

MINUTES OF THE MEETING OF THE JOINT APPROPRIATIONS
SUBCOMMITTEE FOR INSTITUTIONS EXECUTIVE SESSION
February 6, 1981 WARM SPRINGS AND GALEN

JACK K. MOORE, Chairman called the Executive Session to order at 8:05 a.m. in Room 108, Capitol Building. All committee members were present.

THE CHAIRMAN stated it was necessary to take up the matter of retroactive pay for \$13,436 for Warm Springs State Hospital.

REP. CONROY moved the retroactive pay of \$13,436 for Warm Springs State Hospital not be approved. THE MOTION PASSED.

SEN. JOHNSON moved the retroactive pay of \$7,800 for Galen Hospital not be approved. THE MOTION PASSED.

MR. WOLCOTT explained Exhibit 80 regarding the additions, deletions and transfers in regard to the Consolidation of Warm Springs. He stated the total of the additions is 32.3 FTE and the total cost is \$431,092. The total of the deletions are 22.7 for total of \$453,311. He explained the 8 FTE's listed separately under the deletions area, because of union jurisdiction lines, the job needs to be deleted at Warm Springs and offered again to that person at Galen. He noted under the transfer list, there are 2 non-union people. He then explained the upgrades list.

MR. HOFFMAN stated the only upgrade position is the Environmental Services because of the increased responsibility he will be assuming. The physician and psychiatrist level indicate where those individuals should be under state guide lines, so the facility can begin to recruit.

MR. WOLCOTT explained Exhibit 81 in regard to the additions, deletions and upgrades.

REP. CONROY asked how many unions they were dealing with.

MR. WOLCOTT stated there were 14 unions involved.

REP. CONROY asked if these people were getting different salaries with different unions on negotiations.

MR. WOLCOTT stated they are all getting the same salary under the state pay plan.

MR. SOUTH stated back in 1977 there was an attempt to consolidate all the unions into 6 unions, but it was not passed. He noted that state wide there are around 72 unions.

REP. CONROY asked why the difference in some of the salaries.

MR. WOLCOTT stated this was due to down grades. He asked to have everyone refer to Exhibit 82, which combines the information on Exhibit 80 and 81. He stated there was a problem with semantics for certain job descriptions, and he and the LFA worked on this problem.

SEN. JOHNSON asked if the people being deleted had the expertise to handle the new job openings.

MR. WOLCOTT stated these people can apply for any of these positions however, there are not enough new positions for all of them.

MR. HOFFMAN explained some of these positions are currently vacant.

THE CHAIRMAN asked to discuss the Galen Budget, Exhibit 83.

MR. HOFFMAN explained in the total Galen Personal Service area, the Lighthouse Program is total general fund, the alcohol and treatment center is funded out of earmarked Alcohol Funds and the Galen Hospital is a combination of general fund, alcohol funds, and a small portion of I & I funds. He explained the variance in Supplies and Materials is the food costs associated with the LFA recommendations to delete 27.11 positions from the Galen Hospital. He noted the variance in Communications is inflation factors only. In the Travel area, both the Executive and the LFA zero based the travel on Galen State Hospital, he explained the Executive inflation rate was 15%, the LFA was 8%. He noted in the Rent area, the difference is in the inflation applied. He stated in Repair and Maintenance and Other Expenses the difference is basically inflation rates. He noted in the Equipment area, initially the LFA included some items over and above this request, the reason they adjusted their figures is due to the consolidation.

THE CHAIRMAN asked to discuss the Personal Services area.

MR. SOUTH stated he was concerned over the difference of 27.11 positions between the Executive and the LFA. He feels the basis for the LFA recommendation is from a report that may have some serious flaws in it, and if 27.11 positions are deleted, then termination notices will have to be started immediately. Another area of concern is that they are trying to allocate costs against the Alcohol Treatment program, and the time studies done over the fiscal year, indicate that 6 nurses are actually servicing the alcohol treatment program that are not reflected in the Lafferty Report. He feels the committee should strike a compromise and not delete all of these.

SEN. JOHNSON asked how many positions being deleted at Galen are vacant now.

MR. HOFFMAN stated within the 27.11 positions, he is recommending 15.42 nurses aides I be deleted, 5.75 LPN II, 5 LPN I, and .94 psychiatric nurses. The initial LFA request also included the deletion of 6 food service persons, which the Executive also recommended be deleted, 3 of those 6 positions are currently vacant. He read from the Agency Position Register as of 1/19/81 in regard to the vacant positions.

MR. SOUTH stated one of the reasons for the vacant positions, was forced vacancy savings because of a deficit situation at Galen. He noted they based the supplemental on 18.5 vacant positions.

MR. HOFFMAN explained the LFA recommendations in regard to the FTE's. He feels that due to the recommendations of the Department they also do not know the needs of the facility. He stated when he studied the total hours of nursing care provided throughout the state, that average came up to 2.35. Within the LFA recommendation, it maintains a minimum of 3 hours for nursing care, 4 for skilled and intermediate beds, plus 5.64 hours of care for the acute hospital.

MR. SOUTH stated the one flaw is the equivalent of the 6 full-time nurses positions allocated to the alcohol treatment program that are not being reflected in any of those accounts. No nursing staff is being charged against the program.

MR. HOFFMAS stated he is using the comparison figures provided throughout the state, but without a study of the actual number of hours being provided for those people at Galen, he does not know.

MR. SOUTH stated he would like to look closely into the medical detoxification system.

REP. CONROY asked when the union contracts are renewed.

MR. SOUTH stated the contracts will be negotiated in July 1981 for FY 82 and FY 83.

MR. HOFFMAN stated that he looked at this in detail with the custodial workers and the food service workers currently at Galen State Hospital. Compared to Boulder River School and Hospital and their FTE's it seemed that Galen may be heavily staffed within those two areas. He noted with the deletion of the food service workers recommended by the Executive and the LFA this still maintains the staff in those areas, heavier than other facilities.

SEN. JOHNSON asked how many LPN's assigned to the alcohol treatment program.

MR. BLOUKE stated it was not 6 RN's, it was 6 nursing personnel composed of RN's and LPN's. He stated the discovery of the 6 FTE's was found by doing a staffing analysis of Galen.

SEN. JOHNSON asked about the occupancy rate.

MR. CASEY stated at the last census of the total hospital on February 3, 1981, there were 100 patients.

MR. SOUTH stated they do not have a funding sheet for Galen because they are not completely finished with the allocation process, which is the expenses against the alcohol treatment program. Once that is done the reimbursement will be determined, and they will hopefully fund all the Ancillary Services with earmarked revenue, and have reimbursements with Medicaide and Medicare.

SEN. JOHNSON asked about the term of acute care being used when acute is not the correct term.

MR. CASEY stated the patients at Warm Springs, who are in need of hospitalization, go to the acute care area at Galen. If the acute care is separated out, there is a total of 16 patients for average daily population in the acute care who are classed as acute care. The 9 patients that are alcoholic may or may not be classed as acute care.

THE CHAIRMAN recommended putting back into the budget the .94 psychiatric nurse, 5 LPN I, and 4.0 nurses aid for a total cost of \$107,801. That would bring the variance to 17.17 FTE.

MR. HOFFMAN explained benefits, plus vacancy savings should be applied to this. He explained to the committee, that Exhibit 83 included all the programs at Galen. He asked if they wished to start going through each, item by item.

REP. CONROY moved to accept the Equipment amount of \$57,172 for FY 82 and \$1,304 for FY 83. THE MOTION PASSED.

SEN JOHNSON moved the LFA amount in Other Expenses of \$1,736 for FY 82 and \$1,883 for FY 83 be approved. THE MOTION PASSED.

REP. CONROY moved the Executive amount for Repair and Maintenance for \$66,016 for FY 82 and \$72,879 for FY 83 be approved. THE MOTION PASSED.

SEN. JOHNSON moved the Utility amount for \$326,794 for FY 82 and \$366,010 for FY 83 be approved. THE MOTION PASSED.

SEN. JOHNSON moved the Executive amount for Rent of \$12,425 for FY 82 and \$13,313 for FY 83 be approved. THE MOTION PASSED.

REP. CONROY moved the Executive amount for Travel of \$11,759 for FY 82 and \$13,523 for FY 83 be approved. THE MOTION PASSED.

SEN. JOHNSON moved the LFA amount for Communications of \$29,610 for FY 82 and \$32,126 for FY 83 be approved. THE MOTION PASSED.

SEN. THOMAS moved to accept the LFA amount for Supplies and Materials of \$462,516 for FY 82 and \$486,021 for FY 83. THE MOTION PASSED.

SEN. JOHNSON moved to accept the Contracted Service of \$61,161 for FY 82 and \$51,660 for FY 83. THE MOTION PASSED.

THE CHAIRMAN stated the Variance in the FTE would be changed to 17.17 for FY 82 and FY 83, and the Personal Services amounts would be changed to \$4,694,991 for FY 82 and \$4,694,991 for FY 83.

SEN. THOMAS moved to accept the LFA FTE level of 271.73, and the LFA Personal Services amounts of \$4,694,991 for FY 82 and FY 83 respectively. THE MOTION PASSED.

MR. HOFFMAN stated it has been implied that the committee recommends the consolidation by approving this budget.

THE CHAIRMAN stated by approving the budget, the consolidation has been approved since everything was based on it.

MR. HOFFMAN explained the funding of the Galen operation. The LFA has anticipated a revenue derived by those sources, and in turn has recommended a specific amount going into Galen from the alcohol funds. The LFA is anticipating the funding for Galen from the alcohol revenue received by the state at the level of \$1,357,500 in FY 82 and \$1,478,031 in FY 83. The LFA has allocated the earmarked funds, the ADAD funds, the institutional counselors, the ADAD discretionary funds, the Crime Lab and the counties. If the LFA projections are accepted then he suggests the \$1,357,500 and \$1,478,031 be put into Galen because these are the maximum amount of funds that Galen anticipates could be made available to those programs. He noted it is the LFA's intent that the alcohol funds be specifically appropriated to Galen.

MR. SOUTH stated there is no funding sheet available at this time because the Department is attempting to allocate all the costs against the alcohol treatment program.

THE CHAIRMAN stated they would hold off on this portion of the budget until action is taken with the ADAD Division. He then explained the deletions, transfers and the recommended new positions for Warm Springs. There is a variance of 25.71 positions.

REP. CONROY asked if someone had looked into the amount of fuel that would be required for the weed burner.

MR. SOUTH stated this was a replacement item, and he felt the fuel would have been built into the budget.

REP. CONROY moved to accept the Equipment amount of \$57,167 for FY 82 and \$65,947 for FY 83. THE MOTION PASSED.

MR. HOFFMAN stated the difference in the Other Expenses figures, is that the Executive has allowed no inflation rates in their fees and subscriptions.

SEN. JOHNSON moved the Executive amount in Other Expenses for \$11,956 for FY 82 and \$12,370 for FY 83 be approved. THE MOTION PASSED.

REP. CONROY moved the Executive amount for Repair and Maintenance of \$89,637 for FY 82 and \$98,558 for FY 83 be approved. THE MOTION PASSED.

REP. ERNST moved the Utility amount of \$724,971 for FY 82 and \$811,968 for FY 83 be approved. THE MOTION PASSED.

SEN. JOHNSON moved the Rent amount of \$22,527 for FY 82 and \$23,544 for FY 83 be approved. THE MOTION PASSED.

SEN. JOHNSON moved the LFA Travel amount of \$18,728 for FY 82 and \$20,241 for FY 83 be approved. THE MOTION PASSED.

REP. CONROY moved the LFA Communications amounts of \$74,443 for FY 82 and \$80,771 for FY 83 be approved. THE MOTION PASSED.

MR. HOFFMAN explained the variance in Contracted Service is inflation only.

REP. ERNST moved the LFA Contracted Services amount of \$232,058 for FY 82 and \$259,872 for FY 83 be approved. THE MOTION PASSED.

MR. HOFFMAN explained the variance of 25.71 in FTE's. He noted last session Warm Springs State Hospital received their direct care based on specific ratios. For every 11 residents there would be 1 RN, for every 6.4 residents would have 1 LPN, and 1 aide for every 1.9 resident. The actual authorized at Warm Springs currently is 34 RN's, 49 LPN's, 123.8 psychiatric aides and 47 special duty aides. With the consolidation effort, there were 3 RN's either deleted or transferred, no LPN's, 1 psychiatric aide and 4.4 special

duty aides. The current staffing at Warm Springs is 31 RN's, 49 LPN's, 122.8 psychiatric aides and 42 special duty aides. The LFA is anticipating the average daily population at 315. The Executive now recommends 320. The difference in staffing would be 2.51 FTE's. The Executive recommends the additions on Exhibit 80, he stated the LFA has not agreed on these additions starting with the 3 psychiatric Aid II, down to the Machinist position for a total difference in FTE's of 25.71 position. He stated there is no reduction of the current staff if you associate it with the 315 population, however, if the committee wishes to go with a 320 population, then the additional 5 patients would have to be adjusted for with the 2.51 F.T.E.'s.

REP. CONROY moved the LFA Personal Service amount of \$9,266,217 for FY 82 and FY 83 respectively be approved. This reflects the 487.99 FTE.

MR. BOOKER explained the Budget Office feels this additional direct care staff of 25.71 FTE should be added to the Warm Springs State Hospital. He stated the staffing was established by looking at actual posts in direct care areas.

MR. SOUTH stated concern over the hands on direct care staff. This additional FTE would protect the welfare of those that work there.

THE CHAIRMAN stated they are aware of the turn over rate, and he wanted to state he was tired of the unions being more concerned about themselves then the residents down there. He stated the Committee is concerned about the residents and not the unions.

REP. CONROY'S motion for the LFA Personal Service amount passed.

SEN. JOHNSON moved the LFA Supplies and Materials amounts for \$865,556 for FY 82 and \$940,897 for FY 83 be approved.
THE MOTION PASSED.

THE CHAIRMAN stated the funding on Exhibit 84, Page 2 be discussed.

MR. HOFFMAN stated the LFA amounts Total funding should be corrected to \$11,363,260 for FY 82 and \$11,580,385 for FY 83.

SEN. JOHNSON moved the LFA Total Funding amounts of \$11,363,260 for FY 82 and \$11,580,385 for FY 83 be approved. THE MOTION PASSED.

MR. BOOKER asked if the Committee would be willing to give the Department the flexibility of moving funds between Warm Springs and Galen during the year.

THE CHAIRMAN asked if they wanted to put in some boiler plate language to allow funds to be moved from the two institutions.

MR. HOFFMAN stated the Committee does not know how much funds will be transferred and from which areas, he would suggest the budgets be approved and if there are changes make them do that with revised operation plans.

MR. BOOKER stated it would be handled with a budget amendment and would not mind having everyone know why it is being done.

THE CHAIRMAN stated he thinks some appropriate boiler plate language could be put in the budget for this.

There being no further discussion or comments, the meeting was adjourned at 10:15 a.m.



JACK K. MOORE, Chairman