MINUTES OF THE MEETING OF THE JOINT APPROPRIATIONS SUBCOMMITTEE FOR INSTITUTIONS
January 26, 1981
MOUNTAIN VIEW SCHOOL BUDGET
JACK K. MOORE, Chairman called the Meeting for the Mountain View School Budget to order at 8:05 a.m. Committee members present were:

Rep. Ernst
Rep. Conroy
Sen. Etchart
Sen. Thomas
Sen. Johnson
Testimony was given by CARROL SOUTH, Director of the Department of Institutions; DAN RUSSELL, Director of Corrections; JIM HAUBEIN, Management Service Department of Institutions; AL DAVIS, Pine Hills School Superintendent; BILL UNGER, Superintendent of Mountain View School; FRED SWAIN, Business manager of Mountain View School; WAYNE PHILLIPS, Youth Services Mountain View School; DON ROBEL, Corrections, NORM ROSTOCKI, Fiscal Analyst.

MR. SOUTH explained the inflation factors in regard to the differences between the Executive Budget and the Legislative Fiscal
Analyst, (EXHIBIT 33, Page 1).
MR. ROSTOCKI explained the Contract Improvement Fund, Page 1, and stated that we take the authority out completely, because it was a small amount and could be budget amended as the committee would have considered the expenditure of the funds, the committee would have to agree they could amend the budget later.

THE CHAIRMAN asked if this was agreeable with everyone. The committee members agreed.

MR. SOUTH explained on Page 2, there is a $15 \%$ reduction in the ESEA Title I funds for both years of the biennium.

MR. ROSTOCKI explained his recommendation is to keep it at current level, if the Department does not get the funding, then authority should be given to offset this, otherwise they may have to come in for a budget amendment.

MR. SOUTH stated he would rather be overfunded in this instance, so he does not have to come in for budget amendment. He futher explained Page 6 regarding Contracted Services. He noted for religious services this included two ministers for $\$ 100$ per month each. In regard to the hospital costs, these are based on the actual expenditures to date in FY 81, with a tonsilectomy backed out. The year to date figure is $\$ 3,519$ which then is doubled plus inflation. He noted there was a tremendous increase in medical costs. For the dental cost, they carried the $\$ 400$ per month contract, plus additional charges over that base not included in the original contract. He explained there are two cottages at Mountain View that are in the Valley fire district, so $\$ 200$ per year is paid to the valley.

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MR. UNGER stated the creek is the boundry, and two of the cottages are west of the creek.

MR. SWAIN, stated he believed the two cottages on the west side are inside the fire district, the balance of the cottages are on the east side and outside of the fire district. The $\$ 200$ is paid for those outside the district.

MR. SOUTH explained the IBM lease purchase agreements on the typweriters. He noted the Legislative Auditor cost was for $\$ 8,000$ THE CHAIRMAN asked why the difference in each institutions cost for the Legislative Auditor.

MR. HAUBEIN explained the total auditor cost for all the institutions is $\$ 127,000$. and the estimates were received from the legislative auditor for each individual institution.

MR. ROSTOCKI explained the auditors had calculated a maximum amount to put in to every budget, and the audit fees might be subject to change.

MR. SOUTH explained Page 7, regarding educational supplies and books. In order to determine what was needed, his department went back and built an average for 1977 through 1980 for the main base. The main reason the FY 80 base is so low, is that when the Children's Center was closed, many of their supplies and books were given to Mountain View Home.

THE CHAIRMAN asked what the average number of students were who attended the school.

MR. SWAIN explained there are about 40 students in the High School.
MR. SOUTH noted all other items on Page 7 were taken from the 80 base.

THE CHAIRMAN asked what the projected 81 figure was on gasoline.
MR. SOUTH stated $\$ 7,767$ was the projected amount. He explained Page 10, the Executive Budget allowed a $33 \%$ increase between FY 80 and FY 82. On Page 11, the commercial rate involved returning runaways. On Page 12, Rent,involves renting a Xerox machine.

MR. SWAIN explained the education and recreation expense on Page 12
was for renting a projector, when their own was being repaired.
MR. SOUTH noted the $\$ 16$ projection in FY 83 should be deleted. He explained Page 14 on Repairs and Maintenance. He noted that as they were going through these expenses, they pulled out any one time item, whereas if they thought the amount was to low, then

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FOR INSTITUTIONS
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they went back to a previous year for the base. He explained Page 17, and noted the 25 cents per day allowance.

MR. UNGER stated the girls on campus are given 25 cents a day as an allowance, and the money is given to them every two weeks. They use this money to buy their own supplies and cigarettes.

MR. SOUTH explained Page 18, Equipment. He felt there is a great need for the cafeteria chairs, and he would rather do without the tables.

MR. ROSTOCKI stated these chair prices were quoted to be $\$ 25$ each by the prison industries.

MR. RUSSELL explained on the open market it was estimated at $\$ 35$ per chair, but through industries, it would be around $\$ 25$ per chair. He stated the industries has the capability of making the chairs, but is not sure they are doing it now.

MR. UNGER explained the poor condition of the present gas convection oven: In regard to the washing machines, a year before, Mountain View was on contract with General Electric for $\$ 100$ a year to replace the existing one. They have not negotiated this item yet. He noted the existing cars had high mileage.

MR. SWAIN explained the two vehicles would have about 85,000 miles by the time they would be traded in.

MR. UNGER explained the $2-w a y$ radios are used by the watchmen.
MR. ROSTOCKI noted he removed the radios from his figures, because in the last biennium they appropriated an amount of $\$ 1,800$ a year for the purchase of radios. He felt they have enough money in their Equipment budget to buy the radios.

MR. UNGER noted they have an automobile coming in the next few days for around $\$ 7,200$ which would be using some of the money from Equipment. He stated they have cut back in the Equipment area, to help on the Utility deficit, and keep from requesting a supplemental.

MR. ROSTOCKI noted there was a $\$ 35$ difference in the dryer amounts.

MR. SWAIN stated in the past they had a General Electric contract, but now they would have to take whatever was a low bid.

MR. ROSTOCKI explained he has a higher number in Repair and Maintenance and he wanted it put on the record the Department requested a lower figure.

REP. CONROY asked why radios were in Repairs and Maintenance and Equipment.

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MR. RUSSELL noted in Equipment they are requesting new radios, and Repair and Maintenance is to keep the existing ones working.

REP. CONROY asked about the Staff Training on Page 17.
MR. SWAIN explained that some time the state puts on a training session and this probably invovles a registration fee by the state.

SEN. ETCHART asked what the education equipment was.
MR. SWAIN explained that is for the Class C High School, typewriters, projectors, sewing machines etc. strictly classroom related items, not for the institution.

MR. UNGER stated much of this equipment is for the office equipment class, audo visual, and sewing classes, home economics stove and equipment.

REP. CONROY asked about the insulation of the cottages.
MR. RUSSELL stated there is a contract to do the ceilings in the cottages.

MR. ROSTOCKI asked if one of these cottages being insulated, would be the one requested to be replaced in the Long Range Building Program.

MR. UNGER stated one of these cottages, Spruce, did get a new roof, but the main reason it got a new roof, is that they could not wait for the Long Range Building Plan to be adopted.

MR. SOUTH noted that particular building is registered in the historical project. He felt it was unfortunate to have the new buildings built with a flat roof especially in this area.

SEN. ETCHART asked about the garbage and trash removal. MR. SWAIN stated they had a contract with the Hartley Garbage Service.

MR. ROSTOCKI explained Page ll, where the difference between the LFA figures and the Executive is inflation. He stated the LFA used 8\% in their Travel per year, in Communications they used 11\% factor.

MR. HUNTINGTON noted the Executive Factor ran from $13 \%$ to $15 \%$ for Travel based on gasoline costs.

SEN. JOHNSON asked what is the break down for educational costs for out of state travel.

MR. UNGER stated they do not have any money budgeted for out of state travel. All travel money is used to pick up run away students.

MR. SWAIN stated they have never had any out of state travel for education. When there are teacher's meetings in Great Falls, that is within the state, and that is the only meeting they are required to attend.

REP. CONROY asked how many phones are at the school.
MR. SWAIN stated there are around 25 or 30 telephones, plus the switchboard. He explained the importance for each cottage to have two telephones, the school, kitchen, shop and each office needs one. It is necessary to have good communication for security purposes.

SEN. JOHNSON asked for Mr. UNGER to explain his philosophy of why they do not have fences, and how he works with the girls.

MR. UNGER explained the youth they deal with is not a violent type of youth, and he hopes they never have to build fences. He feels the severity of the institution is lessened because there are no fences, and this helps everyone's attitude.

MR. ROBEL stated the reason the students are there is because they have a lack of self control and a lack of self image. He feels having a fence around the place would not improve their self control.

SEN. JOHNSON asked how they deal with the run away youth.
MR. UNGER stated they were dealt with on an individual basis. He noted there is a lock down area where a few of the girls stay. He stated that when a new girl comes into the complex, she immediately goes in with the other girls. He noted the average length of stay was nine months.

SEN. THOMAS asked what the type of committment was.
MR. UNGER stated most of the girls are there for delinquent offenses. He noted there are very few status offenders. Drugs, shoplifting, and car theft is becoming more common.

MR. ROBEL noted status offenders were there at the beginning, now the girls are more into drugs, and auto theft, vandalism, and even two homicides.

SEN. JOHNSON asked what does happen to run aways.
MR. UNGER explained they are not there for punishment. When the girls come back, they look forward to vacation at home. There is a policy when you do run away there is a 90 day restriction from getting off campus. He stated there are a lot of privileges taken away when they run away.

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THE CHAIRMAN asked to discuss Contracted Services.
SEN. JOHNSON asked about the hospital surgical.
MR. SWAIN noted the medical doctor does the routine medical examinations and minor office treatment. When there is any type of surgery, those charges are extra costs.

SEN. JOHNSON asked to have a breakdown for the FY 80.
MR. HAUBEIN explained the medical breakdown expenses for FY 80.
SEN. JOHNSON asked about deliveries.
MR. UNGER stated if the girl was that close, they could get placed in the community or go home. When the girl was placed out in the community, they are eligible for Medicaide.

MR. SWAIN stated he didn't think there were any girls so far, expecting in 1981, and there were possibly two or three girls in 1980.

SEN. JOHNSON asked about the Helena Guidance Clinic.
MR. UNGER stated Mountain View has had problems in getting a psychiatrist. Their current psychiatrist went into private practice and rather than disrupt the current treatment program, the Mountain View School will continue to contract with him.

THE CHAIRMAN asked if Warm Springs charges Mountain View for the evaluation to one of their students.

MR. UNGER stated no, there was no charge.
THE CHAIRMAN asked to discuss the Personal Services. He noted he has received several letters from the teachers, and he wishes someone would inform them that the committeeis not in the negotiating business.

REP. CONROY asked if the problem was taken up in the Subcommittee on Education addressing the dirrerence in the salaries of the teachers at Pine Hills and Mountain View.

THE CHAIRMAN stated when the Pay Plan Committee gets together, this can be finalized with a certain percentage across the board. He stated that last year they put 26 million across the board. This year they are going to appropriate the money directly to the departments and it is his understanding it will be somewhere around 52 million.

MR. SOUTH stated he thinks one of the disputes with the teachers revolves around parity with the school districts in which the institutions are housed. He noted he sponsored the pay plan

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last session and at that time at least for the fiscal 78 base, brought them up within a certain percentage of parity. He noted they took the Great Falls school district, Helena and Miles City because of the School for the Deaf and Blind in Great Falls. At this point, he stated they are not convinced what parity should be because some of the school districts really haven't set what their base is going to be for fiscal 82. He feels this is where the major dispute is. He noted all of the teachers are on a state plan, so in the same step in the schedule, a teacher at Pine Hills should be making the same as a teacher at Mountain View. He stated if there are any letters to the contrary, he would like to know about it.

SEN. JOHNSON asked about the Community Service Manager on Page 5.
MR. UNGER stated they do have an off campus job program, and he assists in getting the girls to their jobs.

SEN. JOHNSON asked what type of follow up was done once the girls leave.

MR. UNGER stated when the girls leave, they sign an after care agreement, and then come under the supervision of the After Care Bureau. He stated the investigation is quite thorough and they even check the home out when they visit. He noted in 1980, there were 21 returns after placement. THE CHAIRMAN asked to discuss with MR. ROBEL a program that had been discontinued a few years ago in regard to the 45 day evaluation boys program.

MR. ROBEL explained, in 1969, there was discussion on closing the Mountain View Home and sending the girls to Pine Hills. They were put under a two year study. He explained in 1978, the girls enrollment decreased so the Aspen Cottage was renovated, and he accepted a one-year pilot program to accept 14 year old boys. The problem arose with the 45 day plan, because this involved an unstable population. He stated the courts were unhappy the program was discontinued, because of the central location. He noted he pulled the house parents from the existing staff and rebuilt it with male staff. He felt the school buildings and the cafeteria were not large enough to accommodate too many boys at a time. He stated the reason it was dropped, was because he was asked to cut his budget by 108, and he felt he could not harm the girl program, since there was still a place for boys.

MR. CHAIRMAN asked what happens now.
MR. RUSSELL explained the 45 day evaluation worked with the student either getting sent to Pine Hills or the Great Falls area, if they are not a security risk.

THE CHAIRMAN asked what was the extra expense of this program, and what was the success rate.

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MR. ROBEL stated there was not an extra expense, and he stated he did not have the statistics on the success rate.

MR. UNGER stated about $25 \%$ of these evaluations were committments.
MR. SOUTH stated obviously there was some costs involved.
MR. UNGER stated on the evaluations there was a savings in travel expenses, not necessarily to the institutions. He noted once the staff was taken away, the program was eliminated.

THE CHAIRMAN asked how many FTE are utilized for the 45 day evaluation.

MR. DAVIS stated the difference at Pine Hills is that there is not a specific cottage just for evaluations. He noted there would probably be 5 FTE in house people for this.

SEN. THOMAS asked for a brief overview of the Pine Hills School and where we are going.

MR. RUSSELL explained the population is gradually decreasing. Current average is 105 as compared to 120. Most of this is attributed to community programs. He stated the Pine Hills School is more of a treatment program. He stated there are open campus programs, but they have a lot of emotional delinquent problems.

MR. UNGER stated the committment rate is going up from youth court, even though the average population is going down. There are shorter stays.

SEN. JOHNSON asked to consider the Pine Hills program along with the Mountain View program before executive action is taken.

THE CHAIRMAN asked to have the Department's reaction to the 45 day evaluation program.

MR. SOUTH stated the in house feeling was they would rather have the boy issue more of a reward, than reinstituting the 45 day program which is already being done in Great Falls. He felt it was better to have a stable population at Mountain View, than try the evaluation program.

THE CHAIRMAN asked for WAYNE PHILLIPS to speak before the Committee as a teacher from Mountain View School.

MR. PHILLIPS stated he has been in administration before in services. He feels there is:a high quality of management in the institutions. He felt it was important to ask what do we want from our institution, because we are mainly doing maintenance level in our budgets, because of the current work load when a

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worker quits, the vacancy savings level creates a lot of problems. He feels direct care staff should be exempt from vacancy savings. He also stated we don't do enough things to maintain professional training. He feels keeping professionals trained is very important.

THE CHAIRMAN asked if they were on a 12 month contract.
MR. PHILLIPS stated the teachers are on a nine month contract, but there is a summer school and they have the option to work. He commented the problems with working with out-dated equipment. He feels they should try for more quality working with the teenagers and saving the costs down the road. He asked when the committee comes out to discuss things with the staff, etc. rather than look at the buildings.

SEN. THOMAS asked does treatment really work. He stated we are spending about $\$ 35,000$. per student at Mountain View now, as compared to the regular classroom child. He felt the public is getting upset in all the spending on the less unfortunate. He felt the success rate is difficult with a child this age, he feels prevention programs should be started in the early school years.

MR. PHILLIPS stated the Committee needs to state what they want from their institutions, and if they don't want treatment then they can phase out their institutions.

SEN. THOMAS feels it is a myth that you are going to cure these kids.
THE CHAIRMAN stated money is not the answer, the people are the answer.

MR. PHILLIPS feels the demands, and expectations and needs out pace what the institution is given.

There being no further discussion, the meeting was adjourned at


JACK K. MOORE, Chairman
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| EXPinntitures |  |  |  |  | 1283 BUDCET |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & 1980 \\ & \text { Actual } \\ & \hline \end{aligned}$ | $\begin{aligned} & 1981 \\ & \text { Fstimated } \end{aligned}$ | Exec. Budget | Fiscal Analyst | Exec-LFA Variance | Exec. Budget | Fiscal Analyst | Exec-1 <br> Varian |
| 68.38 |  | 68.38 | 68.38 |  | 68.38 |  |  |
| 863,573 |  |  |  |  |  |  |  |
| 171,867 |  |  |  |  |  |  |  |
| 1,040,440 |  | 1,155,26.1 | 155,261 | -0- | 1,155,498 | 5,498) | -0- |
| 45,233 |  | 56,038 | 56,038 | -0- | 65.654 | 65,654 | -0- |
| 69,799 |  | 87,746 | 87,746 | -0- | 96.424 | 96,424 | -0- |
| 11,044 |  | 14,019 | $13,604$ | 415 | 15,316 | 14,760 | 55 |
| 3,424 |  | 4,529 | 993 | 536 | 5,208 | 4,312 | 890 |
| 1,329 |  | 1,535 | 1,535 | -0- | 1,650 | 1,650 | -0- |
| 36,252 |  | 47,911 | 47,911 | -0- | 53,660 | 53,660 | -0- |
| 12,133 |  | 13,686 | 14,947 | $(1,261)$ | 14,880 | 16,217 | $(1,33)$ |
| 3,924 |  | 4,558 | 4,558 | -Q- | 4,858 | 4,858 | -0- |
| 183,138 |  | 230,022 | 230,332 | (310) | 257;650 | 257,535 | 11 |
| 8,812 |  | $16,535$ | $\begin{array}{r} 15,500 \\ 15.375 \end{array}$ | -6-1,095 | $\sum, 4175$ | 69700 | $0 \rightarrow$ |
| 1,232,390 |  | 下-ander | +aryon | 725 | - | 909400- | 150 |




| Functional Manpower Requirements | I/D | 80 | 81 | $\underline{L}$ | 83 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| (1) Superintendent | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (2) Business Manager | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (3) Accountant | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (4) Accounting Technician | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (5) Residential Services Division | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (6) Secretary | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  |  | 6.00 | 6.00 | 6.00 | 6.00 |
| (1) Maintenance Supervisor | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (2) Maintenance Worker | I | 4.00 | 4.00 | 4.00 | 4.00 |
| (3) Painter | I | . 25 | . 25 | . 25 | . 25 |
|  |  | 5.25 | 5.25 | 5.25 | 5.25 |
|  |  | 11.25 | 11.25 | 11.25 | 11.25 |
| (1) Medical Nurse | D | 1.50 | 1.50 | 1.50 | 1.50 |
| (1) Food Service Manager | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (2) Cook II | I | 4.00 | 4.00 | 4.00 | 4.00 |
|  |  | 5.00 | 5.00 | 5.00 | 5.00 |
| (1) Cottage Life Attendent III | D | 1.00 | 1.00 | 1.00 | 1.00 |
| (2) Cottage Life Attendent II | D | 4.00 | 4.00 | 4.00 | 4.00 |
| (3) Cottage Life Attendent II | I | 4.00 | 4.00 | 4.00 | 4.00 |
| (4) Cottage Life Attendent I | D | 17.00 | 17.00 | 17.00 | 17.00 |
| (5) Trans. Officer | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (6) Rec. Specialist | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (7) Rehabilitation Aide | I | 1.00 | 1.00 | 1.00 | 1.00 |
| (8) Warehouse Worker | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  |  | 30.00 | 30.00 | 30.00 | 30.00 |

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(1) Maintenance Supervisor (3) Painter

| Functional Area | Functional Manpower Requirements | I/D | 80 | 81 | 82 | 83 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| III. Developmental: (1) Per |  |  |  |  |  |  |
| Clinical Services: | (1) Psychologist | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  | (2) Social Worker III | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  | (3) Social Worker II: | I | 3.00 | 3.00 | 3.00 | 3.00 |
|  | (4) Social Worker I | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  | (5) Secretary | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  |  |  | 7.00 | 7.00 | 7.00 | 7.00 |
| Education Administration: | (1) Education Director | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  | (2) Guidance Counselor | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  | (3) Administration Assistant | I | 1.00 | 1.00 | 1.00 | 1.00 |
|  |  |  | 3.00 | 3.00 | 3.00 | 3.00 |
| Education Instruction: | (1) Teachers | I | 9.63 | 9.63 | 9.63 | 9.63 |
| Developmental Total |  |  | : 19.63 | $\underline{19.63}$ | $\underline{19.63}$ | $\underline{19.63}$ |
| IV. Community Service: | (1) Program Manager | I | 1.00 | 1.00 | 1.00 | 1.00 |
| TOTAL M.V.S. |  | D | 23.5 | 23.5 | 23.5 | 23.5 |
|  |  | I | 44.88 | 44.88 | 44.88 | 44.88 |
|  |  |  | $\underline{68.38}$ | $\underline{68.38}$ | $\underline{68.38}$ | $\underline{\underline{68.38}}$ |




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[^1]From July 1 to December 31, 1979

| Miles Driven | 30,527 |
| :--- | ---: |
| Gasoline Purchased | 2,730 Gallons |
| Gasoline Cost | $\$ 2,333.00$ |

From July 1 to December 31, 1980

| Miles Driven | 29,789 |
| :--- | ---: |
| Gasoline Purchased | 2,902 Gallons |
| Gasoline Cost | $\$ 3,348.64$ |







# Repairs reeded to keep the institution operatirg in a clean and sefo perrer: 

 steetrock for walls and ceilings, plurbing fixituras, window glass, electrical wire, lignt suitches, plug ins, smote and heat detectons for fire alam, sind for ice on sidewalks and roads, tumace repairs, door locks, replaca broken doors or windows, paint for repaired wills.
## Ofice Equipment

Biostly maintenarice contracts on typemiters, acoding machines.
Siop, Plant, Industrial
Repairs to keep irstitution ecuiprient operating - semer pumps, freezer, school equipient not on contràcts, caieteria, cotiages, lawn rowers.

Venicie: Passenger
Repairs to cars.

Venicies, Oiher
iractor, fire truck.
Radio
Repairs to two-way radios.

## Süar: Plugs

Put in venicles when tune-up not necessary.
fini-ireeze
For ail venicles.

## Gil Filters

Cürs and trucks.

## Tires \& Tubes

For cars and trucks.

Ecucatica Eupipmerit
To keep classroom equipnent cperatins - some are on maintenarce contracts.typaniters, adding machires, inter-con, stoves, refrigerator, desks, cíairs, projectors ard otrier education ecu:prinent

Television \& Phoriographs
Repairs to cotiage T.V. sets and record players.

Kitchen Equipment
Stoves, steam cocker, dishusher, refrigenator, freezer, tajles, chairs, ovens, ice machine, stem table, toasters, mixers.




[^0]:    Status: C. Curront Loval

[^1]:    C. Currant Loval
    M. Miodiliod

