## SENATE BILL 369

# Introduced by Jacobson, et al.

| Introduced                                  |
|---|
| First Reading                               |
| Referred to Public Health, Welfare          |
| & Safety                                    |
| Fiscal Note Requested                       |
| Fiscal Note Received                        |
| Fiscal Note Printed                         |
| Hearing                                     |
| Committee ReportBill Passed as<br>Amended   |
| 2nd Reading Passed as Amended               |
| 3rd Reading Passed                          |
| Transmitted to House                        |
| First Reading                               |
| Referred to Business & Economic Development |
| Hearing T                                   |
| Tabled in Committee                         |
|   |

Sentebill No. 369

2 INTRODUCED BY Jacobus on Bector Radas Magnih

4 A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING THE SALE OF

5 TOBACCO PRODUCTS TO A PERSON UNDER 18 YEARS OF AGE;

6 REQUIRING A LICENSE FOR RETAIL SALES OF TOBACCO PRODUCTS;

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#### STATEMENT OF INTENT

REQUIRING THE POSTING OF SIGNS; AND PROVIDING PENALTIES."

A statement of intent is required for this bill because [section 6] grants the department of revenue authority to adopt rules.

It is the intent of the legislature to reduce the number of young people who use tobacco products, recognize the responsibility of retail sellers for the use of tobacco products by young people, establish a system of regulations and sanctions prohibiting the sale of tobacco products to young people, and provide for the posting of signs informing young people that sales of tobacco products to them are illegal.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. License for retail sale of tobacco products. (1) A person, business, or other entity may not sell tobacco products at retail, either over the



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the person.

- counter, by vending machine, or otherwise, without a
- 3 (2) A license for the retail sale of tobacco products
  4 may be obtained from the department of revenue upon payment
  5 of a \$10 license fee.
- 6 (3) The department may retain the fee proceeds for
  7 purposes of administering [sections 1 through 6]. The
  8 department shall by rule increase or decrease the license
  9 fee as necessary to make the fee commensurate with the
  10 department's costs of administering [sections 1 through 6].
- NEW SECTION. Section 2. Signs. A retail seller of tobacco products shall conspicuously display, at each place on the premises at which tobacco products are sold, a sign to be provided by the department of revenue without charge and stating that: "It is illegal to sell tobacco products to persons under 18 years of age."
- 17 NEW SECTION. Section 3. Sale of tobacco products to 18 under 18 years of age prohibited. A person, business, or other entity may not sell a tobacco product at 19 20 retail to a person under 18 years of age, either over the 21 counter, by vending machine, or otherwise. If there is a 22 reasonable doubt as to the person's age, the seller shall 23 require presentation of a driver's license or other 24 generally accepted identification that includes a picture of

NEW SECTION. Section 4. Penalties. (1) Failure to obtain a license as provided in [section 1] or to post signs as provided in {section 2} is punishable by a civil penalty of \$100.

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- (2) A retail sale of a tobacco product to a person under 18 years of age is punishable by a civil penalty of \$100. A subsequent violation within 1 year is punishable by a civil penalty of \$250. A third violation is punishable by a civil penalty of \$500 if two violations occurred within the 2-year period prior to that violation, and a fourth violation is punishable by a civil penalty of \$1,000 if three or more violations occurred within the 2-year period prior to that violation.
- (3) A license holder is not subject to a civil penalty under subsection (2) for a violation by his employee or agent if the sale was without the knowledge of the license holder and the license holder shows that he had in place a system to prevent violations of subsection (2).
- (4) (a) The county attorney of the county in which a civil penalty is imposed under subsection (2) shall inform the department of revenue of the imposition of the penalty.
- 22 (b) The department shall suspend the person's retail tobacco product sales license for:
- 24 (i) 7 days if the civil penalty imposed was \$250;
  - (ii) 1 to 6 months if the civil penalty imposed was

- \$500: and
- 2 (iii) 9 to 18 months if the civil penalty imposed was \$1,000.
- (c) If, within a 2-year period, civil penalties are
- imposed for three or more violations of subsection (2) at
- each of three or more premises under common ownership or
- 7 control, the department shall suspend all licenses issued to
- all premises under that common ownership for a period of 9
- 9 to 18 months.

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- 10 NEW SECTION. Section 5. Local regulations. A local
- 11 government may by ordinance adopt regulations on the
  - subjects of [sections 1 through 6] that are more stringent
- 13 than [sections 1 through 6].
- 14 NEW SECTION. Section 6. Rulemaking authority.
- 15 department of revenue may adopt rules to implement (sections
- 16 1 through 6].

-End-

#### STATE OF MONTANA - FISCAL NOTE

#### Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0369, as introduced.

### DESCRIPTION OF PROPOSED LEGISLATION:

An act prohibiting the sale of tobacco products to a person under 18 years of age; requiring a license for retail sales of tobacco products; requiring the posting of signs; and providing penalties.

#### **ASSUMPTIONS:**

- 1. This proposal would be effective October 1, 1991.
- 2. The proposed license for retail sale of tobacco products is in addition to any other cigarette license fees.
- 3. The proposed retail sale of tobacco products license fee will be \$10.
- 4. There are currently 2,288 licensed cigarette retailers and vendors who would be required to purchase this proposed license and approximately 10 additional retailers who sell tobacco products but no cigarettes.
- 5. This is a one-time license and fee.
- 6. There will be no licensing in FY93.

#### FISCAL IMPACT:

|                                 | FY 92       |              | FY 93      |             |              |            |
|---------------------------------|-------------|--------------|------------|-------------|--------------|------------|
| Revenues:                       | Current Law | Proposed Law | Difference | Current Law | Proposed Law | Difference |
| Tobacco Retail License Fee (02) | 0           | 22,980       | 22,980     | 0           | 0            | 0          |

To the extent that the provisions of this bill are successful in curbing consumption of tobacco products to persons under age 18, cigarette and tobacco tax revenue will decrease. Data on the consumption of tobacco products by persons under age 18 are not available to provide an estimate of the impact on cigarette and tobacco tax revenue.

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

JUDY M. JACOBSON, PRIMARY SPONSOR

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Fiscal Note for SB0369, as introduced

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## APPROVED BY COMMITTEE ON PUBLIC HEALTH: WELFARE & SAFETY

| 1  | SENATE BILL NO. 369   |
|----|---|
| 2  | INTRODUCED BY JACOBSON, BECKER, KADAS, MAZUREK,                                 |
| 3  | STRIZICH, BLAYLOCK, HARPER, SCHYE, VAN VALKENBURG                               |
| 4  |   |
| 5  | A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING THE SALE $\overline{\text{OR}}$ |
| 6  | DISTRIBUTION OF TOBACCO PRODUCTS TO A PERSON UNDER 18 YEARS                     |
| 7  | OF AGE; REQUIRING A LICENSE FOR RETAIL SALES OF TOBACCO                         |
| 8  | PRODUCTS; REQUIRING THE POSTING OF SIGNS; AND PROVIDING                         |
| 9  | PENALTIES."   |
| 10 |   |
| 11 | STATEMENT OF INTENT   |
| 12 | A statement of intent is required for this bill because                         |
| 13 | [section 6 $\underline{7}$ ] grants the department of revenue authority to      |
| 14 | adopt rules.  |
| 15 | It is the intent of the legislature to reduce the number                        |
| 16 | of young people who use tobacco products, recognize the                         |
| 17 | responsibility of retail sellers for the use of tobacco                         |
| 18 | products by young people, establish a system of regulations                     |
| 19 | and sanctions prohibiting the sale $\overline{\texttt{OR}}$ DISTRIBUTION of     |
| 20 | tobacco products to young people, and provide for the                           |
| 21 | posting of signs informing young people that sales $\underline{\mathtt{OR}}$    |
| 22 | DISTRIBUTION of tobacco products to them are illegal.                           |
| 23 |   |
| 24 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:                       |
| 25 | NEW SECTION. Section 1. License for retail sale of                              |

| 1  | tobacco products. (1) A person, business, or other entity              |
|----|--|
| 2  | may not sell tobacco products at retail, either over the               |
| 3  | counter, by vending machine, or otherwise, without a                   |
| 4  | license.   |
| 5  | (2) A license for the retail sale of tobacco products                  |
| 6  | may be obtained from the department of revenue upon payment            |
| 7  | of a \$10 license fee.   |
| 8  | (3) The department may retain the fee proceeds for                     |
| 9  | purposes of administering [sections 1 through 6 $\underline{7}$ ]. The |
| 10 | department shall by rule increase or decrease the license              |
| 11 | fee as necessary to make the fee commensurate with the                 |
| 12 | department's costs of administering [sections 1 through 6              |
| 13 | <u>7</u> 1.  |
| 14 | NEW SECTION. Section 2. Signs. A retail seller of                      |
| 15 | tobacco products shall conspicuously display, at each place            |
| 16 | on the premises at which tobacco products are sold, a sign             |
| 17 | to be provided by the department of revenue without charge             |
| 18 | and stating that: "It is illegal to sell OR DISTRIBUTE                 |
| 19 | tobacco products to persons under 18 years of age."                    |
| 20 | NEW SECTION. Section 3. Sale OR DISTRIBUTION of                        |
| 21 | tobacco products to persons under 18 years of age                      |
| 22 | prohibited. A person, business, or other entity may not sell           |
| 23 | OR DISTRIBUTE a tobacco product at-retail to a person under            |
| 24 | 18 years of age, either over the counter, by vending                   |

machine, or otherwise. If there is a reasonable doubt as to

SECOND READING

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| 1 | the person's age, the seller shall require pr | esentation of a |
|---|---|-----------------|
| 2 | driver's licens; or other generally accepted  | identification  |
| 3 | that includes a picture of the person.        |                 |

- 4 NEW SECTION. SECTION 4. SALES FROM TOBACCO VENDING
  5 MACHINES. TOBACCO PRODUCTS MAY BE SOLD THROUGH A VENDING
  - MACHINE ONLY IN:

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- 7 (1) FACTORIES, BUSINESSES, OFFICES, AND OTHER PLACES
  8 NOT OPEN TO THE GENERAL PUBLIC;
- 9 (2) PLACES TO WHICH PERSONS UNDER 18 YEARS OF AGE ARE
  10 NOT PERMITTED ACCESS: AND
- 11 (3) PLACES WHERE THE VENDING MACHINE IS UNDER THE
  12 DIRECT SUPERVISION OF THE OWNER OR AN EMPLOYEE OF THE
  13 ESTABLISHMENT. THE SALE OF TOBACCO PRODUCTS FROM A VENDING
- 14 MACHINE UNDER DIRECT SUPERVISION OF THE OWNER OR AN EMPLOYEE
- 15 OF THE ESTABLISHMENT IS CONSIDERED A SALE OF TOBACCO
- PRODUCTS BY THAT PERSON FOR PURPOSES OF [SECTION 3].
- NEW SECTION. **Section 5.** Penalties. (1) Failure to obtain a license as provided in [section 1] or to post signs as provided in [section 2] is punishable by a civil penalty of \$100.
  - (2) A retail sale of a tobacco product to a person under 18 years of age is punishable by a civil penalty of \$100. A subsequent violation within 1 year is punishable by a civil penalty of \$250. A third violation is punishable by a civil penalty of \$250 if two violations occurred within

- the 2-year period prior to that violation, and a fourth
  violation is punishable by a civil penalty of \$1,000 if
  three or more violations occurred within the 2-year period
  prior to that violation.
  - (3) A license holder is not subject to a civil penalty under subsection (2) for a violation by his employee or agent if the sale was without the knowledge of the license holder and the license holder shows that he had in place a system to prevent violations of subsection (2).
  - (4) (a) The county attorney of the county in which a civil penalty is imposed under subsection (2) shall inform the department of revenue of the imposition of the penalty.
- 13 (b) The department shall suspend the person's retail 14 tobacco product sales license for:
- 15 (i) 7 days if the civil penalty imposed was \$250 FOR A

  16 SECOND VIOLATION WITHIN A 1-YEAR PERIOD;
- 17 (ii) 1 to 6 months if the civil penalty imposed was \$500 18 FOR A THIRD VIOLATION WITHIN A 2-YEAR PERIOD; and
- 19 (iii) 9 to 18 months if the civil penalty imposed was
  20 \$\frac{1}{2}\tau \text{FOR A FOURTH OR SUBSEQUENT VIOLATION WITHIN A 2-YEAR}{21 PERIOD.
- 22 (c) If, within a 2-year period, civil penalties are 23 imposed for three or more violations of subsection (2) at 24 each of three or more premises under common ownership or 25 control, the department shall suspend all licenses issued to

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- 1 all premises under that common ownership for a period of 9
- 2 to 18 months.
- 3 NEW SECTION. Section 6. Local regulations. A local
- 4 government may by ordinance adopt regulations on the
- 5 subjects of [sections 1 through 6  $\underline{7}$ ] that are more  $\underline{AS}$
- 6 stringent than AS [sections 1 through 6 7].
- 7 NEW SECTION. Section 7. Rulemaking authority. The
- 8 department of revenue may adopt rules to implement [sections
- 9 1 through 6 7].

-End-

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| 2  | INTRODUCED BY JACOBSON, BECKER, KADAS, MAZUREK,                             |
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| 11 | STATEMENT OF INTENT   |
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| 13 | [section 6 $\frac{7}{2}$ 8] grants the department of revenue authority      |
| 14 | to adopt rules.   |
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| 16 | of young people who use tobacco products, recognize the                     |
| 17 | responsibility of retail sellers for the use of tobacco                     |
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| 21 | posting of signs informing young people that sales OR                       |
| 22 | DISTRIBUTION of tobacco products to them are illegal.                       |
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| may not sell tobacco products at retail, either over the                           |
| counter, by vending machine, or otherwise, without a                               |
| license.   |
| (2) A license for the retail sale of tobacco products                              |
| may be obtained from the department of revenue upon payment                        |
| of a \$10 license fee.   |
| (3) The department may retain the fee proceeds for                                 |
| purposes of administering [sections 1 through 6 $\frac{7}{2}$ $\frac{8}{2}$ ]. The |
| department shall by rule increase or decrease the license                          |
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machine, or otherwise. If there is a reasonable doubt as to

-2-

- the person's age, the seller shall require presentation of a 1
- 2 driver's license or other generally accepted identification
- 3 that includes a picture of the person.
- NEW SECTION. SECTION 4. PURCHASE OR RECEIPT OF TOBACCO 4
- PRODUCTS BY MINORS PROHIBITED -- PENALTY. (1) IT IS UNLAWFUL 5
- 6 FOR A PERSON WHO IS UNDER 18 YEARS OF AGE TO PURCHASE OR
- 7 RECEIVE A TOBACCO PRODUCT.
- (2) A PERSON WHO VIOLATES THIS SECTION SHALL BE FINED 8
- 9 AN AMOUNT NOT TO EXCEED \$50.
- NEW SECTION. SECTION 5. SALES FROM TOBACCO VENDING 10
- 11 MACHINES. TOBACCO PRODUCTS MAY BE SOLD THROUGH A VENDING
- 12 MACHINE ONLY IN:
- (1) FACTORIES, BUSINESSES, OFFICES, AND OTHER PLACES 13
- NOT OPEN TO THE GENERAL PUBLIC; 14
- (2) PLACES TO WHICH PERSONS UNDER 18 YEARS OF AGE ARE 15
- NOT PERMITTED ACCESS; AND 16
- (3) PLACES WHERE THE VENDING MACHINE IS UNDER THE 17
- DIRECT SUPERVISION OF THE OWNER OR AN EMPLOYEE OF THE 18
- 19 ESTABLISHMENT. THE SALE OF TOBACCO PRODUCTS FROM A VENDING
- 20 MACHINE UNDER DIRECT SUPERVISION OF THE OWNER OR AN EMPLOYEE
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- 22 PRODUCTS BY THAT PERSON FOR PURPOSES OF [SECTION 3].
- 23 NEW SECTION. Section 6. Penalties. (1) Failure to
- obtain a license as provided in (section 1) or to post signs 24
- 25 as provided in [section 2] is punishable by a civil penalty

of \$100.

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- 2 (2) A retail sale of a tobacco product to a person
- 3 under 18 years of age is punishable by a civil penalty of
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- a civil penalty of \$250. A third violation is punishable by
- a civil penalty of \$500 if two violations occurred within
- the 2-year period prior to that violation, and a fourth
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- three or more violations occurred within the 2-year period
- prior to that violation. 10
- (3) A license holder is not subject to a civil penalty 11
- 12 under subsection (2) for a violation by his employee or
- agent if the sale was without the knowledge of the license 13
- holder and the license holder shows that he had in place a
- 15 system to prevent violations of subsection (2).
- 16 (4) (a) The county attorney of the county in which a
- 17 civil penalty is imposed under subsection (2) shall inform
  - the department of revenue of the imposition of the penalty.
- 19 (b) The department shall suspend the person's retail
- 20 tobacco product sales license for:
- (i) 7 days if the civil penalty imposed was \$250 FOR A 21
- 22 SECOND VIOLATION WITHIN A 1-YEAR PERIOD;
- 23 (ii) 1 to 6 months if the civil penalty imposed was \$500
- 24 FOR A THIRD VIOLATION WITHIN A 2-YEAR PERIOD; and
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- 1 \$\frac{\$\pm\$-\frac{1}{7}\theta \theta \theta}{2} \frac{\frac{1}{2}\theta \theta \theta \theta \theta \text{FOR A FOURTH OR SUBSEQUENT VIOLATION WITHIN A 2-YEAR}{2}
- 3 (c) If, within a 2-year period, civil penalties are
- 4 imposed for three or more violations of subsection (2) at
- 5 each of three or more premises under common ownership or
- 6 control, the department shall suspend all licenses issued to
- 7 all premises under that common ownership for a period of 9
- 8 to 18 months.
- 9 NEW SECTION. Section 7. Local regulations. A local
- 10 government may by ordinance adopt regulations on the
- 11 subjects of [sections 1 through  $6 \frac{7}{2} \frac{8}{2}$ ] that are more AS
- 12 stringent than AS [sections 1 through 6 7 8].
- 13 NEW SECTION. Section 8. Rulemaking authority. The
- 14 department of revenue may adopt rules to implement (sections
- 15 1 through 6 7 8].

-End-