MINUTES OF THE MEETING JOINT RULES COMMITTEE January 7, 1981

The Joint Rules Committee met Wednesday, January 7, 1981 in Room 415 of the State Capitol. Senator Stan Stephens, Chairman, called the meeting to order at 2:00 p.m.

ROLL CALL

Committee members present were Chairman Stephens, Senators Hazel-baker, Turnage, Kolstad, Smith, Galt, Blaylock, Norman, Boylan, and Representatives Fagg, Marks, Moore, Spilker, Sivertsen, Vincent, Kemmis. Excused were Senator Graham, Representatives Lund, Menehan, and Dussault.

FURTHER ACTION ON PROPOSED AMENDMENTS TO SJR 1

Discussion resumed on the amendments proposed by the caucuses of the Interim Committee on Legislative Improvement.

Representative Fagg moved that the underlined material on Page 26, lines 6 through 9, "Such amendments shall be referred to the committee that originally heard the bill for a recommendation that the amendments be accepted or rejected" be stricken. Motion carried. Representatives Spilker and Kemmis are recorded voting "no".

Senator Turnage moved to amend Page 3, line 10, following "presides" to insert "the presiding officers shall certify and sign the payroll as prepared by Legislative Council staff, including the payroll for the Legislative Council staff, during the legislative session". Motion carried. Senator Hazelbaker, and Representatives Spilker, Vincent, Marks, Kemmis, Moore, and Senator Blaylock are recorded voting "no".

Representative Marks moved to amend Page 29, line 2, by inserting "announced by the presiding officer and". Motion carried.

Senator Turnage moved to amend Page 10, line 18, by inserting "and signature". Motion carried.

All other and proposed amendments to $SJR\ 1$ (as shown on Exhibit I attached) were approved.

Allen Robertson of the Secretary of State's Office appeared before the Committee to explain the proposed amendment (Exhibit II) which would eliminate distributing any material, other than the journal, to the Secretary of State's Office. He stated that they do not have the staff to handle the volumn of paper that the legislature sends down at the end of every session, and he feels it would be more appropriate to deposit it with the Historical Society.

Brian Cockhill spoke briefly on behalf of the Historical Society and expressed disfavor in being the recipient of other than the journal. utint Rules Committee Janu<mark>ary 7</mark>, 1981 Pade **-2-**

Representative Kemmis moved to adopt the proposed amendment.

Senator Turnage prop sed a substitute motion to pass consideration. Motion carrie unanimously.

ithator Steve Brown resented a very extensive report (Exhibit 117) on the savings that ould be realized by eliminating the printing of the third reading bill. The committee thanked him for a fine took of research, but made no decision.

Senator Turnage move to amend the rules that any second reading bill without amendment need not be reprinted, and then withdrew the motion.

Senator Turnage moved that any introduced agency bill shall not be counted against the five bill limitation. Motion carried.

Several discrepancies in the minutes of the December 22, 1980 meeting were pointed out by Representative Spilker. After an explanation by Diana Dowling, Executive Director of the Legislative Council, the minutes of the meeting of December 22, 1980 were accepted as corrected (Exhibit IV).

Meeting adjourned at 3:05 p.m.

Chairman Stan Stephens

Date Manary 7 190	<u> </u>	No	Time	
			ROLL	CALL VOTE
NAME	PRESENT	ABSENT	YES	NO
Stephens, Stan, Chrm.				
Hazelbaker, Frank, V. Chrm.	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\			
Turnage, Jean	-		•	
Kolstad, Allen	V			
Smith, Ed	W			
Galt, Jack	6-			
Blaylock, Chet	4-			
Norman, Bill				
Graham, Carol		V excused		
Boylan, Paul	V			
Fagg, Harrison, Chrm.	1/			
Marks, Bob, V. Chrm.				
Moore, Jack	6-			
Spilker, Bobby	1-			
Sivertsen, Bob	1			
Lund, Art		V Exercises		
Vincent, John	1			
Dussault, Ann Mary				
Kemmis, Dan	L -			
Menahan, Red		Villioid!		
		/		
Secretary Ma Kay	Cha	irman		-
Motion:				
•				

(include enough information on motion--put with yellow copy of committee report)

January 8, 1981

STANDING COMMITTEE REPORT

That Senate Joint Resolution No. 1 be amended as follows:

1. Page 3, line 10.
Following: "presides."
Insert: "The presiding o

Insert: "The presiding officers shall certify and sign the payroll as prepared by Legislative Council staff, including the payroll for the Legislative Council staff, during the legislative session."

2. Page 10, line 18.
Following: "certification"
Insert: "and signature"

3. Page 17, line 14. Following: "6-2."

Insert: "All bill drafting requests shall require a legislative sponsor."

4. Page 19. Line 13. Strike: "or"

Line 14.
Following: "resolutions"
Strike: "."

Insert: "; or"

Following line 14.
Insert: "(f) standing committee bills"

5. Page 19, line 22.
Strike: "this"
Insert: "Council"

6. Page 20, line 18.
Strike: "co-sponsor"
Insert: "joint sponsor's"

Insert: "joint sponsor's"
7. Page 21.

Lines 9 and 10.

Strike: "at the time of introduction on the first legislative day,"

Line 11.
Following: "sponsor"
Insert: "at any time prior to a standing committee report on
 the bill"

8. Page 24, line 17. Strike: "Commitment" Insert: "Referral"

January 8, 1981
Page 2
Senate Joint Resolution No. 1

9. Page 26, lines 6 through 9. Strike: All underlined material

10. Page 27, line 9.
Strike: ","
Insert: "and"

11. Page 27, line 10.
Strike: "and is neatly written,"

12. Page 28, line 15.
Strike: "author"
Insert: "sponsor"

13. Page 28, lines 19 through 22
Following: "shall" on line 19
Strike: remainder of lines 19 through "he shall" on line 22

14. Page 29, line 2.
Following: "be"
Insert: "announced by the presiding officer and"

15. Page 30, line 21.
Strike: "proposed rejected"
Insert: "rejected proposed"

16. Page 33.
Strike: lines 23, 24, and 25

17. Page 47, lines 23 through line 2 on page 48

Following: "journal." on line 23
Strike: All of the underlined material on lines 23 through
"journal." on line 2, page 48
Insert: "Roll call votes shall be taken by ayes and noes and
the names entered on the journal on adopting an adverse
committee report and on those motions made in committee of
the whole referred to in Joint Rule 6-26(1)(a)-(d)."

18. Page 50, line 8.
Following: "examples"
Insert: ","

PROPOSED AMENDMENT TO SJR 1

Secretary of State, Law Library, Historical Society

- 1. Page 7.
- Strike: Lines 6 through 10
 Insert: "(c) at the close of each session to deliver the following:
 - (i) to the secretary of state, the journal;
 - (ii) to the historical society, the original introduced bills and joint resolutions;
 - (iii) to the law library, the bill and resolution books."





MONTANA STATE HOUSE OF REPRESENTATIVES

Harrison G Fagg Majority Leader Chairman, Rules Committee Ph. — 449-4824 Helena, Address: 1810 Winne, 59601 Billings Address: 1414 Mystic Drive, 59102

January 13, 1981

MEMO

TO: Senate Rules Committee

FROM: House Rules Committee
Harrison Fagg, Chairman

The House Rules Committee met this morning and wishes to convey to you its recommendation that the necessity of the journal book, which is historically kept in the office of the Secretary of State, be dispensed with.

This is a duplication of the journal which serves no purpose and is never referred to in the Secretary of State's office and is quite expensive. Our regular publication of the journal sufficies to perform the same function.



The Big Sky Country

MONTANA STATE SENATE

SENATOR STEVE BROWN DISTRICT NO. 15

917 CANNON HELENA, MONTANA 59601 PHONE: (406) 443-5108 (Home) (406) 442-8711 (Office) May. 28, 1980

COMMITTEES:
JUDICIARY
NATURAL RESOURCES
LEGISLATIVE ADMINISTRATION

Ms. Diana Dowling
Executive Director
Office of Legislative Council
Capitol Station
Helena, MT. 59601

Dear Diana:

Attached is a letter I have written to Senator Carroll Graham, Chairman of the Legislative Improvement Committee. I would appreciate it if you would make copies of the letter and send one to each member of the Committee. I look forward to discussing my letter with the members of the Committee.

Thank you.

Sincerely,

Steve Brown Senator District 15

SB rs attach.



The Big Sky Country

MONTANA STATE SENATE

May 28, 1980

COMMITTEES:
JUDICIARY
NATURAL RESOURCES
LEGISLATIVE ADMINISTRATION

SENATOR STEVE BROWN
DISTRICT NO. 15

*917 CANNON
HELENA. MONTANA 59601
JPHONE: (406) 443-5108 (Home)
(406) 442-8711 (Office)

Senator Carroll Graham, Chairman Legislative Improvement Committee Office of Legislative Council Capitol Station Helena, MT. 59601

Dear Carroll:

I have followed with interest the deliberations of the Legislative Improvement Committee over the past few months. In the first portion of my letter, I will share my thoughts on the proposals currently being considered by the Committee.

The second portion of my letter requests your Committee to consider restructuring the present Legislative Council and to grant the Council additional power to administer the legislative branch of government. The legislative branch is beginning to encounter the problems of duplication and coordination that can plague any large governmental entity. I believe the Legislative Council should become the coordinating committee for the legislative branch.

The final portion of my letter will deal with some additional legislative process proposals that I would like your Committee to consider.

I. PROPOSALS PRESENTLY UNDER CONSIDERATION

A. FIVE DAY WORK WEEK.

I support a five-day work week beginning at about the 30th legislative day. At the 30th day, the pressure to get bills out of committee and to meet the transmittal deadlines begins to build. At this point, a five-day work week would enable legislators to pay more attention to the details of legislation, constituent problems and even business concerns that may arise during the session. Although the legislative session would be extended several days, a five-day work week would, in my opinion, reduce the physical and mental stress encountered over the entire session.

B. REDUCTION OF THE NUMBER OF COMMITTEES.

As a Senator, I dare not comment on any proposal to reduce the number of House committees. That is a matter that should be left to the House to decide. As far as the Senate is concerned, 'I do not believe there is a need to reduce the number of Senate committees at



Senator Carroll Graham May 28, 1980
Page Two

this time.

C. EARLIER ADOPTION OF JOINT RULES.

I support the need to have the joint rules adopted earlier in the session. I see no reason why the Rules Committee cannot meet to adopt a recommended set of rules immediately after the presession caucus. The recommended rules can then be sent to each legislator and the respective caucuses can meet the first day of the session to discuss objections to the rules. After caucus positions have been adopted, the Rules Committee can meet and adopt a version of the rules for consideration by the Legislature. This process should be completed by the fourth or fifth day of the session.

D. LIMITATIONS ON BILL DRAFTING REQUESTS AND PREFILING OF BILLS.

I support the proposals that would limit the number of bill drafting requests that can be submitted after the session convenes. In addition, I support the proposals for prefiling of bills by agencies and elected officials.

E. EFFECTIVE DATE OF BILLS.

I support making bills passed by the Legislature effective on January 1 rather than July 1. As an attorney, I can assure you that when new laws go into effect before they are printed and distrubuted, serious problems are created.

F. PROHIBITION OF WORK ON HOLIDAYS.

I do not support banning work on holidays during the session. If we are serious about a five-day work week, we should not extend the stay in Helena anymore than we have to. Furthermore, as a practical matter, the professional staff of the Legislative Council will have to work on holidays during the session regardless of what policy is adopted.

G. CONFIDENTIALITY OF BILL DRAFTING REQUESTS.

I concur in the procedure being considered for disclosure of bill drafting requests.

H. APPOINTMENT RATHER THAN ELECTION OF CHIEF CLERK AND SECRETARY OF SENATE.

I support giving the President of the Senate and the Speaker of the House the authority to appoint the chief administrative officers in each house. Senator Carroll Graham May 28, 1980
Page Three

II. RESTRUCTURING THE LEGISLATIVE COUNCIL AND EXPANDING THE POWERS OF THE COUNCIL

The legislative branch of government has been the fastest growing branch of government in the past ten years. While the total number of employees is still small in comparison to the executive branch, the legislative branch is now large enough that problems of duplication and coordination are beginning to arise. The permanent and interim committees of the Legislature are, for the most part, totally autonomous. There is no central authority to oversee the activities of each committee, develop equitable salary scales for all legislative employees or resolve disputes over jurisdiction. I believe the time has come for the Legislature to establish a permanent committee to coordinate all of the activities of the legislative branch. A restructuring of the Legislative Council would, in my opinion, be the best way to accomplish this objective.

Section 5-11-101, MCA, establishes the present composition of the Legisative Council. I propose that the composition of the Council be changed to include:

- 1. The President and Minority Leader of the Senate.
- 2. The Speaker and Minority Leader of the House.
- 3. The Chairman and Vice-Chairman of the Administrative Code Committee.
- 4. The Chairman and Vice-Chairman of the Legislative Audit Committee.
- 5. The Chairman and Vice-Chairman of the Legislative Finance Committee.
- 6. The Chairman and Vice-Chairman of the Environmental Quality Council.

Section 5-11-105, MCA, outlines the powers of the present Legislative Council. I propose that the Council's powers be expanded to provide that the Legislative Council would also have the power to:

- 1. Establish a uniform and equitable salary plan for all legislative branch employees.
- 2. Resolve conflicts and questions concerning the jurisdiction and powers of all legislative committees.
- 3. Investigate existing laws and programs to determine if they are being effectively and efficiently implemented under existing governmental organizations.
- 4. Investigate the possibilities for consolidation in state government.

Senator Carroll Graham May 28, 1980 Page Four

- 5. Make recommendations for the elimination of waste and of duplication in the legislative and executive branches of government.
- 6. Report to the Legislature on laws and constitutional provisions that appear to conflict.
- 7. Review and approve budgets and budget amendments for all legislative branch programs prior to the submittal of these budget items to the Office of Budget and Program Planning.

There are at least four practical problems with my proposal.

First, the size of the Legislative Council would be increased from 8 to 12 members. This would increase the cost of financing the Council's activities. The additional costs would, however, be minimal. Furthermore, there is precedent for a 12 member Legislative Council. Prior to 1973, the Council had 12 members.

Second, the membership of the Council would be comprised of legislators who are already heavily involved in legislative activities. Serving on the Legislative Council would mean even more time would be spent on legislative matters. However, in order for the Council to perform a coordinating function, it must be comprised of the recognized leaders of the Legislature.

Third, the Environmental Quality Council currently has 4 non-legislative members and one ex-officio member who represents the Governor's office. To avoid the possibility that a non-legislator would be elected chairman or vice-chairman of the EQC and thus be a member of the proposed Legislative Council, it would be necessary to do one of three things:

- 1. Amend MEPA to specify that only legislators may be elected chairman or vice-chairman of the EQC.
- Amend MEPA to eliminate the non-legislative members of EQC (this proposal failed in the 1979 session).
- 3. Provide in the Legislative Council membership section that the EQC representatives must be the chairman and vice-chairman of EQC if they are legislators, otherwise, legislators elected by the EQC.

Fourth, my proposed restructuring of the Council presumes that the present policy of electing the chairman and vice-chairman of permanent committees from different houses and parties will continue. If there is concern that this policy might change if a new Legislative Council is created, this policy should be written into law. A new Legislative Council with expanded power to administer the legislative branch will only be effective if membership is divided equally among the two houses and the two parties.

Senator Carroll Graham May 28, 1980
Page Five

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Despite these problems, I hope your committee will carefully consider my proposal. The time has come to establish one legistlative committee with the power to oversee the operations of the legislative branch. My proposal would not affect the powers granted to the permanent committees represented on the Council or the other committees of the Legislature. Each committee would continue to perform its statutory powers. My proposal would, however, give one committee of legislative leaders the power to coordinate all of the activities of the Legislature. I believe such a coordinating committee is essential if the efficiency of the legislative branch is to be maintained.

III. ADDITIONAL PROPOSALS CONCERNING THE LEGISLATIVE PROCESS

There are three additional proposals that I believe would streamline the legislative process.

First, I propose that the joint rules be amended to provide that any bill unanimously passed by a committee be automatically placed on the consent calendar. The consent calendar was not used enough last session partly because it took a separate unanimous motion to put a bill on the calendar. The consent calendar is designed to speed up the consideration of non-controversial bills and my proposed change would further that objective.

Second, I believe third reading of bills should be eliminated. Montana's Constitution (Article V, Section 11) only requires that the final vote on a bill be recorded in the journal. I submit that the final vote could occur on second reading instead of third.

The primary value of third reading is that legislators have before them a bill with any amendments added on second reading. However if the joint rule that requires all second reading amendments to be printed and read by the clerk is amended to add that copies of amendments must be made available to individual legislators, I see no reason why third reading is necessary. If amendments are added on second reading, a blue copy of the bill could be printed for use by the other house. For all bills in which no amendments are added on second reading, the yellow copy would be sufficient for use in the other house.

By eliminating third reading, there would be a substantial savings in printing costs and more time available for debate on second reading. I believe both of these benefits outweigh the advantages of retaining third reading. (I will add that if third reading is eliminated, there won't be a need for a consent calendar!)

Third, I propose that formal procedures be established in the joint rules to deal with provisions in general appropriation bills that conflict with or change requirements of substantive law. For example, one provision in the major 1979 appropriation bill (House Bill 483) specifically prohibited the Department of Revenue from paying rent to counties for space in county courthouses. This provision is in conflict with Section 15-2-102, MCA, which requires the Department of

Senator Carroll Graham May 28, 1980 Page Six

Revenue to pay for the local appraiser's office rent when space is not reasonably available in the county courthouse. When such substantive changes in the law are contained in general appropriation bills, it is at worst unconstitutional and at best unfair to those who would otherwise be put on notice if a separate bill were proposed. I hope your committee will address this problem

IV. CONCLUSION

I thank you for your consideration of this letter. I would appreciate the opportunity to discuss the proposals contained in this letter with you and the Committee at your next meeting.

Sincerely,

Steve Brown Senator

District 15

SB rs

JOINT RULES COMMITTEE SUMMARY MINUTES November 22, 1980 11:15 A.M., Clark Room, Colonial Inn Helena, Montana

The meeting was called to order by Chairman Senator Stan Stephens. There were 17 legislators in attendance: Senator Stan Stephens, Senator Jean Turnage, Representative Harrison Fagg, Senator William Norman, Representative Ann Mary Dussault, Representative Dan Kemmis, Representative Red Menahan, Representative Bob Marks, Representative Jack Moore, Senator Allen Kolstad, Representative John Vincent, Senator Jack Galt, Representative Bobby Spilker, Senator Ed Smith, Senator Frank Hazelbaker, Senator Chet Blaylock, and Representative Art Lund.

There was no committee secretary present and the meeting was not recorded nor were secretarial minutes taken. This summary of the minutes was dictated by Diana Dowling.

The purpose of the meeting was primarily to summarize the result of the straw votes within the four caucuses on the recommendations of the Interim Committee on Legislative Improvement to the presession caucuses.

The first recommendation was the the 5-bill limit. Senator Ed Smith moved that this recommendation be adopted and put in the proposed joint rules. It was seconded and passed with Representatives Dussault, Vincent, Kemmis, and Menahan and Senator Turnage voting No.

The second recommendation concerning allowing agencies to make bill requests prior to the session was voted down by the Joint Rules Committee. However, it was decided that since many agency bill requests are already within the Council offices that for the time being Council staff could go ahead and draft the bills with the understanding that the 1981 Legislature will draft a rule and put it in writing for future sessions so this problem will not occur again.

The third recommendation concerning prefiling of agency bills was also voted down by the Joint Rules Committee. As a result, all agency bills must have a sponsor before they may be introduced into the session.

The fourth recommendation concerning introduction of resolutions was amended by Senator Blaylock. His motion was that the proposed change as shown on page 22 of the Legislative Improvement report, be amended to provide, in effect, that "this provision does not apply to all of those resolutions listed on the left-hand side of page 7 of the report. In other words, it would not apply to resolutions requesting interim studies,

regarding administrative rules, authority for construction, or regarding internal administration. It would apply to resolutions to Congress or U.S. departments, to state agencies, or resolutions or commendation or condolence or other miscellaneous resolutions not provided for by statute." Representative Marks moved to adopt recommendation No. 4 as amended. It was seconded and passed with Representatives Kemmis and Dussault voting No.

Recommendation No. 5 concerning the automatic consent calendar was approved by three out of the four caucuses. However, after debate, the Joint Rules Committee voted against this recommendation. There will be no change in the Rules as they now read. Representative Jack Moore moved that this recommendation No. 5 be defeated. His motion was seconded and passed with Senator Blaylock voting No.

Recommendation No. 6 concerning the effective date of nonmoney bills was passed by three out of the four caucuses. However, during discussion of this recommendation, it was pointed out that the concern by many members of the Joint Rules Committee and many members of the caucus was that a January 1 effective date could result in practically all bills having a special effective date on them. In fact, many bills probably would end up with an immediate effective date on them. Representative Kemmis moved to amend recommendation No. 6 to provide that the effective date be October 1 rather than July 1. Recommendation No. 6, as amended by Representative Kemmis, passed unanimously.

Recommendation No. 7 concerning the appointment of the Secretary of the Senate and the Chief Clerk was adopted by all four caucuses. However, it was pointed out that the proposed bill, as appears on pages 28 and 29 of the report, was defective in that the way it was written a majority could elect the minority leaders. Senator Blaylock moved to amend the bill to provide that the President, President Pro Tempore, Speaker, and Speaker Pro Tempore be elected by the House of which they are members. The remaining officers consisting of the majority floor leader, a minority floor leader, a majority whip, and a minority whip, shall be elected by their respective caucuses, and as amended, recommendation No. 7 was passed.

Recommendation No. 8 concerning no work on the holidays in February during a legislative session was defeated and the Joint Rules Committee recommended that this matter be referred to the Leadership.

Recommendation No. 9 concerning a five-day work week for the Legislature was disapproved by three of the four caucuses and also rejected by the Joint Rules Committee.

Recommendation No. 10 concerning the morning floor sessions was neither accepted nor rejected but merely referred to the Leader-ship since Joint Rules felt that it was the prerogative of the Leadership to determine scheduling. It was also pointed out during a discussion on recommendation No. 10 that it was not the intent of the recommendation to prohibit service on more than one substantive committee by any member of the Legislature if the conflicts of meeting time can reasonably be resolved.

Recommendation No. 11 concerning the time for action on a veto message was amended by Representative Kemmis so that the provision would apply only to vetoes received during a session, so the language in the last sentence would read, "If the originating house does not finally act on a veto received while in session within 5 legislative days, the bill is dead."

Recommendation No. 11, as amended, was passed with Representatives Marks and Moore voting No.

Recommendation No. 12 concerning journal record of votes was reported passed by three out of four caucuses. The Joint Rules Committee, however, felt that the recommendation to print the text of all amendments proposed in the Committee of the Whole, whether or not adopted, would make the journal far too long. Proposal No. 12 was amended by Senator Turnage to delete sub-(3) of Rule 8.2 as it appears on page 32 of the Legislative Improvement Report, and add language to the effect that "all amendments shall be identified and preserved in the offices of the Secretary of the Senate and the Chief Clerk of the House. Upon adjournment, the records of proposed amendments shall be delivered to the Law Library." As amended, recommendation No. 12 passed with Representative Vincent voting No.

Recommendation No. 13 to eliminate third reading was rejected by the Joint Rules Committee.

Recommendation No. 14(a) concerning interim studies by subcommittees was not passed by the Joint Rules Committee.

Recommendation No. 15 concerning the furnishing of copies of standing committee minutes was also passed unanimously by the Joint Rules Committee.

Recommendation No. 16 concerning the study of legislative staff salaries was also passed with the understanding that the Joint Rules Committee was merely approving the introduction of a Joint Resolution calling for the study and the merits thereof could be debated after introduction.

Recommendation No. 17 concerning uniform standards for committee minutes was adopted unanimously by the Joint Rules Committee.

Thereafter, Chairman Stephens brought a few additional items to the attention of the Joint Rules Committee. The first was the placement of the Western Union telegraph machine and it was decided that this matter should be left up to the Leadership.

The next item was permission for the Council of Cooperatives to again furnish the name badges to the Legislature. Representative Jack Moore moved that the Legislature accept the offer of the name badges.

The next item concerned a report by Diana Dowling on the status of the telephone installation. She reported that she had asked the telephone company to install legislative telephones identically as they were installed during the 1979 session and that she asked for Leadership phones to be installed on a priority basis, and if any changes are known at this time by the Leadership, the telephone company should be notified before installation begins.

Mrs. Dowling then relayed a message from Ted Whitling, in charge of Communications for the Department of Administration, who asked whether any of the legislative telephones could be eliminated from the hot line. The Joint Rules Committee seemed quite adamant in that no lines could be released from the hot line, in fact, they requested that Mrs. Dowling write the Department of Administration and ask that department to please release all of the necessary lines and give the Legislature high priority during the session. Senator Blaylock moved that the Joint Rules Committee recommend that the Speaker and President back up Mrs. Dowling in requesting the Department of Administration to give the Legislature high priority as far as the telephone lines were concerned during the session and that all telephones should be on the WATS line.

The next agenda item concerned the amount to charge for legislative proceedings (see Rule 8-8). Representative Moore moved that the charge for the 1981 proceedings be \$250 and that there be a minimum charge of \$1 for all items sent by mail. It was seconded and passed unanimously.

The Committee also considered suggestions from a Helena attorney concerning the numbering of bills. The suggestion was made to start all Senate (or House) bills with, say, the number 2000, to eliminate confusion as to whether a bill is a House or Senate bill. The second suggestion was to print a copy of the enrolled bill, in other words print the version of the bill that goes to the Governor to eliminate confusion as to how the enrolled bill should read. Both suggestions were rejected unanimously by the Joint Rules Committee.

Under new business, Representative Kemmis said he felt that he should bring a couple of items that were of concern to the House Democratic caucus to the attention of the Joint Rules Committee.

The first concern was the fact that second house amendments are not very carefully considered by the first house when they come

back for approval. The Democratic caucus' suggestion was that the amendments go back to the original committee for consideration. Representative Kemmis moved to amend Joint Rule 6-18 to the effect that language similar to the following be included: "Such amendments shall be referred to the committee which originally heard the bill for a recommendation that the amendments be accepted or rejected." Representative Kemmis' motion was seconded and passed with Representative Marks and Moore voting No.

The second concern of the Democratic caucus was the fact that a bill often does not get adequate representation in the second house and the recommendation of the Democratic caucus was to allow a member of one house to speak on the floor of the other house. Representative Moore moved that this recommendation be rejected. His motion was seconded and adopted.

The Committee adjourned at 1:30 p.m.

STANDING COMMITTEE REPORT

SELECT COMMITTEE	REPORT
	January 19, 81
PRESIDENT	
VIII	
JOINT CONFERENCE COM We, your committee on your	MITTEE
naving had under consideration HOUSE AMENDMENTS TO S	ENATE JOINT RESOLUTIONNO, NO.
•	
Respectfully report as follows: Thetwy	BH Nex
Because we have discovered some tech	nical problems in the bill
that need to be addressed; we, there	fore, request the Joint
Conference Committee on Senate Joint	Resolution No. 1 be
dissolved, and a Free Conference Com	mittee be appointed.

RO-PASSX

Chairman.

FREE CONFERENCE COMMITTEE

ON SENATE JOINT RESOLUTION NO. 1

REPORT No. 1, JANUARY 20, 1981

MR. PRESIDENT AND SPEAKER OF THE HOUSE:

We, your Free Conference Committee on Senate Joint Resolution No. 1, met on January 20, 1981, and:

recommend as follows:

The reference copy of Senate Joint Resolution No. 1 read as specified in the CLERICAL INSTRUCTIONS.

CLERICAL INSTRUCTIONS:

1. Page 19, line 13.

Pollowing: "Council"
Reinsert: All stricken language.

2. Page 19, line 24. Following: "(H)"

Strike: "TAXATION"
Insert: "revenue"

3. Page 19, line 25, and page 20, line 1.

Following: *(2)*

Reinsert: All stricken language.

Pollowing: "by"

Strike: "ALL BILLS AND RESOLUTIONS WILL BE SUBMITTED TO"

4. Page 20, lines 3 and 4.

Following: "for"

FOR THE SENATE:

Strike: "DRAFTING OR FOR COMPLIANCE WITH"

Stephens Marks

Blaylock Spilker

Turnage Kemmis

FOR THE HOUSE: