

MINUTES OF THE MEETING OF THE HOUSE APPROPRIATIONS COMMITTEE  
March 14, 1981

The meeting was called to order by Chairman Lund at 8:00 a.m. in the SRS Auditorium. All members were present.

HEARINGS: HB 217

REP. MENAHAN, District 90, Anaconda, testified as sponsor of HB 217, a request for funds for Senior Citizens, which he stated would be provided directly to the Senior Citizens and would not be for administrative costs.

MS. NORMA KEIL, Conrad, Montana and representative of the Montana Task Force on Advocacy on Aging, stated that she feels grateful to be in her own home and that long-term care patients want to stay in their homes. She stated that the number of persons over 65 will increase by 30% in the next 10 years and urged the Committee to support HB 217.

MS. ANN KILEY, Montana Task Force for Advocacy on Aging, and Powell County Council on Aging, stated that she was a retired nurse. She stated that Powell County has a program for home health care and nutrition. She urged the committee to support HB 217.

MR. DON JUDGE, Montana State AFL-CIO, stated that the organization supported HB 217, in addition to HB 337, providing tax relief for Senior Citizens.

MR. G.V. ERICKSON, Bozeman, Legacy Legislature, stated that 63 senior citizens in Montana served in the last legacy legislature and that the number one priority was HB 217. He added that in-home health care services were the number one concern of those in attendance, versus institutionalization. He urged the Committee to support HB 217.

MS. HELEN MCGREGOR, Butte, Montana, stated that she had traveled the entire State as a past State Director of the Retired Teachers Assn. and that she found the overall feeling among senior citizens in Montana was that they be able to remain in their homes.

MS. MCGREGOR stated that in a nursing home the cost of skilled nursing care was \$1,500 per month and that with home health care services, (delivery of meals by outreach workers, physical therapy twice weekly, homemaker services weekly), the costs would be \$360 per month.

MR. ROBERT NUGGING, Eureka, Montana, stated that more supportive services were needed for in-home health care for senior citizens. She asked the Committee to pass HB 217.

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MR. JOE KELLER, Havre, Montana, and Legacy Task Force Representative, stated that the Havre Center for home health care was in need of a nurse at the center. He urged the Committee to support HB 217.

MR. GORDON MCGOWAN, Highwood, Montana, stated that he served as President of the Legacy Legislature and added that the first such legislature was held in Missouri in 1972. He stated that as a result of the legislature, senior citizens have a better idea of government.

MR. CHARLIE MAHONEY, Miles City, Montana, stated that he feels elderly people living just above the poverty level are slowly reaching poverty level as a result of inflation. He requested that the Committee keep HB 217 alive.

MR. HANK SIDARIUS, Kalispell, Montana, and volunteer in his community stated that he delivers meals to senior citizens. He requested that the Committee support HB 217.

MS. LOIS SHORELY, State Director, American Association of Retired Persons, Billings, Montana, stated that seniors of Montana have spoken in legacy legislature and that the Committee needs to look at using seniors as resource people, in addition to maintaining services to the elderly at a lower cost.

MR. TOM SHERRARD, Toole County Commissioner, and President of the Area 3 Council on Aging, stated that seniors do a tremendous amount of volunteer work and do their own fund raising. He stated that 120,000 eligible seniors for \$1,000,000 annually as requested in HB 217 is not too much.

MS. ALITA SMITH, St. Ignatius, Montana, stated that 70 persons receive in-home services in Lake County. She stated that at least 10 will go to nursing homes unless funding is received to continue the program. She stated that the average is 1.5 hours per week per person and added that she feels nursing home care is cost prohibitive in relation to home health care.

MR. WALTER TAYLOR, Missoula, Montana, member of the Board of Missoula County Area 6 Council on Aging and Montana Task Force on Aging, stated that seniors fear losing control of their own destiny and being put in nursing homes. He stated that HB 217 may give the largest dollar return of any legislation in this session.

MS. MABEL TRENKA, Low Income Senior Citizen Advocates, (LISCA), stated that low-income seniors need health care urgently.

MS. ALICE SEARLE, Helena, Montana, and a multiple sclerosis victim, stated that she worked for the state of Montana for 27 years and that after contracting M.S., she went to the Cooney Convalescent Center in Helena, for eight months at a cost of \$1,000 per month. She stated that she then returned to her own home and that she

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wants to remain there.

MS. ALTHEA GINNEBAL, Kalispell, Montana, stated that she is involved in County Health Care and that the majority of seniors can lead active lives in their own homes with home health care services.

MR. GENE LEUWER, Rocky Mountain Development Council, Helena, Montana, stated that if HB 217 is not passed, there will be a substantial reduction in area services. He stated that meals will be cut 24% effective 10-1-81. He added that if HB 217 does pass, the Council will be able to continue services at current level.

MR. RAY MANAHAN, Kalispell, Legacy Legislature and Kalispell Council on Aging, stated that he feels assistance is needed to keep seniors in their own homes and to provide necessary assistance.

MS. JEAN CARTER, Whitefish, Council on Aging and member, Whitefish Golden Agers, urged the Committee to support HB 217.

MS. ANNA PEARL SHERRICK, Bozeman, Nurse and Gallatin Council on Aging, stated that the area and the State needs the support of the Committee for transportation, meals and medical services.

MS. GRACE HICKS, Great Falls, LISCA Board member and past president AARP, stated that she wished to thank the House for its efforts in the past two sessions, on behalf of seniors. She stated that in-home health care, transportation and nutrition needs are vital and that the Retired Senior Volunteer Program (RSVP) needs funding as there are more requests for home delivery of meals than the volunteers can serve.

MR. WILLIE COUTOURE, Bitterroot Valley, stated that 21,000 meals were served in his area in 1980, of which 6,000 were served to shut-ins. He urged the Committee to support HB 217.

REP. BARDANOUE asked how the Rocky Mountain Development Council arrived at its cost figures for reduction of services. Mr. LEUWER stated that a 10% inflationary increase was anticipated and that the Council would be \$90,000 short for meal programs in the coming year, based on the present budget.

HB 19.

REP. DONALDSON, District 29, testified as sponsor of HB 19, stating that the bill would provide \$350,000 to help senior citizens with transportation, meals and insurance. He added that there would be no administrative costs.

MS. FLORENCE WADNICK, RSVP, Billings, stated that there were 11 RSVP organizations in Montana, involving 3,000 volunteers and serving 450,000 hours in 1980 at \$2.00 per hour. She stated

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that communities in Montana received over \$900,000 in support and that \$233,235 in Federal funds were received in 1980. She added that \$121,318 was received from local communities for RSVP in 1980.

MS. WADNICK stated that the growth factor for RSVP was 12% in 1980 and that there was a 9% increase in community services that same year. She stated that the return on the \$2.50 per hour per volunteer is \$7.60 and added that volunteer services average 80 cents per hour. She requested that the Committee support HB 19.

MS. OMA THOMPSON, Nutritional Director, Lewis and Clark, Broadwater and Jefferson Counties, stated that Tri-County RSVP began in 1972. She stated that there are 320 volunteer stations at this time in Montana of which 35 are tax supported. She stated that there is a telephone reassurance program, a volunteer attorney providing free services, an arts and crafts group, a singing group and that noon-time meals were provided by volunteers. She stated that the program provides insurance for the volunteers and that four members of the Board are from the community, four from volunteers and four from senior citizens.

MS. PAT SIAS, Helena volunteer, RSVP, stated that senior citizens have the highest percentage of voting in all age groups.

MR. KEN BALDWIN, Bozeman, stated that he worked for Aging Services Bureau, forming Senior Citizens Centers in Montana after retiring in 1969. He stated that he is a volunteer for RSVP in Bozeman and that his RSVP salary of \$300 per month is put back into expanded services for the program. He stated that Livingston, Montana has no RSVP program and that if funds were allocated, Bozeman would expand to serve Livingston. He added that many cities still don't have RSVP and are in need of the program. He stated that the cost per hour in Bozeman for the program was 30 cents. He provided the committee with letters from 38 volunteers in Bozeman, adding that now is the time for the Committee to turn a \$1 investment into \$7.50.

MS. EULA WALLER, stated that there was a need for RSVP in rural areas. She stated that Wolf Point, has the most costly program in the state as it has a large area to travel, including the Fort Peck Indian Reservation.

MR. ROBERT WALTERMIRE, Columbia Falls, urged the committee to support HB 19. He stated that 1/3 of the population lives in rural America and that 1/2 of the population in rural America is poor. He stated that his 81 year old mother calls on 30 shut-ins each month, adding that he feels HB 217 and HB 19 are a cost-savings to Montana taxpayers.

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MS. NORMA KEIL, Conrad, stated that the legacy legislature supports HB 19, as it could not be included in the Aging Services Bill.

MR. JOE LOVELADY, Director, Action Program in the State of Montana, stated that he administers all programs relating to the Federal Government in Montana.

REP. BARDANOUE asked if there were a division among seniors. MR. LOVELADY stated that there was no duplication of programs in Montana, adding that no Federal Action programs have been cut.

MS. GRACE HICKS, stated that there was no division of seniors in Montana. She added that RSVP must be funded separately.

REP. QUILICI asked how the funds would be spent without administrative costs.

MS. JENNY ANDRIOLO, RSVP, Gallatin County, stated that the two programs work together, complementing each other. She stated that she feels the service is very necessary and that there is no conflict between groups.

MR. LOVELADY stated that \$232,000 in current Federal funding are matched without assistance from HB 19 and that the funds requested in HB 19 will not be matching funds.

REP. DONALDSON, in closing, stated that he would speak to the Committee further in executive session in regard to this matter.

HB 676.

REP. HAL HARPER, District 30, testified as sponsor of HB 676. He stated that the Crime Victims Program began in 1977 and that he feels it is a good program. He added that the original bill was sponsored by REP. QUILICI.

REP. HARPER stated that in some cities and counties, current contributions are not being made to the program and that audits are needed to ensure program compliance.

MR. RICH BROWN, Mayor, Helena, stated that there is a problem with reverse revenue sharing and that there is a \$500,000 surplus in the program. He stated that the cities would rather not contribute to the program, adding that the \$11,000 contribution for Helena annually, would fund another policeman for the city. Mr. Brown requested that the Committee consider State funding for the program and that the cities be allowed to retain their funds. He added that the City of Helena had not contributed to the program for the past six months.

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MR. JIM NUGENT, Missoula, stated that the 6% contribution to this program is needed by the cities for other purposes. He stated that the State receives over 20% of fines from Missoula and requested that the State fund the program with State dollars. He stated that this was a companion bill to HB 675 and urged the Committee to support HB 676.

MR. DAN MISNER, Executive Director, League of Cities and Towns, stated that the League supports HB 676.

REP. HARPER stated that Mr. DAVE HUNTER supported the bill, but could not be present to testify.

REP. MOORE moved that the Committee table HB 759. The motion was unanimously approved.

The meeting was adjourned at 10:00 a.m.

  
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REP. ART LUND, Chairman

jc

"IT MEANS SO MUCH TO ME AT MY AGE TO BE ABLE TO HELP SOMEBODY."

That statement, made by an RSVP volunteer accurately reflects the purpose of the Retired Senior Volunteer Program which is concerned with the basic human needs of older Americans to remain active, to feel useful, and to continue participating as fully as possible in community life through volunteer service.

The Retired Senior Volunteer Program (RSVP) is a community service program specifically for persons 60 years of age and older. RSVP has two principle objectives:

-To provide people over 60 with personally satisfying opportunities to continue to involve themselves in community life; and to provide activities; and thus helping to improve the quality of life in the community as a whole.

There are eleven (11) RSVP projects in Montana. These projects involve some 3,000 volunteers who serve more than 400 organizations in 44 communities across the state.

During 1980, RSVP volunteers served more than 450,000 hours statewide. Averaging the value of this service at only \$2.00 per hour, communities across the state received more than \$900,000 worth of man-power support to civic activities.

The RSVP program is jointly supported by federal and local funds; a 70-30 match formula. In 1980 Montana received some \$233,235 in federal funds. Via cash and in-kind, local communities contributed some \$121,318 to support RSVP statewide as reported on grant applications.

Statewide the eleven RSVP projects experienced a 12% growth in volunteer numbers, and a 19% increase in number of communities served:

-Volunteer numbers:	1979 - 2,738	1980 - 3,076
-Communities served:	37	44

Based on an average value of \$2.00 per hour for volunteer service, every local dollar invested in RSVP returned on the average \$7.60 worth of community service. The actual total cost to supply one hour of volunteer service to a community averaged out at .82¢ per hour.

People are living longer and the community needs their knowledge and wisdom as much as they need us. We are beginning to recognize the many problems that are automatically created when there are thousands of people in every area of this country with nothing to do this last quarter of their lives. We DO need them and it must be our goal to reach each person that has the desire and ability to serve.

RSVP volunteers are "GIVERS" rather than just "RECEIVERS" of service, so they remain contributing members of society.

These older Americans are one of our nation's most precious natural resources. We request your support for HB 19.

Statistical Summary  
MONTANA - 1980

Project Location	1 Annual Fed \$ Support	2 Annual Local \$ Support	3 # Of Staff On Project	4 Communities Served	5 Hours Served	6 Organizations Served - #	7 # Of Volunteers	8 Value of Volunteer Service to Community At \$2.00/Hour	9 Ratio Of Value ** Recieved By Com- munity For Local \$ To Project
BAKER	\$ 15,305	\$ 6,559	1.5	2 Baker Plevna	15,120	17	121	\$ 30,240	1 to 4.6
Billings	28,134	26,025	2.6	6 Billings Ballantine Custer Huntley Worden Laurel	109,108	62	648	218,216	1 to 8.4
Bozeman	24,277	11,438	2.0	6 Bozeman Belgrade Gallatin Gateway Manhattan Three Forks W. Yellowstone	103,000	26	440	206,000	1 to 18.1
Glendive	17,918	8,489	2.0	2 Glendive Wibaux	19,522	31	140	39,044	1 to 4.6
Great Falls	24,365	10,442	2.75	3 Great Falls Cascade Simms	29,634	75	350	59,268	1 to 5.7



Project Location	1 Annual Fed \$ Support	2 Annual Local \$ Support	3 # Of Staff On Project	4 Communities Served	5 Hours Served	6 Organizations Served -	7 # Of Volunteers	8 Value of Volunteer Service to Community At \$2.00/Hour	9 Ratio Of Volunteer Received From Com- munity Projects To Project
HAYRE	\$ 20,896	\$ 8,956	1.5	6 Havre Gildford Hingham Inverness Kremlin Rudyard	36,616	2	295	\$ 73,232	1 to 2
	22,400	9,600	2.0	6 Helena E. Helena Augusta Boulder Townsend Whitehall	39,000		306	78,000	1 to 2
KALISPELL	21,601	12,500	2.0	5 Kalispell Columbia Falls Whitefish Big Fork Somers	23,988	23	303	47,976	1 to 2

Project Location	1 Annual Fed \$ Support	2 Annual Local \$ Support	3 # Of Staff On Project	4 Communities Served	5 Hours Served	6 Organizations Served - #	7 # Of Volunteers	8 Value of Volunteer Service to Community At \$100/Hour	9 Ratio Of Value ** Received By Community For Local To Project
MISSOULA	\$ 23,217	\$ 9,951	4.5	1 Missoula City	26,118	61	206	\$ 52,000	1 to 5.3
ROUNDUP	16,099	6,900	1.6	3 Roundup Musselshell Meistone	24,479	16	137	43,000	1 to 7.1
WOLF POINT	19,023	10,458	1.8	Wolf Point Minville Cold Springs Poplar	31,943	21	130	77,000	1 to 6.1

Annual Statistical Summary  
MONTANA - 1980

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Project Location	1 Annual Fed \$ Support	2 Annual Local \$ Support	3 # Of Staff On Project	4 Communities Served	5 Hours Served	6 Organizations Served - #	7 # Of Volunteers	8 Value of Volunteer Service to Community At \$2.00/Hour	9 Ratio Of Value ** Received By Com- munity For Local To Project
MONTANA STATEWIDE SUMMARY	TOTAL STATEWIDE	TOTAL STATEWIDE	TOTAL STATEWIDE	TOTAL IN STATE	TOTAL	TOTAL STATEWIDE	TOTAL STATEWIDE	TOTAL STATEWIDE	STATEWIDE
	\$ 233,235	\$ 121,318	21.65 Positions	44	458,528	423	3,076	\$ 917,062	1 to 7.6
	AVE/PROJ.	AVE/PROJECT	AVE/PROJECT	AVE/PROJECT	AVE/PROJ	AVE/PROJECT	AVE/PROJECT	AVERAGE/PROJECT	AVERAGE/PROJECT
	\$ 21,263	\$ 11,029	1.97 Positions	4	41,685	39	280	\$ 83,370	1 to 7.6
					AVE/ Volunteer				
					149				

COSTS OF MAINTAINING & UPGRADING PROJECTS IN  
AREA NOW BEING SERVED

RSVP PROJECTS	ADMIN.	MATCHING FUNDS	VOL. TRANS.	VOL. MEALS	VOL. INSUR.	VOL. RECOG.	ADMIN.	VOL. TRANS.	VOL. MEALS	VOL. INSUR.	VOL. RECOG.	TOTAL
BAKER	* 4,000	**13,500 ***	500	1,000	260	500	* 7,000	2,500	1,680	260	600	31,000
BILLINGS		***	1,100		7,900			11,000	2,000	800		31,800
BOZEMAN							*15,850	***14,600	950	400		31,800
GLENDIVE		**15,360					*10,000	4,140	2,000	300		31,800
GREAT FALLS	*16,000	***	12,000					3,800				31,800
HAVRE	*10,600			13,450			5,310		2,440			31,800
HELENA	*12,000		9,400	3,900	700			1,200	3,900	700		31,800
KALISPELL	*10,000		8,000	3,000	400			3,000	6,700	700		31,800
MISSOULA	*11,000		6,000	3,000		1,100	* 6,800	2,400	1,500			31,800
ROUNDUP	* 5,000	** 6,900 ***	10,000				* 3,000	3,600	3,300			31,800
WOLF POINT	*13,800		1,200				10,550	2,400	1,920	650	1,280	31,800
TOTAL	*82,400	**35,760 ***	57,200	24,350	9,260	1,600	*58,510	***48,640	26,390	3,810	1,880	349,800

Maintaining

Expansion

Baker.....	19,760											12,040
Billings.....	18,000											13,800
Bozeman.....	-0-											31,800
Glendive.....	15,360											16,440
Great Falls.....	28,000											3,800
Havre.....	24,050											7,750
Helena.....	26,000											5,800
Kalispell.....	21,400											10,400
Missoula.....	21,100											10,700
Roundup.....	21,900											9,900
Wolf Point.....	15,000											16,800
TOTAL.....	210,570											139,230

\* Administrative costs include staff, space and all indirect program expense.

\*\*\* Matching funds is the 30% match required by ACTION federal grants.

\*\*\* In some cases volunteer transportation includes the purchase of a vehicle to transport volunteers.

RETIRED SENIOR VOLUNTEER

PROGRAM

( RSVP )

ANNUAL REPORT

MONTANA

1980

## I. PURPOSE

The Retired Senior Volunteer Program (RSVP) is a community service program specifically for persons 60 and older. RSVP has two principle objectives:

1. To provide people over 60 with personally satisfying opportunities to continue to involve themselves in community life; and
2. To provide man-power support to a broad cross-section of community activities; and thus helping to improve the quality of life in the community as a whole.

## II. STATE COVERAGE

There are eleven (11) RSVP projects in Montana. These projects involve some 3,000 volunteers who serve more than 400 organizations in 44 communities across the state.

## III. PROGRAM OUTPUT

During 1980, RSVP volunteers served more than 450,000 hours statewide. On the average each volunteer served almost 150 hours during 1980; more than three and one-half working weeks.

Averaging the value of this service at only \$2.00/hour, communities across the state received more than \$900,000 worth of man-power support to civic activities.

## IV. FUNDING SUPPORT

The RSVP program is jointly supported by federal and local funds; a 70-30 match formula. In 1980 Montana received some \$233,235 in federal funds.

Via cash and in-kind, local communities contributed some \$121,318 to support RSVP Statewide as reported on grant applications. It is estimated that approximately \$20,000 more was contributed, but not reported via grant applications. Sponsors are only obliged to report at least 30% match on grant applications.

# V. PROJECT STAFF SUPPORT AND COSTS

Statewide the eleven (11) RSVP projects employ 21.65 staff positions. The average full-time equivalent staff salary was \$8,897 in 1980. The staff to volunteer ratio was 1 to 140.

# VI. GROWTH

During 1980 RSVP experienced a 12% growth in volunteer numbers, and a 19% increase in number of communities served:

	1979	1980
Volunteer Numbers	2,738	3,076
Communities Served	37	44

# VII. VALUE RECEIVED BY LOCAL COMMUNITY

Based on an average value of \$2.00/hour for volunteer service, every local dollar (cash/in-kind) invested in RSVP returned on the average \$7.60 worth of community service. The actual total cost to supply one hour of volunteer service to a community averaged out at .12¢ per hour.

Federal Support	:	\$233,235
Local Support/Grant	:	121,318
Estimated Unreported Support	:	20,000
Estimated Total Statewide Cost for 1980	:	\$374,553

Divided by

Hours Serviced in 1980	458,528
Average Cost per Hour Of Volunteer Service	81.7¢

# VIII. POTENTIAL FUTURE EXPANSION

Based on actual inquiries, six (6) communities are interested in full-time, independent RSVP programs; and thirty (30) plus communities have indicated an interest in part-time, satellite projects. Expansion at these levels would require an additional \$336,000 per year and yield an additional 2,250 volunteers:

Full-time Projects:	$\$21,000 \times 6 =$	\$126,000
Part-time Projects:	$7,000 \times 30 =$	<u>210,000</u>
Estimated Expansion Cost/Year		\$336,000

Full-time Project:	$175 \text{ Volunteers} \times 6 =$	1,050
Part-time Projects:	$40 \text{ Volunteers} \times 30 =$	<u>1,200</u>
Estimated Increase In Volunteer Numbers		2,250