MINUTES OF THE MEETING LOCAL GOVERNMENT COMMITTEE MONTANA STATE SENATE

January 31, 1977

The meeting of the Local Government Committee was called to order by Chairman McCallum on January 31, 1977 at 9:30 A.M. in Room 410 of the State Capitol Building.

ROLL CALL: All members were present.

The following visitors were present: Darlene Grove, League of Women Voters; Mike Foster, Intern; Charles R. Swart, Group of 56 Registered Land Surveyors; Denis Vogt, Lewis & Clark, APO; Cliff Christian, Montana Association of Realtors; Joe Gerbase, Montana Association of Realtors; Bob Miller, Montana Homebuilders Association; Jim Hahn, Private Land Surveyor; Kenneth L. Siderius, Chairman, Planning Unit; Lex Blood, Flathead County Planning Board; Herb Koenig, Flathead Conservation District; Francis Van Rinsun, Flathead Conservation District; Jane Lopp, Flathead County Areawide Planning Organization; Glen Drake, League of Cities and Towns; Dean Zinnecker, Montana Association of Counties and Dave Wanzenried, State Commission on Local Government.

CONSIDERATION OF SENATE BILL 224: Senator Story, sponsor of Senate Bill 224, gave a brief resume of the Joe Gerbase, Attorney, Billings, Lobbyist for the Montana Association of Realtors, proposed an amendment to Senate Bill 224 (attached). Mr. Gerbase submitted the Technical Publication Listing which covers specific planning projects in the Billings urban area (attached). Robert H. Miller, Montana Home Builders Association, stated that since 1971 the price of housing has increased 51%. There has been a 93% increase on developed lots. Mr. Miller feels this should be kept on the local level and streamline the process. Sonny Hanson, Montana Technical Council, supports Senate Bill 224 and proposed an amendment (attached). Charles Swart, Group of 56 Registered Land Surveyors, testified in favor of Senate Bill 224 (attached). Jim Hahn, Billings, testified in favor of Senate Bill 224 (attached).

Opponents: Herb Koenig, Flathead Conservation District, definitely opposed Senate Bill 224. A Master Plan does not cover everything in subdivisions. A Conservation District is responsible for conserving land and water. Mr. Koenig feels subdivisions and agriculture are not

compatible to one another. He would like to see better controls. Jane Lopp, Flathead County Areawide Planning Organization, stated a Master Plan does not have regulation and review in the current law. In conforming to a Master Plan, no subdivision would be reviewed in Flathead County. Francis Van Rinsun, Flathead Conservation District, Fire District and School District 5, opposed Senate Bill 224 stating there should be some kind of law to protect the people who buy units in subdivisions. Kenneth L. Siderius, Eastside Planning Unit, opposed Senate Bill 224. He stated a Master Plan is just a recommendation. Lex Blood, Flathead County Planning Board, opposed Senate Bill 224. Mr. Blood stated the law should provide for public input. Denis Vogt, Lewis & Clark Areawide Planning Organization, testified against Senate Bill 224 (attached).

CONSIDERATION OF SENATE BILL 225: Senator Story, sponsor of Senate Bill 225, asked Joe Gerbase, Montana Association of Realtors, to present the bill. Mr. Gerbase gave a brief resume of Senate Bill 225 and submitted an amendment (attached). Sonny Hanson, Montana Technical Council; Robert Miller, Montana Home Builders Association; and Denis Vogt, Lewis & Clark Areawide Planning Organization; testified in favor of Senate Bill 225.

Opponents were Herb Koenig, Flathead Conservation District; Lex Blood, Flathead County Planning Board; and Jane Lopp, Flathead County Areawide Planning Organization.

Senator Thiessen moved the (attached) amendment to Senate Bill 225. Senator Dunkle seconded the motion. Motion carried.

ADJOURN: The meeting adjourned at 11:25 A.M. with the next meeting to be 9:30 A.M. Wednesday, February 2, 1977 to consider Senate Bills 199 and 232.

Senator George McCallum, Chairman

ROLL CALL

LOCAL GOVERNMENT COMMITTEE

45th LEGISLATIVE SESSION - - 1977

Date <u>/-3/-7/</u>

NAME	PRESENT	ABSENT	EXCUSE
George McCallum	V		
Robert Watt	V		
Pete Story			
Frank Dunkle			
Lloyd Lockrem	/		
Bob Peterson	1		
Cornie Thiessen	1		
Bill Thomas			
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Each day attach to minutes.

SENATE LOCAL GOVERNMENT COMMITTEE

BILL	VISITORS REGISTER	•	DATE	
NAME	REPRESENTING	BILL #	(check	
Darlene Grove	League of Women Voters	332 334		Ÿ
Tire Foster	Intern			
C.R. SWART	56 REC. LAND JSIZVEYOUS	72A_		
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oe Gerbase	MT ASSN of KealTOKS	225	V	
OB MILLER	MONT HOMEBUILDERS AS	W 224		
Sim Hahn	10/11	224		
Kenneth L. Siderius	Chairman-Planning Unit	732		
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S.B. 224

Amend Page 4, Line 20 to read:

(B) Subdivisions totally within an area with a master plan adopted pursuant to 11-3801 through 11-3856, a zoning regulation adopted pursuant to 11-2701 through 11-2709 or 16-4701 through 16-47 , and a capital improvements program adopted pursuant to through , are exempt from the following requirement of this act:

Amend Page 4, Line 24 and 25 - (Delete and reinsert):

(b) the requirement of submission of a preliminary plat:

- Amend S.B. 224 by deleting all material beginning on Page 4, Line 20 and ending on Page 5, Line 3. Insert therein, the following:
- (8) Subdivisions totally within a master planning area adopted pursuant to section 11-3801 through 11-3856 are deemed to be in the public interest and are exempt from the following requirements of this act:
 - (a) The requirement of an environmental assessment; and
 - (b) The requirement of a public hearing.

- Amend S.B. 225 by deleting all material beginning on Page 2, Line 9 and ending on Page 2, Line 18. Insert the following:
- (3) Every final subdivision plat must be filed for record with the county clerk and recorder before title to the subdivided land can be sold or transferred in any manner or offered for sale or transfer. If illegal transfers or offers of any manner are made, the county attorney shall commence action to enjoin further sales, transfers, or offers of sale or transfer and compel compliance with all the provisions of this act. The cost of such action shall be imposed against the person transferring or offering to transfer the property.
- (4) Contracts or offers for sale of land prior to the filing of a final subdivision plat of record with the county clerk and recorder shall be legal and are exempt from the provisions of paragraph (3), if the contract or offer for sale is in writing and contains the following language conspicuously set out therein: 'The real property which is the subject hereof has not been finally platted and until a final plat has been filed with the county clerk and recorder, title cannot be transferred in any manner."

Amend S.B. 225 by deleting on Page 3, Lines 2 and 3 and substituting therein the following:

months, or by both fine and imprisonment. Each sale, lease or transfer, or offer for sale, lease, or transfer

JANUARY 30, 1977

FROM: JAMES L. HAHN, REGISTERED LAND SURVEYOR

3940 BECRAFT LANE, BILLINGS, MONTANA

SEC. AND GEN. MGR. PRIVATE FIRM

PAST PRES. MONT. ASSOC. REG. LAND SURVEYORS

TO: LOCAL GOVERNMENT COMMITTEE

OF THE MONTANA SENATE, 1977 SESSION

HELENA, MONTANA

RE: SENATE BILL NO. 224

COMMITTEE MEMBERS:

I RECOMMEND PASSAGE OF THE AMENDMENTS CONTEMPLATED BY SB 224
BECAUSE CERTAIN MECHANISMS FOR SAFEGUARDING PUBLIC INTEREST IN THE
PLATTING ACT ARE DUPLICATIONS OF SAFEGUARDS PROVIDED IN THE IMPLEMENTATION OF A CITY AND COMMUNITY COMPREHENSIVE PLAN, SUBDIVISION REGULATIONS
AND CITY-COUNTY ZONING ORDINANCES.

COMPREHENSIVE PLANS ENVISION THE USE OF LAND WITHIN THEIR JURISDICTION AND THE BASIS OF NEED FOR SUCH PLANS IS TO PROVIDE FOR THE ORDERLY DEVELOPMENT OF LIVING SPACE. RESIDENTIAL SUBDIVISIONS ARE THE CORE OF ESSENTIAL LIVING SPACE AND ARE INEVITABLE WITH GROWTH, THUS IT IS IMPORTANT THAT LAWS AND REGULATIONS COMPANION TO MASTER PLANS ADDRESS THE REAL PROBLEMS WHICH ATTEND THEIR IMPLEMENTATION. ONE OF THESE REAL PROBLEMS IS COST.

WHEN A MASTER PLAN ENCOMPASSES UNPLATTED LAND AND ENVISIONS ITS FUTURE USE SO FAR AS TO DESIGNATE AREAS FOR ROADS & PARKS, RESIDENTIAL AREAS, INDUSTRIAL AREAS AND THE LIKES, IT IS NOT A PRACTICAL MATTER FOR A PLANNING BOARD OR GOVERNING BODY TO MAKE RANDOM CHANGES IN THE MASTER PLAN THROUGH THE SUBDIVIDING PROCESS UNLESS THE MASTER PLAN ITSELF SPELLS OUT THE GROUND RULES FOR SUCH CHANGES. FOR EXAMPLE: IF A RESIDENTIAL SUBDIVISION WERE PROPOSED AND THE EXPRESSED PUBLIC OPINION WAS AGAINST THE PROPOSAL, THE LAW GIVES NO CRITERIA WHEREBY THE GOVERNING BODY MAY DENY APPROVAL AND THEREBY EFFECTIVELY AMEND THE MASTER PLAN BY CHANGING THE USE OF AN AREA ALREADY DESIGNATED AS RESIDENTIAL.

IN THIS RESPECT, THE SUBDIVISION AND PLATTING ACT UNDER THE PROVISIONS OF HB 666, COMPLETELY DISREGARDS THE MASTER PLAN CONCEPT IN THAT ON A CASE BY CASE BASIS, IT ALLOWS PLANNING BOARDS AND GOVERNING BODIES TO DETERMINE THE MERIT OR LACK OF MERIT OF A PROPOSED SUBDIVISION ON A PURELY ARBITRARY BASIS. THE PROVISIONS OF HB 666 CONTAIN NO GUIDE LINES WHATSOEVER FOR ASSESSING MERIT.

THE RESPECTIVE NET EFFECTS OF HB 666 AND AN ENVIRONMENTAL ASSESS-MENT ARE CONFUSION AND FRUSTRATION TO THOSE THAT MUST WORK WITH IT AND A REAL INCREASE IN COST TO THE HOME BUYER.

PRESENTLY AND INTO THE FORSEEABLE FUTURE, FOR EVERY DOLLAR ADDED TO THE COST OF A NEW HOME THERE WILL BE FEWER AND FEWER MIDDLE TO LOW INCOME FAMILIES THAT WILL BE ABLE TO QUALIFY FOR OWNERSHIP OF THE HOME OF THEIR CHOICE OR WORSE TO QUALIFY FOR HOME OWNERSHIP AT ALL.

ODES THE PRESENT LAW CONTRIBUTE UNNECESSARY COSTS TO HOUSING?

(UNNECESSARY COSTS BEING THOSE THAT CONTRIBUTE LITTLE OR NOTHING IN
THE WAY OF BENEFITS OR SAFEGUARDS TO THE PUBLIC OR THE CONSUMER.)

THE ANSWER IS YES. THE AMENDMENT AT HAND DEALS WITH THE ELIMINATION OF
AN ENVIRONMENTAL ASSESSMENT FOR SUBDIVISIONS IN A MASTER PLANNED AREA,
WHICH FOR A SMALL SUBDIVISION MAY COST \$200 TO \$500 AND MUCH MORE FOR
LARGER SUBDIVISIONS.

IF ONE PRESUMES THAT THE LAW ALLOWS A WAIVER BY A PLANNING BOARD FOR THE ENVIRONMENTAL ASSESSMENT IN A MASTER PLANNED AREA, HE IS WRONG BECAUSE WHAT THE LAW GIVES IN ONE PLACE IT TAKES AWAY IN ANOTHER, AS IS ILLUSTRATED ON THE ACCOMPANYING SHEET ENTITLED SEQUENTIAL STEPS FOR SUBDIVISIONS. HB 666 ENACTED IN THE LAST SESSION REQUIRES THAT THE SAME SUBJECTS AS AN ENVIRONMENTAL ASSESSMENT, AND MORE, BE ADDRESSED. STRICTEST ADHERENCE TO THE REQUIREMENTS OF HB 666 NOT ONLY ENCOMPASSES SUBDIVISIONS NOT ELIGIBLE FOR SUMMARY REVIEW BUT INCLUDES SUBDIVISIONS 5 LOTS AND SMALLER IN SIZE WHICH ARE ELIGIBLE FOR SUMMARY REVIEW AND ALSO INCLUDES RE-SUBDIVISIONS INVOLVING ONLY TWO LOTS OR ONE LOT AND A REMAINING PARCEL.

THE COST OF AN ENVIRONMENTAL ASSESSMENT AND/OR THE DOCUMENTATION
TO PROVIDE "A FINDING OF PUBLIC INTEREST" ALONG WITH THE UNNECESSARY
COSTS ATTENDING CERTAIN OTHER STATE AND LOCAL REQUIREMENTS WHEN
APPLIED TO SMALL SUBDIVISIONS VIRTUALLY PRESENTS AN UNBEARABLE LOAD
FOR CITIZENS OF MODEST MEANS AND, WHEN APPLIED TO LARGER SUBDIVISION
DEVELOPMENT PROJECTS, ADDS UNJUSTIFIABLE COSTS TO THE PRICING OF THE
AVERAGE NEW HOME. IF WE TAKE THE ACCOMPANYING CHECK LIST AND ASSIGN
REALISTIC DOLLAR VALUES TO THOSE ITEMS WHICH APPLY TO SMALL SUBDIVISIONS,

(THE ITEMS NOT CROSSED OUT), WE IMMEDIATELY SEE THAT SELLING "ONE LOT AND THE WEST HALF OF ANOTHER" AS A SINGLE TRACT, OR CREATING SEVERAL NEW LOTS IS NOT AN INEXPENSIVE PROPOSITION.

ONE CANNOT POINT TO THE ENVIRONMENTAL ASSESSMENT OR HB 666 AS THE PROVERBIAL STRAW THAT BROKE THE CAMEL'S BACK. HOWEVER, ONE CAN WITHOUT FEAR OF CONTRADICTION SAY THAT THEY ARE PART OF THE LOAD. EVERY OPPORTUNITY THAT IS PRESENTED WHEREBY THE PROCESS CAN BE STREAMLINED AND WHEREBY UNNECESSARY COSTS CAN BE REMOVED, THE CLOSER WE COME TO PROVIDING REASONABLE ORDERLY DEVELOPMENT IN THE INEVITABLE GROWTH OF OUR COMMUNITIES. ONE SHOULD KEEP IN MIND, HOWEVER, THAT A PROPOSED SUBDIVISION OUTSIDE A MASTER PLANNED AREA WHICH DOES REQUIRE AN ENVIRONMENTAL ASSESSMENT OFTEN TIMES HAS VERY LITTLE TO DO WITH HOUSING AS ENVISIONED IN NATIONAL, STATE, AND COMMUNITY OBJECTIVES.

SINCERELY,

JAMES L. HAHN

ATLAS ENGINEERS INC., BILLINGS, MONTANA

CHECK LIST -- SUBDIVISION PLAT INCLUDING ZONE CHANGE REQUIRING EXTENSION OF SEWER & WATER MAINS JANUARY 1977

- 1. PLANNING BOARD BUILDING PERMIT CHECK LIST
- 2. WORK ORDER & ROUGH ESTIMATE OF COST
- 3. ENGINEER/SURVEYOR/OWNER AGREEMENT
- 4. 5 SIGNED COPIES (IN BLANK) OF PRELIMINARY PLAT APPROVAL APPLICATION
- 5. TOPOGRAPHIC MAP
- 6. LETTER REGARDING STORM WATER & DRAINAGE REQUIREMENTS LOCAL & SBH
- 7. PRELIMINARY SUBDIVISION DESIGNS
- 8. ENVIRONMENTAL ASSESSMENT WAIVER
- 9. LETTER REGARDING WATER & SEWER SERVICE PRELIMINARY APPROVAL
- 10. Application for Extension of Sever and/or Water Service Area
- 11. PUB MEETING REGARDING REQUEST FOR EXTENSION OF SERVICE AREA BOUNDARIES
- 12. REQUEST FOR EXTENSION OF SERVICE AREA-PUB TO COUNCIL
- 13. CITY COUNCIL MEETING APPROVING AREA EXTENSION
- 14. REQUEST FOR SEVER & WATER SERVICE AREA EXTENSION-PUB TO PSC
- 15. Application for Extension of Sewer & Water Lines-Subdivider to PUB
- 16. PUB MEETING TO CONSIDER EXTENSION REQUEST
- 17. CITY COUNCIL MEETING ACTING ON SEVER AND/OR WATER LINE EXTENSIONS PER PUB RECOMMENDATION
- 18. ZONE CHANGE VARIANCE REQUEST
- 19. ZONE COMMISSION HEARING & APPEALS
- 20. PRELIMINARY PLAT
- 21. PROPOSED DEED RESTRICTIONS PROPOSED SID PROTEST WAIVER PROPOSED IMPROVEMENTS AGREEMENT
- 22. ENVIRONMENTAL ASSESSMENT OR HB 666 REQUIREMENTS
- 23. PRELIMINARY PLAT APPROVAL APPLICATION
- 24. DEPARTMENT HEAD'S PLAT REVIEW MEETING
- 25. PLAT REVIEW COMMITTEE HEARING
- 26. Public Hearing Presentation by Owner or Surveyor
- 27. PRELIMINARY PLAT APPROVAL
- 28. Ownership Report (Preliminary)
 - 29. BOUNDARY SURVEY
- 30. PERCOLATION TESTS SOILS TEST PIT & CLASSIFICATION
- 31. Soils Tests for Improvements Design Dwellings and Street Improvements
- 32. WATER & SEWER SYSTEM DESIGN (INDIVIDUAL SYSTEMS)

(CONTINUED ON BACK SIDE)

- 33. ES-91 (INDIVIDUAL SYSTEMS)
- 34. FINAL BOUNDARY & PLAT CALCULATIONS FINAL DESIGN
- 35. PREPARE WATER & SEWER IMPROVEMENTS PLANS (PRELIMINARY)
 - 36. SUBDIVISION IMPROVEMENTS AGREEMENT
 - 37. SPECIAL IMPROVEMENT DISTRICT CREATION WAIVER OF PROTEST
 - 38. RESTRICTIVE COVENANTS
 - 39. PREPARATION OF FINAL PLAT
 - 40. SUBMITTAL OF PRELIMINARY IMPROVEMENTS PLANS TO PUB ENGINEER AND/OR CITY ENGINEER
 - 41. FINAL PLAT & DOCUMENT SUBMITTAL
 - 42. LETTER OF PRELIMINARY IMPROVEMENTS PLANS APPROVAL
 - 43. FINAL PLAT APPROVAL BY PLANNING STAFF
 - 44. SUBMITTAL OF ES-91 (PUBLIC OR COMMUNITY WATER AND/OR SEWER SYSTEM)
 - 45. SIGNATURES ON DOCUMENTS FOR FINAL APPROVAL
 - 46. SANITARY RESTRICTION REMOVAL
- 47. Corner Monumentation
 - 48. FIELD SURVEYS FOR IMPROVEMENTS DESIGN
 - 49. DESIGN OF IMPROVEMENTS
 - 50. SUBMITTAL OF FINAL IMPROVEMENTS PLANS & SPECIFICATIONS TO PUB ENGINEER & CITY ENGINEER (3 SETS PLANS & SPECS FOR WATER 3 SETS OF PLANS & SPECS FOR SEMER & WATER)
 - 51. APPROVAL OF IMPROVEMENTS DESIGN BY GOVERNING BODIES
 - 52. SUBMITTAL OF FINAL SEVER & WATER PLANS & SPECS TO STATE BOARD OF HEALTH
 - 53. LETTER OF FINAL WATER AND/OR SEWER PLANS & SPECS APPROVAL FROM STATE BOARD OF HEALTH
 - 54. Construction of Improvements or Implementation of Security Agreement
 - 55. "TV" Inspection of Severs
 - 56. ACCEPTANCE OF IMPROVEMENTS BY GOVERNING BODY
 - 57. CERTIFICATION OF IMPROVEMENTS MEETING MINIMUM STANDARDS BY ENGINEER
 - 58. As-BUILT DRAWINGS INCLUDING ITEMIZED FINAL COST
 - 59. BILL OF SALE FOR SEVER & WATER SYSTEMS
 - 60. WARRANTY OF WATER & SEWER IMPROVEMENTS
 - .61. FINAL OWNERSHIP REPORT
 - 62. Governing Body's Attorney's Opinion
 - 63. SUBMITTAL OF FINAL PLAT COPIES TO GOVERNING BODY FOR OFFICIAL ACCEPTANCE
 - 64. FILING OF FINAL PLAT PROTEST WAIVER IMPROVEMENTS AGREEMENT SANITARY RESTRICTION REMOVAL
 - Note: Items 54, 55, 56, 57, 58, 59, 60, 31, 48, 49, 50, 51, 52, and 53
 May follow Item 64 provided a security agreement is reached between Subdivider and governing body.

NAME: CHARLES R. SWART DA	ATE: 31 JAN 1977
ADDRESS: 324 5. GRAND ME, T	BOZEMAN MT.
PHONE: 587. 3290	
REPRESENTING WHOM? A GROUP OF 56 RE	CISTERED LAND
APPEARING ON WHICH PROPOSAL: 5.13. # 22	
DO YOU: SUPPORT? AMEND?	OPPOSE?
COMMENTS: SEE ATTACHED STATE	MENT.
	
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For submission in support of S.B. #224, before the Local Government Committee of the Senate

We feel that as surveyors we should make every attempt to insure that a completed subdivision will present no problems to the residents, the surrounding inhabited areas, or the municipal entity charged with providing the necessary services. The adoption of a master plan allows us to do this efficiently; such an approach is far superior to the piece-meal development, in which the lot size, layout, and access of future developments remain a mystery to all, including the developer, until such time as the pressure of the buying public makes additional platting economically feasible. The competent and experienced surveyor has used this approach for years, even though the master plan which he used was known to no one outside of his office. Although the use of the master plan has only recently received widespread notice, it has been a valuable and profitable technique for a long while.

Once the master plan has been carefully prepared, repetitious reviews and reassessments serve no purpose. These are costly and time consuming, and do nothing to improve the quality of the original design. An important point in the design of any product is the ability to know when to freeze the design, and proceed with the actual product development. A design cannot be endlessly reworked. The review which takes place beyond the freeze point, and which adds nothing to the quality of the product, adds considerably to the cost, which by necessity must be passed to the consumer.

NAME: //sel-//sersing	DATE: Jon 31, 1977
ADDRESS: 430 Church Oring	
PHONE: 752-1734	
REPRESENTING WHOM? 1 Catheral Con.	acrealis Ded.
APPEARING ON WHICH PROPOSAL: 234	
DO YOU: SUPPORT? AMEND?	OPPOSE?
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NAME: Jane Jopp		DATE: 1/30/77
ADDRESS: 215 Fasewood.		•
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PHONE:		0.1
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APPEARING ON WHICH PROPOSAL:		
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COMMENTS: Do mot	tes are ivou	ling very well.
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NAME: Vancio Van Minum DATE: 1/30/77
ADDRESS: 595 Somers Rd, Somers mont
PHONE: 857-3777
REPRESENTING WHOM? Plathead Conservation die Gire Six
APPEARING ON WHICH PROPOSAL: 724-775
DO YOU: SUPPORT? AMEND? OPPOSE?
COMMENTS: Like to see it left alons,

PHONE: 252-1496		71 · · · · · · · · · · · · · · · · · · ·
REPRESENTING WHOM? Private	: group (Eastside	Planning Unit) Flata
PPEARING ON WHICH PROPOSAL	: <u>SB. 224 422</u> 5	<u> </u>
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comments: Carrent	laws are tine.	
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:		

NAME: LEY BLOOD		DATE:	Jan	31 ,1977
ADDRESS: 880 Blackmer	hane	Col-FA	us, MF	5412
PHONE: 755-2018				
REPRESENTING WHOM? Flathend (Country &	Carminy	Bran	l
APPEARING ON WHICH PROPOSAL: 2				
DO YOU: SUPPORT?	AMEND?	· · · · · · · · · · · · · · · · · · ·	OPPOSE?_	<u>X</u>
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My name is Denis Vogt, I am Director of Planning of the Areawide Planning Organization, and I do represent the posture of my Board.

My Board is opposed to Senate Bill #224 which essentially provides that any subdivision totally within an area in which a general development plan has been adopted, any subdivision is exempt from the local government's role: in assessing the proposed development on natural and manmade environments; of accepting a preliminary plat as an application which includes a variety of documents; of holding a public hearing to allow citizen input and not determining that the development will be in the public interest.

A "master" or general development plan is a policy statement adopted by a local government intended to provide assistance in the formulation of programs and projects on a long range basis. Often general development plans concern themselves with a policy statement of intended growth of 20 years hence. The most recognized means of implementing a general development plan is through adopted capital improvements programming, zoning and subdivision regulations.

The purpose of the Subdivision Act is to promote public health, safety and general welfare by regulating the subdivision of land; to prevent overcrowding of land; to lessen congestion in the streets and highways; to provide for adequate light, air, water supply, sewage disposal, parks and recreations areas, ingress and egress and other public requirements, such as schools, library, etc.; to require development in harmony with the natural environment; to require that approval of any subdivision be contingent upon a written finding of public interest by the governing body.

To pass Senate Bill #224 would be to ask the City of Helena Commissioners to convey the responsibility of the foregoing to the person or persons involved in the development of land. We would also ask the County Commissioners to

give up their right of review for land development of 94 square miles of the Helena Valley at a time when many issues are coming to bear that can only be solved by our local legislative authorities.

My policy Board believes this legislation to be an emasculation of the role and authority of local government.

TECHNICAL PUBLICATION LISTING

AUTHOR

in addition to general research books, manuals and Highway Research Board sublications covering urban transportation planning, the following list of technical publications cover specific planning projects in the Billings arban area.

TITLE

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.954	Urban Area Traffic Survey, Billings, MT	Montana Highway Commission, FHWA
.957	Street Improvement Study	Morrison-Marierle, Inc.
.958	Master Development Plan	City-County Planning Board
.960	Railroad Grade Crossing Study	DeLeuw, Cather & Co.
.961	Transportation Plan for the Billings Metropolitan Area	DeLeuw, Cather & Co.
961	Airport Master Plan	Lee Fisher
.962	Northern Pacific Railway Report	Northern Pacific Railroad
.967	Economic and Population Study for Billings, Montana	Harstad Associates & City-County Planning Board
.968 -	Comprehensive Plan of the Billings Planning Area	Clark, Coleman & Rupeiks, Inc.
.968	Water and Sewer Development Plan for Yellowstone County	City-County Planning Board
.968	Parks, Recreation and Open Space Study	Theodore J. Wirth & Associates & City-County Planning Board
.968	Five Year Study Design	City-County Planning Board
.968	Highway Safety Program Analysis	National Safety Council
.968	Airport Master Plan	Robert Corllum
968	Water and Sewer Plan for Billings, MT	Black & Veatch, Inc.
.968	Annual Review	City-County Planning Board

rear	TITLE	AUTHOR
1969	Billings, Mont. Urban Transportation Plan	Clark, Coleman & Rupeiks, Inc. & DeLeuw Cather & Co
1969	Transit Study for Billings, MT	Clark, Coleman & Rupieks, & Co.
1969	Signalization Study for Billings, MT Part A-B	Clark, Coleman & Rupieks, Inc. & City-County Planning Board
1969	Housing Plan Metropolitan Urban Area	City-County Planning Board
1969	Annual Review	City-County Planning Board
1970	Planning Your Community	City-County Planning Board
1970-71	Billings TOPICS Study	Montana Dept. of Highways
1971	Housing Market Analysis	City-County Planning Board
1971	Employment Survey Inventory	City-County Planning Board
1971	Land Use Inventory Procedures Manual Land Use Index Classification Manual	City-County Planning Board
1971	Billings, Montana Central Area Study	Gruen Associates, Planning Board & Staff
1972	Billings Urban Area Base Mapping	City-County Planning Board
1972	Billings, Montana Urban Area Housing Plan	City-County Planning Board
1972	Billings, Montana Manpower Resources Study	City-County Planning Board
1972	Billings Urban Area Capital Improve- ments Plan	Stevens, Thompson Runyan, Inc., Boar Staff
1973	Urban Area Parks and Open Space	City-County Planning Board
1973	Billings Heights and Lockwood Policies Plan	City-County Planning Board

YEAR	,	TITLE	AUTHOR
973		Comprehensive Water and Sewer Plan: Laurel, Montana	Stevens, Thompson & Runyan, Inc., Board & Staff
1973	•	Annual Review	City-County Planning Board
1974		Urban Area Housing Element	City-County Planning Board
1974		Billings Urban Transportation & Functional Planning Study Area: Overall Operations Planning Sequence	City-County Planning Board
1974		Storm Sewer Plan, Laurel, Montana	Stevens, Thompson & Runyan, Inc., Board & Staff
1974		Arterial Circulations Plan, Laurel, Montana	Stevens, Thompson & Runyan, Inc., Board & Staff
1974		Capital Improvements Plan: Laurel, Montana	City-County Planning Board
1974		Urban Atlas	City-County Planning Board
1974		Annual Review	City-County Planning Board
1975		Newsletter	City-County Planning Board
1975		Annual Report for Transportation	City-County Planning Board
1975		Annual Report for 701	City-County Planning Board
1975	• .	Unified Work Program	City-County Planning Board
1975	•	Housing Plan and Element	City-County Planning Board
1975		Economic Report	City-County Planning Board
1975	•	Financial Report	City-County Planning Board
1975		Capital Improvements Program	City-County Planning Board

YEAR		TITLE	AUTHOR
1975	1	Zoning & Subdivision Procedures	City-County Planning Board
1975	•	Annexation Study	City-County Planning Board
1975		Subdivision Update (City)	City-County Planning Board
1975 -		Land Use Inventory .	City-County Planning Board
1975		P.U.D. Report	City-County Planning Board
1975		Data Processing Report	City-County Planning Board
1975		County Park and Recreation Plan	City-County Planning Board
1975		Population Report	City-County Planning Board
1975		Operations Plan	City-County Planning Board
1975	i Name de la second	Annual Report on the County Board of Adjustment and Zoning Commission	City-County Planning Board
1975	e oggaffents. generalen	County Subdivision Regulations	City-County Planning Board
1975		City Subdivision Regulations	City-County Planning Board
1975		Bikeways Plan	Theodore J. Wirth Associates & City-County Planning Box
1975		Transit Development Program	City-County Planning Board