

MINUTES OF THE MEETING OF THE HOUSE APPROPRIATIONS COMMITTEE  
MARCH 27, 1981

The meeting was called to order by Chairman Lund at 7:00 a.m. in Room 104. All members were present.

EXECUTIVE SESSION .

HB 709

REP. MOORE moved that Item 12 be deleted in the amount of \$125,000 for the thermal problem at Ennis Lake. The motion was approved with 15 members voting aye, one voting no and one absent.

REP. CONROY moved that Item 13 in the amount of \$490,000 be deleted from the bill. The motion was approved with 14 members voting aye, and 2 voting no. One member was absent.

REP. MOORE moved that Item 15 be deleted in the amount of \$60,000. The motion was approved with 15 members voting aye, one voting no and one absent.

REP. LORY moved that the Committee delete Item 1 and then withdrew his motion.

REP. BENGSTON moved that Item 9 be deleted. The motion was approved with 14 members voting aye, two voting no and one absent.

REP. MOORE moved that Item 8 be deleted, in the amount of \$28,756 for the East for Reservoir in Lewistown. The motion was approved with 9 members voting aye, 7 voting no and one absent.

REP. SHONTZ moved that Item 16 be deleted and then withdrew his motion.

REP. MOORE moved that Item 10 be deleted, in the amount of \$303,755. The motion was approved with 10 members voting aye and 6 voting no. One member was absent.

REP. LORY made a substitute motion to delete all projects from the Lubrecht Forest upward on page 9A of the DNRC book. The motion failed with nine members voting no and 8 voting aye.

REP. SHONTZ moved that page 4, line 15 of the bill be amended to insert language following "\$85,000"-"A grant to DNRC (Department of Natural Resources & Conservation) to study the impact of Tennaco's plans to build a coal-gasification plan in Wibaux County at \$160,000". He stated that the plant would require 8,000 workers and would have a tremendous impact in Wibaux County.

The motion that was made by REP. SHONTZ failed, in a tie vote, 8-8, with one member absent.

REP. MARGE HART, District 55, stated that the amount in the appropriation would be of special importance if SJR 14 is passed.

REP. BARDANOUVE asked if the plant would be covered under the Major Facility Citing Act.

REP. SHONTZ stated that 30 miles of water pipeline would be used for irrigation.

REP. QUILICI stated that the pipeline would be covered by the Environmental Impact Statement.

REP. WALDRON moved that Item 17 be deleted. The motion was approved with 15 members voting aye and 2 voting no.

REP. MOORE moved that page 10A be amended to include \$50,000 for a lighting system at Lewis and Clark Caverns. The motion was unanimously approved.

#### HEARINGS .

##### HB 846.

REP. TOM ASAY, District 50, testified as sponsor of HB 846, stating that the bill would appropriate funds to the DNRC for rehabilitation of the Tongue River Dam and appropriate issuance of Coal Tax Bonds for State-Federal cost-sharing, with an immediate effective date.

REP. ASAY, stated that the spillway is inadequate to handle projected plugs. He stated that a bill refers to SB 409. (EXHIBIT attached-Amendments).

MR. GARY FIRTZ, DNRC, stated that the spillway is too small to pass moderate flood. He stated that the 1978 flood badly damaged the dam, but that the dam itself is structurally sound. He stated that it is felt that the present situation is unacceptable.

MR. FRITZ stated that by building a larger dam, irrigation in the area would promote the development of more of Montana's share of water, in reference to the Yellowstone River Compact with North Dakota. He stated that a larger dam be built and that the cost would be shared between the Federal Government, The Northern Cheyenne Tribe and the State of Montana.

Mr. Fritz stated that there was an emergency warning system for the Dam in case of flood. He requested \$430,000 to begin

construction and to complete the Federal Feasibility Report.

MR. HERB MABLEY, President, Tongue River Water Users, Association, stated that he feels lucky to have the Tongue River Dam. He stated that from 1946 to 1976, 107,066 acre feet of water went unused. He stated that he feels Montana should use as much of its water as possible before the water is utilized by other states. He stated his support of HB 846.

MR. ART HAYES, Jr., Rancher, Burney, Montana, stated that there had been a suit filed by the Northern Cheyenne Tribe, which is now in Circuit Court of appeals in San Francisco. He stated that he feels that by working with the Indians the matter could be resolved.

MR. JACK NOBLOCK, Rancher, Burney, Montana, stated that the area has 11,000 acres of land which could be irrigated if there were additional water. He stated that this land could be well utilized and that additional water would be beneficial. He stated his support of HB 846, for both safety and agricultural stabilization purposes.

MR. CAL WILSON, Cheyenne Tribal Attorney, and member of the Cheyenne Tribe stated that the tribe supports efforts of the Compact Committee and the Federal Government to develop additional water in Montana. He stated that he feels satisfactory water rights can be arrived at and that the Tribe would like to take flood water each spring and not bump water users down-river. He added that the Tribe would like to resolve the litigation problem.

MR. SCOTT BROWN, Program Manager for the Compact Committee and members of the State Negotiating Team with the Cheyenne Tribe, stated that he feels the dam would offer an attractive method of solving water problems.

MR. RON HOLLIDAY, Administrator, Parks Division, Department of Fish, Wildlife, & Parks (FWP) stated that he feels the area is very scenic and that a larger dam would increase the recreational use in Eastern Montana. He stated that he was working with a major coal mining company, who would be making a \$100,000 gift contingent upon the future of mining in Eastern Montana.

MR. GEORGE DEWOLF, Deputy Director, Disaster and Emergency Services, stated that he feels the safety factor is vital and that State liability should be considered.

MS. ALICE FRISLEY, stated her support of the bill.

MS. JO BRUNNER, WIFE, stated the Association's support of the bill.

MR. R.A. ELLIS, Montana Water Development Association, stated his support of HB 846.

MR. PETER JACKSON, Western Environmental Trade Association, Helena, stated his support of HB 846.

SEN. DON OCHSNER, District 26, stated that he feels there is a need to get started on the Tongue River Reservoir.

There were no opponents to the bill.

REP. MOORE asked if \$490,000 would start actual work on the Dam.

Mr. Fritz stated that it would not and that the funds would be used to secure Federal funding and to prepare an emergency evacuation plan. He added that it would take about 10 years to complete construction and to fill the Dam.

REP. BARDANOUE stated that he feels it will take more than 10 years as funding is tight now.

Mr. Fritz stated that the project needed to be built on the basis of current cooperation. He stated that the State does own quite a bit of coal under the present Dam floor, but that it would not be functional to remove the coal, as the water users would have to go without water.

REP. BARDANOUE asked if the Dam were raised 14 feet if it would cover more coal land.

Mr. Fritz stated that it would require the purchase of more land. He added that since 1967, there have been 12 highwater years at the Dam.

REP. CONROY asked what the impact would be on the development of coal mining.

MR. LEO BERRY, Director, DNRC, stated that at this time, it does not appear that mining would be affected.

REP. BARDANOUE asked about the contract for new water users on the Dam.

Mr. Fritz stated that current contracts do state that there will be no increase in cost with new water development, but that existing waters are willing to accept an increase in costs. He added that new users would be charged a reasonable amount for water.

REP. ASAY, in closing, stated that he feels Montana has not done anything with water resources in Montana for some time. He stated that he feels there is a need to do so and that if litigation continues, it will take years with millions of dollars expended in court costs.

HB 491.

REP. ORREN VINGER, District 3, Wolfpoint, testified as sponsor of HB 491, stating that Daniels County does not have the funds to complete its share of the road. He stated that the appropriation requested in the bill could be reduced from \$4,700,000 with assistance from Valley County and the State.

MR. PETE SCHUSTER, Glentana, stated that there were 6.639 miles of road, including 800 linear feet of bridges which needed paving and work. He added that this section of road is the only major secondary route in Montana that is not paved and that there is a high traffic count on the road, (up to 200 vehicles per day).

Mr. Schuster stated that Daniels County would not have the funds to complete the road until the year 2000 and that maintenance is currently done by Glasgow and Scobey. He added that there is a new State Maintenance Shop at Opheim, which could handle the maintenance.

He stated that the Valley County portion of the road is only about 5-6 years old.

Mr. Schuster stated that the road was a major grain route and has much Canadian use, in addition to being a major school bus and mail route.

There were no opponents to the bill.

REP. QUILICI asked what the revised request was in the bill.

REP. VINGER replied that it could possibly be \$1,000,000.

MR. JACK BECKER, Engineering Division, Department of Highways, stated that there were five bridges in two counties at \$1,750,000 which could be replaced by a State program at no cost to the county.

REP. HURWITZ stated that he feels secondary roads in Meagher County will no longer be oiled due to lack of Federal funds and that they will revert to gravel.

CHAIRMAN LUND stated that most other States do not have financial districts and that they do not have problems of this sort as a result.

REP. VINGER made no closing remarks.

HB 825.

REP. JERRY FEDA, District 4, Glasgow, testified as sponsor of HB 825, stating that the bill would request \$35,000 for a water project in Glasgow. He stated that Glasgow residents could not depend upon the Milk River, as the Canadians have one-half of the water rights. He stated that the water table has dropped considerably in past years and that the alternative is to pump water via a 24" line from Fort Peck.

REP. FEDA stated that he would request a study for a possible blasting of a ditch from Fort Peck to Duck Creek for a reservoir.

REP. BARDANOUVE stated that he feels the project should be considered in HB 709.

There were no opponents to the bill and the hearing was closed.

HB 278.

REP. MOORE moved that HB 278 be tabled at the request of REP. AZZARA, the sponsor. The motion was unanimously approved.

HB 823.

REP. STEVE WALDRON, District 97, Missoula, testified as sponsor of HB 823. He stated that there are currently six displaced homemaker centers in Montana who serve CETA qualified displaced homemakers.

REP. WALDRON stated that the bill was designed to keep displaced homemakers off public assistance and that a sliding fee scale was included in the bill. He stated that the bill would be funded by divorce filing fees and that no revenue account was set up.

MS. SALLY MOORE, Helena, stated that there were an estimated 12,600 displaced homemakers in 19 , who were often ineligible for social security, public assistance and other programs. She stated that workshops were held to follow up the survey with over 500 displaced homemakers participating.

Ms. Moore stated that in 1977, the legislature appropriated \$30,000 for two pilot centers in Montana with Federally matched funds. She stated that the Federal match was not received and

Ms. Moore stated that CETA Centers received \$222,000 in grants in 1980. She stated that 12% of displaced homemakers in cities of over 12,000, are eligible for CETA services. She urged the Committee to support HB 823.

MS. EMMY LABEAU, Billings, stated that the outreach center in Billings serves five counties. She stated that the center does not duplicate services offered in the Billings area by other agencies and that divorces and deaths in the years increase the potential for displaced homemakers.

DR. JOYCE KOHL, President of the Montana Home Economics Association, stated that she feels the program for displaced is cost-efficient on the long-run. She stated that 98% of displaced homemakers are women over 40.

MS. JEANNE KOESTER, Attorney, Missoula, stated that she practices Family Law. She stated that 75% of mothers in the U.S. receive no child support for children they are raising.

MR. SCOTT ANDERSON, Area Chairman and Director of Head Start in Missoula, stated that he serves on the CETA Advisory Board. He stated that 55% of the children served are from single parent families and encouraged support of HB 623.

MR. TERESA NUGENT, Missoula, provided a written statement.  
(EXHIBIT            )

MS. DONNA SUDEN, Great Falls, provided a written statement.  
(EXHIBIT            )

MS. LANA ACKERLY, Billings, provided a written statement.  
(EXHIBIT            )

MS. DELORES KAY, Great Falls, provided a written statement.  
(EXHIBIT            )

MS. DOROTHY STEVENS, Helena, spoke in regard to personal problems with her divorce and of being a displaced homemaker.  
(EXHIBIT            )

MR. BEN EVANS stated that he was an opponent of the bill as he feels there is duplication of the bill in State Government.

MS. ROSEMARY ROGERS, Helena, stated her opposition to the bill. She stated that she feels the bill is too open-ended and that it does not remedy the problem. She stated that she feels there is a need for less government intrusion and that displaced men have problems too.

MS. GLUCKERT, Helena, stated that she feels this bill is a welfare program for women.

MS. JILL GUTHRIE, Helena, stated that she feels women can get jobs and that more government is not needed.

REP. BENGSTON asked how the bill would be implemented if passed.

MR. GREG GROEPPER, Department of Labor and Industry, stated that there is a program for persons at the poverty level, but none for those above the level.

REP. WALDRON stated that the program recommends at least 25% local support from civic organizations.

Mr. Groepper stated that he is not certain about rule-making at this point. He stated that the Job Service is paid by the number of jobs placed and not by the number of persons counselled. He stated that Job Service does not have the facility for long-term job counselling.

REP. HURWITZ stated that he wondered if communities have failed to provide necessary resources and support instead of requesting Federal support.

REP. SHONTZ stated that he is curious how the \$200,000 requested will fund the entire State's needs.

REP. WALDRON replied that he does not feel that it will. He stated that under CETA guidelines, there must be rural outreach workers. He stated that the 5% increase in the divorce fee would raise over \$155,255 in the '83 biennium.

REP. QUILICI stated that the request is actually for \$44,745 in general funds to equal \$200,000.

REP. MOORE asked why the divorce filing fee is to be used for this program when some are not divorced, but widowed.

REP. WALDRON, in closing, stated that he feels Montana's Homemakers Association basks opposition to this bill and that he feels displaced homemakers need these services.

SB 278.

SEN. STEVE BROWN, District 15, Helena, testified as sponsor of SB 278 to raise per diem and lodging rates paid to state employees.

MR. MORRIS BRUSETT, Director, Department of Administration, stated that department directors would be required to limit



travel where necessary and that out-of-state travel would have to be further limited if the bill passes.

MR. JIM GILLET, Acting Legislative Auditor, stated his support of the bill.

There were no opponents to the bill.

EXECUTIVE SESSION.

HB 491.

REP. MOORE moved that HB 491 do not pass.

REP. LORY made a substitute motion that HB 491 be tabled. The motion, as made by REP. LORY, was passed with 16 members voting aye and one member voting no.

HB 825.

REP. MOORE moved that the Committee amend line 11 of the bill to strike general funding and insert renewable resource funding.

REP. BARDANOUVE made a substitute motion to table HB 825 and take it up in HB 709. The motion was unanimously approved.

HB 217.

REP. HURWITZ moved that \$250,000 be added to HB 217, for the '83 biennium, to the SRS existing council on aging and that it not be appropriated through area agencies. He requested that the LFA prepare the proper amendment, stating that no administrative costs shall be taken from the appropriation.

REP. HURWITZ withdrew his motion, stating that he would take it up on March 28, 1981.

HB 767.

REP. DONALDSON moved that HB 767 be tabled. The motion was unanimously approved.

HB 828.

REP. SHONTZ moved that HB 828 do pass. The motion was approved with 16 members voting aye and one voting no.

HB 410.

REP. BENGSTON moved that HB 410 do pass. The motion failed with 9 voting no, 7 voting aye and one absent. The vote was reversed to show a do not pass vote.

HB 418.

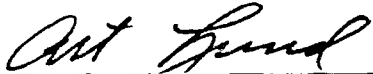
CHAIRMAN LUND stated that the LFA was to find out if the appropriation requested for HB 418 were also included in HB 500 and that if this were so, the bill would be tabled.

HB 356.

REP. MOORE moved that HB 356 be tabled. The motion was unanimously approved.

The meeting was adjourned at 12:20 p.m.

Respectfully submitted,



REP. ART LUND, CHAIRMAN

jc

## VISITORS' REGISTER

HOUSE

Appropriations

COMMITTEE

BILL

Date

3-27-81

SPONSOR

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Tom Hart		Dist # 55-		
Tom Hart		Dist 52-	746	
John Darnbeck	Helena	Mont. IOWA		278
John Darnell	Ashland	DSC	218	
Gill Stothrie	Helena	Self		623
Bernard Evans	Helena	Self		623
Ray Johnson	Helena	Self		623
Carolyn Lynn	Helena	Self		623
Rosemary Rodgers	Helena	Concerned Citizens		623
Ellen Ditzler	Helena	EIC (HB 709)	-	-
Beverly Shuckard	Helena			623
Robert Rasmussen	HELENA	HELENA CITY PLANNING BOARD	278	-
Jo Dunning	"	W.I.F.E.	846	
Rick Bondy	HELENA	DNRC	846	
Alice Frysie	Helena	Nat'l. Farmers Organ. Mt. Cattlemen's Assn.	846	
Art Hays Jr	Bainbridge	TRWU	846	
Herb Mobley	Ashland	TRWU	846	
Dick Karp	Helena	DNRC	846	
Spencer H. H. H.	Bainbridge	TRWU, C.D.	846	
Ray Hays	Helena	Dept. Labor & Ind.	623	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

## VISITORS' REGISTER

HOUSE

*App*

COMMITTEE

BILL

Date

*3-27-81*

SPONSOR

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
<i>John D. Haines</i>	<i>Missoula</i>	<i>Self</i>	<i>HB 623</i>	
<i>Donna Haines</i>	<i>Helena</i>	<i>Self</i>	<i>HB 623</i>	
<i>Shirley Haines</i>	<i>Helena</i>	<i>Self</i>	<i>HB 623</i>	
<i>Marsha O. Gething</i>	<i>Bozeman</i>	<i>Montana Home Economics Association</i>	<i>HB 623</i>	
<i>D.B. Thibodeau</i>	<i>Missoula</i>	<i>Self</i>	<i>HB 623</i>	
<i>J. P. Thibodeau</i>	<i>Missoula</i>	<i>Self</i>	<i>HB 623</i>	
<i>John Thibodeau</i>	<i>Helena</i>	<i>Self</i>	<i>HB 623</i>	
<i>Connie Meyer</i>	<i>Cheney</i>	<i>Self</i>	<i>HB 623</i>	
<i>Kathy Larsen</i>	<i>Helena</i>	<i>League of Women Voters</i>	<i>HB 623</i>	
<i>Berry Larsen</i>	<i>"</i>	<i>"</i>	<i>"</i>	
<i>Kyenne Pallard</i>	<i>Helena</i>	<i>Career Dev. Center</i>	<i>HB 623</i>	
<i>C. Anne Krester</i>	<i>Missoula</i>	<i>Self</i>	<i>"</i>	
<i>Lilly Kemmis</i>	<i>Sidney</i>	<i>"</i>	<i>"</i>	
<i>SCOTT ANDERSON</i>	<i>MISSOULA</i>	<i>HEAD START</i>	<i>HB 623</i>	
<i>Lynne Scott</i>	<i>Helena</i>	<i>Career Development Center</i>	<i>HB 623</i>	
<i>SAR R. Hettner</i>	<i>Missoula</i>	<i>WIT - YWCA</i>	<i>HB 623</i>	
<i>Paula Rupp-Hougard</i>	<i>Bozeman</i>	<i>WIT - Gallatin / Bozeman</i>	<i>HB 623</i>	
<i>Paula Hougard</i>	<i>Bozeman</i>	<i>Self</i>	<i>HB 623</i>	
<i>Paul J. Donovan</i>	<i>GT Falls</i>	<i>M.P.P.</i>	<i>623</i>	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

## VISITORS' REGISTER

HOUSE

Appr

COMMITTEE

BILL

Date

3-27-81

SPONSOR

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Marian Lane	Gr Falls	self	HB623	
Elise Ivie Blas			HB623	
Mrs. Linder	Gr Falls	YWCA	HB623	
Betty J. Rector	Missoula	YWCA	HB623	
Angela Gari	Missoula	Crisis Center	HB623	
Janis Kott	Bozeman	Montana Home Economics Assoc.	HB623	
Gayle Bean	Bozeman	YWCA	HB623	
Lisa Abbott	Bozeman	YWCA	HB623	
Linda Moore	Bozeman	self	HB623	
Colleen Bullis	Missoula	YWCA	HB623	
Bonnie W. W. H.	Helena	self	HB623	
Ann West	"	self	HB623	
Ala Donahue	Great Falls	self	HB623	
Colleen Duff	Missoula	YWCA	HB623	
Janet Stevens	Helena	self	HB623	
Lith Zerkle	Great Falls	YWCA	HB623	
Jim Elliott	Great Falls	YWCA	HB623	
LARRY WOLTER	Great Falls	self YWCA	HB623	
Marie Carr	Missoula	self	HB623	
Ed. Vogt	Missoula	M-A.P.	HB623	

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## VISITORS' REGISTER

HOUSE

Appropriations

COMMITTEE

BILL

Date

3-27-81

SPONSOR

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Ron Holliday	Helena	Mont. Dept of Fish, Wild. Lib. Parks	HB 846 X	
James Hall	Gr Falls	Self - (MAP)	975 623	
John Hamlin	Glenade	Self (MAP)	274 623	
Arnold Vinnard	Helena	DNRC	X	
George DeHolt	Helena, MT	Disaster & Emergency Serv.	HB 846	
Scott Brown	Helena	RWRCC		
Ed SAGEUSA	HELENA	MISSOURI INTER-TRIBAL Perry Board	846	
Calvin L. Wilson	Busby, MT.	N. Chippewa Tribe	4-846	
Lyle Walstad	Ophir, MT.		HB 491	
Pete Schuster	Glenade, MT.	Local Citizens	HB-491	
Theresa Nugent	Helena		HB 623	
Walter Liden	Gr Falls, MT	Local Self	H 623	
Dolores & Kay	Gr Falls, MT	Local Self	H 623	
John Battey	Great Falls, MT.	Self	H 623	
Edward Seltzer	Great Falls, MT	Self	H 623	
Anna Spalding	Great Falls, MT	Self	HB 623	
John A. Liden	Gr Falls, MT	Self	HB 623	
Charles Nelson	Helena, Mont.	Self	623	
John Kutz	Helena, Mont.	Self	623	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

WITNESS STATEMENT

NAME Pete Schuster BILL No. HB-491  
ADDRESS Glentona, MT. 59240 DATE 3-27-81  
WHOM DO YOU REPRESENT Highway 248 Users  
SUPPORT X OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

WITNESS STATEMENT

NAME Orren Uniger BILL No. 471  
ADDRESS Wolf Point DATE 3/27/81  
WHOM DO YOU REPRESENT DIST # 3 House  
SUPPORT X OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:



....Program began November 1980...serve 5 counties; Cascade, Teton, Pondera, Glacier, Chouteau....budget of \$41,000.00 with a staff of 3

....89 clients....41 CETA eligible....48 not CETA qual'd...outreach 7

....average of 9 persons served a day (Jan. 263; February 150 served) info, referrals and one-to-one

....age range of clients 19-74....average age 40's

....128 children are affected

....we conduct weekly support group sessions with an attendance of 15-22. Topics dealt with are decision making, assertiveness, assessing skills, recognizing and learning to deal with depression, stress, anger; goal setting; career planning and job readiness

....conducted 4 "Getting Hired" workshops...professionals from the community provided their services free and presented information on:...skill assessment, resume writing, interviewing; job applications and grooming...attendance 15-20

....We provide 1 hour of one-to-one counseling to each displaced homemaker to assess her abilities so a program can be planned to meet her needs

....conducted a 6 week assertiveness training class...20 attended

....conducted a workshop on non-traditional jobs in cooperation with the Montana Contractors Asso.,... 39 attended

....8 of our displaced homemakers have been or are, in a battering situation

....13 have determined their career goals and are making plans to achieve these goals

....2 have found jobs (one was married for 34 years, one for 24 years, both first jobs)

....8 are now attending classes to up-grade their career skills

....3 are studying for their GED

....1 is crocheting for a profit to supplement her SS which will end July/81

....1 is selling her organically grown food to a restaurant and also speaks to groups interested in organic gardening

....1 is exploring possibility of herself as a broker of Women's services

A SURVEY conducted by the Women's Bureau/80 revealed there are 12,600 DH in Montana...

...87% said building self-confidence greatest concern...81% training and education...

We find that these and housing, legal assistance and lack of career goals are major problems of the women who come to our Center.

We make referrals to and receive referrals from the following local agencies:

Mercy Home  
Family Court Services  
Opportunities Inc.  
CETA, both City and State  
Adult Learning Center  
Easter Seal  
Crisis Center  
YMCA

County Extension Service  
League of Women Voters  
Mental Health  
WIN program  
Montana Contractors Asso.  
College of Great Falls  
Vo Tech  
Alcoholics Anonymous

Voc Rehab  
Ministers  
MAFB  
Attorneys  
Human Rights Commission  
Women's Resource Center  
Gt. Falls Housing Authority  
Alanon

COMMENTS by some of our DH: "This program has been a real turning point in my life"...  
"I can now finally see a light at the end of a black tunnel"...  
"It is so good to come to a place where they understand me and my problems"...  
"I wish a program like this had been here several years ago, I wouldn't be in such a mess now"



UNITED WAY AGENCY



YOUNG WOMEN'S CHRISTIAN ASSOCIATION

220 SECOND ST. N.

GREAT FALLS, MONTANA 59401

3-27-81

March 27, 1981

House Appropriations Committee  
Mr. Art Lund, Chairman

Re: HB 623

Chairman Lund and Committee Members:

I am Myra Lindborg, President of the Great Falls YWCA. I became aware of the needs of the Displaced Homemakers about three years ago through my work on the YWCA board. I was asked to serve on the Montana State Counseling Needs Research Advisory Panel. This panel was sponsored by the Office of Public Instruction and was asked to determine the needs of Displaced Homemakers and the best ways of helping them.

The foremost needs, in order of priority, were: building of self-confidence, 87%; training and education, 74% and coping with the change in identity and role, 33%. They all needed help in finding jobs. Services needed, and not found, by these women were peer support, affordable child care, legal counseling and help with finances and other problems. Some of the problems are specific to the Displaced Homemaker and help was not usually available in agencies then existing. These needs are now met in Displaced Homemaker centers.

Some needs can be met in other agencies, but the majority of the women do not need these services prior to the change in marital status and cannot find the help because they don't know the system. Displaced Homemaker centers refer women to helping agencies when they are applicable and will help. Many agencies also refer to the centers. Our center in Great Falls has referral relationships with twenty-four agencies.

I find it interesting to compare the findings of the panel with the needs found in our Great Falls Women In Transition center. Our experience parallels or surpasses the projected needs listed above.

The panel found that 40% were dependent on public assistance, including Aid to Dependent Children. 19% were supported by another family member. Our local Women In Transition program has not found any woman who wants to be dependent on public support. It is, not only essential, but makes sense, to help them stay off of, or get off of, public assistance. I also believe it appropriate that programs to help these women be funded from divorce fees as this bill asks.

I urge you to vote for HB 623.

Thank you.

3-27-81

March 25, 1981

This is testimony in support of House Bill 623:

Art Lund, Chairman  
Appropriations Committee  
State Capitol  
Helena, Montana 59620

Dear Chairman Lund:

I am Dolores Kay. I have been divorced since 1974. I have a teenage son living with me, a junior in high school, and three other children who are grown and on their own. I was a homemaker from the time of my marriage in 1950 until my divorce, except for a few part-time jobs. I have worked in the school system and at a bank for 2½ years since my divorce. My job at the bank was terminated September 5, 1980 and the reason given was remodeling. Since that time I have gone on 18 job interviews and each time a younger person was hired.

In January I found the Women in Transition program. It has made me feel that I am somebody. This program has given me encouragement to stand on my own two feet. It has given me courage to express new things and try for them. I want to continue to learn and grow, and this is an outlet to find out I am an adult and I can keep on growing and maturing. I don't have to stop. I was limiting myself as to my age and what I had done before.

Women in this program care about each other and give each other a feeling of acceptance, of being somebody, of courage to go out and find out who they are.

A program such as this gives us the courage and strength to acknowledge who we are -- to face our difficulties to resolve them, and to be a productive asset to our community in preference over a burden.

My prayer is that you will approve House Bill 623.

Sincerely,

*Dolores Kay*

3-27-81

March 25, 1981



The Appropriations Committee  
Helena, Mt

Sirs:

As a personnel counselor, I have been in contact with many women referred to me from the Displaced Women's center, here in Missoula,

I have found through my contacts, that these women are better prepared and organized in looking for a position after they have had some counseling and guidance.

Most of these women have come from a divorce situation or loss of a spouse which have put these women back into the job market.

From a psychological standpoint, none of these women would be prepared to look for a position, let alone keep the position, as they are not yet ready for such a situation.

I have repeatedly seen women, who have not had any type of counseling or exposure to advice. I have referred many to the Displaced Homemaker Center.

I am for House Bill #623. I feel without the necessary funding for this fine, worthy organization, many of these fine women would not be able to cope with the stress and strains of divorce, death and job-lessness.

Sincerely yours,

(Ms) Carol J. Hieb  
Owner/Manager  
STAFF ONE EMPLOYMENT SERVICE

(406) 543-8216

135 Strand -- Suite D  
Missoula, Montana 59801

3-27-81

TESTIMONY HB 623

In 1977 I became a Displaced Homemaker. I was 35 years old and my three daughters were 5-9-12. I had not held a job since 1967 when I was a secretary in a bank while my husband was in college.

I am one of the lucky ones. I did not have to sell my home, get a job or worry about how we were going to live. Emotionally I was devastated. However, again, I was one of the lucky ones. My parents came from out of state for as long as I needed them and they still come. My in-laws helped then and now, my friends and neighbors were available to me and still are.

I was "just a housewife" and suddenly I found myself alone and head of house with everything to deal with at a time when trauma and emotions were front runners. It has been very difficult for me to adjust to my situation and I have had so many advantages so I have great compassion and sympathy for those women who are suddenly alone and must be concerned with surviving. How to support your family when you have little or no money, job skills that haven't been used in a long time or no marketable skills at all.

When you are single head of house, whatever gets done is done by you and where children are involved it can be a very draining existence. There is no one to help in decision making, discipline, home maintenance, finances, cars, insurances, taxes and no one to offer any reinforcement that you can make it, you are doing a good job or be there to pick you up when you are down.

There were no Women Centers four years ago and that is why I became involved, as a volunteer, in the program at the YWCA. We who are suffering a loss are not mentally ill but need a helping hand, a word of encouragement from someone who has been there, and a place to go. When death or divorce happens to you, you feel that no one has ever been through what you are going through and to have an on-going support group, a place, where you can go and get reinforced, up-lifted, encouraged, is so important if we are to stay in society as strong, self-supporting individuals. I am so very concerned that the person in a single parent household be able to cope so that she can be able to provide for the needs of the children in that household.

Raising children in a two parent situation is difficult and when there is one, it is even more so. I ask that you please consider the options of where to help these women; in the beginning when there is a chance to get them on their feet, functioning in a job and in their homes or provide help when they have become so discouraged and worn out from trying that they have given up and you lose not only the parent but also the children.

This was not going to happen to me but it did. I am alone and head of house and it could be you, your wife, sister, mother who becomes "displaced".

Submitted by Lana Ackerly  
Chairman, Women Center Committee  
YWCA Billings, Montana

*March 23, 1981*

Rep. Art Lund, Chairman  
Appropriations Committee, Rm. 104  
c/o State Capitol  
Helena, Montana 59620

Re: HB 623

Dear Rep. Lund:

I am Donna Suden and I'm earning my degree in Sociology at the College of Great Falls.

I was married for 11 years and gave birth to three children. I was divorced in 1973. At that time I felt many feelings that I did not understand. It was hard for me to find the information and support I needed to function effectively.

I did finally go to counseling at the Mental Health, but found this very difficult because I could not face what significant others might say about me. My greatest fear was that my ex-husband would find out I was going to counseling and that he would have my kids taken away from me, as he threatened to do many times.

I believe that if there had been, at that time, a program such as the Women In Transition, I would have been able to obtain the information and the knowledge I needed. I also would have realized that counseling is a positive means to self-awareness.

The Women In Transition is a program that I needed eight years ago. The Women who come into this program derive a feeling of security because of confidentiality, and so talk freely without feeling threatened by anyone. They obtain the information they so desperately need.

I am now volunteering 10 hours a week in the Displaced Homemaker Program in Great Falls because I believe so strongly in this program and want to be a part of it.

As a result of my volunteering in this program, I see women *and myself* every day growing in self esteem, self confidence and looking forward to a brighter future as an independent, self-supporting individual.

Your support on HB 623 will assure the continuance of the many good results afforded by this program.

This is written testimony in support of HB 623.

*Thank You  
Donna,*

Testimony - HB 623

The Billings program for Displaced Homemakers began in July of 1979. Since that time we have seen 450 people at our Center. We have an outreach program that serves 5 counties; Yellowstone, Carbon, Big Horn, Musselshell and Rosebud.

We receive referrals from the Mental Health Center, Welfare, Job Service, HRDC, the Battered Spouse Shelter, attorneys, other community organizations and many from clients. This demonstrates that we do not duplicate services that other agencies provide. The needs of Displaced Homemakers are varied and some need supportive services, such as individual and group counseling, housing, child care, parenting skills, and legal help. Almost all need vocational/educational assistance, job seeking and job readiness skills.

In our office, we have seen people from 17-70, with educational levels from 8th grade to Masters degrees, income from none to over a thousand a month. In 1979, there were 789 divorces in Yellowstone County and 189 in the other four counties we serve. There were 1147 (874 in Yellowstone) deaths in the five county area. A large percentage of these statistics result in potential displaced homemakers.

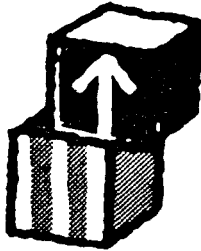
It seems logical that instead of encouraging people to become tax-burdens we assist them in becoming tax-payers.

Respectfully Submitted by

Emy LaBeau-Director

YWCA Women's Center - Displaced Homemaker Program

909 Wyoming Avenue, Billings, Montana



140 SOUTH SIXTH EAST  
MISSOULA, MONTANA 59801

728-5460  
728-5461

3-27-81

# HEAD START

March 20, 1981

House Appropriations Committee  
Montana House of Representatives  
Capitol Station  
Helena, MT 59620

To the Members of the House Appropriations Committee:

I am the Director of the Head Start program in Missoula. My agency provides child development services to preschool children from low income families. More than half of the children we serve are from single parent families. I am fully aware of the serious consequences of divorce for women and children. Therefore, I urge your favorable consideration of HB 623 which would provide funding for Displaced Homemaker programs in Montana. The Displaced Homemaker program assists women entering the labor force due to divorce or the death of their spouse.

I am most familiar with the Women in Transition Program, located in Missoula, and sponsored by the Young Women's Christian Association. This program is exemplary, serving 166 women at an annual cost of \$62,723. The staff has been responsive to client needs, innovative in program development, and effective in utilizing available community resources.

I favor combined funding for HB 623 and HB 664, the bill for Children of Divorce which has already been passed by the House of Representatives. Let's not choose between services for women or services for their children when the needs of both are so great.

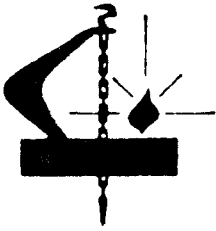
Please support HB 623 for the displaced homemakers of Montana. Thank you.

Sincerely,

Scot M. Anderson  
Director

SMA:sj





3-27-81

## MONTANA HOME ECONOMICS ASSOCIATION

Representative Lund, Members of the Committee; I am Dr. Joye Kohl, President of the Montana Home Economics Association. We appreciate the opportunity to testify in support of the displaced homemaker legislation.

Let me first explain that the Montana Home Economics Association is the largest professional association in the state addressing the totality of the family. Our members work in diverse fields but they have a common goal-- to improve the quality of life for every person with special emphasis on the family unit which nurtures, protects, and renews that individual.

Obviously being concerned about the quality of family life, we are also concerned about the effect of taxation on personal income. We appreciate the need for careful scrutiny in appropriating public monies; however, we believe that the services provided to help displaced homemakers achieve independence and the economic security vital to a productive life is a cost-effective measure in the long run.

Displaced homemakers cross racial, economic, and geographic boundaries and have either never worked outside the home or have been out of the labor force for many years. Having lost income through separation, divorce, disability, illness, or death of the breadwinner, they find themselves without any source of income and ineligible for most support services; thus, they are thrust into a job market for which they are totally unprepared either emotionally or skillwise. Of the estimated 12,600 displaced homemakers in Montana, more than 98 percent are women over 40 who are also victims of age discrimination in the job market, yet are not old enough to collect retirement benefits.

Distinguished committee members, each of you are potential partners in the situation where your loved ones find themselves alone and vulnerable due to your disability, illness, or death. Put yourself in the place of the breadwinner disabled or woman incompassitated by circumstances beyond their control.

This is not a welfare program or a give away program but an opportunity for economic independence that none of you would want to deny your spouse and children if such a situation should occur. What you are asked to provide through this legislation is that opportunity. Can you, in good conscience, deny such an opportunity to deserving citizens of the state of Montana? In the long run the program is cost effective!

We urge this committee to support this bill in entirety and the Montana Legislature to enact House Bill 623.

Thank you.

The Billings program for Displaced Homemakers began in July of 1979. Since that time we have seen 450 people at our Center. We have an outreach program that serves 5 counties; Yellowstone, Carbon, Big Horn, Musselshell and Rosebud.

We receive referrals from the Mental Health Center, Welfare, Job Service, HRDC, the Battered Spouse Shelter, attorneys, other community organizations and many from clients. This demonstrates that we do not duplicate services that other agencies provide. The needs of Displaced Homemakers are varied and some need supportive services, such as individual and group counseling, housing, child care, parenting skills, and legal help. Almost all need vocational/educational assistance, job seeking and job readiness skills.

In our office, we have seen people from 17-70, with educational levels from 8th grade to Masters degrees, income from none to over a thousand a month. In 1979, there were 789 divorces in Yellowstone County and 189 in the other four counties we serve. There were 1147 (874 in Yellowstone) deaths in the five county area. A large percentage of these statistics result in potential displaced homemakers.

It seems logical that instead of encouraging people to become tax-burdens we assist them in becoming tax-payers.

Respectfully Submitted by

Emy LaBeau-Director

YWCA Women's Center - Displaced Homemaker Program

909 Wyoming Avenue, Billings, Montana

I. PURPOSE

- A) Provide adequate quality water for the City of Glasgow. See attached Feasibility Study for current status report on Glasgow water situation.
- B) Provide irrigation water to the North and South side of the Milk River from Vandalia to Nashua. The Canadians have water rights to half of the water in the Milk River and have not utilized them at this point. They have plans to construct a dam next year to take their half of the water. Upon completion of the dam there will be limited quantities of water for this part of the Milk River.

II. PLAN

- A) Take water from Fort Peck Lake at Duck Creek via a water-way to be constructed with two vertical lift gates.
- B) Flow water into Willow Creek OR construct a ditch.
- C) Construct a dam on Willow Creek and form a reservoir.
- D) Construction of necessary irrigation ditches to irrigate the North and South side of the Milk River from Vandalia to Nashua. Present ditches will be used and improved where needed.
- E) Take water from ditch or reservoir where most suitable and pipe to Glasgow.

III. FEASIBILITY STUDYA) Water Outlet

Location, type, excavation or blasting, cost, construction time, right-of-way (cost, owner of property, feasibility) and engineering and surveying costs

B) Water Transportation from outlet to holding facility

Ditch or free flow--topography--cost of construction, construction time, right-of-way, engineering and surveying costs

C) Reservoir

Full Time: Soil type, location, type of dam, cost of construction

Part Time: Construction time, right-of-way, engineering

Flood Control: Amount of water stored, surveying costs and engineering costs, quality of water, sedimentation problems and remedies for sedimentation problems. Will it hold torrential rainfall?

D) Distribution System

1) City: Type, location, cost, time of construction, right-of-way, surveying costs and engineering costs

2) Irrigation: Divide into North and South side of the Milk River and Upper and lower Glasgow, Cost analysis  
Ditch Cost--right-of-way, quantity of water required, number of acres under irrigation, time to construct, engineering and surveying costs, number of people irrigating

E) Land Owners Involved

March 27, 1981

3-27

To the House Appropriations Committee

Re: Testimony for HB 623

My name is Sally Moore. I live in Bozeman, Montana, and work in Helena. I am on vacation leave today. I have been a part of a growing grass roots effort to provide services to displaced homemakers in Montana and I would like to give you an overview of what has happened in the state over the past few years.

In 1978 the Women's Bureau conducted a survey on Montana Women and Work. The results of the survey showed that there are an estimated 12,600 displaced homemakers in Montana. These middle aged individuals have lost the income they have been dependent on either through divorce, separation, death or disability of their spouse. These individuals need to find a job to support themselves and their families but they don't know where to start. They are very often ineligible for social security, unemployment, targeted jobs, financial aid, health care, or credit. They are, in a sense, being punished for having stayed at home to care for their children.

In 1979 a survey was conducted by the Department of Vocational Education to assess the counseling and employment related needs of displaced homemakers. The needs that surfaced were 1) building self-confidence, 2) training and education, 3) changes in identity and role, 4) career counseling, 5) job placement, 6) skill assessment, 7) coping with problems of the children, 8) peer support, 9) decision making 10) coping with the agencies that are supposed to help them.

In 1980 community planned two-day job readiness workshops were conducted in Missoula, Great Falls, Helena, Miles City, Glendive, Crow Agency, Ronan, Butte, and Billings. Over 500 individuals participated in these workshops.

The Montana legislature in 1977 recognized a need and allocated \$30,000.00 for two pilot centers but meant the money to be a match for federal funds which were not made available until mid 1979 and then were limited to a few national projects. In 1979 the \$30,000.00 reverted back to the general fund.

In June 1979, two model centers were funded by CETA. These two centers are still providing needed services to displaced homemakers in Billings and Missoula and surrounding counties. In the fall of 1980 four additional centers were established in Bozeman, Miles City, Great Falls, and Havre. A total of \$222,000.00 has been subgranted in 1980 to these six centers.

CETA funds to support Displaced Homemaker Centers will soon be eliminated. State support, financed by the divorced filing fee designated in HB 623, plus community support that existing centers have built, could be used to continue assistance to displaced homemakers in becoming productive, healthy, self-supporting individuals who would add to the tax base in Montana instead of being dependent on it.

Even if CETA exists as it is now, only 12% of the displaced homemaker population living in towns over 10,000 are now being served. It is probable that 50% of the displaced homemakers living in towns over 10,000 could be served if services were expanded to non CETA eligible. This would make a total of 2,375 individuals instead of the 550 expected to be served by CETA funds.

I urge you to support HB623.

Sally Moore  
1217 S. Black, Bozeman

GLASGOW VETERINARY CLINIC

FORT PECK ROUTE  
GLASGOW, MONTANA 59230  
PHONE (406) 228-9313

MARTIN R. CONNELL, D.V.M.  
HOME PHONE (406) 228-8182

R. SCOTT GILLESPIE, D.V.M.  
HOME PHONE (406) 228-2366

3-27-81

March 18, 1981

Representative Jerry Feda  
423 8th Ave.  
Helena, MT 59601

Dear Jerry,


I plan to attend the hearing on March 27th at 8:00 am.  
Enclosed is a packet containing information on the  
project, in case the weather prevents my coming.

The City of Glasgow has put up \$11,000 and Valley County  
has put up \$14,000 towards the cost of a feasibility  
study. The balance we are asking for is \$35,000 for  
a total of \$60,000. This is the estimate that the  
engineering firms have given us to do a feasibility  
study. The City of Glasgow has already spent \$22,000  
on feasibility studies to solve their water problem  
and they feel going one step further with the county  
is a necessity.

If I can't get into Helena I will call you to answer  
any questions that you might have.

Thank you for your hard work in representing us in  
Helena.

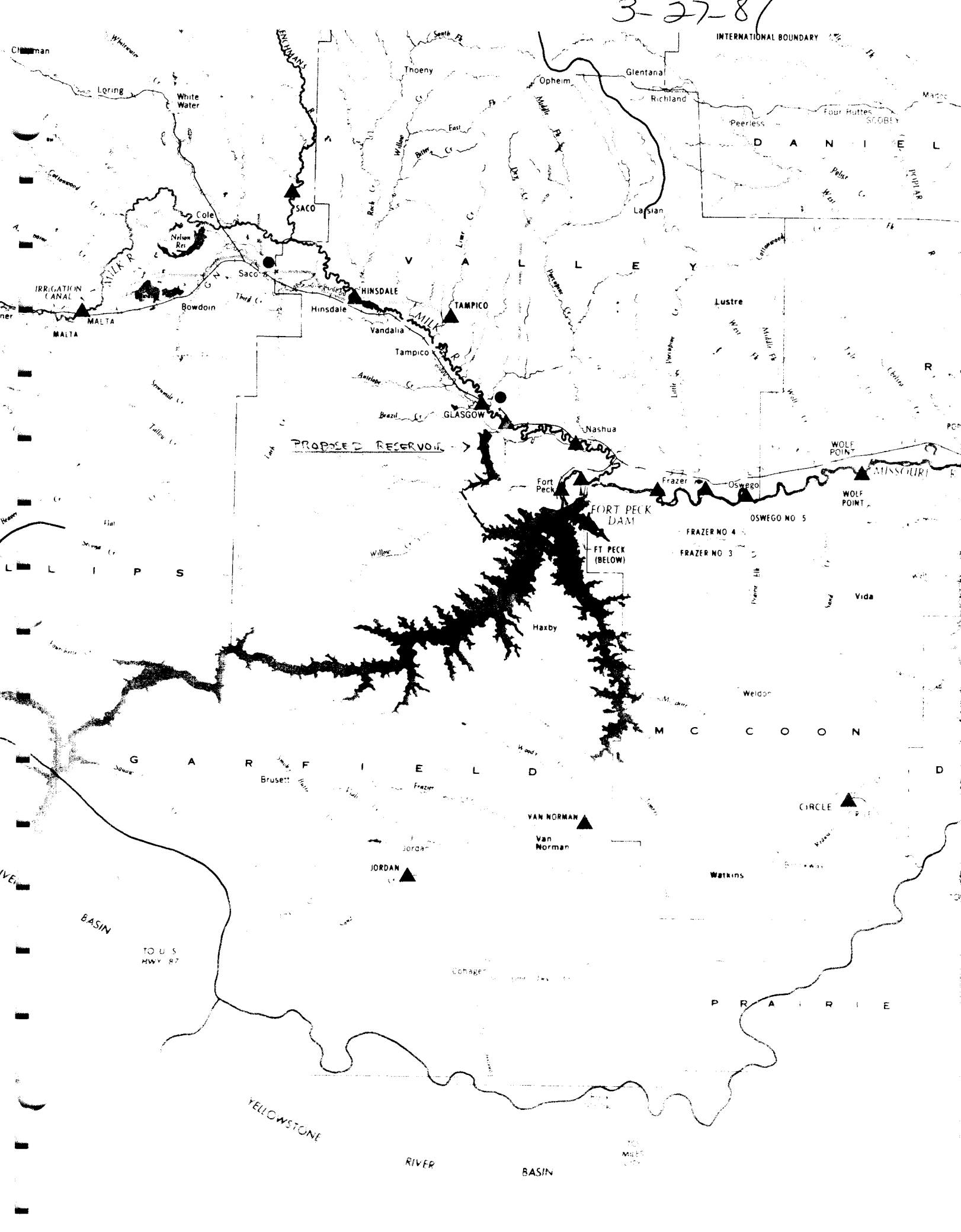
Sincerely,

  
Martin R. Connell, D.V.M.

MRC/dra

Enc1

3-27-87



Name Jo Brunner

Bill no. 846

Address---Helena

March 27, 1981

Support X

Mr. Chairman, members of the committee, my name is Jo Brunner and I represent Women Involved in Farm Economics. We wish to go on record as in support of House Bill 846.

This is an important step in Montanas need for water development *improvement* projects within our state! Dam security perhaps threatens a comparatively small portion of our residents and our property within our state, but its hard to reckon value of life. We feel that it is the obligation of the entire population of Montana to ensure not only water for our residents, but safe water projects, ~~which~~! We are encouraged also by the evident participation of the Northern Cheyenne Tribe in this project and their recognition that such projects should be a joint effort between all Montanans.

~~We ask passage of this bill.~~

*We very strongly urge passage of HB 846!*

Amendments to HB 846

1. Page 1, Line 14  
Following: "Dam"  
Insert: ",because of an undersized spillway,"
2. Page 2, Line 5  
Following: "use,"  
Insert: "provide for the preservation of the recreational and fishery values,"
3. Page 3, Line 15  
Following: "with"  
Strike: "the Northern Cheyenne Tribe and"
4. Page 3, Line 24  
Following: "sections"  
Strike: "25"  
Insert: "24"  
  
Following: "through"  
Strike: "44"  
Insert: "42"
5. Page 4, Line 4  
Following: "upon"  
Insert: "legislative"  
  
Following: "approval"  
Strike: "by the board of natural resources and conservation"
6. Page 4, Line 6  
Following: "plan"  
Insert: "approved by the board of natural resources and conservation"
7. Page 4, Line 9  
Following: "conservation"  
Insert: "and legislature"

3-27-81



NAME Alice Traylor BILL No. 846 HB  
ADDRESS Helena DATE 3/27/81  
WHOM DO YOU REPRESENT Montana Cattlemen / Natl. Farmers  
SUPPORT X OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

At the request of our members in the area of the Tongue River, we appear in support of HB 846. There is no question that something has to be done to repair <sup>and ensure</sup> the spillway on this dam. While we understand this is but one dam in the system, we feel it is significant in justification for support by this legislature.

Alice Traylor

WITNESS STATEMENT

NAME R.A. Ellis BILL NO. AF-848  
ADDRESS 1735 Sierra and Helena DATE 3/27/81  
WHOM DO YOU REPRESENT Mont. Water Development Ass'n  
SUPPORT ✓ OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

WITNESS STATEMENT

NAME Peter Jackson BILL No. HB 846  
ADDRESS 2301 Colonial Drive DATE 3-27-81  
WHOM DO YOU REPRESENT Ueta  
SUPPORT ✓ OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

3-28

MR. SPEAKER:

We, your committee on

HOUSE APPROPRIATIONS

having had under consideration

HOUSE

Bill No.

A BILL FOR AN ACT ENTITLED: AN ACT TO APPROPRIATE FUNDS  
 A  
 THE GOVERNOR'S OFFICE FOR THE PURPOSE OF ADVOCATING THE  
 STATE'S OPPOSITION TO FEDERAL REGULATION THAT WOULD  
 PROHIBIT OR DIMINISH THE STATE'S RIGHT TO LVEY A 30 PERCENT  
 IN  
 TAX ON COAL MINED WITHIN MONTANA'S BORDERS."

Respectfully report as follows: That

HOUSE

Bill No. 828

1. Page 1, line 14  
 Following: "office"  
 Insert: "until June 30, 1983."
2. Page 1, line 18  
 Following: Line 19  
 Insert: New Section  
 "Effective Date. This act is effective on passage  
 and approval."
3. Title, line 3  
 Following: "BORDERS"  
 Insert: "; and providing an effective date." (CAPS)

DO PASS

*as amended*