SENATE BILL NO. 407

INTRODUCED BY WATERMAN, O'KEEFE, J. RICE, HARPER, GERVAIS, MAZUREK BY REQUEST OF THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES

IN THE SENATE

| • | IN THE SENATE |
|-------------------|--|
| FEBRUARY 15, 1991 | INTRODUCED AND REFERRED TO COMMITTEE ON LOCAL GOVERNMENT. |
| | FIRST READING. |
| MARCH 18, 1991 | COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED. |
| MARCH 19, 1991 | PRINTING REPORT. |
| | SECOND READING, DO PASS AS AMENDED. |
| MARCH 20, 1991 | ENGROSSING REPORT. |
| | THIRD READING, PASSED. AYES, 36; NOES, 13. |
| | TRANSMITTED TO HOUSE. |
| | IN THE HOUSE |
| MARCH 20, 1991 | INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES. |
| MARCH 21, 1991 | FIRST READING. |
| APRIL 11, 1991 | COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED. |
| APRIL 12, 1991 | SECOND READING, CONCURRED IN. |
| APRIL 13, 1991 | THIRD READING, CONCURRED IN. AYES, 65; NOES, 31. |
| | RETURNED TO SENATE WITH AMENDMENTS. |
| | IN THE SENATE |
| APRIL 17, 1991 | RECEIVED FROM HOUSE. |

SECOND READING, AMENDMENTS

CONCURRED IN.

APRIL 18, 1991

THIRD READING, AMENDMENTS

CONCURRED IN.

APRIL 19, 1991

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

INTRODUCED BY Man With Hayen Howard Mayur

2 3

10

11

12

13

14

15

16

17

18

19

24

1

A BILL FOR AN ACT ENTITLED: AN ACT CLARIFYING THE DEFINITION OF "PUBLIC WATER SUPPLY SYSTEM"; ENABLING BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES TO REVIEW A PUBLIC WATER SUPPLY SYSTEM OR PUBLIC SEWAGE SYSTEM TO DETERMINE IF THAT SYSTEM HAS THE FINANCIAL CAPABILITY TO COMPLY WITH THE PUBLIC WATER SUPPLY LAWS; DESCRIBING A TO BE USED BY THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES TO ADMINISTRATIVELY ENFORCE THE LAWS PROTECTING PUBLIC WATER SUPPLIES: PROVIDING ADMINISTRATIVE PENALTY AND CIVIL PENALTY FOR VIOLATION OF PUBLIC WATER SUPPLY LAWS OR OF A RULE, ORDER, OR CONDITION OF APPROVAL ISSUED UNDER THOSE LAWS; PROVIDING ASSESSMENT OF FEES ESTABLISHED THROUGH RULEMAKING TO RECOVER COSTS OF DEPARTMENT SERVICES UNDER THE LAWS RELATING TO PUBLIC WATER SUPPLIES AND TO SANITATION IN SUBDIVISIONS; ESTABLISHING A PUBLIC DRINKING WATER SPECIAL REVENUE FUND TO

20 RECEIVE REVENUES FROM FEES, ADMINISTRATIVE PENALTIES, AND

21 CIVIL PENALTIES RECEIVED PURSUANT TO THIS ACT; ESTABLISHING

22 A SANITATION IN SUBDIVISIONS SPECIAL REVENUE ACCOUNT TO

23 RECEIVE REVENUES FROM FEES RECEIVED PURSUANT TO THIS ACT;

AMENDING SECTIONS 75-6-102, 75-6-103, 75-6-104, 75-6-111,

25 AND 76-4-105, MCA; AND PROVIDING AN EFFECTIVE DATE."



1

2

3

5

6

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

STATEMENT OF INTENT

A statement of intent is provided for this bill because rulemaking authority is delegated to the board of health and sciences to prescribe procedures for environmental enforcement actions undertaken by the administrative environmental sciences in department of health and administering the public water supply laws, as provided in Title 75, chapter 6, and to develop a fee schedule to enable the department to recover costs in administering these laws. Rulemaking authority is also delegated to the department to develop fees to pay for costs of reviewing plats and subdivisions under the laws related to sanitation in subdivisions, as provided in Title 76, chapter 4.

The legislature anticipates that the department will expand its enforcement activity in order to address ongoing and increasing health problems with public water supply systems and public sewage systems in Montana. In undertaking this effort, the legislature expects that the department will have the option to pursue administrative enforcement as a means of expediting and encouraging compliance with Title 75, chapter 6. Nonetheless, it is the department's duty to clearly inform each violator of:

- (1) the nature of the action taken against it;
- (2) what the department requires to resolve the matter;

-2- INTRODUCED BILL

LC 1185/01

1 and

3

5

6

7

9

10

11

12

13

14

15

16

17

(3) what legal avenues are available to the violator if he desires to contest the matter.

The rules also require the board of health and environmental sciences to develop fees for recovery of costs incurred by the department in delivering services to persons who own or operate or intend to own or operate a public water supply system or public sewage system. These costs include costs associated with review of engineering plans and specifications, inspections, and general assistance. To assist the board in developing these rules, the department shall prepare and submit to the board a detailed estimate of projected costs associated with these services for fiscal years 1992 and 1993. The board shall develop a fee schedule that will provide revenues that are commensurate with the projected costs. A similar approach should be used by the department in developing rules setting new fees for review of plats and subdivisions under 76-4-105.

18 19 20

21

22

23

24

25

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 75-6-102, MCA, is amended to read:

- "75-6-102. Definitions. As used in this part, unless
 the context clearly indicates otherwise, the following
 definitions apply:
 - (1) "Board" means the board of health and environmental

- sciences provided for in 2-15-2104.
- (2) "Contamination" means impairment of the quality of
 state waters by sewage, industrial wastes, or other wastes
- creating a hazard to human health.
- (3) "Department" means the department of health and environmental sciences provided for in Title 2, chapter 15, part 21.
- 8 (4) "Drainage" means rainfall, surface, and subsoil
 9 water.
- 10 (5) "Industrial waste" means any waste substance from
 11 the processes of business or industry or from the
 12 development of any natural resource, together with any
 13 sewage that may be present.
- 14 (6) "Maximum contaminant level" means the maximum

 15 permissible level of a contaminant in water which is

 16 delivered to any user of a public water supply system.

(7) "Other waste" means garbage, municipal refuse,

- decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment,
- 21 radioactive materials, solid waste, and all other substances
- 22 that may pollute state waters.

- 23 (8) "Person" means any individual, corporation,
- 24 association, partnership, municipality, other political
- 25 subdivision of the state, or federal agency.

- 1 (9) "Pollution" means contamination or other alteration 2 of the physical, chemical, or biological properties of any 3 state waters which exceeds that permitted by Montana water 4 quality standards, including but not limited to standards 5 relating to change in temperature, taste, color, turbidity, 6 or odor or the discharge or introduction of any liquid, 7 gaseous, solid, radioactive, or other substance into any 8 state water which will or is likely to create a nuisance or 9 render the waters harmful, detrimental, or injurious to 10 public health, recreation, safety, welfare, livestock, wild 11 animals, birds, fish, or other wildlife. A discharge which 12 is authorized under the pollution discharge permit rules of 13 the board is not pollution under this chapter.
 - (10) "Public sewage system" means a system of collection, transportation, treatment, or disposal of sewage that is designed to serve or serves 10 or more families or 25 or more persons daily for a period of at least 60 days out of the calendar year.

15

16

17

18

19

20

21

22

23

24

25

(11) "Public water supply system" means a system for the provision of water for human consumption from any community well, water hauler for cisterns, water bottling plant, water dispenser, or other water supply that is designed to serve or serves 10 or more families or 25 or more persons daily or has at least 10 service connections at least 60 days out of the calendar year.

- 1 (12) "Safe Drinking Water Act" means 42 U.S.C. 300f and 2 regulations at Title 40, CFR, Parts 141 and 142.
- 3 (13) "Sewage" means water-carried waste products from 4 residences, public buildings, institutions, or other 5 buildings, including discharge from human beings, together 6 with ground water infiltration and surface water present.
- 7 (14) "State waters" means any body of water, irrigation 8 system, or drainage system, either surface or underground."
- 9 Section 2. Section 75-6-103, MCA, is amended to read:
- 10 "75-6-103. Duties of the board. (1) The board has
 11 general supervision over all state waters which are directly
 12 or indirectly being used by a person for a public water
 13 supply system or domestic purposes or as a source of ice.
- 14 (2) The board shall adopt rules and standards
 15 concerning:
- (a) maximum contaminant levels for waters that are or will be used for a public water supply system;
- (b) fees, as described in [section 4], for services
 rendered by the department in-conducting-inspections;
- (c) monitoring, recordkeeping, and reporting by personswho own or operate a public water supply system;
 - (d) requiring public notice to all users of a public water supply system when a person has been granted a variance or exemption or is in violation of this part or a
- 25 rule or order issued pursuant to this part;

22

23

10

11

12

13

14

15

16

17

18

19

20

21

22

23 24

| (e) t | he | issu | ance | of | license | ès | bу | the | depart | ment | to |
|------------|----|------|-------|------|---------|----|----|------|--------|------|-----|
| laboratori | es | thit | condu | ct a | nalysis | οĒ | pu | blic | water | supp |)ly |
| systems; | | | | | | | | | | | |

1

2

3

4

5

6

7

8

9

10

16

17

18

- (f) the siting, construction, operation, and modification of a public water supply system or public sewage system;
- (g) the review of financial viability of a proposed public water supply system or public sewage system, as necessary to ensure the capability of the system to meet the requirements of this part;
- 11 (g)(h) the collection and analysis of samples of water
 12 used for drinking or domestic purposes;
- the issuance of variances and exemptions as authorized by the federal Safe Drinking Water Act and this part; and
 - (j) administrative enforcement procedures and administrative penalties authorized under this part; and (i)(k) any other requirement necessary for the protection of public health as described in this part.
- 20 (3) The board may issue orders necessary to fully
 21 implement the provisions of this part."
- Section 3. Section 75-6-104, MCA, is amended to read:
- 23 "75-6-104. Duties of department. The department shall:
- 24 (1) upon its own initiative or complaint to the 25 department, to the mayor or health officer of a

- municipality, or to the managing board or officer of a public institution, make an investigation of alleged pollution of a water supply system and, if required, prohibit the continuance of the pollution by ordering removal of the cause of pollution;
 - (2) have waters examined to determine their quality and the possibility that they may endanger public health;
 - (3) consult and advise authorities of cities and towns and persons having or about to construct systems for water supply, drainage, wastewater, and sewage as to the most appropriate source of water supply and the best method of assuring its quality;
 - (4) advise persons as to the best method of treating and disposing of their drainage, sewage, or wastewater with reference to the existing and future needs of other persons and to prevent pollution;
 - (5) consult with persons engaged in or intending to engage in manufacturing or other business whose drainage or sewage may tend to pollute waters as to the best method of preventing pollution;
 - (6) collect fees, as described in [section 4], for services rendered—in—analyzing—water—and—conducting inspections—to—cover—costs—of—the—service and deposit the fees collected in the state public drinking water special revenue fund for—use—by—the—department established in

[section 8];

1

3

4

5

19

20

21

22

23

24

25

- 2 (7) establish and maintain experiment stations and conduct experiments to study the best methods of treating water, drainage, wastewater, sewage, and industrial waste to prevent pollution, including investigation of methods used in other states:
- 7 (8) enter on premises at reasonable times to determine 8 sources of pollution or danger to water supply systems and whether rules and standards of the board are being obeyed; 9
- 10 (9) enforce and administer the provisions of this part:
- 11 (10) establish a plan for the provision of safe drinking 12 water under emergency circumstances:
- 13 (11) maintain an inventory of public water supply 14 systems and establish a program for conducting sanitary 15 surveys; and
- 16 (12) enter into agreements with local boards of health 17 wherever appropriate for the performance of surveys and 18 inspections under the provisions of this part."
 - NEW SECTION. Section 4. Board to prescribe fees. (1) The board shall by rule prescribe fees to be assessed annually by the department on owners of public water supply systems to recover department costs in providing services under this part. The annual fee for a public water supply system must be based on the number of connections to the public water supply system, although the minimum fee for any

system is \$100.

8

9

10

12

13

14

15

16

17

18

19

20

21

22

23

24

25

provided in [section 7]."

- (2) The board shall by rule prescribe fees to be assessed by the department on persons who submit plans and 3 specifications for construction, alteration, or extension of 5 a public water supply system or public sewage system. The fees must be commensurate with the cost to the department of reviewing the plans and specifications.
 - (3) Fees collected pursuant to this section must be deposited in the public drinking water special revenue fund established in [section 8].
- 11 Section 5. Section 75-6-111, MCA, is amended to read:
 - "75-6-111. Appeal from rule or standard -- injunction to require compliance. (1) A person aggrieved by a rule, standard, or order adopted or issued pursuant to this part may appeal to the district court, except as otherwise provided in [section 6]. While the appeal is pending, the rule, standard, or order is in force.
 - (2) The department may seek an injunction from the appropriate district court to require compliance with this part or a rule or order issued as authorized by this part. The court may award the department costs and expenses incurred in investigating and abating the violation. The department may also initiate an action to collect a criminal penalty as provided in 75-6-113 or a civil penalty as

- NEW SECTION. Section 6. Administrative enforcement.
- 2 (1) If the department believes that a violation of this
- 3 part, a rule adopted under this part, or a condition of
- 4 approval issued under this part has occurred, it may serve
- 5 written notice of the violation, by certified mail, on the
 - alleged violator or his agent. The notice must specify the
- 7 provision of this part, the rule, or the condition of
- 8 approval alleged to have been violated and the facts alleged
- 9 to constitute a violation. The notice must include an order
- 10 to take necessary corrective action within a reasonable
- 11 period of time, which must be stated in the order. Service
- by mail is complete on the date of filing.
- 13 (2) If the alleged violator does not request a hearing
- .4 before the board within 30 days of the date of service, the
- 15 order becomes final. Failure to comply with a final order
- 16 may subject the violator to an action commenced pursuant to
- 17 75-6-104, 75-6-113, or [section 7].
- 18 (3) If the alleged violator requests a hearing before
- 19 the board within 30 days of the date of service, the board
- 20 shall schedule a hearing. After the hearing is held, the
- 21 board may:

- 22 (a) affirm or modify the department's order issued
- 23 under subsection (1) if the board finds that a violation has
- 24 occurred: or
- 25 (b) rescind the department's order if the board finds

- that a violation has not occurred.
- 2 (4) An order issued by the department or the board may 3 set a date by which the violation must cease and set a time 4 limit for action to correct a violation.
- 5 (5) As an alternative to issuing an order pursuant to 6 subsection (1), the department may:
- 7 (a) require the alleged violator to appear before the 8 board for a hearing, at a time and place specified in the 9 notice, to answer the charges complained of: or
- 10 (b) initiate an action under 75-6-111(2), 75-6-113, or 11 [section 7].
- 12 (6) An action initiated under this part may include an administrative penalty not to exceed \$1,000 for each day of violation. Administrative penalties collected under this section must be deposited in the public drinking water special revenue fund established in [section 8].
- NEW SECTION. Section 7. Civil penalty. (1) A person who violates this part or a rule, order, or condition of approval issued under this part is subject to a civil penalty not to exceed \$10,000.
- 21 (2) Each day of violation constitutes a separate violation.
- 23 (3) Action under this section does not bar enforcement 24 of this part or a rule, order, or condition of approval
- 25 issued under this part by injunction or other appropriate

14

1 remedy.

5

6

7

8

9

10

11

2 (4) Civil penalties collected pursuant to this section 3 must be deposited in the public drinking water special 4 revenue fund established in [section 8].

NEW SECTION. Section 8. Public drinking water special revenue fund. (1) There is a public drinking water special revenue fund within the state special revenue fund established in 17-2-102. There are established in the public drinking water special revenue fund an operator training account and a public drinking water program account.

- (2) There must be credited to:
- 12 (a) the operator training account all administrative 13 and civil penalties collected under [sections 6 and 7]; and
- 14 (b) the public drinking water program account, all 15 revenues from fees assessed and collected pursuant to 16 [section 4].
- 17 (3) Funds from the operator training account may be
 18 used only to finance public water supply system and public
 19 sewage system operator training programs.
- 20 (4) Funds from the public drinking water program
 21 account may be used only to pay department costs in
 22 implementing the public drinking water supply program, as
 23 described in this part.
- Section 9. Section 76-4-105, MCA, is amended to read:
- 25 "76-4-105. Lot fees -- general fund support. (1) The

2 to exceed \$48-per--parcely--for--services--rendered--in--the

department shall adopt rules setting forth fees, that do not

review to the department for deposit in the state--general

LC 1185/01

3 review--of actual costs to the department in reviewing plats

4 and subdivisions. The rules shall provide for a schedule of

5 fees to be paid by the applicant for plat or subdivision

7 fund sanitation in subdivisions special revenue account

8 established in [section 10] or, if applicable, to another

9 reviewing authority for deposit in the general fund of the

10 reviewing authority's jurisdiction. The fees shall be used

for review of plats and subdivisions based on the complexity

of the subdivision, including but not limited to:

- (a) number of lots in the subdivision;
 - (b) the type of water system to serve the development;
- 15 (c) the type of sewage disposal to serve the development; and
- 17 (d) the degree of environmental research necessary to 18 supplement the review procedure.
- 19 (2) The department shall adopt rules to determine the 20 distribution of fees between the local governing body and

21 the state--general--fund sanitation in subdivisions special

revenue account established in [section 10], as provided in

76-4-128. When a subdivision is reviewed under the provisions of 76-4-124, the local governing body shall,

25 within 20 days after receiving preliminary plat approval

LC 1185/01

- under the Montana Subdivision and Platting Act, distribute the lot fees according to the fee schedule adopted under this section.
- (3) When a local department or board of health conducts a review under the provisions of 76-4-104, it shall submit to the department, along with its approval statement, a fee of \$5 per reviewed lot, for purposes of offsetting costs incurred in providing certification to a local reviewing authority and other administrative costs.

6

10

11

12

13

14

15

16

17

18

19 20

21

- (4) A fee as described in this section is not required for the review of subdivisions in which divisions are made for the purpose of relocating common boundary lines unless the division will result in the installation of additional water supply or sewage disposal facilities.
- (5) Costs of implementing this part must be paid from the state general fund as provided by legislative appropriation and from the sanitation in subdivisions special revenue account established in [section 10]."
- NEW SECTION. Section 10. Sanitation in subdivisions special revenue account. (1) There is a sanitation in subdivisions special revenue account within the state special revenue fund established in 17-2-102.
- 23 (2) There must be credited to the sanitation in 24 subdivision special revenue account all fees collected under 25 76-4-105 and all penalties collected under 76-4-109.

- 1 (3) Funds from the sanitation in subdivisions special
 2 revenue account may be used only to pay department costs in
 3 reviewing plats and subdivisions.
 - NEW SECTION. Section 11. Codification instruction. (1) [Sections 4, 6, 7, and 8] are intended to be codified as an integral part of Title 75, chapter 6, part 1, and the provisions of Title 75, chapter 6, part 1, apply to [sections 4, 6, 7, and 8].
- 9 (2) [Section 10] is intended to be codified as an 10 integral part of Title 76, chapter 4, and the provisions of 11 Title 76, chapter 4, apply to [section 10].
- NEW SECTION. Section 12. Effective date. [This act] is effective July 1, 1991.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0407, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

A bill generally revising the laws regarding public water supply systems and the duties of the Department of Health and Environmental Sciences; providing for assessment of fees relating to public water supplies and to sanitation in subdivisions; and establishing public drinking water and sanitation in subdivisions special revenue accounts.

ASSUMPTIONS:

- 1. A fee of \$3.00 per water service connection per year would be assessed to water supply systems with a minimum fee of \$100 assessed for public water systems with less than 33 connections. Total revenue generated would be approximately \$600,000 per year.
- 2. A fee of \$500 would be charged for engineering review of approximately 250 sets of plans and specifications, generating approximately \$125,000 per year.
- 3. Approximately \$10,000 per year would be collected in administrative and civil penalties.
- 4. 1.00 FTE (grade 9, step 2) would be required for processing and collection of fees from approximately 2,100 public water supply systems. This FTE was requested in the executive budget and was approved in appropriations subcommittee action to date.
- 5. The department intends to draft rules which would increase the existing subdivision review fees by approximately 200%, covering approximately 75% of program costs as requested in the executive budget. Grants to counties for subdivision review would be increased by 200%.

FISCAL IMPACT:

see next page

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

MIGNON WATERMAN, PRIMARY SPONSOR

Fiscal Note for SB0407, as introduced.

SB 407

Fiscal Note Request, <u>SB0407</u>, as introduced Form BD-15
Page 2

FISCAL IMPACT:

Department of Health and Environmental Sciences:

| | | FY92 | | | FY93 | |
|---------------------------------|-------------|--------------|------------|-------------|---------------|------------|
| Expenditures: | Current Law | Proposed Law | Difference | Current Law | Proposed Law | Difference |
| FTE | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 |
| Personal Services | .0 | 19,947 | 19,947 | " O | 19,903 | 19,903 |
| Operating Expenses | 0 | 6,000 | 6,000 | 0 | 6,000 | 6,000 |
| Grants | 45,000 | 90,000 | 45,000 | 45,000 | 90,000 | 45,000 |
| Total | 45,000 | 115,947 | 70,947 | 45,000 | 115,903 | 70,903 |
| Funding: | | | | | | |
| General Fund | 45,000 | 90,000 | 45,000 | 45,000 | 90,000 | 45,000 |
| Public Water Fees (02) | <u> </u> | 25,947 | 25,947 | 0 | <u>25,903</u> | 25,903 |
| Total | 45,000 | 115,947 | 70,947 | 45,000 | 115,903 | 70,903 |
| Revenues: | | | | | | |
| Public Drinking Water Fees (02) | . 0 | 735,000 | 735,000 | 0 | 735,000 | 735,000 |
| Subdivision Review Fees (02) | 86,500 | 173,000 | 86,500 | 86,500 | 173,000 | 86,500 |
| Total | 86,500 | 908,000 | 821,500 | 86,500 | 908,000 | 821,500 |
| Impact to General Fund | | | (45,000) | | | (45,000) |

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

DHES grants to local departments of health for subdivision review would increase from \$45,000 per year to \$90,000.

TECHNICAL NOTES:

SB0407 would deposit fees collected for subdivision review to a special revenue account. The appropriation for the subdivision review program, as requested in the executive budget and as approved in appropriations subcommittee action to date, is from the general fund. To the extent that a special revenue account is created for subdivision review fees, the program appropriation should be from the special revenue account.

Subdivision review fees are currently deposited to the general fund from which the subdivision review program is then appropriated due to the volatility of subdivision review fee collection and the need to provide stable funding for the program. SBO407 has been introduced at the request of the Department of Health and Environmental Sciences. The intent of the department may have been for subdivision fees to continue to be deposited to the general fund rather than the creation of a new special revenue account.

APPROVED BY COMM. ON LOCAL GOVERNMENT

| 1 | SENATE BILL NO. 407 | | | | | | | | | | | |
|----|--|--|--|--|--|--|--|--|--|--|--|--|
| 2 | INTRODUCED BY WATERMAN, O'KEEFE, J. RICE. HARPER, | | | | | | | | | | | |
| 3 | GERVAIS, MAZUREK | | | | | | | | | | | |
| 4 | BY REQUEST OF THE DEPARTMENT OF HEALTH AND | | | | | | | | | | | |
| 5 | ENVIRONMENTAL SCIENCES | | | | | | | | | | | |
| 6 | | | | | | | | | | | | |
| 7 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE | | | | | | | | | | | |
| 8 | DEFINITION OF "PUBLIC WATER SUPPLY SYSTEM"; ENABLING THE | | | | | | | | | | | |
| 9 | BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES TO REVIEW A | | | | | | | | | | | |
| 10 | PUBLIC WATER SUPPLY SYSTEM OR PUBLIC SEWAGE SYSTEM TO | | | | | | | | | | | |
| 11 | DETERMINE IF THAT SYSTEM HAS THE FINANCIAL CAPABILITY TO | | | | | | | | | | | |
| 12 | COMPLY WITH THE PUBLIC WATER SUPPLY LAWS; DESCRIBING A | | | | | | | | | | | |
| 13 | PROCESS TO BE USED BY THE DEPARTMENT OF HEALTH AND | | | | | | | | | | | |
| 14 | ENVIRONMENTAL SCIENCES TO ADMINISTRATIVELY ENFORCE THE LAWS | | | | | | | | | | | |
| 15 | PROTECTING PUBLIC WATER SUPPLIES; PROVIDING AN | | | | | | | | | | | |
| 16 | ADMINISTRATIVE PENALTY AND CIVIL PENALTY FOR VIOLATION OF | | | | | | | | | | | |
| 17 | PUBLIC WATER SUPPLY LAWS OR OF A RULE, ORDER, OR CONDITION | | | | | | | | | | | |
| 18 | OF APPROVAL ISSUED UNDER THOSE LAWS; PROVIDING FOR | | | | | | | | | | | |
| 19 | ASSESSMENT OF FEES ESTABLISHED THROUGH RULEMAKING TO RECOVER | | | | | | | | | | | |
| 20 | COSTS OF DEPARTMENT SERVICES UNDER THE LAWS RELATING TO | | | | | | | | | | | |
| 21 | PUBLIC WATER SUPPLIES AND TO SANITATION IN SUBDIVISIONS; | | | | | | | | | | | |
| 22 | PROVIDING FOR APPEAL OF THE FEE ASSESSMENT; ALLOWING A | | | | | | | | | | | |
| 23 | MUNICIPALITY TO RAISE WATER RATES TO COVER COSTS ASSOCIATED | | | | | | | | | | | |
| 24 | WITH FEES WITHOUT A PUBLIC HEARING; ESTABLISHING A PUBLIC | | | | | | | | | | | |
| 25 | DRINKING WATER SPECIAL REVENUE FUND TO RECEIVE REVENUES FROM | | | | | | | | | | | |

FEES, ADMINISTRATIVE PENALTIES, AND CIVIL PENALTIES RECEIVED
PURSUANT TO THIS ACT; ESTABLISHING---A---SANITATION---IN
SUBDIVISIONS--SPECIAL--REVENUE--ACCOUNT--TO-RECEIVE-REVENUES
PROM-PEES--RECEIVED--PURSUANT--TO--THIS--ACT; AND AMENDING
SECTIONS 69-7-111, 75-6-102, 75-6-103, 75-6-104, 75-6-111,
AND 76-4-105, MCA;-AND-PROVIDING-AN-EPPECTIVE-DATE."

STATEMENT OF INTENT

9 A statement of intent is provided for this bill because 10 rulemaking authority is delegated to the board of health and 11 environmental sciences to prescribe procedures 12 administrative enforcement actions undertaken by the 13 department of health and environmental sciences 14 administering the public water supply laws, as provided in 15 Title 75, chapter 6, and to develop a fee schedule to enable 16 the department to recover costs in administering these laws. Rulemaking authority is also delegated to the department to 17 18 develop fees to pay for costs of reviewing plats and 19 subdivisions under the laws related to sanitation 20 subdivisions, as provided in Title 76, chapter 4. IT IS THE 21 INTENT OF THE LEGISLATURE THAT THE RULES ESTABLISH A 22 REASONABLE FEE SCHEDULE THAT APPROXIMATES THE DEPARTMENT'S 23 ACTUAL AND NECESSARY COSTS.

24 The legislature anticipates that the department will expand its enforcement activity in order to address ongoing

18

| 1 | and increasing health problems with public water supply |
|---|--|
| 2 | systems and public sewage systems in Montana. In undertaking |
| 3 | this effort, the legislature expects that the department |
| 4 | will have the option to pursue administrative enforcement as |
| 5 | a means of expediting and encouraging compliance with Title |
| 6 | 75, chapter 6. Nonetheless, it is the department's duty to |
| 7 | clearly inform each violator of: |

- 8 (1) the nature of the action taken against it;
- 9 (2) what the department requires to resolve the matter; 10 and
- 11 (3) what legal avenues are available to the violator if 12 he desires to contest the matter.
- THE LEGISLATURE RECOGNIZES THAT AN ECONOMIC HARDSHIP MAY

 BE IMPOSED ON A PUBLIC WATER SUPPLY SYSTEM IN ORDER FOR THAT
- 15 SYSTEM TO BE BROUGHT INTO COMPLIANCE WITH STATE AND FEDERAL
- 16 PUBLIC WATER SUPPLY LAWS AND THAT THIS HARDSHIP MAY BE
- 17 FURTHER INCREASED BY THE LEVYING OF ADMINISTRATIVE AND CIVIL
- 18 PENALTIES FOR NONCOMPLIANCE. IT IS THE INTENTION OF THE
- 19 LEGISLATURE THAT THE DEPARTMENT ADOPT RULES THAT ESTABLISH A
- 20 PROCEDURE FOR THE PROGRESSIVE ENFORCEMENT OF THIS ACT IN
- 21 WHICH THE LEVYING OF ADMINISTRATIVE AND CIVIL PENALTIES IS A
- 22 FINAL ACTION. THE DEPARTMENT MAY ADOPT RULES THAT ALLOW FOR
- THE BYPASS OF THE ENFORCEMENT PROCEDURES AND THE IMMEDIATE
- 24 ASSESSMENT OF PENALTIES IF SPECIFIC CIRCUMSTANCES WARRANT
- 25 THIS ACTION.

1 The rules also require the board of health environmental sciences to develop fees for recovery of costs 3 incurred by the department in delivering services to persons who own or operate or intend to own or operate a public water supply system or public sewage system. These costs include costs associated with review of engineering plans and specifications, inspections, and general assistance. To assist the board in developing these rules, the department shall prepare and submit to the board a detailed estimate of 10 projected costs associated with these services for fiscal years 1992 and 1993. The board shall develop a fee schedule 11 12 that will provide revenues that are commensurate with the 13 projected costs. A similar approach should be used by the department in developing rules setting new fees for review 14 of plats and subdivisions under 76-4-105. 15

17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 75-6-102, MCA, is amended to read:

19 "75-6-102. Definitions. As used in this part, unless
20 the context clearly indicates otherwise, the following
21 definitions apply:

- 22 (1) "Board" means the board of health and environmental 23 sciences provided for in 2-15-2104.
- 24 (2) "Contamination" means impairment of the quality of
 25 state waters by sewage, industrial wastes, or other wastes

SB 407

SB 0407/02 SB 0407/02

10

creating a hazard to human health.

1

14

15

16

17

18

19

- 2 (3) "Department" means the department of health and 3 environmental sciences provided for in Title 2, chapter 15, 4 part 21.
- 5 (4) "Drainage" means rainfall, surface, and subsoil 6 water.
- 7 (5) "Industrial waste" means any waste substance from 8 the processes of business or industry or from the 9 development of any natural resource, together with any 10 sewage that may be present.
- 11 (6) "Maximum contaminant level" means the maximum

 12 permissible level of a contaminant in water which is

 13 delivered to any user of a public water supply system.
 - (7) "Other waste" means garbage, municipal refuse, decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment, radioactive materials, solid waste, and all other substances that may pollute state waters.
- 20 (8) "Person" means any individual, corporation,
 21 association, partnership, municipality, other political
 22 subdivision of the state, or federal agency.
- 23 (9) "Pollution" means contamination or other alteration
 24 of the physical, chemical, or biological properties of any
 25 state waters which exceeds that permitted by Montana water

relating to change in temperature, taste, color, turbidity, or odor or the discharge or introduction of any liquid, gaseous, solid, radioactive, or other substance into any state water which will or is likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife. A discharge which

quality standards, including but not limited to standards

11 (10) "Public sewage system" means a system of
12 collection, transportation, treatment, or disposal of sewage
13 that is designed to serve or serves 10 or more families or
14 25 or more persons daily for a period of at least 60 days
15 out of the calendar year.

the board is not pollution under this chapter.

is authorized under the pollution discharge permit rules of

- 16 (11) "Public water supply system" means a system for the
 17 provision of water for human consumption from any community
 18 well, water hauler for cisterns, water bottling plant, water
 19 dispenser, or other water supply that is designed to serve
 20 or serves 10 or more families or 25 or more persons daily or
 21 has at least 10 service connections at least 60 days out of
 22 the calendar year.
- 23 (12) "Safe Drinking Water Act" means 42 U.S.C. 300f and regulations at Ditle 40, CFR, Parts 141 and 142.
- 25 (13) "Sewage" means water-carried waste products from

SB 0407/02

6

8

9

19

20

21

22

23

24

| residences, | public | building | 3 5, | institu | ıtions, | or | other |
|-------------|-----------|------------|-------------|---------|---------|-------|--------|
| buildings, | including | discharge | from | human | beings | , to | gether |
| with ground | water in: | filtration | and | surface | water | prese | nt. |

1 2 3

4

5

6

7

8

9

10

13

14

15

16

17

18

.19

20

21

22

(14) "State waters" means any body of water, irrigation system, or drainage system, either surface or underground."

Section 2. Section 75-6-103, MCA, is amended to read:

- *75-6-103. Duties of the board. (1) The board has general supervision over all state waters which are directly or indirectly being used by a person for a public water supply system or domestic purposes or as a source of ice.
- (2) The board shall adopt rules and standards 11 12 concerning:
 - (a) maximum contaminant levels for waters that are or will be used for a public water supply system;
 - (b) fees, as described in [section 4], for services rendered by the department in-conducting-inspections;
 - (c) monitoring, recordkeeping, and reporting by persons who own or operate a public water supply system;
 - (d) requiring public notice to all users of a public water supply system when a person has been granted a variance or exemption or is in violation of this part or a rule or order issued pursuant to this part;
- (e) the issuance of licenses by the department to 23 laboratories that conduct analysis of public water supply 24 25 systems;

| 1 | (£) | the | si | tin | g, co | nstruct | ion, | operation | on, | and |
|---|----------|-------|------------|-----|--------|---------|--------|-----------|-----|--------|
| 2 | modifica | tion | of | a | public | water | supply | system | or | public |
| 3 | sewage s | ystem | ļ ; | | | | | | | |

- (q) the review of financial viability of a proposed public water supply system or public sewage system, as necessary to ensure the capability of the system to meet the requirements of this part;
- tq)(h) the collection and analysis of samples of water used for drinking or domestic purposes;
- 10 th)(i) the issuance of variances and exemptions as 11 authorized by the federal Safe Drinking Water Act and this 12 part; and
- 13 enforcement procedures (j) administrative 14 administrative penalties authorized under this part; and
- 15 t±)(k) any other requirement necessary for 16 protection of public health as described in this part.
- 17 (3) The board may issue orders necessary to fully 18 implement the provisions of this part."
 - Section 3. Section 75-6-104, MCA, is amended to read:
 - *75-6-104. Duties of department. The department shall:
 - (1) upon its own initiative or complaint to department, to the mayor or health officer of a municipality, or to the managing board or officer of a public institution, make an investigation of alleged pollution of a water supply system and, if required,

-8-

SB 0407/02

SB 0407/02

prohibit the continuance of the pollution by ordering
premoval of the cause of pollution;

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- (2) have waters examined to determine their quality and the possibility that they may endanger public health;
- (3) consult and advise authorities of cities and towns and persons having or about to construct systems for water supply, drainage, wastewater, and sewage as to the most appropriate source of water supply and the best method of assuring its quality;
- (4) advise persons as to the best method of treating and disposing of their drainage, sewage, or wastewater with reference to the existing and future needs of other persons and to prevent pollution;
 - (5) consult with persons engaged in or intending to engage in manufacturing or other business whose drainage or sewage may tend to pollute waters as to the best method of preventing pollution;
 - (6) collect fees, as described in [section 4], for services rendered---in---analyzing--water--and--conducting inspections-to-cover-costs-of-the-service and deposit the fees collected in the state public drinking water special revenue fund for--use--by--the--department established in [section 8];
- 24 (7) establish and maintain experiment stations and
 25 conduct experiments to study the best methods of treating

-9-

- water, drainage, wastewater, sewage, and industrial waste to
 prevent pollution, including investigation of methods used
 in other states:
- 4 (8) enter on premises at reasonable times to determine 5 sources of pollution or danger to water supply systems and 6 whether rules and standards of the board are being obeyed;
 - (9) enforce and administer the provisions of this part;
- 8 (10) establish a plan for the provision of safe drinking9 water under emergency circumstances;
- 10 (11) maintain an inventory of public water supply
 11 systems and establish a program for conducting sanitary
 12 surveys; and
- 13 (12) enter into agreements with local boards of health
 14 wherever appropriate for the performance of surveys and
 15 inspections under the provisions of this part."
 - NEW SECTION. Section 4. Board to prescribe fees _-OPPORTUNITY FOR APPEAL. (1) The board shall by rule
 prescribe fees to be assessed annually by the department on
 owners of public water supply systems to recover department
 costs in providing services under this part. The annual fee
 for a public water supply system must-be-based-on-the-number
 of---connections IS NO MORE THAN \$2 FOR EACH SERVICE
- 23 CONNECTION to the public water supply system, although the
- 24 minimum fee for any system is \$100.

16

17

18

19

20

21

22

25 (2) PUBLIC OR PRIVATE WATER SUPPLY SYSTEMS IN A

SB 407

1.0

11

12

13

14

15

16

17

18

19

20

21

22

23

25

- MUNICIPALITY MAY RAISE THE RATES TO RECOVER COSTS ASSOCIATED

 WITH THE FEES PRESCRIBED IN THIS SECTION WITHOUT THE PUBLIC

 HEARING REQUIRED IN 69-7-111.
 - t2†(3) The board shall by rule prescribe fees to be assessed by the department on persons who submit plans and specifications for construction, alteration, or extension of a public water supply system or public sewage system. The fees must be commensurate with the cost to the department of reviewing the plans and specifications.
- 10 +3+(4) Fees collected pursuant to this section must be
 11 deposited in the public drinking water special revenue fund
 12 established in [section 8].
- 13 (5) (A) THE DEPARTMENT SHALL NOTIFY THE OWNER OF A

 14 PUBLIC WATER SUPPLY SYSTEM IN WRITING OF THE AMOUNT OF THE

 15 FEE TO BE ASSESSED AND THE BASIS FOR THE ASSESSMENT. THE

 16 OWNER MAY APPEAL THE FEE ASSESSMENT IN WRITING TO THE BOARD
- 17 WITHIN 20 DAYS AFTER RECEIPT OF THE WRITTEN NOTICE.
- 18 (B) AN APPEAL MUST BE BASED ON THE ALLEGATION THAT THE
- 19 FEE IS ERRONEOUS OR EXCESSIVE. AN APPEAL MAY NOT BE BASED
- ONLY ON THE FEE SCHEDULE ADOPTED BY THE BOARD.
- 21 (C) IF ANY PART OF THE FEE ASSESSMENT IS NOT APPEALED,
- 22 IT MUST BE PAID TO THE DEPARTMENT UPON RECEIPT OF THE NOTICE
- PROVIDED FOR IN SUBSECTION (5)(A).

4

5

6

7

8

q

- **Section 5.** Section 75-6-111, MCA, is amended to read:
- 25 "75-6-111. Appeal from rule or standard -- injunction

-11-

- to require compliance. (1) A person aggrieved by a rule,
 standard, or order adopted or issued pursuant to this part
 may appeal to the district court, except as otherwise
 provided in [section 6]. While the appeal is pending, the
 rule, standard, or order is in force.
 - (2) The department may seek an injunction from the appropriate district court to require compliance with this part or a rule or order issued as authorized by this part. The court may award the department costs and expenses incurred in investigating and abating the violation. The department may also initiate an action to collect a criminal penalty as provided in 75-6-113 or a civil penalty as provided in [section 7]."
 - NEW SECTION. Section 6. Administrative enforcement.

 (1) If the department believes that a violation of this part, a rule adopted under this part, or a condition of approval issued under this part has occurred, it may serve written notice of the violation, by certified mail, on the alleged violator or his agent. The notice must specify the provision of this part, the rule, or the condition of approval alleged to have been violated and the facts alleged to constitute a violation. The notice must include an order to take necessary corrective action within a reasonable period of time, which must be stated in the order. Service

by mail is complete on the date of filing.

SB 0407/02

SB 0407/02

- 1 (2) If the alleged violator does not request a hearing 2 before the board within 30 days of the date of service, the 3 order becomes final. Failure to comply with a final order 4 may subject the violator to an action commenced pursuant to 5 75-6-104, 75-6-113, or [section 7].
- 6 (3) If the alleged violator requests a hearing before
 7 the board within 30 days of the date of service, the board
 8 shall schedule a hearing. After the hearing is held, the
 9 board may:
- 10 (a) affirm or modify the department's order issued
 11 under subsection (1) if the board finds that a violation has
 12 occurred; or
- (b) rescind the department's order if the board findsthat a violation has not occurred.

15

16

17

- (4) An order issued by the department or the board may set a date by which the violation must cease and set a time limit for action to correct a violation.
- 18 (5) As an alternative to issuing an order pursuant to
 19 subsection (1), the department may:
- 20 (a) require the alleged violator to appear before the 21 board for a hearing, at a time and place specified in the 22 notice, to answer the charges complained of; or
- 23 (b) initiate an action under 75-6-111(2), 75-6-113, or 24 [section 7].
- 25 (6) An action initiated under this part may include an

- l administrative penalty not to exceed \$17000 \$500 for each
- 2 day of violation. Administrative penalties collected under
- 3 this section must be deposited in the public drinking water
- 4 special revenue fund established in [section 8].
- 5 (7) THE CONTESTED CASE PROVISIONS OF THE MONTANA
- 6 ADMINISTRATIVE PROCEDURE ACT, PROVIDED FOR IN TITLE 2,
 - CHAPTER 4, PART 6, APPLY TO A HEARING UNDER [SECTION 4] OR
- 8 THIS SECTION.
- 9 NEW SECTION. Section 7. Civil penalty. (1) A person
- 10 who violates this part or a rule, order, or condition of
 - approval issued under this part is subject to a civil
- 12 penalty not to exceed \$10,000.
- 13 (2) Each day of violation constitutes a separate
- 14 violation.

11

- 15 (3) Action under this section does not bar enforcement
- 16 of this part or a rule, order, or condition of approval
- 17 issued under this part by injunction or other appropriate
- 18 remedy.
- 19 (4) Civil penalties collected pursuant to this section
- 20 must be deposited in the public drinking water special
- 21 revenue fund established in [section 8].
- 22 NEW SECTION. Section 8. Public drinking water special
- 23 revenue fund. (1) There is a public drinking water special
- 24 revenue fund within the state special revenue fund
- established in 17-2-102. There are established in the public

-13-

- drinking water special revenue fund an operator training account and a public drinking water program account.
 - (2) There must be credited to:

- (a) the operator training account all administrative and civil penalties collected under [sections 6 and 7]; and
- (b) the public drinking water program account, all revenues from fees assessed and collected pursuant to [section 4].
- (3) Funds from the operator training account may be used only to finance public water supply system and public sewage system operator training programs.
- (4) Funds from the public drinking water program account may be used only to pay department costs in implementing the public drinking water supply program, as described in this part.
- Section 9. Section 76-4-105, MCA, is amended to read:
- "76-4-105. Lot fees -- general fund support. (1) The department shall adopt rules setting forth fees; that do not to exceed \$48--per--parcel; --for--services-rendered-in-the review-of actual costs to the department in reviewing plats and subdivisions. The rules shall provide for a schedule of fees to be paid by the applicant for plat or subdivision review to the department for deposit in the state-general fund sanitation--in--subdivisions--special--revenue--account established--in--fsection--i0) STATE GENERAL FUND or, if

-15-

- 1 applicable, to another reviewing authority for deposit in
- 2 the general fund of the reviewing authority's jurisdiction.
 - The fees shall be used for review of plats and subdivisions
- 4 based on the complexity of the subdivision, including but
- 5 not limited to:

- (a) number of lots in the subdivision;
 - (b) the type of water system to serve the development;
- 8 (c) the type of sewage disposal to serve the 9 development; and
- 10 (d) the degree of environmental research necessary to
 11 supplement the review procedure.
 - (2) The department shall adopt rules to determine the distribution of fees between the local governing body and the state-general-fund sanitation--in--subdivisions--special revenue--account--established--in-(section-10) STATE GENERAL FUND, as provided in 76-4-128. When a subdivision is reviewed under the provisions of 76-4-124, the local governing body shall, within 20 days after receiving preliminary plat approval under the Montana Subdivision and Platting Act, distribute the lot fees according to the fee schedule adopted under this section.
 - (3) When a local department or board of health conducts a review under the provisions of 76-4-104, it shall submit to the department, along with its approval statement, a fee of \$5 per reviewed lot, for purposes of offsetting costs

incurred in providing certification to a local reviewing authority and other administrative costs.

2

3

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

- (4) A fee as described in this section is not required for the review of subdivisions in which divisions are made for the purpose of relocating common boundary lines unless the division will result in the installation of additional water supply or sewage disposal facilities.
- (5) Costs of implementing this part must be paid from the state general fund as provided by legislative appropriation and-from-the-sanitation-in-subdivisions special-revenue-account-established-in-fsection-101."
- NEW-SECTION: -- Section-10: -- Sanitation---in--subdivisions

 special-revenue--account: -- (1): -- There--is--a---sanitation--in

 subdivisions----special--revenue--account--within--the---state

 special-revenue-fund-established-in-17-2-102:
- (2)--There--must--be--credited--to--the--sanitation---in subdivision-special-revenue-account-all-fees-collected-under 76-4-105-and-all-penalties-collected-under-76-4-109-
- (3)--Punds--from--the-sanitation-in-subdivisions-special revenue-account-may-be-used-only-to-pay-department-costs--in reviewing-plats-and-subdivisions.
- SECTION 10. SECTION 69-7-111, MCA, IS AMENDED TO READ:

 "69-7-111. Municipal rate hearing required -- notice.

 (1) if Except as provided in [section 4], if the governing body of a municipality considers it advisable to regulate,

- establish, or change rates, charges, or classifications imposed on its customers, it shall order a hearing to be held before it at a time and place specified.
 - (2) Notice of the hearing shall be published in a newspaper as provided in 7-1-4127.
- 6 (3) (a) The notice shall be published three times with
 7 at least 6 days separating each publication. The first
 8 publication may be no more than 28 days prior to the
 9 hearing, and the last publication may be no less than 3 days
 10 prior to the hearing.
- 11 (b) The notice must also be mailed at least 7 days and
 12 not more than 30 days prior to the hearing to persons served
 13 by the utility. The notice must be mailed within the
 14 prescribed time period. This notice must contain an estimate
 15 of the amount the customer's average bill will increase.
 - (4) The published notice must contain:
 - (a) the date, time, and place of the hearing;
 - (b) a brief statement of the proposed action; and
- 19 (c) the address and telephone number of a person who 20 may be contacted for further information regarding the
- 21 hearing.

16

17

- 22 (5) Notice of all hearings shall be mailed first class,
- 23 postage prepaid, to the Montana consumer counsel."
- NEW SECTION. Section 11. Codification instruction. 7(1)
- 25 [Sections 4, 6, 7, and 8] are intended to be codified as an

-End-

52nd Legislature SB 0407/03 SB 0407/03

8

24

25

| 2 | INTRODUCED BY WATERMAN, O'KEEFE, J. RICE, HARPER, |
|-----|--|
| 3 | GERVAIS, MAZUREK |
| 4 | BY REQUEST OF THE DEPARTMENT OF HEALTH AND |
| 5 | ENVIRONMENTAL SCIENCES |
| 6 | |
| 7 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE |
| 8 | DEFINITION OF "PUBLIC WATER SUPPLY SYSTEM"; ENABLING THE |
| 9 | BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES TO REVIEW A |
| .0 | PUBLIC WATER SUPPLY SYSTEM OR PUBLIC SEWAGE SYSTEM TO |
| 1 | DETERMINE IF THAT SYSTEM HAS THE FINANCIAL CAPABILITY TO |
| . 2 | COMPLY WITH THE PUBLIC WATER SUPPLY LAWS; DESCRIBING A |
| 13 | PROCESS TO BE USED BY THE DEPARTMENT OF HEALTH AND |
| L 4 | ENVIRONMENTAL SCIENCES TO ADMINISTRATIVELY ENFORCE THE LAWS |
| 15 | PROTECTING PUBLIC WATER SUPPLIES; PROVIDING AN |
| 16 | ADMINISTRATIVE PENALTY AND CIVIL PENALTY FOR VIOLATION OF |
| 17 | PUBLIC WATER SUPPLY LAWS OR OF A RULE, ORDER, OR CONDITION |
| 18 | OF APPROVAL ISSUED UNDER THOSE LAWS; PROVIDING FOR |
| 19 | ASSESSMENT OF FEES ESTABLISHED THROUGH RULEMAKING TO RECOVER |
| 20 | COSTS OF DEPARTMENT SERVICES UNDER THE LAWS RELATING TO |
| 21 | PUBLIC WATER SUPPLIES AND TO SANITATION IN SUBDIVISIONS: |
| 22 | PROVIDING FOR APPEAL OF THE FEE ASSESSMENT; ALLOWING A |
| 23 | MUNICIPALITY TO RAISE WATER RATES TO COVER COSTS ASSOCIATED |
| 24 | WITH FEES WITHOUT A PUBLIC HEARING; ESTABLISHING A PUBLIC |

DRINKING WATER SPECIAL REVENUE FUND TO RECEIVE REVENUES FROM

25

SENATE BILL NO. 407

| | PEES, AUM | INIS. | CRATIVE | PENA | CTIES, | AND | CIVII | PENE | 101155 | RECEI | A P.D |
|---|-----------|------------------|---------|------|------------|------------|-------------------|---------------------|--------|--------|------------------|
| ! | PURSUANT | то | THIS | ACT; | ESTAB | 6#SH3 | HNG | A5 | SANIPA | TION | – I N |
| 1 | SUBBIVISI | 0 NS- | -SPECIA | 46RE | AEMRE- | -A666 | F AB6 | - 90- R1 | S68£A8 | -REVEN | UES |
| 1 | FROM-FEES | RE | EETVED- | PURS | HANT | 909 | PH I S | ACT; | AND | AMEND | I NG |
| i | SECTIONS | 69- | 7-111, | 75-6 | -102, | 75-6- | -103, | 75-6- | -104, | 75-6-1 | 11, |
| | **** 76 4 | 3.05 | | | O117 D T N | | 5555 | | | | |

STATEMENT OF INTENT

9 A statement of intent is provided for this bill because 10 rulemaking authority is delegated to the board of health and 11 environmental sciences to prescribe procedures 12 administrative enforcement actions undertaken by the 13 department of health and environmental sciences 14 administering the public water supply laws, as provided in 15 Title 75, chapter 6, and to develop a fee schedule to enable 16 the department to recover costs in administering these laws. 17 Rulemaking authority is also delegated to the department to develop fees to pay for costs of reviewing plats and 18 19 subdivisions under the laws related to sanitation in 20 subdivisions, as provided in Title 76, chapter 4. IT IS THE 21 INTENT OF THE LEGISLATURE THAT THE RULES ESTABLISH A 22 REASONABLE FEE SCHEDULE THAT APPROXIMATES THE DEPARTMENT'S 23 ACTUAL AND NECESSARY COSTS.

The legislature anticipates that the department will expand its enforcement activity in order to address ongoing

SB 0407/03

- and increasing health problems with public water supply
 systems and public sewage systems in Montana. In undertaking
 this effort, the legislature expects that the department
 will have the option to pursue administrative enforcement as
 a means of expediting and encouraging compliance with Title
 75, chapter 6. Nonetheless, it is the department's duty to
 clearly inform each violator of:
- 8 (1) the nature of the action taken against it;
- 9 (2) what the department requires to resolve the matter;
 10 and
- 11 (3) what legal avenues are available to the violator if 12 he desires to contest the matter.

13 THE LEGISLATURE RECOGNIZES THAT AN ECONOMIC HARDSHIP MAY 14 BE IMPOSED ON A PUBLIC WATER SUPPLY SYSTEM IN ORDER FOR THAT 15 SYSTEM TO BE BROUGHT INTO COMPLIANCE WITH STATE AND FEDERAL 16 PUBLIC WATER SUPPLY LAWS AND THAT THIS HARDSHIP MAY BE 17 FURTHER INCREASED BY THE LEVYING OF ADMINISTRATIVE AND CIVIL 18 PENALTIES FOR NONCOMPLIANCE. IT IS THE INTENTION OF THE 19 LEGISLATURE THAT THE DEPARTMENT ADOPT RULES THAT ESTABLISH A 20 PROCEDURE FOR THE PROGRESSIVE ENFORCEMENT OF THIS ACT IN 21 WHICH THE LEVYING OF ADMINISTRATIVE AND CIVIL PENALTIES IS A 22 FINAL ACTION. THE DEPARTMENT MAY ADOPT RULES THAT ALLOW FOR

THE BYPASS OF THE ENFORCEMENT PROCEDURES AND THE IMMEDIATE

24 ASSESSMENT OF PENALTIES IF SPECIFIC CIRCUMSTANCES WARRANT

25 THIS ACTION.

The rules also require the board of health and 1 environmental sciences to develop fees for recovery of costs incurred by the department in delivering services to persons who own or operate or intend to own or operate a public water supply system or public sewage system. These costs include costs associated with review of engineering plans and specifications, inspections, and general assistance. To assist the board in developing these rules, the department shall prepare and submit to the board a detailed estimate of projected costs associated with these services for fiscal 10 years 1992 and 1993. The board shall develop a fee schedule 11 that will provide revenues that are commensurate with the 12 projected costs. A similar approach should be used by the 13 department in developing rules setting new fees for review 14 15 of plats and subdivisions under 76-4-105.

16

17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

18 Section 1. Section 75-6-102, MCA, is amended to read:

19 **75-6-102. Definitions. As used in this part, unless
20 the context clearly indicates otherwise, the following
21 definitions apply:

- 22 (1) "Board" means the board of health and environmental 23 sciences provided for in 2-15-2104.
- (2) "Contamination" means impairment of the quality ofstate waters by sewage, industrial wastes, or other wastes

SB 407

SB 0407/03 SB 0407/03

1

10

16

SB 407

1 creating a hazard to human health.

14

15

16

17

18

19

- 2 (3) "Department" means the department of health and 3 environmental sciences provided for in Title 2, chapter 15, 4 part 21.
- 5 (4) "Drainage" means rainfall, surface, and subsoil
 6 water.
- 7 (5) "Industrial waste" means any waste substance from 8 the processes of business or industry or from the 9 development of any natural resource, together with any 10 sewage that may be present.
- 11 (6) "Maximum contaminant level" means the maximum

 12 permissible level of a contaminant in water which is

 13 delivered to any user of a public water supply system.
 - (7) "Other waste" means garbage, municipal refuse, decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment, radioactive materials, solid waste, and all other substances that may pollute state waters.
- 20 (8) "Person" means any individual, corporation,
 21 association, partnership, municipality, other political
 22 subdivision of the state, or federal agency.
- 23 (9) "Pollution" means contamination or other alteration 24 of the physical, chemical, or biological properties of any 25 state waters which exceeds that permitted by Montana water

-5-

relating to change in temperature, taste, color, turbidity, or odor or the discharge or introduction of any liquid, gaseous, solid, radioactive, or other substance into any state water which will or is likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife. A discharge which is authorized under the pollution discharge permit rules of

quality standards, including but not limited to standards

11 (10) "Public sewage system" means a system of 12 collection, transportation, treatment, or disposal of sewage 13 that is designed to serve or serves 10 or more families or 14 25 or more persons daily for a period of at least 60 days 15 out of the calendar year.

the board is not pollution under this chapter.

provision of water for human consumption from any community
well, water hauler for cisterns, water bottling plant, water
dispenser, or other water supply that is designed to serve
or serves 10 or more families or 25 or more persons daily or

(11) "Public water supply system" means a system for the

- 21 has at least 10 service connections at least 60 days out of
- 22 the calendar year.
- 23 (12) "Safe Drinking Water Act" means 42 U.S.C. 300f and 24 regulations at Title 40, CFR, Parts 141 and 142.
- 25 (13) "Sewage" means water-carried waste products from

-6-

SB 407

•

- residences, public buildings, institutions, or other buildings, including discharge from human beings, together with ground water infiltration and surface water present.
- 4 (14) "State waters" means any body of water, irrigation 5 system, or drainage system, either surface or underground."
 - Section 2. Section 75-6-103, MCA, is amended to read:
 - *75-6-103. Duties of the board. (1) The board has general supervision over all state waters which are directly or indirectly being used by a person for a public water supply system or domestic purposes or as a source of ice.

9

10

11

12

15

16

19

20

21

22

- (2) The board shall adopt rules and standards concerning:
- (a) maximum contaminant levels for waters that are orwill be used for a public water supply system;
 - (b) fees, as described in [section 4], for services rendered by the department in-conducting-inspections;
- (c) monitoring, recordkeeping, and reporting by personswho own or operate a public water supply system;
 - (d) requiring public notice to all users of a public water supply system when a person has been granted a variance or exemption or is in violation of this part or a rule or order issued pursuant to this part;

-7-

23 (e) the issuance of licenses by the department to 24 laboratories that conduct analysis of public water supply 25 systems;

- 1 (f) the siting, construction, operation, and
 2 modification of a public water supply system or public
 3 sewage system;
- qq) the review of financial viability of a proposed

 public water supply system or public sewage system, as

 necessary to ensure the capability of the system to meet the

 requirements of this part;
- 8 (9)(h) the collection and analysis of samples of water
 9 used for drinking or domestic purposes;
- 10 (h)(i) the issuance of variances and exemptions as
 11 authorized by the federal Safe Drinking Water Act and this
 12 part; and
- (j) administrative enforcement procedures and administrative penalties authorized under this part; and
- 15 (±)(k) any other requirement necessary for the protection of public health as described in this part.
- 17 (3) The board may issue orders necessary to fully
 18 implement the provisions of this part."
- 19 Section 3. Section 75-6-104, MCA, is amended to read:
- 20 "75-6-104. Duties of department. The department shall:
- 21 (1) upon its own initiative or complaint to the 22 department, to the mayor or health officer of a 23 municipality, or to the managing board or officer of a 24 public institution, make an investigation of alleged 25 pollution of a water supply system and, if required,

-A-

SB 0407/03 SB 0407/03

4

5

7

16

21

1 prohibit the continuance of the pollution by ordering removal of the cause of pollution;

2

3

4

5

6

7

8

9

10

11

13

14

15

16

17

18

19

20

21

22

23

- (2) have waters examined to determine their quality and the possibility that they may endanger public health;
- (3) consult and advise authorities of cities and towns and persons having or about to construct systems for water supply, drainage, wastewater, and sewage as to the most appropriate source of water supply and the best method of assuring its quality;
- (4) advise persons as to the best method of treating and disposing of their drainage, sewage, or wastewater with 12 reference to the existing and future needs of other persons and to prevent pollution;
 - (5) consult with persons engaged in or intending to engage in manufacturing or other business whose drainage or sewage may tend to pollute waters as to the best method of preventing pollution:
 - (6) collect fees, as described in [section 4], for services rendered---in---analyzing--water--and--conducting inspections-to-cover-costs-of-the-service and deposit the fees collected in the state public drinking water special revenue fund for-use-by-the-department established in [section 8];
- 24 (7) establish and maintain experiment stations and conduct experiments to study the best methods of treating 25

-9~

water, drainage, wastewater, sewage, and industrial waste to 1 prevent pollution, including investigation of methods used 3 in other states:

- (8) enter on premises at reasonable times to determine sources of pollution or danger to water supply systems and whether rules and standards of the board are being obeyed;
- (9) enforce and administer the provisions of this part; (10) establish a plan for the provision of safe drinking water under emergency circumstances;
- 10 (11) maintain an inventory of public water supply systems and establish a program for conducting sanitary 11 12 surveys; and
- 13 (12) enter into agreements with local boards of health 14 wherever appropriate for the performance of surveys and inspections under the provisions of this part." 15

NEW SECTION. Section 4. Board to prescribe fees --

- 17 OPPORTUNITY FOR APPEAL. (1) The board shall by rule prescribe fees to be assessed annually by the department on 18 owners of public water supply systems to recover department 19 costs in providing services under this part. The annual fee 20
- of---connections IS NO MORE THAN \$2 FOR EACH SERVICE 22

for a public water supply system must-be-based-on-the-number

-10-

- CONNECTION to the public water supply system, although the 23
- 24 minimum fee for any system is \$100.
 - 25 (2) PUBLIC OR--PRIVATE WATER SUPPLY SYSTEMS IN A

SB 407

SB 407

- 1 MUNICIPALITY MAY RAISE THE RATES TO RECOVER COSTS ASSOCIATED 2 WITH THE FEES PRESCRIBED IN THIS SECTION WITHOUT THE PUBLIC HEARING REQUIRED IN 69-7-111.
 - (3) The board shall by rule prescribe fees to be assessed by the department on persons who submit plans and specifications for construction, alteration, or extension of a public water supply system or public sewage system. The fees must be commensurate with the cost to the department of reviewing the plans and specifications.
- 10 (3)(4) Fees collected pursuant to this section must be 11 deposited in the public drinking water special revenue fund 12 established in [section 8].

- 13 (5) (A) THE DEPARTMENT SHALL NOTIFY THE OWNER OF A 14 PUBLIC WATER SUPPLY SYSTEM IN WRITING OF THE AMOUNT OF THE 15 FEE TO BE ASSESSED AND THE BASIS FOR THE ASSESSMENT. THE OWNER MAY APPEAL THE FEE ASSESSMENT IN WRITING TO THE BOARD 16 17 WITHIN 20 DAYS AFTER RECEIPT OF THE WRITTEN NOTICE.
- 18 (B) AN APPEAL MUST BE BASED ON THE ALLEGATION THAT THE 19 FEE IS ERRONEOUS OR EXCESSIVE. AN APPEAL MAY NOT BE BASED 20 ONLY ON THE FEE SCHEDULE ADOPTED BY THE BOARD.
- 21 (C) IF ANY PART OF THE FEE ASSESSMENT IS NOT APPEALED, 22 IT MUST BE PAID TO THE DEPARTMENT UPON RECEIPT OF THE NOTICE 23 PROVIDED FOR IN SUBSECTION (5)(A).
- Section 5. Section 75-6-111, MCA, is amended to read: 24 25 "75-6-111. Appeal from rule or standard -- injunction

- to require compliance. (1) A person aggrieved by a rule, standard, or order adopted or issued pursuant to this part may appeal to the district court, except as otherwise provided in [section 6]. While the appeal is pending, the rule, standard, or order is in force.
- (2) The department may seek an injunction from the 7 appropriate district court to require compliance with this 8 part or a rule or order issued as authorized by this part. The court may award the department costs and expenses 9 10 incurred in investigating and abating the violation. The 11 department may also initiate an action to collect a criminal 12 penalty as provided in 75-6-113 or a civil penalty as 13 provided in [section 7]."
- 14 NEW SECTION. Section 6. Administrative enforcement. 15 (1) If the department believes that a violation of this 16 part, a rule adopted under this part, or a condition of 17 approval issued under this part has occurred, it may serve written notice of the violation, by certified mail, on the 18 alleged violator or his agent. The notice must specify the 19 20 provision of this part, the rule, or the condition of 21 approval alleged to have been violated and the facts alleged 22 to constitute a violation. The notice must include an order 23 to take necessary corrective action within a reasonable

24

period of time, which must be stated in the order. Service

by mail is complete on the date of filing.

SB 0407/03

SB 0407/03

(2) If the alleged violator does not request a hearing before the board within 30 days of the date of service, the order becomes final. Failure to comply with a final order may subject the violator to an action commenced pursuant to 75-6-104, 75-6-113, or (section 7).

1

2

3

5

10

11

15

16

17

25

- (3) If the alleged violator requests a hearing before 6 the board within 30 days of the date of service, the board 7 8 shall schedule a hearing. After the hearing is held, the board may:
- (a) affirm or modify the department's order issued under subsection (1) if the board finds that a violation has 12 occurred: or
- 13 (b) rescind the department's order if the board finds 14 that a violation has not occurred.
 - (4) An order issued by the department or the board may set a date by which the violation must cease and set a time limit for action to correct a violation.
- (5) As an alternative to issuing an order pursuant to 18 19 subsection (1), the department may:
- (a) require the alleged violator to appear before the 20 21 board for a hearing, at a time and place specified in the notice, to answer the charges complained of; or 22
- 23 (b) initiate an action under 75-6-111(2), 75-6-113, or 24 [section 7].
 - (6) An action initiated under this part may include an

- administrative penalty not to exceed \$1,7000 \$500 for each
- day of violation. Administrative penalties collected under 2
- 3 this section must be deposited in the public drinking water
- special revenue fund established in [section 8].
- (7) THE CONTESTED CASE PROVISIONS OF THE MONTANA
- ADMINISTRATIVE PROCEDURE ACT, PROVIDED FOR IN TITLE 2.
- CHAPTER 4, PART 6, APPLY TO A HEARING UNDER (SECTION 4) OR
 - THIS SECTION.
- 9 NEW SECTION. Section 7. Civil penalty. (1) A person
- 10 who violates this part or a rule, order, or condition of
- 11 approval issued under this part is subject to a civil
- 12 penalty not to exceed \$10,000.
- 13 (2) Each day of violation constitutes a separate
- 14 violation.
- 15 (3) Action under this section does not bar enforcement
- 16 of this part or a rule, order, or condition of approval
- 17 issued under this part by injunction or other appropriate
- 18 remedy.
- 19 (4) Civil penalties collected pursuant to this section
- 20 must be deposited in the public drinking water special
- revenue fund established in [section 8]. 21
- 22 NEW SECTION. Section 8. Public drinking water special
- revenue fund. (1) There is a public drinking water special 23
- 24 revenue fund within the state special revenue fund
- 25 established in 17-2-102. There are established in the public

-13-

SB 407

-14-

SB 0407/03 SB 0407/03

drinking water special revenue fund an operator training account and a public drinking water program account.

(2) There must be credited to:

1

2

3

4

5

6

7

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (a) the operator training account all administrative and civil penalties collected under [sections 6 and 7]; and
- (b) the public drinking water program account, all revenues from fees assessed and collected pursuant to [section 4].
- 9 (3) Funds from the operator training account may be
 10 used only to finance public water supply system and public
 11 sewage system operator training programs.
 - (4) Funds from the public drinking water program account may be used only to pay department costs in implementing the public drinking water supply program, as described in this part.

Section 9. Section 76-4-105, MCA, is amended to read:

*76-4-105. Lot fees — general fund support. (1) The department shall adopt rules setting forth fees, that do not to exceed \$48--per--parcel, —for--services-rendered-in-the review-of actual costs to the department in reviewing plats and subdivisions. The rules shall provide for a schedule of fees to be paid by the applicant for plat or subdivision review to the department for deposit in the state-general fund sanitation—in--subdivisions—special—revenue—account established—in--fsection—10] STATE GENERAL FUND or, if

- applicable, to another reviewing authority for deposit in
- 2 the general fund of the reviewing authority's jurisdiction.
- 3 The fees shall be used for review of plats and subdivisions
- 4 based on the complexity of the subdivision, including but
- 5 not limited to:

7

21

- (a) number of lots in the subdivision;
- (b) the type of water system to serve the development;
- 8 (c) the type of sewage disposal to serve the
 9 development; and
- (d) the degree of environmental research necessary to supplement the review procedure.
- 12 (2) The department shall adopt rules to determine the 1.3 distribution of fees between the local governing body and 14 the state-general-fund sanitation--in--subdivisions--special 15 revenue--account--established--in-fsection-10} STATE GENERAL 16 FUND, as provided in 76-4-128. When a subdivision is 17 reviewed under the provisions of 76-4-124, the local 18 governing body shall, within 20 days after receiving 19 preliminary plat approval under the Montana Subdivision and 20 Platting Act, distribute the lot fees according to the fee
- 22 (3) When a local department or board of health conducts 23 a review under the provisions of 76-4-104, it shall submit 24 to the department, along with its approval statement, a fee 25 of \$5 per reviewed lot, for purposes of offsetting costs

schedule adopted under this section.

-16- SB 407

SB 0407/03

incurred in providing certification to a local reviewingauthority and other administrative costs.

3

4

5

6

7

в

9

10

11

12

13

14

15

16

17

18

- (4) A fee as described in this section is not required for the review of subdivisions in which divisions are made for the purpose of relocating common boundary lines unless the division will result in the installation of additional water supply or sewage disposal facilities.
- (5) Costs of implementing this part must be paid from the state general fund as provided by legislative appropriation and—from—the—sanitation—in—subdivisions apecial revenue account established in (section 10)."
 - NBW-SECTION:--Section-10:--Sanitation---in--subdivisions

 special-revenue--account:--(1)--There--is--a--sanitation--in

 subdivisions---special--revenue--account--within--the--state

 special-revenue-fund-established-in-17-2-102:
- 19 (3)--Funds--from--the-sanitation-in-subdivisions-special
 20 revenue-account-may-be-used-only-to-pay-department-costs--in
 21 reviewing-plats-and-subdivisions-
- SECTION 10. SECTION 69-7-111, MCA, IS AMENDED TO READ:

 "69-7-111. Municipal rate hearing required -- notice.

 (1) If Except as provided in [section 4], if the governing body of a municipality considers it advisable to regulate,

- establish, or change rates, charges, or classifications imposed on its customers, it shall order a hearing to be held before it at a time and place specified.
- 4 (2) Notice of the hearing shall be published in a newspaper as provided in 7-1-4127.
- 6 (3) (a) The notice shall be published three times with
 7 at least 6 days separating each publication. The first
 8 publication may be no more than 28 days prior to the
 9 hearing, and the last publication may be no less than 3 days
 10 prior to the hearing.
- 11 (b) The notice must also be mailed at least 7 days and
 12 not more than 30 days prior to the hearing to persons served
 13 by the utility. The notice must be mailed within the
 14 prescribed time period. This notice must contain an estimate
 15 of the amount the customer's average bill will increase.
 - (4) The published notice must contain:
 - (a) the date, time, and place of the hearing;
- (b) a brief statement of the proposed action; and
- 19 (c) the address and telephone number of a person who
- 20 may be contacted for further information regarding the
- 21 hearing.

16

17

- 22 (5) Notice of all hearings shall be mailed first class,
- 23 postage prepaid, to the Montana consumer counsel."
- NEW SECTION. Section 11. Codification instruction. 7(1)
- 25 [Sections 4, 6, 7, and 8] are intended to be codified as an

-17- SB 407

integral part of Title 75, chapter 6, part 1, and the provisions of Title 75, chapter 6, part 1, apply to [sections 4, 6, 7, and 8].

(2)--(Section-10)-is--intended--to--be--codified--as--an integral--part-of-Title-76,-chapter-4,-and-the-provisions-of Title-76,-chapter-4,-and-the-provisions-of Pitle-76,-chapter-4,-apply-to-(section-10).

NEW-SECTION:--Section-12,--Effective-date:-(This-act)-is effective-July-1,-1991.

-End-

HOUSE STANDING COMMITTEE REPORT

April 11, 1991 Page 1 of 3

that Senate Bill 407 (third reading copy -- blue) be concurred

Mr. Speaker: We, the committee on Natural Resources report

in as amended .

Signed: Box Court

Bob Raney, Charrian

Carried by: Rep. O'Keefe

And, that such amendments read:

1. Title, line 24. Following: "HEARING;" Insert: "PROVIDING THAT LOCAL SEWER DISTRICTS MAY SELL SEWER SERVICE TO MUNICIPALITIES OR TOWNS OR CONSUMERS LOCATED WITHIN OR OUTSIDE THE DISTRICT: "

2. Title, page 2, line 4. Following: "ACT:" Strike: "AND"
Insert: "ALLOCATING A PORTION OF THE REVENUES TO THE GROUND WATER ASSESSMENT ACCOUNT; "

3. Title, page 2, line 5. Following: "SECTIONS" Insert: "7-13-2218,"

4. Title, page 2, line 6. Following: "DATE" Insert: "; AND PROVIDING A TERMINATION DATE"

5. Page 4, line 24. Following: line 23
Insert: "(2) "Community water system" means any public water supply system that serves at least 10 service connections used by year-round residents or regularly serves at least 25 year-round residents." Renumber: subsequent subsections

Page 7, line 6. Following: line 5 Insert: "(16) "Transient noncommunity water system" means any public water supply system that is not a community water system and that serves persons on a transient basis."

Page 10, line 22. Following: "THAN" Insert: "\$2.25 for each service connection to the public water supply system for the biennium beginning July 1, 1991, and ending June 30, 1993, and thereafter is no more than"

8. Page 10, line 24.
Following: "100" Insert: ", except that the fee for a transient noncommunity water system is \$50°

9. Page 11, line 12. Following: "[section B]"
Insert: "[, except that \$45,000 must be deposited each fiscal year in the ground water assessment account, established by [section 4 of Senate Bill No. 94], within the state special revenue fund!"

10. Page 15, line 6. Following: "account" Strike: ", all"

11. Page 15, line 7. Following: "assessed" Strike: "and" Insert: "," Following: "collected" Insert: ", and allocated"

12. Page 18, line 24. Following: line 23 Insert: "Section 11. Section 7-13-2218, MCA, is amended to read:

"7-13-2218. District powers related to water and sewer projects. Any district incorporated as provided in this part may: (1) construct, purchase, lease, or otherwise acquire and operate and maintain water rights, waterworks, sanitary sewerworks, storm sewerworks, canals, conduits, reservoirs, lands, and rights useful or necessary to store, conserve, supply, produce, convey, or drain water or sewage for purposes beneficial to the district. Beneficial purposes include but are not limited to flood prevention, flood control, irrigation, drainage, municipal and industrial water supplies, domestic water supplies, wildlife, recreation, pollution abatement, livestock water supply, and other similar purposes.

(2) if the incorporators of the district are members of a private, nonprofit water association that was formed under the laws of this state, acquire by eminent domain from that water association any type of property referred to in this section;

April 11, 1991 Page 3 of 3

- water for future use; appropriate, acquire, and conserve water for future use; appropriate, acquire, and conserve water and water rights for the purposes of the district; commence, maintain, intervene in, and compromise, in the name of the district, and assume the costs of any action or proceeding involving or affecting the ownership or use of waters, water rights, or sewer rights within the district used or useful for any purpose of the district or a benefit to any land situated in the district;
- (4) commence, maintain, intervene in, defend, and compromise actions and proceedings to prevent interference with or diminution of the natural flow of any stream or natural subterranean supply of waters used or useful for any purpose of the district or a common benefit to the lands within the district or its inhabitants;
- (5) commence, maintain, and defend actions and proceedings to prevent any interference with the waters or rights referred to in this section as may endanger the inhabitants or lands of the district;
- (6) lease from any person, firm, or public or private corporation, with the privilege of purchase or otherwise, existing water rights, waterworks, sewerworks, canals, or reservoir systems; and carry on and maintain them;
- (7) sell water or the use of water for household or domestic or other similar purposes or sell sewer service and, whenever there is a surplus of water or sewerworks capacity, sell or otherwise dispose of the water or sewerworks capacity to municipalities or towns or to consumers located within or outside the boundaries of the district.""

 Renumber: subsequent section
- 13. Page 19, line 9.
 Following: line 8
 Insert: "NEW SECTION. Section 13. Termination. The bracketed portion of (section 4(4)) terminates October 1, 1993."

12 13

14 15

16

17

18

19

20

21

22

23

24

25

| 2 | INTRODUCED BY WATERMAN, O'KEEFE, J. RICE, HARPER, |
|-----|--|
| 3 | GERVAIS, MAZUREK |
| 4 | BY REQUEST OF THE DEPARTMENT OF HEALTH AND |
| 5 | ENVIRONMENTAL SCIENCES |
| 6 | |
| 7 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE |
| 8 | DEFINITION OF "PUBLIC WATER SUPPLY SYSTEM"; ENABLING THE |
| 9 | BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES TO REVIEW A |
| .0 | PUBLIC WATER SUPPLY SYSTEM OR PUBLIC SEWAGE SYSTEM TO |
| .1 | DETERMINE IF THAT SYSTEM HAS THE FINANCIAL CAPABILITY TO |
| .2 | COMPLY WITH THE PUBLIC WATER SUPPLY LAWS; DESCRIBING A |
| i.3 | PROCESS TO BE USED BY THE DEPARTMENT OF HEALTH AND |
| 4 | ENVIRONMENTAL SCIENCES TO ADMINISTRATIVELY ENFORCE THE LAWS |
| .5 | PROTECTING PUBLIC WATER SUPPLIES; PROVIDING AN |
| 6 | ADMINISTRATIVE PENALTY AND CIVIL PENALTY FOR VIOLATION OF |
| .7 | PUBLIC WATER SUPPLY LAWS OR OF A RULE, ORDER, OR CONDITION |
| 18 | OF APPROVAL ISSUED UNDER THOSE LAWS; PROVIDING FOR |
| ١9 | ASSESSMENT OF FEES ESTABLISHED THROUGH RULEMAKING TO RECOVER |
| 20 | COSTS OF DEPARTMENT SERVICES UNDER THE LAWS RELATING TO |
| 1 | PUBLIC WATER SUPPLIES AND TO SANITATION IN SUBDIVISIONS; |
| 2 | PROVIDING FOR APPEAL OF THE FEE ASSESSMENT; ALLOWING A |
| 13 | MUNICIPALITY TO RAISE WATER RATES TO COVER COSTS ASSOCIATED |
| 4 | WITH FEES WITHOUT A PUBLIC HEARING; PROVIDING THAT LOCAL |
| 15 | SEWER DISTRICTS MAY SELL SEWER SERVICE TO MUNICIPALITIES OR |
| | |

SENATE BILL NO. 407

| 1 | TOWNS OR CONSUMERS LOCATED WITHIN OR COISIDE THE DISTRICT; |
|----|--|
| 2 | ESTABLISHING A PUBLIC DRINKING WATER SPECIAL REVENUE FUND TO |
| 3 | RECEIVE REVENUES FROM FEES, ADMINISTRATIVE PENALTIES, AND |
| 4 | CIVIL PENALTIES RECEIVED PURSUANT TO THIS ACT; ESTABLISHING |
| 5 | A-SANITATION-IN-SUBDIVISIONS-SPECIAL-REVENUE-ACCOUNTTO |
| 6 | RECEIVEREVENUESFROMFEES-RECEIVED-PURSUANT-TO-THIS-ACT; |
| 7 | ALLOCATING A PORTION OF THE REVENUES TO THE GROUND WATER |
| 8 | ASSESSMENT ACCOUNT; AND AMENDING SECTIONS 7-13-2218, |
| 9 | 69-7-111, 75-6-102, 75-6-103, 75-6-104, 75-6-111, AND |
| 10 | 76-4-105, MCA;ANDPROVIDINGANEPPECTIVEBATE; AND |
| 11 | PROVIDING A TERMINATION DATE." |

STATEMENT OF INTENT

A statement of intent is provided for this bill because rulemaking authority is delegated to the board of health and environmental sciences to prescribe procedures administrative enforcement actions undertaken by the department of health and environmental sciences administering the public water supply laws, as provided in Title 75, chapter 6, and to develop a fee schedule to enable the department to recover costs in administering these laws. Rulemaking authority is also delegated to the department to develop fees to pay for costs of reviewing plats and subdivisions under the laws related to sanitation in subdivisions, as provided in Title 76, chapter 4. IT IS THE

-2-

SB 407

REFERENCE BILL AS AMENDED

SB 0407/04

SB 0407/04

| 1 | INTENT OF | THE | LEGISLATURE | THAT | THE | RULES | ESTABLISH | A |
|---|------------|-------|-------------|--------|--------|---------|------------|----|
| 2 | REASONABLE | FEE | SCHEDULE TH | AT APP | ROXIMA | TES THE | DEPARTMENT | 's |
| 3 | ACTUAL AND | NECES | SARY COSTS. | | | | | |

4

5

6

7

8

9

10

11

12

13

18

19

20

21

22

23

24

25

The legislature anticipates that the department will expand its enforcement activity in order to address ongoing and increasing health problems with public water supply systems and public sewage systems in Montana. In undertaking this effort, the legislature expects that the department will have the option to pursue administrative enforcement as a means of expediting and encouraging compliance with Title 75, chapter 6. Nonetheless, it is the department's duty to clearly inform each violator of:

- the nature of the action taken against it;
- 14 (2) what the department requires to resolve the matter;
 15 and
- 16 (3) what legal avenues are available to the violator if 17 he desires to contest the matter.

THE LEGISLATURE RECOGNIZES THAT AN ECONOMIC HARDSHIP MAY
BE IMPOSED ON A PUBLIC WATER SUPPLY SYSTEM IN ORDER FOR THAT
SYSTEM TO BE BROUGHT INTO COMPLIANCE WITH STATE AND FEDERAL
PUBLIC WATER SUPPLY LAWS AND THAT THIS HARDSHIP MAY BE
FURTHER INCREASED BY THE LEVYING OF ADMINISTRATIVE AND CIVIL
PENALTIES FOR NONCOMPLIANCE. IT IS THE INTENTION OF THE
LEGISLATURE THAT THE DEPARTMENT ADOPT RULES THAT ESTABLISH A

PROCEDURE FOR THE PROGRESSIVE ENFORCEMENT OF THIS ACT IN

-3-

1 WHICH THE LEVYING OF ADMINISTRATIVE AND CIVIL PENALTIES IS A
2 FINAL ACTION. THE DEPARTMENT MAY ADOPT RULES THAT ALLOW FOR
3 THE BYPASS OF THE ENFORCEMENT PROCEDURES AND THE IMMEDIATE
4 ASSESSMENT OF PENALTIES IF SPECIFIC CIRCUMSTANCES WARRANT
5 THIS ACTION.

6 The rules also require the board of health and environmental sciences to develop fees for recovery of costs incurred by the department in delivering services to persons who own or operate or intend to own or operate a public 10 water supply system or public sewage system. These costs 11 include costs associated with review of engineering plans 12 and specifications, inspections, and general assistance. To 13 assist the board in developing these rules, the department 14 shall prepare and submit to the board a detailed estimate of 15 projected costs associated with these services for fiscal 16 years 1992 and 1993. The board shall develop a fee schedule 17 that will provide revenues that are commensurate with the 18 projected costs. A similar approach should be used by the 19 department in developing rules setting new fees for review 20 of plats and subdivisions under 76-4-105.

22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 75-6-102, MCA, is amended to read:

24 "75-6-102. Definitions. As used in this part, unless
25 the context clearly indicates otherwise, the following

SB 0407/04 SB 0407/04

- definitions apply: 1
- 2 (1) "Board" means the board of health and environmental sciences provided for in 2-15-2104. 3
- 4 (2) "COMMUNITY WATER SYSTEM" MEANS ANY PUBLIC WATER 5 SUPPLY SYSTEM THAT SERVES AT LEAST 10 SERVICE CONNECTIONS 6 USED BY YEAR-ROUND RESIDENTS OR REGULARLY SERVES AT LEAST 25 7 YEAR-ROUND RESIDENTS.
- +2+(3) "Contamination" means impairment of the quality 8 of state waters by sewage, industrial wastes, or other 9 wastes creating a hazard to human health. 10
- 11 (3)(4) "Department" means the department of health and 12 environmental sciences provided for in Title 2, chapter 15, 13 part 21.
- (4)(5) "Drainage" means rainfall, surface, and subsoil 14 15 water.
- 16 (5) "Industrial waste" means any waste substance 17 from the processes of business or industry or from the development of any natural resource, together with any 18 sewage that may be present. 19
- 20 (6)(7) "Maximum contaminant level" means the maximum permissible level of a contaminant in water which is 21 delivered to any user of a public water supply system. 22
- 23 +7+(8) "Other waste" means garbage, municipal refuse, 24 decayed wood, sawdust, shavings, bark, lime, sand, ashes, 25 offal, night soil, oil, grease, tar, heat, chemicals, dead

-5-

- animals, sediment, wrecked or discarded equipment, 1
- radioactive materials, solid waste, and all other substances
- that may pollute state waters.
- means any individual, corporation. (8)(9) "Person"
- association, partnership, municipality, other political
- subdivision of the state, or federal agency.
- (9)(10) "Pollution" means contamination other
- alteration of the physical, chemical, or biological
- properties of any state waters which exceeds that permitted
- 10 by Montana water quality standards, including but not
- limited to standards relating to change in temperature, 11
- 12 taste, color, turbidity, or odor or the discharge or
- introduction of any liquid, gaseous, solid, radioactive, or 13
- 14 other substance into any state water which will or is likely
- 15 to create a nuisance or render the waters harmful,

detrimental, or injurious to public health, recreation,

safety, welfare, livestock, wild animals, birds, fish, or

- 18
- other wildlife. A discharge which is authorized under the
- 19 pollution discharge permit rules of the board is not
- 20 pollution under this chapter.

16

- 21 (11) "Public sewage system" means a system of
- 22 collection, transportation, treatment, or disposal of sewage
- 23 that is designed to serve or serves 10 or more families or
- 24 25 or more persons daily for a period of at least 60 days
- 25 out of the calendar year.

(##)(12) "Public water supply system" means a system for the provision of water for human consumption from any community well, water hauler for cisterns, water bottling plant, water dispenser, or other water supply that is designed to serve or serves 10 or more families or 25 or more persons daily or has at least 10 service connections at least 60 days out of the calendar year.

1

2

3

4

6

7

21

22

23

24

- 8 (+12)(13) "Safe Drinking Water Act" means 42 U.S.C. 300f 9 and regulations at Title 40, CFR, Parts 141 and 142.
- 10 (#3)(14) "Sewage" means water-carried waste products
 11 from residences, public buildings, institutions, or other
 12 buildings, including discharge from human beings, together
 13 with ground water infiltration and surface water present.
- 14 (14)(15) "State waters" means any body of water,
 15 irrigation system, or drainage system, either surface or
 16 underground.
- 17 (16) "TRANSIENT NONCOMMUNITY WATER SYSTEM" MEANS ANY
 18 PUBLIC WATER SUPPLY SYSTEM THAT IS NOT A COMMUNITY WATER
 19 SYSTEM AND THAT SERVES PERSONS ON A TRANSIENT BASIS."
- Section 2. Section 75-6-103, MCA, is amended to read:
 - "75-6-103. Duties of the board. (1) The board has general supervision over all state waters which are directly or indirectly being used by a person for a public water supply system or domestic purposes or as a source of ice.
- 25 (2) The board shall adopt rules and standards

- concerning:
- 2 (a) maximum contaminant levels for waters that are or
- 3 will be used for a public water supply system;
- 4 (b) fees, as described in [section 4], for services
 5 rendered by the department in-conducting-inspections;
- 6 (c) monitoring, recordkeeping, and reporting by persons
- who own or operate a public water supply system;
- 8 (d) requiring public notice to all users of a public
- 9 water supply system when a person has been granted a
- 10 variance or exemption or is in violation of this part or a
- 11 rule or order issued pursuant to this part;
- 12 (e) the issuance of licenses by the department to
- 13 laboratories that conduct analysis of public water supply
- 14 systems;
- 15 (f) the siting, construction, operation, and
- 16 modification of a public water supply system or public
- 17 sewage system;
- 18 (g) the review of financial viability of a proposed
- 19 public water supply system or public sewage system, as
- 20 necessary to ensure the capability of the system to meet the
- 21 requirements of this part;
- 22 (g)(h) the collection and analysis of samples of water
- 23 used for drinking or domestic purposes;
- (h)(i) the issuance of variances and exemptions as
- 25 authorized by the federal Safe Drinking Water Act and this

-7-

5

6

7

8

9

10

11

12

13

15

16

17

| 1 | | | _ | and |
|----|----|----|---|-----|
| Τ. | μα | ΓL | ; | ana |

8

10

11

12

13

14 15

16

19

20

21

22

23

- 2 (i) administrative enforcement procedures and 3 administrative penalties authorized under this part; and
- tit(k) any other requirement necessary for 4 5 protection of public health as described in this part.
- 6 (3) The board may issue orders necessary to fully 7 implement the provisions of this part."
 - Section 3. Section 75-6-104, MCA, is amended to read:
- 9 "75-6-104. Duties of department. The department shall:
 - (1) upon its own initiative or complaint to the department, to the mayor or health officer of a municipality, or to the managing board or officer of a public institution, make an investigation of alleged pollution of a water supply system and, if required, prohibit the continuance of the pollution by ordering removal of the cause of pollution;
- 17 (2) have waters examined to determine their quality and 18 the possibility that they may endanger public health;
 - (3) consult and advise authorities of cities and towns and persons having or about to construct systems for water supply, drainage, wastewater, and sewage as to the most appropriate source of water supply and the best method of assuring its quality;
- 24 (4) advise persons as to the best method of treating 25 and disposing of their drainage, sewage, or wastewater with

-9-

- 1 reference to the existing and future needs of other persons and to prevent pollution;
 - (5) consult with persons engaged in or intending to engage in manufacturing or other business whose drainage or sewage may tend to pollute waters as to the best method of preventing pollution;
 - (6) collect fees, as described in [section 4], for services rendered---in---analyzing--water--and--conducting inspections-to-cover-costs-of-the-service and deposit the fees collected in the state public drinking water special revenue fund for--use--by--the--department established in [section 8];
- (7) establish and maintain experiment stations and 14 conduct experiments to study the best methods of treating water, drainage, wastewater, sewage, and industrial waste to prevent pollution, including investigation of methods used in other states:
- 18 (8) enter on premises at reasonable times to determine 19 sources of pollution or danger to water supply systems and 20 whether rules and standards of the board are being obeyed;
- 21 (9) enforce and administer the provisions of this part;
- 22 (10) establish a plan for the provision of safe drinking 23 water under emergency circumstances;
- 24 (11) maintain an inventory of public water supply 25 systems and establish a program for conducting sanitary

SB 407

SB 407 -10-

6

- 1 surveys: and
- 2 (12) enter into agreements with local boards of health
- 3 wherever appropriate for the performance of surveys and
- inspections under the provisions of this part."
- 5 NEW SECTION. Section 4. Board to prescribe fees --
- OPPORTUNITY FOR APPEAL. (1) The board shall by rule 6
- 7 prescribe fees to be assessed annually by the department on
- 8 owners of public water supply systems to recover department
- 9 costs in providing services under this part. The annual fee
- 10 for a public water supply system must-be-based-on-the-number
- 11 of--connections IS NO MORE THAN \$2.25 FOR EACH SERVICE
- 12 CONNECTION TO THE PUBLIC WATER SUPPLY SYSTEM FOR THE
- 13 BIENNIUM BEGINNING JULY 1, 1991, AND ENDING JUNE 30, 1993,
- 14 AND THEREAFTER IS NO MORE THAN \$2 FOR EACH SERVICE
- 15 CONNECTION to the public water supply system. although the
- 16 minimum fee for any system is \$100, EXCEPT THAT THE FEE FOR
- 17 A TRANSIENT NONCOMMUNITY WATER SYSTEM IS \$50.
- 18 (2) PUBLIC OR--PRIVATE WATER SUPPLY SYSTEMS IN A
- 19 MUNICIPALITY MAY RAISE THE RATES TO RECOVER COSTS ASSOCIATED
- 20 WITH THE FEES PRESCRIBED IN THIS SECTION WITHOUT THE PUBLIC
- 21 HEARING REQUIRED IN 69-7-111.
- 22 t2)(3) The board shall by rule prescribe fees to be
- 23 assessed by the department on persons who submit plans and
- 24 specifications for construction, alteration, or extension of
- 25 a public water supply system or public sewage system. The

-11-

- fees must be commensurate with the cost to the department of
- 2 reviewing the plans and specifications.
- 3 (3)(4) Fees collected pursuant to this section must be
- 4 deposited in the public drinking water special revenue fund
- established in [section 8][, EXCEPT THAT \$45,000 MUST BE 5
- DEPOSITED EACH FISCAL YEAR IN THE GROUND WATER ASSESSMENT
- 7 ACCOUNT, ESTABLISHED BY [SECTION 4 OF SENATE BILL NO. 94],
- 8 WITHIN THE STATE SPECIAL REVENUE FUND].
- 9 (5) (A) THE DEPARTMENT SHALL NOTIFY THE OWNER OF A
- 10 PUBLIC WATER SUPPLY SYSTEM IN WRITING OF THE AMOUNT OF THE
- 11 FEE TO BE ASSESSED AND THE BASIS FOR THE ASSESSMENT. THE
- 12 OWNER MAY APPEAL THE FEE ASSESSMENT IN WRITING TO THE BOARD
- 13 WITHIN 20 DAYS AFTER RECEIPT OF THE WRITTEN NOTICE.
- 14 (B) AN APPEAL MUST BE BASED ON THE ALLEGATION THAT THE
- 15 FEE IS ERRONEOUS OR EXCESSIVE. AN APPEAL MAY NOT BE BASED
- ONLY ON THE FEE SCHEDULE ADOPTED BY THE BOARD. 16
- 17 (C) IF ANY PART OF THE FEE ASSESSMENT IS NOT APPEALED,
- 18 IT MUST BE PAID TO THE DEPARTMENT UPON RECEIPT OF THE NOTICE
- 19 PROVIDED FOR IN SUBSECTION (5)(A).
- 20 **Section 5.** Section 75-6-111, MCA, is amended to read:
- 21 *75-6-111. Appeal from rule or standard -- injunction
- 22 to require compliance. (1) A person aggrieved by a rule,
- 23 standard, or order adopted or issued pursuant to this part
- 24 may appeal to the district court, except as otherwise
- 25 provided in [section 6]. While the appeal is pending, the

-12-

SB 407

SB 407

rule, standard, or order is in force. 1

provided in [section 7]."

9

14

15

16

- 2 (2) The department may seek an injunction from the 3 appropriate district court to require compliance with this 4 part or a rule or order issued as authorized by this part. The court may award the department costs and expenses 6 incurred in investigating and abating the violation. The 7 department may also initiate an action to collect a criminal 8 penalty as provided in 75-6-113 or a civil penalty as
- NEW SECTION. Section 6. Administrative 10 enforcement. 11 (1) If the department believes that a violation of this 12 part, a rule adopted under this part, or a condition of 13 approval issued under this part has occurred, it may serve
 - written notice of the violation, by certified mail, on the alleged violator or his agent. The notice must specify the provision of this part, the rule, or the condition of
- 17 approval alleged to have been violated and the facts alleged 18 to constitute a violation. The notice must include an order
- 19 to take necessary corrective action within a reasonable
- 20 period of time, which must be stated in the order. Service
- 21 by mail is complete on the date of filing.
- 22 (2) If the alleged violator does not request a hearing 23 before the board within 30 days of the date of service, the 24 order becomes final. Failure to comply with a final order 25 may subject the violator to an action commenced pursuant to

- 1 75-6-104, 75-6-113, or [section 7].
- (3) If the alleged violator requests a hearing before 3 the board within 30 days of the date of service, the board shall schedule a hearing. After the hearing is held, the
- board may:

- (a) affirm or modify the department's order issued under subsection (1) if the board finds that a violation has occurred: or
- 9 (b) rescind the department's order if the board finds 10 that a violation has not occurred.
- 11 (4) An order issued by the department or the board may 12 set a date by which the violation must cease and set a time 13 limit for action to correct a violation.
- 14 (5) As an alternative to issuing an order pursuant to 15 subsection (1), the department may:
- 16 (a) require the alleged violator to appear before the board for a hearing, at a time and place specified in the 17 16 notice, to answer the charges complained of; or
- 19 (b) initiate an action under 75-6-111(2), 75-6-113, or 20 [section 7].
- 21 (6) An action initiated under this part may include an 22 administrative penalty not to exceed \$1,000 \$500 for each 23 day of violation. Administrative penalties collected under 24 this section must be deposited in the public drinking water
- special revenue fund established in [section 8].

SB 0407/04

5

7

13

14

15

16

17

18

19

20

21

22

23

24

25

SB 0407/04

- 1 (7) THE CONTESTED CASE PROVISIONS OF THE MONTANA
 2 ADMINISTRATIVE PROCEDURE ACT, PROVIDED FOR IN TITLE 2,
 3 CHAPTER 4, PART 6, APPLY TO A HEARING UNDER [SECTION 4] OR
 4 THIS SECTION.
- 5 NEW SECTION. Section 7. Civil penalty. (1) A person 6 who violates this part or a rule, order, or condition of 7 approval issued under this part is subject to a civil 8 penalty not to exceed \$10,000.
- 9 (2) Each day of violation constitutes a separate 10 violation.
 - (3) Action under this section does not bar enforcement of this part or a rule, order, or condition of approval issued under this part by injunction or other appropriate remedy.
- 15 (4) Civil penalties collected pursuant to this section 16 must be deposited in the public drinking water special 17 revenue fund established in [section 8].
 - NEW SECTION. Section 8. Public drinking water special revenue fund. (1) There is a public drinking water special revenue fund within the state special revenue fund established in 17-2-102. There are established in the public drinking water special revenue fund an operator training account and a public drinking water program account.
 - (2) There must be credited to:

11

12

13

14

18

19

20

21

22

23

24

25 (a) the operator training account all administrative

- and civil penalties collected under [sections 6 and 7]; and
- 2 (b) the public drinking water program account,—all 3 revenues from fees assessed and, collected, AND ALLOCATED 4 pursuant to [section 4].
 - (3) Funds from the operator training account may be used only to finance public water supply system and public sewage system operator training programs.
- 8 (4) Funds from the public drinking water program
 9 account may be used only to pay department costs in
 10 implementing the public drinking water supply program, as
 11 described in this part.
- Section 9. Section 76-4-105, MCA, is amended to read:
 - "76-4-105. Lot fees general fund support. (1) The department shall adopt rules setting forth fees, that do not to exceed \$48-per--parcel, —for--services--rendered--in--the review—of actual costs to the department in reviewing plats and subdivisions. The rules shall provide for a schedule of fees to be paid by the applicant for plat or subdivision review to the department for deposit in the state--general fund sanitation—in--subdivisions—special--revenue-account established-in--[section--10] STATE GENERAL FUND or, if applicable, to another reviewing authority for deposit in the general fund of the reviewing authority's jurisdiction. The fees shall be used for review of plats and subdivisions

based on the complexity of the subdivision, including but

-16- SB 407

SB 0407/04 SB 0407/04

8

9

10

11

19

23

1 not limited to:

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2 (a) number of lots in the subdivision;

schedule adopted under this section.

- 3 (b) the type of water system to serve the development;
- 4 (c) the type of sewage disposal to serve the 5 development; and
- (d) the degree of environmental research necessary to
 supplement the review procedure.
 - (2) The department shall adopt rules to determine the distribution of fees between the local governing body and the state--general--fwnd sanitation-in-subdivisions-special revenue-account-established-in-fsection--101 STATE GENERAL FUND, as provided in 76-4-128. When a subdivision is reviewed under the provisions of 76-4-124, the local governing body shall, within 20 days after receiving preliminary plat approval under the Montana Subdivision and Platting Act, distribute the lot fees according to the fee
 - (3) When a local department or board of health conducts a review under the provisions of 76-4-104, it shall submit to the department, along with its approval statement, a fee of \$5 per reviewed lot, for purposes of offsetting costs incurred in providing certification to a local reviewing authority and other administrative costs.
- 24 (4) A fee as described in this section is not required
 25 for the review of subdivisions in which divisions are made

for the purpose of relocating common boundary lines unless
the division will result in the installation of additional
water supply or sewage disposal facilities.

4 (5) Costs of implementing this part must be paid from
5 the state general fund as provided by legislative
6 appropriation and-from-the-sanitation-in-subdivisions
7 special-revenue-account-established-in-fsection-18]."

NEW-SECTION: -- Section-10: -- Sanitation -- in -- subdivisions

special -- revenue -- account: -- (1) -- There -- is -- a -- sanitation -- in

subdivisions -- special -- revenue -- account -- within -- the -- -- state

special -- revenue -- fund -- established -- in -17 - 2 - 102:

- 12 (2)--There--must--be--credited--to--the--samitation--in
 13 subdivision-special-revenue-account-all-fees-collected-under
 14 76-4-105-and-all-penalties-collected-under-76-4-109=
- 15 (3)--Punds-from-the-sanitation-in-subdivisions--special
 16 revenue--account-may-be-used-only-to-pay-department-costs-in
 17 reviewing-plats-and-subdivisions:
- SECTION 10. SECTION 69-7-111, MCA, IS AMENDED TO READ:
 - "69-7-111. Municipal rate hearing required -- notice.
- 20 (1) If Except as provided in [section 4], if the governing
- 21 body of a municipality considers it advisable to regulate,
- 22 establish, or change rates, charges, or classifications
 - imposed on its customers, it shall order a hearing to be
- 24 held before it at a time and place specified.
- 25 (2) Notice of the hearing shall be published in a

-17- SB 407

-18-

SB 407

SB 0407/04 SB 0407/04

other similar purposes.

1

9

15

16

17

18

19

20

21

22

23

24

25

1 newspaper as provided in 7-1-4127.

2

3

4 5

6 7

8

9

10

11

12

14

- (3) (a) The notice shall be published three times with at least 6 days separating each publication. The first publication may be no more than 28 days prior to the hearing, and the last publication may be no less than 3 days prior to the hearing.
- (b) The notice must also be mailed at least 7 days and not more than 30 days prior to the hearing to persons served by the utility. The notice must be mailed within the prescribed time period. This notice must contain an estimate of the amount the customer's average bill will increase.
- (4) The published notice must contain:
- (a) the date, time, and place of the hearing; 13
 - (b) a brief statement of the proposed action; and
- 15 (c) the address and telephone number of a person who 16 may be contacted for further information regarding the 17 hearing.
- 18 (5) Notice of all hearings shall be mailed first class, 19 postage prepaid, to the Montana consumer counsel."
- SECTION 11. SECTION 7-13-2218, MCA, IS AMENDED TO READ: 20
- "7-13-2218. District powers related to water and sewer 21 22 projects. Any district incorporated as provided in this part 23 may:
- 24 (1) construct, purchase, lease, or otherwise acquire 25 and operate and maintain water rights, waterworks, sanitary

sewerworks, storm sewerworks, canals, conduits, reservoirs, lands, and rights useful or necessary to store, conserve, supply, produce, convey, or drain water or sewage for 3 purposes beneficial to the district. Beneficial purposes include but are not limited to flood prevention, flood control, irrigation, drainage, municipal and industrial 7 water supplies, domestic water supplies, wildlife,

recreation, pollution abatement, livestock water supply, and

- (2) if the incorporators of the district are members of 10 a private, nonprofit water association that was formed under 11 the laws of this state, acquire by eminent domain from that 12 water association any type of property referred to in this 13 section: 14
 - (3) store water for the benefit of the district; conserve water for future use; appropriate, acquire, and conserve water and water rights for the purposes of the district; commence, maintain, intervene in, and compromise, in the name of the district, and assume the costs of any action or proceeding involving or affecting the ownership or use of waters, water rights, or sewer rights within the district used or useful for any purpose of the district or a benefit to any land situated in the district;
 - (4) commence, maintain, intervene in, defend, compromise actions and proceedings to prevent interference

-20-

| 1 | with or diminution of the natural flow of any stream or |
|---|--|
| 2 | natural subterranean supply of waters used or useful for any |
| 3 | purpose of the district or a common benefit to the lands |
| 4 | within the district or its inhabitants; |

6

7

8

9

10

11

12

13

14

15

16

17

18

19

- (5) commence, maintain, and defend actions and proceedings to prevent any interference with the waters or rights referred to in this section as may endanger the inhabitants or lands of the district;
- (6) lease from any person, firm, or public or private corporation, with the privilege of purchase or otherwise, existing water rights, waterworks, sewerworks, canals, or reservoir systems; and carry on and maintain them;
- (7) sell water or the use of water for household or domestic or other similar purposes or sell sewer service and, whenever there is a surplus of water or sewerworks sell or otherwise dispose of the water or capacity, sewerworks capacity to municipalities or towns or to consumers located within or outside the boundaries of the district."
- NEW SECTION. Section 12. Codification instruction. 7(1) 20 [Sections 4, 6, 7, and 8] are intended to be codified as an 21 integral part of Title 75, chapter 6, part 1, and the 22 provisions of Title 75, chapter 6, part 1, apply to 23 [sections 4, 6, 7, and 8]. 24
- +2}--{Section-10}-is--intended--to--be--codified--as--an 25

-21-

| - | integral parenor little 787-thapter-47-and the provisions-or |
|---|--|
| 2 | Title-76,-chapter-4,-apply-to-{section-10}. |
| 3 | NEW-SECTION: Section-12 Effective-date: -{This-act}-is |
| 4 | effective-July-17-1991- |
| 5 | NEW SECTION. SECTION 13. TERMINATION. THE BRACKETER |
| 6 | PORTION OF [SECTION 4(4)] TERMINATES OCTOBER 1, 1993. |

-End-

SB 407

-22-

SB 407