

MINUTES OF THE MEETING
OF THE LEGISLATIVE SUB-COMMITTEE ON APPROPRIATIONS FOR EDUCATION

February 11, 1977

8:00 A. M.

Room 132

State Capitol Building

Subject: University System:

Extension Service and

Basic Adult Education

The meeting was called to order by Chairman Carroll South. The following members were present:

Sen. Matt Himsl
Rep. Jack Moore
Rep. Oscar Kvaalen
Sen. Larry Fasbender
Rep. Ora Halvorson

Chairman South welcomed representatives of the Extension Service and those interested in various new programs being requested. Attached is a copy of those who signed the witness sheet.

Dr. McIntosh, MSU President, opened the meeting. He discussed the importance of the Extension Service and its goals in relation to the communities it serves. He turned the meeting over to Dr. Carl Hoffman, Director of the Extension Service.

Dr. Hoffman presented copies of the budget to members of committee. He went over the budget with them in explanation of each item. He also presented to them a list of new programs requested by the Extension Service for FY 1977-78. They were listed in the order of their priority as far as the Extension Service was concerned. The material given to members of committee is attached.

Dr. Hoffman discussed the matter of conversion of salaries of some of the faculty who had been with the extension service for a long period of time. This was discussed by Dr. McIntosh at an earlier meeting. Chairman South asked Dr. Hoffman how much money it would cost to convert these salaries over the next biennium and Dr. Hoffman answered that it would cost \$7800.

Chairman South said that he would like Footnote A explained. He wondered how one man can retire and you replace him with one man and that increases the FTE. Dr. Hoffman asked Helen McCarthy to explain this to the committee. She said that the previous director was on an interim contract. At the time he retired he had two quarters of earned leave coming. We paid him for an additional six months. It was an overlap. There was also some terminal leave involved in that.

Dr. Hoffman said that he had had a number of groups meet with him and that they felt Extension Service should be providing assistance to their particular group. One of the arguments they used was that the service they were seeking was provided by Extension Service in other states. He said that many people had indicated to him that they would like to come before a legislative committee and tell of the needs they had in their work or the location in which they are

living. There were eleven new programs (attached) and there were about fifty people present. The following persons testified as to the need of an expert in their industry to advise them. The following persons testified:

FORESTER: (New Program # 6)

Dick Setterstrom, Rancher, Butte, testified that he had worked with the forest industry in Montana for the past 35 years. He said that there is a situation developing because of the cut-back in the U. S. Forest Service where there is increasing pressure upon private timber holders. They are the ones who need some help now in determining what they can do with their forest holdings. Because of depressed cattle and grain prices, there is a desire on the part of these people to make timber holdings available to large companies. It is important that individuals be able to contact their extension service and get the advise of a forester. He pointed out that even though Montana has quite a bit of forest land, it is the only state that doesn't have a forester available through extension service.

Bob Le Prowse, Extension Forester, testified that he is a professional forester and also owns a sawmill at Bonner. He urged the re-establishment of an extension forester. He said that the one that had been in office had resigned in 1964. The position was eliminated from the budget because there just wasn't enough funds to go around. He said that the Board of Regents was under the impression that the School of Forestry could provide any needed information to individuals and he thought that was the reason the position had not been funded. Since the purpose of the school is to train foresters, it falls upon an extension forester to provide information to the public. He said that a forester is needed to provide information to farmers and ranchers about timber that is on their land, as well as someone who is an expert in shelter breaks and wind breaks and can advise regarding the planting of trees.

ENTOMOLOGIST: (New program # 1)

Jack Baringer, County Extension Agent, testified that he is the agent from Ponderay County--Conrad, County seat. He testified in behalf of the need for both an entomologist and a plant pathologist. He discussed several diseases that had been found in wheat, barley and other grainfields in the county in which he is working. He said that sometimes he is able to identify a disease and take action in time to save the crop and sometimes he is not able to identify a disease since it is not in his field. He gave several examples. He said that in his county last year there were approximately 190,000 acres in wheat, 96,000 in barley, 5600 in oats and about 3500 in other grains. He assumed that he spoke not only for Ponderay County but all Montana counties in saying that help in the area of plant diseases is badly needed by individuals raising grains in order to continue harvesting their crops.

Rep. Halvorson asked if these positions were ever filled in Montana and Mr. Baringer answered that there had been a part time plant pathologist previous years. He had been a full-time pathologist last year but it was with "soft money" under pesticides.

Rep. Kvaalen said that he felt there was a close relationship between some of the things that Mr. Baringer was talking about and research. He said that it was a matter of developing varieties of grain that would be resistant to some of the diseases that Mr. Baringer had been describing. Mr. Baringer said that this is true and it would also be one of the benefits of having a plant pathologist not only to identify and treat diseases but to help prevent them as well.

DAIRY SPECIALIST: (New Program # 3)

Dr. Peter Moss, Bozeman, testified in behalf of the need for a full-time Extension Dairyman to help them with the programs they are in as well as advise about diseases, marketing, record keeping, breeding problems,

Also testifying regarding the need for an extension dairyman were:

Mr. Harold Moss, Dairyman, Bozeman

Mr. Wayne Olson, Dairyman, Ravalli County

Mr. Steve Bos, Dairyman, Manhattan

Mr. Harry Mitchell, Montana Dairymans Association, Great Falls

Mr. Richard Martinson, Dairyman, Ravalli County

Rep. Halvorson asked if the dairyman were feeling that they needed specialized help at this time because of pressures from market prices, federal and state regulations as well as a need for advise and knowledge.

Dr. Moss indicated that this was a true assumption. He said that dairy herds were larger than ever before and because of prices of feed, market prices and other factors, he felt that times were such that "you had to know what you were doing".

EDAEM COMMUNITY DEVELOPMENT: (New Program # 4)

Mr. Manson Bailey, Jr., Valley County EDAEM delegate from Glasgow, testified that there are 18 counties in the organization which was started in 1970. EDAEM was organized to help leaders and laymen work together in county planning. They have received aid through the Extension Office in Bozeman in coordinating their program. He spoke of a pilot project which had been started in their area to consider research in power and energy problems.

Also testifying in behalf of EDAEM were:

Mr. Harvey Bryan, KEEP and EDAEM, Wolf Point, Montana

Rep. Dennis Nathan, Restone, Montana, testified as to the purpose and the funding of the organization.

KEEP: (New Program # 7)

Mr. Gary Dyer, Brady, testified as to the purpose and goals of the organization KEEP. He also discussed funding. KEEP was originally funded through Kellogg and is now seeking some state support.

Rep. Halvorson asked Mrs. Albers who had been doing the work of helping with 4-H and Home Demonstration worker and Mrs. Albers answered that persons who had previously worked with the full-time extension agent (They had two extension agents previously and one was not refunded. It is the second one that they are now seeking to replace.)

FARM MANAGEMENT: (New Program #11)

Giles Gragoire, Havre, testified for the need of a full-time person under the extension service to help the farmers and ranchers with management problems encountered in their work. He said that help is needed with marketing, cost analysis, management problems, etc.

Also testifying was Mr. Bill Ross, Chinook.

WESTERN RC&D DISTRICT: (New Program #12)

Dave Halls, Ravalli County, testified as to the need of refunding the position of extension community development specialist that Ravalli County previously had. He said that the man who had filled this position had been assigned to other parts of the state and it had greatly handicapped the county in which he is living in many ways.

Also testifying was John Badgler, Missoula, who spoke in behalf of the Institute of the Rockies and Adult Basic Education, and Jack Inman whose written testimony is attached.

Dr. Hoffman summarized the program.

A tape of this meeting has been made and is on file in the office of the fiscal analyst.

The portion of the meeting adjourned at 10:30 and after a brief recess members of committee heard from representatives of Adult Basic Education. All members were present for this meeting. Those who represented Adult Basic Education and who testified are listed on the witness sheet which is attached.

Chairman South welcomed Rep. Gerald R. Kessler, Billings, who spoke in behalf of the need to continue funding Adult Basic Education in Montana. Also present was Rep. Bob Palmer, Missoula, who urged the funding of this request.

Adult Basic Education is presently funded by local funds matched with federal funding. It is dedicated primarily to the teaching of basic education to those persons who are deficient in skills to the point of not being able to participate in any vocational training or to be employed. The training is designed to bring skills to the level where the individual may enter Vo-Tech or similar training.

Bill Cunneen, OSPI, led the discussion regarding the purpose and function of Adult Basic Education. He discussed the budget with members of committee.

He said that there were a number of persons present who had participated in the KEEP program and he asked for a show of hands. He discussed the travel plans of participants. The budget request was for \$187,000 but he emphasized that this money would not be used for any out-of-state or international travel of participants who are expected to pay for that themselves.

Others who testified in behalf of KEEP were:

Ms. Patsy Brown, Great Falls

Mr. Bob Brady, Gilford

Rep. Moore asked about the budget request for FTE which was \$121,000 and how it was that this amount was for salaries of 3/4 coordinator, 3/4 staff person and 3/4 workshop coordinator which would be 1 and 3/4 staff, a director and a secretary. He discussed this with Gene Quenemsen, KEEP Director from Bozeman. Mr. Quenemsen also said that this money was used for any part time office help during the year as well as consultants for various programs for a day to ten days while a workshop is in session. Rep. Moore requested a breakdown of these costs. Mr. Quenemsen said that the budget which was given to the committee members included a breakdown of these particular figures. (page 2, item 4) Rep. Moore said that this would be sufficient.

Also testifying in behalf of KEEP:

Mr. Donald Johannsen, Shelby, Montana, who testified to travel participation of the group.

Rep. Halvorson asked for a show of hands as to the number of persons present who were currently KEEP participants. As far as I could see there was no show of hands amoing those present. Rep. Halvorson said that she understood that all travel would be financed by the persons involved in the travel and Mr. Quenemsen verified this. He said at this time persons who had been in the program had contributed about \$25,000 toward the travel of others currently involved.

CHOTEAU COUNTY HOME AGENT: (Program # 10)

Mrs. Bunny Albers, Choteau County, testified in behalf of the need for a person to help with 4-H club work. They are requesting a second county extension agent to help with this work.

Rep. Moore asked Mrs. Albers how many people were presently on staff and she answered one full-time agent and a full-time secretary.

Rep. Kvaalen went back to KEEP in asking how many applicants they now have and how they go about selecting them. Mr. Quenemsen answered that they had served about 150 persons and had about 225 applications. (workshops). They had about 60 persons involved in travel-study groups and there were 180 applications. A selection committee was appointed by the advisory committee selects and interviews applicants.

Copies of the budget and other pertinent information was given to members of committee. This material is on file in the office of the fiscal analyst. Mr. Cunneen said that a state-wide needs assessment is being conducted by members of the staff of MSU. It is being conducted on a sample basis and an interim report was available. Presently in the state, according to the report, there are 171,119 people, age 18 and over, without a high school diploma. These figures are based on the 1970 census. Of these people 69% profess an unmet educational need and 76% expressed a desire to attend Adult Basic Education classes. The reasons given for wanting to further education were (1) to get a job; (2) to be a better informed citizen; (3) to pass GED and get the equivalent of a high school diploma; and (4) to advance on the job they are presently holding. Mr. Cunneen said that he felt the current program has proven its value.

Rep. Kvaalen asked Mr. Cunneen if there was a line item in the budget of OSPI that corresponded to this work. He said that he had had a great deal of correspondence on this subject. Mr. Cunneen said that Rep. Kvaalen was correct--that there is to be a line item in the superintendent's budget. He said that the bill introduced in the house did not have dollars attached to it. If it is to be appropriated, it would have to come through the superintendent's office. Rep. Kvaalen said that he keeps hearing that there is a line item already proposed. Mr. Cunneen said that he would assume that is correct but if HB 305 is defeated, there are statutes currently in force that could be interpreted as legislation that could distribute this money. He said that HB 305 is a fulfillment of the commitment to the people of the state made in the Constitution and he referred to Article 10, Section I.

Rep. Halvorson said that she understood there are already people training under this Adult Basic Education and Mr. Cunneen said that was correct. The funding that is now available doesn't adequately provide for all of the people to take advantage of it. There are 17 sites currently in the state and they are not funded adequately to take care of the applications they are receiving. HB 305 is an enabling act to respond to the commitment made in the Constitution. If the program is to continue and expand, there must be additional funding.

Rep. Halvorson asked if there is such a program in Kalispell. Mr. Cunneen said that this is true. Jim Corbett, Kalispell, testified regarding the Adult Basic Education classes held at the Community College. Their particular funding was also discussed.

Senator Fasbender said that the present funds are not general fund monies but rather monies that are coming from the schools providing the match for the federal money. The bill that Rep. Kessler has put in would now require that the state become involved and provide additional money and that is the \$500,00 we are talking about here.

Mr. Cunneen said that is correct and he would make one observation: The reasonable requirement to appropriate HB 305 is to permit appropriations to be made.

Rep. Kvaalen asked if the amounts of \$57,000 for one year and \$59,000 another year, is that just to administer the programs that are presently going on? Mr. Cunneen said, "No, that is a completely different function."

Chairman South turned the chairmanship over to Vice-Chairman, Sen. Matt Himsl at 11:00 and was excused from the meeting at that time.

Others who testified in behalf of the program are listed on the witness sheet and this includes two former students, Wesley and Delvern Moore of Helena who testified that they were enrolled in the program in order to pass the GED test for high school equivalency. Since receiving their high school diplomas they had been able to get jobs. Mr. Moore works for School District #1 as a custodian and Mrs. Moore works for the Children and Youth Project as a Clerk III. They said that they would not have been able to pass the test necessary for GED without having attending ABE classes and would not have been able to get the jobs they presently have. They testified as to the courses that they had taken and Mrs. Moore also said that she felt that the classes were helping people to get jobs that had previously been on the welfare roles.

A tape has been made of this meeting and is on file in the office of the fiscal analyst.

The meeting was adjourned at 11:45 A. M. by Vice-Chairman Matt Himsl.



Carroll South
CARROLL SOUTH, CHAIRMAN



Matt Himsl
MATT HIMSL, VICE-CHAIRMAN



Betsy Clark
Betsy Clark, Secretary

IF you plan to testify,
please sign:

<u>Name:</u>	<u>School or agency:</u>
Dick Setterstrom	Rancher - Butte
MINSON BAILEY, JR.	Valley Co. EDAEM Odysseus - Glasgow
Donald A. Johannsen	Member - KEEP Shelby
Jack F. man	Montana State Hwy, Dept.
Les Fregone	Ranch-Farm Management - Havre.
Tom Opsd	Rancher Chinook
Dave Hule	Mr. Doc. Corralles
Burney Albers	Chouteau Co - KEEP
Gale Brown	KEEP - Great Falls
Jack Barnard	County Extension Agent
John Badgley	Institute of the Rockies
Harry Mitchell	M.D.A. Great Falls
Wayne Olson	Dairymen, Ravalli County
Joe Olson	Dairymen, Ravalli County
Richard Peterson	Dairy man, R.R. east.
Gold Moss	Dairy man, Bogeman
Bob Matteson	Dairy Hamilton
Steven Bas	Dairy Manhattan
John Dystea	Dairy Manhattan
in moss	Belgrade
Wenya Christi	Bogeman
elea Edland	Scobey
Harney Bryan	Keep - EDAEM
	Wolf Point - Mont

<u>Name</u>	<u>Address</u>	<u>Representing</u>
Lee Roberts	2205-8th Ave. St. Falls	KEEP Program
Rocky Roberts	(Mont. Ext. Service) Cascade 4-H Program	
Rich Stevens	926 Ave D N.W. St. Falls	Cascade Homemakers Club
Al. ORAS	S. Sidney	EDEN
Al. Peterson	Bozeman	KEEP
Al. Jeff	Mont. Extension	KEEP
Al. Paul	Brady	KEEP
Al. W. Scott	MSU	WEC
Al. G. Jacobson	EOEM, Glitywood, Mont.	
Al. McElroy	Southerton	Cham Co. - KEEP
Al. Key Brown	Real Falls ³⁵² St.	KEEP
Al. Dan Braka	Conrad	KEEP
Al. Jim Hobbs	Bozeman	Extension Service
Al. Hoffmann	Bozeman	Extension Service
Al. Jim Jones	Conrad	Farm Management
Al. J. F. Morris	Harve	Farm Management
Al. John Brown	Dist. 100	Mont. Game
Al. Max Kibell Jr.	Glasgow, Mont.	EDPERS, Del Norte Valley
Al. Donald Peterson	Shelby, Mont.	KEEP
Al. K. Settersrom	Basin Creek Road	Rancher & Forest Consultant
Al. John B. Bailey	622 6th St., Missoula	Mont. B. & R. Park
Al. Robert E. Purdy	Gildford	KEEP
Al. Lovre	Philipsburg	KEEP
Al. F. Lovre	Philipsburg	Extension Service
Al. Fay Kuscler	Townsend	KEEP
Al. G. Broose	BONNER	Extension Forest
Al. Barringer	Conrad	Entomology & Pest Control
Al. K. K. K. K.	W.F.E.D.	Entomology & Pest Control

Please sign name, address.

name: address: rep.

John Giese	Missoula	mont Ad Ed Assn miss co. H.S.
SUE MIELKE	MISSOULA	ADULT BASIC ED.
Jim Corbett	Kalispell	Adult Basic Ed.
Bill Cusseen	Helena	Sev't of Pub. Sch.
Patrick O'Leary	Helena	ABE Helena
Wesley Moore	Helena	School Dist #1 (with ^{ex-student} ex-student)
Delvera Moore	Helena	Clerk III - ex-student
Dell Johnson	MISSOULA	Hom. Fund 96