

MINUTES OF THE MEETING
INSTITUTIONS AND CULTURAL EDUCATION SUBCOMMITTEE
50TH LEGISLATIVE SESSION
HOUSE OF REPRESENTATIVES

March 6, 1987

The thirty-second meeting of the Institutions and Cultural Education Subcommittee was called to order in room 202-A of the state capitol by Chairman Miller on March 6, 1987 at 8:06 a.m.

ROLL CALL: All members were present with the exception of Representative Menahan, who was excused. Also present were Keith Wolcott, Senior Analyst for the Legislative Fiscal Analyst (LFA); Alice Omang, secretary; George Harris of the Office of Budget and Program Planning (OBPP); and various other guests. Tape:32-1-A

CONSIDERATION OF HOUSE BILL 840: Representative Driscoll, sponsor of the bill, was absent; and Representative Menke, District 23, presented this bill, which is an act appropriating \$1.8 million to the Department of Institutions for the biennium ending June 30, 1989, for the purpose of establishing community homes for the mentally ill. He advised that this bill would establish two community homes for emotionally disturbed adolescents, for an estimated cost of \$300,000 annually, and five group homes for the chronically mentally ill, for an estimated cost of \$600,000 annually.

PROPONENTS: Steve Waldron, representing the Montana Mental Health Centers, stated that there is a serious problem with youth services in this state and there are a number of kids that have had to be put in institutions or be sent out-of-state at considerable cost - much greater than the cost that is in this bill

He continued that as far as the chronically mentally ill adults, there are 316 people that they have identified in the last survey that was done that are in need of group homes and could utilize those services. He contended that these people are living in some very undesirable situations right now.

(95) Donna Hale, Director of the West Side Adolescent Day Treatment Center, informed the committee that one of their frustrations is that when a youth has completed their structured program at the center, when they returned

home to the foster care home, the group home or their parents, there was not enough structure and in five instances, these youngsters are now out-of-state in a residential treatment program, which is extremely expensive, and when they are out-of-state, work with their families is almost impossible to carry out.

(128) David Briggs, the Region 4 Director of the Montana Mental Health Center in Helena, said that the money for this is not new money - it is money that is presently being spent by the state of Montana for a number of youngsters who are going out-of-state and the cost-per-child is less than the cost-per-child that is being spent now.

(155) Dick Hruska, Director of the Golden Triangle Community Mental Health Center in Great Falls, offered testimony in support of this bill. See exhibit 1.

(180) Nancy Adams, Director of the Montana House for the seriously mentally ill, indicated that there was a link between youth services and adult services as many of these youth end up in the adult treatment programs. She distributed exhibit 2 to the committee, which is a breakdown of the state-wide waiting list which was compiled in October.

(240) John Nesbo, Executive Director of the Montana Mental Health Center in Billings, offered testimony as per exhibit 3.

(250) Robert Scarborough, the Residential Services Coordinator for the Montana Mental Health Center in Billings, advised that a transitional living I group home is defined as a home with 40 hours of supervision per week or more and a transitional living II home is less than 40 hours per week. He advised that, at present, they currently have two transitional I group homes and four transitional II group homes and they wish to convert one of their transitional II group homes to a transitional I group home so as to serve patients who have greater needs of supervision. He recapped the services and placement of these group homes.

There were no further proponents.

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OPPONENTS: (365) There were none.

QUESTIONS ON HOUSE BILL 840: (375)

Senator Bengtson asked if the need for services for the mentally disturbed adolescents is statewide.

Mr. Waldron replied that they have left it up to the Department of Institutions to determine where would be the most appropriate places to put the homes.

There were some questions on the waiting list survey and the cost of servicing the youngsters out-of-state.

Ms. Hale advised that the cost of out-of-state treatment is \$40,000 to \$60,000 per year per adolescent and Montana does not have any long-term care for severely emotionally disturbed adolescents and Rivendel is pretty much limited to 90 days. She explained that the Department of Social and Rehabilitation Services, estimated that there were 34 youngsters out-of-state earlier this year and of those, 16 or 17 were adolescents.

(485) Chairman Miller noted that this would approach around \$1 million a year and he does not understand why they (the Mental Health Center people) did not come in here with exact figures from SRS and OPI and see what it is costing the state.

Mr. Waldron answered that he would get those figures for them, if he likes.

Senator Tveit contended that this bill is dead without those figures and they should get them.

(540) Chairman Miller also expressed some concern as to what the impact will be when Rivendel's first 90-day-period is up.

Carroll South, Director of the Department of Institutions, advised that the commitment to this program is for 90 days, but at the end of that 90 days, if an individual is still seriously mentally ill, as defined by law, that facility is obligated to go back to court and have that individual recommitted and Rivendel will do that.

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He continued that they are talking about those few adolescents, who may be chronically mentally ill and do not need to be in a facility that costs \$300 a day and they do have a void in this type of services.

Tape: 32-1-B Chairman Miller asked why they do not have private facilities in this state.

Mr. Waldron replied that they do have several facilities in the state - the Yellowstone Boy's Ranch, the Deaconess Home in Helena - but it is an underfunded system and the state is not paying their costs and they have lost over 100 slots over the last five years. He gave some information about the various group homes across the state.

(75) Ms. Hale advised that because resources are scarce right now, existing institutions can pick a population and the older adolescents are the least favorite population of people to work with and Yellowstone Boys' Ranch and Deaconess will not accept them anymore.

There were some further questions on this bill and Representative Menke closed.

REDUCING PRISON POPULATION: (230)

Mr. Wolcott distributed exhibit 4 to the committee, explaining that Roger Lauen, an expert on prisons and corrections from Colorado, made an error in his testimony yesterday as he counted the prison twice and he also counted the ranch and dairy, prison industries, the canteen and part of the industries training program and there is absolutely no cost to the state, because those are proprietary accounts. He advised that this handout was closer to being correct.

Mr. South contended that Mr. Lauen has a different conception about what the district judges will use those facilities for and his (South's) experience with district judges is that they will tell you that they will use it for people they would otherwise send to prison, but they will do whatever they please.

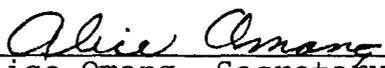
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Mr. South advised that with their projections and what they call their nightmare scenario, they estimate that by 1996, there will be 1,705 people in prison and his (Lauen's) lowest estimate was 2,100 in 1993, and this can be dangerous, because if you have a high year and take off from that point, it will show unrealistic projections. He stated that in 1986, in terms of an increase in the prison population, it was the worse year they have ever had. He said that he did not feel that they could use straight-line projections such as that.

ADJOURNMENT: There being no further business, the meeting was adjourned at 9:15 a.m.

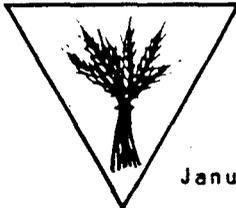


REPRESENTATIVE MILLER, Chairman



Alice Omang, Secretary

Golden Triangle Community
Mental Health Center



REGION II ADMINISTRATIVE OFFICES

&

CASCADE COUNTY CLINICAL OFFICES

Holiday Village Mall - 2nd Level

P.O. Box 3048

Great Falls, Montana 59403

Phone: 761-2100

January 14, 1987

Exhibit 1
3/6/87
HB 840
DICK HRUSKA

Steve Waldron, Executive Director
Montana Council of
Regional Mental Health Centers
512 Logan
Helena, Montana 59601

Dear Steve:

As requested by the State Council please find attached budget figures for needed additional programs in Region II. We are requesting funding necessary to establish one 24-hour supervised adolescent group home and an adolescent day treatment program to provide services for 15+ severely emotionally disturbed adolescents.

The costs on the adolescent group home were arrived at by using the FY 1986 cost report figures from one of our adult group homes and do not include any start-up or refurbishing expenses.

The costs on the adolescent day treatment program were arrived at by using the FY 1986 cost report figures from our adult day treatment program on a pro-rata census basis with some adjustments which reflect renting a facility instead of owning it. Personnel costs in this program were arrived at by program necessity and do not have any relationship to our adult day treatment program.

The total cost of the two programs will be \$342,753.90 per annum.

We've been working closely with the Great Falls School System and the Cascade County Mental Health Association to determine the need for each of these facilities. Both have been very supportive and each emphasize our communities inadequate resources for dealing with the problems of severely emotionally disturbed adolescents.

I think there should be a clear understanding that our request is meant to supplement our current level of services to the seriously mentally ill of all ages and not supplant or reduce already existing services.

Sincerely,

Dick Hruska
Center Director

Enclosures

L/10

COUNTIES SERVED

BLAINE
CASCADE

GLACIER
HILL

LIBERTY
PONDERA

TETON
TOOLE

GOLDEN TRIANGLE COMMUNITY MENTAL HEALTH CENTER

ADOLESCENT GROUP HOME BUDGET

PERSONNEL COSTS	SALARY	FRINGE	SAL+FRINGE
MENTAL HEALTH WORKER III	13,985.00	3,915.80	17,900.80
MENTAL HEALTH WORKER III	13,985.00	3,915.80	17,900.80
MENTAL HEALTH WORKER I	12,174.00	3,408.72	15,582.72
MENTAL HEALTH WORKER I - RELIEF	6,087.00	1,704.36	7,791.36
TOTAL PERSONNEL COSTS	\$46,231.00	\$12,944.68	\$59,175.68
OTHER EXPENSES	DIR EXP	IND EXP	TOT OTH EX
CONTRACTED SERVICES	1,740.00	3,531.46	5,271.46
SUPPLIES	8,743.66	909.73	9,653.39
COMMUNICATIONS	779.14	1,112.76	1,891.90
TRAVEL	15.00	455.22	470.22
RENTS	7,200.00	1,624.83	8,824.83
UTILITIES	2,401.88	36.14	2,438.02
REPAIR/MAINTENANCE	505.34	320.22	825.56
OTHER EXPENSE	189.65	4,630.52	4,820.17
ADMINISTRATIVE OVERHEAD		29,443.77	29,443.77
TOTAL OTHER EXPENSE	\$21,574.67	\$42,064.65	\$63,639.32
TOTAL PROGRAM EXPENSE			\$122,815.00

GOLDEN TRIANGLE COMMUNITY MENTAL HEALTH CENTER

ADOLESCENT DAY TREATMENT BUDGET

PERSONNEL COSTS	SALARY	FRINGE	SAL+FRINGE
PSYCHIATRIC SOCIAL WORKER SUPERVISOR	24,401.00	5,002.21	29,403.21
PSYCHIATRIC SOCIAL WORKER III	22,367.00	4,585.24	26,952.24
RECREATIONAL THERAPIST	20,556.00	4,316.76	24,872.76
SPECIAL EDUCATION TEACHER	20,556.00	4,316.76	24,872.76
MENTAL HEALTH AIDE	15,028.00	3,456.44	18,484.44
MENTAL HEALTH AIDE	15,028.00	3,456.44	18,484.44
SECRETARY II	13,031.00	3,388.06	16,419.06
TOTAL PERSONNEL COSTS	\$130,967.00	\$28,521.90	\$159,488.90
OTHER EXPENSES	DIR EXP	IND EXP	TOT OTH EX
CONTRACTED SERVICES	6,400.00	2,475.00	8,875.00
SUPPLIES	7,300.00	650.00	7,950.00
COMMUNICATIONS	1,000.00	800.00	1,800.00
TRAVEL	600.00	350.00	950.00
RENTS	10,800.00	1,150.00	11,950.00
UTILITIES	3,000.00	25.00	3,025.00
REPAIR/MAINTENANCE	600.00	225.00	825.00
OTHER EXPENSE	1,200.00	3,250.00	4,450.00
ADMINISTRATIVE OVERHEAD		20,625.00	20,625.00
TOTAL OTHER EXPENSE	\$30,900.00	\$29,550.00	\$60,450.00
TOTAL PROGRAM EXPENSE			\$219,938.90

Exhib. 1-2 Nancy Adams

3/1/87
MS 840

Community Mental Health Centers in Montana
State-wide Waiting List Breakdown
or Transitional One and Two Facilities

GION	LOC.	MALE	FEMALE	TOT.	TRANS I	TRANS II,	Current Living Status								
							I	TRANS II	Nursing Home	Family	Semi-Independent	Independent	MSH Warm Springs	Other Inpatient Setting	Other
I	Miles City	4	4	8	8				4			33	1		
II	Great Falls	12	10	22	22		1		6			88	2		
III	Billings	11	6	17	17		1		2			99	2		
IV **	HEL	14	5	19	15	4	2		1	2		99			
	Butte	10	13	23	6	17	6	1				33			
	Dillon	22	21	43	29	14		12	17	4		11		1	
	LIV.	4	5	9	5	4		1	1						
	Anac.	19	8	27	18	9			6			11			5
V **	Miss.	54	40	94	49	45		1	25			22		2	
	Kallis.	37	17	54	10	44		1	14			44			
TOTALS		187	129	316	179	137	9	2	76	6	147	40	5	8	

** Regional Totals: Region IV - MALES=69, FEMALES=52, TRANS I= 73, TRANS II= 48
Region V - MALES=91, FEMALES=57, TRANS I= 59, TRANS II=89

(2) - Nancy Adams



MENTAL HEALTH CENTER
 1245 North 29th Street
 P.O. Box 219
 Billings, MT 59103-0219

Exhibit 3
 3/6/87
 HB 840
 John Nisbo

**Region III Mental Health Center
 Justification for Increase for FY 88 - 89 State Appropriations
 of \$205,832 per year**

1. New Group Home (Transitional Living I)

Currently there is a waiting list of 12 people (8 men and 4 women) for a Transitional I living situation, and 4 of those 12 people are in the Montana State Hospital. A waiting list always exists, although the numbers vary. It is hard to estimate the average amount of time that a client may be on a waiting list, as availability of openings varies so much. Approximately 7 out of every 10 people on the waiting list have been in institutional care before. Many of the people that do enter a group home situation come from the Montana State Hospital in Warm Springs. A representative from the Mental Health Center visits the State Hospital quarterly and generally receives between 10 and 12 referrals; consequently, a Transitional I home could always remain full from State Hospital referrals alone.

- Costs: (8 clients per day x 356 days x 95%) = 2774 client days per year
- Actual annual costs (2774 client days x \$50.16 cost per Client per day) = \$139,144
- Client pays approximately (28,378)
- Additional funding from State \$110,766
 (2774 client days x \$39.93)

2. Convert Avenue C Co-op from Transitional II to Transitional Living I.

There are currently 6 men and 2 women occupying the Avenue C Co-op. These people consist mainly of an elderly population that are chronically ill and will never improve. Their need for care and supervision will never end; therefore, if they were to leave Avenue C they would either need to be institutionalized in a nursing home or the Montana State Hospital. Clients in a co-op situation are required to carry out many tasks with limited supervision such as cooking, cleaning and

(Reverse Page Please)

Serving South Central Montana

Nisbo

(3)

keeping track of medications. The population at Avenue C Co-op are unable to carry out such tasks safely without more supervision. This increase of supervision is needed due to the aging process and decreased level of functioning. Consequently, there is a need to convert this Co-op to a Transitional I home to provide supervision on a daily basis.

We currently receive approximately \$15,700 per year from the State to operate Avenue C Co-op.

Annual cost to operate TI home	\$139,144
Clients pay approximately	(28,378)
Currently receive as T2 funding	<u>(15,700)</u>
Additional funding from State	<u>\$ 95,066</u>

Total requests for all additional funding \$205,832

Exhibit 4
 3/4/87
 Keith Wolcott
 Prison Population
 Reduction

BUDGET FOR

ADULT CORRECTIONS IN MONTANA
 (000)

	FY '86	FY '87
CORRECTIONS DIVISION	\$3,864	\$3,917
WOMEN'S CORRECTIONAL PROGRAM	667	669
CORRECTIONS MEDICAL BUDGET	848	626
ADULT PRISON	13,234	15,049
CARE AND CUSTODY	10,431	11,790
RANCH AND DAIRY	1,231	1,796
TAG PLANT	330	367
PRISON INDUSTRIES	536	406
PRISON CANTEEN	404	361
PRISON IND. TRAINING PROGRAM	155 300	145 322
SWAN RIVER	947	931
PARDON AND PAROLE BOARD	<u>160</u>	<u>159</u>
TOTALS	\$32,952 \$ 17,452	\$36,398 \$ 18,604
Budget in Millions of Dollars		
ADP ADULT INMATES	1090	1097
Annual Cost Per Inmate	\$ 15,965	\$ 16,959

(4) -KW

