## SENATE JOINT RESOLUTION 33

# Introduced by Towe, et al.

4/22	Introduced
4/22	First Reading
4/22	Referred to Taxation
2/23	Hearing
4/23	Committee ReportBill Passed as Amended
4/23	2nd Reading Passed as Amended
4/24	3rd Reading Passed
	Transmitted to House
2/24	First Reading
4/24	Referred to Taxation
4/25	Tabled in Committee

1	Since JOINT RESOLUTION NO. 33 Bob Ligard
2	INTRODUCED BY John Valle me Kallyant Ech Je
3	aleeding Donety Yellowtand On Logy Jergeron
4	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
5	REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN
6	INTERIM STUDY OF THE ENTIRE TAX EXSTEM IN MONTANA; AND
7	REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE 53RD
8	LEGISLATURE. Jan 130 marks . Rosur
9	
10	WHEREAS, the expressed goals of the people of Montana
11	are to expand and diversify the economy of the state; and
12	WHEREAS, the Montana economy will grow by developing new
13	industry and business as well as by nurturing existing
14	industry and business; and
15	WHEREAS, national reports of Montana's poor business
16	climate have encouraged the perception that Montana's tax
17	structure, among other things, impedes economic development
18	in the state; and
19	WHEREAS, a principal element of economic growth and
20	development is tax fairness and reform; and
21	WHEREAS, the people of Montana have clearly spoken in
22	favor of tax fairness and reform; and
23	WHEREAS, Initiative Measure No. 105 directed the Montana
24	Legislature to reform property taxation; and
25	WHEREAS, the mandate for property tax reform has been

interpreted to mean that the Montana Legislature needs also to address general tax reform, including the possibility of a general sales tax: and WHEREAS. several bills were introduced in the 1987 and 4 1989 Regular Sessions and the June 1989 Special Session dealing with property tax reform and general tax reform in response to Initiative Measure No. 105; and WHEREAS, Senate Bill No. 460 and House Bill No. 1007, 9 dealing with property tax reform, and Senate Bill No. 467, 10 dealing with general tax reform, were introduced during the 1991 Regular Session; and 11 12 WHEREAS. the Montana Legislature has rejected all 13 attempts of purported property tax reform required by 14 Initiative Measure No. 105 as well as all attempts of 15 general tax reform; and 16 WHEREAS, proponents of tax reform have not achieved 17 consensus on the elements of realistic property tax reform 18 and general tax reform; and 19 WHEREAS, consensus is indispensable in achieving any 20 meaningful tax reform. 21 22 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE 2.3 OF REPRESENTATIVES OF THE STATE OF MONTANA: 24 That an appropriate interim committee be assigned to

perform a comprehensive study of taxation in Montana.

- 1 That the members of the committee be members of the 2 taxation committees of the Senate and the House of 3 Representatives.
- 4 That the committee in its study:
- 5 (1) develop an inventory of taxes imposed at the state 6 and local level, including:
- 7 (a) taxation of property;
  - (b) taxation of income;

8

9

16

17

18

19

20 21

22

23

24

25

- (c) excise and use taxes; and
- 10 (d) taxation of natural resource production;
- 12 terms of their adequacy, burden or incidence, and effect on
  13 economic behavior, including their effect on individual and
  14 business decisions and exportability, and in terms of the
  15 costs of administration and compliance;
  - (3) examine existing sources and levels of taxation, with particular attention given to the classification of property and the taxable percentages applied to that property, and evaluate the sources and levels of taxation according to the criteria described in subsection (2);
  - (4) examine alternative methods of taxation from existing sources as well as new sources of revenue, such as broadening the property tax base to include, among other things, stocks and bonds, and evaluate the alternative methods and new sources according to the criteria described

- in subsection (2); and
- (5) based on the analyses done in subsections (1)
  through (4), develop recommendations of a balanced and
  integrated tax structure for the state.
- 5 That the committee, in its deliberations, solicit the 6 knowledge and advice of economists, tax policy experts, and 7 representatives of tax reform coalitions, local governments, 8 small business organizations, large industries, agriculture,
- 9 the Montana Chamber of Commerce, and the Department of
- 10 Revenue.
- BE IT FURTHER RESOLVED, that the joint interim study
  committee shall meet several times during the interim to
  prepare a report to be presented to the Revenue Oversight
  Committee by September 1, 1992.
- BE IT FURTHER RESOLVED, that the committee report the findings of the study and provide options for consideration to the 53rd Legislature.

-End-

SJR 0033/02 SJR 0033/02 52nd Legislature

#### APPROVED BY COMMITTEE ON TAXATION

1	SENATE JOINT RESOLUTION NO. 33
2	INTRODUCED BY TOWE, VAN VALKENBURG, HALLIGAN, PIPINICH,
3	ECK, LYNCH, WEEDING, DOHERTY, YELLOWTAIL, CRIPPEN, GAGE,
4	JERGESON, VAUGHN, KOEHNKE, SVRCEK, MAZUREK, FRITZ, FRANKLIN,
5	HOCKETT, WILLIAMS, BENGTSON, BRUSKI, BLAYLOCK, WATERMAN,
6	REA, BIANCHI, KENNEDY, JACOBSON, PINSONEAULT, GROSFIELD,
7	STIMATZ, HARP, NATHE, THAYER, RYE, BURNETT, REAM
8	
9	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
10	REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN
11	INTERIM STUDY OF THE ENTIRE TAX SYSTEM IN MONTANA; AND
12	REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE 53RD
13	LEGISLATURE.
14	
15	WHEREAS, the expressed goals of the people of Montana
16	are to expand and diversify the economy of the state; and
17	WHEREAS, the Montana economy will grow by developing new
18	industry and business as well as by nurturing existing
19	industry and business; and
20	WHEREAS, national reports of Montana's poor busines:
21	climate have encouraged the perception that Montana's ta
22	structure, among other things, impedes economic development
23	in the state; and
24	WHEREAS, a principal element of economic growth and
25	development is tax fairness and reform; and

3	
4	Legi
5	
6	inte
7	to a
8	a ge
9	
10	1989
11	deal
12	res
13	
14	deal
15	deal
16	199
17	
18	atte
19	Ini
20	gen
21	
22	con
23	and

1 WHEREAS, the people of Montana have clearly spoken in 2 favor of tax fairness and reform; and WHEREAS, Initiative Measure No. 105 directed the Montana slature to reform property taxation; and WHEREAS, the mandate for property tax reform has been rpreted to mean that the Montana Legislature needs also ddress general tax reform, including the possibility of neral sales tax; and WHEREAS, several bills were introduced in the 1987 and 9 Regular Sessions and the June 1989 Special Session ling with property tax reform and general tax reform in oonse to Initiative Measure No. 105; and WHEREAS, Senate Bill No. 460 and House Bill No. 1007, ling with property tax reform, and Senate Bill No. 467, ling with general tax reform, were introduced during the l Regular Session; and WHEREAS, the Montana Legislature has rejected all empts of purported property tax reform required by tiative Measure No. 105 as well as all attempts of eral tax reform; and whereas, proponents of tax reform have not achieved sensus on the elements of realistic property tax reform general tax reform; and 24 WHEREAS, consensus is indispensable in achieving any 25 meaningful tax reform.

> SJR 33 -2-SECOND READING

> > AS AMENDED

21

23

24

SJR 0033/02

1		1
2	NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE	2
3	OF REPRESENTATIVES OF THE STATE OF MONTANA:	3
4	That an appropriate interim committee be assigned to	4
5	perform a comprehensive study of taxation in Montana.	5
6	That the members of the committee be members of the	6
7	taxation committees of the Senate and the House of	7
8	Representatives.	8
9	That the committee in its study:	9
10	(1) develop an inventory of taxes imposed at the state	10
11	and local level, including:	11
L 2	(a) taxation of property;	12
L 3	<pre>(b) taxation of income;</pre>	13
L 4	(c) excise and use taxes; and	14
15	<ul><li>(d) taxation of natural resource production;</li></ul>	15
L6	(2) provide analyses that evaluate existing taxes in	16
۱7	terms of their adequacy, burden or incidence, and effect on	17
18	economic behavior, including their effect on individual and	18
L9	business decisions and exportability, and in terms of the	19
20	costs of administration and compliance;	20
21	(3) examine existing sources and levels of taxation,	21
22	with particular attention given to the classification of	22

property and the taxable percentages applied to that

property, and evaluate the sources and levels of taxation

-3-

according to the criteria described in subsection (2);

23

24

25

(4)	examine	alternative	e <b>me</b> thods	of ta	xation	from
existing	sources	as well as no	w sources	of reven	ue, suci	n as
broadeni	ng the	property tax	base to	include,	among o	other
things,	stocks a	nd bonds, a	and evalua	ate the	alterna	ative
methods	and new	sources accor	r <b>ding</b> to th	ne criter	ia desc	ribed
in subse	ection (2)	; and				

- 7 (5) based on the analyses done in subsections through (4), develop recommendations of a balanced and 8 9 integrated tax structure for the state;
- (6) EXAMINE ALL FEES AND LICENSES THAT 10 CONSIDERED FORMS OF TAXATION; AND 11
- (7) EXAMINE ALL NONCONSTITUTIONALLY EARMARKED REVENUE 12 ACCOUNTS AND STATUTORY APPROPRIATIONS AS THEY RELATE TO THE TOTAL REVENUE STRUCTURE OF THE STATE.

That the committee, in its deliberations, solicit the knowledge and advice of economists, tax policy experts, and representatives of tax reform coalitions, local governments, small business organizations, large industries, agriculture, the Montana Chamber of Commerce, and the Department of Revenue.

BE IT FURTHER RESOLVED, that the joint interim study committee shall meet several times during the interim to prepare a report to be presented to the Revenue Oversight Committee by September 1, 1992.

BE IT FURTHER RESOLVED, that the committee report the 25

SJR 33

- 1 findings of the study and provide options for consideration
- 2 to the 53rd Legislature.

-End-

1 SENATE JOINT RESOLUTION NO. 33 INTRODUCED BY TOWE, VAN VALKENBURG, HALLIGAN, PIPINICH, 2 3 ECK, LYNCH, WEEDING, DOHERTY, YELLOWTAIL, CRIPPEN, GAGE, JERGESON, VAUGHN, KOEHNKE, SVRCEK, MAZUREK, FRITZ, FRANKLIN, 4 HOCKETT, WILLIAMS, BENGTSON, BRUSKI, BLAYLOCK, WATERMAN, 5 REA, BIANCHI, KENNEDY, JACOBSON, PINSONEAULT, GROSFIELD, 6 STIMATZ, HARP, NATHE, THAYER, RYE, BURNETT, REAM 7 8 A JOINT RESOLUTION OF THE SENATE AND THE HOUSE 9 REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN 10 INTERIM STUDY OF THE ENTIRE TAX SYSTEM IN MONTANA; AND 11 12 REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE 53RD 13 LEGISLATURE. 14 15 WHEREAS, the expressed goals of the people of Montana 16 are to expand and diversify the economy of the state; and WHEREAS, the Montana economy will grow by developing new 17 18 industry and business as well as by nurturing existing 19 industry and business; and 20 WHEREAS, national reports of Montana's poor business 21 climate have encouraged the perception that Montana's tax 22 structure, among other things, impedes economic development 23 in the state: and 24 WHEREAS, a principal element of economic growth and

development is tax fairness and reform; and

52nd Legislature

25

WHEREAS, the people of Montana have clearly spoken in favor of tax fairness and reform; and WHEREAS, Initiative Measure No. 105 directed the Montana Legislature to reform property taxation; and WHEREAS, the mandate for property tax reform has been interpreted to mean that the Montana Legislature needs also to address general tax reform, including the possibility of a general sales tax; and WHEREAS, several bills were introduced in the 1987 and 1989 Regular Sessions and the June 1989 Special Session dealing with property tax reform and general tax reform in response to Initiative Measure No. 105; and WHEREAS, Senate Bill No. 460 and House Bill No. 1007, dealing with property tax reform, and Senate Bill No. 467, dealing with general tax reform, were introduced during the 1991 Regular Session; and WHEREAS. the Montana Legislature has rejected all attempts of purported property tax reform required by Initiative Measure No. 105 as well as all attempts of general tax reform; and WHEREAS, proponents of tax reform have not achieved 22 consensus on the elements of realistic property tax reform 23 and general tax reform; and 24 WHEREAS, consensus is indispensable in achieving any 25 meaningful tax reform.



SJR 0033/03

SJR 0033/03 SJR 0033/03

2 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA: 3

an--appropriate--interim--committee THE REVENUE 4

- 5 OVERSIGHT COMMITTEE be assigned to perform a comprehensive
- study of taxation in Montana AND THAT ADEQUATE FUNDS BE б
- 7 PROVIDED TO MAKE THIS STUDY.
- That the members of the committee be members of the 8
- taxation committees of the Senate and the House of 9
- 10 Representatives.

1

16

19

- 11 That the committee in its study:
- (1) develop an inventory of taxes imposed at the state 12
- and local level, including: 13
- (a) taxation of property: 14
- (b) taxation of income; 15
  - excise and use taxes: and (c)
- 17 (d) taxation of natural resource production;
- 18 (2) provide analyses that evaluate existing taxes in

terms of their adequacy, burden or incidence, and effect on

- 20 economic behavior, including their effect on individual and
- 21 business decisions and exportability, and in terms of the
- 22 costs of administration and compliance;
- (3) examine existing sources and levels of taxation, 23
- 24 with particular attention given to the classification of
- 25 property and the taxable percentages applied to that

- property, and evaluate the sources and levels of taxation
- according to the criteria described in subsection (2);
- (4) examine alternative methods of taxation from
- existing sources as well as new sources of revenue, such as
- broadening the property tax base to include, among other
- things, stocks and bonds, and evaluate the alternative
- methods and new sources according to the criteria described
- in subsection (2); and
- 9 (5) based on the analyses done in subsections (1)
- 10 through (4), develop recommendations of a balanced and
- 11 integrated tax structure for the state;
- 12 (6) EXAMINE ALL FEES AND LICENSES THAT MAY BE
- 13 CONSIDERED FORMS OF TAXATION; AND
- 14 (7) EXAMINE ALL NONCONSTITUTIONALLY EARMARKED REVENUE
- 15 ACCOUNTS AND STATUTORY APPROPRIATIONS AS THEY RELATE TO THE
- 16 TOTAL REVENUE STRUCTURE OF THE STATE.
- 17 That the committee, in its deliberations, solicit the
- 18 knowledge and advice of economists, tax policy experts, and
- 19 representatives of tax reform coalitions, local governments,
- 20 small business organizations, large industries, agriculture,
- 21 the Montana Chamber of Commerce, and the Department of
- 22 Revenue.
- 23 THAT THE COMMITTEE COORDINATE, WHEN APPROPRIATE, WITH
- 24 THE LEGISLATIVE FINANCE COMMITTEE REGARDING BUDGETARY

-4-

MATTERS.

SJR 33

BE IT FURTHER RESOLVED, that the joint interim study
committee shall meet several times during the interim to
prepare a report to be presented to the Revenue Oversight
Committee by September 1, 1992.

BE IT FURTHER RESOLVED, that the committee report the
findings of the study and provide options for consideration
to the 53rd Legislature.

-End-