

MINUTES OF THE MEETING  
SENATE STATE ADMINISTRATION COMMITTEE  
FEBRUARY 18, 1977

The meeting was called to order by Senator Towe, Chairman, at 11:00 a.m. in Room 410 of the Capitol Building. Committee members present were Senators Towe, Story, Roskie, Brown, Rasmussen, Jergeson, Blaylock, and Devine.

The following bills were discussed:   SJR 34  
  SB 363  
  SB 238  
  SB 368  
  SB 429  
  SB 253

SENATE JOINT RESOLUTION 34

Senator Goodover, District 22, sponsor of the resolution, stated the purpose of the resolution is to place a bust of Burton K. Wheeler, late Senator of the State of Montana, in the rotunda of the Capitol Building. The bust has been commissioned from Bob Sriver and will be purchased by the Greater Montana Foundation at no expense to the state.

PROPOSERS

Bartley Craighead, lifelong friend of Senator Wheeler's, spoke in support of the resolution. He summarized Senator Wheeler's contributions to the state and reviewed Senator Wheeler's political past for the committee.

There being no further opposers or proposers, the hearing was closed.

SENATE BILL 363

Senator Kolstad, District 5, sponsor of the bill, stated the purpose of the bill is to allow retroactive pay for classification appeal cases.

PROPOSERS

Pat Estenson, Chief, Classification Bureau, spoke in favor of the bill.

Tom Schneider, Executive Director of the Montana Public Employees Association, spoke in support of the bill.

Steven Veazie, Montana University System, spoke in support of the bill.

Jerry Painter, Board of Personnel Appeals, spoke in support of the bill.

There being no further proposers and no opposers to the bill, the hearing was closed.

Senator Blaylock moved to amend the bill as per the amendments on the attached committee report. THE MOTION CARRIED UNANIMOUSLY.

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Senator Blaylock moved Senate Bill 363 Do Pass As Amended. THE MOTION  
CARRIED UNANIMOUSLY.

#### SENATE BILL 238

Senator Manning, District 25, sponsor of the bill, stated the purpose of the bill is to submit a constitutional amendment to the voters for the purposes of reapportioning the legislature.

There were no proponents to the bill.

#### OPPONENTS

Tressia Anderson, League of Women Voters, presented her written testimony to the committee (see attached #1).

There being no further opponents and no discussion, the hearing was closed.

#### SENATE BILL 368

Senator Regan, District 31, sponsor of the bill, stated the purpose of the bill is to transfer the central payroll system from the office of the auditor to the Department of Administration.

#### PROPOSERS

Morris Brusset, Legislative Auditor, spoke in support of the bill.

Bill Goznel, Fiscal Analyst, spoke in favor of the bill.

#### OPPONENTS

Sonny Omholt, Auditor, spoke in opposition to the bill.

Kathleen Behm, Administrator of the Payroll, spoke in opposition to the bill.

There being no further proponents or opponents to the bill, the hearing was closed.

#### SENATE BILL 429

Senator Lockrem, District 32, sponsor of the bill, stated the bill is basically a recodification measure. It revises and clarifies the statutes regarding the Board of Examiners.

#### PROPOSERS

Senator Regan spoke in favor of the bill.

Morris Brusett, Legislative Auditor, spoke in favor of the bill.

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There being no further proponents and no opponents to the bill, the hearing was closed.

#### SENATE BILL 253

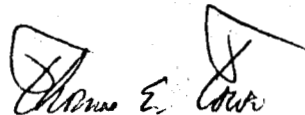
Senator Roberts, District 11, sponsor of the bill, stated the purpose of the bill is to establish a small pension fund for volunteer ambulance drivers.

#### OPPONENTS

Larry Nachtsheim, Public Employees Retirement System, stated he was not opposed to the concept but did oppose the idea of rewarding volunteers for their services. He stated it would be expensive and also opened the door for a snowball effect in pension systems.

There being no further opponents and no proponents, the hearing was closed.

There being no further business, the meeting adjourned to reconvene February 19.

A handwritten signature in dark ink, appearing to read "Thomas E. Towe", is written above a horizontal line.

Senator Thomas E. Towe, Chairman

DIFFACE LEAVE UNDEADEN STATEMENT WITH SECRETARY

State Administration COMMITTEE

Date 2/18/77

[illegible]

NAME: W. T. Zslenson DATE: 2/18/77

ADDRESS: Mitchell Building -

PHONE: 449-3871

REPRESENTING WHOM? Dept. of Administration

APPEARING ON WHICH PROPOSAL: 38 363 -

DO YOU: SUPPORT? ☒ AMEND? ☐ OPPOSE? ☐

COMMENTS: As amended -

NAME: Tom Schneider DATE: 2/18/77

ADDRESS: Box 5600

PHONE: 412-4600

REPRESENTING WHOM? MPER

APPEARING ON WHICH PROPOSAL: JB 363

DO YOU: SUPPORT? X AMEND? X OPPOSE?

COMMENTS: Bill must include a grandfather  
provision on existing appeals in process  
being submitted to the committee.

# STANDING COMMITTEE REPORT

February 19

19 77

MR. President

We, your committee on State Administration

having had under consideration Senate Bill No. 363

Respectfully report as follows: That Senate Bill No. 363,  
introduced bill, be amended as follows:

1. Amend title, line 6.

Following: "1947"

Insert: "; AND TO PROVIDE FOR AN IMMEDIATE EFFECTIVE DATE"

2. Amend page 1, section 1, line 21.

Following: "beyond"

Insert: "30 days prior to"

3. Amend page 1, section 1, line 22.

Following: "filed."

Insert: "This provision shall not affect a classification or position  
appeal already in process on the effective date of this act."

4. Amend page 2.

Following: line 2

Insert: "Section 2. There is a new R.C.M. section that reads as follows:  
"Effective date. This act is effective upon its passage and  
approval." "

ADDRESS

AND AS SO AMENDED, DO PASS



ADDRESS: 4675 Birdseye Drive Helena

REPRESENTING WHOM? self

DO YOU:      SUPPORT?      ✓      AMEND?      OPPOSE?

COMMENTS:

MARJ BELL  
4675 BIRDSEYE DRIVE  
HELENA, MONTANA 59601

RE: S.B. 238

MR. CHAIRMAN ... AND MEMBERS OF THE COMMITTEE: I AM MARJ BELL, AND I LIVE AT BIRDSEYE, NORTHWEST OF HELENA.

I WHOLEHEARTILY SUPPORT SENATE BILL 238 SPONSORED BY SENATOR MANNING ... WHICH WOULD SUBMIT TO THE ELECTORS AN AMENDMENT TO THE CONSTITUTION, ARTICLE V, SECTION 4, TO ABOLISH THE REAPPORTIONMENT COMMISSION AND TO DIRECT THE LEGISLATURE TO REAPPORTION ITSELF AFTER EACH FEDERAL CENSUS.

HAVING BEEN AN AVID LEGISLATURE WATCHER FOR THE LAST 10 YEARS, I HAVE SEEN THE LEGISLATURE REAPPORTIONED BY THE LEGISLATURE AND BY THE REAPPORTIONMENT COMMISSION. THERE IS NO COMPARISON WHEN IT COMES TO INTEREST IN THE REDISTRICTING OF THE LEGISLATURE. THE REAPPORTIONMENT COMMISSION MERELY RUBBER-STAMPED THE PLANS OF AL TAYLOR, A YOUNG MAN ASSIGNED TO THEM FROM THE LEGISLATIVE COUNCIL. THEY WERE ONLY INTERESTED IN GETTING THE JOB OVER WITH SO THEY COULD GO HOME. I, MYSELF, AFTER MANY MONTHS OF WORK PRESENTED AN ALTERNATE PLAN TO THE COMMISSION IN AN EFFORT TO SAVE THE COUNTY LINES OF 5 COUNTIES. BELIEVING THAT COUNTY GOVERNMENT IS THE CLOSEST TO THE PEOPLE, I STRONGLY URGED SAVING THE COUNTY LINES. SENATOR MANNING AGREED WITH ME AT THE TIME, BUT UNFORTUNATELY THE LEGISLATURE COULD NOT APPROVE OR DISAPPROVE THE COMMISSION PLAN .... ONLY OFFER RECOMMENDATIONS. THAT IS WHY WE ENDED UP WITH THAT MAVERICK DISTRICT THAT CONTAINS MALNSTRON AIR FORCE BASE..... AND THE ONE WHERE I LIVE THAT RUNS FROM NORTHWEST OF HELENA ALMOST TO THE CITY OF MISSOULA AND IS KNOWN AS THE "GOW PASTURE". NEITHER OF THESE DISTRICTS OFFER FAIR REPRESENTATION TO THE VOTERS.

I OBSERVED THE PROCESS, HOWEVER, WHEN THE LEGISLATURE REAPPORTIONED THEMSELVES INTO MULTI-COUNTY DISTRICTS IN 1971.

LEGISLATORS WERE ALL INTERESTED IN THE REDISTRICTING AND  
WERE URGED TO GIVE THEIR IDEAS TO THE COMMITTEE. MAPS WERE  
PLACED ON THE WALL IN THE HOUSE LOBBY AND THE MERITS AND DEMERITS  
OF EACH PLAN WERE THOROUGHLY DISCUSSED AND RESOLVED BY THE  
LEGISLATORS IN THAT AREA AMONG THEMSELVES. NO FIVE MEN ON A  
REAPPORTIONMENT COMMISSION CAN KNOW EVERY AREA OF THE STATE THE  
WAY LEGISLATORS IN THE AREA KNOW THEM. AS DELEGATE NUTTING  
SAID IN THE CONSTITUTIONAL CONVENTION, "\_\_\_ ANYONE WITH AN  
ELEMENTARY KNOWLEDGE OF ARITHMETIC AND A SET OF STATISTICS CAN  
REAPPORTION THE STATE, BUT IT SHOULD BE DONE ON A SOCIOLOGICAL  
AND ECOLOGICAL BASIS.... AND WHERE CAN YOU ARRIVE AT A COMMITTEE  
THAT WOULD BE MORE COGNIZANT OF THE PROBLEMS INVOLVED IN EACH  
DISTRICT THAN THE LEGISLATURE?" (P. 2191 LINE 14)

SENATOR MANNING, STATESMAN THAT HE IS, IS TRYING TO LOOK OUT  
FOR THE BEST INTERESTS OF THE CITIZENS OF MONTANA. I SINCERELY  
HOPE THAT YOU WILL GIVE SENATE BILL 238 A "DO PASS" SO THAT THE  
ELECTORS OF MONTANA CAN DECIDE WHETHER THEY WISH TO BE RE-  
APPORTIONED BY ELECTED REPRESENTATIVES OR BY AN APPOINTED  
COMMISSION.

THANK YOU.

#/  
February 18, 1977

Senate Bill 238: I am Tressia Anderson, representing  
The Montana League of Women Voters. We oppose this bill.  
The legislature must make so many important decisions in a  
short span of time we believe it should be relieved of the  
internally disruptive duty of reapportioning itself. When  
the legislature did have that responsibility, little was  
accomplished in that area. Therefore we feel the  
Reapportionment Commission can better perform that task after  
each federal census.

Tressia C. Anderson  
1209 Winne Ave.  
442 1556

NAME:

Rosa L. Anderson

DATE:

Feb 18 '11

ADDRESS:

1209 W. 10th

PHONE:

442-1534

REPRESENTING WHOM?

Montana League of Women Voters

APPEARING ON WHICH PROPOSAL:

238

DO YOU:

SUPPORT?

AMEND?

OPPOSE?

X

COMMENTS:

Montana League of Women Voters

oppose Senate Bill 238 because we feel there  
is so many important decisions the  
legislature must make in a short span  
of time it should be relieved of the internally  
disruptive duty of reapportioning itself.

NAME:

DATE:

2-14-77

ADDRESS:

State Capital

PHONE:

449-3122

REPRESENTING WHOM?

APPEARING ON WHICH PROPOSAL:

SB 36F + SB 42F

DO YOU:

SUPPORT?

AMEND?

OPPOSE?

COMMENTS :

NAME: William Guswell DATE: 2/13/77

ADDRESS: Fiscal Analyst Office

PHONE: X 2786

REPRESENTING WHOM? Fiscal Analyst Office

APPEARING ON WHICH PROPOSAL: SA 268

DO YOU: SUPPORT? ☒ AMEND? ☐ OPPOSE? ☐

COMMENTS: See pages 100-103, Fiscal Analyst Report  
on Exec Budget

Bill Hasnell

### Central Payroll

	Actual Fiscal 1976	Appropriated Fiscal 1977	LPA Recommended Fiscal 1978	Fiscal 1979	% Change Biennium 1977 - 79
FTE	6.0	6.0	6.0	6.0	
<u>Fund Source</u>					
General Fund	\$108,215	\$123,613	\$174,833*	\$181,446*	54.0
Other Funds-Appropriated	<u>75,000</u>	<u>75,000</u>	<u>75,000</u>	<u>75,000</u>	
Total Funds	\$183,215	\$198,613	\$249,833	\$256,446	32.6
Reversion-General Fund	14,068				
<u>Expenditures By Object</u>					
Personal Services	\$ 67,218	\$ 75,343	\$ 74,558	\$ 76,446	5.9
Operationg Expenses	113,990	122,770	174,505*	179,880*	49.7
Capital	<u>2,007</u>	<u>500</u>	<u>770</u>	<u>120</u>	(94.1)
Total expenditures	<u>\$183,215</u>	<u>\$198,613</u>	<u>\$249,833</u>	<u>\$256,446</u>	32.6

\* Includes \$50,000 per year for system design and implementation. See analysis below.



We recommend that the central payroll function be transferred to the department of administration from the state auditor's office, and major redesign be undertaken during the current fiscal year to generally modernize the reporting capabilities and enable the university system payroll to be incorporated into the state's payroll system in fiscal 1978.

There are several reasons why we believe a major redesign should be undertaken on the existing system, and why the function should reside in the department of administration:

1. The payroll system does not presently interface with the state-wide budgeting and accounting system (SBAS). There are 26 payroll periods and only 12 SBAS reporting periods. Payroll costs (personnel services) which generally comprise 80 to 85 percent of program costs are not accurately reported monthly by SBAS. During fiscal 1976 approximately \$414,000 was spent on SBAS and another \$183,000 on payroll, yet neither reporting system provides unified management reporting.

2. It is recommended elsewhere that a major design effort be undertaken to automate as many personnel-related functions as possible. This effort would reduce the number of personnel positions required throughout state government and provide adequate reporting and management capabilities. Many of the subsystems needed could be derived from a payroll data base (e.g. pay administration, EEO data, labor relations).

3. During fiscal year 1976 an automated position accounting system was instituted which provided the basis for projecting personal services

costs for the 1979 biennium. Efforts are underway to expand this system into a position control system designed to provide budgetary and pay administration controls, derived from the payroll data base. However, SBAS is the primary budgetary control mechanism in state government. Again, the lack of interface between SBAS and payroll lessens the usefulness of the position control system.

4. The university system's accounting system is currently being merged into SBAS. We are recommending that the university system's payroll and a position control system be merged within the state's payroll system. However, there are existing university system requirements that dictate that some modification to the standard bi-weekly state system be made. This could best be accomplished by the same staff currently working on the university system's accounting merger.

5. Because of the present organizational structure there is a degree of duplication in records and effort. Section 82-110(6) R.C.M. 1947 requires the department of administration to "keep in its office the names of and amount of salary paid to each person regularly employed by the state and every agency." This is essentially the same data that is maintained by the auditor's office.

6. The personnel division and the budget director have shared responsibilities under Title 59-9 R.C.M. 1947 in regards to positions, classifications, and salaries. The record base to which the controls apply are not controlled by either responsible party.

It is recommended that the department of administration begin a major redesign effort in payroll and the personnel administration during fiscal 1977 by utilizing existing financial resources. The authority to do so is contained within Sections 82-110(1) and (2), and 59-913, R.C.M. 1947. The department of administration should attempt to gain the support, assistance and financial resources of the office of budget and program planning and the university system in this effort.

The funds recommended for approval include \$199,833 for fiscal 1978 and \$206,446 for fiscal 1979 to support the current level effort. These amounts represent an increase of 6.4 percent over the 1977 biennium. Additionally, \$50,000 is being recommended for this program for each fiscal year to complete the redesign and implementation of a revised, integrated system.

NAME: V. Sonny Wadala DATE: 2-18-76

ADDRESS: 915 12<sup>th</sup> AVE.

PHONE: 442-8298 449-2040 (OFFICE)

REPRESENTING WHOM? State Auditor

APPEARING ON WHICH PROPOSAL: S 368

DO YOU: SUPPORT? \_\_\_\_\_ AMEND? \_\_\_\_\_ OPPOSE? X

COMMENTS: \_\_\_\_\_

PLEASE LEAVE ANY PREPARED STATEMENTS WITH THE COMMITTEE SECRETARY



NAME:

DATE:

2/18/77

ADDRESS:

# SEWATE

PHONE:

## REPRESENT'ING WHOM?

APPEARING ON WHICH PROPOSAL:

429

DO YOU:

## SUPPORT?

X

AMEND?

OPPOSE?

COMMENTS:

NAME: Larry Natushen DATE: 2-18-77

ADDRESS: PFPS

PHONE: 449-3154

REPRESENTING WHOM? Bd. of Administration

APPEARING ON WHICH PROPOSAL: SB 253

DO YOU: SUPPORT? \_\_\_\_\_ AMEND? ☒ OPPOSE? ☒

COMMENTS: Not opposed to merits but  
question proliferation of state administered  
retirement system.