# MINUTES OF THE MEETING LOCAL GOVERNMENT COMMITTEE MONTANA STATE SENATE

January 13, 19

The meeting of the Local Government Committee was called to order by Chairman, George McCallum, on January 13, 1979, at 1:30 in the Govenor's Reception Room of the State Capitol Building

ROLL CALL: All members were present with the exceptions of Senator Lockrem and Senator Peterson, who were excused.

Many visitors were present. (See attachment.)

CONSIDERATION OF SENATE BILL 14: Senator Watt of Senate District 49, one of the co-sponsors of the bill, gave a brief resume of the bill. This bill is an act to generally revise the laws relating to the powers and services of general power local governments; and providing an effective date. Senator Watt presented what he felt the Local Government Study Commission tried to do with HB 122.

Dave Wansenreid, of the Local Government Study Commission, explained that the bill provides four major elements, that bein services, structures, powers, and finances. Senate Bills 15-20 deal mainly with services; Senate Bill 12 of the package deals mainly with structure. Mr. Wansenreid stated the effect of the bill is to provide counties with powers that they do not now have, and to give municipalities with new methods of excersing those powers. The goal of the bill is flexibility and accountability.

Senator Jergeson, co-sponsor of the bill, of Senate District 3, also gave a brief resume of the bill and reviewed the work of the interim sub-committee in local government laws. The Interim Committee was set up after the last Legislature to study HB 122.

Senator McCallum then called on the proponets of Senate Bill 14.

Mayor Ramey of the City of Helena stated that they felt this bill would help their community. The City of Helena favors the bill. (See attachment.)

Eva Spaulding of the League of Women Voters spoke in favor of the bill. (See attachment.)

Page Two
January 13, 1979

### LOCAL GOVERNMENT COMMITTEE

Dean Zinnecker of the Montana Association of Counties spoke in favor of the bill, however, he did offer an amendment. (See attachment.) Mr. Zinnecker then called on some of the members of his organization to speak. First to speak was, Dale Skaalure, representing the Choteau County Commissioners, stated that his group is in favor of the bill. (See attachment.)

Robert Barber of the Fergus County Commissioners spoke in favor of Senate Bill 14.

Frank Steyaert, of the Cascade County Commissioners, and also L. W. Fasbender of the County Commissioners of Cascade County, both spoke in favor of the bill. (See attachment)

Everett Elliot of the Pondera County Commissioners spoke in favor of SB 14. Mr. Elliot suggested along with flexibility and accountability, perhaps credibility should be added.

John Buttleman representing Gallatin County and Mr. George Sager also representing Gallatin County both spoke in favor of the bill, and commented that they liked the flexibility which would be given to the local governments.

John Nesbo, representing Toole County Commissioners, spoke in favor of the bill. He also stated that there are many agencies within the county which overlap, and felt that SB 14 would perhaps correct this problem.

Larry Anderson of Chester, representing Liberty County stated that SB 14 would make their job easier and that he favors the bill also.

Dan Mizner of the League of Cities and Towns stated that his group favors the bill. Mr. Mizner then called upon others of his group starting with Harry Simons, Mayor of Shelby and also president of the League of Cities and Towns, spoke in favor of the bill.

Jim Van Arsdale, representing the City of Billings spoke in favor of Senate Bill 14. (See attachment.)

Mae Nan Ellingson, representing the City of Missoula, asked the committee to please pass SB 14, as it would help their city know what their job really is and where they stand.

Marie McAlear, of Twin Bridges supported the bill. (See attachment.)

Dan Mizner then commented on the other towns and cities that were not able to attend the hearing, and he told of their feeling regarding the bill.

A ten minute break was taken at this time.

Senator McCallum then asked for testimony from the opponents of Senate Bill 14.

May Jenkins, Billings County Treasurer, representing the Montana Association of Elected Officials, spoke against SB 14 and stated that her group unanimously opposes this bill.

Sally Jo Price of Superior representing the County Assessors Association spoke in opposition to the bill. (See attachment.)

Representative Paul Pistorie of Great Falls stated that he had thoroughly studied this bill during the last session and that he is still against this bill. (See attachments.)

John Bell representing the Montana Association of Clerk and Recorders, the Montana Association of County Treasurers and also the Peace Officers Association, feels that page 21 and Section 17 of this bill is behind the times.

Bill Burley of Polson, representing the Lake County Commissioners suggested that the committee rework the codes before they started something new.

Mrs. Ethel Harding, the Lake County Clerk and Recorder, stood in opposition to the bill. Mrs. Harding stated that she felt the bill would take power away rather than grant more power to the local government. (See attachment)

Bill Asher of the Agriculture Preservation Committee introduced Vernon Westlake also of the Agriculture Preservation Committee and asked him to speak for their group. Mr. Westlake stated that SB 14 misrepresents the ideals of the people of the State of Montana. He also feels that this bill is a definite attempt to reorganize the local government within the state, and the people do not want that. (See attachment.)

Darlene Hughes, Ravalli County Clerk and Recorder, representing the Montana Association of Clerk and Recorders, stated that her group was opposed to Senate Bill 14.

Dale Dye, sheriff of Ravalli County, representing the Montana Sheriffs and Peace Officers Association spoke against the bill. (See attachment) He then introduced Cascade County undersheriff, Walter Hammermeister, stated that the repercussions greatly outweigh the benefits of SB 14.

Edward Nelson, representing the Montana Taxpayer Association stated that the language of SB 14 was very liberal. (See attachment.)

Jim Hughes, representing Mountain Bell offered an amendment to SB 14. (See Attachment)

Phil Strope representing the Montana Innkeepers Association offered an amendment to the Senate Bill 14. (See attachment)

Mons Tieger, representing the Montana Stockgrowers Association and also the Wool Growers Association spoke against the bill for his group.

Charlotte Edwards of Pondera County felt that some changes are needed but not as written in the bill and she suggested that the committee correct what is needed in the old laws.

Hank T. O'Reillly of Helena stated that the bill does not mention electing county officers. Mr. O'Reilly is against the bill. (See attachment)

Senator Watt made a few closing statements. Senator Watt stated that there are many problems in local government, and something needs to be done. Senator Watt feels that everybody should try to help with the bill and if they would like to see SB 14 amended, they should turn their amendments into the committee to be considered.

Senator Jergeson also made a few closing remarks. The Department of Community Affairs is already involved in local government. Senator Jergeson stated that he felt something should be done for the local governments.

Senator McCallum then opened the meeting to a question and answer period from the committee. Discussion was held, however, no action was taken on the bill at that time.

Senator McCallum stated that the committee would accept written testimony from everyone until the committee took action on the bill.

LOCAL GOVERNMENT COMMITTEE

PAGE FIVE JANUARY 13, 1979

ADJOURN: With no further discussion the meeting was adjourned at 4 p.m.

CHAIRMAN, GEORGE MCCALLUM

# ROLL CALL

# LOCAL GOVERNMENT COMMITTEE

# 46th LEGISLATIVE SESSION - 1979

NAME	PRESENT	ABSENT	EXCUSED
GEORGE MCCALLUM, CHAIRMAN	, /		
LLOYD LOCKREN, VICE CHAIRMAN			V
MAX CONOVER	V		
JESSE A. O'HARA	1/		
BOB PETERSON			v
A. T. (TOM) RASMUSSEN	· · · · ·		
PETE STORY	V		
BILL THOMAS			
ROBERT D. WATT	/		

Each Day Attach to Minutes.

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### SENATE LOCAL GOVERNMENT COMMITTEE

# SB14 - Sponsored by Senators Watt and Jergeson

This bill, one of 13 introduced to generally revise the laws relating to local government, deals specifically with the powers and services authorized for general power local governments.

A side-by-side comparison of SB 14 (from HB 122, 1977 session) and existing law (in the old R.C.M. code numbers) is available for your reference.

The major features of the bill include:

# (1) General Provisions and Definitions

Sections 1-33 (pp. 1-30) are the same in each of the 13 bills introduced by Senators Watt and Jergeson. These sections establish uniform definitions, common procedures, other provisions common to all forms of local government as well as general procedures relating to public meetings, records, and reports.

Section 9 (pp. 4-14) contains an inventory of general definitions that are used consistently throughout each of the 13 bills.

Common procedures such as petition, notice, protest, and administrative rule, requirements and procedures are available in one place and provide "one best way" to be available to all local governments.

# (2) Powers of General Power Local Governments

Sections 34-37 (pp. 30-33) specifically relate to the powers of general power local governments, those local governments that have not adopted local government "home rule" (self-government powers.)

These sections detail the powers which any local government (cities, towns or counties) may exercise.

Section 34 (p. 30) details the distribution of legislative, executive and judicial power.

Section 35 (p. 30-31) outlines the legislative powers authorized for the governing body of any local government.

Section 36 (p. 31-33) lists the 24 general powers authorized for any local government.

# (3) Services of General Power Local Governments

Sections 38-63 (pp. 33-55) authorize general powers local governments to provide certain services and establish the basic methods for administering and financing the authorized services.

Section 39 (p. 34) outlines 8 methods for providing any service or facility authorized by section 40.

Section 40 (pp. 34-38) lists over 50 specific services authorized for local governments.

Section 41 (pp. 38-40) enumerates 30 separate areas where local government can exercise regulatory powers.

Section 48-63 (pp. 44-55) provides various methods for local governments designed to minimize duplication and to encourage cooperation between counties and municipalities in service delivery and administration.

Section 60 (pp. 52-55) establish a uniform 5 miles for municipal extra-territorial powers.

Section 64 (p. 55) and 65 (p. 56) are technical sections to allow severability and an effective date.

SB 14 is derived from HB 122. The legislation in HB 122 was overwhelmingly defeated 4 years ago when 52 out of 56 counties voted against it. Indicating 1 early that the people of Montana do not want this type of legislation. Yet 1979 there are still some legislators trying to force this subversive legislate town our throats. This bill would create a power hungry, bureaucratic monster Under this hill the "governing body", whether one person or many is not stated, would have complete control. Also, the bill does not state whether this roverning body will be elected or appointed.

This bill would set up a dictatorship in every county. A dictatorship with perpetual succession."

Some of the "governing bodys" powers are:

- 1. To retain or fire the present elected county officials as the governing body wishes.
- 2. Complete Legislative, Executive, and Judicial power.
- ( ). Power to appropriate public funds.
  - 4. Buy, sell, mortgage, rent, lease, hold, manage and dispose of any interest in real or personal property.
  - 4. Borrow money, make gr nts and loans of money, property and services.
  - Fower to control law enforcement, fire control, cemeteries, and dozens of ther powers to numerous to mention.
  - Power to levy taxes to finance services.

This bill emphasizes too much governmental control by a single person or group of persons. This bill is obviously subversive in intent. By its vented powers to combine counties it can take the first step to force Regionales A on the Montana people. Our present form of local government functions with a balance of power. I beleive we should keep our present form of local government. Therefor, in order to keep our present form of Democratic local government, I urgently ask you to kill SB 14.

H. T. O'Keelly

406/442-2130

# MONTANA TAXPAYERS ASSOCIATION

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P O BOX 4909

1706 NINTH AVE

HELENA, MONTANA 59601

January 12, 1979

Statement Regarding Senate Bill 14--Revising Local Government Powers

Montana Taxpayers Association S. Keith Anderson, President Edward W. Nelson, Executive Vice President

# Preliminary Statement

The Montana Taxpayers Association wishes to reiterate its opposition to the 13 bills that currently comprise House Bill 122 as introduced into the 1977 Legislative Session. This bill is an integral part of the Local Government recodification package and it is impossible to separate it from the entire text of the legislation.

Following the adoption of the Montana Constitution the legislature created the Local Government Committee to provide guidance and information to local governments in their study of alternate forms of government. There should be no doubt in anyone's mind that this committee was dedicated to the overthrow of existing governments and their efforts, financed with tax funds, was directed to that end.

In addition that committee drafted what we know as House Bill 122, some 875 pages to completely rewrite Montana Local Government Codes. This, despite the fact that Montana has a body of local government law that has been adopted by the legislature after careful and thoughtful consideration over a period of many vears.

House Bill 122 was apparently written with a preconceived idea that the people of Montana would reject existing and traditional forms of government in favor of new forms allowing legislative and self-government powers. This did not come to pass. The people of Montana largely rejected proposed changes in government so in essence they rejected House Bill 122.

Throughout Senate Bill 14 you will find language geared not to existing forms of government but rather to those that were rejected and struck down by the people of Montana. Evidently the authors feel that the people of the state will overturn existing local governments and then by some stroke of magic House Bill 122 will apply to the situation.

In essence the language in Senate Bill 14 and its accompanying measures do not fit the governments in existence today.

There is no wide spread outcry for the adoption of this legislation on the part of the public. The elections defeating alternate forms of government prove this point. A questionnaire recently sent to the membership of MonTax has to date brought back 567 replies. Very clearly those doing business up and down main street do not want more controls by state and local governments over their businesses and lives. Very clearly they do not believe that local governments are under-funded. In fact the very opposite is true. A large percentage, 44 per cent for county government and 39 per cent for municipal government believe that counties and cities are over funded. Only 4 per cent believe that county government is under funded and 10 per cent believe that city government is under funded. The largest percentage 52 and 51 per cent believe that counties and cities have as much revenue as needed.

On the basis of our constituency we reject the need for this legislation. We believe that many supporting this legislation who are elected by the taxpayers in this state are not supporting the very people that elected them to office. It is obvious also that much of the support for this legislation comes from non-elected administrators in our counties and cities who are not responsible to the voters but instead are apparently interested in creating bureaucratic empires with an unlimited appetite for tax revenues.

# Senate Bill 14

Section 1 illustrates clearly the philosophy that permeates all of the bills making up what we know as House Bill 122.

Section 1. Liberal Construction. The rule of law that the powers of local government shall be strictly construed as no application to the powers of local governments in Montana. Any reasonable doubt as to the existence of a power or authority granted by law to local government shall be resolved in favor of the power or authorities existence. (Page 1, Senate Bill 14)

This is the epitome of big brotherism. Those who wrote the legislation lead you to believe that this statement relates to the relationship between local government and the state. In our opinion this language intimates that the tax-payer is guilty until proven innocent. Essentially it reverses the legal concepts that have developed throughout the history of our State and Nation. It is an example of the supreme arrogance of those who wrote this legislation and their lack of consideration of the individual. Under such provision what chance does a private citizen have in a disagreement with local officials over, for example, the valuation of his home or existence when the question "shall be resolved in favor of the power or authorities existence."

The question whether the courts would rule in favor of the rights of the individual or in favor of the dominance of government over the individual is indeed frightening.

Throughout the legislation it is clear that Senate Bill 14 is simply an extension of Executive Reorganization and in this regard we think a fiscal note should be written as to the cost of local governments and to state government of the implementation of this legislation. The note should include not only additional personnel to state and local governments but additional facilities and the like.

Section 31 on page 29 provides that local government authority shall file with state agencies in a timely fashion all reports and information required by state law. Senate Bill 22 provides that if such agencies fail to provide the required information the Department of Community Affairs may issue an order stopping payment of any state financial aid to the local government.

Very plainly this imposes ultimate dominance over local government through the power of a dollar. If local governments fail to fall into line then gasoline taxes, liquor taxes and I presume even state equalization funds for local governments could be stopped until local governments performed to the dictates of the Department of Community Affairs.

Section 40 provides a shopping list where local government may exercise powers to provide "services and facilities". The list along with regulatory powers is all encompassing and can not help but mean an intrusion of the rights of individuals. For example on page 40 under 27 a local government may exercise the powers necessary to regulate in all or part--occupations, businesses and industries only to the extent that they affect the general health, safety, well-being or welfare of its inhabitants---. Who is to define what the regulations shall be of those occupations, businesses and industries as to "well-being" or "welfare of its inhabitants". Shades of 1984--?

In Section 51 is is stated that jurisdicational services can be funded by "levying taxes, imposing service charges or special assessments, or out of any other funds at its disposal." Jurisdicational services includes "services that will be available to or benefit the entire local government jurisdication." There obviously is no limit or definition of the taxes, service charges or special assessments that can be levied.

Likewise in Section 52 established of services less than jurisdiction wide can be financed by levying subordinate "subordinate service district taxes, imposing service charges or special assessments, or out of other funds at its disposal." Again there is no definition or limitation of taxes.

Senate Bill 14 is obviously design to authorize if not promote additional county and municipal expenditures through increased tax rates.

In essence we reject the provisions of Senate Bill 14 and its accompanying legislation.

In conclusion we reiterate what we have stated so many times before. There is a body of well thought out law pertaining to local governments that has been passed by this legislature over a good number of years. Past legislators were not incompetent and their intentions were to benefit local governments. Laws were passed and amended as needed. Much of the leiglsation has been drafted by the Montana Association of Counties, the Montana League of Cities and Towns and those in public office.

This legislation has been recodified in Title VII so the excuse can no longer be put forth that these sections are scattered throughout the Codes of Montana. This was never a good argument to begin with.

These existing statutes can be readily amended if such amendments are necessary.

It should also be mentioned there is a great amount of case law pertaining to local statutes. These court decisions are explanatory in nature. After going through the various bills that embodies House Bill 122 I can see only a jungle of verbage that will need to be interpreted by the courts. The people of Montana should not have this burden cast upon them. It obviously is expensive to bring legal action to clarify the various statutes when language is in doubt. No organization or individual should have to foot such a legal bill.

In final analysis this legislation should be killed and attention given to the amendment of existing statutes if such amendments are necessary. The legislature can then go on to more important things and I say more important because we do have adequate legislation on the books and we shouldn't embark into the uncharted jungle of House Bill 122. This is one litter that should be mercifully disposed of.

# Consider the

# Taxpayer, Says MonTax

government bill (House Bill 122) that was killed during the 1977 The last legislature created an Interim Committee on Local Government Laws. The committee is studing the ill fated local

The following statement was prepared by S. Keith Anderson, President of the Montana Taxpayers Association and was submitted to the Interim Committee: "Our opposition to House Bill 122 is well known. We disagree was so poorly drafted, so vague and complex, that it should not be with the basic philosophy of the bill and also believe the legislation placed into Montana law. In short, we believe the bill should be

drafted present law. Over the years the Montana legislature has government statutes are a 'tangle of confusing, conflicting and unnecessarily complex' statutes which cause one to become suspicious that the pages were dropped on the way to the bindery and were never straightened out before they were bound. This is an obvious insult to past members of the legislature and to those who diligently studied the problems of local government and have amended the statutes and added new statutes from time to time as the situation warranted. I might add that many of these statutes originated with public employee groups as well as the League of "We disagree with those that contend that our current local Cities and Towns and Association of Montana Counties.

law. A case in point, is Montana's bonding laws. These have been "We feel that current statutes should be the basis for study of your committee and any revision should be amendments to existing again have to be litigated. This is a very sensitive area as was tested in the courts and are satisfactory to buyer and seller alike. They should not be tinkered with to the point where they would demonstrated in the opposition to those provisions in House Bill

"In view of the large amounts of non-property tax dollars committee should conduct a study and find out how much revenue is available to local governments and what it is being spent for, This includes federal revenue sharing as well as liquor taxes, gasoline currently available to local governments we believe that the interim laxes and the many non-tax revenue sources that are in the

ax revenue was budgeted for county budgets compared to \$62.5 million in property taxes levied. This does not include the millions expenditure picture. For example, for FY 1977, S47.5 million in nonspent from so-called federal revenue sharing.

"The basic question is, 'do local governments really need additional revenues?' This goes back to the zero based budgeting concept of 'what functions of public services should local government perform that cannot be performed by the public sector.

"Prior to the 1977 Legislature this association distributed a of state and local funding for government. In the end the association received over 1.200 of the questionnaires back representing over 50 per cent of the association membership. The membership is mainly questionnaire to the association membership regarding many of the provisions in House Bill 122 as well as opinions concerning the level cross-section of those providing the jobs and paying the tax bill in this state. The questions clearly indicated that those doing business local government nor do they believe that local government needs additional revenue. For example, 87 per cent of those responding to main street business and agriculture and represents a material in Montana are not willing to pay additional taxes for the support of the questionnaire were in opposition to an increased personal income tax even if a provision is made for the issue to be voted on by the people.

"It is our hopes that the committee will consider those that are through increased property taxes and additional new sources of tax revenue for local governments. Better, the committee should address the issue of how to control local spending and how to limit paying the bill rather than those dedicated to increased revenues ocal government and how to limit property taxes rather than giving carte-blanche to spend. It is ironic that those on ranches and farms and making a living on main street, as well as the average family, must restrain spending and live within income while revenues caused by inflation or higher and newer taxes. It is not too much to ask that government have the same financial discipline as government can continue to escalate either through additional is forced upon the private sector.

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"We ask that you consider, 1. amending only existing statutes and such amendments be submitted through a number of bills by government; and, 3. that the study include restricting not only the topic; 2. that a study be made of existing sources of revenue for local scope of local government, but taxing authority as well."

# LEAGUE OF WOMEN VOTERS OF MONTANA

January 13, 1979

The League of Women Voters of Montana support SBD, An act to generally revise the laws relating to the powers and services of general power local governments; and providing an effective date.

The LWV advocates broadening the framework of Montana law to increase and encourage freedom of localities to adjust governmental structure and services to fit particular areas and needs. This is especially need to solve problems in counties where there has been accelerated growth near the cities.

We support this legislation as a way of permitting additional cooperative agreements and activities by local governments.

We are in favor of local governments assuming any powers not specifically denied them by the Constitution or statutary law.

Fresented by Eva Spaulding

# City of Billings (STUDY COMMISSION

PUBLIC LIBRARY

BILLINGS, MONTANA

JULIE BYE, Staff
Office Phone: 406-248-1721

AROL A. HEALD
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Vice-Cheirmen

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Secy-Tressurer

HEWES D. AGNEW, M.D.
DONALD W. BAKER
JEROME J. CATE
DAVID M. HUMMEL, JR.

February 10, 1977

TO: Representative Paul Pistoria

FROM: Carol Heald

Chairman, City Study Commission

RE: House Bill 122

House Bill 122 needs to be passed. If it is not:

- 1. Charter governments have no amendment procedures;
- Non-partisan election procedures are not established, except for council-manager governments;
- Self government powers are not as clearly defined.

The January 22nd hearing clearly demonstrated broad public support for this bill. Local governments need it. Please support and help pass House Bill 122.

Dear Legislator:

This is a letter that I received from Carol Heald, Chairman of the Study Commission, City of Billings.

How does she interpret Public Support when all the proponents were all public servants in one way or another?

Attached is my answer.

Rep. Paul & Pistoria

Rep. Paul G. Pistoria
District #39

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# DIDNIENA SCACE HOUSE OF REPRESENTATIVES

REP. PAUL G. PISTORIA

DISTRICT NO. 39

2421 CENTRAL AVE.

GREAT FALLS. MONTANA 59401

COMMITTEES: LOCAL GOVERNMENT HIGHWAYS AND TRANSPORTATION

February 14, 1977

Carol Heald, Chairman Billings Study Commission Public Library Billings, Montana

Dear Miss Heald:

I received your letter today asking me to vote for H.B. 122 on Local Government because of the overwhelming Public Testimony in support of this bill at the hearing here in Helena on Saturday, January 22, 1977 and that it must pass. WHY? I now am going to give you much interesting news why this bill should not pass and why I will vote against this bill.

If the 56 counties and the 126 cities in our state wanted to turn over the power that is vested to them in H.B. 122, why then did only 4 counties make a change and only 26 cities made some changes, with all the pressure and power in your command? The answer is simple, the electors did not want any part of it. That is why.

Who are the ones supporting H.B.122, not the citizens or electors, only the elected officials who were involved in making up H.B.122, study commission members and study commission members whose proposals were defeated soundly.

You state that the Public Testimony at the January 22, 1977 hearing in Helena clearly demonstrated public support of the bill. Well, for your information, I heard the whole testimony and wrote down the names of the 60 proponents that testified.

Do you know who they were? I do, I made a note of all of them. They were as follows:

- 8 Study Commission members whose proposals were defeated.
- 10 City Aldermen past or present
  - 7 Mayors past or present
- 14 Members who were totally involved in writing up H.B.122.
  - 7 County Commissioners past and present
  - 1 City Manager, Helena
  - 2 Missoula University Professors
  - 1 Assistant to the Governor
  - 1 League of Cities
  - 1 Chamber of Commerce

1 - Sierra Club

- 2 League of Women Voters
- 1 City Engineers
- 1 Planning Director
- 2 Health Department
- 1 Weed Control
- 60 Total

You can see that not a single citizen connected with government testified in support of this monstrous document.

There was a parade of proponents making the same testimony -saying "I support" over and over -- No reason for doing so. Two that testified quoted that they drove 500 miles just to say support. They were in some way being paid at taxpayers expense. No doubt, many that testified, turned in their expense account for travel, etc. to their local governments.

Therefore. I am entirely opposed to H.B.122.

Enclosed are a few copies of a cartoon that I made up on H.B.122. It explains it all. I passed out copies in the halls and the roof caved in. You probably will soon hear what happened.

Our forefathars and parents came to America for only one purpose -"FREEDOM".

There is no dollar sign on "FREEDOM" for me. I DO NOT SELL. I hope that I have explained why we should be against H.B.122.

If you have a bulletin board near you, post these cartoons for people to read and learn the truth how democracy works.

Sincerely yours,

Paul G. Pistoria Dist 39

Mep. Paul G. Pistoria - Dist 39

Mest Fello, mont



# NIONELLA STEATER HOUSE OF REPRESENTATIVES

REP. PAUL G. PISTORIA DISTRICT NO. 39 2421 CENTRAL AVE. GREAT FALLS. MONTANA 59401 COMMITTEES:
LOCAL GOVERNMENT
HIGHWAYS AND TRANSPORTATE

March 1, 1977

### Dear Legislator:

These are other remarks on H.B.122 which occurred in our Local Government Committee.

- (I) This is what I call the Monstrous People's Control Bill That is how Hitler took over.
- (II) The guest editorial written up by Mr. Gerke in the Helena Independent Record on Friday, February 18, 1977 was not by him. It was written up by Dale Harris, Staff Member and Director of Local Government Review. Mr. Gerke could not have possibly written up this editorial because of the time involved. After reading it, you realize it was by Mr. Harris not Mr. Gerke. Much time was required to write this up at the taxpayers expense.
- (III) Of the many citizens that had written to me, not a single one was for H.B.122 or, had they offered any amendments.
- (IV) The many amendments offered, especially by the Sheriffs and others, were not adopted because the committee stated "Oh, Let the Senate do it".
- (V) The 300 and over amendments acted on in Local Government Committee were completed in 8 executive sessions, while hearing other bills February 7, 8, 9, 10, 12, 14, 16, 18 final night. No one in his right mind could act intelligently on these important amendments in that short time. The Citizens at home are being let down and none of us are geniuses. In fact, I can proudly say that 70 to 80% of the amendments were adopted without a thorough knowledge of why we should place it in the bill. It will always bother me.
- (VI) On a few occasions when the opponents spoke against certain parts of H.B.122, Rep. Gerke would speak up saying that it is simple to correct, I will take care or straighten it out. I did want to make personal objections to those remarks but I knew I would be gaveled down in committee.
- (VII) Also, once or twice Mr. Gerke stated it would be terrible if this bill was killed because of the money spent towards making this Code giving the impression that due to the amount of money spent, it should pass.
- (VIII) This is a matter that we should be aware of (1) U. S. District Judge Benjamin C. Dawkins, Jr., on July 16, 1976 declared the City Government of Shreveport, Louisiana was unconstitutional CIVIL ACTION No. 74-272. (2) U. S. District Judge Virgil Pittman on October 22, 1976 also declared the City Government of Mobile, Alabama was unconstitutional CIVIL ACTION No. 75-297-P.

In both cases, their decisions were based on the City Manager Forms of Government and was not representative of the people. Also H.B.122 takes representation away from the people.

(IX) My conscience would always bother me the rest of my life if I had voted for this bill. I would have failed my people at home and the many citizens throughout our state who oppose this Monstrous People's Control Bill.

Thank you.

Sincerely yours,

Rep. Paul G. Pistoria

District #39

Great Falls, Montana



# PIONTANA STATE HIGHSE OF REPRESENTATIVES

REP. PAUL G. PISTORIA DISTRICT NO. 39 2421 CENTRAL AVE. GREAT FALLS, MONTANA 59401

March 5, 1977

COMMITTEES:

LOCAL GOVERNMENT
HIGHWAYS AND TRANSPORTATION

# WHAT HAS HAPPENED TO OUR "IMMIGRANT OFF-SPRINGS", WHO MADE AMERICA GREAT?

As a son of an Italian Immigrant Parents, I must speak up with harsh words regardless of those that may think that they are being offended to Save America on the principle that our Great Nation was founded. There would have been no America today if it were not for our immigrants from whom all of us decended, be them Italians, Germans, Irish, English, Austrians, Swedes and many other nationalities who couldn't even speak the language. They didn't come to America to destroy but, for only one purpose in mind - the type of freedom which they did not have in their homeland and wanted to live where trust, honesty and freedom of choice existed.

They pushed carts, walked to school, walked to work, dug ditches, worked in the mines, farmed by hand and even built hydro-electric dams, steam plants and transmission lines to produce and transmit electricity. Also worked at all other crafts, all of which was their own choice. They worked hard, didn't have time to complain and made the best of everything with little finance and were happy. No one wanted support at the taxpayers expense. They had great pride and self respect of their fellow man. They just built this great nation and for their own self-respecting future to show the whole world how it was done, and, am proud to have been a part of it. I will never surrender my freedom.

Rep. Paul S. Pistoria, Dist. #39
Croat Falls Montana

Great Falls, Montana

FOR HEARING ON LOCAL GOVERNMENT HB 122 AGAINST THIS BILL

January 22, 1977

The 1975 Legislators provided, in Sec. 16-5117(1) of the Codes of Montana, that the state commission on local government shall make a detailed study of local government, and prepare a revised code of local government law based on its studies, and make other recommendations for improvement of local government.

My views in my studies, I've learned that the state commission on local government is of the opinion that it can and did, in fact, "go beyond a mere recodification of existing local government laws."

(page 3 Staff Report 10, dated April 28, 1976).

And the commission and staff has in fact accomplished <u>substantive</u> revision of county and city government beyond recognition of that which is presently contained in Titles 11 and 16 of the Revised Codes of Montana.

We have all taken the same sacred oath of office, to uphold the constitutions of the United States and Montana, in addition to the laws thereof.

The commission (as members thereof) and its staff have not taken such an oath of office.

We have each faithfully promised the electors of our respective districts to earnestly and honestly exercise their trust to safeguard and preserve their government, without guess or conjecture, but with knowledge and understanding.

I challenge my colleagues, respectfully, and submit that you have not had time or opportunity to read and understand HB 122, and I will honestly confess that such is the case with me.

I question its form, its constitutionality, and lawfulness;

It covers many subject matters not expressed in its title and, if I n

now make a decision in this session, then I will vote it "Not Pass"

The U. S. Declaration of Independence states:

"Prudence, indeed, will dictate, that governments long established should not be changed for light and transient causes."

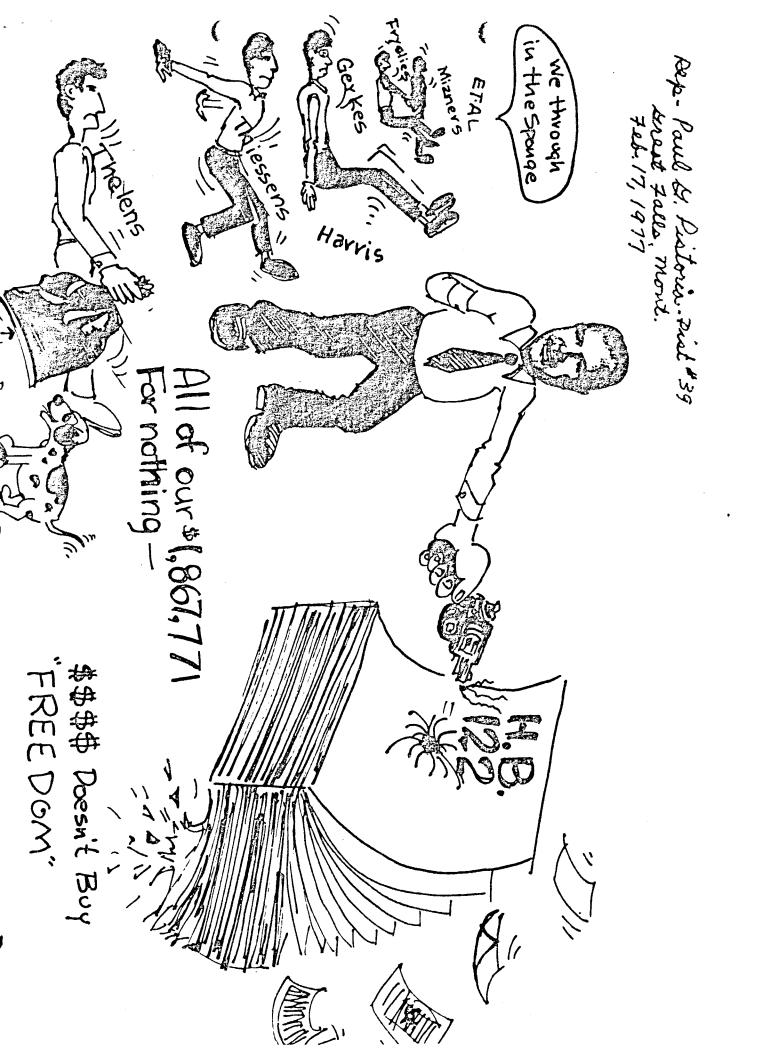
Although the elected process for choosing who governs us may not be perfect, I believe that over the past 200 years, we in America have fared better than in those countries where those who govern are not elected by a vote of the people.

Let us not be in too much of a hurry to do away with this process

Paul & Pistoria

PAUL G. PISTORIA, Representative District #39

PGP/emk





# MONTENA STATE COUSE OF REPRESENTATIVES

REP. PAUL G. PISTORIA DISTRICT NO. 39 2421 CENTRAL AVE. GREAT FALLS, MONTANA 59401

Thursday, March 17, 1977

COMMITTEES: LOCAL GOVERNMENT HIGHWAYS AND TRANSPORTATI

Dear Honorable Senators:

I FEEL THIS IS IMPORTANT ENOUGH FOR EACH OF YOU TO READ, AS I FEEL IT DOES APPLY TO THE OUTCOME OF YOUR VOTE ON HB 122.

I do not know whether or not you have been following my actions in trying to stop the Great Falls City Commissioners from contracting out the operation of the new \$20,000,000 Sewer Treating Plant to an out of State California
private firm. It was totally financed by the taxpayers and, is being done against the will of our wonderful citizens.

That is why, early this session, I introduced H.B. 187 which gives the right of the users or taxpayers the right to vote whether they want to contract out certain services or not.

- I Read the attached H.B. 187.
- II Read the attached testimony that I had worked up in support of H.B. 187. IT IS ACCURATE.
- III Read the attached article in the Great Falls Tribune dated Wednesday,
  March 16, 1977. You will note that City Commissioners totally snubbed
  and ignored the petition with 4702 signatures of interested citizens
  who receive sewer service and are against contracting out of the operation of the new \$20,000,000 Sewer Treating Plant.

If Great Falls now ignores the will of the citizens the right to petition, God only knows what will happen if H.B. 122 passes. They will have complete control and will be run by dictators. Let's stop this kind of reckless venture. Thank you.

Sincerely yours,

Q-Paul & Pistoria

Faul G. Pistoria, Representative District #39

Great Falls, Montana

# COMMITTEE OF THE WHOLE AMENDMENT

MR. CHAIRMAN: I MOVE TO AMEND HOUSE BILL NO. 187 as follows:

1. Amend title, page 1, line 10.

Following: "before a"

Strike: "local government"

Insert: "municipality with a population of 10,000 or more"

2. Amend page 1, section 1, lines 17 and 18.

Following: "(2),(a)"

Strike: "local government"

Insert: "municipality with a population of 10,000 or more"

3. Amend page 1, section 1, line 22.

Following: line 21

Strike: "local government" lasert: "municipality"

4. Amend page 1, section 1, line 23.

Following: "If a"

Strike: "local government"

Insert: "municipality with a population of 10,000 or more"

5. Amend page 2, section 1, line 1.

Following: line 25, page 1 Strike: "local government"

Insert: "municipality"

6. Amend page 2, section 1, lines 6 and 7.

Following: "if the"

Strike: "local government"

Insert: "municipality"

7. Amend page 2, section 1, line 9

Following: "a"

Strike: "local government"

Insert: "municipality with a population of 10,000 or more"

Re-Paul & Pistoria Sit

Objection Raised to Adverse Committee Report

Local Government

INTRODUCED BY PISTORIA, FRATES

TEAGUE, KENNY, O'CONNELL, RYAN

A BILL FOR AN ACT ENTITLED: "AN ACT #8--REWURRE--A--60%
AFFIRMATIVE---VUTE--BY--THE--WHATTFIED-EFFERBAS--BEFORE--AN
AUTHORITES-THE-SERVICES-FROM-A-PUBLIC--MAY--BE--PROVIDED--BY
PUBLING\_BEEDRE\_A\_LOCAL\_GOYERMMENI\_MAY\_CONTRACI\_MITH\_A\_PRIVATE
YOURDE-BEEDRE\_A\_LOCAL\_GOYERMMENI\_MAY\_CONTRACI\_MITH\_A\_PRIVATE
YOURDE-BEEDRE\_A\_LOCAL\_GOYERMMENI\_MAY\_CONTRACI\_MITH\_A\_PRIVATE

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

\_

Refer to Introduced Bill

(Strike everything after the enacting clause and insert:)

**?** ? 21 20 protection services only if the contract is voted upon and local government voting on the question. approved by a majority of the qualified waters sewers garbage collections qovernment may contract with a private wendor to provide services. (1) Except as provided in subsection (2), a Section 1. Vote required to contract for certain parking electors o o f fire Che

23 (2) (a) If a local government is providing a service 24 listed in subsection (1) by means of a contract with a 25 private vendor on (the effective data of this act): the

local government may continue to provide that service by means of contracting with private vendors without submitting any future contracts to voter approval as required by subsection (1). This exemption includes new or renewal contracts for the same service with the same vendor or different vendors. The exemption is lost if the local government ceases to provide the service by means of a private vendor.

(b) In an emergency situation, a local government may enter a contract with a private vendor to provide any service listed in subsection (1). The contract may only cover the period of time during which the emergency exists.

-End

2

-2-

### IN SUPPORT OF MY H.B. 187

DEAR LEGISLATORS:

I HAVE ALWAYS BEEN A FIRM BELIEVER IN OUR AMERICAN PROCESS, THE FREE ENTERPRISE SYSTEM, ON WHICH OUR NATION WAS FOUNDED, BUT I ALSO BELIEVE THAT OUR CITIZENS, THE TAXPAYERS, WHO PAY THE BILL, SHOULD HAVE THE RIGHT TO DETERMINE WHETHER THEY WANT CERTAIN SERVICES WHICH WERE ADDOPTED MANY YEARS AGO ON A NON-PROFIT BASIS, WOULD BE CONTRACTED OUT OR NOT.

THE REASON WHY THE BUNICIPALITIES MAINTAIN AND FURNISH THESE OPERATING SERVICES IS BECAUGU IT DOES OPERATE ON A NON-PROFIT BASIS. THEY DO NOT HAVE TO PAY ANY TAXES SUCH AS TAXES ON GASOLINE, OIL, TIRES, ONLY MINOR LICENSE FEES ON CARS, TRUCKS AND OTHER MOVING EQUIPMENT AND NO STATE OR FEDERAL INCOME TAXES. WHAT A BARGAIN WE ARE NOW RECEIVING! IF THESE CERTAIN SERVICES ARE CONTRACTED OUT AND OPERATED BY PRIVATE BUSINESSES, THEY WOULD HAVE TO PAY FOR ALL OF THESE TAXES. THEY MUST MAKE ENOUGH PROFIT IN ORDER TO EXIST, CONSEQUENTLY THIS EXTRA TAX AND FROFIT WILL BE PASSED ON TO THE TAXPAYER.

THERE HAD TO BE A REASON IN THE FIRST PLACE WHY THE MUNICIPALITIES WERE CIVEN THIS RIGHT AS A NON-PROFIT OPERATION IN ORDER TO GIVE THESE SERVICES AS SUCH, AT LESS COST TO THE TAXPAYER.

HERE IS THE ANSWER. THANK COD, OUR ELECTED OFFICIALS, WHO WERE A GREAT BELIEVER IN OUR PRIVATE FREE EXTERPRISE SYSTEM (MORE SO THEN THAN SOME OF OUR ELECTED OFFICIALS TODAY) SAW FIT 200 YEARS AGO TO SAVE OUR TAXPAYERS MUCH ADDITIONAL COST TO PROVIDE THESE SERVICES AT THE TIME DECIDED ON THIS METHOD ON A NON-PROFIT BASIS.

THEY KNEW THEN THAT IT WOULD COST MORE FOR PRIVATE BUSINESS TO TAKE ON THIS VENTURE. THEY WERE SMARTER THAN WE ARE TODAY AND WERE AHEAD OF THE TIMES TO COME UP WITH SUCH A PLAN.

YES, I AM ALSO CONCERNED ABOUT THE EMPLOYEES LOSING THEIR JOBS AND THEREBY WOULD ALSO BE LOSING THEIR PENSIONS.

AN EXAMPLE - AS IN GREAT FALLS. THEY HAVE BEEN TRYING FOR SOMETIME TO CONTRACT ALL OF THE CARBAGE DISPOSAL BUT HAVE FAILED DUE TO MY BEING A CITIZEN ADVOCATE AND CHAIRMAN OF THE SAVE GREAT FALLS CLUB. IT WOULD HAVE EFFECTED 33 EMPLOYEES -- ABOUT 15 WOULD HAVE LOST SOME OF THEIR JOBS AND THEIR FERS PENSIONS, THE OTHERS WOULD HAVE LOST SOME OF THEIR PENSIONS TOO. FOR THOSE EMPLOYEES 45 TO 50 YEARS OR OLDER, IT WOULD BE IMPOSSIBLE TO FIND ANOTHER JOB. WE ALL SHOULD HAVE A HEART AND CONSIDER SUCH A SITUATION AS THIS.

JUST RECENTLY, SINCE I CAME TO THE LEGISLATIVE SESSION, THE CLTY OF GREAT FALLS HAS LET OUT BIDS TO CONTRACT THE OPERATION OF THE NEW \$20,000,000 SEWER TREATING PLANTS TO OUT OF STATE FIRMS. THIS WOULD ALSO EFFECT MANY PRESENT EMPLOYEES AND IT DOES REQUIRE AN ADDITIONAL 25 EMPLOYEES TO OPERATE. THEY HAVE NOT ATTEMPTED TO TRAIN IN ANY WAY, THE PRESENT GOOD LOYAL EMPLOYEES....WIY?

I DO BELIEVE THIS STEMS FROM A TREND ADVOCATED BY OUT OF STATE APPOINTED CITY MANAGERS.
THESE HUNICIPALITIES ARE SHIRKING THEIR DUTIES AGAINST PUBLIC SENTIMENT. I ALSO BELIEVE, IT IS
A METHOD IN TRYING TO GET AWAY FROM BARGAINING WITH UNION WORKERS.

YED, THE UNIONS ARE NOT ALL PERFECT, NOR IS PRIVATE BUSINESS PERFECT EITHER. IT PROBABLY ID A GOOD THING THAT WE DO HAVE UNIONS OTHERWISE THESE WORKERS WOULD NOT BE RECEIVING THEIR DECEMBED SALARIES TO LIVE ON.

I ALSO BELLEVE THAT FOR ONE REASON OR ANOTHER, YOU ARE APT TO HAVE LESS CONTROVERSY OVER BANGAINING THAN WITH PRIVATE BUSINESS BECAUSE THE EXPLOYEES KNOW THAT THEY ARE WORKING FOR ALL OF THE COMMUNITY AT THE TAXPAYERS EXPENSE.

IF THE MUNICIPALITIES CLAIM THAT THEY DO NOT HAVE ANY POWER TO DO THIS NOW, GOD KNOWS
WHAT THEY WILL DO WITH THE ADDITIONAL POWERS THAT WILL BE GIVEN TO THEM IF H.B. 122 SHOULD BE
ADDITED. LET'S NOT SHIRK OUR DUTY AS LEGISLATORS. WE WERE ELECTED TO PROTECT OUR CITIZENS

AN EXAMPLE: HERE IS A CLEAR CUT EXPLANATION WHY CERTAIN SERVICES SHOULD NOT BE CONTRACTED OUT AND THE CITIZENS SHOULD VOTE ON THIS ISSUE.

IF PRIVATE BUSINESS TAKES ON SUCH AN OPERATION TO MAKE A NET PROFIT, IT MUST GROSS AN INCOME ABOVE THE AMOUNT IT NOW COSTS FOR A MUNICIPALITY TO OPERATE. IT MUST PAY.48% FEDERAL CORPORATE INCOME TAX, .06 3/4 STATE CORPORATE INCOME TAX AND .05% OTHER TAXES ON THE CROSS INCOME.

ALSO, IF THE MUNICIPALITY IS NOW A NON-PROFIT OPERATION AND BECOMES A CONTRACTED OPERATION, IT THEN MIGHT BE QUESTIONABLE WHETHER IT WOULD HAVE TO PAY OTHER TAXES ON THE EQUIPMENT.

NOW, BY USING A \$1,000,000 OPERATION BY MUNICIPALITIES VERSUS THE SAME OPERATION BY PRIVATE BUSINESS. IT MUST EARN A GROSS NET INCOME OF \$248,447.20 ABOVE THE \$1,000,000 OPERATION IN ORDER TO EARN A NET PROFIT OF 10% AS SHOWN BELOW.

THESE ARE THE PERCENTAGE OF TAXES AS FOLLOWS:

AVERAGE -.48% FEDERAL CORPORATE INCOME TAX

AVERAGE -. 06 3/4% STATE CORPORATE INCOME TAX

AVERAGE -.05% OTHER TAXES (WHICH IS A LOW FIGURE)

.59 3/4%

TOTAL .59 3/4% TAXES OF GROSS INCOME TO EARN ABOVE A \$1,000,000 OR WOULD BE APPROXIMATE.

LY AN ADDITIONAL \$248,447.20 ABOVE THE \$1,000,000 TO NET A 10% NET PROFIT AS SHOW! BULCW.

ASSUMING TAX RATES OF:

FEDERAL CORPORATE RATE .48%

STATE CORPORATE RATE .. 06 3/4

OTHER MISC. TAX RATE .05%

.59 3/4% TOTAL

(1 - TAX) = AFTER TAX TAKE HOME

(1 - .5975 = .4025)

X .4025 = \$100.000

X = .4025/\$100.000

X = \$248,447.20 - .....\$248,447.20 BEFORE TAX DEDUCTION

X .4925 INCOME AFTER TAXES

.5975 - \$148,447.21 TAX PD \$99,999.998 INCOME AFTER TAXES

+.4025 - \$ 99,999.998 INCOME AFTER TAX

1.0000 - \$248,447.20 TOTAL - THIS EXTRA AMOUNT WILL HAVE TO BE PASSED ON TO THE TAXPAYER WHO RECEIVE THE SERVICE.

THE PUBLIC MAY RECEIVE OTHERWISE.

Paul & Pistoria

REP. PAUL G. PISTORIA, DISTRICT 430



# Great Halls

No. 306—91st Year

Great Falls, Montana, Wednesday, March 16, 1977

READ THIS TRIBUNE ARTICLE WED-MAR. 16, 1977 & YOU CAN SEE WHAT IS NOW HAPPENING IN GREAT FALLS, THE ELECTED CITY OFFICIALS ARE IGNORING 4702 CITIZENS THE RIGHT TO PETITION. WHAT WILL HAPPEN TO OUR CITIZENS RIGHTS IF H.B. 122 PASSES ? - THIS CAN HAPPEN IN YOUR TOWN OR CITY, TOO. IT WILL BE TOTALLY RUNBY A BUNCH OF DICTATORS. THIS SPEAKS FOR ITSELF. DA-Paul & Pre

played the part of pasing plane. Rescue crews 1 transported the victims there the drill continued The drill was conducted , all agencies in order to ibune Photo by Stuart S.

Tribune Staf There is resort and for Midrang.

The resorm forest lands, statements a permits will

No widows life's saving land will be

The Fores: tor's office & tions. The profiction.

The "ref Associates, a interest ski d Ski Co. will t ski, known as i than the short shorter than to

Montana A: Tuesday he wa Washington 5. been a violat. laws.

"We'll conti said. "Even if them for this, the press to he reamed."

A "press re FALLS, MON dealers acros February.

According to Mont., a new

# 4,702 protest city contract proposal

By RALPH POMNICHOWSKI Tribune Staff Writer

Ostrem noted that there is no proposal case, said Spall, the commission should Pregnancy b to lease the plant outright - but only to hold the matter in abeyance until after the

Brief

WASHINGTO



# Office of the Legislative Hiscal Analyst

### STATE CAPITOL HELENA, MONTANA 59601 406/449-2986

JOHN D. LAFAVER LEGISLATIVE FISCAL ANALYST

February 1, 1977

TO:

Representative Paul G. Pistoria

FROM:

John D. LaFaver, Legislative Fiscal Analyst

SUBJECT: Local Government Study Funding

As you requested, the following figures indicate the amount of state general fund allocated to the local government study effort.

DJL:s1

General Fund appropriated to the state commission on local government:

Fiscal	Fiscal
1976	1977
\$263,903	\$212,469

The commission had approximately 33 employees at its peak level.

In addition to the funding of the state commission, general fund was provided as grants to units of local government to establish their planning efforts. Those grants are as follows:

Fiscal	Fiscal
1976	1977
\$607,800	\$303,900

In total, \$1,388,072 of state funds were appropriated to the local government study effort.

#1,388,072-SPENT SO FAR

479,699-MORE REQUESTED

#1,867,771- TO TAL. TAX PAYERS.

1,000,000-APPROX-FEDERAL

FUNDS THUS FAR

PLUS MORE HIDDEN

EXPENSES.

Rep-Poul & Rist

Aixt #39.

Livit falls

TESTIMONY BEFORE SENATE LOCAL GOVERNMENT COMMITTEE

JANUARY 13, 1979

SENATE BILL 14

MR. CHAIRMAN, THE CITY OF HELENA IS IN SUPPORT OF SENATE BILL 14. THE CITY OF HELENA HAS ADOPTED A CHARTER FORM OF GOVERNMENT WITH SELF-GOVERNMENT POWERS SO THIS BILL DOES NOT DIRECTLY AFFECT US. HOWEVER, BECAUSE STATE STATUTE GIVES US ALL POWERS NOT PROHIBITED BY, OR IN CONFLICT WITH STATE LAWS, WE BELIEVE IT WOULD BE HELPFUL TO CLARIFY THE POWERS GRANTED TO CITIES. AS WE VIEW PROSPECTIVE ACTIONS, WE MUST CONTINUOUSLY TRY TO DECIDE WHETHER IT WOULD BE IN CONFLICT WITH A STATE LAW. AS YOU CAN APPRECIATE, THIS IS SOMETIMES A DIFFICULT TASK GIVEN THE CURRENT FRAGMENTED NATURE OF LOCAL GOVERNMENT LAW. THE CONSOLIDATION AND CLARIFICATION OF LOCAL GOVERNMENT POWERS PROVIDED BY SENATE BILL 14 WOULD HELP HELENA DETERMINE WHERE WE STAND IN RELATION TO THE LAW AND HOW TO

THE SAME IS TRUE OF THE OTHER LOCAL GOVERNMENT BILLS SPONSORED BY SENATORS WATT AND JERGESON THAT WILL COME BEFORE THIS COMMITTEE. THEIR PASSAGE, IN WHATEVER FORM, WILL BE HELPFUL IN CLARIFYING HELENA'S SELF GOVERNMENT POWERS. THANK YOU.

Kathlen Romey Marjor City of Helenn

( Sally & Qua At accessor of montana armery Grand of the fact that they are Meated by the puble they serve Under Seatured & sub cratered of of Sends Seel 14 , under the Acoq rear gangation the closer is opened to putar, end to the right of the people to elich their accentel officials and to place that gower in the tinds of fish a few! The people of mentiona Tout already notice to buy that down closed Total Sournment with general formers are to be guid Majislatul pours How and gourning unit withink mirts only lacet

days a month increp allonger to julled the duty properly. They can not It will find them two oming full tend administra ar emplaying someone to fulfill this obligation. Outle may if mumme outland forthe tappujer The yourning tracket is given! 2 years to formulate it survey plan This will also require full demie alterties to incure milas of couldn't services Thus to warrere ou los of series + to assure a complete annual review of the docking at moter and full time administrate

Evanuer of S. Bis's inscribed cost to the tappayer shearest of the right of the people to eleast their officials in the hands of a few we ask that you not against SB##

as represented of the assessor

assoc I thank your for these opportunity I for your attention.



## CITY OF BILLINGS

WILLIAM B. FOX MAYOR

220 NORTH 27TH STREET
P. O. BOX 1178
BILLINGS, MONTANA 59103
PHONE (406) 248-7511

TESTIMONEY TO BE PRESENTED TO THE LOCAL GOVERNMENT COMMITTEE OF THE STATE OF MONTANA January 13, 1979

The City of Billings adopted the Charter form of government in 1977. By so doing, the City Government assumed many of the powers and services detailed in Senate Bill 14 being considered by this Committee. The City Council of Billings is aware that the bill under study today would not affect the City's operation, but we would like to share with the Committee our general position that the concept of increased local control and increased local accountability inherent in the bill is valid and does function. The experience of Billings in adopting the Charter form of government and adapting to it have been, on the whole, beneficial. Transferring the powers and responsibilities of government to the local level is a concept that the City Council of Billings strongly supports.

In this regard, we support Senate Bill 14 as it represents another step of increasing the ability of local government to respond to the needs and desires of the local populace.

WILLIAM B. FOX

MAYOR

## Cascade County

State of Montana
TELEPHONE: (406) 761-6700



Great Falls, Montana 59401

January 12, 1979

The Honorable George McCallum Chairman Local Government Committee Montana State Senate Capitol Building Helena, Montana 59601

Dear Senator McCallum:

It is my pleasure to appear before you today as a representative of the Board of County Commissioners of Cascade County, to testify in favor of Senate Bill No. 14.

We, the Board of County Commissioners of Cascade County support this legislation and commend you for your interest.

We are aware that Section 34, Distribution of Powers, is the section which seem to cause the Legislative Body the most trouble. We feel this problem could be solved in those counties which have general powers, simply by amending this section to state that any ordinances passed would stipulate the elected or appointed official who would be responsible for the administration of the ordinance.

We have enclosed for your consideration our comments in more detail, and respectifully request your favorable consideration on Senate Bill 14.

Sincerely yours,

BOARD OF COUNTY COMMISSIONERS OF CASCADE COUNTY

L. W. FASBENDER, CHAIRMAN

FRANKLIN H. STEYAERT, VICE-CHA

CENTER OF MONTANA'S LIVESTOCK AND FARMING AREAJACK T. WHITAKER! MEMBE



State of Montana



January 12, 1979

Senator George McCallum, Chairman and Members of the Local Government Committee State Senate Capitol Building Helena, Montana 59601

Gentlemen:

We, as the Board of County Commissioners of Cascade County, commend you for your interest in local government and wish to express our support of Senate Bill 14.

We feel this particular bill, if passed, will allow the Counties to deal effectively with the citizens and the problems of the citizens that arise daily. One of the problems experienced by Cascade County is the fact that we have a very large county that are unincorporated but heavily populated. These areas have problems that are unique to the area, but not necessarily to the entire rural are. An example of the problems are speed limits, building codes and dog problems. The Board of County Commissioners have been asked by some of the citizens in these populated areas for help to solve such problems, but because any action taken by the Board of County Commissioners must be on a county wide basis, any action would cause more problems than would be solved.

Other features of this bill we support without reservation are as follows:

Section 10 which provides for but does not mandate the adoption of Administrative Rules. Although this section does not mandate the adoption of Administrative Rules, we feel such rules should be adopted and this will be the case in Cascade County.

We feel the sections dealing with public notices and public hearings are well written and support these sections.

Section 14, which deals with petitions is extremely well written and we support this section without reservation.

Section 34, Distribution of Powers, is the section which seems to cause the Legislative Body the most trouble. I feel

The Honorable George McCallum and Members of the Senate Local Government Committee Helena, Montana January 12, 1979
Page -2-

this problem could be solved in those counties which have general powers simply by amending this section to mandate that any ordinance passed would stipulate the elected or appointed official who would be responsible for the administration of the ordinance.

We feel there is undue concern about granting ordinance powers to counties with general powers, obviously when the state Constitution was written, the delegates did not feel this was a major problem when they included the Commissioner form of government as one of the alternative forms available to the Local Government Study Commissions.

When the citizens of Cascade County voted to retain this form of Government, it was with the idea that the counties would be granted legislative powers during the last legislative session with the passage of the new local government code. Unfortunately the code was defeated, and 50 of the 56 counties still do not have legislative powers.

We the Board of County Commissioners of Cascade County, respectfully request your favorable consideration on Senate Bill 14.

Sincerely yours,

BOARD OF COUNTY COMMISSIONERS OF CASCADE COUNTY

L. W. FASBENDER, CHAIRMAN

FRANKLIN H. STEYAERT, VICE-CHAI

JACK T. WHITAKER, MEMBER

mw:

NAME: May Dercking DATE: 1/13/79	
ADDRESS: 26/2 auguste In. Bulingi.	
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APPEARING ON WHICH PROPOSAL: Soul Bouch	
DO YOU: SUPPORT? AMEND? OPPOSE?	
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association is forthofring.	

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PHONE: 822-45	4571				
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PHONE:	793-6	597	<i>U</i>
REPRESENT	ring whom?		
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Me	specifical designations	+ sut it is	D The
		<i>U</i>	

IAME: Parely Protorie Rep	DATE: Jan 13, 1970
AUDRESS: 2421 Central ave	
THONE: 453-3665- en Releva	443-5223
REPRESENTING WHOM? Solf	
APPEARING ON WHICH PROPOSAL: 5, B	
DO YOU: SUPPORT? AMEND?	OPPOSE?
COMMENTS:	

PHONE: 587-7316  REPRESENTING WHOM? Sallatin Co. Gin incroin:  APPEARING ON WHICH PROPOSAL: 513.14	ADDRESS: Sadistni Co. Gierthieuse - Baryanau.  PHONE: 587-7316
ADDRESS: Statistic Conficience - Barrage - Barrage - PHONE: 587-73/6  REPRESENTING WHOM? Statistic Con Ginginesia:  APPEARING ON WHICH PROPOSAL: 513/4  DO YOU: SUPPORT? AMEND? OPPOSE?	PHONE: 587-7316
PHONE: 587-7316  REPRESENTING WHOM? Sillatin Co. Gin incession:  APPEARING ON WHICH PROPOSAL: S.13.14  DO YOU: SUPPORT? AMEND? OPPOSE?	PHONE: 587-7316
REPRESENTING WHOM? Sillatin Co Gin mursica.  APPEARING ON WHICH PROPOSAL: SB/4  DO YOU: SUPPORT? AMEND? OPPOSE?	
APPEARING ON WHICH PROPOSAL: SB/4  DO YOU: SUPPORT? AMEND? OPPOSE?	Mar-1 a.
DO YOU: SUPPORT? AMEND? OPPOSE?	REPRESENTING WHOM? Jaillatin Co. 4in micouri
	APPEARING ON WHICH PROPOSAL: SB14
COMMENTS: Fleightly effect for performance of Jugus Antino dutikis intespered by this Bill	DO YOU: SUPPORT? AMEND? OPPOSE?
Jugustative duther intespered by the Bill	COMMENTS: Fleighbility offered for performance of
	Jugualative duther is officed by this Bill

NAME: Mae Tau Ellingson	DATE: 1/18/29
ADDRESS: 10055 Grant Creek (N)	City Have 201W.
PHONE: 9-4813 271-470	~
REPRESENTING WHOM? City of Missoula	
APPEARING ON WHICH PROPOSAL:	
DO YOU: SUPPORT? AMEND?	
COMMENTS:	

NAME: Marie McAlear DATE: San 1-2,197
ADDRESS: Twin Bridge
PHONE: 484-5516
REPRESENTING WHOM? League of Cities; Town of Twin Poridges
APPEARING ON WHICH PROPOSAL: 5B14
DO YOU: SUPPORT? X AMEND? OPPOSE?
COMMENTS:
A Bill will make teeping within the confines of the
law' much easier for small communitie, who have
no city attorneys
A a choice of providing services, combined with the
choice of powers to provide, will allow the
Claribility to allow communities from tradelation
Of 90,000 to 900 to provide services.
of proceed to be the total as some as so

NAME: VER	you L. I	1/5 5Th	1 705	DATE: //	13/19
ADDRESS: 3	186 Lov	E LAUE	Bosel	riny, int.	59715
PHONE: 35	8-21386		of the state of th		
REPRESENTING	: wном? <u>Д</u>	PRESES	CUATION	A 55N	,
APPEARING ON	WHICH PROPO	SAL: <u>3/3</u>	14	-	n all fill and a state of the s
DO YOU: SU	IPPORT?	Amend	?	OPPOSE?	
COMMENTS: _}	Ill Pro	ent ora	1 Tester	mary.	
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			Arramento de estaro procesario de estaro		
		<del></del>			

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NAME:	ohn G. Nesbo		DATE: Jan. 1379	<b>)</b>
ADDRESS:_	Shelby, Mt.			<del></del>
	34-2126			
REPRESENT	ING WHOM? Toole County	+ MACO		
	on which proposal: 5B			<del></del>
DO YOU:	SUPPORT?	AMEND?	OPPOSE?	
COMMENTS:				
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		and the second s		

NAME: Polot Bouler DATE: 1-13.79
ADDRESS: Renter Mintance
PHONE: 561-3354
REPRESENTING WHOM? Texpus Caenty
APPEARING ON WHICH PROPOSAL: SR 14
DO YOU: SUPPORT? 701 AMEND? OPPOSE?
COMMENTS: Alle hellera disegned to guir the
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in Randeling local peablems. Than
studied this well suice it evas ferst entrolared
asHB 132 Defents Chiefell evill some & Ro
Caentis eiell

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NAME: 5	ary !	- Ano	lerse	<u> </u>	DATE:	1-/3-	79
ADDRESS:_	Chest	in M	1+				
PHONE:							******
REPRESE <b>NT</b>	ING WHOM?	Viber	ry Co.	Con	m.		
APPEARING	ON WHICH	PROPOSAL:	SB	14			
DO YOU:	SUPPORT?	X	A	MEND?		OPPOSE?	
COMMENTS:							
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NAME:	Con	MM	Tris		DATE:_	1-13	-72
ADDRESS:_		Cen	) ~	mix			
PHONE:		- 976	18				
REPRESENT	ING WHOM?	Money	Lea-	ne of	, C	et.	
APPEARING	ON WHICH		IB	14			
DO YOU:	SUPPORT?_	X		ÆND?		OPPOSE?	
COMMENTS:		. \					
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NAME:	1. 0 1/2	) tre	wedin	DATE:	1-13-79
ADDRESS:	936	Stol	udding.	Ena-	· · · · · · · · · · · · · · · · · · ·
	4/4/9-				
REPRESENT	LING MHOWS	Largeni	2/ Women 8B. 14	Voler	Montas
APPEARING	G ON WHICH	PROPOSAL:_	SB. 14		
DO YOU:	SUPPORT?	V	AMEND?	OPPOSE?	
COMMENTS	•				
_					
		<u> </u>			

NAME: Dea Zennecker	DATE: 1-13-79
ADDRESS: Helena	
PHONE: 442-5209	
REPRESENTING WHOM? Mt. Casar of Country	
APPEARING ON WHICH PROPOSAL: 58 14	
DO YOU: SUPPORT? X AMEND? X	OPPOSE?
COMMENTS: Recommend deleter of Section	54 - page 47
8	

NAME:	DALE SKAA	Lui?=	DATE: 1/12/79
ADDRES:	s: BIG JANDO	1. N/T. 595	20
			622-3631 (OFFICE)
	ENTING WHOM? Chow		
	ING ON WHICH PROPOSAL:		
DO YOU	: SUPPORT?	AMEND?	OPPOSE?
COMMEN'	rs:		
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	IN Course goot		
	THE STATE GI	VES THE HU	TORITY - WITH WHICH
	LIE HAUE NO	OBJETTION -	WE ARE AT THE
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7	OSCS TO WORK	WITH THE CI	TIZENRY - AND TO
	WAKEA COMMISS	IDITELS DO NOT	CAERATE IN A VACUAL
	IL ARE SUBJECT		
<u></u>	FIF IS ALSO NEED	FOIL CLARIFICA	TION OF THTERLOCK
1-1-7	PERMENIS BETWE	EEN LOCAL GOUTS	
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NAME: FFA	NHLON 17 -	STEVAERT		DATE:	1)3/29
ADDRESS: 5	3115-7000	c 50 61	9205 1116	s m=	
·	30024	OK 76/	6760 Ex7	- 29/	
REPRESENTING	G WHOM? L'ASC	10E CO.	( om.m/ >5.	o-AAS	
APPEARING O	WHICH PROPO	SAL: <u>58</u>	14		
DO YOU: St	JPPORT?	<u></u>	AMEND?	OPF	POSE?
COMMENTS:	THIS BIL	c work	O GRAPI	1 80000	OF AN.S
ENHANGE	THE B	OLL OF	THE CO	UNTY COM	Miss. endr
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NAME: John H Buttelman DATE: 13/
ADDRESS: CourThouse
PHONE: 587-7316
REPRESENTING WHOM? GallaTin CounTy
APPEARING ON WHICH PROPOSAL: 5 B 14
DO YOU: SUPPORT? AMEND? OPPOSE?
COMMENTS:
Phis SB 14 would
fluit to provide statiting
Philot to provide station
law.

	, <b>,</b>		A 1 1	<b>(</b>	
NAME:	1/20	Vant	1.5 chile	DATE:	<u>:-:3-79</u>
ADDRESS:_	1205 1	Auropera	In Billing		
		70/4			
REPRESENT	ING WHOM?	<u>(1,14</u>	A Billing		
		•	Someth 1		
DO YOU:	SUPPORT?	1.0	AMEND?	OP	POSE?
COMMENTS:					

NAME: EXERETT Ellist	DATE: Jone 12, 79
NAME: FYERETT Flisty - Commissioner- ADDRESS: Box 1431 Compand M	Tont.
PHONE: 378-3226	
REPRESENTING WHOM?	
APPEARING ON WHICH PROPOSAL: S.B. 14	
DO YOU: SUPPORT? AMEND?	OPPOSE?
COMMENTS:	,

NAME: Kathleen Ramey Mayor 6 DATE:
NAME: Kathleen Ramey Mayor 6 DATE:
THONE: 442-9920
REPRESENTING WHOM? City of Heleva  APPEARING ON WHICH PROPOSAL: Senate Bell 14
DO YOU: SUPPORT? AMEND? OPPOSE?
COMMENTS: attacked in the statement for The record
The record

NAME: Walter Hommermeister DATE: Jan 13, 1979 ADDRESS: Boy 1153 Comod, Most 3163 78-REPRESENTING WHOM? Mont Sheriff & Place offices One APPEARING ON WHICH PROPOSAL: DO YOU: SUPPORT? AMEND? OPPOSE? COMMENTS: I have 2 pages of notes against 5. B. 14. most of earl my comments of HB 127 my Comment iberally ourstrusted ( iberally construe a street nantions or immigination WITH THE COMMITTEE SECRETARY. ung you to defeat 5.8.14. ru. L.H

NAME: B	ILL ASHER	DA'	TE: 1-13-79
	Ry 1 Box 347-25		,
	284-6664		
	ING WHOM? AGRICULTURA	L PRESERVATIO	~ AlssN.
	on which proposal:		
	SUPPORT?	·	
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NAME: Mons Teigen	_DATE:	1/13/29
ADDRESS: Box 1679 Helfing		
PHONE: 442-3420		
REPRESENTING WHOM? Monh Stechgrovers + 11	odgre	wers Assus
APPEARING ON WHICH PROPOSAL: 58 - 14		<del>n de sant de la composition della composition d</del>
DO YOU: SUPPORT?AMEND?	OPPOSE?	X
COMMENTS:		

NAME: John Bell	DATE: 13 Jan 79
ADDRESS: Box 1691, Helena	
PHONE: 442.2220	
REPRESENTING WHOM? Shariffs and Clarks &	Recorders
APPEARING ON WHICH PROPOSAL: 5.8.14	
DO YOU: SUPPORT? AMEND?	OPPOSE?
COMMENTS:	

NAME: W. a. Burley DATE: Jose 13/79
ADDRESS: Courthouse Palson, Mont
PHONE: 883-4363
REPRESENTING WHOM? Laberco. Commen
APPEARING ON WHICH PROPOSAL: Senate Bell 14
DO YOU: SUPPORT? AMEND? OPPOSE?
COMMENTS: Lett-rewords what we have
plir.

NAME: Ale 5/1/3-77 ADDRESS: Karalle County Marit REPRESENTING WHOM? Revelle Co Shirt France of Considerat of
APPEARING ON WHICH PROPOSAL: 55,410 AMEND? OPPOSE? COMMENTS: I am appoint to the added govern given to Josele Communit - Qu'ill Submit in writing my opositions with in the mest in lings! example is on page 15 Line 17 -The Chiefoperative or shown may Crunt parlond for violations of County On marries

NAME: SI WOND WORDS DATE: 1-13-78
ADDRESS: 1709-6 HA Rre
PHONE: 442-2130
REPRESENTING WHOM? MUNIFOURS TRACTOR ON BESUC
APPEARING ON WHICH PROPOSAL:
DO YOU: SUPPORT? AMEND? OPPOSE?
COMMENTS: Levitton Comments Provided

NAME: JAMES R. 4WGHES DATE: 1-13-79  Run 404 - 560 N. PARK									
Run 404 - 560 N. PARK ADDRESS: 2020 WINDLE - HELENA									
PHONE: 449-3385									
REPRESENTING WHOM? MOUNTAIN BELL									
APPEARING ON WHICH PROPOSAL: 5,3 14									
DO YOU: SUPPORT? AMEND? OPPOSE?									
COMMENTS: AMENDMENT COPY LEFT WITH COMMITTEE									

\*

νΛΜΕ:	LAUREN	S. MCKIA	7321		DATE:	JW.	13
ADDRESS:_	111	o south	3PD	Boz	NAME		
PHONE:		587-35	60				
REPRESENT	ING WHOM?	ЙО	SHO				
APPEARING	on which pr	ROPOSAL:	S.B.	14	-		
DO YOU:	SUPPORT?	√ Al	MEND?		OPPOSE?_		
COMMENTS:	weit	YUNO US:					
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RELATIO	ons in o	THER STAT	ES, AND	1 CAN	748 L	WIT	<b>H</b>
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5.8.	14. Tave	ur Mekni	isig				