

MINUTES

MONTANA HOUSE OF REPRESENTATIVES  
51st LEGISLATURE - REGULAR SESSION

SUBCOMMITTEE ON LONG RANGE PLANNING

Call to Order: By Chairperson Connelly, on January 11,  
1989, at 8:00 a.m.

ROLL CALL

Members Present: All

Members Excused: None

Members Absent: None

Staff Present: Claudia Montagne, Secretary; Carroll South,  
Staff Researcher, Legislative Fiscal Analyst's Office

Announcements/Discussion: None

LONG RANGE BUILDING PROGRAM

Tape 2:A:430

MONTANA SCHOOL FOR THE DEAF AND BLIND: Bill Sykes (2:A:445), Business Manager of the School for the Deaf and Blind, referred the committee to priority #9 of the Department of Administration's Architecture and Engineering Division ranking system. This is for the roof repair of an academic building at the school, to cost \$10,000, which would extend the useful life of the roof for 5-6 years. This is compared to a cost for total replacement of \$355,000. REP. BARDANOUE (2:A:457) asked the age of the building and Mr. Sykes answered that it was built in 1971. REP. THOFT (2:A:466) had the same concern as Rep. Bardanouve, that we should at least get 20 years out of our roofs. He asked if we were going to get a better roof. Mr Sykes replied that the \$10,000. would merely be money to repair major cracks. REP. THOFT indicated that the committee was concerned about roofs in general.

TOM O'CONNELL of A&E (2:A:481) addressed the roof issue, saying that it is a serious problem especially in this climate. Again he reiterated that the state is trying to maintain 2500 buildings. Most roofs exceed the 20 year life, but some have had more problems. This particular roof

is a project of what he would call continuing maintenance, since there is not enough money to replace the roof in either the cash fund or the school's operating budget. We are starting to work more closely with the contractor, and are trying to control the quality of the installation and the quality of the end product. SEN. HIMSL (2:A:532) asked if Mr. Sykes had maintenance people who could do the repairs, but Mr. Sykes replied that the repairs exceed the ability of his crew and would be bid out. The bulk of the project is the materials, an emulsion coating, that would be mopped on.

DEPARTMENT OF REVENUE: Gary Blewitt (2:A:569), Administrator of the Liquor Division, Department of Revenue, presented on the roof repair project for the Liquor Division Warehouse in Helena, page 221, Capital Construction Program. He stated that A&E had inspected his roof, and recommended that preventative measures needed of be taken. These measures would cost \$170,000 and would make the roof good for the rest of its useful life. The building is 10 years old. REP. BARDANOUE (2:A:594) commented on the need to put so much money into a 10 year roof. SEN. MANNING (2:A:604) asked if it were a flat roof, and Mr. Blewitt answered yes. SEN. HIMSL (2:A:612) asked Mr. Blewitt to identify the other source of funding for this project. Mr. Blewitt replied that it would be the Liquor Enterprise Fund. REP. THOFT (2:A:618) asked that if this fund were not used, would this money then go into the General Fund. Mr. Blewitt answered yes.

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION: Tom Richmond (2:A:630), Petroleum Engineer with the Oil and Gas Division in Billings referred the committee to priority #57 in the Capital Construction Program, a project for an addition to the Division's Billings office. Having received a new program from the Environmental Protection Agency (EPA), they now need more space for the personnel. This request is for a 700 sq. ft. addition to their existing 10 year old building, which was designed for existing staff. This will also enable them to reclaim their conference room as well. This is not a Federal Special Revenue funded project as stated, but will be funded using their own funds. They are eligible for an EPA grant for operating expenses only, not for capital expenditures. REP. BARDANOUE (2:A:670) asked Mr. Richmond how they would generate this money and he replied that it would come from their regular revenues and that they could levy an injection well fee to help pay the operating costs of this particular EPA program. REP. BARDANOUE (2:A:685) stated that the oil producers pay

for it in the end, and Mr. Richmond said yes, that they paid .2% of the value of the oil and gas.

REP. THOFT (2:A:692) asked where the money would go if it were not spent here, and Mr. Richmond said that it would stay in their special revenues.

DEPARTMENT OF MILITARY AFFAIRS: (3:A:010) Lieutenant Colonel Kenneth Cottrill, Facilities Management Officer, presented the Department of Military Affairs' program, beginning with an overview of the Montana National Guard (EXHIBIT 1). As a result of reorganization, Montana became part of the 163rd Armored Brigade, which meant an increase of 900 more people, which would translate into more federal income and more income tax potential. As a result of this expansion, the Department has a construction budget of \$22,500,000 over the next two years.

Projects include two armories at Livingston and Libby, both of which are funded with federal funds. We would lose access to these monies if the projects are not approved. A State match is required. With this comes equipment (tanks) which would then require maintenance facilities. Additional bays are needed on regional maintenance shops. The Federal Government would pick up 100% of the costs except the differential in architectural fees.

The remainder of the projects are listed in Exhibit 1 on the last two pages. Recommended on the A&E's priority list is the Federal Spending Authority in the amount of \$300,000, which requires authorization but no state expenditure.

REP. BARDANOUE (3:A:188) asked how many acres in Billings would be acquired for the \$145,601 expenditure. Lt. Col. Cottrill replied that they would receive 10 acres. SEN. MANNING asked where the fire station would be located, and Lt. Col. Cottrill said at Fort Harrison. He added that there will be annual training there for 1,000 persons per year. REP. BARDANOUE asked if this would be classroom training, and it was answered yes, except for 3 days in the field. SEN. HIMSL asked what the Education Center was, and Lt. Col. Cottrill said it included eating, sleeping and classroom space at Fort Harrison.

Carroll South (3:A:228) asked if the \$17,771,000 expenditure (last page of Exhibit 1) out of federal funds required an appropriation. Lt. Col. Cottrill replied that if the project were to be built on federal land and with federal funds, it did not need an appropriation.

REP. BARDANOUVE (3:A:243) asked if a match were required to build an armory, and Lt. Col. Cottrill replied yes, usually in the proportion of 75% - 25%. Department of Military is Asking for more in order to make a more usable facility.

REP. BARDANOUVE (3:A:257) asked if there were in fact no monies set aside in the Governor's budget for armories, and Lt. Colonel Cottrill answered yes. SEN. MANNING then asked for a description of the new tank, and Lt. Cottrill spoke about the M-1 Abrams tank, a lower, wider, heavier, computerized machine. SEN. MANNING asked how many people it took to service the tank, and Lt. Col. Cottrill replied that it required 60 FTE to maintain all of the ground mobile equipment.

DEPARTMENT OF FAMILY SERVICES: (3:A:338) Doug Matthies, Administrator of the Administrative Support Division, presented for the Department, and described the roof replacement project at Pine Hills School, priority #7, page 49, Capital Construction Program. He stated that the roof was a 40 year old flat style roof requiring major maintenance every 10 years. A&E recommended a new sloped roof with better insulation for longer life expectancy.

SEN. HIMSL (3:A:371) suggested changing the design as well as replacing the roof, and Mr. Matthies said that they could consider this option. SEN. HIMSL asked if the department had considered metal roofs like those at forest camps. Jim Whaley of A & E replied that those roofs have leaking problems if you have too many openings in them for heat vents or air conditioning, etc. This one may have a metal cover over it, however.

DEPARTMENT OF HIGHWAYS: (3:A:399) Don Gruel, Administrator of the Maintenance and Equipment Division, presented their projects, which are similar to what they've requested before (pages 209-211, Capital Construction Program. The total is \$1,500,000, and half of that represents repair and major maintenance (A&E priority #36), the rest applying to renovations or new buildings. The repair and maintenance does include one re-roofing project for a flat built-up roof, totalling \$200,000. There is extreme cracking and some leakage. New projects include a Maintenance Section Headquarters in Bridger (priority #37), sandhouses construction (priority #38), a land acquisition in Kalispell (priority #39), major renovations of Headquarters in Glendive (priority #40), and construction of several storage bays (priority #41). SEN. HIMSL (3:A:535) asked about the

\$200,000 cost of replacing a roof on a building just built in 1978. Mr. Gruel replied that they had received this estimate from A&E, and that it was a flat roof of about 200,000 square feet. It is the old type of built-up roof that was designed and used before the membrane type roof came in. This is the type that it is in the maintenance shop. REP. BARDANOUE (3:A:572) commented that many old type roofs don't have to be replaced every 10 years. Mr. O'Connell requested time to look into this project, because \$200,000 could not cover the cost of replacing the roof. At that amount, this project should also stand alone, he said.

REP. BARDANOUE (3:A:606) asked if Mr. O'Connell had seen these projects, and Mr. O'Connell said yes, but maintenance projects are usually a grab bag of smaller maintenance projects. However, he was unaware that this project was within the Major Maintenance Projects, totalling \$750,000. He stated that something was wrong, and he requested time to look into this. SEN. HIMSL (3:A:661) stated that A & E should look into this and stated that he was shocked at the replacement of 10 year old roofs. He commented that usually a person got a 20 year guarantee. Mr. Gruel stated that on this roof, they only received a one year guarantee, and that on flat, built-up roofs, you do not get the longevity. REP. CONNELLY (3:A:694) asked if the state was still building flat roofs, and Mr. O'Connell replied that most flat roofs have a pitch that is not very steep. He added that, typically, when one is covering an expanse of building, one cannot put on a pitched roof. It is uneconomical and dangerous due to snow slides.

REP. BARDANOUE (3:B:012) asked Mr. Gruel how much land they were buying in Kalispell. Mr. Gruel answered that it was about 1/2 acre right in town in a commercial area. SEN. HIMSL (3:B:019) commented that the price of the land had been elevated since the Burlington Northern had people move off their right-of-way, and move into this area. REP. BARDANOUE (3:B:029) asked if land was worth \$160,000 per acre in Kalispell, and Mr. Gruel answered yes.

ADJOURNMENT

Adjournment At: 9:20 a.m.

*M. E. Connelly*

REP. CONNELLY, Chairperson

MEC/cm

0925.MIN



EXHIBIT 1  
DATE 1-11-89  
HB Long Range  
Planning

THE NATIONAL

ANTITRUST

GUARD

A

CONSTITUTION

INDUSTRY

**MILITIA FORMED IN 1636:**

- A. FOR PROTECTION**
- B. BECAUSE IT WAS LESS EXPENSIVE THAN A STANDING ARMY**
- C. AS A DETERRENT TO A LARGE DOMINEERING NATIONAL MILITARY**

**NATIONAL GUARD EXISTS TODAY:**

- A. FOR STATE AND NATIONAL PROTECTION**
- B. TO PROVIDE THE SAME NATIONAL SECURITY AS THE ACTIVE FORCES BUT BECAUSE WE ARE PART-TIME WE ARE LESS EXPENSIVE**
- C. TO SUPPLEMENT A SMALLER ACTIVE FORCE IN MEETING THE NATIONAL DEFENSE MISSION**

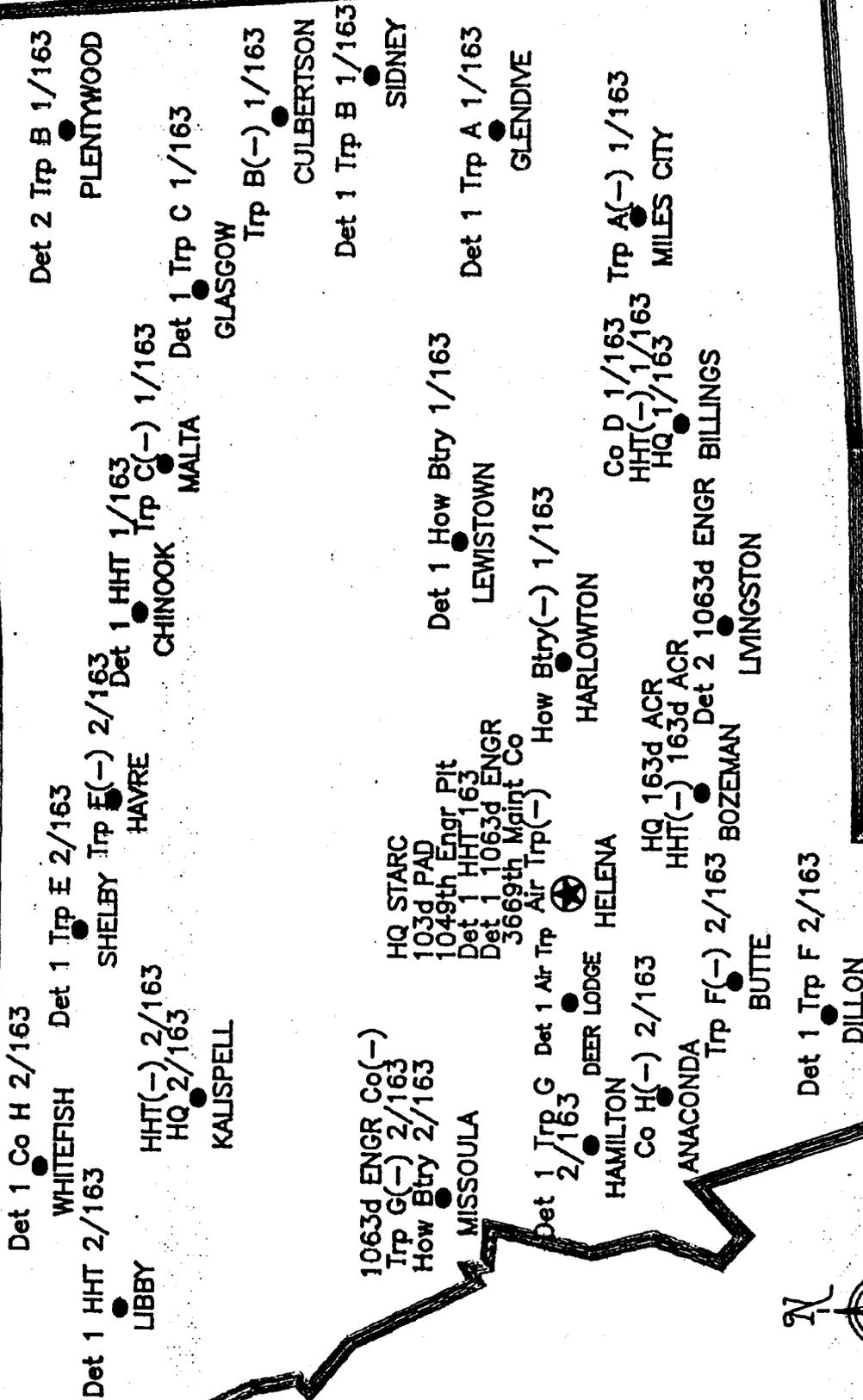
ARMORED BRIGADE FEDERAL MISSION

TO DETER, FIGHT AND WIN OVER ENEMY MILITARY FORCES  
AND TO CONTROL LAND AREA INCLUDING POPULATIONS  
AND RESOURCES THROUGH TRAINING, READINESS  
AND RAPID RESPONSE.

ARMY NATIONAL GUARD STATE MISSION

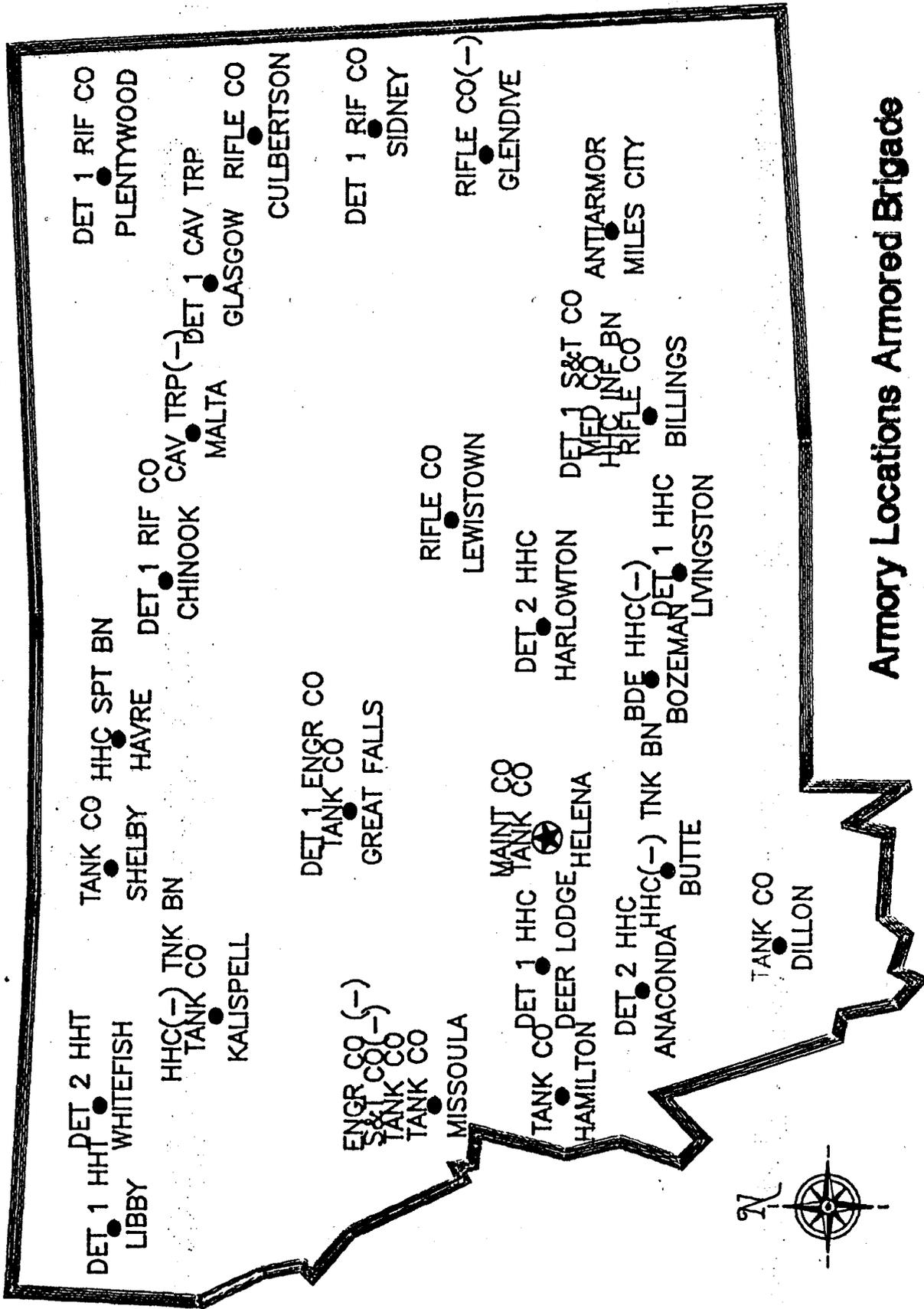
RESPOND AND ASSIST IN NATURAL DISASTER AND  
CALAMITIES WITH MANPOWER, EQUIPMENT AND  
RESOURCES. HELP MAINTAIN PUBLIC PEACE AND  
ORDER AND CONDUCT PRE-HOSTILITIES PLANNING.

# 163d ARMORED CAV REGT

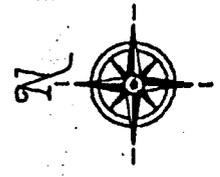


Armory Locations  
163d Armored Cavalry Regiment

# 163d ARMORED BRIGADE



## Armory Locations Armored Brigade



ARMY NATIONAL GAURD

STRENGTH BEFORE REORGANIZATION	2938
STRENGTH AFTER REORGANIZATION	3846

FEDERAL FISCAL YEAR 1988 EXPENDITURES	\$32,836,000
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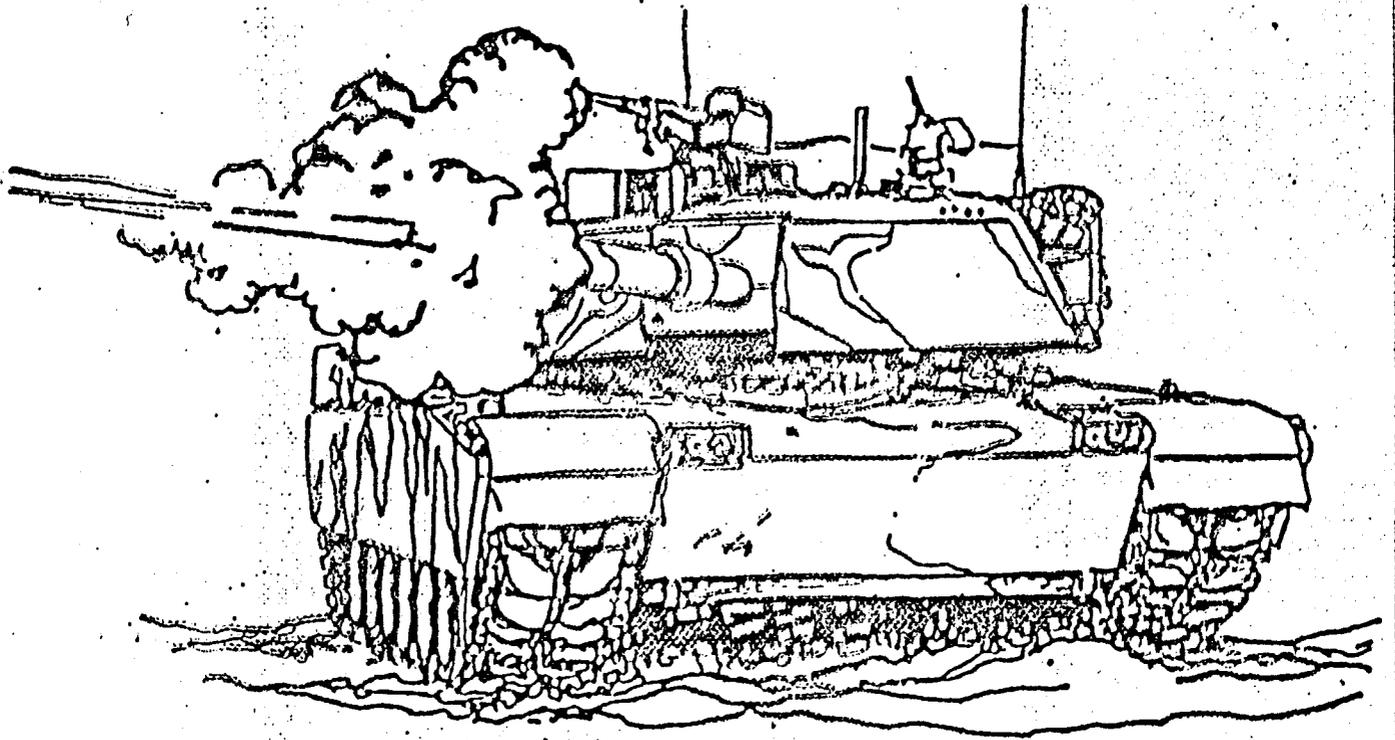
1988 ARMY GAURD PERSONAL INCOME (AVERAGE \$3600 PER GUARDSPERSON)	\$10,770,200
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ESTIMATED PERSONAL INCOME AFTER REORGANIZATION	\$13,845,600
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ESTIMATED STATE INCOME TAX PAID @4%	
BEFORE REORGANIZATION	\$430,808
AFTER REORGANIZATION	\$539,424

POTENTIAL INCREASE IN TAXES AS A RESULT OF REORGANIZATION	\$108,616 PER YEAR
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**DEPARTMENT  
OF  
MILITARY AFFAIRS  
ARMY NATIONAL GUARD**



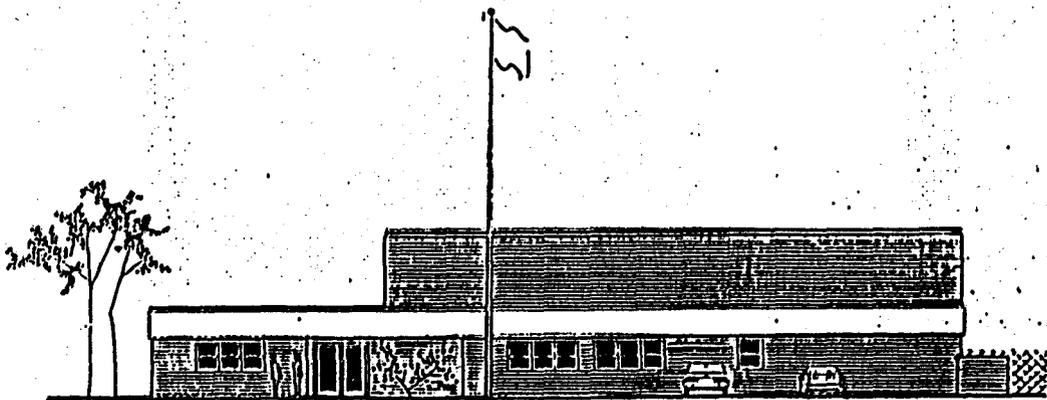
1990-1991

**CONSTRUCTION PROGRAM**

# PROPOSED ARMORIES



LIVINGSTON MT



LIBBY MT

1990/1991 LONG RANGE BUILDING PROGRAM

PRIORITY	PROJECT NAME	STATE	FEDERAL	TOTAL
#1	LIVINGSON ARMORY	#500,800	#764,000	#1,264,800
#2	LIBBY ARMORY	#495,600	#704,000	#1,199,600
#3	M-1 BAY KALISPELL	#5,000	#250,000	#255,000
#4	M-1 BAY BILLINGS	#5,000	#250,000	#255,000
#5	M-1 BAY BELGRADE	#5,000	#250,000	#255,000
#6	M-1 BAY CHINOOK	#5,000	#250,000	#255,000
#7	M-1 BAY MISSOULA	#5,000	#170,000	#175,000
#8	M-1 BAY CULBERTSON	#5,000	#170,000	#175,000
#9	MISSOULA ARMORY REMOD	#4,000	#80,000	#84,000
#10	VEH STOR-BELGRADE		#25,000	#25,000
#11	ARMORY REMOD STUDY	#8,000		#8,000
#12	FEDERAL SPENDING		#300,000	#300,000
#13	ARMORY DESIGN-BILLINGS	#214,597		#214,597
#14	LAND PUR. BILLINGS	#145,601		#145,601
#15	AMEND STOR AUTH.		#150,000	#150,000
	TOTAL	#1,398,598	#3,363,000	#4,761,598

LONG RANGE FEDERAL CONSTRUCTION -P&C CONTRACTING

PRIORITY	PROJECT NAME	STATE	FEDERAL	TOTAL
#1	UTES M-1 BAY		\$303,000	\$303,000
#2	CSMS M-1 BAY		\$240,000	\$240,000
#3	DAS III		\$350,000	\$350,000
#4	EDUCATION CENTER		\$4,948,000	\$4,948,000
#5	MEDICAL UNIT		\$402,000	\$402,000
#6	ATTACK BN ARM		\$2,527,000	\$2,527,000
#7	GT FALLS ARMORY		\$2,559,000	\$2,559,000
#8	FIRE STATION		\$334,000	\$334,000
#9	AASF		\$3,683,000	\$3,683,000
#10	FITNESS CENTER		\$100,000	\$100,000
#11	BARRACKS REMOD		\$170,000	\$170,000
#12	WETS SUPPORT CENTER		\$2,155,000	\$2,155,000
	TOTAL		\$17,771,000	\$17,771,000

# COMMUNITY INVOLVEMENT

The Montana Army and Air National Guard is made up of people from your community, and the Guard is a part of the community. In addition to being an integral part of our total defense structure nationally, the Guard is involved in all kinds of things right here at home. People helping people. helping our communities and our state.

In times of flood, fire, or other natural disasters or civil disturbance, the Montana National Guard is there when needed. The Montana Guard serves our state and our neighbors many times when the problems exceeded the abilities of civil authorities. Historically, the Montana Guard has always heeded the call.

The members of the Montana National Guard are the members of your community. The store keeper, the laborer, and even your mayor or city manager may be members of the Montana Guard and participate in many community activities such as parades, ceremonies and other such events.

Over 850 full-time employees and more than 3,300 "Traditional Guardsmen" . . . that's people, and that's Economic Impact!

The National Guard represents a sizeable number of people who live, work, and raise families in Montana. They come from all walks of life and all areas of the state. Members of the Guard are doctors, nurses, lawyers, judges, accountants, politicians, policemen, radio & TV announcers, mechanics, farmers, ranchers, state and federal employees, clerks, administrators, salespersons and much, much more.

These Montanans serve and work voluntarily to protect our community, our state and our nation. Always ready, always there, the people of the Montana National Guard stand ready when needed. . . anytime, anywhere.



**ECONOMIC IMPACT**  
OF THE MONTANA NATIONAL GUARD

VISITOR'S REGISTER

Long Range Planning

SUBCOMMITTEE

AGENCY(S)

DATE 1-11-89

DEPARTMENT

Revenue, DNEC, Military Affairs  
Family Services, MSD, Highways

NAME	REPRESENTING	SUP- PORT	OP- POSE
Bill Seyles	Great Falls	✓	
Bill Vickett	Great Falls	✓	
Tom Richmond	DWRC BOARD OF OIL & GAS	✓	
Tom Comella	AGE	✓	
Jim WHALET	A&E		
Doug Matthews	DFS		
DON GRUHL	Dept. Highways	✓	
LTCOL Ken Cottrell	Dept of Military Affairs	✓	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT.  
IF YOU HAVE WRITTEN COMMENTS, PLEASE GIVE A COPY TO THE SECRETARY.