 1973. These six institutions have submitted a maintenance priority list to the Long Range Program for water tower maintenance. The Department felt it would be more cost efficient to start a scheduled and periodic maintenance of all the water towers on the campuses, and they suggest the first three be Boulder, Galen and Warm Springs State Hospital. This maintenance would involve draining, cleaning, repainting, resealing and pit welding if necessary. He stated it was his understanding that his maintenance is only good for 3 to 4 years, in which time they should be drained and inspected again. The lapse in time on some of the maintenance has created problems with corrosiveness, etc.

THE CHAIRMAN asked to discuss the Women's Correctional Facility to be housed in the converted Spruce Cottage.

WOMEN'S CORRECTIONAL FACILITY

MR. CHISHOLM stated this is in addition to the already submitted requests to Long Range Building and is as a result of the Department's problems in finding an increasing number of female offenders and the decreasing number of placements available in out of state facilities. He stated the Department has been guaranteed up to 10 cells in the Nevada system, but at present time have been told there are no longer available placements in Nebraska because of the population pressures in their own state.

It is felt that Montana needs a temporary interim placement, and the Department has suggested Spruce Cottage at Mountain View. This cottage could house 20 female felons. In relation to this proposal, the Department is requesting \$67,800 from this committee to develop the agenda on Exhibit A. Most of the additional projects are requested to maintain a separateness from the juvenile facility nearby.

MR. RUSSELL stated the Department is recommending Spruce Cottage be used on a temporary basis for the female offenders, so that they can determine the population and wait for it to stabilize. In 1979 he noted they had to contract for 3 female inmates, and as of today they have 34. He noted the Department is not currently in the position to recommend a new Women's prison. He referred to the Federal Juvenile Justice Act, which indicates that juveniles and adults should not be in the same facility. The Department intends to provide that separation by building a fence 6' high which will be made of redwood slats, and will be a three-sided fence. (See Exhibit A, page 3.) There will be a separate road from the County road into the entrance, so this will reduce the traffic in and out. Food service will be provided by food carts, and the maintenance people currently at Mountain View should be able to maintain the building. There is a possibility to utilize some of the educational staff also currently there. He noted the Department had looked at 3 places throughout the state, one was Warm Springs State Hospital, one at Boulder River School and one at the old Air Force Base at Glasgow. The costs in every situation to renovate those buildings were very high. It was determined the minimal cost during the interim period would allow that Spruce Cottage be utilized.

THE CHAIRMAN informed the Committee that the subcommittee for Institutions has already approved and funded the program for 12.8 FTE and 9 of those will be direct care people.

MR. RUSSELL stated the program at the Mountain View school is not designed for the same level of security as the Montana State Prison. He stated they will still have to contract with Nevada State Prison for those offenders who need that type of security. The fence is constructed more as a physical barrier from the Girl's school than one of security.

SEN. HIMSL asked what were the boarding costs to keep the women out of state.

THE CHAIRMAN stated these costs are available to the committee, but the problem is there is no place available. At this time there are 6 women in Nevada of minimum security that could be returned to the Montana facility.

MR. CHISHOLM stated the Department has figures to indicate that if the 20 women proposed to be housed in Spruce cottage were sent out of state at a cost of \$40.29 per day times 365, this would cost the state of Montana \$699,000. He stated it turns out to be cheaper to operate the program at Mountain View School even with the one time construction costs because this cost for the biennium would be \$627,000 without the pay raise. He stated Nevada will charge in FY 82 \$32 a day per inmate, and West Virginia will charge \$45 per day per inmate.

REP. DONALDSON asked to have the Department give the committee the costs of renovation of the other three sites.

THE CHAIRMAN asked Mr. Hauck why the total project date was mid 1982.

MR. HAUCK stated he felt there would be a time lapse in which they can hire an engineer to develop the plan so this could be put on a bid basis.

REP. BARDANOUVE asked what the deadline was for running out of room in the out of state placements.

MR. RUSSELL stated that they are out of room in Nevada right now. The Department has contacted Nebraska and there is a possibility they will contract on a bed by bed basis for possibly 4 to 5 women. He noted there is a non-profit corporation in Arizona that will contract on a \$37.50 per day. Idaho, Utah and Wyoming cannot contract. The federal system in West Virginia will continue to contract on a bed by bed basis, so at this time the Department is at the mercy in each of these states.

MR. HAUCK stated if this is put on a top priority basis, the completion can be a lot sooner than mid FY 82.

THE CHAIRMAN asked to discuss the Construction of Mountain View Cottage.

MOUNTAIN VIEW SCHOOL COTTAGE

MR. CHISHOLM stated that #25 construction of a Cottage at Mountain View School has been recommended by the Department over the last two bienniums. He stated the Department is requesting a more modern workable cottage to house the delinquent girls at Mountain View. The cottages of Aspen and Maple house the majority of the population at this time, and their construction is a two-story wood frame structure. The main problem is these cottages are unacceptable programatically in terms of dealing with a population that needs to be restrained. He stated safety and fire problems are also a consideration in these buildings.

MR. UNGER stated he feels the wood structure is a prime safety problem, because many residents, to get attention, build fires. He noted from a program standpoint, a main concern is privacy and supervision. At one of the cottages, there are 25 youth, and the way they are staffed, all 25 either have to be downstairs or upstairs. He noted due to lack of privacy there is a lot of tension which seems to occur daily. He stated at Pine Hills, the supervisor, Al Davis, stated in the newly constructed cottage there are no major incidents because of the freedom to be in their own rooms. He stated there is one cottage, Cottonwood, that contains 8 beds and is used as the security cottage. Once the girls are there, they like it because of the privacy factor. He noted the population is currently at 54, but increases every year in the spring past 60.

MR. RUSSELL stated from his observation, the superintendent, assistant superintendent and social workers are spending quite a lot of their own free time to be with the girls to help relieve tension.

REP. BARDANOUE asked how much available room at Pine Hills is not being used.

MR. RUSSELL stated there are 5 cottages that are open now, the intent is to close one of those cottages during the next biennium and reduce the number of staff by 4.8 FTE. The capacity of the cottage is between 20 and 25.

REP. BARDANOUE asked why they didn't build a cottage at Pine Hills and have a co-ed institution. He stated many of the other states have tried this and have been quite successful.

MR. RUSSELL stated he has no problem with co-ed run group homes or the co-ed idea.

SEN. HIMSL stated that 8 years ago he proposed a bill to make the institutions coeducational. At that time it was not successful but he feels the movement at this time might be more accepted. The findings from their studies at that time were that the institutions that were coeducational were found to be quieter, more productive and happier institutions than the separated ones. He asked if the plans were drawn up for this, and how many girls are proposed to be in this new cottage?

MR. RUSSELL stated the plans were not drawn up and the proposed new cottage would house 32 girls, and there would be two wings with 16 beds in each wing. He noted this would not be a wood structure but would be constructed as a non-combustible cottage quite similar to the one constructed at Pine Hills.

REP. BARDANOUE stated he feels it is not above reason to consider combining the institutions.

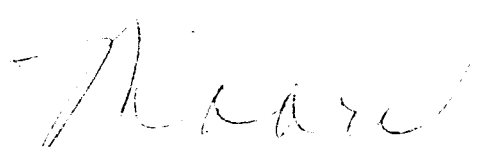
MR. RUSSELL stated it would make sense to try co-ed in both places and consider students from the western part of the state going to Helena and the students on the eastern part go to Miles City.

REP. BARDANOUE stated he would like to see only one institution.

THE CHAIRMAN asked how come the proposed cottage for Mountain View was less than the School for the Blind and Deaf.

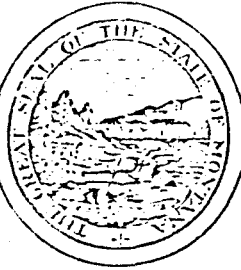
MR. HAUCK stated because of the soil situation in Great Falls, the estimate for the cottage for the School for the Deaf and Blind is priced higher than the price estimate for the Mountain View Cottage, and the cottage is built for 43 beds.

There being no further discussion or comments, the meeting was adjourned at 6:05 p.m.



JACK K. MOORE, Chairman

DEPARTMENT OF ADMINISTRATION
ARCHITECTURE & ENGINEERING DIVISION



Ted Schwinden, Governor

1500 EAST SIXTH AVENUE

STATE OF MONTANA

(406) 449-3104

HELENA, MONTANA 59601

February 10, 1981

Daniel D. Russell, Administrator
Corrections Division
Department of Institutions
1539 Eleventh Avenue
Helena, Montana

Re: Cost Estimate
Womens' Detention Facility
Mountain View School

Dear Dan:

Enclosed is a copy of a cost estimate for converting Spruce Cottage into a Womens' Detention Facility.

Please contact me if you have any questions.

Sincerely,

A handwritten signature in cursive script, appearing to read "George T. Nolan, Jr.", written over a horizontal line.

GEORGE T. NOLAN, JR.
Mechanical Engineer

jc
Enclosure

RECEIVED

FEB 11 1981

DEPARTMENT OF ADMINISTRATION

A 1

WOMEN'S DETENTION FACILITY
 SPRUCE COTTAGE
 MOUNTAIN VIEW SCHOOL
 HELENA, MONTANA

DATE: February 10, 1981

ROAD & PARKING AREA:

a. Bed:			
	935 C.Y. @ \$3.50	\$ 3,270	
b. 8" Base Course:			
	272 C.Y. @ \$6.00	1,630	
c. Asphalt Paving:			
	1225 S.Y. @ \$4.50	4,900	
d. Culverts:			
	60 L.F. @ \$30.00	1,800	
e. Pin-Down Curbs:			
	10 @ \$30.00	<u>300</u>	
			\$11,900

FENCING

a. 6' High Chain Link with Redwood Slats:			
	1,250 L.F. @ \$15.00	\$18,750	
b. Manual Gates:			
	52 L.F. @ \$50.00	<u>2,600</u>	
			\$21,350

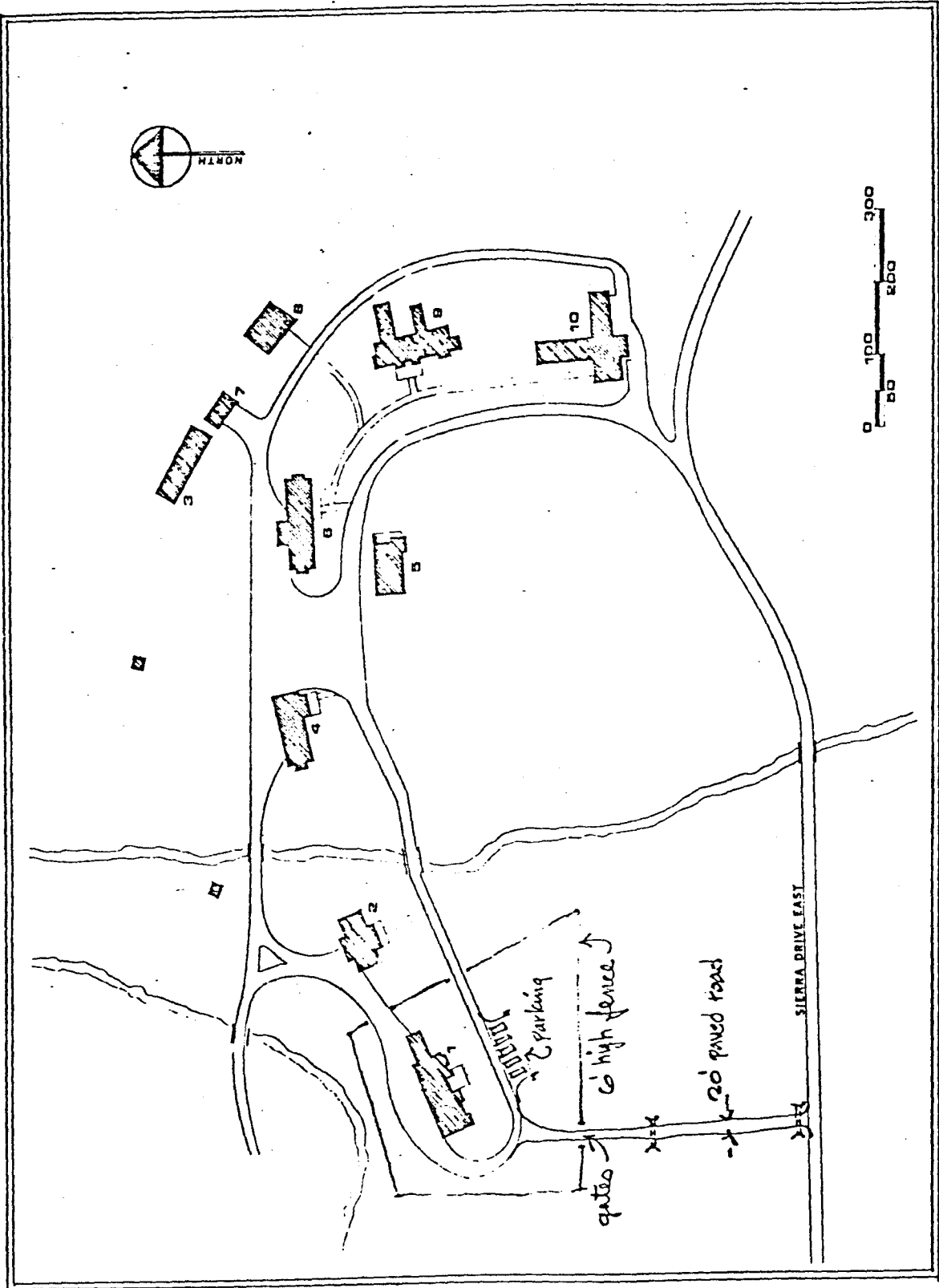
FOOD CART LOADING DOCK:

Lump Sum	\$ 7,500
Subtotal	<u>\$40,750</u>
Contractor's Overhead & Profit @ 25%	10,190
Total Construction Cost	<u>\$50,940</u>
Architect's Fee @ 11%	5,600
	<u>\$56,540</u>
Administrative Costs @ 1%	560
	<u>\$57,100</u>
Contingency @ 10%	5,700
	<u>\$62,800</u>
Inflation Factor @ 8%	5,000
TOTAL PROJECT COST MID 1982	<u>\$67,800</u>

LEGEND

MOUNTAIN VIEW SCHOOL

- 1. Spruce
- 2. Aspen
- 3. Shop
- 4. Gymnasium
- 5. Kitchen-Dining
- 6. School
- 7. Garage
- 8. Clinic
- 9. Mesple
- 10. Cottonwood/ Administration



MOUNTAIN VIEW SCHOOL

HELENA MONTANA