

## MINUTES OF THE

### SENATE LONG RANGE PLANNING SUBCOMMITTEE

April 11, 1987

Chairman Van Valkenburg called the meeting to order at 1:35 p.m. in Room 410, State Capitol. All members were present.

Chairman Van Valkenburg stated that Ms. Quinlan from the Legislative Fiscal Analyst's Office had prepared a report, which is attached as Exhibit 1. Ms. Quinlan explained the cost comparisons for each of the three proposals.

Chairman Van Valkenburg asked about the Lewistown property lease cost. Ms. Quinlan answered that was based on a 10 year lease/purchase agreement. Basically that is the cost of buying the hotel.

Chairman Van Valkenburg said he was confused about different figures on the Lewistown proposal. Mr. Herb Jones explained that initially his group started with figures that met the full criteria of the Academy, which included new building costs. Next they drew up figures which represented the lowest cost based on a lease/purchase agreement. Mr. Jones stated that Lewistown will either lease or lease/purchase for \$101,000 for 100 years and included in that cost is an indoor firing range.

Chairman Van Valkenburg stated that he understood that the Analyst's Office was going to provide cost estimates on essentially the same proposals. If the Lewistown figures include an indoor firing range, the proposals aren't the same. Ms. Quinlan said the problem is that Lewistown does not have the numbers needed for an equivalent proposal. Mr. Jones said that he does have numbers, but they are not separated out.

Mr. Ron Smith, Legislative Auditor's Office, stated that he had done some figures this morning also, which are attached as Exhibit 2. These figures are based on a purchase. The next set of figures he ran are attached as Exhibit 3. These figures are based on continuing the lease for the next two years.

Senator McLane asked about the driver's training course. Ms. Quinlan stated that there are no current facilities in Great Falls or Dillon for the course. Mr. Westfall, Administrator, Law Enforcement Academy, said that if the Academy were located in Great Falls or Dillon, the officers would still have to go to Lewistown to drive, until another place could be constructed to meet the needs of the Academy. Rep. Swysgood stated that there is space available in Dillon for a driving course, and that it could be constructed on the existing runway at the Dillon airport. The airlines that serve Dillon have indicated that they

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would donate the runway to the Academy. Mr. Westfall stated that he didn't think that was a good idea because it is not comparable to the Lewistown track, plus liability has to be considered. At the bare minimum, the track has to be able to provide a flat surface for basic training. It also has to go well beyond that for high speed pursuit training. Mr. Westfall stated that he would not recommend moving off the Lewistown site.

Mr. Ken Hoovestel, Chairman of the Great Falls Law Enforcement Academy Committee, stated that the driving course is in the talking phase in Great Falls. He has done preliminary talking with the Air Force at Malmstrom about using some of the runways there for the course.

Senator Williams asked Mr. Westfall what the largest class has been at the Academy. Mr. Westfall answered that the largest has been 50 people in a seminar-type class. The Academy hopes to be able to increase the size of all the classes with an adequate facility.

Rep. Swysgood said that in the Dillon proposal, they started out to try to meet the needs of the Academy now and in the future. It seems to be money that is in question now. When the bill left the House, there was \$277,000 in the general fund for appropriation to the Academy. He thinks nothing is sacred in this process of legislation.

Senator Aklestad stated that his assessment of the three proposals is that they all have significant problems, which would each take lots of time and money to deal with.

DISPOSITION OF HOUSE BILL NO. 895:

MOTION; Senator Walker moved that the Committee concur in House Bill No. 895 as amended per Standing Committee Report (attached as Exhibit 4).

Senator Van Valkenburg said he does not support the motion. He said of paramount importance is the interest of law enforcement in the state of Montana. Since the Sheriff's and Peace Officer's Association, the Attorney General and the director of the Academy are not in agreement and Senator Van Valkenburg believes that it is reasonably possible for them to come to an agreement in the future, he feels the decision should be postponed.

Question called. With Senators Walker and Aklestad voting yes, and Senators McLane and Van Valkenburg voting no, the motion failed 2-2.

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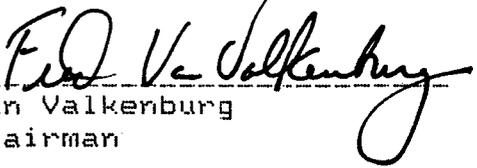
DISPOSITION OF HOUSE BILL NO. 903:

MOTION: Senator Aklestad moved that House Bill No. 903, as amended per attached Standing Committee Report (Exhibit 5), be not concurred in. Question called. With Senator Aklestad voting no, and Senators Walker, McLane and Van Valkenburg voting yes, the motion passed 3-1.

DISPOSITION OF HOUSE BILL NO. 894:

MOTION; Senator McLane moved that House Bill No. 894, as amended per attached Standing Committee Report (Exhibit 6), be not concurred in. Question called. With Senator McLane voting no, and Senators Van Valkenburg, Walker and Aklestad voting yes, the motion passed 3-1.

ADJOURNMENT; There being no further business to come before this committee, the hearing adjourned at 3:30 p.m.

  
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Van Valkenburg  
Chairman

To: Senate Long-Range Planning Subcommittee

From: Madalyn Quinlan, Staff  
Legislative Fiscal Analyst

Date: April 11, 1987

Minimal Requirements of the Law Enforcement Academy

2 classrooms (1 classroom must hold at least 40 students)  
1 seminar room  
1 classroom for crime scene lab (with enough room to set up large tables for displays)  
1 classroom for photo lab (with sinks, chemical storage)

64 beds

11 offices

Space for word processing equipment which meets wiring and temperature requirements

Gymnasium which can be scheduled at the LEA's convenience

Library space (2000 volumes)

Film storage

General storage

Firing Range

Drivers' Training Course

Food Service

Security Needs

Firearm storage on-site

Ammunition bunker or vault

Concrete walls, no windows, steel doors, deadbolt locks, not accessible from the outside, preferably at some distance from residence area

Vehicle security  
(5 vehicles)

Lighting, visibility from the LEA offices, designated parking, preferably a fenced lot

SENATE LONG RANGE PLANNING  
EXHIBIT NO. 1  
DATE 4/11/87  
BILL NO. HA 894, 895, 903

4-11-87

Cost Comparisons on Law Enforcement Academy Alternatives

<u>Cost Category</u>	<u>Bozeman</u>	<u>Dillon</u>	<u>Great Falls</u>	<u>Lewistown</u>
Lease (FY89)	\$161,021	\$103,920	\$100,000	\$101,000
Utilities	included	included	41,200	102,500
Gymnasium	500	included		included
Weight Room	3,000	included	10,000	none
Relocation Costs	<u>-0-</u>	<u>36,700</u>	<u>37,000</u>	<u>37,000</u>
<b>Total Facilities</b>	<b>\$164,521</b> =====	<b>\$140,620</b> =====	<b>\$188,200</b> =====	<b>\$240,500</b> =====
Food Service per diem (4100 student days)	\$10.50 \$43,050 =====	\$9.60 \$39,360 =====	\$10.75 \$44,075 =====	\$5.00 \$20,500 =====
Distance from outdoor firing range	100 miles	4 miles	6 miles	3 miles
Cost of facility (FY89)	\$5,000 =====	-0- =====	-0- =====	\$5,000 =====
Distance from driver's training course	170 miles	265 miles	100 miles	3 miles
Cost of rental (FY89)	1,000	1,000	1,000	1,000
Cost of housing (FY89)	<u>6,000</u>	<u>6,000</u>	<u>6,000</u>	<u>-0-</u>
<b>Total Driver's Ed</b>	<b>\$7,000</b> =====	<b>\$7,000</b> =====	<b>\$7,000</b> =====	<b>-0-</b> =====
Facilities already in place for film lab?	at MSU	no	yes	no
Facilities already in place for crime scene lab?	no	no	no	no
Available Parking Spaces	200 <sup>+</sup>		64-80	
Secure Storage				
Fenced area for vehicles	no	no	no	no
Ammunition/Firearm Storage	yes	?	?	?
<b>Total FY89 Cost</b>	<b>\$219,571</b> =====	<b>\$186,980</b> =====	<b>\$239,275</b> =====	<b>\$266,000</b> =====

SENATE LONG RANGE PLANNING  
 EXHIBIT NO. 1  
 DATE 4/11/87  
 BILL NO. HB 894 895

**UPDATE**  
**3 April 1987**

As the House Appropriations Committee hearing concluded, it was apparent that the Great Falls community needed to expand on the merits of its "low cost leasing alternative" for Montana's Law Enforcement Academy. With no contingencies or surprises: it is a real value for the State of Montana.

	<u>Proposed MLEA in Great Falls</u> HB-895	<u>Existing MLEA in Bozeman</u>
Administration; Education Housing	22,804 square feet	8 modular units and 28x72 each or 16,128 sq ft
New Paved Parking for MLEA exclusive use		
<b>ANNUAL COSTS</b>		
Lease	\$100,000/year - Fixed rate for 5 yrs	\$147,678 (1986-1987) <u>\$154,088 (1987-1988)</u> <u>\$161,021 (1988-1989)</u>
Utilities	\$17,200/year - Estimate	Included in Lease
Custodial & Laundry	\$24,000/year - Fixed rate for 2 yrs	Included in Lease
<b>TOTAL</b>	<u>\$141,200</u>	
<b>Unit Costs</b>		
1986-87		\$9.16/s.f.
1987-88	\$6.19/s.f.	\$9.56/s.f.
1988-89	\$6.19/s.f.	\$9.98/s.f.
Training Spaces which include:	gymnasium 13,108 s.f. swimming pool 7,638 s.f. locker room 3,393 s.f. (Nom 1/2 area) weight/exercise up to 700 s.f.	Universal Athletic Sports & Courts
Training Spaces Total Area	24,539 s.f.	
<b>ANNUAL COSTS</b>		
Lease	<u>\$10,000/yr</u>	\$3,000/year
Unit cost of training facilities	\$0.41/s.f.	
Fire Arms Training Location	Malstrom AFB	Fort Harrison in Helena
Transportation Costs	Nominal	\$6,600 in 1986 budget for MLEA employees only. City or County pays for their own LEA students' travel
Cost of updating firing ranges	No other fire arms training costs such as capital outlay, maintenance, & technological advances	Cost to be borne by Montana taxpayers
Firing Range consists of	3 all weather ranges - 37 firing pts Indoor Classroom Indoor cleaning & repair area totaling 3,200 s.f. Duelatron (Laser movable target)	One outdoor range Not available Not available Not available without substantial cost to Montanans
Other facilities at NO ADDITIONAL COSTS per scheduling availability:		
Theatre, 369 seat capacity,	about 3,500 s.f.	} NO COST!
Library,	10,752 s.f.	
Video Studio	672 s.f.	
2 Classrooms, McLaughlin Center adjacent to gymnasium	2,016 s.f.	
Tiered classroom, Science Bldg	1,995 s.f.	
Forum Room, McLaughlin Center	2,568 s.f.	
<b>TOTAL AREA</b>	<u>21,503 s.f.</u>	
<b>UNIT COST</b>	<u>\$0.00 s.f.</u>	

**SENATE LONG RANGE PLANNING**

EXHIBIT NO 1

DATE 4/11/87

BILL NO. HB 894, 895, 903

udent activity card for weekly fee of \$3 per person buys Bowling, Game Room, Recreational Swimming, & Recreational Gym. Already in place at the llege of Great Falls are instructional areas for Adult Education, Paralegal and Criminal Justice programs. CGF would provide an excellent vironment for Law Enforcement Training.

is proposal is designed to expand the current Law Enforcement Academy and enhance effective officer training at a cost less than Montanas are esently spending. More importantly, the Legislature would not be concerned about capital outlay, bond issues or construction improvements of determined magnitude, which other proposals may require.

summary, the College of Great Falls offers facilities in excess of 68,000 squre feet for Montana Law Enforcement Academy use at an annual cost \$151,200. not including food service \$15,000 THE BOTTOM LINE!

DILLON PROPOSAL  
MONTANA LAW ENFORCEMENT ACADEMY

Annual Cost Breakdown

REVENUE:

Lease Payment.....\$ 266,000

EXPENDITURES:

Debt Service

Renovation:

Clark Hall.....\$ 40,824  
Arena Floor..... 16,291  
Parking Lots..... 5,371

New Construction:

Firing Range..... 98,594  
Old Debt - Clark Hall..... 8,500 X  
Trustee Fees..... 1,000

TOTAL DEBT SERVICE.....\$170,580 \

BUILDING OPERATIONS..... 77,327 X

MAINTENANCE (Including Long-term Maintenance Reserve)..... 18,093 X

TOTAL EXPENDITURES.....\$266,000

SENATE LONG RANGE PLANNING

EXHIBIT NO 1

DATE 4/11/87

BILL NO. 413 894, 895, 903

DECISION: EXERCISE THE PURCHASE OPTION AT THE START  
OF THE BIENNIUM.

lease payment dates *****	current lease *****	buy decision *****	
july 1 1987	\$37,112	\$308,783	
october 1 1987	\$37,112	\$13,750	
january 1 1988	\$37,112	\$13,750	
april 1 1988	\$37,112	\$13,750	
july 1 1988	\$37,112	\$13,750	
total	\$185,560	\$363,783	(\$178,223)

funds available from Capital Projects Fund	\$127,000
Additional money needed	(\$51,223)

SENATE LONG RANGE PLANNING

EXERCISE 2

DATE 4/11/87

BILL NO. HB 894, 895, 903

**DECISION: PURCHASE VS LEASE  
FOR THE BIENNIUM**

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lease payments dates *****	current lease *****	buy decision *****	
july 1 1987	\$37,112	\$308,783	
october 1 1987	\$37,112	\$13,750	
january 1 1988	\$37,112	\$13,750	
april 1 1988	\$37,112	\$13,750	
july 1 1988	\$37,112	\$13,750	
october 1 1988	\$37,112	\$13,750	
january 1 1989	\$37,112	\$13,750	
april 1 1989	\$37,112	\$13,750	
 total	 \$296,896	 \$405,033	 (\$108,137)

SENATE LONG RANGE PLANNING  
 BILL NO. 3  
 DATE 4/11/87  
 BILL NO. HB 894, 895, 903







# STANDING COMMITTEE REPORT

April 13 19 87

MR. PRESIDENT

We, your committee on Senate Long Range Planning

having had under consideration House Bill No. 903

third reading copy ( blue )  
color

**GRINDE (Van Valkenburg)**

**RELOCATE THE LAW ENFORCEMENT ACADEMY TO LEWISTOWN**

Respectfully report as follows: That House Bill No. 903

Be Amended as Follows

House Bill 903, ~~second~~ <sup>third</sup> reading copy (blue)

1. Page 3, Line 11  
Strike: "\$200,000"  
Insert: "\$73,000"
2. Page 3, Line 12  
Following: "fund"  
Insert: "and \$127,000 from the capital projects fund"
3. Page 3, Lines 19 through 21  
Strike: Lines 19 through 21

Renumber subsequent sections

AND AS AMENDED

BE NOT CONCURRED IN

SENATE LONG RANGE PLANNING  
E 4  
DATE 4/11/87  
BILL NO. ~~894, 895, 903~~

~~XXXXXX~~ AMEND3:mq.

~~XXXXXXXXXX~~

*Van Valkenburg*  
Van Valkenburg Chairman.

4-11-87  
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# STANDING COMMITTEE REPORT

April 13 1987

MR. PRESIDENT

Senate Long Range Planning

We, your committee on.....

having had under consideration..... House Bill No. 903

third reading copy ( blue )

color

GRINDE (Van Valkenburg)

RELOCATE THE LAW ENFORCEMENT ACADEMY TO LEWISTOWN

Respectfully report as follows: That..... House Bill No. 903

Be Amended as Follows

House Bill 903, ~~Second~~ <sup>Third</sup> reading copy (blue)

1. Page 3, Line 11  
Strike: "\$200,000"  
Insert: "\$73,000"
2. Page 3, Line 12  
Following: "fund"  
Insert: "and \$127,000 from the capital projects fund"
3. Page 3, Lines 19 through 21  
Strike: Lines 19 through 21

Renumber subsequent sections

AND AS AMENDED

BE NOT CONCURRED IN

SENATE LONG RANGE PLANNING

5

DATE: 4/11/87

BILL NO. HB 894, 895, 903

AMENDS:mq.

DELETED

*Van Valkenburg*

Van Valkenburg

Chairman.

# STANDING COMMITTEE REPORT

April 13 19 87

MR. PRESIDENT

## Senate Long Range Planning

We, your committee on

having had under consideration House Bill No. 894

third reading copy ( blue )  
color

**THOFT (Van Valkenburg)**

**LOCATE THE LAW ENFORCEMENT ACADEMY AT WESTERN MONTANA COLLEGE IN DILLON**

Respectfully report as follows: That House Bill No. 894

### Be Amended as Follows

House Bill 894, ~~second~~ <sup>third</sup> reading copy (blue)

1. Page 5, Line 8  
Following: "appropriated"  
Insert: "\$265,000 from the motor vehicle account of the state special revenue fund"
2. Page 6, Line 8  
Following: "justice"  
Strike: remainder of line 8 through "1989," on line 9
3. Page 6, Lines 21 through 23  
Strike: Lines 21 through 23 in their entirety  
Re-number subsequent sections
4. Page 7, line 6.  
Strike: "11"  
Insert: "10"

AND AS AMENDED

BE NOT CONCURRED IN

AMENDS:mg.  
B67ASS

B6701PAXX

SENATE LONG RANGE PLANNING

DATE 4/11/87

BILL NO. HB 894, 895, 903

Van Valkenburg

Chairman.





