

THE MINUTFS OF THE MEETING OF THE HUMAN SERVICES COMMITTEE  
February 18, 1981, 7:30 p.m.

The Human Services Committee Meeting convened on February 18, 1981 in Room 104 of the Capitol with CHAIRMAN BUDD GOULD presiding. All members were present except REPRESENTATIVES DEVLIN and BRAND who were excused. The meeting had been scheduled for 7:30 p.m., but was delayed until 8:00 p.m. when the House recessed.

Before House Bill 755 was opened, REP. SEIFERT announced to the committee that a petition had been called to his attention opposing House Bill 755. The petition had supposedly been signed by 235 persons, but it had been found that all 235 signatures were written by one person and thus was not eligible to be entered as testimony.

HOUSE BILL 755

REP. CHRIS STOBIE opened the hearing on House Bill 755, an act to designate the Department of Social and Rehabilitation Services (SRS) as the sole state area agency to administer the statewide planning and service programs on aging pursuant to the Federal Older Americans Act of 1965. He said that his bill would provide for the money to go directly to the programs rather than for administrative handling. Implementation would mean a loss of a few jobs he said, but would mean more money for the aged in Montana. He said that the SRS feels they can handle this by hiring 4 extra people. He distributed a cost sheet entitled Area Agency Administrative Federal Dollars. (EXHIBIT I)

PROPOSERS:

REP. DARRYL MEYER testified in favor of the bill.

BEN BRISCOE of Great Falls, who served on the Cascade County Council on Aging from 1974 through 1979, testified in favor of the bill. (EXHIBIT II) He read a list of names of persons at the hearing favoring the bill.

JOHN KENNEY, Cascade County Council for the Aging and Advisory Council, presented written testimony entitled Senior Citizens Bear the High Costs of Aging Program Administration. (EXHIBIT II A)

ED BULCIUR, member of the Fergus County Council on Aging, testified as a proponent. He said his council was started in 1973. He told of the program that is carried out in Fergus County and said that the senior citizens comprise about 20% of the population. He felt that the money now going to the Area Agencies should go directly to the senior citizens.

MRS. FRANCES CONE, representing the Plains-Paradise Senior Citizens of Sanders County, feels that too much power and control of the money is in the hands of one or a few persons. She felt that the money should be handled locally by people who know the local problems.

She suggested the following: (1). Budget the money available; (2). Have a group to determine the elderly; (3). Have a group send out the money in the state according to population. (4). Appoint a person or persons to distribute (the money) according to the numbers of senior citizens in the county; (5). Have a senior citizen bookkeeper audit the accounts.

LARRY FASBENDER, a former member of the Cascade County Council, said the money should go to those who need it most. He felt House Bill 755 would give uniformity to the programs.

JOHN MUSTER said the bill would give the state more control of the program.

ANGUS FERGUSON, Cascade, felt each center could handle their own money and do their own work.

ELLEN HANSKJOLD, of the Hill County Council on Aging, presented written testimony in favor of House Bill 755. (EXHIBIT IV)

SENATOR PAT RYAN appeared as a proponent.

CORRINE BRANT testified in favor of the bill.

OPPONENTS:

REP. STEVE WALDRON said that the Appropriations Subcommittee considered this proposal and it was the unanimous conclusion of that subcommittee that this radical change should not be made. The committee felt that the bill may or may not save money, and suggested that an interim study would be a better approach to the subject.

TOM SHERRARD, a Toole County Commissioner and Governing Board Chairman of Area III presented testimony (EXHIBIT V). He told the committee that seven out of nine on the Council on Aging opposed the bill.

NORMA KEIL, Chairman of Pondera County on Aging and a member of a task force of input on programs for the aging, told of her group having their own "legislature" (the Legacy Legislature). She said that some of the bills proposed in the Legacy Legislature had been introduced in the 1981 State Legislature and were being acted upon. KEIL felt that, if enacted, House Bill 755 would cause senior citizens to lose all the gains that had been made in their behalf. (EXHIBIT VI)

FATHER ERICKSON opposed the bill on the grounds that both efficiency and a personal contact for the aging would be lost. Seven Area Agencies spread throughout the state would be replaced by 4 people working in Helena. He feels that money spent on past programs would be "money down the drain".

WALTER TAYLOR, of the Missoula County Council on Aging, said that in a low-density populated location like Montana has problems much different from those in a city. He felt that utilizing the funds efficiently requires full-time administration. Rather than enact House Bill 755, he suggested that a study be made.

DEWEY SPECK, Hot Springs Senior Center, said he felt the Federal Government should bring the money into Montana, rather than trade one bureaucracy for another.

ANNA PEARL SHERRICK, of Gallatin County, testified in opposition to House Bill 755.

JENNY ANDULE, a representative of the Gallatin County Council on Aging, said that three centers are located in that area, so that they can be eligible to receive money from the county. She said that her council is working successfully with Area IV. She felt that administration is important and needed.

ROD SAYEGUSA, representing Montana Inter Tribal Policy Board (MITPB) and a tribal council, said his groups oppose the bill in its present form because there is no mention of Indian reservations or of tribal boards.

LORI LOVAAS, Director of Area I Agency on Aging was asked by Tom Sherrard to testify. She presented copies of the Projected Administrative Costs by County per year. (EXHIBIT VII) She said the money is allocated to counties; grants are studied thoroughly then distributed. The Area Agencies are also concerned with saving money she said.

JANE ANDERSON, Administrator of Area V Agency on Aging in Anaconda, read written testimony (EXHIBIT VIII). In addition, she said that the elderly in smaller counties will suffer if this bill is passed. She worked on this type of program when it was administered by the state and said that money was spent on studies and on groups that did not need the money. She felt passing this bill would be a "leap" backwards.

NORMAN HOWARD, of the Helena Council on Aging, praised the Agencies and opposed House Bill 755.

BOB STORY, of Madison County, testified that he felt passing this bill would be a big mistake. He felt that personal contact would be eliminated and that many services would be lost.

BILL GOULD, a Lincoln County Commissioner and a representative of the Area VI Aging Council, feels that the power will leave the local level and go to the state level.

ROBERTA NOTTING of Lincoln testified in opposition to the bill.

DORIS LAWRENCE, Big Sandy, said this bill would require volunteer workers and that it is difficult to get them. She opposed the bill without further study.

OLETA SMITH, St. Ignatius, representing the Lake County Council on Aging appeared as an opponent.

Further written testimonies handed in to the committee secretary were:

EXHIBIT X - June Soulsby, RD, Yellowstone County Council on Aging

EXHIBIT XI - Oma Thompson, RMDC

EXHIBIT XII - Dr. George F. Sheckleton, Executive Director, Yellowstone County Council on Aging

EXHIBIT XIII - a packet of letters and petitions written by senior citizens from many Montana communities.

#### QUESTIONS FROM THE COMMITTEE:

REP. KEYSER asked REP. STOBIE if there was a Statement of Intent.

REP. STOBIE presented the committee with copies of the Statement of Intent.

REP. KEYSER said the services and money would not be reduced in 1981, and asked if the money might be cut entirely at a future date.

REP. STOBIE answered "no" that the funds would continue to be dispersed.

REP. KEYSER asked how the funds are handled.

JANE ANDERSON said the money is allocated according to population. She said that Madison County has the lowest income per capita in the United States and that more services have to be provided there.

REP. SEIFERT asked if ANDERSON felt there was a possibility of senior citizens losing funds if the area agencies were disbanded. Anderson said no.

REP. MENAHAN asked how the funds would be handled if House Bill 755 passed.

Bulctur said there would be a little change, but that the funds would be administered on a local level.

REP. MENAHAN asked how many states have single area agencies.

REP. SIVERTSEN answered that there are several including North and South Dakota, New Hampshire, Maine, Nevada, Vermont and Alaska.

REP. BARDANOUE asked how the agency personnel was chosen.

Bulctur said that they are appointed by the county councils.

REP. BARDANOUE commented that perhaps the problem is with the personalities on the Councils. He asked if it wouldn't be better to make new appointments than to pass House Bill 755.

HOWARD, of Helena, said that some area agencies have made mistakes in not keeping their councils informed. Now that the problem is known, something will be done about it, he said. An unidentified lady said that the problems are not being taken care of.

HOWARD said that the Governor appoints the advisory councils as required by the Federal Government.

Lori Lovaas said it is a community action program. She said that there is a 9-member governing board and a 51-member advisory board. The 9-member board is comprised of 3 public, 3 private and 3 low-income people.

REP. SEIFERT asked Lovaas where her paycheck comes from. Lovaas said that a grant is received from the Federal Government and that salaries are dispersed from it.

REP. BERGENE asked HOLLY LUCK, Chief of the Aging Services Bureau, if she could answer questions.

HOLLY LUCK explained that the funding comes from the Older American Act. The state has chosen to operate their program under Area Agencies on Aging. Six of the agencies are geographic and the seventh comprises the Indian reservations.

The agencies are non-profit corporations and each employs a director. Certain things have to be done with the money, she said, and after that, the Aging Services Bureau monitors each Agency, giving technical assistance, training and evaluation. The bureau also retains the responsibility for the program in its entirety, she said. There has been a problem in the Cascade County Area Agency. Advisory boards are an important part of the program. The governing board hires the director. There are 9 commissioners in Area III she said.

REP. MANNING asked Luck if she felt this bill would serve the senior citizens better than the present way of handling the program.

Luck said the intent is to insure quality service to older persons with all the money available. She said that the program might get more money from the legislature under the bill, but that would not be likely from the federal government.

REP. SIVERTSEN said that he and co-sponsors STOBIE and MEYER are concerned about the lack of money getting "down to" the programs. He said this bill would cut out one level of bureaucracy providing more money for services. The Indians would not lose any services, he said. He then closed the hearing on House Bill 755.

#### HOUSE BILL 746.

REP. FEDA opened the hearing on House Bill 746, saying the main reason for the bill was to get Medicaid to pay for alcohol treatment.

#### PROPONENTS:

KEN RUTLEDGE, representing the Montana Hospital Association, (EXHIBIT XIV) appeared as a proponent. He said that even though Montana legally defines alcoholism as a sickness, Montana will not pay for the treatment. Medicare will pay for some treatment, SRS (Medicaid) will only pay for detox and acute care but there is no payment for treatment of the illness.

KYLE HOPSTAD, Administrator of the Frances Mahon Deaconess Hospital in Glasgow, presented written testimony to the committee (EXHIBIT XV). One department in his hospital treats chemically dependent individuals. He said his treat-

ment center has received Medicaid but that SRS is now asking that these payments be returned. He said the average Medicaid recipient receives about \$250 per month while receiving treatment. Upon going back to work, they are no longer paid. He said that one state department encourages treatment, and another is unable to pay because of funding.

DR. JESSE M. JONES, Chief of Staff of the Frances Mahon Deaconess Hospital in Glasgow, and a Board Certified Surgeon, presented written testimony in support of House Bill 746. (EXHIBIT XVI) In his testimony, he compared alcoholism to diabetes in that both are chronic and must be treated on an "acute" basis at times. He said that Medicaid will pay for diabetes and not for alcoholism treatment. He said it costs \$1200 to "dry out" an alcoholic and that they return about four times a year. If they can be rehabilitated with the help of Medicaid payment, there will be a reduction in readmission for "drying out", thus a savings to the state.

KENT FARR, representing the Missoula General Hospital, feels the bill will encourage alcoholics to reach out for help. A hospital can continue treatment after de-tox if the patients are found to be eligible for Medicaid.

DICK BAUMBERGER testified in favor of the bill.

DONNA DAY, of Great Falls, gave a personal testimony on her experience of rehabilitation from chemical dependence. She said that detoxification dries out, but does not show the individuals the tools required to carry on a new way of life. She qualified as a Medicaid patient and felt that it allowed her to be rehabilitated, to become employed and to become a good parent. She urged support of the bill.

LINDA LA FOUNTAIN testified that she had been chemically dependent for 17 years. She said that welfare paid for the first \$1,000 for her treatment. She was later able to be employed and take care of her children.

#### OPPONENTS:

JOHN LA FAVER, Director of Social and Rehabilitation Services, opposed the bill because the last legislature allocated money for alcohol programs and they have been started. He said that, if the bill is passed, the alcohol treatment can cost as much as \$11,000,000, and the state will be forced to eliminate many other services it now offers.

ROSE SKOOG, representing the Montana Nursing Home Association, said she didn't oppose the bill but did propose amending it, providing it to be an optional service, not care in lieu of care in nursing homes.

QUESTIONS FROM THE COMMITTEE:

REP. MENAHAN asked how LA FAVER felt about MNHA's proposed amendment.

La Faver said SRS would still need a large appropriation for it.

REP. CONN asked about the success rate of alcoholic treatment.

Hopstead said out of 50 who completed the treatment, 40 are not drinking. He said that for every dollar that Burlington-Northern spends rehabilitating their people, \$26 is put back into the program, so it is becoming financially feasible for the patient, as well as the hospital and industry.

DR. JONES told the committee that many alcoholics require treatment for other problems, such as broken ribs from falling down while drunk. He felt rehabilitation would be less expensive than repeated drying out.

REP. BARDANOUVE complimented the Glasgow Hospital's Program. He asked why this kind of program didn't operate through the Department of Institutions.

REP. FEDA said the hospital didn't want to be subsidized; they want to be paid for treatment and be self-sufficient.

Hopstad said the legislature funded them to begin with, but it said they must be self-sufficient in 4 years. They are now. Because they have gained a good reputation for treatment, many industries are using the facility, including Mountain Bell, Burlington Northern, Anaconda Aluminum and Montana Power.

REP. SIVERTSEN asked if passing this bill will obligate SRS.

La Faver said their basic concern is a lack of funds.

REP. MENAHAN asked if many of the patients are employed.

Hopstad said that about 65% are. He said that even a 35% rate is considered acceptable. There is a follow-up period of 2 years on each patient, he said.

REP. BARDANOUVE asked how successful the treatment program was at Galen.



DONNA DAY told that, when her husband was being treated, he spent a great deal of time watching TV. She also said that there was an open-door policy at Galen, with a bar close by. She said there were no reprimands for patients who visited the bar.

REP. FEDA closed the hearing on the bill.

HOUSE BILL 747.

REP. DOZIER opened the hearing on House Bill 747, which is to provide an ombudsman for Hispanics in Montana. He said that there are over 6,000 Hispanics in Yellowstone County alone, and urged support of the bill.

PROPONENTS:

ROBERTO FEDERICO said that the Hispanic population in the United States is becoming more significant all the time. They pay an estimated \$6 billion in taxes per year. He said that more are voting each year and that 25% of them voted for Reagan in 1980. He urged support of House Bill 747, saying that there will be estimated 10,000 Hispanics living in Montana this year.

MARGIE OROZCO, Billings, told the committee that there is a high rate of unemployment among Hispanics. She felt that House Bill 747 could improve that.

RODNEY GARCIA, Billings, felt that employment could be increased in the private sector if there was more awareness of the Hispanic population. He also felt an ombudsman could increase enrollment in universities and schools, where they would receive marketable skills and obtain higher level jobs.

MANUEL MACHADO, a professor of History at the University of Montana, stated that the Hispanics need someone in the state government and in the private sector for employment, health care and education who is attuned to their needs. He said that there is no one in the state Department of Community Affairs who could handle a phone call in Spanish. He felt the position suggested in the bill would require someone with a broad background and training.

QUESTIONS FROM THE COMMITTEE:

REP. KEYSER asked why the Department of Community Affairs (DCA) couldn't make an appointment of an ombudsman without creating a law to do so.

Machado said he would hope so, but that it has not been done.

REP. DOZIER said that this bill resulted from a study made by a task force appointed by the legislature. A better liaison with the state government is needed by the Hispanics, he said. He urged support of House Bill 746. He then closed the hearing.

HOUSE JOINT RESOLUTION 35.

REP. DOZIER opened the hearing on House Joint Resolution 35 which urges the governor to appoint Hispanics to boards, commissions and advisory or policymaking boards.

PROPONENTS:

ROBERT FEDERICO gave a short history of the Spanish citizen of the U.S. He told of several who contributed greatly to the development of the country, and then presented the committee with a list of Montana Hispanic citizens who were recommended to serve the state on several of its boards (EXHIBIT XVII).

OPPONENTS: There were none.

QUESTIONS FROM THE COMMITTEE:

REP. BARDANOUVE asked SRS Chief La Faver if there was anyone in his department who could handle a Spanish phone call.

La Faver answered yes.

REP. DOZIER closed the hearing on House Joint Resolution 35.

EXECUTIVE SESSION.

House Bill 566.

RUSS JOSEPHSON, Legal Researcher, read the proposed amendments on House Bill 566 defining pilethermology and exemptions. He felt the amendments should be added to have control over those who remove hair by means of electronic tweezers, or pilethermologists.

REP. CONN MOVED for a DO PASS on House Bill 566.

REP. KEYSER MOVED the amendments be accepted by the committee and that the following amendment be added: Page 2, Following: line 9, Insert: "Electrology does not include the practice of pilethermology." The motion was seconded and passed UNANIMOUSLY.

REP. METCALF moved that House Bill 566 DO PASS AS AMENDED. The vote was 13 YES and 1 NO, with CHAIRMAN GOULD voting no.

House Joint Resolution 35.

REP. METCALF MOVED for a DO PASS on House Joint Resolution 35. The motion was seconded and PASSED UNANIMOUSLY.

House Bill 747.

REP. MANNING MOVED that House Bill 747 DO PASS. The motion was seconded and PASSED with four "NO" votes as follows:  
REP. SIVERTSEN, REP. KEYSER, REP. BENNETT and REP. GOULD.

House Bill 746.

REP. MENAHAN MOVED that House Bill 746 DO NOT PASS. The motion was seconded and PASSED with REP. CONN, REP. METCALF, REP. BERGENE and REP. BARDANOUVE voting NO.

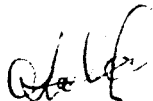
House Bill 755.

REP. KEYSER MOVED that House Bill 744 DO NOT PASS. The motion FAILED. REP. SIVERTSEN made a substitute motion of DO PASS. The motion FAILED. REP. PAVLOVICH MOVED that the bill be TABLED UNTIL THE NEXT MEETING ON FRIDAY. The motion was seconded and PASSED.

House Bill 705.

REP. MANNING MOVED that House Bill 705 DO NOT PASS. The motion was seconded and PASSED with REP. BENNETT voting NO.

The meeting adjourned at 12:05 a.m.



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REPRESENTATIVE BUDD GOULD, CHAIRMAN

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FEB 18 1981

## VISITORS' REGISTER

HOUSE Human Services COMMITTEEBILL 755Date 2-18-81SPONSOR Atolic

7:30 p.m.

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
John Kenner	Gl Falls	Area 3 Adv. Comm.	X	
Tom Shunda	Judge, Mont	Area III		X
Carl J. Gaskin	Fort Benton	Ch. C. Council on Aging		X
Frances Case	Plains	Jardine Co. Council on Aging	X	
Robert W. Fetting	Eureka, Mont	Tobacco Valley Senior Ctr.		X
Ernie B. Smith	Three Forks Mt	Salmon Council on Aging		X
Anna Thompson	Helena, Md.	R M DC		X
Walter J. Taylor	Missoula	County Council on Aging		X
Ernest H. Smith	Hill City	Hill Co. Council on Aging	X	
Jane Loucky	Billings	YLLD A	X	
Jane Anderson	Deer Lodge County	Area II Community A.		X
Deeann Speck	Thompson Falls	Hot Springs Sr. Citizens		X
Cynthia Speck	Thompson Falls	Hot Springs Sr. Citi.		X
Olivia Smith	St Ignace	Lake Co C of A		X
Ben Briscoe	Great Falls	Cascade Co Council	X	
Larry Fashbender	Fort. Shaw	Cascade Co	X	
Angus Ferguson	Cascade	Cascade Town Council	X	
Arnold Fittman	Polson	County Commissioners	X	
Robert Stacey	Ennis	11 11		X
Red Safford	CLANCY	MITPB		X

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

## VISITORS' REGISTER

HOUSE \_\_\_\_\_

COMMITTEE \_\_\_\_\_

BILL \_\_\_\_\_

755

Date \_\_\_\_\_

SPONSOR \_\_\_\_\_

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Norma Keil	Conrad Mt	Agony Services		X
Ed Bulster	Lewistown mt.	Fergus County C.A.	X	
Leslie Remington	Helena	Soc. of State		
Tom Ryan		Mont. Senator		X
		College Park		
John Muster	Thompson Fall	Sanders Co. Comm.	X	
Betty Bellwood	Ft Shaw	Syn River Valley Senior Center	X	
Aylee Hunsaker	Belt	Baldern Rogers	X	
Joni Preata	Home	Hill County	X	
Betty	Halland	Hill County	X	
Andrea Shwett	Great Falls	Cascade City	X	
Mrs. <del>CP</del> C. P. Coday	Home	Hill County	X	
Orinda Cassiday	Home	Hill County	X	
Kathleen Waldrip	Home	Home	X	
Valeria Waldrip	Home	Hill County	X	
Betsy Hobbs	Home	" "	X	
H. Martin Postma	Plains	Sanders Co.	X	
Eileen Hill	Plains	Sanders Co.	X	
Frank Hill	Plains	Sanders Co.	X	
Donna Lawrence	Big Sandy	Chouteau Co.		X

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PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

## VISITORS' REGISTER

HOUSE \_\_\_\_\_ COMMITTEE \_\_\_\_\_

BILL 755

Date \_\_\_\_\_

SPONSOR \_\_\_\_\_

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Jean C. Doty	Plains	Sanderson Co.	X	
Alfred J. Ober	Plains	Sanderson County	X	
John Washburn	Cascade Co.	East Hills	X	
Emerson Richardson	Plains	Sanderson County	X	
Bill Gault	Eureka	Lincoln County		X
ART RAMBO	HAURE	HILL Co	X	
DAN MORSE	Haure	Hill Co.	X	
Doris Morse	"	"	X	
Jane Stewart	Belt	Cascade Co	X	
Robert B. Byn	Minerals	" "	X	
Thelma Rambo	Haure	Hill Co	X	
Mollie Keller	Haure	Hill	X	
Maude Coday	Haure	Hill Co.	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION TO HOUSE BILL 755.

1. Harold Sandness
2. Victoria Lanning
3. Grace Hinchey
4. Donald J. O'Hair
5. Richard H. Hagedorn
6. Billie Hagedorn
7. Ray Laitinen
8. Marian O'Neill
9. D. E. Hagedorn
10. Mrs Robert Hagedorn
11. Bruce Callison
12. George Callison
13. Neil P. Cronin
14. Robert E. Melvin
15. Harri Cunningham
16. Isabel Parsons
17. Dan Corbett
18. Audra K. Braham
19. Elizabeth R. Boddy
20. Lena Halland
21. Evelyn M. Scarrah
22. Phil Scarrah
23. Emma Valby
24. Helen Clark
25. Ellie Busch
26. R. J. Watson
27. William McCarthy
28. Kitty McCarthy
29. June Corbett
30. Phil Lorello
31. Bea Carson
32. Marion McDonald
33. Marion McDonald
34. W. John Barnes
35. Ueda Monroe
36. Lo. Gustafson
37. Martha Rosenlund
38. Quinta Jones
39. Erma Bennett
40. Edna J. Brown
41. Mrs Betty M. Simpson
42. Mrs. Betty M. Simpson
43. Mrs. Nancy Thompson
44. Mrs. Tom Welch
45. Helen Lathrop
46. Wiley Lathrop
47. Emily Bucher
48. Frank M. Clark
49. Louisa Clark
50. Lada Westad
51. Jon Westad
52. Margaret Fardin
53. Viola K. Peterson
54. Harmon Grant
55. John L. Marshall
56. Winifred Abbott
57. Christie Mesenko
58. Ray Sullivan



AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO  
 NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION  
 TO HOUSE BILL 755.

59. George Tencatz
60. Stuart V. Ware
61. R.C. Thomson
62. Ellen K. Hanson
63. Eva Ware
64. Elizabeth M. Thomson
65. Frank T. Hundert
66. Myra M. Pelus
67. Lucy M. Pelus
68. Hazel Glansburg
69. Olva Crouch
70. Arthur I. Martin
71. Ed. Walsh
72. Arthur Gustafson
73. Frances Gustafson
74. Frances B. Murphy
75. Marjorie I. Kalske
76. Kathryn D. Hertig
77. Margaret & Billy
78. Max Holstrom
79. Viola L. Miller
80. C. M. Mohan
81. Edna Stogerson
82. Elsie Larkine
83. Mary D'Angelo
84. John W. Simpson
85. James Neeson
86. Donald Abbott
87. Mildred H. Faulkner
- Walter R. Ribley

88. Ann Bickertall
89. Miss Runey Bloom
90. Annie Edmiston
91. Tomine Holland
92. Grace Parker
93. Julia Schraf
94. Geneva Lester
95. Gussell Lester
96. Molly Kohler
97. Frank Kohler
98. Runey Bloom
99. Margaret Forsner
100. Rose Byrne
101. Mar. Gallagher
102. Mary Zink
103. Janette Stagglescamp
104. Ed T. Emmitt
105. Orlando Palm
106. Kay Early
107. Lucille Sieberade
108. Adrian Stagglescamp
109. Wm. Westlund
110. John W. Erthaller
111. Marian Moe
112. John Moe
113. Harmer Webber
114. Evelyn Webber
115. Willette Kozeg
116. Mildred Avery
- 711 South

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO  
NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION  
TO HOUSE BILL 755.

117. Marian Moe
118. John Moe
119. Ray A. Rosenleaf
120. Steve Petrivich
121. Dorothy Petrivich
122. Ed C. Johnston
123. Phyllis Palm
124. Alva Marsau
125. H. C. Vokert
126. Peter L. Gastrelli
127. Lillian C. Gristing
128. Elmer Halvath
129. Jerry (Jockey camp)
130. W. W. Jensen
131. Lois L. Jensen
132. Evelyn Dolan
133. Richard K. Hegman
134. Alva Ewan
135. Thomas R. Dickson
136. Walter Spegle
137. Alma Olsen
138. Elna M. Gochanour
139. Virgil C. Gochanour
140. Myrtle Campbell
141. Mildred Golick
142. Marion Tinson
143. Barbara Herbolich
144. P. S. Tinson

145. Mrs Barbara Herbolich
146. Leola Muller
147. Frank Fogart
148. Herbert Carlson
149. Anne Stergar
150. Tom R. R. R.
151. Anna Thomsen
152. Robert V. Holmer
153. Grace Lucier
154. Heane Harris
155. Jay M. Harris
156. W. H. Salomonson
157. Robert M. Glynn
158. Alfred R. Stromberg
159. John M. Keltner
160. Edna Glynn
161. Walter H. P. Kearns
162. Margaret Kinsley
163. Jack M. Lindroff
164. James C. Kisser
165. Leola Kinsley
166. Edward D. Spegle
167. Herbert L. Stricker
168. Mrs. Perry Sundberg
169. Barbara Ferretti
170. Irma Martelli
171. Edna Cella
172. Beil Garvey

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION TO HOUSE BILL 755.

176. Alice Jardee
177. Madge Frankovich
178. Catherine Spellman
179. Thad Avery
180. Angeline French
181. E. Hume Byrdston
182. Lorinda Hurley
183. Paul Hayes
184. ~~Theresa Hannon~~
185. Mrs. Hannon
185. Rudy Kovacich
186. Bernice Kovacich
187. Mike Lacey
188. Mary Lacey
189. Frank Rooney
190. Nana Rooney
191. Ethel Stalder
192. Kathleen Pipinich
193. Betty Free
194. Michael Dillon
195. John Dillon
196. Mary Shea
197. Lenne Dierksen
198. Lenne Martz
199. Kenneth Martz
200. Pauline Kovacich
201. John Pipinich
202. Emma Pipinich
203. Joe Nibelis
204. Baby Nibelis
205. George Donich

206. George Donich
207. Mary Donich
208. Mary Stokan
209. William Hale
210. Mike Stadick
211. Michael Stokan
212. Theresa Marton
213. Shirley Ottavio
214. Lee Litpatrick
215. Joe Pinkerman
216. Dolly Pinkerman
217. Simon McKittrick
218. Stuart Marble
219. Josephine Frank
220. Melodie Hannon
221. Charles McLean
222. Joe Solpovatz
223. Jack Holloran
224. Lewey Francisco
225. Margaret Hilgers
226. Peter Buehask
227. Margaret Buehask
228. Cecil Ehlman
229. Delia Vaughan
230. Elsie Mostad
231. Agnes Hagan
232. Virginia Ulstad
233. Clifford Ulstad
234. Robert Statkamp
235. Virginia Stromberg  
Art Stromberg

FEB 18 1981  
8 p.m.

EX I

## AREA AGENCY ADMINISTRATIVE FEDERAL DOLLARS

AREA I	Dori Lovaas	14,844.00	III B
		11,000.00	III A pass thru
		1,516.00	III C <sub>1</sub>
TOTAL		27,360.00	
AREA II	Wayne Britt	14,844.00	III B
		11,000.00	III A pass thru
		18,271.00	III C <sub>1</sub>
		3,861.00	III C <sub>2</sub>
TOTAL		47,976.00	
AREA III	Earline Zoeller	14,844.00	III B
		11,000.00	III A pass thru
		21,080.00	III C <sub>1</sub>
TOTAL		46,924.00	
AREA IV	Roger Ala	14,844.00	III B
		11,000.00	III A pass thru
		9,600.00	III C <sub>1</sub>
TOTAL		35,444.00	
AREA V	Jane Anderson	14,844.00	III B
		11,000.00	III A pass thru
TOTAL		25,844.00	
AREA VI	Folly Nikolaisen	14,844.00	III B
		11,000.00	III A pass thru
		21,036.00	III C <sub>1</sub>
		4,394.00	III C <sub>2</sub>
TOTAL		51,274.00	
GRAND TOTAL		234,822.00	

FEB 18 1981

7:30 p.m.

47th Legislature

Public Health Committee

February 18, 1981

Mr. Chairman and members of the Committee;

I am Ben Briscoe of Great Falls. I served on the Cascade County Council on Aging from 1973 thru 1979. Last year and this, I am one of two members from Cascade County serving on the North Central Area Agency on Aging Advisory Council. This is Area III. I am in total support of HB 755.

As you know, when Congress allocates funds for Federally sponsored programs, there is a bureaucratic structure that each must go thru before the funds reach the intended consumer. Outling a Seniors program, the funding is first routed to the Federal Department of HEW Washington office, then to the Regional office of HEW in Denver, then the State Department of Social and Rehabilitation Services Aging Services Bureau in Helena, then the Area Agency on Aging office (there are seven Agency offices in Montana), then to the individual Counties for final distribution to the Senior consumer. Each one of these layers of bureaucracy retains a percentage of the funds for administrative purposes. We can understand the necessity for this. We, obviously, have no control over the administrative funds syphoned off by the Federal agencies. We understand that the State Aging Services Bureau has a budget of over \$280,000.00 with a Director and staff of ten people. The next layer of bureaucracy is the one layer that we do have some control over and HB 755 takes care of this very well by completely eliminating it. We do know that the seven Area Agencies each has a Director and one to two staff members totalling some 20 people on the payroll. The total administration charges for the seven Area Agency offices is \$376,497.00. This total is made up of \$281,131.00 from Federal and State monies and of \$95,366.00 from local sources within the Counties. Quite often the State Agency underspends its budget and additional Title III funds are made available, late in the fiscal year, to the various Areas. This happened last August when an additional \$77,000.00 was allocated to the seven Area Agencies. These funds are not always passed on for local programs. From the figures given me by the Helena office, the total amount of Federal funds for Senior programs delivered thru the Area Agencies is approximately \$3,000,000.00. This computes out to be over 12% of the funds syphoned off for administrative purposes by the Area Agency offices.

FEB 18 1981

47th Legislature  
Public Health Committee

We believe that with the elimination of the Area Agency offices, we at the County level, can deal directly with the State Aging Services Bureau in Helena, which will free some \$376,500.00 from the bureaucratic tangle and make this money available to local Senior programs. This is the target area of the original Congressional appropriation.

We are satisfied that our local people can do the paper work of preparing grant applications, monthly reports, etc. that are necessary to satisfy the regulations. We have done this in Cascade County in the last two years and can see no reason why all Counties cannot do the same. We Seniors are not all completely helpless.

We in Cascade County object to the syphoning off of over 12% of the funds due Seniors by the Area Agency offices which have proven in the last seven years of existence to be totally unnecessary. We request that this committee give its majority support to HB 755 and process it thru to final acceptance by the entire Legislature.

Thank You



III A  
FEB 18 1981

7:30

## SENIOR CITIZENS BEAR THE HIGH COSTS OF AGING PROGRAM ADMINISTRATION

Senior Citizens have a right to the money that is appropriated for them without having to pay for the high administrative costs that they now bear.

Since most of the elderly funds are acquired through federal and state grants, money is taken off at each level for administration. By the time the dollars reach the seniors, there is very little of it left for their programs for which the money was intended.

The following is an example of the layers of bureaucracy that are now in existence and are filtering the Senior's monies away from them:

Federal grants are initiated in Washington D.C. and are sent to the Regional Office in Denver then on to the various states.

An eleven member staff of the State Aging Services Office in Helena receives the grants. This office operates at a cost of \$282,402.00 (\$70601.00 general fund, \$211,801.00 federal)

From the State Aging Services Office, the grant monies are sent to 7 Area Agencies where each office takes 8½% off of the top of all program monies. Since this sum must be matched, the individual counties under that Area Agency must turn around and match what has come off of the top by 25 %, thus sending that match back to the Area Agency. County Commissioners acquire that match by taking it from the mill levy money that is appropriated for Senior Citizens in their county.

Operation of 7 Area Agencies in the state of Montana is costing Seniors \$376,497.00 ( \$281,131 federal/state, \$95,366.00 local match) annually.

From the Area Agency money is distributed to the counties. At the county level, no percentage is taken off of the top. Many counties now have Coordinators due to the great distance of Area Agencies from the Senior Centers and their paychecks are being derived from Senior Mill Levy Monies and Senior grant monies. Generally speaking, every Center has someone to oversee their grants, whether it be on a stipend or contract basis. Those persons are mostly comprised of retired business people who have the time, intelligence, and interest of their local community.

By the time the grant money reaches the project level, the older people have to match their federal dollars by 10%. They again use their County Mill Levy Money and this time the match stays in the project to be used as budgeted.

Because so little money is received by the seniors once it reaches them, they are unable to provide the transportation, nutrition, health, and home chore services elderly so desperately need. It should be noted that Area Agencies are the biggest drain in that they are depriving the seniors of the following benefits:

\$103,999.00 - worth of senior center, transportation, & home services  
82,022.00 - worth of nutrition meals (about 41,000 meals per year)  
9,912.00 - worth of home delivered meals (about 3,000 meals)

Legislators should look at ADMINISTRATIVE COSTS before appropriating more money for SENIORS!!

FY 81 Areas on Aging Administration Costs  
(10/01/80 to 09/30/81)

<u>Area</u>	<u>Fed/State</u>	<u>Local Match</u>	<u>Total</u>	
I	14,844	III B	4,948	19,792
(East.MT.)	1,516	III C1	505	2,021
	11,000	III A(80)	3,667	14,667
Sub Total	<hr/>	<hr/>	<hr/>	
	\$27,360	\$9,120	\$36,480	
II	14,844	III B	4,948	19,792
(Billings)	18,271	III C1	6,090	24,361
area	3,861	III C2	1,287	5,148
	11,000	III A(80)	3,667	14,667
	2,630	State 81	877	3,507
Sub Total	<hr/>	<hr/>	<hr/>	
	\$50,606	\$16,869	\$67,475	
III	14,844	III B	4,948	19,792
(Great Falls)	21,086	III C1	7,029	28,115
area	11,000	III A (80)	3,667	14,667
Sub Total	<hr/>	<hr/>	<hr/>	
	\$46,930	\$15,644	\$62,574	
IV	14,845	III B	4,949	19,792
(Helena)	9,600	III C1	3,200	12,800
area	11,000	III A (80)	3,667	14,667
Sub Total	<hr/>	<hr/>	<hr/>	
	\$35,445	\$11,815	\$47,260	
V	14,845	III B	4,948	19,793
(Anaconda)	11,000	III A (80)	3,667	14,667
area	1,944	State 81	648	2,592
Sub Total	<hr/>	<hr/>	<hr/>	
	\$27,789	\$9,263	\$37,052	



FEB 18 1981

7:30

February 18, 1981 III  
Testimony on H.B. 755  
Edward B. Butcher

Mr. Chairman - members of the committee - for the record, I am Ed Butcher - Winifed Rancher and member of the Tergus County Council on Aging Executive Board as well as past President and have been asked to speak for Tergus County. With me is Mr. Bob Brasey Tergus County consumer representative to the Area II Advisory Board.

Tergus County established our council and program in 1973. We have over 1500 <sup>service</sup> contacts with seniors per month including approx 100 meals per day - meals on wheels and on site a county-wide transportation system which services the small communities around Lewistown twice per month - a home makes program to help the house-bound making it possible for local Drs to reduce elderly to their homes early. Senior citizens are important to Tergus County as they comprise 20% of the population.

Our County Council Executive Board voted to recommend you pass H.B. 755 because we feel Area Agencies are an unnecessary duplication of Bureaucracy and the tax dollars should go to services for the Elderly. We have very good people - Mr. Britt and his staff - in our area Agency and have had a good relationship within our Area since Mr. Britt has taken over as our 3rd Area Director. When several counties had problems with the 2nd Area Office we were forced to solve those difficulties through the State and certainly recognized the problems in cutting through levels of bureaucracy.

VI	14,932	III B	4,977	19,909
(Kalispell)	21,036	III C1	7,012	28,048
	4,394	III C2	1,465	5,859
	11,000	III A (80)	3,667	14,667
	2,982	State 81	2,649	5,631
Sub Total	<hr/>		<hr/>	
	\$54,344		\$19,770	\$74,114

VII	14,845	III B	4,948	19,793
(Indian	10,513	III C1	3,504	14,017
(Reservations)	1,657	III C2	552	2,209
	11,000	III A (80)	3,667	14,667
	642	State 81	214	856
Sub Total	<hr/>		<hr/>	
	\$38,657		\$12,885	\$51,542

<u>GRAND TOTALS</u>	\$281,131	\$95,366	\$376,497
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( 103,999	III B	)	Senior Centers, transportation, services
( 82,022	III C1	)	Congregate nutrition meals
( 9,912	III C2	)	Home delivered meals
( 8,198		)	State money
( 77,000	III A	)	Federal Admin Money which could have been used toward programs

STATE AGING SERVICES OFFICE ADMINISTRATION	-	\$282,402.00
AREA AGENCY ADMINISTRATION	-	\$376,497.00
		<hr/>
		\$658,899.00 PER YEAR

AFDC payments

1 ~~assistance~~<sup>AFDC payments</sup> and subsequent reeligibility of persons who fail  
 2 to comply with the provisions of [this act] and rules  
 3 adopted under [it];

4 (e) reporting and other responsibilities of the  
 5 sponsoring project; and

6 (f) hearing procedures required under [section 7] <sup>and the determination of which appeal process is appropriate for the department and recipient</sup>

7 (g) the administration of the program and the delegation of responsibilities between the departments necessary

8 for the administration of the program.

Section 8.

9 Section 9. Department <sup>Departments</sup> to ~~report results and~~ make  
 10 recommendations. The ~~department~~ <sup>departments</sup> shall ~~report to the 48th~~

11 ~~legislature the results of the program established under~~  
 12 ~~[this act]~~ and make recommendations <sup>to the 48th legislature</sup> as to the feasibility of

13 ~~continuing the program and expanding it throughout the~~  
 14 ~~state.~~ The ~~department's~~ <sup>The program to include ~~area~~ recipients of other forms of public assistance</sup> report shall be accompanied by suggested

15 <sup>departments' recommendations may</sup> legislation necessary to implement the recommendations made.

16 Section 10. Conflict with federal law. If any portion  
 17 of the program is found to conflict with federal law or

18 ~~its rules, that portion may be suspended. The reason for~~

19 ~~suspension shall be reflected in the report required under~~  
 20 ~~[section 9].~~

21 ~~Section 11. Expiration of act. This act expires June~~

22 ~~30, 1983.~~

-End-

Department and Compliance with federal requirements authorized. The department  
 are authorized to comply with such federal requirements and to adopt such method  
 of administration as may be necessary under WIN or similar <sup>federal</sup> programs  
 to obtain federal funds in the maximum amount and most  
 advantageous proportion possible.

THE MINUTES OF THE MEETING OF THE HUMAN SERVICES COMMITTEE  
February 18, 1981, 7:30 p.m.

The Human Services Committee Meeting convened on February 18, 1981 in Room 104 of the Capitol with CHAIRMAN BUDD GOULD presiding. All members were present except REPRESENTATIVES DEVLIN and BRAND who were excused. The meeting had been scheduled for 7:30 p.m., but was delayed until 8:00 p.m. when the House recessed.

Before House Bill 755 was opened, REP. SEIFERT announced to the committee that a petition had been called to his attention opposing House Bill 755. The petition had supposedly been signed by 235 persons, but it had been found that all 235 signatures were written by one person and thus was not eligible to be entered as testimony.

HOUSE BILL 755

REP. CHRIS STOBIE opened the hearing on House Bill 755, an act to designate the Department of Social and Rehabilitation Services (SRS) as the sole state area agency to administer the statewide planning and service programs on aging pursuant to the Federal Older Americans Act of 1965. He said that his bill would provide for the money to go directly to the programs rather than for administrative handling. Implementation would mean a loss of a few jobs he said, but would mean more money for the aged in Montana. He said that the SRS feels they can handle this by hiring 4 extra people. He distributed a cost sheet entitled Area Agency Administrative Federal Dollars. (EXHIBIT I)

PROPOSERS:

REP. DARRYL MEYER testified in favor of the bill.

BEN BRISCOE of Great Falls, who served on the Cascade County Council on Aging from 1974 through 1979, testified in favor of the bill. (EXHIBIT II) He read a list of names of persons at the hearing favoring the bill.

JOHN KENNEY, Cascade County Council for the Aging and Advisory Council, presented written testimony entitled Senior Citizens Bear the High Costs of Aging Program Administration. (EXHIBIT II A)

ED BULCTUR, member of the Fergus County Council on Aging, testified as a proponent. He said his council was started in 1973. He told of the program that is carried out in Fergus County and said that the senior citizens comprise about 20% of the population. He felt that the money now going to the Area Agencies should go directly to the senior citizens.

MRS. FRANCES CONE, representing the Plains-Paradise Senior Citizens of Sanders County, feels that too much power and control of the money is in the hands of one or a few persons. She felt that the money should be handled locally by people who know the local problems.

She suggested the following: (1). Budget the money available; (2). Have a group to determine the elderly; (3). Have a group send out the money in the state according to population. (4). Appoint a person or persons to distribute (the money) according to the numbers of senior citizens in the county; (5). Have a senior citizen bookkeeper audit the accounts.

LARRY FASBENDER, a former member of the Cascade County Council, said the money should go to those who need it most. He felt House Bill 755 would give uniformity to the programs.

JOHN MUSTER said the bill would give the state more control of the program.

ANGUS FERGUSON, Cascade, felt each center could handle their own money and do their own work.

ELLEN HANSKJOLD, of the Hill County Council on Aging, presented written testimony in favor of House Bill 755. (EXHIBIT IV)

SENATOR PAT RYAN appeared as a proponent.

CORRINE BRANT testified in favor of the bill.

#### OPPONENTS:

REP. STEVE WALDRON said that the Appropriations Subcommittee considered this proposal and it was the unanimous conclusion of that subcommittee that this radical change should not be made. The committee felt that the bill may or may not save money, and suggested that an interim study would be a better approach to the subject.

TOM SHERRARD, a Toole County Commissioner and Governing Board Chairman of Area III presented testimony (EXHIBIT V). He told the committee that seven out of nine on the Council on Aging opposed the bill.

NORMA KEIL, Chairman of Pondera County on Aging and a member of a task force of input on programs for the aging, told of her group having their own "legislature" (the Legacy Legislature). She said that some of the bills proposed in the Legacy Legislature had been introduced in the 1981 State Legislature and were being acted upon. KEIL felt that, if enacted, House Bill 755 would cause senior citizens to lose all the gains that had been made in their behalf. (EXHIBIT VI)

FATHER ERICKSON opposed the bill on the grounds that both efficiency and a personal contact for the aging would be lost. Seven Area Agencies spread throughout the state would be replaced by 4 people working in Helena. He feels that money spent on past programs would be "money down the drain".

WALTER TAYLOR, of the Missoula County Council on Aging, said that in a low-density populated location like Montana has problems much different from those in a city. He felt that utilizing the funds efficiently requires full-time administration. Rather than enact House Bill 755, he suggested that a study be made.

DEWEY SPECK, Hot Springs Senior Center, said he felt the Federal Government should bring the money into Montana, rather than trade one bureaucracy for another.

ANNA PEARL SHERRICK, of Gallatin County, testified in opposition to House Bill 755.

JENNY ANDULE, a representative of the Gallatin County Council on Aging, said that three centers are located in that area, so that they can be eligible to receive money from the county. She said that her council is working successfully with Area IV. She felt that administration is important and needed.

ROD SAYEGUSA, representing Montana Inter Tribal Policy Board (MITPB) and a tribal council, said his groups oppose the bill in its present form because there is no mention of Indian reservations or of tribal boards.

LORI LOVAAS, Director of Area I Agency on Aging was asked by Tom Sherrard to testify. She presented copies of the Projected Administrative Costs by County per year. (EXHIBIT VII) She said the money is allocated to counties; grants are studied thoroughly then distributed. The Area Agencies are also concerned with saving money she said.

JANE ANDERSON, Administrator of Area V Agency on Aging in Anaconda, read written testimony (EXHIBIT VIII). In addition, she said that the elderly in smaller counties will suffer if this bill is passed. She worked on this type of program when it was administered by the state and said that money was spent on studies and on groups that did not need the money. She felt passing this bill would be a "leap" backwards.

NORMAN HOWARD, of the Helena Council on Aging, praised the Agencies and opposed House Bill 755.

BOB STORY, of Madison County, testified that he felt passing this bill would be a big mistake. He felt that personal contact would be eliminated and that many services would be lost.

BILL GOULD, a Lincoln County Commissioner and a representative of the Area VI Aging Council, feels that the power will leave the local level and go to the state level.

ROBERTA NOTTING of Lincoln testified in opposition to the bill.

DORIS LAWRENCE, Big Sandy, said this bill would require volunteer workers and that it is difficult to get them. She opposed the bill without further study.

OLETA SMITH, St. Ignatius, representing the Lake County Council on Aging appeared as an opponent.

Further written testimonies handed in to the committee secretary were:

EXHIBIT X - June Soulsby, RD, Yellowstone County Council on Aging

EXHIBIT XI - Oma Thompson, RMDC

EXHIBIT XII - Dr. George F. Sheckleton, Executive Director, Yellowstone County Council on Aging

EXHIBIT XIII - a packet of letters and petitions written by senior citizens from many Montana communities.

QUESTIONS FROM THE COMMITTEE:

REP. KEYSER asked REP. STOBIE if there was a Statement of Intent.

REP. STOBIE presented the committee with copies of the Statement of Intent.

REP. KEYSER said the services and money would not be reduced in 1981, and asked if the money might be cut entirely at a future date.

REP. STOBIE answered "no" that the funds would continue to be dispersed.

REP. KEYSER asked how the funds are handled.

JANE ANDERSON said the money is allocated according to population. She said that Madison County has the lowest income per capita in the United States and that more services have to be provided there.

REP. SEIFERT asked if ANDERSON felt there was a possibility of senior citizens losing funds if the area agencies were disbanded. Anderson said no.

REP. MENAHAN asked how the funds would be handled if House Bill 755 passed.

Bulctur said there would be a little change, but that the funds would be administered on a local level.

REP. MENAHAN asked how many states have single area agencies.

REP. SIVERTSEN answered that there are several including North and South Dakota, New Hampshire, Maine, Nevada, Vermont and Alaska.

REP. BARDANOUE asked how the agency personnel was chosen.

Bulctur said that they are appointed by the county councils.

REP. BARDANOUE commented that perhaps the problem is with the personalities on the Councils. He asked if it wouldn't be better to make new appointments than to pass House Bill 755.

HOWARD, of Helena, said that some area agencies have made mistakes in not keeping their councils informed. Now that the problem is known, something will be done about it, he said. An unidentified lady said that the problems are not being taken care of.

HOWARD said that the Governor appoints the advisory councils as required by the Federal Government.

Lori Lovaas said it is a community action program. She said that there is a 9-member governing board and a 51-member advisory board. The 9-member board is comprised of 3 public, 3 private and 3 low-income people.

REP. SEIFERT asked Lovaas where her paycheck comes from. Lovaas said that a grant is received from the Federal Government and that salaries are dispersed from it.

REP. BERGENE asked HOLLY LUCK, Chief of the Aging Services Bureau, if she could answer questions.

HOLLY LUCK explained that the funding comes from the Older American Act. The state has chosen to operate their program under Area Agencies on Aging. Six of the agencies are geographic and the seventh comprises the Indian reservations.



The agencies are non-profit corporations and each employs a director. Certain things have to be done with the money, she said, and after that, the Aging Services Bureau monitors each Agency, giving technical assistance, training and evaluation. The bureau also retains the responsibility for the program in its entirety, she said. There has been a problem in the Cascade County Area Agency. Advisory boards are an important part of the program. The governing board hires the director. There are 9 commissioners in Area III she said.

REP. MANNING asked Luck if she felt this bill would serve the senior citizens better than the present way of handling the program.

Luck said the intent is to insure quality service to older persons with all the money available. She said that the program might get more money from the legislature under the bill, but that would not be likely from the federal government.

REP. SIVERTSEN said that he and co-sponsors STOBIE and MEYER are concerned about the lack of money getting "down to" the programs. He said this bill would cut out one level of bureaucracy providing more money for services. The Indians would not lose any services, he said. He then closed the hearing on House Bill 755.

#### HOUSE BILL 746.

REP. FEDA opened the hearing on House Bill 746, saying the main reason for the bill was to get Medicaid to pay for alcohol treatment.

#### PROPOSERS:

KEN RUTLEDGE, representing the Montana Hospital Association, (EXHIBIT XIV) appeared as a proponent. He said that even though Montana legally defines alcoholism as a sickness, Montana will not pay for the treatment. Medicare will pay for some treatment, SRS (Medicaid) will only pay for detox and acute care but there is no payment for treatment of the illness.

KYLE HOPSTAD, Administrator of the Frances Mahon Deaconess Hospital in Glasgow, presented written testimony to the committee (EXHIBIT XV). One department in his hospital treats chemically dependent individuals. He said his treat-

ment center has received Medicaid but that SRS is now asking that these payments be returned. He said the average Medicaid recipient receives about \$250 per month while receiving treatment. Upon going back to work, they are no longer paid. He said that one state department encourages treatment, and another is unable to pay because of funding.

DR. JESSE M. JONES, Chief of Staff of the Frances Mahon Deaconess Hospital in Glasgow, and a Board Certified Surgeon, presented written testimony in support of House Bill 746. (EXHIBIT XVI) In his testimony, he compared alcoholism to diabetes in that both are chronic and must be treated on an "acute" basis at times. He said that Medicaid will pay for diabetes and not for alcoholism treatment. He said it costs \$1200 to "dry out" an alcoholic and that they return about four times a year. If they can be rehabilitated with the help of Medicaid payment, there will be a reduction in readmission for "drying out", thus a savings to the state.

KENT FARR, representing the Missoula General Hospital, feels the bill will encourage alcoholics to reach out for help. A hospital can continue treatment after de-tox if the patients are found to be eligible for Medicaid.

DICK BAUMBERGER testified in favor of the bill.

DONNA DAY, of Great Falls, gave a personal testimony on her experience of rehabilitation from chemical dependence. She said that detoxification dries out, but does not show the individuals the tools required to carry on a new way of life. She qualified as a Medicaid patient and felt that it allowed her to be rehabilitated, to become employed and to become a good parent. She urged support of the bill.

LINDA LA FOUNTAIN testified that she had been chemically dependent for 17 years. She said that welfare paid for the first \$1,000 for her treatment. She was later able to be employed and take care of her children.

#### OPPONENTS:

JOHN LA FAVER, Director of Social and Rehabilitation Services, opposed the bill because the last legislature allocated money for alcohol programs and they have been started. He said that, if the bill is passed, the alcohol treatment can cost as much as \$11,000,000, and the state will be forced to eliminate many other services it now offers.

ROSE SKOOG, representing the Montana Nursing Home Association, said she didn't oppose the bill but did propose amending it, providing it to be an optional service, not care in lieu of care in nursing homes.

QUESTIONS FROM THE COMMITTEE:

REP. MENAHAN asked how LA FAVER felt about MNHA's proposed amendment.

La Faver said SRS would still need a large appropriation for it.

REP. CONN asked about the success rate of alcoholic treatment.

Hopstead said out of 50 who completed the treatment, 40 are not drinking. He said that for every dollar that Burlington-Northern spends rehabilitating their people, \$26 is put back into the program, so it is becoming financially feasible for the patient, as well as the hospital and industry.

DR. JONES told the committee that many alcoholics require treatment for other problems, such as broken ribs from falling down while drunk. He felt rehabilitation would be less expensive than repeated drying out.

REP. BARDANOUVE complimented the Glasgow Hospital's Program. He asked why this kind of program didn't operate through the Department of Institutions.

REP. FEDA said the hospital doesn't want to be subsidized; they want to be paid for treatment and be self-sufficient.

Hopstad said the legislature funded them to begin with, but it said they must be self-sufficient in 4 years. They are now. Because they have gained a good reputation for treatment, many industries are using the facility, including Mountain Bell, Burlington Northern, Anaconda Aluminum and Montana Power.

REP. SIVERTSEN asked if passing this bill will obligate SRS.

La Faver said their basic concern is a lack of funds.

REP. MENAHAN asked if many of the patients are employed.

Hopstad said that about 65% are. He said that even a 35% rate is considered acceptable. There is a follow-up period of 2 years on each patient, he said.

REP. BARDANOUVE asked how successful the treatment program was at Galen.

DONNA DAY told that, when her husband was being treated, he spent a great deal of time watching TV. She also said that there was an open-door policy at Galen, with a bar close by. She said there were no reprimands for patients who visited the bar.

REP. FEDA closed the hearing on the bill.

#### HOUSE BILL 747.

REP. DOZIER opened the hearing on House Bill 747, which is to provide an ombudsman for Hispanics in Montana. He said that there are over 6,000 Hispanics in Yellowstone County alone, and urged support of the bill.

#### PROPONENTS:

ROBERTO FEDERICO said that the Hispanic population in the United States is becoming more significant all the time. They pay an estimated \$6 billion in taxes per year. He said that more are voting each year and that 25% of them voted for Reagan in 1980. He urged support of House Bill 747, saying that there will be estimated 10,000 Hispanics living in Montana this year.

MARGIE OROZCO, Billings, told the committee that there is a high rate of unemployment among Hispanics. She felt that House Bill 747 could improve that.

RODNEY GARCIA, Billings, felt that employment could be increased in the private sector if there was more awareness of the Hispanic population. He also felt an ombudsman could increase enrollment in universities and schools, where they would receive marketable skills and obtain higher level jobs.

MANUEL MACHADO, a professor of History at the University of Montana, stated that the Hispanics need someone in the state government and in the private sector for employment, health care and education who is attuned to their needs. He said that there is no one in the state Department of Community Affairs who could handle a phone call in Spanish. He felt the position suggested in the bill would require someone with a broad background and training.

QUESTIONS FROM THE COMMITTEE:

REP. KEYSER asked why the Department of Community Affairs (DCA) couldn't make an appointment of an ombudsman without creating a law to do so.

Machado said he would hope so, but that it has not been done.

REP. DOZIER said that this bill resulted from a study made by a task force appointed by the legislature. A better liaison with the state government is needed by the Hispanics, he said. He urged support of House Bill 746. He then closed the hearing.

HOUSE JOINT RESOLUTION 35.

REP. DOZIER opened the hearing on House Joint Resolution 35 which urges the governor to appoint Hispanics to boards, commissions and advisory or policymaking boards.

PROPOSERS:

ROBERT FEDERICO gave a short history of the Spanish citizen of the U.S. He told of several who contributed greatly to the development of the country, and then presented the committee with a list of Montana Hispanic citizens who were recommended to serve the state on several of its boards (EXHIBIT XVII).

OPPOSERS: There were none.

QUESTIONS FROM THE COMMITTEE:

REP. BARDANOUVE asked SRS Chief La Faver if there was anyone in his department who could handle a Spanish phone call.

La Faver answered yes.

REP. DOZIER closed the hearing on House Joint Resolution 35.

EXECUTIVE SESSION.

House Bill 566.

RUSS JOSEPHSON, Legal Researcher, read the proposed amendments on House Bill 566 defining pilethermology and exemptions. He felt the amendments should be added to have control over those who remove hair by means of electronic tweezers, or pilethermologists.

REP. CONN MOVED for a DO PASS on House Bill 566.

REP. KEYSER MOVED the amendments be accepted by the committee and that the following amendment be added: Page 2, Following: line 9, Insert: "Electrology does not include the practice of pilethermology." The motion was seconded and passed UNANIMOUSLY.

REP. METCALF moved that House Bill 566 DO PASS AS AMENDED. The vote was 13 YES and 1 NO, with CHAIRMAN GOULD voting no.

House Joint Resolution 35.

REP. METCALF MOVED for a DO PASS on House Joint Resolution 35. The motion was seconded and PASSED UNANIMOUSLY.

House Bill 747.

REP. MANNING MOVED that House Bill 747 DO PASS. The motion was seconded and PASSED with four "NO" votes as follows:  
REP. SIVERTSEN, REP. KEYSER, REP. BENNETT and REP. GOULD.

House Bill 746.

REP. MENAHAN MOVED that House Bill 746 DO NOT PASS. The motion was seconded and PASSED with REP. CONN, REP. METCALF, REP. BERGENE and REP. BARDANOUVE voting NO.

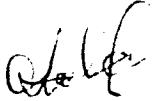
House Bill 755.

REP. KEYSER MOVED that House Bill 744 DO NOT PASS. The motion FAILED. REP. SIVERTSEN made a substitute motion of DO PASS. The motion FAILED. REP. PAVLOVICH MOVED that the bill be TABLED UNTIL THE NEXT MEETING ON FRIDAY. The motion was seconded and PASSED.

House Bill 705.

REP. MANNING MOVED that House Bill 705 DO NOT PASS. The motion was seconded and PASSED with REP. BENNETT voting NO.

The meeting adjourned at 12:05 a.m.



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REPRESENTATIVE BUDD GOULD, CHAIRMAN

rj

FEB 18 1981

## VISITORS' REGISTER

HOUSE Human Services COMMITTEEBILL 755Date 2-18-81SPONSOR Atolic

7:30 p.m.

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
John Kenney	Gl Falls	Area 3 Adv. Comm.	X	
Don Shmidt	Judge, Mont	Area III		X
Carl J. Gaskin	Griff. Benton	Chs C. Council on Aging		X
Frances Cone	Plains	Sander Co. Council on Aging	X	
Robert W. Fetting	Eureka, Mont	Tobacco Valley Senior Ctr.		X
Jennid Redick	Three Forks Mt	Salco Council on Aging		X
Anna Thompson	Helena, MT.	R M DC		X
Walter J. Taylor	Missoula	County Council on Aging		X
Enigma Thompson	Hill City	Hill Co. Council on Aging	X	
Jane Loucky	Billings	YLLDA	X	
Jane Anderson	Deer Lodge County	Area II Bismarck A.		X
Deven Speck	Thompson Falls	Hot Springs Sr. Citizens		X
Cynthia Speck	Thompson Falls	Hot Springs Sr. Ctr.		X
Olga Smith	St Ignace	Lake Co C of A		X
Ben Briscoe	Great Falls	Cascade Co Council	X	
Larry Fashender	Fort. Shaw	Cascade Co	X	
Angus Ferguson	Cascade	Cascade Town Council	X	
Arnold Fitzgibbon	Polson	County Commissioner	X	
Robert Stacey	Ennis	11 11		X
Robt Safford	CLANCY	MITPB		X

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.



## VISITORS' REGISTER

HOUSE

COMMITTEE

BILL

755

Date

SPONSOR

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
Norma Keil	Conrad Twp	Agony Assn		X
Ed Bulster	Lewistown mt.	Fergus County C.A.	X	
Leslie Remington	Helena	Soc. of State		
Tom Ryan		Mont. Senior		X
		College Park		
John Muster	Thompson Fall	Sandays Co. Comm.	X	
Betty Bellwood	Ft Shaw	Syn River Valley Senior Center	X	
Aylee Johnson	Belt	Baldern Agn	X	
Joni Preate	Home	Hill County	X	
Betty	Halland	Hill County	X	
Andrea Blumett	Great Falls	Cascade City	X	
Mr. <del>CP</del> C.P. Today	Haure	Hill County	X	
Ardis Cassidy	Haure	Hill County	X	
Kathleen Waldrip	Home	Haure County	X	
Valeria Waldrip	Haure	Hill County	X	
Betsy Hobbs	Haure	" "	X	
H. Martin Postma	Plains	Sanders Co.	X	
Eileen Hill	Plains	Sanders Co.	X	
Frank Hill	Plains	Sanders Co.	X	
Norma Lawrence	Big Sandy	Chouteau Co.		X

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

## VISITORS' REGISTER

HOUSE \_\_\_\_\_ COMMITTEE \_\_\_\_\_

BILL 755

Date \_\_\_\_\_

SPONSOR \_\_\_\_\_

NAME	RESIDENCE	REPRESENTING	SUP- PORT	OP- POSE
John C. Doty	Plains	Anderson City	X	
Alfred J. Ober	Plains	Anderson County	X	
John F. Schindler	Cascade Co.	East Falls	X	
Emerson Richardson	Plains	Anderson County	X	
Bill Gault	Eureka	Lincoln County		X
ART RAMBO	HAURE	HILL Co	X	
DAN MORSE	Haure	Hill Co.	X	
Doris Morse	"	"	X	
June Stewart	Belt	Cascade Co	X	
Robert B. Beyer	Monmouth	" "	X	
Thelma Rambo	Haure	Hill Co	X	
Mollie Keller	Haure	Hill	X	
Walter C. Coday	Haure	Hill Co.	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION TO HOUSE BILL 755.

1. Honcho Randtke
2. Victoria Lanning
3. Gene Hinchey
4. Donald J. O'Hair
5. Richard H. Halsey
6. Billy Hootch
7. Doc Laitinen
8. Madison O'Neill
9. D.E. Hecelane
10. Mrs Robert A. Lindgren
11. Bert Callison
12. George Collins
13. Neil P. Cronin
14. Robert E. Melvin
15. Wm Cunningham
16. David Parsons
17. Don Corliss
18. Audra K. Graham
19. Elizabeth J. Roddy
20. Lena McLeod
21. Evelyn M. Scarrah
22. Phil Scarrah
23. Emma Hall
24. Helen Clark
25. Ellie Busch
26. R. J. Watson
27. William McCarthy
28. Kitty McCarthy
29. June Corliss
30. Phil Lorello
31. Bea Carson
32. Marion McDonald
33. Maie McArthur
34. W. John Barnes
35. Ueda Monroe
36. Lo. Gustafson
37. Martha Rosenlund
38. Quinta Jones
39. Erma Bennett
40. Edna J. Brown
41. Mrs Betty M. Simpson
42. Mrs. Esther Johnson
43. Mrs. Hance Krenner
44. Mrs. Tom Welch
45. Helen Lathrop
46. Wiley Lathrop
47. Emily Bucher
48. Frank M. Clark
49. Louisa Clark
50. Sara Westad
51. Jon Westad
52. Margaret Fardin
53. Viola K. Peterson
54. Harmon Proctor
55. John L. Marshall
56. Winifred Abbott
57. Christie Mesenke
58. Ray Fuller

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO  
NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION  
TO HOUSE BILL 755.

59. George Tercant
60. Stewart A. Ware
61. R.C. Thompson
62. Ellen K. Thomson
63. Eva Ware
64. Elizabeth M. Thomson
65. Frank T. Hundert
66. Myra M. Phelps
67. Lucy M. Nelson
68. Hazel Glansburg
69. Olva Crouch
70. Arthur I. Martin
71. Ed. Walsh
72. Arthur Gustafson
73. Frances Gustafson
74. Frances B. Murphy
75. Marjorie I. Kalsch
76. Kathryn J. Hertig
77. Margaret & Billy
78. Max Holstrom
79. Viola G. Miller
80. C. M. Mohan
81. Edna Stogerson
82. Elsie Luskine
83. Mary D'Angelo
84. John H. Simpson
85. James H. Neeson
86. Donald Abbott
87. Mildred N. Faulkner
- Walter A. Ribley

88. Ann Bickertall
89. Miss Runey Bloom
90. Bernie Edmiston
91. Tomine Holland
92. Grace Parker
93. Julia Schraf
94. Geneva Lester
95. Gussell Lester
96. Molly Kohler
97. Frank Kohler
98. Runey Bloom
99. Margaret Forsner
100. Rose Byrne
101. Mar. Gallagher
102. Mary Lind
103. Janette Stagglescamp
104. Ed T. Emmitt
105. Orlando Palm
106. Kay Early
107. Jucille Siebeler
108. Walter Hesterlund
109. Wm. Hesterlund
110. John M. Erthaller
111. Marian Moe
112. John Moe
113. Harner Wehkin
114. Evelyn Wehkin
115. Willette Rosega
116. Mildred Avery
- 711 Loust

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO  
NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION  
TO HOUSE BILL 755.

117. Marian Moe
118. John Moe
119. Gay A. Rosenfeld
120. Steve Petrivich
121. Dorothy Petrivich
122. Ed C. Johnston
123. Phyllis (Palm)
124. Alva Marsau
125. H. C. Vohrt
126. Petru Ligostinelli
127. Lillian C. Gristing
128. Telma Kalkbrenner
129. Jerry J. (Joppe camp)
130. W. W. Wagoner
131. Lois Zappala
132. Evelyn Dolan
133. Richard K. Nequan
134. Alva Ewan
135. Thomas R. Dehman
136. Nelle Spegle
137. Alvina Olson
138. Elna M. Gochanour
139. Virgil C. Gochanour
140. Myrtle Campbell
141. Mildred Golick
142. Marion Tinson
143. Barbara Herbolich
144. D. S. Tinson

145. Mrs Barbara Herbolich
146. Leola J. Muller
147. Frank Doyall
148. Herbert R. Carlson
149. Anne Stergas
150. Tom R. R. R.
151. Anne Thomsen
152. Robert V. Holmer
153. Grace Lucier
154. Heane Harris
155. Jay M. Harris
156. Ed. Salomonson
157. Robert M. Glynn
158. Alfred R. Stromberg
159. John McEltrick
160. Edna Glynn
161. Michael R. P. Kearns
162. Margaret Kirsley
163. Jack M. Underwood
164. James C. Kirsley
165. Kertha Kirsley
166. Edward D. Spegle
167. Herbert W. Wier
168. Mrs. Perry Sundberg
169. Barbara Ferretti
170. Irma Martelli
171. Edna Cella
172. Beil Garvey

AS RETIRED PERSONS 60 AND OVER RESIDING IN THE COUNTY OF DEER LODGE, WE DO  
NOT WANT OUR PROGRAM ADMINISTERED AND PLANNED IN HELENA. WE ARE IN OPPOSITION  
TO HOUSE BILL 755.

176. Alice Jardee
177. Madge Tankovick
178. Catherine Spellman
179. Thad Avery
180. Caroline Fancher
181. Emma Byington
182. Lorinda Hurley
183. Dud Hayes
184. ~~Harold J. Hannoy~~
185. Mrs. J. Hannoy
186. Rudy Kovacich
187. Bernice Kovacich
188. Mike Lacey
189. Mary Lacey
190. Frank Rooney
191. Nana Rooney
192. Ethel Walker
193. Kathleen Pipinich
194. Betty Frey
195. Mike Dutton
196. John Dillon
197. Mary Shea
198. Kenne Linterson
199. Kenne Martz
200. Kenneth Martz
201. Pauline Kovacich
202. John Pipinich
203. Emma Pipinich
204. Joe Mikulic
205. Ruby Mikulic
206. George Donich

206. George Donich
207. Mary Donich
208. Mary Stokan
209. William Hale
210. Mike Stadick
211. Michael Stokan
212. Stefanie Marton
213. Shirley Ottensm
214. Lee Litzpatrick
215. Joe Pinkerman
216. Dolly Pinkerman
217. Simon Mc Kettick
218. Stuart Mashke
219. Josephine Frank
220. Melaine Honey
221. Charles Mc Lenn
222. Joe Solpovatz
223. Jack Holloran
224. Lewey Francisco
225. Margaret Hilgers
226. Peter Buehask
227. Margaret Buehask
228. Coel Ehlman
229. Delia Vaughan
230. Elsie Mostad
231. Agnes Hagan
232. Virginia Mostad
233. Gifford Mostad
234. Robert Statkamp
235. Virginia Stromberg  
Art Stromberg

FEB 18 1981

EX I

8 p.m.

## AREA AGENCY ADMINISTRATIVE FEDERAL DOLLARS

AREA I	Dori Lovaas	14,844.00	III B
		11,000.00	III A pass thru
		1,516.00	III C <sub>1</sub>
TOTAL		27,360.00	
AREA II	Wayne Britt	14,844.00	III B
		11,000.00	III A pass thru
		18,271.00	III C <sub>1</sub>
		3,861.00	III C <sub>2</sub>
TOTAL		47,976.00	
AREA III	Earline Zoeller	14,844.00	III B
		11,000.00	III A pass thru
		21,080.00	III C <sub>1</sub>
TOTAL		46,924.00	
AREA IV	Roger Ala	14,844.00	III B
		11,000.00	III A pass thru
		9,600.00	III C <sub>1</sub>
TOTAL		35,444.00	
AREA V	Jane Anderson	14,844.00	III B
		11,000.00	III A pass thru
TOTAL		25,844.00	
AREA VI	Polly Nikolaisen	14,844.00	III B
		11,000.00	III A pass thru
		21,036.00	III C <sub>1</sub>
		4,394.00	III C <sub>2</sub>
TOTAL		51,274.00	
GRAND TOTAL		234,822.00	

FEB 18 1981

47th Legislature II  
Public Health Committee  
February 18, 1981

7:30 p.m.

Mr. Chairman and members of the Committee;

I am Ben Briscoe of Great Falls. I served on the Cascade County Council on Aging from 1973 thru 1979. Last year and this, I am one of two members from Cascade County serving on the North Central Area Agency on Aging Advisory Council. This is Area III. I am in total support of HB 755.

As you know, when Congress allocates funds for Federally sponsored programs, there is a bureaucratic structure that each must go thru before the funds reach the intended consumer. Outling a Seniors program, the funding is first routed to the Federal Department of HEW Washington office, then to the Regional office of HEW in Denver, then the State Department of Social and Rehabilitation Services Aging Services Bureau in Helena, then the Area Agency on Aging office (there are seven Agency offices in Montana), then to the individual Counties for final distribution to the Senior consumer. Each one of these layers of bureaucracy retains a percentage of the funds for administrative purposes. We can understand the necessity for this. We, obviously, have no control over the administrative funds syphoned off by the Federal agencies. We understand that the State Aging Services Bureau has a budget of over \$280,000.00 with a Director and staff of ten people. The next layer of bureaucracy is the one layer that we do have some control over and HB 755 takes care of this very well by completely eliminating it. We do know that the seven Area Agencies each has a Director and one to two staff members totalling some 20 people on the payroll. The total administration charges for the seven Area Agency offices is \$376,497.00. This total is made up of \$281,131.00 from Federal and State monies and of \$95,366.00 from local sources within the Counties. Quite often the State Agency underspends its budget and additional Title III funds are made available, late in the fiscal year, to the various Areas. This happened last August when an additional \$77,000.00 was allocated to the seven Area Agencies. These funds are not always passed on for local programs. From the figures given me by the Helena office, the total amount of Federal funds for Senior programs delivered thru the Area Agencies is approximately \$3,000,000.00. This computes out to be over 12% of the funds syphoned off for administrative purposes by the Area Agency offices.



FEB 18 1981

47th Legislature

Public Health Committee

We believe that with the elimination of the Area Agency offices, we at the County level, can deal directly with the State Aging Services Bureau in Helena, which will free some \$376,500.00 from the bureaucratic tangle and make this money available to local Senior programs. This is the target area of the original Congressional appropriation.

We are satisfied that our local people can do the paper work of preparing grant applications, monthly reports, etc. that are necessary to satisfy the regulations. We have done this in Cascade County in the last two years and can see no reason why all Counties cannot do the same. We Seniors are not all completely helpless.

We in Cascade County object to the syphoning off of over 12% of the funds due Seniors by the Area Agency offices which have proven in the last seven years of existence to be totally unnecessary. We request that this committee give its majority support to HB 755 and process it thru to final acceptance by the entire Legislature.

Thank You

*Ben Briscoe*

III A  
FEB 18 1981

7:30

## SENIOR CITIZENS BEAR THE HIGH COSTS OF AGING PROGRAM ADMINISTRATION

Senior Citizens have a right to the money that is appropriated for them without having to pay for the high administrative costs that they now bear.

Since most of the elderly funds are acquired through federal and state grants, money is taken off at each level for administration. By the time the dollars reach the seniors, there is very little of it left for their programs for which the money was intended.

The following is an example of the layers of bureaucracy that are now in existence and are filtering the Senior's monies away from them:

Federal grants are initiated in Washington D.C. and are sent to the Regional Office in Denver then on to the various states.

An eleven member staff of the State Aging Services Office in Helena receives the grants. This office operates at a cost of \$282,402.00 (\$70601.00 general fund, \$211,801.00 federal)

From the State Aging Services Office, the grant monies are sent to 7 Area Agencies where each office takes  $8\frac{1}{2}\%$  off of the top of all program monies. Since this sum must be matched, the individual counties under that Area Agency must turn around and match what has come off of the top by 25 %, thus sending that match back to the Area Agency. County Commissioners acquire that match by taking it from the mill levy money that is appropriated for Senior Citizens in their county.

Operation of 7 Area Agencies in the state of Montana is costing Seniors \$376,497.00 ( \$281,131 federal/state, \$95,366.00 local match) annually.

From the Area Agency money is distributed to the counties. At the county level, no percentage is taken off of the top. Many counties now have Coordinators due to the great distance of Area Agencies from the Senior Centers and their paychecks are being derived from Senior Mill Levy Monies and Senior grant monies. Generally speaking, every Center has someone to oversee their grants, whether it be on a stipend or contract basis. Those persons are mostly comprised of retired business people who have the time, intelligence, and interest of their local community.

By the time the grant money reaches the project level, the older people have to match their federal dollars by 10%. They again use their County Mill Levy Money and this time the match stays in the project to be used as budgeted.

Because so little money is received by the seniors once it reaches them, they are unable to provide the transportation, nutrition, health, and home chore services elderly so desperately need. It should be noted that Area Agencies are the biggest drain in that they are depriving the seniors of the following benefits:

- \$103,999.00 - worth of senior center, transportation, & home services
- 82,022.00 - worth of nutrition meals (about 41,000 meals per year)
- 9,412.00 - worth of home delivered meals (about 3,000 meals)

Legislators should look at ADMINISTRATIVE COSTS before appropriating more money for SENIORS!!

FY 81 Areas on Aging Administration Costs  
(10/01/80 to 09/30/81)

<u>Area</u>	<u>Fed/State</u>	<u>Local Match</u>	<u>Total</u>	
I	14,844	III B	4,948	19,792
(East.MT.)	1,516	III C1	505	2,021
	11,000	III A(80)	3,667	14,667
Sub Total				
	<u>\$27,360</u>	<u>\$9,120</u>	<u>\$36,480</u>	
II	14,844	III B	4,948	19,792
(Billings)	18,271	III C1	6,090	24,361
area	3,861	III C2	1,287	5,148
	11,000	III A(80)	3,667	14,667
	2,630	State 81	877	3,507
Sub Total				
	<u>\$50,606</u>	<u>\$16,869</u>	<u>\$67,475</u>	
III	14,844	III B	4,948	19,792
(Great Falls)	21,086	III C1	7,029	28,115
area	11,000	III A (80)	3,667	14,667
Sub Total				
	<u>\$46,930</u>	<u>\$15,644</u>	<u>\$62,574</u>	
IV	14,845	III B	4,949	19,792
(Helena)	9,600	III C1	3,200	12,800
area	11,000	III A (80)	3,667	14,667
Sub Total				
	<u>\$35,445</u>	<u>\$11,815</u>	<u>\$47,260</u>	
V	14,845	III B	4,948	19,793
(Anaconda)	11,000	III A (80)	3,667	14,667
area	1,944	State 81	648	2,592
Sub Total				
	<u>\$27,789</u>	<u>\$9,263</u>	<u>\$37,052</u>	

VI	14,932	III B	4,977	19,909
(Kalispell)	21,036	III C1	7,012	28,048
	4,394	III C2	1,465	5,859
	11,000	III A (80)	3,667	14,667
	2,982	State 81	2,649	5,631
Sub Total	<u>\$54,344</u>		<u>\$19,770</u>	<u>\$74,114</u>

VII	14,845	III B	4,948	19,793
(Indian	10,513	III C1	3,504	14,017
Reservations)	1,657	III C2	552	2,209
	11,000	III A (80)	3,667	14,667
	642	State 81	214	856
Sub Total	<u>\$38,657</u>		<u>\$12,885</u>	<u>\$51,542</u>

<u>GRAND TOTALS</u>	\$281,131	\$95,366	\$376,497
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( 103,999 III B ) Senior Centers, transportation, services

( 82,022 III C1 ) Congregate nutrition meals

( 9,912 III C2 ) Home delivered meals

( 8,198 ) State money

( 77,000 III A ) Federal Admin Money which could have been used toward programs

STATE AGING SERVICES OFFICE ADMINISTRATION	=	\$282, 402.00
AREA AGENCY ADMINISTRATION	=	\$376, 497.00
		<u>\$658, 899.00</u> PER YEAR

FEB 18 1981

7:30

February 18, 1981 III  
Testimony on H.B. 755  
Edward B. Butcher

Mr. Chairman - members of the committee - for the record, I am Ed Butcher - Winifred Rancher and member of the Tergus County Council on Aging Executive Board as well as past President and have been asked to speak for Tergus County. With me is Mr. Bob Bracey Tergus County consumer representative to the Area II Advisory Board.

Tergus County established our council and program in 1973. We have over 1500 <sup>service</sup> contacts with seniors per month including aprox 100 meals per day - meals on wheels and on site a county-wide transportation system which services the small communities around Lewistown twice per month - a home makers program to help the house-bound making it possible for local Drs to release elderly to their homes early. Senior citizens are important to Tergus County as they comprise 20% of the population.

Our County Council Executive Board voted to recommend you pass H.B. 755 because we feel Area Agencies are an unnecessary duplication of Bureaucracy and the tax dollars should go to services for the Elderly. We have very good people - Mr. Britt and his staff - in our area Agency and have had a good relationship within our Area since Mr. Britt has taken over as our 3rd Area Director. When several counties had problems with the 2nd Area Office we were forced to solve those difficulties through the State and certainly recognized the problems in cutting through levels of bureaucracy.

Edward B Butcher

Programs are in place in most counties and the original intent of establishing these programs through an area agency system has been accomplished. The type of assistance required now for aging programs in Montana can very easily and cost effectively be handled through the state agency.

I am speaking from broad experience in Aging including being asked by Central Mont senior citizens to assist them in forming a council <sup>in 1973</sup> and develop assistance programs for the elderly. I served 3 terms as chairman and served then on the Executive Board. I have worked with area agency and state levels on behalf of our county.

The time has come - ladies & gentlemen - for the area level of bureaucracy in Montana Aging programs to be eliminated and the tax money should now go to the senior citizens instead of the bureaucracy. Any assistance needed by the counties can be provided at this time by the state with a savings of money which we are all concerned with and in doing so ~~provide~~ provide for the needs of Mont Senior Citizens.

Our Program was initially established because there was need among the elderly. This need still exists today. I believe it is our responsibility to serve the Older American as efficiently and economically as possible.

Submitted by Evelyn Harshfold IV  
FEB 18/2017 7:30

## HILL COUNTY COUNCIL ON AGING

#2 WEST SECOND STREET • PHONE 265-5464 • HAVRE, MONTANA 59501

### HILL COUNTY SYNOPSIS

#### CURRENT PROBLEMS

#### POLICY

1. Area Agencies are too costly.
2. They are too removed from local to establish a comprehensive policy.
3. No clear definition of roles and responsibilities between State and AAA's.
4. Too removed from local issues to be effective in assisting with them.
5. Too much information and too many responsibilities plus individualities between Counties and Reservations to be effective.
6. Local Public does not have good clear understanding of role of Area Agency.

#### ADMINISTRATION

1. Duplication between State, AAA and local level resulting in waste of tax payers money.
2. AAA too "removed" from County, Reservations and City Government to have any real authority.
3. No formal line of authority between State and Area Agencies.
4. Too many differences between Counties and Reservations to work constructively.
5. \$250,000 each year could be utilized at local level for direct services.

#### CONSUMER

1. Confusion as to what AAA does and confusion as to what the State does and how they interrelate.
2. Present system too far removed from local Seniors.



3. No workable system for Seniors to comment on Services received.
4. Lack of information dissemination or "what's available."

#### SINGLE PLANNING AND SERVICE AREA WITH AUTHORITY TO COUNTY, RESERVATIONS AND COA BENEFITS.

1. Consolidation of Administrative Programs with a Single Planning Service Area will produce cost savings to tax payer, improve co-ordination of Services and clarify Agency roles.
2. The removing of AAA's into a Single Planning and Service Area with authority at Local County and Reservation level will improve local control and involvement in Aging Programs.

#### POLICY

1. Authority given direct from Single Planning and Service Area to Counties and COA Boards.
2. Mechanism for establishing clear cut policy relating to human service program.
3. All current Counties and COA Boards will have a clearly defined role and position related to the Single Planning and Service Area at the State as they are in one central location.
4. Will provide for a Single Planning and Service Area to produce unified policy to be reviewed and adopted by each County and Reservation.

#### ADMINISTRATION

1. Consolidation into a Single Planning Service Area will provide at least \$250,000 dollars that can be utilized at the local level for direct services.
2. Direct input and participation into Services management. State Single Planning Service Area direct to local-approach to problem solving.
3. The Single Planning and Service Area would be working hand in hand with State, direct to each County, Reservation and COA Boards. This would mean that Areas of duplication would be eliminated and tax dollars spent more frugally.

#### CONSUMER

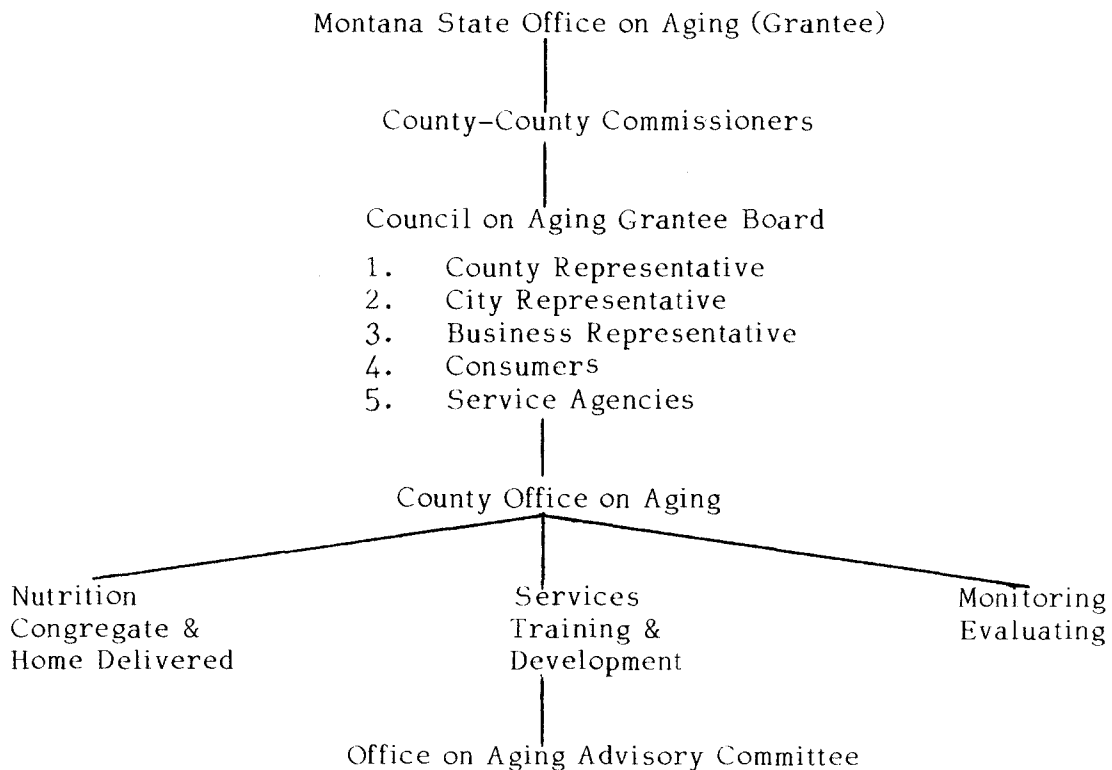
1. One office-one location one telephone number tax payer savings.
2. Consolidation into a Single Planning and Service Area will clear identification of roles, this will help untangle the system for older persons.

3. Client satisfaction assessments will be done through Local County Councils to evaluate service program quality.
4. Authority will be at local level to serve as clearinghouse on services, events etc. for elderly.

#### STAFFING

1. Single Planning and Service Area will have field Reps.
2. Each County and Reservation has the responsibility for fiscal and program accountability and after this period of time have set up competent methods of administration.

#### POSSIBLE STRUCTURE FOR SINGLE PLANNING SERVICE AREA



FEB 18 1981

9:30

RE: HB 755

Mr. Chairman (Hernandez)

1- would like to have the state aging services bureau distribute aging service funds directly to the counties and eliminate the seven area agencies.

2- request committee to insert language into the appropriation bill directing SRS to make this change.

The federal law allows the state to have one state agency

To do this [one state agency] rather than area agencies the state must

§ 1321.59 Single State planning and service area.

(a) Application for designation. A State may apply to the Commissioner for approval to designate the entire State as a single planning and service area.

(b) Criteria for approval. The Commissioner approves the designation of the State as a single planning and service area if—

(1) No jurisdiction successfully applied for designation as a planning and service area under the procedures specified in § 1321.51 through § 1321.55; and

(2) The State agency demonstrates that—

(i) The State is not already divided for purposes of planning and administering human services; or

(ii) The State is so small or rural that the purposes of this part would be frustrated if the State were divided into planning and service areas; and

(iii) The State agency has the capacity to carry out the responsibilities of the area agency specified in Subparts E, F, and G for the entire State.

(c) Approval by the Commissioner. If the Commissioner approves the application—

(1) The Commissioner notifies the State agency to develop a Single State Planning and Service Area Plan which meets the requirements of Subparts C and F;

(2) The State agency must meet all the State and area agency function requirements specified in Subparts B, D, E, and G; and

(3) The approval does not extend beyond three years.

(d) Denial by the Commissioner. If the Commissioner denies the application, the Commissioner notifies the State to follow the procedures specified in § 1321.53 to divide the State into planning and service areas.

Be Rural

and

have a state agency capable of handling the responsibility

As a general rule the state is to have area agencies - see federal regulation

**§ 1321.53 Designation of planning and service areas.**

**(a) General rule.** The State agency must divide the State into planning and service areas.

**(b) Application for designation.** The State agency must provide an opportunity to apply to be designated as a planning and service area to any unit of general purpose local government, region metropolitan area, or Indian reservation(s). The application on behalf of an Indian reservation(s) must be made by the governing tribal organization(s).

**(c) Factors to be used in designation.** In dividing the State into planning and service areas, the State agency must consider—

(1) The distribution in the State of persons age 60 and older including those with the greatest economic need;

(2) The views of public officials of the units of general purpose local governments;

(3) The incidence of need for services provided under this part and the resources available to meet these needs; and

(4) The boundaries of units of general purpose local government, regional planning areas, Indian reservations, existing economic development districts and areas within the State established for planning and administering human services, including the area-wide comprehensive planning and development districts or regions established pursuant to Office of Management and Budget Circular A-95, Part IV. The State agency is encouraged to include all portions of an economic development district or an Indian reservation within a single planning and service area.

**(d) Decision.** The State agency must document the basis for its designation of each planning and service area.

Senior Area Agencies cost:

Federal Fiscal Year <u>80</u> =	Federal State	\$ 195,703
	Local	<u>65,822</u>
	Total	\$ 261,525

Federal Fiscal Year <u>81</u> =	Federal State	\$ 281,131
	Local	<u>95,366</u>
	Total	\$ 376,497

Growth in area agencies from 80 to 81 = 44%

7. The responsibilities and functions of all Area Agencies are very specific and outlined in the enclosed regulations, Subpart E through H. Each Area in the state has the same similar responsibilities and functions but may vary in structure.

Generally, Area Agency responsibilities are as follows: Development of an approvable Area Plan, advocacy, service/program development, technical assistance to local projects, local needs assessment, resource mobilization and other duties as deemed necessary in order to serve as a viable and visible advocate for the elderly of their Area.

AREA	FED/STATE	LOCAL MATCH	TOTAL
I	16,611 IIIB 15,982 IIIC1 2,831 IIIC2 Sub-Total	5,537 5,327 944 \$11,808	22,148 21,309 3,775 \$47,232
II	16,611 IIIB 11,432 IIIA(79) Sub-Total	5,537 3,811 \$9,348	22,148 15,243 \$37,391
III	16,611 IIIB 10,000 IIIC 11,432 IIIA(79) Sub-Total	5,537 3,333 4,398 \$13,268	22,148 13,333 15,830 \$51,311
IV	16,611 IIIB 11,432 IIIA(79) Sub-Total	5,537 3,811 \$9,348	22,148 15,243 \$37,391
V	10,559 IIIB 1,052 IIIC1 16,432 IIIA(79/80) Sub-Total	3,520 351 5,477 \$9,348	14,079 1,403 21,909 \$37,391

FED/STATE	LOCAL MATCH	TOTAL
14,844 IIIB 1,516 IIIC1 11,000 IIIA(80) Sub-Total	4,948 505 3,667 \$9,120	19,792 2,021 14,667 \$36,480
14,844 IIIB 18,271 IIIC1 3,861 IIIC2 11,000 IIIA(80) 2,630 State 81 Sub-Total	4,948 6,090 1,287 3,667 877 \$16,869	19,792 24,361 5,148 14,667 3,507 \$67,475
14,844 IIIB 21,086 IIIC1 11,000 IIIA(80) Sub-Total	4,948 7,029 3,667 \$15,644	19,792 28,115 14,667 \$62,574
14,845 IIIB 9,600 IIIC1 11,000 IIIA(80) Sub-Total	4,948 3,200 3,667 \$11,815	19,793 12,800 14,667 \$47,260
18,845 IIIB 11,000 IIIA(80) 1,944 State 81 Sub-Total	4,948 3,667 648 9,263	19,793 14,667 2,592 37,052

AREA	FED/STATE	LOCAL MATCH	TOTAL
VI	16,194 IIIB 417 IIIC <sub>1</sub> 1,116 State 80	5,398 139 372	21,592 556 1,488
Sub-Total	\$17,727	\$5,909	\$23,636

FED/STATE	LOCAL MATCH	TOTAL
14,932 IIIB 21,036 IIIC <sub>1</sub> 4,394 IIIC <sub>2</sub> 11,000 IIIA(80) 2,982 State 81	4,977 7,012 1,465 3,667 2,649	19,909 28,048 5,859 14,667 5,631
\$54,344	\$19,770	\$74,114

VII	16,615 IIIB 3,765 IIIA(79)	5,538 1,255	22,153 5,020
Sub-Total	\$20,380	\$6,793	\$27,173

14,845	IIIB	4,948	19,793
10,513	IIIC <sub>1</sub>	3,504	14,017
1,657	IIIC <sub>2</sub>	552	2,209
11,000	IIIA(80)	3,667	14,667
642	State 81	214	856
<u>Sub-Total</u>		<u>\$12,885</u>	<u>\$51,542</u>
\$38,657			

GRAND TOTALS

\$195,703 (109,812 IIIB) ( 27,451 IIIC <sub>1</sub> ) ( 2,831 IIIC <sub>2</sub> ) ( 54,493 IIIA) ( 1,116 State 80)	\$65,822	\$261,525
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\$281,131 (103,999 IIIB) ( 82,022 IIIC <sub>1</sub> ) ( 9,912 IIIC <sub>2</sub> ) ( 77,000 IIIA) ( 8,198 State 81)	\$95,366	\$376,497
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Does SRS need increased staff if they were the only agency rather than having seven area agencies?

5 staff would cost \$160,000 maximum versus \$316,000 equals \$216,000 savings each year.

1. Federal regulations say there must be adequate staff.

§ 1321.17 Staffing.

(a) Type of Staff. The State agency, single organizational unit, or component unit where one exists, must have a qualified full-time director and an adequate number of qualified staff.

(b) Staffing plan. The State agency must have on file for review a staffing plan that identifies the number and types of staff assigned to carry out State agency responsibilities and functions under this part.

(c) Preference. Subject to merit system requirements, the State agency must give preference in hiring to persons age 60 or older.

(d) Affirmative action. The State agency must have affirmative action program which complies with the requirements of § 900.607 of Title 5 of the Code of Federal Regulations, Part 900, Subpart F, Standards for a Merit System of Personnel Administration.

2. SRS said they needed 5 more staff if area agencies were eliminated. This may not be the new director's position.

The 1978 amendments to the Older Americans Act do provide for a state to operate with Area Agencies or as a single state agency. If SRS chose to fund the counties direct, we would face numerous legal confrontations with the existing Area Agencies. The Aging Bureau would have to be expanded by at least five (5) FTE's to function as field staff to assist the counties with their program.

3. Comment: The state would not have to review seven area plans and supervise the seven areas to be sure they conformed to the plan nor would they have the seven budgets to deal with. However, they would need to provide some guidance to the counties.

5 FTE's @ \$19,500 (Ann 14, step 2) = \$97,500 salary + 20% benefit = \$106,800

# Administration Funds for Aging Services

1. Each state gets a minimum of \$300,000 for state administration. Montana is small and get the \$300,000 only.

2. If there is one state agency, programs get extra funds for actual services. If there are area agencies, they get an extra state administration funds for their administration.

## § 1321.193 Allowable use of funds for State and area plan administration.

### (d) Amounts allotted for State administration

From the sums appropriated each Federal fiscal year for State agency administration, each State is allotted an amount based on the ratio of its population age 60 or over to the national population age 60 and older, except that—

(1) Each State is allotted at least one-half of one percent of the sum appropriated, or \$300,000, whichever is greater.

(2) Guam, American Samoa, the Virgin Islands, the Trust Territory of the Pacific Islands and the Northern Mariana Islands are each allotted at least one-fourth of one percent or \$75,000, whichever is greater.

(3) No State is allotted less than the State received for the Federal Fiscal Year 1975.

②

### (a) State plan administration.

(1) Except as provided in § 1321.197(b)(3), the State agency must use its allotment for State plan administration only to carry out the State agency responsibilities specified in subparts B and D.

(2) The State agency may use any part of its State plan administration allotment which it determines is not needed for that purpose to pay part of the cost of the administration of area plans.

(3) The State agency in a State which is a single planning and service area may use either the State's allotment for State plan administration or not more than 8.5 percent of its allotments for social and nutrition services for State plan administration. The State agency may not use both allotments for this purpose.

over

State could

use 8.5% administration funds for social and nutrition programs

one

area council - advisory board

area agency cannot have other money

66-

76 comments

Rocky Mt. Dev. Corp.

State has no control over funds once it goes to area agencies.

By SRS staff

3. The Bureau is responsible to the federal government for all aging funds awarded to the area agencies and their local service providers. The Bureau's only control once funds have been awarded is to cut off funding. However, we do not have any meaningful control over either group.

}

1. area agency

2. area advisory council

Most counties presently have an advisory council on aging already in place and could probably quickly get county geared up to handle the programs

By SRS

At the present time, our law requires that the Area Agency have an advisory council. It has been the policy of the Bureau to encourage County Councils on Aging. These councils serve as the advisory board in each county for aging programs. They are responsible for the program, determining the needs and prioritizing the services.

Most counties in Montana have an existing county council. Some have funding from their county to maintain a staff--at least part-time. In those counties where staff is not available, the Area Agency assists the volunteer council members with their program. Often times this means with fiscal accounting, reporting, etc.

County Councils on Aging insure citizen participation in the aging program at the local level. Generally senior citizens, local elected officials and other interested people participate as a means of providing quality services to the elderly within their county.

Regardless of the structure for aging programs in the state, County Councils on Aging are necessary to insure this input.

State is to have a funding formula - by the area agencies aren't bound to use it to give money to counties.

§ 1321.49 Intrastate funding formula.

(a) The State agency, after consultation with all area agencies in the State, must develop and use an intrastate funding formula in accordance with paragraphs (b) through (e) of this section, for the allocation of funds to area agencies under this part.

(b) The formula must—

(1) Include an identical base subgrant to each area agency in the State;

(2) Allocate to rural areas in the State at least 105 percent of the amount spent under Titles III, V, and VII of the Act for services in rural areas in the 1978 Federal fiscal year, as provided in § 1321.185;

(3) Reflect the proportion of persons age 60 and over among the planning and service areas in the State; and

(4) Reflect the proportion among the planning and service areas of persons age 60 and over in greatest economic or social need.

(c) The State agency must publish the formula for review and comment.

(d) The State agency must submit its formula and any proposed revisions to the Commissioner for review and comment as an attachment to the State plan. The State agency must submit with the formula a summary of comments received on it.

(e) The State agency must review and update its formula at least every three years.

the state does have a formula based on

INTRASTATE FUNDING FORMULA

1. Allocate the 8.5% of Title IIIB allowed for area agency administration equally to all area agencies.

2. Allocate the Title III C 2 and the program portion of the Title III B to the area agencies by the 60/20/20 formula - sixty percent (60%) based on the total, 60+ population in the PSA; twenty percent (20%) based on the total low-income 60+ population in the PSA; twenty percent (20%) based on the total minority 60+ population in the PSA.

3. Allocate any new Title III C 1 funds by the 60/20/20 formula with the 60%/40% adjustment - - sixty percent (60%) of all new funds to those area agencies receiving less according to the formula; forty percent (40%) to all PSA's based on their existing funding level.

4. In the event of no additional Title III C 1 funds available in October, 1980, maintain the present allocation level of Title III C 1 to all PSA's.

# Maintenance of Effort

1. The state must spend the same amount of non-federal funds in each year as it spent in the previous year to receive federal funds.  
1981 can not be less than 1980.

This must be in both the administration and service category.

## § 1321.205 State agency maintenance of effort.

Each fiscal year the State agency must spend under the State plan for both services and administration at least the same amount of State funds it spent under the plan in the previous fiscal year to meet the required non-Federal share applicable to its allotments under this part. If the State agency spends less than this amount, the Commissioner reduces the State's allotments for social and nutrition services under this part by a percentage equal to the percentage by which the State reduced its expenditures.

## General Fund

	FY 80	FY 81	FY 82	FY 83
Administration	53428	61003	75028	81615
Route				
Information Referral	100,000	100,000	110,000	121,000
50% matching (+ other programs)	184114	194343	140325	140325
Total General Fund	337542	*355346	325353	342940

\* appropriation for FY 81 was \$557,846 but \$202,500 of this GF was reverted

# Matching Requirement

The state must match  
25 % of administration costs

and There must be a 15 %  
local or state match for  
program costs - 5 % of the  
15 % must be from the state.

## § 1321.199 Federal financial participation.

(a) State plan administration. A State agency may use its allotment for State plan administration to pay not more than 75 percent of the costs of administering the State plan.

(b) Area plan administration. A State agency may use not more than 8.5 percent of the total of its combined allotments for social and nutrition services to pay not more than 75 percent of the costs of administering area plans.

(c) Social and nutrition services.

(1) In Fiscal Years 1979 and 1980, a State agency may use its allotments for social and nutrition services to pay not more than 90 percent of the costs of these activities.

(2) Beginning in Federal Fiscal Year 1981, a State agency may use its allotments for social and nutrition services to pay not more than 85 percent of the costs of these activities.

## § 1321.201 Non-Federal share requirements.

The non-Federal share may be met either by allowable cost or third-party in-kind contributions, except as provided § 1321.203.

## § 1321.203 Source of non-Federal share.

(a) At least 25 percent of the non-Federal share in each Federal fiscal year must be in the form of allowable costs of the State or local public agencies, or in the form of third-party in-kind contributions from local public agencies.

(b) The 5 percent increased non-Federal share required under § 1321.199(c) must be in the form of allowable costs of the State.

Estimated Funds (F)

Title IIB \$ 1,222,501

Title III C-1 1,336,500

Title III C-2 247,500

2,806,501

X 5%

\$ 140,325 this is

the needed 5% state match

for 1982 & 1983

FEB 18 1981

7:30

Ladies + Gentlemen, members of the committee. I'm sorry that many of you felt compelled to be here when you could be sharing the annual civil defense dinner with our governor.

It is apparent that many of us are genuinely concerned about ~~an~~ senior citizens.

H.B. 755 doesn't guarantee to me that the level of program services will be maintained as we are accustomed to under the Area Agencies.

There seems to be much rumor and speculation about H.B. 755, but without the accompanying legislative intent and a fiscal note, I don't see how we can consider something that may jeopardize even a small part of a good program for so many people.

Let us weigh all of the human and financial aspects involved before we make any drastic changes.



FEB 18 1981

Mr. Chairman,

I would like to recommend that your committee study the Aging Programs from the State to the county level, and other programs such as the HRDC's that also provide some duplication of services, in an attempt to give our senior citizens the best cost effective programs possible.

Tom Sherrard  
Doole County Commissioner  
Governing Board Chairman  
Area III

Feb. 18, 1981

7 of 9

7:30 p.m. FEB 18 1981

11

I am Norma Keil, my address is Conrad, Mt. I have been Vice-Chairman of Area III since the organizational meeting in 1974 until this January 1, 1981. I am also Chairman of Fondera County Council on Aging. When the Older Americans Act was amended in 1978, the Area Directors, with the approval of the Area Councils, appointed two persons from each Area to carry out the mandate of that Act for an advocacy program. I was one of those appointed from our Area and became the Chairman of the Montana Task Force at the organizational meeting. The purpose of the Task Force is to give the senior citizens an opportunity for impact on policies and programs. Following the guidelines from other states, we held an election of senior citizen legislators by senior citizens and conducted a legislative session in September 1980. We called it the Legacy Legislature. Bills had been drafted by senior citizens in May at the grass routes level. They were acted on and passed in September and are in the "hopper" at this 1981 legislative session. Thanks to the Area Directors with the support of the Area Agencies, the first real attempt at cohesive action in the state by the elderly population, has been made. We can not let House Bill 755 pass and destroy the gains in getting the older Montanans to speak out. Here are many letters delivered to me to put in your hands from senior citizens protesting House Bill 755. Given the time, I could play tapes from many of the elderly from various Areas throughout the state protesting passage of this bill. I urge you to vote no on this bill.

## AREA I PROJECTED ADMINISTRATIVE COSTS BY COUNTY PER YEAR

<u>County</u>	<u>Budgeted 1981</u>	<u>Needed in 1982</u>	<u>Additional</u>
Carter	\$ 1,725.00	\$ 5,520.00 (400 per mon.)	\$ 3,795.00
Custer	-0-	\$11,040.00 (800 per mon.)	\$11,040.00
Daniels	\$ 7,993.00	\$ 7,993.00	-0- Has Director
Dawson	-0-	\$11,040.00 (800 per mon.)	\$11,040.00
Fallon	\$ 1,250.00	\$ 5,520.00 (400 per mon.)	\$ 4,270.00
Garfield	\$ 6,900.00	\$11,040.00 (800 per mon.)	\$ 4,140.00
McCone	\$ 900.00	\$ 4,140.00 (300 per mon.)	\$ 3,240.00
Phillips	-0-	\$ 5,520.00 (400 per mon.)	\$ 5,520.00
Powder River	-0-	\$ 5,520.00 (400 per mon.)	\$ 5,520.00
Prairie	\$ 1,587.00	\$ 5,520.00 (400 per mon.)	\$ 3,933.00
Richland	\$12,533.00	\$12,533.00	-0- Has Director
Roosevelt	-0-	\$11,040.00 (800 per mon.)	\$11,040.00
Rosebud	\$13,800.00	\$13,800.00	-0- Has Director
Sheridan	-0-	\$ 5,520.00 (400 per mon.)	\$ 5,520.00
Treasure	\$ 1,680.00	\$ 2,400.00 (200 per mon.)	\$ 720.00
Valley	\$20,863.68	\$20,863.68	-0- Has Director
Wibaux	\$ 4,860.00	\$ 9,660.00 (700 per mon.)	\$ 4,800.00
			\$74,578.00 *

\$74,578.00 Additional money needed to be budgeted at the local level for administration.

\$27,360.00 Budgeted for Area Agency Administration.

\$47,218.00 Additional cost to programs.

\* This is a conservative estimate. It allows for 9 full-time directors and 8 part-time directors.

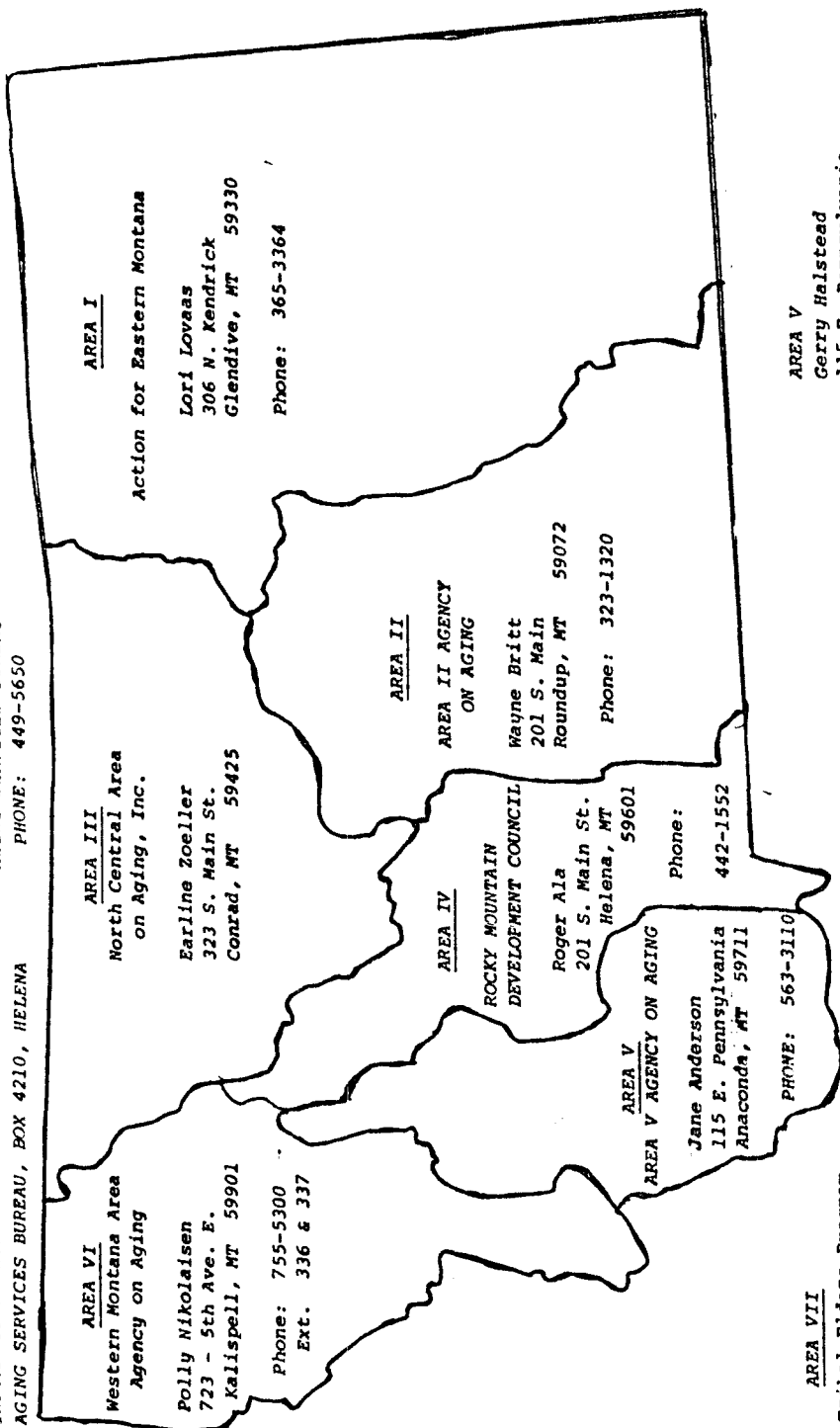
*Lori Lovaas*

Lori Lovaas  
Director

FEB 18 1981

## AREA AGENCY ADMINISTRATIVE FEDERAL DOLLARS

AREA I	Lori Lovaas	14,844.00	III B
		11,000.00	III A pass thru
		1,516.00	III C <sub>1</sub>
TOTAL		27,360.00	
AREA II	Wayne Britt	14,844.00	III B
		11,000.00	III A pass thru
		18,271.00	III C <sub>1</sub>
		3,861.00	III C <sub>2</sub>
TOTAL		47,976.00	
AREA III	Earline Zoeller	14,844.00	III B
		11,000.00	III A pass thru
		21,080.00	III C <sub>1</sub>
TOTAL		46,924.00	
AREA IV	Roger Ala	14,844.00	III B
		11,000.00	III A pass thru
		9,600.00	III C <sub>1</sub>
TOTAL		35,444.00	
AREA V	Jane Anderson	14,844.00	III B
		11,000.00	III A pass thru
TOTAL		25,844.00	
AREA VI	Polly Nikolaisen	14,844.00	III B
		11,000.00	III A pass thru
		21,036.00	III C <sub>1</sub>
		4,394.00	III C <sub>2</sub>
TOTAL		51,274.00	
GRAND TOTAL		234,822.00	



NUTRITION DIRECTORS

Area I

Phone: 365-3364

Area II

June E. Soulsby  
Yellowstone Co. Court House, Rm 209  
Billings, MT 59101  
Phone: 252-5181 - Ext 296

Area III

Evelyn Havskjold  
2 West 2nd St.  
Havre, MT 59501  
Phone: 265-5464

Area IV

Karen Thykeson  
1601 - 2nd Ave. N.  
Great Falls, MT 59401  
Phone: 452-8231

Area V

Oma Thompson  
201 S. Main  
Helena, MT 59601  
Phone: 442-1552

Area VI

Cecile Bertram  
723 - 5th Ave. E.  
Kalispell, MT 59901  
Phone: 755-5300 - Ext 326

Area V

Gerry Halstead  
115 E. Pennsylvania  
Anaconda, MT 59711  
Phone: 563-3110

Area VII

Betty Holuman  
1100 Delaware St.  
Butte, MT 59701  
Phone: 792-3593

Area VII

Tribal Elders Program

Cynthia LaCounte  
Box 961  
Ft. Belknap Agency  
Harlem, MT 59526

Phone: 353-2205 - Ext. 266

FEB 18 1981

## AREA I PROJECTED ADMINISTRATIVE COSTS BY COUNTY PER YEAR

<u>County</u>	<u>Budgeted 1981</u>	<u>Needed in 1982</u>	<u>Additional</u>
Carter	\$ 1,725.00	\$ 5,520.00 (400 per mon.)	\$ 3,795.00
Custer	-0-	\$11,040.00 (800 per mon.)	\$11,040.00
Daniels	\$ 7,993.00	\$ 7,993.00	-0- Has Direct
Dawson	-0-	\$11,040.00 (800 per mon.)	\$11,040.00
Fallon	\$ 1,250.00	\$ 5,520.00 (400 per mon.)	\$ 4,270.00
Garfield	\$ 6,900.00	\$11,040.00 (800 per mon.)	\$ 4,140.00
McCone	\$ 900.00	\$ 4,140.00 (300 per mon.)	\$ 3,240.00
Phillips	-0-	\$ 5,520.00 (400 per mon.)	\$ 5,520.00
Powder River	-0-	\$ 5,520.00 (400 per mon.)	\$ 5,520.00
Prairie	\$ 1,587.00	\$ 5,520.00 (400 per mon.)	\$ 3,933.00
Richland	\$12,533.00	\$12,533.00	-0- Has Direct
Roosevelt	-0-	\$11,040.00 (800 per mon.)	\$11,040.00
Rosebud	\$13,800.00	\$13,800.00	-0- Has Direct
Sheridan	-0-	\$ 5,520.00 (400 per mon.)	\$ 5,520.00
Treasure	\$ 1,680.00	\$ 2,400.00 (200 per mon.)	\$ 720.00
Valley	\$20,863.68	\$20,863.68	-0- Has Direct
Wibaux	\$ 4,860.00	\$ 9,660.00 (700 per mon.)	<u>\$ 4,800.00</u> \$74,578.00 *

\$74,578.00 Additional money needed to be budgeted at the local level for administration.

\$27,360.00 Budgeted for Area Agency Administration.

\$47,218.00 Additional cost to programs.

\* This is a conservative estimate. It allows for 9 full-time directors and 8 part-time directors.

*Lori Lovaas*

Lori Lovaas  
Director

Non

Area I Lori Lovaas - Glendive 365 3364  
 FEB 18 1981

Area II Wayne Britt - Roundup 323-1320 323-15

Area III Earline Zaehler - Conrad 278-5662 278-3

Area IV Roger Ala - Helena 442-1552

Area V Jane Anderson - Anaconda 563-3110 563-2

Area VI Polly Nikolaisen - Kalispell 755-5300 563-331

I (17)	II (11)	III (9)	IV (6)	V (6)	VI (6)
Carter	Big Horn	Blaine	Broadwater	Beaverhead	Flathead
Custer	Carbon	Cascade	Gallatin	Deer Lodge	Lake
Daniels	Fergus	Chouteau	Jefferson	Granite	Lined
Dawson	Golden Valley	Glacier	Jewell-Clark	Madison	Miner
Fallon	Judith Basin	Hill	Meagher	Powell	Miss
Garfield	Musselshell	Liberty	Park	Silver Bow	Raven
McCone	Patroleum	Pondera			Sand
Phillips	Stillwater	Teton			(Satin
Powder River	Sweetgrass	Toole			Kootenai
Prairie	Wheatland				
Richland	Yellowstone				
Roosevelt					
Rosebud					
Sheridan					
Treasure					
Valley					
Wibaux					

Area VII

Rocky Boy  
 Blackfeet  
 Crow  
 Northern Cheyenne  
 Fort Belknap  
 Fort Peak

TESTIMONY PRESENTED ON HOUSE BILL #755 FROM JANE ANDERSON, ADMINISTRATOR,  
AREA V AGENCY ON AGING, 115 EAST PENNSYLVANIA AVENUE, ANACONDA, MONTANA,  
TELEPHONE NO.: 563-3110

The passage of this Bill will be a fatal blow to Congress' (Older Americans Act) laudable efforts in providing the elderly consumer participation in planning and administration.

This disconcerting aspect to abolish Area Agencies and let "The State Run It" would emasculate the present local volunteer input and access to the immediate consumer community. It would make it much more difficult and expensive for the local consumer and providers to have the same type of access at the "State Government Level" that they presently have at the Area Agency Level. Local level "activism" would be eradicated. Thus, there would be little, if any, local consumer participation in elderly issues within the towns where they reside.

The ability of the frail elderly to remain in their own homes, or other places of residence, is totally dependent upon community support systems-support systems that are accessible, affordable, knowledgeable and socially acceptable.

Past State run program planning and administration served the most visible, the most socially active and least needy elderly. The State Aging Services Bureau does not possess the policy or programming tools necessary to effect realistic development of community resources.

For six years the elderly, local public elected officials, service providers and Area Agency personnel have developed Community supportive elements, identified appropriate target groups and needs, designated acceptable



multi-dimensional programs and projects. There are documents available in our office to demonstrate the cost effectiveness of our programs. Given the time I can provide this information for you.

I do not believe the State has any explicit criteria to demonstrate their cost effectiveness, or documents of rehabilitative investment. This Bill introduced to "save money" appears to promise the frail elderly deterioration, dependency, conservatism, depression and institutionalization. Area Agencies have given the elderly a voice and method of planning for their continual growth, purposeful living, continued social usefulness and a viable part in community life.

I am surprised that this Legislature would even consider taking the powers and privileges away from the elderly and local communities.

Local volunteer participation and support have been this State's mainstay since November 8, 1889. Don't take this valuable expression away from Montana's elderly.

WITNESS STATEMENT

NAME Bill Gault BILL No. 755  
 ADDRESS Rt 1, Box 817, Franklin, MA 01420 DATE 2-15-81  
 WHOM DO YOU REPRESENT Franklin County Commission, Area V. Agency  
 SUPPORT \_\_\_\_\_ OPPOSE ✓ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

## Comments:

1. The bill shifts decision from local (area) level to State, which I feel is the wrong direction.
2. Who will perform the administration and reporting if you eliminate the Area Agency?
  - a. The State? at what cost & at what level of services to rural centers which rely on volunteer help - not paid staff.
  - b. The Counties? at what cost in extra hired help?

X  
FEB 18 1981

9:30

Information relating to HB 755

I am a program provider currently working directly with Senior Citizens in Yellowstone County and formerly throughout PSA II. There are three points I would like to make for your consideration:

1. Area agencies are an administrative layer between the State and the local community costing more than \$375,000 per year to support.
2. Last fiscal year, I served as Director of the Nutrition Program for the entire PSA II. This was accomplished for half the available administrative dollars in spite of the fact the Nutrition funds were new to 17 of the 22 localities. For this reason I feel there must be a less expensive way to administer programs.
3. From my experience in an area wide role I realize the local persons in smaller counties are very capable persons - for the most part they are retired business people. At this point many do feel a need for Area Agencies but this dependency has been promoted by the area directors.

The local volunteers account for the dollars they receive very well. They already prepare the reports. They would just send them to another location if area agencies were eliminated.

In summary I strongly feel the need for six different area offices should be reviewed very carefully. Since programs have been established in virtually all communities the need for this very costly layer may be past. We must look for the most cost effective way to administer programs so the greatest amount of money possible can go to services for Senior Citizens in our state.

Submitted by,

*June Soulsby R.D.*

June Soulsby, R.D.

Yellowstone County Council on Aging

February 18, 1981

FEB 18 1981

7:30

TO: Public Health Committee  
FROM: Oma Thompson, RMDC  
RE: HB 755

Rocky Mountain Development Council has administered programs for the elderly since 1968. And in April of 1974, Rocky Mountain Development Council was recognized as the Area Agency on Aging for Meagher, Park, Gallatin, Broadwater, Jefferson and Lewis and Clark Counties. Consequently, RMDC has served local communities both as a direct provider of essential services and as an agency which plans for services; contract services; monitoring, assesses and evaluates the provision of those services; and services as the advocate for the elderly of the aforementioned counties.

Rocky Mountain Development Council is concerned how HB 755 will affect the current level of service to the elderly and how it may affect the quality of that service. Any action which disrupts the continuity of current services or which reduces the level of current services is not acceptable.

Consequently, any action which would reduce the effectiveness of state-wide advocacy assistance or legal services or information and referral system would not be acceptable. The Aging Services Bureau should assure the elderly of Montana that these programs would not suffer if HB 755 were implemented.

Therefore, HB 755 should contain language which guarantees each and every county in the state of Montana that the counties be granted, at a minimum, their current level of funding. HB 755 should also contain language which guarantees the elderly within the respective counties, the ability to determine which services are provided with those monies granted to their county under currently existing systems, such as County Council on Aging. Thirdly, HB 755 should state specifically that the funds have gone to Area Agencies on Aging will go to the counties for the provision of future services.

HB 755 should be amended to state that the Aging Services Bureau administrative budget be limited to its current funding level. Aging Services Bureau states that HB 755 would free up a quarter of a million dollars that would be given to counties for services. I strongly urge you to specify this in the bill. This quarter of a million dollars would assure some local projects of the monies they so desperately need. Many of the Title III projects within the confines of the Area IV Agency on Aging are severly under funded. If additional monies are not appropriated for services, Title III services will be curtailed or eliminated. Consequently, any additional monies made available through HB 755 must go to the counties for services.

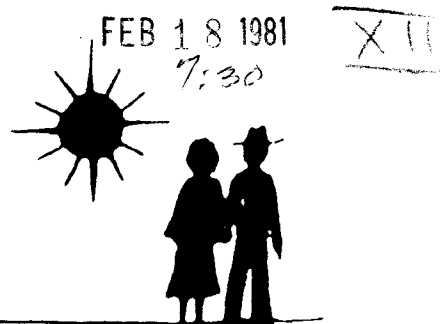
Summary:

We would not oppose HB 755 if it was amended to include the following:

- a) There would be quarter of a million dollars additional monies for services.
- b) Senior citizens within their counties would determine which services would be provided.
- c) A Hold harmless funding by county using current fiscal year funds.

If HB 755 cannot make these assurance, RMDC concludes that the proposed legislation is inappropriate and should not be implemented.

Yellowstone County  
Council on Aging, Inc.



Room 309  
Yellowstone County Courthouse  
Billings, MT 59101

28 January 1981

Re: Possible legislation on Area Agencies on Aging

We have been informed that legislation regarding Area Agencies on Aging is being considered. Our Council Board has requested that the staff provide you with information about the role of the Area Agency and its impact on services to the elderly in Yellowstone County.

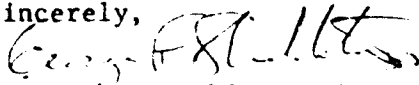
The enclosed brochure describes the wide variety of services sponsored by the Yellowstone County Council on Aging, Inc. The Federal funds that help to support these activities are passed from the Federal level, to the State, to the Area Agency and finally to the local program. The Area Agency layer costs 8½% of the Federal dollars. This plus local matching funds amounts to over \$375,000. Our Council members would like to provide you with the following information.

This fiscal year Yellowstone County will be required to send the Area II Agency \$6,635 in Yellowstone County tax dollars for administrative match. These County funds buy \$19,907 of Federal dollars for a total of \$26,542 taken from Yellowstone County for the operations of the Area Office. The only Area Agency service we can identify for you is that they compile our reports with others in the area and submit them to the State Office. They are also required to assess each program quarterly.

Assuming the State would have slightly increased costs, Yellowstone County would have over \$25,000 additional dollars for service to our elderly if there were no Area Agencies. This would truly be local control--- control by our local County Commissioners and the Council on Aging. The \$25,000 would buy an additional 35,000 meals, 10,400 rides, 1,300 hours of home health care by a nurse, or 4,333 hours of homemaker services.

We would be more than happy to provide any additional information you might want on our program. Our phone number is 252-5181 ext. 296.

Sincerely,

  
George F. Sheckleton, M.D.  
Executive Director

XIII  
FEB 18 1981

7130

Charles Mont

Feb 17, 1981


Rep. Jensen  
Helena, Mont.

Dear Sir,

I understand that bill #755 is to do away with the Area Agency program. I'm very much opposed to this bill as it is a needed program. Our Senior Citizens need some one to handle the fine points and keep it from going under. It would be quite hard to run without this help.

I sincerely hope you will vote to keep this program.

Sincerely  
Blanche Olsen



Committee For DB 755

Dear<sup>sin</sup> I am apposed to HB55

we need an agency

Clara M Dunn

Charles Mont



Committee for HB 755  
Helena, Mont.

I am opposed to  
HB 755. We need the  
area agencies for the aged.

Sincerely

Francis G. Wilson

Charles

I'm afraid h. P. numbers

755

---

We had our air cost  
program 17 —

August 1947  
Charles M. L.

Committee for H.C. 755

Helena Mont.

My husband and I are opposed to  
H.C. 755 to abolish the area agencies on  
aging.

We need our area director to direct our  
home service programs for the elderly.

Muriel Balfour

Al Balfour

Charles M. -

Committee for N B 755

Sirs:

I believe that the  
area Councils serve a  
very useful purpose,  
and that this and all  
such agencies supporting  
the elderly should be  
continued. Therefore I  
oppose N.B. 755

Laurence W. Hodges

Charles, MT

R+1 Bx. 83

House Bill # 755-  
Health Committee

Dear Sir:

We understand House Bill # 755-  
will abolish the Area Agencies. We  
are very much opposed to this plan  
and since someone must manage the  
monies, we would like to see Bill 755-  
defeated and the present system  
continued. We need our agency.

Sincerely yours,

Jenn Harlan  
Charlo, Mt.

Committee for H.B. 755  
Helene Montina

I am in favor of  
Continuing with an area director  
for the home health service.

Sincerely  
Wm. Highland  
Charles

Committee for H.B. 753  
Helena, Montana

I am opposed to H.B. 753.  
We need the area agencies  
on aging.

Sincerely,

M. P. Apperian  
Chair

To the Committee for  
H. B. 755-

Dear Sirs:

Abolishing the ~~(H.B. 755)~~  
area agencies on a going  
would be disastrous.  
management of financial  
matters, distribution of  
money, organization of  
other matters affecting  
the local centers would  
suffer and confusion  
and economic efficiency  
would result.

I protest passing  
such a bill as H. B. 755-

Sincerely yours,  
Eileen L. Hodges  
Charlo, Mont.



House Bill 755  
Nebotish Committee.

We are protesting the bill no 755

We need our area agency to  
don't do

thank you

Calista Fagan

Charle, Montana

Feb. 17, 1981

Committee for H.B. 755

It is of vital importance  
NOT to abolish area agencies on  
aging. The directors are the  
key to successful management of  
the programs for the elderly.  
A considerable amount of  
responsibility is involved, which  
volunteers cannot be expected to  
carry successfully.

I am strongly opposed  
to passage of Bill H.B. 755.

Theresa L. Bierman  
Charlo, Montana

Committee for House bill  
7555

I am very much opposed  
to House bill 7555.

I am a senior citizens  
and need our centers

Oliver F. Palmer  
Charles. W. H.

House Bill # 755  
Health Committee  
Capitol Bldg  
Helena, Montana

Gentlemen:

I am opposed to House Bill # 755 for many reasons. We definitely need our Area Agency. In our area we have Sally Nicholson and without her and her staff, we would be in jeopardy.

We know they are there to answer innumerable questions - they have the needed expertise to handle and disburse the funds and to do it equably.

They are also the focal point for any troubles any center may have - they help us at any time and never fail to give us the aid (assistance) we need.

Do not pass House Bill # 755

Sincerely yours  
Sally Briggs  
Charles, Montana

Committee for # B 755 -

Helena Montana

I am assured to H. Bill 755 - to  
establish the area agency or agency  
we need our area director to direct  
our home-health service programs  
for the elderly.

Our director is also aware of the  
funding available for these programs  
that are a great help to the elderly.  
Let's not lose them now please do not do  
away with the area agency.

(Thank you)

Respectfully,  
Dorothy K. Ketchum

Helena Mont. 59824

Dear Sir

I am opposed to Bill # 753-

We need our area Agency  
to help all the Center,

We need Polly.

John P. Gae Land  
Charles.

Committee for H/B 755.

I am apposed to H B. 755  
to abolish the Area Agencies  
on aging.

Elizabeth Fryberger  
Charles, Mt.

Rt 1 - Box 5  
Charco, Mont.  
2-17-81

Representative Carl Seibert:

I am definitely opposed to house  
Bill #755.

Having been an officer in our  
local Senior Citizens here in Charco,  
I feel that our Area Agency on  
Aging ~~has~~ at Kalispell has done  
a good job. They have trained  
persons working there who know  
how to handle their work. If  
the area agencies were closed, offices  
would have to be set up in each  
County to handle this work. These  
people would be untrained and  
more people would be on the pay  
roll than are employed by the  
area agencies now.

Mrs. Lila K. Cornwall



House Bill # 755  
Health Committee  
Helena, Montana

Gentlemen:

We are opposed to the passage of House Bill # 755 because we need our Area Agency to help with all the questions on funding and dispersment of these funds. It would only mean creating other jobs to take over the area agency work and they already do a very good job of it.

Mrs Clarence Johnson  
Mrs Florence Johnson  
Polson Mt.

I am opposed to H.B. 755  
J.D. Mower 755

P.O. Box 114  
Charlo. Mont 59824  
Feb. 16, 1981

Committee on H.B. 755  
State Capital.  
Helena.

I am very much apposed to H.B. 755 to abolish the Area Agencies on Aging in Mont.  
Our area director Polly Nickoldisen has, and is, doing a great job with all the programs for the elderly in her area.

Here in Lake County we have a wonderful home service program; whereby the home bound and the needy are receiving these much needed services.

Without our area director, we at the grass roots would have no program to serve the elderly. We need our director to give us direction. The many volunteers in Lake County do a tremendous job; but we cannot expect them to carry the full load.

Our director is aware of funding available for our many programs.

Please do not do away with the Area Agencies.

Sincerely

Helen Theriault  
Coordinator Lake County Council on Aging.

Route - 1 - Box 9

Charles, Mont 59822

Feb. 11, 1981

755

Committee for HB  
Helena, Montana

- I am opposed to HB 755 to abolish the Area Agencies on Aging.
- If we didn't have our Senior
- Citizen Programs - Senior Citizens
- Nutrition Dinner, Home Health Service
- and all other Programs for aging, many
- elderly people would suffer. Some
- depend upon them for existence

We need our Area Director to direct our home health service Program for the elderly. It is essential.

Our director is also aware of the funding available for these Programs.

We have these Programs that are a great help to the elderly. Let's not lose them.

Please do not do away with the Area Agency on Aging.

Charles

Yours truly

Naomi E. Williams

Lake County Council On Aging  
P.O. Box 76  
St. Ignatius, MT 59865

Feb. 16, 1981

To Whom It May Concern:

Lake County Council On Aging is in support of maintaining Area Agencies and Directors. We find the technical assistance to be invaluable.

Sincerely,

A handwritten signature in cursive script that reads "Linda Carpenter-Bourdon".

Linda Carpenter-Bourdon,  
Project Director,  
Lake County Council On Aging

LCB/rmc

Ronan, Montana  
February 17, 1981

to legislators from Lake County:

This letter is written in support of Area Agencies on Aging and particularly Western Montana Area Agency on Aging, 723 5th. Avenue East, Kalispell, Montana.

I have served as an officer of Mission Valley Senior Citizens of Ronan and the Lake County Council on Aging at various times since 1973.

I have found the assistance of the Area Agency directors to be invaluable in setting up our Center programs.

These programs include homemaker services, Home Health services, nutrition meals, facilities for Social Security and veteran's Administration interviews and recreation for the elderly.

The need for this assistance and direction from an area-wide agency is as great now as in the past.

We at Mission Valley Senior Citizens Center are opposed to any effort to abolish area agencies.

*Les Grant*

Les Grant, Treasurer  
Mission Valley Senior Citizens  
Route 2, Box 56  
Ronan, Montana 59864  
644 2786

Committee on H.B. 755  
State Capital,  
Helena.

Lake County Council on Aging board members are strongly opposed to H.B. 755 to abolish the Area Agencies on Aging in Montana!

All the volunteer work that has and is being given to the services for the elderly in Lake County would be lost with no direction from the area agency.

These dedicated people have given generously of their time to help make the home services programs in Lake County work.

Our Area Director Polly Nickolaissen is also dedicated to these programs and is very much concerned for the well being of the elderly and needy in her area.

We need our director to direct our home service programs for the elderly.

We need our director so we can give reports as to how the funds are used.

We need our director to help get the funds available for these programs.  
Please do not do away with our Area Agencies.

(over)

Signed by Lake County Council on Agents Members

Everett Smith, Chairman

Lillian Torie, Sec.

Helena Thompson - Coordinator

Dorothy Tropper, visitor from Norway

Laura Berglund, Secretary, Project Director

Sarah M. Brown, Vice President

Volunteer Board Members

Lynn M. Smith, 1st Vice President

Evelyn Anderson, Treasurer, Public Relations

John M. Peterson, St. Simons Senior Citizen

Martha Field, Treas. Ranam. Deputies

Clara Smith, 1st 2nd Lake County Ciff

B. H. Toole, Past President Lake Co. Council Polson, Mt.

Edna M. Smith

Chencho M.

Dore Mc Cormick } Arla, Mont

Amerson Mc Cormick

February 17, 1981

TO THE LEGISLATIVE COMMITTEE;

It is our earnest hope that you will speedily kill HB 755. There is no way we could comply with the many Federal requirements of record keeping and reports without guidance from the area office.

More than that, we depend on our area director for guidance as we continue to establish and expand our services, for advice and for encouragement. She has been most sympathetic to the problems in our rural areas whether it be one of administration or a financial one. She helps us through difficult times but always tells us that the final decisions must be made by our own boards, that we are the ones that run our own centers.

It is through the council and area meetings that we receive news of new regulations, new opportunities, training. We exchange ideas, meet people from other towns, visit and gain enthusiasm for setting new goals. Without some authorized person setting things up it would just die.

Please do not consign us to struggling alone; we fear our centers will begin to fall back into ineffective, isolated, disjointed groups without leadership or direction. Senior Citizens should be able to use their time to further projects in their community, not be saddled with extensive record-keeping and confused by the reams of legalistic reports which even trained paid employees find it difficult to keep up with.

Please kill HB755 before it kills all we have worked for. We need the help of our area director. If we had time to contact them we believe 99% of the senior citizens in this county would endorse this statement.

Signed: Tobacco Valley Senior Citizens, Burkholder, Mont.

Dona Rae McClure

Agnus Fitch

Clyde Donnell

Mabel Lawell

Erwin Bergner

Virgil Eastling

Lynn Pardy

Jessie Pardy

Ulla Pardy

Marion Field

Alice Brise

Mary Quinn

Edwards S. Bradley

Patricia Pardy

Edna Hansen

Edith L. Luning

Constance Johnson

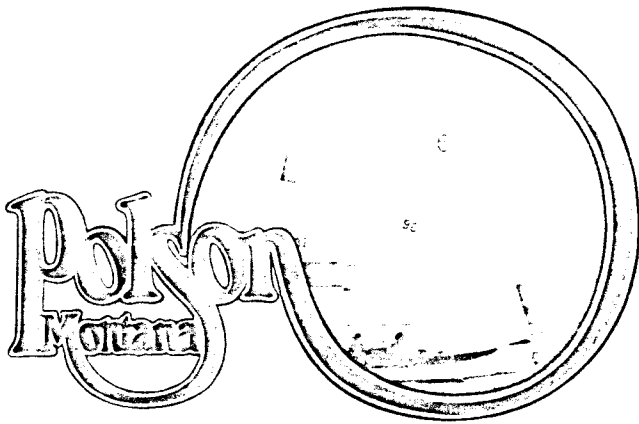
Grace Cuffe

Marie Cope

Art Matting

Robert Matting





**Polson Senior Citizens, Inc.**

P.O. Box 4274

Polson, Montana 59860

Telephone (406) 883-4735

February 17, 1981

TO WHOM IT MAY CONCERN:

It has been brought our attention that there is a movement at the present time to terminate the office on Area for Aging in Kalispell, and this Center would like to go on record as opposing the same.

We feel they give us help when needed.

Thank you for your attention.

*House Bill # 755*

Yours very truly,

*Ella Mae Anderson*  
Ella Mae Anderson, Treasurer.

The Port City On Beautiful Flathead Lake

#755 Oppose

1) Senate Bill #914 was 'killed' in Washington. There is no more Regional Government, so, why does Denver disburse money from Washington? This should be eliminated immediately! What % does Denver take off the top?

2) This bill would take away our rights as individual voting citizens & limit our voices in local government by the people.

This bill would place control of existing funds in the hands of one person (director of the state agency). Each area is unique & must be treated that way.

3) We cannot delegate our responsibilities to anyone else. These are our towns, cities, counties, states, country. Who knows our needs better than the grass roots public / ourselves?

Cynthia Speck  
Representing  
Hot Springs Senior Citizens

WITNESS STATEMENT

NAME Tom Ryan BILL No. 755  
 ADDRESS 2604 North Rocke DATE H-H-H-A  
 WHOM DO YOU REPRESENT Montana Senior Citizens Forum  
 SUPPORT \_\_\_\_\_ OPPOSE X AMEND X

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

This Bill in the opinion  
 of Montana Senior Citizens Forum  
 is too ~~permissive~~ <sup>much</sup> ~~permissive~~ <sup>heavy</sup> given  
 to the state ~~authorities~~  
 Please do not pass &  
 ask for a <sup>fact</sup> finding  
 committee to be set up.  
 The Legislative Auditor  
 cannot ~~Pinpoint~~ <sup>waste</sup> ~~waste~~  
 & inefficiency the way  
 this bill is written.

Tom Ryan  
 2604 North Rocke  
 Helena 59604

February 18, 1981

Governor Ted Schwinden  
Capitol  
Helena, Montana 59601

Dear Governor:

On February 12, 1981, HB-755 was introduced with the provision to abolish the Area Agencies on Aging and to replace them with a procedural program directly under Aging Services Bureau.

We, the County Commissioners of Area II representing 19,257 elderly in an eleven (11) county area, having dealt with the Area II Agency on Aging for eight (8) years feel this would deprive the personal contact which is vitally needed for the programs to operate successfully. If the State took control, the smaller communities would probably lose out as they would not have funds to provide the technical assistance our Area Agency on Aging is now providing.

Removing this program from the local level and placed under State management would deprive the smaller urban counties of much needed funds which are used for services which are responsible for keeping many senior citizens out of institutions and nursing homes.

Richard Steffan Carbon County Commissioner  
Bob Rowland " " "

Carl R Adams, Stillwater County Commissioner  
Wm A. Brubaker " " "  
Grover Riskin " " "  
O. S. Ellis " " "

Adam L. Smith Big Horn County Commissioner  
Dick Gregory Big Horn County, Commissioner

Old Ousted Sweet Grass Co Commissioner  
J. R. C. Sweet Grass Co. Commissioner

Concerning the HSC:

As I understand this bill its intention is to initiate drug abuse monitoring. I don't see the need, especially in rural areas, for consistent and energetic law enforcement.

I am sure that with the help of a few more law enforcement people and a few more law enforcement people, the law enforcement people will be able to handle the situation. I am sure that the law enforcement people will be able to handle the situation. I am sure that the law enforcement people will be able to handle the situation.

and the law enforcement people will be able to handle the situation. I am sure that the law enforcement people will be able to handle the situation. I am sure that the law enforcement people will be able to handle the situation.

There are a number of things that can be done to help law enforcement people. I am sure that the law enforcement people will be able to handle the situation. I am sure that the law enforcement people will be able to handle the situation.

Thank you

Very truly yours

John J. [Name]

John J. [Name]

Choteau, Montana  
February 17, 1981

Mr. Budd Gould, Chairman  
Public Health Committee  
State Capitol  
Helena, Mt. 59601

Dear Mr. Gould:

I wish to express my opposition to HB 755 for the reason that we are entirely satisfied with the management and operation of the Aging Program grants in Area III as it now is being handled. We see no reason to change to an unknown handling of our programs from a satisfactory management. We always receive a prompt response from our Area Director and her staff, and they have a first-hand knowledge of our problems. We do not wish to have any changes made which might eliminate our Area Agency on Aging staff.

Please consider our wishes. and thank you for your time.

Sincerely.

Gladys Nelson  
Luan Marinichuk  
Mildred Schwartz  
Joan Peterson  
Therese Yeager  
Grace Yeager  
Evelyn Carlson  
Olive Hellickson  
Dorcas R. Carlson  
Ed Yeager  
Peter Savik  
Isabelle Truckert

A member of the Choteau Senior Citizens

W. F. Standish  
Henry J. Larsen  
Veronica Smith  
Grace H. Duffley  
Lydia Burrows  
Marjorie Drenth  
Lynn K. Baker  
Howard K. Lindgren

# PONDERA COUNTY COUNCIL ON AGING

106 SOUTH DELAWARE  
CONRAD, MONTANA 59425

PHONE 278-3911  
COMMUNITY CENTER

February 17, 1981

Mr. Budd Gould  
Chairman, Public Health Committee

Mr. Gould:

We, as receiving Sr. Citizen's in Pondera County,  
oppose House Bill #755, which means the closing of the  
Area Agencies in the State.

1. *Just Drabisky*
2. *Gene Kegin*
3. *Gerry Lissman*
4. *Bob Buzzell*
5. *Garnett Ball*
6. *Clara Clemenson*
7. *Gordon Becker*
8. *Al Warner*
10. *Billie O'Connell*
11. *Berna Messenger*
12. *Brother Ladd*
13. *Edith Johnston*
14. *Jim Johnston*
15. *Thelma Drabofsky*
17. *Nelle Lee*
18. *Lois Myhring*
19. *Lois Myhring*
20. *Lois Myhring*
21. *Carl Beach*
22. *Carl Beach*
23. *Alma Lantz*
24. *E. L. Lantz*
25. *Alice L. Lantz*
26. *Marion Lantz*
27. *Alma Lantz*
- 28.
- 29.
- 30.
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- 37.
- 38.
- 39.
- 40.

CHOTEAU SENIOR CITIZENS CENTER  
CHOTEAU, MT. 59422  
February 18, 1981

Dear Mr. Gould and Committee:

As members of the Choteau Senior Citizens, and realizing that we cannot each personally contact your committee, we were taking this means of expressing our opposition to HB 755.

We have a fine, efficient Area Agency on Aging office established in our area from which we promptly receive information, supervision, and distribution of federal and state funds. Our programs are supervised and given personal attention by the Area Director and her staff, and they know us personally, and they take the time to listen to us. It is a proven fact that no one on the State level could possibly become acquainted with our group problems or have the time and opportunity to get to know each of us personally. We like our present administration and do not want to see it changed to the State level.

We urge you to consider the issue carefully and then oppose HB 755 in our behalf. Thank you.

MEMBERS OF THE CHOTEAU SENIOR CITIZENS

*Jack Ernst*  
*Joy Page*  
*Victor Maxwell*  
*Raphael R Backer*  
*Harry Davis*  
*John Waltari*  
*Ruby Shattari*  
*Mabel LaRance*



Turkey, Mt.  
Feb. 17, 1981

Mr. Budd Gould,  
Chairman of Public Health Commission.  
Helena, Mont.

Dear Sir:

I am very upset about bill  
No. 755 which will do away with  
Area directors and put it into the  
hands of a few state people.

Our area director is very  
competent and is always there to  
advise and direct us. It keeps  
our center active on a grass  
roots level. All our senior citizens  
are very opposed to having it  
otherwise.

Since we are a large state  
travel and cost of travel is a big  
item. In the past we have had  
... come out from the state

call them again.  
In working at the County  
level, I see that even here all  
our needs and problems are  
the same. We need some one  
on a one to one basis to help each  
individual center and our area  
director does just that.

Our centers all need some one  
on grass root level who care. No five  
people could cover our big state  
and help each individual center  
with their problems no matter how  
hard they try.

I am a retired school teacher  
and I know from experience that  
when we do things for ourselves  
there is so much more satisfaction  
than coming from Helena.

I am very opposed to bill  
No. 755 and I know many in our  
center are in favor of keeping  
No. 755.

Heidelberg, Mont.  
Feb. 17, 1981

Mr. Bud Gould, Chairman  
Public Health Committee  
Helena, Montana

Dear Sir:

I wish to express my opposition to H.B. 755. I see no reason for the state to take over as we are entirely satisfied with the management & operation of the Aging Program. Each Area is unique in their own problems and our Area Director knows us personally and deals accordingly. We cannot be dealt with <sup>with</sup> one set of rules and regulations as the state would do. Therefore please see that H.B. 755 will be defeated.

Lois Van Litter  
John Van Litter

Choteau Senior Citizens Center  
Choteau, Mt. 59422

February 17, 1981

Mr. Budd Gould, Chairman  
Public Health Committee  
State Capitol  
Helena, Mt. 59601

Dear Mr. Gould and Committee:

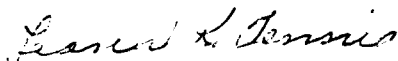
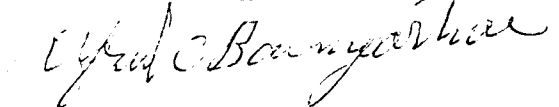
I am the president of the Choteau Senior Citizens Center at Choteau, Teton County, Montana, and I understand that HB 755 is scheduled for hearing in the very near future, and that testimony will be offered. Because of the distance and other factors, I am taking this means of expressing my feelings about HB 755 to you. We understand this bill would affect the Area Agencies on Aging in Montana, and would change the form of administering the Aging programs in the State of Montana, and more particularly in the counties.

We feel it is necessary to maintain the good relationship we have with our Area III Office, and to continue receiving the services, the advice, and the distribution of grant funds as we have been in the past. Our Area Director and her staff are responsive to our needs, and we want to see a continuation of the services we now receive.

Therefore, please consider our opposition to HB 755 and vote against this bill. We do not want any more State control than we already have. Thank you for your consideration.

Very truly yours,

Alfred C. Baumgartner, President



Leona K. Tennis, Secretary

CHOTEAU SENIOR CITIZENS CENTER  
Choteau, Mt. 59422  
February 18, 1981

Dear Public Health Committee:


I am the cook for the Title III-C Nutrition Programs (congregate and home delivered meals) at the Choteau Senior Citizens Center, and have been since September 1, 1979.

At that time, we were under another county's supervision and were limited as to funds and commodities. Since that time, our Area III Agency on Aging has become our supervisor and we have been able to enlarge our nutrition programs, not only here at Choteau but at the Fairfield Drop In Center which is also in Teton County. I know, first-hand, of the increases in funding, commodities, management and services due to the Area III Office's efforts.

This is the only program I work with, but I know the other Aging programs are operating as efficiently as the Nutrition Program here in Teton County, and this is due, in large part, to the Area III Office. Please keep in mind that services to our elderly are of the utmost importance.

In view of this knowledge and experience, I strongly urge opposition to HB755. Thank you for your consideration.

Sincerely,



Esther J. Davis, Cook  
Choteau Senior Citizens Center

Teton County Council on Aging  
Box 425, Choteau, Mt. 59422

February 18, 1981

Mr. Budd Gould, Chairman

Public Health Committee

Dear Mr. Gould and Committee:

I have given a taped testimony for the hearing on HB 755, but also wish to make written testimony. I am employed as part-time secretary for the Teton County Council on Aging, a Montana corporation, which administers the aging programs in Teton County. This corporation was formed with the sanction of the Teton County Commissioners, and one of their board sits on our board of directors. In addition, I have been, for the past three years the secretary to the executive board and the advisory board of the North Central Area Agency on Aging; and presently serve as secretary to the advisory board for the Area.

In these capacities, I have a first-hand knowledge of the functions of an area agency and know how vital it is for our county councils and boards of County Commissioners to have an area office. As a result, I realize only too well how necessary it is for our volunteers to have a knowledgeable and experienced Area Director and staff to turn to for assistance and guidance. The complexity of record keeping, particularly to meet the federal and state requirements, is baffling to these volunteers (many of whom have no formal training in these fields). Without the expertise, patient guidance of the area office, and probably most important, the encouragement given, the majority of these volunteers would simply throw up their hands in utter despair. There are very few of these people who receive any monetary compensation for their work. Without an area office and staff, the majority of our small centers would have to resort to employing a bookkeeper, secretary, at least part-time, which would necessarily cut down on the amount of funds they have available for their programs.

This may not be true in the larger counties throughout the State of Montana, but it certainly is in the smaller counties (population size, not area size). The larger counties, of necessity, have full-time employees; the smaller ones cannot justify more than part-time employees.

Of prime importance is the necessity for regular, as well as non-scheduled, trips into the counties. With the high cost of transportation, we would certainly be limited to personal visits from a representative from the State Office; while our Area Office is more readily accessible to us, and the counties to the Area Office.

I feel it would be most detrimental to our Aging Programs to eliminate the Area Agencies on Aging in the State of Montana — we're striving to increase our services to our elderly, not to cut the services. Please, let's keep our administration closer to our grassroots level, and keep us all responsive to the needs of our elderly at the local level.

Thank you for taking the time to read this letter; and please consider this issue carefully; and then use your vote to oppose HB 755.

Very truly yours,

*Mary M. Baker, Secretary*

Choteau, Montana

February 17, 1981

To: Mr. Budd Gould, Chairman of the Public Health Committee

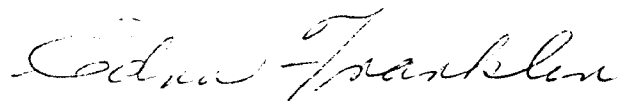
I am a member of the Teton County Council on Aging, a Montana corporation, as well as a member of the Choteau Senior Citizens Center. In these capacities, I work with our board closely with the Area III Office on the Aging Programs in Teton County, and have first-hand knowledge of the fine cooperation we receive from that office. We are all volunteers in our programs, and need guidance and assistance from a knowledgeable and responsive staff on the Area level.

I understand that HB 755 would eliminate the Area Offices of the Aging Programs in the State; and I am definitely opposed to such a bill. The Area Director and her staff know and understand our needs and problems, and are responsive to us. We know that without the expertise of the Area Office, our Teton County Council on Aging would necessarily have to increase its part-time director and secretary to full-time director and secretary, as well as possibly another employee to accomplish the necessary record keeping and supervision, which we now receive through the Area Office. The State of Montana, because of distance, cost of travel, and lack of knowledge of local problems, would not be in a position to assist us in the same manner as the Area Office staff.

I fear that we would have to reduce our services and programs to our elderly; and with the present inflation, we are finding it difficult to hold a firm line on services. Our Teton County Council on Aging is striving to increase our services and programs — not reduce them.

Please consider our elderly citizens of the State of Montana, and use your vote in opposition to HB 755. Thank you!

Very truly yours,

A handwritten signature in cursive script, reading "Edna Franklin".

Edna Franklin

Dear Mr Gould -

Feb. 16, 1981

The Missoula Senior Citizens Center has worked closely with the Area Agency on aging in Area III ever ~~since~~ since it was organized. This agency has given us valuable assistance through the years.

We have had no problems with the Area III agency and feel that eliminating area agencies in Montana would be a severe and crippling blow to all senior citizens in Montana.

We oppose bill 755

Yours truly

Claude D. Williams  
Chairman of Legislative Committee  
Missoula Senior Citizens Center

P.S. The notice on hearings just came to our attention. We are sorry we cannot make the hearing



HOT SPRINGS, MONTANA 59745

We are in favor of keeping the Area Agencies as they are!

Lillian Davis  
 Albert A. Cook  
 L. S. White  
 Irene M. White  
 Cynthia Speck  
 Dewey H. Speck  
 Lillian E. Simpson  
 William C. Heninger  
 Thelma Heninger  
 Lorne H. Hall  
 Meta Boyd  
 Polly Olson  
 Pat. Olsson  
 L. E. Ruonen  
 Ethel Pearson  
 Ker. Vorseger  
 Dorothy Vorseger  
 Elmer Turner  
 Kristine Hirshberg  
 Gen. Matlack  
 Mace Myers  
 Marion Myers  
 Fred Kammerer  
 Bessie Kammerer

9/15/58  
We are in favor of keeping the Area Agencies as they are.

Carlatte Sloan  
Lillian Redfield  
Alberta Maffey  
Ed - Maffey  
Margaret England  
Lloyd Peck  
Elizabeth Sisk  
Theresa Stanley  
Theresa Miller  
Alfred E. Miller  
Robert M. Mearns  
Marianne Mearns  
Laurie Mearns  
Edward Miller  
Mildred Mearns

Harold Cook  
Ann Cook  
Edna F. Schneider?  
Ellen Davis  
Holley Livingston  
Florence York  
Herm Blackburn  
Lucy Blackburn  
E. H. Hardesty  
Ed. [unclear]  
[unclear] Plummer  
T. C. Marshall  
Wm. E. Stevens  
George [unclear]  
Lester Threlby  
J. R. Threlby  
Wm. A. Boyd  
Lorain Matheatt  
John Welch  
Bill

Be

FEB 18 1981

7:30

STATEMENT OF INTENT HB 755

A statement of intent is required for this bill because it delegates rulemaking authority to the Department of Social and Rehabilitation Services in Section 5, in part for the purpose of adopting a formula for distributing money to the counties and reservations for the aging programs.

The legislature intends that money distributed to each county and reservation for social services pursuant to Title IIIB of the Federal Older Americans Act must not be reduced to an amount less than that received by the county or reservation in the federal FY 81.

Available money for social services in addition to the amount received by the counties and reservations in the federal FY 81 must be distributed to the counties and reservations using the following formula:

(1) 60% of the funds distributed must be based on the population of people in the county or reservation who are 60 years of age and older;

(2) 20% of the funds distributed must be based on the minority population in the county or on the reservation who are 60 years of age and older; and

(3) 20% of the funds distributed must be based on the low-income population in the county or on the reservation who are 60 years of age and older.

Money distributed to each county or reservation for nutrition projects under Title IIIC<sub>1</sub> or IIIC<sub>2</sub> of the Federal Older Americans Act must not be reduced to an amount less than that received by the county or reservation in the federal FY 78.

Available money for the nutrition projects in addition to the amount received in the federal FY 78 must be distributed to the counties and reservations using the same formula as described above for social services.

APPROVED:

*Franklin* *W. Bennett* *Calvin* *Francis Baudance*  
*Toni Borgne* - I don't favor the Bill. *Hef*  
*Rep Sivertsen* *County* is adamant that it  
*Rep Carl A. Siefert* will help them and not hurt  
*Gerry Dinkin - OK* the rural areas. -  
*Gerry Keyser* *Alison T. Kline* - may hurt rural areas.  
*T. Metcalf* *Les Nelson* *Richard E. Manning*

WITNESS STATEMENT

FEB 18 1981

7:30

XIV

NAME KON Peilledge BILL No. HB 746  
ADDRESS P.O. Box 5119, Helena DATE Feb 18 1981  
WHOM DO YOU REPRESENT Montana Hospital Association  
SUPPORT ✓ OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

My name is Kyle Hopstad, Administrator of the Frances Mahon Deaconess Hospital in Glasgow. A department of our hospital deals with the treatment of chemically dependent patients. Our hospital is community owned, not-for-profit, directed by nine board members elected by our community.

The question H.B. 746 asks of you is whether you want to require our state welfare agency to pay for the inpatient treatment of the chemically dependent Medicaid eligible person.

I would like to provide you with the following background material which has led us to testify in support of this bill.

Our Center has 51 licensed hospital beds and is 1 of 50 programs in the nation accredited by the Joint Commission on Accreditation of Hospitals.

Recognizing alcoholism as the number 3 killer nationally and the number 1 health and social problem, 4 years ago the legislature provided the Department of Institutions funds to be used as start-up dollars for an inpatient program in Eastern Montana. Our hospital was awarded the grant which was only to be provided over a four year period. After that timeframe, we were to be self sufficient. In only 2½ years our hospital was able to turn back all state grant money. Total subsidy provided to start our program for 2½ years was \$715,000.

From our reputation and credentialing we have virtually all third party payors including Medicare now paying with the exception of Medicaid. Industries such as Burlington Northern, Mountain Bell, Frontier Air Lines, Bectell, Anaconda Aluminum, and Montana Power are using and paying for our services.

We are the only program that we know of in the state that has experienced payment from SRS over the last 1½ years for Medicaid eligible patients. SRS is now asking for these previous payments to be returned.

The outcome of treating the Medicaid patients is as follows:

73 Medicaid patients

55 completed the program (75%)

40 are now abstinent or 72% of those who completed the program

11 are now drinking - 20% of those who completed the program

4 unable to locate (5%)

14 are now employed (19%)

32 unemployed (58%)

5 retired (9%)

15 presently off Medicaid (27%)

To condense these outcomes into dollars and cents for your evaluation, I offer the following.

- Average Medicaid recipient gets \$250.00 per month.
- 15 people presently off Medicaid x \$250.00 = \$3,750.00 x 12 months = \$45,000 per year.
- 14 people now off Medicaid and employed for one year equals in taxable income about \$1,500 per year x 14 = \$21,000 per year.
- Net dollar value to the tax payer - \$66,000.

It is important for the committee to know how difficult it is to get paid for treatment if Medicaid were required to pay for treatment. Out of 93 people who stated they are eligible upon admission, 20 in fact after research had no Medicaid coverage. Of the 73 remaining patients, 11 became eligible after admission, of which Medicaid refused coverage. Seven claims have not been filed, 16 claims have been sent but not paid, and out of a total of 93 potential eligible recipients, only 39 claims were paid. What this shows is even if Medicaid were required to pay, the eligibility requirement would screen out many people.

We can factually submit to you that Medicaid-reimbursed patients represent 6% of our total patient population.

MEDICAID PATIENT ANALYSIS

	<u>Claims Paid</u>	<u>Claims submitted but not paid</u>	<u>Total Claim</u>
Fiscal year ending 6-30-79	3	1	4
Fiscal year ending 6-30-80	30	3	33
Fiscal year ending 6-30-81 ( $\frac{1}{2}$ year)	6	12	18

ANALYSIS OF CLAIM PAID

Fiscal year 6-30-80	Average Daily Census	2.75
Fiscal year 6-30-81 ( $\frac{1}{2}$ year)	Average Daily Census	3.00
Fiscal year 6-30-80	Percent of Occupancy	5.39%
Fiscal year 6-30-81 ( $\frac{1}{2}$ year)	Percent of Occupancy	5.88%

Medicaid fund needed for Glasgow at 6% occupancy:

$$51 \text{ beds} \times 6\% \times 365 \times 107.58 = \$120,156.00$$

Medicaid funds needed for the entire state:

$$170 \text{ beds} \times 6\% \times 365 \times 107.58 = \$400,520.00$$

This includes Rimrock, Billings (15); Holy Rosary, Miles City (15); Glasgow (51); Great Falls Deaconess (24); Butte Silver Bow (15); Missoula (15); Great Falls (15); Hill Top (20).

A question we were concerned about was whether if Medicaid did pay for treatment, would the 6% occupancy across the state increase. The experts in the field said No, because the levers that are available to get most people into treatment are not available to the Medicaid recipient. For example: (1) they do not have a job so there is no employer leverage; (2) little financial leverage; (3) many times the person involved does not have a spouse so the choice of divorce or treatment is not available.

A vital question is how could this \$400,000 need be funded. You along with Carroll South and Mr. Lefever will have to decide that. I do know with the 35-65 state-federal match for Medicaid, at the current need the state would have to line item \$140,000 to match \$260,000 federal, to total \$400,000. Discretionary funds have been available in the past from the Department of Institutions. Possibly some of these funds could be used to match Medicaid federal dollars. This has been discussed between the two departments in the past.

In conclusion:

- (1) Quality treatment can benefit everyone.
- (2) The cost of starting a treatment program is very expensive.
- (3) We have in the past and must in the future address this critical health disease.
- (4) 6% of our occupancy resulted in paid medical claims.
- (5) Other programs concur that 6% occupancy for these programs is consistent.
- (6) This percentage indicates the need for \$400,000 across the state.
- (7) State matching funds would be \$140,000.
- (8) The irony of it all is that we have one department encouraging treatment and another unable to pay because of a lack of funding.
- (9) We must find a mechanism for payment so not to treat the Medicaid recipient as a second class citizen.

FEB 18 1981

7:30

*Frances Mahon Deaconess Hospital*

621 Second Street South  
GLASGOW, MONTANA 59230

February 18, 1981

TO: SUBCOMMITTEE ON HUMAN SERVICES

RE: House Bill 746

Dear Committee Members:

I stand in support of House Bill 746. My name is Jesse M. Jones, Chief of Staff at the Frances Mahon Deaconess Hospital. I am a Board Certified Surgeon.

There has been some recent misunderstanding involving the use of Medicaid funds for the treatment of alcoholic rehabilitation. Most of the misunderstanding centers around words such as "acute" and "chronic." This is an unfortunate misunderstanding as those terms have no real place in the discussion of alcoholic rehabilitation. This is particularly evident when one considers the magnitude of the meaning of chronic illness. To illustrate, let me use this example:

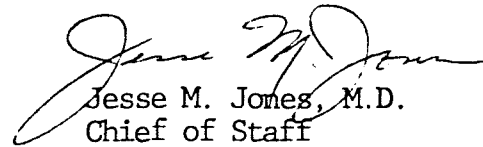
Diabetes Mellitus is a condition where the pancreas does not produce enough insulin or insulin which is not acceptable to the utilization of the body. Diabetes is considered a chronic disease. While it is chronic, we still must deal with it on an acute basis. When a person with diabetes presents to the hospital with his diabetes out of control, he must be hospitalized, brought under control and continued in hospitalization until he has been thoroughly indoctrinated in his diet and a new life style which will allow him to live with his "chronic" disease. While the acute phase of his illness is important, the "rehabilitation" of the diabetic is equally important for without that we shall certainly see the patient readmitted again and again out of control with his diabetes. There are many such conditions which are currently being treated which fall under this vague heading of "chronic illness" where both acute and rehabilitative care is necessary. Other such examples are those of chronic renal failure, pernicious anemia and emphysema, to name but a few.

The problem with alcohol is very similar to that of the diabetic. The untreated alcoholic requires repeated admissions for "drying out" until such time as he dies or obtains rehabilitation. If, after the acute phase has ended, he can be entered in a rehabilitative program, we can prevent many of the previously required acute admissions. Of all the socio-medical programs which exist today, the programs involving alcoholic rehabilitation are those that will eventually pay for themselves. We have not seen this to be true in programs involving renal dialysis, chronic obstructive lung disease or heart disease and yet we continue to use public funds in this regard.



Again, to reinterate, I feel that one would best be served by avoiding the terms "acute" and "chronic" and perhaps instead use terms such as "urgent" and "medically indicated."

Sincerely,

A handwritten signature in cursive script, appearing to read "Jesse M. Jones".

Jesse M. Jones, M.D.  
Chief of Staff

FEB 18 1981

FRANCES MAHON DEACONESS HOSPITAL  
CHEMICAL DEPENDENCY TREATMENT CENTER  
Glasgow

MEDICAID PATIENT ANALYSIS

Ninety-three (93) patients stated they had Medicaid at the time of admission. Of that ninety-three (93), sixty-two (62) actually were on Medicaid. Eleven (11) applied for and were eligible after admission. Twenty (20) of the ninety-three (93) who said they were eligible were not.

	CLAIMS PAID	CLAIMS SUBMITTED BUT NOT PAID	TOTAL CLAIMS
Fiscal Year Ending 6-30-79	3	1	4
Fiscal Year Ending 6-30-80	30	3	33
Fiscal Year Ending 6-30-81 (one-half year)	6	12	18
TOTAL CLAIMS:	39	16	55

ANALYSIS OF CLAIMS SUBMITTED:

Fiscal Year 6-30-80	Average Daily Census	2.75
Fiscal Year 6-30-81 ( $\frac{1}{2}$ year)	Average Daily Census	3.00
Fiscal Year 6-30-80	Percent of Occupancy	5.39
Fiscal Year 6-30-81 ( $\frac{1}{2}$ year)	Percent of Occupancy	5.88

MEDICAID FUND NEEDED FOR GLASGOW AT 6% OCCUPANCY:

51 beds x 6% x 365 days x \$107.58 = \$120,156.00

MEDICAID FUNDS NEEDED FOR STATE INCLUDING GLASGOW AT 6% OCCUPANCY:

170 beds x 6% x 365 days x \$107.58 = \$400,520.00

FRANCES MAHON DEACONESS HOSPITAL  
CHEMICAL DEPENDENCY TREATMENT CENTER  
Glasgow

## PATIENT ADMISSIONS BY REGION

Region	1978-79	%	1979-80	%	1980-81	%	Total	%
1. Glasgow, Sidney, Glendive	331	49%	174	28%	89	31%	594	36%
2. Great Falls, Havre	76	11%	92	15%	37	13%	205	13%
3. Billings	146	21%	117	18%	67	24%	330	21%
4. Butte, Helena	25	4%	52	8%	20	7%	97	6%
5. Missoula, Kalispell	71	10%	161	26%	64	22%	296	19%
6. Rest of State	32	5%	34	5%	9	3%	75	5%
TOTAL	681	100%	630	100%	286	100%	1,597	100%

PATIENTS WHO COMPLETED TREATMENT: 1,251 78%

## CURRENT ENDING STATUS OF PATIENTS:

Still in treatment 510 32%

Completed and presently abstinent 180 11%

Returned to inappropriate drinking 215 13%

TOTAL 1,597 100%

ADULT PATIENTS ADMITTED: 1,359 85%

JUVENILE PATIENTS ADMITTED: 405 25%

ADULT PATIENTS ADMITTED: 1,359 85%

ADULT PATIENTS ADMITTED 19 TO 35 YEARS OF AGE: 762 48%

ADULT PATIENTS ADMITTED OVER 35 YEARS OF AGE: 669 42%

TOTAL 1,597 100%

ADULT PATIENTS ADMITTED AT ADMISSION: 669 42%

ADULT PATIENTS ADMITTED AT ADMISSION: 937 58%

TOTAL 1,597 100%

## VISITORS' REGISTER

HOUSE *James A. [unclear]* COMMITTEE

BILL 746

Date 2-18-81

SPONSOR *Shirley*

7:30 p.m.

[illegible]

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

FEB 18 1981

9130

WITNESS STATEMENT

NAME ROSSE M. JONES MD BILL No. HB 746  
ADDRESS 925 WEDDM DR, GUNSCOW MT DATE FEB 18, 1981  
WHOM DO YOU REPRESENT FRANCIS MAHON DEACONESS HOSPITAL  
SUPPORT yes OPPOSE \_\_\_\_\_ AMEND \_\_\_\_\_  
PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

Comments:

## VISITORS' REGISTER

HOUSE

COMMITTEE

205. BILL

SPONSOR

NAME

RESIDENCE

REPRESENTING

SUP-  
PORT

OP-  
POSE

Robert M. Federvio

4234 JANSU

Hispanic

747

Manuel Machado

St. R. B. Box 295 Bonner

Hispanics

✓

173.0

B. 11/10

4. 13. 1940

747

1/1/1998 10300

Billings

17. -

247

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR LONGER FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

December 22, 1980

Mr. Dave Hunter  
P.O. Box 44  
Helena, MT 59601

Dear Mr. Hunter:

The Chairpersons of the following organizations: Robert M. Federico, HJR-19 Hispanic Task Force; Ms. Angelina Vallejo Cormier, Mexican/American Business Association; Mr. Antoine Bastien, Montana Poverty Council; Mr. Rodney L. Garcia, Montana Farmworkers Council; Ms. Esther Peralez Hoffman, Eastern Montana College Hispanic Endowed Scholarship Fund; Mr. Augustine Lopez, Montana Migrant Council; recommended to you these Hispanic individuals for the following boards:

<u>Boards</u>	<u>Name</u>	<u>Description</u>
Accountants, Public	(1) Robert J. Jimenez 6306 Victoria Lane Billings, MT 59102	CPA
Agricultural, Director	(1) Manuel Machado, PH. D. Dept. of History University of Missoula Missoula, MT 59812	Professor of History Rancher
Arts Council, Montana	(2) Mr. Robert Federico 2518 First Ave. North Billings, MT 59101	Cultural Awareness Advocate
Athletics	(1) Mr. Manual Orozco 3948 State St. Billings, MT 59101	Score Ball Manager
	(2) Mr. Emil Campos Jr. 1924 Clark Ave. Billings, MT 59101	Athletic Advocate
Business Regulations	(1) Mr. A.J. Bastien P.O. Box 20614 Billings, MT 59104	General Contractor Business Development Specialist
	(2) Rose Ludwig 4532 Morgan Billings, MT 59101	Entrepreneur

<u>Boards</u>	<u>Name</u>	<u>Description</u>
Barbers	(1) Mr. James E. Gonzalez 4415 Vaughn Lane Billings, MT 59101	Councilmen, Barber, Director of a program
Citizen Participation Gov. Task Force	(1) Berta Mills 413 North Crow Hardin, MT 59034 (1) Ms. Marge Orozco 3948 State St. Billings, Montana 59101	Low-income Hispanic Advocate Community involved
Coal Board	(1) Chris Hernandez Language Department Eastern Montana College Billings, Montana 59101 (2) Ms. Rose Ludwig 4532 Morgan Billings, MT 59101	Student - Hispanic Advocate Entrepreneur
Community Affairs	(1) Mr. Olimpo Gonzalez 2909 Glenwood Lane Billings, MT 59101 (2) Ms. Angie Cormier 2115 11th St. West Billings, MT 59101 (2) Mr. Robert Federico 2518 First Ave. North Billings, MT 59101 (2) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Insurance sales representative Cultural Awareness Advocate Entrepreneur Community Development Director H.R.D.C. Dist. 7 Professor of History Community Involvement
Cosmetologists	(1) Ricardo Cevera 724 South 27th Billings, MT 59101	Hair stylist, Beauty Salon
Crime Control	(1) Mr. Pedro Hernandez 2227 Virginia Lane Billings, MT 59101 (1) Father Janer Our Lady of Guadalupe 523 South 29th Billings, MT 59101	Justice of Peace Crime Prevention Advocate
Economic Advosors	(1) Mr. A.J. Bastien P.O. Box 20614 Billings, MT 59104 (1) Mr. Manual Machoda Dept. of History University of Missoula Missoula, MT 59812	Business Development Specialist General Contractor Professor of History



<u>Boards</u>	<u>Name</u>	<u>Description</u>
Education, Board of Public	(2) Mr. Robert Federico 2518 First Ave. North Billings, MT 59101	Minority Education Advocate
	(2) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History
	(4) Esther Martinez P.O. Box 252 Warden, MT 59088	Hispanic - Secondary Education Advocate
Employment Security Division Advisory Council	(1) Robert M. Federico 2518 First Ave. North Billings, MT 59101	Present Member
Fish & Game	(1) Rodney L. Garcia 214 South 38th Billings, MT 59101	Wildlife Advocate
Governmental Accounting Policy Council	(1) Robert J. Jimenez 6306 Victoria Lane Billings, MT 59101	CPA - Associated with National wide accounting Board -
Hail Insurance	(1) Olimpo Gonzalez 2909 Glenwood Billings, MT 59101	Insurance Representative
Historical Records	(1) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History
Historical Society State Board of Trustees	(1) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History
Horse Racing	(1) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History Raises and Breeds show horses
Housing	(1) Mr. A.J. Bastien P.O. Box 20614 Billings, MT 59104	General Contractor Business Development Specialist
	(1) Ms. Angie Cormier 2115 11th St. West Billings, MT 59101	Billings Housing Authority member

and Recommendations

<u>Boards</u>	<u>Name</u>	<u>Description</u>
Human Rights Commision	(1) Ms. Angie Cormier 2115 11th St. West Billings, MT 59101	Human Rights Advocate
	(2) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History
Institutions	(1) Mr. Tony LeDesma 2406 6th Ave. North Billings, MT 59101	Migrant - Vocational rehabil ative Council
Interstate Compacts on Juveniles, Administrator	(1) Mr. Pedro Henrandez 2227 Virginia Lane Billings, MT 59101	Justice of the Peace
Judicial Nominations	(1) Dwayne Roybal 3930 Heritage Drive Billings, MT 59101	Attorney at Law
Judicial Standards	(1) Dwayne Roybal 3930 Heritage Drive Billings, MT 59101	Attorney at Law
Labor Appeals	(1) Mr. Jesse Slevira 1903 Bannaok Billings, MT 59101	Post Office Affirmative Action Officer
Labor & Industry	(1) Mr. Jesse Slevira 1903 Bannaok Billings, MT 59101	Post Office - Affirmative Action Officer
Landscaper Architects	(1) Augustine Lopez 1213 Poly Drive Billings, MT 59101	Landscape Entrepreneur
Legal Services Advisory	(2) Dwayne Roybal 3930 Heritage Drive Billings, MT 59101	Attorney at Law
Library Commission	(1) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History
Livestock, Department of	(1) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History Raies and Breeds show horse
Livestock, Interim on	(1) Dr. Manual Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History Raies and breed show horses

<u>Boards</u>	<u>Name</u>	<u>Description</u>
Mental Health	(2) Robert M. Federico 2518 First Ave. North Billings, MT 59101	Past member of local Mental Health Association
Merit System Council	(2) Robert M. Federico 2518 First Ave. North Billings, MT 59101	Equal Employment Advocate
Oil & Gas Conservation	(1) Rodney L. Garcia 214 South 38th Billings, MT 59101	Refinery Worker
Optometrists	(1) Dr. Ruben Sanchez 1445 Ave. B Billings, MT 59101	Optometrist
Pacific Northwest Inter- national Trade	(1) Mr. A.J. Bastien P.O. Box 20614 Billings, MT 59104	Entrepreneur, Economic Develo ment Director (retired)
	(1) Dr. Manual Machado Dept. of History University of Montana Missoula, MT 59812	Professor of History
Pardons	(1) Mr. Robert Federico 2518 First Ave. North Billings, MT 59101	Low-income Rights Advocate
	(2) Mr. Pedro Hernandez 2227 Virginia Lane Billings, MT 59101	Justice of Peace
	(2) Dwayne Roybal 3930 Heritage Drive Billings, MT 59101	Attorney at Law
Peace Officers' Standards & training	(1) Nat Morris 3903 3rd Ave. South Billings, MT 59101	Police Commissioner
Plumbers	(1) Dave Romero c/o Mr. Joe Reyna 1615 Clark Ave. Billings, MT 59101	General Contractor
Regents of Higher Education	(2) Mr. Robert Federico 2518 First Ave. North Billings, MT 59101	Minority Education Advocate
	(1) Ms. Angie Cormier 2115 11th St. West Billings, MT 59101	Minority Education Advocate
Social & Rehabilitation Appeals	(1) Rodney L. Garcia 214 South 38th Billings, MT 59101	Low-income people Advocate
Uniform State Laws Commission of	(1) Dwyane Roybal 3930 Heritage Drive Billings, MT 59101	Attorney at Law

<u>Boards</u>	<u>Name</u>	<u>Description</u>
Veterans Affairs	(1) Mr. Jesse Slevira 1903 Bannaok Dr, Billings, MT 59101	Post Office Equal Opportunity Office
Western Interstate Commission for higher Education	(1) Dr. Manaul Machado Dept. of History University of Missoula Missoula, MT 59812	Professor of History
Youth Justice Advisory	(2) Mr. Robert Federico 2518 First Ave. North Billings, MT 59101	Youth Council Coordinator
	(1) Nat Morris 3903 3rd Ave South Billings, MT 59101	Police Commissioner

Board recommendations

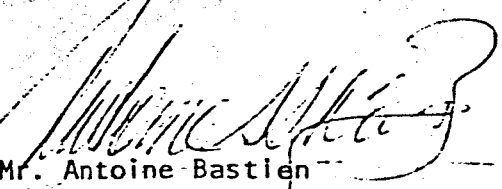
Several individuals have been named to more than one board. We have tried to indicate their first, second or third choice.

If you are not able to appoint all members at this time, we ask you to hold the submitted list for future reference.

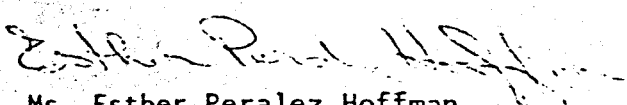
I look forward to meeting you and your staff on January 13, 1981 in Helena.

Sincerely,

Robert M. Federico  
HJR-19 Hispanic Task Force



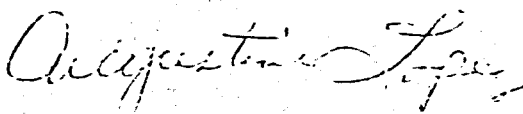
Mr. Antoine Bastien  
Montana Poverty Council



Ms. Esther Peralez Hoffman  
Eastern Montana College Hispanic  
Endowed Scholarship Fund

Ms. Angie Cormier  
Mexican/American Business Association

Mr. Rodney L. Garcia  
Montana Farmworkers Council



Mr. Augustine Lopez  
Montana Migrant Council

FEB 18 1981  
7:30

## Statement of Intent for H.B. 746

House Bill 746 requires a statement of intent because the new language which this bill adds to section 53-6-101 requires the Department of Institutions to approve treatment for drug dependence performed in a facility licensed by the Department of Health and Environmental Sciences.

It is the intent of the Legislature that the Department of Institutions meet the requirements of H.B.746 in either of two ways: 1) amend the present administrative rules (20.3.101 through 20.3.211, ARM) to encompass drug dependence treatment programs or 2) promulgate new rules of the same nature that are specifically address drug dependence treatment programs.

Should the Department of Institutions choose the second option, the new rules should include:

1. an indication of how the treatment programs fit into the state plan mentioned in 20.3.101, ARM;
2. a purpose statement;
3. definitions of terms used in the rules;
4. requirements for approval of drug dependence treatment programs;
5. provisions detailing provisions for acceptance of persons into the treatment program;
6. a rule addressing an administrative management/governing body for treatment programs;
7. operations1 requirements for resident programs;

FEB 18 1981

8. a rule addressing records and reports requirements;
9. requirements relating to emergency treatment provided by a program affiliated with or part of the medical service of a general hospital;
10. requirements relating to inpatient treatment programs;
11. requirements related to intermediate treatment programs such as halfway houses; and
12. requirements related to outpatient treatment programs.