

MINUTES  
FISH AND GAME COMMITTEE  
MONTANA STATE SENATE

March 1, 1979

The sixteenth meeting of the Fish and Game Committee was called to order by Chairman Smith at 1:05 P.M., in Room 402 of the State Capitol Building.

ROLL CALL: All members were present, with the exception of Senator Stimatz, who was excused.

Chairman Smith asked Mr. Larry Putnam, Administrator of the Centralized Services Division, Montana Fish and Game Department, to answer a question he had about purchasing Conservation Licenses for 1 year rather than 2 years. Mr. Putnam said the \$1, 1-year licenses will be available for those who wish to purchase them for just one year. He explained they were not available at the present, but they will be by May 1.

CONSIDERATION OF HOUSE BILL 247, A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE FOR THE HUNTING OF MOOSE, SHEEP, AND GOAT BY HOLDERS OF SPECIAL BOW AND ARROW LICENSES WHEN THEY ALSO HOLD PREREQUISITE LICENSES."

Representative John Scully, Chief Sponsor, explained the bill. He said it would remove the prohibition against archers hunting these three species, making it the same as for those hunters who use firearms. He said he could see no reason for exclusion of these three animals.

Mr. Erv Kent, Administrator of the Law Enforcement Division, Montana Fish and Game Department, spoke in favor of the bill. He said the Department has recommended a similar change in HB 420. According to Mr. Kent, the language in HB 420 is somewhat different since it would provide for the possibility of a special archery season on ALL species (for which a license is required), rather than limiting the list to its current membership and adding moose, sheep, and goat, as is recommended by HB 247. Since our Committee has scheduled HB 420 for Saturday, March 3, and the two bills are similar, Mr. Kent requested that the Committee hold action on HB 247 until both bills can be considered at the same time. (Attachment #1)

Representative Scully introduced Mr. Bob Savage of the Montana Bowhunters Association, from Bozeman. He said he had facts and figures from other states in regard to archers and would be happy to provide them to the Committee, if they so wished.

Mr. Lee Poole, representing the Montana Bowhunters Association, spoke in favor of the bill. He provided the secretary with lists of individuals from Madison and other counties who support this legislation. (Attachment #2)

Mr. James S. Wantulok, representing the Montana Bowhunters Association, spoke in favor of the bill. He provided the Committee with copies of an article entitled, "Don't Underrate the Bow and Arrow." (Attachment #3)

Representative Scully had no closing statements; however, he said he would be happy to answer any questions from the Committee.

Senator Manley said it bothered him that the archers could come out to hunt thirty days ahead of everyone else. It was his feeling there are more and more bowhunters each year, and this bill would create too long a season. He asked what would be wrong with the archery season coinciding with the regular big game season.

Senator Anderson mentioned that camouflage clothing must be worn by most archers in order that they might get closer to game; this creates a hazard if they are mixed with regular season hunters. He said it is a safety factor to have separate seasons.

Senator Manley then suggested that a separate area arrangement would be the answer to this problem. Mr. Kent said hopefully something along these lines could be agreed upon.

There being no further proponents and no opponents, Chairman Smith closed the hearing on HB 247.

CONSIDERATION OF HB 374, A BILL FOR AN ACT ENTITLED: "AN ACT TO PERMIT NONRESIDENT BOATERS 90 DAYS' RECIPROCITY."

Representative Carl Seifert, Chief Sponsor of the bill, went through it and explained its purpose.

Mr. Bob Bird, Bureau Chief of Safety & Training, Law Enforcement Division, Montana Fish and Game Department, testified as a proponent of the bill. He said he would be happy to answer any questions from the Committee.

DISPOSITION OF HB 374: Senator Manley made a motion that HB 374 BE CONCURRED IN. The motion was seconded by Senator Goodover.

Senator Anderson made a motion that HB 374 be placed on the Consent Calendar. The motion was seconded by Senator Manley and carried unanimously. After the meeting it was brought to mind that to place a bill on the Consent Calendar requires that each Committee member must vote "yes." Since Senator Stimatz was excused from attending the meeting due to other commitments, that was not possible. The bill went out of Committee with a BE CONCURRED IN recommendation.

CONSIDERATION OF HOUSE BILL 551, A BILL FOR AN ACT ENTITLED: "AN ACT TO INCREASE COMPENSATION OF FISH AND GAME LICENSE AGENTS FROM 15 CENTS TO 30 CENTS FOR EACH LICENSE, PERMIT, OR CERTIFICATE ISSUED; AND TO ALLOW VOLUNTARY SERVICE BY FISH AND GAME LICENSE AGENTS."

Representative William Jensen, Chief Sponsor, explained the bill. He said they have not had an increase in their commission for selling licenses for a long period of time, and it is now costing them money to sell them. He had letters from license dealers, supporting this legislation.

Mr. Carwin Dover, representing Gibson's Products Company (Manager of the Helena store), testified in favor of the bill. He mentioned that the commission on the Conservation Licenses will be lost with the new card system since the Department will issue them. He said he felt the license agents should at least be breaking even on the sale of licenses and not losing money. He mentioned the costs to the dealer of bonding and training employees. (Attachment #4)

There being no further proponents of the bill, Chairman Smith called for proponents to speak.

Mr. Putnam, again representing the Montana Fish and Game Department, spoke in opposition to the bill. (Attachment #5)

Mr. Putnam said if the bill is passed, it will cost the hunters and anglers of Montana an additional \$150,000 per year, money that is currently being used for resource protection and management of wildlife and fish in the state.

He said it is the Department's feeling that the amount of work required by license agents will be reduced with the new plastic card licensing system. Thus, he felt that - with less work - the commission fee should not be increased for license dealers.

Mr. Putnam said the Department has already received approximately 110,000 applications for the two-year Conservation License. He then demonstrated the card machine, saying he didn't feel it would take 3 minutes to process a license under this new system.

Chairman Smith asked if there were other opponents to the bill; there being none, he called on Representative Jensen to close.

Representative Jensen pointed out that the cost of living increase has been tremendous in past years, and he feels the license agents should not suffer a loss due to selling Fish and Game licenses. He said he did not feel the card machine process would save time. Representative Jensen said if there is a line at a store to use charge cards, he will often pay in cash, rather than wait.

Chairman Smith called for questions from the Committee.

Senator Manley pointed out that the Committee passed a bill to raise the cost of a duplicate fish or game license from \$1 to \$3. He asked why this extra revenue wouldn't help the Fish and Game Department enough to offset the increase in the license agent commission.

Mr. Putnam asked Mr. Kent to reply to this question. Mr. Kent said the duplicate licenses are issued only by the Helena or Regional offices and by game wardens. He mentioned that only about 37,000 duplicate licenses are issued annually. He said they are expensive to issue because issuance might involve a long distance call or actual travel to deliver the duplicate.

Senator Manley asked why the Department fee for duplicates should be increased three times and yet they don't feel the license agents are justified in asking to double their fee for commission.

Mr. Kent said the Department would certainly be agreeable to some study of the problem.

Mr. Putnam said the Department could understand the feelings of the license agents, but it would be very difficult to find extra funds to compensate for this expense. He says the Department receives more applications for license dealerships than they can grant.

Senator Goodover asked why the Department didn't bring in the card system and demonstrate it before, when the Committee was considering the duplicate license increase.

Mr. Putnam said the duplicate licenses are not issued by license dealers.

Senator Goodover asked Mr. Dover (of Gibson's) why the chain stores are making noises on this issue. He wondered why the Committee wasn't hearing from the smaller merchants.

Mr. Dover replied that the state requires his stores to charge 5% over cost in selling. He said in dealing with fishing and hunting licenses they are operating on a 4% margin. He reiterated that his firm only wants to break even on the licenses.

Chairman Smith asked if he would be willing to release his franchise for selling licenses to a competitor. Mr. Dover replied he would not, that his company wants to sell the licenses, because it does bring people into the store.

Senator Manley asked why the Department denies applications for license dealerships. Mr. Putnam said the dealerships had to be limited because of the administrative costs involved; he said in this way, the numbers were kept small and were more easily dealt with. In answer to Senator Goodover's question, he said it was true that, in smaller areas and towns, the Department has difficulty getting someone to take a dealership, but this is not true of the large cities.

Chairman Smith closed the hearing on HB 551.

CONSIDERATION OF HJR 22, "A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA COMMENDING THE GOVERNOR AND THE DEPARTMENT OF FISH AND GAME FOR ESTABLISHMENT OF THE LANDOWNER RELATIONS/SPORTSMEN ACCESS ADVISORY COUNCIL AND URGING CONTINUED SUPPORT."

Representative Les Hirsch, Chief Sponsor, explained the bill, saying it urges and recommends the full and continued support of the Advisory Council. He said the Council had requested and been granted introduction of a bill concerning liability insurance for landowners. This is HB 575, introduced by Representative William Day.

Chairman Smith asked for proponents of the bill to speak.

Mr. John Wilson of Belgrade, representing the Montana Council of Trout Unlimited, spoke in support of the Joint Resolution.

Mr. Wilson also wanted it known that his organization is in full support of HB 575.

Mr. Bob Biggerstaff, representing the Montana Association of Conservation Districts and the Montana Association of State Grazing Districts, testified in support of the Joint Resolution.

There being no other proponents, Chairman Smith called for opponents. There were none.

Senator Manley asked what percentage of the Council consisted of landowners. Representative Hirsch said 8 out of 13 members were landowners.

Chairman Smith said he wondered if the Joint Resolution were necessary; he felt if the people were doing a good job, they probably know it. Representative Hirsch said if the Committee votes for the Joint Resolution, it would indicate their commendation and express continued support of the work of the Council.

Chairman Smith said, in reading minutes of the Landowner Relations/Sportsmen Access Advisory Council dated January 16 and 17, 1979, it appears that it is no longer an Advisory Council, but has started to dictate policy. He said they are getting into areas which are outside the original intent of the Council, and that policy making is the job of the Commission.

Senator Goodover asked Representative Hirsch if continued support meant financial support. Representative Hirsch said he supposed if you urged continued support it would include financial support. He stated the financing came from the Sportsman's License fees.

Senator Goodover then asked if the Council receives travel expenses, etc. Senator Galt replied, "yes."

Chairman Smith asked the Committee members if they knew the Fish and Game Department has requested \$123,000 to continue the Landowner-Sportsman program (along with 3 F.T.E.'s). Mr. Kent said that figure covers two years of financing. He stated it also includes the ex-officio warden program, through which extra people are put out in areas to assist landowners in controlling hunters. Senator Anderson asked if this expansion was due to the Council, to which Mr. Kent replied it was a recommendation of the Council. Mr. Putnam pointed out that some of the Council members serve without remuneration.

Mr. Putnam said the expenses of the Council run approximately \$3,000 to \$4,000 per year.

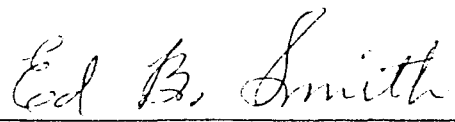
There being no further questions from the Committee, Chairman Smith closed the hearing on HJR 22.

DISPOSITION OF HB 551: Senator Goodover made a motion that HB 551 BE NOT CONCURRED IN. The motion was seconded by Senator Anderson. A roll call vote was conducted, resulting in a carried motion, with Senator Manley voting "no" on a DO NOT BE CONCURRED IN motion, and Senator Stimatz absent. All other Senators voted "yes."

DISPOSITION OF HJR 22: Senator Van Valkenburg made a motion that HJR 22 BE CONCURRED IN. The motion was seconded by Senator Anderson. A roll call vote was conducted, and the motion carried, with Senators Smith, Anderson and Van Valkenburg voting "yes," Senators Goodover and Manley voting "no," Senator Galt abstaining, and Senator Stimatz absent.

Chairman Smith announced he had been requested to hold the hearing on HB 575 until the week of March 12. Senator Galt said there are several people who want to testify for it.

ADJOURNMENT: Chairman Smith adjourned the meeting at 2:35 P.M.

  
SENATOR ED B. SMITH, CHAIRMAN

EBS:ss

Date 3-1-79

ROLL CALL

FISH AND GAME COMMITTEE

46th LEGISLATIVE SESSION - 1979

| NAME                         | PRESENT | ABSENT | EXCUSED |
|------------------------------|---------|--------|---------|
| SMITH, Ed, Chairman          | ✓       |        |         |
|                              |         |        |         |
| GALT, Jack E., Vice Chairman | ✓       |        |         |
|                              |         |        |         |
| ANDERSON, Mike               | ✓       |        |         |
|                              |         |        |         |
| GOODOVER, Pat M.             | ✓       |        |         |
|                              |         |        |         |
| MANLEY, John E.              | ✓       |        |         |
|                              |         |        |         |
| STIMATZ, Lawrence G.         |         |        | ✓       |
|                              |         |        |         |
| VAN VALKENBURG, Fred         | ✓       |        |         |
|                              |         |        |         |
|                              |         |        |         |
|                              |         |        |         |
|                              |         |        |         |

Each Day Attach to Minutes.

SENATE Trust & Savings COMMITTEE

COMMITTEE

BILL

VISITORS' REGISTER

DATE 9-1-48

[illegible]

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY

SENATE FISH AND GAME COMMITTEE

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R E S U M E     -     UNPOSTED BILLS EFFECTIVE MARCH 1, 1979  
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- HB 648     -     "AN ACT TO CLARIFY THE RESPONSIBILITIES OF THE FISH AND GAME COMMISSION AND THE DEPARTMENT OF FISH AND GAME IN REGARD TO PARKS AND RECREATION" (Introduced by Scully)
- HB 767     -     "AN ACT TO PROVIDE A PREFERENCE FOR A LANDOWNER OR LESSEE IN THE ISSUANCE OF SPECIAL ELK LICENSES TO ALLEVIATE DAMAGE TO PRIVATE PROPERTY." (Introduced by Donaldson)
- HB 782     -     "AN ACT TO REQUIRE THE ANNUAL REGISTRATION OF SNOWMOBILES AND ASSESSING A REGISTRATION FEE; REVISING THE TITLE REQUIREMENTS FOR SNOWMOBILES; REVISING THE REGISTRATION REQUIREMENTS FOR SNOWMOBILE DEALERS; GENERALLY REVISING FEES AND THEIR ALLOCATION; PROVIDING A REGISTRATION EXCEPTION FOR NONRESIDENT SNOWMOBILE RACERS; ELIMINATING THE DISCRETION OF THE DEPARTMENT OF FISH AND GAME OVER DECIBEL STANDARDS." (Introduced by Menahan - by request)
- HB 575     -     "AN ACT TO ESTABLISH A PROPERTY DAMAGE REIMBURSEMENT PROGRAM WITHIN THE DEPARTMENT OF FISH AND GAME AND PROVIDE FOR THE MANNER AND METHOD OF ADMINISTRATION OF THAT PROGRAM; AND PROVIDING AN EFFECTIVE DATE AND PERIOD OF APPLICATION." (Introduced by Day)
- HB 623     -     "AN ACT TO ESTABLISH A TRAPPER EDUCATION PROGRAM; TO REQUIRE EVIDENCE OF COMPLETION OF SUCH COURSE, A COMPARABLE COURSE, OR PRIOR POSSESSION OF A VALID TRAPPER'S LICENSE BEFORE ISSUANCE OF A CLASS C TRAPPER'S LICENSE." (Introduced by Kropp)
- SJR 29     -     "A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA DIRECTING THE FISH AND GAME COMMISSION TO ADOPT A RULE LIMITING THE SIZE OF HOLE AN ICE FISHERMAN MAY CUT IN THE ICE." (Introduced by Turnage)

*Attachment # 1*  
STATE OF MONTANA



DEPARTMENT OF

FISH AND GAME

March 1, 1979

HB 247

Statement by the Montana Department of Fish & Game.

Mr. Chairman, committee members, my name is Erwin J. Kent, Administrator of the Enforcement Division of the Montana Department of Fish & Game, and I am here on behalf of this department to speak in favor of this bill.

This bill would add moose, sheep, and goat to the list of species which may have special archery-only hunting seasons authorized by the department.

The department has recommended a similar change in HB 420. The language in HB 420 is somewhat different in that it would provide for the possibility of a special archery season on ALL species (for which a license is required for taking) rather than limiting the list to its current membership and adding moose, sheep, and goat as is recommended by HB 247.

HB 420 has been scheduled for hearing on Saturday by this committee. Since the intent of both HB 247 and HB 420 is essentially the same, and since the language in the two bills is different, I would like to respectfully suggest that you hold HB 247 in committee until both bills can be considered at the same time.

Thank you for the opportunity to testify on this bill. I'll be happy to answer any questions you may have.

30

THE FOLLOW IS A LIST OF INDIVIDUALS WHO FORWARDED  
MAILGRAMS TO FRED DINE/ OF BUTTE ON THE  
FISH & GAME COMMISSION OF THE HOUSE OF REPRESENTA  
TIVES IN SUPPORT OF HOUSE BILL # 247

|                     |                    |       |
|---------------------|--------------------|-------|
| William Skertanc    | 2916 Hannibal      | BUTTE |
| Jay Driscoll        | 821 S. Colorado    | "     |
| Bruce Metcalf       | 1024 S. Wyo.       | BUTTE |
| Bob Maier           | 2808 Phillip St.   | "     |
| Mike O'Rourke       | 1017 Maryland      | "     |
| William J. Skertanc | 3011 Dixon         | "     |
| Don Lesage          | 2034 Utah Ave      | "     |
| David Stillwagon    | 617 W. Galena      | "     |
| Mark Redfern        | 1249 Farrell       | "     |
| Dick Solum          | 1146 Diamond       | "     |
| John Stillwagon     | 1471 Mtn View      | "     |
| Bob Siefert         | Genl Del. Belgrade |       |
| H. O. Christensen   | Rt 1 Box 744       | BUTTE |
| Ross Taylor         | 3209 Harvard       | BUTTE |
| Rick Acevedo        | 1940 Silver Bow    | "     |
| Skip Wallace        | P.O. Box 3315      | "     |
| David Albert        | 2001 Aberdeen      | "     |
| Jim Swilke          | 510 South Mt.      | "     |
| Bob Carver          | 1922 Sherman       | "     |
| Minter J. Rowe      | Genl Del.          | "     |
| Fred Gilbert        | 2220 Walnut        | "     |
| P. H. Beck          | 1975 Mt. H.        | "     |

|                |                  |             |
|----------------|------------------|-------------|
| FRANKIS FULLER | Millcreek Dd     | Anaconda    |
| HERB HEARD     | 2000 Shamrock    | Butte       |
| AL COTE        | Gen Del.         | Whitehall   |
| DON BURNELL    |                  | Walkerville |
| TOM LONG       | Gen Del          | Townsend    |
| LEO CALCATERRA | 1212 W. Platinum | Butte       |
| ELEN KAISER    | 1701 Grand       | Butte       |
| DOUGLAS COE    | Pickerview Hts.  | Butte       |
| PLUS OTHERS    |                  |             |

Page 1.

Madison County

53 PEOPLE

in favor of House Bill 247

City

Phone No.

|                   |       |                           |
|-------------------|-------|---------------------------|
| Harry Altimus     | EVANS | 682-7141                  |
| Stephanie Altimus | "     | "                         |
| John Andrew       | "     | 682-4414                  |
| Ed Kiley          | "     | 682-4293                  |
| Antis Bishop      | "     | 682-4952                  |
| Thomas Bishop     | "     | 682-4641                  |
| Bouchard          | "     | 682-4865                  |
| Richard Bullock   | "     | 682-4622                  |
| Harry Clark       | "     | 682-7265                  |
| Eve Clark         | "     | 682-4815                  |
| Cunnow            | "     | <del>682-4623</del>       |
| John DAEMS        | "     | 682- <del>4623</del> 4629 |
| Mike Doud         | "     | 682-4845                  |
| Sam Connolly      | "     | 682-4419                  |
| Boah EVANS        | "     | 682-4494                  |
| Clark Feskawin    | "     | 682-7226                  |
| Bob Hartman       | "     | 682-4606                  |
| Eve Hubner        | "     | 682-4873                  |
| Clark Hubner      | "     | "                         |
| John MERICA       | "     | 682-4883                  |
| Harry Miller      | "     | 682-4347                  |

|                    |               |          |
|--------------------|---------------|----------|
| Wesley Orr         | ENNIS         | 682-4843 |
| CE POOLE           | "             | 682-4939 |
| Athie POOLE        | "             | "        |
| Robert Beck        | "             | 682-4944 |
| Athy Beck          | "             | "        |
| Doug Richardson JR | "             | 682-7292 |
| Don Schauflen      | "             | 682-7153 |
| AUE Scully         | "             | 586-3275 |
| Robin Shipman      | "             | 682-7122 |
| Wanda Shipman      | "             | "        |
| Don STEWART        | "             | 682-7173 |
| Andy Storey        | "             | 682-4334 |
| Allen Todd         | "             | 682-4661 |
| Mike Toth          | "             | 682-7120 |
| John Rice          | Virginia City | 843-5378 |
| DE JEWETT          | Virginia City |          |
| Bill Hamm          | Sheridan      | 842-5734 |
| Mark ELSEN         | ENNIS         | 682-4368 |
| Gwyn Stahn         | Virginia City | 843-5323 |
| Dick Morgan        | ENNIS         | 682-7256 |
| Rich JENSEN        | "             | 682-7139 |
| Robert ARONSEN     | "             | 682-4890 |
| ANNY MOORE         | "             |          |
| Chris Johnson      | "             |          |

|                |       |          |
|----------------|-------|----------|
| Jim Bonman     | ENNIS | 682-4309 |
| Low Pederson   | "     | 682-4655 |
| Oy Pederson    | "     | "        |
| Ab Pederson    | "     | "        |
| Chris Gronning | "     | 682-7245 |
| Jim HoE        | "     | 682-7222 |
| John Haig      | "     | 682-4936 |
| My Haig        | "     | "        |

# BOWHUNTING



## DON'T UNDERRATE THE BOW AND ARROW!

By Chuck Adams

*Attachment #13*

as gasping for air when I poked my head above the rocky ledge, but new it was now or never. Thirty yards away stood a handsome Rocky Mountain goat, staring in my direction intently with feet bunched leap out of sight. I gulped, whipped back the bowstring, and swung the arrow on target. A split-instant later aluminum arrow smacked the animal behind the left shoulder and he zipping out its chest, sailing out sight into the canyon beyond. The animal lunged forward and also disappeared. I sat down to rest a few minutes, confident the trophy was mine.

I found out later that Jim Dougherty, my hunting partner, had arrowed another goat less than five minutes before on another part of the mountain. Like mine, his goat was

shot through the lungs, and like mine, it went down fast. As a matter of fact, Jim's trophy travelled less than 30 yards before collapsing in a heap. After ten minutes I followed my own prize, finding it dead less than 40 yards from where it was hit.

A few years ago I might have been at least mildly surprised at how quickly and efficiently Jim and I bagged our Rocky Mountain goats. Goats are notorious for dying hard, often absorbing several rifle bullets in vital places before giving up the ghost. I've seen about a dozen goats shot in the vitals with 270s, 30-06s, and comparable medicine, and none dropped right away. How come Jim and I got so "lucky" with our bow-and-arrow trophies?

The answer is as plain as the nose

on my face. A big, sharp hunting broadhead directed to a vital spot is every bit as deadly as any rifle bullet and quite often even more deadly. As the years pass and I see more and more animals shot with bows and rifles, I am increasingly impressed with the lightning-fast, cobra-like efficiency of archery equipment used on big game. It's been hard for me to shake old wives' tales about how slow arrows kill—tales concocted by ignorant or prejudiced gun hunters. However, actual experience has pounded one granite-solid fact deep into my skull—a bowhunter need not apologize for or worry about the killing efficiency of his gear. If he hits where he aims, his animals will drop as if beamed by a 12-pound sledge, the victims of massive blood loss, physiological shock, and a total lack of oxygen. The result is near-instant death.

The man who has little or no experience with archery gear is prone to grossly underestimate its effectiveness on game. I used to feel the same way, but experience began dissolving my skepticism years ago. After seeing several hundred animals shot with arrows, many of them my own, I'm here to tell you that arrows are not to be sniffed at. They cut big, nasty holes in animals—holes as big or bigger than those produced by rifle bullets. They also cause every bit as much tissue destruction as bullets do, on the average, and actually promote more blood loss because they do not pulverize and cauterize the flesh.

Take, for example, the grizzly bear my good friend Duke Savora shot last year. Duke is an internationally known bowhunter who is famous for both his hunting feats and the first-rate products he turns out of his Washington-based archery company. One of these products is his super-sharp, super-accurate Super-S broadhead, a big-cutting head that annually takes thousands of animals across this country. Duke's grizzly was literally poleaxed with one arrow through the lungs, a flabbergasting sight witnessed by well-known gun writer and former bowhunting skeptic Colonel Charles Askins. Any hunter knows that grizzlies are noted for their tenacity and lead-carrying ability, but Duke Savora's bear dropped without so much as a quiver.

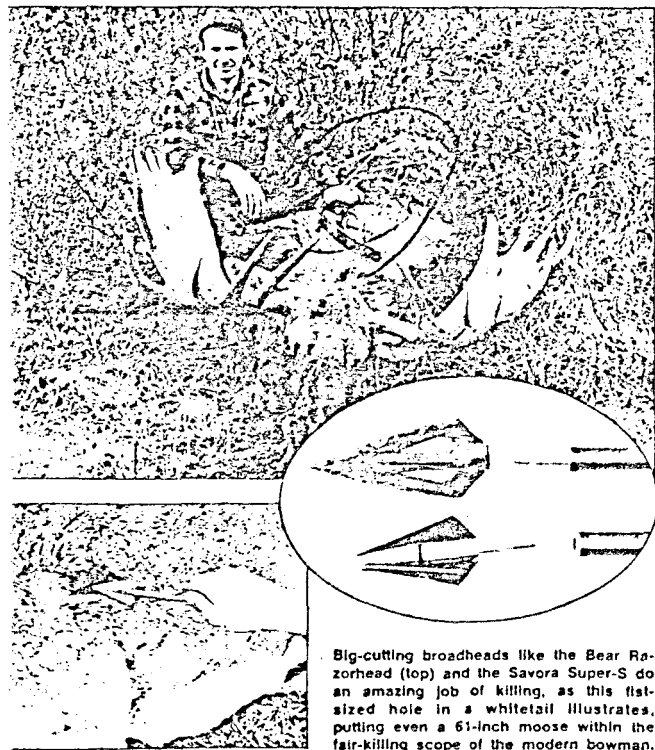
An accident, you might say. A fluke. Not hardly, I say. There's too much evidence to indicate otherwise. I've shot two moose with a bow, both exceptional bulls weighing between 1200 and 1600 pounds. Both dropped almost instantly when skewered by arrows, defying the generally accepted rule that a moose dies hard and seldom dies after just one hit. Even the famous and widely experienced Jack

O'Connor claimed he had never seen a moose dropped by a single rifle bullet, and neither have I, for that matter. However, my bow-and-arrow moose had apparently never read magazine articles because they stopped, staggered, and dropped without creating even a minor fuss.

Old-timers like Fred Bear, Ben Pearson, Howard Hill, and other well-known bowmen have said it for years, and any experienced modern bowhunter will confirm the same: a big, sharp broadhead that penetrates vital flesh will kill with astonishing efficiency. It will consistently open a neat, uniform hole that stops vital functions and gets you your game. This phenomenon must be witnessed to be appreciated. I've seen several big-game guides totally dumbfounded by their first experience with what a big, ultra-sharp broadhead can do to large animals. It's fun to watch their mouths drop and their eyes get big as saucers. A bow and arrow is not supposed to completely flatten goats, moose, grizzlies, and other hard-to-kill creatures... but it certainly does.

My goat-hunting friend Jim Dougherty is the current president of the Pope and Young record club and a bowhunter of international fame—a hunter who has shot Cape buffalo, sable antelope, moose, elk, caribou, and plenty of other big, tenacious animals with archery gear. He sharpens his broadheads till they shave with ease, places his shots exactly where they need to go, and comes truckin' home with trophy after trophy. Like many good bowhunters, Jim is a gun hunter too, a man experienced with the killing ability of both bullets and broadheads. He has no qualms about saying that broadheads drop big game as fast or faster than bullets.

The point I'm making here is a simple one, but it's one a bowhunter cannot afford to forget. A sharp broadhead that hits a vital spot is pure poison, a humane and deadly missile you can count on come hell or high water. This broadhead can be a carefully hand-sharpened design like the Bear Razorhead, Black Diamond Delta, Ben Pearson Switch Blade, or any one of several dozen other designs. Better yet for the average bowhunter is a big, factory-sharpened design like Savora's Swept-Wing Super-S. As long as it cuts a hole at least 1 inch in diameter and shaves hair easily, it will get the job done... provided you put it in an animal's vital chest cavity and have the confidence to go find your trophy instead of worrying about whether or not the animal has been seriously wounded. If you hit him right with a sharp arrow, he won't be seriously wounded. He'll be dead!



Big-cutting broadheads like the Bear Razorhead (top) and the Savora Super-S do an amazing job of killing, as this fluted hole in a whitetail illustrates, putting even a 61-inch moose within the fair-killing scope of the modern bowman.

Attachment  
# 4

From MAY 1, 1978 THRU JANUARY 31, 1979

THE GIBSON'S STORES IN BILLINGS, BOZEMAN, AND HELENA HAD THE FOLLOWING SALES RESULTS.

|                | LIC. SOLD   | FISH & GAME REVENUE | STORE REVENUE  |
|----------------|-------------|---------------------|----------------|
| BILLINGS STORE | 8866        | \$ 32,552.10        | \$ 1329.90     |
| BOZEMAN STORE  | 10,249      | 39,204.65           | 1537.35        |
| HELENA STORE   | <u>9986</u> | <u>37,998.10</u>    | <u>1497.90</u> |
| TOTALS         | 29,101      | \$ 109,754.85       | \$ 4365.15     |

IN 1978 OUR AVERAGE SALARY WAS 3.50 / HR.

WE ESTIMATE A MINIMUM OF 3 MINUTES NEEDED PER LICENSE AND A MAXIMUM OF 6 MINUTES PER LICENSE IN ADDITION TO THE BASE SALARY OF 3.50 PER HOUR, OUR COMPANY CONTRIBUTES A MINIMUM OF  $\frac{1}{3}$  THE BASE RATE IN BENEFITS. THEREFORE ACTUAL COST IS 4.66 PER HOUR FOR AN EMPLOYEE MAKING 3.50 PER HOUR. IN 1979 THE AVERAGE SALARY WILL BE AT LEAST 3.75 PER HOUR, MAKING AT TOTAL COST OF 5.00 PER HOUR.

IN 1978 WE SOLD 29,101 LICENSES. AT A COST OF 4.66 PER HOUR. IF LICENSES TOOK 3 MINUTES, IT COST US \$6780.53 IN SALARIES ALONE. WE RECEIVED \$4365.15 FOR OUR SERVICES. THIS SHOWS A LOSS OF \$2415.38. IF IT TOOK 6 MINUTES PER LICENSE WE LOST \$4830.76.

IN 1979, IF WE SELL 29,101 LICENSES AT A COST OF \$5.00 PER HOUR, IT WILL COST US \$7275.32 AND WE WILL RECEIVE \$4365.15 SHOW US A LOSS OF 2910.17 IF WE CAN WRITE LICENSES IN 3 MINUTES. SIX MINUTES SHOWS A LOSS OF 5820.34.

THE FISH AND GAME HAS NOW STARTED A NEW PROGRAM WHICH WILL ELIMINATE THE DEALER WRITING OUT CONSERVATION LICENSES. IT ALSO MEANS THE DEALER WILL RECEIVE APPROXIMATELY  $\frac{1}{3}$  OF THE REVENUE NOW BEING RECEIVED BY THE DEALER.

WE AS DEALERS THINK THAT WE SHOULD BE PAID A FAIR AMOUNT FOR THE SERVICE WE PROVIDE THE FISH AND GAME. WE ARE NOT TRYING TO MAKE A PROFIT ON OUR SERVICES, BUT WE SHOULD RECEIVE ENOUGH TO BREAK EVEN.

WE APPRECIATE THE OPPORTUNITY TO SELL LICENSES BECAUSE IT DOES BRING PEOPLE IN TO OUR STORE. WE ALSO FEEL THAT BECAUSE OF OUR MERCHANDISE SELECTION WE BRING PEOPLE INTO OUR STORE TO BUY LICENSES. I THINK IT WOULD BE FAIR TO SAY THAT THOSE DEALERS IN ANY GIVEN TOWN WHO HAVE THE BEST SELECTION, SELL THE MOST LICENSES. THEREFORE IT IS NOT FAIR TO SAY WE SHOULD BE WILLING TO SELL LICENSES BELOW OUR COST BECAUSE LICENSES DRAW TRAFFIC.

DEALERS PROVIDE A SERVICE TO THE PUBLIC AND TO THE FISH AND GAME. THE PRINTER WHO PRINTS THE LICENSES OFFERS A SERVICE TO THE PUBLIC AND TO THE FISH AND GAME, BUT IS HE EXPECTED TO PROVIDE THIS SERVICE BELOW HIS COST? 30¢ IS A FAIR AND JUST AMOUNT PER LICENSE. IT SHOULD COVER THE COSTS OF THE DEALERS HELP COMPENSATE THE OTHER RESPONSIBILITIES THE DEALER HAS SUCH AS BONDING, SECURITY OF MONEY, EMPLOYEE TRAINING, WEEKLY AND MONTHLY REPORTS, AND LOSSES DUE TO ERROR.



Products Company

CARWIN DOVER  
MANAGER

Attachment  
# 5

# STATE OF MONTANA

## DEPARTMENT OF

## FISH AND GAME



### Testimony on HB 551

### License Agent Commission Fee Increase

Mr. Chairman and members of the committee. My name is Larry Putnam, Administrator/Centralized Services for the Department of Fish and Game. The Department of Fish and Game opposes HB 551, which would double the license dealer commission fee from 15 cents to 30 cents.

If this bill is passed, it will cost the hunters and anglers in Montana an additional \$150,000 per year, money that is currently being used for resource protection and management of wildlife and fish in the State of Montana.

I have provided the committee with a listing of the top fifteen license dealers in the state and the amount of commission they were paid last year. If this bill passes, these commission fees would be doubled. I have noted the new commission amounts that would be paid to these top 15 dealers also.

The amount of commission paid to the top license dealer in the state would go from \$3,952.95 to \$7,905.90. The number two dealer would go from \$3,834.75 to \$7,669.50. The number three dealer would go from \$2,998.35 to \$5,996.70. Figures for the other 12 dealers in the top 15 group are on this report.

Also, The Department of Fish and Game is reducing the amount of work required by license agents with the new plastic card licensing system. With less work required, Fish and Game proposes that the commission fee not be raised.

The Department of Fish and Game suggests that license dealer commission fees be studied along with all hunting and fishing license fees by an interim committee of the Legislature. If license fees were raised, it might be appropriate to raise commission fees. But with license fees remaining the same for the next few years, it is a real burden on the hunters and anglers in Montana to increase license dealer commission fees.

TOP FIFTEEN LICENSE DEALERS' SALES  
1977

| <u>LICENSE AGENT</u>  | <u>LICENSE TYPE</u>           | <u>NUMBER</u> |
|---|-------------------------------|---------------|
| 1. Terry Brady #718<br>Sportsman Surplus<br>Missoula, Mt.       | Resident Sportsman            | 77            |
|   | Resident Conservation         | 6,897         |
|   | Resident Fishing              | 4,812         |
|   | Resident Bird - Adult         | 2,293         |
|   | Resident Bird - Youth         | 124           |
|   | Nonresident Conservation      | 1,197         |
|   | Nonresident 1-Day Fishing     | 1,621         |
|   | Nonresident 6-Day Fishing     | 223           |
|   | Nonresident Season Fishing    | 161           |
|   | Nonresident Bird              | 19            |
|   | Elk - Adult                   | 3,447         |
|   | Elk - Youth                   | 200           |
|   | Deer A - Adult                | 4,064         |
|   | Deer A - Youth                | 268           |
|   | Resident & Nonresident Turkey | 7             |
|   | Bow and Arrow                 | 485           |
|   | Resident Black/Brown Bear     | 458           |
| <u>COMMISSION PAID \$3,952.95</u>                               | (7905.90)                     | TOTALS 26,353 |
| 2. I. C. Ward #656<br>Bob Ward & Sons<br>Missoula, Mt.          | Resident Sportsman            | 103           |
|   | Resident Conservation         | 7,320         |
|   | Resident Fishing              | 5,475         |
|   | Resident Bird - Adult         | 2,052         |
|   | Resident Bird - Youth         | 105           |
|   | Nonresident Conservation      | 1,689         |
|   | Nonresident 1-Day Fishing     | 1,760         |
|   | Nonresident 6-Day Fishing     | 400           |
|   | Nonresident Season Fishing    | 247           |
|   | Nonresident Bird              | 58            |
|   | Elk - Adult                   | 2,501         |
|   | Elk - Youth                   | 145           |
|   | Deer A - Adult                | 2,852         |
|   | Deer A - Youth                | 187           |
|   | Resident & Nonresident Turkey | 1             |
|   | Bow and Arrow                 | 344           |
|   | Resident Black/Brown Bear     | 326           |
| <u>COMMISSION PAID \$3,834.75</u>                               | (7669.50)                     | TOTALS 25,565 |
| 3. Donald W. Burks #183<br>Sportsman Ski Haus<br>Kalispell, Mt. | Resident Sportsman            | 74            |
|   | Resident Conservation         | 5,126         |
|   | Resident Fishing              | 3,618         |
|   | Resident Bird - Adult         | 1,505         |
|   | Resident Bird - Youth         | 100           |
|   | Nonresident Conservation      | 1,519         |
|   | Nonresident 1-Day Fishing     | 2,043         |
|   | Nonresident 6-Day Fishing     | 363           |
|   | Nonresident Season Fishing    | 206           |
|   | Nonresident Bird              | 15            |
|   | Elk - Adult                   | 1,771         |
|   | Elk - Youth                   | 99            |
|   | Deer A - Adult                | 2,702         |
|   | Deer A - Youth                | 182           |
|   | Resident & Nonresident Turkey | 9             |
|   | Bow and Arrow                 | 272           |
|   | Resident Black/Brown Bear     | 385           |
| <u>COMMISSION PAID \$2,998.35</u>                               | (5996.70)                     | TOTALS 19,989 |

TOP FIFTEEN LICENSE DEALERS' SALES  
1977

| <u>LICENSE AGENT</u>              | <u>LICENSE TYPE</u>           | <u>NUMBER</u>        |
|-----------------------------------|-------------------------------|----------------------|
| 4. Michael Tilton #665            | Resident Sportsman            | 36                   |
| Skaggs Drug                       | Resident Conservation         | 4,840                |
| Great Falls, Mt.                  | Resident Fishing              | 3,519                |
|                                   | Resident Bird - Adult         | 1,046                |
|                                   | Resident Bird - Youth         | 78                   |
|                                   | Nonresident Conservation      | 870                  |
|                                   | Nonresident 1-Day Fishing     | 1,288                |
|                                   | Nonresident 6-Day Fishing     | 147                  |
|                                   | Nonresident Season Fishing    | 98                   |
|                                   | Nonresident Bird              | 25                   |
|                                   | Elk - Adult                   | 1,107                |
|                                   | Elk - Youth                   | 94                   |
|                                   | Deer A - Adult                | 1,721                |
|                                   | Deer A - Youth                | 163                  |
|                                   | Bow and Arrow                 | 109                  |
|                                   | Resident Black/Brown Bear     | <u>55</u>            |
| <u>COMMISSION PAID \$2,279.40</u> | (4558.80)                     | <u>TOTALS 15,196</u> |
| 5. Robert J. Harrison #956        | Resident Sportsman            | 25                   |
| Baldy Mountain                    | Resident Conservation         | 2,126                |
| Dillon, Mt. 59725                 | Resident Fishing              | 1,361                |
|                                   | Resident Bird - Adult         | 511                  |
|                                   | Resident Bird - Youth         | 20                   |
|                                   | Nonresident Conservation      | 2,235                |
|                                   | Nonresident 1-Day Fishing     | 3,704                |
|                                   | Nonresident 6-Day Fishing     | 568                  |
|                                   | Nonresident Season Fishing    | 266                  |
|                                   | Nonresident Bird              | 26                   |
|                                   | Elk - Adult                   | 1,057                |
|                                   | Elk - Youth                   | 74                   |
|                                   | Deer A - Adult                | 1,096                |
|                                   | Deer A - Youth                | 97                   |
|                                   | Bow and Arrow                 | 133                  |
|                                   | Resident Black/Brown Bear     | <u>49</u>            |
| <u>COMMISSION PAID \$2,002.20</u> | (4004.40)                     | <u>TOTALS 13,348</u> |
| 6. Francis C. Johnson #312        | Resident Sportsman            | 46                   |
| Fran's Sport Shop                 | Resident Conservation         | 3,985                |
| Butte, Mt.                        | Resident Fishing              | 2,616                |
|                                   | Resident Bird - Adult         | 899                  |
|                                   | Resident Bird - Youth         | 69                   |
|                                   | Nonresident Conservation      | 711                  |
|                                   | Nonresident 1-Day Fishing     | 1,062                |
|                                   | Nonresident 6-Day Fishing     | 127                  |
|                                   | Nonresident Season Fishing    | 68                   |
|                                   | Nonresident Bird              | 5                    |
|                                   | Elk - Adult                   | 1,586                |
|                                   | Elk - Youth                   | 165                  |
|                                   | Deer A - Adult                | 1,498                |
|                                   | Deer A - Youth                | 183                  |
|                                   | Resident & Nonresident Turkey | 14                   |
|                                   | Bow and Arrow                 | 222                  |
|                                   | Resident Black/Brown Bear     | <u>62</u>            |
| <u>COMMISSION PAID \$1,997.70</u> | (3995.40)                     | <u>TOTALS 13,318</u> |

TOP FIFTEEN LICENSE DEALERS' SALES  
1977

| <u>LICENSE AGENT</u>  | <u>LICENSE TYPE</u>           | <u>NUMBER</u>        |
|---|-------------------------------|----------------------|
| 7. Wesley Odegaard #414<br>Odegaard's Evergreen Drug<br>Billings, Mt. | Resident Sportsman            | 35                   |
|   | Resident Conservation         | 4,077                |
|   | Resident Fishing              | 2,881                |
|   | Resident Bird - Adult         | 1,261                |
|   | Resident Bird - Youth         | 68                   |
|   | Nonresident Conservation      | 578                  |
|   | Nonresident 1-Day Fishing     | 703                  |
|   | Nonresident 6-Day Fishing     | 106                  |
|   | Nonresident Season Fishing    | 58                   |
|   | Nonresident Bird              | 61                   |
|   | Elk - Adult                   | 826                  |
|   | Elk - Youth                   | 39                   |
|   | Deer A - Adult                | 1,553                |
|   | Deer A - Youth                | 95                   |
|   | Resident & Nonresident Turkey | 118                  |
|   | Bow and Arrow                 | 83                   |
|   | Resident Black/Brown Bear     | 62                   |
| <u>COMMISSION PAID \$1,890.60</u>                                     | (3781.20)                     | <u>TOTALS 12,604</u> |
| 8. Don Hornbacher #300<br>Don's Sport Center<br>Anaconda, Mt.         | Resident Sportsman            | 24                   |
|   | Resident Conservation         | 3,495                |
|   | Resident Fishing              | 2,647                |
|   | Resident Bird - Adult         | 676                  |
|   | Resident Bird - Youth         | 64                   |
|   | Nonresident Conservation      | 840                  |
|   | Nonresident 1-Day Fishing     | 1,259                |
|   | Nonresident 6-Day Fishing     | 204                  |
|   | Nonresident Season Fishing    | 109                  |
|   | Nonresident Bird              | 2                    |
|   | Elk - Adult                   | 1,326                |
|   | Elk - Youth                   | 132                  |
|   | Deer A - Adult                | 1,364                |
|   | Deer A - Youth                | 159                  |
|   | Bow and Arrow                 | 208                  |
|   | Resident Black/Brown Bear     | 36                   |
| <u>COMMISSION PAID \$1,881.75</u>                                     | (3763.50)                     | <u>TOTALS 12,545</u> |
| 9. Arthur C. Keeler #594<br>Capital Sporting Goods<br>Helena, Mt.     | Resident Sportsman            | 71                   |
|   | Resident Conservation         | 3,170                |
|   | Resident Fishing              | 2,064                |
|   | Resident Bird - Adult         | 1,133                |
|   | Resident Bird - Youth         | 72                   |
|   | Nonresident Conservation      | 660                  |
|   | Nonresident 1-Day Fishing     | 853                  |
|   | Nonresident 6-Day Fishing     | 157                  |
|   | Nonresident Season Fishing    | 77                   |
|   | Nonresident Bird              | 34                   |
|   | Elk - Adult                   | 1,629                |
|   | Elk - Youth                   | 117                  |
|   | Deer A - Adult                | 1,783                |
|   | Deer A - Youth                | 165                  |
|   | Bow and Arrow                 | 316                  |
|   | Resident Black/Brown Bear     | 118                  |
| <u>COMMISSION PAID \$1,862.85</u>                                     | (3725.70)                     | <u>TOTALS 12,419</u> |

TOP FIFTEEN LICENSE DEALERS' SALES  
1977

| <u>LICENSE AGENT</u>              | <u>LICENSE TYPE</u>           | <u>NUMBER</u> |
|-----------------------------------|-------------------------------|---------------|
| 10. Walen F. Lilly #357           | Resident Conservation         | 283           |
| Trout Shop                        | Resident Fishing              | 234           |
| West Yellowstone, Mt.             | Resident Bird - Adult         | 60            |
|                                   | Nonresident Conservation      | 3,883         |
|                                   | Nonresident 1-Day Fishing     | 6,012         |
|                                   | Nonresident 6-Day Fishing     | 902           |
|                                   | Nonresident Season Fishing    | 587           |
|                                   | Nonresident Bird              | 14            |
|                                   | Elk - Adult                   | 62            |
|                                   | Elk - Youth                   | 1             |
|                                   | Deer A - Adult                | 44            |
|                                   | Deer A - Youth                | 2             |
| <u>COMMISSION PAID \$1,812.60</u> | (3825.20) TOTALS              | <u>12,084</u> |
| 11. Dan Bailey #142               | Resident Sportsman            | 16            |
| 209 W. Park                       | Resident Conservation         | 1,950         |
| Livingston, Mt.                   | Resident Fishing              | 1,337         |
|                                   | Resident Bird - Adult         | 359           |
|                                   | Resident Bird - Youth         | 20            |
|                                   | Nonresident Conservation      | 2,392         |
|                                   | Nonresident 1-Day Fishing     | 3,402         |
|                                   | Nonresident 6-Day Fishing     | 748           |
|                                   | Nonresident Season Fishing    | 387           |
|                                   | Nonresident Bird              | 23            |
|                                   | Elk - Adult                   | 470           |
|                                   | Elk - Youth                   | 27            |
|                                   | Deer A - Adult                | 640           |
|                                   | Deer A - Youth                | 50            |
|                                   | Bow and Arrow                 | 49            |
|                                   | Resident Black/Brown Bear     | 50            |
| <u>COMMISSION PAID \$1,788.00</u> | (3576.00) TOTALS              | <u>11,920</u> |
| 12. Charles P. Scheel #883        | Resident Sportsman            | 13            |
| Scheels Hardware                  | Resident Conservation         | 3,199         |
| Great Falls, Mt.                  | Resident Fishing              | 2,232         |
|                                   | Resident Bird - Adult         | 1,194         |
|                                   | Resident Bird - Youth         | 78            |
|                                   | Nonresident Conservation      | 663           |
|                                   | Nonresident 1-Day Fishing     | 927           |
|                                   | Nonresident 6-Day Fishing     | 145           |
|                                   | Nonresident Season Fishing    | 75            |
|                                   | Nonresident Bird              | 29            |
|                                   | Elk - Adult                   | 1,028         |
|                                   | Elk - Youth                   | 65            |
|                                   | Deer A - Adult                | 1,517         |
|                                   | Deer A - Youth                | 128           |
|                                   | Resident & Nonresident Turkey | 10            |
|                                   | Bow and Arrow                 | 139           |
|                                   | Resident Black/Brown Bear     | 64            |
| <u>COMMISSION PAID \$1,725.90</u> | (3451.80) TOTALS              | <u>11,506</u> |

TOP FIFTEEN LICENSE DEALERS' SALES  
1977

| <u>LICENSE AGENT</u>                        | <u>LICENSE TYPE</u>        | <u>NUMBER</u>        |
|---|----------------------------|----------------------|
| 13. Harris L. Kallestad #831                | Resident Sportsman         | 5                    |
| O.K. Hardware                               | Resident Conservation      | 3,642                |
| Great Falls, Mt.                            | Resident Fishing           | 2,573                |
|   | Resident Bird - Adult      | 955                  |
|   | Resident Bird - Youth      | 78                   |
|   | Nonresident Conservation   | 373                  |
|   | Nonresident 1-Day Fishing  | 519                  |
|   | Nonresident 6-Day Fishing  | 50                   |
|   | Nonresident Season Fishing | 40                   |
|   | Nonresident Bird           | 5                    |
|   | Elk - Adult                | 1,110                |
|   | Elk - Youth                | 80                   |
|   | Deer A - Adult             | 1,642                |
|   | Deer A - Youth             | 149                  |
|   | Bow and Arrow              | 129                  |
|   | Resident Black/Brown Bear  | 94                   |
| <u>COMMISSION PAID \$1,716.60 (3433,20)</u> |                            | <u>TOTALS 11,444</u> |

|   |                            |                      |
|---|----------------------------|----------------------|
| 14. Ardell Filler #252                      | Resident Sportsman         | 24                   |
| Libby Sports Shop                           | Resident Conservation      | 2,393                |
| Libby, Mt. 59923                            | Resident Fishing           | 1,596                |
|   | Resident Bird - Adult      | 815                  |
|   | Resident Bird - Youth      | 105                  |
|   | Nonresident Conservation   | 978                  |
|   | Nonresident 1-Day Fishing  | 1,501                |
|   | Nonresident 6-Day Fishing  | 187                  |
|   | Nonresident Season Fishing | 138                  |
|   | Elk - Adult                | 918                  |
|   | Elk - Youth                | 85                   |
|   | Deer A - Adult             | 1,501                |
|   | Deer A - Youth             | 163                  |
|   | Bow and Arrow              | 110                  |
|   | Resident Black/Brown Bear  | 247                  |
| <u>COMMISSION PAID \$1,614.15 (3228,30)</u> |                            | <u>TOTALS 10,761</u> |

|   |                            |                      |
|---|----------------------------|----------------------|
| 15. Phillip E. Snider #492                  | Resident Sportsman         | 36                   |
| Route #1, Box 1209                          | Resident Conservation      | 2,239                |
| Hamilton, Mt.                               | Resident Fishing           | 1,445                |
|   | Resident Bird - Adult      | 458                  |
|   | Resident Bird - Youth      | 42                   |
|   | Nonresident Conservation   | 1,312                |
|   | Nonresident 1-Day Fishing  | 1,938                |
|   | Nonresident 6-Day Fishing  | 318                  |
|   | Nonresident Season Fishing | 188                  |
|   | Nonresident Bird           | 10                   |
|   | Elk - Adult                | 864                  |
|   | Elk - Youth                | 64                   |
|   | Deer A - Adult             | 809                  |
|   | Deer A - Youth             | 69                   |
|   | Bow and Arrow              | 112                  |
|   | Resident Black/Brown Bear  | 94                   |
| <u>COMMISSION PAID \$1,500.30 (3000.60)</u> |                            | <u>TOTALS 10,002</u> |

Now                      DOUBLED  
~~\$~~ 32,858.10              \$ 65,916.20

## Fish &amp; Game Department

Helena, Montana 59601

Dear Hunter or Angler:

There is a brand new system for issuing Montana hunting and fishing licenses. Each person who wants to buy a 1979 hunting or fishing license must have a plastic conservation license card with the holder's name, address and other information embossed on it. Information from the card will be imprinted on licenses as you purchase them.

License agents will not have to write out licenses as they have in the past so you won't have to wait. Besides saving time, there will be fewer errors on licenses and many other benefits are anticipated. The cards will be valid for two years and the cost is \$1.00 per year as it now is for a conservation license.

We are asking you to help by getting your plastic conservation license card now if you intend to hunt or fish in 1979. Just fill out the application form below, include a \$2.00 check or money order and mail it by March 16th in the return envelope provided for your convenience. A card for your use when purchasing licenses will be returned to you within four to six weeks.

For your own protection please do not send cash through the mail. Make checks payable to Montana Department of Fish and Game.

We are anxious to hear from you. We feel you will be better served with this new licensing system.

Thanks for your help.

Sincerely,

ROBERT F. WAMBACH  
State Fish and Game Director

|   |                               |                        |                               |
|---|-------------------------------|------------------------|-------------------------------|
| TITLE   | FIRST NAME AND MIDDLE INITIAL | LAST NAME              |                               |
| STREET  |                               | CITY                   | STATE                         |
| ZIP   |                               |                        |                               |
| AREA CODE   | PHONE NUMBER                  | DRIVERS LICENSE NUMBER | SOCIAL SECURITY NUMBER        |
| M <input type="checkbox"/> F <input type="checkbox"/> | Ft. _____ In. _____           | WEIGHT                 | EYE COLOR                     |
| SEX   | HEIGHT                        | HAIR COLOR             | Mo. _____ Day _____ Yr. _____ |
|   |                               | BIRTHDAY               |                               |

|                                  |
|----------------------------------|
| HUNTER SAFETY CERTIFICATE NUMBER |
|----------------------------------|

|                      |                              |                             |
|----------------------|------------------------------|-----------------------------|
| Active Military Duty | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
|----------------------|------------------------------|-----------------------------|

|           |
|-----------|
| X _____   |
| SIGNATURE |

No 347807

*Attach ment #16*

LANDOWNER RELATIONS/SPORTSMEN ACCESS ADVISORY COUNCIL

MEETING - January 16 and 17, 1978

92  
96

MINUTES

January 16, 1979

The Landowner Relations/Sportsmen access Advisory Council met informally at the Colonial Motor Hotel to discuss the Property Damage Reimbursement proposal. The Montana Fish and Game Commission, at their January 4 and 5 meeting, met with Council Chairman Ken Fitzpatrick, and Council members John Poston and Representative William Day concerning the proposal. Commissioners accepted the proposal after making several changes in the program related primarily to administration. Rather than administration of the program by an association of sportsmen and landowners from outside the department, the Commission will supervise the program.

January 17, 1979

The meeting was called to order at 8:30 a.m. in the Fish and Game Commission Room by Chairman, Ken Fitzpatrick. Council members Jack Galt, William Day, Don Hartmann, John Poston, and S. J. Seidensticker were unable to attend the meeting. Minutes of the December meeting were unanimously approved by the Council.

MOTION, Mr. Bailey. "I move that the minutes of the December 4 and 5 meeting be approved." Seconded by Mr. Taplin. Carried.

The Chairman said the purpose of the meeting was to learn about the various aspects of the department's conservation education program. Steve Bayless then introduced Vern Craig, Chief of the Conservation Education Bureau.

Craig described the history of the department's public relations program. The Information and Education Division was formed in 1950 and existed until 1970 when it was melded into the Environment and Information Division as the Bureau of Information. In 1977, the Information Bureau became the Conservation Education Bureau within the Centralized Services Division. The budget for the Conservation Education Bureau is \$683,734 for the current fiscal year.

According to Craig, the goal of the bureau, "to provide information for the public on all department actions," has not varied much through the years. The department's Hunter Safety, Boating Safety and Nongame Wildlife programs originally started in the bureau and were later transferred to other divisions.

Presently, there are 20½ full time employees in the Bureau, and Craig went on to describe the work of the Bureau. Bureau personnel spend a great deal of time answering requests for various types of information. Among other duties, they prepare all the fishing and hunting regulations, assist other divisions as required, conduct the annual bird hunting stamp artwork contest, design the nongame decal and operate the front reception desk in the

Helena office. Craig described the past publications of the bureau which eventually culminated in the department magazine, Montana Outdoors. He also discussed the regional information program and the duties of the regional information officers. In summary, he said the bureau gets involved in nearly all department functions, but there never seems to be enough time to do everything.

X Jim Taplin asked about the department bird hunting stamp and remarked that he does not get on since he purchases the Sportsmen's License. Craig said the department was aware of this problem. Taplin said the excess funds from Sportsmen's License sales were supposed to go toward programs related to landowner/sportsmen relations. However, this is not the case and the department should correct this problem. Further discussion concerned youth education programs, personnel costs within the Conservation Education Bureau, and the nongame program.

X Dave Books, Editor of Montana Outdoors, was next on the agenda. He handed out copies of the last two issues of the magazine and said the intent was to publish a balanced magazine which informed the public about department programs. According to Books, the magazine has a diverse readership, and it is difficult to determine what to include in the magazine. This is one reason the Publications Advisory Board was formed. Books said the Advisory Board consists of a member from each Division in the department, and the Board helps in insure a balance in the content of the magazine.

Books described future plans for information in the magazine related to the Landowner Advisory Council and landowner/sportsmen relations. He said four-fifths of the wildlife in the U. S. reside on private property, and wildlife management programs are fruitless if people can't gain access in order to utilize the resource. Don Bailey commented that the Council must now design a program oriented towards maintaining wildlife habitat. The Chairman said this was the next priority.

John Gilpatrick commented about past pressures on the department and magazine due to what some people felt were extreme environmental stands. Gilpatrick said the department had an obligation to stongly represent the wildlife resource with correct and accurate information. He said the department should not compromise its positions in regard to the wildlife resource--this is the job of the decision-makers.

Books said the circulation of Montana Outdoors is now around 50,000 and 40,000 of this consists of paid subscribers. He said the magazine has had financial problems and had to cut costs. The staff was reduced from 5 to 4 and the size of the magazine was also reduced. According to Books, the current year's budget for Montana Outdoors was increased by 2%, but inflation increased by 10% and this has resulted in problems.

Ann Miller the department's New Coordinator, discussed the various aspects of her responsibilities. She prepares news releases for statewide distribution on a biweekly basis, and these also go to the various sportsmen's clubs and agricultural groups. Weekly newspapers use the releases verbatim, and the dailies sometimes rewrite the articles. A Montana Outdoors news column is prepared on a weekly basis and used by many state newspapers, and Council activities and recommendations are publicized extensively.

In regard to the toll free report line and the ex officio enforcement program, Miller said considerable emphasis was given to these Council recommendations and there was good public response. She described the special

poster designed to advertise the report line. The posters were widely used throughout the state.

TV stations devoted considerable time to the Council and their work, according to Miller, and additional programming is definitely available over the MTN stations since the public response to programs last summer was very good. She offered to help Council members at the local level with newspaper, TV and radio programming as needed.

John Gilpatrick said the department should put more emphasis on the importance of hunting to landowners. Without hunting, there would be more problems related to competition between game and livestock.

Don Bailey complimented Miller on the excellent job of advertising the report line. He said the toll free number was very effective even though many of the calls were requests for information which resulted because the department curtailed the toll free information line when the report line was started.

Miller said she thinks information calls over the report line are desirable because providing information to people may actually help prevent future violations. She said it might be good to combine the two lines, and violation and information type calls could then be referred to the appropriate department people.

\* On the topic of information for the public, John Gilpatrick said he had experienced problems with the department's License Section. Vern Craig said this may be due, in part, to a lack of knowledge because many people in the License Section are hired on a part time basis. Jim Taplin said such calls should be referred to people in the department who can provide the correct information.

In regard to the toll free report line, Vern Criag said the phone number would be included on all fishing and hunting regulations this year. Council members suggested including the number on all licenses also.

\* Bill Schneider met with the Council to discuss the feasibility study he is working on in regard to publication of a youth magazine. Using slides to illustrate his discussion, Schneider stressed the importance of Montana's youth to the future of wise resource use and management. The magazine would be intended for use by elementary age youths, and the primary purpose would be conservation education. Schneider said there were many magazines for kids, but none address the situation in Montana. Four issues would be published each year with heavy emphasis on illustration, and the magazine would concentrate almost totally on Montana and the Northern Rockies region.

Schneider said the magazine would be broad in scope and concerned with not only fish and wildlife, but geology, natural science, hunter education and conservation issues as well. Conservation issues would not be a major part of the magazine, and they would be presented in an objective manner. The editorial philosophy, according to Schneider, would emphasize activities, accuracy, realism and fairness, and close cooperation with the educational community and elementary school teachers would be necessary.

The time table for starting the magazine, according to Schneider, is uncertain but it won't start this year. The directive is that the magazine must be self-sustaining, and Schneider said this is a problem since it will

take \$100,000 or more to get the magazine going. This money won't come from the department or other state agencies, but a regional effort with help from other states is being investigated. Grants and other sources of funding may be a possibility, according to Schneider, and he stated he would like an endorsement from the Council because a wide base of support will help in grant applications. Schneider ended his presentation by stating the \$100,000 was a lot of money, but really a small investment to make in the future of youth education on land use and proper use of our resources.

Jim Taplin asked about the subscription price, and Schneider said the magazine would cost \$4.00 per year per student which seems to be acceptable to most teachers. Schneider displayed copies of several other youth magazines and said all show a lack of realism.

A discussion followed about the need for conservation education as a regular part of the curriculum in schools, and a future Council recommendation in this regard.

X MOTION, Mr. Gilpatrick. "I move that the Council endorse the concept of the youth magazine with emphasis on outdoor manners and conservation education."

Don Bailey said he had heard comments about the department's hunter safety program to the effect that the program does not go far enough in regard to basic conservation education. According to Bailey, this is another reason the youth magazine concept is good, and he then seconded the motion by Gilpatrick. The motion carried, and the Council asked Bayless to write a letter of support for the youth magazine concept.

John Gilpatrick said the directive that no sportsmen's license dollars be used in the youth magazine is questionable. He thinks the use of license dollars for this purpose is justifiable, and that such a program could easily be substituted for some other things the department is doing with license money. Don Bailey said he felt the use of tax dollars for this purpose would also be justifiable. Gilpatrick said he was continually amazed at some of the things taught in the schools, and an interesting and timely topic concerning an ecological awareness should have no roadblocks.

Next on the agenda was Film Center Manager, Tom Warren. Warren said the Film Center maintains 85 films at the present time for distribution throughout the state. Hunter safety video tapes are also available, and the Center produces about 52 three to five minute and 25 ten to sixty second public service announcements each year for use by 40 radio stations around the state. Color slide and black and white negative files are maintained and used by department people, schools, magazines, and others who pay only the cost of the materials. The Film Center processes film for the department and other state agencies, and some Ektachrome slide processing is done. According to Warren, Film Center personnel help with the production of department films, they take photos as required, work with the magazine people, make up slide series for use by department personnel and other agencies, record meetings and show department films to various groups. The feasibility of starting video productions is also being investigated.

Following Warren's presentation, the Council broke for lunch and resumed at 1:30 p.m. with Vince Yannone, Asst. Administrator of the Conservation Education Bureau.

Yannone described his background and the past youth education efforts of the department. Last year, Yannone said he covered the seven universities in

the state and gave 210 school programs in 26 different cities. Summer youth camps are also attended, and programs are presented to adult and civic groups as well. He described some of the programs and visual aids he uses and said the demand for programs is much greater than the department can provide. Yannone said he also answers many requests for information from young people. He said the salvation of fish and game management and perpetuation lies with the young people since they are the future decision makers. According to Yannone, regional information officers also work with youth education and schools. He discussed the department's display trailer which toured fairs and other events in the past. Even though the trailer was popular, Yannone said it was being phased out and the emphasis placed elsewhere.

Craig Sharpe and Mike Gurnett from the Motion Picture Production Unit met with the Council to describe their work with audio visual productions, television spots and films. Landowner/sportsmen TV sports produced during the past year were shown for the Council, and Sharpe said production of new TV spots would be started soon. He asked for ideas and suggestions from the Council. The public service announcement arrangement with Montana television stations was explained by Sharpe, and he stressed that stations provided excellent cooperation during the past year in regard to publicizing Council activities and using department spots related to landowner/sportsmen relations. Sharpe then discussed the production of documentary films. The latest department film, "In The Hands of Man," was shown to the Council. The film, which recently won an international award, concerns deer.

Chairman Fitzpatrick thanked Sharpe and the other Conservation Education people for taking time to meet with the Council. He then opened the meeting to a discussion about some type of landowner incentive program related to wildlife habitat and sportsmen access.

Steve Bayless mentioned the Agricultural Act of 1970 and the Soil Conservation and Domestic Allotment Act which provided for payments to landowners for conserving wildlife habitat and permitting public access to private lands for recreation. Most landowners were evidently unaware of these programs, according to Bayless, but his point was that such incentives may be available now.

X Jim Taplin mentioned a proposed pheasant habitat restoration program in Idaho.

Don Bailey said the problem with many such programs is that landowners must comply with too many stipulations in order to participate. He said it would be difficult to get landowners interested in such programs if limits were placed on jurisdiction over their own property. Taplin asked if an incentive program should be tied to the least productive land. Gilpatrick said no, that an acre of sagebrush has a certain value for wildlife, or a mile of stream, or whatever, and there should be a way to provide an incentive for the landowner to keep such areas productive for wildlife. Bailey suggested developing a program whereby technical people could be used to develop management plans for landowners related to wildlife habitat. He said some type of incentive program on a statewide basis would be a good way for the department to spend its share of the coal tax funds. According to Bailey, this would be much more beneficial in maintaining existing habitat than buying private land, which makes the next door neighbor mad.

Gilpatrick said the Wyoming coupon program for landowners may still be a good proposition because landowners who provide access and habitat get paid

and those who are closed to hunting receive nothing. The Chairman asked Bayless to investigate the Wyoming program further.

\* Bailey said the problem with a tax incentive is that this would take money from the state and/or local tax rolls, and everyone would oppose such a program. Fitzpatrick suggested investigating a federal funding source, but Council members voiced concern over the stipulations that might be attached. Fitzpatrick said the next meeting would be devoted to the incentive issue.

Bayless discussed the survey of attitudes about Council recommendations on the toll free report line and ex officio enforcement program. So far, responses to the questionnaire mailed to over 400 organizations and individuals indicate considerable support of the two recommendations.

\* John Gilpatrick asked that a letter be sent to the President of the Montana Farm Bureau explaining why the Council decided not to proceed with the issue of a preference for landowners for elk permits.

The Council decided to conduct its next meeting in Helena on February 20 and 21.

The meeting adjourned at 4:30 p.m.

Kenneth A. Fitzpatrick  
Kenneth A. Fitzpatrick, Chairman

\* again what the hell is this of these business.  
That is commission policy.

NAME: ERWIN J KENT DATE: 3-1-79

ADDRESS: Fish & Game

PHONE: 449-2453

REPRESENTING WHOM? MOVT. Dept. of Fish & Game

APPEARING ON WHICH PROPOSAL: HB 247

DO YOU: SUPPORT? ☒ AMEND? ☐ OPPOSE? ☐

COMMENTS: Written Comments supplied

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

NAME: Bob Savage DATE: March 1, 1979

ADDRESS: 314 S. Grand Bozeman

PHONE: 586-5803

REPRESENTING WHOM? Montana Bowhunters Assn.

APPEARING ON WHICH PROPOSAL: HB 247

DO YOU: SUPPORT? ☒ AMEND? ☐ OPPOSE? ☐

COMMENTS: I support this bill on behalf of the  
members of the Montana Bowhunters Association.  
I feel that it will allow bowhunters and  
the Fish + Game Dept. to make maximum  
use of the moose, sheep, and goat resource  
with very little impact on their populations.

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

NAME: Bob Bird DATE: Mar 1, 197

ADDRESS: Dept of Fish and Game

PHONE: 449-2452

REPRESENTING WHOM? Dept of Fish and Game

APPEARING ON WHICH PROPOSAL: HB 374

DO YOU: SUPPORT? X AMEND?        OPPOSE?       

COMMENTS:       

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

NAME: Larry Putnam DATE: 1 Mar 79

ADDRESS: Fish & Game

PHONE: 449-2692

REPRESENTING WHOM? \_\_\_\_\_

APPEARING ON WHICH PROPOSAL: HB 551

DO YOU: SUPPORT? \_\_\_\_\_ AMEND? \_\_\_\_\_ OPPOSE? X

COMMENTS: Written testimony provided

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

NAME:

CARWIN DOVER

DATE:

3/1/79

ADDRESS:

1808 5th Helena, MT.

PHONE:

443-7829

REPRESENTING WHOM?

GIBSON'S

APPEARING ON WHICH PROPOSAL:

HB-551

DO YOU:

SUPPORT?

✓

AMEND?

OPPOSE?

COMMENTS:

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

NAME: John W. Wilson

DATE: 3/17/9

ADDRESS: ETH 1 BOX 10

Belgrade, MT 59714

PHONE: 388-4979

REPRESENTING WHOM? Mt. Council of Great Indians

APPEARING ON WHICH PROPOSAL: HIR 22

DO YOU: SUPPORT?

AMEND?

OPPOSE?

COMMENTS :

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY.

# STANDING COMMITTEE REPORT

MARCH 1, 1979

MR. PRESIDENT

We, your committee on FISH AND GAME

having had under consideration HOUSE Bill No. 374

Respectfully report as follows: That HOUSE Bill No. 374

BE CONCURRED IN

~~COMMITTEE~~

SENATOR ED B. SMITH

Chairman.

# STANDING COMMITTEE REPORT

March 1, 19 79

MR. PRESIDENT

We, your committee on FISH AND GAME

having had under consideration HOUSE Bill No. 551

Respectfully report as follows: That HOUSE Bill No. 551

BE NOT CONCURRED IN

DECEASED

SENATE COMMITTEE FISH AND GAME

Date 3-1-79 House Bill No. 551 Time 2:10

| NAME                         | YES    | NO |
|------------------------------|--------|----|
| SMITH, Ed, Chairman          | ✓      |    |
| GALT, Jack E., Vice Chairman | ✓      |    |
| ANDERSON, Mike               | ✓      |    |
| GOODOVER, Pat M.             | ✓      |    |
| MANLEY, John E.              |        | ✓  |
| STIMATZ, Lawrence G.         | absent |    |
| VAN VALKENBURG, Fred         | ✓      |    |
|                              |        |    |
|                              |        |    |
|                              |        |    |
|                              |        |    |

Sherri R. Smith Secretary ED B. SMITH Chairman

Motion: Be not considered in  
Carried 5-1

(include enough information on motion--put with yellow copy of committee report.)

# STANDING COMMITTEE REPORT

March 1, 1979

MR. PRESIDENT

We, your committee on FISH AND GAME

having had under consideration HOUSE JOINT RESOLUTION ~~XXX~~ No. 22

Respectfully report as follows: That HOUSE JOINT RESOLUTION ~~XXX~~ No. 22

BE CONCURRED IN

~~DO PASS~~ *P.A.*

SENATE COMMITTEE FISH AND GAME

Date 3-1-79 169022 Bill No. \_\_\_\_\_ Time 2:15

| NAME                         | YES     | NO |
|------------------------------|---------|----|
| SMITH, Ed, Chairman          | ✓       |    |
| GALT, Jack E., Vice Chairman | Abstain |    |
| ANDERSON, Mike               | ✓       |    |
| GOODOVER, Pat M.             |         | ✓  |
| MANLEY, John E.              |         | ✓  |
| STIMATZ, Lawrence G.         | Abstain |    |
| VAN VALKENBURG, Fred         | ✓       |    |
|                              |         |    |
|                              |         |    |
|                              |         |    |
|                              |         |    |

Sherri R. Smith ED B. SMITH  
 Secretary Chairman

Motion: Be Considered

Carried 3-2

(include enough information on motion--put with yellow copy of committee report.)